

1 **Intention to Pay for the Protection of Threatened and Endangered Marine**
2 **Species: Implications for Conservation Program Design**

3
4

5 **ABSTRACT:**

6 We investigate motivations for people's intention to contribute towards increased protection of
7 eight threatened and endangered marine species in the United States, using factor analysis and
8 ordered response analysis applied to data from 7,425 respondents to a national household survey
9 conducted in 2010. We find that the strength of individuals' intention to contribute towards
10 species conservation depends on how conservation programs are funded, which species are being
11 targeted for conservation, individuals' knowledge of and prior interaction with these species,
12 awareness of need, awareness of responsibility, altruism, environmental concern, and contextual
13 forces. We argue that individuals who are predisposed to contribute to conservation are likely to
14 be incentivized by messages that focus on charismatic species and reinforce altruistic motives,
15 and ethical beliefs. Individuals with more fiscally conservative viewpoints are more likely to
16 respond to messages about how conservation complements their political beliefs and improves
17 economic conditions or their quality of life.

18 **INTRODUCTION**

19 Determining what motivates individual members of the public to agree to pay towards
20 species conservation is crucial for developing effective conservation programs. Although there
21 is considerable literature on the dollar *amount* that people will pay for conservation programs
22 (see Lew 2015 for an overview of stated preference valuation studies focused on marine species),
23 less focus has been placed on *why* individuals agree to pay towards conservation, and how this
24 intention to contribute varies with the conservation objective and payment method (taxes versus
25 direct cash contributions).

26 The decision to agree to pay towards conservation programs can be modeled as a two-
27 part process: first, the individual decides whether or not they are inclined to contribute funds
28 towards a conservation program (which we refer to as their *intention* to pay); and second, they
29 decide what dollar amount they are willing to contribute (which is referred to as *willingness* to
30 pay, WTP). We argue that the former decision is not a monetary decision. Rather, it is an
31 assessment by the individual as to whether they should contribute towards the conservation
32 program. It is an expression of the individual's attitudes and beliefs, and can be modeled as
33 influenced by psychological, social, and institutional factors. The latter decision deals with the
34 *amount of money* the individual is willing to contribute towards the conservation program, and is
35 principally economically driven. Intention to pay is a necessary precursor to willingness to pay –
36 if an individual is not supportive of a conservation program they will not make a monetary
37 contribution to the program. In this paper, we focus only on the first part of this two-part
38 decision process, i.e. how and why an individual decides they should (not) contribute towards a
39 conservation program. We use a nationally-implemented household survey to determine what
40 motivates people to agree that they would pay towards the conservation of eight different

41 threatened and endangered (T&E) marine species in the United States. This information may be
42 used to improve the effectiveness of marine species conservation programs.

43 Investigating people's intention to contribute to conservation is critical to conservation
44 program design (Spash et al. 2009; Liebe et al. 2011). By focusing on how psychological, social
45 and institutional factors impact people's behavior, the environmental sociology and psychology
46 literatures offer considerable insights that are often lacking from economic studies (e.g., Ajzen &
47 Driver 1992; Pouta & Rekola 2001; Bernath & Roschewitz 2008; Liebe et al. 2011).
48 Accordingly, it has been argued that economic models should be augmented by social
49 psychology theories to identify the pluralistic attitudes and values that underpin individuals'
50 intention to pay towards conservation (e.g., Ajzen et al. 1996; Martín-López et al. 2007; Liebe et
51 al. 2011). Understanding the determinants of people's intention to contribute to conservation
52 programs is necessary to improve conservation policy design (Spash et al. 2009),
53 communication, and outreach strategies (Pouta & Rekola 2001). Incorporating social
54 psychology theories into economic models also provides insights into whether individuals'
55 behavioral intentions (i.e., whether or not they intend to pay towards species conservation) will
56 result in actual behavioral change (i.e., actual conservation payments in practice).

57 In this paper we analyze individuals' level of agreement (on a five-point scale) with
58 whether or not they intend to pay towards marine species conservation (*without presenting them*
59 *with a dollar amount that they would be expected to pay*). We posited that this decision (or level
60 of agreement) is akin to 'behavioral intentions', as defined by the Theory of Planned Behavior
61 (TPB) (e.g., Luzar and Cossé 1998; Martín-López et al. 2007; Bernath & Roschewitz 2008). The
62 TPB posits that people's intention to perform a given behavior ('behavioral intentions') can be
63 predicted from their attitudes toward the behavior (whether the individual values the behavior

64 positively or negatively) and subjective norms (perceived social pressure to engage in that
65 behavior) (Ajzen 1991).

66 In the case of species conservation, the existing literature suggests that people's attitudes
67 depend on their basic values towards nature, the behavioral and physical characteristics of
68 species, and past and present interactions with species (Martín-López et al. 2007). There is some
69 evidence that people favor the conservation of vertebrate species over invertebrate and plant
70 species, regardless of taxonomic uniqueness, rareness in terms of its distribution, or the role that
71 the species plays in ecosystem functioning (Martín-López et al. 2007). The exception is people
72 with higher levels of environmental knowledge or environmental concern, who are more likely to
73 contribute to species conservation based on scientific considerations (Martín-López et al. 2007;
74 Kotchen & Reiling 2000). Behavioral intentions, as they relate to species conservation, likely
75 depend on the species to be conserved and people's environmental knowledge and concern.

76 We also posited that perceived behavioral control is a significant determinant of
77 individuals' intention to contribute to species conservation (Ajzen 1991). Perceived behavioral
78 control refers to the ease with which people can perform a behavior (whether they have the time,
79 money, or skills to complete a task), as well as the perceived probability of successfully
80 completing a task and external factors that are beyond the individual's control (see also Atkinson
81 1964; Bandura 1977, 1982). In the case of species conservation, we posited that perceived
82 behavioral control may encompass the perceived effectiveness of proposed conservation actions
83 and whether individuals have the finances to contribute to conservation programs.

84 Further, we used dilemma concern and trust in other people's cooperation (from the
85 theory of public goods), theories of altruistic behavior, norm-activation models, and external or
86 contextual forces to inform our analysis. Dilemma concern measures "the degree to which

87 people perceive environmental protection as a social dilemma and follow strategies of
88 conditional cooperation” (Liebe et al., 2011: 109). Trust in other people’s cooperation posits that
89 people are more likely to contribute to species conservation if they believe that others will also
90 contribute (Liebe et al. 2011).

91 Theories of altruistic behavior suggest that people’s intention to contribute towards
92 species conservation will depend on their subjective obligation to pay for conservation (Andreoni
93 1990). Similarly, Schwartz’s (1977) norm-activation model suggests that awareness of need and
94 awareness of responsibility generate a moral obligation to contribute to conservation. Awareness
95 of need describes an individual’s recognition that action must be taken to conserve the species.
96 Awareness of responsibility refers to the individual’s recognition that they are responsible for
97 providing funds needed for species conservation. Finally, external or contextual forces (Stern
98 2000) deal with the broad social, economic, and political context in which conservation behavior
99 occurs, for example: monetary incentives or costs, the relative level of government spending on
100 different public programs, and the availability of public policies that support conservation
101 behavior (see also Cardenas & Lew 2016).

102 Based on the above theories, we hypothesized that individuals’ intention to contribute
103 towards T&E marine species conservation would depend on a variety of factors: norms, beliefs,
104 values, past experiences, levels of environmental knowledge and concern, which T&E species
105 would be conserved, personal capabilities (including available resources), political opinions, and
106 economic conditions. Only a few studies have directly addressed conservation of species –
107 typically non-marine species (e.g., Martín-López et al. 2007; Ojea & Loureiro 2007; Tisdell et al.
108 2007; Cardenas and Lew 2016). We extend the existing literature by investigating individuals’
109 intention to contribute towards increased protection of eight T&E marine species: the black

110 abalone (*Haliotis cracherodii*); the Central California Coast Coho salmon (*Oncorhynchus*
111 *kisutch*); elkhorn coral (*Acropora palmata*); the hawksbill sea turtle (*Eretmochelys imbricata*);
112 the humpback whale (*Megaptera novaeangliae*); Johnson’s seagrass (*Halophila johnsonii*); the
113 Southern California steelhead (*Oncorhynchus mykiss*); and the Southern Resident killer whale
114 (*Orcinus orca*).

115 We further hypothesized that individuals’ intention to contribute to species conservation
116 would depend on various socio-demographic characteristics (e.g., gender, age, education level,
117 ethnicity, marital status), which have been found to be significant determinants of environmental
118 behavior (e.g. Tarrant & Cordell 1997; Poortinga et al. 2004). Finally, we posited that the
119 strength of individuals’ intention to contribute to species conservation would be mediated by the
120 payment method (or “payment vehicle”) – higher taxes versus higher prices for certain goods.
121 To the best of our knowledge, by focusing on a single payment mechanism, other studies have
122 not tested whether the payment vehicle significantly impacts the likelihood that people intend to
123 contribute towards species conservation.

124

125 **MATERIALS AND METHODS**

126 **Survey**

127 Web-based surveys were carefully developed over the course of several years (2005 to
128 2010) using input derived from scientists, focus groups, and cognitive interviews. They were
129 designed to collect respondents’ attitudes and preferences towards the protection of the black
130 abalone, the Central California Coast Coho salmon, elkhorn coral, the hawksbill sea turtle, the
131 humpback whale, Johnson’s seagrass, the Southern California steelhead, and the Southern
132 Resident killer whale, all of which are listed under the Endangered Species Act (ESA). Care was

133 taken to include both charismatic species and species that were unlikely to trigger an emotive
134 reaction in respondents. In Fall 2010, the survey was administered online to a random sample of
135 16,359 U.S. households belonging to a nationally-representative panel recruited and maintained
136 by Knowledge Networks (now GfK). Randomly selected panel members were initially sent an
137 invitation by e-mail with a link to the web survey, then reminded by e-mail and then by
138 telephone if no response was obtained. The completion rate for the survey was 65 percent. (For
139 more information on the web-enabled panel, KnowledgePanel and panel recruitment methods see
140 <http://www.gfk.com>. Reference to trade names does not imply endorsement by the National
141 Marine Fisheries Service, NOAA.)

142 The survey was composed of 27 versions, which included different combinations of
143 species (an average of three species per survey; see Pienaar et al., 2015; Wallmo & Lew, 2015).
144 Respondents were presented with detailed information about each species included on the
145 survey, specifically: the species' current ESA status; a description of the species (physical
146 characteristics, diet, breeding habits); the species' range and current population; anthropogenic
147 threats to the survival of the species; and the projected ESA listing status of the species if no
148 additional conservation actions are implemented.

149 With the exception of which species were included on the survey, each survey version
150 was identical in content and format. A mix of binary variables and Likert scale items were used
151 to elicit respondents' attitudes towards government spending, environmental knowledge
152 (including whether they are aware that the ESA allows for listing of distinct population groups),
153 environmental concern, species knowledge, and species concern (see Appendix 1 for a list of
154 survey questions and response options). In order to elicit respondents' level of environmental
155 concern, the New Ecological Paradigm (NEP) scale (Dunlap et al. 2000) was included in the

156 survey. Sociodemographic data were also collected for each respondent, and were used as a
157 proxy for personal capabilities (e.g., how income constrains behavioral intention).

158 We measured respondents' behavioral intentions by asking them how strongly they
159 agreed (disagreed) that they would pay higher product prices or taxes for additional protection of
160 the species included on the survey – using a 5-point Likert-scale response format (rather than a
161 simple binary 'yes-no' response format). These two questions did not present respondents with a
162 dollar amount to be paid. They focused only on the strength of an individual's intention to
163 contribute to species conservation. Respondents were asked the reasons why they agreed or
164 refused to contribute towards additional species protection. Possible response options were
165 consistent with: perceived behavioral control (e.g., the 'annual costs of the protection program
166 are too expensive', 'I don't think the programs will be effective'); theories of altruistic behavior
167 and public goods (e.g., 'I think it is important to do something to protect the environment', 'I am
168 willing to contribute to causes I believe are worthy whenever I can afford it'); norm-activation
169 models (e.g., 'It is not my responsibility to pay for protecting these species'); and external forces
170 (e.g., additional conservation places 'too many restrictions on industries or private landowners',
171 'I don't trust government to run the program').

172

173 **Models**

174 Our investigation of respondents' intention to contribute towards increased conservation
175 of T&E marine species was composed of two distinct steps. First, we analyzed patterns of
176 correlation between variables related to environmental concern, species concern, and opinions
177 about government spending using factor analysis (or latent variable analysis). The purpose of
178 this analysis was to identify respondents' attitudes, values, or beliefs that underpin their survey

179 responses, and to reduce the number of explanatory variables that were included in subsequent
180 regression analysis. Second, we used ordered probit regression models to ascertain how the
181 strength of respondents' intentions to contribute towards marine species conservation was
182 affected by attitudes, beliefs, species information, environmental knowledge, dilemma concern,
183 altruism, awareness of need, awareness of responsibility, personal capabilities (e.g., income), and
184 payment vehicle.

185

186 *Factor Analysis and Cronbach's Alpha*

187 We conducted two tests for Likert-scale questions that were answered by all survey
188 respondents (e.g., the NEP scale). First, we conducted principal factor analysis (PFA) to
189 determine the dimensionality of survey items that were intended to measure a single construct
190 (e.g., environmental concern; see Giri 2004; Afifi et al. 2012). In the cases where the PFA
191 generated factors with an eigenvalue of one or higher, we concluded that these items could be
192 used to generate one (or more) constructs. For example, if the PFA generated a single factor
193 with an eigenvalue of one or higher then we concluded that the items measured a single
194 construct, which could be entered into the regression analysis as a single explanatory variable
195 (Appendix 2 shows that in all cases only a single factor was generated during factor analysis, i.e.
196 constructs were unidimensional). To generate this explanatory variable, we summed the
197 individual Likert-scale items (after reverse coding items with negative factor loadings) to
198 generate an overall score (e.g., the NEP Scale items could be summed to generate a single
199 measure of environmental concern).

200 Second, we used Cronbach's alpha to measure the inter-item reliability of items used to
201 generate summated measures (scores) of attitudes or beliefs (Cronbach 1951). We assumed that
202 a score measured a single latent construct if Cronbach's alpha was 0.7 or higher (Gliem and

203 Gliem, 2003). However, in some cases we retained factors with an alpha below 0.7 to avoid
204 removing constructs that the literature suggests are important for explaining conservation
205 behavior.

206

207 *Ordered Probit Model*

208 We used an ordered probit regression to model survey respondents' intentions to
209 contribute towards species conservation programs. The use of the ordered probit model was
210 necessitated by the fact that responses to the questions about whether individuals intended to pay
211 higher prices or taxes towards species conservation were ordinal, ranging from 'strongly
212 disagree' to 'strongly agree' (see Afifi et al. 2012 and Agresti 2002 for a discussion of ordered
213 probit models).

214 The model compared the probability of belonging to outcome category k (or a lower
215 category) with the probability of belonging to a category higher than k , such that the possible
216 odds to be modeled were $\frac{\Pr(Y \leq k)}{\Pr(Y > k)}$. For our model, k took the value of 1 ('strongly disagree'),
217 2 ('somewhat disagree'), 3 ('neither agree nor disagree'), 4 ('somewhat agree'), and 5 ('strongly
218 agree'). Coefficients on the explanatory variables are held constant across all odds but the
219 intercepts vary for each of the odds. We used Stata `oprobit` to estimate the models included in
220 this paper, which means that the coefficients were parameterized as:

$$221 \ln\left(\frac{\Pr(Y \leq k)}{\Pr(Y > k)}\right) = \alpha_k + \boldsymbol{\beta} \cdot \mathbf{X} \text{ for } k = 1, \dots, 5,$$

222 where \mathbf{X} is a matrix of explanatory variables (type of payment vehicle, environmental attitudes,
223 environmental concern, attitudes towards government, species included on the survey, reasons
224 for agreeing or refusing to contribute towards species conservation, and sociodemographic

225 variables) and β is a vector of parameters to be estimated. We used likelihood ratio tests to
226 determine whether coefficients were individually or jointly zero, and the corrected Akaike
227 information criterion (AIC_c) to determine whether removal of variables from the estimated
228 models improved model fit.

229

230 **RESULTS**

231 **Survey Data**

232 In general, respondents disagreed that, or were undecided whether, they intended to
233 contribute towards additional protection of T&E marine species (Figure 1). The mean level of
234 agreement with the statement ‘I am willing to pay higher prices for products for additional
235 protection for these species’ was 2.91 (‘somewhat disagree’ = 2; ‘neither agree nor disagree’ =
236 3). The mean level of agreement with the statement ‘I am willing to pay higher taxes for
237 additional protection for these species’ was even lower (2.58), suggesting that people are more
238 likely to contribute to species conservation through the payment of higher product prices than
239 through the imposition of a tax.

240 The left skew in the distribution of responses to these questions may be partly attributable
241 to the fact that respondents were generally unfamiliar with the species included in the surveys.
242 Mean measures of prior familiarity with the species ranged from 1.4 for Johnson’s seagrass
243 (~ ‘not at all familiar’) to 2.3 for the southern resident killer whale (~ ‘not very familiar’; Table
244 1). In contrast, mean familiarity with the charismatic humpback whale was 2.9 (~ ‘somewhat
245 familiar’). Most respondents had not personally observed these species in nature. Less than five
246 percent of respondents had seen the southern California steelhead, Johnson’s seagrass, black
247 abalone, or the Central California Coast Coho salmon in nature (Table 1).

248 To measure both species concern and species information effects, respondents were asked
249 to indicate their level of concern about species' continued survival after reading species
250 information that was included in the survey. On average, respondents stated that they were
251 'somewhat concerned' about species (Table 1).

252 To test for respondents' awareness of need, they were asked to indicate their level of
253 agreement with the statement, "based on your knowledge and your own personal preferences,
254 please indicate how important you believe it is to undertake additional protection actions for this
255 species if additional funding was available". Across species the median response was 'somewhat
256 important' (Table 1).

257 Respondents who did not intend to contribute towards additional species protection were
258 most likely to argue that the costs of additional protection actions were too high, which is
259 consistent with personal capabilities and perceived behavioral control (Table 1). Other common
260 reasons for not intending to contribute towards protection programs were a lack of trust in the
261 government (contextual forces) and the argument that the individual should not have to pay more
262 taxes for any reason (awareness of responsibility). Respondents who intended to contribute
263 towards increased protection were most likely to agree that it is important to do something to
264 protect the environment or that they were willing to contribute to causes they believe are worthy
265 whenever they can afford it (average response of 'somewhat agree', consistent with altruism and
266 dilemma concern; Table 2).

267 Respondents tended towards pro-environmental attitudes. The mean score for the NEP
268 was 51.35 (standard deviation of 10.45; Table 2). Responses to questions about government
269 spending on different social programs were consistent with the NEP score, and provided
270 additional information on contextual forces and respondents' attitudes (Figure 2). The majority

271 of respondents indicated that the government spends too little on education (64.3%), the
272 environment (52.4%), and health (52.9%).

273 Finally, 6,181 respondents (83.2%) had heard of the Endangered Species Act prior to
274 taking the survey. A total of 3,499 respondents (47.1%) understood that the ESA protects either
275 the entire species, or one or more distinct population groups within a species, and knew about
276 distinct population groups.

277 In total, 52.7 percent of respondents were male. The average age of respondents was
278 49.9 years old (standard deviation of 15.7 years). The average annual income for respondents
279 was \$67,400. Further socio-demographic results are presented in Table 3.

280

281 **Principal Factor Analysis and Tests for Internal Consistency**

282 Based on the results of the factor analysis, we concluded that the NEP scale could be
283 treated as a unidimensional construct of environmental concern (one retained factor with an
284 eigenvalue of 4.84; Cronbach's alpha = 0.87; see Appendix 2). Accordingly, we entered the
285 NEP score into the regression analysis as a measure of respondents' environmental concern
286 (mean=51.35, SD=10.45). We also determined that respondents' opinions about government
287 spending could be treated as a single construct (single retained factor with an eigenvalue of 1.62;
288 Cronbach's alpha = 0.64). We coded responses to these individual items as effects variables (too
289 little spending = -1, too much spending = 1), prior to generating the score for opinions about
290 government spending (mean=-1.45, SD=2.76). Factor analysis of the importance that
291 respondents placed on protecting endangered and threatened species confirmed that these two
292 items were highly correlated (Cronbach's alpha = 0.95). We coded the responses to these two

293 statements as effects variables (strongly disagree = -2, strongly agree = 2) prior to generating a
 294 single score (referred to as the ‘importance of protecting T&E species’, mean=1.85, SD= 2.14).

295 A total of 74 percent of respondents provided a dollar amount that they would pay
 296 towards species protection during the second part of the payment decision process, i.e. the
 297 willingness to pay decision (Lew & Wallmo, 2015, present an analysis of this latter decision and
 298 the monetary amount that individuals were willing to pay). The Cronbach’s alpha associated
 299 with the statements why these individuals agreed to pay for conservation was 0.97. Based on the
 300 Cronbach’s alpha and the high correlation between the individual items (ranging from 0.81 to
 301 0.92), we determined that these items should be entered into the regression analysis as a single
 302 score (ranging from 5 to 25 for respondents whose intention to pay had resulted in a positive
 303 willingness to pay towards species conservation, and 0 for respondents whose lack of intention to
 304 pay translated into refusal to pay towards species conservation). We interpreted this score as a
 305 measure of ‘moral obligation to protect T&E species’ (mean=14.23, SD=8.99).

306

307 **Ordered Probit Regression Results**

308 In order to generate a single regression model, we vertically stacked responses to the
 309 Likert-scale questions about respondents’ intention to contribute to species conservation, such
 310 that the dependent variable (Y) was intention to pay higher prices or taxes (measured from
 311 strongly disagree, $k = 1$, to strongly agree, $k = 5$):

$$312 \ln\left(\frac{\Pr(Y \leq k)}{\Pr(Y > k)}\right) = \alpha_k + \beta_0 \cdot PV + \boldsymbol{\beta} \cdot \mathbf{A} + \boldsymbol{\beta} \cdot \mathbf{A} \cdot PV$$

313 where $\mathbf{A} = \mathbf{X}^{\text{species}} + \mathbf{X}^{\text{nature}} + \mathbf{X}^{\text{familiar}} + \mathbf{X}^{\text{concern}} + \mathbf{X}^{\text{protect}} + X^{T\&E} + X^{\text{moral}} + \mathbf{X}^{\text{reject}} + X^{\text{ESA}} + X^{\text{NEP}} +$
 $X^{\text{gmt}} + \mathbf{X}^{\text{socio}}$

314 We included a binary payment vehicle variable (PV) in the model (0 = ‘higher product prices’, 1
315 = ‘higher taxes’) to test for whether the payment vehicle affected responses to the behavioral
316 intention question. In addition to entering the payment vehicle in the model, we initially
317 estimated a model that included: binary variables that captured which species were included in
318 the survey ($\mathbf{X}^{\text{species}}$); binary variables that captured whether people had seen these species in
319 nature ($\mathbf{X}^{\text{nature}}$; 0 = ‘no’ or ‘I don’t know’, 1 = ‘yes’); respondents’ level of familiarity with the
320 species ($\mathbf{X}^{\text{familiar}}$); respondents’ level of concern about each species ($\mathbf{X}^{\text{concern}}$); the importance
321 respondents placed on undertaking additional protection actions for each species ($\mathbf{X}^{\text{protect}}$); scores
322 that measured environmental concern (X^{NEP}), attitudes towards government spending (X^{gmt}), the
323 importance of protecting T&E species ($X^{\text{T\&E}}$), and respondents’ moral obligation to contribute to
324 increased protection of species (X^{moral}); binary variables that captured reasons that respondents
325 were unwilling to contribute to increased protection of the species ($\mathbf{X}^{\text{reject}}$); binary variables that
326 captured respondents’ prior knowledge of the ESA and distinct population groups (X^{ESA}); and
327 demographic variables ($\mathbf{X}^{\text{socio}}$; gender, age, ethnicity, region of residence, income, and education
328 level), which served as proxies for personal capabilities. We further incorporated interaction
329 terms, whereby we interacted the binary variable for whether a tax would be used to collect
330 conservation funds with the other variables included in the model. This model is available on
331 request.

332 We conducted likelihood ratio tests to determine whether the exclusion of specific
333 explanatory variables improved model fit. We further used likelihood ratio tests to ensure that
334 variables that were jointly significant (but not necessarily individually significant) were retained
335 in the final models. The final model specification presented in Table 4 provided the best fit of
336 the data (minimum $AICc$).

337 We found that the odds that people intended to contribute towards species conservation
338 were lower if taxes are used to fund conservation programs (p value < 0.01). Respondents who
339 agreed that government spending on social programs is too high (proxy measure of contextual
340 forces) had lower odds of intending to pay higher taxes to fund species conservation ($p < 0.01$).
341 We also found some evidence that respondents had less or no intention to contribute towards
342 species conservation if they agreed that the annual costs of protecting T&E species were too
343 high, it wasn't their responsibility to pay for T&E species conservation, the government couldn't
344 be trusted to implement species conservation, the conservation programs would not be effective,
345 and that no additional taxes should be levied on them for any reason (proxy measures of
346 perceived behavioral control, awareness of responsibility, and contextual forces). The
347 significance of these effects varied across species included on the survey, and did not apply to
348 the humpback whale or the hawksbill sea turtle.

349 In contrast, respondents who demonstrated a higher level of environmental concern
350 (higher NEP score) and respondents who placed greater importance on protecting T&E species
351 (proxy measures of dilemma concern and altruistic behavior) had stronger intentions of
352 contributing towards species conservation ($p < 0.01$). Respondents who agreed that they have a
353 moral obligation to help conserve species (a proxy measure of awareness of need and altruistic
354 behavior) more strongly intended to contribute towards conservation, although this effect was
355 weaker if funding were collected through taxes ($p < 0.05$). Prior knowledge of the ESA and
356 distinct population groups (proxy measure of environmental knowledge) did not affect the
357 likelihood that respondents intended to contribute towards T&E species conservation ($\chi^2 = 3.97$,
358 $p = 0.41$, $df = 4$).

359 Interestingly, we found that respondents who required more information about species or
360 argued that more research on species should be conducted before they would commit to paying a
361 specific dollar value towards species conservation (proxy measures of environmental knowledge
362 and awareness of need) nonetheless demonstrated stronger intentions to contribute to species
363 conservation, although the effects varied by species included on the survey. We also found some
364 evidence that individuals who stated that they were unsure how they feel about species (proxy
365 measures of species concern and awareness of responsibility) did not demonstrate lower odds of
366 intending to contribute towards conservation. Our results suggest that respondent uncertainty did
367 not reduce the likelihood that respondents intended to contribute towards species conservation,
368 although it may reduce the dollar amount that they would pay.

369 The species included on the surveys affected the likelihood that respondents intended to
370 contribute towards conservation programs ($p < 0.01$), although the magnitude of this effect
371 depended on whether respondents were concerned about the continued survival of the species,
372 agreed that protecting the species was important, and had prior familiarity with the species.
373 Observing the species in nature did not affect the likelihood that respondents intended to
374 contribute towards species conservation ($\chi^2 = 13.74$, $p = 0.62$, $df = 16$).

375 Finally, our regression results showed that the likelihood that respondents intended to
376 contribute towards conservation depended on perceived behavioral control, measured using
377 sociodemographic variables. Age and higher education increased the likelihood that respondents
378 intended to contribute. Higher income individuals had higher probability of intending to
379 contribute towards species conservation, provided that the funds were elicited through the
380 payment of higher product prices, rather than higher taxes. Female respondents had lower
381 probability of intending to contribute, although this effect was even stronger if conservation

382 programs would be funded through higher taxes ($p < 0.05$). African American and Hispanic
383 respondents, and respondents who were married or divorced, also demonstrated lower odds of
384 intending to contribute to species conservation.

385

386 **DISCUSSION**

387 Our results suggest that the odds that people intend to contribute towards species
388 conservation depend on which species are being targeted for conservation, awareness of need,
389 awareness of responsibility, altruism, environmental concern, contextual forces, and personal
390 capabilities (or perceived behavioral control). In the first instance, we found that behavioral
391 intention was affected by which species appeared on surveys, which is consistent with findings
392 by Martín-López et al. (2007). However, prior familiarity with the species included on the
393 survey and observation of the species in nature had minimal, if any, effect on people's intentions.
394 Rather, concern for the species' continued survival and the importance that people placed on
395 protecting the species included on the survey increased the likelihood that respondents intended
396 to contribute to species conservation, regardless of payment mechanism.

397 Similarly, the greater the importance that respondents placed on protecting threatened and
398 endangered species in general, and the greater their sense of moral obligation to protect these
399 species, the higher the odds that they intended to contribute to conservation, even if funds would
400 be collected through the imposition of higher taxes. These findings are consistent with
401 Schwartz's (1977) argument that awareness of need generates a moral obligation that
402 incentivizes people to contribute to public good provision. They also reinforce the argument that
403 people's subjective obligation to pay for species conservation results in altruistic behavior, in
404 particular payment towards species conservation (Liebe et al. 2011). Environmental concern

405 provided additional motivation for respondents' intention to contribute towards species
406 conservation (see also Kotchen & Reiling 2000).

407 However, environmental knowledge (which we measured based on prior knowledge of
408 the ESA and distinct population groups) did not affect respondents' intention to contribute
409 towards increased species conservation. Our findings are contrary to Martín-López et al.'s
410 (2007) and Kotchen and Reiling's (2000) argument that people with higher levels of
411 environmental knowledge are more likely to contribute to species conservation.

412 Respondents who argued that government spending on social programs is too high
413 demonstrated lower intention to contribute towards species conservation if conservation was
414 funded through the imposition of additional taxes. Further, respondents who argued that
415 additional species conservation was not their responsibility, the government cannot be trusted to
416 run conservation programs, they should not have to pay more taxes for any reason, and the costs
417 of additional species protection were too high had lower odds of intending to contribute towards
418 species conservation, although these effects were not uniform across species. Our findings are
419 consistent with the argument that people's intention to support a conservation program depends
420 on attitudes towards contributing money to public goods, including how conservation programs
421 are structured, implemented, and funded (Ajzen & Driver 1992; Luzar & Cossé 1998; Poutka &
422 Rekola 2001; Bernath & Roschewitz 2008). Our results also support the argument that people's
423 intention to contribute to species conservation depends on awareness of responsibility (Liebe et
424 al. 2011), external or contextual forces (Stern 2000), and perceived behavioral control (Ajzen
425 1991).

426 Our results reinforced the importance of the payment vehicle for funding species
427 conservation. Controlling for other variables, the imposition of taxes reduced the likelihood that

428 respondents intended to contribute towards species conservation. This has important
429 implications for both how programs are funded, and how tax-funded programs are presented to
430 the public, in order to attain public support for the programs.

431

432 **CONCLUSIONS AND MANAGEMENT IMPLICATIONS**

433 Our analysis demonstrated the importance of funding mechanisms for eliciting public
434 support for species conservation, and provided further support for the argument that social
435 psychology theories provide key insights into people's motivations to contribute to species
436 conservation. Our results suggest that prior attitudes, beliefs, and norms, combined with an
437 awareness of need, an awareness of responsibility, and contextual forces, are important in
438 determining people's intention to contribute to conservation programs. Although it might
439 reasonably be assumed that additional information about species will encourage people to
440 support conservation programs, our results suggest that the opposite may hold true. Rather,
441 support for conservation programs may rest on the type of programs to be implemented
442 (including their perceived effectiveness and how they constrain individuals' or industries'
443 actions), how these programs will be funded, and the organization that is responsible for
444 implementing conservation programs (including the level of trust that people place in these
445 organizations). Based on our findings, efforts to increase funding for conservation of T&E
446 marine species are less likely to elicit public support if funds are secured through taxes.
447 However, targeting individuals who have pro-environmental or altruistic attitudes, or feel a
448 moral obligation to protect T&E species, may increase conservation funding.

449 Our results suggest that for conservation programs to be effective, they should use a
450 twofold messaging strategy. Individuals who are predisposed to contribute to conservation are

451 likely to be incentivized by messages that reinforce altruistic motives and ethical beliefs.
452 Individuals with more fiscally conservative viewpoints are less likely to feel an awareness of
453 need or responsibility for species conservation. Rather, these individuals may respond to
454 messages about how conservation complements their political beliefs and contributes to the
455 economy or their quality of life (e.g., by providing them with recreational opportunities or
456 securing valuable ecosystem services), especially if funds are raised through higher prices rather
457 than higher taxes.

458

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Table 1. Survey respondents' knowledge of and attitudes towards species and additional protection of species

	Black abalone		Central California coast coho salmon		Elkhorn coral		Hawksbill sea turtle		Humpback whale		Johnson's seagrass		Southern California steelhead		Southern resident killer whale	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Survey includes species	2,475	33	3,677	50	3,394	46	1,840	25	1,842	25	2,788	38	2,806	38	3,425	46
Prior familiarity with species:																
Not at all familiar	1,201	49	1,714	47	1,933	57	783	43	120	7	1,865	67	1,513	54	874	26
Not very familiar	866	35	1,003	27	937	28	581	32	316	17	720	26	813	29	1,064	31
Somewhat familiar	348	14	807	22	460	14	380	21	978	53	183	7	414	15	1,156	34
Very familiar	60	2	153	4	64	2	96	5	428	23	20	1	66	2	331	10
Have you personally observed the species in nature (outside of zoos and aquariums)?																
Yes	112	5	178	5	299	9	158	9	407	22	96	3	86	3	290	8
No	2,126	86	3,207	87	2,615	77	1,468	80	1,335	72	2,263	81	2,521	90	2,942	86
I don't know	237	10	292	8	480	14	214	12	100	5	429	15	199	7	193	6
After reading this information, how concerned are you, if at all, about the species?																
Not concerned at all	252	10	395	11	412	12	137	7	144	8	445	16	320	11	269	8
A little concerned	437	18	658	18	730	22	300	16	329	18	656	24	537	19	580	17
Somewhat concerned	836	34	1,142	31	1,089	32	599	33	626	34	938	34	943	34	1,104	32
Very concerned	655	26	979	27	811	24	525	29	503	27	557	20	707	25	939	27
Extremely concerned	295	12	503	14	352	10	279	15	240	13	192	7	299	11	533	16
Importance of undertaking additional protection actions for species subject to availability of additional funding																
Not important at all	256	10	365	10	386	11	147	8	158	9	370	13	302	11	338	10
A little important	446	18	654	18	647	19	287	16	282	15	597	21	501	18	549	16
Somewhat important	705	28	1,009	27	986	29	505	27	478	26	826	30	816	29	933	27
Very important	724	29	1,038	28	919	27	582	32	608	33	701	25	810	29	1,048	31
Extremely important	344	14	611	17	456	13	319	17	316	17	294	11	377	13	557	16
Reasons that respondents were unwilling to contribute to increased protection of species																
Annual costs of protection program	461	19	736	20	673	20	339	18	336	18	591	21	534	19	635	19

are too expensive																
Don't trust government to run the program	307	12	476	13	435	13	225	12	249	14	414	15	343	12	424	12
Shouldn't have to pay more taxes for any reason	252	10	378	10	341	10	173	9	197	11	303	11	263	9	338	10
Not my responsibility to pay for protecting these species	223	9	351	10	327	10	156	8	177	10	291	10	245	9	285	8
Don't think programs will be effective	212	9	316	9	278	8	160	9	151	8	251	9	210	7	264	8
Too many restrictions on industries or private landowners	174	7	327	9	276	8	144	8	138	7	253	9	233	8	260	8
Need more information to make a choice	100	4	180	5	184	5	89	5	90	5	168	6	133	5	126	4
Unsure about how I feel about T&E species	125	5	160	4	144	4	76	4	80	4	144	5	128	5	145	4
More research needed before I would pay for more protection	97	4	155	4	152	4	69	4	78	4	139	5	113	4	128	4

Table 2. Survey respondents' species concern and environmental concern

	Mean	S.D.	Strongly disagree		Somewhat disagree		Neither agree nor disagree		Somewhat agree		Strongly agree	
			No.	%	No.	%	No.	%	No.	%	No.	%
Importance that respondents place on protecting T&E species												
Protecting endangered species is important to me	4.00	1.08	340	5	473	6	903	12	2,854	38	2,855	38
Protecting threatened species is important to me	3.86	1.11	374	5	574	8	1,187	16	2,904	39	2,386	32
Reasons that respondents were willing to contribute to increased protection of species:												
I would be willing to pay the same amount of money to protect any 3 T&E species	3.56	1.06	252	3	671	9	1,308	18	2,258	30	989	13
I am willing to contribute to causes I believe are worthy whenever I can afford it	4.05	0.91	133	2	212	3	679	9	2,658	36	1,802	24
The added cost I was willing to pay was to protect the environment in general and not just to protect these species	3.66	1.07	263	4	521	7	1,257	17	2,229	30	1,216	16
I think it is important to do something to protect the environment	4.11	0.90	115	2	187	3	704	9	2,453	33	2,030	27
The added cost I was willing to pay will protect other species in addition to those on the survey	3.89	0.98	164	2	276	4	1,152	16	2,325	31	1,567	21
New Ecological Paradigm (NEP) Scale:												
We are approaching the limit of the number of people the earth can support	3.17	1.28	1,045	14	1,239	17	1,716	23	2,281	31	1,144	15
Humans have the right to modify the natural environment to suit their needs	2.61	1.18	1,407	19	2,517	34	1,436	19	1,678	23	387	5
When humans interfere with nature it often produces disastrous consequences	3.82	1.10	330	4	735	10	1,065	14	3,077	41	2,218	30
Human ingenuity will insure that we do not make the earth unlivable	2.94	1.14	870	12	1,862	25	2,113	28	2,005	27	575	8
Humans are severely abusing the environment	3.78	1.19	487	7	751	10	1,067	14	2,698	36	2,422	33

The earth has plenty of natural resources if we just learn how to develop them	3.51	1.18	514	7	1,156	16	1,340	18	2,851	38	1,564	21
Plants and animals have as much right as humans to exist	3.75	1.22	504	7	760	10	1,342	18	2,272	31	2,547	34
The balance of nature is strong enough to cope with the impacts of modern industrial nations	2.45	1.15	1,712	23	2,540	34	1,642	22	1,154	16	377	5
Despite our special abilities, humans are still subject to the laws of nature	4.22	0.84	92	1	191	3	837	11	3,157	43	3,148	42
The so-called ecological crisis facing humankind has been greatly exaggerated	2.76	1.30	1,599	22	1,734	23	1,783	24	1,467	20	842	11
The earth is like a spaceship with very limited room and resources	3.26	1.17	660	9	1,333	18	1,902	26	2,455	33	1,075	14
Humans were meant to rule over the rest of nature	2.79	1.34	1,706	23	1,550	21	1,751	24	1,445	19	973	13
The balance of nature is very delicate and easily upset	3.55	1.10	342	5	1,092	15	1,627	22	2,870	39	1,494	20
Humans will eventually learn enough about how nature works to be able to control it	2.56	1.09	1,454	20	2,164	29	2,254	30	1,319	18	234	3
If things continue on their present course we will soon experience a major ecological catastrophe	3.41	1.22	725	10	923	12	1,946	26	2,258	30	1,573	21

Table 3. Socio-demographic characteristics of survey respondents

	No.	%		No.	%
Gender:			Region:		
Male	3,911	52.7	Northeast	1,280	17.2
Female	3,514	47.3	Midwest	2,016	27.2
Race/ethnicity:			South	2,285	30.8
Caucasian/white	5,603	75.5	West	1,844	24.8
African American/black	735	9.9	Marital status:		
Hispanic	606	8.2	Married	4,534	61.1
Other	481	6.5	Widowed	254	3.4
Education level:			Divorced	801	10.8
Less than high school	501	6.8	Separated	107	1.4
High school	1,439	19.4	Single	1,230	16.6
Some college	2,381	32.1	Living with partner	499	6.7
Bachelor's degree or higher	3,104	41.8			

Table 4. Results of the ordered probit analysis of survey respondents' willingness to contribute towards species protection

	Coeff.	S.E.	Z	p	95% C.I.	
Pay higher taxes	-0.272	0.067	-4.090	0.000	-0.403	-0.142
Environmental knowledge and concern:						
NEP score	0.023	0.001	18.800	0.000	0.021	0.026
Importance of protecting T&E species	0.055	0.006	9.690	0.000	0.044	0.066
Moral obligation to contribute to increased protection of species	0.042	0.002	19.610	0.000	0.038	0.046
Moral obligation to contribute to increased protection of species × tax	-0.006	0.003	-2.090	0.036	-0.011	0.000
Opinion about government spending	-0.010	0.006	-1.780	0.075	-0.021	0.001
Opinion about government spending × tax	-0.046	0.008	-5.800	0.000	-0.062	-0.030
Species included on survey:						
Black abalone	-0.679	0.115	-5.920	0.000	-0.903	-0.454
Central California coast coho salmon	-0.805	0.108	-7.470	0.000	-1.017	-0.594
Elkhorn coral	-0.437	0.076	-5.750	0.000	-0.585	-0.288
Hawksbill sea turtle	-0.261	0.090	-2.910	0.004	-0.436	-0.085
Humpback whale	-0.327	0.093	-3.530	0.000	-0.509	-0.145
Johnson's seagrass	-0.622	0.092	-6.800	0.000	-0.801	-0.443
Southern California steelhead	-0.725	0.090	-8.030	0.000	-0.902	-0.548
Southern resident killer whale	-0.849	0.092	-9.200	0.000	-1.030	-0.668
Species × prior familiarity:						
Central California coast coho salmon	0.048	0.017	2.860	0.004	0.015	0.081
Elkhorn coral	-0.032	0.021	-1.560	0.120	-0.072	0.008
Johnson's seagrass	0.058	0.026	2.200	0.028	0.006	0.110
Species × personal observation of the species in nature						
Southern California steelhead (yes = 1)	-0.170	0.088	-1.940	0.052	-0.342	0.002
Species × concern about the species						
Black abalone	0.141	0.026	5.400	0.000	0.090	0.192
Central California coast coho salmon	0.112	0.022	5.070	0.000	0.069	0.155
Elkhorn coral	0.065	0.023	2.850	0.004	0.020	0.110
Humpback whale	0.057	0.029	1.950	0.051	0.000	0.114
Southern California steelhead	0.120	0.024	4.990	0.000	0.073	0.167
Southern resident killer whale	0.053	0.023	2.300	0.021	0.008	0.098
Species × importance of undertaking additional protection actions for species:						
Black abalone	0.075	0.026	2.840	0.004	0.023	0.126
Central California coast coho salmon	0.121	0.023	5.260	0.000	0.076	0.166
Elkhorn coral	0.072	0.024	3.010	0.003	0.025	0.118
Hawksbill sea turtle	0.083	0.023	3.580	0.000	0.037	0.128
Humpback whale	0.066	0.029	2.220	0.026	0.008	0.123
Johnson's seagrass	0.146	0.018	8.280	0.000	0.112	0.181
Southern California steelhead	0.093	0.025	3.690	0.000	0.044	0.143
Southern resident killer whale	0.186	0.023	8.060	0.000	0.140	0.231
Species × annual costs of protection program are too expensive						
Central California coast coho salmon	-0.100	0.047	-2.140	0.032	-0.192	-0.008
Southern California steelhead	0.071	0.053	1.350	0.178	-0.033	0.175
Southern resident killer whale	-0.225	0.067	-3.370	0.001	-0.355	-0.094
Southern resident killer whale × tax	-0.167	0.097	-1.720	0.086	-0.357	0.023
Species × don't trust government to run the program:						

Central California coast coho salmon	-0.099	0.077	-1.280	0.200	-0.250	0.052
Central California coast coho salmon × tax	-0.176	0.108	-1.620	0.104	-0.388	0.036
Johnson's seagrass	-0.136	0.062	-2.190	0.028	-0.258	-0.014
Southern resident killer whale	0.236	0.087	2.720	0.007	0.066	0.406
Southern resident killer whale × tax	-0.280	0.126	-2.220	0.027	-0.527	-0.032
Species × shouldn't have to pay more taxes for any reason:						
Black abalone	-0.260	0.084	-3.100	0.002	-0.425	-0.095
Elkhorn coral	-0.189	0.084	-2.260	0.024	-0.353	-0.025
Elkhorn coral × tax	-0.266	0.123	-2.150	0.031	-0.508	-0.024
Southern California steelhead	-0.423	0.078	-5.420	0.000	-0.575	-0.270
Southern resident killer whale	-0.255	0.097	-2.640	0.008	-0.445	-0.066
Southern resident killer whale × tax	-0.306	0.144	-2.130	0.033	-0.588	-0.024
Species × not my responsibility to pay for protecting these species:						
Central California coast coho salmon	-0.285	0.067	-4.250	0.000	-0.416	-0.154
Species × don't think programs will be effective:						
Humpback whale	0.185	0.097	1.910	0.056	-0.005	0.375
Southern California steelhead	-0.056	0.100	-0.560	0.575	-0.252	0.140
Southern California steelhead × tax	-0.223	0.149	-1.500	0.134	-0.515	0.069
Southern resident killer whale	-0.254	0.083	-3.050	0.002	-0.416	-0.091
Species × too many restrictions on industries or private landowners:						
Humpback whale	-0.143	0.102	-1.400	0.160	-0.342	0.057
Species × need more information to make a choice:						
Humpback whale	0.300	0.095	3.170	0.002	0.115	0.486
Johnson's seagrass	0.162	0.070	2.320	0.020	0.025	0.299
Southern resident killer whale	0.334	0.083	4.000	0.000	0.170	0.497
Species × unsure about how I feel about T&E species:						
Central California coast coho salmon	0.042	0.106	0.400	0.689	-0.165	0.249
Central California coast coho salmon × tax	0.225	0.140	1.600	0.109	-0.050	0.499
Elkhorn coral	0.350	0.083	4.220	0.000	0.187	0.513
Hawksbill sea turtle	-0.144	0.112	-1.280	0.201	-0.364	0.077
Southern resident killer whale	-0.055	0.112	-0.500	0.620	-0.274	0.163
Southern resident killer whale × tax	0.460	0.163	2.830	0.005	0.142	0.779
Species × more research needed before I would pay for more protection:						
Black abalone	0.266	0.089	2.990	0.003	0.092	0.440
Hawksbill sea turtle	-0.173	0.114	-1.520	0.128	-0.395	0.050
Southern California steelhead	0.257	0.090	2.860	0.004	0.081	0.433
Sociodemographic characteristics:						
Gender	-0.084	0.028	-2.960	0.003	-0.139	-0.028
Gender × tax	-0.088	0.040	-2.240	0.025	-0.166	-0.011
Age	0.002	0.001	2.850	0.004	0.001	0.003
Income	0.002	0.000	6.370	0.000	0.001	0.003
Income × tax	-0.002	0.000	-3.280	0.001	-0.002	-0.001
African American/black	-0.201	0.046	-4.350	0.000	-0.292	-0.111
African American/black × tax	0.152	0.065	2.350	0.019	0.025	0.279
Hispanic	-0.141	0.048	-2.930	0.003	-0.236	-0.047
Hispanic × tax	0.111	0.068	1.640	0.102	-0.022	0.244
Other race/ethnicity (not Caucasian/white)	-0.076	0.039	-1.950	0.051	-0.153	0.000
Marital status:						
Married	-0.098	0.023	-4.150	0.000	-0.144	-0.052
Divorced	-0.150	0.034	-4.360	0.000	-0.217	-0.083
Education level:						

Less than high school	-0.277	0.054	-5.100	0.000	-0.384	-0.171
Less than high school × tax	0.114	0.075	1.520	0.127	-0.032	0.260
High school	-0.279	0.037	-7.540	0.000	-0.352	-0.207
High school × tax	0.076	0.050	1.530	0.126	-0.021	0.174
Some college	-0.185	0.023	-8.020	0.000	-0.230	-0.140
Cut 1	0.520	0.170			0.188	0.853
Cut 2	1.353	0.170			1.021	1.686
Cut 3	2.190	0.170			1.857	2.523
Cut 4	3.505	0.171			3.169	3.841
LL		-17127.6				
Degrees of freedom		87				
Number of surveys		7,425				
AIC		34,429.14				
AICc		34,430.18				
BIC		35,090.84				
Pseudo R ²		0.2636				

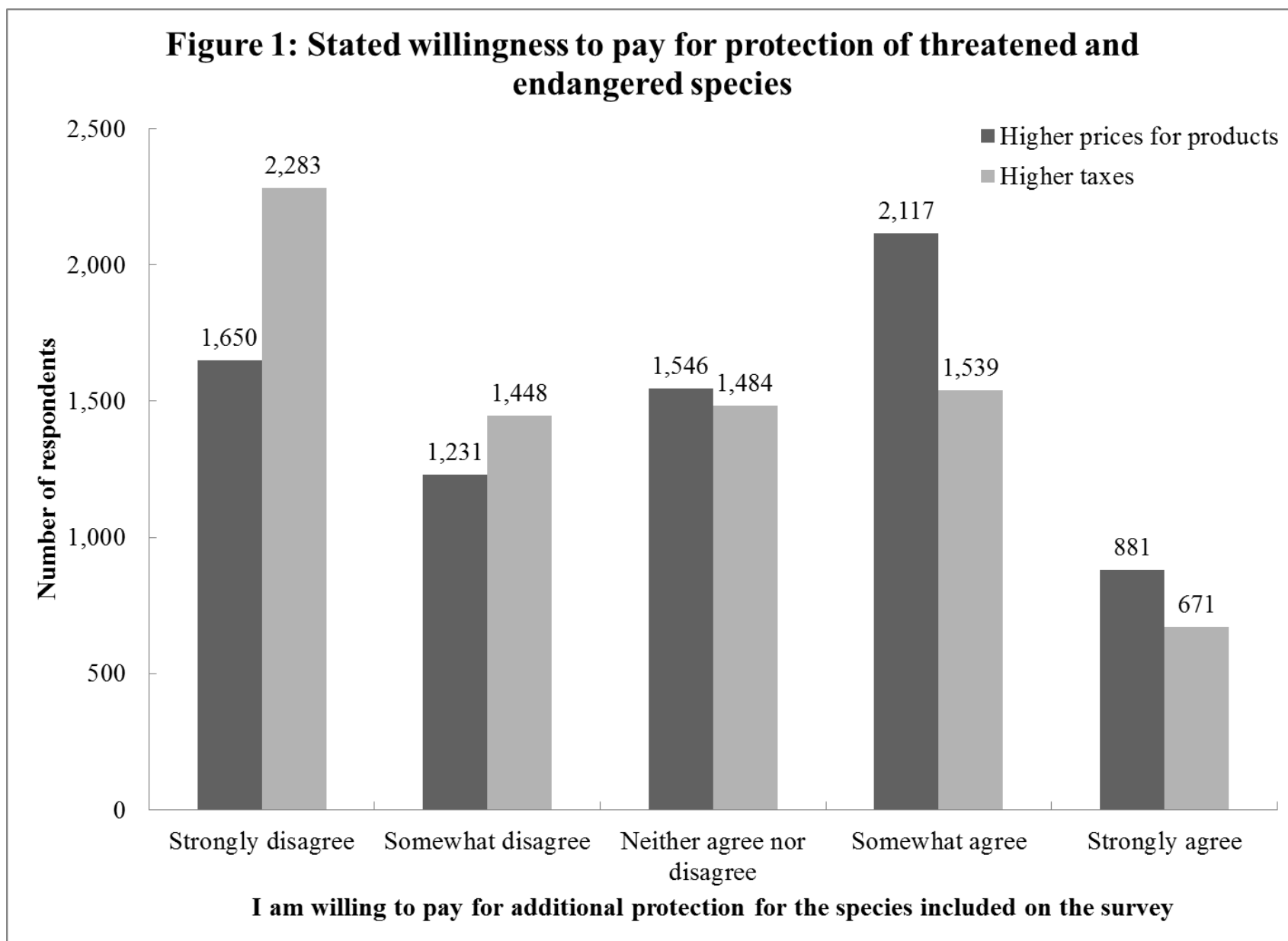


Figure 2: Respondents' opinions about government spending

