

1 **Linking Crustacean Life History to Fishery Management Controls and Reference Points**

2 Nathaniel Willse ^{1,7}, Claire Ober ¹, Hsiao-Yun Chang ¹, Harlisa Harlisa ², Tri Ernawati ³,
3 Duranta D. Kembaren ³, Cody Szuwalski ⁴, Michael J. Wilberg ⁵, Yong Chen ¹, Kristin M.
4 Kleisner ⁶

5 ¹ *Stony Brook University, School of Marine and Atmospheric Sciences, Stony Brook 11794, New*
6 *York, USA*

7 ² *Environmental Defense Fund, Indonesia Office, Jakarta 12510, Indonesia*

8 ³ *Research Center for Fisheries, National Research and Innovation Agency (BRIN), Bogor*
9 *16912, West Java, Indonesia*

10 ⁴ *National Oceanic and Atmospheric Administration, Alaska Fisheries Science Center, Seattle*
11 *98115, Washington, USA*

12 ⁵ *University of Maryland Center for Environmental Science - Chesapeake Biological Laboratory,*
13 *Solomons 20688, Maryland, USA*

14 ⁶ *Environmental Defense Fund, New York City 10010, New York, USA*

15 ⁷ *Corresponding Author Contact:*

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20 **Abstract:**

21 Management of crustacean fisheries is often data-limited, and techniques used in finfish fisheries
22 are often inappropriate for crustaceans due to life history differences. Limitations in modeling
23 capacity and data-availability make it difficult to determine the status of crustacean stocks using
24 model-based biological reference points (BRP), but BRPs are a key component of successful
25 fisheries management. Using crustacean fishery case studies depicting model-based and
26 empirical management strategies, we synthesized the current state of crustacean fisheries
27 management with respect to data-availability and use of management controls. Input and output
28 controls can be successful with supplemental BRPs, but whatever methods are used must
29 explicitly consider species' unique life history characteristics. In data-limited fisheries, output
30 controls can effectively conserve a species under high levels of exploitation. Implementation of
31 discrete BRPs can improve sustainability of both emerging and data rich crustacean fisheries, to
32 make these quantitative metrics a valuable tool for crustacean management globally.

33

34 **Keywords:** Crustacean Fisheries, Fisheries Management, Biological Reference Point,
35 Management Controls, Stock Assessment, International Fisheries

36 Introduction

37

38 Crustacea are one of the most diverse groups of aquatic animals found in a wide variety of
39 habitats and locations across the globe. Crustacean species contribute ~8% of the total world
40 seafood supply and ~23% of global fisheries value in 2019, with roughly half from wild stock
41 harvesting and the rest from aquaculture (FAO 2022). Since 1990, crustacean fisheries landings
42 nearly doubled as a proportion of global landings, from 4.4% to 7.8%, with overall global
43 landings remaining relatively static as finfish landings decreased (Boenish *et al.*, 2021; FAO
44 2021). While increasing landings from China were the biggest contributor to global growth,
45 global crustacean landings also increased (Boenish *et al.*, 2021). Crustacean species historically
46 kept a high market value, thereby leading to rapid development of fisheries and need for active
47 management to sustain long-term harvesting.

48

49 Research on crustacean stocks has revealed key morphological and physiological differences
50 between finfish species and crustaceans that influence stock assessment and the application of
51 management controls related to growth, catchability, and migratory parameters (Smith and
52 Addison, 2003; Fogarty and Gendron, 2004; Punt *et al.*, 2013). To molt, crustaceans increase in
53 size in incremental steps, rather than continuously like finfish (Chang *et al.*, 2012).

54 Compounding the complexity of molting, crustaceans lack internal permanent hard structures,
55 such as vertebrae or otoliths like finfish, so age of crustaceans cannot be estimated using
56 traditional finfish methods (Penn, 1984). Crustacean movement and molting are often sensitive
57 to environmental factors (Azra *et al.* 2018), and catchability can be cyclic or inconsistent, not
58 necessarily from changes in stock abundance. To properly assess crustacean stock status, a long
59 time series of data is needed to link different life history stages to subsequent catch. Adults of
60 high-value crustacean species like lobsters, crabs, and shrimp often protect eggs until hatching,
61 so selective conservation of large fecund individuals can be an effective management strategy
62 (Baeza *et al.*, 2016; Dickinson *et al.*, 2006; Thiel, 2003). Pot and trap gear is commonly used in
63 large crustacean fisheries and discards from pot and trap gear have a much lower release
64 mortality than those caught in trawl fisheries (Stevens, 2021). Many decapod crustacean species
65 (e.g., American lobsters, tanner crabs, red king crabs) survive after being discarded from their
66 respective trap fisheries (Smith and Howell, 1987; Stevens, 1990; Urban, 2015). These
67 differences often result in management measures and strategies that were designed for finfish
68 being ineffective or impossible to apply to crustaceans.

69

70 Biological reference points (BRPs), harvest control rules (HCR), and input and output controls
71 are comprehensive management tools used in concert as a best practice for global fisheries
72 management (Gabriel and Mace, 1999; Collie and Gislason, 2011). BRPs are limit or target
73 indicators used as a benchmark to measure stock status (Williams and Shertzer, 2003). For many
74 crustacean fisheries, information is lacking for stock-recruitment relationships and other model
75 parameters that are often used to manage finfish fisheries (Smith and Sainte-Marie, 2004).

76 Empirical reference points can be derived from direct observations, such as catch, fishing season
77 length, individual size, and fishing effort (Punt *et al.*, 2001; Clarke and Hoyle, 2014). While
78 empirical reference points may be useful for data-poor fisheries, most reference points used in
79 fisheries management are model-based, because empirical approaches lack the theoretical rigor
80 of model-based approaches (Hilborn, 2002). Model-based reference points can be used to
81 estimate fishing mortality or biomass-based reference points typically used in management,
82 whereas empirical reference points are only proxies of such reference points (Gabriel and Mace,
83 1999). HCRs are predetermined rules or guidelines that limit the amount of fishing for a target
84 species to conserve stock status or react dynamically to changes in the stock (Apostolaki and
85 Hillary, 2009; Punt, 2010). HCRs are often based on BRPs, using either empirical or model-
86 based BRPs as indicators of overall stock status (Kvamsdal *et al.*, 2016; Punt, 2010). Output and
87 input controls can be used to constrain fisher behavior and limit landings. Output controls restrict
88 what fishers can land, such as a total allowable catch (TAC) or quota, or individual measures like
89 minimum and maximum size or sex-selective catch (Morison, 2004). Input controls are used to
90 constrain fishing effort rather than catch, and can target fishers, as well as spatial or temporal
91 restrictions (Morison, 2004). Due to challenges of data collection and assessment for crustacean
92 fisheries, utilizing and applying theory-based BRPs has been a challenge for management.
93 Crustacean reference points must be set for each individual stock based on life history
94 characteristics and localized environmental factors.

95
96 To review BRP and HCR use in crustacean fisheries, we assessed data gaps in crustacean
97 fisheries research identified by an international Crustacean Task Force (CTF), an
98 interdisciplinary working group of crustacean fishery scientists and managers from four top
99 crustacean fisheries countries, the United States of America, China, Indonesia, and the
100 Philippines, that convened from August 2020 through December 2022. We focused on examples
101 from two countries, Indonesia and the United States, where a mixture of input and output
102 controls have been used to manage highly valuable crustacean fisheries. Across fisheries, stock
103 assessment metrics like BRPs and HCRs were applied with varying levels of data availability.
104 We focused on specific crustacean fisheries in these countries to illustrate the utility of input
105 controls to control a fishery, and shortcomings of current BRPs and HCRs in practice, while
106 suggesting ways to improve applicability and management of these important resources. We
107 propose that management of valuable decapod crustacean fisheries has been successful without
108 output controls because of resilient crustacean biology and application of precautionary spawner
109 protections. While many crustacean fisheries are data limited, stable fishery landings suggest that
110 input controls can be effective for sustaining some stocks, in contrast to historical finfish
111 fisheries managed without formal stock assessments.

112 113 **Methods** 114

115 Nine case studies from eight of the most valuable crustacean fisheries in Indonesia, Greenland,
116 and the United States were selected by experts from countries within the CTF (Fig. 1). Case
117 studies represented differing management, fisheries, and assessment strategies of high current or
118 historic landing value. Each case study was based on information and perspectives provided by
119 fishery experts within the working group with direct experience studying or managing the
120 fishery. Experts were chosen based on their comprehensive knowledge of the fishery and
121 management structure. The review relied on unique knowledge and access to information
122 generally not available to a standard literature review. A template was completed for each case
123 study expert to inform a detailed report on each species (supplementary materials). Case studies
124 included American lobster (*Homarus americanus*- USA), snow crab (*Chionoecetes opilio*-
125 USA), Dungeness crab (*Metacarcinus magister*- USA), blue crab (*Callinectes sapidus*- USA),
126 brown shrimp (*Farfantepenaeus aztecus*- USA), northern shrimp (*Pandalus borealis*- USA,
127 Greenland), blue swimming crab (*Portunus pelagicus*- Indonesia), and seven Indonesian spiny
128 lobster species. Using information provided in the template, we described the state of each
129 fishery from a biological and management point of view.

130

- 131 1. American lobster is the highest valued single species fishery in the United States (NOAA
132 2023), with a long history of harvest and management and a robust stock assessment with
133 highly available data. This species was chosen to explore how steadily increasing abundance
134 of a species was achieved as a model for other crustacean species.
- 135 2. Dungeness crabs are a valuable harvested species across the Northeast Pacific, with no
136 formal stock assessment. The robust fishery is managed by trend-based assessments, which
137 illustrates high fishery success using a data-poor approach.
- 138 3. Blue crabs are harvested throughout their range across the eastern seaboard of the United
139 States. The review was restricted to the Chesapeake Bay stock, which supports a productive
140 commercial fishery under a distinct management plan.
- 141 4. Snow crab has supported a historically robust fishery and has a large biological sampling and
142 stock assessment program. Recent extreme losses of certain sizes have made this fishery a
143 case study of managing unexpected outcomes for an otherwise well described stock.
- 144 5. Indonesia's blue swimming crab (BSC) has a very limited fisheries history. Catches are
145 reported from most Indonesian waters, commonly using collapsible traps and bottom-set
146 gillnets. Most information came from either Indonesian Fisheries Management Area (FMA)
147 712 or Java Sea, which accounted for 40% of national production (Ernawati *et al.*, 2021).
148 This case study represents an example of a data-limited crustacean fishery that has a
149 relatively short exploitation history.

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153
154

- 155 6. Indonesia is host to seven species of spiny lobster, scalloped spiny lobster (*Panulirus*
156 *homarus*), ornate spiny lobster (*P. ornatus*), pronghorn spiny lobster (*P. penicillatus*),
157 longlegged spiny lobster (*P. longipes*), stripe-leg spiny lobster (*P. femoristriga*), painted spiny
158 lobster (*P. versicolor*) and mud spiny lobster (*P. polyphagus*), which are collectively
159 managed as spiny lobster. These species comprise a valuable fishery with a long history of
160 artisanal harvest for consumption and juvenile or *puerulus* capture for aquaculture, however
161 these harvest methods pose distinct challenges to data collection as opposed to a more
162 centralized fishery.
- 163
- 164 7. The northern shrimp fishery in the Gulf of Maine has been under moratorium since 2014 due
165 to low abundance and persistent recruitment failure. The stock is still subjected to consistent
166 stock assessment analyses and illustrates how a TAC managed crustacean fishery can still
167 collapse when life history and changing environmental conditions are poorly considered.
168
- 169 8. Greenland northern shrimp is managed using comprehensive BRPs and TAC, which provides
170 an important contrast to the Gulf of Maine northern shrimp fishery.
171
- 172 9. Brown shrimp are part of a suite of species that comprise the larger Gulf of Mexico shrimp
173 fishery. The rapid life history, large harvest, and highly variable landings contrast with Gulf
174 of Maine (GoM) and Greenland northern shrimp fisheries.
175

176 Reference points common to finfish fisheries management were distilled from available literature
177 (Table 1). BRPs we expected to see applied across case studies were based on general use in
178 fisheries management with reference point definitions. Case studies were compared in available
179 data to stock outputs, with consideration of novelty and size of the fishery when making
180 recommendations for BRP and HCR implementation. Case study template responses were
181 reviewed and distilled into outlines (supplemental materials).
182

183 To build a cohesive series of case studies, a template was developed and completed by each case
184 study expert. The case study template solicited general species and fishery information, and the
185 history and current status of management efforts. Questions were organized within four general
186 subgroups: species biology, fishery behavior, management history, and data and management
187 complexity. Case studies were described within a framework of overall data availability, a metric
188 of landings time-series length, overall biological data availability from field sampling, field and
189 laboratory research, and selectivity.
190

191 To evaluate the influence of crustacean biology on management, life history information was
192 thoroughly described (Table 2). Data pertaining to species biology covered the range of life
193 history characteristics of each species, management concerns about the fishery, or conservation
194 of the species relevant to species biology. Biological information was derived from data

195 collected by fishery independent and fishery dependent monitoring programs that varied in terms
196 of biological data collection capacity among fisheries.

197

198 A subgroup of questions about behavior of fishery participants and diversity of fishing fleets
199 explored the application of harvest control rules to each fishery (Table 3). Each fishery was
200 described in terms of season, effort, industrial scale, gear type, and vessel type, as background
201 for management applications. The history of each fishery included the period for application of
202 management frameworks (supplemental materials).

203

204 Management history included a basic overview of stock status, assessment model, recruitment
205 trends, and climate susceptibility, combined with regulatory measures applied and approximate
206 time series of fisheries management (Table 4). Data and management complexity described
207 current status of stock assessment and existing data for the fishery, to recommend applicable
208 reference points. Management structure varied widely among species and nations harvesting the
209 same species. Experts were asked to describe management structure and presence or absence of
210 existing fishery management plans, BRPs, and harvest control rules (HCRs). Advanced data
211 collection programs were not always integrated into management outcomes, so experts were
212 asked to describe the framework for applying research outcomes to management decisions.

213

214 Each case study species was graded according to the scale and intensity of research, collectively
215 weighed and ranked by case study experts. Case studies were organized across a low-medium-
216 high scale of data availability (inclusive of time series length and biological data complexity).
217 Recent trends in landings for each case study were used to describe fishery stability and stock
218 status. Reference point use was characterized on a low-moderate-high scale, with empirical
219 reference points at the low end. Moderate use required application of at least one additional non-
220 empirical reference point. With three or more reference points, species were considered to be
221 well described relative to other crustacean fisheries. Data time series did not ideally fit BRP
222 integration, so fisheries were ranked in relation to other case studies, as relatively high or low
223 complexity. After combining data availability with recent trends in landings and formal
224 application of BRPs, we recommended varying levels of urgency in BRP application depending
225 on unique circumstances of each fishery. Our recommendations were moderated for species such
226 as Dungeness crabs and American lobster, for which prolific input controls successfully
227 maintained stable stock status.

228

229 **Results**

230 Species with shorter time series and high-effort biological sampling (e.g., snow crab) had greater
231 data availability than species with a long time series of landings and poor biological sampling
232 (e.g., Dungeness crab; Fig. 2). Stock status and landings time series were positively correlated
233 for all species, except Indonesian BSC and spiny lobster, for which landings increased despite

234 low stock abundances due to increasing fishery exploitation. For Dungeness crab, landings trends
235 were the only metric of stock status.

236 Crustacean species all molted once or more annually, but at different times of year, and varied
237 widely in longevity, recruitment age, and instantaneous natural mortality (Table 2). Species
238 depth distribution varied widely across case study species, with thermally driven seasonal shifts
239 influencing changes in the distribution of fishing effort. Lobster species generally lived the
240 longest, recruited to fisheries at the oldest age, and suffered the lowest instantaneous rates of
241 natural mortality. In contrast, shrimp species generally lived the shortest lives, recruited to
242 fisheries at the youngest age, and suffered the highest instantaneous natural mortality.
243 Dungeness crab and snow crab were intermediate but closer to lobster species in life history
244 traits, whereas blue crab and blue swimming crab were intermediate but closer to shrimp species
245 in life history traits.

246
247 Crustacean fisheries varied widely in landings and value, and were managed with input controls,
248 output controls, and both input and output controls (Table 3). Landings ranged from less than
249 10,000 tonnes for spiny lobster to more than 110,000 tonnes for northern shrimp. Value ranged
250 from less than USD\$6-million for brown Shrimp to nearly USD\$700-million for northern
251 Shrimp, with other species ranging USD\$132–530 million. Fishery methods were mostly
252 passive (fixed-position) gears (pots, gillnets, trotlines, hoop nets), with only brown shrimp and
253 northern shrimp harvested by active gears (trawls).

254
255 Stock assessment models, stock status, recruitment variability, and thermal tolerance varied
256 widely among crustacean fisheries (Table 4). Size and age-structured models were the most
257 complex methods used for stock assessment (American lobster, blue crab, brown shrimp,
258 northern shrimp, snow crab), with surplus production models also used for more data-limited
259 species (BSC, spiny lobster). No formal assessment is available for the Dungeness crab fishery.
260 Stock status was increasing for American Lobster, variable but stable for blue crab and
261 Dungeness crab, over-exploited or declining for BSC, brown shrimp, and northern shrimp.
262 Reported recruitment was variable for all species, but especially for Dungeness and snow crab.
263 Thermal preference was strong for all crustacean species, and a driver of spatial distributional
264 changes for all species.

265 Although all case study species were managed with empirical reference points, more advanced
266 biological stock status indicators were not uniformly applied across fisheries or within individual
267 countries (Table 5). For some data-rich, well-studied species, like American lobster, BRPs were
268 not used in fishery management plans (ASMFC 2020). For data-poor species, like Indonesian
269 BSC and spiny lobster, BRPs were included more often in fishery management plans than for
270 data-rich fisheries. Therefore, the scale of BRP use was not related to data availability in either
271 direction, and did not indicate complexity of fishery management plans. The now-closed
272 northern shrimp fishery in the GoM had a similarly long data time series and stock assessment

273 schedule as the active Greenland fishery, but management of the GoM stock used only empirical
274 BRPs, while ICES and NAFO managed the West Greenland stock with a suite of reference
275 points (ASMFC 2018, Burmeister and Rigét, 2021). Value of the Greenland fishery could have
276 driven implementation of more robust reference points, but American lobster, blue crab, and
277 Dungeness crab were also high-value fisheries with little BRP application, which suggests that
278 fishery value was a poor predictor of BRP use.

279 **Discussion**

280
281 Within case studies we examined, only the Greenland northern shrimp and snow crab fisheries
282 were regulated using a TAC output control (Burmeister and Riget, 2018; Szuwalski *et al.* 2023),
283 which is one of the most common approaches to regulate harvest (catch composition and
284 volume) of finfish fisheries (OECD 2022). Indonesian BSC and spiny lobster used an MSY-
285 proportional TAC as a harvest goal to determine if overfishing was occurring. While formal
286 TACs are not commonly used in decapod crustacean fisheries, other forms of output controls
287 such as minimum size and sex-specific retention are routine (National Research Council, 1999).
288 Use of alternative output controls was a function of crustacean biology and fishery behavior.
289 Capitalizing on decapod crustacean high post-release survival (Rodrigues *et al.*, 2015; Fox *et al.*,
290 2020; Barnes *et al.*, 2022), minimum and maximum sizes can be used to regulate fishery
291 selectivity toward specific cohorts within target species populations. These specific rules allow
292 fisheries to either target high-value size classes or protect specific size classes of spawning stock,
293 depending on fishery management goals, while high survival reduces discard mortality. Sex-
294 specific catch is possible for crustacean fisheries on species that are either sexually dimorphic in
295 morphology or behavior. For example, commercial fisheries for Dungeness, snow, and blue crab
296 in the United States target males because of sexually dimorphic growth that leads to larger male
297 size, which also have a higher landed value per individual, and incidentally protects spawning
298 females (Carver *et al.*, 2005; Garber-Yonts and Lee, 2020; Richerson *et al.*, 2020). External
299 sexual indicators common in decapod crustaceans (Ozawa, 2013), in conjunction with high
300 discard survival, allow sex-selectivity that is not possible for most finfish fisheries. Northern
301 shrimp fisheries in Maine and Greenland target seasonal sex-specific aggregations of large
302 female shrimp (ASMFC 2018, Burmeister and Riget, 2018). Similar fishery behavior based on
303 sex-specific seasonal aggregations of a target species enables precise management through
304 seasonal fishery input controls. For fisheries that relied on output controls, a combination of sex
305 selectivity, size restrictions, and protection of egg-carrying females interacted with crustacean
306 spawning biology to increase survival of pre-recruits. High pre-recruit survival safeguards
307 recruits from a limited number of spawning adults to increase resilience of these species to high
308 fishing pressure.

309
310 Input controls were the most common form of fishery control among case studies we examined,
311 especially for fixed gear fisheries and fisheries where a TAC was not implemented. For all case
312 studies we examined, CPUE was an empirical reference point, so management of the number of

313 sea days or deployable gear could be used to regulate landings (ASFMC 2020). Input controls as
314 an exclusive fishery management tool have failed for many finfish fisheries, with management
315 relying more on output controls, such as TAC, for most heavily commercially exploited fisheries
316 internationally (OECD 2022). Output controls regulate allowable harvest, so provide a more
317 direct mechanism on harvest than input controls (Pope 2009). However, output controls, such as
318 TAC, may require higher levels of data collection, availability, and type for development and
319 enforcement (FAO, 1997). Among case studies we examined, crustaceans were well managed
320 without TAC. For example, some shrimp species have been successfully managed with TAC
321 (Ziegler *et al.*, 2016, Burmeister and Riget, 2018), although recruitment patterns and exogenous
322 climate-forced environmental changes must be understood to avoid stock failure, as for Gulf of
323 Maine northern shrimp (ASMFC 2018). We found that a hybrid approach of input controls with
324 continuously integrated BRPs has worked comparatively well for conserving crustacean case
325 study stocks, thereby highlighting the apparent robustness of crustacean fisheries despite
326 challenges of applying management to their unique life histories.

327
328 We found little use of reference points among case studies we examined that did not rely on a
329 formal TAC, likely because input and non-TAC output controls were effective for managing
330 decapod crustacean fisheries. In finfish fisheries, indicators typically focus on fishing mortality,
331 recruitment, or biomass, whereas for crustacean fisheries, a correlation with environmental
332 factors can be more predictive (Caddy, 2004). Biological reference points for the Shark Bay and
333 Cockburn Sound blue swimmer crab (*Portunus armatus*) and the Exmouth Gulf and Shark Bay
334 brown tiger and western king prawns (*Penaeus latisulcatus*) in Western Australia were
335 developed based on stock-recruitment-environment relationships (Caputi *et al.*, 2021).
336 Understanding such relationships enabled BRP informed harvest strategies to account for
337 specific biological and environmental information. While a range of methodologies are used for
338 estimating biological reference points for finfish species, no formal toolbox can be used for
339 crustaceans. For example, estimation of BRPs for some crab fisheries is complicated by the fact
340 that only males are caught, and mostly driven by environmental factors rather than density-
341 dependent responses (Siddeek, 2003). BRPs could be used for crustacean fisheries that are often
342 heavily exploited with stock-recruitment relationships that favor large highly fecund brood stock
343 (Penn *et al.*, 2018). We found successful crustacean fisheries like Dungeness crab and American
344 lobster were managed based on trends in abundance or landings without BRPs, although BRPs
345 could be used to inform management rules. Blue crab fishery management uses input controls to
346 attempt to achieve the target exploitation rate reference point, which is based on MSY. Harvest
347 control rules are set as strict limits based on stock status and catch limits (Kvamsdal *et al.*, 2016).
348 While some fisheries, namely American blue crab and snow crab, used HCRs to constrain
349 fishing mortality, similar rules have been widely used for other fixed-gear fisheries (Zhang *et al.*
350 2011).

351

352 For longstanding crustacean fisheries like lobster and Dungeness crab, success of input controls
353 may have reduced institutional desire for BRP or TAC use in fishery management (Fogarty and
354 Gendron, 2004). Uncertainty from quantifying crustacean growth in $F_{10\%}$ calculations for
355 American lobster led to a BRP that was inconsistent with abundance trends in the fishery
356 (Fogarty and Gendron, 2004). Classifying the American lobster fishery as overfished based on
357 BRP outputs, while population abundance and landings increased, created negative management
358 inertia toward using more comprehensive BRPs as management tools (Fogarty and Gendron,
359 2004, ASMFC 2020). Adequate biological knowledge is needed to support use of reference
360 points that can meaningfully conserve spawning stock biomass or other population cohorts
361 (Gabriel and Mace, 1999). Difficulty applying reference points, such as fishing mortality linked
362 to spawning potential, is rooted in crustacean biology (Hodgdon *et al.* 2022). Crustacean
363 spawner success influences reference points like $F_{10\%}$, where increased spawner success and
364 highly productive mature spawners allow higher fishing mortality while sustaining recruitment,
365 compared to $F_{40\%}$ that is often used for finfish species (Fogarty and Gendron, 2004, Lynch *et al.*
366 2018). While an appropriate level of fishing mortality to conserve spawning potential can be
367 challenging to identify, as for American lobster, low reference points require a life history that is
368 resilient to fishery mortality (Fogarty and Gendron, 2004; Smith and Sainte-Marie, 2004).

369
370 We found that all case study species had thermal preferences or limits that would likely influence
371 their abundance and distribution in response to climate change. Crustacean stocks are often
372 characterized as emerging, high-value fisheries compared to finfish species with longer fishing
373 histories (Boenish *et al.* 2021). However, management of crustacean fisheries must account for
374 increasing exploitation and climate-forced environmental changes in what are typically data-
375 limited assessments due to sampling limitations and methodological challenges (Hodgdon *et al.*
376 2022). For poorly performing stocks, like Gulf of Maine northern shrimp and snow crab, stock
377 declines have been attributed to climatic shifts that dramatically affected recruitment, mortality,
378 and biomass (ASMFC 2018, Szuwalski *et al.*, 2023). Ocean warming has thus far benefitted
379 overall abundance and spatial habitat suitability for some species like American lobster, but
380 fishing communities still rely on these species at the edges of their thermal tolerance (Goldstein
381 *et al.* 2022). The continuous decline of the American lobster fishery in Southern New England,
382 and the total moratorium on harvest of Gulf of Maine northern shrimp, indicate the potential cost
383 to community resilience at equatorial margins of exploited crustacean species. We found that all
384 case study species already experienced distributional shifts or recruitment changes at some scale
385 due to thermal preferences. Input control management is poorly suited to predicting such
386 changes, thereby creating an additional need to develop forecasting stock assessment tools.
387 Applying climate-adaptive management frameworks like BRPs does not produce meaningful
388 stock status improvement with assumed stationarity of population processes (Szuwalski and
389 Hollowed, 2016). Without a comprehensive understanding of crustacean population processes, a
390 status quo approach may yield better conservation results than implementing BRPs (Szuwalski *et*
391 *al.* 2022). Since all case study species were responsive to climate forced environmental changes,

392 caution is warranted when applying new BRPs to species historically managed with input
393 controls.

394
395 Application of scientifically justifiable management measures like BRPs depends on both
396 scientific interest and organizational frameworks that add positive or negative inertia to
397 exploratory assessments across fisheries science (Eddy *et al.* 2023), although transparency of
398 methodology varies widely across national and agency boundaries. Nearly 70% of crustacean
399 landings are in the northwest Pacific and Indian oceans (Boenish *et al.* 2021), but little public
400 information exists about aspects of stock assessment and management of these fisheries
401 (Hodgdon *et al.* 2022). The lack of uniform frameworks hinders application of BRPs to
402 crustaceans that are assessed outside of common management practices. While the U.S. scientific
403 and management community around snow crab has explored applying every BRP we reviewed,
404 the Dungeness crab fishery relies on a traditional landings trend-based approach without non-
405 empirical BRPs. Indonesian crustacean fisheries have explored applications of reference points,
406 Z and $F_{X\%}$, as part of national fisheries research goals despite lacking the long time series of data
407 of U.S. fisheries. The confounding effect of management inertia and framework development
408 can explain part of this difference.

409
410 Implementation of complex stock assessment models are restricted by limitations on data,
411 research capacity, and modeling institutional knowledge across agencies (Hodgdon *et al.* 2022).
412 Case study experts did not identify any data streams that were underutilized due to a lack of
413 modeling capacity, but often cited lack of biological data or sufficiently long time series as the
414 largest constraints on modeling complexity for crustacean species. Even in management
415 frameworks that swiftly implemented sampling schemes for novel growing fisheries, not all
416 modeling methodologies yielded satisfactory results with a short time series of data. Case study
417 fisheries with data-limited management measures, like Indonesian BSC, may also experience
418 current or historic limits on research capacity as confounding effects (Ernawati *et al.* 2021).

419
420 Fishery management plans (FMP) are useful for describing species biology, fishery behavior,
421 and known management issues. FMPs are useful for setting discrete fishery management goals to
422 provide a framework for regulating fisheries (Die 2009). We found FMPs for all case study
423 fisheries, although some FMPs differed from those described in the Magnuson Stevens Act,
424 which applies to U.S. crustacean fisheries. Ubiquitous use of FMPs for all case studies confirmed
425 that FMPs were useful for identifying management priorities and applying rules in a data-poor
426 environment.

427 428 **Conclusion**

429
430 Given the wide array of management techniques that are more feasible for crustaceans than
431 finfish (e.g., greater selectivity possible due to sexual dimorphism), and the unique biology and

432 life history characteristics of crustacea, fisheries management plans must be unique to each
433 fisheries' priorities to achieve management goals. Biologically specific plans are just as
434 necessary for data-rich species as for data-poor species. Life histories of crustacean species limits
435 use of standard finfish assessment models and BRPs, which manifests in systemic reliance on
436 size-structured models and empirical metrics like CPUE and landings.

437 Case studies reviewed here demonstrated that even crustacean fisheries that are data-rich, well-
438 studied, and well-managed, rarely implemented BRPs in management plans even if BRPs were
439 developed for the fishery. Case study species we reviewed generally continued to support robust
440 fisheries despite large differences in management strategies and data availability. While BRPs
441 may seem less useful for comprehensively managed fisheries with long-term data and well-
442 established protocols managing around variation in landings, BRP metrics are also easiest to
443 apply to such fisheries. In contrast, emerging fisheries with short or nonexistent time-series of
444 data and poorly described fishery behavior have the most potential to gain from integrating BRPs
445 into fishery management plans because the unique biology and life history of each species
446 requires species-specific data and information, although a lack of detailed biological information
447 is the greatest obstacle to implementation.

448 Due to the obstacles surrounding BRP development and implementation for a crustacean fishery,
449 a species-specific approach towards reference point use is needed, rather than broad
450 recommendations that could be applicable towards all crustacean fisheries. Although data
451 collection and capacity face many barriers in emerging fisheries, BRP development and
452 implementation in data-limited fisheries are useful for creating FMPs for regulations and rules
453 that establish management priorities of the fishery. In data-rich fisheries, or fisheries that have
454 already developed BRP metrics, BRPs must still be developed and incorporated into the FMP to
455 diversify the management protocol and act as another standard for comparison to management
456 objectives. Creation and inclusion of BRPs does not take away from management practices that
457 may already exist and be considered adequate, but instead act to enhance the FMP by acting as
458 another way to assess progress towards management objectives.

459 While robust stock assessment should be a goal for all crustacean fisheries, we found a pattern of
460 successful management being supported by a hybrid of input and output control use. Crustacean
461 exceptionalism is not our main conclusion, because variability in the biology and ecology of
462 finfish species is similar to crustaceans. However, adapting traditional modeling methods to
463 account for stepwise growth and a lack of age-estimation methods for crustacean species make
464 data-limited crustacean management quantitatively challenging. While BRPs are important for
465 comprehensive management of marine fisheries, input controls can be used successfully as a
466 safeguard while describing population dynamics and developing appropriate management
467 strategies for these fisheries. Success of input controls in management is especially applicable to
468 fisheries management hindered by a lack of stock assessment scientists, imperfect local
469 understanding of assessment models, or data-wise penurious management programs. Output

470 controls have also performed well in crustacean fishery management, compounding biological
471 factors like crustacean paternal care to enhance recruitment.

472
473 As crustacean fisheries continue growing globally and landings continue increasing, active
474 management is needed for long-term sustainability of crustacean fisheries. Integration of BRPs
475 as a component of the overall management strategy is beneficial to both emerging and
476 historically profitable fisheries, however care must be taken to account for non-stationarity in life
477 history processes. For fisheries with existing management objectives, complex theory based
478 BRPs should be implemented to assess progress toward goals. For emerging fisheries, empirical
479 BRPs can be used in fisheries management plans as *de facto* management objectives or
480 regulations. Traditional empirical reference points and technical input and output controls can be
481 used to sustainably manage a fishery if biologically appropriate safeguards are used, especially
482 compared to historic finfish stocks that used a similar approach. Management agencies must
483 consider how historically successful application of input controls may impact innovative inertia
484 and application of model-derived reference points, especially in the face of climatically driven
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492
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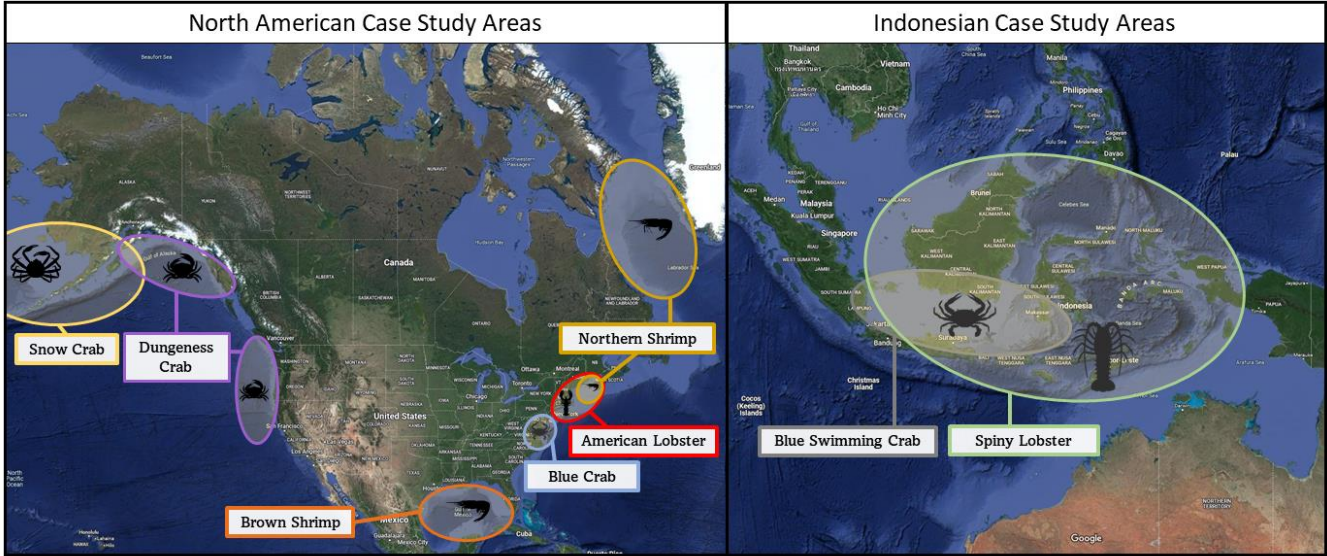
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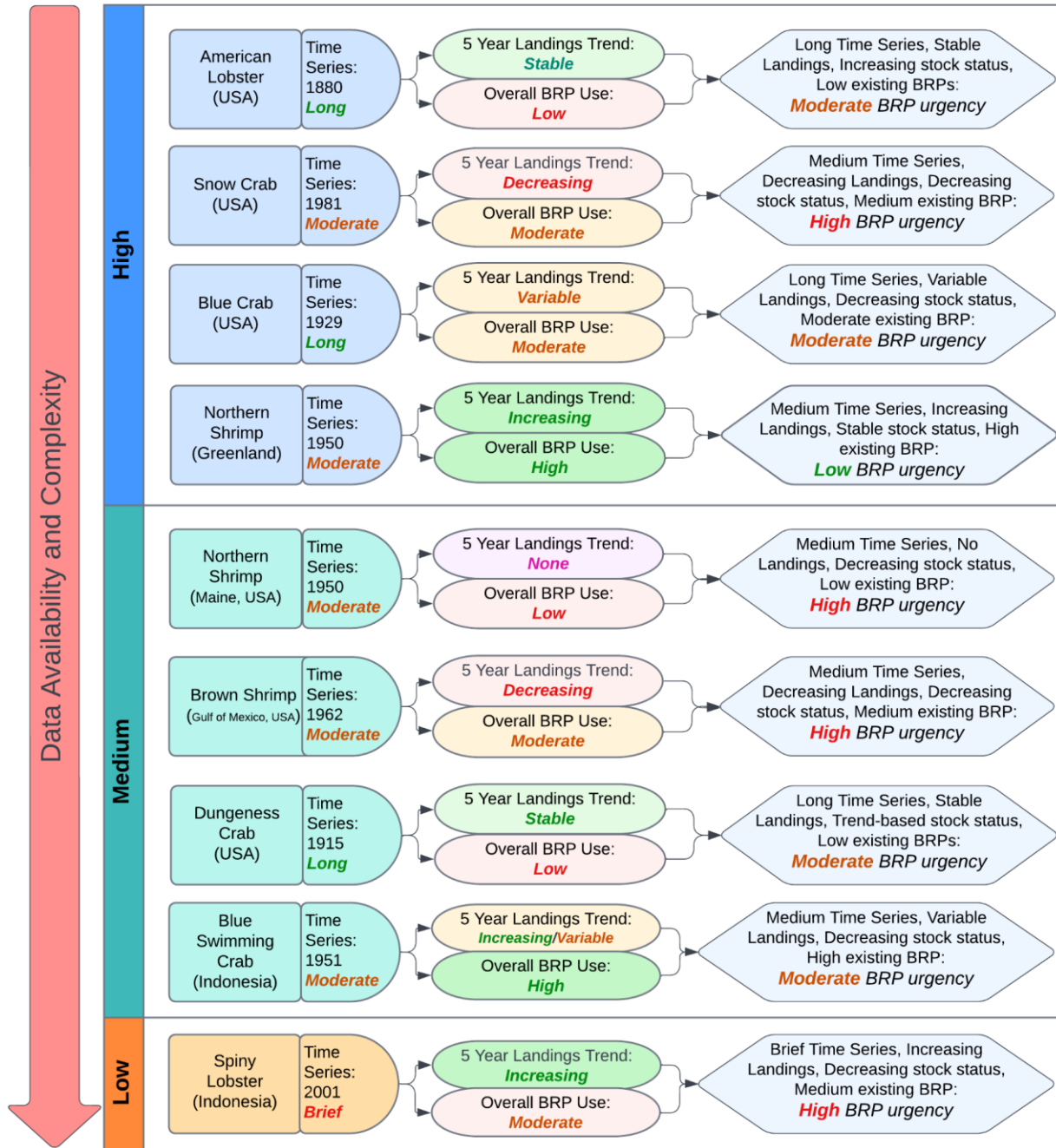
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Figure 1: Locations of crustacean fishery case studies reviewed, including the country and approximate area where most of the fishery operated under the purview of case study experts (Map data Google 2023).



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 802 **Figure 2:** Characterizations of nine crustacean fishery case studies, including length of the
 803 landings time series, 5-year trend in landings, and number of applied reference points in relation
 804 to data availability and complexity (see Figure 1 for location specificity). Case studies are
 805 organized across a high-medium-low scale of data availability (inclusive of time series length
 806 and biological data complexity).

807 **Table 1:** Biological reference point definitions, data needed, and target or limit harvest control
 808 rules commonly used in finfish fisheries management plans (see Figure 1 for location
 809 specificity)..
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Reference points based on yield per recruit	Description of reference point	Data Needs	Target or Limit
B_0	Virgin spawning biomass	Pre-fishery Abundance	Limit
$B_{50\%R}$	Level of spawning stock at which average recruitment is half of the maximum of the underlying stock-recruitment relationships	Spawning Stock Biomass	Limit
B_{loss}	Lowest observed stock size	Spawning Stock Biomass	Limit
B_{MSY}	Spawning stock biomass that results from fishing at FMSY.	Stock Recruitment Data	Limit
Empirical Reference Points	Trends in easily measured/discerned fishery behavior (CPUE, Landings)	Variable: Fishery Data	Both
$F_{0.1}$	The fishing mortality rate at which the slope of the yield per recruit curve as a function of fishing mortality is 10% of its value at the origin	Natural mortality, growth data	Target
F_{MAX}	Fishing mortality for the maximum yield per recruit	Natural mortality, growth data	Limit
F_{MSY}	Fishing mortality (F) for MSY	Natural mortality, growth data	Limit
$F_{X\%}$	Fishing mortality that allows X% of recruitment. Egg-Per-Recruit analysis	Natural mortality, growth data	Limit
MSY	Maximum catch to be removed indefinitely	Abundance, Landings	Limit
Z	Overall mortality	Natural and Fishing Mortality	Limit

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813 **Table 2:** Lifespan, age of fishery recruitment, adult molting season, maturity pattern, natural
 814 mortality, and global distribution for nine crustacean species case studies (see Figure 1 for
 815 location specificity).

Species	Lifespan	Age at recruitment to Fishery	Adult Molt and Maturity Pattern	Natural Mortality	Distribution - Depth
American Lobster (USA)	10 - ∞	5-8 Years	Spring or Fall Annual molting, sexually mature at 5 years	0.15 year ⁻¹	Northwest Atlantic: Inshore, Offshore (1-500 Meters)
Blue Crab (Chesapeake Bay, USA)	2-3 Years	1.5-2 Years	April- late October Molting	0.7 - 1.1 year ⁻¹	Chesapeake Bay: Entire range of the Bay (0-54 Meters)
Blue Swimming Crab (Indonesia)	3 Years	9 Months - 1 Year	Annual molt based on seasonal reproductive schedules	0.86-1.33 year ⁻¹ (Spatially Variable)	Indo-Pacific Inshore and continental shelf. (1-70 Meters)
Brown Shrimp (Gulf of Mexico, USA)	Less than 2 Years	2-4 Months	Recruit to the fishery at around 2-4 months old.	3.24 year ⁻¹	Gulf of Mexico: Typically less than 54 meters, but up to 110 meters
Dungeness Crab (USA)	8-13 Years	4 Years	Females: late spring annually Males: late summer annually	0.97 year ⁻¹	Pacific Northwest: Inshore, Offshore (Intertidal - 250 Meters)
Northern Shrimp (Greenland)	8 Years	5 Years	Hermaphroditic, becoming female and recruiting to fishery at 5 years old. Grow larger than Gulf of Maine Stock.	0.5 year ⁻¹	Most common offshore West Greenland (200-600 Meters)
Northern Shrimp (Gulf of Maine, USA)	5.5 Years	3-4 Years	Hermaphroditic, becoming female and recruiting to fishery at 3.5 years old.	0.5 year ⁻¹	Adults live offshore, migrating Inshore seasonally to spawn. (10-100 Meters)
Snow Crab (USA)	20 Years	7 Years	Spring molt annually until terminal molt	0.26 year ⁻¹	North Pacific: Offshore. (13-2187 Meters)
Spiny Lobster (Indonesia)	7-9 Years	2 Years	Annually, Seasonally. Sexually mature at 2 years old.	0.579 year ⁻¹	Coastal waters surrounding Indonesia (1-90 Meters)

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818 **Table 3:** Landings and approximate value, input or output management controls, and fishing
 819 method for nine case study Crustacean fisheries (see Figure 1 for locations; value calculated
 820 from total landings and a per kilo value provided by case study experts, referenced against
 821 known export values).

Species	Landings (Tonnes, 2020)	Dollar Value, USD (2020)	Management Controls	Fishing method
American Lobster (USA)	54855	530,258,992	Output Control: Size Limits, Female Protections.	Pot
			Input Control: Licenses, Trap Limits	
Blue Crab (Chesapeake Bay, USA)	17025	203,898,327	Output Control: Size Limits, Female Protections	Pot, Gillnet, Trotline
			Input Control: Gear Limits, Season Limits	
Blue Swimming Crab (Indonesia)	92000	460,000,000 (Approximate)	Output Control: Size Limits, Female Protections,	Pots, Gillnet
Brown Shrimp	30391	5,941,778	Input Control: Freeze on new Permits, Seasonal Closures	Trawl
Dungeness Crab (USA)	26485	200,406,780	Output Control: Size Limits, Female Protections	Pot
			Input Control: Season and Trap Limits	
Northern Shrimp (Greenland)	110817	693,000,000 (Approximate)	Output Control: TAC	Trawl
Northern Shrimp (Gulf of Maine, USA)	Fishery Moratorium	-	Fishery Moratorium	-
Snow Crab (USA)	16601	132,287,850	Output Control: TAC, Size Limits, Female Protections	Pot
			Input Control: Size Limits, Female Protections	
Spiny Lobster (Indonesia)	9942	Value cannot be disassociated with larval export for aquaculture	Output Control: Size limits, Female Protections	Gillnet, Hoop Net

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824 **Table 4:** Stock assessment model, stock status, recruitment pattern, thermal tolerance, and
 825 susceptibility to climate change for nine case study Crustacean species (see Figure 1 for location
 826 specificity; information provided by case study experts and available scientific literature).

Species	Assessment Model	Stock Status	Recruitment Patterns	Thermal Tolerance and Climate Susceptibility
American Lobster (USA)	Size-Structured Catch-at-Length Model	Consistent overall abundance increases since 1980	Spatially variable across stock. Increasing in the Gulf of Maine since 2006. Currently over 300 Million Annually (minimum size 55mm).	Preference 12-18 °C, known temperature linked distribution and abundance shifts.
Blue Crab (Chesapeake Bay, USA)	Sex-Specific Age-Structured Model	Stock is variable. Currently above the threshold of 72.5 million individuals but below the 196 million target.	Recruitment variable. Recruitment was estimated at 86 million individuals in 2021, which was a decrease in the time series.	For the Chesapeake population, overwintering behavior between 3 - 10 °C. Mortality occurs below 3 °C and above 31 °C.
Blue Swimming Crab (Indonesia)	Surplus Production Model, Length Based Model	Stock status is over-exploited in 4 out of 7 FMA regions.	Fluctuating, variable but believed to be increasing in recent years. Data-limited, not much recruitment information is known.	Preference 28.5-31.5 °C, known temperature linked migration and size at maturity changes
Brown Shrimp (Gulf of Mexico, USA)	Stock Synthesis Assessment Model	Spawning biomass and recruitment are decreasing while fishing mortality increases. If this pattern continues at the current rate, overfishing may become evident	Fluctuating, decreasing in recent years. As of 2016, over 17.3 billion individuals.	Adults: 10-37 °C, known temperature linked distribution, abundance, and growth changes
Dungeness Crab (USA)	No Formal Assessments, Catch-based index of Abundance	Landings are annually variable, however stable over long trends. No stock status exists outside of landings trends.	Recruitment is highly variable, changes in atmospheric forcing drive differences in the annual number of megalopae, strongly influencing year class size	Preference 8-15 °C. Megalopae are highly influenced by seasonal climate shifts.
Northern Shrimp (Greenland)	Schaefer production model	Stock had been declining in the early-mid 2000's, but now appears to be well above MSY level	Recruitment assessment based on indices of age -2 shrimps (10.5-13.5mm carapace length) and pre-recruits (14-16.5mm carapace length). Fluctuating at relatively low levels with pulses of recruitment in 2015 and 2017	Preference -1°C to 6°C bottom temperature, known temperature links to abundance.
Northern Shrimp (Gulf of Maine, USA)	Catch-at-Length Model with Traffic Light Approach	Fishery under moratorium since 2014 due to continuously low stock abundance.	Annual recruitments have trended downwards and are likely lower than previous years	Gulf of Maine northern shrimp stock are the southernmost extent of this species and highly sensitive to changes in temperature regimes
Snow Crab (USA)	Size-Structured Model	Recently biomass was increasing again, but in 2022 the stock is at a new all-time low and 40% less than the previously all-time low seen in 2021	Low recruitment early 1990s-2014. Large year class recruited in 2015 but has now disappeared before reaching commercial size.	Require temperatures less than 5°C, and prefer waters less than 2°C. Warming trends appear to have contributed to the recent collapse of the eastern Bering Sea snow crab
Spiny Lobster (Indonesia)	Surplus Production Model, Length based Model	Stock assessments are specialized to specific regions and species. In general spiny lobsters are heavily exploited.	Indonesia benefits from high regional Puerulus stage juvenile lobster settlement, however formal assessments of recruitment are data limited.	Preference 27-30 °C, growth tightly linked to temperature.

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829 **Table 5:** Empirical reference points (abundance, CPUE, and landings) and biological reference
 830 points (see Table 1 for definitions) in relation to nine crustacean fisheries case studies (see
 831 Figure 1 for location specificity), ranked by landings time series length and intensity of sampling
 832 as an approximation of overall data availability. Checks in blue signify a reference point actively
 833 used in a fishery management plan, and red checks are BRPs available in the literature but not
 834 actively used for management.

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Species Name (Location)	Empirical Reference Points			MSY	BMSY	FMSY	FMAX	F0.1	FX% - SPR	Z
	Abundance	CPUE	Landings							
American Lobster (USA)	X	X	X	X			X	X	X	X
Blue Crab (Chesapeake Bay,	X	X	X	X <i>uMSY</i>		X			X	
Blue Swimming Crab (Indonesia)	X	X	X	X		X			X	X
Brown Shrimp (Gulf of Mexico, USA)	X	X	X	X <i>SSBmsy</i>		X				X
Dungeness Crab (USA)		X	X							
Northern Shrimp (Greenland)	X	X	X	X	X	X		X		X
Northern Shrimp (Gulf of Maine, USA)	X		X							
Snow Crab (USA)	X	X	X	X	X	X	X	X	X	X
Spiny Lobster (Indonesia)	X	X	X	X	X	X			X	X

Blue: Used in management decisions/assessment. Red: Provided in scientific literature but not used in management (Due to poor suitability for species, or management integration)

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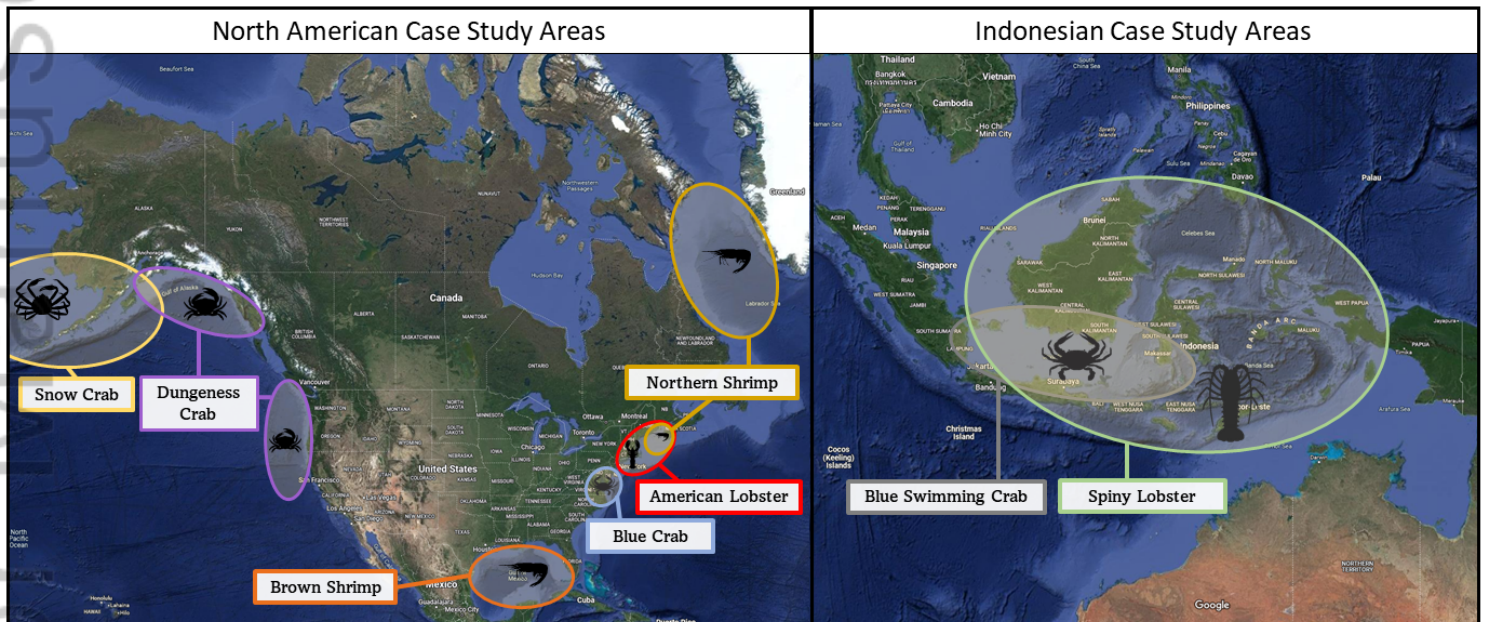


Figure 1 Study Area.png

Data Availability and Complexity

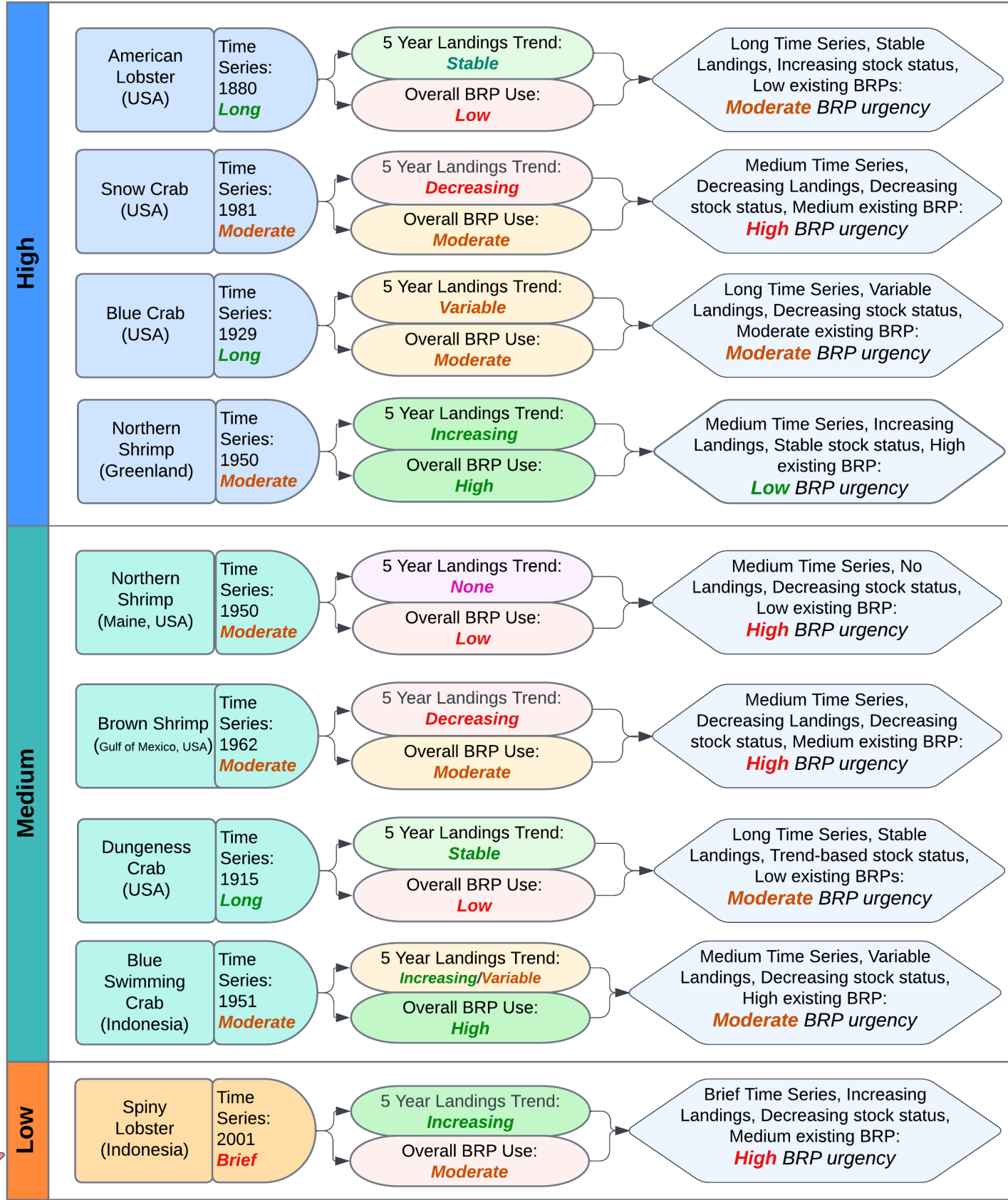


Figure 2.png