

1 Perceptions outweigh knowledge in predicting support for management strategies in the
2 recreational Striped Bass (*Morone saxatilis*) fishery

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1 **Title**

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3 recreational Striped Bass (*Morone saxatilis*) fishery

4 **Abstract**

5 Considering that recreational fisheries represent tightly bound social-ecological systems, the
6 development of effective and holistic policy should involve the consideration of stakeholder
7 interests and behaviors. Yet, integrating stakeholders' input in fisheries management requires
8 understanding and representing their different values, knowledge systems, and beliefs. Using
9 survey data from recreational Striped Bass (*Morone saxatilis*) anglers in Massachusetts, this
10 study examined relationships among angler knowledge and perceptions, fishing characteristics,
11 and support for various fishery management measures (e.g., slot limit, reduced bag limits).
12 Results revealed that most anglers underestimated the age at which female Striped Bass reach
13 sexual maturity and the age at which Striped Bass grow to 40" in length. Estimated ages for both
14 metrics increased with fishing experience, but estimates were not influenced by other angler
15 characteristics. Importantly, while participants' knowledge of Striped Bass age at maturity (i.e.,
16 proximity to actual age at maturity according to literature) was not correlated with support for
17 policies, their perceptions of Striped Bass age at maturity (i.e., participants' unadjusted estimates
18 of age at maturity) were a consistent predictor of policy support. Specifically, perceptions of
19 Striped Bass age at maturity was positively correlated with policy support (i.e., there was higher
20 support for policies among those that believe that Striped Bass mature at older ages). Given that
21 a large majority of anglers underestimate Striped Bass age at maturity, initiatives to
22 communicate Striped Bass biology to the angling public could further enhance support.

23 Collectively, these findings illustrate how stakeholder perceptions can favorably shape angler
24 support for fisheries management policies.

25 **Keywords:** social-ecological systems, Striped Bass, recreational fishery, angler knowledge,
26 angler perceptions

27 **Highlights**

- 28 • Most recreational anglers underestimate the typical age at which Striped Bass reach
29 maturity and grow to 40” in total length.
- 30 • Recreational fishing experience is an important predictor of angler perceptions of fish
31 biology.
- 32 • Knowledge does not directly correlate with recreational angler support for more
33 restrictive management measures. Instead, anglers’ perceptions of fish growth and
34 reproduction predict supportiveness.
- 35 • Anglers who believe Striped Bass mature at older ages are more supportive of more
36 stringent regulations.

37 **1. Introduction**

38 *1.1 Social-ecological systems and angler behavior*

39 Understanding the knowledge and perceptions of fishery participants along with their fishing
40 behaviors, will facilitate inclusive fisheries management and aid in the development of more
41 sustainable policies [1-3]. Incorporating this information is especially critical when recreational
42 fisheries are composed of diverse stakeholder groups, as is often the case [4]. For example,
43 multiple social norms may exist within a single fishery that can influence divergent fishing
44 behaviors, such as tendencies to catch-and-release versus catch-and-keep [5]. Anglers can also
45 hold unique motivations for fishing and perspectives on appropriate management strategies,

46 which consequently may influence how they respond to and their willingness to comply with
47 specific policy measures [4, 6-8]. Moreover, consideration of the factors that correlate with
48 angler perspectives, behavior, and support for management will allow managers to structure
49 policy more effectively.

50 A myriad of factors, such as fishing commitment and skill, can influence angler perspectives
51 and behavior, and these characteristics often correlate with support for conservation and
52 management initiatives [9, 10]. Additionally, recreation specialization can influence behavior
53 such as the degree to which anglers are attached to specific fishing sites [10]. Considered a sub-
54 dimension of the broader concept known as recreation specialization, behavioral commitment
55 can be measured as the number of times an individual goes fishing in a given year and the
56 number of fish they catch [9-11]. Similarly, fishing experience, as indicated by the years an
57 angler has participated in a particular fishery, often correlates with attitudes and opinions on
58 fisheries policy [12, 13]. For example, highly experienced participants in a New Zealand
59 recreational Blue Cod fishery were more highly dissatisfied with current regulations [12].
60 Stakeholder views of natural resource systems and the interacting components of those systems
61 are also potentially influenced by the individual's social setting, and are grounded in the
62 individual's knowledge base [14]. While behavior can be difficult to change through education
63 alone, pro-environmental behaviors may be enhanced by different types of environmental
64 knowledge [15]. Therefore, understanding of the knowledge and perceptions held by fishery
65 stakeholders is an appropriate first step towards revealing factors that contribute to their behavior
66 and relative support for more effective management policies [16, 17].

67

68 *1.2 Striped Bass recreational fishery*

69 This study used the Striped Bass (*Morone saxatilis*) recreational fishery in Massachusetts as
70 a model system to explore which factors potentially contribute to stakeholder views on
71 regulatory action. The Striped Bass recreational fishery was chosen due to its prominence in
72 New England's fishing culture, particularly in Massachusetts where annual fishing trips are
73 estimated at over 1.1 million (Personal communication from the National Marine Fisheries
74 Service, Fisheries Statistics Division October 13, 2016). As Striped Bass annually migrate
75 through New England, they offer ample fishing opportunities for both boat and shore-bound
76 anglers [18]. Additionally, this recreational fishery contributes substantially to the
77 Massachusetts' coastal economy and dominates the annual harvest of Striped Bass relative to the
78 commercial sector in Massachusetts [19, 20].

79 Striped Bass have been harvested for centuries in the western Atlantic, but suffered severe
80 population declines in the late 1970's and early 1980's [21, 22]. Due in large part to an
81 aggressive management plan, Striped Bass completely recovered, and consequently are
82 considered a significant fishery success story [23]. However, more recent declines in spawning
83 stock biomass have led to the implementation of several policy measures aimed at reversing this
84 trend, including a reduction in the daily bag limit in Massachusetts [24]. These management
85 decisions for Striped Bass in the north Atlantic are regionally guided by the Atlantic States
86 Marine Fisheries Commission (ASMFC), which utilizes common biological reference points,
87 such as spawning stock biomass and fishing mortality. The ASMFC also engages stakeholders in
88 the management process through an advisory panel composed of fishers from the recreational
89 and commercial sectors. While this process provides an important voice for stakeholders, only a
90 small percentage of anglers attend these meetings, leaving gaps in our understanding of the needs
91 and perspectives of the entire recreational fishery.

92 Within the Striped Bass fishery, recreational anglers are less supportive of traditional output
93 control measures, such as a reduced recreational daily bag limit [13]. They instead prefer typical
94 input control and qualitative output control measures, like minimum and maximum size limits,
95 rather than quantitative output control measures such as reduced daily bag limits [13]. In
96 fisheries management, input controls are used to regulate fishing effort, gear, or vessel capacity
97 and thus indirectly affect fishing mortality [25]. For example, the required use of circle hooks is
98 an input policy and is thought to potentially reduce fish release mortality [26]. Conversely,
99 output controls directly limit the number of fish being harvested, and consequently are thought to
100 be more effective in directly controlling catch and avoiding overfishing [27]. Reduced angler
101 support for these types of output controls is not necessarily surprising, but illustrates a principle
102 challenge and potential tradeoff in fisheries management: the development of policy measures
103 that have the ability to effectively reduce fishing effort and mortality as well as are supported and
104 obeyed by fishery participants. Therefore, this study aims to enhance our understanding of angler
105 knowledge of fish biology and perceptions to examine how they relate to support for
106 management measures. Note, that throughout this study the term ‘angler’ is used to refer to
107 recreational hook and line fishers. Using an online survey of recreational anglers, this study (1)
108 assessed the biological knowledge and perceptions of recreational anglers, (2) examined
109 correlations between knowledge, perceptions, and support for policy change, (3) evaluated
110 potential relationships between types of recreational anglers and support for policy change, and
111 (4) explored the underlying characteristics of anglers that correlate with their perceptions.
112 Collectively, this information is aimed at advancing our understanding of the factors that will
113 result in broad support throughout the recreational fishing industry for effective policy measures
114 aimed at enhancing the sustainability of the Striped Bass fishery.

115 **2. Methods**

116 *2.1 Survey implementation*

117 Licensed anglers from the 2013 fishing season were contacted using an email list
118 provided by the Massachusetts Division of Marine Fisheries and the Connecticut Marine
119 Fisheries Division. Since this study was focused on understanding the perspectives of individuals
120 that fished in Massachusetts, for the analyses, we included individuals that selected they fish in
121 Massachusetts (i.e., they could have selected Massachusetts only, or Massachusetts and
122 Connecticut). The database was composed of approximately 155,000 recreational, saltwater
123 anglers, from Massachusetts and another 35,000 from Connecticut (license required for anyone
124 16 years of age or older). Emails were sent to a random subsample of 2,000 individuals from
125 each state (4,000 total). Following a modified Dillman method, reminder emails were sent and
126 raffled gift cards were offered to increase participation rates [28]. The survey was conducted
127 using Qualtrics Survey Software Research Suite and was open from February 7th to March 7th,
128 2014. Participants were excluded from the survey if they selected that they do not fish for Striped
129 Bass. The survey was approved by Northeastern University's Institutional Review Board (Project
130 #13-11-25).

131 *2.2 Surveying knowledge and perceptions of Striped Bass biology*

132 To assess the anglers' knowledge and perceptions of Striped Bass biology, participants
133 were queried on questions related to Striped Bass maturation and growth. Knowledge questions
134 were chosen because growth and maturation rates may help guide fisheries policy and are
135 important for fisheries stock assessments [29]. Participants were asked to report the ages at
136 which (1) female Striped Bass reach sexual maturity (only a small percentage of males migrate
137 into Massachusetts) and (2) Striped Bass reach 40" in total length. 50% of female fish are

138 predicted to reach maturity on average by age 5.3, and attain 40” in length typically by age 12
139 [30, 31]. Data from Mansueti [31] were reported in fork lengths, so the conversion of a 40” (total
140 length) fish was completed using Striped Bass collected in northern Massachusetts from a
141 separate diet analysis study ($R^2 = 0.98$ for linear regression of total length by fork length, *author*
142 *unpublished data*). Responses to these questions were examined in two ways: (1) using the
143 absolute difference between the responses and the literature estimates (i.e., response accuracy)
144 and (2) using the raw responses (i.e., responses were not adjusted to reflect how close they were
145 to the actual age). The former of these metrics reflects the participant’s knowledge about Striped
146 Bass, since it reflects the correctness of their answer, while the latter is a measure of their
147 perception. For example, if a respondent answered that female fish are mature at age 7, they
148 would be given a *knowledge* score of 1.7 and raw, or *perceived*, score of 7.

149 2.3 Examining fishing characteristics

150 A number of angler classification questions were utilized to examine factors that may
151 contribute to support for policy (Table 1).

152 **Table 1 here**

153 Broadly, the survey was used to assess angler experience, recent commitment, Striped Bass
154 specialization (i.e., percentage of fishing effort targeted at Striped Bass), and how much they fish
155 from shore versus a boat. Participants were queried on the number of Striped Bass they harvested
156 and released in a number of size categories (under 28”, 28” – 40”, and over 40”) and these values
157 were summed for each participant to represent the total number of Striped Bass caught in the
158 previous fishing season. Experience was approximated using the number of years anglers have
159 been fishing for Striped Bass, while the number of days an angler fished in the previous season
160 and the number of Striped Bass caught were collectively used as proxies for recent commitment.

161 2.4 Assessing regulation receptiveness

162 Participant supportiveness towards three potential policy changes was assessed using
163 Likert-scale questions from “strongly support” to “strongly oppose”, with “neutral” as the middle
164 response for participants that neither supported nor opposed the proposed policy change.
165 Recreational fishery participants were queried on one input control measure, a circle hook
166 mandate (i.e., requiring the use of circle hooks), and two output control measures, a reduced
167 daily bag limit (from two down to one fish allowed to be harvested per day) and implementation
168 of a slot limit (hypothetical minimum and maximum size limit). The proposed reduced daily bag
169 limit is a more quantitative output policy because it directly regulates the number of fish leaving
170 the fishery. On the other hand, the slot limit is a qualitative output policy and, as such, offers
171 fisheries managers an indirect route to limiting harvest. To note, at the time of the survey, state
172 fishing regulations limited recreational anglers to two fish per day with a minimum size of 28”
173 total length. The regulation changes that we proposed in the survey were selected based upon
174 previous communication with local recreational anglers and because they have been used within
175 other recreational fisheries [32-34]. Neutral responses were excluded from the analyses of policy
176 receptiveness (proportion neutral; Slot limit = 17%, Circle Hooks = 30%, Bag Limit = 13%), and
177 all other responses were converted to binary categories of *supported* or *opposed* (e.g., responses
178 for “strongly opposed” and “slightly opposed” were grouped together) to distinguish between
179 anglers with directly contrasting viewpoints as to gauge support for versus against each proposed
180 policy measure [35].

181 2.5 Statistical analyses

182 To compare the knowledge and perceptions of anglers that *supported* versus *opposed* the
183 proposed regulation changes, Kruskal-Wallis tests were used to assess differences between each
184 group’s mean knowledge and perception scores. Results clearly indicated that support for all

185 three regulations tracked positively with raw responses (i.e., participant perceptions) but not their
186 knowledge, so the remainder of the analyses examine raw scores only. Logistic regression was
187 utilized to evaluate the potential influence of perceptions and angler characteristics on policy
188 support. Specifically, we tested the effects of all perception variables and angler classification
189 variables as independent predictors of angler support towards each regulation (binary response of
190 either *supported* or *opposed*). Note, that a few extreme knowledge responses were excluded from
191 analyses (i.e., years to age at maturity ≥ 15 (n=4), years to 40" TL ≥ 24 (n=2)) and the factor,
192 *Total Striped Bass caught in 2013*, was truncated at 100 fish and *Days fishing in 2013* was
193 truncated at 60 days as to eliminate the potentially large influence of a few outlier responses,
194 resulting in more conservative estimates of the relationships between fishing characteristics,
195 knowledge, and policy support. The relationships between angler classification variables and
196 perceptions were assessed using regression tree analysis and Spearman's rank correlation tests.
197 Results for all tests were considered statistically significant at $p < 0.05$.

198 **3. Results**

199 *3.1. Participation and demographics*

200 From the 4,000 emailed invitations, the survey received a total of 731 participants for a
201 18% response rate. Since this study was focused on the perspectives of anglers from a single
202 state's fishery (i.e., to remove any geographic variation), 180 anglers were removed that
203 exclusively fished in Connecticut, but included 66 anglers that selected they fished in both
204 Massachusetts and Connecticut. Roughly 96% of participants were male and the median year of
205 birth was 1960. The plurality (31%) of participants selected that they had completed a four-year
206 college degree as their highest level of education, while the plurality (26%) of participants'

207 annual income ranged between \$100,001 to \$150,000. The average angler had been fishing for
208 Striped Bass for 23 years and fished an average of 16 days in the previous fishing season.

209 3.2. Knowledge

210 Overall responses from survey participants revealed that anglers generally underestimated fish
211 maturity and growth (Table 2a), with the vast majority of participants underestimating the age at
212 which female Striped Bass reach sexual maturity (85%) (Figure 1a) and 40" in length (78%)
213 (Figure 1b).

214 **Figure 1 here**

215 **Table 2 here**

216 3.3. Factors that explain support for regulations

217 Recreational Striped Bass anglers that *supported* the proposed regulations generally
218 perceived that female Striped Bass mature later, as compared to individuals that *opposed* these
219 regulations (Kruskal-Wallis tests: slot limit: $p = 0.004$, reduced bag limit: $p = 0.014$, circle hook
220 mandate: $p = 0.042$, Table 2b). Importantly, however, knowledge of respondents' age estimates
221 (i.e., response accuracy) did not correlate with support for any of the regulations (slot limit: $p =$
222 0.441 , reduced bag limit: $p = 0.116$, circle hook mandate: $p = 0.499$). Meanwhile, there was a
223 significant positive correlation between their perceptions of Striped Bass age at 40" (i.e.,
224 uncorrected scores) and support for a circle hook mandate ($p = 0.031$), but not for a slot limit (p
225 $= 0.205$) or a reduced bag limit ($p = 0.208$). Knowledge again did not track with angler
226 receptiveness to any of the proposed regulations (slot limit: $p = 0.371$, reduced bag limit: $p =$
227 0.299 , circle hook mandate: $p = 0.646$).

228 Logistic regression analysis was used to compare how different fishing characteristics
229 (e.g., years fishing, number of Striped Bass caught), along with perceptions, potentially correlate
230 with support for policy. Support for a slot limit was only positively correlated with angler
231 estimates of fish age at maturity ($p = 0.001$), whereas support for a reduced bag limit and circle
232 hook mandate were correlated with a number of variables (Table 2c). Support for a reduced
233 daily bag limit increased with respondents' estimates of age at maturity, fishing effort allocated
234 to Striped Bass, and fishing effort from shore ($p = 0.03$, $p = 0.03$, and $p = 0.01$, respectively).
235 While support for a circle hook mandate similarly increased with respondents' estimates of age
236 at maturity, support tended to also increase with estimates of age at 40" and to diminish as
237 respondents fished more days in the previous fishing season ($p = 0.03$, $p = 0.009$, and $p = 0.03$,
238 respectively).

239 *3.4. Factors that explain perceptions*

240 Next, the relationships between angler perceptions of Striped Bass age parameters and
241 angler experience, commitment (number of days fished and number of fish caught), fishing effort
242 from shore, and effort towards Striped Bass were assessed using regression tree analyses. There
243 appeared to be little influence of these variables on perceived age estimates, with the exception
244 of fishing experience (Figure 2).

245 **Figure 2 here**

246 There was a significant split at 13 years of fishing experience for estimates of the age at which
247 fish mature. For estimates of age at 40", there was a significant split at 18 years of fishing
248 experience. In both scenarios, anglers with more experience believed Striped Bass mature (<13
249 years experience: $n = 107$, mean = 3.2, ≥ 13 years experience: $n = 255$, mean = 3.9) and reach 40"
250 (<18 years experience: $n = 149$, mean = 7.5, ≥ 18 years experience: $n = 216$, mean = 8.8) at older

251 ages as compared to less experienced anglers. Spearman's rank correlation tests verified this
252 finding and revealed that only fishing experience was significantly correlated with respondents'
253 age estimates: age at maturity (Spearman's $\rho = 0.206$, $p < 0.001$) and age at 40" (Spearman's $\rho =$
254 0.183 , $p < 0.001$). To note, however, there was a marginal, yet statistically non-significant,
255 positive trend between the number of days spent fishing and age at maturity (Spearman's $\rho =$
256 0.094 , $p = 0.07$) and age at 40" (Spearman's $\rho = 0.097$, $p = 0.061$).

257 **4. Discussion**

258 This study found that angling populations underestimate Striped Bass age at maturity and
259 the age at which Striped Bass reach 40" in length. In addition, perceptions, particularly angler
260 perceptions of Striped Bass age at maturity, are consistent predictors of support for management
261 measures aimed to promote a sustainable fishery. Yet, the degree to which anglers know the
262 exact age of maturity is less critical than the perception that Striped Bass require several years to
263 mature. In the recreational Striped Bass fishery, anglers may be more inclined to support
264 strategies that protect large females if they understand that female fish require many years to
265 reach maturity, or that large females contribute disproportionately to reproductive output. This is
266 most apparent for the slot limit regulation, where there was a strong relationship between
267 perception and support. As the perceived ages at maturity and 40" total length increased, there
268 was also a clear rise in support for a reduced daily bag limit and a circle hook mandate, the latter
269 of which would improve overall release mortality, though is likely a more indirect route to
270 protecting large female fish.

271 These results indicate that different factors may have led to support for output and input
272 controls. Support for the qualitative output control (i.e., a slot limit) was only correlated with
273 perceptions of fish age at maturity, while multiple factors tracked with support for the

274 quantitative output control (i.e., a reduced daily bag limit). For the latter, participants that did not
275 fish from shore often (i.e., they fished from a boat more frequently), who potentially allocate a
276 higher financial investment into fishing, were less supportive. Support for the input control
277 measure of a circle hook mandate was positively related to both metrics of perceptions (i.e., age
278 at maturity and age at 40”), but tracked negatively with commitment, such that individuals who
279 fished more frequently appeared less apt to change behavior. This finding is somewhat counter to
280 previous work that generally purports that anglers that allocate more time to fishing are more
281 likely to support increasingly restrictive regulations. For instance, Loomis et al. [36] found that
282 individuals that fish more frequently (as part of a composite index of recreation specialization)
283 supported numerous size limit regulations and tagging requirements for trophy fish.

284 Alternatively, there is some evidence that anglers with more experience (indicated by years of
285 experience) may be increasingly rigid in their fishing habits and less likely to support changes
286 [12]. In our study system, highly committed anglers could be less receptive to changing fishing
287 gear, possibly because they are more confident in their current methodology, or they may believe
288 that circle hooks would not be adequately effective at promoting the sustainability of the Striped
289 Bass fishery. It is also possible that some anglers may be unfamiliar with how to use circle hooks
290 versus traditional treble or J-style hooks (i.e., differences in hook-setting techniques) [37]. Future
291 research should seek to identify why some anglers are less receptive to the usage of circle hooks.

292 Social norms within separate fisheries or within recreational fishing subgroups may
293 ultimately drive perceptions and thus support [38]. The different motivations held by anglers that
294 use alternative fishing modes are also likely important [4]. Counterintuitively, anglers that
295 primarily target Striped Bass appear to be more willing to reduce their daily harvest. This
296 finding is consistent with Oh and Ditton [39], which revealed that more highly specialized

297 anglers (as classified using multiple variables to create an index of recreation specialization) in
298 Texas prefer current management measures as compared to the implementation of relatively less
299 restrictive policies, such as an increase in the daily bag limit or the relaxing of size limits of
300 harvestable fish. A potential explanation of this result could be that these anglers harbor
301 alternative motivations for fishing and are thus less consumptively oriented. For example, some
302 anglers may maintain activity general preferences, such as fishing for relaxation, versus activity
303 specific preferences, such as fishing for trophy fish [40], such that a decrease in the daily bag
304 limit would not affect their satisfaction with any given fishing trip. On the other hand, anglers
305 that focus more directly on Striped Bass may be more able to detect declines in catch rates
306 indicative of population declines, and therefore be more willing to support management
307 measures aimed at addressing this problem. Collectively, these results suggest that components
308 of recreation specialization may operate differently within and between output and input controls
309 measures. These findings illustrate the multi-dimensional nature of recreation specialization, and
310 that a diverse set of preferences may exist within a single fishery [11].

311 Fishing characteristics were examined independently from regulation support to
312 determine if and how perceptions naturally vary within fishing communities. Increases in
313 perceived Striped Bass age at maturity and age to 40" total length correlated with greater angler
314 experience, although anglers still underestimated Striped Bass growth and age at maturity, in
315 general. It is plausible that knowledge of fish biology may increase over time for anglers that
316 remain invested in Striped Bass fishing throughout the course of their life. This finding aligns
317 with previous work in the New Zealand Blue Cod fishery, where fishing experience was
318 positively related to knowledge of regulations [12]. Knowledge of fish maturation and growth
319 likely do not directly aid anglers in catching fish, but this type of knowledge may accrue as

320 anglers seek to learn more about Striped Bass to increase their fishing success. We speculate that
321 the underestimation of fish maturity and growth potentially also results in under-appreciation of
322 the vulnerability of a fish species to overfishing, as well as underestimation of the amount of
323 time that will be required for the fish species to recover.

324 **Figure 3 here**

325 Collective examination of angler traits, perceptions, and policy support revealed distinct
326 disconnects among fishing experience and support (Figure 3). Knowledge of fishing regulations
327 have been shown to accrue with experience [12], but here we have also demonstrated that angler
328 experience may lead to increases in the perceived age at which Striped Bass reach maturity and
329 40". However, experience did not directly correlate with support for any of the policies
330 examined. Instead, perceptions positively related to support of all regulations and thus deserves
331 further examination. Angler support of a slot limit provided the strongest link between
332 perceptions and resource management, where support was only predicted by perceptions of fish
333 maturity. Meanwhile, support for a circle hook mandate and a reduced daily bag limit are
334 collectively guided by three angler classification variables – specialization on Striped Bass, the
335 degree to which anglers fish from shore versus a boat, and the number of days people fish – but
336 these same variables do not track with perceptions. This finding suggests that angler support for
337 management measures can be driven by multiple factors, including their perceptions of the
338 species they harvest, as well as social norms that exist within the fishery.

339 While there are likely aspects of the recreational Striped Bass fishery that are similar to
340 other fisheries across the United States, findings herein must be applied carefully to other regions
341 and/or fisheries. For one, the low diversity of recreational fishes in the Gulf of Maine,
342 specifically those that can be targeted from shore, may influence the views of anglers and reduce

343 their willingness to change behavior. As an example, eel anglers in northern Germany appear to
344 display inelastic behavior in response to regulation changes possibly due to few alternative
345 fishing opportunities [41]. It is plausible that anglers in coastal areas with higher fish diversity
346 are apt to respond more favorably to management measures if they have ample alternative
347 species to target (i.e., reduced specialization is occurring for an individual species).

348 **5. Conclusions**

349 Recreational anglers comprise an integral component of social-ecological fishery
350 systems. Therefore, a better understanding of the dynamics of stakeholder groups and the
351 underlying characteristics that lead to decision making and behavior would facilitate efforts to
352 manage these fisheries [42, 43]. Examination of recreational fisheries is increasingly warranted,
353 given that they make up a sizeable portion of total catch in the United States; in Massachusetts,
354 the Striped Bass recreational fishery harvested over four times the commercial sector in 2014
355 [20, 44]. In the Massachusetts' recreational Striped Bass fishery, there is also a disconnect
356 between management and angler preferences, as anglers were least supportive of reduced bag
357 limit regulations that were recently implemented by managers [13].

358 Precise knowledge of Striped Bass biology, as defined in this study, did not directly relate
359 to support for management measures; however, anglers that believed Striped Bass grow and
360 reach maturity slowly were clearly more supportive of more restrictive policies aimed at
361 sustaining Striped Bass populations. There were a number of underlying stakeholder
362 characteristics that appeared to track with management support, but angler perceptions of fish
363 maturation, unlike precise knowledge, consistently predicted support for both input and output
364 controls. Importantly, these results illustrate that it is less crucial that anglers know the exact age
365 at which fish mature, but that they recognize Striped Bass require many years to reach

366 reproductive maturity. Therefore, individual perceptions, as opposed to absolute knowledge, may
367 ultimately be more powerful predictors of support for management measures. While behavior is
368 often difficult to alter, this finding has promising implications for stakeholder education
369 initiatives, since precise knowledge is not required for pro-environmental opinions. Although
370 incorporating social dynamics into fisheries management can be challenging, this study provides
371 a template to examine how different angler groups perceive policies, which could consequently
372 aid in improving stakeholder inclusion, trust in the management process, and compliance.

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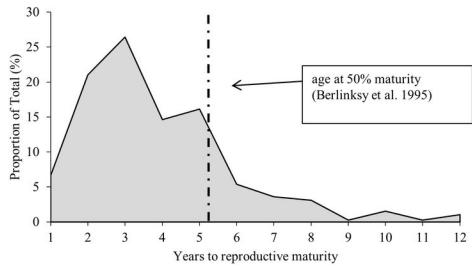
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Figure 1. Accuracy of knowledge among recreational Striped Bass anglers. a) The shaded gray area represents the age at which respondents believe female Striped Bass are reproductively mature. The dotted line indicates the age at which 50% of female fish are mature. b) The shaded area represents the age at which respondents believe Striped Bass reach 40" in total length. The dotted line indicates the approximate age of a 40" fish.

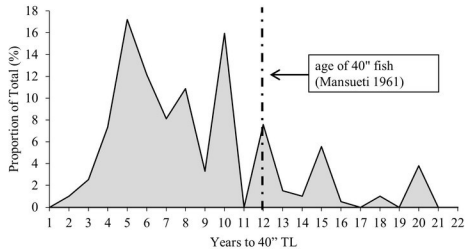
Figure 2. Angler characteristics related to perceptions. Regression tree analysis was used to assess which angler characteristics (e.g. recent commitment) correlate with respondents' estimates of Striped Bass age at maturity and age to 40" total length. Splits were considered significant at $p < 0.05$. For both metrics, fishing experience was the only significant explanatory variable revealed using regression tree analysis with all angler characteristics included as candidates.

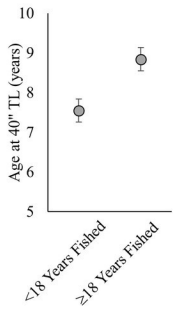
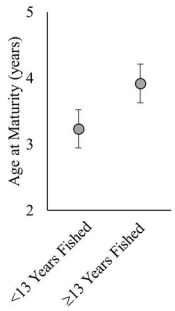
Figure 3. The relationship between angler characteristics, perceptions, and support for recreational regulations. Solid arrows indicate positive relationships while dotted arrows indicate negatives relationships.

a) Female reproductive maturity

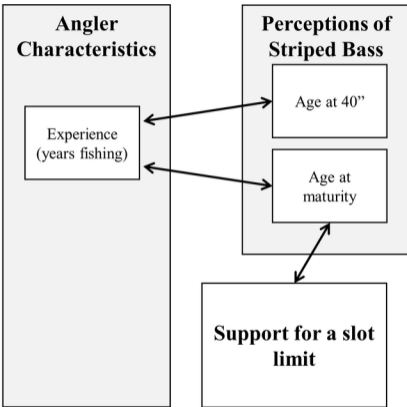


b) Growth

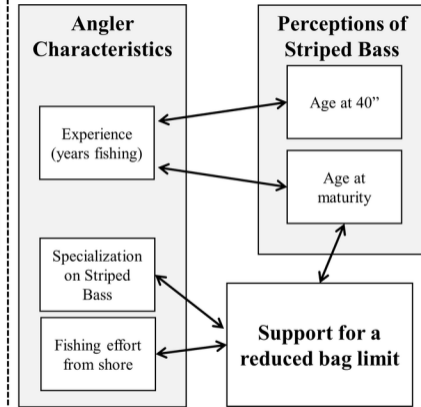




a) Slot limit



b) Reduced daily bag limit



c) Circle hook mandate

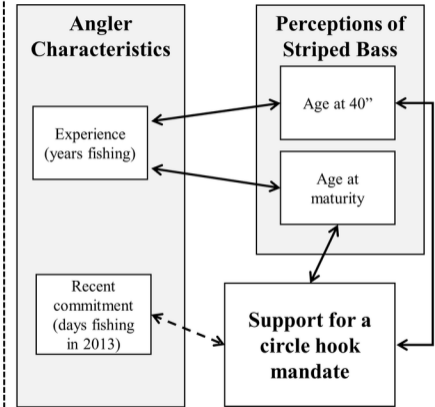


Table 1. Summary of survey questions analyzed

Angler Classification	
	Total Striped Bass caught in previous season (i.e., recent commitment)
	Days fished in previous season (i.e., recent commitment)
	Years fishing for Striped Bass (i.e., experience)
	Percent fishing effort from shore (not from a boat)
	Percent fishing effort allocated to Striped Bass (i.e., specialization)
Knowledge and Perceptions of Striped Bass Biology	
	Age at maturity
	Age at 40" total length
Policy Supportiveness	
	Slot limit
	Reduced daily bag limit (from two to one fish per day)
	Circle hook mandate

Table 2. Results of statistical analyses

a) Knowledge of Striped Bass biology

	Sample Size	Average age selected	Actual age
Female age at maturity	390	3.82	5.3
Age to 40" TL	395	8.54	12

b) Perceptions and knowledge of Striped Bass biology versus support for policy changes

	Slot limit				
	Supported		Opposed		<i>p-value</i>
	Mean	<i>SE</i>	Mean	<i>SE</i>	
Age at Maturity	4.17	0.16	3.41	0.16	0.004*
Age to 40" TL	8.86	0.29	8.31	0.39	0.205
Accuracy of Maturity Estimate	2.12	0.10	2.21	0.12	0.441
Accuracy of Growth Estimate	4.54	0.17	4.93	0.26	0.371

	Reduced bag limit				
	Supported		Opposed		<i>p-value</i>
	Mean	<i>SE</i>	Mean	<i>SE</i>	
Age at Maturity	4.16	0.18	3.66	0.14	0.014*
Age to 40" TL	8.99	0.37	8.43	0.3	0.208
Accuracy of Maturity Estimate	2.01	0.11	2.2	0.09	0.116
Accuracy of Growth Estimate	4.53	0.23	4.84	0.19	0.299

	Circle hook mandate				
	Supported		Opposed		<i>p-value</i>
	Mean	<i>SE</i>	Mean	<i>SE</i>	
Age at Maturity	4.15	0.17	3.57	0.19	0.042*
Age to 40" TL	9.24	0.35	7.86	0.35	0.031*
Accuracy of Maturity Estimate	2.08	0.10	2.20	0.13	0.499
Accuracy of Growth Estimate	4.64	0.21	4.78	0.25	0.646

c) Factors related to support for policy changes (logistic regressions)

	Slot limit		Reduced bag limit		Circle hook mandate	
	Sample Size	<i>p-value</i>	Sample Size	<i>p-value</i>	Sample Size	<i>p-value</i>
Age at Maturity	320	0.001*	335	0.03*	273	0.03*
Age to 40" TL	323	0.25	338	0.23	274	0.009*
Accuracy of Maturity Estimate	320	0.57	335	0.18	273	0.50
Accuracy of Growth Estimate	323	0.20	338	0.29	274	0.69
Total Striped Bass caught	179	0.49	179	0.78	147	0.99
Days fishing	333	0.67	348	0.55	279	0.03*
Years fishing for Striped Bass	320	0.11	334	0.66	270	0.14
Fishing effort from shore	282	0.38	292	0.01*	237	0.18
Effort allocated to Striped Bass	331	0.94	345	0.03*	282	0.84