

UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration PROGRAM PLANNING AND INTEGRATION Silver Spring, Maryland 20910

AUG 1 1 2010

To All Interested Government Agencies and Public Groups:

Under the National Environmental Policy Act (NEPA), an environmental review has been performed on the following action.

- TITLE:U.S. Geological Survey's Environmental Assessment for a Marine
Geophysical Survey of Parts of the Arctic Ocean, August September,
2010
- LOCATION: Arctic Ocean (145° to 158° West longitude and 71° to 84° North latitude)
- SUMMARY: The National Marine Fisheries Service (NMFS) proposes to issue an Incidental Harassment Authorization (IHA) for the take, by Level B harassment only, of marine mammals during a marine geophysical (seismic) survey of portions of the Arctic Ocean, August to September, 2010. In 2010, NMFS adopted the U.S. Geological Survey's (USGS) Environmental Assessment (EA) titled Environmental Assessment for a Marine Geophysical Survey of Parts of the Arctic Ocean, August -September, 2010, prepared by LGL Ltd. Environmental Research Associates. NMFS has determined that the impact of conducting the seismic survey in portions of the Exclusive Economic Zone of the U.S. and the Arctic Ocean off of Alaska may result, at worst, in a temporary modification in behavior of small numbers of species of marine mammals. No injury (Level A harassment), serious injury, or mortality is anticipated to result from this activity, nor is it authorized. NMFS has further determined that this activity will result in a negligible impact on the affected species or stocks of marine mammals.

RESPONSIBLE James H. Lecky OFFICIAL: Director Office of Protected Resources National Marine Fisheries Service National Oceanic and Atmospheric Administration 1315 East-West Highway, Room 13821 Silver Spring, MD 20910 301-713-2332



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The environmental review process led us to conclude that this action will not have a significant effect on the human environment. Therefore, an Environmental Impact Statement will not be prepared. A copy of the Finding of No Significant Impact (FONSI) prepared by the NMFS and the supporting USGS EA, adopted by the NMFS, is enclosed for your information.

Although NOAA is not soliciting comments on this EA/FONSI, we will consider any comments submitted that would assist us in preparing future NEPA documents.

Please submit any written comments to the responsible official named above.

Sincerely, Paul N. Doremus, Ph.D.

NOAA NEPA Coordinator/

Enclosures



Environmental Assessment for a Marine Geophysical Survey of Parts of the Arctic Ocean, August-September 2010

By Beth Haley, Darren Ireland, and Jonathan R. Childs



Open-File Report 2010-1117, version 2.0

U.S. Department of the Interior U.S. Geological Survey

U.S. Department of the Interior

KEN SALAZAR, Secretary

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Marcia K. McNutt, Director

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Environmental Assessment for a Marine Geophysical Survey of Parts of the Arctic Ocean, August-September 2010

By

Beth Haley¹, Darren Ireland¹, and Jonathan R. Childs²

 ¹LGL Alaska Research Associates, Inc. Anchorage, AK 99518
 ²U.S. Geological Survey Menlo Park, CA 94025

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LGL Alaska Research Associates, Inc. Anchorage, AK 99518

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ABSTRACT

According to the United Nations Convention on the Law of the Sea (UNCLOS), individual nations' sovereign rights extend to 200 nautical miles (n.mi.) (370 km) offshore or to a maritime boundary in an area called the continental shelf. These rights include jurisdiction over all resources in the water column and on and beneath the seabed. Article 76 of UNCLOS also establishes the criteria to determine areas beyond the 200 n.mi. (370 km) limit that could be defined as "extended continental shelf," where a nation could extend its sovereign rights over the seafloor and sub-seafloor¹. This jurisdiction provided in Article 76 includes resources on and below the seafloor but not in the water column. The United States has been acquiring data to determine the outer limits of its extended continental shelf in the Arctic and has a vested interest in declaring and receiving international recognition of the reach of its extended continental shelf.

The U.S. collaborated with Canada in 2008 and 2009 on extended continental shelf studies in the Arctic Ocean. The U.S. Coast Guard (USCG) Cutter *Healy* worked with the Canadian Coast Guard ship *Louis S. St. Laurent* to map the continental shelf beyond 200 n.mi. (370 km) in the Arctic. Each icebreaking vessel contributed different capabilities in order to collect data needed by both nations more efficiently in order to save money, avoid redundancy, and foster cooperation. Generally, the *Healy* collects bathymetric (sea-floor topography) data and the *Louis S. St. Laurent* collects seismic reflection profile data. The vessels work in concert when ice conditions are heavy, with one vessel breaking ice for the ship collecting data. The Canadian Environmental Assessments for these projects are available on line at http://www.ceaa.gc.ca/052/details-eng.cfm?pid=38185 (2008) and http://www.ceaa.gc.ca/052/details-eng.cfm?pid=38185 (2009).

The U.S. Geological Survey (USGS) and Geological Survey of Canada (GSC) are undertaking a similar partnership again for 2010 in a limited area of U.S. waters during the period between ~10 and 16 August. The survey vessels will then proceed to international or Canadian waters where surveying will proceed until ~3 September, when the two icebreakers will separate to conduct independent work. The survey area of the joint work will be bounded approximately by 145° to 158° W longitude and 71° to 84° N latitude in water depths ranging from ~2,000 to 4,000 m (fig. 1). Ice conditions are expected to range from open water to 10/10 ice cover. The *Louis S. St. Laurent* will join accompanying vessel *Healy* in or near the survey area around 10 August to begin the joint survey work.

As its energy source, the seismic system aboard *Louis S. St. Laurent* will employ a 3-airgun array consisting of three Sercel G-airguns. Two guns will have a discharge volume of 500 in³ and the third a discharge volume of 150 in³ for a total array discharge volume of 1,150 in³. The seismic survey will take place in water depths 2,000–4,000 m. This airgun array is identical to the system used in the 2008 and 2009 field programs by the Geological Survey of Canada.

The USGS requested that the National Marine Fisheries Service (NMFS) issue an Incidental Harassment Authorization (IHA) to authorize the incidental, that is, not intentional, harassment of small numbers of cetaceans and seals should this occur during the seismic survey in U.S. waters. USGS is also consulting with the U.S. Fish and Wildlife Service (USFWS) regarding concerns about disturbance to walruses and polar bears. Through informal consultation with the Office of Protected Resources with the

¹ As used in UNCLOS, "continental shelf" refers to a legally defined region of the sea floor rather than a morphological shallow-water area adjacent to continents commonly used by geologists and hydrographers.

National Oceanic and Atmospheric Administration (NOAA), USGS proposes that no ESA-listed marine species—bowhead, fin, humpback or sperm whale—will be adversely affected by this project during the survey or transit to the survey area from Dutch Harbor. The information in this Environmental Assessment (EA) supports the IHA Application process, consultation with the USFWS, and provides information on marine species, some of which is also contained in the IHA Application to NMFS. Alternatives addressed in this EA consist of a similar program during a different time period along with issuance of an associated IHA, and the no action alternative, with no IHA and no seismic survey.

Several species of cetaceans and pinnipeds inhabit the Arctic Ocean. Few species that may be found in the survey area are listed as Endangered under the U.S. Endangered Species Act (ESA). The bowhead whale is the endangered species most likely to occur within the survey area. The polar bear, which was recently listed as Threatened under the ESA, may also occur in the survey area. The survey has been scheduled specifically to avoid the spring and fall bowhead whale migrations north of Barrow. Two additional species of special concern (birds) that might be encountered are the spectacled and Steller's eiders, which are listed as "threatened."

Potential impacts on the environment due to the seismic survey would be primarily a result of the operation of the airgun source. In addition to the airgun array, a Chirp pulse echo sounder will be operated on the *Louis S. St. Laurent*. The *Louis S. St. Laurent* will also tow a 3–5 kHz subbottom profiler while in open water and when not working with the *Healy*. The *Healy* will use a multibeam echo sounder, a subbottom profiler and a "piloting" echo sounder continuously when underway and during the seismic profiling. Acoustic Doppler current profilers may also be used on the *Healy*. The project will also involve vessel and helicopter traffic. Increased underwater noise from vessel traffic and use of geophysical equipment may result in avoidance behavior or other disturbance to some marine mammals and fish. An integral part of the planned survey is a monitoring and mitigation program to minimize impacts of the proposed activities on marine species and on fishing and subsistence activities and to document the nature and extent of any effects. Injurious impacts to marine mammals have not been demonstrated to occur near airgun arrays, and the planned monitoring and mitigation measures would minimize the possibility of such effects should they occur.

Protection measures designed to mitigate the potential environmental impacts will include the following: a minimum of one dedicated protected species observer (PSO) maintaining a visual watch during all daylight airgun operations; two observers (when possible, otherwise a single observer) on watch 30 min before airgun operations start; and power downs or shut downs of the airgun array when mammals are detected in, or about to enter, designated safety radii. USGS and its collaborators are committed to apply these measures in order to minimize disturbance of marine mammals and to minimize the risk of injuries or other environmental impacts.

With the planned monitoring and mitigation measures, unavoidable impacts to each of the species of marine mammal that might be encountered are expected to be limited to short-term localized changes in behavior and distribution near the seismic vessel. At most, such effects may be interpreted as falling within the Marine Mammal Protection Act (MMPA) definition of "Level B Harassment". No long-term or significant effects are expected on individual marine mammals or marine mammal populations, or their habitats.

A draft version of this environmental assessment was posted for public comment on the USGS web site from June 11 - July 12, 2010. Comments received during this period and USGS responses to the comments are summarized at the end of this document in appendix K. While the comments resulted in clarifications being added to the draft EA, none of the changes developed from the comments or from discussions with the other agencies substantively changed the conclusions of the draft EA.

LIST OF ACRONYMS

~	approximately
8	Section
ÅCP	Arctic Coastal Plain
ADCP ^{тм}	Acoustic Doppler Current Profiler
ADFG	Alaska Department of Fish and Game
AEWC	Alaska Eskimo Whaling Commission
BASC	Barrow Arctic Science Consortium
BLM	Bureau of Land Management
CCGS	Canadian Coast Guard Shin
CI	Confidence Interval
CITES	Convention on International Trade in Endangered Species
CPA	Closest Point of Approach
CPUE	Catch per Unit Effort
dB re 1 uPa	decibels in relation to a reference pressure of 1 micronascal
DFO	Department of Fisheries and Oceans (Environment Canada)
EA	Environmental Assessment
EEZ	Exclusive Economic Zone
EFH	Essential Fish Habitat
ESA	(U.S.) Endangered Species Act
f(0)	sighting probability density at zero perpendicular distance from survey track line
FMP	Fishery Management Plan
ft	feet
$\sigma(0)$	probability of seeing a group located directly on the survey trackline
G gun	variant of an airgun manufactured by Sodera a French company owned by Sercel
GSC	Geological Survey of Canada (Natural Resources Canada)
h	hour
ICES	International Council for the Exploration of the Sea
IHA	Incidental Harassment Authorization (under MMPA)
in	inch
IUCN	International Union for the Conservation of Nature and Natural Resources
IWC	International Whaling Commission
kHz	kilohertz
kts	knots
kW	kilowatt
LT	Long ton = 1016 kg
L-DEO	Lamont-Doherty Earth Observatory of Columbia University
LME	Large Marine Ecosystem
m	meter
MCS	Multi-Channel Seismic
min	minute
PSO	Protected species observer
MMPA	(U.S.) Marine Mammal Protection Act
MMS	Minerals Management Service
ms	millisecond
-	

MTTS	Masked Temporary Threshold Shift
MW	Megawatt
n.mi.	nautical mile
NEPA	National Environmental Policy Act
NMFS	National Marine Fisheries Service
NMML	National Marine Mammal Laboratory
NOAA	National Oceanic and Atmospheric Administration
NPFMC	North Pacific Fisheries Management Council
NSB	North Slope Borough
NSB-DWM	North Slope Borough Department of Wildlife Management
NSF	National Science Foundation
OCS	Outer Continental Shelf
P.I.	Principal Investigator
pk	peak
psi	pounds per square inch
PTS	Permanent Threshold Shift
rms	root-mean-square
S	second
SE	Southeast
SEL	sound energy level
SIS	sea ice seismometer
SPL	sound pressure level
Т	ton = 907.18 kg
TTS	Temporary Threshold Shift
U.K.	United Kingdom
UNEP	United Nations Environment Program
U.S.	United States of America
USCG	United States Coast Guard
USDI	United States Department of the Interior
USFWS	U.S. Fish and Wildlife Service
USN	U.S. Navy
USGS	United States Geological Survey
WCMC	World Conservation Monitoring Centre

I. PURPOSE AND NEED

The U.S. Geological Survey (USGS) plans to conduct a geophysical survey in the Arctic Ocean north of Alaska in cooperation with the Geological Survey of Canada (GSC). The United States Coast Guard Cutter (USCGC) *Healy*, a USCG icebreaker, will operate a multibeam echo sounder and 3.5 kHz Chirp subbottom profiler to map the sea floor and will rendezvous with the Canadian Coast Guard Ship (CCGS) *Louis S. St. Laurent* to accompany and break ice for the Canadian vessel if necessary as it conducts seismic operations. *Louis S. St. Laurent* will deploy a three-airgun array and collect ~ 900 km (485 nmi) within the U.S. 200-nmi limit. As currently scheduled, the joint operation will occur from ~10 August to 3 September 2010, though some variation is likely given the uncertainties in ice and other factors.

The U.S., through the U.S. Interagency Task Force on the Extended Continental Shelf, collaborated with Canada in 2008 and 2009 on similar extended continental shelf studies with the same vessels in international and Canadian waters of the Arctic Ocean. The two icebreaking vessels contributed different capabilities in order to collect data needed by both nations more efficiently in order to save money, avoid redundancy, and foster cooperation. Generally, the *Healy* collects bathymetric (sea-floor topography) data and the *Louis S. St. Laurent* collects seismic reflection profile data. The vessels work in concert when ice conditions are heavy, with one vessel breaking ice for the ship collecting data. The Canadian Environmental Assessments for these projects are available on line at http://www.ceaa.gc.ca/052/details-eng.cfm?pid=38185 (2008) and http://www.ceaa.gc.ca/052/details-eng.cfm?pid=46518 (2009). The environmental effects evaluated for Healy for 2008 and 2009 are given in appendices A and B.

The purpose of this Environmental Assessment (EA) is to provide information needed to assess potential environmental impacts associated with the proposed surveying of *Healy* to acquire multibeam echosounding data and to break ice, and of *Louis S. St. Laurent* to acquire seismic airgun data with a three-airgun array consisting of two 500-in³ Sercel G-airguns and one 150-in³ Sercel G. gun, particularly potential effects on marine mammals, including cetaceans and pinnipeds, which are under the jurisdiction of the National Marine Fisheries Service (NMFS). Much of the information presented in the EA for cetacean and pinniped species is also included in USGS's permit application to NMFS. In addition the EA discusses other species not under NMFS jurisdiction, including polar bear (*Ursus maritimus*), Pacific walrus (*Odobenus rosmarus*), and threatened eiders which are under the jurisdiction of the U.S. Fish and Wildlife Service (USFWS), and fisheries and subsistence harvesting in the Arctic Ocean.

The purpose of the proposed project is to survey the potential areas of "extended continental shelf" to which either Canada or the United States may legitimately lay claim. The United Nations Convention on the Law of the Sea (UNCLOS) established criteria within Article 76 to determine the area beyond the 200 nmi limit where nations can exert sovereign rights to natural resources on and beneath the sea floor, including energy, minerals, and sedentary animal species. The United States has an inherent interest in knowing, and declaring to others, the extent of its sovereign rights with regard to the U.S. extended continental shelf. Certainty and international recognition are important in establishing the necessary stability for management or conservation of these areas.

Article 76 of UNCLOS provides two formulae for finding the outer limits of the extended continental shelf, one based on bathymetry measurements and a second based on sediment thickness measurements. The coastal nation can use whichever formula is more advantageous up to a maximum distance determined from either of two constraint lines, one based on a distance of 100 nmi seaward of the 2500-m isobath, or 350 nmi. measured from the coastal baselines. In all but the very northernmost part of the Canada Basin of the Arctic Ocean, the more favorable formula for both the U.S. and Canada uses sediment thickness measurements.

For sediment thickness, the UNCLOS Commission on the Limits of the Continental Shelf, which evaluates a coastal nation's outer limit points, considers multichannel seismic reflection data to be the authoritative source of evidence (CLCS, 1999, p. 40; United Nations, 2006). Seismic refraction and wide-angle reflection data are also considered essential for substantiating depth, velocity, and inferred lithologic interpretations from the multichannel reflection data (CLCS, 1999, p. 40). "Locating the fixed points on the basis of an isopach map is not an acceptable procedure to the Commission since the interpolation inherent in the contouring introduces a new source of uncertainty and it is not strictly covered by paragraph 4 (a) (i)" (CLCS, 1999, p. 47). For bathymetric data, the Commission considers single and multibeam echo-sounding measurements as the primary source of evidence for morphology and seafloor depth information (CLCS, 1999, p. 22). Other geophysical data, such as gravity and magnetic data, are considered supportive, but not primary (CLCS, 1999, p. 41).

Much of the potential extended continental shelf of the U.S. overlaps with that of Canada, providing a mutual interest in working together with common bathymetric and seismic approaches. Because of ice cover in the Arctic, standard multichannel acquisition geometries, with linear airgun arrays of many guns and a hydrophone streamer up to several kilometers long, are not practical. The system designed and operated by the Geological Survey of Canada, uses a minimal array of three airguns and a heavily weighted towing sled with a 300-m long streamer, of which only 100 m is active sensors. This configuration minimizes equipment in the water, reduces risk of damaging the gear while towed beneath the ice or during deployment and recovery, and was designed with a source size that at a minimum could both penetrate vertically the many kilometers of sediment known in the central Canada basin from widely spaced and poorly navigated older experiments and to propagate horizontally 25-30 km through the sediments for the required seismic refraction data.

Both the United States and Canada have independently collected multibeam bathymetric and seismic reflection data respectively in the Arctic. The US conducted four multibeam mapping cruises between 2003 and 2008. Canada conducted a test multichannel seismic cruise in 2006, and subsequently acquired a full season of seismic data in 2007. The collaboration between the US and Canada began in 2008 when each country realized operations in the heavily ice-covered areas of the northern and eastern Canada basin and Alpha-Mendeleev Ridge would be safer, more economical, and more successful if the two icebreakers worked together to collect coincident data in these remote regions. Both of the two-icebreaker expeditions in 2008 and 2009 have demonstrated the wisdom and utility of this approach. During these expeditions, the US collected ~12,000 km of multibeam data and Canada collected ~7000 km of multichannel data along lines consistent with the approaches set forth by the UNCLOS Commission guidelines (CLCS, 1999; United Nations 2006). The US and Canada, by cooperating in this joint program and sharing seismic reflection and refraction data, have reduced substantially the amount of seismic data that would have been required if the two nations had operated independently.

The activity that the USGS is funding and undertaking in both the US waters (maritime zones) and the high seas is to collect multibeam, associated chirp subbottom data, and possibly sediment and rock samples both within and outside the 200-nmi limit, as well as to break ice for *Louis S. St. Laurent* during operations in ice-covered areas. *Louis S. St. Laurent* is a vessel entitled to sovereign immunity under international law, operated by the Canadian Coast Guard with a seismic system owned and operated by Natural Resources Canada, and therefore not under the jurisdiction of US laws or regulations outside the U.S. maritime zones where the U.S. has exclusive rights and jurisdiction. The USGS is acting as the responsible agency for MMPA, ESA, and NEPA for *Louis S. St. Laurent* while *Louis S. St. Laurent* is collecting seismic data within the U.S. 200-nmi limit. The operators of the seismic equipment on *Louis S. St. Laurent* have written a categorical declaration that, for operations in U.S. waters (i.e., within the U.S. 200-nmi zone), they will comply with any and all environmental mitigation measures required by the U.S.

National Marine Fisheries Service and/or the U.S. Fish and Wildlife Service (see appendix C). There are no U.S. federal funds that are supporting the costs of operating *Louis S. St. Laurent*, or its seismic gear.

Seismic data collection within the US 200-nmi limit in 2010 is designed to satisfy one of the requirements of the Commission guidelines, that sediments are continuous from the outer limit points to the so-called foot of the slope on the continental margin (CLCS, 1999, p. 47). Prior to the UNCLOS effort, only one seismic transect extended from the Alaska margin to the 200-nmi limit. The 2010 cruise will add three more lines, all in water depths greater than ~1900 m. These three lines are located to connect to pre-existing seismic data. This strategy will maximize use of the older data, minimize data acquisition in the US 200-nmi area, and satisfy the minimum requirements of the guidelines.

Although the regions to be surveyed may be prospective for oil and gas resources (USGS, 7/23/2008 Press Release), the data to be acquired during this activity is not intended for use in petroleum exploration, and because of the nature of the survey design and instrumentation would be of very limited application to any oil and gas exploration application.

Several species of cetaceans and pinnipeds inhabit parts of the Arctic Ocean where this cruise will occur. A few species listed as endangered under the U.S. Endangered Species Act ESA may occur in portions of the survey area, most notably the bowhead whale (*Balaena mysticetus*), and (although very unlikely) the fin whale (Balaenoptera physalus). NMFS has concurred with USGS's determination that the proposed action may affect, but is not likely to adversely affect, species under NMFS jurisdiction listed as threatened or endangered under the ESA. Through consultation with the Office of Protected Resources with the National Oceanic and Atmospheric Administration (NOAA), USGS proposes that no ESA-listed marine species (bowhead, fin, humpback or sperm whale) will be adversely affected by this project during the survey or transit to the survey area from Dutch Harbor (see appendix D).

Incidental Harassment Authorizations (IHAs) issued by the NMFS are often required prior to the start of offshore activities. IHAs authorize the "taking" (as defined under the Marine Mammal Protection Act) of small numbers of marine mammals incidental to the planned activities. To be eligible for an IHA, the proposed "taking" (with mitigation measures in place) must not cause serious physical injury or death of marine mammals and must have negligible impacts on the species and stocks of marine mammals within the project area. The proposed project must "take by harassment" no more than small numbers of those species, and (where relevant) must not have an unmitigable adverse impact on the availability of the species or stocks for authorized subsistence uses. It is expected that all "takes" associated with the proposed activities will be Level B takes involving temporary behavioral changes and that no Level A "takes" involving injury to marine mammals will occur.

IHAs or Letters of Authorization (LOAs) are also issued by the USFWS for species under its jurisdiction including Pacific walrus and polar bear. The polar bear was recently listed as a "Threatened" species under the ESA (USFWS 2008). Other species of concern (birds) that might occur in the area close to Barrow are the spectacled (*Somateria fischeri*) and Steller's (*Polysticta stelleri*) eiders that are also listed as "Threatened". USFWS has determined that an incidental take authorization is not necessary for this marine geophysical survey and proposed that *Healy* and *Louis S. St. Laurent* use common stipulations for industry operators as guidelines in order to limit incidental takes of polar bears or walruses (see appendix E).

Protection measures designed to mitigate the potential environmental impacts are described in this EA as an integral part of the planned activities. With the mitigation measures in place, any impacts on

marine mammals and other species of concern are expected to be limited to short-term, localized changes in behavior of small numbers of animals. No long-term or significant effects are expected on individual marine mammals or populations, on the subsistence harvest of marine mammals, on marine mammal habitat, or on the individuals and populations of other species.

II. ALTERNATIVES INCLUDING PROPOSED ACTION

Three alternatives are addressed: (1) the proposed seismic survey and issuance of an associated IHA, (2) a corresponding seismic survey program at an alternative time, along with issuance of an associated IHA, (3) the no-action alternative, with no IHA and no seismic survey.

(A) Proposed Action

The project objectives, context, activities, and mitigation measures for the proposed project planned by USGS are described in the following subsections.

(1) Project Objectives and Context

The objective of the proposed study is to survey potential areas of the "extended continental shelf" to which the United States may legitimately have sovereign rights under Article 76 the United Nations Convention on the Law of the Sea (UNCLOS).

(2) Proposed Activities

(a) Location of the Activities

The survey area will be bounded approximately by 145° to 158° W longitude and 71° to 84° N latitude in water depths ranging from ~2,000 to 4,000 m (6,562–13,123 ft; fig. 1). Ice conditions are expected to range from open water to 10/10 (that is, 100 percent) ice cover. The *Louis S. St. Laurent* will join accompanying vessel USCG cutter *Healy* in or near the survey area around 6 August to begin the survey.

(b) Description of the Activities

Two vessels will operate during the proposed geophysical survey, although authorization for incidental takes of marine mammals is requested and is relevant only for activities by the *Louis S. St. Laurent*, which will operate an airgun array. Another low-energy source, a Knudsen 320BR "Chirp" pulse echo sounder, will be operated at 12 kHz on the *Louis S. St. Laurent*. In addition, the *Louis S. St. Laurent* will tow a 3 - 5 kHz subbottom profiler while in open water when not working with the *Healy*. The *Healy* will use a multibeam echo sounder, (Kongsberg EM122), a subbottom profiler (Knudsen 3.5 kHz Chirp) and a "piloting" echo sounder (ODEC 1500) for marine safety that the bridge uses to monitor seafloor depths continuously when underway and during the seismic profiling. Acoustic Doppler current profilers (75-kHz and 150-kHz) may also be used on the *Healy*.

The Louis S. St. Laurent will access the survey area from Canada and rendezvous with the Healy vessel, which will access the survey area from Dutch Harbor, Alaska. The Louis S. St. Laurent will deploy a relatively small airgun array comprised of three G-guns with a total volume of 1,150 in³ and a multichannel hydrophone streamer ~300 m (984 ft) in length. In typical seismic operations, the Louis S. St. Laurent will follow the lead of the Healy which will operate ~1 to 2 n.mi. (1.9 to 3.7 km) ahead of the Louis S. St. Laurent. Sonobuoys deployed from the Louis S. St. Laurent will enhance reception of reflected seismic pulses from the airgun array. A helicopter will not be used for sonobuoy deployment but may be used for personnel transfer between vessels and ice reconnaissance. In ice conditions where seismic gear cannot be safely towed, the Louis S. St. Laurent may escort Healy to optimize bathymetric data collection. The survey will consist of eight transect lines that extend from ~108 km (~58 n.mi.) offshore of the Alaska coast to and beyond the 200 n.mi (370 km) limit of U.S. waters (fig. 1). An additional 997 km (538 n.mi.) of seismic lines of interest to the U.S. will be collected in international waters beyond 200 n.mi. (370 km). As much as 1,000 km (540 n.mi.) of multibeam bathymetric data will also be collected when seismic data are not being collected. These data will be collected from early

August to early September (table 1). Much of the proposed survey area will be >200 n.mi. (370 km) offshore in water depths of ~2,000 to 4,000 m (6,562–13,123 ft; fig. 1). After completion of the survey the *Louis S. St. Laurent* will return to port in Canada, and the *Healy* will return to Barrow.



FIGURE 1. Proposed location of the USGS August–September 2010 geophysical survey area for priority lines of the U.S. This map does not show specific Canadian lines in international waters or in the Canadian exclusive economic zone.

					Time (h) @
Location	End Point 1	End Point 2	km	n.mi.	4 n.mi./hr
NS in central EEZ (south)	71.22° N ; 145.17° W	72.27° N ; 145.41° W	118	64	16
NS in central EEZ (north)	72.27° N ; 145.41° W	73.92° N ; 145.30° W	183	100	25
Central-western EEZ connector	73.92° N ; 145.30° W	71.84° N ; 151.82° W	317	171	43
NS in western EEZ	71.84° N ; 151.82° W	74.32° N ; 150.30°W	281	152	39
South Northwind Ridge	74.32° N ; 150.30°W	74.96° N ; 158.01° W	239	129	32
Northwind Ridge connector	74.96° N ; 158.01° W	76.30° N ; 155.88° W	161	87	22
Mid-Northwind Ridge	76.30° N ; 155.88° W	75.41° N ; 146.50° W	274	148	37
Northwind Ridge connector	75.41° N ; 146.50° W	76.57° N ; 146.82° W	129	70	17
Mid-Northwind Ridge	76.57° N ; 146.82° W	76.49° N ; 150.73° W	102	55	14
		Totals	1804	976	245

TABLE 1. Proposed U.S. priority tracklines for USGS/ GSC 2010 Extended Continental Shelf Survey in the northern Beaufort Sea and Arctic Ocean.

(c) Schedule

The proposed geophysical survey will be conducted for ~ 30 days from early August to early September 2010. The *Healy* will depart from Dutch Harbor in early August and the *Louis S. St. Laurent* will depart from Kugluktuk, Nunavut, Canada on approximately the same date. The two vessels will rendezvous to begin surveying in U.S. waters where survey activities will proceed from $\sim 6-12$ August. The two vessels will then move to international waters where survey activities will be completed by ~ 3 September. After completing the survey the *Louis S. St. Laurent* will return to Canadian waters and the *Healy* will return to Barrow.

(d) Description of Vessels Proposed for the 2010 Geophysical Survey

Louis S. St. Laurent

The Canadian Coast Guard Ship (CCGS) *Louis S. St. Laurent* (fig. 2) was built in 1969 by Canadian Vickers Ltd. in Montreal, Quebec, and underwent an extensive modernization in Halifax, Nova Scotia between 1988 and 1993.

The *Louis S. St. Laurent* is based at CCG Base Newfoundland in St. John's, Newfoundland. Current vessel activities involve summer voyages to the Canadian Arctic for sealifts to various coastal communities and scientific expeditions. A description of the *Louis S. St. Laurent* with vessel specifications is presented below and is available online at:

http://www.ccg-gcc.gc.ca/eng/Fleet/Vessels?id=1111&info=5&subinfo

Louis S. St. Laurent carries three protected-species observers aboard following Department of Fisheries and Oceans (DFO) rules and regulations associated with Canadian permits for seismic work.



Figure 2. Photo of the Canadian Coast Guard Ship *Louis S. St. Laurent* available online at: <u>http://www.ccg-gcc.gc.ca/eng/Fleet/Vessels?id=1111&info=1</u>

CCGS Louis S.	St.	Laurent	Ship	Characteristics
---------------	-----	---------	------	-----------------

CCOS Louis S. St. Laurent Sing	5 Characteristics		
Length:	119.8 m	Breadth:	24.38 m
Draft:	9.91 m	Freeboard:	6.4 m
Hold 1:	300 m ³	Hatch Size 1 (I x w):	3.5 m X 3 m
Hold 2:	36 m ³	Hatch Size 2 (I x w):	3.5 m X 3 m
Main Deck Area:	320 m ²	Boat Deck Area:	216 m ²
Forcastle:	N/A	After Deck Area:	120 m ²
Gross Tonnage:	11,345 grt	Net Tonnage:	3,403 nrt
Cruising Speed:	16 kts	Max. Speed:	20 kts
Cruising Range:	23,000 n.mi.	Endurance:	205 days
Fuel Consumption:	24 m3/day	Fuel Capacity:	4,800 m ³
Fresh Water:	200 m ³		
Propul	sion: Diesel electri	c AC/DC	

Propulsion:	Diesel electric AC	C/DC		
Description:	(5x)	Krupp	Mak	16M453C
	(3X) GE DC Motor	r		

Power:	20,142 Kw		
Propellers:	3 - fixed pitch		
Generators:	(2x) Krupp Mak (5M282 @ 1,100kw	
Emergency Gen.:	(1x) Caterpillar 3	3,408 BDI	
Bow:	Yes		
Stern:	No		
UPS:	No		
Flight Deck Area	: 360 m ²	Hangar Area:	132 m ²
Hangar Gea	Yes	Fuel Capacity:	40 m ³

Healy

The *Healy* (fig. 3) is a USCG icebreaker, capable of traveling at 37 km/h or 20 knots (kts) through 1.4 m (4.6 ft) of ice and can operate at temperatures as low as -46° C (-50° F). A "Central Power Plant", four Sultzer 12Z AU40S diesel generators, provides electric power for propulsion and ship's services through a 60 Hz, 3-phase common bus distribution system. Propulsion power is provided by two electric AC Synchronous, 11.2 MW drive motors, fed from the common bus through a Cycloconverter system, that turns two fixed-pitch, four-bladed propellers. The *Healy* can accommodate a crew of 138, including space for ~50 scientists, and is equipped with various types of echo sounding equipment.

The *Healy* is designed to conduct a wide range of research activities, with more than 4,200 square feet of scientific laboratory space, numerous electronic sensor systems, and oceanographic winches. The science community provided input on lab layouts and science capabilities during design and construction of the ship. The *Healy* is also a capable platform for supporting other potential missions in the polar regions, including logistics, search and rescue, ship escort, environmental protection, and enforcement of laws and treaties. The *Healy* will also serve as the platform from which vessel-based protected species observers will watch for marine mammals before and during airgun operations.



Figure 3. The U.S. Coast Guard cutter *Healy* is the United States' newest and most technologically advanced polar icebreaker. A description with vessel specifications for the *Healy* is available online at: <u>http://www.uscg.mil/pacarea/cgcHealy/default.asp</u>

CGC Healy Ship Characteristics

Length, Overall	420'0" (128 meters)
Beam, Maximum	82'0" (25 meters)
Draft, Full Load	29'3" (8.9 meters)
Displacement, Full Load	16,000 LT
Propulsion	Diesel Electric, AC/AC Cycloconvertor
Generating Plant Drive Motors	4 Sultzer 12Z AU40S 2 AC Synchronous, 11.2 MW
Shaft Horsepower	30,000 Max HP
Propellers	2 Fixed Pitch, 4 Bladed

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Auxiliary Generator	EMD 16-645F7B, 2400kW
Fuel Capacity	1,220,915 GAL (4,621,000 liters)
Cruising Speed	12 knots @ 105 RPM
Max Speed	17 knots @ 147 RPM
Icebreaking Capability	4.5ft @ 3 knots (continuous) 8 ft (2.44 m) Backing and Ramming
Science Labs	Main, Bio-Chemical, Electronics, Meteorological, Photography
Accommodations	19 Officer, 12 CPO, 54 Enlisted, 35 Scientists, 15 Surge, Visitors

(e) Airgun Description

The seismic source for the proposed geophysical survey will be comprised of three Sercel G-guns with a total volume of 1150 in³. The three-gun array will be comprised of two 500-in³ and one 150-in³ G-guns in a triangular configuration (fig. 4). The single 150-in³ G-gun will be used if a power down is necessary for mitigation. The G-gun array will be towed behind the *Louis S. St. Laurent* at a depth of ~11 m (fig. 5) along predetermined tracks in water depths ranging from ~2,000 to 4,000 m (6,562–13,123 ft). One streamer ~300 m (984 ft) in length will be towed behind the airgun array. The distance from the source to the end of the multichannel hydrophone will be ~232 m (761 ft), which will be followed by anti-vibration and stretch sections.

A square wave trigger signal will be supplied to the firing system hardware by a FEI-Zyfer GPStarplus Clock model 565, based on GPS time (typically at ~14 to 20 sec intervals depending on water depths). Vessel speed will range from ~5.6 to 8.3 km/hr (3 to 4.5 kt) resulting in a shot interval ranging from ~39 to 56 m (128 to 184 ft). G-gun firing and synchronization will be controlled by a RealTime Systems LongShot fire controller, which will send a voltage to the gun solenoid to trigger firing with ~54.8 ms delay between trigger and fire point.

Pressurized air for the pneumatic G-guns will be supplied by two Hurricane compressors, model 6T-276-44SB/2500. These are air cooled, containerized compressor systems. Each compressor will be powered by a C13 Caterpillar engine which turns a rotary screw first stage compressor and a three stage piston compressor capable of developing a total air volume of 600 SCFM at 2,500 PSI. The seismic system will be operated at 1950 PSI. One compressor is used during typical operations with the other reserved for backup should the first compressor require maintenance.

Seismic acquisition will require a watchkeeper in the seismic lab, an airgun technician on watch or on call, and another in the compressor container. The seismic lab watchkeeper is responsible for data acquisition/recording, watching over-the-side equipment, gun firing and log keeping. A remote screen will permit monitoring of compressor pressures and alerts, as well as communication with the compressor watchkeeper. The compressor watchkeeper will be required to monitor the compressor for any emergency shut down and provide general maintenance that might be required during operations.



Figure 4. Configuration of three Sercel G-airguns during seismic operation from the *Louis S. St. Laurent*, 2010.





(f) Low-energy sources

Along with the airgun operations, additional acoustic systems to be operated during the cruise will include a 12-kHz Chirp echo sounder and a 3-5 kHz subbottom profiler from the Louis S. St. Laurent and 12-kHz Kongsberg multibeam bathymetric echo sounder from the Healy. These sources will operate throughout most of the cruise to map the bathymetry as necessary to meet the geophysical science objectives. During seismic operations, these sources will be deployed from the Louis S. St. Laurent and the *Healy* and will generally operate simultaneously with the airgun array deployed from the *Louis S. St.* Laurent. In 2008 and 2009 the Louis S. St. Laurent and the Healy surveyed together with a cooperative strategy similar to that proposed for 2010. The director of NOAA's Office of Ocean Exploration and Research deemed that the use of the Healy's multibeam echo sounder would not have significant impacts on marine mammals of a direct or cumulative nature. The U.S. portions of the projects were granted categorical exclusions from the need to prepare an Environmental Assessment (appendices A and B). The Assessments Canadian Environmental for these projects are available on line at http://www.ceaa.gc.ca/052/details-eng.cfm?pid=38185 (2008) and http://www.ceaa.gc.ca/052/detailseng.cfm?pid=46518 (2009).

Chirp Echo Sounder (Knudsen 320BR)

Along with the airgun operations, an additional acoustic system to be operated on the *Louis S. St. Laurent* will include a 12-kHz Knudsen 320BR Chirp echo sounder. The Knudsen 320BR will provide information on depth and bottom profile. The Knudsen 320BR is a dual–frequency system with operating frequencies of 3.5 and 12 kHz, however, the unit will be functioning only at the higher 12 kHz frequency.

The calculated maximum source level (downward) of the Knudson 320BR is 215 dB re 1 μ Pa at 1 m. The pulse duration is typically 1.5 to 5 ms with a bandwidth of 3 kHz (FM sweep from 3 kHz to 6 kHz). The repetition rate is range dependent, but the maximum is a 1% duty cycle. Typical repetition rate is between 1/2 s (in shallow water) to 8 s in deep water.

A single 12 kHz transducer and one 3.5 kHz, low frequency (subbottom) transducer array, consisting of 16 elements in a 4×4 array will be used for the Knudsen 320BR. The 12 kHz transducer (TC-12/34) emits a conical beam with a width of 30°.

Towed 3–5 kHz subbottom Profiler

The 3–5 kHz chirp subbottom profiler will be towed by and operated from the *Louis S. St. Laurent* in open water when the *Louis S. St. Laurent* is not working in tandem with the *Healy*. The profiler provides information about sedimentary features and bottom topography. The chirp system has a maximum 7.2 kW transmit capacity into the towed array. The energy from the towed unit is directed downward by an array of eight transducers in a conical beamwidth of 80°. The interval between pulses will be no less than one pulse per second. Subbottom profilers of that frequency can produce sound levels of 200-230 dB re 1 μ Pa at 1 m (Richardson and others, 1995).

Multibeam Echo Sounder (Kongsberg EM122)

The Kongsberg EM 122 MBES operates at 10.5–13 (usually 12) kHz and is hull-mounted on the *Healy*. The transmitting beamwidth is 1° fore–aft and 150° athwartship. The maximum source level is 242 dB re 1 μ Pa · m_{rms}. Each "ping" consists of eight (in water >1,000 m deep) or four (in water <1,000 m) successive fan-shaped transmissions, each ensonifying a sector that extends 1° fore–aft. Continuous-wave (CW) pulses increase in length from 2 to 15 ms in water depths up to 2,600 m, and FM chirp pulses up to 100 ms long are used in water >2,600 m. The successive transmissions span an overall cross-track angular extent of about 150°, with 2-ms gaps between the pulses for successive sectors.

Hydrographic subbottom Profiler (Knudsen 320BR)

The Knudsen 320BR will provide information on sedimentary layering to depths between 20 and 70 m depending on bottom type and slope. The Knudsen 320BR is a dual-frequency system with operating frequencies of 3.5 and 12 kHz; only the low frequency will be used during this survey. At 3.5 kHz, the maximum output power into the transducer array, as wired on the *Healy* (where the array impedance is approximately 125 ohms), is ~6,000 watts (electrical), which results in a maximum source level of 221 dB re 1 μ Pa at 1 m downward. Pulse lengths range from 1.5 to 24 ms with a bandwidth of 3 kHz (FM sweep from 3 kHz to 6 kHz). The repetition rate is range dependent, but the maximum is a 1% duty cycle. Typical repetition rate is between 0.5 s (in shallow water) to 8 s in deep water.

The 3.5-kHz transducer array on the *Healy*, consisting of 16 (TR109) elements in a 4×4 array, will be used for the Knudsen 320BR. At 3.5-kHz the subbottom profiler emits a downward conical beam with a width of approximately 26°.

Piloting Echo Sounder

The piloting echo sounder on the *Healy* is an Ocean Data Equipment Corporation (ODEC) Bathy-1500, which will provide information on water depth below the vessel. The ODEC system has a maximum 2-kW transmit capacity into the transducer and has two operating modes, single or interleaved dual frequency, with available frequencies of 12, 24, 33, 40, 100, and 200 kHz.

Acoustic Doppler Current Profiler (R D Instruments Ocean Surveyor 150 kHz)

The 150-kHz acoustic Doppler current profiler (ADCPTM) has a minimum ping rate of 0.65 ms. There are four beam sectors and each beamwidth is 3° . The pointing angle for each beam is 30° from vertical with one each to port, starboard, forward, and aft. The four beams do not overlap. The 150-kHz ADCP's maximum depth range is 300 m.

Acoustic Doppler Current Profiler (R D Instruments Ocean Surveyor 75)

The Ocean Surveyor 75 is an ADCP operating at a frequency of 75 kHz, producing a ping every 1.4 s. The system is a four-beam phased array with a beam angle of 30° . Each beam has a width of 4° and there is no overlap. Maximum output power is 1 kW with a maximum depth range of 700 m.

(3) Mitigation Measures

Several species of marine mammals are known to occur in the proposed survey area. To minimize the likelihood that impacts will occur to marine mammal species and stocks, airgun operations will be conducted in accordance with all applicable U.S. Federal regulations and IHA requirements. USGS will coordinate all activities with the relevant U.S. Federal agencies, particularly the NMFS and the USFWS. The *Louis S. St. Laurent* will operate under provisions of a Canadian authorization from DFO based on that country's own environmental assessment and under the requirements and mitigation measures specified in an IHA which will be issued by NMFS and any stipulations in an IHA or LoA that may be issued by the USFWS for polar bears. Standard Canadian practices with respect to the mitigation of seismic sound (DFO 2008) will be followed when the *Louis S. St. Laurent*, a Canadian Coast Guard vessel, surveys international waters. Therefore, mitigation measures during the seismic survey will differ slightly according to the vessels' location. The following subsections provide more detailed information about the mitigation measures that are an integral part of the planned activities.

(a) Marine Mammal Monitoring

Vessel-based protected species observers (PSOs) will be stationed on both the *Louis S. St. Laurent* and the *Healy* during the proposed survey. The vessels will typically work together in tandem while making way through heavy ice with the *Healy* in lead breaking ice and collecting multibeam data. The

Louis S. St. Laurent will follow collecting seismic reflection and refraction data. In light ice conditions, the vessels will separate to maximize data collection. "Real-time" communication between the two vessels regarding marine mammal detections will be available through VHF radio.

Three trained PSOs, knowledgeable about marine mammals of the Arctic, will be recruited through a Canadian Hunters and Trappers Committee to work on the Louis S. St. Laurent. These observers will board the Louis S. St. Laurent in Kugluktuk, Nunavut, Canada. Three experienced PSOs and one Alaska Native observer will be aboard the *Healy* at the outset of the project. Before survey operations begin in U.S. waters, two of the PSOs on the Healy will transfer to the Louis S. St. Laurent. Thus, during operations in U.S. EEZ waters, a complement of five observers will work on the source vessel, the Louis S. St. Laurent, and two will be stationed on the Healy. The operator of the seismic equipment aboard the Louis S. St. Laurent, the Geological Survey of Canada (GSC) has written a categorical declaration stating that "While in U.S. waters (i.e., the U.S. 200-mile Exclusive Economic Zone), the GSC operators will comply with any and all environmental mitigation measures required by the U.S. National Marine Fisheries Service (NMFS) and/or the U.S. Fish and Wildlife Service (FWS). A NMFS-approved Marine Mammal Observer team and a U.S. scientific liaison aboard the CCGS Louis S. St-Laruent will be responsible for ensuring that all mitigation measures requiremed by NMFS and/or FWS are implemented while the CCGS Louis S. St-Laurent operates in U.S. waters." (see appendix C). When not surveying in U.S. waters, the distribution of PSOs will return to three on the Louis S. St. Laurent and four on the Healy. "The Geological Survey of Canada (GSC) operators of the seismic system will comply with environmental mitigation measures approved by Fisheries and Oceans Canada" (see appendix C).

In U.S. Waters PSOs on the *Louis S. St. Laurent* will monitor for marine mammals during all daylight airgun operations. At least one observer, and when practical two observers, will monitor for marine mammals from the *Louis S. St. Laurent* during ongoing daytime operations and nighttime startups (when darkness is encountered). Use of two simultaneous observers will increase the proportion of animals present near the source vessel that are detected. PSOs will normally be on duty in shifts of no longer than 4 hours duration although more than one 4-hr shift may be worked per day with a maximum of 12 hr of daily watch time. Airgun operations will be shut down when marine mammals are observed within, or about to enter, designated safety radii (see below) where there may be a possibility of significant effects on hearing or other physical effects. PSOs on both the source vessel and the *Healy* will also watch for marine mammals within or near the safety radii for at least 30 min prior to the planned start of airgun operations after an extended shut down of the airgun array. When feasible, observations will also be made during periods without seismic operations (for example, during transits). Environmental conditions will be recorded every half hour during PSO watch.

The PSOs aboard the *Healy* will also watch for marine mammals during daylight seismic activities conducted in both U.S. and international waters. They will maximize their time on watch but will not watch continuously because they will not have required mitigation duties and there will be only two PSOs aboard the *Healy*. The *Healy* PSOs will report sightings to the PSOs on the *Louis S. St. Laurent* to alert them of possible needs for mitigation.

The Louis S. St. Laurent crew will be instructed to assist in detecting marine mammals and implementing required mitigation (if practical). The crew will be given instruction on mitigation requirements and procedures for implementation of mitigation prior to the start of the seismic survey. Members of the *Healy* crew will be trained to monitor for marine mammals and asked to contact the *Healy* observers for sightings that occur while the PSOs are off-watch.

During seismic operations in international waters, PSOs aboard the Louis S. St. Laurent will conduct 8-hr watches. This schedule easily accommodates 24-hr/day monitoring by three PSOs which

will be necessary during most of the survey when daylight will be continuous. *Healy* PSOs will limit watches to 4 hours in both U.S. and international waters.

The Louis S. St. Laurent and Healy are suitable platforms for marine mammal observations. When stationed on the flying bridge, eye level will be ~15.4 m (51 ft) above sea level on the Louis S. St. Laurent and ~24 m (78.7 ft) above sea level on the Healy. On both vessels the observer will have an unobstructed view around the entire vessel from the flying bridge. If surveying from the bridge of the Louis S. St. Laurent or the Healy, the observer's eye level will be 12.1 m (~40 ft) above sea level or 21.2 m (69 ft) above sea level, respectively. The PSO(s) will scan the area around the vessel systematically with laser range finding binoculars and with the unaided eye.

The survey will be conducted at high latitudes, and continuous daylight will persist through much of the proposed survey area from mid- to late August. Day length will decrease to \sim 18 hr in the northern portion of the survey area by about early September. Laser range-finding binoculars will be available to assist with distance estimation; this equipment is useful in training observers to estimate distances visually, but is generally not useful in measuring distances to animals directly.

When mammals are detected within or about to enter the designated safety radius, the airgun(s) will be powered down or shut down immediately. The distinction between power downs and shut downs is described in section II(3)(c) below. Channels of communication between the PSOs and the airgun technicians will be established to assure prompt implementation of shutdowns when necessary as has been done in other recent seismic survey operations in the Arctic (for example, Haley, 2006). During power downs and shutdowns, PSOs will continue to maintain watch to determine when the animal(s) are outside the safety radius. Airgun operations will not resume until the animal is outside the safety radius. The animal will be considered to have cleared the safety radius if it is visually observed to have left the safety radius. Alternatively, in U.S. waters the safety zone will be considered clear if the animal has not been seen within the radius for 15 min for small odontocetes and pinnipeds or 30 min for mysticetes. Within international waters, the PSOs will apply a 30 minute period for all species.

All observations and airgun power downs or shut downs will be recorded in a standardized format. Data will be entered into a custom database using a notebook computer. The accuracy of the data entry will be verified by manual checking of the database. This will allow initial summaries of data to be prepared during and shortly after the field program, and will facilitate transfer of the data to statistical, graphical, or other programs for further processing and archiving.

Results from the vessel-based observations will provide:

- 1. The basis for real-time mitigation (airgun power down or shut down).
- 2. Information needed to estimate the number of marine mammals potentially taken by harassment, which must be reported to NMFS.
- 3. Data on the occurrence, distribution, and activities of marine mammals in the area where the geophysical survey is conducted.
- 4. Information to compare the distance and distribution of marine mammals relative to the source vessel at times with and without seismic activity.
- 5. Data on the behavior and movement patterns of marine mammals seen at times with and without seismic activity.

There is no plan to implement an acoustic monitoring program during the proposed seismic survey. Typically, marine mammal acoustic monitoring is conducted by listening to transmissions from a streamer or sonobuoy. Listening for marine mammal calls with a hydrophone streamer while surveying on an icebreaker would be unproductive because of masking caused by the high levels of ship noise and

(when in the ice) icebreaking. Towing an additional streamer exclusively for acoustic monitoring presents the same problems and it is not practical to tow non-essential equipment through heavy ice.

During a *Healy* seismic survey across the Arctic Ocean in 2005, sonobuoys were periodically deployed by the geophysicists to relay seismic data. The use of sonobuoys for the survey provided an opportunity to monitor for marine mammal calls, and transmissions from sonobouys were monitored by marine mammal observers (Haley and Ireland, 2006). No marine mammal vocalizations however, were detected during a total 98 h (739 km) of monitoring. The use of sonobouys to monitor marine mammal vocalizations would be particularly ineffective during surveys with lengthy transect lines as proposed for the current survey rather than a series of shorter, parallel lines that are often used during industry 3-D seismic surveys. Given these considerations, acoustic monitoring for marine mammals is not planned during the proposed survey.

Reports will be submitted to NMFS and USFWS within 90 days after completion of the cruise. The reports will describe the operations that were conducted in U.S. waters and the marine mammals that were detected near the operations. The reports will provide full documentation of methods, results, and interpretation of all monitoring data. The 90-day report will summarize the dates and locations of seismic operations, and all marine mammal sightings (dates, times, locations, activities, associated seismic survey activities). The report will also include estimates of the amount and nature of potential "take" of marine mammals by harassment or in other ways. Analysis and reporting conventions will be consistent with those for other recent cruises in the Arctic and will add to the current database on the distribution and abundance of marine mammal species in the Arctic.

(b) Proposed Safety Radii

Under current NMFS guidelines (for example, NMFS 2009b), "safety radii" for marine mammals around airgun arrays are customarily defined as the distances within which received pulsed sound levels are ≥ 180 dB (rms) for cetaceans and ≥ 190 dB re 1 µPa for pinnipeds. Those safety radii are based on an assumption that seismic pulses at lower received levels will not injure these mammals or impair their hearing abilities, but that higher received levels *might* have some such effects. Therefore, the safety zone applied in U.S. waters will be the modeled radii for the 180-dB rms and 190-dB rms received sound levels for cetaceans and pinnipeds, respectively.

Standard Canadian practices with respect to the mitigation of seismic sound (DFO 2008) will be followed when the *Louis S. St. Laurent* surveys international and Canadian waters. PSOs will establish a standard safety zone of 500 m or greater around the sound source that will be applied to all marine mammal species in international and Canadian waters.

The rms (root mean square) received sound pressure levels (SPLs) that are used as impact criteria for marine mammals are not directly comparable to the 0-to-peak or peak-to-peak values used to characterize source levels of airguns. The measurement units used to describe the airgun source, 0-to-peak or peak-to-peak dB, are always higher than the SPL rms dB units referred to in much of the biological literature. A measured received level of 160 dB rms in the far field would typically correspond to a peak measurement of about 170 to 172 dB, and to a peak-to-peak measurement of about 176 to 178 dB, *as measured for the same pulse received at the same location* (Greene, 1997; McCauley and others, 1998, 2000). The precise difference between rms and 0-to-peak or peak-to-peak values for a given pulse depends on the frequency content and duration of the pulse, among other factors. However, the rms level is always lower than the 0-to-peak or peak-to-peak level for an airgun-type source. Thus the received sound levels in rms equivalents used by NMFS for potential injury (180 dB rms) or disturbance (160 dB rms) will occur at distances closer to the source than those reported for 0-to-peak values. The 0 to peak values described in the following paragraph have been adjusted by 10 dB to estimate the rms values.

II. Alternatives Including Proposed Action

A seismic calibration experiment was conducted for the $1,150 \cdot in^3$ G-gun array during the 2009 program in the Arctic Ocean (Mosher and others, 2009; Roth and Schmidt, 2010).). A transmission loss model was then constructed assuming spherical (20LogR) spreading and using the source level estimate (235 dB re 1 µPa 0-peak; 225 dB re 1 µPa rms) from the measurements. The use of 20LogR spreading fit the data well out to ~1 km where variability in measured values increased (fig. 6). Additionally, the Gundalf® modeling package was used to model the airgun array and estimate a source level output of 236.7 dB 0-peak (226.7 dB rms). Using this slightly stronger source level estimate and 20LogR spreading the 180 and 190 dB rms radii were estimated to be 216 m and 68 m, respectively. As a conservative measure for the proposed safety radii, the sound-level radii indicated by the empirical data and source models have been increased to 500 m for the 180-dB isopleth and to 100 m for the 190-dB isopleth (Table 2). The actual 160 dB rms disturbance zone will be approximately 2,157 m (1.34 mi), but USGS proposes using 2,500 m (1.55 mi) as the radius for the 160 dB disturbance zone for the take estimates for this survey.

USGS has informed USFWS about the proposed survey and the potential incidental takes of walruses and polar bears in conjunction with the seismic activities proposed for this project. USFWS granted permission for the survey with the agreement that USGS observe a \geq 190 dB safety radius for polar bears and a \geq 180 dB safety radius for walruses while conducting seismic operations within the U.S. EEZ, which is USFWS standard protocol in U.S. waters.



Figure 6. Measured peak sound pressure levels as a function of range for 1/3 and full octave bands. The blue line shows theoretical spherical spreading loss for a 235 dB marine source as a comparison (Roth and Schmidt, 2010).

Тав	ile 2 . F	ropose	ed sound	level	radii for	the	three-airgur	n array	and	mitigation	airgun
for t	he pro	posed	USGS se	eismic	survey.						

	Estimated Distances for Received Levels (m)						
Seismic Source Volume	190 dB rns	180 dB rms	160 dB rms				
150 in ³ mitigation gun	30	75	750				
1150 in ³ (three G-gun array)	100	500	2500				

(c) Mitigation during Operations

In addition to monitoring, mitigation measures that will be adopted within U.S. waters will include (1) speed or course alteration, provided that doing so will not compromise operational safety requirements, (2) power down or shut-down procedures, and (3) no start up of airgun operations unless the full safety zone is visible for at least 30 min. During foggy conditions or periods of darkness (which may be

encountered in late August), the full safety radius may not be visible. In that case, the airguns could not start up after a full shut down until the entire safety radius is visible. If one or more airguns have been operational before nightfall, they can remain operational throughout the night, even though the entire safety radius may not be visible, in accordance with NMFS guidelines for mitigation.

NMFS has concurred with USGS's determination that the proposed action may affect, but is not likely to adversely affect, species under NMFS jurisdiction listed as threatened or endangered under the ESA. In consultation with the Office of Protected Resources, the USGS proposes that no ESA-listed marine species bowhead, fin,or humpback whales will be adversely affected by this project. With that understanding, the USGS has included a precautionary measure for cetaceans for this survey. If a PSO observes a bowhead, fin, humpback or unidentified mysticete whale approaching or within the 160 dB received sound level radius (2.5 km) a power down will be implemented.

While in U.S., Canadian or international waters, PSOs will have the option of implementing the following mitigation procedures. The salient difference between mitigation in U.S. vs. international or Canadian waters is that a "power down" will not be an option if a marine mammal is sighted within or about to enter the 500 m or greater safety zone while following the Canadian statement of practice (DFO, 2009b) outside of U.S. waters.

Speed or Course Alteration

If a marine mammal is detected outside the safety radius and, based on its position and relative motion, is likely to enter the safety radius, the vessel's speed and/or course may, when practical and safe, be changed in a manner that also minimizes the effect on the planned science objectives. The marine mammal activities and movements relative to the seismic vessel will be closely monitored to ensure that the marine mammal does not approach within the safety radius. If the mammal appears likely to enter the safety radius, further mitigative actions will be taken, that is, either further course alterations or power down or shut down of the airgun(s).

Power-Down Procedures

A power down involves decreasing the number of operating airguns resulting in a reduction of the radius of the safety zone. A power down may be implemented to reduce or eliminate the potential for marine mammal exposure to possibly harmful sound levels. A power down may also occur when the vessel is moving from one seismic line to another. During a power down, one airgun (or some other number of airguns less than the full airgun array) is operated. The continued operation of one airgun is intended to alert marine mammals to the presence of the seismic vessel in the area. In contrast, a shut down occurs when all airgun activity is suspended.

If a marine mammal is detected outside the safety radius but is likely to enter the safety radius, and if the vessel's speed and/or course cannot be changed to avoid having the mammal enter the safety radius, the airguns may (as an alternative to a complete shut down) be powered down before the mammal is within the safety radius. Likewise, if a mammal is already within the safety zone when first detected, the airguns will be powered down immediately if this is a reasonable alternative to a complete shut down. During a power down of the three G-gun array, only the 150-in³ G-gun will be operated. If a marine mammal is detected within or near the smaller safety radius around the 150-in³ G-gun, it will be shut down as well (see next subsection).

Following a power down, airgun activity will not resume until the marine mammal has cleared the safety zone. The animal will be considered to have cleared the safety zone if it

• is visually observed to have left the safety zone, or

- has not been seen within the zone for 15 min in the case of small odontocetes and pinnipeds, or
- has not been seen within the zone for 30 min in the case of mysticetes (large odontocetes do not occur within the study area).

A power down will not be available as a mitigation measure while the Canadian mitigation protocol with respect to seismic sound exposure levels is applied in international or Canadian waters (DFO, 2009b). A safety zone of 500 m or greater will need to be maintained around the active array, even if the array has been powered down to a single airgun. Therefore, a complete shut down will be requested during seismic operations in international or Canadian waters if a marine mammal is observed within or approaching the 500 m or greater safety radius. However, a power down is an option that may be used for operational purposes, for example, reducing sound during turns.

Shut-Down Procedures

The operating airgun(s) will be shut down completely if a marine mammal approaches or enters the then-applicable safety radius and a power down is not practical. The operating airgun(s) will also be shut down completely if a marine mammal approaches or enters the estimated safety radius around the 150-in³ G-gun used during a power down.

Airgun activity will not resume until the marine mammal has cleared the safety radius. The same requirements described in the bullet points above following a power down will also apply for a shut down before airgun activity can resume. After a shut down in international or Canadian waters, however, all species of marine mammals will not be considered to have left the safety radius until the animal has not been seen within the zone for 30 minutes.

Ramp-up Procedures

A "ramp up" procedure will be followed when the airgun array begins operating after a specifiedduration period without airgun operations. NMFS normally requires that the rate of ramp up be no more than 6 dB per 5 min period. The specified period depends on the speed of the source vessel and the size of the airgun array that is being used.

Ramp up will begin with a single airgun (the smallest airgun in the array), and the additional gun(s) will be brought on-line successively. During the ramp-up, the safety zone for the full three G-gun array (or whatever smaller source might then be in use) will be maintained.

While operating within U.S. waters, if the complete 180 dB safety radius has not been visible for at least 30 min prior to the start of operations, ramp up will not commence unless at least one airgun has been operating during the interruption of seismic survey operations. This means that it will not be permissible to ramp up the airgun source from a complete shut down in thick fog or darkness (which may be encountered in late August) when the outer part of the 180 dB safety zone is not visible. If one airgun has operated during a power-down period, ramp up to full power will be permissible in poor visibility, on the assumption that marine mammals will be alerted to the approaching seismic vessel by the sounds from the single airgun and could move away if they choose. Ramp up of the airguns will not be initiated during the day if a marine mammal has been sighted within or near the applicable safety radii during the previous 15 min (for pinnipeds) or 30 min (for cetaceans), and has not been subsequently observed outside the applicable radius.

The Canadian statement of practices (DFO, 2009b) will be observed during seismic activities in international or Canadian waters. The statement describes a ramp up as activating a single, preferably the smallest, airgun in the array and activating additional airguns gradually over a minimum period of 20

minutes. Ramp up will not be initiated in international waters unless no marine mammal species has been observed within the 500 m or greater safety zone for 30 minutes.

(B) Alternative Action: Conduct Survey during Alternative Time Period

An alternative to issuing the IHA and conducting the survey during the period requested is to issue the IHA and conduct the survey during a different time period. The window of opportunity for an Arctic Ocean cruise however, is extremely narrow due to the dependence on ice conditions. Late summer is by far the most suitable time to conduct activities in the Arctic. The summer offers the least amount of pack ice and the most favorable weather conditions. Another consideration is the availability of the two icebreakers to work together. Delaying the cruise or conducting operations earlier than proposed could be impractical and could result in hazardous or unsafe operations due to ice and other weather related conditions.

A major scheduling consideration for the proposed seismic survey relates to the timing of the bowhead whale migration and associated subsistence hunt by Alaskan Natives. Spring whaling activities occur at Barrow from approximately early April to early June. Spring bowhead hunts do not occur at the other Beaufort Sea villages of Nuiqsut or Kaktovik. The proposed geophysical survey in August and September will not interfere with the spring bowhead hunt at Barrow.

Fall whaling activities begin at Kaktovik in late August or early September and the whaling season generally progresses on later dates at Nuiqsut and Barrow during the westward bowhead migration. The latest Beaufort Sea whaling occurs at Barrow from ~mid- September into October. Most of the proposed survey area is located >200 n.mi. (370 km) offshore, far to the north of traditional whaling areas along the Beaufort Sea coast. The geophysical survey activities will occur at a sufficient distance offshore that whaling activities at Kaktovik and Nuiqsut will not be affected. The *Healy* will return to the Barrow area in early September, generally before fall whaling at Barrow commences. The vessel will contact the whaling communities prior to approaching Barrow (or any other village) and coordinate their activities with those of whalers to eliminate any potential disturbance to ongoing whaling activities. Thus, the geophysical activities under the proposed schedule will have no impact on fall whaling by villagers along the Beaufort Sea coast.

The overall schedule for the *Louis S. St. Laurent* and the accompanying vessel has been established to accomplish this cruise and other objectives in a coordinated and optimized manner. The scientific personnel and specialized equipment to be deployed on the *Louis S. St. Laurent* and the accompanying vessel are available for the planned period but not necessarily for other periods. Issuance of the IHA for a substantially different range of dates would require changes in scheduling of personnel and equipment which could result in cancellation of the 2010 cruise, given the probable inability to amend the schedules for all of the required project components.

Additionally, 2010 is the final year of data acquisition planned by both US and Canada in the Canada Basin. Delaying the 2010 survey would result in a lost opportunity for the U.S. to meet data collection goals.

(C) No Action Alternative

An alternative to conducting the proposed activities is the "No Action" alternative, that is, the proposed geophysical survey will not be conducted. The "No Action" alternative would result in no disturbance to marine mammals attributable to the proposed activities, and no impacts of other types.

The no action alternative for the 2010 season would likely result in negating the memorandum of agreement between the US and Canada for conducting joint operations, sharing data types, and collecting

information that is important for determining the seaward limit of each nation's continental shelf. While Canada would still collect seismic data independently outside of the US 200-nmi limit, the US would need to also collect seismic and other data independently that will allow a complete and accurate submission to delineate the outer limits of its extended continental shelf consistent with international law. Hence, the no-action alternative would result in no impact in 2010, but the cumulative impact would ultimately be greater because two separate cruises would be collecting – in places – redundant data.

III. AFFECTED ENVIRONMENT

Physical Environment

The Arctic Ocean is the smallest of the world's oceans, covering 14,090,000 km². The Arctic region contains 12 of the world's Large Marine Ecosystems (LME): West Greenland Shelf, East Greenland Shelf, Barents Sea, Norwegian Shelf, West Bering Sea, Chukchi Sea, Beaufort Sea, East Siberian Sea, Laptev Sea, Kara Sea, Hudson Bay, and Arctic Ocean (UN Atlas of the Oceans, n.d.). Of these 12 LMEs, the proposed project will be active primarily within the Beaufort Sea and Arctic Ocean.

The Arctic Ocean LME lies between North America, Greenland and Asia beyond the Arctic Circle at a latitude of 66° N (UN Atlas of the Oceans, n.d). The oceanography and bathymetry of this region is complex. There are three main water layers in the Arctic Ocean: (1) relatively fresh, low salinity surface water. (2) an intermediate layer that is composed of warmer, saltier Atlantic water, which enters north of Spitzbergen, and (3) cold, deep water which flows in across the submarine ridge between Spitzbergen and Greenland (Sverdrup and others, 1942; McLaughlin and others 1996).

Surface water enters the Arctic Ocean mainly from the Pacific Ocean through the shallow Bering Strait and from the Atlantic Ocean through the eastern part of the Fram Strait. These source waters are modified by river runoff and meltwater in summer and by salt rejection during freezing in winter, resulting in a characteristic brackish surface layer (lower salinity) up to about 30–50 m (98–164 ft) in thickness. A smaller quantity of water is transported southward through the Barents and Kara seas and the Canadian Archipelago. Approximately 2 percent of the water entering the Arctic Ocean is fresh water, and precipitation in the region is ~10 times greater than loss by evaporation.

The core of the intermediate layer occurs at about 300 m and extends to a depth of about 400 m. Two water masses are evident within the bottom layer: (1) Eurasian Basin deep water, and (2) Canadian Basin deep water, separated by the Lomonsonov Ridge (Woodgate and others, 2001). Warmer Atlantic water underlies the Arctic surface waters to a depth of about 900 m. As this water cools it becomes so dense that it slips below the surface layer as it enters the Arctic Basin. Cold bottom water extends beneath the Atlantic layer to the ocean floor.

Arctic surface waters are driven by wind and density differences and by a clockwise surface circulation pattern that reaches speeds of 15–40 cm per second. The deep boundary current in the Arctic Ocean appears to be characterized by weak mean flows and strong, isolated eddies (Aagaard, 1989; Woodgate and others, 2001).

The Arctic is dominated by ice cover that opens significantly during summer only in the coastal seas to the north of Asia, Alaska, and northern Canada. Sea ice rarely forms in the open ocean below 60°N. Between 60°N and 75°N it is present seasonally. Above 75°N ice cover is present on a largely permanent basis. The Arctic has notable year-to-year variations in ice cover, although an increasing trend in the retreat of the pack ice in recent years has been well documented (Stroeve and others, 2008).

When ice is present it suppresses wind stress and wind mixing and also reflects solar radiation, thereby lowering surface temperature and impeding evaporation. Wind and surface stresses keep the pack ice in constant motion, resulting in the formation of leads, polynyas, pressure ridges, shear zones, and other features.

The Beaufort Sea LME is a high-latitude marine region off the coast of northern Alaska and northwest Canada; it is dominated by an extreme arctic climate (UN Atlas of the Oceans, n.d.). Most of the Beaufort Sea is ice-covered for the majority of the year, although there are major seasonal and annual variations. The Beaufort Gyral Stream forms a clockwise drift pattern. Leads can occur north of Barrow at any time of year, and in that area there are varying amounts of open water from late spring through autumn. During some years the southern edge of heavy pack ice can be 200 km or more off the coast of Barrow in August, but during other years the pack ice may extend south to the Barrow coast.

Socioeconomic Environment

(1) Community and Economy

The Beaufort Sea communities that may be affected by the proposed survey are situated along the coast of the North Slope Borough (NSB) and include Barrow, Nuiqsut and Kaktovik. This section describes the NSB and its economy.

(a) North Slope Borough

In land mass, the NSB is the largest borough in the State of Alaska and encompasses 230,509 km² (89,000 mi²). It extends across the top of Alaska from Point Hope on the Chukchi Sea to the Canadian border and from the Brooks Range to the Arctic Ocean (NSB 2005). Fewer than 7,600 residents inhabit eight villages. The villages are Kaktovik, Nuiqsut, Anaktuvuk Pass, Atqasuk, Barrow, Wainwright, Point Lay, and Point Hope. Kaktovik is in the Alaska Wildlife Refuge, and Atqasuk is in the National Petroleum Reserve, Alaska.

The North Slope geographic area includes three regions with different climate, drainage, and geological characteristics: the Arctic Coastal Plain, the Brooks Range Foothills, and the northern portion of the Brooks Range. Arctic Slope Regional Corporation (ASRC), one of thirteen Alaska Native regional corporations, encompasses the North Slope and has substantial land and mineral rights.

The Inupiat are the predominant inhabitants of eight villages in the region. Inupiat have lived in the region for centuries and have actively traded (Alaska with Canadian Natives Department of Commerce, Community, and Economic Development [ADCCED] 2007). Vital to the Inupiat culture throughout the region are whaling traditional and other subsistence hunting, fishing, trapping, and gathering activities (NSB 2005).



FIGURE 7. Map showing villages of North Slope Borough.

The NSB government is funded by oil tax revenues; it provides public services to all of its communities and is the primary employer of local residents. North Slope oil field operations provide employment to over 5,000 non-residents who rotate in and out of oil worksites from Anchorage, other
areas of the state, and the lower 48 states. Census figures are not indicative of this transient worksite population (ADCCED 2007).

ASRC and the village corporations exert considerable economic force in the region, providing employment in all sectors of the regional economy. Aside from the multinational resource development corporations, other major players in the North Slope economy are the federal government, State of Alaska, and local governments. The NSB is at the center of the region's economy, providing public services and facilities funded by oil and gas tax revenues. Revenues from oil and gas development provide most of the revenues to the NSB. These revenues are currently on the decline (Northern Economics, Inc. 2006).

(b) Economic Development

There are several prospects for future economic development in the NSB that have implications for societal and environmental baseline conditions and potential effects.

Oil and Gas Industry

Oil and gas development on the North Slope fuels the State of Alaska budget, NSB government, the industry, and employees working in the oil fields. Revenues derived from resource development on the North Slope have enabled the NSB to invest in modern infrastructure and facilities. While the NSB has supported onshore oil exploration and development, it has also required of the industry prevention measures to protect subsistence resources, wildlife, and the arctic environment. Given the vast reserves in the Arctic—not only oil and gas, but other natural resources—future economic development undoubtedly will be resource-based.

Coal

Approximately one-third of the U.S. total coal resources are located in the western portion of the NSB (Glenn Gray and Associates 2005). This coal is high in British Thermal Unit value and low in sulfur. However, lack of surface transportation and other infrastructure is an obstacle to developing the coal resource.

Minerals

In the southwest area of the NSB, hard rock mineral deposits have been identified adjacent to the Red Dog zinc mine near Kotzebue in the northern portion of the Northwest Arctic Borough, south of the NSB. Should the transportation system that connects the Red Dog mine with the Chukchi Sea be extended, these minerals may be developed. As with potential development of coal, additional resource development affects the culture of the North Slope.

Sand and Gravel

Sand and gravel deposits located throughout the NSB are a critical commodity for the villages in the region and the oil and gas industry. Locally available sand and gravel are valuable to the oil and gas industry for the construction and upkeep of roads and pads.

(2) Subsistence

To the Inupiat of northern Alaska, subsistence is more than a legal definition or means of providing food; subsistence is life. The Inupiat way of life is one that has developed over the course of generations upon generations. Their adaptations to the harsh arctic environment have enabled their people and culture to survive and thrive for thousands of years in a world seen by outsiders as unforgiving and inhospitable. Subsistence requires cooperation on both the family and community level. It promotes sharing and serves to maintain familial and social relationships within and between communities.

Subsistence activities in the NSB today are inextricably intertwined with a cash economy. The price of conducting subsistence activities is tied to the price of the boats, snow machines, gas, and other modern necessities required to participate in the subsistence lifestyle of Alaska's North Slope. Many people balance wage employment with seasonal subsistence activities, presenting unique challenges to traditional and cultural values regarding land use and subsistence. Some studies have indicated a correlation between higher household incomes and commitment to, and returns from, the harvesting of natural resources (NRC 1999). Surveys conducted by the NSB reveal a majority of households continue to participate in subsistence activities and depend on subsistence resources (Shepro *et al.* 2003).

(a) Whales

Whales are harvested for their meat, oil, baleen, and bone. In whaling communities, a special significance is reserved for the bowhead whale. The Inupiat people see themselves and are known by others as being whalers, and the bowhead whale is symbolic of this pursuit. Whaling is entwined with Inupiat culture, so much so that whaling is seen as an embodiment of Inupiat culture. Whaling has traditionally been a kinship-based activity; families are the foundation of whaling crews, and the distribution of meat and maktak is used to uphold ties between families and communities across Alaska. It also serves to connect the Inupiat people with their community, their land and its resources, as well as their past.

Bowhead Whales

All three communities along the Beaufort Sea coast, Barrow Nuigsut and Kaktovik, participate in a fall bowhead hunt. In autumn, westward-migrating bowhead whales typically reach the Kaktovik and Cross Island (Nuiqsut hunters) areas by early September, at which point the hunts begin (Kaleak 1996; Long 1996; Galginaitis and Koski 2002; Galginaitis and Funk 2004, 2005; Koski et al. 2005). Around late August, the hunters from Nuigsut establish camps on Cross Island from where they undertake the fall bowhead whale hunt. The hunting period starts normally in early September and may last as late as mid-October, depending mainly on ice and weather conditions and the success of the hunt. Most of the hunt occurs offshore in waters east, north, and northwest of Cross Island where bowheads migrate and not inside the barrier islands (Shell 2010, citing Galginaitis 2007). Hunters prefer to take bowheads close to shore to avoid a long tow, but Braund and Moorehead (1995) report that crews may (rarely) pursue whales as far as 80 km (50 mi) offshore. Whaling crews use Kaktovik as their home base, leaving the village and returning on a daily basis. The core whaling area is within 19.3 km (12 mi) of the village with a periphery ranging about 13 km (8 mi) farther, if necessary. The extreme limits of the Kaktovik whaling hunt would be the middle of Camden Bay to the west. The timing of the Kaktovik bowhead whale hunt roughly parallels the Cross Island whale hunt (Shell 2010, citing Impact Assessment Inc 1990). In recent years, the hunts at Kaktovik and Cross Island have usually ended by mid- to late September. The proposed USGS operations will be north of the U.S. EEZ, > 200 n.mi. offshore, by mid-August.

Westbound bowheads typically reach the Barrow area in mid-September, and are in that area until late October (Brower 1996). However, over the years, local residents report having seen a small number of bowhead whales feeding off Barrow or in the pack ice off Barrow during the summer. Recently, autumn bowhead whaling near Barrow has normally begun in mid-September to early October, but in earlier years it began as early as August if whales were observed and ice conditions were favorable (USDI/BLM 2005). The recent decision to delay harvesting whales until mid-to-late September has been made to prevent spoilage, which might occur if whales were harvested earlier in the season when the temperatures tend to be warmer. Whaling near Barrow can continue into October, depending on the quota and conditions. The proposed survey will be outside of U.S. waters by mid-August before the beginning of the fall bowhead harvest.

Beluga Whales

Beluga whales are not a prevailing subsistence resource in the communities of Kaktovik and Nuiqsut. Kaktovik hunters may harvest one beluga whale in conjunction with the bowhead hunt; however, it appears that most households obtain beluga through exchanges with other communities. Although Nuiqsut hunters have not hunted belugas for many years while on Cross Island for the fall hunt, this does not mean that they may not return to this practice in the future. Data presented by Braund and Kruse (Statoil 2010, citing Braund and Kruse, 2009) indicate that only one percent of Barrow's total harvest between 1962 and 1982 was of beluga whales and that it did not account for any of the harvested animals between 1987 and 1989.

There has been minimal harvest of beluga whales in Beaufort Sea villages in recent years. Additionally, if belugas are harvested, it is usually in conjunction with the fall bowhead harvest. The USGS survey will not be conducted in US waters during the fall bowhead harvests.

(b) Seals

Seals are harvested for their meat, oil, and hides (MMS 2007). Seals harvested by Chukchi communities include ringed, spotted, and ribbon seals, all species of hair seals, and bearded seal, or ugruk in Inupiat. There is a preference for the meat of the bearded seals over that of ringed seals, which are the most common species of seal in the Chukchi (AES 2009; BLM 2003). While ringed seals are principally harvested for their meat, bearded seals are harvested for both their meat and blubber, which is rendered into oil (SRBA 1993). Bearded seals are also prized for their hides, which are used for covering umiaqs, the traditional skin-covered boats used to hunt bowhead whales.

Ringed seals are available to subsistence users in the Beaufort Sea year-round, but they are primarily hunted in the winter or spring due to the rich availability of other mammals in the summer. Bearded seals are primarily hunted during July in the Beaufort Sea; however, in 2007, bearded seals were harvested in the months of August and September at the mouth of the Colville River Delta. An annual bearded seals are harvest occurs in the vicinity of Thetis Island in July through August. Approximately 20 bearded seals are harvested annually through this hunt. Spotted seals are harvested by some of the villages in the summer months. Nuiqsut hunters typically hunt spotted seals in the nearshore waters off the Colville River delta.

Although there is the potential for some of the Beaufort villages to hunt ice seals during the summer and fall months while the USGS is conducting its survey, the USGS operations will be 108 km (58 n.mi.) offshore, well away from the seal hunt which occurs in nearshore areas.

(c) Polar Bears

Polar bears are hunted for both their meat and pelts (AES 2009). Local harvest of polar bears has declined since 1972, when the State of Alaska and the federal government passed legislation protecting polar bears. Alaska Natives are still permitted to hunt polar bears, but the sale of polar bear hides is prohibited (BLM 2003).

(d) Birds and Waterfowl

Birds and waterfowl compose a relatively small percentage of the total annual subsistence harvest, but the harvest of birds, ducks, and geese is traditionally rooted and culturally significant. Perhaps just as important, birds are valued for their taste, and they have a special place in holiday feasts and important celebrations (MMS 2008). Bird feathers were used in decoration for clothing, especially parkas (Statoil 2010, citing Martha Awalin, per. comm., January 22, 2009). Additionally, bird eggs are an important subsistence food source (BLM 2003).

(e) Fish

Fish are a substantial and significant supplemental subsistence resource for North Slope communities. More than 25 species are harvested, and the wide variety in species available for the affected communities allows for their harvest all year long (Fuller and George 1999; Jones 2006). The role that fishing has played in the subsistence economy has changed over time and can vary from year to year. Historically, some families would concentrate specifically on fishing, and other years they might not fish at all (SRBA 1993). The subsistence trade network allows for this kind of resource procurement, and families can supplement their harvest with resources obtained from other families and communities. Marine, anadromous, and freshwater species are all harvested as subsistence species.

(3) Coastal and Marine Use

Coastal areas of Alaska are now regulated under the CZMA, 16 U.S.C. 1451, and the Alaska Coastal Management Act (ACMA; Title 11, Alaska Administrative Code Chapters 110, 112, and 114) of 1977. Both acts are designed for the protection of valuable coastal resources and other uses of coastal areas through balancing economic development with environmental conservation.

(a) Shipping and Boating

Other than vessels associated with proposed open water marine and seismic survey activities, vessel transit in the project area is expected to be limited. The Beaufort Sea does not support an extensive fishing, maritime, or tourist industry. The main reason there is limited vessel movement is that the Beaufort Sea is ice-covered for most of the year. With the exception of research vessels, most vessels are expected to transit the Beaufort Sea area within 12.5 mi (20 km) off the coast. Sport fishing is not known to occur offshore in the Beaufort Sea, and little if any sport fishing takes place in rivers flowing into the Beaufort Sea. Local boating occurs in coastal areas as part of normal subsistence fishing and whaling activities for the coastal villages of Barrow and Kaktovik.

During ice-free months (June–October), barges are used for supplying the local communities and the North Slope oil industry complex at Prudhoe Bay. On average, marine shipping to the villages of the NSB occurs only during these four months of the year. Usually, one large fuel barge and one supply barge visit the North Slope coastal villages per year, and one barge per year traverses the Arctic Ocean to the Canadian Beaufort Sea.

With few ports and shallow, storm-driven seas, tourist vessels are still minimal in the Beaufort Sea. In the event, however, that vessel transit increases in the summer, the United States Coast Guard (USCG) is attending to more of the region and considering basing some types of response units seasonally in Barrow (Littlejohn 2009).

Regarding the Northwest Passage, most of the cruises stay within Canadian waters, and there is little or no cruise vessel movement expected to be in the proposed open water seismic survey areas in 2010. Two cruise ships, the Hanseatic and the Bremen, traveled in the Chukchi during the summer of 2009, with stops in Barrow, Point Hope, and Nome (AES 2009).

(b) Commercial Fishing

There is no known commercial fishing presently in the Beaufort Sea in the vicinity of the proposed seismic survey area. The Helmericks family operates an under-ice commercial gill net fishery during fall in the Colville River delta, well over 100 km (54 n.mi.) southeast of the closest part of the present study area (Gallaway et al. 1983, 1989).

The Arctic Fishery Management Plan has been implemented since December 3, 2009 (NOAA 2009). This plan closes the U.S. Arctic to commercial fishing within the EEZ or that area from 6 km (3 nm) offshore the coast of Alaska to 370 km (200 nm)



FIGURE 8. Map showing the Arctic Management Area. (Adopted from NPFMC (2009)).

seaward (see Figure 3-18, NPFMC 2009). Enforcement for the area will be the responsibility of USCG and NOAA's Office of Law Enforcement. The proposed activity does not affect arctic subsistence fishing or hunting.

Biological Environment

The Arctic Ocean is classified as a low productivity ecosystem, a consequence of the extensive seasonal ice cover and extreme weather conditions. Arctic plankton show weak diurnal vertical migrations but pronounced seasonal ones. Arctic fauna is impoverished and consists mainly of organisms derived from the Atlantic Ocean. The biomass is low, often dominated by one of only a few species. Because of the extensive areas of sediments, arctic benthic fauna is mainly an infauna. Specialized endemic fish are not present in the Arctic. Marine mammals however, are relatively diverse.

The Beaufort Sea LME experiences highly variable seasonal productivity (UN Atlas of the Oceans, n.d.). During winter there is limited light penetration due to low light conditions and the extent of sea-ice cover. Increasing daylight in the summer results in warmer temperatures, ice melt, and significantly higher productivity. The coastal region supports a wide diversity of organisms. The Beaufort coastal areas provide habitat for ducks, geese, swans, shorebirds, and marine birds. Many species of birds and fish rely on river deltas, estuaries, spits, lagoons, and islands in coastal waters for breeding habitat, food, shelter, and brood-rearing. Various waterbird and fish species depend on marine waters (mainly over the shallow waters of the continental shelf) for food and habitat during the summer.

Fish Resources

FishBase, a global information system on fishes available at fishbase.org, lists 102 marine fish species as being present in the Beaufort Sea (appendix F). FishBase lists 123 species for the Arctic Ocean LME (appendix F).

Fisheries

The majority of the fisheries in the Arctic Ocean and Beaufort Sea LMEs are of a subsistence nature and are conducted close to shore. There is no fishing activity along the planned geophysical survey route.

Twenty-one species of fish are harvested commercially in the Beaufort Sea, including arctic cisco (*Coregonus autumnalis*), broad whitefish (*C. nasus*), least cisco (*C. sardinella*), and Dolly Varden char (*Salvelinus malma*). Several species (including the Dolly Varden char) are anadromous and move seasonally between fresh water and underground springs in winter and salt water in summer.

These fish, however, remain in the coastal waters and it is unlikely that they will be farther offshore in the study area. These species have adapted to arctic conditions through complex migration patterns, late maturity and low recruitment rates.

Subsistence fishing occurs in the Barrow and Colville River delta areas but not in the proposed survey area. A small commercial fishery operates in the Colville River delta, >115 km southeast of the closest survey line. No large fisheries are operated in the Alaskan Beaufort Sea.

Essential Fish Habitat

The Magnuson-Stevens Fishery Conservation and Management Act (MSA; 16 U.S.C. §1801-1882) established Regional Fishery Management Councils and mandated that Fishery Management Plans (FMPs) be developed to manage exploited fish and invertebrate species responsibly in Federal waters of the U.S. In 1996 as the Sustainable Fisheries Act amended the MSA to require the description and identification of Essential Fish Habitat (EFH) and FMPs, adverse impacts on EFH, and actions to conserve and enhance EFH. Guidelines were developed by NMFS to assist fishery management councils in fulfilling the requirements set forth by the MSA.

The North Pacific Fisheries Management council (NPFMC) was tasked with preparation of a FMP for the Arctic Management Area, which includes all marine waters in the U.S. Exclusive Economic Zone of the Chukchi and Beaufort seas from 3 nautical miles offshore of the Alaska coast to 200 n.mi (370 km) offshore. The FMP was approved by the Secretary of Commerce in August 2009 and governs commercial fishing for all stocks of fish including all finfish, shellfish, or other marine living resources, except commercial fishing for Pacific salmon and Pacific halibut. EFH established in the FMP includes all waters and substrate necessary to fish for spawning, breeding, feeding, or growth to maturity. Identification of EFH is based on the historical range of target species but may expand or contract based on a variety of factors including changes in environmental variables, population size, and predator/prey distribution. EFH may be specific to a specific life stage such as egg, larval, juvenile, and so forth. EFH is described for only one target species, arctic cod (*Boreogadus saida*), that is likely to occur in the proposed survey area (NPFMC, 2009).

Seabirds

Two bird species of special concern may be encountered during transits off the coast of Alaska. Spectacled eiders (*Somateria fischeri*) travel west along the arctic coast after breeding across the Arctic Coastal Plain (ACP) of northern Alaska. Both marine and terrestrial (for males in particular) routes are used during migration (Troy, 2003). Steller's eiders (*Polysticta stelleri*) also breed on the ACP and move to marine habitats after breeding (Fredrichsen, 2001), but occur in much lower densities than spectacled eiders and would be less likely to be encountered by transiting vessels in the southern Beaufort Sea. Spectacled and Steller's eiders were listed as Threatened in the U.S. under the ESA in May 1993 and July

1997, respectively. The USFWS developed separate Recovery Plans for each species (USFWS, 1996, 2002).

(1) Spectacled Eider

The spectacled eider is a medium-sized sea duck that breeds along coastal areas of western and northern Alaska and eastern Russia, and winters in the Bering Sea (Petersen and others, 2000). Three breeding populations have been described: one in the Yukon-Kuskokwim (Y-K) delta in western Alaska, a second on the North Slope of Alaska, and the third in northeastern Russia. Spectacled eider was listed as a Threatened species because of declines in the breeding population in the Y-K delta (Stehn and others, 1993; Ely and others, 1994). The North Slope spectacled eider population seems to be stable, at least since the initiation of aerial surveys of the ACP since 1992 (Larned and others, 2009).

Males leave the breeding grounds along the ACP around mid- to late June at the onset of incubation by female eiders. Males are followed by females whose nests fail, and finally by successful breeding females and young birds in August and September. Female spectacled eiders have been documented migrating west along the Alaska coast as far as 22 and 40 km offshore (TERA, 1999). Large concentrations of spectacled eiders gather in Ledyard Bay in the eastern Chukchi Sea after the breeding season to feed and molt before moving to the Bering Sea wintering grounds. Ledyard Bay is located between Icy Cape and Cape Lisburne and was designated as the Ledyard Bay Critical Habitat Unit (LBCHU) by the USFWS in 2001.

The proposed 2010 geophysical activities will occur >200 n.mi. (370 km) offshore in the Arctic Ocean, well north of known spectacled eider migration routes. Small numbers of spectacled eiders could be encountered by the *Healy* during transit periods in the Chukchi Sea or southern Beaufort Sea. The *Louis S. St. Laurent* will enter and leave the project area from Canada which is far to the east of spectacled eider range.

Activities associated with the proposed geophysical survey are not likely to affect spectacled eiders or other marine birds. The primary concern relates to the potential for bird collisions with vessels, which could result in injury or mortality. Spectacled eiders and other marine birds can easily avoid oncoming vessels and in general there is little potential for impacts to marine birds to result from the proposed activities. Few birds and no eiders are likely to occur in the proposed survey area and impacts to marine birds will likely be negligible during the survey period.

The *Louis S. St. Laurent* is not likely to encounter spectacled (or Steller's) eiders which would be extralimital along the vessel's proposed route. Spectacled eiders could be encountered by the accompanying vessel during periods of transit in the southern Beaufort Sea or the Chukchi Sea. The potential for bird collisions with vessels is greater during periods of darkness or poor visibility, and birds can sometimes be attracted to vessel lights. Any collisions of spectacled eiders should be reported to the USFWS.

The LBCHU is a high-use area for spectacled eiders from July through October. Many birds are flightless during portions of this period and may be energetically stressed and more susceptible to disturbance or displacement. Disturbance to eiders in LBCHU could result in reduced survival. MMS (2007) developed a stipulation to reduce or minimize disturbance from vessel traffic in LBCHU, which is in effect from 1 July to 15 November during which time vessel traffic should avoid Ledyard Bay to the extent possible.

(2) Steller's Eider

Most Steller's eiders breed across coastal eastern Siberia and a small number breed on the ACP of Alaska, most conspicuously near Barrow. A smaller population also breeds in western Russia and winters in northern Europe (Fredrichson, 2001). Steller's eiders were formerly common breeders in the Y-K delta, but numbers there declined drastically and Steller's eider is now apparently rare as a breeding species on the Y-K delta (Kertell, 1991; Flint and Herzog, 1999). Steller's eider density on the ACP is low with the highest densities reported near Barrow; the largest population, located in eastern Russia, may number >128,000 birds (Hodges and Eldridge, 2001).

Steller's eiders have been observed east of Barrow in the Prudhoe Bay area where they are considered rare (TERA, 1997). Although Steller's eiders may breed in a relatively large area of the ACP as far east as the Prudhoe Bay area, densities are low. Steller's eiders apparently do not breed every year and breeding may be tied to the lemming cycle (Quakenbush and others, 2004).

After the breeding season Steller's eiders move to marine habitats and may use lagoon systems and coastal bays from Barrow to Cape Lisburne, the northeast Chukotka coast, and numerous locations in southwest Alaska (USFWS, 2007). Few Steller's eiders would be likely to encounter transiting vessels in the southern Beaufort Sea and Steller's eiders would be unlikely to occur in the proposed survey area in the Arctic Ocean.

(3) Other Seabirds, Shorebirds, and Waterfowl

In addition to the two eider species described above, a portion of the project area is within the range of a number of other seabird, shorebird, and waterfowl species. Most of these species would be found mainly within 30 km of shore where no seismic activities will take place. Summer bird densities in offshore marine waters of the Beaufort Sea are considered to be lower than in other marine areas adjacent to Alaska (U.S. Army Corps of Engineers, 1999). There is a general absence of diving seabirds in the offshore waters of the southern Beaufort Sea, with the exception of small numbers of thick-billed murres (*Uria lomvia*), horned puffins (*Fratercula corniculata*), loons (*Gavia spp.*) and black guillemots (*Cepphus grylle*). A few species of surface-feeding birds also make use of offshore waters, including red and red-necked phalaropes (*Phalaropus fulicaria* and *P. lobatus*), pomarine, parasitic and long-tailed jaegers (*Stercorarius pomarinus, S. parasiticus, and S. longicaudus*), arctic tern (*Sterna paradisaea*), and glaucous gulls (*Larus hyperboreus*). Divoky (1979) reported a bird density during the open-water season in offshore waters deeper than 18 m (60 feet) of less than 10 birds/km².

Divoky (1983) conducted extensive boat-based surveys in the Beaufort Sea during early August through mid-September. The primary species observed during pelagic surveys were surface-feeding species including gulls, terns, phalaropes, and jaegers. Long-tailed ducks, loons, and migrant eiders as well as low densities of surface-feeding species were reported during nearshore surveys. Pelagic birds were feeding primarily on arctic cod while nearshore birds were feeding on epibenthic crustaceans and zooplankton.

Frame (1973) conducted seabird observations from an icebreaker in the Beaufort Sea during August 1969 and reported black-legged kittiwake (*Rissa tridactyla*) as the most abundant species, followed by Sabine's gull (*Xema sabini*). Pomarine and long-tailed jaegers were the other two most commonly observed species along with unidentified shorebirds.

Fisher and Larned (2004) conducted more recent aerial surveys of marine birds in 1999 and 2000 in areas to 100 km offshore of the Alaskan Beaufort Sea. Approximately 90 percent of birds observed were sea ducks, primarily long-tailed ducks (*Clangula hyemalis*), king eiders (*Somateria spectabilis*) and scoters (*Melanitta* spp.). Densities of most species decrease with distance offshore although king eiders densities were higher in deeper, offshore waters.

Harwood and others (2005) recorded the distribution of birds during oceanographic studies through the Canadian Basin, Beaufort Sea, and Chukchi Sea from 16 August through 6 October 2002. Sixteen bird species and a total of 1,213 individuals were recorded. The birds were found in greater density in areas where oceanographic features such as a shelf break, or an area of coastal upwelling, heightened productivity.

Marine Mammals

A total of nine cetacean species, five species of pinnipeds, and one ursid (polar bear) are known to or may occur in or near the proposed study area (table 3). Three of these species, the bowhead, humpback, and fin whales, are listed as endangered under the ESA. Humpback and fin whales however, are unlikely to be encountered along the planned trackline.

The marine mammals that occur in the proposed survey area belong to three taxonomic groups: odontocetes (toothed cetaceans, such as beluga whale and narwhal whale), mysticetes (baleen whales), and carnivora (pinnipeds and polar bears). Cetaceans and pinnipeds (except walrus) are managed by the NMFS; Pacific walrus and polar bear are managed by the USFWS.

The marine mammal species most likely to be encountered during the seismic survey include two cetacean species (beluga whale and perhaps bowhead whale), two pinniped species (ringed and bearded seals), and polar bear. However, most species will occur in low numbers and enounters are likely to be most common within 100 km of shore where no seismic work is planned to occur. The marine mammal most likely to be encountered throughout the cruise is ringed seal. The most widely distributed marine mammals within the proposed survey area are expected to be the beluga whale, ringed seal, and polar bear.

Seven additional cetacean species—narwhal, killer whale, harbor porpoise, gray whale, Minke whale, fin whale, and humpback whale—could occur in the project area. Gray whale occurs regularly in continental shelf waters along the Chuckhi Sea coast in summer and to a lesser extent along the Beaufort Sea coast. Recent evidence from monitoring activities in the Chuckhi and Beaufort seas during industry seismic surveys suggests that harbor porpoise and Minke whale, which have been considered uncommon or rare in the Chuckhi and Beaufort seas, may be increasing in numbers in these areas (Funk and others, 2009). Small numbers of killer whales have also been recorded during these industry surveys, along with a few sightings of fin and humpback whales. The narwhal occurs in Canadian waters and occasionally in the Beaufort Sea, but is rare there and not expected to be encountered. Each of these species is uncommon or rare in the Chuckhi and Beaufort seas, and relatively few if any encounters with these species are expected during the proposed geophysical program. No sightings of these species were recorded from the *Louis S. St. Laurent* during the 2009 survey in the Canada Basin (Mosher and others, 2009).

Additional pinniped species that could be encountered during the proposed geophysical survey include spotted and ribbon seals, and Pacific walrus. Spotted seals are more abundant in the Chukchi Sea and occur in small numbers in the Beaufort Sea. Ribbon seal is uncommon in the Chukchi Sea and there are few sightings in the Beaufort Sea. Pacific walrus is common in the Chukchi Sea but uncommon in the Beaufort Sea and not likely to occur in the deep waters of the proposed survey area. None of these species would likely be encountered during the proposed cruise other than perhaps during transit periods to or from the survey area.

Polar bears occur on the pack ice in low densities and may be encountered during the proposed geophysical survey. Small numbers of polar bears were recorded during recent seismic cruises in the Arctic (Haley, 2006; Haley and Ireland, 2006, Mosher and others, 2009).

(1) Odontocetes

(a) Beluga Whale (Delphinapterus leucas)

Beluga whale is the most likely cetacean species to occur in the proposed project area. Beluga whale is an arctic and subarctic species that includes several populations in Alaska and northern European waters. It has a circumpolar distribution in the Northern Hemisphere and occurs between 50° and 80°N (Reeves and others, 2002). It is distributed in seasonally ice-covered seas and migrates to warmer coastal estuaries, bays, and rivers in summer for molting (Finley, 1982).

In Alaska, beluga whales comprise five distinct stocks: Beaufort Sea, eastern Chukchi Sea, eastern Bering Sea, Bristol Bay, and Cook Inlet (O'Corry-Crowe and others, 1997). For the proposed project, only animals from the Beaufort Sea stock and eastern Chukchi Sea stock may be encountered. Some eastern Chukchi Sea animals enter the Beaufort Sea in late summer (Suydam and others, 2005a).

The *Beaufort Sea population* was estimated to contain 39,258 individuals as of 1992 (Angliss and Allen, 2009). This estimate was based on the application of a sightability correction factor of $2 \times$ to the 1992 uncorrected census of 19,629 individuals made by Harwood and others (1996). This estimate was obtained from a partial survey of the known range of the Beaufort Sea population and may be an underestimate of the true population size. This population is not considered by NMFS to be a strategic stock and is believed to be stable or increasing (DeMaster, 1995).

Beluga whales of the Beaufort stock winter in the Bering Sea, summer in the eastern Beaufort Sea, and migrate in offshore waters of western and northern Alaska (Angliss and Allen, 2009). The majority of belugas in the Beaufort stock migrate into the Beaufort Sea in April or May, although some whales may pass Point Barrow as early as late March and as late as July (Braham and others, 1984; Ljungblad and others, 1984; Richardson and others 1995).

Much of the Beaufort Sea seasonal population enters the Mackenzie River estuary for a short period during July–August to molt their epidermis, but they spend most of the summer in offshore waters of the eastern Beaufort Sea, Amundsen Gulf and more northerly areas (Davis and Evans, 1982; Harwood and others, 1996; Richard and others, 2001). Belugas are rarely seen in the central Alaskan Beaufort Sea during the early summer. During late summer and autumn, most belugas migrate westward far offshore near the pack ice (Frost and others, 1988; Hazard, 1988; Clarke and others, 1993; Miller and others, 1999). Lyons and others (2009) reported the highest beluga sighting rates during the first two weeks of September during aerial surveys in the Alaskan Beaufort Sea in 2007. Peak beluga sighting rates were reported in July in 2008 when these surveys were undertaken earlier in the year (Christie and others 2009).

Species	Habitat	Abundance	ESA ¹	IUCN ²	CITES ³
Odontocetes Beluga whale (Delphinapterus leucas)	Offshore, Coastal, Ice edges	3710 ⁴ 39,258 ⁵	Not listed	VU	Ш
Narwhal (Monodon monoceros)	Offshore, Ice edge	Rare ⁶	Not listed	DD	Ш
Killer whale (Orcinus orca)	Widely distributed	Rare	Not listed	LR-cd	Ш

TABLE 3. The habitat, abundance, and conservation status of marine mammals inhabiting the proposed study area.

Harbor Porpoise (Phocoena phocoena)	Coastal, inland waters, shallow offshore waters	Common (Chukchi) Uncommon (Beaufort)	Not listed	VU	II
<i>Mysticetes</i> Bowhead whale <i>(Balaena mysticetus)</i>	Pack ice & coastal	10,545 ⁷	Endangered	LR-cd	I
Gray whale (<i>Eschrichtius robustus</i>) (eastern Pacific population)	Coastal, lagoons	488 ⁸ 20,110 ⁹	Not listed	LR-cd	I
Minke whale (Balaenoptera acutorostrata)	Shelf, coastal	Small numbers	Not listed	LR-cd	Ι
Fin whale (Balaenoptera physalus)	Slope, mostly pelagic	Rare (Chukchi)	Endangered	EN	I
Humpback whale (<i>Megaptera novaeangliae</i>)	Shelf, coastal	Rare	Endangered	-	-
Pinnipeds Bearded seal (<i>Erignathus barbatus</i>)	Pack ice, open water	250,000- 300,000 ¹⁰	In review for listing	_	_
Spotted seal (<i>Phoca largha</i>)	Pack ice, open water, coastal haulouts	~59,214 ¹¹	Not listed in U.S.	_	_
Ringed seal (<i>Pusa hispida</i>)	Landfast & pack ice, open water	18,000 ¹² ~208,000- 252,000 ¹³	In review for listing	_	_
Ribbon seal (Histriophoca fasciata)	Pack ice, open water	90-100,000 ¹⁴	Not listed	-	_
Pacific Walrus (<i>Odobenus rosmarus</i>)	Coastal, Pack ice, ice floes	~200,000 to 246,000 ¹⁵	In review for listing	-	II
Ursids Polar Bear (Ursus maritimus)	Pack ice	4700 ¹⁶	Threatened		

¹Endangered Species Act.

² IUCN Red List of Threatened Species (2003). Codes for IUCN classifications: CR = Critically Endangered; EN = Endangered; VU = Vulnerable; LR = Lower Risk (-cd = Conservation Dependent; -nt = Near Threatened; -lc = Least Concern); DD = Data Deficient.

³ Convention on International Trade in Endangered Species of Wild Fauna and Flora (UNEP-WCMC, 2004).

⁴ Eastern Chukchi Sea stock based on 1989-1991 surveys with a correction factor (Angliss and Allen, 2009)

⁵ Beaufort Sea stock based on surveys in 1992 (Angliss and Allen, 2009).

⁶ DFO (2004) states the population in Baffin Bay and the Canadian arctic archipelago is ~60,000; very few of these enter the Beaufort Sea.

⁷ Abundance of bowhead whales surveyed near Barrow, as of 2001 (George and others, 2004). Revised to 10,545 by Zeh and Punt (2005).

⁸ Southern Chukchi Sea and northern Bering Sea (Clark and Moore, 2002).

⁹ Eastern North Pacific gray whale population (Rugh and others, 2008)

¹⁰ Based on earlier estimates, no current population estimate available (Angliss and Allen, 2009)

¹¹ Alaska stock based on aerial surveys in 1992 (Angliss and Allen, 2009).

¹² Beaufort Sea minimum estimate with no correction factor based on aerial surveys in 1996-1999 (Frost and others, 2002 *in* Angliss and Allen, 2009).

¹³ Eastern Chukchi Sea population (Bengtson and others, 2005)

¹⁴ Bering Sea population (Bruns, 1981 in Angliss and Allen, 2009).

¹⁵ Pacific walrus population, 1975-1990 (Angliss and Allen, 2009, and references therin).

¹⁶ Chukchi Sea and northern and southern Beaufort Sea populations combined (Aars and others, 2006; USFWS, 2008).

Moore (2000) and Moore and others (2000b) suggested that beluga whales select deeper slope water independent of ice cover. However, during the westward migration in late summer and autumn, small numbers of belugas are sometimes seen near the north coast of Alaska (for example, Johnson, 1979). Lyons and others (2009) reported higher beluga sighting rates at locations >60 km offshore than at locations nearer shore during aerial surveys in the Alaskan Beaufort Sea in 2006 and 2007. No beluga whales were observed during seismic projects within latitudes of the proposed project—north of 71 °N— in 2005, 2006 or 2009 (Haley and Ireland, 2006; Haley, 2006; Mosher and others, 2009). Marine mammal observers did, however, record one sighting of more than two beluga whales within the southern-most latitude (71.37°N) of the proposed survey in 2008 (GSC unpubl. data, 2008). These animals were approximately 636 km east of the proposed project area on 23 August.

The main fall migration corridor of beluga whales is $\sim 100+$ km north of the coast. Satellite-linked telemetry data show that some belugas of this population migrate west considerably farther offshore, as far north as 76° to 78°N latitude (Richard and others, 1997, 2001).

The *eastern Chukchi Sea* population is estimated at 3,710 animals (Angliss and Allen, 2009). This estimate was based on surveys conducted in 1989–1991. Survey effort was concentrated on the 170 km long Kasegaluk Lagoon where belugas are known to occur during the open-water season. The actual number of beluga whales recorded during the surveys was much lower. Correction factors to account for animals that were underwater and for the proportion of newborns and yearlings that were not observed due to their small size and dark coloration were used to calculate the estimate. The calculation was considered to be a minimum population estimate for the eastern Chukchi stock because the surveys on which it was based did not include offshore areas where belugas are also likely to occur. This population is considered to be stable. It is assumed that beluga whales from the eastern Chukchi stock winter in Bering Sea (Angliss and Allen, 2009).

Although beluga whales are known to congregate in Kasegaluk Lagoon during summer, evidence from a small number of satellite-tagged animals suggests that some of these whales may subsequently range into the Arctic Ocean north of the Beaufort Sea. Suydam and others (2005a) put satellite tags on 23 beluga whales captured in Kasegaluk Lagoon in late June and early July 1998–2002. Five of these whales moved far into the Arctic Ocean and into the pack ice to 79–80°N. These and other whales moved to areas as far as 1,100 km offshore between Barrow and the Mackenzie River delta spending time in water with 90-percent ice coverage.

During aerial surveys in nearshore areas (that is, \sim 37 km offshore) of the Chukchi Sea in 2006-2008, peak beluga sighting rates were recorded in July and the lowest monthly sighting rates were recorded in September (Thomas and others, 2009). Sighting rates were variable during other months but were lowest in August and September. Beluga whale sighting rates and number of individuals were generally highest in the band 25-35 km offshore. The largest single groups, however, were sighted at locations near shore in the band within 5 km of shore.

Beluga whales from the eastern Chukchi Sea stock are an important subsistence resource for residents of the village of Point Lay, adjacent to Kasegaluk Lagoon, and other villages in northwest Alaska. Each year, hunters from Point Lay drive belugas into the lagoon to a traditional hunting location. The belugas have been predictably sighted near the lagoon from late June through mid- to late July (Suydam and others, 2001). In 2007 approximately 70 belugas were also harvested at Kivalina located southeast of Point Hope.

Pod structure in beluga groups appears to be along matrilineal lines, with males forming separate aggregations. Small groups are often observed traveling or resting together. Belugas often migrate in groups of 100 to 600 animals (Braham and Krogman, 1977). The relationships between whales within

groups are not known, although hunters have reported that belugas form family groups with whales of different ages traveling together (Huntington, 2000).

(b) Narwhal (Monodon monoceros)

Narwhals have a discontinuous arctic distribution (Hay and Mansfield, 1989; Reeves and others, 2002). A large population inhabits Baffin Bay, West Greenland, and the eastern part of the Canadian Arctic archipelago, and much smaller numbers inhabit the Northeast Atlantic/East Greenland area. Narwhals are associated with sea ice. In the spring, as the ice breaks up, they follow the receding ice edge and enter deep sounds and fjords, where they remain during the summer and early fall (Reeves and others, 2002). As the ice reforms, narwhals move to offshore areas in the pack ice (Reeves and others, 2002), living in leads in the heavy pack ice throughout the winter. Most pods consist of 2–10 individuals but they may aggregate to form larger herds of hundreds or even thousands of individuals (Jefferson and others, 1993). According to Hay (1985), segregation by age and sex is evident, with summering groups consisting of mature females with calves, immature and maturing males, and large mature males.

Population estimates for the narwhal are scarce, and the IUCN-World Conservation Union lists the species as Data Deficient (IUCN Red List of Threatened Species, 2003). Innes and others (2002) estimated a population size of 45,358 narwhals in the Canadian Arctic although little of the area was surveyed. There are scattered records of narwhal in Alaskan waters where the species is considered extralimital (Reeves and others, 2002). Narwhals were not recorded during survey projects within latitudes of the area of this proposed project in 2005, 2006, 2008, or 2009 (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009). Narwhals are not expected to be encountered during the proposed activity. If narwhals are observed during the survey, they would most likely be seen along the eastern portions of the proposed trackline where they would be considered extralimital.

(c) Killer Whale (Orcinus orca)

Killer whales are cosmopolitan and globally fairly abundant. The killer whale is very common in temperate waters, but also frequents the tropics and waters at high latitudes. Killer whales appear to prefer coastal areas, but are also known to occur in deep water (Dahlheim and Heyning, 1999). The greatest abundance is thought to occur within 800 km of major continents (Mitchell, 1975) and the highest densities occur in areas with abundant prey. Both resident and transient stocks have been described as well as an "offshore" ecotype. The resident and transient types are believed to differ in several aspects of morphology, ecology, and behavior including dorsal fin shape, saddle patch shape, pod size, home range size, diet, travel routes, dive duration, and social integrity of pods (Angliss and Allen, 2009).

Killer whales are known to inhabit almost all coastal waters of Alaska, extending from southeast Alaska through the Aleutian Islands to the Bering and Chukchi seas (Angliss and Allen, 2009). Killer whales probably do not occur regularly in the Beaufort Sea although sightings have been reported (Leatherwood and others, 1986; Lowry and others, 1987). George and others (1994) reported that they and local hunters see a few killer whales at Point Barrow each year. Killer whales are more common southwest of Barrow in the southern Chukchi Sea and the Bering Sea. Based on photographic techniques, ~100 animals have been identified in the Bering Sea (ADFG, 1994). Killer whales from either the North Pacific resident or transient stock could occur in the Chukchi Sea during the summer. The number of killer whales likely to occur in the Chukchi Sea during the proposed activity is unknown. Marine mammal observers (MMOs) onboard industry vessels in the Chukchi Sea recorded two killer whale sightings each in 2006 and 2008, and one sighting in 2007 (Haley and others, 2009). MMOs onboard industry vessels did not record any killer whale sighting in the Beaufort Sea in 2006-2008 (Savarese and others, 2009),

and killer whales were not recorded during recent Arctic Ocean cruises (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009).

(d) Harbor Porpoise (Phocoena phocoena)

The harbor porpoise is a small odontocete that inhabits shallow, coastal waters—temperate, subarctic, and arctic—in the Northern Hemisphere (Read, 1999). Harbor porpoises occur mainly in shelf areas where they can dive to depths of at least 220 m and stay submerged for more than 5 min (Harwood and Wilson, 2001) feeding on small schooling fish (Read, 1999). Harbor porpoises typically occur in small groups of only a few individuals and tend to avoid vessels (Richardson and others, 1995).

The subspecies *P. p. vomerina* ranges from the Chukchi Sea, Pribilof Islands, Unimak Island, and the south-eastern shore of Bristol Bay south to San Luis Obispo, California. Point Barrow, Alaska, is the approximate northeastern extent of their regular range (Suydam and George, 1992), though there are extralimital records east to the mouth of the Mackenzie River in the Northwest Territories, Canada, and recent sightings in the Beaufort Sea in the vicinity of Prudhoe Bay during aerial surveys in 2007 and 2008 (Lyons and others, 2009; LGL Limited, unpubl. data). MMOs onboard industry vessels reported one harbor porpoise sighting in the Beaufort Sea in 2006 but no sightings were recorded in 2007 or 2008 (Savarese and others, 2009). Monnett and Treacy (2005) did not report any harbor porpoise sightings during aerial surveys in the Beaufort Sea from 2002 through 2004.

Although separate harbor porpoise stocks for Alaska have not been identified, Alaskan harbor porpoises have been divided into three groups for management purposes. These groups include animals from southeast Alaska, Gulf of Alaska, and Bering Sea populations. Chukchi Sea harbor porpoises belong to the Bering Sea group, which includes animals from Unimak Pass northward. Based on aerial surveys in 1999, the Bering Sea population was estimated at 48,215 animals, although this estimate is likely conservative because the surveyed area did not include known harbor porpoise range near the Pribilof Islands or waters north of Cape Newenham (~55°N; Angliss and Allen, 2009). Suydam and George (1992) suggested that harbor porpoises occasionally occur in the Chukchi Sea and reported nine records of harbor porpoise in the Barrow area in 1985–1991.

More recent vessel-based surveys in the Chukchi Sea reported that harbor porpoise was one of the most abundant cetaceans during summer and fall in 2006-2008 (Haley and others, 2009; Ireland and others, 2009). Although these recent sightings suggest that harbor porpoise numbers may be increasing in the relatively shallow waters of the Chukchi Sea no recent information is available on the their status in the deeper offshore waters of the proposed project area. Harbor porpoises were not recorded during arctic survey cruises in 2005, 2006, 2008, or 2009 (Haley and Ireland, 2006; Haley, 2006, GSC unpubl. data, 2008, Mosher and others, 2009).

(2) Mysticetes

(a) Bowhead Whale (Balaena mysticetus)

The pre-exploitation population of bowhead whales in the Bering, Chukchi, and Beaufort seas is estimated to have been 10,400-23,000 whales. Commercial whaling activities may have reduced this population to perhaps 3,000 animals (Woodby and Botkin, 1993). Up to the early 1990s, the population size was believed to be increasing at a rate of about 3.2 percent per year (Zeh and others, 1996) despite annual subsistence harvests of 14–74 bowheads from 1973 to 1997 (Suydam and others, 1995). Allowing for an additional census in 2001, the latest estimates are based on an annual population growth rate of 3.4 percent (95-percent CI 1.7–5 percent) from 1978 to 2001 and a population size (in 2001) of ~10,470 animals (George and others, 2004, recently revised to 10,545 by Zeh and Punt, 2005). Assuming a continuing annual population growth of 3.4 percent, the 2010 bowhead population may number around

14,247 animals. The large increases in population estimates that occurred from the late 1970s to the early 1990s were partly a result of actual population growth, but were also partly attributable to improved census techniques (Zeh and others, 1993). Although apparently recovering well, the BCB bowhead population is currently listed as endangered under the ESA and is classified as a *strategic stock* by NMFS and *depleted* under the MMPA (Angliss and Allen, 2009).

Bowhead whales only occur at high latitudes in the northern hemisphere and have a disjunct circumpolar distribution (Reeves, 1980). The bowhead is one of only three whale species that spend their entire lives in the Arctic. Bowhead whales are found in the western Arctic (Bering, Chukchi, and Beaufort seas), the Canadian Arctic and West Greenland (Baffin Bay, Davis Strait, and Hudson Bay), the Okhotsk Sea (eastern Russia), and the Northeast Atlantic from Spitzbergen westward to eastern Greenland. Four stocks are recognized for management purposes. The largest is the Western Arctic or Bering–Chukchi–Beaufort (BCB) stock, which includes whales that winter in the Bering Sea and migrate through the Bering Strait, Chukchi Sea and Alaskan Beaufort Sea to the Canadian Beaufort Sea, where they feed during the summer. These whales migrate west through the Alaskan Beaufort Sea in the fall as they return to wintering areas in the Bering Sea. Satellite tracking data indicate that most bowhead whales continue migrating west past Barrow and through the Chukchi Sea to Russian waters before turning south toward the Bering Sea (Quakenbush, 2007). Some bowhead may reach ~75°N latitude during the westward fall migration (Quakenbush, 2009). Other researchers have also reported a westward movement of bowhead whales through the northern Chukchi Sea during fall migration (Moore and others, 1995; Mate and others, 2000).

The BCB stock of bowhead whales winter in the central and western Bering Sea and many of them summer in the Canadian Beaufort Sea (Moore and Reeves, 1993). Spring migration through the Chukchi and the western Beaufort Sea occurs through offshore ice leads, generally from March through mid-June (Braham and others, 1984; Moore and Reeves, 1993).

Some bowheads arrive in coastal areas of the eastern Canadian Beaufort Sea and Amundsen Gulf in late May and June, but most may remain among the offshore pack ice of the Beaufort Sea until midsummer. After feeding primarily in the Canadian Beaufort Sea and Amundsen Gulf, bowheads migrate westward across the Beaufort Sea from late August through mid- or late October.

Bowhead activity in the Beaufort Sea in fall has been well studied in recent years. Fall migration into Alaskan waters is primarily during September and October. However, in recent years a small number of bowheads have been seen or heard offshore from the Prudhoe Bay region during the last week of August (Treacy, 1993; LGL and Greeneridge, 1996; Greene, 1997; Greene and others, 1999; Blackwell and others, 2004, 2009; Greene and others, 2007). Consistent with this, Nuiqsut whalers have stated that the earliest arriving bowheads have apparently reached the Cross Island area earlier in recent years than formerly (T. Napageak, oral communication, 2007). In 2007 the MMS and the National Marine Mammal Laboratory (NMML) initiated the Bowhead Whale Feeding Ecology Study (BOWFEST) focusing on late summer oceanography and prey densities relative to bowhead distribution (Rugh, 2009).

The Minerals Management Service (MMS) has conducted or funded late-summer/autumn aerial surveys for bowhead whales in the Alaskan Beaufort Sea since 1979 (for example, Ljungblad and others, 1986, 1987; Moore and others, 1989; Treacy, 1988–1998, 2000, 2002a,b; Monnett and Treacy, 2005; Treacy and others, 2006). Bowheads tend to migrate west in deeper water (farther offshore) during years with higher-than-average ice coverage than in years with less ice (Moore, 2000; Treacy and others, 2006). The migration corridor ranged from ~30 km offshore during light ice years to ~80 km offshore during heavy ice years (Treacy and others, 2006). In addition, the sighting rate tends to be lower in heavy ice years (Treacy, 1997). During fall migration, most bowheads migrate west in water ranging from 15 to 200

m deep (Miller and others, 2002). Some individuals enter shallower water, particularly in light ice years, but very few whales are ever seen shoreward of the barrier islands in the Alaskan Beaufort Sea. Survey coverage far offshore in deep water is usually limited, and offshore movements may have been underestimated. However, the main migration corridor is over the continental shelf.

In autumn, westward-migrating bowhead whales typically reach the Kaktovik and Cross Island areas in early September, which is when the subsistence hunts for bowheads typically begin in those areas (Kaleak, 1996; Long, 1996; Galginaitis and Koski, 2002; Galginaitis and Funk, 2004, 2005; Koski and others, 2005). In recent years the hunts at those two locations have usually ended by mid- to late September.

Westbound bowheads typically reach the Barrow area in mid-September, and are in that area until late October (for example, Brower, 1996). Autumn bowhead whaling near Barrow normally begins in mid-September to early October, but may begin as early as August if whales are observed and ice conditions are favorable (USDI/BLM, 2005). Whaling near Barrow can continue into October, depending on the quota and conditions.

Over the years, local residents have reported small numbers of bowhead whales feeding off Barrow or in the pack ice off Barrow during the summer. Bowhead whales that are thought to be part of the Western Arctic stock may also occur in small numbers in the Bering and Chukchi seas during the summer (Rugh and others, 2003). Thomas and others (2009) reported bowhead sightings during summer aerial surveys in nearshore areas of the Chukchi Sea from 2006-2008. All sightings were recorded in the northern portion of the study area north of 70°N latitude. Peak monthly bowhead sighting rates, however, were highest in October and November and lowest in July-September. A few bowhead whales were also recorded during vessel-based surveys in summer 2008 in the Chukchi Sea (LGL, unpubl. data). Observers from the NMML reported 19 summer bowhead sightings in the Chukchi Sea during aerial surveys from 26 June through 26 July 2009, suggesting that some bowheads may summer in the Chukchi Sea (unpublished data available at http://www.afsc.noaa.gov/NMML/cetacean/bwasp/flights COMIDA.php). Only one bowhead sighting was reported later in the year (22 August) during similar surveys in 2008. Sekiguchi and others (2008) reported one sighting of an aggregation of ~30 bowheads during vesselbased operations about 130 km north of Cape Lisburne on 9 August 2007. Bowhead whales were not reported by vessel-based observers during arctic cruises in 2005, 2006, 2008, or 2009 (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009).

Most spring-migrating bowhead whales will likely pass through the Chukchi and Beaufort seas prior to the start of the proposed survey in August. However, a few whales that may remain in the Chukchi Sea or in the Barrow area during the summer could be encountered by transiting vessels. The potential for encounters with bowhead whales would be more likely during the westward fall migration in September. Much of the proposed survey area however, is in deep water well north of the known bowhead migration corridor and few if any bowheads are likely to be encountered during the survey activity.

(b) Gray Whale (Eschrichtius robustus)

Gray whales originally inhabited both the North Atlantic and North Pacific oceans. The Atlantic populations are believed to have become extinct by the early 1700s. There are two populations in the North Pacific. A relict population which survives in the Western Pacific summers near Sakhalin Island far from the proposed survey area. The larger eastern Pacific or California gray whale population recovered significantly from commercial whaling during its protection under the ESA until 1994 and numbered about 29,758±3,122 in 1997 (Rugh and others, 2005). However, abundance estimates since 1997 indicate a consistent decline followed by the population stabilizing or gradually recovering. Rugh and others

(2005) estimated the population to be $18,178\pm1780$ in winter 2001-2002. The population estimate increased during winter 2006-2007 to $20,110\pm1766$ (Rugh and others, 2008). The eastern Pacific stock is not considered by NMFS to be endangered or to be a strategic stock.

Eastern Pacific gray whales calve in the protected waters along the west coast of Baja California and the east coast of the Gulf of California from January to April (Swartz and Jones, 1981; Jones and Swartz, 1984). At the end of the calving season, most of these gray whales migrate about 8,000 km, generally along the west coast of North America, to the main summer feeding grounds in the northern Bering and Chukchi seas (Tomilin, 1957; Rice and Wolman, 1971; Braham, 1984; Nerini, 1984; Moore and others, 2003; Bluhm and others, 2007). Most gray whales begin a southward migration in November with breeding and conception occurring in early December (Rice and Wolman, 1971).

Most summering gray whales have historically congregated in the northern Bering Sea, particularly off St. Lawrence Island in the Chirikov Basin (Moore and others, 2000a), and in the southern Chukchi Sea. More recently, Moore and others (2003) suggested that gray whale use of Chirikov Basin has decreased, likely as a result of the combined effects of changing currents resulting in altered secondary productivity dominated by lower quality food. Coyle and others (2007) noted that ampeliscid amphipod production in the Chirikov Basin had declined by 50% from the 1980s to 2002-3 and that as little as 3-6 percent of the current gray whale population could consume 10-20 percent of the ampelischid amphipod annual production. These data support the hypotheses that changes in gray whale distribution may be caused by changes in food production and that gray whales may be approaching or have surpassed the carrying capacity of their summer feeding areas. Bluhm and others (2007) noted high gray whale densities along ocean fronts and suggested that ocean fronts may play an important role in influencing prey densities in eastern North Pacific gray whale foraging areas. The northeastern-most of the recurring feeding areas is in the northeastern Chukchi Sea southwest of Barrow (Clarke and others, 1989).

Gray whales routinely feed in the Chukchi Sea during the summer. Moore and others (2000b) reported that during the summer, gray whales in the Chukchi Sea were clustered along the shore primarily between Cape Lisburne and Point Barrow and were associated with shallow, coastal shoal habitat. In autumn, gray whales were clustered near shore at Point Hope and between Icy Cape and Point Barrow, as well as in offshore waters northwest of Point Barrow at Hanna Shoal and southwest of Point Hope. Thomas and others (2009) reported that gray whale sighting rates and abundance were greater in the 0-5 km offshore band in 2006, and in the 25-30 km band in 2007 and 2008 during aerial surveys of the nearshore area of the eastern Chukchi Sea. They suggested that the difference in gray whale distribution in 2006 vs. 2007 and 2008 may have been due to differences in food availability and perhaps ice conditions.

Gray whales occur fairly often near Point Barrow, but historically only a small number of gray whales have been sighted in the Beaufort Sea east of Point Barrow. Hunters at Cross Island (near Prudhoe Bay) took a single gray whale in 1933 (Maher, 1960). Only one gray whale was sighted in the central Alaskan Beaufort Sea during the extensive aerial survey programs funded by MMS and industry from 1979 to 1997. However, during September 1998, small numbers of gray whales were sighted on several occasions in the central Alaskan Beaufort Sea (Miller and others, 1999; Treacy, 2000). More recently a single sighting of a gray whale was made on 1 August 2001 near the Northstar production island (Williams and Coltrane, 2002). Several gray whale sightings were reported during both vessel-based and aerial surveys in the Beaufort Sea in 2006 and 2007 (Jankowski and others, 2008; Lyons and others, 2009) and during vessel-based surveys in 2008 (Savarese and others, 2009). Several single gray whales have been seen farther east in the Canadian Beaufort Sea (Rugh and Fraker, 1981; LGL Ltd., unpubl. data), indicating that small numbers must travel through the Alaskan Beaufort during some summers. In

recent years, ice conditions have become lighter near Barrow, and gray whales may have become more common there and perhaps in the Beaufort Sea. In the springs of 2003 and 2004, a few tens of gray whales were seen near Barrow by early-to-mid June (LGL Ltd and NSB-DWM, unpubl. data). In the spring of 2003 and 2004, a few tens of gray whales were seen near Barrow by early-to-mid June (LGL Ltd and NSB-DWM, unpubl. data). However, no gray whales were sighted during cruises in the Arctic Ocean north of Barrow in 2002, 2005 2006, 2008, or 2009 (Harwood and others, 2005; Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009).

Small numbers of gray whales could be encountered by survey vessels during transit periods. Gray whales occur in relatively shallow waters where they feed on benthic invertebrates and they are not likely to occur in the deeper water of the proposed survey area.

(c) Minke Whale (Balaenoptera acutorostrata)

Minke whales have a cosmopolitan distribution at ice-free latitudes (Stewart and Leatherwood, 1985), and also occur in some marginal ice areas. Angliss and Allen (2009) recognize two minke whale stocks in U.S. waters: (1) the Alaska stock, and (2) the California/Oregon/Washington stock. There is no abundance estimate for the Alaska stock. Provisional estimates of Minke whale abundance based on surveys in 1999 and 2000 are 810 and 1,003 whales in the central-eastern and south-eastern Bering Sea, respectively (Moore and others, 2002). These estimates have not been corrected for animals that may have been submerged or otherwise missed during the surveys, and only a portion of the range of the Alaskan stock in the central eastern and southeastern Bering Sea was surveyed.

Minke whales range into the Chukchi Sea and a few sightings have been reported in the Beaufort Sea in recent years (Funk and others, 2009). The level of Minke whale use of the Chukchi Sea is unknown. Leatherwood and others (1982, *in* Angliss and Allen 2009) indicated that Minke whales are not considered abundant in any part of their range, but that some individuals venture north of the Bering Strait in summer. Reiser and others (2009) reported eight and five Minke whale sightings in 2006 and 2007, respectively, during vessel-based surveys in the Chukchi Sea, and Haley and others (2009) reported 26 Minke whale sightings during similar vessel-based surveys in the Chukchi Sea in 2008. Savarese and others (2009) reported two Minke whale sightings in the Beaufort Sea during vessel-based operations in 2006-2008. No Minke whale sighting were reported during arctic cruises in 2005, 2006, 2008, or 2009 (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009). Minke whales sometimes occur in areas with minimal ice cover and it is possible though unlikely that a few Minke whales could be encountered during the proposed survey activities.

(d) Fin Whale (Balaenoptera physalus)

Fin whale is listed as endangered under the ESA and by IUCN, is classified as a strategic stock by NMFS, and is a CITES appendix I species (table 3). Fin whales are widely distributed in all the world's oceans (Gambell, 1985), but typically occur in temperate and polar latitudes and less frequently in the tropics (Reeves and others, 2002). Fin whales feed in northern latitudes during the summer where their prey includes plankton as well as schooling pelagic fish, such as herring, sandlance, and capelin (Jonsgård, 1966a,b; Reeves and others, 2002). The North Pacific population summers from the Chukchi Sea in small numbers to California (Gambell, 1985), but does not range into the Alaskan Beaufort Sea or waters of the northern Chukchi Sea. Reliable estimates of fin whale abundance in the Northeast Pacific are not available (Angliss and Allen, 2009). Provisional estimates of fin whale abundance in the central-eastern and southeastern Bering Sea are 3,368 and 683, respectively (Moore and others, 2002). Zerbini and others (2006) reported numerous fin whale sightings from Kodiak Island to the central Aleutian Islands.

No estimates for fin whale abundance during the summer in the Chukchi Sea are available. Recently a fin whale was recorded in the southern Chukchi Sea during vessel-based surveys in 2006 (LGL, unpublished data), and three fin whale sightings were recorded in the Chukchi Sea in 2008 (Haley and others, 2009). NMML observers also observed and photographed a fin whale off Pt. Lay in 2008 during the COMIDA aerial survey program. Fin whales were not recorded during vessel-based or aerial surveys in the Beaufort Sea in 2006-2008 (Savarese and others, 2009; Christie and others, 2009), and were not reported during arctic cruises in 2005, 2006, 2008 or 2009 (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009). Fin whale would be unlikely to occur in the proposed geophysical survey area.

(e) Humpback Whale (Megapter novaeangliae)

Humpback whales are distributed in major oceans worldwide and their range in the North Pacific extends through the Bering Sea into the southern Chukchi Sea (Angliss and Allen, 2009). In general, humpback whales spend winter in tropical and sub-tropical waters where breeding and calving occur, and migrate to higher latitudes for feeding during the summer.

Humpback whales were hunted extensively during the 20^{th} century and worldwide populations may have been reduced to ~10 percent of their original numbers. The International Whaling Commission banned commercial hunting of humpback whales in the Pacific Ocean in 1965 and humpbacks were listed as endangered under the ESA and depleted under the MMPA in 1973. Most humpback whale populations appear to be recovering well.

Humpbacks feed on euphausiids, copepods, and small schooling fish, notably herring, capelin, and sandlance (Reeves and others, 2002). As with other baleen whales, the food is trapped or filtered when large amounts of water taken into the mouth and the expanded throat area are forced out through the baleen plates. Individual humpback whales can often be identified by distinctive patterns on the tail flukes. They are frequently observed breaching or engaged in other surface activities. Adult male and female humpback whales average 14 and 15 m (46 and 49 ft) in length, respectively (Wynne, 1997). Humpbacks have large, robust bodies and long pectoral flippers that may reach 1/3 of their body length. The dorsal fin is variable in shape and located well back toward the posterior 1/3 of the body on a hump which is particularly noticeable when the back is arched during a dive (Reeves and others, 2002).

Angliss and Allen (2009) reported that at least three humpback whale populations have been identified in the North Pacific. Two of these stocks may be relevant to the Chukchi Sea portion of the project area. The Central North Pacific stock winters in waters near Hawaii and migrates to British Columbia, Southeast Alaska, and Prince William Sound to Unimak Pass to feed during the summer. The Western North Pacific stock winters off the coast of Japan and probably migrates to the Bering Sea to feed during the summer. There may be some overlap between the Central and Western North Pacific stocks.

Humpback whale sightings in the Bering Sea have been recorded southwest of St. Lawrence Island, the southeastern Bering Sea, and north of the central Aleutian Islands (Moore and others, 2002; Angliss and Allen, 2009). Recently there have been sightings of humpback whales in the Chukchi Sea and a single sighting in the Beaufort Sea (Green and others, 2007). Haley and others (2009) reported four humpback whales during vessel-based surveys in the Chukchi Sea in 2007 and two sightings in 2008. NMML observers recorded a humpback whale during aerial surveys in the Chukchi Sea in 2009. Green and others (2007) reported and photographed a humpback whale cow/calf pair east of Barrow near Smith Bay in 2007. No humpback whales were reported during cruises in the Arctic Ocean in 2005, 2006, 2008, or 2009 (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009). Whether the recent humpback whale sightings in the Chukchi and Beaufort seas are related to climate

changes in the Arctic in recent years is unknown. Humpback whales could occur in the Chukchi Sea and possibly in the Beaufort Sea but would be unlikely to occur in the deep offshore waters of the proposed survey area.

(3) Pinnipeds

(a) Pacific Walrus (Odobenus rosmarus divergens)

Walruses occur in moving pack ice over shallow waters of the circumpolar Arctic coast (King, 1983). There are two recognized subspecies of walrus: the Pacific and Atlantic walrus (*O. r. divergens* and *O. r. rosmarus*, respectively.). Only the *divergens* subspecies could potentially occur within the proposed geophysical survey area.

Estimates of the pre-exploitation population of the Pacific walrus range from 200,000 to 400,000 animals (Angliss and Allen, 2009, and references therein). Over the past 150 years, the population has been depleted by over-harvesting and then periodically allowed to recover (Fay and others, 1989). No current population estimate is available. The USFWS and the USGS are currently investigating new techniques, including remote sensing, for producing a more precise abundance estimate of the Pacific walrus population (Burn and others, 2006; Udevitz and others, 2008).

Pacific walruses range from the Bering Sea to the Chukchi Sea, occasionally moving into the East Siberian and Beaufort seas. Walruses are migratory, moving south with the advancing ice in autumn and north as the ice recedes in spring (Fay, 1981). In the summer, most of the population of Pacific walrus moves to the Chukchi Sea, but several thousand aggregate in the Gulf of Anadyr and in Bristol Bay (Angliss and Allen, 2009). Limited numbers of walruses inhabit the Beaufort Sea during the open water season, and they are considered extralimital east of Point Barrow (Sease and Chapman, 1988). The northeast Chukchi Sea west of Barrow is the northeastern extent of the main summer range of the Pacific walrus, and only a few are seen farther east in the Beaufort Sea (for example, Harwood and others, 2005; Savarese and others, 2009).

The estimated average annual walrus mortality due to subsistence harvest in Russia and the U.S. was 5,789, which included animals wounded but not retrieved (Angliss and Allen, 2009).

Walruses are most commonly found near the southern margins of the pack ice as opposed to deep in the pack where few open leads (polynyas) exist to afford access to the sea for foraging (Estes and Gilbert, 1978; Gilbert, 1989; Fay, 1982). Walruses are not typically found in areas of >80 percent ice cover (Fay, 1982). Ice serves as an important mobile platform providing walruses with a place to rest and nurse their young that is safe from predators and near feeding grounds.

This close relationship to the ice largely determines walrus distribution and the timing of their migrations. As the pack ice breaks up in the Bering Sea and recedes northward in May-June, a majority of subadults, females and calves migrate with it, either by swimming or resting on drifting ice sheets. Many males will choose to stay in the Bering Sea for the entire year, with concentrations near Saint Lawrence Island and further south in Bristol Bay. Two northward migration pathways are apparent, either toward the eastern Chukchi Sea near Barrow or northwestward toward Wrangel Island. By late June to early July, concentrations of walruses migrating northeastward spread along the Alaska coast concentrated within 200 km of the shore from Saint Lawrence Island to southwest of Barrow. In August, largely dependent on the retreat of the pack ice, walruses are found further offshore with principal concentrations northwest of Barrow. By October, a reverse migration occurs from the Chukchi Sea, with animals swimming ahead of the developing pack ice (Fay, 1982).

Pacific walruses feed primarily on benthic invertebrates, occasionally fish and cephalopods, and more rarely, some adult males may prey on other pinnipeds (reviewed in Riedman, 1990). Walruses

typically feed in depths of 10–80 m (Vibe, 1950; Fay, 1982; Reeves and others, 2002). In a recent study in Bristol Bay, 98 percent of satellite locations of tagged walruses were in water depths of 60 m or less (Chadwick and Hills, 2005). Though the deepest dive recorded for a walrus was 133 m, they are more likely to be found in depths of 80 m or less in coastal or continental shelf habitats, where they feed on clams and other marine mollusks (Fay, 1982; Fay and Burns, 1988; Reeves and others, 2002).

Recently global climate changes have apparently resulted in retreat of the pack ice beyond the shallow habitats of the Chukchi Sea into deeper waters of the Arctic Ocean during summer months. Water depths in the Arctic Ocean are too great to permit walrus feeding and many thousands of walruses hauled out to rest at terrestrial sites along the eastern Chukchi Sea coast in 2007 (Thomas and others, 2009). A similar situation occurred in 2009, when the pack ice retreated and walruses were forced to use terrestrial haulouts. In 2009 over 100 walruses, primarily smaller, young animals, died at haulouts apparently as a result of injuries sustained by stampeding adults. Similar mortality incidents were not reported in Alaska during 2007. Belikov and others (1996) also reported similar use of terrestrial haulouts by walrus in years of excessive ice retreat in Russia. The Center for Biological Diversity petitioned the Secretary of Interior to list Pacific walrus as a threatened or endangered species under the ESA primarily as a result of potential impacts from global climate change and associated retreat of the pack ice (CBD, 2008b).

The proposed geophysical survey will be conducted in the Arctic Ocean north of the Beaufort Sea in water depths that preclude walrus feeding, and walruses would be unlikely to occur in the vicinity of the proposed survey. Walruses could be encountered during transit periods in the Chukchi Sea but would not likely be encountered in the Beaufort Sea. Two sightings of seven total walruses were encountered between 71 and 74°N during the Healy's arctic survey in 2005 (Haley and Ireland, 2006). However, these sightings occurred far to the west of the proposed 2010 survey area in water depths of <70 m.

(b) Bearded Seal (Erignathus barbatus)

Bearded seals are associated with sea ice and have a circumpolar distribution (Burns, 1981). During the open-water period, bearded seals occur mainly in relatively shallow areas, because they are predominantly benthic feeders (Burns, 1981). They prefer areas of water no deeper than 200 m (for example, Harwood and others, 2005). No reliable estimate of bearded seal abundance is available for the Chukchi and Beaufort seas (Angliss and Allen, 2009). The Alaska stock of bearded seals is not classified by NMFS as endangered or a strategic stock however there has recently been a petition to list this and other arctic seals due to the potential impact to seal habitats resulting from current warming trends (CBD, 2008a). Bearded seal is currently under review as a possible candidate for listing.

In Alaskan waters, bearded seals occur over the continental shelves of the Bering, Chukchi, and Beaufort seas (Burns, 1981). The Alaska stock of bearded seals may consist of about 300,000–450,000 individuals based on earlier accounts, but no current population estimates are available (MMS, 1996; Angliss and Allen, 2009). Bengtson and others (2005) reported bearded seal densities in the Chukchi Sea ranging from 0.07 to 0.14 seals/km² in 1999 and 2000, respectively. No population estimates could be calculated because these densities were not adjusted for haulout behavior. Bearded seals were more common in offshore pack ice with the exception of high bearded seal numbers observed near the shore south of the survey area near Kivalina. Haley and others (2009) reported bearded seal densities up to 0.022 to 0.064 seals/km² in summer and fall, respectively during vessel-based surveys in the Chukchi Sea in 2006-2008. These densities were lower than those reported by Bengtson and others (2005) but are not directly comparable because the latter densities were based on aerial surveys of seals at ice holes in the late May and early June.

In the Beaufort Sea, Savarese and others (2009) reported bearded seal densities up to 0.028 and 0.035 in the summer and fall, respectively during vessel-based surveys in 2006-2008. Haley and Ireland

(2006) reported no sightings of bearded seals during an arctic cruise from the *Healy* in 2005 along \sim 361 km of monitored trackline within the latitudes of the proposed survey (71 -77 °N). Five bearded seal sightings were reported during the 2006 *Healy* cruise along 622 km of trackline within 71 -74 °N (Haley 2006).

Bearded seal is the largest of the northern phocids. Bearded seals have occasionally been reported to maintain breathing holes in sea ice and broken areas within the pack ice, particularly if the water depth is <200 m. Bearded seals apparently also feed on ice-associated organisms when they are present, and this allows a few bearded seals to live in areas considerably more than 200 m deep.

Seasonal movements of bearded seals are directly related to the advance and retreat of sea ice and to water depth (Kelly, 1988). During winter, most bearded seals in Alaskan waters are found in the Bering Sea. In the Chukchi and Beaufort seas, favorable conditions are more limited, and consequently, bearded seals are less abundant there during winter. From mid-April to June as the ice recedes, some bearded seals that overwintered in the Bering Sea migrate northward through the Bering Strait. During the summer they are found near the widely fragmented margin of multi-year ice covering the continental shelf of the Chukchi Sea and in nearshore areas of the central and western Beaufort Sea. In the Beaufort Sea, bearded seals rarely use coastal haulouts.

In some areas, bearded seals are associated with the ice year-round; however, they usually move shoreward into open water areas when the pack ice retreats to areas with water depths greater than 200 m. During the summer, when the Bering Sea is ice-free, the most favorable bearded seal habitat is found in the central or northern Chukchi Sea along the margin of the pack ice. Suitable habitat is more limited in the Beaufort Sea where the continental shelf is narrower and the pack ice edge frequently occurs seaward of the shelf and over water too deep for benthic feeding. The preferred habitat in the western and central Beaufort Sea during the open-water period is the continental shelf seaward of the scour zone. WesternGeco conducted marine mammal monitoring during its open-water seismic program in the Alaskan Beaufort Sea from 1996 to 2001. Operations were conducted in nearshore waters, and of a total 454 seals that were identified to species while no guns were operating, 4.4 percent were bearded seals, 94.1 percent were ringed seals, and 1.5 percent were spotted seals (Moulton and Lawson, 2002). Haley and Ireland (2006) and Haley (2006) also reported much lower percentages of bearded compared to ringed seals during *Healy* cruises in the Arctic.

Small numbers of bearded seals would likely be encountered during the proposed geophysical survey. Bearded seals could also be encountered during transit periods in shallow areas closer to shore.

(c) Spotted Seal (Phoca largha)

Spotted seals (also known as largha seals) occur in the Beaufort, Chukchi, Bering and Okhotsk seas, and south to the northern Yellow Sea and western Sea of Japan (Shaughnessy and Fay, 1977). They migrate south from the Chukchi Sea and through the Bering Sea in October (Lowry and others, 1998). Spotted seals overwinter in the Bering Sea and inhabit the southern margin of the ice during spring (Shaughnessy and Fay, 1977).

In the Chukchi Sea, Kasegaluk Lagoon is an important area for spotted seals. Spotted seals haul out in the area from mid-July until freeze-up in late October or November. Frost and Lowry (1993) reported a maximum count of about 2,200 spotted seals in the lagoon during aerial surveys. No spotted seals were recorded along the shore south of Pt. Lay. Based on satellite tracking data, Frost and Lowry (1993) reported that spotted seals at Kasegaluk Lagoon spent 94% of the time at sea. Extrapolating the count of hauled-out seals to account for seals at sea would suggest a Chukchi Sea population of about 36,000 animals.

An early estimate of the size of the world population of spotted seals was 370,000–420,000, and the size of the Bering Sea population, including animals in Russian waters, was estimated to be 200,000–250,000 animals (Bigg, 1981). The total number of spotted seals in Alaskan waters is not known (Angliss and Allen, 2009), but the estimate is most likely between several thousand and >50,000 (Rugh and others, 1997).

During the summer spotted seals are found in Alaska from Bristol Bay through western Alaska to the Chukchi and Beaufort seas. The ADF&G placed satellite transmitters on four spotted seals in Kasegaluk Lagoon and estimated that the proportion of seals hauled out was 6.8 percent. Based on an actual minimum count of 4,145 hauled out seals, Angliss and Allen (2009) estimated the Alaskan population at 59,214 animals. The Alaska stock of spotted seals is not classified as endangered or as a strategic stock by NMFS (Hill and DeMaster, 1998). CBD (2008a) recently petitioned to list the spotted seal under the ESA, however NMFS subsequently determined that the U.S. spotted seal populations did not warrant listing at this time (NMFS, 2009).

During spring when pupping, breeding, and molting occur, spotted seals are found along the southern edge of the sea ice in the Okhotsk and Bering seas (Quakenbush, 1988; Rugh and others, 1997). In late April and early May, adult spotted seals are often seen on the ice in female-pup or male-female pairs, or in male-female-pup triads. Subadults may be seen in larger groups of up to two hundred animals. During the summer, spotted seals are found primarily in the Bering and Chukchi seas, but some range into the Beaufort Sea (Rugh and others, 1997; Lowry and others, 1998) from July until September. At this time of year, spotted seals haul out on land part of the time, but also spend extended periods at sea. Spotted seals are commonly seen in bays, lagoons and estuaries, but also range far offshore as far north as 69–72°N. Small numbers of spotted seals could occur near the southern portion of the proposed survey area, although in summer they are rarely seen on the pack ice except when the ice is very near shore. As the ice cover thickens with the onset of winter, spotted seals leave the northern portions of their range and move into the Bering Sea (Lowry and others, 1998).

Relatively low numbers of spotted seals are present in the Beaufort Sea. A small number of spotted seal haulouts are (or were) located in the central Beaufort Sea in the deltas of the Colville River and previously the Sagavanirktok River. Historically, these sites supported as many as 400–600 spotted seals, but in the 1990s <20 were seen at any one site (Johnson and others, 1999). A total of 12 spotted seals were positively identified near the source vessel during open-water seismic programs in the central Alaskan Beaufort Sea during the 6 years from 1996 to 2001 (Moulton and Lawson, 2002). Numbers seen per year ranged from zero (in 1998 and 2000) to four (in 1999). More recently Green and others (2007) reported 46 spotted seal sightings during barge operations between West Dock and Cape Simpson. Most sightings occurred from western Harrison Bay to Cape Simpson with only one sighting offshore of the Colville River delta. No spotted seals were recorded from the *Healy* during arctic cruises in 2005 or 2006 (Haley and Ireland, 2006; Haley, 2006). Spotted seals would be unlikely to occur in the proposed survey area in 2010 although some spotted seals could be encountered during transit periods.

(d) Ringed Seal (Phoca hispida)

Ringed seals have a circumpolar distribution and occur in all seas of the Arctic Ocean (King, 1983). They are closely associated with ice, and in the summer they often occur along the receding ice edges or farther north in the pack ice. In the North Pacific, they occur in the southern Bering Sea and range south to the seas of Okhotsk and Japan. They are found throughout the Beaufort, Chukchi, and Bering seas (Angliss and Allen, 2009).

During winter, ringed seals occupy landfast ice and offshore pack ice of the Bering, Chukchi and Beaufort seas. In winter and spring, the highest densities of ringed seals are found on stable shorefast ice.

However, in some areas where there is limited fast ice but wide expanses of pack ice, including the Beaufort Sea, Chukchi Sea, and Baffin Bay, total numbers of ringed seals on pack ice may exceed those on shorefast ice (Burns, 1970; Stirling and others, 1982; Finley and others, 1983).

Ringed seals maintain breathing holes in the ice and occupy lairs in accumulated snow (Smith and Stirling, 1975). They give birth in lairs from mid-March through April, nurse their pups in the lairs for 5–8 weeks, and mate in late April and May (Smith, 1973; Hammill and others, 1991; Lydersen and Hammill, 1993).

Ringed seals are year-round residents in the northern Chukchi and Beaufort seas and ringed seal is the most frequently encountered seal species in the area. No estimate for the size of the Alaska ringed seal stock is currently available (Angliss and Allen, 2009). Past ringed seal population estimates in the Bering-Chukchi-Beaufort area ranged from 1–1.5 million (Frost, 1985) to 3.3–3.6 million (Frost and others, 1988). Frost and Lowry (1981) estimated 80,000 ringed seals in the Beaufort Sea during summer and 40,000 during winter. More recent estimates based on extrapolation from aerial surveys and on predation estimates for polar bears (Amstrup, 1995) suggest an Alaskan Beaufort Sea population of ~326,500 animals. During aerial surveys in 1999 and 2000, Bengtson and others (2005) reported ringed seal densities 1.62 to 1.91 seals/km² in the eastern Chukchi Sea and estimated ringed seal abundance at >250,000 in the study area in 1999. The Alaska stock of ringed seals is not endangered, and is not classified as a strategic stock by NMFS; however, there has recently been a petition to list this and other arctic seals due to the potential impact to seal habitats resulting from current warming trends (CBD, 2008a).

Haley and others (2009) reported that ringed seal was the most abundant seal species during vesselbased surveys in the Chukchi Sea in 2006-2008 with densities up to 0.054 and 0.171 seals/km² in summer and fall, respectively. Savarese and others (2009) also reported that ringed seal was the most abundant seal species in the Beaufort Sea during similar vessel-based surveys during the same period with densities up to 0.068 and 0.096 seals/km² in the summer and fall, respectively. Many unidentified seals during these surveys may have also been ringed seals and actual densities may have been higher.

Moulton and others (2002) reported ringed seal densities (uncorrected) ranging from 0.43 to 0.63 seal per km² in water over 3 m in depth during spring aerial surveys in the central Alaskan Beaufort Sea. Densities were higher in nearshore than offshore locations. Ringed seal was the most frequently sighted seal identified to species from the *Healy* during arctic cruises in 2005 (3 sightings; Haley and Ireland, 2006) and 2006 (10 sightings; Haley, 2006). These sightings occurred over 361 km and 622 km of trackline, respectively within the latitudes of the proposed survey (71–74 °N). Ringed seals likely would be encountered during the proposed geophysical survey.

(e) Ribbon Seal (Histriophoca fasciata)

Ribbon seals are found along the pack-ice margin in the southern Bering Sea during late winter and early spring and they move north as the pack ice recedes during late spring to early summer (Burns, 1970; Burns and others, 1981). Little is known about their summer and fall distribution, but Kelly (1988) suggested that they move into the southern Chukchi Sea based on a review of sightings during the summer. During a recent satellite telemetry program sponsored by the National Marine Mammal Laboratory, a number of ribbon seals tagged in the Bering Sea in May had moved to the Chukchi Sea by July (NMML, 2009). However, ribbon seals appeared to be relatively rare in the northern Chukchi Sea during recent vessel-based surveys in summer and fall of 2006-2009 with only 3 sightings among 1,778 sightings of seals identified to species (Haley and others, 2009). Ribbon seals do not normally occur in the Beaufort Sea however three recent ribbon seal sightings were reported during vessel-based activities in the Beaufort Sea in 2007-2008 (Savarese and others, 2009).

In response to a petition to list ribbon seal under the Endangered Species Act (CBD, 2007), a recent announcement by NMFS indicated that listing of ribbon seal was not warranted at this time (NMFS, 2008a). Ribbon seals were not reported during the arctic *Healy* cruises in 2005 and 2006, and would be unlikely to occur in the proposed survey area.

(4) Carnivora

(a) Polar Bear (Ursus maritimus)

Polar bears have a circumpolar distribution throughout the northern hemisphere (Amstrup and others, 1986) and occur in relatively low densities throughout most ice-covered areas (DeMaster and Stirling, 1981). Polar bears are divided into 19 relatively distinct populations or management units although there may be overlap of some individuals among populations (Aars and others, 2006; USFWS, 2008). Polar bears are common in the Chukchi and Beaufort Seas north of Alaska throughout the year, including the late summer period (Garner and others, 1990; Amstrup and Gardner, 1994; Amstrup and others, 2000; Moulton and Williams, 2003; Harwood and others, 2005). They also occur throughout the East Siberian, Laptev, and Kara Seas of Russia and the Barent's Sea of northern Europe. They are found in the northern part of the Greenland Sea, and are common in Baffin Bay, which separates Canada and Greenland, as well as through most of the Canadian Arctic Archipelago.

Current world population estimates for the polar bear range from ~20,000 to 30,000 animals (Derocher and others, 1998; Aars and others, 2006). Three polar bear populations are of concern for the proposed geophysical survey. The Southern Beaufort Sea population with ~1,500 bears ranges from the Baillie Islands, Canada, in the east to near Point Lay, Alaska, in the west. The Chukchi Sea population with ~2,000 bears is found in much of the Chukchi Sea and the northern Bering Sea. The Northern Beaufort Sea population with ~1,200 bears occurs in Canadian waters primarily north of the Southern Beaufort Sea and extending into Admunsen Gulf. USFWS (2008) designated the Northern Beaufort Sea population as stable, the Southern Beaufort Sea population as declining, and the Chukchi Sea population as data deficient. Data from tracking studies indicate wide-ranging movements of individual bears and overlap among polar bear populations (Garner and others, 1990; Amstrup, 1995; Durner and Amstrup, 1995).

Polar bear populations are protected under the Marine Mammal Protection Act of 1973, as well as by the International Agreement on the Conservation of Polar Bears, ratified in 1976. Countries participating in the latter treaty include Canada, Denmark, Norway, Russia (former USSR), and the USA. Article II of the agreement states, "Each contracting party...shall manage polar bear populations in accordance with sound conservation practices based on the best scientific data."

USFWS (2008) listed polar bear as a threatened species under the U.S. ESA based on the expected continuation of declines in sea ice, which is their principal habitat. No critical habitat for polar bears has as yet been officially defined; however, USFWS (2009a) proposed designation of polar bear critical habitat to include sea ice over marine waters 300 m (984.2 ft) or less in depth that occur over the continental shelf. The deadline for final determination of the proposed critical habitat designation is 30 June 2010.

Polar bears usually forage in areas where there are high concentrations of ringed seal, which is their primary prey, and bearded seals (Larsen, 1985; Stirling and McEwan, 1975). This includes areas of land-fast ice, as well as moving pack ice. Polar bears are opportunistic feeders and feed on a variety of foods and carcasses, including not only seals but also beluga whales, arctic cod, geese and their eggs, walruses, bowhead whales, and reindeer (Smith, 1985; Jefferson and others, 1993; Smith and Hill, 1996; Derocher and others, 2000).

Females give birth to 1 to 3 cubs at an average interval of every 3.6 years (Jefferson and others, 1993; Lentfer and others, 1980). Cubs remain with their mothers for 1.4 to 3.4 years (Derocher and others, 1993; Ramsay and Stirling, 1988). Mating occurs from April to June followed by a delayed implantation during September to December. Females give birth usually the following December or January (Harington, 1968; Jefferson and others, 1993). In general, females 6 years of age or older successfully wean more cubs than younger bears; however, females as young as 4 years old can produce offspring (Ramsay and Stirling, 1988). An examination of reproductive rates of polar bears indicated that 5 percent of 4-year-old females had cubs, whereas 50 percent of 5-year-old females had cubs (Ramsay and Stirling, 1988). Females that were over 20 years had a very high rate of cub loss or did not successfully reproduce. The maximum reproductive age reported for Alaskan polar bears is 18 years (Amstrup and DeMaster, 1988).

Polar bears typically range as far as 88°N (Ray, 1971; Durner and Amstrup, 1995), where the population thins dramatically. However, polar bears have been observed across the Arctic, including close to the North Pole (van Meurs and Splettstoesser, 2003). Twenty-one sightings of 27 polar bears were made during the *Healy* cruise in 2005 (Haley and Ireland, 2006). Most sighting were recorded between ~80 and 82°N latitude, with one sighting at ~87°N. Proposed survey activities within US waters will occur between 71°N and 74°10'N, where only one polar bear sightings of two individuals was recorded along ~2,308 km of monitored trackline between 2005 and 2009 (Haley and Ireland, 2006; Haley, 2006, GSC unpubl. data, 2008). Small numbers of polar bears will likely be encountered during the proposed geophysical survey.

IV. ENVIRONMENTAL CONSEQUENCES OF PROPOSED ACTION

Direct Effects on Marine Mammals and their Significance

The material in this section includes a summary of the anticipated effects (or lack thereof) on marine mammals of the medium-sized airgun source (three G-guns with a total discharge volume of 1,150 in³) to be used during the proposed geophysical survey. A more detailed review of airgun effects on marine mammals appears in appendix G. That appendix was recently updated and is similar to corresponding parts of previous EAs and associated IHA applications concerning seismic survey projects in the following areas: northern Gulf of Mexico; Hess Deep (eastern tropical Pacific); Norwegian Sea; Mid-Atlantic Ocean; Bermuda; SE Caribbean; southern Gulf of Mexico (Yucatan Peninsula); SE Alaska; Blanco Fracture Zone (northeast Pacific); off the Pacific coast of Central America; the Aleutian Islands, Alaska; and across the Arctic Ocean. The number of airguns used during recent industry exploratory activities in the Chukchi and Beaufort seas has ranged from 16 to 36, and array volume has ranged from 3,147 to 3,390 in³. Due to the size and configuration of the three-airgun, 1,150 in³ source to be used in the present work, its effective size will be reduced compared to larger arrays used in the above projects, and anticipated impacts to marine mammals will likely also be somewhat reduced. This section also includes a discussion of the potential impacts of operations by bathymetric echo sounders and Chirp echo sounder.

Finally, this section includes estimates of the numbers of marine mammals that might be affected by the proposed geophysical survey in the Arctic Ocean in 2010. This section includes a description of the rationale for USGS's estimates of the potential numbers of harassment "takes" during the planned seismic survey.

(1) Summary of Potential Effects of Airgun Sounds

The effects of sounds from airguns might include one or more of the following: tolerance, masking of natural sounds, behavioral disturbance, and at least in theory, temporary or permanent hearing impairment, or non-auditory physical effects (Richardson and others, 1995). Given the moderate size of the sources planned for the proposed project, plus mitigation measures to be applied, it is unlikely that there would be any cases of temporary or especially permanent hearing impairment, or non-auditory physical effects. Also, behavioral disturbance could occur at longer distances than auditory effects.

Tolerance

Numerous studies have shown that pulsed sounds from airguns are often readily detectable in the water at distances of many kilometers. For a summary of the characteristics of airgun pulses, see appendix G (3).

Numerous studies have shown that marine mammals at distances more than a few kilometers from operating seismic vessels often show no apparent response—see appendix G (5). That is often true even in cases when the pulsed sounds must be readily audible to the animals based on measured received levels and the hearing sensitivity of that mammal group. Although various baleen whales, toothed whales, and (less frequently) pinnipeds have been shown to react behaviorally to airgun pulses under some conditions, at other times mammals of all three types have shown no overt reactions. In general, pinnipeds, small odontocetes, and sea otters seem to be more tolerant of exposure to airgun pulses than are baleen whales.

Masking

Masking effects of pulsed sounds (even from large arrays of airguns) on marine mammal calls and other natural sounds are expected to be limited, although there are very few specific data of relevance. Some whales are known to continue calling in the presence of seismic pulses. Their calls can be heard between the seismic pulses (for example, Richardson and others, 1986; McDonald and others, 1995; Greene and others, 1999; Nieukirk and others, 2004). Although there has been one report that sperm whales cease calling when exposed to pulses from a very distant seismic ship (Bowles and others, 1994), a more recent study reports that sperm whales off northern Norway continued calling in the presence of seismic pulses (Madsen and others, 2002). That has also been shown during recent work in the Gulf of Mexico (Tyack and others, 2003). Masking effects of seismic pulses are expected to be negligible in the case of the smaller odontocete cetaceans. Also, the sounds important to small odontocetes are predominantly at much higher frequencies than are airgun sounds. Masking effects, in general, are discussed further in appendix G (4).

Disturbance Reactions

Disturbance includes a variety of effects, including subtle changes in behavior, more conspicuous changes in activities, and displacement. Based on NMFS (2001, p. 9293), we assume that simple exposure to sound, or brief reactions that do not disrupt behavioral patterns in a potentially significant manner, do not constitute harassment or "taking". By potentially significant, we mean "in a manner that might have deleterious effects to the well-being of individual marine mammals or their populations".

Reactions to sound, if any, depend on species, state of maturity, experience, current activity, reproductive state, time of day, and many other factors. If a marine mammal does react briefly to an underwater sound by changing its behavior or moving a small distance, the impacts of the change are unlikely to be significant to the individual, let alone the stock or the species as a whole. However, if a sound source displaces marine mammals from an important feeding or breeding area for a prolonged period, impacts on the animals could be significant. Given the many uncertainties in predicting the quantity and types of impacts of noise on marine mammals, it is common practice to estimate how many mammals were present within a particular distance of industrial activities, or exposed to a particular level of industrial sound. That likely overestimates the numbers of marine mammals that are affected in some biologically important manner.

The sound criteria used to estimate how many marine mammals might be disturbed to some biologically important degree by a seismic program are based on behavioral observations during studies of several species. However, information is lacking for many species. Detailed studies have been done on humpback, gray, and bowhead whales, and on ringed seals. Less detailed data are available for some other species of baleen whales, sperm whales, small toothed whales, and sea otters.

Baleen Whales—Baleen whales generally tend to avoid operating airguns, but avoidance radii are quite variable. Whales are often reported to show no overt reactions to pulses from large arrays of airguns at distances beyond a few kilometers, even though the airgun pulses remain well above ambient noise levels out to much longer distances. However, as reviewed in appendix G (5), baleen whales exposed to strong noise pulses from airguns often react by deviating from their normal migration route and/or interrupting their feeding and moving away. In the case of the migrating gray and bowhead whales, the observed changes in behavior appeared to be of little or no biological consequence to the animals. They simply avoided the sound source by displacing their migration route to varying degrees, but within the natural boundaries of the migration corridors.

Studies of gray, bowhead, and humpback whales have determined that received levels of pulses in the 160–170 dB re 1 μ Pa rms range seem to cause obvious avoidance behavior in a substantial fraction of the animals exposed. In many areas, seismic pulses from large arrays of airguns diminish to those levels at distances ranging from 4.5 to 14.5 km from the source. A substantial proportion of the baleen whales within those distances may show avoidance or other strong disturbance reactions to the airgun array. Subtle behavioral changes sometimes become evident at somewhat lower received levels, and recent

studies reviewed in appendix G (5) have shown that some species of baleen whales, notably bowhead and humpback whales, at times show strong avoidance at received levels lower than 160–170 dB re 1 μ Pa rms. Bowhead whales migrating west across the Alaskan Beaufort Sea in autumn, in particular, are unusually responsive, with substantial avoidance occurring out to distances of 20–30 km from a mediumsized airgun source (Miller and others, 1999; Richardson and others, 1999; see appendix G [5]). However, more recent research on bowhead whales (Miller and others, 2005; Lyons and others, 2009; Christi and others, 2009) corroborates earlier evidence that, during the summer feeding season, bowheads are not as sensitive to seismic sources. In summer, bowheads typically begin to show avoidance reactions at a received level of about 160–170 dB re 1 μ Pa rms (Richardson and others, 1986; Ljungblad and others, 1988; Miller and others, 1999). The USGS project will be conducted primarily during fall migration at locations > 200 n.mi. offshore, well north of the known bowhead migration corridor. Recent evidence suggests that some bowheads feed during migration and feeding bowheads might be encountered in the central Alaskan Beaufort Sea during transit periods to and from Barrow (Lyons and others, 2009; Christi and others, 2009). The primary bowhead summer feeding grounds, however, are far to the east in the Canadian Beaufort Sea.

Malme and others (1986, 1988) studied the responses of feeding eastern gray whales to pulses from a single 100-in³ airgun off St. Lawrence Island in the northern Bering Sea. They estimated, based on small sample sizes, that 50% of feeding gray whales ceased feeding at an average received pressure level of 173 dB re 1 μ Pa on an (approximate) rms basis, and that 10 percent of feeding whales interrupted feeding at received levels of 163 dB. Those findings were generally consistent with the results of experiments conducted on larger numbers of gray whales that were migrating along the California coast, and on observations of Western Pacific gray whales feeding off Sakhalin Island, Russia (Johnson, 2002).

Data on short-term reactions (or lack of reactions) of cetaceans to impulsive noises do not necessarily provide information about long-term effects. It is not known whether impulsive noises affect reproductive rate or distribution and habitat use in subsequent days or years. However, gray whales continued to migrate annually along the west coast of North America despite intermittent seismic exploration and much ship traffic in that area for decades (appendix A in Malme and others, 1984). Bowhead whales continued to travel to the eastern Beaufort Sea each summer despite seismic exploration in their summer and autumn range for many years (Richardson and others, 1987). Populations of both gray whales and bowhead whales grew substantially during this time. In any event, because the airguns are located on a moving ship, the brief exposures to sound pulses from the proposed airgun source are highly unlikely to result in prolonged effects.

Toothed Whales—Little systematic information is available about reactions of toothed whales to noise pulses. Few studies similar to the more extensive baleen whale/seismic pulse work summarized above and in appendix G have been reported for toothed whales. However, systematic work on sperm whales is underway (Tyack and others, 2003), and there is an increasing amount of information about responses of various odontocetes to seismic surveys based on monitoring studies (for example, Stone, 2003; Smultea and others, 2004; Moulton and Miller, 2005).

Seismic operators sometimes see dolphins and other small toothed whales near operating airgun arrays, but in general there seems to be a tendency for most delphinids to show some limited avoidance of seismic vessels operating large airgun systems. However, some dolphins seem to be attracted to the seismic vessel and floats, and some ride the bow wave of the seismic vessel even when large arrays of airguns are firing. Nonetheless, there have been indications that small toothed whales sometimes move away, or maintain a somewhat greater distance from the vessel, when a large array of airguns is operating than when it is silent (for example, Goold, 1996a,b,c; Calambokidis and Osmek, 1998; Stone, 2003).

Aerial surveys during seismic operations in the southeastern Beaufort Sea recorded much lower sighting rates of beluga whales within 10-20 km of an active seismic vessel. These results were consistent with the low number of beluga sightings reported by observers aboard the seismic vessel, suggesting that some belugas might be avoiding the seismic operations at distances of 10- 20 km (Miller and others, 2005).

Similarly, captive bottlenose dolphins and (of some relevance in this project) beluga whales exhibit changes in behavior when exposed to strong pulsed sounds similar in duration to those typically used in seismic surveys (Finneran and others, 2000, 2002). However, the animals tolerated high received levels of sound (pk-pk level >200 dB re 1 μ Pa) before exhibiting aversive behaviors.

Odontocete reactions to large arrays of airguns are variable and, at least for small odontocetes, seem to be confined to a smaller radius than has been observed for mysticetes (apppendix B). A \geq 170 dB disturbance criterion (rather than \geq 160 dB) may be more appropriate for small odontocetes (and pinnipeds), which tend to be less responsive than other cetaceans. However, based on the limited existing evidence, belugas should not be grouped with delphinids in the "less responsive" category.

Pinnipeds—Pinnipeds are not likely to show a strong avoidance reaction to the medium-sized airgun source that will be used. Visual monitoring from seismic vessels has shown only slight (if any) avoidance of airguns by pinnipeds, and only slight (if any) changes in behavior—see appendix G (5). Those studies show that pinnipeds frequently do not avoid the area within a few hundred meters of operating airgun arrays (for example, Miller and others, 2005; Harris and others, 2001). However, initial telemetry work suggests that avoidance and other behavioral reactions to small airgun sources may at times be stronger than evident to date from visual studies of pinniped reactions to airguns (Thompson and others, 1998). Even if reactions of the species occurring in the proposed survey area are as strong as those evident in the telemetry study, reactions are expected to be confined to relatively small distances and durations, with no long-term effects on pinniped individuals or populations.

Polar Bears— Airgun effects on polar bears have not been studied. However, polar bears on the ice would be unaffected by underwater sound. Sound levels received by polar bears in the water would be attenuated because polar bears generally do not dive much below the surface. Received levels of airgun sounds are reduced near the surface because of the pressure release effect at the water's surface (Greene and Richardson, 1988; Richardson and others, 1995).

Hearing Impairment and Other Physical Effects

Temporary or permanent hearing impairment is a possibility when marine mammals are exposed to very strong sounds, but there has been no specific documentation of this for marine mammals exposed to sequences of airgun pulses. Current NMFS policy regarding exposure of marine mammals to high-level sounds is that cetaceans and pinnipeds should not be exposed to impulsive sounds ≥ 180 and 190 dB re 1 µPa (rms), respectively (NMFS, 2000). These exposure levels have also been applied by the USFWS to walrus and polar bear, respectively. Those criteria have been used in defining the safety (shutdown) radii planned for the proposed seismic survey. However, those criteria were established before there were any data on the minimum received levels of sounds necessary to cause temporary auditory impairment in marine mammals. As discussed in appendix G (6) and summarized here:

- the 180 dB criterion for cetaceans is probably quite precautionary, that is, lower than necessary to avoid temporary threshold shift (TTS), let alone permanent auditory injury, at least for belugas and delphinids.
- the minimum sound level necessary to cause permanent hearing impairment is higher, by a variable and generally unknown amount, than the level that induces barely-detectable TTS.

• the level associated with the onset of TTS is often considered to be a level below which there is no danger of permanent damage.

NMFS is presently developing new noise exposure criteria for marine mammals that account for the nowavailable scientific data on TTS and other relevant factors in marine and terrestrial mammals (NMFS, 2005; D. Wieting in http://mmc.gov/sound/plenary2/pdf/plenary2summaryfinal.pdf).

Several aspects of the planned monitoring and mitigation measures for this project are designed to detect marine mammals occurring near the airguns (and multi-beam bathymetric echo sounder), and to avoid exposing them to sound pulses that might, at least in theory, cause hearing impairment [see § II(3), MITIGATION MEASURES]. In addition, many cetaceans are likely to show some avoidance of the area with high received levels of airgun sound (see above). In those cases, the avoidance responses of the animals themselves will reduce or (most likely) avoid any possibility of hearing impairment.

Non-auditory physical effects might also occur in marine mammals exposed to strong underwater pulsed sound. Possible types of non-auditory physiological effects or injuries that theoretically might occur in mammals close to a strong sound source include stress, neurological effects, bubble formation, resonance effects, and other types of organ or tissue damage. It is possible that some marine mammal species (that is, beaked whales) may be especially susceptible to injury and/or stranding when exposed to strong pulsed sounds. However, as discussed below, there is no definitive evidence that any of these effects occur even for marine mammals in close proximity to large arrays of airguns and beaked whales do not occur in the present study area. It is unlikely that any effects of these types would occur during the present project given the brief duration of exposure of any given mammal, and the planned monitoring and mitigation measures (see below). The following subsections discuss in somewhat more detail the possibilities of TTS, permanent threshold shift (PTS), and non-auditory physical effects.

Temporary Threshold Shift (TTS).—TTS is the mildest form of hearing impairment that can occur during exposure to a strong sound (Kryter, 1985). While experiencing TTS, the hearing threshold rises and a sound must be stronger in order to be heard. TTS can last from minutes or hours to (in cases of strong TTS) days. For sound exposures at or somewhat above the TTS threshold, hearing sensitivity recovers rapidly after exposure to the noise ends. Only a few data on sound levels and durations necessary to elicit mild TTS have been obtained for marine mammals, and none of the published data concern TTS elicited by exposure to multiple pulses of sound.

For toothed whales exposed to single short pulses, the TTS threshold appears to be, to a first approximation, a function of the energy content of the pulse (Finneran and others, 2005, 2002). Given the available data, the received level of a single seismic pulse might need to be ~210 dB re 1 μ Pa rms (~221–226 dB pk–pk) in order to produce brief, mild TTS. Exposure to several seismic pulses at received levels near 200–205 dB (rms) might result in slight TTS in a small odontocete, assuming the TTS threshold is (to a first approximation) a function of the total received pulse energy. Seismic pulses with received levels of 200–205 dB or more are usually restricted to a radius of no more than 200 m around a seismic vessel operating a large array of airguns.

For baleen whales, there are no data, direct or indirect, on levels or properties of sound that are required to induce TTS. However, no cases of TTS are expected given the moderate size of the source, and the strong likelihood that baleen whales would avoid the approaching airguns (or vessel) before being exposed to levels high enough for there to be any possibility of TTS.

In pinnipeds, TTS thresholds associated with exposure to brief pulses (single or multiple) of underwater sound have not been measured. Initial evidence from prolonged exposures suggested that some pinnipeds may incur TTS at somewhat lower received levels than do small odontocetes exposed for similar durations (Kastak and others, 1999; Ketten and others, 2001; cf. Au and others, 2000). For harbor seal, which is closely related to the ringed seal, TTS onset apparently occurs at somewhat lower received energy levels than for odontocetes.

A marine mammal within a radius of ≤ 100 m (≤ 328 ft) around a typical large array of operating airguns might be exposed to a few seismic pulses with levels of ≥ 205 dB, and possibly more pulses if the mammal moved with the seismic vessel. The received sound levels will be reduced for the proposed three-gun array to be used during the current survey compared to the larger arrays thus reducing the potential for TTS for the proposed survey. (As noted above, most cetacean species tend to avoid operating airguns, although not all individuals do so.) However, several of the considerations that are relevant in assessing the impact of typical seismic surveys with airgun arrays are directly applicable here:

- "Ramping up" (soft start) is standard operational protocol during startup of airgun arrays in many jurisdictions. Ramping up involves starting the airguns in sequence, usually commencing with a single airgun and gradually adding additional airguns. This practice will be employed when the airgun array is operated during the propose survey.
- It is unlikely that cetaceans would be exposed to airgun pulses at a sufficiently high level for a sufficiently long period to cause more than mild TTS, given the relative movement of the vessel and the marine mammal. For the current project the entire seismic survey will be in deep water where the radius of influence and duration of exposure to strong pulses is smaller.
- With a large array of airguns, TTS would be most likely to occur in odontocetes that bow-ride or otherwise linger near the airguns. However, no species that occur within the project area are expected to bow-ride.

NMFS (1995, 2000) concluded that cetaceans and pinnipeds should not be exposed to pulsed underwater noise at received levels exceeding, respectively, 180 and 190 dB re 1 μ Pa (rms). The predicted 180 and 190 dB distances for the airguns operated by USGS vary with water depth; however, the proposed geophysical survey will be conducted entirely in deep water where sound levels are generally reduced compared to operations in shallower conditions. Furthermore, those sound levels are **not** considered to be the levels above which TTS might occur. Rather, they are the received levels above which, in the view of a panel of bioacoustics specialists convened by NMFS before TTS measurements for marine mammals started to become available, one could not be certain that there would be no injurious effects, auditory or otherwise, to marine mammals. As summarized above, data that are now available imply that TTS is unlikely to occur unless odontocetes are exposed to airgun pulses much stronger than 180 dB re 1 μ Pa rms and since no bow-riding species occur in the study area, it is unlikely such exposures will occur.

Permanent Threshold Shift (PTS).—When PTS occurs, there is physical damage to the sound receptors in the ear. In some cases, there can be total or partial deafness, whereas in other cases, the animal has an impaired ability to hear sounds in specific frequency ranges.

There is no specific evidence that exposure to pulses of airgun sound can cause PTS in any marine mammal, even with large arrays of airguns. However, given the possibility that mammals close to an airgun array might incur TTS, there has been further speculation about the possibility that some individuals occurring very close to airguns might incur PTS. Single or occasional occurrences of mild TTS are not indicative of permanent auditory damage in terrestrial mammals. Relationships between TTS and PTS thresholds have not been studied in marine mammals, but are assumed to be similar to those in humans and other terrestrial mammals. PTS might occur at a received sound level at least several decibels above that inducing mild TTS if the animal were exposed to the strong sound pulses with very rapid rise time—see appendix G (6).

It is highly unlikely that marine mammals could receive sounds strong enough (and over a sufficient duration) to cause permanent hearing impairment during a project employing the medium-sized airgun sources planned here. For the proposed project, marine mammals are unlikely to be exposed to received levels of seismic pulses strong enough to cause TTS. Marine mammals would probably need to be within 100-200 meters of the airguns and be exposed for some time period for TTS to occur. Given the higher level of sound necessary to cause PTS, it is even less likely that PTS could occur. In fact, even the levels immediately adjacent to the airgun may not be sufficient to induce PTS, especially because a mammal would not be exposed to more than one strong pulse unless it swam immediately alongside the airgun for a period longer than the inter-pulse interval. Baleen whales generally avoid the immediate area around operating seismic vessels. The planned monitoring and mitigation measures, including visual monitoring, power downs, and shut downs of the airguns when mammals are seen within the "safety radii", will minimize the already-minimal probability of exposure of marine mammals to sounds strong enough to induce PTS.

Non-Auditory Physiological Effects.—Non-auditory physiological effects or injuries that theoretically might occur in marine mammals exposed to strong underwater sound include stress, neurological effects, bubble formation, and other types of organ or tissue damage. However, studies examining such effects are very limited. If any such effects do occur, they probably would be limited to unusual situations when animals might be exposed at close range for unusually long periods. It is doubtful that any single marine mammal would be exposed to strong seismic sounds for a sufficient period of time that significant physiological stress would develop. That is especially so in the case of the proposed project where the airgun configuration is moderately sized, the ship is moving at speeds up to \sim 5 knots, and the tracklines will not "double back" through the same area.

Until recently, it was assumed that diving marine mammals are not subject to the bends or air embolism. This possibility was first explored at a workshop (Gentry [ed.], 2002) held to discuss whether the stranding of beaked whales in the Bahamas in 2000 (Balcomb and Claridge, 2001; NOAA and USN, 2001) might have been related to bubble formation in tissues caused by exposure to noise from naval sonar. However, the opinions were inconclusive. Jepson and others (2003) first suggested a possible link between mid-frequency sonar activity and acute and chronic tissue damage that results from the formation in living tissue of gas bubbles, based on the beaked whale stranding in the Canary Islands in 2002 during naval exercises. Fernández and others (2005a) showed those beaked whales did indeed have gas bubbleassociated lesions as well as fat embolisms. Fernández and others (2005b) also found evidence of fat embolism in three beaked whales that stranded 100 km north of the Canaries in 2004 during naval exercises. Examinations of several other stranded species have also revealed evidence of gas and fat embolisms (for example, Arbelo and others, 2005; Jepson and others, 2005a; Méndez and others, 2005). Most of the afflicted species were deep divers. There is speculation that gas and fat embolisms may occur if cetaceans ascend unusually quickly when exposed to aversive sounds, or if sound in the environment causes the destabilization of existing bubble nuclei (Potter, 2004; Arbelo and others, 2005; Fernández and others, 2005a; Jepson and others, 2005b). Even if gas and fat embolisms can occur during exposure to midfrequency sonar, there is no evidence that that type of effect occurs in response to airgun sounds. Also, most evidence for such effects has been related to beaked whales, which do not occur in the proposed study area.

In general, little is known about the potential for seismic survey sounds to cause auditory impairment or other physical effects in marine mammals. Available data suggest that such effects, if they occur at all, would be limited to short distances and probably to projects involving large arrays of airguns. However, the available data do not allow for meaningful quantitative predictions of the numbers (if any) of marine mammals that might be affected in those ways. Marine mammals that show behavioral avoidance of seismic vessels, including most baleen whales, some odontocetes (including belugas), and some pinnipeds, are especially unlikely to incur auditory impairment or other physical effects. Also, the

planned monitoring and mitigation measures include shut downs of the airguns, which will reduce any such effects that might otherwise occur.

Strandings and Mortality

Marine mammals close to underwater detonations of high explosive can be killed or severely injured, and the auditory organs are especially susceptible to injury (Ketten and others, 1993; Ketten, 1995). Airgun pulses are less energetic and have slower rise times, and there is no proof that they can cause serious injury, death, or stranding even in the case of large airgun arrays. However, the association of mass strandings of beaked whales with naval exercises and, in one case, an L-DEO seismic survey, has raised the possibility that beaked whales exposed to strong pulsed sounds may be especially susceptible to injury and/or behavioral reactions that can lead to stranding. Appendix G (6.3) provides additional details.

Seismic pulses and mid-frequency sonar pulses are quite different. Sounds produced by airgun arrays are broadband with most of the energy below 1 kHz. Typical military mid-frequency sonars operate at frequencies of 2–10 kHz, generally with a relatively narrow bandwidth at any one time. Thus, it is not appropriate to assume that there is a direct connection between the effects of military sonar and seismic surveys on marine mammals. However, evidence that sonar pulses can, in special circumstances, lead to physical damage and mortality (NOAA and USN, 2001; Jepson and others, 2003; Fernández and others, 2005a), even if only indirectly, suggests that caution is warranted when dealing with exposure of marine mammals to any high-intensity pulsed sound.

In May 1996, 12 Cuvier's beaked whales stranded along the coasts of Kyparissiakos Gulf in the Mediterranean Sea. That stranding was subsequently linked to the use of low- and medium-frequency (250-3000 Hz) active sonar by a North Atlantic Treaty Organization (NATO) research vessel in the region (Frantzis, 1998). In March 2000, a population of Cuvier's beaked whales being studied in the Bahamas disappeared after a U.S. Navy task force using mid-frequency tactical sonars passed through the area; some beaked whales stranded (Balcomb and Claridge, 2001; NOAA and USN, 2001).

In September 2002, a total of 14 beaked whales of various species stranded coincident with naval exercises in the Canary Islands (Martel, n.d.; Jepson and others, 2003; Fernández and others, 2003). Also in September 2002, there was a stranding of two Cuvier's beaked whales in the Gulf of California, Mexico, when the L-DEO vessel *Maurice Ewing* was operating a 20-airgun, 8490 in³ array in the general area. The link between the stranding and the seismic surveys was inconclusive and not based on any physical evidence (Hogarth, 2002; Yoder, 2002). Nonetheless, that plus the incidents involving beaked whale strandings near naval exercises suggests a need for caution in conducting seismic surveys in areas occupied by beaked whales. However, no beaked whales are found within this project area and the planned monitoring and mitigation measures are expected to minimize any possibility for mortality of other species.

(2) Possible Effects of Multibeam Echo Sounder Signals

A Kongsberg 2112 multibeam 12 kHz echo sounder system will be operated from the *Healy* almost continuously during the planned geophysical survey. Details about the Kongsberg 2112 were provided in Section II. Sounds from the multibeam are very short pulses, depending on water depth. Most of the energy in the sound pulses emitted by the multibeam is at moderately high frequencies, centered at 12 kHz. The beam is narrow ($\sim 2^\circ$) in fore-aft extent and wide ($\sim 130^\circ$) in the cross-track extent. Any given mammal at depth near the trackline would be in the main beam for only a fraction of a second. Therefore, marine mammals that encounter the Kongsberg 2112 at close range are unlikely to be subjected to repeated pulses because of the narrow fore-aft width of the beam and will receive only limited amounts of pulse energy because of the short pulses. Similarly, Kremser and others (2005) noted that the probability of a cetacean swimming through the area of exposure when a multibeam echo sounder emits a

pulse is small. The animal would have to pass the transducer at close range and be swimming at speeds similar to the vessel in order to be subjected to sound levels that could cause TTS. In 2008 and 2009 the *Louis S. St. Laurent* and the *Healy* surveyed together with a cooperative strategy similar to that proposed for 2010. The director of NOAA's Office of Ocean Exploration and Research deemed that the use of the *Healy's* multibeam would not have significant impacts on marine mammals of a direct or cumulative nature. The U.S. portions of the projects were granted a categorical exclusion from the need to prepare an Environmental Assessment (appendices A and B).

Navy sonars that have been linked to avoidance reactions and stranding of cetaceans (1) generally are more powerful than the Kongsberg 2112 echo sounder, (2) have longer pulse duration, and (3) are directed close to horizontally vs. downward for the Kongsberg 2112. The area of possible influence of the multibeam echo sounder is much smaller—a narrow band oriented in the cross-track direction below the source vessel. Marine mammals that encounter the multibeam/echo sounder at close range are unlikely to be subjected to repeated pulses because of the narrow fore-aft width of the beam, and will receive only small amounts of pulse energy because of the short pulses. In assessing the possible impacts of a 15.5 kHz Atlas Hydrosweep multibeam echo sounder, Boebel and others (2004) noted that the critical sound pressure level at which TTS may occur is 203.2 dB re 1 μ Pa (rms). The critical region included an area of 43 m in depth, 46 m wide athwartship, and 1 m fore-and-aft (Boebel and others, 2004). In the more distant parts of that (small) critical region, only slight TTS would be incurred.

Masking

Marine mammal communications will not be masked appreciably by the multibeam echo sounder signals given the low duty cycle of the echo sounder and the brief period when an individual mammal is likely to be within the echo sounder's beam. Furthermore, the 12 kHz multibeam will not overlap with the predominant frequencies in baleen whale calls, further reducing any potential for masking in that group.

Behavioral Responses

Behavioral reactions of free-ranging marine mammals to military and other sonars appear to vary by species and circumstance. Observed reactions have included silencing and dispersal by sperm whales (Watkins and others, 1985), increased vocalizations and no dispersal by pilot whales (Rendell and Gordon, 1999), and the previously mentioned beachings by beaked whales. Also, Navy personnel have described observations of dolphins bow-riding adjacent to bow-mounted mid-frequency sonars during sonar transmissions. During exposure to a 21–25 kHz whale-finding sonar with a source level of 215 dB re 1 μ Pa · m, gray whales showed slight avoidance (~200 m) behavior (Frankel, 2005).

However, all of those observations are of limited relevance to the present situation. Pulse durations from the Navy sonars were much longer than those of the multibeam echo sounders to be used during the proposed study, and a given mammal would have received many pulses from the naval sonars. During USGS's operations, the individual pulses will be very short, and a given mammal would not receive many of the downward-directed pulses as the vessel passes by.

Captive bottlenose dolphins and a white whale exhibited changes in behavior when exposed to 1 s pulsed sounds at frequencies similar to those that will be emitted by the multibeam echo sounder to be used by USGS, and to shorter broadband pulsed signals. Behavioral changes typically involved what appeared to be deliberate attempts to avoid the sound exposure (Schlundt and others, 2000; Finneran and others, 2002; Finneran and Schlundt, 2004). The relevance of those data to free-ranging odontocetes is uncertain, and in any case, the test sounds were quite different in either duration or bandwidth as compared with those from a multibeam echo sounder.

We are not aware of any data on the reactions of pinnipeds to echo sounder sounds at frequencies similar to those of the multibeam echo sounder (12 kHz). Based on observed pinniped responses to other types of pulsed sounds, and the likely brevity of exposure to the multibeam echo sounder sounds, pinniped reactions to the echo sounder sounds are expected to be limited to startle or otherwise brief responses of no lasting consequence to the animals.

Polar bears would not occur below the *Healy* or elsewhere at sufficient depth to be in the main beam of the multibeam echo sounder, so would not be affected by the echo sounder sounds.

As noted earlier, NMFS (2001) has concluded that momentary behavioral reactions "do not rise to the level of taking". Thus, brief exposure of cetaceans or pinnipeds to small numbers of signals from a multibeam multibeam echo sounder system would not result in a "take" by harassment.

Hearing Impairment and Other Physical Effects

Given recent stranding events that have been associated with the operation of naval sonar, there is concern that mid-frequency sonar sounds can cause serious impacts to marine mammals (see above). However, the multibeam echo sounder proposed for use by USGS is quite different from sonars used for navy operations. Pulse duration of the multibeam echo sounder is very short relative to the naval sonars. Also, at any given location, an individual cetacean or pinniped would be in the beam of the multibeam sonar for much less time given the generally downward orientation of the beam and its narrow fore-aft beamwidth. (Navy sonars often use near-horizontally directed sound.) Those factors would all reduce the sound energy received from the bathymetric echo sounder relative to that from the sonars used by the Navy. Polar bears would not occur in the main beam of the echo sounder.

(3) Possible Effects of Chirp Echo Sounder Signals

A Knudsen 320BR Plus echo sounder will be operated from the *Louis S. St. Laurent* at nearly all times during the planned study. The Knudsen 320BR produces sound pulses with lengths of up to 24 ms every 0.5 to \sim 8 s, depending on water depth. The energy in the sound pulses emitted by this Chirp echo sounder is at moderately high frequency. The Knudsen 320BR can be operated with either a 3.5-kHz transducer, for subbottom profiling, or a 12-kHz transducer for sounding. The lower frequency (3.5 kHz) transducer is not installed and will not be used. The conical beamwidth for the 12-kHz transducer is 30° and is directed downward.

Source levels for the Knudsen 320BR operating at 12 kHz have been measured as a maximum of 215 dB re 1 μ Pa m. Received levels would diminish rapidly with increasing depth. Assuming circular spreading loss, received level directly below the transducer would diminish to 180 dB re 1 μ Pa at distances of about 56 m when operating at 12 kHz. The 180 dB distance in the horizontal direction (outside the downward-directed beam) would be substantially less. Kremser and others (2005) noted that the probability of a cetacean swimming through the area of exposure when a bottom profiler emits a pulse is small, and if the animal were in the area, it would have to pass the transducer at close range in order to be subjected to sound levels that could cause TTS.

Navy sonars that have been linked to avoidance reactions and stranding of cetaceans (1) generally are more powerful than the Knudsen 320BR operating with the 12 kHz transducer, (2) have longer pulse duration, and (3) are directed close to horizontally vs. downward for the Knudsen 320BR. The area of possible influence of the Chirp echo sounder is much smaller—a narrow conical beam spreading downward from the vessel. Marine mammals that encounter the echo sounder at close range are unlikely to be subjected to repeated pulses because of the narrow width of the beam, and may receive only small amounts of pulse energy because of the short pulses.
Masking

Marine mammal communications will not be masked appreciably by the Chirp echo sounder signals given its relatively low duty cycle, directionality, and the brief period when an individual mammal is likely to be within its beam. Beluga whale is the only odontocete anticipated to be in the area of the proposed survey. Though belugas can hear sounds ranging from 1.2 to 120 kHz, their peak sensitivity is ~10-15 kHz, overlapping with the 12-kHz transducer signals (Fay, 1988). Some level of masking could result for belugas whales in close proximity to the survey vessel during brief periods of exposure to the sound. However masking is unlikely to an issue for beluga whales because belugas are likely to avoid survey vessels. The 12-kHz frequency sonar signals will not overlap with the predominant low frequencies in baleen whale calls, thus reducing potential for masking in this group.

Behavioral Responses

Marine mammal behavioral reactions to other pulsed sound sources are discussed above, and responses to the Chirp echo sounder are likely to be similar to those for other pulsed sources if received at the same levels. When the 12 kHz transducer is in operation, the behavioral responses to the Knudsen 320BR are expected to be similar to those reactions to the Kongsberg bathymetric echo sounder system (as discussed above). NMFS (2001) has concluded that momentary behavioral reactions "do not rise to the level of taking". Thus, brief exposure of cetaceans to small numbers of signals from the Chirp echo sounder would not result in a "take" by harassment.

Hearing Impairment and Other Physical Effects

When the 12-kHz transducer is operating, the source frequency is similar to that of the bathymetric echo sounder (as discussed above). As with the Kongsberg, the pulses are brief and concentrated in a downward beam. A marine mammal would be in the beam of the Chirp echo sounder only briefly, reducing its received sound energy. Thus, it is unlikely that the echo sounder produces pulse levels strong enough to cause hearing impairment or other physical injuries even in an animal that is (briefly) in a position near the source.

The Chirp echo sounder is usually operated simultaneously with other higher power acoustic sources. Many marine mammals will move away in response to the approaching higher power sources or the vessel itself before the mammals would be close enough for there to be any possibility of effects from the Chirp echo sounder (Appendix G). In the case of mammals that do not avoid the approaching vessel and its various sound sources, mitigation measures that would be applied to minimize effects of the higher power sources [see § II (3)] would further reduce or eliminate any minor effects of the echo sounder.

(4) Possible Effects of Chirp Subbottom Profiler

A Knudsen 3260 subbottom profiler will be operated from the *Louis S. St. Laurent* in open water when the *Louis S. St. Laurent* is not working in tandem with the *Healy*. The Knudsen's transducer will be towed behind the *Louis S. St. Laurent*. The chirp system has a maximum 7.2 kW transmit capacity into the towed array and generally operates at 3–5 kHz. The energy from the towed unit is directed downward by an array of eight transducers in a conical beamwidth of 80°. The interval between pulses will be no less than one pulse per second. Subbottom profilers of that frequency can produce sound levels of 200-230 dB re 1 μ Pa at 1 m (Richardson and others, 1995).

Masking

Marine mammal communications will not be masked appreciably by the subbottom profiler signals given its relatively low duty cycle, directionality, and the brief period when an individual mammal is likely to be within its beam. In the case of most odontocetes, the 3–5 kHz chirp signals do not overlap with the

predominant frequencies in their calls, which would avoid significant masking. Beluga whale is the only odontocete anticipated in the area of the proposed survey. Though belugas can hear sounds ranging from 1.2 to 120 kHz, their peak sensitivity is \sim 10-15 kHz, not overlapping with the 3–5 kHz signals (Fay 1988). The frequency of the low-energy chirp profiler signals does not overlap with the predominant low frequencies in baleen whale calls, further reducing potential for masking.

Behavioral Responses

Marine mammal behavioral reactions to other pulsed sound sources are discussed above, and responses to the subbottom profiler are likely to be similar to those for other pulsed sources if received at the same levels. However, the pulsed signals from the towed 3–5 kHz chirp subbottom profiler are weaker than those from the airgun array. Therefore, behavioral responses are not expected unless marine mammals are close to the source. NMFS (2001) has concluded that momentary behavioral reactions "do not rise to the level of taking". Thus, brief exposure of cetaceans to small numbers of signals from the subbottom profiler would not result in a "take" by harassment.

Hearing Impairment and Other Physical Effects

The pulses from the chirp profiler are brief and directed downward. A marine mammal would be in the beam of the subbottom profiler only briefly, reducing its received sound energy. Thus, it is unlikely that the subbottom profiler produces pulse levels strong enough to cause hearing impairment or other physical injuries even in an animal that is (briefly) in a position near the source.

The subbottom profiler is usually operated simultaneously with other higher power acoustic sources. Many marine mammals will move away in response to the approaching higher power sources or the vessel itself before the mammals would be close enough for there to be any possibility of effects from the subbottom profiler (appendix G). In the case of mammals that do not avoid the approaching vessel and its various sound sources, mitigation measures that would be applied to minimize effects of the higher power sources would further reduce or eliminate any minor effects of the subbottom profiler.

(5) Possible Effects of Helicopter Activities

It is anticipated that a helicopter will be deployed daily, weather permitting, to conduct ice reconnaissance and spot bathymetry in open water at locations outside of the U.S. EEZ. The spot soundings will be recorded to maximize the area surveyed and the data will be collected off the ship's survey lines. A 12-kHz transducer will be slung by the helicopter and placed in the water to a mark affixed to the tether. Data will then be logged to a laptop computer in the helicopter.

Levels and duration of sounds received by marine mammals underwater from a passing helicopter are a function of the type of helicopter, orientation of the helicopter, depth of the animal, and water depth. A Canadian Coast Guard helicopter, a Messerschmitt MBB BO105, will be providing air support for this project. Helicopter sounds are detectable underwater at greater distances when the receiver is in shallow rather than deep water. Generally, sound levels received underwater decrease as the altitude of the helicopter increases (Richardson and others, 1995). Helicopter sounds are audible for much greater distances in air than in water.

Cetaceans

The nature of sounds produced by helicopter activities above the surface of the water does not pose a direct threat to the hearing of marine mammals that are in the water; however minor and short-term behavioral responses of cetaceans to helicopters have been documented in several locations, including the Beaufort Sea (Richardson and others, 1985a,b; Patenaude and others, 2002). Cetacean reactions to helicopters depend on several variables including the animal's behavioral state, activity, group size, habitat, and the helicopter flight pattern, among other variables (Richardson and others, 1995).

During spring migration in the Beaufort Sea, beluga whales reacted to helicopter noise more frequently and at greater distances than did bowhead whales (38 percent vs. 14 percent of observations, respectively; Patenaude and others, 2002). Most reaction occurred when the helicopter passed within 250 m lateral distance at altitudes \leq 150 m. Neither species exhibited noticeable reactions to single passes at altitudes >150 m. Belugas within 250 m of stationary helicopters on the ice with the engine running showed the most overt reactions. Whales were observed to make only minor changes in direction in response to sounds produced by helicopters, so all reactions to helicopters were considered brief and minor. Cetacean reactions to helicopter disturbance are difficult to predict and may range from no reaction at all to minor changes in course or (infrequently) leaving the immediate area of the activity.

Pinnipeds

Few systematic studies of pinniped reactions to aircraft overflights have been completed. Documented reactions range from simply becoming alert and raising the head, to escape behavior such as hauled out animals rushing to the water. Ringed seals hauled out on the surface of the ice have shown behavioral responses to aircraft overflights with escape responses most probable at lateral distances <200 m and overhead distances ≤ 150 m (Born and others, 1999). Although specific details of altitude and horizontal distances are lacking from many largely anecdotal reports, escape reactions to a low flying helicopter (<150 m altitude) can be expected from all pinnipeds potentially encountered during the proposed operations. These responses would likely be relatively minor and brief in nature. Whether any response would occur when a helicopter is at the higher suggested operational altitudes (below) is difficult to predict and probably a function of several other variables including wind chill, relative wind chill, and time of day (Born and others, 1999).

As mentioned in the previous section, momentary behavioral reactions "do not rise to the level of taking" as defined by NMFS (NMFS, 2001). In order to limit behavioral reactions of marine mammals during ice reconnaissance and spot bathymetry work, the helicopter will maintain a minimum altitude of 200 m (656 ft) above the sea ice except when taking off, landing or conducting spot bathymetry. Sea-ice landings are not planned at this time.

(6) Possible Effects of Icebreaking Activities

Icebreakers produce more noise while breaking ice than ships of comparable size due primarily to the sounds of the propeller cavitation (Richardson and others, 1995). Multi-year ice, which is expected to be in the northern portion of the proposed survey area, is thicker than younger ice. Icebreakers typically ram into heavy ice until losing momentum, then back off to build momentum before ramming again. The highest noise levels usually occur while backing full astern in preparation to ram forward through the ice. Overall, the noise generated by an icebreaker pushing ice was 10-15 dB greater than the noise produced by the ship underway in open water (Richardson and others, 1995). In general, the Arctic Ocean is a noisy environment. Greening and Zakarauskas (1993) reported ambient sound levels of up to 180 dB/ μ Pa²/ Hz under multi-year pack ice in the central Arctic pack ice. Little information is available about the effect on marine mammals of the increased sound levels due to icebreaking. Because (a) sound levels are not additive and (b) the sound pressure level of the seismic airgun array represents the greatest amplitudes being generated during the survey, the calculations of the sound generated by the airguns would supercede all other sources of sound on the vessels, including sound produced by propeller cavitation during icebreaking. The seismic airgun array from *Louis S. St. Laurent* is considered to represent the highest possible noise level that will be generated during operations, whether during ice breaking or in

open water. Disturbance to the ice will occur in a very small area (<0.005 percent) relative to the Arctic icepack and no significant impact on marine mammals is anticipated by icebreaking during the proposed project. Additional information about potential marine mammal takes from icebreaking activities are given in more detail in appendix J.

Cetaceans

Few studies have been conducted to evaluate the potential interference of icebreaking noise with marine mammal vocalizations. Erbe and Farmer (1998) measured masked hearing thresholds of a captive beluga whale. They reported that the recording of a Canadian Coast Guard ship, *Henry Larsen*, ramming ice in the Beaufort Sea, masked recordings of beluga vocalizations at a noise-to-signal pressure ratio of 18 dB. That occurred when the noise pressure level was eight times as high as the call pressure. Erbe and Farmer (2000) also predicted when icebreaker noise would affect beluga whales through software that combined a sound propagation model and beluga whale impact threshold models. They again used the data from the recording of the *Henry Larsen* in the Beaufort Sea and predicted that masking of beluga vocalizations could extend between 40 and 71 km near the surface.

Lesage and others (1999) report that beluga whales changed their call type and call frequency when exposed to boat noise. It is possible that the whales were adapting to the ambient noise levels and were able to communicate despite the sound. Given the documented reaction of belugas to ships and icebreakers (see below) it is highly unlikely that beluga whales would remain in the proximity of vessels where their vocalizations would be masked.

Beluga whales have been documented swimming rapidly away from ships and icebreakers in the Canadian High Arctic when a ship approached to within 35-50 km, and they may travel up to 80 km from the vessel's track (Richardson and others, 1995). It is expected that belugas avoid icebreakers as soon as they detect the ships (Cosens and Dueck, 1993). The reaction of beluga whales to ships vary greatly and some animals may become habituated to higher levels of ambient noise (Erbe and Farmer, 2000).

Little information is available regarding the effects of icebreaking ships on baleen whales. Migrating bowhead whales appeared to avoid an area around a drillsite by >25 km where an icebreaker was working in the Beaufort Sea. There was intensive icebreaking daily in support of the drilling activities (Brewer and others, 1993). Migrating bowheads also avoided a nearby drillsite at the same time of year when little icebreaking was being conducted (LGL and Greeneridge, 1987). It is unclear as to whether the drilling activities, icebreaking operations, or the ice itself might have been the cause for the whales' diversion.

Pinnipeds

Brueggeman and others (1992) reported on the reactions of seals to an icebreaker during activities at two prospects in the Chukchi Sea. Reactions of seals to the icebreakers varied between the two prospects. Most (67 percent) seals did not react to the icebreaker at either prospect. Reaction at one prospect was greatest during icebreaking activity followed by general vessel activity (running/maneuvering/jogging) and was lowest while the vessel was at anchor or drifting. Frequency of reaction was greatest for animals within 0.23 km of the vessel and lowest for animals beyond 0.93 km. At the second prospect however, seal reaction was lowest during icebreaking activity with higher and similar levels of response during general (non-icebreaking) vessel operations and when the vessel was at anchor or drifting. The frequency of seal reaction generally declined with increasing distance from the vessel except during general vessel activity where it remained consistently high to about 0.46 km from the vessel before declining. Kanik and others (1980, in Richardson and others, 1995) reported that most ringed seals and harp seals within 1-2 km from an icebreaker remained on ice but that seals closer to the icebreaker often dove into the water.

Icebreaking will create temporary leads in the ice and could possibly destroy unoccupied seal lairs. Seal pups are born in the spring; therefore, pupping and nursing will have concluded and the lairs will be vacated at the time of the proposed survey. Breaking ice may damage seal breathing holes and will also reduce the haul-out area in the immediate vicinity of the ship's track.

Icebreaking will alter local ice conditions in the immediate vicinity of the vessel. This has the potential to temporarily lead to a reduction of suitable seal haul-out habitat. However the dynamic sea-ice environment requires that seals be able to adapt to changes in sea, ice, and snow conditions, and they therefore create new breathing holes and lairs throughout winter and spring (Hammill and Smith, 1989). In addition, seals often use open leads and cracks in the ice to surface and breathe (Smith and Stirling, 1975). All anticipated takes would be "takes by harassment" involving temporary changes in behavior.

(7) Mitigation Measures

Several mitigation measures are built into the planned seismic survey as an integral part of the activities, as described in § II (3). Those measures include the following: one or two dedicated protected-species observers on the source vessel maintaining a visual watch during all daylight airgun operations, two observers on the source vessel (when practical) for 30 min before and during the onset of activities, additional PSOs stationed on the *Healy* to assist with monitoring for mammals while the vessels work in tandem, power downs or shut downs when mammals are detected in or about to enter designated safety zones, no start ups of the airgun array unless the full safety radius is visible, and conducting the majority of the survey before September to avoid migrating bowhead whales. Also, the seismic survey will be conducted in deep water, where sound propagation is less than in shallow water, and in the Arctic Ocean, where marine mammal densities are low.

Previous and subsequent analyses of potential impacts take account of the planned mitigation measures. It would not be meaningful to analyze the effects of the planned activities without mitigation, as the mitigation (and associated monitoring) measures are an integral part of the activities.

(8) Numbers of Marine Mammals that May be "Taken by Harassment"

All anticipated takes would be "takes by harassment", as described in Section I, involving temporary changes in marine mammal behavior. The mitigation measures to be applied will minimize the possibility of injurious takes. (However, as noted earlier and in appendix G, there is no specific information demonstrating that injurious "takes" would occur even in the absence of the planned mitigation measures.) The sections below describe methods used to estimate "take by harassment" and present estimates of the numbers of marine mammals that might be affected during the proposed seismic survey in the Arctic Ocean. The estimates are based on data obtained during marine mammal surveys in and near the Arctic Ocean by Stirling and others (1982), Kingsley (1986), Moore and others (2000b), Haley and Ireland (2006), Haley (2006), GSC unpubl. data (2008), and Mosher and others (2009), the Bowhead Whale Aerial Survey Program (BWASP), and on estimates of the sizes of the areas where effects could potentially occur. In some cases, these estimates were made from data collected from regions and habitats that differed from the proposed project area.

Detectability bias, quantified in part by f(0), is associated with diminishing sightability with increasing lateral distance from the trackline. Availability bias (g[0]) refers to the fact that there is <100 percent probability of sighting an animal that is present along the survey trackline. Some sources of densities used below included these correction factors in their reported densities. In other cases the best available correction factors were applied to reported results when they had not been included in the reported data (for example, Moore and others, 2000b). Adjustments to reported population or density

estimates were made on a case-by-case basis to take into account differences between the source data and the general information on the distribution and abundance of the species in the project area.

Although several systematic surveys of marine mammals have been conducted in the southern Beaufort Sea, few data (systematic or otherwise) are available on the distribution and numbers of marine mammals in the northern Beaufort Sea or areas further offshore in the Arctic Ocean. The main sources of distributional and numerical data used in deriving the estimates are described in the next subsection. Both "maximum estimates" as well as "best estimates" of marine mammal densities (table 4) and the numbers of marine mammals potentially exposed to underwater sound (table 5) were calculated as described below. The best (or average) estimate is based on available distribution and abundance data and represents the most likely number of animals that may be encountered during the survey, assuming no avoidance of the airguns or vessel. The maximum estimate is either the highest estimate from applicable distribution and abundance data or the average estimate increased by a multiplier intended to produce a very conservative (over) estimate of of the number of animals that may be present in the survey area. There is some uncertainty about how representative the available data are and the assumptions used below to estimate the potential "take by harassment". However, the approach used here is accepted by NMFS as the best available at this time.

We have calculated exposures for marine mammals only within U.S. waters. After the *Louis S. St. Laurent* exits U.S. waters, the survey activities no longer fall under the jurisdiction of the United States or the MMPA.

The following estimates are based on a consideration of the number of marine mammals that might be disturbed appreciably over the ~806 line km (435 n.mi.) of seismic surveys within U.S. waters across the Arctic Ocean. An assumed total of 1,007.5 km (544 n.mi.) of trackline includes a 25-percent allowance over and above the planned ~806 km to allow for turns, lines that might have to be repeated because of poor data quality, or for minor changes to the survey design.

The anticipated radii of influence of the lower energy sound sources including Chirp echo sounder (on the *Louis S. St. Laurent*) and bathymetric echo sounder (on the *Healy*) are less than that for the airgun configuration. It is assumed that during simultaneous operations of the airgun array and echo sounder, any marine mammals close enough to be affected by the echo sounder would already be affected by the airguns. However, whether or not the airguns are operating simultaneously with the echo sounder, marine mammals are expected to exhibit no more than short-term and inconsequential responses to the echo sounder given its characteristics (for example, narrow downward-directed beam) and other considerations described in Section IV above. Similar minimal response levels are expected from marine mammals exposed to the *Healy's* bathymetric profiler. Such reactions are not considered to constitute "taking" as defined by NMFS (NMFS, 2001). Therefore, no additional allowance is included for animals that might be exposed to sound sources other than the airguns.

Numbers of marine mammals that might be present and potentially disturbed are estimated below based on available data about mammal distribution and densities in the area and the area ensonified to sound levels ≥ 160 dB re 1 µPa (rms). "Take by harassment" is calculated by multiplying the expected densities of marine mammals likely to occur in the survey area by the area potentially ensonified to sound levels ≥ 160 dB re 1 µPa (rms).

(a) Marine Mammal Density Estimates

This section provides estimated densities of marine mammals that may occur in the survey area. Some surveys of marine mammals have been conducted near the southern end of the proposed project area, but few data on the species and abundance of marine mammals in the northern Beaufort Sea and the Arctic Ocean are available. No published densities of marine mammals are available for this region, although few marine mammals were encountered during vessel-based surveys through the general area in 2005, 2006, 2008, and 2009. A total of 2 polar bears, 36 seals, and a single beluga whale sighting(s) were recorded along ~2299 km of monitored trackline between 71°N and 74°N (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008).

Given that the survey lines within U.S. waters extend from $\sim 71^{\circ}$ to 74°N latitude, it is likely that seismic operations will be conducted in both open-water and sea-ice conditions. Because densities of marine mammals often differ between open-water and pack-ice habitats, the likely extent of the pack ice and open water at the time of the survey was estimated to determine marine mammal densities for the two habitat types. Images of average monthly sea-ice concentration for August from 2005 through 2009 were available from the National Snow and Ice Data Center (NSIDC) and used to identify 74°N latitude as a reasonable ice-edge boundary applicable to the proposed survey period and location. Based on these satellite data, the majority of the survey in U.S. waters will be conducted in open water and unconsolidated pack ice in the southern latitudes of the survey area. This region will include the ice margin where the highest densities of cetaceans and pinnipeds are likely to be encountered. The proposed survey lines within U.S. waters reach \sim 74°10'N, and extend into the estimated ice-edge boundary for August 2010 by ~ 18.5 km (10 n.m.). This comprises less than 4 percent of the total trackline within U.S. waters. We have divided the survey effort between the two habitat zones of open water and ice margin based on the 2005–2009 NSIDC satellite data described above and the planned location of the tracklines. NSIDC data from 2005–2009 suggest little ice will be present south of 74°N, although data from the 2009 cruise (Mosher and others, 2009) show that inter-annual variability could result in a greater amount of ice being encountered than expected. As a conservative measure, we estimated that within U.S. waters 80 percent of the survey tracklines will occur in open water and 20 percent of the tracklines will occur within the ice margin.

During a 2009 survey, the *Louis S. St. Laurent* encountered mostly open water with occasional ice patch concentrations of 4/10 south of 75°N in mid-August (Mosher and others, 2009). This is roughly the region where all of the proposed survey lines within U.S. waters will occur in 2010. Because the proposed 2010 survey will start ~6 August, more ice may be present in the region. The NSIDC (2009) reported that more arctic sea ice cover in 2009 remained after the summer than in the record-setting low years of 2007 and 2008. We expect that sea ice density and extent in 2010 will be closer to the density and extent of sea ice in 2009 rather than the record-setting low years of 2007 and 2008. All animals observed during the 2009 survey (Mosher and others, 2009) were north of the proposed survey area, that is, north of 74°N.

Cetaceans

Average and maximum densities for each cetacean species or species group reported to occur in U.S. waters of the Arctic Ocean within the proposed survey area are presented below. Densities were calculated based on the sightings and effort data from available survey reports. No cetaceans were observed during surveys near the proposed survey area in August/September 2005 (Haley and Ireland, 2006), August 2006 (Haley, 2006), August/September 2008 (GSC unpubl. data, 2008), or August/September 2009 (Mosher and others, 2009).

Seasonal (summer and fall) differences in cetacean densities along the north coast of Alaska have been documented by Moore and others (2000b). The proposed survey will be conducted in U.S. waters from $\sim 6-12$ August and is considered to occur during the summer season.

The summer *beluga* density (table 4) was based on 41 sightings along 9022 km of on-transect effort that occurred over water >2,000 m deep during the summer in the Beaufort Sea (Moore and others, 2000b). A mean group size of 2.8 (CV=1.0) derived from BWASP data of August beluga sightings in the

Beaufort Sea in water depths >2,000 m was used in the density calculation. An f(0) value of 2.841 and a g(0) value of 0.58 from Harwood and others (1996) were also used in the density computation. The CV associated with group size was used to select an inflation factor of 2 to estimate the maximum density that may occur in the proposed survey area within U.S. waters. Most Moore and others (2000b) sightings were south of the proposed seismic survey area. However, Moore and others (2000b) found that beluga whales were associated with both light (1–10 percent) and heavy (70–100 percent) ice cover. Five of 23 beluga whales that Suydam and others (2005a) tagged in Kasegaluk Lagoon (northeast Chukchi Sea) traveled to 79–80°N latitude into the pack ice and within the region of the proposed survey. These and other tagged whales moved into areas as far as 1,100 km (594 n.mi.) offshore between Barrow and the Mackenzie River delta, spending time in water with 90 percent ice coverage. Therefore, we applied the observed density calculated from the Moore and others (2000b) sightings as the average density for both "openwater" and "ice-margin" habitats. No beluga whales were sighted during recent surveys in the proposed survey area (Harwood and others, 2005; Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009), and the densities presented in table 4 are likely higher than densities likely to be encountered.

By the time the survey begins in early August, most *bowhead* whales have typically traveled east of the proposed project area to summer in the eastern Beaufort Sea and Amundsen Gulf. Industry aerial surveys of the continental shelf near Camden Bay in 2008 recorded eastward migrating bowhead whales until 12 July (Lyons and others, 2009). No bowhead sightings were recorded again despite continued flights until 19 August. A summer bowhead whale density was derived from 9,022 km of summer (July/August) aerial survey effort reported by Moore and others (2000b) in the Alaskan Beaufort Sea, during which six sightings of bowhead whales were documented in water >2,000 m deep. A mean group size for bowhead whale sightings in September in waters >2,000 m deep was calculated to be 1.14 (CV=0.4) from BWASP data. An f(0) value of 2 and a g(0) value of 0.07, both from Thomas and others (2002), were used to estimate a summer density for bowhead whales of 0.0109 whales/km². This density falls within the range of densities, that is, 0.0099–0.0717 whales/ km², reported by Lyons and Christie (2009) based on data from three July 2008 surveys.

Treacy and others (2006) reported that in years of heavy ice conditions, bowhead whales occur farther offshore than in years of light to moderate ice. NSIDC (2009) reported that September 2009 had the third lowest sea-ice extent since the start of their satellite records in 1979. The extent of sea ice at the end of the 2009 Arctic summer however, was greater than in 2007 or 2008. NSIDC does not expect 2010 to be a heavy ice year during which bowhead whales might occur farther offshore in the area of the proposed survey. During the lowest ice-cover year on record (2007), BWASP reported no bowhead whale sightings in locations far offshore with water depths $\geq 2,000$ m. Because few bowhead whales have been documented in the deep offshore waters of the proposed survey area, half of the bowhead whale density estimate from Moore and others (2000b) was used as the average density (0.0054 whales/km²; table 4). The CV of group size and standard errors reported in Thomas and others (2002) for f(0) and g(0)correction factors suggest that an inflation factor of 2 applied to the average density is appropriate for estimating the maximum density. NSIDC did not forecast that 2010 would be a heavy ice year and we anticipate that bowheads will remain relatively close to shore, and in areas of light ice coverage. Therefore, we have applied the same density for bowheads to the open-water and ice-margin habitats. Bowhead whales were not sighted during recent surveys in the Arctic Ocean (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008; Mosher and others, 2009) suggesting that the bowhead whale densities shown in table 4 are likely higher actual densities in the proposed survey area.

For *other cetacean species* that may be encountered in the Beaufort Sea, densities are likely to be very low in the summer when the survey is scheduled. Fin and humpback whales are unlikely to occur in

the Beaufort Sea. No gray whales were observed in the Beaufort Sea by Moore and others (2000b) during summer aerial surveys in water >2,000 m. Gray whales were not recorded in water >2,000 m by the BWASP during August in 29 years of survey operation. Harbor porpoises are not expected to be present in large numbers in the Beaufort Sea during the fall although small numbers may be encountered during the summer. Neither gray whales nor harbour porpoises are likely to occur in the far-offshore waters of the proposed survey area. Narwhals are not expected to be encountered within the survey program area although a few individuals could be present if ice is nearby. Because these species occur so infrequently in the Beaufort Sea, little to no data are available for the calculation of densities. Minimal cetacean densities have therefore been assigned to these species for density calculation purpose and to allow for chance encounters (table 4). Those densities include "0" for the average and 0.0001 individuals/km² for the maximum."

Pinnipeds

Extensive surveys of ringed and bearded seals have been conducted in the Beaufort Sea, but most surveys were conducted over the landfast ice during aerial surveys, and few seal surveys have occurred in open water or in the pack ice. Kingsley (1986) conducted *ringed seal* surveys of the offshore pack ice in the central and eastern Beaufort Sea during late spring (late June). These surveys provide the most relevant information on densities of ringed seals in ice-margin habitat of the Beaufort Sea. The density estimate in Kingsley (1986) was used as the average ringed seal density in ice-margin habitat of the proposed survey area (table 4). The average density was multiplied by 4 to estimate maximum density, as was done for all seal species likely to occur within the survey area. Ringed seals are closely associated with sea ice; therefore, the ice-margin densities were multiplied by a factor of 0.75 to estimate a summer open-water ringed-seal density for locations with water depth >2,000 m.

Densities of *bearded seals* were estimated by multiplying the ringed seal densities by 0.051 based on the proportion of bearded seals to ringed seals reported in Stirling and others (1982). Because bearded seals are associated with the pack ice edge and shallow water, their estimated summer ice-margin density was also multiplied by a factor of 0.75 for the open-water density estimate. Minimal values were used to estimate *spotted seal* and *Pacific walrus* densities because they are uncommon offshore in the Beaufort Sea and are not likely to be encountered.

Polar Bear

One polar bear sighting of two individuals was recorded along \sim 2,308 km of monitored trackline between 71°N and 74°N (Haley and Ireland, 2006; Haley, 2006; GSC unpubl. data, 2008) and all were hauled out on ice. This results in an average density of 0.0004 bears/ km², assuming all bears present within 1 km on either side of the vessel were observed. The maximum density in ice-margin habitat was assumed to be 4 times this value. The density of polar bears in open water is expected to be much lower, so minimal density estimates have been assumed (table 4).

TABLE 4. Expected summer densities of marine mammals in U.S. waters offshore in the Beaufort Sea and Arctic Ocean. This area is expected to be mostly open water and may extend into the ice margin. Densities are corrected for f(0) and g(0) biases. Species listed as endangered are in italics.

		Open Water		Ice Margin	
Species		Average Density (# / km²)	Maximum Density (# / km²)	Average Density (# / km²)	Maximum Density (# / km²)
Odontoce	etes	· · ·	· ·	· · ·	· · ·
	Beluga Narwhal	0.0354 0.0000	0.0709 0.0001	0.0354 0.0000	0.0709 0.0002
Delphinic	lae				
	Killer whale	0.0000	0.0001	0.000	0.0001
Phocoen	idae				
	Harbor porpoise	0.000	0.0001	0.0000	0.0001
Mysticete	S				
	Bowhead whale	0.0061	0.0122	0.0061	0.0122
	Gray whale	0.0000	0.0001	0.000	0.0001
	Minke whale	0.0000	0.0001	0.000	0.0001
	Fin whale	0.0000	0.0001	0.000	0.0001
	Humpback whale	0.000	0.0001	0.0000	0.0001
Pinnipeds					
-	Bearded seal	0.0096	0.0384	0.0128	0.0512
	Spotted seal	0.0001	0.0004	0.0001	0.0004
	Ringed seal	0.1883	0.7530	0.2510	1.0040
	Pacific Walrus	0.0001	0.0004	0.0001	0.0004
Ursidae					
	Polar Bear	0.0001	0.0004	0.0001	0.0016

(b) Estimation of Area Ensonified to Sound Levels ≥160 dB rms

The area of water potentially exposed to sound levels ≥ 160 dB by the proposed operations was calculated by multiplying the planned trackline distance within U.S. waters by the cross-track distance of the sound propagation. Sound levels from the airgun array to be used for the proposed geophysical survey (comprising two 500 in³ and one 150 in³ G-guns) were measured during a 2009 project in the Arctic Ocean (Mosher and others, 2009; Roth and Schmidt, 2010). The propagation experiment took place at 74°50.4'N; 156°34.31'W, in 3863 m of water. The location was near the northern end of the two proposed survey lines in U.S. waters. We expect the sound propagation by the airgun array in the planned 2010 survey will be similar to that measured in 2009 because of the similar water depths and relative locations of the test site and proposed survey area. The ≥ 160 dB rms sound level radius was estimated to be ~2,500 m (1.3 n.mi.) based on modeling of the 0-peak energy of the airgun array (Roth and Schmidt, 2010). The 0-peak values were corrected to rms by subtracting 10 dB.

Closely spaced survey lines and large cross-track distances of the ≥ 160 dB radii can result in repeated exposure of the same area of water. Excessive amounts of repeated exposure can lead to overestimation of the number of animals potentially exposed through double counting. The trackline for the proposed USGS survey in U.S. water, however, covers a large geographic area without adjacent tracklines and the potential for multiple or repeated exposure is unlikely to be a concern.

The USGS 2010 geophysical survey is planned to occur >108 km offshore along ~806 km (435 n.mi.) of survey lines in U.S. waters during the first half of August exposing a total of ~4,109 km² of water to sound levels \geq 160 dB rms. We included an additional 25-percent allowance over and above the planned tracklines within U.S. waters to allow for turns, lines that might have to be repeated because of

poor data quality, or for minor changes to the survey design. The resulting estimate of 5,136.5 m² was used to estimate the numbers of marine mammals exposed to underwater sound levels \geq 160 dB rms.

(c) Potential Number of Marine Mammal "Exposures" to Sound Levels ≥160

Numbers of marine mammals that might be present and potentially disturbed are estimated below based on available data about mammal distribution and densities in two different habitats during the summer as described above. There is no evidence however, that exposure at received sound levels ≥ 160 dB would have significant effects on individual animals or that the subtle changes in behavior or movements would "rise to the level of taking" according to guidance by the NMFS (NMFS, 2001). The number of individuals of each species potentially exposed to received levels ≥ 160 dB re 1 µPa (rms) was estimated by multiplying

- the anticipated area to be ensonified to levels ≥160 dB re 1 µPa (rms) in both open water and the ice margin, by
- the expected species density.

Some of the animals estimated to be exposed to sound levels ≥ 160 dB re 1 µPa, particularly migrating bowhead whales, might show avoidance reactions before actual exposure to this sound level (appendix G). Thus, these calculations estimate the number of individuals potentially exposed to ≥ 160 dB rms that would occur if there were no avoidance of the area ensonified.

Based on the operational plans and marine mammal densities described above, the estimates of marine mammals potentially exposed to sounds ≥ 160 dB in the proposed survey area are presented in table 5. For the common species, the requested numbers are calculated as described above and based on the densities from the data reported in the studies mentioned above. For less common species, estimates were set to minimal values to allow for chance encounters. Discussion of the number of potential exposures is summarized by species in the following subsections.

Cetaceans

Through consultation with the Office of Protected Resources (NOAA) USGS proposes that that no ESA-listed marine species—bowhead, fin, or humpback whale—will be adversely affected by this project during the survey or transit to the survey area from Dutch Harbor. However, we estimated the number of takes of ESA species that might, although highly unlikely, be exposed to received sound levels of 160 dB.

Based on density estimates and the area ensonified, one endangered cetacean species (bowhead whale) is expected to be exposed to received sound levels ≥ 160 dB unless bowheads avoid the survey vessel before the received levels reach 160 dB. Migrating bowheads are likely to show an avoidance response, though many of the bowheads engaged in other activities, particularly feeding and socializing, may not. Our estimate of the number of bowhead whales potentially exposed to sound levels ≥ 160 dB in the portion of the survey area in U.S. waters is between 31 and 63 (table 5). Other endangered cetacean species that may be encountered in the area, fin and humpback whales, are unlikely to be exposed given their minimal density in the area.

The only other cetacean species likely to occur in the proposed survey area is beluga whale. Average and maximum estimates of the number of beluga whales exposed to sound levels ≥ 160 dB rms are 182 and 364 respectively. Estimates for other cetacean species are minimal (table 5).

TABLE 5. Estimates of the numbers of marine mammals potentially exposed to received sound levels \geq 160 dB during USGS's proposed seismic program in U.S. waters in the northern Beaufort Sea and Arctic Ocean, ~6–12 August 2010. Species in italics are listed under the U.S. ESA as endangered.

	Number of Exposures to Sound Levels ≥160 dB					
	Open Water		Ice Margin		Total	
Species	Average	Maximum	Average	Maximum	Average	Maximum
Odontocetes						
Monodontidae						
Beluga	146	291	36	73	182	364
Narwhal	0	1	0	1	0	2
Delphinidae						
Killer whale	0	0	0	0	0	1
Phocoenidae						
Harbor porpoise	0	0	0	0	0	1
Mysticetes						
- Bowhead whale	25	50	6	13	31	63
Gray whale	0	0	0	0	0	1
Minke whale	0	0	0	0	0	0
Fin whale	0	0	0	0	0	0
Humpback whale	0	0	0	0	0	0
Total Cetaceans	171	344	43	87	213	430
Pinnipeds						
Bearded seal	39	158	13	53	53	210
Spotted seal	0	2	0	0	1	2
Ringed seal	774	3094	258	1031	1031	4126
Pacific walrus	0	2	0	0	1	2
Total Pinnipeds	813	3254	271	1084	1085	4338
Ursidea						
Polar Bear	0	2	0	2	1	3

Pinnipeds

Ringed seal is the most widespread and abundant pinniped in ice-covered arctic waters, and annual variation in abundance and distribution appears to be high. Ringed seals account for the vast majority of marine mammals expected to be encountered, and hence exposed to airgun sounds with received levels ≥ 160 dB re 1 µPa (rms) during the proposed marine survey. The average and maximum number of exposures of ringed seals to sound levels ≥ 160 dB rms were estimated to be 1,031 and 4,126 respectively.

Two additional pinniped species are likely to or may occur in the proposed project area. The average and maximum numbers of bearded seals exposed to sound levels ≥ 160 dB rms were estimated to be 53 and 210, respectively. Average and maximum numbers of spotted seals were estimated to be 1 and 2, respectively. Ribbon seal and Pacific walrus are unlikely to be encountered in the survey area, but a chance encounter could occur.

Polar Bear

The average and maximum number of polar bears exposed to sound levels ≥ 160 dB rms were estimated to be 1 and 3, respectively. However, most polar bears are likely to be encountered when hauled-out on ice where they would not be exposed to sounds at the ≥ 160 dB rms level.

(9) Conclusions

The proposed survey in the Arctic Ocean will involve towing an airgun array that will introduce pulsed sounds into the ocean, along with simultaneous operation of a multibeam bathymetric echo sounder and Chirp echo sounder. Routine vessel operations, other than the proposed operations by the airguns, are conventionally assumed not to affect marine mammals sufficiently to constitute "taking". No "taking" of marine mammals is expected in association with operations of the echo sounders given the considerations discussed in Section IV (2 and 3), that is, sonar sounds are beamed downward, the beam is narrow, and the pulses are extremely short.

(a) Cetaceans

Bowhead whales are considered by NMFS to be disturbed after exposure to underwater sound levels ≥ 160 dB rms. The relatively small airgun array for the proposed geophysical survey limits the size of the 160 dB zone around the vessel and will result in few bowhead whale exposures to underwater sound levels sufficient to reach the disturbance criterion as defined by NMFS.

Odontocete reactions to seismic energy pulses are usually assumed to be limited to lesser distances from the airgun(s) than are those of mysticetes, probably in part because odontocete low-frequency hearing is assumed to be less sensitive than that of mysticetes. However, at least when in the Canadian Beaufort Sea in summer, belugas appear to be fairly responsive to seismic energy, with few being sighted within 10–20 km of seismic vessels during aerial surveys (Miller and others, 2005). Belugas will likely occur in small numbers in the project area within U.S. waters during the survey period. Most belugas will likely avoid the vicinity of the survey activities and few will likely be exposed to underwater sound levels \geq 160 dB rms.

Taking into account the mitigation measures that are planned, effects on cetaceans are generally expected to be restricted to avoidance of a limited area around the survey operation and short-term changes in behavior, falling within the MMPA definition of "Level B harassment" (behavioral disturbance; no serious injury or mortality). Furthermore, the estimated numbers of animals potentially exposed to sound levels sufficient to cause appreciable disturbance are very low percentages of the population sizes in the Bering–Chukchi–Beaufort seas, as described below.

Based on the ≥ 160 dB disturbance criterion, the best (average) estimates of the numbers of cetacean exposures to sounds ≥ 160 dB re 1 µPa (rms) represent <1 percent of the populations of each species in the Chukchi Sea and adjacent waters. For species listed as endangered under the ESA, our estimates suggest it is unlikely that fin whales or humpback whales will be exposed to received levels ≥ 160 dB rms, but that ~31 bowheads may be exposed at this level. The latter is <1 percent of the Bering–Chukchi–Beaufort population of >14,247 assuming 3.4-percent annual population growth from the 2001 estimate of >10,545 animals (Zeh and Punt, 2005).

Some monodontids may be exposed to sounds produced by the airgun arrays during the proposed survey, and the numbers potentially affected are small relative to the population sizes (table 5). The best estimate of the number of belugas that might be exposed to ≥ 160 dB (182) represents <1 percent of their population.

Mitigation measures such as controlled vessel speed, dedicated protected species observers, nonpursuit, and shut downs or power downs when marine mammals are seen within defined distances from operating airguns will further reduce short-term reactions and minimize any effects on hearing sensitivity. In all cases, the effects are expected to be short-term, with no lasting biological consequence.

Subsistence issues are addressed below. USGS has adopted a spatial and temporal operational strategy that, when combined with its community outreach and engagement program, will provide effective protection to the bowhead migration and subsistence hunt.

(b) Pinnipeds

Several pinniped species may be encountered in the geophysical survey, but ringed seal is by far the most abundant marine mammal species in the survey area. The best (average) estimates of the numbers of individuals seals exposed to airgun sounds at received levels ≥ 160 dB re 1 µPa (rms) during the marine survey are as follows: ringed seals (1,031), bearded seals (53), spotted seals (1), and Pacific walrus (1) representing <1 percent of the Bearing–Chukchi–Beaufort populations for each species. It is probable that only a small percentage of the pinnipeds exposed to airgun sounds are not expected to result in any long-term negative consequences for the individuals or their populations.

(c) Polar Bears

Effects on polar bears are anticipated to be minor at most. Small numbers of polar bears will likely be encountered during the proposed geophysical survey; however, almost all would be on the ice and therefore unaffected by underwater sound from the airguns. For the few bears that may be in the water, levels of airgun sound would be attenuated because polar bears do not dive much below the surface. Received levels of airgun sound are reduced substantially near the surface relative to sound levels in deeper water due to pressure release effects.

(10) Direct Effects on Fish, EFH, and Fisheries, and Their Significance

(a) Effects on Fish and Invertebrates

One of the reasons for the adoption of airguns as the standard energy source for marine seismic surveys was that, unlike explosives, they do not result in any appreciable fish kill. However, the existing body of information relating to the impacts of seismic on marine fish and invertebrate species is limited. This information is reviewed in appendix H for fish and appendix I for invertebrates.

In water, acute injury and death of organisms exposed to seismic energy depends primarily on two features of the sound source: (1) the received peak pressure, and (2) the time required for the pressure to rise and decay (Hubbs and Rechnitzer, 1952, in Wardle and others, 2001). Generally, the higher the received pressure and the less time it takes for the pressure to rise and decay, the greater the chance of acute pathological effects. Considering the peak pressure and rise/decay time characteristics of seismic airgun arrays used today, the pathological zone for fish and invertebrates would be expected to be within a few meters of the seismic source (Buchanan and others, 2004). For the proposed survey, any injurious effects on fish would be limited to very short distances (appendix H).

The proposed Arctic Ocean seismic program for 2010 is predicted to have negligible to low physical effects on the various life stages of fish and invertebrates for its \sim 7 day duration and \sim 435 n.mi (806 km) extent. Therefore, physical effects of the proposed program would not adversely affect fish and invertebrates.

(b) EFH

The proposed survey off northern Alaska will occur in an area designated as Essential Fish Habitat (EFH) for Arctic cod (NPFMC 2009). The ~435 n.mi (806 km) of seismic survey that will be conducted in U.S. waters represents the maximum possible extent of potential EFH that would be ensonified during the project; the border of the U.S. EEZ defines the potential Arctic cod EFH boundary for Arctic cod. Effects on managed EFH species (Arctic cod) by the seismic operations assessed here would be temporary and minor (see above). The main effect would be short-term disturbance that might lead to temporary and localized relocation of the EFH species or their food. The actual physical and chemical properties of the EFH will not be impacted.

(c) Fisheries

No active fishing is expected to be conducted within the study area during the time of the survey. Any ongoing fisheries near the project area would be subsistence, and much closer to shore than the proposed survey.

(11) Direct Effects on Seabirds and their Significance

Investigations into the effects of airguns on seabirds are extremely limited. Stemp (1985) conducted opportunistic observations on the effects of seismic exploration on seabirds, and Lacroix and others (2003) investigated the effect of seismic surveys on molting long-tailed ducks in the Beaufort Sea, Alaska. Stemp (1985) did not observe any effects of seismic testing, although he warned that his observations should not be extrapolated to areas with large concentrations of feeding or molting birds. In a more intensive and directed study, Lacroix and others (2003) did not detect any effects of seismic exploration on molting long-tailed ducks in the inshore lagoon systems of Alaska's North Slope. Both aerial surveys and radio-tracking indicated that the proportion of ducks that stayed near their marking location from before to after seismic exploration was unaffected by nearby seismic survey activities. Seismic activity also did not appear to change the diving intensity of long-tailed ducks significantly. The predominant airgun source involved in the study by Lacroix and others 2003 (Lawson, 2002) was smaller in total volume than those planned for use here. However, it involved the same number of airguns (8), and number of airguns is the dominant influence on source level (Caldwell and Dragoset, 2000). Consistent with that, the anticipated 180 and 190 dB radii in water >100 m deep during the planned Arctic Ocean survey are similar to those during the study of Lacroix and others 2003 (cf. Lawson, 2002) However, the anticipated 180 and 190 dB radii in shallow water (a small fraction of this survey) are considerably larger than those assumed in the Lacroix and others (2003) study.

Birds might be affected slightly by seismic sounds from the proposed study, but the impacts are not expected to be significant to individual birds or their populations. The types of impacts that are possible are summarized below.

Localized, temporary displacement and disruption of feeding—Such displacements would be similar to those caused by other large vessels that passed through the area. Any adverse effects would be negligible.

Modified prey abundance—It is unlikely that prey species for birds will be affected by seismic activities to a degree that affects the foraging success of birds. If prey species exhibit avoidance of the ship, the avoidance is expected to be transitory and limited to a very small portion of a bird's foraging range.

Disturbance to breeding birds on island colonies—A vessel (seismic or otherwise) that approaches too close to a breeding colony could disturb adult birds from nests in response either to sonic

or to visual stimuli. This is not applicable to the proposed Arctic Ocean survey, which will be in offshore waters away from any seabird colonies.

Egg and nestling mortality—Disturbance of adult birds from nests can lead to egg or nestling mortality *via* temperature stress or predation. There is no potential for this, considering the distance that the seismic survey will occur from nesting colonies.

Chance injury or mortality—Many species of marine birds feed by diving to depths of several meters or more. Flocks of feeding birds consisting of hundreds or thousands of birds often occur in Alaskan waters. Also, some species of seabirds (particularly alcids) escape from boats by diving when the boat is close. It is possible that, during the course of normal feeding or escape behavior, some birds could be near enough to an airgun to be injured by a pulse. Although no specific information is available about the circumstances (if any) where this might occur, the negligible reactions of birds to airguns (see above) suggest that a bird would have to be very close to any airgun to receive a pulse with sufficient energy to cause injury, if that is possible at all.

Induced injury or mortality—By disorienting, injuring, or killing prey species, or by otherwise increasing the availability of prey species to marine birds, seismic activity could attract birds. Birds drawn too close to an airgun may be at risk of injury. However, available evidence from other seismic surveys has not shown a pattern of fish (or other prey) kills from airguns [see § IV(5)(a), above]. Thus, the potential that birds would be attracted and subsequently injured by the proposed seismic survey appears very low.

(12) Indirect Effects to Marine Mammals and Their Significance

The proposed airgun operations will not result in any permanent impact on habitats used by marine mammals, or to the food sources they use. The main impact issue associated with the proposed activities will be temporarily elevated noise levels and the associated direct effects on marine mammals, as discussed above.

During the seismic study only a small fraction of the available habitat would be strongly ensonified at any given time. Disturbance to fish species would be short-term, and fish would return to their predisturbance behavior once the seismic activity ceased [\S IV(5)(a), above]. Thus, the proposed survey would have little, if any, impact on the abilities of marine mammals to feed in the area where seismic work is planned.

Some mysticetes, including bowhead whales, feed on concentrations of zooplankton. Although the main summering area for bowheads is in the Canadian Beaufort Sea, at least a few feeding bowhead whales may occur in offshore waters of the western Beaufort Sea in August and September during the proposed geophysical survey. A reaction by zooplankton to a seismic impulse would only be relevant to whales if it caused a concentration of zooplankton to scatter. Pressure changes of sufficient magnitude to cause that type of reaction would probably occur only very close to the source. Impacts on zooplankton behavior are predicted to be negligible, and that would translate into negligible impacts on feeding mysticetes.

(13) Possible Effects on Subsistence Hunting and Fishing

Subsistence hunting and fishing continue to be prominent in the household economies and social welfare of some Alaskan residents, particularly among those living in small, rural villages (Wolfe and Walker, 1987). Subsistence remains the basis for Alaska Native culture and community. In rural Alaska, subsistence activities are often central to many aspects of human existence, including patterns of family life, artistic expression, and community religious and celebratory activities. Because of the importance of

subsistence, the National Science Foundation offers guidelines for science coordination with native Alaskans at http://www.arcus.org/guidelines/.

(a) Subsistence Hunting for Marine Mammals

Marine mammals are legally hunted along the north coast of Alaska near Barrow, Nuiqsut, and Kaktovik by coastal Alaska Natives; species hunted include bowhead whales, beluga whales, ringed, spotted, and bearded seals, walrus, and polar bears. In the Barrow area, bowhead whales provided ~69 percent of the total weight of marine mammals harvested from April 1987 to March 1990. During that time, ringed seals were harvested the most on a numerical basis (394 animals).

Bowhead whale hunting is the key activity in the subsistence economies of Barrow and two smaller communities to the east, Nuiqsut and Kaktovik. Whale harvests have a great influence on social relations by strengthening the sense of Inupiat culture and heritage in addition to reinforcing family and community ties.

An overall quota system for the hunting of bowhead whales was established by the International Whaling Commission in 1977; the quota is now regulated through an agreement between the National Marine Fisheries Service and the Alaska Eskimo Whaling Commission. The Alaska Eskimo Whaling Commission (AEWC) allots the number of bowhead whales that each whaling community may harvest annually (USDI/BLM 2005; NMFS 2008b).

The community of Barrow hunts bowhead whales in both the spring and fall during the whales' seasonal migrations along the coast. Often, the bulk of the Barrow bowhead harvest is taken during the spring hunt. However, with larger quotas in recent years, it is common for a substantial fraction of the annual Barrow quota to remain available for the fall hunt (table 6). The communities of Nuiqsut and Kaktovik participate only in the fall bowhead harvest. The spring hunt at Barrow occurs after leads open due to the deterioration of pack ice; the spring hunt typically occurs from early April until the first week of June. The fall migration of bowhead whales that summer in the eastern Beaufort Sea typically begins in late August or September. The location of the fall subsistence hunt depends on ice conditions and (in some years) industrial activities that influence the bowheads' movements as they move west (Brower, 1996). In the fall, subsistence hunters use aluminum or fiberglass boats with outboards. Hunters prefer to take bowheads close to shore to avoid a long tow during which the meat can spoil, but Braund and Moorehead (1995) report that crews may (rarely) pursue whales as far as 80 km. The autumn hunt at Barrow usually begins in mid-September, and mainly occurs in the waters east and northeast of Point Barrow. The whales have usually left the Beaufort Sea by late October (Treacy, 2002a,b).

The scheduling of this seismic survey has been discussed with representatives of those concerned with the subsistence bowhead hunt, most notably the Alaska Eskimo Whaling Commission and the Barrow Whaling Captains' Association. For this among other reasons, the project has been scheduled to commence in early August and terminate by mid-August in U.S. waters, before the start of the fall hunt at Barrow (or Nuiqsut or Kaktovik), to avoid possible conflict with whalers. In addition to scheduling the seismic operations before the start of the whaling season, the location of the surveys well offshore will further eliminate the potential for disturbance to the bowhead whale subsistence hunt.

Beluga whales are available to subsistence hunters at Barrow in the spring when pack-ice conditions deteriorate and leads open up. Belugas may remain in the area through June and sometimes into July and August in ice-free waters. Hunters usually wait until after the spring bowhead whale hunt is finished before turning their attention to hunting belugas. The average annual harvest of beluga whales taken by Barrow for 1962–1982 was five (MMS, 1996). The Alaska Beluga Whale Committee recorded that 23 beluga whales had been harvested by Barrow hunters from 1987 to 2002, ranging from 0 in 1987, 1988, and 1995 to the high of 8 in 1997 (Fuller and George, 1999; Alaska Beluga Whale Committee,

2002, in USDI/BLM, 2005). The proposed geophysical survey is unlikely to overlap with the beluga harvest, and the survey initiates well outside the area where impacts to beluga hunting by Barrow villagers could occur.

Yea	Point	Wainwrigh	Barro	Cross	Kaktovi
199	2	5	23	3	3
199	5	4	16	0	3
199	1	5	19	4	4
199	3	3	24	2	1
199	4	3	30	3	4
199	3	3	25	4	3
199	2	5	24	3	3
200	3	5	18	4	3
200	4	6	27	3	4
200	0	1	22	4	3
200	4	5	16	4	3
200	3	4	21	3	3
200	7	4	29	1	3
200	0	2	22	4	3
200	3	4	20	3	3
200	2	2	21(12	4	3

Table 6. Number of bowhead whale landing by year at Barrow, Cross Island (Nuiqsut), and Kaktovik, 1993-2008. Barrow numbers include the total number of whales landed for the year followed by the numbers landed during the fall hunt in parenthesis. Cross Island (Nuiqsut) and Kaktovik landings are in autumn.

Sources:USDI/BLM and references therein; Burns and others, (1993); Koski and (2005); Suydam and others, (2004, 2005, 2006, 2007, 2009

Ringed seals are hunted by villagers along the Alaskan north coast mainly from October through June. Hunting for these smaller mammals is concentrated during winter because bowhead whales, bearded seals, and caribou are available through other seasons. Winter leads in the area off Pt. Barrow and along the barrier islands of Elson Lagoon to the east are used for hunting ringed seals. The average annual ringed seal harvest by the community of Barrow from the 1960s through much of the 1980s has been estimated as 394 (table 7). Although ringed seals are available year-round, the seismic survey will not occur during the primary period when these seals are harvested. Also, the seismic survey in offshore waters will not influence ringed seals in the nearshore areas where they are hunted.

Table 7. Average annual take of marine mammals other than bowhead whales harvested by the community of Barrow (as compiled by LGL Alaska Res. Assoc., 2004).

Beluga	Ringed	Bearded	Spotted
Whales	Seals	Seals	Seals
5 **	394 *	174*	1*

* Average annual harvest for years 1987-90 (Braund and others, 1993).

** Average annual harvest for years 1962-82 (MMS, 1996).

The *spotted seal* subsistence hunt peaked in July and August, at least in 1987 to 1990, but involves few animals. Spotted seals typically migrate south by October to overwinter in the Bering Sea. Admiralty Bay, <60 km to the east of Barrow, is a location where spotted seals are harvested. Spotted seals are also occasionally hunted in the area off Pt. Barrow and along the barrier islands of Elson Lagoon to the east (USDI/BLM, 2005). The average annual spotted seal harvest by the community of Barrow from 1987 to 1990 was one (Braund and others, 1993; table 7). Spotted seals become less abundant at Nuiqsut and Kaktovik, and few if any spotted seal are harvested at these villages. The seismic survey will commence at least 115 km offshore from the preferred nearshore harvest area of these seals.

Bearded seals, although not favored for their meat, are important to subsistence activities in Barrow because of their skins. Six to nine bearded seal hides are used by whalers to cover each of the skin-covered boats traditionally used for spring whaling. Because of their valuable hides and large size, bearded seals are specifically sought. Bearded seals are harvested during the summer months in the Beaufort Sea (USDI/BLM, 2005). The animals inhabit the environment around the ice floes in the drifting ice pack, so hunting usually occurs from boats in the drift ice. Braund and others (1993) estimated that 174 bearded seals were harvested annually at Barrow from 1987 to 1990 (table 7). Braund and others (1993) mapped the majority of bearded seal harvest sites from 1987 to 1990 as being within ~24 km of Point Barrow, well inshore of the proposed survey, which is to start >115 km offshore and terminate >200 km offshore.

The USFWS has monitored the harvest of polar bears in Alaska using a mandatory marking, tagging, and reporting program implemented in 1988. Polar bears are harvested in winter and spring, but make up a small percent of the annual Native subsistence harvest. Braund and others (1993) reported that ~ 2 percent of the total edible pounds harvested by Barrow residents from 1987 to 1989 involved polar bears. The USFWS estimated that from 1996 to 2000 the average annual harvest of polar bears in Alaska was ~45 animals (Angliss and Allen, 2009). It is not expected that the seismic survey will interfere with polar bear subsistence hunting due to the limited annual harvest documented by USFWS and the fact that the subsistence hunt typically takes place in the winter and spring, either well after or well before the scheduled survey (Angliss and Allen, 2009; USFWS, 2009b). Walruses are hunted primarily from June through mid-August to the west of Point Barrow and southwest to Peard Bay. Walruses rarely occur in the Beaufort Sea north and east of Barrow and become less abundant further east. The harvest effort peaks in July. The annual walrus harvest by Barrow residents ranged from 7 to 206 animals from 1990 to 2002 (Fuller and George, 1999). It is possible, but unlikely, that accessibility to walruses during the subsistence hunt could be impaired during the Healy's transit north of Barrow to the starting point of the seismic survey. The area affected, however, would be in close proximity to the ship, and disturbance would be of short duration as the vessel passed through the area. The majority of marine mammals are taken by hunters within ~ 33 km offshore (Fig. 9), and survey operations will not commence until the Healy rendezvous with the Louis S. St. Laurent significantly farther offshore (>115 km).

Helicopter operations will be far offshore where the seismic operations are occurring, and thus any reactions of marine mammals to the helicopter operations will have no effects on availability of marine mammals for subsistence. Futhermore, helicopter operations will be conducted in a manner that will minimize helicopter effects on marine mammals.

No survey operations are proposed in any areas used for subsistence purposes by Alaska Natives. The *Healy* may transit near some areas of subsistence use, but disturbance would be temporary and unlikely to disrupt any subsistence hunting activities. The bowhead hunt near Barrow normally does not begin until mid-September, well after the *Healy* will pass the Barrow area prior to the start of the

proposed surveys. Based on recent bowhead harvest dates (Suydam and others, 2005b, 2006, 2007, 2008, 2009), the *Healy* will likely complete the survey activities and transit through the Barrow area in mid September before the start of the fall whaling season. The proposed geophysical survey activities, including transit periods, should have no effect of subsistence hunting activities for marine mammals.

(b) Subsistence Fishing

Subsistence fishing is conducted by Alaska Natives through the year, but most actively during the summer and fall months. Barrow residents often fish for camp food while hunting, so the range of subsistence fishing is widespread. Marine subsistence fishing occurs during the harvest of other subsistence resources in the summer. Fishing occurs in areas much closer to shore however, than the location of the proposed geophysical survey (MMS, 1996) and subsistence fishing activity will not be affected by the proposed geophysical survey.

Seismic surveys can, at times, cause changes in the catchability of fish. Airgun operations are not planned to occur anywhere within 115 km of shore. However, in the highly unlikely event that subsistence fishing (or hunting) is occurring within 5 km (3 mi) of the survey operations, the airgun operations will be suspended until the *Louis S. St. Laurent* is >5 km away.

(c) Consultation with Local Barrow Community

USGS recognizes the importance of government-to-government consultations. Since 2008, USGS has made annual visits to Barrow to brief the community on the planned activities, and has met annually with the AEWC, North Slope Borough wildlife scientists, and North Slope Borough Mayor's Office. In 2008 and 2009, USGS coordinated these visits through Barrow Arctic Science Consortium (BASC), which had a government contract to serve as a liaison between research scientists and the native community. USGS made presentations at the 2010 winter meeting of the AEWC (Barrow) and the public Arctic Ocean Open-Water meeting hosted by NOAA/NMFS (Anchorage). These meetings resulted in a plan of cooperation in which the seismic lines within the US 200-nmi limit are planned early in the survey (to minimize impact on bowhead migration and subsistence hunting), additional MMO/PRO observers are present for monitoring and mitigation, the MMOs/PROs are collecting data in regions where observations are rarely routinely made, and a community observer is aboard to facilitate communications with the native community.

USGS plans to visit Barrow in the future to consult with the Native community and to report on the scientific results of its Arctic work. USGS will also present research results at scientific forums in Alaska, such as the Alaska Marine Science Symposium in January, 2011.

USGS will continue to ensure that it meets its government-to-government responsibilities and will work closely with Alaska Natives to address their concerns.

(14) Cumulative Effects

Cumulative effects refer to the impacts on the environment that result from a combination of past, existing, and imminent projects and human activities. Agents of cumulative effects can include multiple causes, multiple effects, effects of activities in more than one locale, and recurring events.

Human activities in the Alaskan Beaufort Sea and Arctic Ocean include whaling and sealing, commercial fishing, oil and gas development, and vessel traffic. These activities, when conducted separately or in combination with other activities, can affect marine mammals in the study area. Any cumulative effects caused by the addition of the seismic survey impacts on marine mammals will be

extremely limited, especially considering the timeframe of the proposed activities and the location of the proposed survey area well offshore of the Alaska coast.

(a) Commercial Fishing

Commercial fisheries in the Alaskan Beaufort Sea are very limited. The Helmericks family operates an under-ice commercial gill net fishery during fall in the Colville River delta, well over 100 km southeast of the closest part of the present study area (Gallaway and others, 1983, 1989). The fishery typically operates from early October through the end of November. Fishing effort is concentrated in the Main (Kupigruak) and East Channels of the river near Anachilik Island. The three principal species targeted in the fishery are Arctic cisco, least cisco, and humpback whitefish. The timing of the proposed geophysical survey and its location well offshore will eliminate any conflicts with coastal fisheries.

The proposed survey will have a negligible impact on commercial fisheries in the study area. The combination of USGS's activities with those of fisheries will not result in any detectable increment in impacts on marine mammals over and above the impacts from fisheries alone.

(b) Oil and Gas Development

Oil and gas development in the Alaskan Beaufort Sea and on the Arctic Coastal Plain has been considerable. USDI/MMS (2003) listed 17 offshore North Slope oil and gas discoveries and 46 onshore discoveries as of 1 July 2002.

Recent oil field developments include Alpine (onshore), which came on line in November 2000 and now produces ~90,000 barrels of oil per day; Northstar (offshore), which began production October 2001 and is currently producing ~22,477 barrels of oil per day; and the Pioneer Natural Resources development at Oooguruk Drill Site in eastern Harrison Bay, which began production in 2008. The Northstar production facility is the only one that is currently operating in the Beaufort Sea north (seaward) of the barrier islands. The offshore (but in a lagoon) Endicott field began production in 1987 and had produced 439 million barrels of oil through February 1995 (AOGCC, 2005). The Niakuk, Pt. McIntyre, and Badami fields are located offshore, but production facilities are located onshore. The Alpine oil field is the westernmost of the oil field developments and is ~ 241 km southeast of Barrow. Two other developments that may come into production within the next several years include the BP Liberty development and the Eni Spy Island development.

The existing oil fields are serviced by land, air, and sea. Marine activities associated with the onland oil developments in northern Alaska consist mainly of tug and barge traffic, mainly in nearshore waters along the north coast. Vessel traffic including barges and crew boats to Northstar Island have been ongoing during the open-water season, although much of the crew vessel traffic has been largely replaced by hovercraft and helicopter traffic, neither of which introduces much noise into the sea (Blackwell and Greene, 2005). During the past several years barges and crew vessels have been used in support of activities at Pioneer's Oooruruk site, and in support of island construction by Eni at their Spy Island Drillsite located inside Spy Island in eastern Harrison Bay. Several supply vessels travel along the Beaufort Sea coast, transporting fuel and construction materials to communities and industrial centers. Two or three supply vessels routinely travel between Barrow and Kaktovik during the summer, with two additional vessels operating out of Prudhoe Bay.

Noise generated by stationary oil industry activities in the nearshore zone, such at Northstar, generally is not detectable underwater more than a few km from facilities, although vessel sound may be audible at greater distances (Blackwell and Greene, 2006). Underwater sounds from vessels supporting oil industry activities are often detectable farther away. However, the proposed survey route will take the *Healy* and *Louis S. St. Laurent* well north of the central Alaskan Beaufort Sea coast, and there will be no

encounters with vessels servicing the oil fields. The activities associated with the proposed USGS survey may add incrementally to the overall cumulative impacts associated with various industry activities, although any effects are expected to be negligible.

(c) Seismic Surveys

Open-water industry seismic surveys were conducted in the Alaskan Chukchi and Beaufort seas each year since 2006 during the open-water season. BP and Eni also had smaller ocean-bottom cable seismic survey programs in the general Prudhoe Bay area in 2008. Other seismic survey programs were conducted in the southern Alaskan Beaufort Sea from 1996 to 2001 (Richardson and Lawson, 2002). These surveys occurred much closer to shore than the proposed USGS survey.

Several other seismic surveys have been proposed in US. Canadian, and Russian waters during 2010, mostly related to oil and gas activities. In US waters, these surveys include ION/GXT Beaufort Sea exploration spec survey, Shell Beaufort and Chukchi hazards, ice-gouge, and strudel surveys, and Statoil Chukchi 3D and 2D exploration surveys. By recent court order (21 July 2010) suspending all oil and gas activity related to Lease Sale 193 in the Chukchi Sea, it is highly uncertain whether the Shell and Statoil Chukchi surveys will occur. The ice-gouge and strudel surveys will employ high frequency subbottom profiler, echo sounders and side-scan sonar, but not airgun or other low frequency sources. The ION/GXT survey is planned for October –November, 2010, and therefore occurs after the timing of the proposed USGS activity. The Shell Beaufort surveys are planned for the Harrison Bay area of the Beaufort Shelf and located no more than 33 km (20 mi, 18 nmi) offshore, i.e., more than 45 nmi (>80 km) away from the proposed USGS activity. The proposed USGS survey activities within U.S. waters are estimated to require at most 6 days to complete. These limited activities will contribute minimally to cumulative impacts.

The growing interest of oil and gas companies to explore and develop oil and gas resources in the Arctic Ocean OCS likely means that the potential exists for seismic surveys to continue in the Chukchi and Beaufort seas, similar to the Russian program planned in the Laptev Sea for 2010-2012 (Dalmorneftegeophysica Survey) or exploration on the Canadian Arctic continental margin. These surveys will build upon the data collected prior to and during 2010. Future marine and seismic surveys are likely to continue as the demands for oil and gas grow worldwide.

An assessment of the cumulative impacts of seismic surveys must consider the decibel levels used, location, duration, and frequency of operations from the surveys as well as other reasonably foreseeable seismic-survey activity. In general, the high-resolution, site clearance and shallow hazards surveys are of lesser concern regarding impacts to cetaceans than the deep 2D/3D surveys. High-resolution and 2D/3D seismic surveys usually do not occur in proximity to each other, as they would interfere with each others' information collection methods. This indirectly minimizes the potential for effects on marine mammals that could otherwise be exposed to areas with overlapping intense noise.

The proposed USGS activities are located >100 km north of the Shell and ION/GXT Beaufort Shelf surveys, with no spatial overlap for either and no temporal overlap for the ION/GXT survey. In addition, the potential for significant cumulative impacts to marine mammals from all seismic surveys could be limited through a series of mitigation and monitoring measures ... most marine and seismic surveys are limited in space and usually occur during the open water season to avoid data acquiring systems being damaged by floating ice. Therefore, the cumulative effects ... are not likely to appreciably impact the existing marine environment.

Available information, however, does not indicate that marine and seismic surveys for oil and gas exploration activities has had detectable long-term adverse population-level effects on the overall health, current status, or recovery of marine mammals species and populations in the Arctic region. For example,

data indicate that the BCB bowhead whale population has continued to increase over the timeframe that oil and gas activities have occurred. There is no evidence of long-term displacement from habitat (although studies have not specifically focused on addressing this issue). Past behavioral (primarily, but not exclusively, avoidance) effects on bowhead whales from oil and gas activity have been documented in many studies. Inupiat whalers have stated that noise from seismic surveys and some other activities at least temporarily displaces whales farther offshore, especially if the operations are conducted in the main migration corridor. Monitoring studies indicate that most fall migrating whales avoid an area with a radius about 20 - 30 km around a seismic vessel operating in nearshore waters (Miller *et al.* 2002). We are not aware of data, however, that indicate that such avoidance is long-lasting after cessation of the activity." (NMFS EA, 2010 for the issuance of incidental ...p. 136-137).

USGS will make available all MMO/PRO reports from both ships, survey statistics (shot times etc) and sound signature data so that they can be used by other researchers to better understand the cumulative impacts of the seismic survey on the occurrence and behavior of the Bowhead whale.

(d) Vessel Traffic

In heavily traveled areas, shipping noise generally dominates ambient noise at frequencies from 20 to 300 Hz, although that is not the case in most of the Arctic (Richardson and others, 1995). Baleen whales are thought to be more sensitive to sound at those low frequencies than are toothed whales. There may be some avoidance by marine mammals of the two vessels operating in the proposed geophysical survey area. Bowhead whales, in particular, often move away when vessels approach within several kilometers (Richardson and Malme, 1993), and hunters at Barrow believe that vessel traffic near the coast southeast of Barrow can cause larger scale displacement of bowheads. However, migrating bowheads are not expected to arrive in that area, or in the area where the *Louis S. St. Laurent* will operate, until after the *Louis S. St. Laurent* has completed the survey.

Responses of belugas to vessel traffic are highly variable (Richardson and others, 1995) and can extend to tens of kilometers in special circumstances (Finley and others, 1990). Belugas may also be tolerant of large vessels traveling in consistent directions but may flee from fast erratic movements from smaller boats (Richardson and others, 1995).

Aside from vessels supporting the oil industry (discussed in preceding subsection), vessel traffic in the proposed study area is limited. The majority of the other vessels will be within 20 km of the coast, and may include Native vessels used for fishing and hunting, cruise ships, icebreakers, Coast Guard vessels, and supply ships. Several supply vessels are also scheduled to visit the North Slope communities from Barrow to Kaktovik and on to Canada delivering fuel and construction equipment.

The addition of the proposed survey activities will not augment the impacts to marine mammals that occur as a result of routine vessel traffic in the area of the survey.

(e) Oil Spills

There is always the risk of an oil spill from a vessel. However, the *Healy* and *Louis S. St. Laurent* are well maintained and operated to high standards, with five engines and triple props. It is highly unlikely that these vessels will be the source of an oil spill of any significant size. Fuel capacities are relatively trivial when compared to the amount of oil produced from the offshore fields in the Beaufort Sea, and the risk of a spill from either the *Healy* or the *Louis S. St. Laurent* is relatively low.

(f) Hunting

Marine mammals are legally hunted in Alaskan waters by coastal Alaska Natives. In the Alaskan Beaufort and Chukchi seas, bowhead whales, beluga whales, Pacific walruses, ringed, spotted, and bearded seals, and polar bears are hunted (see Section IV[8]). The hunting communities within the area of

the proposed survey are Barrow, Nuiqsut, and Kaktovik in the Alaskan Beaufort Sea. The planned project (unlike subsistence hunting activities) will not result in directed or lethal takes of marine mammals. Also, the direct disturbance-related impacts of the project on individuals are anticipated to be short-term and inconsequential to the long-term well being of those individuals and their populations. Thus, the combined effects of the project and of subsistence hunting on marine mammal stocks are not expected to differ appreciably from those of subsistence hunting alone.

(g) Summary of Cumulative Impacts

For the majority of the proposed trackline, the *Healy* and *Louis S. St. Laurent* are unlikely to encounter any additional human activities, and thus the degree of cumulative impact will be minimal. Any such effects related to the cumulation of human activities near the start and end of the trackline will have no more than a negligible impact on the marine mammal populations encountered.

(15) Unavoidable Impacts of Noise

Unavoidable impacts to marine mammals, seabirds, or fish occurring in the proposed study area in the Arctic Ocean will be limited to short-term changes in behavior and local distribution. For cetaceans and pinnipeds, some of the changes in behavior may be sufficient to fall within the MMPA definition of "Level B Harassment" (behavioral disturbance; no serious injury or mortality). No long-term or significant impacts are expected on any individual marine mammals, seabirds, or on the populations to which they belong. Effects on recruitment or survival are expected to be (at most) negligible. Also, any effects on accessibility of marine mammals for subsistence hunting and effects on commercial fishing are expected to be (at most) negligible.

(16) Coordination with Other Agencies and Processes

This EA has been prepared for and adopted by USGS to address issues relating to the request that an IHA be issued by NMFS to authorize "taking by harassment" (disturbance) of small numbers of cetaceans and pinnipeds during USGS's planned seismic survey. USGS is the Federal funding agency for the geophysical survey work. Another important component has been to address potential impacts on polar bears, walruses, and seabirds, which are managed by USFWS.

USGS will coordinate the planned marine mammal monitoring program associated with the seismic survey in the Arctic Ocean with other parties that may have interest in this area and/or be conducting marine mammal studies in the same region during operations. No other marine mammal studies are expected to occur in the main (northern) parts of the survey area at the proposed time. However, other industry-funded seismic surveys may be occurring in the northeast Chukchi and/or western Beaufort Sea closer to shore, and those projects are likely to involve marine mammal monitoring. Further coordination of monitoring programs can occur during and after the planned Beaufort open-water peer review meeting in Anchorage in spring 2010.

The USGS has communicated with community authorities and residents of Barrow to foster understanding of the proposed survey. There are elements of the proposed survey, intrinsic to the project, that significantly limit the potential conflict with subsistence users. Operations will be conducted during early August before bowhead whale hunting typically occurs off Barrow and ~108 km offshore, farther offshore than traditional subsistence hunting grounds. USGS continues to work with the people of Barrow to identify and avoid areas of potential conflict.

- The USGS initiated contact with North Slope Borough (NSB) scientists and the chair of the AEWC in mid-December 2010 via an e-mailed description of the proposed survey that included components intended to minimize potential subsistence conflict.
- Invitations were extended on 31 December 2009 to members of the NSB, AEWC, and North Slope Communities to attend a teleconference arranged for 11 January 2010. The teleconference served as a venue to promote understanding of the project and discuss shareholder concerns. Participants in the teleconference included Harry Brower, chair of the AEWC, and NSB wildlife biologist Dr. Robert Suydam.
- To further promote cooperation between the project researchers and the community, Dr. Deborah Hutchinson with USGS presented details of the proposed survey at a meeting of the AEWC in Barrow on 11 February 2010. Survey plans were explained to local hunters and whaling captains, including NSB Department of Wildlife Management biologists, Craig George and Robert Suydam. Dr. Hutchinson consulted with stakeholders about their concerns and discussed the aspects of the survey designed to mitigate impacts.
- Dr. Deborah Hutchinson of the USGS e-mailed a summary of the topics discussed during the teleconference and the AEWC meeting in Barrow to representatives of the NSB, AEWC, and North Slope communities. These included:
 - Surveying within U.S. waters is scheduled early (~7-12 August) to avoid conflict with hunters
 - The EA and IHA application will be distributed as early as possible to NSB and AEWC
 - An Alaskan native will be present aboard the *Healy* during the project as an observer and to communicate with subsistence hunters should the possibility of a conflict occur.
 - Mitigation of the one crew transfer near Barrow in early September will be arranged—probably through Barrow Volunteer Search and Rescue.
- Representatives of the USGS attended the Arctic Open-water Meeting in Anchorage, 22-24 March.
 - Dr. Deborah Hutchinson presented information regarding the proposed survey to the general assembly
 - Drs. Jonathan Childs (USGS) and Deborah Hutchinson met with stakeholders and agency representatives while at the meeting

Subsequent meetings with whaling captains, other community representatives, the AEWC, NSB, and any other interested parties will be held if necessary to coordinate the planned seismic survey operation with subsistence hunting activity. The USGS has informed the chairman of the AEWC, Harry Brower, Jr., of its survey plan and met with representatives during the open water meeting in Anchorage in March.

As noted above in § VIII, in the unlikely event that subsistence hunting or fishing is occurring within 5 km (3 mi) of the project vessel tracklines, or where potential impacts could occur, the airgun operations will be suspended until the vessel is >5 km away and otherwise not interfering with subsistence activities.

Pursuant to Council on Environmental Quality's regulations implementing NEPA (40 CFR 1501.1), the National Oceanic and Atmospheric Administration (NOAA) and US Coast Guard have been granted

cooperating agency status in development of this EA. NOAA's National Marine Fisheries Service (NMFS) has jurisdiction by law to issue permits and authorizations under the Marine Mammal Protection Act (MMPA) and the Endangered Species Act (ESA). NOAA's Office of Oceanic and Atmospheric Research (OAR) is a partner agency for the project with the USGS and shares responsibility for funding the proposed action. It is the role of the NOAA NEPA Coordinator in the Office of Program Planning and Integration (PPI) to coordinate matters for NOAA on NEPA processes where multiple offices are involved; therefore, PPI is requesting cooperating agency status on behalf of both NMFS and OAR. The U.S. Coast Guard (Coast Guard) is a subject matter expert for topics related to navigation safety and maritime security for facilities and/or equipment located on, under, or adjacent to the navigable waters of the U.S. The Coast Guard seeks opportunity to contribute information on topics for which it has subject matter expertise.

Effects on Natural Environment (Air and Water Quality)

Air Quality

The U.S. Environmental Protection Agency (USEPA) defines Air Quality Control Regions (AQCR's) for all areas of the United States and classifies them based on six "criteria pollutants," and has established for each of them a maximum concentration above which adverse effects on human health may occur. These threshold concentrations are called National Ambient Air Quality Standards (NAAQS). When an area meets NAAQS, it is designated as an "attainment area." An area not meeting air quality standards for one of the criteria pollutants is designated as a "nonattainment area." All areas in and around the Beaufort seas are reportedly classified as attainment areas.

The proposed US-Canadian icebreaker program will have a minimal, temporary, and localized effect on air quality in the project area and no measurable effect on air quality on the Alaska's Beaufort coastline. The short duration of the proposed surveys and significant distance to shore will ensure that the potential effects from the vessels' emissions will not represent any threat to the project area or the Alaska's Beaufort coastline air quality.

Water Quality

The general water quality of the Arctic OCS is relatively unspoiled due to its remoteness, the limited presence of human (anthropogenic) pollution, and healthy ecological systems. Industrial impacts are minimal, with degradation of water quality primarily confined to external intrusions and naturally occurring processes. The majority of the water flowing into the Alaska arctic marine environment is not subject to human activity or stressors and is considered unimpaired. There are no Federal Clean Water Act Section 303(d) impaired waterbodies identified within the Arctic Region by the State of Alaska (ADEC, 2004).

Activities conducted during proposed marine seismic surveys would not introduce any materials or substances into the marine environment that would adversely affect marine water quality. *Healy* operating procedures for waste disposal require that plastic material or any toxic, noxious or harmful substances are **never** to be discharged or thrown overboard. This policy is strictly adhered to. *Healy* has an innovative waste recycling program to minimize the amount of waste material that must be incinerated. Bilge water is not pumped overboard except in emergency situations without being pre-treated by an oil-water separator to a standard of 15 ppm of oil or less. Given the distance from shore of the planned survey, any discharge of food waste or sewage fall well within allowable standards.

Louis S. St. Laurent conforms to similar discharge standards for plastic, toxic, noxious or harmful substances, and in addition has on-board sewage treatment facilities. In addition, Louis S. St. Laurent, as a Canadian government vessel, must comply with the provisions of the Canadian Arctic Waters Pollution

Prevention Act, which is intended to prevent pollution of areas of the arctic waters adjacent to the mainland and islands of the Canadian Arctic. The Act specifies "Regulations Respecting The Prevention Of Pollution Of Arctic Waters By Ships" that must be followed.

The USGS has determined that the proposed activity will have negligible impact on air and water quality of the region.

Effects Pertaining to Environmental Justice

The proposed action complies with EO 12898, Federal Actions to Address Environmental Justice in Minority and Low-income Populations and EO 13045, Protection of Children from Environmental Health Risks and Safety Risks. The proposed seismic survey activities are self-contained and, at their closest approach, will occur more than 100 km away from land. The timing and location of the proposed survey is designed to avoid times when the bowhead whale is migrating or the subsistence hunt is occurring. Most of the lines are located >200 nmi and up to >800 nmi north of the Alaska coast. USGS expects the timing and location of the proposed survey will have negligible, if any, effects on the community population, infrastructure, and government organization of the native communities of the North Slope.

As part of its plan of cooperation, USGS is hiring an Alaska native to be a member of the science crew, serve as an observer, and provide communication with the subsistence communities.

(B) Alternative Action: Conduct Survey during Alternative Time Period

The proposed project will take \sim 30 days and is expected to occur from approximately 6 August to 3 September 2010. An alternative to issuing the IHA for the period requested, and to conducting the project within that period, is to issue the IHA for another period, and to conduct the project during that alternative period. However, conducting the project at some other time of year outside the summer period could result in impracticalities related to ice conditions. In addition, the proposed period for the cruise is the period when the ships and all of the personnel and equipment essential to meet the overall project objectives are available. Postponing or changing the project period will delay this and potentially other scheduled projects during the rest of 2010.

Marine mammals are expected to be found throughout the proposed study area and throughout the time period during which the project may occur. Ringed seals, the most abundant marine mammal in the area of the survey, are year-round residents in Alaska (see § III, above), so altering the timing of the proposed project likely would result in no net benefits for that species. Bowhead and beluga whales are migratory, moving through the Beaufort Sea and possibly the proposed survey area in the spring and then again in the fall (see § III, above). The cruise has been timed to avoid the bowhead migration, and the main part of the beluga migration. Delay until later in the 2010 open-water period would move the *Healy* and *Louis S. St. Laurent* cruise closer to (or into) the main migration periods for those whale species. For other marine mammal species there are insufficient data to predict when their abundance may be highest.

Subsistence harvests of ringed seals, bearded seals, and bowhead whales occur near North Slope coastal villages, far south of the southern portion of the survey track. Marine mammal harvests take place year-round, but subsistence harvest peaks during the bowhead whale hunts in the spring and fall. The harvest is of great value to the Inupiat people, both culturally and as a food source. The survey has been scheduled to avoid the bowhead whale migration and subsistence harvest of bowheads.

The proposed 2010 survey will occur during the final year of a 3-year data acquisition program in the Canada Basin. Postponement or delay of the 2010 survey would result in a lost opportunity for the

U.S. to meet data collection goals critical to defining the extended continental shelf. Conducting surveys outside the US EEZ in previous years has served to ensure that there is an extended continental shelf beyond the US EEZ north of Alaska before surveying within the 200-nmi limit. After 2010, *Louis S. St. Laurent* will be moved to other parts of the Canadian continental margin for surveying; hence she will not be available for work in the Canada Basin. Given the limited weather window and the proposed location and timing of the activity to minimize interactions with bowhead whales, altering the timing of the proposed project would result in no net benefits.

(C) No Action Alternative

An alternative to conducting the proposed activities is the "No Action" alternative, that is, the geophysical survey is not conducted and no IHA is issued. If the research were not conducted, the "No Action" alternative would result in no disturbance to marine mammals attributable to the proposed seismic activities. Likewise, there would then be no possibility of effects on fisheries or on accessibility of marine mammals for subsistence hunting. Little reduction in impacts would occur however, if the project was not undertaken, given the expected negligible effects on marine mammals, seabirds, fish, subsistence hunting, and fisheries that are anticipated if the project goes ahead as planned. However, cancellation of this project would result in a loss of potentially important scientific data and knowledge that could affect the size of the offshore area under U.S. jurisdiction and the ability of the U.S. to develop the appropriate data for defining the outer limit of the extended continental shelf.

The no action alternative for the 2010 season would likely result in negating the memorandum of agreement between the US and Canada for conducting joint operations, sharing data types, and collecting information that is important for determining the seaward limit of each nation's continental shelf. While Canada would still collect seismic data independently outside of the US 200-nmi limit, the US would need to also collect seismic and other data independently that will allow a complete and accurate submission to delineate the outer limits of its extended continental shelf consistent with international law. Hence, the no-action alternative would result in no impact in 2010, but the cumulative impact would ultimately be greater because two separate cruises would be collecting – in places – redundant data.

V. LIST OF PREPARERS

LGL Alaska Research Associates Inc. and LGL Ltd., environmental research associates

Robert Rodrigues, B.S., Anchorage, AK*

Beth Haley, B.A., Anchorage, AK *

Darren Ireland, M.Sc., Anchorage, AK*

U.S. Geological Survey

Deborah Hutchinson, PhD., Woods Hole, MA* Jonathan R. Childs, M.Sc., Menlo Park, CA*

U.S. Coast Guard

National Oceanic and Atmospheric Administration

* Principal preparers of this specific document. Others listed above contributed to a lesser extent, or contributed substantially to previous related documents from which material has been excerpted.

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APPENDIX A NOAA'S 2008 Letter of Categorical Exclusion for *Healy* Operations in International Waters

September 4, 2008

MEMORANDUM FOR:	The Record			
FROM:	Steve Hammond Director, Office of Ocean Exploration & Research			
SUBJECT:	Categorical Exclusion for ECS Sept-Oct. 2008 Expedition to Collect Bathymetric Data			

NAO 216-6, Environmental Review Procedures, requires all proposed NOAA actions to be reviewed with respect to consequences on the natural and human environment. This memorandum addresses the applicability to survey activities described below.

DESCRIPTION OF PROJECTS

This project is part of the NOAA work to collect data on the seaward limit of the U.S. Extended Continental Shelf in portions of the western Arctic Ocean north of Alaska and west of the Canadian continental margin. It will involve the conduct of multi-disciplinary ocean mapping and exploration activities designed to increase knowledge of marine resources in addition to primary purpose of collecting data required for a submission under Article 76 of the Law of the Sea Convention. The activities will be conducted in the high seas and in the EEZ of Canada both of which are beyond the 200 nm EEZ limit of the United States. There are no on-ice operations planned. For more details see attached science plan. Attachment I.

The NOAA activities involve the use of a multibeam echo sounder system operated by the NOAA on the USCG Ship HEALY to collect the bathymetric data necessary for a submission under Article 76. Multibeam bathymetry is acquired *from hull*-mounted receivers and transducers on *Healy* that measure the depth to the seafloor in discrete angular increments (or sectors) in a swath that is perpendicular to the ship's track. The multi-beam system is used for mapping seabed and determining the depth of water. As such, they are commonly used as an aid to navigation in larger vessels. Echo sounders are also commonly used for fishing. In seas with ice, the highest quality multibeam data are collected in open-water or pancake ice conditions, when the signal is least compromised by changes in ship motion or direction or by interference with ice. The quality degrades during ice breaking, especially during heavy ice conditions. Backing and ramming is sometimes necessary to get through heavy ice. While this is not a data collection strategy, the *Healy* will often get some data as it moves between breaking through the ice pack and the open path behind it.

EFFECTS OF THE PROJECTS

Marine mammal distribution and abundance in the western Canadian high Arctic has generally been restricted to regions within 100 to 200 km from the shore (LGL 2005). The survey area is more than 200nm from the shore. In the survey area, primarily the Canadian Basin, the marine mammals that could be potentially encountered belong to three taxonomic groups: odontocetes (toothed whales), mysticetes (baleen whales) and carnivora (seals and polar bears). Marine mammals that could be encountered include four (4) cetacean species (beluga whale, bowhead whale, narwhal and killer whale), five (5) piniped species (walrus, bearded seal, ringed seal, hooded seal and harp seal), and the polar bear. However, it must be noted that most of these species will: 1), occur in low numbers in the study area, 2) are not likely to be encountered in survey area and 3) most require regularly spaced breathing holes or open water to survive. In the *Healy* Expedition survey region where active multibeam data collection will occur, the extreme thickness of the pack-ice precludes the permanent establishment and continual maintenance of breathing holes for most if not all of the fully aquatic marine mammals. In addition, it is unlikely that polar bears will be frequently encountered due to the lack of their prime food resource, seals, which are not able to establish and maintain regular breathing holes in the thick pack-ice of the study area and consequently will restrict their distribution to nearshore open waters with less severe ice conditions. [Ref: Draft Environmental Assessment for Canadian Polar Margin Seismic Reflection Survey in Waters Offshore of the Western Canadian Arctic Islands in Support of the Law of the Sea, Sept 6-Oct 1, 2008; prepared by Triton for the Canada Dept of Natural Resources, May 2008.]

In addition, there has been a review of a number of Environmental Impacts Statements from previous expeditions on the *Healy* as well as the Environmental Assessment conducted by Canada for this expedition. While it is clear that there are environmental impacts from the use of seismic air guns in collecting seismic data, there is no evidence of potential environmental impacts from the use of multibeam echo sounders. Consultation with the NMFS Office of Protected Resources confirmed that this is the current view of their office as well. However, OPR suggested that NOAA take this opportunity to collect data on the behavior of any marine mammals encountered for use in future expeditions. In addition, NOAA had an analysis done by one of its university partners in regard to the SeaBeam 2112 multi-beam echo sounder that is currently installed in the *Healy*. See Attachment II. In sum, the survey or mapping activities are not expected to have significant impacts of a direct or cumulative nature. NOAA's own hydrographic fleet routinely operates the sonar frequencies that will be used on this project. Knowledgeable experts who are aware of the sensitivities of the marine environment will conduct the atsea portions of these projects. In particular, the plan is that anywhere where they are most likely to see a marine mammal they will operate the echo sounder at levels below the thresholds of concern identified in the documents reviewed for this decision.

CATEGORICAL EXCLUSION

This project would not result in any changes to the human environment. As defined in Sections 5.05 and 6.03.c.3(a) of NAO 216-6, these are research projects of limited size or magnitude or with only short term effects on the environment and for which any cumulative effects are negligible. As such, this project is categorically excluded from the need to prepare an Environmental Assessment.

APPENDIX B NOAA'S 2009 Letter of Categorical Exclusion for *Healy* Operations in International Waters



UNITED STATES DEPARTMENT OF COMMERCE OCEANIC & ATMOSPHERIC RESEARCH Office of Ocean Exploration and Research 1315 East West Hwy, 10th Floor, R/OE Silver Spring, MD 20910

June 29, 2009

MEMORANDUM FOR:	The Record
FROM:	CAPT Harris B. Halverson, NOAA Acting Director Office of Ocean Exploration and Research
SUBJECT:	Categorical Exclusion for Extended Continental Shelf (ECS) Expedition to Collect Bathymetric & Gravity Data, August- September 2009

NAO 216-6, Environmental Review Procedures, requires all proposed U.S. Federal actions to be reviewed with respect to consequences on the natural and human environment. This memorandum addresses the NAO's applicability to the U.S. role in the survey activities described below.

PROJECT DESCRIPTION

On August 7, 2009, NOAA's Office of Ocean Exploration and Research (OER) is embarking on an international expedition in cooperation with Canada and the U.S. Geological Survey to collect data on the seaward limits of the U.S. and Canadian extended continental shelves in portions of the western Arctic Ocean north of Barrow, AK and offshore of the western Canadian Arctic Islands. All the activities will be conducted in the high seas/international waters beyond the 200 nm EEZ limit of the United States. The U.S. Coast Guard Cutter *Healy* will be the lead vessel with the Canadian Coast Guard Ship *Louis S. St. Laurent* following. The *Healy* will be breaking up the ice for the *Louis* and collecting multi-beam data. The Canadian vessel, *Louis*, will be collecting seismic data. In addition to collecting data required for a submission under Article 76 of the Law of the Sea Convention, the project will involve the conduct of multi-disciplinary

ocean mapping and exploration activities designed to increase knowledge of marine resources in the Arctic. No on-ice operations are planned.

For more details see attached science plan (Attachment I).

PROJECT EFFECTS

In the survey area, the marine mammals that potentially could be encountered include four (4) cetacean species (beluga whale, bowhead whale, narwhal and killer whale), five (5) pinniped species (walrus, bearded seal, ringed seal, hooded seal and harp seal), and polar bears. The extreme thickness of the area's pack-ice is anticipated to preclude the permanent establishment and continual maintenance of breathing holes for most, if not all, of the above fully aquatic marine mammals. Hence, most of these species, including the polar bears that prey upon the fully aquatic marine mammals: 1) are not likely to be encountered in the survey area, and/or 2) will occur in low numbers.

Nonetheless, sounds produced in conjunction with this collection of ECS data, specifically those produced by seismic equipment, have the potential to affect the behavior of marine mammals that inhabit and/or migrate through the area. In preparation for the seismic data collection, Natural Resources Canada conducted an environmental assessment and subsequently the *Louis* received an authorization/permit from the Canadian Department of Fisheries and Oceans for their use of multichannel seismic equipment. As a condition of the permit, the operators of the *Louis* intend to alter vessel speed/course as necessary to avoid marine mammal interactions, provided it will not compromise operational safety requirements. Also in compliance with the permit issued under applicable Canadian law, *Louis* is using a safety radius/zone of 1 km such that when marine mammals are detected within 1 km of *Louis*, the seismic airgun will be silenced. Canada will have three protected species observers (PSOs) on board the *Louis* pursuant to the permit issued under Canadian law. The Canadian ship will also have members of the Hunters and Trappers Community present to monitor and mitigate, as necessary, any potential effects on marine mammals of interest to subsistence use villages.

While it is clear there is potential for environmental impact from the use of seismic air guns to collect ECS data, there is no evidence of similar potential impact from the use of the *Healy's* multi-beam echo sounders or ice-breaking capacities. Consultation with the NMFS Office of Protected Resources (OPR) confirmed that this is the current view of their office as well. In addition, NOAA Office of Coast Survey had one of its university partners conduct an analysis of marine mammal exposure to noise from the *Healy* SeaBeam 2112 multi-beam echo sounder. In sum, the SeaBeam survey or mapping activities are not expected to have significant impacts of a direct or cumulative nature. See Attachment II for more details. Even so, the U.S is sensitive to the fact that little information exists on the effects of sound on marine mammals in the Arctic and is viewing this expedition as an opportunity to collect information that will inform future ECS endeavors. Onboard *Healy*, there will be one PSO and one Alaska Native community participant; each will serve as additional lookouts for the observers on the Canadian vessel. The PSO and the community observer on *Healy* will collect marine mammal sighting and behavioral data during operations. This information, including the approximate location and distance from

the *Healy*, will be shared in real-time with the protected species observers on *Louis*, who have the authority to implement measures to mitigate further harm/disturbance to marine mammals during these field exercises. The data will also be collected to contribute to the existing body of data relating to marine mammal noise exposure and to inform future research endeavors.

CATEGORICAL EXCLUSION

The U.S. portion of this project would not result in any sustained changes to the human or natural environment. As defined in Sections 5.05 and 6.03.c.3(a) of NAO 216-6, it is a research effort of limited size or magnitude or with only short term effects on the environment and for which any cumulative effects are negligible. As such, it is categorically excluded from the need to prepare an Environmental Assessment.

APPENDIX C Categorical Declaration – CCGS Louis S. St-Laurent 2010 Survey

Natural Resources Ressources Naturelles Canada Canada UNCLOS Program UNCLOS Programme

5 March, 2010

Categorical Declaration - CCGS Louis S. St-Laurent 2010 Survey

In August and September 2010, U.S. and Canadian agencies will continue the third year of a planned three-year cooperative geophysical survey program in the Arctic Beaufort Sea. The program employs a seismic profiling system that uses acoustic sources, including seismic airguns, to map the thickness of the seafloor sediments. The seismic profiling system will be deployed from the Canadian Coast Guard Ship *Louis S. St-Laurent*.

While in Canadian and international waters, the Geological Survey of Canada (GSC), operators of the seismic system will comply with environmental mitigation measures approved by Fisheries and Oceans Canada. While in U.S. waters (i.e. the U.S. 200-mile Exclusive Economic Zone), the GSC operators will comply with any and all environmental mitigation measures required by the U.S. National Marine Fisheries Service (NMFS) and/or the U.S. Fish and Wildlife Service (FWS). A NMFS-approved Marine Mammal Observer team and a U.S. scientific liaison aboard the CCGS Louis S. St-Laurent will be responsible for ensuring that all mitigation measures required by NMFS and/or FWS are implemented while the CCGS Louis S. St-Laurent operates in U.S. waters.

While operating in U.S. waters, the GSC operators of the seismic profiling system categorically consent to comply with all applicable U.S. laws, including the Marine Mammal Protection Act and the Endangered Species Act, as well as any terms and conditions that may be required under an Incidental Harassment Authorization issued by NMFS and any measures that may arise from ESA consultations with FWS and/or NMFS. Operation of the seismic profiling system includes conditions under which the system will be turned on and operation continued or ceased in the presence of marine mammals (including polar bears), and the diversion of scientific tracklines for avoidance of observed wildlife. This declaration should in no way be construed to influence or alter the safe operation of the vessel which is at the sole discretion of the Canadian Coast Guard and its Commanding Officer.

Dr. Jacob Verhoef Director UNCLOS Program Geological Survey of Canada Natural Resources Canada

Director's Office UNCLOS Program Bedferd Institute of Occanography P.O. Box 1008 Dartmeuth. Nova Scotia B2Y 4A2

Bureau du Directeur UNCLOS Programme Institut acéanographique de Bedford C.P. 1006 Dartmouth, Nouvelle-Écosse B2Y 4A2

Telephone (902) 426-3225 Facsimile (902) 426-1466 C.P. 1006 Dartmouth, Nouvelle-Écosse B2 Téléphane (902) 426-3225 Télécopieur (902) 426-1466



APPENDIX D Informal ESA section 7 Consultation – Cetaceans and Pinnipeds



Based on the following information we concur with your determination that the activities conducted during the experiment may affect, but are not likely to adversely affect endangered bowhead, fin, humpback or sperm whales or steller sea lions. No designated critical habitat occurs within the action area for this experiment, therefore, no critical habitat will be affected by the bathymetric and seismic surveys and other experiment activities.

Description of Proposed Action

The USCG *Healy* and the CCCGS *St-Laurent* will each leave port to rendezvous at the survey site within the Arctic Ocean to begin the bathymetric and seismic surveys. The *Healy* will leave Dutch Harbor, Alaska around August 3, 2010, and return to Barrow, Alaska around September 4, 2010. The *St-Laurent* will leave Kugluktuk, Canada around August 2, 2010, and return there around September 16, 2010. During the surveys the two vessels will operate either in tandem , with the *Healy* breaking and clearing ice as needed for the *St. Laurent* or the two vessels may

diverge and operate independently in open water. Helicopter transfers of crew from the Healy



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are also planned for ~1 day during a ship-to-shore crew change at Barrow at the end of the survey.

The majority of the seismic and bathymetric surveys will occur beyond Alaska's continental shelf in the deeper, international waters of the Arctic Ocean. Both ships carry equipment for the experiment. Seismic survey equipment aboard the *St. Laurent* includes an airgun array and a Knudsen 320BR "Chirp" pulse echo sounder operating at 12 kHz. The airgun array consists of three Sercel G-guns (two 500 in³ and one 150 in³ airguns) for an overall discharge of 1150 in³. The airgun array has a source level of 235 (0-pk) and 225 rms. The single 150 in3 G-gun will be used if a power down is necessary.

The *Healy* will use a Kongsberg EM122 multibeam bathymetric sonar which operates at 10.5–13 (usually 12) kHz, a Knudsen 3.5 kHz Chirp sub-bottom profiler and an ODEC 1500 "piloting" echo sounder (with available frequencies of 12, 24, 33, 40, 100, and 200 kHz) while underway and during the seismic data acquisition. Acoustic Doppler current profilers operating at 75-kHz and 150-kHz may also be used on the *Healy*.

In addition to the hydrophone streamer, two marine sonobuoys will be deployed to acquire wide angle reflection and refraction data for velocity determination to convert seismic reflection travel i time to depth. Sonobuoys will be deployed off the stern of the *St. Laurent* approximately every eight hours during seismic operations with as many as three deployments per day. The sonobuoy's hydrophone will start receiving seismic signals at a water depth of ~60 m and transmit those signals via radio to the *St- Laurent*. The sonobuoys are pre-set to scuttle eight hours after activation.

The Canadians will deploy a helicopter from the *St-Laurent* for ice reconnaissance, spot bathymetry and crew transfers between the two vessels during survey operations. The spot bathymetry data will be collected by a 12 kHz transducer that will be slung by the helicopter and placed in the water. Daily helicopter operations are anticipated pending weather conditions. The proposed tracklines for the 2010 survey are show below (Figure 1). The entire survey area will be bounded approximately by 71° to 84° N latitude and 145° to 158° W longitude in water idepths ranging from ~1900–4000 m. Figure 1: Proposed Tracklines for the 2010 Seismic Survey for USGS/Geological Survey of Canada 2010 Extended Continental Shelf Survey in the northern Beaufort Sea and Arctic Cocan.



Table 1. Proposed U.S. tracklines for USGS/Geological Survey of Canada (GSC) 2010 Extended Continental Shelf Survey in the northern Beaufort Sea and Arctic Ocean.

	Location	End Point 1	End Point 2	km	n.mi.
	NS in central EEZ	71.22° N ; 145.17° W	73.92° N ; 145.30° W	300	162
ł	Central-western EEZ connector	73.92° N ; 145.30° W	71.84° N ; 151.82° W	317	171
	NS in western EEZ	71.84° N ; 151.82° W	74.32° N ; 150.30°W	281	152
ł	South Northwind Ridge	74.32° N ; 150.30°W	74.96° N ; 158.01° W	239	129
i	Northwind Ridge connector	74.96° N ; 158.01° W	76.30° N : 155.88° W	161	87
l	Mid-Northwind Ridge	76.30° N ; 155.88° W	75.41° N ; 146.50° W	274	148
I	Northwind Ridge connector	75.41° N : 146.50° W	76.57° N : 146.82° W	129	70
Į.	Mid-Northwind Ridge	76.57° N ; 146.82° W	76.49° N ; 150.73° W	102	55
			Totals	1803	974

Surveys will occur inside U.S. waters as well as outside U.S. waters using airguns, eco sounders, sub-bottom and Doppler profilers, a hydrophone streamer and sonobuoys. The two tracklines proposed to enter US waters (with a connector line between them) occur in the Beaufort Sea and are included as part of the solid lines in Figure 1 above. The portions of the tracklines contained within U.S. waters include the southern 263.8 km of the line that runs North-South (NS) in the western EEZ, the southern 264.5 km of the line that runs NS in the central EEZ, and the 277.7 km connector line (Central-western EEZ connector). These portions of the tracklines represent

the closest approaches to the shoreline for the entire cruise. The NS in western EEZ trackline
thas its closest approach to land in about 2500 m water depth at about 120 km from the shoreline.
The NS in central EEZ trackline has its closest approach to land about 116 km from the shoreline
in about 1900 m water depth. The two tracklines and connector are scheduled for data
acquisition from August 7 to August 12, 2010. The remainder of the survey will occur outside of
the US EEZ and farther away from the shoreline and continental shelf in deeper, international
waters within the Arctic Ocean.

Estimated Sound Level Radii

Sound level radii of the airgun array were measured in 2009 during a seismic calibration experiment (Mosher et al. 2009; Roth and Schmidt 2010) to aid estimation of the peak sound pressure levels as a function of range. A transmission loss model was then constructed assuming spherical (20LogR) spreading and using the source level estimate (235 dB re 1 μPa 0-peak; 225 dB re 1 μPa rms) from the measurements. The use of 20LogR spreading fit the data well out to ~1 km where variability in measured values increased. Additionally, the Gundalf® modeling package was used to model the airgun array and estimated a source level of 236.7 dB 0-peak (226.7 dB rms). Using this slightly stronger source level estimate and 20LogR spreading the received levels of sound were estimated at the 190 dB, 180 dB and 160 dB isopleths and are expected to occur at 68 m, 216 m and 2,157 m, respectively.

The anticipated sound-level radii for the lower energy sound sources including the Chirp echo sounder (on the *St. Laurent*) and bathymetric sonar (on the *Healy*) are less than that for the airgun configuration. It is assumed that during simultaneous operations of the airgun array and sounder, any marine mammals close enough to be affected by the sounder would already be affected by the airguns.

Listed Species in the Action Area

The action area is defined as "all areas to be affected directly or indirectly by the Federal action and not merely the immediate area involved in the action" (50 CFR §402.02). The action area for the 2010 experiment encompasses the areas through which the *Healy* and *St-Laurent* transit to arrive at the Arctic Ocean rendezvous point as well as the areas around and adjacent to the survey sites. Transits will occur through the Bering, Chukchi and Beaufort Seas. The bathymetric and seismic surveys will occur within the Beaufort Sea and Arctic Ocean. Listed bowhead, fin, humpback and sperm whales and steller sea lions will occur in portions of the action area as summarized below.

Bowhead whales winter in the central and western Bering Sea and many of them summer in the Canadian Beaufort Sea. Some bowheads arrive in coastal areas of the eastern Canadian Beaufort Sea and Amundsen Gulf in late May and June, but most may remain among the offshore pack ice of the Beaufort Sea until mid-summer. After feeding primarily in the Canadian Beaufort Sea and

Amundsen Gulf, bowheads migrate westward across the Beaufort Sea from late August through mid- or late October. Westbound bowheads typically reach the Barrow area in mid-September
but can arrive as early as August, and are in that area until late October. Bowheads tend to migrate west in deeper water (farther offshore) during years with higher-than-average ice
coverage than in years with less ice (Moore 2000; Treacy et al. 2006). The migration corridor ranged from ~30 km offshore during light ice years to ~80 km offshore during heavy ice years (Treacy et al. 2006). In addition, the sighting rate tends to be lower in heavy ice years (Treacy I 1997). During fall migration, most bowheads migrate west in water ranging from 15 to 200 m
deep (Miller et al. 2002 as cited in NMFS 2008; Richardson and Thomson 2002).

Fin whales have been known to occur in the northern Gulf of Alaska and southeastern Bering Sea from May to October, with some movement through the Aleutian passes into and out of the Bering Sea. There have been only rare observations of fin whales in the Chukchi Sea and no observations in the Beaufort Sea since 1979.

Humpback whale sightings in the Bering Sea have been recorded southwest of St. Lawrence
Island, the southeastern Bering Sea, and north of the central Aleutian Islands. Historic and
recent information indicated that humpback whales did not inhabit the northern portions of the
Chukchi Sea or enter the Beaufort Sea, however, four humpback whales were reported during
vessel-based surveys in the Chukchi Sea in 2007 and two sightings were reported in 2008.
National Marine Mammal Laboratory observers also recorded one humpback whale during aerial
surveys in the Chukchi Sea in 2009. A humpback whale cow/calf pair was also reported in the
Beaufort Sea east of Barrow, Alaska near Smith Bay in 2007.

I The approximate distribution of sperm whales in the North Pacific includes deep waters south of 62°N (the southern Bering Sea in Alaska) to the equator. Only older, male sperm whales move north in the summer to feed in the Gulf of Alaska, southern Bering Sea, and waters around the Aleutian Islands while females and young remain in tropical and temperate waters.

Steller sea lions range along the North Pacific Rim from northern Japan to California, with centers of abundance and distribution in the Gulf of Alaska and Alcutian Islands, respectively. The species is not known to migrate, but individuals disperse widely outside of the breeding season (late May-early July). During fall and winter in Alaska, steller sea lion may occur at rookeries and haulouts used during the summer and they are also seen near sea ice and islands in the northern Bering Sea.

Effects of the Proposed Action

The proposed experiment consists of vessel transits, helicopter use, bathymetric and seismic surveys and ice breaking. The majority of the activities conducted as part of the proposed action will have no effects on listed species because the activity and the effects on the environment from these activities will not overlap in time or space with listed species. These activities

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: include vessel operations and crew transfers via helicopter during the surveys and spot : bathymetry operations. These activities occur in areas where listed species do not occur.

Vessel transit, transfer of crew at the end of the project, seismic and bathymetric surveys and ice
 breaking activities either occur in areas where listed species occur or as in the case of airgun
 noise, may propagate to areas where listed species may occur.

Bowhead, fin, humpback and sperm whales and steller sea lions may occur in portions of the Bering, Chukchi and Beaufort Seas as the two vessels transit from port to the rendezvous site in the Arctic Ocean. Sounds emanating from the vessels' engines are expected to be short term as the vessels head north to the rendezvous point. Disturbance from vessels may cause whales to a slightly and temporarily alter their habitat use. All such effects are expected to be of short duration and whales are expected to resume their behavior as the vessels move out of their immediate area without impairment of feeding, migration, or other behaviors. We would, therefore, expect any effects to listed species to be minor and insignificant. Although the *Healy* and *St-Laurent* transits from port to the rendezvous site occur in areas where fin, humpback and sperm whales and steller sea lions may occur, these transits head north through and out of the extreme northern ranges of these animals. Whale and steller sea lion abundance through these (areas are expected to decrease significantly and the vessels are less likely to encounter whales as they transit. The majority of bowhead whales are expected to occur on the feeding grounds in the Beaufort Sea. Given this, the probability that the vessels would interact with a whale or sea : lion en route to the rendezvous site is discountable.

At the end of the survey the Healy will change crew in Barrow, Alaska. Several helicopter trips will occur to transfer crew to shore. Whales could be temporarily harassed or disturbed by lowflying helicopters during ship to shore transfers. Cetacean reactions to helicopters depend on several variables including the animal's behavioral state, activity, group size, habitat, and the flight patterns used, among other variables (Richardson et al. 1995a). Reactions to helicopter I disturbance are difficult to predict and may range from no reaction at all to minor changes in : course or (infrequently) leaving the immediate area of the activity. During spring migration in I the Beaufort Sea, beluga whales reacted to helicopter noise more frequently and at greater Idistances than did bowhead whales (38% vs. 14% of observations, respectively). Most reactions occurred when the helicopter passed within 250 m lateral distance at altitudes <150 m. Neither species exhibited noticeable reactions to single passes at altitudes >150 m. Belugas within 250 im of stationary helicopters on the ice with the engine running showed the most overt reactions (Patenaude et al. 2002). Whales were observed to make only minor changes in direction in response to sounds produced by helicopters, so all reactions to helicopters were considered brief and minor. The crew of the Healy will coordinate with community observers aboard the ship to schedule the helicopter trips when whales are not likely to be in the vicinity of the helicopter's path to shore. This coordination is expected to minimize any adverse effects the ship to shore

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transfer may have on bowhead whales as well as humpback whales which occur on rare occasions in the Beaufort Sea.

Historically, bowhead whales and more recently small numbers of humpback whales have occurred on the Alaskan shelf in the Beaufort Sea during the August to September time period in which the surveys are scheduled. While the actual paths of the vessels conducting seismic and bathymetric surveys will not overlap with bowhead whales and humpback whales since these whales are expected to occur further towards shore on the continental shelf, the sound levels associated with the surveys could propagate to areas where the whales could hear the sounds associated with the airguns. Fin and sperm whales are not expected to occur in the Beaufort Sea and the Arctic Ocean and will not be affected by survey activities.

Because whales are most sensitive to noise at the frequencies at which they vocalize we assume that whales can also hear best in these frequencies. Most bowhead vocalizations are at 50-400 Hz, although components may reach as low as 35 Hz or as high as 5 kHz (Burns et al. 1993). Humpback whale vocalizations range from 20 Hz to at least 10 kHz (Silber 1986). However, based on a study conducted by Au et al. (2006) which recorded humpback whale songs having high-frequency harmonics extending up to at least 24 kHz, humpbacks are believed to hear to at least 25 kHz. The dominant sounds emitted by airguns are in the low frequency range (25 to 100 Hz) and are audible to bowhead and humpback whales.

The anticipated sound-level radii for the lower sound sources (bathymetric sonar, the Knudsen 3.5 kHz Chirp sub-bottom profiler, and the piloting echo sounder) are less than that for the airgun configuration. Based on their assumed hearing abilities bowhead whales would be able to hear the 3.5 kHz frequencies of the sub-bottom profiler and humpback whales would be able to hear the sub-bottom profiler as well as the 12 and 25 kHz frequencies of the piloting echsounder If whales were to pass close enough to or through the beam emitted by these sound sources. Sound pressure levels are highest within the beam and diminish rapidly outside the beam of these types of sound sources. Kremser (2005) found during testing of a Hydrosweep multibeam swath mapping echo sounder and a Parasound sub-bottom profiler in Antarctic waters that the sound pressure level within the horizontal propagation of the sounds (horizontal lobes) emitted by the two sources and close to the beam is about 20 db less than the level found in the center of the beam (Wendt 2001 as cited in Kremser et al 2005) and the sound levels outside the beam decrease rapidly with distance (Kremser et al 2005). The USGS plans to operate the bathymetric sonar, sub-bottom profiler and piloting echo sounder independently from the airguns while underway and at other times during the survey as well as simultaneously with the airguns. Neither bowhead nor humpback whales are expected to pass through the beam of these sound sources or occur in the vicinity of the surveys which will occur further offshore in the Beaufort and Arctic Ocean. Although some sound may propagate horizontally from the echo sounder, bathymetric sonar and sub-bottom profiler, bowhead whales and humpback whales are not

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expected to hear these sounds and are not expected to be adversely affected by their operation because of the characteristics of these sources (downward directed beam and highest energy levels near the center of the beam with rapidly attenuating energy levels with distance).

The *Healy* will operate a 75 kHz and a 150 kHz acoustic Doppler current profiler. Both of these profilers operate above the hearing ranges of bowhead and humpback whales, and will not affect l these whales. The streamer, sonobuoys and the transducer are listening/recording devices, not acoustic sources and, therefore, will also not affect bowhead and humpback whales.

Throughout the survey the 180 dB isopleth for the airguns is estimated to occur 500 meters from the seismic vessel while the 160-dB isopleth is estimated to occur approximately 2.5 km from the seismic vessel. Bowhead and possibly humpback whales could migrate through the Beaufort Sea while the seismic and bathymetric surveys are occurring in the survey area. The closest survey tracklines will occur approximately 116 km from the Alaskan shoreline in the Beaufort Sea for a 5-day duration, then the survey will move to approximately 397 km from the Alaskan shoreline [NS in western EEZ trackline distance from shore (116 km)+ length of western trackline (281 :km)=397 km] and continue north.

It is assumed that during simultaneous operations of the airgun array, bathymetric sonar, subbottom profiler and piloting echo sounder, any marine mammals close enough to be affected by those lower sound sources would already be affected by the higher source levels of the airguns. Because of the higher source level and resulting propagation distances, the airguns are assumed to have the largest potential to affect bowhead and humpback whales. Baleen whales generally itend to avoid operating airguns, but avoidance radii are quite variable. Whales are often reported to show no overt reactions to pulses from large arrays of airguns at distances beyond a few kilometers, even though the airgun pulses remain well above ambient noise levels out to much ilonger distances. However, baleen whales exposed to strong noise pulses from airguns often react by deviating from their normal migration route and/or interrupting their feeding and imoving away. In the case of the migrating gray and bowhead whales, the observed changes in behavior appeared to be of little or no biological consequence to the animals. They simply avoided the sound source by displacing their migration route to varying degrees, but within the inatural boundaries of the migration corridors.

Studies of gray, bowhead, and humpback whales have determined that received levels of pulses in the 160–170 dB re 1µPa rms range seem to cause obvious avoidance behavior in a substantial ifraction of the animals exposed. In many areas, seismic pulses from large arrays of airguns diminish to those levels at distances ranging from 4.5 to 14.5 km from the source. A substantial proportion of the baleen whales within those distances may show avoidance or other strong disturbance reactions to the airgun array. Subtle behavioral changes sometimes become evident at somewhat lower received levels, and some species of baleen whales, notably bowhead and humpback whales, at times show strong avoidance at received levels lower than 160–170 dB re 1µPa rms. Bowhead whales migrating west across the Alaskan Beaufort Sea in autumn, in particular, are unusually responsive, with substantial avoidance occurring out to distances of 20–30 km from a medium-sized airgun source (Miller et al. 1999as cited in NMFS 2008; Richardson et al. 1999). The seismic survey will be conducted during fall migration, but at locations starting at > 100 nautical miles offshore, well north of the known bowhead migration corridor and well beyond the 20-30 km distance cited in the two studies.

Data on short-term reactions (or lack of reactions) of cetaceans to impulsive noises do not necessarily provide information about long-term effects. It is not known whether impulsive noises affect reproductive rate or distribution and habitat use in subsequent days or years. However, gray whales continued to migrate annually along the west coast of North America despite intermittent seismic exploration and much ship traffic in that area for decades (Appendix A in Malme et al. 1984). Bowhead whales continued to travel to the eastern Beaufort Sea each summer despite seismic exploration in their summer and autumn range for many years l(Richardson et al. 1987). Populations of both gray whales and bowhead whales grew (substantially during this time. At the distances of these surveys to the bowhead migration route (sound pulses from the airguns may be too weak to be heard at the location of the animal, (i.e., flower than the prevailing ambient noise level) or the noise may be audible but not strong enough to elicit any overt behavioral response. In any event, the brief exposures to sound pulses from the airguns will be insignificant and are not likely to adversely affect bowhead and humpback whales.

:Icebreakers produce more noise while breaking ice than ships of comparable size due, primarily, to the sounds of the propeller cavitating (Richardson et al. 1995a). Multi-year ice, which is expected to be encountered in the northern and eastern areas of the proposed survey, is thicker than younger ice. Icebreakers commonly back and ram into heavy ice until losing momentum to make way. The highest noise levels usually occur while backing full astern in preparation to ram forward through the ice. Overall, the noise generated by an icebreaker pushing ice was 10-15 dB greater than the noise produced by the ship underway in open water (Richardson et al. 1995b).

When seismic survey vessels are attended by icebreakers additional disturbance and noise will be introduced by the noise of the icebreaker. There are no observations of bowhead or humpback reactions to icebreaking activities. It is likely that response distances would vary, depending on the amount of icebreaking activities and sound propagation conditions. In general, the Arctic Ocean is a noisy environment. Greening and Zakarauskas (1993), reported ambient sound levels of up to 180 dB μPa²/Hz under multi-year pack ice in the central Arctic pack ice. Based on models, bowhead whales likely would respond to the sound of the icebreakers at distances of 2-25 km (1.24-15.53 mi) from the icebreakers (Miles et al. 1987). This study predicts that roughly half of the bowhead whales show avoidance response to an icebreaker underway in open water at a range of 2-12 km (1.25-7.46 mi) when the sound-to-noise ratio is 30 dB. The study also predicts that roughly half of the bowhead whales would show avoidance response to an icebreaker pushing ice at a range of 4.6-20 km (2.86-12.4 mi) when the sound-to-noise ratio is 30 dB.

Richardson et al. (1995b) found that bowheads migrating in the nearshore lead during the spring migration often tolerated exposure to playbacks of recorded icebreaker sounds at received levels up to 20 dB or more above the natural ambient noise levels at corresponding frequencies. The source level of an actual icebreaker is much higher than that of the projectors (projecting the recorded sound) used in this study (median difference 34 dB over the frequency range 40-6,300 : Hz). Over the two-season period (1991 and 1994) when icebreaker playbacks were attempted, an estimated 93 bowheads (80 groups) were seen near the ice camp when the projectors were transmitting icebreaker sounds into the water, and approximately 158 bowheads (116 groups) : were seen near there during quiet periods. Some bowheads diverted from their course when exposed to levels of projected icebreaker sound greater than 20 dB above the natural ambient noise level in the one-third octave band of the strongest icebreaker noise. However, not all : bowheads diverted at that sound-to-noise ratio, and a minority of whales apparently diverted at a lower sound-to-noise ratio. The study concluded that exposure to a single playback of variable icebreaker sounds can cause statistically but probably not biologically significant effects on movements and behavior of migrating whales in the lead system during the spring migration east of Point Barrow. The study indicated the predicted response distances for bowheads around an actual icebreaker would be highly variable; however, for typical traveling bowheads, detectable effects on movements and behavior are predicted to extend commonly out to radii of 10-30 km (6.2-18.6 mi). Predicting the distance a whale would respond to an icebreaker like the Healy is difficult because propagation conditions and ambient noise vary with time and with location. However, because the closest survey activities and icebreaking are approximately 116 km away and are of limited duration (5 days), and the next closest survey activities are 397 km away to the north and west in the Arctic Ocean, we do not anticipate that ice breaking activities would have : biologically significant effects on the movements and behavior of bowhead and humpback whales; therefore we conclude that ice breaking activities are insignificant and are not likely to adversely affect these whale species.

This concludes section 7 consultation for the 2010 extended continental shelf experiment. No further consultation is required at this time. If project plans change, or if you have questions or concerns regarding this consultation or the consultation process in general, please contact me or Kellie Foster at 301-713-1401 x131.

Sincerely,

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James H. Lecky Director, Office of Protected Resources

APPENDIX E Informal ESA section 7 Consultation – Polar Bears and Walruses



United States Department of the Interior

FISH AND WILDLIFE SERVICE 1011 E. Tudor Road Anchorage, Alaska 99503-6199



AFES/MMM

Dr. Deborah Hutchinson, Ph.D. U.S. Geological Survey 384 Woods Hole Road Woods Hole, Massachusetts 02543

Dear Dr. Hutchinson:

This responds to your May 07, 2010, request that the U.S. Fish & Wildlife Service (Service) review the operations for the summer 2010 Arctic Ocean geophysical experiment for potential impacts on Pacific walruses and polar bears. The primary purpose of the expedition is to collect bathymetric and seismic data in support of defining the respective extended continental shelves of the U.S. and Canada as defined in Article 76 of the United Nations Convention on the Law of the Sea (UNCLS). This year's expedition differs from previous years in that for approximately seven days, out of the total 35 days, two icebreaking ships will collect seismic and bathymetric data within the U.S. Exclusive Economic Zone (EEZ).

The U.S. icebreaker USCGC Healy will collect bathymetric and gravity data as well as break ice (when required) from August 02–September 06, 2010. The Canadian ice breaker CCGS Louis S. St. Laurent (Louis) will collect seismic data as well as break ice (when required) during the twoship operations. Although the majority of proposed vessel tracks are beyond the U.S. 200-nmi EEZ limit, two lines with a connecting line are proposed within this zone to connect the offshore data with existing data on the Alaska margin, as set forth in the guidelines for Article 76 UNCLS. For these two lines and the connector, the closest planned approach to the Alaska shoreline is approximately 100 km in waters greater than 1900 m deep.

Given our understanding of polar bear and walrus distribution, the planned travel routes and locations of the activity we believe that it is unlikely the proposed studies will result in any major disturbances or impacts to individual polar bears or walruses. Disturbance will most likely be in the form of noise events or the unusual presence of a ship in such remote icebound areas. In the event that any bears or walruses are encountered, the most likely response of the animals will be avoidance, including walking, diving and/or swimming away. These typical behaviors would not be expected to have any impact on the fitness of survival of the individual animals and will be limited in scope and short term in duration. The Service feels the probability of level B Harassment is small, in part, due to the observations from last year's cruise where no Pacific walrus and approximately ten polar bears were observed. In addition, interactions between polar bears and/or walruses and the vessels will be minimal due to the limited overlap of the location of the activity and the distribution of polar bears and walruses during this time of year.


Both vessels can minimize any potential interactions by following the monitoring and mitigation measures described in your May 07, 2010 letter; attachment 2, "Proposed Monitoring and Mitigation (from draft IHA)" and attachment 3, "Polar Bear Interaction Plan". A copy of these plans and the included observation forms must be available at all times to ship's personnel for reference.

In the event that polar bears or Pacific walrus are observed, the Service requests that the *Healy* limit interactions with observed animals by maintaining at least 800 m (½ mile) distance from all observed polar bears and walruses in vessel operations. During aerial observations flight paths will avoid observed polar bears and walruses by at least 800 m (½ mile) and 300 m (1,000 feet) above ground level (AGL).

The Service requests any sightings of bears or walruses be recorded on the appropriate observation sheets by the MMOs and be submitted to the Marine Mammals Management Office in Anchorage via email (craig_perham@fws.gov) or fax within 24 hours of the observation. We further request that a summary report of polar bear and Pacific walrus sightings be submitted to the Marine Mammals Management Office no later than 90 days after the completion of the expedition.

Considering the relatively low likelihood of encountering polar bears or walruses, along with the limited impact and anticipated responses by affected animals that would likely ensue from an encounter with either or both vessels, the Service has determined that an incidental take authorization is not necessary for this project. Included below is a list of common stipulations the Service requires when issuing a Letter of Authorization (LOA) for incidental take of Pacific walruses and polar bears. These are included for your information so you are aware of the Service's current requirements for industrial operators in the Beaufort Sea. By following your "Polar Bear Interaction Plan" and using the common stipulations below as guidelines you can limit your possibility of incidental take of polar bears of Pacific walruses. The common stipulations include:

- 1. Intentional take of polar bears and Pacific walruses is prohibited under this authorization.
- Your interaction, avoidance and mitigation plans are approved and all provisions must be complied with unless specifically noted otherwise in this authorization.
- A copy of this authorization and the approved interaction and avoidance plans listed above must be posted and available for all personnel and in the possession of the operators of all vessels and aircraft engaging in the activities approved under the authority of this authorization.
- Operations managers, or their designates, must be fully aware, understand and be capable of implementing the conditions of this authorization.
- This authorization is valid only for those activities and locations identified in your request for a Letter of Authorization and described in your plan of operations.

- Polar bear and walrus monitoring, reporting, and survey activities must be conducted in accordance with 50 CFR section 18.128 and must comply with the following monitoring, mitigation, and reporting requirements:
 - a. LOA holder and designates must cooperate with the Fish and Wildlife Service (Service), and other designated Federal, State, or local agencies to monitor the impacts of oil and gas exploration activities on polar bears and walruses.
 - b. If any changes develop in the project during the period approved under this authorization, such as activities, location or methods, notify the Marine Mammals Management Office prior to the implementation of such changes.
 - c. Avoid concentrations or groups of walruses and individuals or groups of polar bears hauled out onto land or ice by all vessels under the management of LOA holder. Operators of vessels should, at all times, conduct their activities at the maximum distance possible from known or observed concentrations of marine mammals. Under no circumstances, other than an emergency, should vessels operate within 800 meters (½ mile) of walruses or polar bears observed on land or ice.
 - d. Take every precaution to avoid encroachment upon or harassment of walruses or polar bears in water when a vessel is operated near these animals. Maintain an 800 meter (½ mile) distance, when practicable. Vessels must reduce speed and steer around walruses or polar bears observed in water when able to do so. Vessels may not be operated in such a way as to separate members of a group of walruses or polar bears from other members of the group. Vessels will avoid multiple changes in direction and speed when walruses or polar bears are present.
 - e. Restricting or affecting walrus or polar bear movements, by any means, in sea, on land or on ice, is prohibited. Separation distances will be enforced until animals have left the area of their own volition.
 - f. LOA holder must designate a qualified individual or individuals as Marine Mammal Observers (MMO) to observe, record, and report the effects of project activities on polar bears and walruses to the Service within 24 hours of visual observation.
 - g. For each walrus or polar bear sighting, an MMO or designated crew member will record at least the following:
 - i. a unique sighting identification number;
 - ii. observer name and contact information (phone, email, etc.)
 - iii. time, location (with latitude, longitude, and datum), heading, speed, activity and identity of the observation vessel;
 - iv. action taken by vessel operator in response to sighting (describe);

- v. for all other vessels visible within 5 km of the observation vessel, when polar bears or walruses are sighted, record the identification, bearing, distance, heading, speed and activity of the other vessel(s);
- vi. Species (polar bear or walrus);
- vii. group size (approximate number of individuals);
- viii. age/size/sex categories (if determinable);
- ix. behavior or activity of animals sighted (describe);
- x. reaction of animal(s) to any vessel(s) (describe):
- xi. substrate (water, ice and/or land),
- xii. heading (if determinable), bearing and distance from vessel of animal(s);
- xiii. sighting cue (what caught MMOs attention);
- xiv. environmental conditions including:
 - weather
 - air temperature
 - visibility, provide: 1) distance (km, mi or nm), 2) light/dark/twilight and 3) glare (none, little, moderate, severe);
 - · water depth (meters, feet or fathoms),
 - sea state (Beaufort scale),
 - ice condition, provide: 1) estimated % ice cover in vicinity of sighting (10% increments), 2) estimated distance to pack ice (km, mi or nm);
- xv. estimated range (m, km, mi or nm) at first sighting, estimated range (m, km, mi or nm) at closest approach;
- xvi. MMO comments or notes
- Any incidental lethal take or injury of a polar bears or walruses must be reported to the Service immediately.
- All evidence of polar bears and walruses, such as tracks, carcasses or haul out sites, if applicable, will also be reported;
- At the discretion of the Service, LOA holder must allow Service to place an observer on site, including any facilities, vessels, aircraft or vehicles, to monitor the impacts of the activity on marine mammals, when requested;
- LOA holder must submit an annual monitoring report to the Marine Mammals Management Office (MMM) as required under 50 CFR 18.128(f), a draft of which will be received by MMM no later than 90 days after completion of the project. The report will describe in detail:
 - a. the operations that were conducted;
 - b. the methods, results, and interpretation pertaining to all monitoring tasks;
 - c. the results of the 2010 shipboard marine mammal monitoring;
 - marine mammal sightings (species, numbers, dates, times and locations; age/size/gender, environmental correlates, activities, associated survey activities);
 - estimates of the amount and type of potential take (exposure) of walruses and polar bears (by species) to project activities;

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- f. an analysis of the effects of operations (e.g., on sighting rates, sighting distances, behaviors, movement patterns of walruses and polar bears);
- provide an analysis of factors influencing detectability of walruses and polar bears during project operations;
- h. provide summaries of communications with hunters and potential effects on subsistence uses.
- 11. The draft report will be subject to review and comment by the Service. Any recommendations made by the Service must be addressed in the final report prior to acceptance by the Service. The draft report will be considered the final report for this activity under this Authorization if the Service has not provided comments and recommendations within 90 days of receipt of the report.
- Activities related to the monitoring described in this authorization do not require a separate scientific research permit issued under section 104 of the Marine Mammal Protection Act.
- 13. Per the "Programmatic Biological Opinion for the Beaufort Sea Incidental Take Regulations for Polar Bear (June 2008)", your request also triggers the second of the twotiered programmatic process. In order for incidental take of the polar bear to be exempted from the prohibitions of the ESA, the LOA also serves as an "Incidental Take Statement" (ITS), required under section 7 of the Endangered Species Act of 1973 (ESA). Issuance of the LOA/ITS fulfills the requirements for Tier 2 Consultation of the Programmatic Biological Opinion for the activities described in this letter.
- This Authorization is valid for the period indicated on this authorization, unless extended or terminated in writing by the U.S. Fish and Wildlife Service, Marine Mammals Management Office.

Should you have any further questions contact Mr. Craig Perham of our Marine Mammals Management Office, at (907) 786-3800 or 786-3810.

Sincerel 54 Meet

Rosa Meehan, Ph.D. Chief, Marine Mammals Management

cc: Fairbanks Fish and Wildlife Field Office (FFWFO) USFWS Office of Law Enforcement (OLE)

APPENDIX F

MARINE FISH OF THE BEAUFORT SEA AND ARCTIC OCEAN. FROM FISHBASE.ORG

Species	Family	Common Name	Habitat	Length (Total Length: cm)	Trophic level	Status	Region
Agonus cataphractus	Agonidae	Hooknose	demersal	21 TL	3.4	native	Arctic Ocean
Acantholumpenus	Stichaeidae	Pighead	demersal	86 TL	3.3	native	Beaufort
mackayi		prickleback					Sea/Arctic Ocean
Amblyraja radiata	Rajidae	Thorny skate	demersal	100 TL	4	native	Beaufort
							Sea/Arctic Ocean
Ammodytes dubius	Ammodyt-	Northern sand	demersal	25 TL	3.1	native	Beaufort
	idae	lance					Sea/Arctic Ocean
Ammodytes	Ammodyt-	Pacific sand	benthopelagic	27 TL	3.2	native	Beaufort
hexapterus	idae	lance					Sea/Arctic Ocean
Anarhichas	Anarhichad-	Northern	benthopelagic	180 TL	3.8	native	Beaufort
denticulatus	idae	wolfish					Sea/Arctic Ocean
Anarrhichthys	Anarhichad-	Wolf	demersal	240 TL	3.5	native	Beaufort
ocellatus	idae	eel					Sea/Arctic Ocean
Anisarchus medius	Stichaeidae	Stout eel	demersal	18 TL	3.2	native	Beaufort
		blenny					Sea/Arctic Ocean
Arctogadus borisovi	Gadidae	East Siberian	demersal	56 TL	3.8	questiona	Beaufort
		cod				ble	Sea/Arctic Ocean
Arctogadus glacialis	Gadidae	Arctic cod	bathypelagic	33 TL	3.7	questiona	Beaufort
						ble	Sea/Arctic Ocean
Argyropelecus	Sternoptych-	Half-naked	bathypelagic	5 TL	3.3	native	Arctic Ocean
hemigymnus	idae	hatchetfish					
Artediellus scaber	Cottidae	Hamecon	demersal	9 TL	3.5	native	Beaufort Sea/Arctic Ocean
							Sea/Aretic Occan
Artediellus uncinatus	Cottidae	Arctic hookear	demersal	10 TL	3.5	native	Beaufort
		sculpin					Sea/Arctic Ocean
Aspidophoroides	Agonidae	Aleutian	demersal	22 TL	3.3	native	Beaufort
bartoni		alligatorfish					Sea/Arctic Ocean

				Length	.		
E ncoinc	Family	Common Nomo	Uchitat	(Total	Trophic	Ctatura	Destion
Species				Lengtn; cm)	IEVEI	Status	Region
Atherestnes stomias	idae	flounder	demersal	84 IL	4.3	native	Sea/Arctic Ocean
Bathymaster	Bathymas-	Searcher	demersal	38 TL	3.6	native	Beaufort
signatus	teridae						Sea/Arctic Ocean
Boreogadus saida	Gadidae	Polar cod	demersal	40 TL	3.1	native	Beaufort Sea/Arctic Ocean
Careproctus reinhardti	Liparidae	Sea tadpole	bathydemersal	30 TL	3.5	native	Arctic Ocean
Clupea pallasii pallasii	Clupeidae	Pacific herring	pelagic	46 TL	3.2	native	Beaufort Sea/Arctic Ocean
Coregonus autumnalis autumnalis	Salmonidae	Arctic cisco	pelagic	64 TL	3.6	native	Beaufort Sea/Arctic Ocean
Coregonus laurettae	Salmonidae	Bering cisco	pelagic	54 TL	3.8	native	Beaufort Sea/Arctic Ocean
Coregonus muksun	Salmonidae	Muksun	benthopelagic	64 TL	3.3	native	Arctic Ocean
Coregonus nasus	Salmonidae	Broad whitefish	demersal	71 TL	3.3	native	Beaufort Sea/Arctic Ocean
Coregonus peled	Salmonidae	Peled	demersal	50 TL	3	native	Arctic Ocean
Coregonus pidschian	Salmonidae	Humpback whitefish	demersal	46 TL	3.2	native	Beaufort Sea/Arctic Ocean
Coregonus sardinella	Salmonidae	Common whitefish	pelagic	47 TL	3.2	native	Beaufort Sea/Arctic Ocean
Cottunculus microps	Psychrolut- idae	Polar sculpin	bathydemersal	37 TL	3.4	native	Arctic Ocean
Cottunculus sadko	Psychrolut- idae	Fathead	bathydemersal	19 TL	3.3	native	Arctic Ocean
Cyclopteropsis jordani	Cyclopter- idae	Smooth lumpfish	demersal	8 TL	3.3	native	Beaufort Sea/Arctic Ocean
Cyclopteropsis mcalpini	Cyclopter- idae	Arctic lumpsucker	demersal	8 TL	3.4	native	Arctic Ocean
Dipturus lintea	Rajidae	Sailray	bathydemersal	123 TL	3.5	native	Arctic Ocean
Eleginus gracilis	Gadidae	Saffron cod	demersal	55 TL	4.1	native	Beaufort Sea/Arctic Ocean

Species	Fomily	Common Nomo	Habitat	Length (Total Longthy om)	Trophic	Statua	Pagian
Species				Lengin; Cm)	1 O	Status	
Eleginus nawaga	Gadidae	Navaga	demersal	42 IL	4.2	native	Sea/Arctic Ocean
Eumesogrammus	Stichaeidae	Fourline	benthopelagic	22 TL	3.2	native	Beaufort
praecisus		snakeblenny					Sea/Arctic Ocean
Eumicrotremus	Cyclopter-	Pimpled	demersal	6 TL	3.3	native	Beaufort
andriashevi	idae	lumpsucker					Sea/Arctic Ocean
Eumicrotremus	Cyclopter-	Leatherfin	demersal	13 TL	3.5	native	Beaufort
derjugini	idae	lumpsucker					Sea/Arctic Ocean
Eumicrotremus orbis	Cvclopter-	Pacific spiny	demersal	13 TL	3.5	native	Beaufort
	idae	lumpsucker					Sea/Arctic Ocean
Eumicrotremus	Cyclopter-	Atlantic spiny	demersal	13 TL	3.3	native	Beaufort
spinosus	idae	lumpsucker					Sea/Arctic Ocean
Gadus ogac	Gadidae	Greenland cod	demersal	77 TL	3.6	native	Beaufort Sea/Arctic Ocean
Gymnelus andersoni	Zoarcidae	Eelpout	bathydemersal	14 TL	3.3	native	Arctic Ocean
Gvmnelus	Zoarcidae	Bigeve	demersal	13 TL	3.2	native	Beaufort
hemifasciatus		unernak					Sea/Arctic Ocean
Gymnelus viridis	Zoarcidae	Fish doctor	demersal	56 TL	3.1	native	Beaufort Sea/Arctic Ocean
Gymnocanthus	Cottidae	Threaded	demersal	23 TL	3.1	native	Beaufort
pistilliger		sculpin					Sea/Arctic Ocean
Gymnocanthus	Cottidae	Arctic staghorn	demersal	30 TL	3.3	native	Beaufort
tricuspis		sculpin					Sea/Arctic Ocean
Hemilepidotus	Cottidae	Butterfly	demersal	37 TL	3.5	native	Beaufort
papilio		sculpin					Sea/Arctic Ocean
Hemilepidotus zapus	Cottidae	Longfin Irish lord	demersal	13 TL	3.3	native	Beaufort Sea/Arctic Ocean
Hexagrammos	Hexagram-	Whitespotted	demersal	48 TL	3.4	native	Beaufort
stelleri	midae	greenling					Sea/Arctic Ocean
Hippoglossoides	Pleuronec-	Bering	demersal	37 TL	3.5	native	Beaufort
robustus	tidae	flounder					Sea/Arctic Ocean

				Length (Total	Trophic		
Species	Family	Common Name	Habitat	Length; cm)	level	Status	Region
Hippoglossus stenolepis	Pleuronec- tidae	Pacific halibut	demersal	267 TL	4.1	native	Beaufort Sea/Arctic Ocean
Icelus bicornis	Cottidae	Twohorn sculpin	demersal	20 TL	3.1	native	Beaufort Sea/Arctic Ocean
Icelus spatula	Cottidae	Spatulate sculpin	demersal	14 TL	3.4	native	Beaufort Sea/Arctic Ocean
Leptagonus decagonus	Agonidae	Atlantic poacher	demersal	21 TL	3.2	native	Beaufort Sea/Arctic Ocean
Leptoclinus maculatus	Stichaeidae	Daubed shanny	demersal	20 TL	3.3	native	Beaufort Sea/Arctic Ocean
Lethenteron camtschaticum	Petromyzon- tidae	Arctic lamprey	demersal	62 TL	4.5	native	Beaufort Sea/Arctic Ocean
Limanda aspera	Pleuronec- tidae	Yellowfin sole	demersal	47 TL	3.2	native	Beaufort Sea/Arctic Ocean
Liopsetta glacialis	Pleuronec- tidae	Arctic flounder	demersal	35 TL	3.6	native	Beaufort Sea/Arctic Ocean
Liparis bristolensis	Liparidae	Snailfish	demersal	20 TL	3.5	native	Beaufort Sea/Arctic Ocean
Liparis fabricii	Liparidae	Gelatinous snailfish	bathydemersal	20 TL	3.5	native	Beaufort Sea/Arctic Ocean
Liparis gibbus	Liparidae	Variegated snailfish	demersal	52 TL	3.2	native	Beaufort Sea/Arctic Ocean
Liparis tunicatus	Liparidae	Kelp snailfish	demersal	16 TL	3.4	native	Beaufort Sea/Arctic Ocean
Lumpenus fabricii	Stichaeidae	Slender eelblenny	benthopelagic	36 TL	3.3	native	Beaufort Sea/Arctic Ocean
Lycenchelys kolthoffi	Zoarcidae	Eelpout	bathydemersal	29 TL	3.4	native	Beaufort Sea/Arctic Ocean
Lycenchelys muraena	Zoarcidae	Eelpout	bathydemersal	28 TL	3.5	native	Arctic Ocean
Lycodes eudipleurostictus	Zoarcidae	Doubleline eelpout	demersal	55 TL	3.5	native	Beaufort Sea/Arctic Ocean

				Length (Total	Trophic		
Snecies	Family	Common Name	Hahitat	(ivia)	ιτυμπο	Status	Region
Species Iveodas frigidus	7 ann y Zoarcidae	Eelpout	hathydemercal	Lengin, Chi) 60 TI	3.8	native	Arctic Ocean
Lycoues frigiaus	ZUalciuae	Leipout	Datifyueineisai	09 IL	5.8	native	Aletic Ocean
Lycodes jugoricus	Zoarcidae	Shulupaoluk	demersal	26 TL	3.2	native	Beaufort
		-					Sea/Arctic Ocean
Lycodes luetkenii	Zoarcidae	Eelpout	bathydemersal	44 TL	3.4	native	Arctic Ocean
Lycodes mcallisteri	Zoarcidae	Eelpout	bathydemersal	46 TL	3.4	endemic	Arctic Ocean
x 1	7 1	G 111 1	1 1	2 .5 (T)	2.4		
Lycodes mucosus	Zoarcidae	Saddled	demersal	25 TL	3.4	native	Beaufort
		eelpout					Sea/Arctic Ocean
Ivcodes palearis	Zoarcidae	Wattled	bathydemersal	51 TI	3 5	native	Beaufort
Lycoues purcuris		eelnout	outinydeinersur		5.5	native	Sea/Arctic Ocean
		corpour					Sour notio Socur
Lycodes pallidus	Zoarcidae	Pale eelpout	demersal	26 TL	3.3	native	Beaufort
							Sea/Arctic Ocean
Lycodes polaris	Zoarcidae	Canadian	demersal	25 TL	3.1	native	Beaufort
		eelpout					Sea/Arctic Ocean
Lycodes raridens	Zoarcidae	Eelpout	demersal	31 TL	3.4	native	Beaufort
							Sea/Arctic Ocean
I van dag ratioulatus	Zooroidoo	Aratia aalpout	bathydamarcal	26 TI	2.5	nativa	Pagufort
Lycoues relicululus		Arene cerpour	bathydemersar	50 IL	5.5	native	Sea/Arctic Ocean
							Sea Thethe Geean
Lycodes rossi	Zoarcidae	Threespot	demersal	31 TL	3.5	native	Beaufort
-		eelpout					Sea/Arctic Ocean
Lycodes sagittarius	Zoarcidae	Archer eelpout	bathydemersal	34 TL	3.2	native	Beaufort
							Sea/Arctic Ocean
	7	Tanaaa	h	50 TI	2.5		Decufert
Lycoaes seminuaus	Zoarcidae	Longear	bathydemersal	52 IL	3.5	native	Beautort
		eerpout					Sea/Arctic Ocean
Lycodes	Zoarcidae	Scalebelly	bathydemersal	26 TL	34	native	Beaufort
squamiventer		eelpout		-012	5.1		Sea/Arctic Ocean
1		1					
Lycodes turneri	Zoarcidae	Polar eelpout	demersal	25 TL	3.4	native	Beaufort
							Sea/Arctic Ocean
Lycodes vahlii	Zoarcidae	Vahl's eelpout	bathydemersal	52 TL	3.4	native	Arctic Ocean
				60 m			
Magnisudis atlantica	Paralepid-	Duckbill	pelagic	69 TL	4.1	native	Arctic Ocean
	ıdae	baracudina					

				Length			
<u>Casaina</u>	Family	Common Nomo	Uchitat	(Total	Trophic	Ctatus	Dowion
Species				Lengtn; cm)		Status	Kegion
Mallotus villosus	Osmeridae	Capelin	pelagic	26 IL	3.1	native	Beaufort Sea/Arctic Ocean
Megalocottus	Cottidae	Belligerent	demersal	42 TL	4.4	native	Beaufort
platycephalus		sculpin					Sea/Arctic Ocean
Myoxocephalus jaok	Cottidae	Plain sculpin	demersal	46 TL	4.2	native	Beaufort Sea/Arctic Ocean
Myoxocephalus scorpioides	Cottidae	Arctic sculpin	demersal	22 TL	3.3	questiona ble	Beaufort Sea/Arctic Ocean
Myoxocephalus scorpius	Cottidae	Shorthorn sculpin	demersal	90 TL	3.9	native	Beaufort Sea/Arctic Ocean
Mvorocenhalus	Cottidae	Steller's	reef-associated	49 TI	3.9	native	Beaufort
stelleri	Connuae	sculpin	reer-associated	I) IL	5.7	native	Sea/Arctic Ocean
Myoxocephalus verrucosus	Cottidae	Sculpin	demersal	44 TL	3.8	native	Beaufort Sea/Arctic Ocean
Myxine limosa	Myxinidae	Hagfish	demersal	51 TL	3.4	native	Arctic Ocean
Occella dodecaedron	Agonidae	Bering poacher	demersal	27 TL	3.2	native	Beaufort Sea/Arctic Ocean
Oncorhynchus gorbuscha	Salmonidae	Pink salmon	demersal	76 TL	4.2	native	Beaufort Sea/Arctic Ocean
Oncorhynchus keta	Salmonidae	Chum salmon	benthopelagic	111 TL	3.5	native	Beaufort Sea/Arctic Ocean
Oncorhynchus kisutch	Salmonidae	Coho salmon	demersal	108 TL	4.2	native	Beaufort Sea/Arctic Ocean
Oncorhynchus mykiss	Salmonidae	Rainbow trout	benthopelagic	120 TL	4.4	native	Beaufort Sea/Arctic Ocean
Oncorhynchus nerka	Salmonidae	Sockeye salmon	pelagic	84 TL	3.7	native	Beaufort Sea/Arctic Ocean
Oncorhynchus tshawytscha	Salmonidae	Chinook salmon	benthopelagic	150 TL	4.4	native	Beaufort Sea/Arctic Ocean
Osmerus mordax dentex	Osmeridae	Arctic rainbow smelt	pelagic	33 TL	4.2	native	Beaufort Sea/Arctic Ocean

				Length (Total	Tranhia		
Snecies	Family	Common Name	Hahitat	l ength: cm)	i ropinc level	Status	Region
Petromyzon marinus	Petromyzont	Sea lamprey	demersal	120 TL	4 4	native	Beaufort
1 011 011192011 11141 11145	idae	Sou fumproy	uomorbui	120112		inacti v C	Sea/Arctic Ocean
Pholis fasciata	Pholidae	Banded gunnel	demersal	30 TL	3.4	native	Beaufort Sea/Arctic Ocean
Pholis gunnellus	Pholidae	Rock gunnel	demersal	31 TL	3.5	native	Beaufort Sea/Arctic Ocean
Platichthys flesus	Pleuronec- tidae	Flounder	demersal	60 TL	3.2	native	Beaufort Sea/Arctic Ocean
Platichthys stellatus	Pleuronec- tidae	Starry flounder	demersal	91 TL	3.3	native	Beaufort Sea/Arctic Ocean
Pleuronectes platessa	Pleuronec- tidae	European plaice	demersal	122 TL	3.3	native	Arctic Ocean
Pleuronectes quadrituberculatus	Pleuronec- tidae	Alaska plaice	demersal	74 TL	3.1	native	Beaufort Sea/Arctic Ocean
Podothecus accipenserinus	Agonidae	Sturgeon poacher	demersal	31 TL	3.4	native	Beaufort Sea/Arctic Ocean
Pollachius virens	Gadidae	Pollock	demersal	130 TL	4.4	native	Beaufort Sea/Arctic Ocean
Pungitius pungitius	Gasteroste- idae	Ninespine stickleback	benthopelagic	9 TL	3.3	native	Beaufort Sea/Arctic Ocean
Reinhardtius hippoglossoides	Pleuronec- tidae	Greenland halibut	benthopelagic	120 TL	4.5	native	Beaufort Sea/Arctic Ocean
Salangichthys microdon	Salangidae	Japanese icefish	demersal	12 TL	3.7	native	Arctic Ocean
Salmo salar	Salmonidae	Atlantic salmon	benthopelagic	150 TL	4.4	native	Beaufort Sea/Arctic Ocean
Salvelinus alpinus	Salmonidae	Charr	benthopelagic	107 TL	4.3	native	Beaufort Sea/Arctic Ocean
Salvelinus malma malma	Salmonidae	Dolly varden	benthopelagic	127 TL	4.2	native	Beaufort Sea/Arctic Ocean
Somniosus microcephalus	Dalatiidae	Greenland shark	benthopelagic	730 TL	4.2	native	Beaufort Sea/Arctic Ocean

				Length (Total	Trophic		
Species	Family	Common Name	Habitat	Length; cm)	level	Status	Region
Somniosus pacificus	Dalatiidae	Pacific sleeper	benthopelagic	440 TL	4.3	native	Beaufort
		shark					Sea/Arctic Ocean
Stichaeus punctatus	Stichaeidae	Arctic shanny	demersal	22 TL	3.1	native	Beaufort
punctatus							Sea/Arctic Ocean
Theragra	Gadidae	Alaska pollock	benthopelagic	91 TL	3.5	native	Beaufort
chalcogramma							Sea/Arctic Ocean
Triglops nybelini	Cottidae	Bigeye sculpin	demersal	17 TL	3.3	native	Beaufort
							Sea/Arctic Ocean
Triglops pingelii	Cottidae	Ribbed sculpin	demersal	25 TL	3.4	native	Beaufort
							Sea/Arctic Ocean
Triglopsis	Cottidae	Fourhorn	demersal	60 TL	3.7	native	Beaufort
quadricornis		sculpin					Sea/Arctic Ocean
Ulcina olrikii	Agonidae	Arctic	demersal	9 TL	3.3	native	Beaufort
		alligatorfish					Sea/Arctic Ocean
Zeus faber	Zeidae	John dory	benthopelagic	90 TL	4.5	native	Arctic Ocean

APPENDIX G

REVIEW OF THE EFFECTS OF AIRGUN SOUNDS ON MARINE MAMMALS²

The following subsections review relevant information concerning the potential effects of airguns on marine mammals. Because this review is intended to be of general usefulness, it includes references to types of marine mammals that will not be found in some specific regions.

1. Categories of Noise Effects

The effects of noise on marine mammals are highly variable and can be categorized as follows (adapted from Richardson and others, 1995):

- 1. The noise may be too weak to be heard at the location of the animal, that is, lower than the prevailing ambient noise level, the hearing threshold of the animal at relevant frequencies, or both;
- 2. The noise may be audible but not strong enough to elicit any overt behavioral response, that is, the mammal may tolerate it, either without or with some deleterious effects (for example, masking, stress);
- 3. The noise may elicit behavioral reactions of variable conspicuousness and variable relevance to the well being of the animal; these can range from subtle effects on respiration or other behaviors (detectable only by statistical analysis) to active avoidance reactions;
- 4. Upon repeated exposure, animals may exhibit diminishing responsiveness (habituation), or disturbance effects may persist; the latter is most likely with sounds that are highly variable in characteristics, unpredictable in occurrence, and associated with situations that the animal perceives as a threat;
- 5. Any manmade noise that is strong enough to be heard has the potential to reduce (mask) the ability of marine mammals to hear natural sounds at similar frequencies, including calls from conspecifics, echolocation sounds of odontocetes, and environmental sounds such as surf noise or (at high latitudes) ice noise. However, intermittent airgun or sonar pulses could cause strong masking for only a small proportion of the time, given the short duration of these pulses relative to the interpulse intervals;
- 6. Very strong sounds have the potential to cause temporary or permanent reduction in hearing sensitivity, or other physical or physiological effects. Received sound levels must far exceed the animal's hearing threshold for any temporary threshold shift to occur. Received levels must be even higher for a risk of permanent hearing impairment.

2. Hearing Abilities of Marine Mammals

The hearing abilities of marine mammals are functions of the following (Richardson and others, 1995; Au and others, 2000):

1. Absolute hearing threshold at the frequency in question (the level of sound barely audible in the absence of ambient noise). The "best frequency" is the frequency with the lowest absolute threshold.

² By W. John Richardson and Valerie D. Moulton, with subsequent updates (to November 2009) by WJR and VDM plus Patrick Abgrall, William E. Cross, Meike Holst, and Mari A. Smultea, all of LGL Ltd., environmental research associates.

- 2. Critical ratio (the signal-to-noise ratio required to detect a sound at a specific frequency in the presence of background noise around that frequency).
- 3. The ability to determine sound direction at the frequencies under consideration.
- 4. The ability to discriminate among sounds of different frequencies and intensities.

Marine mammals rely heavily on the use of underwater sounds to communicate and to gain information about their surroundings. Experiments and monitoring studies also show that they hear and may react to many man-made sounds including sounds made during seismic exploration (Richardson and others, 1995; Gordon and others, 2004; Nowacek and others, 2007; Tyack, 2008).

2.1 Toothed Whales (Odontocetes)

Hearing abilities of some toothed whales (odontocetes) have been studied in detail (reviewed in Chapter 8 of Richardson and others, 1995, and in Au and others, 2000). Hearing sensitivity of several species has been determined as a function of frequency. The small to moderate-sized toothed whales whose hearing has been studied have relatively poor hearing sensitivity at frequencies below 1 kHz, but extremely good sensitivity at, and above, several kHz. There are very few data on the absolute hearing thresholds of most of the larger, deep-diving toothed whales, such as the sperm and beaked whales. However, Cook and others (2006) found that a stranded juvenile Gervais' beaked whale showed evoked potentials from 5 kHz up to 80 kHz (the entire frequency range that was tested), with best sensitivity at 40–80 kHz. An adult Gervais' beaked whale had a similar upper cutoff frequency (80–90 kHz; Finneran and others, 2009).

Most of the odontocete species have been classified as belonging to the "mid-frequency" (MF) hearing group, and the MF odontocetes (collectively) have functional hearing from about 150 Hz to 160 kHz (Southall and others, 2007). However, individual species may not have quite so broad a functional frequency range. Very strong sounds at frequencies slightly outside the functional range may also be detectable. The remaining odontocetes—the porpoises, river dolphins, and members of the genera *Cephalorhynchus* and *Kogia*—are distinguished as the "high frequency" (HF) hearing group. They have functional hearing from about 200 Hz to 180 kHz (Southall and others, 2007).

Airguns produce a small proportion of their sound at mid and high frequencies, although at progressively lower levels with increasing frequency. In general, most of the energy in the sound pulses emitted by airgun arrays is at low frequencies; strongest spectrum levels are below 200 Hz, with considerably lower spectrum levels above 1,000 Hz, and smaller amounts of energy emitted up to ~150 kHz (Goold and Fish, 1998; Sodal, 1999; Goold and Coates, 2006; Potter and others, 2007).

Despite the relatively poor sensitivity of small odontocetes at the low frequencies that contribute most of the energy in pulses of sound from airgun arrays, airgun sounds are sufficiently strong, and contain sufficient mid- and high-frequency energy, that their received levels sometimes remain above the hearing thresholds of odontocetes at distances out to several tens of kilometers (Richardson and Würsig, 1997). There is no evidence that most small odontocetes react to airgun pulses at such long distances. However, beluga whales do seem quite responsive at intermediate distances (10–20 km), where sound levels are well above the ambient noise level (see below).

In summary, even though odontocete hearing is relatively insensitive to the predominant low frequencies produced by airguns, sounds from airgun arrays are audible to odontocetes, sometimes to distances of tens of kilometers.

2.2 Baleen Whales (Mysticetes)

The hearing abilities of baleen whales (mysticetes) have not been studied directly. Behavioral and anatomical evidence indicates that they hear well at frequencies below 1 kHz (Richardson and others, 1995; Ketten, 2000). Frankel (2005) noted that gray whales reacted to a 21-25 kHz whale-finding sonar. Some baleen whales react to pinger sounds up to 28 kHz, but not to pingers or sonars emitting sounds at 36 kHz or above (Watkins, 1986). In addition, baleen whales produce sounds at frequencies up to 8 kHz and, for humpbacks, with components to >24 kHz (Au and others, 2006). The anatomy of the baleen whale inner ear seems to be well adapted for detection of low-frequency sounds (Ketten, 1991, 1992, 1994, 2000; Parks and others, 2007b). Although humpbacks and minke whales (Berta and others, 2009) may have some auditory sensitivity to frequencies above 22 kHz, for baleen whales as a group the functional hearing range is thought to be about 7 Hz to 22 kHz and they are said to constitute the "low-frequency" (LF) hearing group (Southall and others, 2007). The absolute sound levels that they can detect below 1 kHz are probably limited by increasing levels of natural ambient noise at decreasing frequencies. At frequencies below 1 kHz, natural ambient levels tend to increase with decreasing frequency.

The hearing systems of baleen whales are undoubtedly more sensitive to low-frequency sounds than are the ears of the small toothed whales that have been studied directly. Thus, baleen whales are likely to hear airgun pulses farther away than can small toothed whales and, at closer distances, airgun sounds may seem more prominent to baleen than to toothed whales. However, baleen whales have commonly been seen well within the distances where seismic (or other source) sounds would be detectable and often show no overt reaction to those sounds. Behavioral responses by baleen whales to seismic pulses have been documented, but received levels of pulsed sounds necessary to elicit behavioral reactions are typically well above the minimum levels that the whales are assumed to detect (see below).

2.3 Seals and Sea Lions (Pinnipeds)

Underwater audiograms have been obtained using behavioral methods for three species of phocinid seals, two species of monachid seals, two species of otariids, and the walrus (reviewed in Richardson and others, 1995, p. 211ff; Kastak and Schusterman, 1998, 1999; Kastelein and others, 2002, 2009). The functional hearing range for pinnipeds in water is considered to extend from 75 Hz to 75 kHz (Southall and others, 2007), although some individual species—especially the eared seals—do not have that broad an auditory range (Richardson and others, 1995). In comparison with odontocetes, pinnipeds tend to have lower best frequencies, lower high-frequency cutoffs, better auditory sensitivity at low frequencies, and poorer sensitivity at the best frequency.

At least some of the phocid seals have better sensitivity at low frequencies (≤ 1 kHz) than do odontocetes. Below 30–50 kHz, the hearing thresholds of most species tested are essentially flat down to ~1 kHz, and range between 60 and 85 dB re 1 µPa. Measurements for harbor seals indicate that, below 1 kHz, their thresholds under quiet background conditions deteriorate gradually with decreasing frequency to ~75 dB re 1 µPa at 125 Hz (Kastelein and others, 2009).

For the otariid (eared) seals, the high frequency cutoff is lower than for phocinids, and sensitivity at low frequencies (for example, 100 Hz) is poorer than for seals (harbor seal).

2.4 Manatees and Dugong (Sirenians)

The West Indian manatee can apparently detect sounds and low-frequency vibrations from 15 Hz to 46 kHz, based on a study involving behavioral testing methods (Gerstein and others, 1999, 2004). A more recent study found that, in one Florida manatee, auditory sensitivity extended up to 90.5 kHz (Bauer

and others, 2009). Thus, manatees may hear, or at least detect, sounds in the low-frequency range where most seismic energy is released. It is possible that they are able to feel these low-frequency sounds using vibrotactile receptors or because of resonance in body cavities or bone conduction.

Based on measurements of evoked potentials, manatee hearing is apparently best around 1-1.5 kHz (Bullock and others 1982). However, behavioral tests suggest that best sensitivities are at 6-20 kHz (Gerstein and others 1999) or 8-32 kHz (Bauer and others 2009). The ability to detect high frequencies may be an adaptation to shallow water, where the propagation of low frequency sound is limited (Gerstein and others, 1999, 2004).

2.5 Sea Otter and Polar Bear

No data are available on the hearing abilities of sea otters (Ketten, 1998), although the in-air vocalizations of sea otters have most of their energy concentrated at 3–5 kHz (McShane and others, 1995; Thomson and Richardson, 1995). Sea otter vocalizations are considered to be most suitable for short-range communication among individuals (McShane and others, 1995). However, Ghoul and others (2009) noted that the in-air "screams" of sea otters are loud signals (source level of 93–118 dB re 20 μ Pa_{pk}) that may be used over larger distances; screams have a frequency of maximum energy ranging from 2 to 8 kHz. In-air audiograms for two river otters indicate that this related species has its best hearing sensitivity at the relatively high frequency of 16 kHz, with some sensitivity from about 460 Hz to 33 kHz (Gunn, 1988). However, these data apply to a different species of otter, and to in-air rather than underwater hearing.

Data on the specific hearing capabilities of polar bears are limited. A recent study of the in-air hearing of polar bears applied the auditory evoked potential method while tone pips were played to anesthetized bears (Nachtigall and others, 2007). Hearing was tested in ½ octave steps from 1 to 22.5 kHz, and best hearing sensitivity was found between 11.2 and 22.5 kHz. Although low-frequency hearing was not studied, the data suggested that medium- and some high-frequency sounds may be audible to polar bears. However, polar bears' usual behavior (for example, remaining on the ice, at the water surface, or on land) reduces or avoids exposure to underwater sounds.

3. Characteristics of Airgun Sounds

Airguns function by venting high-pressure air into the water. The pressure signature of an individual airgun consists of a sharp rise and then fall in pressure, followed by several positive and negative pressure excursions caused by oscillation of the resulting air bubble. The sizes, arrangement, and firing times of the individual airguns in an array are designed and synchronized to suppress the pressure oscillations subsequent to the first cycle. The resulting downward-directed pulse has a duration of only 10–20 ms, with only one strong positive and one strong negative peak pressure (Caldwell and Dragoset, 2000). Most energy emitted from airguns is at relatively low frequencies. For example, typical high-energy airgun arrays emit most energy at 10–120 Hz. However, the pulses contain significant energy up to 500–1,000 Hz and some energy at higher frequencies (Goold and Fish, 1998; Potter and others, 2007). Studies in the Gulf of Mexico have shown that the horizontally propagating sound can contain significant energy above the frequencies that airgun arrays are designed to emit (DeRuiter and others, 2006; Madsen and others, 2006; Tyack and others, 2006a). Energy at frequencies up to 150 kHz was found in tests of single 60-in³ and 250-in³ airguns (Goold and Coates, 2006). Nonetheless, the predominant energy is at low frequencies.

The pulsed sounds associated with seismic exploration have higher peak levels than other industrial sounds (except those from explosions) to which whales and other marine mammals are routinely exposed. The nominal source levels of the 2- to 36-airgun arrays used by Lamont-Doherty Earth Observatory

(L-DEO) from the R/V *Maurice Ewing* (now retired) and R/V *Marcus G. Langseth* (36 airguns) are 236–265 dB re 1 μ Pa_{p-p}. These are the nominal source levels applicable to downward propagation. The effective source levels for horizontal propagation are lower than those for downward propagation when the source consists of numerous airguns spaced apart from one another. Explosions are the only manmade sources with effective source levels as high as (or higher than) a large array of airguns. However, high-power sonars can have source pressure levels as high as a small array of airguns, and signal duration can be longer for a sonar than for an airgun array, making the source energy levels of some sonars more comparable to those of airgun arrays.

Several important mitigating factors need to be kept in mind: (1) Airgun arrays produce intermittent sounds, involving emission of a strong sound pulse for a small fraction of a second followed by several seconds of near silence. In contrast, some other sources produce sounds with lower peak levels, but their sounds are continuous or discontinuous but continuing for longer durations than seismic pulses. (2) Airgun arrays are designed to transmit strong sounds downward through the seafloor, and the amount of sound transmitted in near-horizontal directions is considerably reduced. Nonetheless, they also emit sounds that travel horizontally toward non-target areas. (3) An airgun array is a distributed source, not a point source. The nominal source level is an estimate of the sound that would be measured from a theoretical point source emitting the same total energy as the airgun array. That figure is useful in calculating the expected received levels in the far field, that is, at moderate and long distances, but not in the near field. Because the airgun array is not a single point source, there is no one location within the near field (or anywhere else) where the received level is as high as the nominal source level.

The strengths of airgun pulses can be measured in different ways, and it is important to know which method is being used when interpreting quoted source or received levels. Geophysicists usually quote peak-to-peak (p-p) levels, in bar-meters or (less often) dB re 1 μ Pa · m. The peak (= zero-to-peak, or 0-p) level for the same pulse is typically ~6 dB less. In the biological literature, levels of received airgun pulses are often described based on the "average" or "root-mean-square" (rms) level, where the average is calculated over the duration of the pulse. The rms value for a given airgun pulse is typically ~10 dB lower than the peak level, and 16 dB lower than the peak-to-peak value (Greene, 1997; McCauley and others, 1998, 2000a). A fourth measure that is increasingly used is the energy, or Sound Exposure Level (SEL), in dB re 1 μ Pa² · s. Because the pulses, even when stretched by propagation effects (see below), are usually <1 s in duration, the numerical value of the energy is usually lower than the rms pressure level. However, the units are different.³ Because the level of a given pulse will differ substantially depending on which of these measures is being applied, it is important to be aware which measure is in use when interpreting any quoted pulse level. In the past, the U.S. National Marine Fisheries Service (NMFS) has commonly referred to rms levels when discussing levels of pulsed sounds that might "harass" marine mammals.

Seismic sound pulses received at any given point will arrive via a direct path, indirect paths that include reflection from the sea surface and bottom, and often indirect paths including segments through

³ The rms value for a given airgun array pulse, as measured at a horizontal distance on the order of 0.1 km to 1–10 km in the units dB re 1 μ Pa, usually averages 10–15 dB higher than the SEL value for the same pulse measured in dB re 1 μ Pa² · s (for example, Greene, 1997). However, there is considerable variation, and the difference tends to be larger close to the airgun array, and less at long distances (Blackwell and others, 2007; MacGillivray and Hannay, 2007a,b). In some cases, generally at longer distances, pulses are "stretched" by propagation effects to the extent that the rms and SEL values (in the respective units mentioned above) become very similar (for example, MacGillivray and Hannay, 2007a,b).

the bottom sediments. Sounds propagating via indirect paths travel longer distances and often arrive later than sounds arriving via a direct path. (However, sound traveling in the bottom may travel faster than that in the water, and thus may, in some situations, arrive slightly earlier than the direct arrival despite traveling a greater distance.) These variations in travel time have the effect of lengthening the duration of the received pulse, or may cause two or more received pulses from a single emitted pulse. Near the source, the predominant part of a seismic pulse is $\sim 10-20$ ms in duration. In comparison, the pulse duration as received at long horizontal distances can be much greater. For example, for one airgun array operating in the Beaufort Sea, pulse duration was ~ 300 ms at a distance of 8 km, 500 ms at 20 km, and 850 ms at 73 km (Greene and Richardson, 1988).

The rms level for a given pulse (when measured over the duration of that pulse) depends on the extent to which propagation effects have "stretched" the duration of the pulse by the time it reaches the receiver (for example, Madsen, 2005). As a result, the rms values for various received pulses are not perfectly correlated with the SEL (energy) values for the same pulses. There is increasing evidence that biological effects are more directly related to the received energy (for example, to SEL) than to the rms values averaged over pulse duration (Southall and others, 2007).

Another important aspect of sound propagation is that received levels of low-frequency underwater sounds diminish close to the surface because of pressure-release and interference phenomena that occur at and near the surface (Urick, 1983; Richardson and others, 1995; Potter and others, 2007). Paired measurements of received airgun sounds at depths of 3 vs. 9 or 18 m have shown that received levels are typically several decibels lower at 3 m (Greene and Richardson, 1988). For a mammal whose auditory organs are within 0.5 or 1 m of the surface, the received level of the predominant low-frequency components of the airgun pulses would be further reduced. In deep water, the received levels at deep depths can be considerably higher than those at relatively shallow (for example, 18 m) depths and the same horizontal distance from the airguns (Tolstoy and others, 2004a,b).

Pulses of underwater sound from open-water seismic exploration are often detected 50–100 km from the source location, even during operations in nearshore waters (Greene and Richardson, 1988; Burgess and Greene, 1999). At those distances, the received levels are usually low, <120 dB re 1 μ Pa on an approximate rms basis. However, faint seismic pulses are sometimes detectable at even greater ranges (for example, Bowles and others, 1994; Fox and others, 2002). In fact, low-frequency airgun signals sometimes can be detected thousands of kilometers from their source. For example, sound from seismic surveys conducted offshore of Nova Scotia, the coast of western Africa, and northeast of Brazil were reported as a dominant feature of the underwater noise field recorded along the mid-Atlantic ridge (Nieukirk and others, 2004).

4. Masking Effects of Airgun Sounds

Masking is the obscuring of sounds of interest by interfering sounds, generally at similar frequencies (Richardson and others, 1995). Introduced underwater sound will, through masking, reduce the effective communication distance of a marine mammal species if the frequency of the source is close to that used as a signal by the marine mammal, and if the anthropogenic sound is present for a significant fraction of the time (Richardson and others, 1995). If little or no overlap occurs between the introduced sound and the frequencies used by the species, communication is not expected to be disrupted. Also, if the introduced sound is present only infrequently, communication is not expected to be disrupted much if at all. The duty cycle of airguns is low; the airgun sounds are pulsed, with relatively quiet periods between pulses. In most situations, strong airgun sound will only be received for a brief period (<1 s), with these sound pulses being separated by at least several seconds of relative silence, and longer in the case of deep-penetration surveys or refraction surveys. A single airgun array might cause appreciable masking in

only one situation: When propagation conditions are such that sound from each airgun pulse reverberates strongly and persists for much or all of the interval up to the next airgun pulse (for example, Simard and others, 2005; Clark and Gagnon, 2006). Situations with prolonged strong reverberation are infrequent, in our experience. However, it is common for reverberation to cause some lesser degree of elevation of the background level between airgun pulses (for example, Guerra and others, 2009), and this weaker reverberation presumably reduces the detection range of calls and other natural sounds to some degree.

Although masking effects of pulsed sounds on marine mammal calls and other natural sounds are expected to be limited, there are few specific studies on this. Some whales continue calling in the presence of seismic pulses and whale calls often can be heard between the seismic pulses (for example, Richardson and others, 1986; McDonald and others, 1995; Greene and others, 1999a,b; Nieukirk and others, 2004; Smultea and others, 2004; Holst and others, 2005a,b, 2006; Dunn and others, 2009). However, there is one recent summary report indicating that calling fin whales distributed in one part of the North Atlantic went silent for an extended period starting soon after the onset of a seismic survey in the area (Clark and Gagnon, 2006). It is not clear from that preliminary paper whether the whales ceased calling because of masking, or whether this was a behavioral response not directly involving masking. Also, bowhead whales in the Beaufort Sea may decrease their call rates in response to seismic operations, although movement out of the area might also have contributed to the lower call detection rate (Blackwell and others, 2009a,b). In contrast, Di Iorio and Clark (2009) found evidence of *increased* calling by blue whales during operations by a lower energy seismic source—a sparker.

Among the odontocetes, there has been one report that sperm whales ceased calling when exposed to pulses from a very distant seismic ship (Bowles and others, 1994). However, more recent studies of sperm whales found that they continued calling in the presence of seismic pulses (Madsen and others, 2002; Tyack and others, 2003; Smultea and others, 2004; Holst and others, 2006; Jochens and others, 2008). Madsen and others (2006) noted that airgun sounds would not be expected to mask sperm whale calls given the intermittent nature of airgun pulses. Dolphins and porpoises are also commonly heard calling while airguns are operating (Gordon and others, 2004; Smultea and others, 2004; Holst and others, 2005a,b; Potter and others, 2007). Masking effects of seismic pulses are expected to be negligible in the case of the smaller odontocetes, given the intermittent nature of seismic pulses plus the fact that sounds important to them are predominantly at much higher frequencies than are the dominant components of airgun sounds.

Pinnipeds, sirenians and sea otters have best hearing sensitivity and/or produce most of their sounds at frequencies higher than the dominant components of airgun sound, but there is some overlap in the frequencies of the airgun pulses and the calls. However, the intermittent nature of airgun pulses presumably reduces the potential for masking.

A few cetaceans are known to increase the source levels of their calls in the presence of elevated sound levels, shift their peak frequencies in response to strong sound signals, or otherwise modify their vocal behavior in response to increased noise (Dahlheim, 1987; Au, 1993; reviewed in Richardson and others, 1995, p. 233ff, 364ff; Lesage and others, 1999; Terhune, 1999; Nieukirk and others, 2005; Scheifele and others, 2005; Parks and others, 2007a, 2009; Di Iorio and Clark, 2009; Hanser and others, 2009). It is not known how often these types of responses occur upon exposure to airgun sounds. However, blue whales in the St. Lawrence Estuary significantly increased their call rates during sparker operations (Di Iorio and Clark, 2009). The sparker, used to obtain seismic reflection data, emitted frequencies of 30–450 Hz with a relatively low source level of 193 dB re 1 μ Pa_{pk-pk}. If cetaceans exposed to airgun sounds sometimes respond by changing their vocal behavior, this adaptation, along with

directional hearing and preadaptation to tolerate some masking by natural sounds (Richardson and others, 1995), would all reduce the importance of masking by seismic pulses.

5. Disturbance by Seismic Surveys

Disturbance includes a variety of effects, including subtle to conspicuous changes in behavior, movement, and displacement. In the terminology of the 1994 amendments to the U.S. Marine Mammal Protection Act (MMPA), seismic noise could cause "Level B" harassment of certain marine mammals. Level B harassment is defined as "...disruption of behavioral patterns, including, but not limited to, migration, breathing, nursing, breeding, feeding, or sheltering."

There has been debate regarding how substantial a change in behavior or mammal activity is required before the animal should be deemed to be "taken by Level B harassment". NMFS has stated that

"...a simple change in a marine mammal's actions does not always rise to the level of disruption of its behavioral patterns. ... If the only reaction to the [human] activity on the part of the marine mammal is within the normal repertoire of actions that are required to carry out that behavioral pattern, NMFS considers [the human] activity not to have caused a disruption of the behavioral pattern, provided the animal's reaction is not otherwise significant enough to be considered disruptive due to length or severity. Therefore, for example, a short-term change in breathing rates or a somewhat shortened or lengthened dive sequence that are within the animal's normal range and that do not have any biological significance (that is, do no disrupt the animal's overall behavioral pattern of breathing under the circumstances), do not rise to a level requiring a small take authorization." (NMFS, 2001, p. 9293).

Based on this guidance from NMFS, and on NRC (2005), simple exposure to sound, or brief reactions that do not disrupt behavioral patterns in a potentially significant manner, do not constitute harassment or "taking". In this analysis, we interpret "potentially significant" to mean in a manner that might have deleterious effects on the well-being of individual marine mammals or their populations.

Even with this guidance, there are difficulties in defining what marine mammals should be counted as "taken by harassment". Available detailed data on reactions of marine mammals to airgun sounds (and other anthropogenic sounds) are limited to relatively few species and situations (see Richardson and others, 1995; Gordon and others, 2004; Nowacek and others, 2007; Southall and others, 2007). Behavioral reactions of marine mammals to sound are difficult to predict in the absence of site- and context-specific data. Reactions to sound, if any, depend on species, state of maturity, experience, current activity, reproductive state, time of day, and many other factors (Richardson and others, 1995; Wartzok and others, 2004; Southall and others, 2007; Weilgart, 2007). If a marine mammal reacts to an underwater sound by changing its behavior or moving a small distance, the impacts of the change are unlikely to be significant to the individual, let alone the stock or population. However, if a sound source displaces marine mammals from an important feeding or breeding area for a prolonged period, impacts on individuals and populations could be significant (for example, Lusseau and Bejder, 2007; Weilgart, 2007). Also, various authors have noted that some marine mammals that show no obvious avoidance or behavioral changes may still be adversely affected by noise (Brodie 1981; Richardson and others, 1995, p. 317ff; Romano and others, 2004; Weilgart, 2007; Wright and others, 2009). For example, some research suggests that animals in poor condition or in an already stressed state may not react as strongly to human disturbance as would more robust animals (for example, Beale and Monaghan, 2004).

Studies of the effects of seismic surveys have focused almost exclusively on the effects on individual species or related groups of species, with little scientific or regulatory attention being given to broader community-level issues. Parente and others (2007) suggested that the diversity of cetaceans near

the Brazil coast was reduced during years with seismic surveys. However, a preliminary account of a more recent analysis suggests that the trend did not persist when additional years were considered (Britto and Silva Barreto, 2009).

Given the many uncertainties in predicting the quantity and types of impacts of sound on marine mammals, it is common practice to estimate how many mammals would be present within a particular distance of human activities and/or exposed to a particular level of anthropogenic sound. In most cases, this approach likely overestimates the numbers of marine mammals that would be affected in some biologically important manner. One of the reasons for this is that the selected distances/isopleths are based on limited studies indicating that some animals exhibited short-term reactions at this distance or sound level, whereas the calculation assumes that all animals exposed to this level would react in a biologically significant manner.

The definitions of "taking" in the U.S. MMPA, and its applicability to various activities, were slightly altered in November 2003 for military and federal scientific research activities. Also, NMFS is proposing to replace current Level A and B harassment criteria with guidelines based on exposure characteristics that are specific to particular groups of mammal species and to particular sound types (NMFS, 2005). Recently, a committee of specialists on noise impact issues has proposed new science-based impact criteria (Southall and others, 2007). Thus, for projects subject to U.S. jurisdiction, changes in procedures may be required in the near future.

The sound criteria used to estimate how many marine mammals might be disturbed to some biologically significant degree by seismic survey activities are primarily based on behavioral observations of a few species. Detailed studies have been done on humpback, gray, bowhead, and sperm whales, and on ringed seals. Less detailed data are available for some other species of baleen whales and small toothed whales, but for many species there are no data on responses to marine seismic surveys.

5.1 Baleen Whales

Baleen whales generally tend to avoid operating airguns, but avoidance radii are quite variable among species, locations, whale activities, oceanographic conditions affecting sound propagation, and so forth (reviewed in Richardson and others, 1995; Gordon and others, 2004). Whales are often reported to show no overt reactions to pulses from large arrays of airguns at distances beyond a few kilometers, even though the airgun pulses remain well above ambient noise levels out to much longer distances. However, baleen whales exposed to strong sound pulses from airguns often react by deviating from their normal migration route and/or interrupting their feeding and moving away. Some of the major studies and reviews on this topic are Malme and others (1984, 1985, 1988); Richardson and others (1986, 1995, 1999); Ljungblad and others (1988); Richardson and Malme (1993); McCauley and others (1998, 2000a,b); Miller and others (1999, 2005); Gordon and others (2004); Moulton and Miller (2005); Stone and Tasker (2006); Johnson and others (2007); Nowacek and others (2007) and Weir (2008a). Although baleen whales often show only slight overt responses to operating airgun arrays (Stone and Tasker, 2006; Weir, 2008a), strong avoidance reactions by several species of mysticetes have been observed at ranges up to 6–8 km and occasionally as far as 20–30 km from the source vessel when large arrays of airguns were used. Experiments with a single airgun showed that bowhead, humpback and gray whales all showed localized avoidance to a single airgun of 20–100 in³ (Malme and others, 1984, 1985, 1986, 1988; Richardson and others, 1986; McCauley and others, 1998, 2000a,b).

Studies of gray, bowhead, and humpback whales have shown that seismic pulses with received levels of 160–170 dB re 1 μ Pa_{rms} seem to cause obvious avoidance behavior in a substantial portion of the animals exposed (Richardson and others, 1995). In many areas, seismic pulses from large arrays of

airguns diminish to those levels at distances ranging from 4 to 15 km from the source. More recent studies have shown that some species of baleen whales (bowheads and humpbacks in particular) at times show strong avoidance at received levels lower than 160–170 dB re 1 μ Pa_{rms}. The largest avoidance radii involved migrating bowhead whales, which avoided an operating seismic vessel by 20–30 km (Miller and others, 1999; Richardson and others, 1999). In the cases of migrating bowhead (and gray) whales, the observed changes in behavior appeared to be of little or no biological consequence to the animals—they simply avoided the sound source by displacing their migration route to varying degrees, but within the natural boundaries of the migration corridors (Malme and others, 1984; Malme and Miles, 1985; Richardson and others, 1995). Feeding bowhead whales, in contrast to migrating whales, show much smaller avoidance distances (Miller and others, 2005; Harris and others, 2007), presumably because moving away from a food concentration has greater cost to the whales than does a course deviation during migration.

The following subsections provide more details on the documented responses of particular species and groups of baleen whales to marine seismic operations.

Humpback Whales.—Responses of humpback whales to seismic surveys have been studied during migration, on the summer feeding grounds, and on Angolan winter breeding grounds; there has also been discussion of effects on the Brazilian wintering grounds. McCauley and others (1998, 2000a) studied the responses of migrating humpback whales off Western Australia to a full-scale seismic survey with a 16airgun 2678-in³ array, and to a single 20 in³ airgun with a (horizontal) source level of 227 dB re 1 μ Pa · m_{p-p}. They found that the overall distribution of humpbacks migrating through their study area was unaffected by the full-scale seismic program, although localized displacement varied with pod composition, behavior, and received sound levels. Observations were made from the seismic vessel, from which the maximum viewing distance was listed as 14 km. Avoidance reactions (course and speed changes) began at 4-5 km for traveling pods, with the closest point of approach (CPA) being 3-4 km at an estimated received level of 157-164 dB re 1 µParms (McCauley and others, 1998, 2000a). A greater standoff range of 7-12 km was observed for more sensitive resting pods (cow-calf pairs; McCauley and others, 1998, 2000a). The mean received level for initial avoidance of an approaching airgun was 140 dB re 1 µParms for humpback pods containing females, and at the mean CPA distance the received level was 143 dB re 1 µParms. One startle response was reported at 112 dB re 1 µParms. The initial avoidance response generally occurred at distances of 5-8 km from the airgun array and 2 km from the single airgun. However, some individual humpback whales, especially males, approached within distances of 100–400 m, where the maximum received level was 179 dB re 1 μ Pa_{rms}. The McCauley and others (1998, 2000a,b) studies show evidence of greater avoidance of seismic airgun sounds by pods with females than by other pods during humpback migration off Western Australia.

Humpback whales on their summer feeding grounds in southeast Alaska did not exhibit persistent avoidance when exposed to seismic pulses from a 1.64-L (100 in³) airgun (Malme and others, 1985). Some humpbacks seemed "startled" at received levels of 150–169 dB re 1 μ Pa. Malme and others (1985) concluded that there was no clear evidence of avoidance, despite the possibility of subtle effects, at received levels up to 172 re 1 μ Pa on an approximate rms basis.

Among wintering humpback whales off Angola (n = 52 useable groups), there were no significant differences in encounter rates (sightings/hr) when a 24-airgun array (3,147 in³ or 5085 in³) was operating vs. silent (Weir, 2008a). There was also no significant difference in the mean CPA (closest observed point of approach) distance of the humpback sightings when airguns were on vs. off (3,050 m vs. 2,700 m, respectively).

It has been suggested that South Atlantic humpback whales wintering off Brazil may be displaced or even strand upon exposure to seismic surveys (Engel and others, 2004). The evidence for this was circumstantial and subject to alternative explanations (IAGC, 2004). Also, the evidence was not consistent with subsequent results from the same area of Brazil (Parente and others, 2006), or with direct studies of humpbacks exposed to seismic surveys in other areas and seasons (see above). After allowance for data from subsequent years, there was "no observable direct correlation" between strandings and seismic surveys (IWC, 2007, p. 236).

Bowhead Whales.—Responsiveness of bowhead whales to seismic surveys can be quite variable depending on their activity (feeding vs. migrating). Bowhead whales on their summer feeding grounds in the Canadian Beaufort Sea showed no obvious reactions to pulses from seismic vessels at distances of 6-99 km and received sound levels of 107–158 dB on an approximate rms basis (Richardson and others, 1986); their general activities were indistinguishable from those of a control group. However, subtle but statistically significant changes in surfacing-respiration-dive cycles were evident upon statistical analysis. Bowheads usually did show strong avoidance responses when seismic vessels approached within a few kilometers (~3-7 km) and when received levels of airgun sounds were 152-178 dB (Richardson and others, 1986, 1995; Ljungblad and others, 1988; Miller and others, 2005). They also moved away when a single airgun fired nearby (Richardson and others, 1986; Ljungblad and others, 1988). In one case, bowheads engaged in near-bottom feeding began to turn away from a 30-airgun array with a source level of 248 dB re 1 µPa \cdot m at a distance of 7.5 km, and swam away when it came within ~2 km; some whales continued feeding until the vessel was 3 km away (Richardson and others, 1986). This work and subsequent summer studies in the same region by Miller and others (2005) and Harris and others (2007) showed that many feeding bowhead whales tend to tolerate higher sound levels than migrating bowhead whales (see below) before showing an overt change in behavior. On the summer feeding grounds, bowhead whales are often seen from the operating seismic ship, though average sighting distances tend to be larger when the airguns are operating. Similarly, preliminary analyses of recent data from the Alaskan Beaufort Sea indicate that bowheads feeding there during late summer and autumn also did not display large-scale distributional changes in relation to seismic operations (Christie and others, 2009; Koski and others, 2009). However, some individual bowheads apparently begin to react at distances a few kilometers away, beyond the distance at which observers on the ship can sight bowheads (Richardson and others, 1986; Citta and others, 2007). The feeding whales may be affected by the sounds, but the need to feed may reduce the tendency to move away until the airguns are within a few kilometers.

Migrating bowhead whales in the Alaskan Beaufort Sea seem more responsive to noise pulses from a distant seismic vessel than are summering bowheads. Bowhead whales migrating west across the Alaskan Beaufort Sea in autumn are unusually responsive, with substantial avoidance occurring out to distances of 20-30 km from a medium-sized airgun source at received sound levels of around 120-130 dB re 1 μ Pa_{rms} (Miller and others, 1999; Richardson and others, 1999; see also Manly and others, 2007). Those results came from 1996–98, when a partially controlled study of the effect of Ocean Bottom Cable (OBC) seismic surveys on westward-migrating bowheads was conducted in late summer and autumn in the Alaskan Beaufort Sea. At times when the airguns were not active, many bowheads moved into the area close to the inactive seismic vessel. Avoidance of the area of seismic operations did not persist beyond 12-24 h after seismic shooting stopped. Preliminary analysis of recent data on traveling bowheads in the Alaskan Beaufort Sea also showed a stronger tendency to avoid operating airguns than was evident for feeding bowheads (Christie and others, 2009; Koski and others, 2009).

Bowhead whale calls detected in the presence and absence of airgun sounds have been studied extensively in the Beaufort Sea. Early work on the summering grounds in the Canadian Beaufort Sea showed that bowheads continue to produce calls of the usual types when exposed to airgun sounds, although numbers of calls detected may be somewhat lower in the presence of airgun pulses (Richardson and others, 1986). Studies during autumn in the Alaskan Beaufort Sea, one in 1996–1998 and another in 2007–2008, have shown that numbers of calls detected are significantly lower in the presence than in the absence of airgun pulses (Greene and others, 1999a,b; Blackwell and others, 2009a,b; Koski and others, 2009; see also Nations and others, 2009). This decrease could have resulted from movement of the whales away from the area of the seismic survey or a reduction in calling behavior, or a combination of the two. However, concurrent aerial surveys showed that there was strong avoidance of the operating airguns during the 1996–98 study, when most of the whales appeared to be migrating (Miller and others, 1999; Richardson and others, 1999). In contrast, aerial surveys during the 2007–08 study showed less consistent avoidance by the bowheads, many of which appeared to be feeding (Christie and others, 2009; Koski and others, 2009). The reduction in call detection rates during periods of airgun operation may have been more dependent on actual avoidance during the 1996–98 study and more dependent on reduced calling behavior during the 2007–08 study, but further analysis of the recent data is ongoing.

There are no data on reactions of bowhead whales to seismic surveys in winter or spring.

Gray Whales.—Malme and others (1986, 1988) studied the responses of feeding eastern gray whales to pulses from a single 100-in³ airgun off St. Lawrence Island in the northern Bering Sea. They estimated, based on small sample sizes, that 50 percent of feeding gray whales stopped feeding at an average received pressure level of 173 dB re 1 μ Pa on an (approximate) rms basis, and that 10 percent of feeding whales interrupted feeding at received levels of 163 dB re 1 μ Pa_{rms}. Malme and others (1986) estimated that an average pressure level of 173 dB occurred at a range of 2.6–2.8 km from an airgun array with a source level of 250 dB re 1 μ Pa_{peak} in the northern Bering Sea. These findings were generally consistent with the results of studies conducted on larger numbers of gray whales migrating off California (Malme and others, 1984; Malme and Miles, 1985) and western Pacific gray whales feeding off Sakhalin, Russia (Würsig and others, 1999; Gailey and others, 2007; Johnson and others, 2007; Yazvenko and others, 2007a,b), along with a few data on gray whales off British Columbia (Bain and Williams, 2006).

Malme and Miles (1985) concluded that, during migration off California, gray whales showed changes in swimming pattern with received levels of ~160 dB re 1 μ Pa and higher, on an approximate rms basis. The 50-percent probability of avoidance was estimated to occur at a CPA distance of 2.5 km from a 4,000-in³ airgun array operating off central California. This would occur at an average received sound level of ~170 dB re 1 μ Pa_{rms}. Some slight behavioral changes were noted when approaching gray whales reached the distances where received sound levels were 140 to 160 dB re 1 μ Pa_{rms}, but these whales generally continued to approach (at a slight angle) until they passed the sound source at distances where received levels averaged ~170 dB re 1 μ Pa_{rms} (Malme and others, 1984; Malme and Miles, 1985).

There was no indication that western gray whales exposed to seismic noise were displaced from their overall feeding grounds near Sakhalin Island during seismic programs in 1997 (Würsig and others, 1999) and in 2001 (Johnson and others, 2007; Meier and others, 2007; Yazvenko and others, 2007a). However, there were indications of subtle behavioral effects among whales that remained in the areas exposed to airgun sounds (Würsig and others, 1999; Gailey and others, 2007; Weller and others, 2006a). Also, there was evidence of localized redistribution of some individuals within the nearshore feeding ground so as to avoid close approaches by the seismic vessel (Weller and others, 2002, 2006b; Yazvenko and others, 2007a). Despite the evidence of subtle changes in some quantitative measures of behavior and local redistribution of some individuals, there was no apparent change in the frequency of feeding, as evident from mud plumes visible at the surface (Yazvenko and others, 2007b). The 2001 seismic program involved an unusually comprehensive combination of real-time monitoring and mitigation measures designed to avoid exposing western gray whales to received levels of sound above about 163 dB re 1

 μ Pa_{rms} (Johnson and others, 2007). The lack of strong avoidance or other strong responses was presumably in part a result of the mitigation measures. Effects probably would have been more significant without such intensive mitigation efforts.

Gray whales in British Columbia exposed to seismic survey sound levels up to ~170 dB re 1 μ Pa did not appear to be strongly disturbed (Bain and Williams, 2006). The few whales that were observed moved away from the airguns but toward deeper water where sound levels were said to be higher due to propagation effects (Bain and Williams, 2006).

Rorquals.—Blue, sei, fin, and minke whales (all of which are members of the genus *Balaenoptera*) often have been seen in areas ensonified by airgun pulses (Stone, 2003; MacLean and Haley, 2004; Stone and Tasker, 2006), and calls from blue and fin whales have been localized in areas with airgun operations (for example, McDonald and others, 1995; Dunn and Hernandez, 2009). Sightings by observers on seismic vessels during 110 large-source seismic surveys off the U.K. from 1997 to 2000 suggest that, during times of good sightability, sighting rates for mysticetes (mainly fin and sei whales) were similar when large arrays of airguns were shooting vs. silent (Stone, 2003; Stone and Tasker, 2006). However, these whales tended to exhibit localized avoidance, remaining significantly further (on average) from the airgun array during seismic operations compared with non-seismic periods (P = 0.0057; Stone and Tasker, 2006). The average CPA distances for baleen whales sighted when large airgun arrays were operating vs. silent were about 1.6 vs. 1.0 km. Baleen whales, as a group, were more often oriented away from the vessel while a large airgun array was shooting compared with periods of no shooting (P < 0.05; Stone and Tasker, 2006). In addition, fin/sei whales were less likely to remain submerged during periods of seismic shooting (Stone, 2003).

In a study off Nova Scotia, Moulton and Miller (2005) found little difference in sighting rates (after accounting for water depth) and initial average sighting distances of balaenopterid whales when airguns were operating (mean = 1324 m) vs. silent (mean = 1303 m). However, there were indications that these whales were more likely to be moving away when seen during airgun operations. Baleen whales at the average sighting distance during airgun operations would have been exposed to sound levels (via direct path) of about 169 dB re 1 μ Pa_{rms} (Moulton and Miller, 2005). Similarly, ship-based monitoring studies of blue, fin, sei and minke whales offshore of Newfoundland (Orphan Basin and Laurentian Sub-basin) found no more than small differences in sighting rates and swim directions during seismic vs. non-seismic periods (Moulton and others, 2005, 2006a,b). Analyses of CPA data yielded variable results.⁴ The authors of the Newfoundland reports concluded that, based on observations from the seismic vessel, some mysticetes exhibited localized avoidance of seismic operations (Moulton and others, 2005, 2006a).

Minke whales have occasionally been observed to approach active airgun arrays where received sound levels were estimated to be near 170–180 dB re 1 μ Pa (McLean and Haley, 2004).

Discussion and Conclusions.—Baleen whales generally tend to avoid operating airguns, but avoidance radii are quite variable. Whales are often reported to show no overt reactions to airgun pulses at distances beyond a few kilometers, even though the airgun pulses remain well above ambient noise levels

⁴ The CPA of baleen whales sighted from the seismic vessels was, on average, significantly closer during nonseismic periods vs. seismic periods in 2004 in the Orphan Basin (means 1,526 m vs. 2,316 m, respectively; Moulton and others, 2005). In contrast, mean distances without vs. with seismic did not differ significantly in 2005 in either the Orphan Basin (means 973 m vs. 832 m, respectively; Moulton and others, 2006a) or in the Laurentian Sub-basin (means 1,928 m vs. 1,650 m, respectively; Moulton and others, 2006b). In both 2005 studies, mean distances were greater (though not significantly so) *without* seismic.

out to much longer distances. However, studies done since the late 1990s of migrating humpback and migrating bowhead whales show reactions, including avoidance, that sometimes extend to greater distances than documented earlier. Avoidance distances often exceed the distances at which boat-based observers can see whales, so observations from the source vessel can be biased. Observations over broader areas may be needed to determine the range of potential effects of some large-source seismic surveys where effects on cetaceans may extend to considerable distances (Richardson and others, 1999; Bain and Williams, 2006; Moore and Angliss, 2006). Longer-range observations, when required, can sometimes be obtained via systematic aerial surveys or aircraft-based observations of behavior (for example, Richardson and others, 1986, 1999; Miller and others, 1999, 2005; Yazvenko and others, 2007a,b) or by use of observers on one or more support vessels operating in coordination with the seismic vessel (for example, Smultea and others, 2004; Johnson and others, 2007). However, the presence of other vessels near the source vessel can, at least at times, reduce sightability of cetaceans from the source vessel (Beland and others, 2009), thus complicating interpretation of sighting data.

Some baleen whales show considerable tolerance of seismic pulses. However, when the pulses are strong enough, avoidance or other behavioral changes become evident. Because the responses become less obvious with diminishing received sound level, it has been difficult to determine the maximum distance (or minimum received sound level) at which reactions to seismic become evident and, hence, how many whales are affected.

Studies of gray, bowhead, and humpback whales have determined that received levels of pulses in the 160–170 dB re 1 μ Pa_{rms} range seem to cause obvious avoidance behavior in a substantial fraction of the animals exposed. In many areas, seismic pulses diminish to these levels at distances ranging from 4 to 15 km from the source. A substantial proportion of the baleen whales within such distances may show avoidance or other strong disturbance reactions to the operating airgun array. However, in other situations, various mysticetes tolerate exposure to full-scale airgun arrays operating at even closer distances, with only localized avoidance often extends to considerably larger distances (20–30 km) and lower received sound levels (120–130 dB re 1 μ Pa_{rms}). Also, even in cases where there is no conspicuous avoidance or change in activity upon exposure to sound pulses from distant seismic operations, there are sometimes subtle changes in behavior (for example, surfacing–respiration–dive cycles) that are only evident through detailed statistical analysis (for example, Richardson and others, 1986; Gailey and others, 2007).

Mitigation measures for seismic surveys, especially nighttime seismic surveys, typically assume that many marine mammals (at least baleen whales) tend to avoid approaching airguns, or the seismic vessel itself, before being exposed to levels high enough for there to be any possibility of injury. This assumes that the ramp-up (soft-start) procedure is used when commencing airgun operations, to give whales near the vessel the opportunity to move away before they are exposed to sound levels that might be strong enough to elicit TTS. As noted above, single-airgun experiments with three species of baleen whales show that those species typically do tend to move away when a single airgun starts firing nearby, which simulates the onset of a ramp up. The three species that showed avoidance when exposed to the onset of pulses from a single airgun were *gray whales* (Malme and others, 1984, 1986, 1988); *bowhead whales* (Richardson and others, 1986; Ljungblad and others, 1988); and *humpback whales* (Malme and others, 1985; McCauley and others, 1998, 2000a,b). Since startup of a single airgun is equivalent to the start of a ramp-up (=soft start), this strongly suggests that many baleen whales will begin to move away during the initial stages of a ramp-up.

Data on short-term reactions by cetaceans to impulsive noises are not necessarily indicative of long-term or biologically significant effects. It is not known whether impulsive sounds affect reproductive rate or distribution and habitat use in subsequent days or years. However, gray whales have continued to migrate annually along the west coast of North America despite intermittent seismic exploration (and much ship traffic) in that area for decades (appendix A in Malme and others, 1984; Richardson and others, 1995), and there has been a substantial increase in the population over recent decades (Angliss and Outlaw, 2008). The western Pacific gray whale population did not seem affected by a seismic survey in its feeding ground during a prior year (Johnson and others, 2007). Similarly, bowhead whales have continued to travel to the eastern Beaufort Sea each summer despite seismic exploration in their summer and autumn range for many years (Richardson and others, 1987), and their numbers have increased notably (Angliss and Outlaw, 2008). Bowheads also have been observed over periods of days or weeks in areas ensonified repeatedly by seismic pulses (Richardson and others, 1987; Harris and others, 2007). However, it is generally not known whether the same individual bowheads were involved in these repeated observations (within and between years) in strongly ensonified areas. In any event, in the absence of some unusual circumstances, the history of coexistence between seismic surveys and baleen whales suggests that brief exposures to sound pulses from any single seismic survey are unlikely to result in prolonged effects.

5.2 Toothed Whales

Little systematic information is available about reactions of toothed whales to noise pulses. Few studies similar to the more extensive baleen whale/seismic pulse work summarized above have been reported for toothed whales. However, there are recent systematic data on sperm whales (for example, Gordon and others, 2006; Madsen and others, 2006; Winsor and Mate, 2006; Jochens and others, 2008; Miller and others, 2009). There is also an increasing amount of information about responses of various odontocetes to seismic surveys based on monitoring studies (for example, Stone, 2003; Smultea and others, 2004; Moulton and Miller, 2005; Bain and Williams, 2006; Holst and others, 2006; Stone and Tasker, 2006; Potter and others, 2007; Hauser and others, 2008; Holst and Smultea, 2008; Weir, 2008a; Barkaszi and others, 2009; Richardson and others, 2009).

Delphinids (Dolphins and similar) and Monodontids (Beluga).—Seismic operators and protected species observers on seismic vessels regularly see dolphins and other small toothed whales near operating airgun arrays, but in general there is a tendency for most delphinids to show some avoidance of operating seismic vessels (for example, Goold, 1996a,b,c; Calambokidis and Osmek, 1998; Stone, 2003; Moulton and Miller, 2005; Holst and others, 2006; Stone and Tasker, 2006; Weir, 2008a; Richardson and others, 2009; see also Barkaszi and others, 2009). In most cases, the avoidance radii for delphinids appear to be small, on the order of 1 km or less, and some individuals show no apparent avoidance. Studies that have reported cases of small toothed whales close to the operating airguns include Duncan (1985), Arnold (1996), Stone (2003), and Holst and others (2006). When a 3,959 in³, 18-airgun array was firing off California, toothed whales behaved in a manner similar to that observed when the airguns were silent (Arnold, 1996). Some dolphins seem to be attracted to the seismic vessel and floats, and some ride the bow wave of the seismic vessel even when a large array of airguns is firing (for example, Moulton and Miller, 2005). Nonetheless, small toothed whales more often tend to head away, or to maintain a somewhat greater distance from the vessel, when a large array of airguns is operating than when it is silent (for example, Stone and Tasker, 2006; Weir, 2008a).

Weir (2008b) noted that a group of short-finned pilot whales initially showed an avoidance response to ramp up of a large airgun array, but that this response was limited in time and space. Although the ramp-up procedure is a widely used mitigation measure, it remains uncertain how effective

it is at alerting marine mammals (especially odontocetes) and causing them to move away from seismic operations (Weir, 2008b).

Goold (1996a,b,c) studied the effects on common dolphins of 2D seismic surveys in the Irish Sea. Passive acoustic surveys were conducted from the "guard ship" that towed a hydrophone. The results indicated that there was a local displacement of dolphins around the seismic operation. However, observations indicated that the animals were tolerant of the sounds at distances outside a 1-km radius from the airguns (Goold, 1996a). Initial reports of larger-scale displacement were later shown to represent a normal autumn migration of dolphins through the area, and were not attributable to seismic surveys (Goold, 1996a,b,c).

The beluga is a species that (at least at times) shows long-distance avoidance of seismic vessels. Aerial surveys conducted in the southeastern Beaufort Sea in summer found that sighting rates of belugas were significantly lower at distances 10–20 km compared with 20–30 km from an operating airgun array (Miller and others, 2005). The low number of beluga sightings by protected species observers on the vessel seemed to confirm there was a strong avoidance response to the 2,250 in³ airgun array. More recent seismic monitoring studies in the same area have confirmed that the apparent displacement effect on belugas extended farther than has been shown for other small odontocetes exposed to airgun pulses (for example, Harris and others, 2007).

Observers stationed on seismic vessels operating off the U.K. from 1997 to 2000 have provided data on the occurrence and behavior of various toothed whales exposed to seismic pulses (Stone, 2003; Gordon and others, 2004; Stone and Tasker, 2006). Dolphins of various species often showed more evidence of avoidance of operating airgun arrays than has been reported previously for small odontocetes. Sighting rates of white-sided dolphins, white-beaked dolphins, Lagenorhynchus spp., and all small odontocetes combined were significantly lower during periods when large-volume⁵ airgun arrays were shooting. Except for the pilot whale and bottlenose dolphin, CPA distances for all of the small odontocete species tested, including killer whales, were significantly farther from large airgun arrays during periods of shooting compared with periods of no shooting. Pilot whales were less responsive than other small odontocetes in the presence of seismic surveys (Stone and Tasker, 2006). For small odontocetes as a group, and most individual species, orientations differed between times when large airgun arrays were operating vs. silent, with significantly fewer animals traveling towards and/or more traveling away from the vessel during shooting (Stone and Tasker, 2006). Observers' records suggested that fewer cetaceans were feeding and fewer were interacting with the survey vessel (for example, bow-riding) during periods with airguns operating, and small odontocetes tended to swim faster during periods of shooting (Stone and Tasker, 2006). For most types of small odontocetes sighted by observers on seismic vessels, the median CPA distance was ≥ 0.5 km larger during airgun operations (Stone and Tasker, 2006). Killer whales appeared to be more tolerant of seismic shooting in deeper waters.

Data collected during seismic operations in the Gulf of Mexico and off Central America show similar patterns. A summary of vessel-based monitoring data from the Gulf of Mexico during 2003–2008 showed that delphinids were generally seen farther from the vessel during seismic than during non-seismic periods (based on Barkaszi and others, 2009, excluding sperm whales). Similarly, during two NSF-funded L-DEO seismic surveys that used a large 20 airgun array (~7,000 in³), sighting rates of delphinids were lower and initial sighting distances were farther away from the vessel during seismic than non-seismic periods (Smultea and others, 2004; Holst and others, 2005a, 2006; Richardson and others,

⁵ Large volume means at least 1,300 in³, with most (79 percent) at least 3,000 in³.

2009). Monitoring results during a seismic survey in the Southeast Caribbean showed that the mean CPA of delphinids was 991 m during seismic operations vs. 172 m when the airguns were not operational (Smultea and others, 2004). Surprisingly, nearly all acoustic detections via a towed passive acoustic monitoring (PAM) array, including both delphinids and sperm whales, were made when the airguns were operating (Smultea and others, 2004). Although the number of sightings during monitoring of a seismic survey off the Yucatán Peninsula, Mexico, was small (n = 19), the results showed that the mean CPA distance of delphinids there was 472 m during seismic operations vs. 178 m when the airguns were silent (Holst and others 2005a). The acoustic detection rates were nearly 5 times higher during non-seismic compared with seismic operations (Holst and others, 2005a).

For two additional NSF-funded L-DEO seismic surveys in the Eastern Tropical Pacific, both using a large 36-airgun array (~6,600 in³), the results are less easily interpreted (Richardson and others, 2009). During both surveys, the delphinid detection rate was lower during seismic than during non-seismic periods, as found in various other projects, but the mean CPA distance of delphinids was closer (not farther) during seismic periods (Hauser and others, 2008; Holst and Smultea, 2008).

During two seismic surveys off Newfoundland and Labrador in 2004–05, dolphin sighting rates were lower during seismic periods than during non-seismic periods after taking temporal factors into account, although the difference was statistically significant only in 2004 (Moulton and others, 2005, 2006a). In 2005, the mean CPA distance of dolphins was significantly farther during seismic periods (807 vs. 652 m); in 2004, the corresponding difference was not significant.

Among Atlantic spotted dolphins off Angola (n = 16 useable groups), marked short-term and localized displacement was found in response to seismic operations conducted with a 24-airgun array (3,147 in³ or 5,085 in³) (Weir, 2008a). Sample sizes were low, but CPA distances of dolphin groups were significantly larger when airguns were on (mean 1,080 m) vs. off (mean 209 m). No Atlantic spotted dolphins were seen within 500 m of the airguns when they were operating, whereas all sightings when airguns were silent occurred within 500 m, including the only recorded "positive approach" behaviors.

Reactions of toothed whales to a single airgun or other small airgun source are not well documented, but tend to be less substantial than reactions to large airgun arrays (for example, Stone, 2003; Stone and Tasker 2006). During 91 site surveys off the U.K. in 1997–2000, sighting rates of all small odontocetes combined were significantly lower during periods the low-volume⁶ airgun sources were operating, and effects on orientation were evident for all species and groups tested (Stone and Tasker, 2006). Results from four NSF-funded L-DEO seismic surveys using small arrays (up to 3 GI guns and 315 in³) were inconclusive. During surveys in the Eastern Tropical Pacific (Holst and others, 2005b) and in the Northwest Atlantic (Haley and Koski, 2004), detection rates were slightly lower during seismic compared to non-seismic periods. However, mean CPAs were closer during seismic operations during one cruise (Holst and others, 2005b), and greater during the other cruise (Haley and Koski, 2004). Interpretation of the data was confounded by the fact that survey effort and/or number of sightings during non-seismic periods during both surveys was small. Results from another two small-array surveys were even more variable (MacLean and Koski, 2005; Smultea and Holst, 2008).

Captive bottlenose dolphins and beluga whales exhibited changes in behavior when exposed to strong pulsed sounds similar in duration to those typically used in seismic surveys (Finneran and others, 2000, 2002, 2005). Finneran and others (2002) exposed a captive bottlenose dolphin and beluga to single impulses from a water gun (80 in³). As compared with airgun pulses, water gun impulses were expected

⁶ For low volume arrays, maximum volume was 820 in³, with most (87 percent) \leq 180 in³.

to contain proportionally more energy at higher frequencies because there is no significant gas-filled bubble, and thus little low-frequency bubble-pulse energy (Hutchinson and Detrick, 1984). The captive animals sometimes vocalized after exposure and exhibited reluctance to station at the test site where subsequent exposure to impulses would be implemented (Finneran and others, 2002). Similar behaviors were exhibited by captive bottlenose dolphins and a beluga exposed to single underwater pulses designed to simulate those produced by distant underwater explosions (Finneran and others, 2000). It is uncertain what relevance these observed behaviors in captive, trained marine mammals exposed to single transient sounds may have to free-ranging animals exposed to multiple pulses. In any event, the animals tolerated rather high received levels of sound before exhibiting the aversive behaviors mentioned above.

Odontocete responses (or lack of responses) to noise pulses from underwater explosions (as opposed to airgun pulses) may be indicative of odontocete responses to very strong noise pulses. During the 1950s, small explosive charges were dropped into an Alaskan river in attempts to scare belugas away from salmon. Success was limited (Fish and Vania, 1971; Frost and others, 1984). Small explosive charges were "not always effective" in moving bottlenose dolphins away from sites in the Gulf of Mexico where larger demolition blasts were about to occur (Klima and others, 1988). Odontocetes may be attracted to fish killed by explosions, and thus attracted rather than repelled by "scare" charges. Captive false killer whales showed no obvious reaction to single noise pulses from small (10 g) charges; the received level was ~185 dB re 1 μ Pa (Akamatsu and others, 1993). Jefferson and Curry (1994) reviewed several additional studies that found limited or no effects of noise pulses from small explosive charges on killer whales and other odontocetes. Aside from the potential for causing auditory impairment (see below), the tolerance to these charges may indicate a lack of effect, or the failure to move away may simply indicate a stronger desire to feed, regardless of circumstances.

Phocoenids (Porpoises).—Porpoises, like delphinids, show variable reactions to seismic operations, and reactions apparently depend on species. The limited available data suggest that harbor porpoises show stronger avoidance of seismic operations than Dall's porpoises (Stone, 2003; MacLean and Koski, 2005; Bain and Williams, 2006). In Washington State waters, the harbor porpoise-despite being considered a high-frequency specialist—appeared to be the species affected by the lowest received level of airgun sound (<145 dB re 1 µPa_{rms} at a distance >70 km; Bain and Williams, 2006). Similarly, during seismic surveys with large airgun arrays off the U.K. in 1997-2000, there were significant differences in directions of travel by harbor porpoises during periods when the airguns were shooting vs. silent (Stone, 2003; Stone and Tasker, 2006). A captive harbor porpoise exposed to single sound pulses from a small airgun showed aversive behavior upon receipt of a pulse with received level above 174 dB re 1 μ Pa_{pk-pk} or SEL >145 dB re 1 μ Pa² · s (Lucke and others, 2009). In contrast, Dall's porpoises seem relatively tolerant of airgun operations (MacLean and Koski, 2005; Bain and Williams, 2006), although they too have been observed to avoid large arrays of operating airguns (Calambokidis and Osmek, 1998; Bain and Williams, 2006). The apparent tendency for greater responsiveness in the harbor porpoise is consistent with their relative responsiveness to boat traffic and some other acoustic sources (Richardson and others, 1995; Southall and others, 2007).

Beaked Whales.—There are almost no specific data on the behavioral reactions of beaked whales to seismic surveys. Most beaked whales tend to avoid approaching vessels of other types (for example, Würsig and others, 1998). They may also dive for an extended period when approached by a vessel (for example, Kasuya, 1986), although it is uncertain how much longer such dives may be as compared to dives by undisturbed beaked whales, which also are often quite long (Baird and others, 2006; Tyack and others, 2006b). In any event, it is likely that most beaked whales would also show strong avoidance of an approaching seismic vessel, regardless of whether or not the airguns are operating. However, this has not

been documented explicitly. Northern bottlenose whales sometimes are quite tolerant of slow-moving vessels not emitting airgun pulses (Reeves and others, 1993; Hooker and others, 2001). The few detections (acoustic or visual) of northern bottlenose whales from seismic vessels during recent seismic surveys off Nova Scotia have been during times when the airguns were shut down; no detections were reported when the airguns were operating (Moulton and Miller, 2005; Potter and others, 2007). However, other visual and acoustic studies indicated that some northern bottlenose whales remained in the general area and continued to produce high-frequency clicks when exposed to sound pulses from distant seismic surveys (Gosselin and Lawson, 2004; Laurinolli and Cochrane, 2005; Simard and others, 2005).

There are increasing indications that some beaked whales tend to strand when military exercises involving mid-frequency sonar operation are ongoing nearby (for example, Simmonds and Lopez-Jurado, 1991; Frantzis, 1998; NOAA and USN, 2001; Jepson and others, 2003; Barlow and Gisiner, 2006; see also the "Strandings and Mortality" subsection, below). These strandings are apparently at least in part a disturbance response, although auditory or other injuries or other physiological effects may also be a factor. Whether beaked whales would ever react similarly to seismic surveys is unknown. Seismic survey sounds are quite different from those of the sonars in operation during the above-cited incidents. No conclusive link has been established between seismic surveys and beaked whale strandings. There was a stranding of two Cuvier's beaked whales in the Gulf of California (Mexico) in September 2002 when the R/V Maurice Ewing was conducting a seismic survey in the general area (for example, Malakoff, 2002; Hildebrand, 2005). However, NMFS did not establish a cause and effect relationship between this stranding and the seismic survey activities (Hogarth, 2002). Cox and others (2006) noted the "lack of knowledge regarding the temporal and spatial correlation between the [stranding] and the sound source". Hildebrand (2005) illustrated the approximate temporal-spatial relationships between the stranding and the Ewing's tracks, but the time of the stranding was not known with sufficient precision for accurate determination of the CPA distance of the whales to the Ewing. Another stranding of Cuvier's beaked whales in the Galápagos occurred during a seismic survey in April 2000; however "There is no obvious mechanism that bridges the distance between this source and the stranding site" (Gentry, 2002).

Sperm Whales.—All three species of sperm whales have been reported to show avoidance reactions to standard vessels not emitting airgun sounds (for example, Richardson and others. 1995; Würsig and others. 1998; McAlpine. 2002; Baird. 2005). However, most studies of the sperm whale *Physeter macrocephalus* exposed to airgun sounds indicate that this species shows considerable tolerance of airgun pulses. The whales usually do not show strong avoidance (that is, they do not leave the area) and they continue to call.

There were some early and limited observations suggesting that sperm whales in the Southern Ocean ceased calling during some (but not all) times when exposed to weak noise pulses from extremely distant (>300 km) seismic exploration. However, other operations in the area could also have been a factor (Bowles and others 1994). This "quieting" was suspected to represent a disturbance effect, in part because sperm whales exposed to pulsed manmade sounds at higher frequencies often cease calling (Watkins and Schevill, 1975; Watkins and others, 1985). Also, there was an early preliminary account of possible long-range avoidance of seismic vessels by sperm whales in the Gulf of Mexico (Mate and others, 1994). However, this has not been substantiated by subsequent more detailed work in that area (Gordon and others, 2006; Winsor and Mate, 2006; Jochens and others, 2008; Miller and others, 2009).

Recent and more extensive data from vessel-based monitoring programs in U.K. waters and off Newfoundland and Angola suggest that sperm whales in those areas show little evidence of avoidance or behavioral disruption in the presence of operating seismic vessels (Stone, 2003; Stone and Tasker, 2006; Moulton and others, 2005, 2006a; Weir, 2008a). Among sperm whales off Angola (n = 96 useable groups), there were no significant differences in encounter rates (sightings/hr) when a 24-airgun array (3,147 in³ or 5,085 in³) was operating vs. silent (Weir, 2008a). There was also no significant difference in the CPA distances of the sperm whale sightings when airguns were on vs. off (means 3,039 m vs. 2,594 m, respectively). Encounter rate tended to increase over the 10-month duration of the seismic survey. These types of observations are difficult to interpret because the observers are stationed on or near the seismic vessel, and may underestimate reactions by some of the more responsive animals, which may be beyond visual range. However, these results do seem to show considerable tolerance of seismic surveys by at least some sperm whales. Also, a study off northern Norway indicated that sperm whales continued to call when exposed to pulses from a distant seismic vessel. Received levels of the seismic pulses were up to 146 dB re 1 μ Pa_{p-p} (Madsen and others, 2002).

Similarly, a study conducted off Nova Scotia that analyzed recordings of sperm whale vocalizations at various distances from an active seismic program did not detect any obvious changes in the distribution or behavior of sperm whales (McCall Howard, 1999).

Sightings of sperm whales by observers on seismic vessels operating in the Gulf of Mexico during 2003–2008 were at very similar average distances regardless of the airgun operating conditions (Barkaszi and others, 2009). For example, the mean sighting distance was 1,839 m when the airgun array was in full operation (n=612) vs. 1,960 m when all airguns were off (n=66).

A controlled study of the reactions of tagged sperm whales to seismic surveys was done recently in the Gulf of Mexico-the Sperm Whale Seismic Study or SWSS (Gordon and others, 2006; Madsen and others, 2006; Winsor and Mate, 2006; Jochens and others, 2008; Miller and others, 2009). During SWSS, D-tags (Johnson and Tyack, 2003) were used to record the movement and acoustic exposure of eight foraging sperm whales before, during, and after controlled exposures to sound from airgun arrays (Jochens and others, 2008; Miller and others, 2009). Whales were exposed to maximum received sound levels of 111–147 dB re 1 μ Pa_{rms} (131–162 dB re 1 μ Pa_{pk-pk}) at ranges of ~1.4–12.8 km from the sound source (Miller and others, 2009). Although the tagged whales showed no discernible horizontal avoidance, some whales showed changes in diving and foraging behavior during full-array exposure, possibly indicative of subtle negative effects on foraging (Jochens and others, 2008; Miller and others, 2009; Tyack, 2009). Two indications of foraging that they studied were oscillations in pitch and occurrence of echolocation buzzes, both of which tend to occur when a sperm whale closes-in on prey. "Oscillations in pitch generated by swimming movements during foraging dives were on average 6 % lower during exposure than during the immediately following post-exposure period, with all 7 foraging whales exhibiting less pitching (P = 0.014). Buzz rates, a proxy for attempts to capture prey, were 19 % lower during exposure..." (Miller and others, 2009). Although the latter difference was not statistically significant (P = 0.141), the percentage difference in buzz rate during exposure vs. post-exposure conditions appeared to be strongly correlated with airgun-whale distance (Miller and others, 2009, fig. 5; Tyack, 2009).

Discussion and Conclusions.—Dolphins and porpoises are often seen by observers on active seismic vessels, occasionally at close distances (for example, bow riding). However, some studies near the U.K., Newfoundland and Angola, in the Gulf of Mexico, and off Central America have shown localized avoidance. Also, belugas summering in the Canadian Beaufort Sea showed larger-scale avoidance, tending to avoid waters out to 10–20 km from operating seismic vessels. In contrast, recent studies show little evidence of conspicuous reactions by sperm whales to airgun pulses, contrary to earlier indications.

There are almost no specific data on responses of beaked whales to seismic surveys, but it is likely that most if not all species show strong avoidance. There is increasing evidence that some beaked whales

may strand after exposure to strong noise from sonars. Whether they ever do so in response to seismic survey noise is unknown. Northern bottlenose whales seem to continue to call when exposed to pulses from distant seismic vessels.

Overall, odontocete reactions to large arrays of airguns are variable and, at least for delphinids and some porpoises, seem to be confined to a smaller radius than has been observed for some mysticetes. However, other data suggest that some odontocetes species, including belugas and harbor porpoises, may be more responsive than might be expected given their poor low-frequency hearing. Reactions at longer distances may be particularly likely when sound propagation conditions are conducive to transmission of the higher frequency components of airgun sound to the animals' location (DeRuiter and others, 2006; Goold and Coates, 2006; Tyack and others, 2006a; Potter and others, 2007).

For delphinids, and possibly the Dall's porpoise, the available data suggest that a ≥ 170 dB re 1 μ Pa_{rms} disturbance criterion (rather than ≥ 160 dB) would be appropriate. With a medium-to-large airgun array, received levels typically diminish to 170 dB within 1–4 km, whereas levels typically remain above 160 dB out to 4–15 km (for example, Tolstoy and others, 2009). Reaction distances for delphinids are more consistent with the typical 170 dB re 1 μ Pa_{rms} distances. The 160 dB (rms) criterion currently applied by NMFS was developed based primarily on data from gray and bowhead whales. Avoidance distances for delphinids and Dall's porpoises tend to be shorter than for those two mysticete species. For delphinids and Dall's porpoises, there is no indication of strong avoidance or other disruption of behavior at distances beyond those where received levels would be ~170 dB re 1 μ Pa_{rms}.

5.3 Pinnipeds

Few studies of the reactions of pinnipeds to noise from open-water seismic exploration have been published (for review of the early literature, see Richardson and others, 1995). However, pinnipeds have been observed during a number of seismic monitoring studies. Monitoring in the Beaufort Sea during 1996–2002 provided a substantial amount of information on avoidance responses (or lack thereof) and associated behavior. Additional monitoring of that type has been done in the Beaufort and Chukchi Seas in 2006–2009. Pinnipeds exposed to seismic surveys have also been observed during seismic surveys along the U.S. west coast. Some limited data are available on physiological responses of pinnipeds exposed to seismic sound, as studied with the aid of radio telemetry. Also, there are data on the reactions of pinnipeds to various other related types of impulsive sounds.

Early observations provided considerable evidence that pinnipeds are often quite tolerant of strong pulsed sounds. During seismic exploration off Nova Scotia, gray seals exposed to noise from airguns and linear explosive charges reportedly did not react strongly (J. Parsons, in Greene and others, 1985). An airgun caused an initial startle reaction among South African fur seals but was ineffective in scaring them away from fishing gear (Anonymous, 1975). Pinnipeds in both water and air sometimes tolerate strong noise pulses from non-explosive and explosive scaring devices, especially if attracted to the area for feeding or reproduction (Mate and Harvey, 1987; Reeves and others, 1996). Thus, pinnipeds are expected to be rather tolerant of, or to habituate to, repeated underwater sounds from distant seismic sources, at least when the animals are strongly attracted to the area.

In the U.K., a radio-telemetry study demonstrated short-term changes in the behavior of harbor (=common) and gray seals exposed to airgun pulses (Thompson and others, 1998). Harbor seals were exposed to seismic pulses from a 90-in³ array (3×30 in³ airguns), and behavioral responses differed among individuals. One harbor seal avoided the array at distances up to 2.5 km from the source and only resumed foraging dives after seismic stopped. Another harbor seal exposed to the same small airgun array showed no detectable behavioral response, even when the array was within 500 m. Gray seals exposed to

a single 10-in³ airgun showed an avoidance reaction: they moved away from the source, increased swim speed and/or dive duration, and switched from foraging dives to predominantly transit dives. These effects appeared to be short-term as gray seals either remained in, or returned at least once to, the foraging area where they had been exposed to seismic pulses. These results suggest that there are interspecific as well as individual differences in seal responses to seismic sounds.

Off California, visual observations from a seismic vessel showed that California sea lions "typically ignored the vessel and array. When [they] displayed behavior modifications, they often appeared to be reacting visually to the sight of the towed array. At times, California sea lions were attracted to the array, even when it was on. At other times, these animals would appear to be actively avoiding the vessel and array" (Arnold, 1996). In Puget Sound, sighting distances for harbor seals and California sea lions tended to be larger when airguns were operating; both species tended to orient away whether or not the airguns were firing (Calambokidis and Osmek, 1998). Bain and Williams (2006) also stated that their small sample of harbor seals and sea lions tended to orient and/or move away upon exposure to sounds from a large airgun array.

Monitoring work in the Alaskan Beaufort Sea during 1996–2001 provided considerable information regarding the behavior of seals exposed to seismic pulses (Harris and others, 2001; Moulton and Lawson, 2002). Those seismic projects usually involved arrays of 6–16 airguns with total volumes 560– 1,500 in³. Subsequent monitoring work in the Canadian Beaufort Sea in 2001–2002, with a somewhat larger airgun system (24 airguns, 2,250 in³), provided similar results (Miller and others, 2005). The combined results suggest that some seals avoid the immediate area around seismic vessels. In most survey years, ringed seal sightings averaged somewhat farther away from the seismic vessel when the airguns were operating than when they were not (Moulton and Lawson, 2002). Also, seal sighting rates at the water surface were lower during airgun array operations than during no-airgun periods in each survey year except 1997. However, the avoidance movements were relatively small, on the order of 100 m to (at most) a few hundreds of meters, and many seals remained within 100–200 m of the trackline as the operating airgun array passed by.

The operation of the airgun array had minor and variable effects on the behavior of seals visible at the surface within a few hundred meters of the airguns (Moulton and Lawson, 2002). The behavioral data indicated that some seals were more likely to swim away from the source vessel during periods of airgun operations and more likely to swim towards or parallel to the vessel during non-seismic periods. No consistent relationship was observed between exposure to airgun noise and proportions of seals engaged in other recognizable behaviors, for example, "looked" and "dove". Such a relationship might have occurred if seals seek to reduce exposure to strong seismic pulses, given the reduced airgun noise levels close to the surface where "looking" occurs (Moulton and Lawson, 2002).

Monitoring results from the Canadian Beaufort Sea during 2001–2002 were more variable (Miller and others, 2005). During 2001, sighting rates of seals (mostly ringed seals) were similar during all seismic states, including periods without airgun operations. However, seals tended to be seen closer to the vessel during non-seismic than seismic periods. In contrast, during 2002, sighting rates of seals were higher during non-seismic compared to seismic activity (a marginally significant result). The combined data for both years showed that sighting rates were higher during non-seismic periods compared to seismic activity (a marginally significant result). The combined data for both years showed that sighting rates were similar during both seismic states. Miller and others (2005) concluded that seals showed very limited avoidance to the operating airgun array.

Vessel-based monitoring also took place in the Alaskan Chukchi and Beaufort seas during 2006–2008 (Reiser and others, 2009). Observers on the seismic vessels saw phocid seals less frequently while

airguns were operating than when airguns were silent. Also, during airgun operations, those observers saw seals less frequently than did observers on nearby vessels without airguns. Finally, observers on the latter "no-airgun" vessels saw seals more often when the nearby source vessels' airguns were operating than when they were silent. All of these observations are indicative of a tendency for phocid seals to exhibit localized avoidance of the seismic source vessel when airguns are firing (Reiser and others, 2009).

In summary, visual monitoring from seismic vessels has shown only slight (if any) avoidance of airguns by pinnipeds, and only slight (if any) changes in behavior. These studies show that many pinnipeds do not avoid the area within a few hundred meters of an operating airgun array. However, based on the studies with large sample size, or observations from a separate monitoring vessel, or radio telemetry, it is apparent that some phocid seals do show localized avoidance of operating airguns. The limited nature of this tendency for avoidance is a concern. It suggests that one cannot rely on pinnipeds to move away, or to move very far away, before received levels of sound from an approaching seismic survey vessel approach those that may cause hearing impairment (see below).

5.4 Sirenians, Sea Otter and Polar Bear

We are not aware of any information on the reactions of sirenians to airgun sounds

Behavior of sea otters along the California coast was monitored by Riedman (1983, 1984) while they were exposed to a single 100 in³ airgun and a 4,089 in³ airgun array. No disturbance reactions were evident when the airgun array was as close as 0.9 km. Sea otters also did not respond noticeably to the single airgun. These results suggest that sea otters may be less responsive to marine seismic pulses than some other marine mammals, such as mysticetes and odontocetes (summarized above). Also, sea otters spend a great deal of time at the surface feeding and grooming (Riedman, 1983, 1984). While at the surface, the potential noise exposure of sea otters would be much reduced by pressure-release and interference (Lloyd's mirror) effects at the surface (Greene and Richardson, 1988; Richardson and others, 1995).

Airgun effects on polar bears have not been studied. However, polar bears on the ice would be largely unaffected by underwater sound. Sound levels received by polar bears in the water would be attenuated because polar bears generally do not dive much below the surface and received levels of airgun sounds are reduced near the surface because of the aforementioned pressure release and interference effects at the water's surface.

6. Hearing Impairment and Other Physical Effects of Seismic Surveys

Temporary or permanent hearing impairment is a possibility when marine mammals are exposed to very strong sounds. Temporary threshold shift (TTS) has been demonstrated and studied in certain captive odontocetes and pinnipeds exposed to strong sounds (reviewed in Southall and others, 2007). However, there has been no specific documentation of TTS let alone permanent hearing damage, that is, permanent threshold shift (PTS), in free-ranging marine mammals exposed to sequences of airgun pulses during realistic field conditions. Current NMFS policy regarding exposure of marine mammals to high-level sounds is that cetaceans and pinnipeds should not be exposed to impulsive sounds ≥ 180 and 190 dB re 1 μ Pa_{rms}, respectively (NMFS 2000). Those criteria have been used in establishing the safety (i.e., shutdown) radii planned for numerous seismic surveys conducted under U.S. jurisdiction. However, those criteria were established before there was any information about the minimum received levels of sounds necessary to cause auditory impairment in marine mammals. As discussed below,

• the 180-dB criterion for cetaceans is probably quite precautionary, that is, lower than necessary to avoid temporary auditory impairment let alone permanent auditory injury, at least for delphinids.

- TTS is not injury and does not constitute "Level A harassment" in U.S. MMPA terminology.
- the minimum sound level necessary to cause permanent hearing impairment ("Level A harassment") is higher, by a variable and generally unknown amount, than the level that induces barely detectable TTS.
- the level associated with the onset of TTS is often considered to be a level below which there is no danger of permanent damage. The actual PTS threshold is likely to be well above the level causing onset of TTS (Southall and others, 2007).

Recommendations for new science-based noise exposure criteria for marine mammals, frequencyweighting procedures, and related matters were published recently (Southall and others, 2007). Those recommendations have not, as of late 2009, been formally adopted by NMFS for use in regulatory processes and during mitigation programs associated with seismic surveys. However, some aspects of the recommendations have been taken into account in certain EISs and small-take authorizations. NMFS has indicated that it may issue new noise exposure criteria for marine mammals that account for the nowavailable scientific data on TTS, the expected offset between the TTS and PTS thresholds, differences in the acoustic frequencies to which different marine mammal groups are sensitive, and other relevant factors. Preliminary information about possible changes in the regulatory and mitigation requirements, and about the possible structure of new criteria, was given by Wieting (2004) and NMFS (2005).

Several aspects of the monitoring and mitigation measures that are now often implemented during seismic survey projects are designed to detect marine mammals occurring near the airgun array, and to avoid exposing them to sound pulses that might, at least in theory, cause hearing impairment. In addition, many cetaceans and (to a limited degree) pinnipeds show some avoidance of the area where received levels of airgun sound are high enough such that hearing impairment could potentially occur. In those cases, the avoidance responses of the animals themselves will reduce or (most likely) avoid the possibility of hearing impairment.

Non-auditory physical effects may also occur in marine mammals exposed to strong underwater pulsed sound. Possible types of non-auditory physiological effects or injuries that might (in theory) occur include stress, neurological effects, bubble formation, and other types of organ or tissue damage. It is possible that some marine mammal species (that is, beaked whales) may be especially susceptible to injury and/or stranding when exposed to strong pulsed sounds. The following subsections summarize available data on noise-induced hearing impairment and non-auditory physical effects.

6.1 Temporary Threshold Shift (TTS)

TTS is the mildest form of hearing impairment that can occur during exposure to a strong sound (Kryter, 1985). While experiencing TTS, the hearing threshold rises and a sound must be stronger in order to be heard. It is a temporary phenomenon, and (especially when mild) is not considered to represent physical damage or "injury" (Southall and others, 2007). Rather, the onset of TTS is an indicator that, if the animal is exposed to higher levels of that sound, physical damage is ultimately a possibility.

The magnitude of TTS depends on the level and duration of noise exposure, and to some degree on frequency, among other considerations (Kryter, 1985; Richardson and others, 1995; Southall and others, 2007). For sound exposures at or somewhat above the TTS threshold, hearing sensitivity recovers rapidly after exposure to the noise ends. In terrestrial mammals, TTS can last from minutes or hours to (in cases of strong TTS) days. Only a few data have been obtained on sound levels and durations necessary to elicit mild TTS in marine mammals (none in mysticetes), and none of the published data concern TTS elicited by exposure to multiple pulses of sound during operational seismic surveys (Southall and others, 2007).
Toothed Whales.—There are empirical data on the sound exposures that elicit onset of TTS in captive bottlenose dolphins and belugas. The majority of these data concern non-impulse sound, but there are some limited published data concerning TTS onset upon exposure to a single pulse of sound from a watergun (Finneran and others, 2002). A detailed review of all TTS data from marine mammals can be found in Southall and others (2007). The following summarizes some of the key results from odontocetes.

Recent information corroborates earlier expectations that the effect of exposure to strong transient sounds is closely related to the total amount of acoustic energy that is received. Finneran and others (2005) examined the effects of tone duration on TTS in bottlenose dolphins. Bottlenose dolphins were exposed to 3 kHz tones (non-impulsive) for periods of 1, 2, 4 or 8 s, with hearing tested at 4.5 kHz. For 1-s exposures, TTS occurred with SELs of 197 dB, and for exposures >1 s, SEL >195 dB resulted in TTS (SEL is equivalent to energy flux, in dB re 1 μ Pa² · s). At an SEL of 195 dB, the mean TTS (4 min after exposure) was 2.8 dB. Finneran and others (2005) suggested that an SEL of 195 dB is the likely threshold for the onset of TTS in dolphins and belugas exposed to tones of durations 1–8 s (that is, TTS onset occurs at a near-constant SEL, independent of exposure duration). That implies that, at least for non-impulsive tones, a doubling of exposure time results in a 3 dB lower TTS threshold.

The assumption that, in marine mammals, the occurrence and magnitude of TTS is a function of cumulative acoustic energy (SEL) is probably an oversimplification. Kastak and others (2005) reported preliminary evidence from pinnipeds that, for prolonged non-impulse noise, higher SELs were required to elicit a given TTS if exposure duration was short than if it was longer, that is, the results were not fully consistent with an equal-energy model to predict TTS onset. Mooney and others (2009a) showed this in a bottlenose dolphin exposed to octave-band non-impulse noise ranging from 4 to 8 kHz at SPLs of 130 to 178 dB re 1 μ Pa for periods of 1.88 to 30 min. Higher SELs were required to induce a given TTS if exposure duration short than if it was longer. Exposure of the aforementioned bottlenose dolphin to a sequence of brief sonar signals showed that, with those brief (but non-impulse) sounds, the received energy (SEL) necessary to elicit TTS was higher than was the case with exposure to the more prolonged octave-band noise (Mooney and others, 2009b). Those authors concluded that, when using (non-impulse) acoustic signals of duration ~0.5 s, SEL must be at least 210–214 dB re 1 μ Pa² · s to induce TTS in the bottlenose dolphin.

On the other hand, the TTS threshold for odontocetes exposed to a single impulse from a watergun (Finneran and others, 2002) appeared to be somewhat lower than for exposure to non-impulse sound. This was expected, based on evidence from terrestrial mammals showing that broadband pulsed sounds with rapid rise times have greater auditory effect than do non-impulse sounds (Southall and others, 2007). The received energy level of a single seismic pulse that caused the onset of mild TTS in the beluga, as measured without frequency weighting, was ~186 dB re 1 μ Pa² · s or 186 dB SEL (Finneran and others, 2002).⁷ The rms level of an airgun pulse (in dB re 1 μ Pa measured over the duration of the pulse) is typically 10–15 dB higher than the SEL for the same pulse when received within a few kilometers of the airguns. Thus, a single airgun pulse might need to have a received level of ~196–201 dB re 1 μ Pa_{rms} in order to produce brief, mild TTS. Exposure to several strong seismic pulses that each has a flat-weighted received level near 190 dB_{rms} (175–180 dB SEL) could result in cumulative exposure of ~186 dB SEL (flat-weighted) or ~183 dB SEL (M_{mf}-weighted), and thus slight TTS in a small odontocete. That assumes

⁷ If the low-frequency components of the watergun sound used in the experiments of Finneran and others (2002) are downweighted as recommended by Southall and others (2007) using their M_{mf} -weighting curve, the effective exposure level for onset of mild TTS was 183 dB re 1 μ Pa² · s (Southall and others, 2007).

that the TTS threshold upon exposure to multiple pulses is (to a first approximation) a function of the total received pulse energy, without allowance for any recovery between pulses.

The above TTS information for odontocetes is derived from studies on the bottlenose dolphin and beluga. For the one harbor porpoise tested, the received level of airgun sound that elicited onset of TTS was lower. The animal was exposed to single pulses from a small (20 in³) airgun, and auditory evoked potential methods were used to test the animal's hearing sensitivity at frequencies of 4, 32, or 100 kHz after each exposure (Lucke and others, 2009). Based on the measurements at 4 kHz, TTS occurred upon exposure to one airgun pulse with received level ~200 dB re 1 μ Pa_{pk-pk} or an SEL of 164.3 dB re 1 μ Pa² · s. If these results from a single animal are representative, it is inappropriate to assume that onset of TTS occurs at similar received levels in all odontocetes (cf. Southall and others, 2007). Some cetaceans may incur TTS at lower sound exposures than are necessary to elicit TTS in the beluga or bottlenose dolphin.

Insofar as we are aware, there are no published data confirming that the auditory effect of a sequence of airgun pulses received by an odontocete is a function of their cumulative energy. Southall and others (2007) consider that to be a reasonable, but probably somewhat precautionary, assumption. It is precautionary because, based on data from terrestrial mammals, one would expect that a given energy exposure would have somewhat less effect if separated into discrete pulses, with potential opportunity for partial auditory recovery between pulses. However, as yet there has been little study of the rate of recovery from TTS in marine mammals, and in humans and other terrestrial mammals the available data on recovery are quite variable. Southall and others (2007) concluded that—until relevant data on recovery are available from marine mammals—it is appropriate not to allow for any assumed recovery during the intervals between pulses within a pulse sequence.

Additional data are needed to determine the received sound levels at which small odontocetes would start to incur TTS upon exposure to repeated, low-frequency pulses of airgun sound with variable received levels. To determine how close an airgun array would need to approach in order to elicit TTS, it is necessary to determine the total energy that a mammal would receive as an airgun array approaches, passes at various CPA distances, and moves away (for example, Erbe and King, 2009). At the present state of knowledge, it is also necessary to assume that the effect is directly related to total received energy even though that energy is received in multiple pulses separated by gaps. The lack of data on the exposure levels necessary to cause TTS in toothed whales when the signal is a series of pulsed sounds, separated by silent periods, remains a data gap, as is the lack of published data on TTS in odontocetes other than the beluga, bottlenose dolphin, and harbor porpoise.

Baleen Whales.—There are no data, direct or indirect, on levels or properties of sound that are required to induce TTS in any baleen whale. The frequencies to which mysticetes are most sensitive are assumed to be lower than those to which odontocetes are most sensitive, and natural background noise levels at those low frequencies tend to be higher. As a result, auditory thresholds of baleen whales within their frequency band of best hearing are believed to be higher (less sensitive) than are those of odontocetes at their best frequencies (Clark and Ellison, 2004). From this, it is suspected that received levels causing TTS onset may also be higher in mysticetes (Southall and others, 2007). However, based on preliminary simulation modeling that attempted to allow for various uncertainties in assumptions and variability around population means, Gedamke and others (2008) suggested that some baleen whales whose closest point of approach to a seismic vessel is 1 km or more could experience TTS or even PTS.

In practice during seismic surveys, few if any cases of TTS are expected given the strong likelihood that baleen whales would avoid the approaching airguns (or vessel) before being exposed to levels high enough for there to be any possibility of TTS (see above for evidence concerning avoidance responses by baleen whales). This assumes that the ramp-up (soft-start) procedure is used when commencing airgun operations, to give whales near the vessel the opportunity to move away before they are exposed to sound levels that might be strong enough to elicit TTS. As discussed earlier, single-airgun experiments with bowhead, gray, and humpback whales show that those species do tend to move away when a single airgun starts firing nearby, which simulates the onset of a ramp up.

Pinnipeds.—In pinnipeds, TTS thresholds associated with exposure to brief pulses (single or multiple) of underwater sound have not been measured. Two California sea lions did not incur TTS when exposed to single brief pulses with received levels of ~178 and 183 dB re 1 μ Pa_{rms} and total energy fluxes of 161 and 163 dB re 1 μ Pa² · s (Finneran and others, 2003). However, initial evidence from more prolonged (non-pulse) exposures suggested that some pinnipeds (harbor seals in particular) incur TTS at somewhat lower received levels than do small odontocetes exposed for similar durations (Kastak and others, 1999, 2005; Ketten and others, 2001). Kastak and others (2005) reported that the amount of threshold shift increased with increasing SEL in a California sea lion and harbor seal. They noted that, for non-impulse sound, doubling the exposure duration from 25 to 50 min (that is, a +3 dB change in SEL) had a greater effect on TTS than an increase of 15 dB (95 vs. 80 dB) in exposure level. Mean threshold shifts ranged from 2.9–12.2 dB, with full recovery within 24 hr (Kastak and others, 2005). Kastak and others (2005) suggested that, for non-impulse sound, SELs resulting in TTS onset in three species of pinnipeds may range from 183 to 206 dB re 1 μ Pa² · s, depending on the absolute hearing sensitivity.

As noted above for odontocetes, it is expected that—for impulse as opposed to non-impulse sound—the onset of TTS would occur at a lower cumulative SEL given the assumed greater auditory effect of broadband impulses with rapid rise times. The threshold for onset of mild TTS upon exposure of a harbor seal to impulse sounds has been estimated indirectly as being an SEL of ~171 dB re 1 μ Pa² · s (Southall and others 2007). That would be approximately equivalent to a single pulse with received level ~181–186 dB re 1 μ Pa_{rms}, or a series of pulses for which the highest rms values are a few dB lower.

At least for non-impulse sounds, TTS onset occurs at appreciably higher received levels in California sea lions and northern elephant seals than in harbor seals (Kastak and others, 2005). Thus, the former two species would presumably need to be closer to an airgun array than would a harbor seal before TTS is a possibility. Insofar as we are aware, there are no data to indicate whether the TTS thresholds of other pinniped species are more similar to those of the harbor seal or to those of the two less-sensitive species.

Sirenians, Sea Otter and Polar Bear.—There are no available data on TTS in sea otters and polar bears. However, TTS is unlikely to occur in sea otters or polar bears if they are on the water surface, given the pressure release and Lloyd's mirror effects at the water's surface. Furthermore, sea otters tend to inhabit shallow coastal habitats where large seismic survey vessels towing large spreads of streamers may be unable to operate. TTS is also considered unlikely to occur in sirenians as a result of exposure to sounds from a seismic survey. They, like sea otters, tend to inhabit shallow coastal habitats and rarely range far from shore, whereas seismic survey vessels towing large arrays of airguns and (usually) even larger arrays of streamers normally must remain farther offshore because of equipment clearance and maneuverability limitations. Exposures of sea otters and sirenians to seismic surveys are more likely to involve smaller seismic sources that can be used in shallow and confined waters. The impacts of these are inherently less than would occur from a larger source of the types often used farther offshore.

Likelihood of Incurring TTS.—Most cetaceans show some degree of avoidance of seismic vessels operating an airgun array (see above). It is unlikely that these cetaceans would be exposed to airgun pulses at a sufficiently high level for a sufficiently long period to cause more than mild TTS, given the relative movement of the vessel and the marine mammal. TTS would be more likely in any odontocetes

that bow- or wake-ride or otherwise linger near the airguns. However, while bow- or wake-riding, odontocetes would be at the surface and thus not exposed to strong sound pulses given the pressure-release and Lloyd Mirror effects at the surface. But if bow- or wake-riding animals were to dive intermittently near airguns, they would be exposed to strong sound pulses, possibly repeatedly.

If some cetaceans did incur mild or moderate TTS through exposure to airgun sounds in this manner, this would very likely be a temporary and reversible phenomenon. However, even a temporary reduction in hearing sensitivity could be deleterious in the event that, during that period of reduced sensitivity, a marine mammal needed its full hearing sensitivity to detect approaching predators, or for some other reason.

Some pinnipeds show avoidance reactions to airguns, but their avoidance reactions are generally not as strong or consistent as those of cetaceans. Pinnipeds occasionally seem to be attracted to operating seismic vessels. There are no specific data on TTS thresholds of pinnipeds exposed to single or multiple low-frequency pulses. However, given the indirect indications of a lower TTS threshold for the harbor seal than for odontocetes exposed to impulse sound (see above), it is possible that some pinnipeds close to a large airgun array could incur TTS.

NMFS (1995, 2000) concluded that cetaceans should not be exposed to pulsed underwater noise at received levels >180 dB re 1 μ Pa_{rms}. The corresponding limit for pinnipeds has been set by NMFS at 190 dB, although the HESS Team (HESS, 1999) recommended a 180-dB limit for pinnipeds in California. The 180 and 190 dB re 1 μ Pa_{rms} levels have not been considered to be the levels above which TTS might occur. Rather, they were the received levels above which, in the view of a panel of bioacoustics specialists convened by NMFS before TTS measurements for marine mammals started to become available, one could not be certain that there would be no injurious effects, auditory or otherwise, to marine mammals. As summarized above, data that are now available imply that TTS is unlikely to occur in various odontocetes (and probably mysticetes as well) unless they are exposed to a sequence of several airgun pulses stronger than 190 dB re 1 μ Pa_{rms}. On the other hand, for the harbor seal, harbor porpoise, and perhaps some other species, TTS may occur upon exposure to one or more airgun pulses whose received level equals the NMFS "do not exceed" value of 190 dB re 1 μ Pa_{rms}. That criterion corresponds to a single-pulse SEL of 175–180 dB re 1 μ Pa² · s in typical conditions, whereas TTS is suspected to be possible in harbor seals and harbor porpoises with a cumulative SEL of ~171 and ~164 dB re 1 μ Pa² · s, respectively.

It has been shown that most large whales and many smaller odontocetes (especially the harbor porpoise) show at least localized avoidance of ships and/or seismic operations (see above). Even when avoidance is limited to the area within a few hundred meters of an airgun array, that should usually be sufficient to avoid TTS based on what is currently known about thresholds for TTS onset in cetaceans. In addition, ramping up airgun arrays, which is standard operational protocol for many seismic operators, should allow cetaceans near the airguns at the time of startup (if the sounds are aversive) to move away from the seismic source and to avoid being exposed to the full acoustic output of the airgun array (see above). Thus, most baleen whales likely will not be exposed to high levels of airgun sounds provided the ramp-up procedure is applied. Likewise, many odontocetes close to the trackline are likely to move away before the sounds from an approaching seismic vessel become sufficiently strong for there to be any potential for TTS or other hearing impairment. Therefore, there is little potential for baleen whales or odontocetes that show avoidance of ships or airguns to be close enough to an airgun array to experience TTS. In the event that a few individual cetaceans did incur TTS through exposure to strong airgun sounds, this is a temporary and reversible phenomenon unless the exposure exceeds the TTS-onset threshold by a sufficient amount for PTS to be incurred (see below). If TTS but not PTS were incurred, it would most likely be mild, in which case recovery is expected to be quick (probably within minutes).

6.2 Permanent Threshold Shift (PTS)

When PTS occurs, there is physical damage to the sound receptors in the ear. In some cases, there can be total or partial deafness, whereas in other cases, the animal has an impaired ability to hear sounds in specific frequency ranges (Kryter, 1985). Physical damage to a mammal's hearing apparatus can occur if it is exposed to sound impulses that have very high peak pressures, especially if they have very short rise times. (Rise time is the interval required for sound pressure to increase from the baseline pressure to peak pressure.)

There is no specific evidence that exposure to pulses of airgun sound can cause PTS in any marine mammal, even with large arrays of airguns. However, given the likelihood that some mammals close to an airgun array might incur at least mild TTS (see above), there has been further speculation about the possibility that some individuals occurring very close to airguns might incur PTS (for example, Richardson and others, 1995, p. 372ff; Gedamke and others, 2008). Single or occasional occurrences of mild TTS are not indicative of permanent auditory damage, but repeated or (in some cases) single exposures to a level well above that causing TTS onset might elicit PTS.

Relationships between TTS and PTS thresholds have not been studied in marine mammals, but are assumed to be similar to those in humans and other terrestrial mammals (Southall and others, 2007). Based on data from terrestrial mammals, a precautionary assumption is that the PTS threshold for impulse sounds (such as airgun pulses as received close to the source) is at least 6 dB higher than the TTS threshold on a peak-pressure basis, and probably >6 dB higher (Southall and others, 2007). The low-tomoderate levels of TTS that have been induced in captive odontocetes and pinnipeds during controlled studies of TTS have been confirmed to be temporary, with no measurable residual PTS (Kastak and others, 1999; Schlundt and others, 2000; Finneran and others, 2002, 2005; Nachtigall and others, 2003, 2004). However, very prolonged exposure to sound strong enough to elicit TTS, or shorter-term exposure to sound levels well above the TTS threshold, can cause PTS, at least in terrestrial mammals (Kryter, 1985). In terrestrial mammals, the received sound level from a single non-impulsive sound exposure must be far above the TTS threshold for any risk of permanent hearing damage (Kryter, 1994; Richardson and others, 1995; Southall and others, 2007). However, there is special concern about strong sounds whose pulses have very rapid rise times. In terrestrial mammals, there are situations when pulses with rapid rise times (for example, from explosions) can result in PTS even though their peak levels are only a few dB higher than the level causing slight TTS. The rise time of airgun pulses is fast, but not as fast as that of an explosion.

Some factors that contribute to onset of PTS, at least in terrestrial mammals, are as follows:

- exposure to single very intense sound,
- fast rise time from baseline to peak pressure,
- repetitive exposure to intense sounds that individually cause TTS but not PTS, and
- recurrent ear infections or (in captive animals) exposure to certain drugs.

Cavanagh (2000) reviewed the thresholds used to define TTS and PTS. Based on this review and SACLANT (1998), it is reasonable to assume that PTS might occur at a received sound level 20 dB or more above that inducing mild TTS. However, for PTS to occur at a received level only 20 dB above the TTS threshold, the animal probably would have to be exposed to a strong sound for an extended period, or to a strong sound with rather rapid rise time.

More recently, Southall and others (2007) estimated that received levels would need to exceed the TTS threshold by at least 15 dB, on an SEL basis, for there to be risk of PTS. Thus, for cetaceans exposed

to a sequence of sound pulses, they estimate that the PTS threshold might be an M-weighted SEL (for the sequence of received pulses) of ~198 dB re 1 μ Pa² · s (15 dB higher than the M_{mf}-weighted TTS threshold, in a beluga, for a watergun impulse). Additional assumptions had to be made to derive a corresponding estimate for pinnipeds, as the only available data on TTS-thresholds in pinnipeds pertained to non-impulse sound (see above). Southall and others (2007) estimated that the PTS threshold could be a cumulative M_{pw}-weighted SEL of ~186 dB re 1 μ Pa² · s in the case of a harbor seal exposed to impulse sound. The PTS threshold for the California sea lion and northern elephant seal would probably be higher given the higher TTS thresholds in those species. Southall and others (2007) also note that, regardless of the SEL, there is concern about the possibility of PTS if a cetacean or pinniped received one or more pulses with peak pressure exceeding 230 or 218 dB re 1 μ Pa² · s <u>or</u> peak pressure ≥230 dB re 1 μ Pa. Corresponding proposed dual criteria for pinnipeds (at least harbor seals) are ≥186 dB SEL and ≥ 218 dB peak pressure (Southall and others, 2007). These estimates are all first approximations, given the limited underlying data, assumptions, species differences, and evidence that the "equal energy" model is not be entirely correct.

Sound impulse duration, peak amplitude, rise time, number of pulses, and inter-pulse interval are the main factors thought to determine the onset and extent of PTS. Ketten (1994) has noted that the criteria for differentiating the sound pressure levels that result in PTS (or TTS) are location and species-specific. PTS effects may also be influenced strongly by the health of the receiver's ear.

As described above for TTS, in estimating the amount of sound energy required to elicit the onset of TTS (and PTS), it is assumed that the auditory effect of a given cumulative SEL from a series of pulses is the same as if that amount of sound energy were received as a single strong sound. There are no data from marine mammals concerning the occurrence or magnitude of a potential partial recovery effect between pulses. In deriving the estimates of PTS (and TTS) thresholds quoted here, Southall and others (2007) made the precautionary assumption that no recovery would occur between pulses.

The TTS section (above) concludes that exposure to several strong seismic pulses that each have flat-weighted received levels near 190 dB re 1 μ Pa_{rms} (175–180 dB re 1 μ Pa² · s SEL) could result in cumulative exposure of ~186 dB SEL (flat-weighted) or ~183 dB SEL (M_{mf}-weighted), and thus slight TTS in a small odontocete. Allowing for the assumed 15 dB offset between PTS and TTS thresholds, expressed on an SEL basis, exposure to several strong seismic pulses that each have flat-weighted received levels near 205 dB_{rms} (190–195 dB SEL) could result in cumulative exposure of ~198 dB SEL (M_{mf}-weighted), and thus slight PTS in a small odontocete. However, the levels of successive pulses that will be received by a marine mammal that is below the surface as a seismic vessel approaches, passes, and moves away will tend to increase gradually and then decrease gradually, with periodic decreases super-imposed on this pattern when the animal comes to the surface to breathe. To estimate how close an odontocete's CPA distance would have to be for the cumulative SEL to exceed 198 dB SEL (M_{mf}-weighted), one would (as a minimum) need to allow for the sequence of distances at which airgun shots would occur, and for the dependence of received SEL on distance in the region of the seismic operation (for example, Erbe and King, 2009).

It is unlikely that an odontocete would remain close enough to a large airgun array for sufficiently long to incur PTS. There is some concern about bowriding odontocetes, but for animals at or near the surface, auditory effects are reduced by Lloyd's mirror and surface release effects. The presence of the vessel between the airgun array and bow-riding odontocetes could also, in some but probably not all cases, reduce the levels received by bow-riding animals (for example, Gabriele and Kipple, 2009). The TTS (and thus PTS) thresholds of baleen whales are unknown but, as an interim measure, assumed to be

no lower than those of odontocetes. Also, baleen whales generally avoid the immediate area around operating seismic vessels, so it is unlikely that a baleen whale could incur PTS from exposure to airgun pulses. The TTS (and thus PTS) thresholds of some pinnipeds (for example, harbor seal) as well as the harbor porpoise may be lower (Kastak and others, 2005; Southall and others, 2007; Lucke and others, 2009). If so, TTS and potentially PTS may extend to a somewhat greater distance for those animals. Again, Lloyd's mirror and surface release effects will ameliorate the effects for animals at or near the surface.

Although it is unlikely that airgun operations during most seismic surveys would cause PTS in many marine mammals, caution is warranted given

- the limited knowledge about noise-induced hearing damage in marine mammals, particularly baleen whales, pinnipeds, and sea otters;
- the seemingly greater susceptibility of certain species (for example, harbor porpoise and harbor seal) to TTS and presumably also PTS; and
- the lack of knowledge about TTS and PTS thresholds in many species, including various species closely related to the harbor porpoise and harbor seal.

The avoidance reactions of many marine mammals, along with commonly applied monitoring and mitigation measures (visual and passive acoustic monitoring, ramp ups, and power downs or shut downs when mammals are detected within or approaching the "safety radii"), would reduce the already-low probability of exposure of marine mammals to sounds strong enough to induce PTS.

6.3 Strandings and Mortality

Marine mammals close to underwater detonations of high explosives can be killed or severely injured, and the auditory organs are especially susceptible to injury (Ketten and others, 1993; Ketten, 1995). However, explosives are no longer used in marine waters for commercial seismic surveys or (with rare exceptions) for seismic research; they have been replaced by airguns and other non-explosive sources. Airgun pulses are less energetic and have slower rise times, and there is no specific evidence that they can cause serious injury, death, or stranding even in the case of large airgun arrays. However, the association of mass strandings of beaked whales with naval exercises and, in one case, a seismic survey (Malakoff, 2002; Cox and others, 2006), has raised the possibility that beaked whales exposed to strong "pulsed" sounds may be especially susceptible to injury and/or behavioral reactions that can lead to stranding (for example, Hildebrand, 2005; Southall and others, 2007). Hildebrand (2005) reviewed the association of cetacean strandings with high-intensity sound events and found that deep-diving odontocetes, primarily beaked whales, were by far the predominant (95 percent) cetaceans associated with these events, with 2 percent mysticete whales (minke). However, as summarized below, there is no definitive evidence that airguns can lead to injury, strandings, or mortality even for marine mammals in close proximity to large airgun arrays.

Specific sound-related processes that lead to strandings and mortality are not well documented, but may include (1) swimming in avoidance of a sound into shallow water; (2) a change in behavior (such as a change in diving behavior that might contribute to tissue damage, gas bubble formation, hypoxia, cardiac arrhythmia, hypertensive hemorrhage or other forms of trauma; (3) a physiological change such as a vestibular response leading to a behavioral change or stress-induced hemorrhagic diathesis, leading in turn to tissue damage; and (4) tissue damage directly from sound exposure, such as through acoustically mediated bubble formation and growth or acoustic resonance of tissues. Some of these mechanisms are unlikely to apply in the case of impulse sounds. However, there are increasing indications that gas-bubble disease (analogous to "the bends"), induced in supersaturated tissue by a behavioral response to acoustic

exposure, could be a pathologic mechanism for the strandings and mortality of some deep-diving cetaceans exposed to sonar. The evidence for this remains circumstantial and associated with exposure to naval mid-frequency sonar, not seismic surveys (Cox and others, 2006; Southall and others, 2007).

Seismic pulses and mid-frequency sonar signals are quite different, and some mechanisms by which sonar sounds have been hypothesized to affect beaked whales are unlikely to apply to airgun pulses. Sounds produced by airgun arrays are broadband impulses with most of the energy below 1 kHz. Typical military mid-frequency sonars emit non-impulse sounds at frequencies of 2–10 kHz, generally with a relatively narrow bandwidth at any one time (though the frequency may change over time). Thus, it is not appropriate to assume that the effects of seismic surveys on beaked whales or other species would be the same as the apparent effects of military sonar. For example, resonance effects (Gentry 2002) and acoustically mediated bubble-growth (Crum and others, 2005) are implausible in the case of exposure to broadband airgun pulses. Nonetheless, evidence that sonar signals can, in special circumstances, lead (at least indirectly) to physical damage and mortality (for example, Balcomb and Claridge, 2001; NOAA and USN, 2001; Jepson and others, 2003; Fernández and others, 2004, 2005; Hildebrand, 2005; Cox and others, 2006) suggests that caution is warranted when dealing with exposure of marine mammals to any high-intensity "pulsed" sound. One of the hypothesized mechanisms by which naval sonars lead to strandings might, in theory, also apply to seismic surveys: If the strong sounds sometimes cause deepdiving species to alter their surfacing-dive cycles in a way that causes bubble formation in tissue, that hypothesized mechanism might apply to seismic surveys as well as mid-frequency naval sonars. However, there is no specific evidence of this upon exposure to airgun pulses.

There is no conclusive evidence of cetacean strandings or deaths at sea as a result of exposure to seismic surveys, but a few cases of strandings in the general area where a seismic survey was ongoing have led to speculation concerning a possible link between seismic surveys and strandings. • Suggestions that there was a link between seismic surveys and strandings of humpback whales in Brazil (Engel and others, 2004) were not well founded (IAGC, 2004; IWC, 2007). • In Sept. 2002, there was a stranding of two Cuvier's beaked whales in the Gulf of California, Mexico, when the L-DEO seismic vessel R/V *Maurice Ewing* was operating a 20-airgun, 8,490-in³ airgun array in the general area. The evidence linking the stranding to the seismic survey was inconclusive and not based on any physical evidence (Hogarth, 2002; Yoder, 2002). The ship was also operating its multibeam echosounder at the same time, but this had much less potential than the aforementioned naval sonars to affect beaked whales, given its downward-directed beams, much shorter pulse durations, and lower duty cycle. Nonetheless, the Gulf of California incident plus the beaked whale strandings near naval exercises involving use of mid-frequency sonar suggest a need for caution in conducting seismic surveys in areas occupied by beaked whales until more is known about effects of seismic surveys on those species (Hildebrand, 2005).

6.4 Non-Auditory Physiological Effects

Based on evidence from terrestrial mammals and humans, sound is a potential source of stress (Wright and Kuczaj, 2007; Wright and others, 2007a,b, 2009). However, almost no information is available on sound-induced stress in marine mammals, or on its potential (alone or in combination with other stressors) to affect the long-term well-being or reproductive success of marine mammals (Fair and Becker, 2000; Hildebrand, 2005; Wright and others, 2007a,b). Such long-term effects, if they occur, would be mainly associated with chronic noise exposure, which is characteristic of some seismic surveys and exposure situations (McCauley and others, 2000a, p. 62ff; Nieukirk and others, 2009) but not of some others.

Available data on potential stress-related impacts of anthropogenic noise on marine mammals are extremely limited, and additional research on this topic is needed. We know of only two specific studies

of noise-induced stress in marine mammals. (1) Romano and others (2004) examined the effects of single underwater impulse sounds from a seismic water gun (source level up to 228 dB re 1 μ Pa · m_{p-p}) and single short-duration pure tones (sound pressure level up to 201 dB re 1 μ Pa) on the nervous and immune systems of a beluga and a bottlenose dolphin. They found that neural-immune changes to noise exposure were minimal. Although levels of some stress-released substances (for example, catecholamines) changed significantly with exposure to sound, levels returned to baseline after 24 hr. (2) During playbacks of recorded drilling noise to four captive beluga whales, Thomas and others (1990) found no changes in blood levels of stress-related hormones. Long-term effects were not measured, and no short-term effects were detected. For both studies, caution is necessary when extrapolating these results to wild animals and to real-world situations given the small sample sizes, use of captive animals, and other technical limitations of the two studies.

Aside from stress, other types of physiological effects that might, in theory, be involved in beaked whale strandings upon exposure to naval sonar (Cox and others, 2006), such as resonance and gas bubble formation, have not been demonstrated and are not expected upon exposure to airgun pulses (see preceding subsection). If seismic surveys disrupt diving patterns of deep-diving species, this might perhaps result in bubble formation and a form of "the bends", as speculated to occur in beaked whales exposed to sonar. However, there is no specific evidence that exposure to airgun pulses has this effect.

In summary, very little is known about the potential for seismic survey sounds (or other types of strong underwater sounds) to cause non-auditory physiological effects in marine mammals. Such effects, if they occur at all, would presumably be limited to short distances and to activities that extend over a prolonged period. The available data do not allow identification of a specific exposure level above which non-auditory effects can be expected (Southall and others, 2007), or any meaningful quantitative predictions of the numbers (if any) of marine mammals that might be affected in these ways.

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APPENDIX H

REVIEW OF THE EFFECTS OF AIRGUN SOUNDS ON FISH⁸

Here we review literature about the effects of airgun sounds on fishes during seismic surveys. The potential effect of seismic sounds on fish has been studied with a variety of taxa, including marine, freshwater, and anadromous species (reviewed by Fay and Popper, 2000; Ladich and Popper, 2004; Hastings and Popper, 2005; Popper and Hastings, 2009a,b).

It is sometimes difficult to interpret studies on the effects of underwater sound on marine animals because authors often do not provide enough information, including received sound levels, source sound levels, and specific characteristics of the sound. Specific characteristics of the sound include units and references, whether the sound is continuous or impulsive, and its frequency range. Underwater sound pressure levels are typically reported as a number of decibels referenced to a reference level, usually 1 micro-Pascal (μ Pa). However, the sound pressure dB number can represent multiple types of measurements, including "zero to peak", "peak to peak", or averaged ("rms"). Sound exposure levels (SEL) may also be reported as dB. The SEL is the integration of all the acoustic energy contained within a single sound event. Unless precise measurement types are reported, it can be impossible to directly compare results from two or more independent studies.

1. Acoustic Capabilities

Sensory systems—like those that allow for hearing—provide information about an animal's physical, biological, and social environments, in both air and water. Extensive work has been done to understand the structures, mechanisms, and functions of animal sensory systems in aquatic environments (Atema and others, 1988; Kapoor and Hara, 2001; Collin and Marshall, 2003). All fish species have hearing and skin-based mechanosensory systems (inner ear and lateral line systems, respectively) that provide information about their surroundings (Fay and Popper, 2000). Fay (2009) and some others refer to the ambient sounds to which fishes are exposed as 'underwater soundscapes'. Anthropogenic sounds can have important negative consequences for fish survival and reproduction if they disrupt an individual's ability to sense its soundscape, which often tells of predation risk, prey items, or mating opportunities. Potential negative effects include masking of key environmental sounds or social signals, displacement of fish from their habitat, or interference with sensory orientation and navigation.

Fish hearing via the inner ear is typically restricted to low frequencies. As with other vertebrates, fish hearing involves a mechanism whereby the beds of hair cells (Howard and others, 1988; Hudspeth and Markin, 1994) located in the inner ear are mechanically affected and cause a neural discharge (Popper and Fay, 1999). At least two major pathways for sound transmittance between sound source and the inner ear have been identified for fishes. The most primitive pathway involves direct transmission to the inner ear's otolith, a calcium carbonate mass enveloped by sensory hairs. The inertial difference between the dense otolith and the less-dense inner ear causes the otolith to stimulate the surrounding sensory hair cells. This motion differential is interpreted by the central nervous system as sound.

⁸ By W. John Richardson and Valerie D. Moulton, with subsequent updates (to November 2009) by WJR and VDM plus Patrick Abgrall, William E. Cross, Meike Holst, and Mari A. Smultea, all of LGL Ltd., environmental research associates

The second transmission pathway between sound source and the inner ear of fishes is via the swim bladder, a gas-filled structure that is much less dense than the rest of the fish's body. The swim bladder, being more compressible and expandable than either water or fish tissue, will differentially contract and expand relative to the rest of the fish in a sound field. The pulsating swim bladder transmits this mechanical disturbance directly to the inner ear (discussed below). Such a secondary source of sound detection may be more or less effective at stimulating the inner ear depending on the amplitude and frequency of the pulsation, and the distance and mechanical coupling between the swim bladder and the inner ear (Popper and Fay, 1993).

A recent paper by Popper and Fay (2010) discusses the designation of fishes based on sound detection capabilities. They suggest that the designations 'hearing specialist' and 'hearing generalist' no longer be used for fishes because of their vague and sometimes contradictory definitions, and that there is instead a range of hearing capabilities across species that is more like a continuum, presumably based on the relative contributions of pressure to the overall hearing capabilities of a species.

According to Popper and Fay (2010), one end of this continuum is represented by fishes that only detect particle motion because they lack pressure-sensitive gas bubbles (for example, swim bladder). These species include elasmobranchs (for example, sharks) and jawless fishes, and some teleosts including flatfishes. Fishes at this end of the continuum are typically capable of detecting sound frequencies below 1,500 Hz.

The other end of the fish hearing continuum is represented by fishes with highly specialized otophysic connections between pressure receptive organs, such as the swim bladder, and the inner ear. These fishes include some squirrelfish, mormyrids, herrings, and otophysan fishes (freshwater fishes with Weberian apparatus, an articulated series of small bones that extend from the swim bladder to the inner ear). Rather than being limited to 1.5 kHz or less in hearing, these fishes can typically hear up to several kHz. One group of fish in the anadromous herring subfamily Alosinae (shads and menhaden) can detect sounds to well over 180 kHz (Mann and others, 1997, 1998, 2001). This may be the widest hearing range of any vertebrate that has been studied to date. While the specific reason for this very high frequency hearing is not totally clear, there is strong evidence that this capability evolved for the detection of the ultrasonic sounds produced by echolocating dolphins to enable the fish to detect, and avoid, predation (Mann and others, 1997; Plachta and Popper, 2003).

All other fishes have hearing capabilities that fall somewhere between these two extremes of the continuum. Some have unconnected swim bladders located relatively far from the inner ear (for example, salmonids, tuna) while others have unconnected swim bladders located relatively close to the inner ear (for example, Atlantic cod, *Gadus morhua*). There has also been the suggestion that Atlantic cod can detect 38 kHz (Astrup and Møhl, 1993). However, the general consensus was that this was not hearing with the ear; probably the fish were responding to exceedingly high pressure signals from the 38-kHz source through some other receptor in the skin, such as touch receptors (Astrup and Møhl, 1998).

It is important to recognize that the swim bladder itself is not a sensory end organ, but rather an intermediate part of the sound pathway between sound source and the inner ear of some fishes. The inner ear of fishes is ultimately the organ that translates the particle displacement component into neural signals for the brain to interpret as sound.

A third mechanosensory pathway found in most bony fishes and elasmobranchs (that is, cartilaginous fishes) involves the lateral line system. It too relies on sensitivity to water particle motion. The basic sensory unit of the lateral line system is the neuromast, a bundle of sensory and supporting cells whose projecting cilia, similar to those in the ears, are encased in a gelatinous cap. Neuromasts detect distorted sound waves in the immediate vicinity of fishes. Generally, fishes use the lateral line system to

detect the particle displacement component of low frequency acoustic signals (up to 160 to 200 Hz) over a distance of one to two body lengths. The lateral line is used in conjunction with other sensory systems, including hearing (Sand, 1981; Coombs and Montgomery, 1999).

2. Potential Effects on Fishes

Review papers on the effects of anthropogenic sources of underwater sound on fishes have been published recently (Popper, 2009; Popper and Hastings, 2009a,b). These papers consider various sources of anthropogenic sound, including seismic airguns. For the purposes of this review, only the effects of seismic airgun sound are considered.

2.1 Marine Fishes

Evidence for airgun-induced damage to fish ears has come from studies using pink snapper *Pagrus auratus* (McCauley and others, 2000a,b, 2003). In these experiments, fish were caged and exposed to the sound of a single moving seismic airgun every 10 s over a period of 1 h and 41 min. The source SPL at 1 m was about 223 dB re 1 μ Pa · m_{p-p}, and the received SPLs ranged from 165 to 209 dB re 1 μ Pa_{p-p}. The sound energy was highest over the 20–70 Hz frequency range. The pink snapper were exposed to more than 600 airgun discharges during the study. In some individual fish, the sensory epithelium of the inner ear sustained extensive damage as indicated by ablated hair cells. Damage was more extensive in fish examined 58 days post-exposure compared to those examined 18 h post-exposure. There was no evidence of repair or replacement of damaged sensory cells up to 58 days post-exposure. McCauley and others, (2000a,b, 2003) included the following caveats in the study reports: (1) fish were caged and unable to swim away from the seismic source, (2) only one species of fish was examined, (3) the impact on the ultimate survival of the fish is unclear, and (4) airgun exposure specifics required to cause the observed damage were not obtained (that is, a few high SPL signals or the cumulative effect of many low to moderate SPL signals).

The fish exposed to sound from a single airgun in this study also exhibited startle responses to short range start up and high-level airgun signals (that is, with received SPLs of 182 to 195 dB re 1 μ Pa_{rms} (McCauley and others, 2000a,b). Smaller fish were more likely to display a startle response. Responses were observed above received SPLs of 156 to 161 dB re 1 μ Pa_{rms}. The occurrence of both startle response (classic C-turn response) and alarm responses (for example, darting movements, flash school expansion, fast swimming) decreased over time. Other observations included downward distributional shift that was restricted by the 10 m x 6 m x 3 m cages, increase in swimming speed, and the formation of denser aggregations. Fish behavior appeared to return to pre-exposure state 15–30 min after cessation of seismic firing.

Pearson and others (1992) investigated the effects of seismic airgun sound on the behavior of captive rockfishes (*Sebastes* sp.) exposed to the sound of a single stationary airgun at a variety of distances. The airgun used in the study had a source SPL at 1 m of 223 dB re 1 μ Pa · m_{0-p}, and measured received SPLs ranged from 137 to 206 dB re 1 μ Pa_{0-p}. The authors reported that rockfishes reacted to the airgun sounds by exhibiting varying degrees of startle and alarm responses, depending on the species of rockfish and the received SPL. Startle responses were observed at a minimum received SPL of 200 dB re 1 μ Pa_{0-p}, and alarm responses occurred at a minimum received SPL of 177 dB re 1 μ Pa_{0-p}. Other observed behavioral changes included the tightening of schools, downward distributional shift, and random movement and orientation. Some fishes ascended in the water column and commenced to mill (that is, "eddy") at increased speed, while others descended to the bottom of the enclosure and remained motionless. Pre-exposure behavior was reestablished from 20 to 60 min after cessation of seismic airgun discharge. Pearson and others (1992) concluded that received SPL thresholds for overt rockfish

behavioral response and more subtle rockfish behavioral response are 180 dB re 1 μ Pa_{0-p} and 161 dB re 1 μ Pa_{0-p}, respectively.

Using an experimental hook and line fishery approach, Skalski and others (1992) studied the potential effects of seismic airgun sound on the distribution and catchability of rockfishes. The source SPL of the single airgun used in the study was 223 dB re 1 μ Pa \cdot m $_{0-p}$, and the received SPLs at the bases of the rockfish aggregations ranged from 186 to 191 dB re 1 μ Pa $_{0-p}$. Characteristics of the fish aggregations were assessed using echosounders. During long-term stationary seismic airgun discharge, there was an overall downward shift in fish distribution. The authors also observed a significant decline in total catch of rockfishes during seismic discharge. It should be noted that this experimental approach was quite different from an actual seismic survey, in that duration of exposure was much longer.

In another study, caged European sea bass (*Dicentrarchus labrax*) were exposed to multiple discharges from a moving seismic airgun array with a source SPL of about 256 dB re 1 μ Pa · m _{0-p} (unspecified measure type) (Santulli and others, 1999). The airguns were discharged every 25 s during a 2-h period. The minimum distance between fish and seismic source was 180 m. The authors did not indicate any observed pathological injury to the sea bass. Blood was collected from both exposed fish (6 h postexposure) and control fish (6 h pre-exposure) and subsequently analyzed for cortisol, glucose, and lactate levels. Levels of cortisol, glucose, and lactate were significantly higher in the sera of exposed fish compared to sera of control fish. The elevated levels of all three chemicals returned to pre-exposure levels within 72 h of exposure (Santulli and others, 1999).

Santulli and others (1999) also used underwater video cameras to monitor fish response to seismic airgun discharge. Resultant video indicated slight startle responses by some of the sea bass when the seismic airgun array discharged as far as 2.5 km from the cage. The proportion of sea bass that exhibited startle response increased as the airgun sound source approached the cage. Once the seismic array was within 180 m of the cage, the sea bass were densely packed at the middle of the enclosure, exhibiting random orientation, and appearing more active than they had been under pre-exposure conditions. Normal behavior resumed about 2 h after airgun discharge nearest the fish (Santulli and others, 1999).

Boeger and others (2006) reported observations of coral reef fishes in field enclosures before, during and after exposure to seismic airgun sound. This Brazilian study used an array of eight airguns that was presented to the fishes as both a mobile sound source and a static sound source. Minimum distances between the sound source and the fish cage ranged from 0 to 7 m. Received sound levels were not reported by Boeger and others (2006). Neither mortality nor external damage to the fishes was observed in any of the experimental scenarios. Most of the airgun array discharges resulted in startle responses although these behavioral changes lessened with repeated exposures, suggesting habituation.

Chapman and Hawkins (1969) investigated the reactions of free ranging whiting (silver hake), *Merluccius bilinearis*, to an intermittently discharging stationary airgun with a source SPL of 220 dB re 1 μ Pa \cdot m_{0-p}. Received SPLs were estimated to be 178 dB re 1 μ Pa_{0-p}. The whiting were monitored with an echosounder. Prior to any airgun discharge, the fish were located at a depth range of 25 to 55 m. In apparent response to the airgun sound, the fish descended, forming a compact layer at depths greater than 55 m. After an hour of exposure to the airgun sound, the fish appeared to have habituated as indicated by their return to the pre-exposure depth range, despite the continuing airgun discharge. Airgun discharge ceased for a time and upon its resumption, the fish again descended to greater depths, indicating only temporary habituation.

Hassel and others (2003, 2004) studied the potential effects of exposure to airgun sound on the behavior of captive lesser sandeel, *Ammodytes marinus*. Depth of the study enclosure used to hold the

sandeel was about 55 m. The moving airgun array had an estimated source SPL of 256 dB re 1 μ Pa · m (unspecified measure type). Received SPLs were not measured. Exposures were conducted over a 3-day period in a 10 km × 10 km area with the cage at its center. The distance between airgun array and fish cage ranged from 55 m when the array was overhead to 7.5 km. No mortality attributable to exposure to the airgun sound was noted. Behavior of the fish was monitored using underwater video cameras, echosounders, and commercial fishery data collected close to the study area. The approach of the seismic vessel appeared to cause an increase in tail-beat frequency although the sandeels still appeared to swim calmly. During seismic airgun discharge, many fish exhibited startle responses, followed by flight from the immediate area. The frequency of occurrence of startle response seemed to increase as the operating seismic array moved closer to the fish. The sandeels stopped exhibiting the startle response once the airgun discharge ceased. The sandeel tended to remain higher in the water column during the airgun discharge, and none of them were observed burying themselves in the soft substrate. The commercial fishery catch data were inconclusive with respect to behavioral effects.

Various species of demersal fishes, blue whiting, and some small pelagic fishes were exposed to a moving seismic airgun array with a source SPL of about 250 dB re 1 μ Pa · m (unspecified measure type) (Dalen and Knutsen, 1986). Received SPLs estimated using the assumption of spherical spreading ranged from 200 to 210 dB re 1 μ Pa (unspecified measure type). Seismic sound exposures were conducted every 10 s during a one week period. The authors used echosounders and sonars to assess the pre- and post-exposure fish distributions. The acoustic mapping results indicated a significant decrease in abundance of demersal fish (36 percent) after airgun discharge but comparative trawl catches did not support this. Non-significant reductions in the abundances of blue whiting and small pelagic fish were also indicated by post-exposure acoustic mapping.

La Bella and others (1996) studied the effects of exposure to seismic airgun sound on fish distribution using echosounder monitoring and changes in catch rate of hake by trawl, and clupeoids by gill netting. The seismic array used was composed of 16 airguns and had a source SPL of 256 dB re 1 μ Pa \cdot m _{0-p} The shot interval was 25 s, and exposure durations ranged from 4.6 to 12 h. Horizontal distributions did not appear to change as a result of exposure to seismic discharge, but there was some indication of a downward shift in the vertical distribution. The catch rates during experimental fishing did not differ significantly between pre- and post-seismic fishing periods.

Wardle and others (2001) used video and telemetry to make behavioral observations of marine fishes (primarily juvenile saithe, adult pollock, juvenile cod, and adult mackerel) inhabiting an inshore reef off Scotland before, during, and after exposure to discharges of a stationary airgun. The received SPLs ranged from about 195 to 218 dB re 1 μ Pa_{0-p}. Pollock did not move away from the reef in response to the seismic airgun sound, and their diurnal rhythm did not appear to be affected. However, there was an indication of a slight effect on the long-term day-to-night movements of the pollock. Video camera observations indicated that fish exhibited startle responses ("C-starts") to all received levels. There were also indications of behavioral responses to visual stimuli. If the seismic source was visible to the fish, they fled from it. However, if the source was not visible to the fish, they often continued to move toward it.

The potential effects of exposure to seismic sound on fish abundance and distribution were also investigated by Slotte and others (2004). Twelve days of seismic survey operations spread over a period of 1 month used a seismic airgun array with a source SPL of 222.6 dB re 1 μ Pa · m_{p-p}. The SPLs received by the fish were not measured. Acoustic surveys of the local distributions of various kinds of pelagic fish, including herring, blue whiting, and mesopelagic species, were conducted during the seismic surveys. There was no strong evidence of short-term horizontal distributional effects. With respect to vertical

distribution, blue whiting and mesopelagics were distributed deeper (20 to 50 m) during the seismic survey compared to pre-exposure. The average densities of fish aggregations were lower within the seismic survey area, and fish abundances appeared to increase in accordance with increasing distance from the seismic survey area.

Fertilized capelin (*Mallotus villosus*) eggs and monkfish (*Lophius americanus*) larvae were exposed to seismic airgun sound and subsequently examined and monitored for possible effects of the exposure (Payne and others, 2009). The laboratory exposure studies involved a single airgun. Approximate received SPLs measured in the capelin egg and monkfish larvae exposures were 199 to 205 dB re 1 μ Pa_{p-p} and 205 dB re 1 μ Pa_{p-p}, respectively. The capelin eggs were exposed to either 10 or 20 airgun discharges, and the monkfish larvae were exposed to either 10 or 30 discharges. No statistical differences in mortality/morbidity between control and exposed subjects were found at 1 to 4 days post-exposure in any of the exposure trials for either the capelin eggs or the monkfish larvae.

In uncontrolled experiments, Kostyvchenko (1973) exposed the eggs of numerous fish species (anchovy, red mullet, crucian carp, blue runner) to various sound sources, including seismic airguns. With the seismic airgun discharge as close as 0.5 m from the eggs, over 75 percent of them survived the exposure. Egg survival rate increased to over 90 percent when placed 10 m from the airgun sound source. The range of received SPLs was about 215 to 233 dB re 1 μ Pa_{0-p}.

Eggs, yolk sac larvae, post-yolk sac larvae, post-larvae, and fry of various commercially important fish species (cod, saithe, herring, turbot, and plaice) were exposed to received SPLs ranging from 220 to 242 dB re 1 μ Pa (unspecified measure type) (Booman and others, 1996). These received levels corresponded to exposure distances ranging from 0.75 to 6 m. The authors reported some cases of injury and mortality but most of these occurred as a result of exposures at very close range (that is, <15 m). The rigor of anatomical and pathological assessments was questionable.

Saetre and Ona (1996) applied a "worst-case scenario" mathematical model to investigate the effects of seismic sound on fish eggs and larvae. They concluded that mortality rates caused by exposure to seismic airgun sound are so low compared to the natural mortality that the impact of seismic surveying on recruitment to a fish stock must be regarded as insignificant.

2.2 Freshwater Fishes

Popper and others (2005) tested the hearing sensitivity of three Mackenzie River fish species after exposure to five discharges from a seismic airgun. The mean received peak SPL was 205 to 209 dB re 1 μ Pa per discharge, and the approximate mean received SEL was 176 to 180 dB re 1 μ Pa² · s per discharge. While the broad whitefish showed no Temporary Threshold Shift (TTS) as a result of the exposure, adult northern pike and lake chub exhibited TTSs of 10 to 15 dB, followed by complete recovery within 24 h of exposure. The same animals were also examined to determine whether there were observable effects on the sensory cells of the inner ear as a result of exposure to seismic sound (Song and others, 2008). No damage to the ears of the fishes was found, including those that exhibited TTS.

In another part of the same Mackenzie River project, Jorgenson and Gyselman (2009) investigated the behavioral responses of Arctic riverine fishes to seismic airgun sound. They used hydroacoustic survey techniques to determine whether fish behavior upon exposure to airgun sound can either mitigate or enhance the potential impact of the sound. The study indicated that fish behavioral characteristics were generally unchanged by the exposure to airgun sound. The tracked fish did not exhibit herding behavior in front of the mobile airgun array and, therefore, were not exposed to sustained high sound levels.

2.3 Anadromous Fishes

In uncontrolled experiments using a very small sample of different groups of young salmonids, including Arctic cisco, fish were caged and exposed to various types of sound. One sound type was either a single firing or a series of four firings 10 to 15 s apart of a 300-in³ seismic airgun at 2,000 to 2,200 psi (Falk and Lawrence, 1973). Swim bladder damage was reported but no mortality was observed when fish were exposed within 1 to 2 m of an airgun source with source level, as estimated by Turnpenny and Nedwell (1994), of ~230 dB re 1 μ Pa · m (unspecified measure).

Thomsen (2002) exposed rainbow trout and Atlantic salmon held in aquaculture enclosures to the sounds from a small airgun array. Received SPLs were 142 to 186 dB re 1 μ Pa_{p-p}. The fish were exposed to 124 pulses over a 3-day period. In addition to monitoring fish behavior with underwater video cameras, the authors also analyzed cod and haddock catch data from a longline fishing vessel operating in the immediate area. Only eight of the 124 shots appeared to evoke behavioral reactions by the salmonids, but overall impacts were minimal. No fish mortality was observed during or immediately after exposure. The author reported no significant effects on cod and haddock catch rates, and the behavioral effects were hard to differentiate from normal behavior.

Weinhold and Weaver (1972, cited in Turnpenny and others, 1994) exposed caged coho salmon smolts to impulses from 330 and 660-in³ airguns at distances ranging from 1 to 10 m, resulting in received levels estimated at \sim 214 to 216 dB (units not given). No lethal effects were observed.

It should be noted that, in a recent and comprehensive review, Hastings and Popper (2005) take issue with many of the authors cited above for problems with experimental design and execution, measurements, and interpretation. Hastings and Popper (2005) deal primarily with possible effects of piledriving sounds (which, like airgun sounds, are impulsive and repetitive). However, that review provides an excellent and critical review of the impacts to fish from other underwater anthropogenic sounds.

3. Indirect Effects on Fisheries

The most comprehensive experimentation on the effects of seismic airgun sound on catchability of fishes was conducted in the Barents Sea by Engås and others (1993, 1996). They investigated the effects of seismic airgun sound on distributions, abundances, and catch rates of cod and haddock using acoustic mapping and experimental fishing with trawls and longlines. The maximum source SPL was about 248 dB re 1 μ Pa \cdot m $_{0-p}$ based on back-calculations from measurements collected via a hydrophone at depth 80 m. No measurements of the received SPLs were made. Davis and others (1998) estimated the received SPL at the sea bottom immediately below the array and at 18 km from the array to be 205 dB re 1 μ Pa_{0-p} and 178 dB re 1 μ Pa_{0-p}, respectively. Engås and others (1993, 1996) concluded that there were indications of distributional change during and immediately following the seismic airgun discharge (45 to 64 percent decrease in acoustic density according to sonar data). The lowest densities were observed within 9.3 km of the seismic discharge area. The authors indicated that trawl catches of both cod and haddock declined after the seismic operations. While longline catches of haddock also showed decline after seismic airgun discharge, those for cod increased.

Løkkeborg (1991), Løkkeborg and Soldal (1993), and Dalen and Knutsen (1986) also examined the effects of seismic airgun sound on demersal fish catches. Løkkeborg (1991) examined the effects on cod catches. The source SPL of the airgun array used in his study was 239 dB re 1 μ Pa · m (unspecified measure type), but received SPLs were not measured. Approximately 43 h of seismic airgun discharge occurred during an 11-day period, with a 5-second interval between pulses. Catch rate decreases ranging from 55 to 80 percent within the seismic survey area were observed. This apparent effect persisted for at least 24 h within about 10 km of the survey area.

Turnpenny and others (1994) examined results of these studies as well as the results of other studies on rockfish. They used rough estimations of received SPLs at catch locations and concluded that catchability is reduced when received SPLs exceed 160 to 180 dB re 1 μ Pa_{0-p}. They also concluded that reaction thresholds of fishes lacking a swim bladder (for example, flatfish) would likely be about 20 dB higher. Given the considerable variability in sound transmission loss between different geographic locations, the SPLs that were assumed in these studies were likely quite inaccurate.

Turnpenny and Nedwell (1994) also reported on the effects of seismic airgun discharge on inshore bass fisheries in shallow U.K. waters (5 to 30 m deep). The airgun array used had a source level of 250 dB re 1 μ Pa · m_{0-p}. Received levels in the fishing areas were estimated to be 163–191 dB re 1 μ Pa_{0-p}. Using fish tagging and catch record methodologies, they concluded that there was not any distinguishable migration from the ensonified area, nor was there any reduction in bass catches on days when seismic airguns were discharged. The authors concluded that effects on fisheries would be smaller in shallow nearshore waters than in deep water because attenuation of sound is more rapid in shallow water.

Skalski and others (1992) used a 100-in³ airgun with a source level of 223 dB re 1 μ Pa · m_{0-p} to examine the potential effects of airgun sound on the catchability of rockfishes. The moving airgun was discharged along transects in the study fishing area, after which a fishing vessel deployed a set line, ran three echosounder transects, and then deployed two more set lines. Each fishing experiment lasted 1 h 25 min. Received SPLs at the base of the rockfish aggregations ranged from 186 to 191 dB re 1 μ Pa_{0-p}. The catch-per-unit-effort (CPUE) for rockfish declined on average by 52.4 percent when the airguns were operating. Skalski and others (1992) believed that the reduction in catch resulted from a change in behavior of the fishes. The fish schools descended towards the bottom and their swimming behavior changed during airgun discharge. Although fish dispersal was not observed, the authors hypothesized that it could have occurred at a different location with a different bottom type. Skalski and others (1992) did not continue fishing after cessation of airgun discharge. They speculated that CPUE would quickly return to normal in the experimental area, because fish behavior appeared to normalize within minutes of cessation of airgun discharge. However, in an area where exposure to airgun sound might have caused the fish to disperse, the authors suggested that a lower CPUE might persist for a longer period.

European sea bass were exposed to sound from seismic airgun arrays with a source SPL of 262 dB re 1 μ Pa · m_{0-p} (Pickett and others, 1994). The seismic survey was conducted over a period of 4 to 5 months. The study was intended to investigate the effects of seismic airgun discharge on inshore bass fisheries. Information was collected through a tag and release program, and from the logbooks of commercial fishermen. Most of the 152 recovered fish from the tagging program were caught within 10 km of the release site, and it was suggested that most of these bass did not leave the area for a prolonged period. With respect to the commercial fishery, no significant changes in catch rate were observed (Pickett and others, 1994).

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APPENDIX I

REVIEW OF THE EFFECTS OF AIRGUN SOUNDS ON MARINE INVERTEBRATES'

This review provides a detailed summary of the limited data and available literature on the observed effects (or lack of effects) of exposure to airgun sound on marine invertebrates. Specific conditions and results of the studies, including sound exposure levels and sound thresholds of responses, are discussed when available.

Sound caused by underwater seismic survey equipment results in energy pulses with very high peak pressures (Richardson and others, 1995). This was especially true when chemical explosives were used for underwater surveys. Virtually all underwater seismic surveying conducted today uses airguns that typically have lower peak pressures and longer rise times than chemical explosives. However, sound levels from underwater airgun discharges might still be high enough to potentially injure or kill animals located close to the source. Also, there is a potential for disturbance to normal behavior upon exposure to airgun sound. The following sections provide an overview of sound production and detection in marine invertebrates, and information on the effects of exposure to sound on marine invertebrates, with an emphasis on seismic survey sound. In addition, Fisheries and Oceans Canada has published two internal documents that provide a literature review of the effects of seismic and other underwater sound on invertebrates (Moriyasu and others, 2004; Payne and others, 2008). The available information as reviewed in those documents and here includes results of studies of varying degrees of scientific rigor as well as anecdotal information.

1. Sound Production

Much of the available information on acoustic abilities of marine invertebrates pertains to crustaceans, specifically lobsters, crabs and shrimps. Other acoustic-related studies have been conducted on cephalopods. Many invertebrates are capable of producing sound, including barnacles, amphipods, shrimp, crabs, and lobsters (Au and Banks, 1998; Tolstoganova, 2002). Invertebrates typically produce sound by scraping or rubbing various parts of their bodies, although they also produce sound in other ways. Sounds made by marine invertebrates may be associated with territorial behavior, mating, courtship, and aggression. On the other hand, some of these sounds may be incidental and not have any biological relevance. Sounds known to be produced by marine invertebrates have frequencies ranging from 87 Hz to 200 kHz, depending on the species.

Both male and female American lobsters *Homarus americanus* produce a buzzing vibration with the carapace when grasped (Pye and Watson III, 2004; Henninger and Watson III, 2005). Larger lobsters vibrate more consistently than smaller lobsters, suggesting that sound production may be involved with mating behavior. Sound production by other species of lobsters has also been studied. Among deep-sea lobsters, sound level was more variable at night than during the day, with the highest levels occurring at the lowest frequencies.

While feeding, king crab *Paralithodes camtschaticus* produce impulsive sounds that appear to stimulate movement by other crabs, including approach behavior (Tolstoganova, 2002). King crab also appeared to produce 'discomfort' sounds when environmental conditions were manipulated. These discomfort sounds differ from the feeding sounds in terms of frequency range and pulse duration.

⁹ By John R. Christian, LGL Ltd., environmental research associates (revised Nov. 2009).
Snapping shrimp *Synalpheus parneomeris* are among the major sources of biological sound in temperate and tropical shallow-water areas (Au and Banks, 1998). By rapidly closing one of its frontal chelae (claws), a snapping shrimp generates a forward jet of water and the cavitation of fast moving water produces a sound. Both the sound and the jet of water may function in feeding and territorial behaviors of alpheidae shrimp. Measured source sound pressure levels (SPLs) for snapping ship were 183–189 dB re 1 μ Pa \cdot m_{p-p} and extended over a frequency range of 2–200 kHz.

2. Sound Detection

There is considerable debate about the hearing capabilities of aquatic invertebrates. Whether they are able to hear or not depends on how underwater sound and underwater hearing are defined. In contrast to the situation in fish and marine mammals, no physical structures have been discovered in aquatic invertebrates that are stimulated by the pressure component of sound. However, vibrations (that is, mechanical disturbances of the water) are also characteristic of sound waves. Rather than being pressure-sensitive, aquatic invertebrates appear to be most sensitive to the vibrational component of sound (Breithaupt, 2002). Statocyst organs may provide one means of vibration detection for aquatic invertebrates.

More is known about the acoustic detection capabilities in decapod crustaceans than in any other marine invertebrate group, although cephalopod acoustic capabilities are now becoming a focus of study. Crustaceans appear to be most sensitive to sounds of low frequencies, that is, <1,000 Hz (Budelmann, 1992; Popper and others, 2001). A study by Lovell and others (2005) suggests greater sensitivity of the prawn *Palaemon serratus* to low-frequency sound than previously thought. Lovell and others (2006) showed that *P. serratus* is capable of detecting a 500-Hz tone regardless of the prawn's body size and the related number and size of statocyst hair cells. Studies of American lobsters suggest that these crustaceans are more sensitive to higher frequency sounds than previously realized (Pye and Watson III, 2004).

It is possible that statocyst hair cells of cephalopods are directionally sensitive in a way that is similar to the responses of hair cells of the vertebrate vestibular and lateral line systems (Budelmann and Williamson, 1994; Budelmann, 1996). Kaifu and others (2008) provided evidence that the cephalopod *Octopus ocellatus* detects particle motion with its statocyst. Studies by Packard and others (1990), Rawizza (1995), and Komak and others (2005) have tested the sensitivities of various cephalopods to water-borne vibrations, some of which were generated by low-frequency sound. Using the auditory brainstem response (ABR) approach, Hu and others (2009) showed that auditory evoked potentials can be obtained in the frequency ranges 400 to 1,500 Hz for the squid *Sepiotheutis lessoniana* and 400 to 1,000 Hz for the octopus *Octopus vulgaris*, higher than frequencies previously observed to be detectable by cephalopods.

In summary, only a few studies have been conducted on the sensitivity of certain invertebrate species to underwater sound. Available data suggest that they are capable of detecting vibrations but they do not appear to be capable of detecting pressure fluctuations.

3. Potential Seismic Effects

In marine invertebrates, potential effects of exposure to sound can be categorized as pathological, physiological, and behavioral. Pathological effects include lethal and sub-lethal injury to the animals, physiological effects include temporary primary and secondary stress responses, and behavioral effects refer to changes in exhibited behaviors (that is, disturbance). The three categories should not be considered as independent of one another and are likely interrelated in complex ways.

Pathological Effects.—In water, acute injury or death of organisms as a result of exposure to sound appears to depend on two features of the sound source: (1) the received peak pressure, and (2) the

time required for the pressure to rise and decay. Generally, the higher the received pressure and the less time it takes for the pressure to rise and decay, the greater the chance of acute pathological effects. Considering the peak pressure and rise/decay time characteristics of seismic airgun arrays used today, the associated pathological zone for invertebrates would be expected to be small (that is, within a few meters of the seismic source, at most). Few studies have assessed the potential for pathological effects on invertebrates from exposure to seismic sound.

The pathological impacts of seismic survey sound on marine invertebrates were investigated in a pilot study on snow crabs *Chionoecetes opilio* (Christian and others, 2003, 2004). Under controlled field experimental conditions, captive adult male snow crabs, egg-carrying female snow crabs, and fertilized snow crab eggs were exposed to variable SPLs (191–221 dB re 1 μ Pa_{0-p}) and sound energy levels (SELs) (<130–187 dB re 1 μ Pa² · s). Neither acute nor chronic (12 weeks post-exposure) mortality was observed for the adult crabs. However, a significant difference in development rate was noted between the exposed and unexposed fertilized eggs/embryos. The egg mass exposed to seismic energy had a higher proportion of less-developed eggs than did the unexposed mass. It should be noted that both egg masses came from a single female and any measure of natural variability was unattainable (Christian and others, 2003, 2004).

In 2003, a collaborative study was conducted in the southern Gulf of St. Lawrence, Canada, to investigate the effects of exposure to sound from a commercial seismic survey on egg-bearing female snow crabs (DFO, 2004). This study had design problems that affected interpretation of some of the results (Chadwick, 2004). Caged animals were placed on the ocean bottom at a location within the survey area and at a location outside of the survey area. The maximum received SPL was ~195 dB re 1 μ Pa_{0-p}. The crabs were exposed for 132 hr of the survey, equivalent to thousands of seismic shots of varying received SPLs. The animals were retrieved and transferred to laboratories for analyses. Neither acute nor chronic lethal or sub-lethal injury to the female crabs or crab embryos was indicated. DFO (2004) reported that some exposed individuals had short-term soiling of gills, antennules and statocysts, bruising of the hepatopancreas and ovary, and detached outer membranes of oocytes. However, these differences could not be linked conclusively to exposure to seismic survey sound. Boudreau and others (2009) presented the proceedings of a workshop held to evaluate the results of additional studies conducted to answer some questions arising from the original study discussed in DFO (2004). Proceedings of the workshop did not include any more definitive conclusions regarding the original results.

Payne and others (2007) recently conducted a pilot study of the effects of exposure to airgun sound on various health endpoints of the American lobster. Adult lobsters were exposed either 20 to 200 times to 202 dB re 1μ Pa_{p-p} or 50 times to 227 dB re 1μ Pa_{p-p} and then monitored for changes in survival, food consumption, turnover rate, serum protein level, serum enzyme levels, and serum calcium level. Observations extended over a period of a few days to several months. Results showed no delayed mortality or damage to the mechanosensory systems associated with animal equilibrium and posture (as assessed by turnover rate).

In a field study, Pearson and others (1994) exposed Stage II larvae of the Dungeness crab *Cancer magister* to single discharges from a seven-airgun array and compared their mortality and development rates with those of unexposed larvae. No statistically significant differences were found in immediate survival, long-term survival, or time to molt between the exposed and unexposed larvae, even those exposed within 1 m of the seismic source.

In 2001 and 2003, there were two incidents of multiple strandings of the giant squid *Architeuthis dux* on the north coast of Spain, and there was speculation that the strandings were caused by exposure to geophysical seismic survey sounds occurring at about the same time in the Bay of Biscay (Guerra and others, 2004). A total of nine giant squid, either stranded or moribund and floating at the surface, were

collected at these times. However, Guerra and others (2004) did not present any evidence that conclusively links the giant squid strandings and floaters to seismic activity in the area. Based on necropsies of seven (six females and one male) specimens, there was evidence of acute tissue damage. The authors speculated that one female with extensive tissue damage was affected by the impact of acoustic waves. However, little is known about the impact of strong airgun signals on cephalopods and the authors did not describe the seismic sources, locations, and durations of the Bay of Biscay surveys. In addition, there were no controls, the observations were circumstantial, and the examined animals had been dead long enough for commencement of tissue degradation.

McCauley and others (2000a,b) exposed caged cephalopods to noise from a single 20-in³ airgun with maximum SPLs of >200 dB re 1 μ Pa_{0-p}. Statocysts were removed and preserved, but at the time of publication, results of the statocyst analyses were not available. No squid or cuttlefish mortalities were reported as a result of these exposures.

Physiological Effects.—Biochemical responses by marine invertebrates to acoustic exposure have also been studied to a limited degree. Such studies of stress responses could possibly provide some indication of the physiological consequences of acoustic exposure and perhaps any subsequent chronic detrimental effects. Stress responses could potentially affect animal populations by reducing reproductive capacity and adult abundance.

Stress indicators in the haemolymph of adult male snow crabs were monitored immediately after exposure of the animals to seismic survey sound (Christian and others, 2003, 2004) and at various intervals after exposure. No significant acute or chronic differences were found between exposed and unexposed animals in which various stress indicators (for example, proteins, enzymes, cell type count) were measured.

Payne and others (2007), in their study of the effects of exposure of adult American lobsters to airgun sound, noted decreases in the levels of serum protein, particular serum enzymes and serum calcium, in the haemolymph of animals exposed to the sound pulses. Statistically significant differences (P=0.05) were noted in serum protein at 12 days post-exposure, serum enzymes at 5 days post-exposure, and serum calcium at 12 days post-exposure. During the histological analysis conducted 4 months post-exposure, Payne and others (2007) noted more deposits of PAS-stained material, likely glycogen, in the hepatopancreas of some of the exposed lobsters. Accumulation of glycogen could be due to stress or disturbance of cellular processes.

Price (2007) found that blue mussels *Mytilus edulis* responded to a 10 kHz pure tone continuous signal by decreasing respiration. Smaller mussels did not appear to react until exposed for 30 min whereas larger mussels responded after 10 min of exposure. The oxygen uptake rate tended to be reduced to a greater degree in the larger mussels than in the smaller animals.

In general, the limited studies done to date on the effects of acoustic exposure on marine invertebrates have not demonstrated any serious pathological and physiological effects.

Behavioral Effects.—Some recent studies have focused on potential behavioral effects on marine invertebrates.

Christian and others (2003) investigated the behavioral effects of exposure to airgun sound on snow crabs. Eight animals were equipped with ultrasonic tags, released, and monitored for multiple days prior to exposure and after exposure. Received SPL and SEL were ~191 dB re 1 μ Pa_{0-p} and <130 dB re 1 μ Pa² · s, respectively. The crabs were exposed to 200 discharges over a 33-min period. None of the tagged animals left the immediate area after exposure to the seismic survey sound. Five animals were

captured in the snow crab commercial fishery the following year, one at the release location, one 35 km from the release location, and three at intermediate distances from the release location.

Another study approach used by Christian and others (2003) involved monitoring snow crabs with a remote video camera during their exposure to airgun sound. The caged animals were placed on the ocean bottom at a depth of 50 m. Received SPL and SEL were ~202 dB re 1 μ Pa_{0-p} and 150 dB re 1 μ Pa² · s, respectively. The crabs were exposed to 200 discharges over a 33-min period. They did not exhibit any overt startle response during the exposure period.

Christian and others (2003) also investigated the pre- and post-exposure catchability of snow crabs during a commercial fishery. Received SPLs and SELs were not measured directly and likely ranged widely considering the area fished. Maximum SPL and SEL were likely similar to those measured during the telemetry study. There were seven pre-exposure and six post-exposure trap sets. Unfortunately, there was considerable variability in set duration because of poor weather. Results indicated that the catch-per-unit-effort did not decrease after the crabs were exposed to seismic survey sound.

Parry and Gason (2006) statistically analyzed data related to rock lobster *Jasus edwardsii* commercial catches and seismic surveying in Australian waters from 1978 to 2004. They did not find any evidence that lobster catch rates were affected by seismic surveys.

Caged female snow crabs exposed to airgun sound associated with a recent commercial seismic survey conducted in the southern Gulf of St. Lawrence, Canada, exhibited a higher rate of 'righting' than those crabs not exposed to seismic survey sound (J. Payne, Research Scientist, DFO, St. John's, Nfld., oral communication, 2007). 'Righting' refers to a crab's ability to return itself to an upright position after being placed on its back. Christian and others (2003) made the same observation in their study.

Payne and others (2007), in their study of the effects of exposure to airgun sound on adult American lobsters, noted a trend for increased food consumption by the animals exposed to seismic sound.

Andriguetto-Filho and others (2005) attempted to evaluate the impact of seismic survey sound on artisanal shrimp fisheries off Brazil. Bottom trawl yields were measured before and after multiple-day shooting of an airgun array. Water depth in the experimental area ranged between 2 and 15 m. Results of the study did not indicate any significant deleterious impact on shrimp catches. Anecdotal information from Newfoundland, Canada, indicated that catch rates of snow crabs showed a significant reduction immediately following a pass by a seismic survey vessel (G. Chidley, Newfoundland fisherman, oral communication, 2007). Additional anecdotal information from Newfoundland indicated that a school of shrimp observed via a fishing vessel sounder shifted downwards and away from a nearby seismic airgun sound source (H. Thorne, Newfoundland fisherman, oral communication, 2007). This observed effect was temporary.

Caged brown shrimp *Crangon crangon* reared under different acoustical conditions exhibited differences in aggressive behavior and feeding rate (Lagardère, 1982). Those exposed to a continuous sound source showed more aggression and less feeding behavior. It should be noted that behavioral responses by caged animals may differ from behavioral responses of animals in the wild.

McCauley and others (2000a,b) provided the first evidence of the behavioral response of southern calamari squid *Sepioteuthis australis* exposed to seismic survey sound. McCauley and others reported on the exposure of caged cephalopods (50 squid and 2 cuttlefish) to noise from a single $20-in^3$ airgun. The cephalopods were exposed to both stationary and mobile sound sources. The two-run total exposure times during the three trials ranged from 69 to 119 min. at a firing rate of once every 10-15 s. The maximum SPL was >200 dB re 1 μ Pa_{0-p}. Some of the squid fired their ink sacs, apparently in response to the first

shot of one of the trials, and then moved quickly away from the airgun. In addition to the above-described startle responses, some squid also moved towards the water surface as the airgun approached. McCauley and others (2000a,b) reported that the startle and avoidance responses occurred at a received SPL of 174 dB re 1 μ Pa_{rms}. They also exposed squid to a ramped approach-depart airgun signal whereby the received SPL was gradually increased over time. No strong startle response (that is, ink discharge) was observed, but alarm responses, including increased swimming speed and movement to the surface, were observed once the received SPL reached a level in the 156–161 dB re 1 μ Pa_{rms} range.

Komak and others (2005) also reported the results of a study of cephalopod behavioral responses to local water movements. In this case, juvenile cuttlefish *Sepia officinalis* exhibited various behavioral responses to local sinusoidal water movements of different frequencies between 0.01 and 1,000 Hz. These responses included body pattern changing, movement, burrowing, reorientation, and swimming. Similarly, the behavioral responses of the octopus *Octopus ocellatus* to non-impulse sound have been investigated by Kaifu and others (2007). The sound stimuli, reported as having levels 120 dB re 1 μ Pa rms, were at various frequencies: 50, 100, 150, 200 and 1000 Hz. The respiratory activity of the octopus changed when exposed to sound in the 50–150 Hz range but not for sound at 200–1,000 Hz. Respiratory suppression by the octopus might have represented a means of escaping detection by a predator.

Low-frequency sound (<200 Hz) has also been used as a means of preventing settling/fouling by aquatic invertebrates such as zebra mussels *Dreissena polymorpha* (Donskoy and Ludyanskiy, 1995) and balanoid barnacles *Balanus* sp. (Branscomb and Rittschof, 1984). Price (2007) observed that blue mussels *Mytilus edulis* closed their valves upon exposure to 10 kHz pure tone continuous sound.

Although not demonstrated in the invertebrate literature, masking can be considered a potential effect of anthropogenic underwater sound on marine invertebrates. Some invertebrates are known to produce sounds (Au and Banks, 1998; Tolstoganova, 2002; Latha and others, 2005). The functionality and biological relevance of these sounds are not understood (Jeffs and others, 2003, 2005; Lovell and others, 2005; Radford and others, 2007). If some of the sounds are of biological significance to some invertebrates, then masking of those sounds or of sounds produced by predators, at least the particle displacement component, could potentially have adverse effects on marine invertebrates. However, even if masking does occur in some invertebrates, the intermittent nature of airgun sound is expected to result in less masking effect than would occur with continuous sound.

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APPENDIX J Potential Marime Mammal Takes from Icebreaking

This appendix provides supplemental information for the proposed marine seismic survey of portions of the Arctic Ocean to be conducted by the U.S. Geological Survey (USGS) in the late summerearly fall of 2010. USGS conducted early coordination with the National Marine Fisheries Service (NMFS) and solicited their comments on the preliminary draft of the subject EA. Supplemental information to the draft EA was requested by NMFS to address potential marine mammal "takes" from icebreaking activity intrinsic to the project. This appendix was added to the draft EA as an addendum, and is now incorporated into the final EA as an appendix.

Icebreaking is considered by NMFS to be a continuous sound and NMFS (2005) indicates the existing threshold for Level B harassment by continuous sounds is a received sound level of 120 dB SPL. Potential takes of marine mammals may ensue from the icebreaking activity in which the USCGC *Healy* is expected to engage outside of U.S. waters, that is, north of ~74.1°N. While breaking ice, the noise from the ship, including impact with ice, engine noise, and propeller cavitation, will exceed 120 dB continuously. The draft EA presents take estimates based exclusively on the seismic survey component of the project within U.S. waters. If icebreaking does occur in U.S. waters, we expect it will occur during seismic operations. The safety radius for the marine mammal Level B harassment threshold during the proposed seismic activities is greater than the calculated radius during icebreaking. Therefore, if the *Healy* breaks ice during seismic operations within the U.S. waters, the greater radius, that is, that for seismic operations, supersedes that for icebreaking, so no additional takes have been estimated within U.S. waters. This appendix presents calculations of exposures to marine mammals due to icebreaking only outside U.S. waters when the USCG *Healy* will be breaking ice for the *Louis S. St. Laurent*.

It is important to note that non-icebreaking vessels, as well as natural sounds such as those arising from sea ice motion and whale flukes hitting the ocean surface, also present similar sound impacts. Underwater noise from various vessels, including tug boats, oceanographic research vessels, and fisheries research vessels in open water, as well as icebreakers traversing sea ice, often exceed 120 dB, the existing threshold for Level B harassment set by NMFS (2005).

The sound level and other estimates provided in this appendix are for information purposes only and do not represent any conclusions with regard to harassment. Further studies are needed before a precedent can be established.

The objectives and plans of the proposed project remain unchanged. The following includes specifics of the estimation of trackline while the USCGC *Healy* breaks ice outside U.S. waters and the calculation of the resulting potential takes. The supplemental information has been organized in a manner consistent with the draft EA. The estimated takes provided in this addendum are in addition to the number of estimated takes due to seismic activities within U.S. waters that are presented in the Incidental Harassment Authorization (IHA) Application submitted to the NMFS on 28 May 2010.

Icebreaking Activities

The proposed geophysical survey will be conducted for ~24 days from approximately 10 August to 3 September 2010. Icebreaking outside U.S. waters will occur between the latitudes of ~74 to 84 °N. Vessel operations and ice conditions from similar survey activities and timing in 2008 and 2009 were used to estimate the amount of icebreaking (in trackline km) that is likely to occur in 2010.

We expect that the *Louis S. St. Laurent* and the *Healy* will be working in tandem through the ice for a maximum of 23–25 days while outside U.S. waters. The average distance travelled in 2008 and 2009 when the *Healy* broke ice for the *Louis S. St. Laurent* was 135 km/d (table J-1). Based on the 23–25 day period of icebreaking, we calculate that, at most \sim 3,102–3,372 km of vessel trackline may involve icebreaking. This calculation is likely an overestimation because icebreakers often follow leads when they are available and thus do not break ice at all times.

X	2-ship operations (days)	2-ship operations (km)	km/day
2008	19	2469	130
2009	27	3774	140
Avg. 2008-2009	23	3122	135
Projected 2010	23-25	3102-3372	

TABLE J-1. Projected 2010 icebreaking effort for USGS/ GSC 2010 Extended Continental Shelf Survey in the northern Beaufort Sea and Arctic Ocean.

Affected Environment

Within the latitudes of the proposed survey when the *Healy* will be breaking ice outside of U.S. waters, no cetaceans were observed by marine mammal observers (MMOs) along approximately 21,322 km of effort during projects in 2005, 2006, 2008, and 2009 (Haley and Ireland, 2006; Haley, 2006; Jackson and DesRoches, 2008; Mosher and others, 2009). The estimated maximum amount of icebreaking outside of U.S. waters for this project, that is, 3,372 line km, is considerably less than the combined trackline for the aforementioned projects. At least one MMO will stand watch at all times while the *Healy* is breaking ice for the *Louis S. St. Laurent*. We do not expect that MMOs will observe any cetaceans during the proposed survey.

Seals and polar bears were reported by MMOs during the 2005, 2006, 2008, and 2009 effort within the latitudes of the proposed survey (table J-2).

TABLE J-2. Number of marine mammals reported during 2005, 2006, 2008, and 2009 projects within the latitudes where the *Healy* will be breaking ice outside of U.S. waters for the proposed Arctic Ocean survey (Haley and Ireland, 2006; Haley, 2006; Geological Survey of Canada [GSC], unpubl. data, 2008; Mosher and others, 2009).

Species	No. of Sightings	No.of Individuals
Pinnipeds		
Ringed seal	116	125
Bearded seal	24	26
Unidentified seal	128	140
Ursidea		
Polar bear	39	53

Environmental Consequences of Proposed Action

Possible Effects of Icebreaking Activities

The *Healy* is designed for continuous passage at 3 kt through ice 1.4 m thick. During this project the *Healy* will typically encounter first- or second-year ice while avoiding thicker ice floes, particularly large intact multi-year ice, whenever possible. In addition, the icebreaker will follow leads when possible while following the survey route. As the icebreaker passes through the ice, the ship causes the ice to part and travel alongside the hull. This ice typically returns to fill the wake as the ship passes. The effects are transitory, that is, hours at most, and localized, that is, constrained to a relatively narrow swath perhaps 10 m to each side of the vessel (fig. J-1).

Healy's maximum beam is 25 m (<u>http://www.uscg.mil/pacarea/cgcHealy/default.asp</u>). Applying the maximum estimated amount of icebreaking, that is, 3,372 km, to the corridor opened by the ship, we anticipate that a maximum of ~152 km² of ice may be disturbed. This encompasses an insignificant amount (<0.005 percent) of the total Arctic ice extent in August and September of 2008 and 2009, which ranged from 3.24 million km² to 4.1 million km².



FIGURE J-1. Icebreakers *Healy* and *Louis S. St. Laurent* transiting 10/10 ice pack on 2 September 2009, showing minimal disturbance to the ice pack abeam of the ship's path, small jog to avoid larger ice body, and closing of the pack ice in the ship wake. (Photo courtesy of J. Biggar, DFO, Canada).

Icebreaking will create temporary leads in the ice and could possibly destroy unoccupied seal lairs. Seal pups are born in the spring; therefore, pupping and nursing will have concluded and the lairs will be vacated at the time of the proposed survey. Breaking ice may damage seal breathing holes and will also reduce the haul-out area in the immediate vicinity of the ship's track.

Icebreaking along a maximum of 3,372 km of trackline will alter local ice conditions in the immediate vicinity of the vessel. This has the potential to temporarily lead to a reduction of suitable seal haul-out habitat. However the dynamic sea-ice environment requires that seals be able to adapt to changes in sea, ice, and snow conditions, and they therefore create new breathing holes and lairs throughout winter and spring (Hammill and Smith, 1989). In addition, seals often use open leads and cracks in the ice to surface and breathe (Smith and Stirling, 1975). Disturbance to the ice will occur in a very small area (<0.005 percent) relative to the Arctic icepack and no significant impact on marine mammals is anticipated by icebreaking during the proposed project.

All anticipated takes would be "takes by harassment" involving temporary changes in behavior. The mitigation measures to be applied will minimize the possibility of injurious takes. (However, as noted in appendix D of the original IHA application, there is no specific information demonstrating that injurious "takes" would occur even in the absence of the planned mitigation measures.) The sections below describe methods used to estimate "take by harassment" and present estimates of the numbers of marine mammals that might be affected during the proposed seismic study in the Arctic Ocean.

Few data (systematic or otherwise) are available on the distribution and numbers of marine mammals in the northern Beaufort Sea or offshore water of the Arctic Ocean. Both "maximum estimates" as well as "best estimates" of marine mammal densities (table J-3) and the numbers of marine mammals potentially exposed to underwater sound (table J-4) were calculated as described below. The best (or average) estimate is based on available distribution and abundance data and represents the most likely number of animals that may be encountered during the survey, assuming no avoidance of the airguns or vessel. The maximum estimate is either the highest estimate from applicable distribution and abundance data or the average estimate increase by a multiplier intended to produce a very conservative (over) estimate of the number of animals that may be present in the survey area. There is some uncertainty about how representative the available data are and the assumptions used below to estimate the potential "take by harassment". However, the approach used here is accepted by NMFS as the best available at this time.

The following estimates are based on a consideration of the number of marine mammals that might be disturbed appreciably over the \sim 3,102–3,372 line kilometers of icebreaking that may occur during the proposed project as described above .

Marine Mammal Density Estimates

Numbers of marine mammals that might be present and potentially disturbed are estimated below based on available data about mammal distribution and densities in the area. "Take by harassment" is calculated by multiplying the expected densities of marine mammals likely to occur in the survey area by the area of water potentially ensonified to sound levels ≥ 120 dB re 1 µPa (rms). This section provides descriptions of the estimated densities of marine mammals that may occur in the survey area.

No published densities of marine mammals are available for the region of the proposed survey between 74°N and 84°N where the *Healy* will be breaking ice outside U.S. waters. However, vessel-based surveys through the general area in 2005, 2006, 2008, and 2009 encountered few marine mammals, as described in § IV in the original application. MMOs recorded 268 sightings of 291 individual seals along \sim 21,322 km of monitored trackline between 74°N and 84°N (Haley and Ireland, 2006; Haley, 2006; GSC,

unpubl. data, 2008; Mosher and others, 2009). Thirty-nine sightings of 53 individual polar bears were also reported. No cetaceans were observed during the surveys between 74°N and 84°N.

Given the few sightings of marine mammals along the $\sim 21,322$ km vessel trackline in previous years, we estimate that the densities of marine mammals encountered while breaking ice will be 1/10 of the estimated densities of mammals that may be encountered within the ice margin habitat described in the original application (table J-3).

		Ice N	largin	Pola	r Pack
Species		A∨erage Density (# / km²)	Maximum Density (#/km²)	Average Density (# / km²)	Maximum Density (#/km²)
Odontoce	etes				
	Beluga	0.0354	0.0709	0.0035	0.0071
	Narwhal	0.0000	0.0002	0.0000	0.0001
Delphinic	dae				
	Killer whale	0.0000	0.0001	0.0000	0.0001
Phocoen	idae				
	Harbor porpoise	0.0000	0.0001	0.0000	0.0001
Mysticete	s				
	Bowhead whale	0.0061	0.0122	0.0006	0.0012
	Gray whale	0.0000	0.0001	0.0000	0.0001
	Minke whale	0.0000	0.0001	0.0000	0.0001
	Fin whale	0.0000	0.0001	0.0000	0.0001
	Humpback whale	0.0000	0.0001	0.000	0.0001
Pinniped	s				
	Bearded seal	0.0128	0.0512	0.0013	0.0051
	Spotted seal	0.0001	0.0004	0.0000	0.0000
	Ringed seal	0.2510	1.0040	0.0251	0.1004
	Pacific Walrus	0.0001	0.0004	0.0000	0.0000
Ursidae					
	Polar Bear	0.0001	0.0016	0.0000	0.0002

TABLE J-3. Expected summer densities of marine mammals in ice margin (from the original application) and polar pack ice habitats in the Arctic Ocean. Densities are corrected for f(0) and g(0) biases. Species listed as endangered are in italics.

Estimation of Area Ensonified to Sound Levels ≥120 dB rms

The area potentially exposed to received levels ≥ 120 dB due to icebreaking operations was estimated by multiplying the anticipated trackline distance breaking ice by the estimated cross-track distance to received levels of 120 dB caused by icebreaking.

In 2008, Scripps Institute of Oceanography Marine Physical Laboratory conducted measurements of sound pressure levels (SPL) of *Healy* icebreaking under various conditions (Roth and Schmidt, 2010). The results indicated that the highest mean sound pressure level (SPL; 185 dB) was measured at survey speeds of 4 to 4.5 kt in conditions of 5/10 ice and greater. Mean SPL under conditions where the ship was breaking heavy ice by backing and ramming was actually lower (180 dB). In addition, when backing and

ramming, the vessel is essentially stationary, so the ensonified area is limited for a short period (on the order of minutes to tens of minutes) to the immediate vicinity of the boat until the ship breaks free and once again makes headway.

Although the report by Roth and Schmidt has not yet been reviewed externally nor peer-reviewed for publication, the SPL results reported are consistent with previous studies (Thiele, 1981, 1988; LGL and Greeneridge, 1986, Richardson and others, 1995).

NMFS (2005) indicates the existing threshold for Level B harassment for continuous sounds is a received sound level of 120 dB SPL. Therefore, we estimated the 120 dB received sound level radius around the *Healy* while icebreaking. Using a spherical spreading model, a source level of 185 dB decays to 120 dB in about 1,750 m. This model is corroborated by Roth and Schmidt (2010). Therefore, as the ship travels through the ice, a swath 3,500 m wide would be subject to sound levels \geq 120 dB. This results in the potential exposure of 11,802 km² to sounds \geq 120 dB from icebreaking.

Potential Number of Marine Mammal "Exposures" to Sound Levels ≥120

Numbers of marine mammals that might be present and potentially disturbed are estimated below based on available data about mammal distribution and densities in the Arctic Ocean during the summer as described above.

The number of individuals of each species potentially exposed to received levels ≥ 120 dB re 1 µPa (rms) by icebreaking was estimated by multiplying

- the anticipated area to be ensonified to ≥ 120 dB, by
- the expected species density.

Some of the animals estimated to be exposed to sound levels ≥ 120 dB re 1 µPa, particularly migrating bowhead whales, might show avoidance reactions before actual exposure to this sound level. Thus, these calculations actually estimate the number of individuals potentially exposed to ≥ 120 dB rms that would occur if there were no avoidance of the area ensonified to that level.

Based on the operational plans and marine mammal densities described above, the estimates of marine mammals potentially exposed to sounds \geq 120 dB during the maximum estimation of icebreaking outside U.S. waters, that is, 3372 km, are presented in table J-4. For the common species, the requested numbers are calculated as described above and based on the average densities from the data reported in the different studies mentioned above. For less common species, estimates were set to minimal values to allow for chance encounters.

Number of Ex	posures to Sound	l Levels≥120 d		
	Pola	Polar Pack		
Species	Average	Maximum		
Odontocetes				
Monodontidae				
Beluga	42	84		
Narwhal	0	1		
Delphinidae				
Killer whale	0	1		
Phocoenidae				
Harbor porpoise	0	1		
Mysticetes				
Bowhead whale	7	1		
Gray whale	0	1		
Minke whale	0	1		
Fin whale	0	1		
Humpback whale	0	0		
Total Cetaceans	49	92		
Pinnipeds				
Bearded seal	15	60		
Spotted seal	0	0		
Ringed seal	296	1185		
Pacific walrus	0	0		
Total Pinnipeds	311	1245		
Ursidea				
Polar Bear	0	2		

TABLE J-4. Estimates of the numbers of marine mammals potentially exposed to received sound levels \geq 120 dB during USGS's proposed seismic program while breaking ice outside of U.S. waters. Species in italics are listed under the U.S. ESA as endangered.

Literature Cited

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Appendix J. Potential Effects of Icebreaking

APPENDIX K

PUBLIC COMMENTS AND USGS RESPONSE TO COMMENTS

The availability of the "Draft Environmental Assessment of a Marine Geophysical Survey by the U.S. Geological Survey in the Arctic Ocean, August-September, 2010" was published in the Federal Register on June 11, 2010, announcing that written comments related to the draft document must be received within 30 days from the date of the publication of the Notice of Availability. USGS received written comments from three organizations:

Alaska Eskimo Whaling Commission (letter dated July 9, 2010, received via electronic mail); Inupiat Community of the Arctic Slope (letter dated July 9, 2010, received via electronic mail); and

North Slope Borough Office of the Mayor (letter dated July 12, 2010, received via electronic mail).

Although the letter from the North Slope Borough Office of the Mayor arrived after the 30-day comment period, USGS agreed to incorporate the comments into the EA and our response table.

The comments have been sorted into six categories that cover related topics:

- Additional Impacts
- Cumulative Impacts,
- Questions about Data
- Alternatives
- Monitoring and Mitigation
- General Issues

Table K-1 provides the detailed comments and USGS responses in these categories.

Appendix K. Public Comments and USGS Response to Comments

Item	Category	Who	Comment	USGS Response
1a	Additional Impacts (General)	AEWC	"the surveys planned by USGS have "the potential" to disturb the migration, feeding, and breathing of marine mammals and these impacts require analysis under NEPA." (p. 11)	The proposed seismic survey is scheduled to occur well offshore in deep water where marine mammal densities are expected to be relatively low based on results of observations during previous surveys. Analysis of the potential impacts to marine mammals based on these relatively low densities is included in § IV of the EA.
		ICAS	"we strongly encourage the USGS to consider how best to limit the potential impacts to marine mammals while achieving the purpose of collecting data necessary under Law of the Sea." (p. 1)	Potential impact has been minimized by using the minimum number and extent of lines that would be required to establish an extended continental shelf. Survey lines are planned to make use of older, existing data, and are spaced at the maximum allowable interval between lines allowed under the guidelines of Article76. The EA (§IIA3) sets out the monitoring and mitigation strategies that will be used to minimize impacts to marine mammals during the proposed action.
1b	Additional Impacts (Behavior and Deflection)	NSB	Appendix D: "USGS states that the "observed changes in behavior appeared to be of little or no biological consequence" to migrating bowhead or gray whales. There are no data to support this statement. No one has looked at the duration or significance of deflecting bowheads or other marine mammals in the Beaufort or Chukchi Seas from feeding areas or migratory routes. "Organizations or companies conducting surveys that propagate sounds into Arctic waters of the U.S. should be required to provide data on the duration of deflections from anthropogenic sounds and the	In some cases cetaceans have shown little or no response after exposure to underwater seismic or other anthropogenic sound, although strong responses have been documented in other cases. Numerous references describing both situations are included in appendix D (which is now appendix G in the final EA). Biologically significant effects of deflecting bowheads from feeding areas or migratory routes would manifest themselves at the population level as a reduction in population growth rate. The Bering-Chukchi-Beaufort bowhead population has shown consistent growth at over three percent per year over a period of time during which significantly more seismic and industrial

Table K-1:	Comments and	USGS	Responses
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			biological significance of those impacts." (p. 10-11)	activities occurred than are proposed by this project, or in the region this year.
		AEWC	"USGS does not sufficiently analyze the impacts from deflection of marine mammals." (p. 11)	Ibid.
		NSB	"The sentence stating "avoidance of the areas of seismic operations did not persist beyond 12-24 hours after seismic shooting stopped" is not accurate. First, the authors (Miller et al. 1999) explicitly stated that their results on the duration of impacts were very preliminary. Second, their results could have easily and appropriately been interpreted that bowheads did not re-occupy the area for at least 96 hours after the seismic survey stopped. The NSB has made these comments many times about this specific portion of the Miller et al. (1999) study. The specific reference to the duration of the impacts from seismic surveys has not been used recently in EAs or IHA applications. It is disappointing to see the reference again in this draft EA." (p. 11)	The statement regarding persistence of avoidance is consistent with the citation given. No explanation of the commenter's alternative interpretation of the data in the report or the author's conclusion is provided. Editors of the Miller et al. (1999) report have noted that all analyses in the report are limited by sample size and that they may only be relevant to the location, timing, and behavior of the whales that encountered the seismic activities being monitored.
1c	Additional Impacts (Total en- sonification)	AEWC	"Nowhere in the EA are all the ensonified areas from the different pieces of equipment added together to calculate the overall level of ocean noise that will be generated by USGS's operations. The EA does discuss the direct effects the proposed project will have upon marine mammals, including the effects of airgun sounds, multibeam echo sounder signals, chirp echo sounder signals, chirp subbottom profiler, helicopter activities, and icebreaking activities. However, nowhere are the effects of these various sources discussed collectively in terms of the amount of overall noise that will be generated by the proposed operations	Sound levels are not additive. The sound pressure level of the seismic airgun array represents the greatest amplitudes being generated during the survey. Therefore, the calculations of the sound generated by the airguns would supercede all other sources of sound on the vessels, including sound produced by propeller cavitation during icebreaking, and therefore represent the highest possible noise level that will be generated during operations. It is worth noting that the sounds produced by each ship are not synchronized, are of different frequencies, and are geographically separated by the distance apart that

			AEWC asks that USGS at least calculate the highest possible noise levels its operations will generate and a few variations depending on which pieces of equipment are running and which ship is breaking ice. Based on these calculations, the impacts to marine life must be analyzed and mitigated where necessary." (p. 7-8)	the vessels operate (generally 1-3 nmi [2-6 km]). The signals from one ship would be both offset in time and attenuated in frequency and pressure level when reaching the other ship.
1d	Additional impacts (Air and Water Quality)	AEWC	"The EA fails to address a myriad of environmental impacts, such as those to water quality and air quality from the proposed project." (p. 7)	See §IV Potential Effects on Natural Environment (Air and Water Quality, p. 84-85. The proposed activity in the Arctic Ocean will have a minimal, temporary, and localized effect on air and water quality in the project area and no measurable effect on air and water quality on Alaska's coastline. The short duration of the proposed activity and significant distance to shore will ensure that the potential effects from the vessels' emissions will not represent any threat to the project area or the Alaskan coastline air quality.
		NSB	"Despite the project's use of two icebreakers, which are known to be very large emitters of air quality pollutants including hazardous air pollutants and greenhouse gases, the EA does not appear to contain an assessment of the proposal's air quality impacts. Please review and provide such an analyses taking into account the cumulative impacts of other past, present and foreseeable future projects, including those referenced above." (p. 4)	Ibid.
		NSB	"Based on overall crew size of the CGC Healy and CCGS St. Laurent, total wastewater flow rates can be estimated. The estimated total sanitary and domestic wastewater flow rate is estimated in the range between 6,876 and 11,842 gallons per day from the two ships.	Ibid.

	"But no water quality assessment was performed by the USGS to determine likely pollutant	
	impacts for pathogenic bacteria, nutrients (nitrogen and phosphorus) waste heat and treatment	
	chemicals (if any) These pollutant parameters may	
	have direct and indirect adverse effects on marine	
	mammals and their prey food. No information for	
	water pollutant treatment levels or criteria is	
	provided by the USGS." (p. 5)	
NSB	"USGS fails to assess the impact of the proposed	Ibid.
	action's discharge of nutrients, waste heat and	
	treatment chemicals on this unique ecosystem, its	
	resident marine mammals and their prey food.	
	"Moreover, discharge of nutrients, waste heat,	
	treatment chemicals and other pollutant parameters	
	may have longer-term effects, which extend beyond	
	the actual duration of the survey. Nutrients, for	
	example, will be taken up by aquatic organisms and	
	incorporated into the food web. No assessment of	
	the effect of the survey's discharges on the Beaufort	
	Sea nutrient cycle was conducted by the USGS." $(p, 5)^{2}$	
NCD	(p.5)	
INSD	Direct thermal discharges from engines and	101a.
	or evaluated for effects on marine mammals and	
	their prev food The USGS has not quantified or	
	evaluated the direct and indirect effects of increased	
	waste heat discharged to the Beaufort Sea despite	
	the potential impacts on marine mammals and their	
	prey food. Moreover, no assessment was made of	
	the metals and biocides typically contained in	
	cooling water discharges. These metals and biocides	

			exert a direct toxic effect on aquatic organisms including the prey food of marine mammals." (p. 5- 6)	
1e	Additional impacts (Icebreaking)	AEWC	"the analysis of impacts from the icebreakers is inadequate to comply with NEPA These are incredibly loud vessels that have been given short shrift in the EA. Icebreakers are a particular concern because their impacts on marine mammals have not been studied, EA at 55, and AEWC is concerned about ice breakers' impacts on bowhead whales during their migration." (p. 7)	Appendix J of the EA includes an assessment of the <i>Healy</i> ship noise, including icebreaking. These sound levels are much lower than the periodic pulses from the seismic source and therefore were considered to be secondary. Although ice conditions cannot be known ahead of time, current data from the National Ice Center shows that, as of mid-July, total ice in the Arctic for 2010 is near that measured in the record-low ice year of 2007. In all likelihood, the proposed survey tracks within the US 200-nmi limit that are closest to the bowhead whale migration route will be acquired in open water, without requiring supporting icebreaking. Most of the proposed seismic tracks that will require icebreaking lay outside of the US 200-nmi limit and are well outside of the area of bowhead migration and occurrence.
		AEWC	"a more conservative estimate of the amount of time these vessels will be breaking ice is called for. We appreciate USGS relying upon data from the past years of its operations in estimating the number of days of icebreaking. However, these estimates fail to account for current weather patterns and other factors that could result in much more significant icebreaking activities." (p.7)	The USGS believes that the estimates of time required for icebreaking are appropriately conservative, given the high uncertainty in conditions. Current forecasts suggest that ice conditions in August 2010 will be at or near minimum recorded extent and thickness. USGS has also estimated icebreaking assuming that the maximum noise of icebreaking will occur along the total length of seismic tracks. The preferred strategy in the ice is to follow leads whenever possible, which reduces

		NSB	"In determining the impacts on marine mammals, USGS has also only considered limited sources of sounds. The EA focuses on airgun sounds for its estimates of take. Activities that use equipment other than airguns should be considered in the assessment of impacts. For example, ship sounds, particularly ice breaker noise, should also be considered in determining potential impacts." (p. 3)	total ice breaking effort. Canadian and US ice observers and analysts are aboard both vessels to select paths through the ice that minimize icebreaking. Under international law as reflected in Article 76 of UNCLOS, the extended continental shelf outer limit points are to be no more than 60 nmi apart. The cruise tracks are planned at 50 nmi apart, allowing for the ship to deviate as much as 10 nmi to follow leads. Appendix J of the EA specifically considers the potential impacts of icebreaking.
1f	Additional impacts (Climate Change)	NSB	"USGS should also consider global warming- induced changes relating to the oceanic acoustical environment, such as the relationship between acidification and oceanic sound absorption." (p. 3)	Sound absorption and attenuation as a function of global warming and ocean acidification has only recently become a topic of research and reporting (Hester and others, 2008, Ilyina and others, 2009). One of the important ancillary science programs being conducted aboard Healy during the mission are detailed analyses of Arctic Ocean chemistry, specifically acidification. Surface water and full ocean depth samples will be analyzed by USGS in an effort to establish current pH baselines and assess the possible increase in acidity of Arctic waters.
1g	Additional impacts (Yellow- billed loons)	NSB	"Yellow-billed Loons are not included in this section. They are a candidate species for listing under the Endangered Species Act and special protections have been implemented to reduce	Yellow-billed loons breed inland on lakes and rivers and migrate along the coastlines. Thus they are not likely to occur in the deep water far offshore where the proposed activity will occur.

			mortalities from other human activities. Potential impacts from USGS activities to this species must be assessed." (p. 8)	
1h	Additional impacts (Sediment coring)	NSB	"The EA does not discuss whether sediment core sampling will be conducted alongside the airgun survey. However, it is common that these core samples are conducted to support the airgun survey results with chemical and sediment morphology data. "For example, dart cores are heavy steel tubes, lowered over the side of survey ships to collect sediments. Silt plumes, turbidity, and other pollution dispersed throughout the water column may result. If it is to be conducted during the proposed survey, the EA has provided no assessment of turbidity effects resulting from sediment sampling. "Please indicate whether USGS plans to conduct sediment sampling during the survey. If so, please indicate whether the USGS plans to provide the sediment plan, quantification and/or assessment of turbidity effects." (p. 6-7)	The USGS may conduct sediment and rock sampling with coring and and chain dredging methods at sites, that are near proposed tracks as opportunities arise. These sampling sites are part of contingency planning for times when the other surveying equipment may be undergoing maintenance or repair. These sampling operations will occur in deep water (generally > 1900 meters), where the impacts of sediment plumes will be limited to near-seafloor locations in deep water, well removed from near-sea surface currents and photosynthetic aquatic organisms that depend on light or their grazers. Sample locations are currently being analyzed with existing data and are not likely to be finalized until after the start of the proposed activity. The highest priority area for collecting samples is the Southern Alpha Ridge region near 81°N, well north of the Beaufort Sea. If cores are recovered, USGS plans to contribute to scientific research by analyzing all recovered sedimentary material for anthropogenic pollutants (e.g. PCB, methyl mercury, lead) to establish current baselines for those agents in the Arctic environment.
2a	Cumulative Impacts (General)	AEWC	"It is imperative that USGS also include an assessment of the cumulative environmental impacts the proposed project will have. Analyzing cumulative impacts includes taking into account "the impact on the environment which results from the incremental impact of the action when added to other past present and reasonably foreseeable	In addition to the analysis of cumulative effects contained in this EA (see p. 78-82), cumulative impacts were also addressed in MMS' 2006 Final PEA, NMFS' 2007 and 2008 Supplemental EAs, and NMFS' 2009 EA. The Final PEA's cumulative activities scenario and cumulative impact analysis focused on oil and gas- related and non oil and gas related noise concreting

			future actions regardless of what agency (Federal or non-Federal) or person undertakes such other actions." 40 C.F.R. § 1508.7." (p. 8)	events/ activities in both Federal and State of Alaska waters that were likely and foreseeable. Other appropriate factors, such as Arctic warming, military activities, and noise contributions from community and commercial activities were also considered. Appendix E of the Final PEA addresses similar comments on cumulative impacts, including global warming. That information was incorporated into and updated in the NMFS 2008 SEA and has been adopted and incorporated into this document by citation. Please refer to these documents for that additional assessment.
2b	Cumulative Impacts (Other Commercial Activities)	AEWC	"USGS does not take into account the full range of past, present, and future actions. <i>Id. (includes</i> <i>categories</i> commercial fishing, oil and gas development, vessel traffic, oil spills, and hunting of activities). In addition, certain activities that are listed lack important information. Combined, this results in an incomplete picture of the cumulative impacts such activities will have on marine mammals." (p. 8)	Ibid.
		NSB	"USGS will need to adequately consider the cumulative impacts of its proposed activities combined with all other past, present and reasonably foreseeable future activities." (p.3)	Ibid.
		AEWC	"USGS has neglected to include a complete list of activities which should be added to its cumulative effects analysis. This list should include, as revealed by the National Marine Fisheries Service website:" (list of O&G activities for BP, Shell etc. in the Beaufort and Chukchi Seas) (p. 8-9)	Ibid.
		NSB	Reasonably foreseeable activities for the 2010 open	Ibid.

	water season include the following:	
	1) GX Technology's Beaufort Sea seismic surveys.	
	2) Shell's Beaufort and Chukchi open water surveys.	
	3) Seismic surveys planned in the Canadian Arctic.	
	4) Statoil's Chukchi seismic surveys.	
	5) BP's production operations at Northstar.	
	6) Dalmorneftegeophysica (DMNG) Russian Far East Offshore Seismic surveys.	
NSB	"USGS should ascertain the significance of multiple exposures to underwater noise, ocean discharge, air pollution, and vessel traffic-all of which could impact bowhead whales and decrease survival rates or reproductive success." (p. 4)	Ibid.
NSB	"The EA does an inadequate job of listing cumulative oil and gas activities. USGS does not mention oil and gas activities in the U.S. Chukchi Sea, nor does it mention activities (seismic surveys) in the Russian Chukchi or the Canadian Beaufort Sea (seismic surveys). From a cumulative sense, these activities are important to assess because the marine mammals and birds that migrate through the Chukchi and Beaufort seas could be exposed to all of these human activities. Additionally, USGS does not conduct a reasonable assessment of impacts from the accumulation of human activities. Their assessment of cumulative impacts is simply a list of activities. This approach is insufficient; especially considering the USGS is one of the preeminent science organizations in the U.S." (p. 10)	<i>Ibid.</i>
NSB	"Summary of Cumulative Impacts (EA, p. 74) This section is insufficient. USGS asserts that because	Ibid.

			there will be no other human activities in the area	
			where the planned surveys will occur there will be	
			minimal cumulative impacts. This approach does	
			not make sense because many of the species that	
			migrate through the area may be impacted by the	
			USGS survey and impacted by other human	
			activities in other areas before or after the USGS	
			surveys. The conclusion that there will be minimal	
			cumulative impacts is not supported by available	
			data or analyses. For further information, refer to the	
			cumulative impact discussion above." (p. 10)	
		AEWC	"additional geophysical work is planned in the	Ibid.
			Russian far east and the Canadian Beaufort, which	
			could similarly impact the Western Beaufort Stock	
			of bowhead whales." (p. 8)	
		ICAS	"We also strongly encourage the USGS to give	Ibid.
			better consideration to the potential cumulative	
			impacts to the western Arctic stock of the bowhead	
			whale throughout its range in the Arctic. The USGS	
			needs to consider the impact of its activities in the	
			context of numerous other sources of anthropogenic	
			sound within the migration route of the whale,	
			including industrial operations in the American	
			Arctic as well as seismic operations in Russia and	
			Canada. The draft EA contains an inadequate	
			discussion of these important consideration." (p.1-2)	
2c	Cumulative	AEWC	" recent data generated by a tagging study of	The proposed seismic survey activities within the U.S.
	Impacts		bowhead whales (as discussed further below). The	200-nmi limit are estimated to require at most 6 days to
	(Multiple		data shows whales doubling back and swimming	complete and are planned for completion prior to or very
	exposures)		through the Beaufort twice during their fall	early during the bowhead migration in this region. GPS
			migration. Thus, USGS cannot discount the	data from one bowhead whale showed likely foraging
			possibility of multiple exposures of bowheads to its	activity in the area of the survey during June and July,

2d	Cumulative Impacts (Discharge and Health)	NSB	"The USGS did not consider the cumulative adverse effects of waste heat, pathogenic bacteria, nutrients, treatment chemicals and other pollutants to be discharged to the Beaufort Sea as part of the proposed survey. These pollutant parameters overlap similar types of discharges already being discharged into the Beaufort Sea, in particular, by the oil and gas industry The USGS has not quantified or evaluated the survey's effects of these	which included multiple transits of the northern U.S. Beaufort Sea. The brief duration of the proposed project makes it unlikely that many bowhead whales would be exposed multiple times. It is possible that some bowheads may encounter other vessels or seismic surveys along their migration route. However, brief interactions with or avoidance of multiple seismic surveys is unlikely to increase the total distance covered by bowheads during the migration substantially enough to cause individual or species level effects. Received sound levels from the USGS survey high enough to cause a change in behavior during the migration would be unlikely due to the location of the survey area far offshore and well north of the bowhead migration corridor. See EA § IV Potential Effects on Natural Environment (Air and Water Quality), p. 84-85, comment and response 1d and 2a above.
			cumulative pollutant loads in the Beaufort Sea." (p. 6)	
		NSB	"USGS should also consider the cumulative impact of discharge and whether bioaccumulation of contaminants could have lethal or sub-lethal effects on bowhead whales and other marine mammals. USGS should then synthesize that information into a	<i>Ibid.</i> There are no contaminants expected to be released in either lethal or sub-lethal levels during the proposed activity.

3a	Questions	AEWC	health impact assessment looking at the overall combined effect to the health of our residents." (p. 4) "AEWC is concerned that USGS has not utilized	Information on marine mammal distribution and
Ju	about Data (Quality)		high quality information and has not utilized the most up-to-date scientific information in preparing the EA" (p. 9)	abundance in the EA is based on recent vessel-based and aerial survey data collected from 2006 through 2009, the most recent published data on marine mammals in the area, as well as recent bowhead satellite tagging data. The USGS has used the best available information to assess the potential impacts of the proposed project.
3b	Questions about Data (Bowhead Statistics)	AEWC	"critical new information about bowhead whale migrations needs to be incorporated into USGS's analysis the bowhead whale tagging study provides critical insights into the movement of bowhead whales during the summer and early fall through the Beaufort - including through areas in which USGS is proposing to operate. "We encourage USGS to utilize the results from this study to refine the analysis of impacts to bowhead whales from USGS's proposed surveys." (p. 9-10)	NMFS has concurred with the USGS opinion that the proposed survey activities conducted during the experiment may affect, but are not likely to adversely affect endangered bowhead, fin, humpback or sperm whales or steller sea lions, and will have a negligible impact on affected species or stocks, and will not have an unmitigable adverse impact on affected species or stocks for subsistence uses.
		NSB	"USGS should consider how many bowhead whales and other marine mammals would be exposed to underwater noise, where those exposures could take place, what impact the noise could have on bowhead and other marine mammal behavior, and the biological significance of these impacts." (p. 4)	This information is presented in EA §IV (8): Potential number of Marine Mammals that may be "Taken by Harassment." (p. 63)
		AEWC	"The data regarding the presence of bowhead whales that USGS is currently relying upon was gathered by the industry, is old, and in certain instances is not from the time-period in which	As described in the <i>Marine Mammal Density Estimates</i> (p. 64), data from industry vessel and aerial surveys were not actually used in the estimation of bowhead density. These data survey data were provided as additional information to the reader and to place in

	USGS is proposing to operate - <i>i.e.</i> August and September Thus, it is arbitrary to rely on data collected from the very vessels that marine mammals avoid in making density determinations and it is not surprising that such industry information consistently reports lower numbers for this reason." (p. 10)	context the density estimates that were derived from the most recent published data on the presence of bowhead whales in the region at this time of year.
NSB	"Population estimates provided in the EA for many of the marine species are misleading. Angliss and Allen (2009) are often referenced for population estimates. Unfortunately, Angliss and Allen (2009) is not the primary source for any population estimates. They provide summaries of other researchers work. Additionally, the population estimates they provide are minimal estimates for a specific purpose, not related to seismic surveys. The estimates are not the values that would typically be used for describing the size of a population. Because the estimates are minimal, they do not give a reasonable estimation of the true population size. Especially for belugas, and possibly for other species, the populations are much larger than indicated in the EA. Many more animals could be harassed by USGS' proposed surveys. This is especially concerning for belugas because they use the shelfbreak extensively. The seismic surveys have the potential to impact many beluga whales that are feeding or raising young along the shelf break or in deeper waters of the Beaufort Sea." (p. 8-9)	The Alaska Marine Mammal Stock Assessments are based on the best information available to NOAA at the time of publication. They are updated annually which allows new information to quickly be included in the stock assessment summaries. They include references to the relevant primary literature from which the minimal estimates are derived. As described in the density estimates section of the EA, the population estimates from the Stock Assessment reports are not used in the estimation of densities, and thus densities are not biased low by the fact that the population estimates in the reports are minimums. The population estimates in the reports are used for assessing the number of animals that may be affected by the survey activities relative to the entire population or stock. Thus, using the minimal estimates the percent of the population likely to be impacted by the proposed project.
NSB	"The USGS suggests that they will expose small	For additional discussion of mitigation related to the

		numbers of marine mammals to sounds >160 dB. There are several aspects of this table that are misleading. First, the area to be ensonified should be based on the best available data. Bowheads, and probably belugas, respond to anthropogenic sounds that are much quieter than 160 dB. Thus, the areas to ensonified where animals may be deflected will be much larger than the 160 dB zones provided in the EA. Furthermore, the areas where USGS plans to do surveys occur in or near migration corridors for bowheads, belugas, and possibly other species. Therefore, a large percentage of the populations could be exposed to sounds that could cause displacement. Would displacing a large segment of populations cause significant biological impacts? There are no data to assess the larger scale or longer term impacts on the populations. We recommend using caution when evaluating impacts from the USGS activities. Appropriate assessments are needed along with adequate monitoring and mitigation. The estimates in the Table 5 are too low, especially for belugas, but likely for other species as well." (p. 10)	 160 dB threshold, see items 5a and 5b below, which clarifies how not all behavioral reactions are takes. USGS survey activities are planned to occur before at the very beginning of the bowhead migration and well offshore of where most whales migrate. This means that very few bowheads are likely to be exposed to sound levels high enough to cause harassment by the proposed survey. As noted above, available evidence on bowhead population growth rate suggests that "significant biological impacts" have not occurred in the past as a result of significantly greater amount of seismic survey activities in the region.
Questions about Data (Beluga whales)	NSB	"All of the belugas that were tagged by Suydam et al. (2005) ventured into the Beaufort Sea, not just "some of the whales". Based on tagging results (and limited sightings of belugas during the summer in the Chukchi Sea), the entire population of eastern Chukchi Sea belugas spends the summer in the Beaufort Sea and Arctic Ocean north of the Beaufort Sea. The entire population could be impacted by the planned surveys of the USGS. Careful consideration, adequate monitoring (visually and	During the last three years of either single-ship or two- ship surveying in the Canada Basin, including Healy multibeam-only surveys, there have been no reported sightings of beluga whales in the survey area. Monitoring reports from recent <i>Healy/Louis S. St.</i> <i>Laurent</i> cruises did not included beluga sightings within this region. Beluga tagging results provided in Suydam et al. (2005) do not definitively show that all tagged whales entered the Beaufort Sea as indicated in the comment. In fact, it states that in all years, both adult

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			acoustically), and appropriate mitigation measures should be implemented for the USGS seismic survey in 2010." (p. 9)	and immature females remained at or near the shelf break throughout the summer. It goes on to state that all belugas that moved north of 75°N in the Beaufort Sea and Arctic Ocean were males. This indicates that it is not correct to assume the entire population spends the summer in the Beaufort Sea and Arctic Ocean north of the Beaufort Sea. It is also not reasonable to assume that all of the belugas that do travel to the region would be affected during the limited duration and locations of the proposed survey. Appropriate mitigation measures and visual observers have been proposed as described in §IIA(3) of the EA.
3d	Questions about Data (Tolerance to Sound)	NSB	"Many paragraphs of this section are misleading. For example, the section on Tolerance suggests that marine mammals in the Beaufort Sea are tolerant of seismic sounds. The USGS should have provided the more specific and pertinent information for studies conducted in the Beaufort Sea and not just for the general case. For bowhead whales, there is no evidence that they have become tolerant of industrial sounds in the Beaufort Sea. Another example is the section on Hearing Impairment and other physical effects. USGS states there is "no specific documentation" for hearing impairment from airgun pulses. Unfortunately, according to our records, there have been no studies on wild populations of marine mammals that have carefully documented whether there have been impacts or not. If one does not look for impacts, then there will not be any specific documentation. The language of the EA tends to give a false impression of the potential for impacts to marine mammals from the USGS' proposed activities. Please revise." (p. 9)	The information in this section is intended to provide background information from multiple sources on the potential effects with reference to substantially more information, including specifics relative to the Beaufort Sea, provided in appendix G of the EA. Evidence from recent vessel and aerial observations, acoustic recorders, and GPS tags [citations available] suggest that bowheads have tolerated industrial sounds in the Beaufort Sea, included seismic, while successfully feeding and migrating. The best available science (summarized by Southall et al. [2007]) indicates that hearing impairment from airgun sources is not likely to occur unless animals occur near to the source. As the commenter states, most marine mammals are likely to avoid seismic sounds at distance beyond those at which hearing impairment might occur. Mitigation measures, including the shut down or power down of the airguns, to be implemented during the survey will help protect any animals that do not avoid areas where sound levels may be strong

				enough to cause even temporary hearing impairment.
3e	Questions about Data (Strandings and Mortality)	NSB	"USGS suggests there is "no specific evidence that they [seismic airguns] can cause serious injury, death, or standing". Please indicate the data supporting this statement. In the Arctic, there have been no studies to look for serious injury or death. In fact, when marine mammals have been found dead in seismic survey areas, those animals were not necropsied to determine cause of death. Therefore it is misleading to state that there is no specific evidence of serious injury, death or stranding from seismic surveys mostly because no studies have been implemented to look for such impacts. Additional study is needed."	Although full necropsies have not been performed, dead marine mammals sighted and reported by observers on industry vessels in recent years have shown no indication that they may have been harmed by the surveys and in nearly all cases have shown clear evidence of harm or cause of death by something other than underwater sounds. See the more complete discussion of the problems with relating strandings and mortality with seismic surveys in Appendix G 6.3, p. 171-172.
4a	Alternatives	AEWC	"The EA presented by USGS does not present a	As described in §II, the EA proposes three reasonable
	(General)		reasonable range of alternatives to the proposed	alternatives: a no-action alternative, an alternative of
			action (p. 5)	proposed survey activity.
4b	Alternatives (No Action)	AEWC	The EA fails to include a rigorous analysis of the proposed action compared to the no action alternative. This analysis is particularly important because the no action alternative functions as a baseline against which the impacts of the other alternatives are compared. By failing to analyze the "no action" alternative, USGS has not presented the public with a full picture of the effects of the proposed project." (p. 5)	The no action alternative for the 2010 season would likely result in negating the memorandum of agreement between the US and Canada for conducting joint operations, sharing data types, and collecting information that is important for determining the seaward limit of each nation's continental shelf. While Canada would still collect seismic data independently outside of the US 200-nmi limit, the US would need to also collect seismic and other data independently that will allow a complete and accurate submission to delineate the outer limits of its extended continental shelf consistent with international law. Hence, the no- action alternative would result in no impact in 2010, but the cumulative impact would ultimately be greater

				because two separate cruises would be collecting - in
				places – redundant data.
5a	Monitoring and Mitigation (Conflict Avoidance)	AEWC	"Attached to these comments is the final 2010 Open Water Season Conflict Avoidance agreement, which contains the designated quiet times and areas for protecting our bowhead whale subsistence hunt. (Attachment A) We would appreciate the USGS observing these mitigation measures where they apply to the planned operations." (p.1)	The Conflict Avoidance Agreement (CAA) is intended primarily for O&G activities in the near shore (see scope statement, p. 4 of CAA, industry funding of communication centers p. 14 of CAA, etc.). To the extent the proposed activity of this EA is to conduct work > 100 km offshore, primarily for scientific research, the CAA is not directly applicable.
				However, USGS is following the spirit of the agreement through our Plan of Cooperation.
				Through discussions with the North Slope Borough and AEWC about conducting the seismic lines within the USEEZ, i.e., the lines closest to the locations of the potential migration pathway of the bowhead whale and subsistence hunting activities, USGS has agreed to conduct these tracks at the beginning of the Survey (early-mid August) when it should pose no interference or potential to interfere with the Nuiqsut, Kaktovik, or Barrow whaling seasons.
				Part of the plan of cooperation is for <i>Healy</i> to also carry as part of the science party an Alaskan native community observer to ensure that communications with the subsistence community are maintained. Both <i>Healy</i> and <i>Louis S. St. Laurent</i> will have Protected Resources/Species Observers (aka Marine Mammal Observers aboard) as part of the proposed strategy for monitoring and mitigation.
				USGS is following monitoring and mitigation strategies as outlined in the EA §IIA(3), p. 13-29.
		NSB	"No geophysical surveys should be conducted on the Beaufort Sea shelf from August 25, 2010	All survey activities on or near the Beaufort Shelf are scheduled for the early part of the mission. USGS

	through the completion of subsistence hunting in Kaktovik and Nuiqsut. The Alaska Eskimo Whaling Commission (AEWC) and the village whaling captains have devised mitigation measures to protect subsistence hunting. The hunts in those two villages typically begin around September 1. Stopping seismic surveys several days before the hunt will allow bowheads to be less impacted by anthropogenic sounds and less skittish. The USGS should either implement an August 25, 2010 shutdown for activities on the Beaufort Sea shelf or negotiate an agreement with the AEWC about when and where their activities should occur." (p. 7)	anticipates that any work near or on the Beaufort shelf will be completed before August 20. The priority data collection for both USCGC <i>Healy</i> and <i>CCGC Louis S.</i> <i>St. Laurent</i> are in water depths of the continental slope and deep Canada Basin to fulfill the requirements of Article 76 of UNCLOS. Although there are contingency plans for Healy to collect cores on the Beaufort shelf, these are low priority and will only occur if other equipment is not working. They are considered unlikely, but are planned as part of a prudent cruise plan that covers multiple contingency scenarios. There are no objectives for <i>Louis S. St. Laurent</i> to collect seismic data on the Alaskan Beaufort Shelf. Underwater sound levels from the airgun array are expected to attenuate to 160 dB at about 2.5 km from the source. The proposed seismic survey activities near the Beaufort shelf will be conducted in deep water >2000 m in depth, more than 100 km from land and no closer than ~25 km seaward of the shelf edge. Joint activities planned to continue from 25 August into early September will be conducted well offshore in international waters (>200 nmi [>360 km]) or within the Canadian continental margin north of 76° N and are considered to be too far away to affect the fall bowhead hunt at Kaktovik and Nuiqsut. A representative of the Alaska native community will be aboard <i>Healy</i> as an observer and to advise of any potential conflict between survey operations and		
NSB	USGS suggests that their geophysical surveys in August and September will not interfere with bowhead hunts in Kaktovik, Nuiqsut or Barrow.	The survey has been designed to minimize potential interference or disturbance of the whaling activities. The survey will commence on the central Beaufort		
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			This may be true, but because airguns sounds propagate considerable distances, more information is needed about the timing of when specific seismic lines will be surveyed. Because bowheads have been shown to respond to low levels of anthropogenic sound and because seismic sounds propagate great distances, bowheads could be impacted near the three Beaufort Sea villages and thus the subsistence hunts could be impacted. Appropriate mitigation measures are needed, which could include specific restrictions for the timing of some of the survey lines." (p. 8)	continental slope (more than 70 nmi [135 km] offshore) in early and mid August, and proceed north and east. After the lines within the US EEZ are collected, all additional seismic lines will be located >200 nmi [370 km] away from the Alaska coast. A representative of the Alaska native will be aboard Healy as an observer and to provide communication with the subsistence communities. Although sound generated by the seismic source can be detected at large distances in the Arctic Ocean, the received sound level is very low (comparable to the ambient noise, depending on wind conditions) at the far distances at which most of the survey will be conducted.
5b	Monitoring and Mitigation (160-dB vs 120 dB)	AEWC	"we encourage USGS to use 120dB (rms) as the threshold for when marine mammals are impacted by the proposed operations." (p. 9)	Recent data suggest that bowhead avoidance of the 120 dB zone is minimal and may depend in part on the activity of the whale at the time of exposure. USGS draws upon NMFS responses published in the Federal Register regarding the preferred 120-dB threshold and its use in the Chukchi Sea: "NMFS believes that it cannot scientifically support adopting any single SPL value below 160 dB and apply it across the board for all species and in all circumstances. Second, these minor course changes occurred during migration and, as indicated in MMS' 2006 PEA, have not been seen at other times of the year and during other activities. "Third, as stated in the past, NMFS does not believe that minor course corrections during a migration rise to a level of being a significant behavioral response. To show the contextual nature of this minor behavioral modification, recent monitoring studies of Canadian seismic operations indicate that when, not migrating, but

		involved in feeding, bowhead whales do not move away
		from a noise source at an SPL of 160 dB. Therefore,
		while bowheads may avoid an area of 20 km (12.4 mi)
		around a noise source, when that determination requires
		a post-survey computer analysis to find that bowheads
		have made a 1 or 2 degree course change, NMFS
		believes that does not rise to a level of a "take." NMFS
		therefore continues to estimate "takings" under the
		MMPA from impulse noises, such as seismic, as being
		at a distance of 160 dB (re 1 Pa). However, monitoring a
		120–dB radius in the Chukchi Sea is not practicable and
		due to safety concerns, NMFS would not require this
		level of monitoring in the Chukchi Sea.
		"Although it is possible that marine mammals could
		react to any sound levels detectable above the ambient
		noise level within the animals' respective frequency
		response range, this does not mean that such animals
		would react in a biologically significant way. According
		to experts on marine mammal behavior, the degree of
		reaction which constitutes a "take," i.e., a reaction
		deemed to be biologically significant that could
		potentially disrupt the migration, breathing, nursing,
		breeding, feeding, or sheltering, etc., of a marine
		mammal is complex and context specific, and it depends
		on several variables in addition to the received level of
		the sound by the animals. These additional variables
		include, but are not limited to, other source
		characteristics (such as frequency range, duty cycle,
		continuous vs. impulse vs. intermittent sounds, duration,
		moving vs. stationary sources, etc.); specific species,
		populations, and/or stocks; prior experience of the
		animals (naive vs. previously exposed); habituation or
		sensitization of the sound by the animals; and behavior

				context (whether the animal perceives the sound as
				predatory or simply annoyance), etc. (Southall <i>et al.</i> ,
				2007)." (Fed. Reg., v. 74, no. 206, Tuesday, October 27,
				2009, Notices, p. 55377)
		NSB	"In a previous EA, the National Marine Fisheries	Ibid
			Service (NMFS) made clear the potential for	
			harassment from seismic surveying and the need for	
			mitigation that includes a protective 120-dB	
			exclusion zone But here, USGS estimates the	
			number of whales exposed to airgun sounds of 160	
			dB re: 1µPa or higher. This uniform approach to	
			harassment does not take into account known	
			reactions of marine mammals, particularly bowhead	
			and beluga whales, in the Arctic to levels of noise	
			far below 160 dB." (p. 3)	
		NSB	"The USGS proposes to use only the 160 dB zone	Ibid.
			for estimating takes of marine mammals. This is not	
			the appropriate sound level for estimating and	
			measuring behavioral harassment. The best	
			available science indicates that bowheads, and likely	
			belugas, are sensitive to seismic and other	
			anthropogenic sounds at a much lower level than	
			160 dB. Bowheads in the Alaskan Beaufort Sea	
			have been shown to avoid areas that are ensonified	
			by anthropogenic sounds to levels of 120 dB or	
			perhaps even lower. Thus, USGS should estimate	
			and measure behavioral impacts to bowheads within	
			the 120 dB zone, especially if they are going to be	
			operating seismic airguns during September, when	
			bowheads and belugas are migrating across the	
			Beaufort Sea shelf." (p. 8)	
5c	Monitoring	NSB	"The USGS states that there is "no plan to	Sound source verification tests were conducted in 2009

and Mitigatio (Additiona Monitoring		implement an acoustic monitoring program during the proposed seismic survey." This approach is not appropriate. The propagation properties vary widely in a single location in the ocean depending on various environmental conditions. An acoustic monitoring program should be implemented to verify safety radii and to assist in estimating "takes" of marine mammals during the surveys. Marine mammal observers (MMOs), or Protected Resource Observers (PROs) as they are called in the EA, are not sufficient for determining behavioral takes or implementing mitigation measures to protect whales, especially feeding whales or cow/calf pairs. Real-time acoustic monitoring, perhaps via the use of sono buoys, should be used during the 2010 seismic surveys. Additionally, data are needed on the sounds and variation in those sounds produced by icebreakers during various types of activities, including breaking ice, managing ice, or operating in open water. Additional ice breaker cruises will occur in the Beaufort and Chukchi Seas. Data on sound propagation will be needed to understand and mitigate impacts during future activities." (p. 7-8)	with the identical source array that will be used in 2010, under virtually identical conditions (water depth, bottom type, ice conditions) anticipated in the 2010 survey. Those test results were used to establish safety radii (for the 180 dB re 1 μ Pa) and to estimate "takes" of marine mammals (for the 160 dB re 1 μ Pa). For acoustic monitoring to determine whether marine mammals are present, real-time acoustic monitoring methods using sonobuoys or buoyed transducers are not feasible over the great extent of the proposed survey. Acoustic monitoring might on rare occasions detect the presence of a marine mammal, but would not provide information on range or bearing. The USGS is currently funding research into the propagation of sound in the Arctic, and the sound levels produced by icebreakers during the various types of activity mentioned. This research will continue in FY2011.
	NSB	"It appears there are few mitigation measures being proposed for this USGS surveys. Monitoring relies solely on observers on board the source vessel and the lead icebreaker. Additional monitoring is needed because observers are of limited efficacy, especially when surveys are occurring in ice. Few marine mammals could be seen even if they are present. Real-time acoustic monitoring is also needed. Also, there do not appear to be any mitigation measures in place to protect feeding marine mammals or	USGS is proposing mitigation measures that meet or exceed standard practices for seismic surveys. Both <i>Louis S. St. Laurent</i> and <i>Healy</i> will carry MMO/PRO's. When the vessels are working in tandem, the source vessel (<i>Louis S. St. Laurent</i>) will have the benefit of observations provided by <i>Healy</i> 1.5 to 2 miles ahead. Real-time acoustic monitoring would be neither feasible nor effective for this survey which extends over a very large geographical area.

			mothers with young. Adequate monitoring and appropriate mitigation measures are needed to protect those important portions of the populations." (p. 9)	
6a	General Issues (NEPA Review)	AEWC	"we are concerned that USGS unlawfully segmented out its surveys in the Arctic in year increments so as to avoid overall review of the total impacts from the "Extended Continental Shelf Project" in which USGS and several other federal agencies have been engaged." (p. 12)	The extended continental shelf Task Force has not segmented the annual surveys to avoid overall review of impacts. With uncertainty in year-to-year funding for the Arctic work, as well as different agencies assuming scientific leadership in the field programs, each survey has independent value, operations, and utility. The Task Force, as well as the agencies involved, have considered the impacts of each expedition and taken measures to avoid or minimize impacts. (See EA, appendix A and appendix B).
		AEWC	"As a result of these legal requirements, we ask that USGS disclose any future surveys it has planned for the Arctic, and discuss why those surveys should not be reviewed along with the current proposal under NEPA. We also ask that USGS explain why it did not prepare one NEPA document to analyze the impacts of its four year data acquisition plan in the Arctic." (p. 12)	<i>Ibid.</i> While plans for a two-icebreaker experiment are in discussion with Canada for 2011, this experiment is likely to occur between Alpha Ridge and Lomonosov Ridge, i.e., north of 81°N, more than 600 nmi (1100 km) from Barrow, AK, in one of the remotest and most ice-covered regions of the northern hemisphere. If this expedition occurs, Healy operations will be funded by NOAA and focus primarily on collecting morphologic information on seafloor shape and depths. Unlike the 2010 Canada Basin cruise located where the US is confident that an extended continental shelf exists, the 2011 cruise will be in a region where an extended continental shelf for the US is highly uncertain. During preliminary discussions between the U.S. and Canada, seismic data acquisition has not been identified as a priority for either country. New technologies, such as autonomous underwater vehicles, are likely to be

				deployed as part of the 2011 exploratory program in these far northern areas.
6b	General Issues (Project Justification)	AEWC	"USGS at least needs to present different options for meeting its objective of designating an extended continental shelf beyond varying the timing of its operations. The agency has the option of using different equipment and methods for accomplishing its stated objective. AEWC asks that USGS at least explain why the agency decided not to use other methods and what the short-comings are of such other methods." (p. 6)	An expanded purpose statement has been added to the EA (p. 1-2) justifying the necessity of collecting seismic data as part of the data and information for delimitation of the seaward limit of the extended continental shelf in a manner consistent with international law as reflected in the Convention on the Law of the Sea.
		AEWC	"it is critical for all stakeholders that the USGS fully articulate its data needs and the purpose of collecting seismic data, which introduces extensive anthropogenic underwater noise into the marine environment. It is only with a fully developed explanation of purpose and need that USGS' will meet the objectives of NEPA." (p. 5)	Ibid.
		ICAS	" we note that USGS has not described in the EA why the collection of seismic data is required in order to demonstrate the federal government's right to extend the territory of its sovereignty under Article 76. The USGS needs to better set forth exactly what data it needs and why these surveys are necessary to collect that data." (p. 1)	Ibid.
6c	General Issues (Clarification for International Waters)	AEWC	"In order to ensure compliance with NEPA, USGS needs to calculate the exposure of marine mammals to the sound from its operations both in U.S. and international waters. Only based on these calculations can USGS support a finding of no significant impact under NEPA. Moreover, this is true for all the impacts of USGS's operations	This EA is being prepared by USGS to support its NEPA decision making regarding the proposed activities in 2010. The activity that the USGS is funding and undertaking in both the US waters (maritime zones) and the high seas is to collect multibeam, associated chirp subbottom data, and possibly sediment and rock samples both within and outside the 200-nmi limit, as

		(including those to air and water quality) that will	well as to break ice for Louis S. St. Laurent during
		occur in both US and international waters." (p. 6)	operations in ice-covered areas. Louis S. St. Laurent is a
			vessel entitled to sovereign immunity under
			international law, operated by the Canadian Coast Guard
			with a seismic system owned and operated by Natural
			Resources Canada, and therefore not under the
			jurisdiction of US laws or regulations outside the U.S.
			maritime zones where the U.S. has exclusive rights and
			jurisdiction. The U.S. is acting as the responsible
			agency for MMPA, ESA, and NEPA for Louis S. St.
			Laurent while Louis S. St. Laurent is collecting seismic
			data within the U.S. 200-nmi limit. There are no U.S.
			federal funds that are supporting the costs of operating
			Louis S. St. Laurent, or its seismic gear.
			See 43 CFR 46.170 (Executive Order 12114) addressing
			the environmental effects of U.S. actions abroad. In the
			spirit of EO 12114, and in order to enhance public
			awareness of the availability of additional
			environmental analysis, the operations of Louis S. St.
			Laurent are, however, supported by its own EA under
			Canadian law, in which its own impacts are assessed,
			and are permitted by the Canadian Department of
			Fisheries and Oceans. For informational purposes,
			please see <u>http://www.ceaa.gc.ca/050/details-</u>
			eng.cfm?evaluation=54724&nav=2.
			Funding for U.S. participation in the 2008 and 2009
			joint expeditions was primarily from NOAA and
			occurred on the high seas or within Canadian waters.
			(see EA, appendix A and appendix B). The proposed
			activities for 2010 on the high seas are substantively
			similar to those completed in 2008 and 2009.
	NSB	"The surveys being conducted are jointly funded by	Ibid.
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			the U.S. and Canadian governments. Thus, the seismic surveys are not just being conducted by the Canadian government but are also being conducted by the U.S. government. It does not seem credible that exposing marine mammals only in U.S. waters should be the consideration in this EA. The U.S. is participating in the surveys; in fact, the surveys will only be possible because of the U.S. involvement. Thus, assessing and mitigating impacts from this	
			joint project should occur whether in U.S. or international waters." (p. 9-10)	
6d	General Issues (Disproportio nate impacts)	NSB	Federal agencies must "make achieving environmental justice part of [their] mission[s]." USGS should thus specifically address issues of environmental justice in considering this application. USGS must also work to ensure effective public participation and access to information, and must "ensure that public documents, notices, and hearings relating to human health or the environment are concise, understandable, and readily accessible to the public." (p. 7)	The proposed seismic survey activities are self- contained and, at their closest approach, will occur more than 100 km away from land. The timing and location of the proposed survey is designed to avoid times when the bowhead whale is migrating or the subsistence hunt is occurring. Most of the lines are located >200 nmi and up to >800 nmi north of the Alaska coast. USGS expects the timing and location of the proposed survey will have negligible, if any, effects on the community population, infrastructure, and government organization of the native communities of the North Slope. As part of its plan of cooperation, USGS is hiring an Alaska native to be a member of the science crew, serve as an observer, and to provide communication with the subsistence communities.
				website as a publication and all relevant notices relating to the proposed activity are published in the Federal Register in accordance with USGS policy.
		NSB	"We are also very concerned that NSB communities are being overwhelmed by multiple planning	USGS is sympathetic to the concerns raised by NSB with regards to multiple planning processes. As part of

			processes, both because of constraints on time and expertise of communities and individuals and because of the seeming inability to meaningfully influence the decisions being made. "The ongoing disaster in the Gulf of Mexico makes clear that our concerns are well-founded. The potentially significant impacts of industrial activities and environmental changes offshore, individually and cumulatively, demand comprehensive environmental analysis and proven mitigation prior to the issuance of any additional incidental take authorization." (p. 2)	preparing this EA to address concerns of NSB, USGS met with scientists from the NSB Wildlife Management Department as well as a representative of the NSB mayor's office in 2008 and 2009, and presented a description of the joint expedition at the 2010 public Arctic Ocean Open Water meeting in Anchorage. The connection between these concerns and the Gulf of Mexico disaster relates to activities associated with oil and gas exploration drilling and production. While the proposed seismic activity in this EA utilizes technology also used by industry to locate hydrocarbon exploration targets, the proposed USGS seismic survey program is not related to oil and gas exploration or other industry activities. Mitigation designed to reduce impacts to marine mammals and environs are built into this scientific survey.
6e	General Issues (Government Government)	ICAS	"we would hope that the USGS would do a better job of communicating with ICAS on a government- to-government basis. Despite a multitude of local knowledge of marine species gained from both subsistence users (such as whaling crews) and local scientists and wildlife departments, the U.S. government has consistently failed to comply with legal requirements that require consultation with local Native communities as proposals are being developed that affect native environments. Instead, both federal agencies and the entities they permit make only token gestures at consultations with Native groups offering them only the opportunity for involvement after proposals are developed and after local knowledge would serve a useful purpose Despite this explicit government-to- government consultation requirement, MMS and	USGS recognizes the importance of government to government consultations. Since 2008, USGS has made annual visits to Barrow to brief the community on the planned activities, and has met annually with the AEWC, North Slope Borough wildlife scientists, and North Slope Borough Mayor's Office. In 2008 and 2009, USGS coordinated these visits through Barrow Arctic Science Consortium (BASC), which had a government contract to serve as a liaison between research scientists and the native community. USGS made presentations at the 2010 winter meeting of the AEWC (Barrow) and the annual public Arctic Ocean Open-Water meeting in Anchorage, hosted by NOAA/NMFS and MMS, now BOEMRE. These meetings resulted in a plan of cooperation in which the seismic lines within the US 200-nmi limit are planned early in the survey (to minimize impact on bowhead

	NMFS have often failed to consult with governing	migration and subsistence hunting), additional
	bodies of Native people who will be and have been	MMO/PRO observers are present for monitoring and
	affected by the decisions NMFS is making under the	mitigation, the MMOs/PROs are collecting data in
	MMPA. We strongly encourage USGS to continue	regions where observations are rarely routinely made,
	its government-to-government communications with	and a community observer is aboard to facilitate
	ICAS as early in the process as possible and as often	communications with the native community.
	as new information becomes available." (p. 2)	USGS plans to visit Barrow in the future to consult with
		the Native community and to report on the scientific
		results of its Arctic work. USGS will also present
		research results at scientific forums in Alaska, such as
		the Alaska Marine Science Symposium in January,
		2011.
		USGS will continue to ensure that it meets its
		government-to-government responsibilities and will
		work closely with Alaska Natives to address their
		concerns.

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Finding of No Significant Impact (FONSI) for the National Marine Fisheries Service's Issuance of a Marine Mammal Protection Act Incidental Harassment Authorization for Take Associated with the U.S. Geological Survey's Marine Geophysical Survey of Parts of the Arctic Ocean, August – September, 2010

National Marine Fisheries Service

BACKGROUND

The National Marine Fisheries Service (NMFS) received an application from the U.S. Geological Survey (USGS) for an authorization to take small numbers of marine mammals incidental to its 2010 marine geophysical survey in the Arctic Ocean. Pursuant to the Marine Mammal Protection Act (MMPA), NMFS must authorize the incidental taking by harassment of small numbers of affected marine mammal species or stocks if it determines that the taking will have a negligible impact on the affected species or stocks of marine mammals and will not have an unmitigable adverse impact on the availability of those species or stocks of marine mammals for taking for subsistence uses. Any authorization for such activity shall, set forth the permissible methods of taking and requirements pertaining to the mitigation, monitoring, and reporting of such takings.

LGL Ltd. Environmental Research Associates (LGL) has prepared an *Environmental Assessment (EA) for a Marine Geophysical Survey of Parts of the Arctic Ocean, August-September, 2010*, on behalf of USGS, specifically addressing USGS' activity and NMFS' issuance of an associated IHA. In their EA, USGS assesses the potential impacts to the environment associated with the proposed issuance of an IHA and the potential effects of airgun sounds and signals for an airgun array, multi-beam echosounders, sub-bottom profilers, acoustic Doppler current profilers, helicopter activities, and icebreaking activities on marine species while conducting the seismic survey. The EA includes an evaluation of three alternatives: (1) the proposed seismic survey and issuance of an associated IHA, (2) a corresponding seismic survey at an alternative time, along with issuance of an associated IHA, and (3) a no action alternative (i.e., do not issue an IHA and do not conduct the seismic survey).

NMFS has reviewed USGS' EA, and determined that it contains an adequate description of NMFS' proposed action and reasonable alternatives, the affected environment, the effects of the action (i.e., USGS' and NMFS' action), and appropriate monitoring and mitigation measures. Accordingly, NMFS has decided to adopt the USGS EA to support the issuance of the 2010 IHA.





SIGNIFICANCE REVIEW

National Oceanic and Atmospheric Administration Administrative Order (NAO) 216-6 (May 20, 1999) contains criteria for determining the significance of the impacts of a proposed action. In addition, the Council on Environmental Quality (CEQ) regulations at 40 C.F.R. §1508.27 state that the significance of an action should be analyzed both in terms of "context" and "intensity." Each criterion listed below is relevant to making a finding of no significant impact and has been considered individually, as well as in combination with the others. The significance of this action is analyzed based on NOAA's criteria and CEQ's context and intensity criteria. These include:

1) Can the proposed action reasonably be expected to cause substantial damage to the ocean and coastal habitats and/or Essential Fish Habitat (EFH) as defined under the Magnuson-Stevens Fishery Conservation and Management Act (MSFCMA) and identified in fishery management plans?

<u>Response</u>: NMFS does not anticipate the proposed activity would cause substantial damage to the ocean and coastal habitats. Specifically, these temporary acoustic activities would not affect physical habitat features, such as substrates and water quality. Additionally, the effects from vessel transit and the cooperative seismic operations of two vessels would not result in substantial damage to ocean and coastal habitats that might constitute marine mammal habitats. Small, inconsequential amounts of ice will be broken during icebreaking activities by the *Healy*. Commercial fishing, oil and gas development, and vessel traffic in the study area generate noise throughout the year. The addition of the noise produced by an airgun array and icebreaking is comparatively minor in terms of total additional acoustic energy and brief, in terms of duration of the proposed effort.

The proposed survey off northern Alaska will occur in an area designated as EFH for Arctic cod (Arctogadus glacialis) (NPFMC, 2009). The approximately 806 km (435 nmi) of seismic survey lines that will be conducted in U.S. waters represents the maximum possible extent of potential EFH that would be ensonified during the project; the border of the U.S. EEZ defines the potential Arctic cod EFH boundary for Arctic cod. Effects on managed EFH species (Arctic cod) by the seismic operations assessed here would be temporary and minor. The main effect would be short-term disturbance that might lead to temporary and localized relocation of the EFH species or their food. The actual physical and chemical properties of the EFH will not be impacted. Therefore, the USGS has made a determination that this project will not result in adverse impacts to EFH, although EFH species have been identified and described pursuant to the MSFCMA and that it will not require separate consultation with NOAA's NMFS under Section 305(b)(2) of the MSFCMA as amended by the Sustainable Fisheries Act of 1996 (Public Law 104-257). Adult salmon have limited occurrence in waters north of the Alaska coast. No EFH species will be present as very early life stages when they would be unable to avoid seismic exposure that could otherwise result in minimal mortality.

2) Can the proposed action be expected to have a substantial impact on biodiversity and/or ecosystem function within the affected area (e.g., benthic productivity, predator-prey relationships, etc.)?

<u>Response</u>: NMFS does not expect the proposed action of issuance of the IHA and USGS' seismic survey to have a substantial impact on biodiversity or ecosystem function within the affected area. The impacts of the seismic survey action on marine mammals are specifically related to the acoustic activities, and these are expected to be temporary in nature and not result in substantial impact to marine mammals or to their role in the ecosystem. The IHA anticipates, and would authorize, Level B harassment only, in the form of temporary behavioral disturbance, of several species of cetaceans and pinnipeds. Neither injury (Level A harassment), serious injury, nor mortality is anticipated or authorized, and the Level B harassment is not expected to affect biodiversity or ecosystem function.

The potential for the USGS activity to affect other ecosystem features and biodiversity components, including fish, invertebrates, seabirds (as well as other shorebirds and waterfowl), and physical features such as currents, tides, and ice are fully analyzed in the USGS EA. NMFS' evaluation indicates that any direct or indirect effects of the action would not result in a substantial impact on biodiversity or ecosystem function. In particular, the potential for effects to these resources are considered here with regard to the potential effects on diversity or functions that may serve as essential components of marine mammal habitats. Most effects are considered to be short-term and unlikely to affect normal ecosystem function or predator/prey relationships; therefore, NMFS believes that there will not be a substantial impact on marine life biodiversity or on the normal function of the nearshore or offshore ecosystems of the Arctic Ocean, and specifically the Beaufort Sea.

Although there is a relative lack of knowledge about the potential physical (pathological and physiological) effects of seismic energy on marine fish and invertebrates, the available data suggest that there may be physical impacts on egg, larval, juvenile, and adult stages at very close range. Whereas egg and larval stages are not able to escape such exposures, juveniles and adults most likely would avoid it. In the case of eggs and larvae, it is likely that the numbers adversely affected by such exposure would not significantly affect the number of those succumbing to natural mortality. Limited data regarding physiological impacts on fish and invertebrates indicate that these impacts are short term and are most apparent after exposure at close range. It is possible that zooplankton that are very close to the source may react to the shock wave caused by airgun operations. The pathological (mortality) zone for fish and invertebrates would be expected to be within a few meters of the seismic source to be used for this survey. Little or no mortality is expected. The proposed seismic program in the Arctic Ocean off of Alaska and Canada is predicted to have negligible to low physical effects on the various life stages of fish and invertebrates. Though these effects do not require authorization under an IHA, the effects on these features were considered by NMFS with respect to consideration of effects to marine mammals and their habitats, and NMFS finds that these

effects from the survey itself on fish and invertebrates are not anticipated to have a substantial effect on biodiversity and/or ecosystem function within the affected area.

3) Can the proposed action reasonably be expected to have a substantial adverse impact on public health or safety?

<u>Response</u>: NMFS does not expect this action to have a substantial adverse impact on public health or safety. The constant monitoring for marine mammals and other marine life during seismic operations effectively eliminates the possibility of any humans being inadvertently exposed to levels of sound that might have adverse effects. Although the nature of the seismic survey does not preclude the potential for injury, serious injury, or mortality of involved personnel (i.e., boat or mechanical accidents during surveys), the applicant and those individuals working with the applicant would be required to be adequately trained or supervised in performance of the underlying activity (i.e., the seismic survey) to minimize such risk to personnel. The survey is not expected to have any adverse impacts on traffic and transportation, as this is only two cooperatively working sound source vessels+ that will be at sea for a relatively short period of time (i.e., approximately 30 days) over a relatively small geographic area. Also, there is little risk of exposure to hazardous materials or wastes, risk of contracting diseases, or risk of damage from a natural disaster.

4) Can the proposed action reasonably be expected to adversely affect endangered or threatened species, their critical habitat, marine mammals, or other non-target species?

<u>Response</u>: NMFS has determined that the proposed seismic survey may result and the IHA would authorize some Level B harassment (in the form of short-term and localized changes in behavior) of small numbers, relative to the population size of the species and/or stock, of marine mammals. No injury (Level A harassment), serious injury, or mortality is anticipated or authorized. Behavioral effects may include temporary and short-term displacement of cetaceans and pinnipeds from within certain ensonified zones, generally within 750 m (2,460.6 ft) from the source vessel for the single bolt airgun, and 2,500 m (8,202.1 ft) from the source vessel for the full three airgun array at 6 to 11 m (19.7 to 36.1 ft) tow depth. The behavioral harassment threshold for continuous noise (120 dB [rms]) from icebreaking from the *Healy* is approximately 1,750 m (ft). The monitoring and mitigation measures required for the activity are designed to minimize the exposure of marine mammals to sound and to minimize conduct of the activity in the vicinity of habitats that might be used by certain cryptic marine mammals (i.e., those that are more difficult to detect).

Planned monitoring and mitigation measures include:

(1) an onboard visual protected species monitoring plan;

(2) an exclusion zone (EZ) to avoid injury to marine mammals;

(3) speed or course alteration if a marine mammal appears about to enter the EZ;

(4) power-down procedures when Protected Species Observers (PSOs) detect

marine mammals within or about to enter the EZ;

(5) shut-down procedures when PSOs detect marine mammals within or about to

enter the EZ while the airgun array is at full volume or during a power-down; (6) ramp-up procedures; and

(7) restricted use of helicopter flights by the St. Laurent in U.S. waters.

Taking these measures into account, effects on marine mammals from the preferred alternative are expected to be limited to avoidance of the area around the seismic operations and short-term behavioral changes, falling within the MMPA definition of "Level B harassment." No injury (Level A harassment), serious injury, or mortality is anticipated, nor is it authorized. Numbers of individuals of all marine mammal species incidentally taken to the specified activity are expected to be small (relative to species abundance), and the incidental take is anticipated to have a negligible impact on the species or stock.

On May 21, 2010 USGS initiated an informal consultation, under Section 7 of the ESA, with the NMFS, Office of Protected Resources, Endangered Species Division on the proposed seismic survey. NMFS has concurred with USGS' determination that the proposed action may affect, but is not likely to adversely affect, species listed as threatened or endangered under the ESA under NMFS jurisdiction.

5) Are significant social or economic impacts interrelated with natural or physical environmental effects?

<u>Response</u>: No significant social or economic effects are expected to result from the proposed action and issuance of the IHA. The seismic survey would provide information valuable for determining the extent of area offshore of the coast of northern Alaska and beyond 370 km (200 nmi) limit to which the U.S. may have legitimate legal claims. The seismic survey would provide important scientific data and knowledge relevant to potential economic and strategic interests of the U.S., and also allow the U.S. to substantiate the outer limits of its extended continental shelf in the Arctic. The primary impacts to the natural and physical environment are expected to be acoustic and temporary in nature, and not interrelated with significant social or economic impacts.

Marine mammals are legally hunted for subsistence purposes in Alaskan waters (near Barrow, Nuiqsut, and Kaktovik) by coastal Alaska Natives. The species hunted include: bowhead and beluga whales; ringed, spotted, ribbon, and bearded seals; walruses; and polar bears. (Note that walrus and polar bear are under the jurisdiction of the U.S. Fish and Wildlife Service [USFWS] and therefore are not considered further in NMFS' determinations under NEPA and/or the MMPA.) The importance of each of the various species varies among the communities and is based largely on availability. Bowhead whales provide the most total weight of marine mammals harvested and ringed seals are harvested the most on a numerical basis. The whale harvests have a great influence on social relations by strengthening the sense of Inupiat culture and heritage in addition to reinforcing family and community ties. Bowhead whale hunting is the key activity in the subsistence economies of Barrow and two smaller communities to the east, Nuiqsut and Kaktovik. The project has been scheduled to commence in early August and terminate by mid-August in U.S. waters, before the start of the fall hunt at Barrow or Nuiqsut or Kaktovik, to avoid possible conflict with the whale subsistence hunts. The location of the survey well offshore will further eliminate the potential for disturbance of the bowhead whale subsistence hunt. Hunters usually wait until after the spring bowhead whale hunt is finished before turning their attention to hunting beiugas. The proposed seismic survey is unlikely to overlap with the beluga harvest, and the survey initiates well outside the area where impacts to beluga hunting by Barrow villagers could occur. Ringed seals are hunted by villagers along the Alaskan north coast mainly from October through June. The seismic survey in offshore waters will not influence ringed seals in the nearshore areas where they are hunted. The spotted seal subsistence hunt peaks in July and August, but involves few animals. The seismic survey will commence at least 115 km (71.5 mi) offshore from the preferred nearshore harvest area of these seals. Bearded seals although not favored for their meat, are important to subsistence activities in Barrow because of their skins, as they are used by whalers to cover each of the skincovered boats traditionally used for spring whaling. Bearded seals are harvested during the summer months in the Beaufort Sea, but the harvest sites are well inshore of the proposed survey which is to start greater than 115 km offshore and terminate greater than 200 km (124.3 mi) offshore.

No survey operations are proposed in any areas used for subsistence purposes by Alaska natives. The *Healy* may transit near some areas of subsistence use but disturbance would be temporary and unlikely to disrupt any subsistence hunting activities. The bowhead hunt near Barrow normally does not begin until mid-September, well after the *Healy* will pass the Barrow area prior to the start of the proposed surveys. Based on recent bowhead harvest dates, the *Healy* will likely complete the survey activities and transit through the Barrow area in mid-September prior to the start of the fall whaling season. The proposed seismic survey activities, including transit periods, should have no effect on subsistence hunting activities for marine mammals.

Subsistence fishing is conducted by Alaska Natives through the year, but most actively during the summer and fall months. Barrow residents often fish for camp food while hunting, so the range of subsistence fishing is widespread. Marine subsistence fishing occurs during the harvest of other subsistence resources in the summer. Fishing occurs in areas much closer to shore however, than the location of the proposed seismic survey and subsistence fishing activity will not be affected by the proposed seismic survey. Seismic surveys can, at times, cause changes in the catchability of fish. However, airgun operations are not planned to occur anywhere within 115 km (71.5 mi) of shore. In the highly unlikely event that subsistence fishing (or hunting) is seen to be occurring within 5 km (3 mi) of the survey operations, the airgun operations will be suspended until the *St. Laurent* is greater than 5 km away.

USGS is working with the community of Barrow to identify and avoid areas of potential conflict. A representative of the project has met with North Slope Borough Department of Wildlife Management biologist Dr. Robert Suydam to discuss concerns of North Slope residents.

NMFS does not expect subsistence users to be directly displaced by the survey because subsistence users typically do not travel far offshore to harvest marine mammals

in the general vicinity of the planned survey. Because of the distance offshore and the lack of hunting in the area, there is no expectation that any physical barriers would exist between marine mammals and subsistence users. Therefore, NMFS has determined (based on the above stated reasons) that USGS' activities will not have an unmitigable adverse impact on the subsistence uses of the other species hunted by Alaska Natives. The scheduling and location of the proposed seismic survey is expected to result in minimal, if any, conflict between USGS seismic research activities and Alaska native subsistence users. As a result of the measures and the monitoring and mitigation measures that will be implemented to reduce the potential for natural and physical effects, no significant social and economic impacts are expected.

6) Are the effects on the quality of the human environment likely to be highly controversial?

Response: Although there is some lack of agreement within the scientific and stakeholder communities about the potential effects of noise on marine mammals, there is not a substantial dispute about the size, nature, or effect of NMFS' proposed action and USGS' marine seismic survey. The existence of some disagreement about the effects of noise was demonstrated by a National Research Council (NRC, 2005) report and by the lack of consensus among participants in the Marine Mammal Commission's Advisory Committee on Acoustic Impacts on Marine Mammals (MMC, 2006). Over the past several years, comments and concerns regarding effects of noise from industry, environmental organizations, and Native Alaskan groups have focused mainly on: (1) questions and concerns related to NMFS' compliance with the NEPA and the MMPA; and (2) criticism of the mitigation and monitoring measures proposed by NMFS. After reviewing, the comments submitted on the 2010 USGS marine seismic survey and NMFS' proposed IHA, and having analyzed the effects of these actions, NMFS has determined its actions are in full compliance with the MMPA and ESA. As noted elsewhere in this FONSI and in NMFS' final IHA determination, NMFS is requiring, as proposed by USGS, a detailed mitigation and monitoring program designed to gather additional data and reduce impacts on affected marine mammal stocks to the lowest level practicable.

For several years, NMFS has been issuing several IHAs per year for similar seismic surveys to the oil and gas industry, universities and other scientific organizations, which has allowed NMFS to develop relatively standard mitigation and monitoring requirements for these types of actions. NMFS published a Notice of Receipt in the *Federal Register* on July 8, 2010 (75 FR 39336), which allowed the public to submit comments for up to 30 days from the date of publication of the notice. The comments received for the proposed action were sent by the Marine Mammal Commission (Commission) and the North Slope Borough (NSB) Office of the Mayor.

Generally, the Commission comments recommended that NMFS approve the requested IHA, provided that NMFS: ascertain who will be responsible for operating the Canadian vessel and the airguns and other instruments deployed from the *St. Laurent* and issue an IHA for these activities only if a U.S. agency or U.S. citizen(s) will be

conducting those operations; work with the applicant to re-estimate exposures for icebreaking activities based upon the total area that may be exposed to sound levels greater than or equal to 120 dB re 1 µPa (rms); advise the applicant to consult with the U.S. Fish and Wildlife Service regarding the need for a separate Incidental Take Authorization for walruses and polar bears; provide additional justification for its preliminary determination that the planned monitoring program will be sufficient to detect, with a high level of confidence, all marine mammals within or entering the identified exclusion zones.; clarify the meaning of the qualifiers "when practical," "if practical," and "when feasible" to indicate how often and under what specific conditions the applicant expects to use (1) two marine mammal observers to monitor the exclusion zone for marine mammals during daytime operations and nighttime start-ups of the airguns, (2) crew members to assist observers in detecting marine mammals and implementing mitigation requirements, and (3) marine mammal observers during daytime periods to compare sighting rates and animal behavior during times when seismic airguns are and are not operating; propose to the USGS that it revise its study design to collect meaningful baseline data on sighting rates for marine mammals; require the applicant to collect information to evaluate the assumption that 160 dB re 1 µPa (rms) is the appropriate threshold at which Level B harassment occurs for all marine mammals in the survey area; and require the applicant to make observations during all ramp-up procedures to gather the data needed to analyze and report on their effectiveness as mitigation.

The NSB is concerned about potential health impacts associated with offshore development on the North Slope and that NSB communities are being overwhelmed by multiple planning processes both because of constraints on time and expertise of communities and individuals and because of the seeming inability to meaningfully influence the decisions being made. The NSB does not object to the issuance of an IHA for USGS' operations, however, the NSB objects to the ongoing flawed process employed by the NMFS Office of Protected Resources (OPR). The NSB requests that OPR review and revise the future IHA review and approval process to allow for a more meaningful involvement and consideration of their concerns. The NSB reiterates that NMFS should be imposing the mitigation measures developed in the Conflict Avoidance Agreement to ensure that regulated activities do not have an unmitigable adverse impact on subsistence activities. The NSB is concerned about USGS' vessel transit across the Chukchi Sea to the study area, and its lack of discussion in the IHA application or in the proposed IHA's Federal Register notice. The NSB also reiterated comments they have made with respect to earlier IHA applications for the open water seasons (i.e., OPR lacks an adequate scientific and legal basis for issuing the proposed IHAs, OPR continues to operate under flawed mitigation measures that fail to provide adequate protections against takes by Level A harassment, and OPR fails entirely to consider the impacts of USGS' project in the context of all other oil and gas activities planned for the Arctic Ocean), as well as comments submitted to USGS regarding USGS' Draft Environmental Assessment.

These comments were considered by NMFS in developing the IHA and specific responses will be provided in the *Federal Register* notice announcing the issuance of the IHA. NMFS' and USGS' responses to the other NEPA related comments are fully addressed in the attached EA. NMFS determined that this information was sufficient and accurate for making the necessary findings.

7) Can the proposed action reasonably be expected to result in substantial impacts to unique areas, such as historic or cultural resources, park land, prime farmlands, wetlands, wild and scenic rivers, EFH, or ecologically critical areas?

<u>Response</u>: NMFS issuance of an IHA and USGS' marine seismic survey are not expected to impact any unique areas as described here. USGS does not expect substantial impacts to unique areas, nor does NMFS expect the authorization to have a significant effect on marine mammals that may be important resources in such areas. Similarly, NMFS does not expect any substantial impacts to EFH as described in the response to question 1 above. Detailed information about the affected environment, other marine mammals, and marine life are provided in the EA.

To the extent that marine mammals are important features of these resource areas, the potential temporary behavioral disturbance of marine mammals might result in shortterm behavioral effects on cetaceans and pinnipeds within ensonified zones, but no longterm displacement of marine mammals, endangered species, or their prey is expected as a result of the action or the incidental take authorization for marine mammals.

8) Are the effects on the human environment likely to be highly uncertain or involve unique or unknown risks?

<u>Response</u>: The effects of the action on the human environment are not likely to be highly uncertain or involve unique or unknown risks. The exact mechanisms of how different sounds may affect certain marine organisms are not fully understood, but there is no substantial dispute about the size, nature, or effect of this particular action. While NMFS' judgments on impact thresholds are based on somewhat limited data, enough is known for NMFS and the regulated entity (here USGS) to develop precautionary monitoring and mitigation measures to minimize the potential for significant impacts on biological resources. The multiple mitigation and monitoring requirements required of USGS are designed to ensure the least practicable impact on the affected species or stocks of marine mammals and also to gather additional data to inform future decisionmaking. NMFS has been authorizing take for similar types of surveys for years, and monitoring reports received pursuant to the requirements of the authorizations have indicated that there were no unanticipated adverse impacts that occurred as a result of the previously conducted seismic surveys.

9) Is the proposed action related to other actions with individually insignificant, but cumulatively significant impacts?

<u>Response</u>: USGS' proposed seismic survey in the Arctic Ocean is being conducted under a cooperative agreement and with the Geological Survey of Canada (GSC). The USGS and GSC conduct of the seismic survey and NMFS' action of issuing an IHA are interrelated. These actions are not expected to result in cumulatively significant impacts when considered in relation to other separate actions with individually insignificant effects.

The EA analyzes the impacts of the seismic survey in light of other human activities within the study area. USGS concluded that although the airgun sounds from the seismic survey have higher source levels than the sounds generated from some other human activities in the area, airgun sounds are pulses and will be carried out for only approximately 30 days, in contrast to those from other sources that occur continuously over extended periods of time (e.g., vessel noise). Thus, USGS concludes that the impacts of the proposed seismic survey in the Arctic Ocean are expected to be no more than minor and short term.

Human activities in the Alaskan Beaufort Sea and Arctic Ocean include whaling and sealing, commercial fishing, oil and gas development, and vessel traffic. These activities, when conducted separately or in combination with other activities, can affect marine mammals in the study area. Any cumulative effects caused by the addition of the seismic survey impacts on marine mammals will be extremely limited and will not rise to the level of "significant," especially considering the timeframe of the proposed activities and the location of the proposed survey area well offshore of the Alaska coast. For the majority of the proposed trackline, the *Healy* and *St. Laurent* are unlikely to encounter any additional human activities, and thus the degree of cumulative impact will be minimal. Any such effects related to the cumulation of human activities near the start and end of the trackline will have no more than a negligible impact on the marine mammal populations encountered.

NMFS has issued Incidental Take Authorizations for other seismic surveys (to the oil and gas industry, National Science Foundation [NSF], and other organizations) that may have resulted in the harassment of marine mammals, but the surveys are dispersed both geographically (throughout the world) and temporally, are short term in nature, and all include required monitoring and mitigation measures to minimize impacts. There will be a maximum of three oil and gas industry-funded seismic surveys (i.e., Shell Offshore, Inc. [Shell], Statoil USA E&P, Inc. [Statoil], and ION Geophysical, Inc. [ION]) scheduled for the Arctic Ocean in 2010.

10) Is the proposed action likely to adversely affect districts, sites, highways, structures, or objects listed in or eligible for listing in the National Register of Historic Places or may cause loss or destruction of significant scientific, cultural or historical resources?

<u>Response</u>: The action proposed by NMFS and USGS is not likely to adversely affect native cultural resources along the Arctic coast. As described in question 5 above, implementation of mitigation and monitoring measures in the IHA issued to USGS and the Plan of Cooperation with native whaling and sealing communities ensures that there

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will not be significant social or economic impacts on the coastal inhabitants of the Alaska coast or an unmitigable adverse impact of the subsistence uses of marine mammals by these residents. The USGS proposed action is not likely, directly or indirectly, to adversely affect districts, sites, highways, or other significant scientific, cultural or historical resources as none are known to exist at the site of the proposed action and because the action is not expected to alter any physical resources.

11) Can the proposed action reasonably be expected to result in the introduction or spread of a non-indigenous species?

<u>Response</u>: The primary concern regarding the introduction or spread of a nonindigenous species from the proposed seismic survey is through ballast water exchange. The USCG is responsible for ensuring that their ships are in compliance with all international and U.S. national ballast water requirements to prevent the spread of nonindigenous species; both vessels involved in this seismic survey will follow all those ballast water requirements.

Therefore, the proposed action is not expected to result in the introduction or spread of non-indigenous species, as all international and national preventive measures would be implemented.

12) Is the proposed action likely to establish a precedent for future actions with significant effects or represent a decision in principle about a future consideration?

<u>Response</u>: The proposed action will not set a precedent for future actions with significant effects or represent a decision in principle. To ensure compliance with statutory and regulatory standards, NMFS' actions under Sections 101(a)(5) (D) of the MMPA must be considered individually and be based on the best available information, which is continuously evolving in the. Moreover, each action for which an Incidental Take Authorization is sought must be considered in light of the specific circumstances surrounding the action, and mitigation and monitoring may vary depending on those circumstances. As mentioned above, NMFS has issued many authorizations for seismic research surveys, and this project has no unique aspects that suggest it would be a precedent for any future actions.

13) Can the proposed action reasonably be expected to threaten a violation of Federal, State, or local law or requirements imposed for the protection of the environment?

<u>Response</u>: NMFS does not expect the proposed action to violate any Federal law or requirements imposed for the protection of the environment, as USGS has fulfilled their Section 7 responsibilities under the ESA (see response to question 4 above) and the MMPA (by submitting an application for an IHA) for this action. Also, all requirements have been met to prevent the spread of non-indigenous species into the action area (see response to question 11 above). USGS has complied with its responsibilities for EFH consultation under the MSFCMA. 14) Can the proposed action reasonably be expected to result in cumulative adverse effects that could have a substantial effect on the target species or non-target species?

Response: NMFS has issued Incidental Take Authorizations for other seismic research surveys (to oil and gas companies, NSF, and other organizations) that may have resulted in the harassment of marine mammals, but they are dispersed both geographically (throughout the world) and temporally. are short-term in nature, and all use monitoring and mitigation measures to minimize impacts to marine mammals and other protected species. There will be a maximum of three oil and gas industry seismic surveys (by Shell, Statoil, and ION) that are scheduled for the summer and fall of 2010 in the Arctic Ocean. Exploratory drilling was proposed by Shell in the Chukchi and Beaufort Seas, but has since been put on hold. There is currently one NSF-sponsored seismic survey onboard the R/V Marcus G. Langseth scheduled for the Northwest Pacific Ocean area (i.e., Shatsky Rise) in the summer of 2010 and another NSF-sponsored seismic survey on the R/V Melville in the Eastern Tropical Pacific in the fall of 2010. Lamont-Doherty Earth Observatory, Rice University, and Scripps Institution of Oceanography have conducted seismic surveys in the Pacific and Atlantic Ocean in 2008, 2009, and 2010. NMFS does not believe the effects of this action combine with the other surveys to cumulatively have significant impacts. However, as a response to increasing public interest and to serve as a foundation in the future for evaluating effects, NMFS is developing a Programmatic Environmental Impact Statement to further analyze the potential effects of oil and gas development, particularly seismic surveys and drilling operations, in the Arctic Ocean off of Alaska.

As described in the EA, anthropogenic activities such as commercial fishing, oil and gas development, vessel traffic, oil spills, and hunting all have the potential to take marine mammals in the Arctic Ocean to varying degrees either through behavioral disturbance (icebreaking, vessel noise, and low-, mid-, and high-frequency sonar) or more direct forms of injury or death (hunting, vessel collisions, oil spills, or entanglement in fishing gear). Impacts of the proposed seismic survey off the coast of Alaska and Canada in the Arctic Ocean are, however, expected to be minor, short-term, and incremental when viewed in light of other human activities within the study area. Unlike some other activities (e.g., Alaska Native subsistence hunting and fishing), seismic activities are not expected to result in injuries or deaths of marine mammals. Although airgun sounds from the seismic survey will have higher source levels than do sounds from some other human activities in the area, airgun sounds are pulses (i.e., intermittent) and will be carried out for only approximately 30 days during the program, in contrast to those from other sources that occur continuously over extended periods of time (e.g., vessel noise). USGS' airgun operations are unlikely to cause any large-scale or prolonged effects. Thus, the combination of USGS' operations with the existing oil and gas development operations vessel traffic, and hunting and fishing operations is expected to produce only a negligible increase in overall disturbance effects on marine mammals. The seismic survey will add little to activities in the proposed seismic survey area, take of only small numbers of each species by behavioral disturbance are authorized, and no injury, serious injury, or mortality is anticipated or authorized. Therefore, the proposed

action is not expected to contribute to or result in a cumulatively significant impact to marine mammals or other marine resources.

Because of the relatively short time that the project area will be ensonified, NMFS anticipates that the proposed action will not result in cumulative adverse effects that could have a substantial effect on the target or any non-target species, such as cetaceans and pinnipeds in the area (see responses to questions 4 and 9 above). The survey would also not be expected to have a substantial cumulative effect on any seabirds, fish or invertebrate species. Although some loss of fish and other marine life might occur as a result of being in close proximity to the seismic airguns, this loss is not expected to be significant. Additionally, adult fish near seismic operations are likely to avoid the immediate vicinity of the source due to hearing the sounds at greater distances, thereby avoiding injury. Due to the relatively short time that seismic operations will be conducted in the area (approximately 30 days), small sound source, avoidance behavior by marine mammals in the activity area, and implementation of required monitoring and mitigation measures, NMFS does not anticipate that the proposed action will result in cumulative adverse effects that could have a substantial effect on marine mammals or other marine species.

DETERMINATION

In view of the information presented in this document and the analysis contained in USGS' supporting EA, NMFS has adopted USGS' EA and determined that the issuance of an IHA for the take, by harassment, of small numbers of marine mammals incidental to USGS' August to September, 2010, seismic survey in the Arctic Ocean will not significantly impact the quality of the human environment, as described above and in the EA. In addition, all beneficial and adverse impacts of the proposed action have been addressed to reach the conclusion of no significant impacts. Accordingly, preparation of an Environmental Impact Statement for this action is not necessary.

James H. Lecky Director Office of Protected Resources National Marine Fisheries Service AUG 1 1 2010

Date