

1 **Constraints on restoring landforms and habitats on storm-damaged shorefront lots in**
2 **New Jersey, USA**

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35 **ABSTRACT**

36 Removal of shorefront houses following storm damage can provide opportunity to restore
37 landforms and habitats and reduce risk to people and property. This opportunity was evaluated
38 on the ocean coast of New Jersey, USA, following Hurricane Sandy, which occurred 29 October
39 2012. Houses were removed from 79 of 339 private shorefront lots in the 9 km-long segment
40 having the greatest damage. Sixty lots remained empty four years after the storm. Mean
41 dimensions of these empty lots were 66.3 m across shore and 23.4 m alongshore. Mean area of
42 vegetation cover was 49.8% prior to the storm and 17.7% after the storm. The lots showed little
43 indication of active landscaping after debris clearance, and the lots lacked topographic and
44 vegetation diversity. The real estate value of empty lots appears too great for public purchase,
45 and lots are weak points in shore protection plans when left to evolve naturally. A new bulkhead
46 and extension of a pre-existing seawall built after the storm now isolate the former dune from the
47 active backshore, eliminating natural sediment exchange between beach and dune on 47 of the
48 60 lots. Loss of the linkage between the backshore and dune caused by shore-parallel walls need
49 not prevent restoration of native vegetation typical of the more stable backdune environments.
50 Restoration actions that do not require buyout of properties for public use can contribute to the
51 diversity, aesthetic appeal and resilience of the dune. The natural image may influence
52 acceptance of natural vegetation and favor acceptance of managed retreat in the future when
53 occupation of the shorefront becomes less tenable.

54 *Keywords: coastal storms, dune restoration, managed retreat, protection structures*

55 **1. Introduction**

56 1.1 Purpose

57 Coastal development has eliminated much natural ocean beach and dune habitat worldwide
58 (Defeo et al., 2009). Elimination can occur by constructing buildings and infrastructure directly
59 on coastal landforms or indirectly by progressive erosion of landforms located between the
60 shoreline and fixed human structures. Shore protection structures, such as seawalls, bulkheads
61 and revetments, protect buildings and infrastructure but restrict space for natural landforms and
62 habitats to form or survive (Dugan and Hubbard, 2006; Dugan et al., 2008, 2011; Pilkey and
63 Cooper, 2014). Sandy beach ecosystems can adapt to storms and sea level rise by retreating
64 landward and maintaining structure and function over various spatial and temporal scales (Berry
65 et al., 2013). The advantages of allowing landforms and habitats to evolve by natural processes
66 are acknowledged, but actual responses by removing human structures are limited and often
67 resisted by the public (Ledoux et al., 2005; Abel et al., 2011; Luisetti et al., 2011; Morris, 2012;
68 Niven and Bardsley, 2013; Cooper and Pile, 2014; NRC, 2014; Costas, 2015; Harman et al.,
69 2015). Removal of structures occurs mostly on rural lands on low energy coasts to restore
70 marshlands farther landward in managed realignment projects (French, 2006; Rupp-Armstrong
71 and Nicholls, 2007). Managed realignment by removing structures is rarely implemented on
72 exposed sandy coasts because of the great public interest in beach recreation and the human-use
73 value of beaches (Nordstrom et al., 2015) and the great economic value of land already in private
74 ownership. Nevertheless, coastal communities are experiencing rising sea levels and increased
75 frequency and severity of coastal storms (FitzGerald et al., 2008; Boon, 2012; Stocker et al.,
76 2013), requiring reevaluation of practices for managing coastal properties.

77 Post storm evaluations of damage to developed coastal communities reveal ample evidence
78 of the vulnerability of houses and infrastructure to storm damage (Saffir, 1991; Sparks, 1991;
79 Platt et al., 2002; Kennedy et al., 2011; Hatzikyriakou et al., 2016; Hu et al., 2016; O'Neil and

80 Van Abs, 2016). Destruction of houses during storms provides an opportunity for previously
81 developed land to evolve naturally, if property owners resist developing the land further and
82 avoid selling it for future development. Despite this opportunity to restore natural values and
83 calls for implementing strategies for reducing the number of people and buildings at risk
84 (Rabenold, 2013; NRC, 2014), this landscape conversion rarely occurs. Post storm human
85 actions are conducted under extreme pressure of time, media attention and public sympathy for
86 owners of damaged structures, resulting in rapid attempts to reestablish pre-storm uses (Platt et
87 al., 2002), often including structures of greater unit value than the former ones (Nordstrom and
88 Jackson, 1995).

89 The purpose of this paper is to identify constraints to reestablishing natural landforms and
90 habitats on lots in private ownership frontin ocean beaches and identify opportunities for
91 restoring some of the natural values. Storm damage of shorefront houses provides an incentive
92 for change, but human desire for shorefront property and market value do not favor retreat from
93 the coast. We acknowledge the advantages of reducing the exposure of people and property to
94 hazards, but our emphasis is on restoring natural environments. This potential was evaluated by
95 examining the fate of lots in the first (shorefront) row in northern New Jersey, USA, where
96 houses were destroyed as a result of Hurricane Sandy, occurring 29 October 2012. Damage and
97 removal of houses occurred farther landward than the shorefront, but our attention was on the
98 seaward row of houses, where restoration of critical shore-dependent habitat would have the
99 greatest value. Lots that remained abandoned four years after the storm were examined to see if
100 they showed conspicuous evidence of evolving natural features. Most studies of the effects of
101 damaging storms are conducted within a few months of the storm and published soon thereafter
102 (Nordstrom and Jackson, 1995). We wanted to evaluate conditions several years after a storm

103 when reconstruction of buildings is still occurring and implementation of plans to protect against
104 future storms is in progress.

105 1.2 The issue

106 The condition of shorefront lots must be placed in the context of the natural gradient of
107 processes and landforms and the restrictions caused by human actions. The first row of buildings
108 in the study area and in many other developed shores throughout the world is located where the
109 dune would be under natural conditions, greatly restricting the size, shape and mobility of dunes
110 that are allowed to form. Dunes on naturally-functioning sandy ocean beaches undergo cycles of
111 sediment exchange with the beach and backshore. Dune erosion by storm waves moves sediment
112 offshore, but sediment is moved back to the beach after storms, providing a source for wind-blown
113 sand for dune building.

114 Dunes provide many non-consumptive ecosystem functions and services. These include
115 protection for human structures landward of them, aesthetic and therapeutic opportunities,
116 cultural/environmental heritage, educational resources, filter for pollutants, retention area for
117 groundwater, ecological niche for plants adapted to dynamic conditions, habitable substrate for
118 invertebrates, refuge areas for wildlife, nest or incubation sites, food for primary consumers and
119 higher trophic levels, synergistic benefits of multiple habitat types (e.g. corridors), and intrinsic
120 value (Lubke and Avis, 1998; Arens et al., 2001; Peterson and Lipcius, 2003; Everard et al., 2010;
121 NRC, 2014). The full expression of many of these functions and services is restricted in developed
122 areas because of spatial constraints or emphasis on active recreational uses and the perceived need
123 for buildings and infrastructure to facilitate these uses (Nordstrom et al., 2011). The value of dunes
124 for shore protection (providing sediment and a physical barrier or resistant vegetation to address
125 wave runup and erosion) is well known and often provides the basis for land use regulations. The

126 natural values of dunes, in contrast, are generally under-appreciated in developed areas (Martinez
127 et al., 2013).

128 The composition and number of species of vegetation on natural beaches and dunes are
129 related to gradients of salt spray, wind stress, aeolian transport and wave inundation that differ
130 with distance from the water and topographic sheltering (Doing 1985; Moreno-Casasola, 1986;
131 Barbour, 1990; Ehrenfeld, 1990; Wilson and Sykes, 1999; Lortie and Cushman, 2007). Only a
132 few species that tolerate the stresses of sand mobility and salt spray near the beach occupy the
133 upper backshore above normal wave attack. In New Jersey, these include sea rocket (*Cakile*
134 *edentula*), Russian thistle *Salsola kali*, seaside spurge (*Chamaesyce polygonifolia*), and the
135 endangered seabeach amaranth (*Amaranthus pumilus*) and seaside knotweed (*Polygonum*
136 *glaucum*) (Kelly, 2016; Wootton et al., 2016). Vegetation on the backshore contributes to
137 formation of embryo dunes, while grasses form foredune ridges in locations farther landward
138 (Hesp, 1989; Seabloom and Wiedemann, 1994). American beachgrass (*Ammophila*
139 *breviligulata*) is the dominant dune builder in New Jersey. Seaside goldenrod (*Solidago*
140 *sempervirens*) occupies a more landward portion of the foredune zone. Farther landward within
141 the dune (here called the backdune), increased protection from physical stresses favors woody
142 shrubs, with trees and upland species in the most landward portions. The transition from pioneer
143 beach plants to fully mature forests on natural dunes can extend over gradients of hundreds to
144 thousands of meters (McLachlan, 1990). The few extensive backdune environments in New
145 Jersey are in natural parks and refuges. These locations can have multiple ridges with dry swales
146 or wetland swales close to the ground water and blowouts created following dieback or grazing
147 of vegetation. Bayberry (*Myrica pensylvanica*), beach heather (*Hudsonia tomentosa*), beach
148 plum (*Prunus maritima*), poison ivy (*Toxicodendron radicans*) and Virginia creeper

149 (*Parthenocissus quinquefolia*) are common species. Differences in height and morphology and
150 local zones of accretion and scour in natural dunes contribute to variety of microhabitats, leading
151 to considerable variety of insects, birds, mammals and reptiles. The gradient of processes and
152 habitats found across the beach, foredune and backdune in nature is often managed in developed
153 areas as three distinct shore-parallel zones.

154 The encroachment of human facilities can severely restrict the space available for natural
155 landforms and vegetation, and environmental gradients can be truncated, fragmented or
156 compressed (Nordstrom, 2008). Regulations in New Jersey and many other jurisdictions now
157 limit construction of permanent facilities on the backshore and confine human uses to day-use
158 recreation, although pedestrian trampling, vehicle driving and mechanical raking can reduce or
159 eliminate beach vegetation cover and wrack (Kelly, 2016; Wootton et al., 2016). Human uses in
160 foredunes are more severely regulated because of the acknowledged value of foredunes for shore
161 protection. Sand fences and vegetation plantings are authorized and are used to stabilize the
162 foredunes, but their width is often greatly restricted by buildings and infrastructure landward and
163 their height is restricted as a result of resident demands to keep top elevations low to allow for
164 views of the sea from their properties. The foredunes are often kept in the same location and
165 maintained in a consistent shape by installing sand fences, planting stabilizing vegetation and
166 shaping with bulldozers (Jackson and Nordstrom, 2011).

167 Backdune environments on developed shores, can fare worse than backshores and foredunes
168 because they are often completely eliminated to facilitate construction of houses and
169 infrastructure, and the land not devoted to structures is maintained according to suburban
170 conceptions of landscape taste, using lawn grass and ornamental exotics or crushed gravel that is
171 kept unvegetated (Mitteager et al., 2006). The free interplay of natural processes that has value

172 for maintaining natural diversity is restricted by stabilizing the foredunes, and the natural
173 vegetation that could take advantage of the reduced mobility is replaced by exotics. Removal of
174 houses provides space for natural cycles of beach and dune change to occur, space to
175 accommodate landward migration of the active beach and foredune and space for characteristic
176 backdune habitats to form. The amount of space required to maintain coastal habitats in the
177 future will have to be wider across the shore-land transition than single lots (Burger et al., 2017),
178 but we feel that acceptance of change to a more natural system will not be immediate and will
179 depend in large part on precedents established for the first row of developed lots.

180 **2. Study sites and storm effects**

181 The shorefront lots in New Jersey where the greatest numbers of damaged houses were
182 removed per unit length of shoreline were in a 9.0 km length of shoreline between the northern
183 portion of Bay Head and Chadwick Beach in Ocean County (Fig. 1). This portion of the shore
184 consists mostly of single-family residences that occupy a strip of land between a narrow beach
185 and artificially maintained protective dune on the seaward side and a paved shorefront road on
186 the landward side. Access to the beach is restricted to designated public walkways at the seaward
187 end of shore-perpendicular roads and other municipally-designated walkovers created between
188 some of the private lots. The dunes seaward of houses may occur on private property, but actions
189 on this seaward portion of the dune are often regulated by municipal ordinances and actions that
190 include use of sand-trapping fences and vegetation plantings for shore protection.

191 Hurricane Sandy was a classic late-season hurricane in the southwestern Caribbean Sea that
192 grew in area but weakened in intensity as it took an unusual path northward. It made landfall as a
193 post-tropical cyclone in New Jersey, but its large size resulted in an extremely high storm surge;
194 minimum central pressure in New Jersey was estimated at 945 mb (Blake et al., 2013). Winds

195 were not especially strong for a storm that caused such conspicuous damage, with a peak gust of
196 40.7 m s^{-1} ; the defining characteristic was the high surge level, which was 1.31 m above the
197 previous century level (Decker and Robinson, 2016). Water level at the nearest tide gage was
198 2.61 m above normal tide level when the station failed and stopped reporting (Blake, et al.,
199 2013). Landfall coincided with a high spring tide. Physical damage was extensive, with house
200 destruction extending up to 5 lots landward of the beach. Whole communities were inundated by
201 water and sand; houses were washed from foundations; and boardwalks were destroyed. Two
202 new inlets were created through the barrier spit in Mantoloking (Blake et al., 2013).

203 Emphasis on reconstruction in New Jersey was on rebuilding user facilities in pre-storm
204 locations (but more resistant to erosion), rather than reducing the human footprint and making
205 the shore more naturally sustainable, although repair and rebuilding of homes was delayed by
206 slow insurance payments and confusion over new regulations related to new flood insurance rate
207 maps (Andrews, 2016; Holcomb, 2016). Artificial dune nourishment and bulldozing were used
208 all along the 9 km-long segment to create a protective dune after the storm (Fig. 2). A seawall at
209 Bay Head that pre-dated Hurricane Sandy (Irish et al., 2013) was extended 320 m farther
210 alongshore after the storm, and a new 5.6 km-long bulkhead was built in Mantoloking and Brick
211 Township. These three municipalities now have a hard structure buried under an artificial
212 bulldozed dune to provide extra protection against wave erosion. A Federal beach nourishment
213 project has been authorized for this segment of coast. The U.S. Army Corps of Engineers is
214 preparing to award a contract and begin construction, with the work expected to begin in winter
215 of 2017-18 (USACOE, 2016). Island Beach State Park (Fig. 1) is the closest location managed as
216 a natural area. Dune characteristics at that location (here called the natural area) were measured
217 to provide a comparison with developed lots. Sand fences and vegetation plantings are not used

218 to repair breaches in the dune in the northern portion of the park. Blowouts are common there,
219 and the dune is subject to considerable mobility through time.

220 **3. Methods**

221 The dimensions of lots and density of cover in vegetation or human structures within lots
222 were identified by comparing Google Earth aerial images before the storm (September 2010), a
223 month after the storm (3 November 2012) and 3 ½ years later (16 April 2016). Data represent the
224 60 lots remaining empty several years after the storm where owners had not rebuilt and therefore
225 might be more amenable to allowing the lots to evolve naturally.

226 Cross-shore depths and alongshore lengths of the 60 lots and the widths of the dry beach
227 fronting them were determined to the nearest meter from the 16 April 2016 images using the
228 Google Earth measuring tool at the scale of 1:1000. Lot dimensions were differentiated on the
229 landward side by roads and sidewalks, on the seaward side by the dune crest, and alongshore by
230 fences or change in vegetation at the margin of neighboring lots. Private ownership often extends
231 onto the beach, but beaches are maintained by the municipalities, not by private owners. Beach
232 widths were measured from the wetted uprush limit to the dune crest in the lots and in the natural
233 area. Distance from the foredune crest to dense vegetation was also measured in the natural area
234 to determine how far landward vegetation typical of the backdune would be expected if natural
235 processes were allowed to occur unfettered by human action.

236 Estimates of vegetation cover and dense vegetation cover in the dune environment were
237 made for each of the 60 lots on the 2010 pre-storm and 2016 post-storm images. These values
238 represent percentage of lot area to the nearest 5%. Total cover included grasses, shrubs and
239 trees. Dense cover is the percentage of lot with shrub thicket and trees; these values are not
240 mutually exclusive of total vegetation cover. The percent cover occupied by houses and other

241 structures (all termed structures) in 2010 was measured to the nearest 5%. The percentage in
242 structures is mutually exclusive of vegetation cover. The percentages of cover that are not total
243 vegetation cover or structures are considered bare ground capable of being vegetated. The aerial
244 data were restricted to times when images were available, which was from late September
245 through April. The growing season for annual beach plants is June through early September, so
246 most of the annual beach and dune plant species are not visible. The data thus reflect perennial
247 vegetation cover rather than total cover and underestimate total vegetation cover during the
248 growing season. Annual plants are the first to colonize after storm damage and typically take a
249 minimum of 4-6 years to be replaced by perennial species (Kelly 2014, Dugan and Hubbard
250 2010, Godfrey and Godfrey 1981). Since these are sparse plant communities compared to the
251 perennial dune and woody vegetation that formerly occupied the sites, the general trends
252 described are believed representative overall. The perennial species are what is growing during
253 the critical storm season.

254 Empty private lots were visited on the ground in October 2016, four years after the storm.
255 Estimates of the economic value of empty lots offered for sale were gathered from
256 www.zillow.com in February 2017 and used to evaluate the feasibility of buying properties for
257 conservation or public use. The largest listed lots were selected because they had the greatest
258 restoration potential.

259 **4. Results**

260 Fewer than 20 shorefront lots were vacant in the 9 km-long segment prior to Hurricane
261 Sandy; 339 lots in that segment had houses. Houses were completely removed from 79 of the
262 lots because of storm damage. Sixty lots that formerly had houses remained empty as of April
263 2016. Summary data on these lots in 2016 (Table 1) indicate that the cross-shore depths of lots

264 was nearly three times the widths of beaches fronting them. The narrowest beaches (0 m) were at
265 the newly-constructed bulkhead. The greatest alongshore extent of any lot was 44 m (Table 1),
266 but the greatest alongshore extent of contiguous empty lots was 243 m along 9 lots.

267 Beach widths in the natural area were unconstrained by human attempts to retain a fixed
268 position by structures or dune-building programs and varied from 41-73 m with a mean of 56 m.
269 The distance from the dune crest to the seaward-most beginning of the shrub zone in the natural
270 area varied from 36 m to 70 m, with a mean of 57 m. The combined width of beach and depth of
271 empty lots averaged 89.6 m, which is less than the average distance to shrubs under natural
272 conditions. The implication is that the first row of many properties would be too close to the
273 water to provide the dense vegetation found in the backdune zone if left to evolve naturally.

274 Site visits in October 2016 revealed that large cultural debris was removed from all empty
275 lots. Fig. 2 is typical of the appearance of empty lots four years after the storm. Wooden-slat
276 sand fences (Fig. 2) were the most conspicuous cultural features. Fences were used to control
277 aeolian transport, build foredunes and demarcate property boundaries. Evidence of stewardship
278 of the municipally-managed seaward foredune was occasionally seen in new vegetation plantings
279 (Fig. 2), but the privately-managed portion of most lots showed no indication of active
280 landscaping after clearance of debris. The most conspicuous native vegetation was American
281 beach grass (*Ammophila breviligulata*), planted on the foredune, and isolated patches of seaside
282 goldenrod (*Solidago sempervirens*), apparently occurring through natural colonization landward
283 of the foredune (Fig. 2). The density of native vegetation was often in small patches at the
284 margins of lots where the surface was not graded following removal of structures or where sand
285 had accumulated against fences, creating incipient dune forms on an otherwise deflated surface
286 (Fig. 2, left foreground).

287 Empty lots that had for sale signs showed no sign of actions to improve the environmental
288 image. The three lots identified as available in Mantoloking were 21-30 m wide and listed at
289 US\$2.899-\$3.799 million. The 21 m wide empty lot in Fig. 2 was listed at \$3.375 million; the
290 two neighboring lots with houses intact were \$4.5 and \$4.74 million.

291 Before Sandy, many lots were well vegetated landward and seaward of houses and within
292 vegetated strips along boundaries between lots (Fig 3a), with much of the vegetation being
293 woody shrubs (densely vegetated category in Table 1). Much of the pre-existing vegetation was
294 disturbed by overwash or aeolian transport from the storm (Fig. 3b). By 2016, undeveloped lots
295 were mostly devoid of woody shrubs (Table 1) or pre-existing topographic diversity (Fig. 3c).
296 Some of the vegetation that survived the storm was removed mechanically along with the
297 remnant structures to expedite clearance of debris. Decrease in vegetation cover through time on
298 developed lots where houses were not removed or were rebuilt by 2016 (Fig. 3d) implies that
299 little human attention was given to aid reestablishment of vegetation, whether the lots were
300 occupied or not. The stabilization of foredunes seaward of lots restricted transport of sand inland
301 from the beach to create new incipient dunes on the lots, and no attempts were made to
302 reestablish topographic diversity using earth-moving equipment.

303 The lots that were large enough to accommodate houses but were vacant in the study area
304 prior to Hurricane Sandy provide perspective on the potential for evolution of the new
305 undeveloped enclaves between developed lots. The largest of these pre-existing undeveloped
306 enclaves is at Bay Head (Enclave A Fig. 4). The vegetation in this enclave and on the
307 undeveloped Enclave B, north of Enclave A, was not as dense prior to the storm as typically
308 occurred on developed lots. The storm eliminated the dune and its vegetation in undeveloped and
309 developed lots alike. Enclave A remained as an undeveloped backshore used for beach

310 recreation, rather than being fenced and planted to encourage dune growth. This use prevented a
311 vegetated dune from occurring where the pre-storm dune was. Enclave B, in contrast, was
312 planted after the storm and had greater vegetation cover and topographic diversity by April 2016
313 (Fig. 4d). The extension of the seawall (Fig. 4d) isolated the former backshore and remnant dune
314 from the active foreshore along this whole segment. Sediment was subsequently bulldozed on
315 top of the seawall to create an artificial dune (Fig. 5).

316 The new bulkhead in Mantoloking was also covered by a bulldozed dune. Subsequent winter
317 storms exposed the face of the bulkhead to a maximum depth of 7.25 m. Accretion subsequently
318 occurred, but portions of the bulkhead are exposed periodically, creating a barrier between the
319 beach and dunes (Fig. 6). Beach plant communities, embryo dunes, shore bird and sea turtle
320 nesting sites are normally concentrated in the landward portion of the backshore (Kelly, 2016),
321 but this space is restricted or eliminated by construction of walls seaward of the line of
322 shorefront houses. The two new protective walls in the 9 km-long segment eliminated the
323 potential for full evolution of the backshore on 47 of the 60 lots that remained undeveloped as of
324 April 2016. Sediment bulldozed on top of the bulkhead and seawall creates an artificial dune, but
325 winter storms periodically expose the walls and separate the beach from the dune. Natural
326 evolution of the morphology of the dune landward of the walls may be precluded, but the shelter
327 provided by the wall can facilitate establishment of backdune species that require some shelter
328 from salt spray and wind stress.

329 **5. Discussion**

330 Natural coastal landforms are dynamic, and this dynamism contributes to the diversity of
331 morphology and surface conditions and the coexistence of different stages of landscape evolution
332 that provide landscape mosaics contributing to the sustainability of flora and fauna. In contrast, a

333 flat, raked backshore, a linear well-vegetated dune, and a graded backdune planted with non-
334 coastal species or kept free of vegetation is what many residents and municipal managers see.
335 Storms offer the opportunity to reestablish some of the natural values lost in developed areas.
336 The impossibility of returning to pristine nature should not deter efforts to regain elements of the
337 natural environment. Compromise solutions must be found if residents and visitors will not give
338 up traditional uses of the beach, if the foredune is primarily valued as a protection structure and
339 if private property owners will not abandon the land they now occupy (Nordstrom, 2008).

340 We focus on the backdune environment in private ownership, where the rationale and
341 guiding principles for managing dune resources are poorly developed relative to the publicly
342 managed beach and dune (Mitteager et al., 2006; Nordstrom, 2008). The assessment of
343 conditions four years after Hurricane Sandy indicates that return to a natural system is not going
344 to occur, requiring a fresh approach to management on the part of private land owners.
345 Topographic diversity, sand burial and landform mobility may be key to formation of backdune
346 habitats and their variety under natural conditions, but at least species that are less dependent on
347 mobile landforms need not be eliminated or prevented from occurring.

348 The reasons land remains vacant can be many and varied. Some owners could be waiting for
349 the optimum price before selling their lots; potential buyers may be reluctant because of an
350 unfavorable economic climate; some owners who wish to stay could be waiting for insurance
351 payments to defray expenses; some owners could be waiting for implementation of the planned
352 beach nourishment project before building structures. The reason the lots remain vacant is
353 beyond the scope of this paper. Our interest is in whether the lots can be purchased for public use
354 or, if not, how nature can be accommodated on them.

355 Home buyout programs are becoming popular as mitigation (Binder et al., 2015), but
356 application of buyout programs is limited by reluctance of homeowners to relocate, reluctance of
357 local governments to reduce their tax base, and expectation that public funds will prevent the
358 market from discounting the value of properties at risk (Kousky, 2014). Changes in coastal
359 governance would also be needed to ensure program success (Abel et al., 2011). We propose that
360 demonstrating the natural value of coastal habitats can help retain species diversity in the short
361 term while providing a basis for acceptance of natural vegetation that will facilitate decisions to
362 convert to more dynamic natural landscapes in the future when occupation of the seaward row of
363 buildings becomes less tenable.

364 Market and policy incentives for development and redevelopment in coastal communities
365 with great tourism potential presently overwhelm attempts of planners to discourage
366 development (Andrews, 2016; Holcomb, 2016). The high cost of lots may be more of a deterrent
367 to purchase by public agencies and environmental organizations for conservation than to private
368 developers, who can recoup their expenses in rebuilding and resale. The political need to direct
369 most or all public funding directly to human constituents can also constrain actions to improve
370 environment and wildlife benefits (Van Abs and O'Neil, 2016). No action has been taken by
371 public agencies to purchase empty lots, and the lots are likely to be developed in the future
372 because of their great economic value. If the area occupied by new buildings is similar to the
373 area devoted to buildings prior to the storm (Table 1), just over $\frac{3}{4}$ of the area of lots could be
374 devoted to natural vegetation. The task involves finding ways to underscore the value of adding
375 natural vegetation to lots, whether houses are built on them or they remain vacant.

376 Shores unconstrained by structures can develop wider beach/dune gradients than portions of
377 the developed shores adjacent to them. A wide beach provides greater protection against wave

378 runup and a greater source area for delivery of sediment to the dune by winds (Keijzers et al.,
379 2014; Davidson-Arnott et al., 2005). Beach plant communities, embryo dunes, shore bird and sea
380 turtle nesting sites concentrated in the landward portion of the backshore (Kelly, 2016) would
381 also be favored by a wide beach. Space is restricted or eliminated by protective walls.
382 Construction of the new bulkhead as a post-storm response indicates that naturally-evolving lots
383 were viewed as weak points in protection plans for the houses and infrastructure adjacent to them
384 and landward of them.

385 Hard shore protection structures are likely to become increasingly important to reduce coastal
386 risk in densely populated segments of coast (NRC, 2014), even in locations where beach
387 nourishment is presently preferred (Pilkey and Cooper, 2014). Protection structures may prevent
388 natural evolution of the undeveloped enclaves, but they need not preclude establishment of
389 native species landward of them. Lack of vegetation cover by April 2016 reflects the initial storm
390 changes to the soil conditions and the short time for natural succession to occur, especially given
391 the lack of good seed sources in the highly developed area. These constraints to establishment of
392 vegetation can be offset by human actions. Property owners can contribute to restoring habitat
393 and ecosystem services in developed areas (Mitteger et al., 2006; Cerra, 2017), but regulations
394 based on safety considerations or incentives based on aesthetic appeal, appreciation of natural
395 heritage or economic benefits may be required to get owners to take action.

396 Vegetated enclaves in urban areas have aesthetic and therapeutic value (Ulrich, 1986; Nordh
397 et al., 2009). Vegetated dunes provide a sense of nature that can be appreciated by residents
398 (Feagin, 2013). Interventions through landscape management and enhancing people's knowledge
399 and experiences can help establish desirable relationships between aesthetics and ecology and
400 help achieve ecologically beneficial landscapes that are culturally sustainable (Gobster et al.,

401 2007). Aesthetic appeal can provide a sense of nature, not degradation. The portion of coast most
402 severely damaged by Hurricane Sandy lacked aesthetic appeal and vegetation diversity, four
403 years after the storm.

404 A case can be made for the value of applying natural landscaping to shorefront properties to
405 assure viability of species in the dune environment and reduce the high maintenance costs
406 associated with exotic species that are not adapted to the stresses (Mitteager et al., 2006). This
407 case can be made for properties where houses survived but ground cover was eliminated.

408 Vegetation reduces net erosion on the dune, making its role in coastal defense an important
409 ecosystem service (Silva et al., 2016). Vegetation also restricts the amount of sediment blown
410 from the beach inland onto private properties, as do fences, seawalls and bulkheads. Actions to
411 create a new foredune begin immediately after major storms, so there is little opportunity for
412 wind-blown sand to re-create hummocky topography on empty lots farther landward. Where
413 sediment input from the beach is not possible, planting must be devoted to the more stable
414 backdune species.

415 Post-storm improvements are often piecemeal and the work of individuals, not the whole
416 community (Andrews, 2016). Planting vegetation on the seaward portion of the foredune is a
417 municipally-supported action that contributes to dune growth. Beaches and dunes on private
418 lands are not accessible to the public, but restoration of ecosystem functions and services can be
419 considered a common good worthy of public action. Linking market and human wellbeing
420 outcomes to ecosystem protection and restoration offers hope for sustaining ecosystem benefits,
421 although these options are relatively untested (Ruckelshaus et al., 2013). Achieving restoration
422 goals on private lots may be enhanced by initiatives by local governments or environmental
423 groups that do not require buyout of properties. These initiatives include extending municipal

424 planting programs to private properties, educating residents and the professional landscapers they
425 hire about the advantages of planting natural species, providing tax credits or permit exemptions
426 for natural landscaping, or requiring use of native coastal species in municipal ordinances.
427 Ordinances based on safety could highlight the value of the species in trapping and stabilizing
428 sand, resisting erosion and being more tolerant of salt spray than exotics.

429 Planting suggestions, including species that should not be planted, are often available, even if
430 they are not presently used (e.g. Mitteager et al., 2006; Wootton et al., 2016). The landward side
431 of the foredune could be planted with coastal grasses, wildflowers and shrubs. *Ammophila*
432 *breviligulata* is often used as the sole vegetation planted by coastal municipalities in New Jersey.
433 This species helps promote establishment of other plants sown along with it, but it is unlikely to
434 persist landward of the foredune. Accordingly, reliance on this species alone (as is often
435 practiced) is not recommended (Wootton et al., 2016). Native species such as *Solidago*
436 *sempervirens*, *Myrica pensylvanica*, *Prunus maritima* and *Panicum amarum* (coastal panic grass)
437 could be retained outside the footprint of a new house constructed on the lot. Not all species that
438 have natural value are likely to be well received. *Toxicodendron radicans* produces berries eaten
439 by a variety of birds, provides good nesting and hiding places for animals, and is a good
440 stabilizer (Wootton et al., 2016), but it can create rashes on people. *Parthenocissus quinquefolia*
441 occupies a similar niche and can be substituted for *T. radicans*. Dune wetlands, may not be well
442 received, especially because they are perceived as breeding ground for insects. Trees have a
443 positive effect on preference (Ulrich, 1986), so the native red cedar (*Juniperus virginiana*) and
444 American holly (*Ilex opaca*) could be used to contribute to diversity and aesthetic appeal.

445 Aesthetically pleasing native species have many advantages over lawn grass and other non-
446 coastal vegetation or gravel as ground cover. Obtaining greater familiarity with natural

447 landforms and habitats may facilitate acceptance of plans for adapting to sea level rise that are
448 more compatible with natural processes when shorefront properties are damaged by future
449 storms.

450 **6. Conclusions**

451 Storm damages provide an incentive for homeowners to leave the coast, but economic and
452 institutional constraints can prevent this from occurring. Our investigation of effects of
453 Hurricane Sandy indicate that storm damage and post-storm clearance operations both contribute
454 to loss of topographic and vegetation diversity. Revegetation of storm damaged lots appears
455 slow, but can be aided by human efforts. Municipally-managed foredunes are often planted, but
456 private owners appear to take little action to revegetate their properties landward of that zone.
457 Programs to encourage native vegetation plantings on private lands offer a relatively inexpensive
458 means to restore some of the natural values lost in the development process. Undeveloped lots
459 can be perceived as weak points on a developed coast and lead to extension of protection
460 structures alongshore, preventing natural evolution of the beach and dune as linked geomorphic
461 features. Loss of this linkage need not prevent native vegetation typical of backdune species in
462 stable environments to be established on private lots landward of protection structures.
463 Revegetating lots can offer an image of nature that can favor acceptance of managed retreat in
464 the future when occupation of the shorefront becomes less tenable.

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725 Table 1. Summary statistics for the 60 lots where houses were removed and not rebuilt by 2016.

	mean	Min.	Max.
Post-storm (2016)			
Beach width (m)	23.4	0	54
Lot depth across shore (m)	66.3	31	102
Lot length alongshore (m)	23.4	12	44
Vegetated area (%)	17.7	0	60
Densely vegetated area (%)	8.1	0	45
Pre-storm (2010)			
Vegetated area (%)	49.8	10	80
Densely vegetated area (%)	34.8	0	80
Structures (%)	24.3	15	45

726

727

728

729 **List of figures**

730

731 Fig. 1. Study sites on the ocean coast of New Jersey.

732

733 Fig. 2. Bay Head, NJ in October 2016 (looking southeast), showing a lot left empty after
734 destruction of the house during the storm (foreground) and a house to the right that survived the
735 storm. Both lots were for sale October 2016. The bare sand between the two lots is a municipal
736 access path. The vegetated dune ridge to the left rear was built by bulldozing sand over a
737 seawall.

738

739 Fig. 3. Mantoloking before and after Hurricane Sandy. Sources: Google Earth images.

740

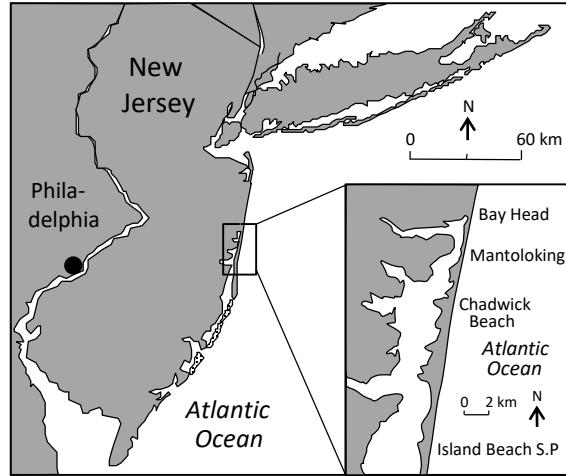
741 Fig. 4. Bay Head before and after Hurricane Sandy. Sources: Google Earth images September
742 2010, November 2012 and April 2016.

743

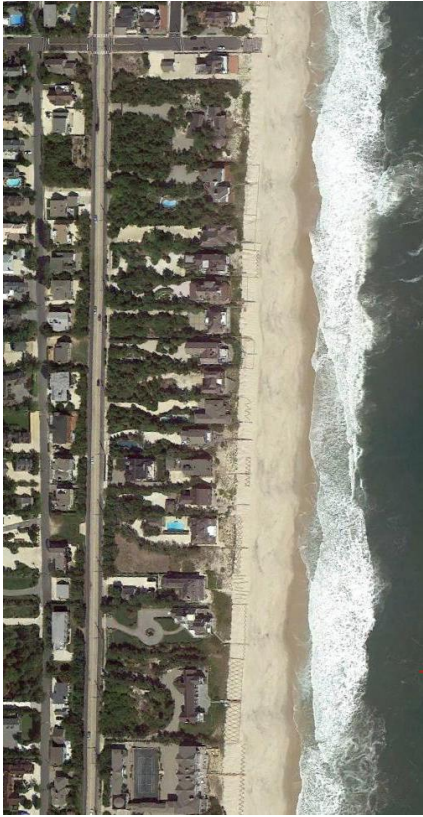
744 Fig. 5. Undeveloped enclave at Bay Head (Enclave A, Fig 4) on 5 October 2016. The bulldozed
745 and planted dune in the center of the photo covers a new seawall.

746

747 Fig. 6. Exposed portion of steel bulkhead in October 2016, looking south. The narrow beach
748 provides little protection against wave attack from small storms creating a scarp that persists to
749 interfere with transfers of sediment and fauna between beach and dune.



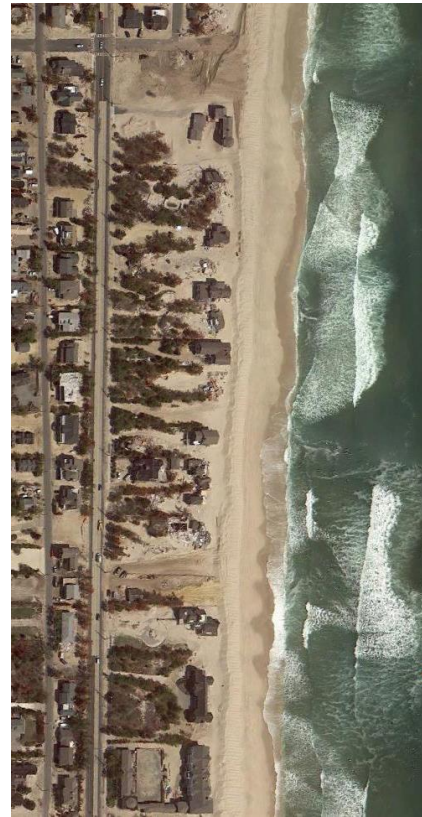




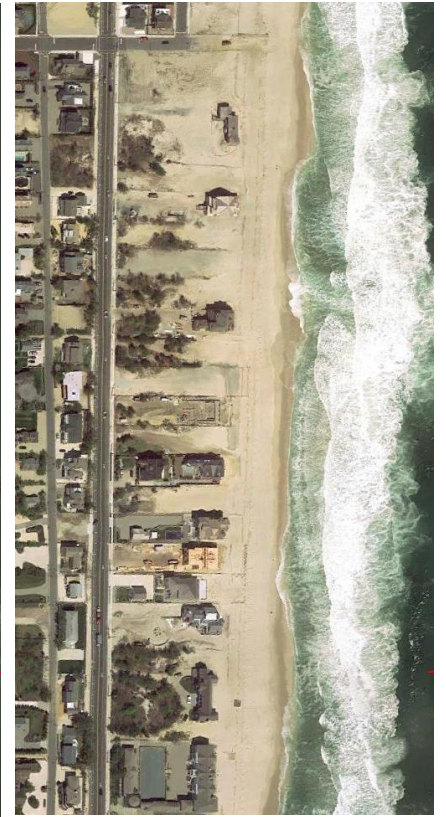
a. 20 September 2010



b. 3 November 2012



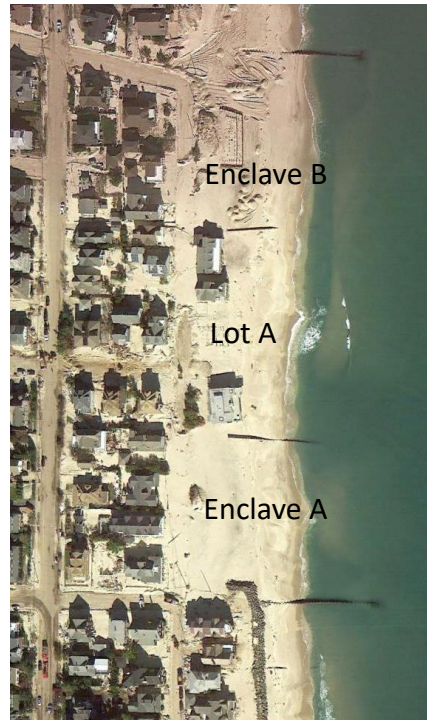
c. 25 April 2013



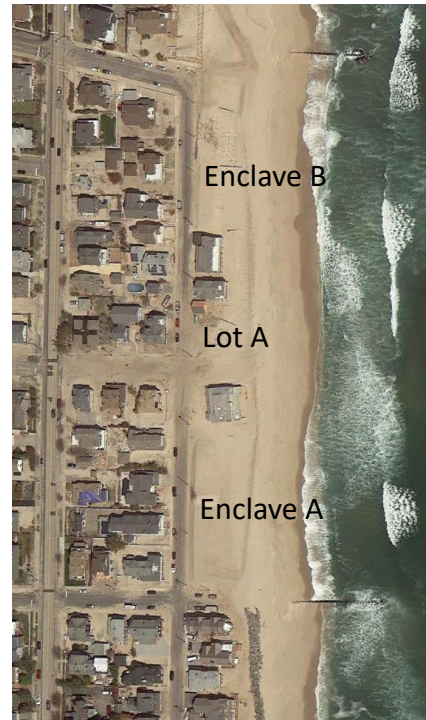
d. 16 April 2016



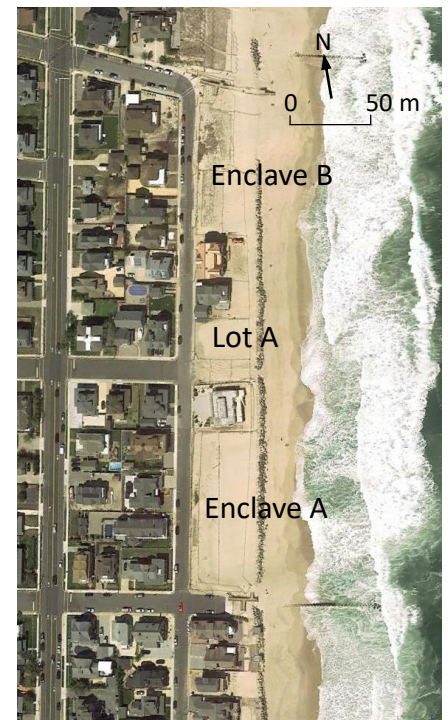
a. 20 September 2010



b. 3 November 2012



c. 25 April 2013



d. 16 April 2016



