

Human-Centered Flood Mapping and Intelligent Routing through Augmenting Flood Gauge Data with Crowdsourced Street Photos

Bahareh Alizadeh, Ph.D. Student

Department of Construction Science, Texas A&M University, College Station, TX 77843, USA

Phone: 979-458-0182, E-mail: bahareh.alizadeh@tamu.edu

Diya Li, Ph.D. Student

Department of Geography, Texas A&M University, College Station, TX 77843, USA

Phone: 979-845-6523, E-mail: diya.li@tamu.edu

Julia Hillin, M.S. Student

Department of Geography, Texas A&M University, College Station, TX 77843, USA

Phone: 979-458-1096, E-mail: juliahillin@tamu.edu

Michelle A. Meyer, Associate Professor

Department of Landscape Architecture & Urban Planning, Texas A&M University, College Station, TX 77843, USA

Phone: 979-845-7813, E-mail: mmeyer@arch.tamu.edu

Courtney M. Thompson, Assistant Professor

Department of Geography, Texas A&M University, College Station, TX 77843, USA

Phone: 979-458-1096, E-mail: cthompson24@tamu.edu

Zhe Zhang, Assistant Professor

Department of Geography, Texas A&M University, College Station, TX 77843, USA

Phone: 979-845-6523, E-mail: zhezhang@tamu.edu

Amir H. Behzadan, Clark Construction Endowed Associate Professor (*corresponding author*)

Department of Construction Science, Texas A&M University, College Station, TX 77843, USA

Phone: 979-458-0182, E-mail: abehzadan@tamu.edu

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ABSTRACT: The number and intensity of flood events have been on the rise in many regions of the world. In some parts of the U.S., for example, almost all residential properties, transportation networks, and major infrastructure (e.g., hospitals, airports, power stations) are at risk of failure caused by floods. The vulnerability to flooding, particularly in coastal areas and among marginalized populations is expected to increase as the climate continues to change, thus necessitating more effective flood management practices that consider various data modalities and innovative approaches to monitor and communicate flood risk. Research points to the importance of reliable information about the movement of floodwater as a critical decision-making parameter in flood evacuation and emergency response. Existing flood mapping systems, however, rely on sparsely installed flood gauges that lack sufficient spatial granularity for precise characterization of flood risk in populated urban areas. In this paper, we introduce a floodwater depth estimation methodology that augments flood gauge data with user-contributed photos of flooded streets to reliably estimate the depth of floodwater and provide ad-hoc, risk-informed route optimization. The performance of the developed technique is evaluated in Houston, Texas, that experienced urban floods during the 2017 Hurricane Harvey. A subset of 20 user-contributed flood photos in combination with gauge readings taken at the same time is used to create a flood inundation map of the experiment area. Results show that augmenting flood gauge data with crowdsourced photos of flooded streets leads to shorter travel time and distance while avoiding flood-inundated areas.

Keywords: Flood; crowdsourcing; artificial intelligence; floodwater depth; route optimization; emergency management.

1. INTRODUCTION

Urbanization, growing coastal population, climate change, and deforestation are the main drivers of increased flooding worldwide [1, 2, 3], and are expected to contribute to a tenfold increase in the annual flood loss over the next several decades (from \$6 billion in 2005 to \$60 billion in 2050) [4, 5]. Furthermore, rising global temperatures result in higher amounts of moisture retained in the atmosphere, which could lead to flooding in regions that have not experienced floods in the past [6]. The post-industrialization rise in the global mean sea level [7] has also led to more floods and storms. Currently, more than one billion people live in areas just 10 meters above high tide lines, which may be inundated in the near future due to changes in the hydrological cycle [8]. In Europe alone, more than 200 million people live in coastal regions (within 50 km from coastal lines) [9], and it is expected that a significantly larger population will be exposed to flood risks due to continued sea level rise and growing coastal population. Among European countries, the Netherlands has the highest relative population (58%) living in flood-prone areas [10]. Research also indicates that by 2100, at least 190 million people globally will experience flooding for the first time [8].

Of the 19% world population at risk of substantial flooding, 89% live in low and middle-income communities with undeveloped or poorly developed disaster risk management practices [10]. First responders and evacuees in these areas have limited access to accurate and timely flood risk information which hinders flood mitigation and preparedness [11]. Since flood risk management involves multiple stakeholder groups (e.g., residents, search and rescue teams, emergency managers, insurance companies), timely access to unified and reliable flood information is of the essence [12]. The anticipated elevated risk of flooding in many parts of the world also necessitates

innovative risk management approaches that can effectively navigate uncertainty, remove duplication, and utilize various publicly available resources and data [6].

Traditional approaches to flood mapping use in-situ flood sensors and stream gauges in or near bodies of water to monitor water levels, and consequently, extrapolate this information to estimate the extent of flooding in the surrounding areas. However, since these setups are primarily installed outside residential zones, obtained data may not fully reflect reshaped surface topography and microtopographic variations commonly seen in urban environments, ultimately yielding large estimation errors [13, 14]. For example, in a 2009 study, the comparison of elevation data extracted from the National Elevation Dataset (NED) and survey benchmarks yielded an error of 14.9 feet [15]. The main motivation of the research presented in this paper is to generate high spatial resolution flood maps for intelligent routing in and around residential neighborhoods by incorporating user-contributed flood photos with live stream flood gauge data. In achieving this goal, we are mainly interested in knowing whether complementary floodwater depth data obtained through the visual analytics of crowdsourced photos can help create accurate real-time information for flood inundation mapping. The central hypothesis of this study is that adding street-level floodwater depth data to existing flood gauge data will improve the quality of evacuation routing optimization. Our technical methodology is derived from the outcome of a community needs assessment survey that informs different aspects of technology design including a new crowdsourcing platform, named Blupix, used to integrate user-contributed photos with floodwater depth estimation models [16]. The effectiveness of this approach is assessed by carrying out route optimization on flood gauge data augmented with crowdsourced data.

In the remainder of this paper, first, a thorough review of the background of this research is conducted along three dimensions: community needs assessment, floodwater depth estimation

methodologies, and route optimization for finding flood-free evacuation routes. Next, a detailed description of the designed methodology is presented, followed by a case study using data from the 2017 Hurricane Harvey in Houston, Texas, to demonstrate the applicability of the proposed approach and assess model performance. Lastly, results are presented and discussed, conclusions are drawn, and limitations and future research directions are outlined.

2. BACKGROUND AND RESEARCH NEED

The review of the literature conducted in this section is organized into three parts: community needs assessment, floodwater depth estimation methodologies, and route optimization to find flood-free evacuation routes. Each part forms a critical step of the designed methodology in this research.

2.1. Community Needs Assessment

Effective communication of flood risks helps raise public awareness and plays a critical role in increasing community resilience against natural hazards [17, 18, 19, 20, 21, 22, 23, 24]. In this regard, having access to flood information and mitigation resources at multiple levels (e.g., educational content and training programs offered by state and local governments, reports and evidence collected by rescue teams and emergency managers, documented stories and lived experiences of residents in flood-prone areas) can contribute significantly to improved risk perception and communication [25, 26]. The means and the frequency by which people gather, access, process, and prioritize risk information influence how they make important decisions about sheltering, evacuation, and relocation during disasters [26, 27]. People's perceptions and expectations of disaster risks can also vary over time. For example, it was found that flood risk perception was significantly altered for some residents after being struck by severe flooding [28].

Traditionally, one-way risk communication from the authorities down to the public (i.e., experts informing residents of potential risks of natural hazards) has been used for alerting communities about flood risks. However, to promote trust in data and resulting policies and actions, recent research strongly favors two-way risk communication [29, 30], where members of the community actively participate in creating, sharing, and utilizing information about hazard risks, state of the environment affected by the hazard, and forthcoming decisions concerning sheltering, evacuation, and relocation [31]. Recently, various technologies have been used to develop disaster mitigation information systems. However, studies focusing on the technology acceptance model (TAM) in the context of disaster mitigation indicate that gaps still exist between the services provided by the system and the community's real needs [32, 33]. For example, as discussed by Thompson et al. [33], the implementation of most of the currently available decision support systems such as CEMPS (designed by [34] for damage assessment) and ARTEMIS (designed by [35, 36] for floods) is limited. Integrating community input in technology design can be a potential solution to the lack of acceptance of and trust in flood mitigation and risk communication technologies [36]. Crowdsourcing the data collection, for instance, can promote data transparency, as well as technology usefulness at the time of a disaster [37, 38, 39].

Another common approach to understanding community perception of involved risks is through conducting needs assessment surveys. Community surveys are used to study people's opinions and experiences about potential natural hazards. Researchers in New South Wales, Australia, for example, designed a community survey to identify factors influencing people's perception of flooding, and concluded that gender, age, proximity to rivers, and duration of living in flood-prone areas are the main influencers of low flood risk perception in many residents [40]. For example, it was found that the perception of the risk to property was greater for older people. Also, the lack

of awareness about flood risk was found to be higher in male respondents. In a 2010 study, a public survey was conducted in Boulder, Colorado to investigate how people perceive and react to flash flood warnings issued by the U.S. National Weather Service [41, 42]. Researchers found that approximately 75% of respondents trust flash flood warnings at least to some extent. However, even those who understood and noticed flash flood warnings were not completely aware of what preparatory actions to take after receiving such alerts. These and several other studies highlight the need for community-driven approaches to risk communication, evacuation planning, and hazard mitigation, rather than adopting “one-size-fits-all” solutions that may not fully consider the needs and priorities of the residents in affected areas.

2.2. Flood Depth Estimation Techniques

Over the years, various flood mapping systems have been proposed and developed by governments and scientific institutions [43]. In the U.S. and Canada, the Flood Damage Reduction Program (introduced in 1976) and the National Flood Insurance Program (introduced in 1968) were set up for flood mapping and mitigation [44, 45]. Following numerous flood events in the 1990s, large-scale flood mapping systems were developed in Europe [46]. For instance, in Germany and the U.K., flood maps are generated using data obtained from a network of monitoring stations installed near rivers and coasts. Current flood mapping systems use gauge data, hydraulic and hydrologic models [47, 48, 49], light detection and ranging (LiDAR) [50, 51], radar-based precipitation depths, synthetic aperture radar (SAR) images, advanced streamflow measurement [52], digital elevation model (DEM) with an X-band sensor, and short-wavelength microwaves transmitted by satellites [53]. Among these methods, aerial imagery and DEM models may not provide accurate data in developing areas and places where vegetation and urban structure are dense because of surface variability [54]. Moreover, adverse weather and shaded areas impose restrictions for

overhead imagery [55, 56]. Hydraulic and hydrologic models are also sensitive to data inconsistency, modeling uncertainty, and miscalibration [52, 57]. Furthermore, resulting data might not be readily available to the public [58]. On the other hand, conventional gauge and sensor data are primarily available for fixed stations in close vicinity to riverine and coastal areas, which is hindering effective evacuation planning and search and rescue missions, considering the low granularity of derived flood data relative to the high spatial resolution of the road network [3, 47].

With advancements in computer vision, researchers have attempted to analyze flood-related images and videos for estimating the water depth using omnipresent measurement benchmarks. For example, Chaudhary et al. [59] compared detected submerged objects in images with reference objects (e.g., average human height). The main source of error for this approach was that the distance between cameras and objects (i.e., depth effect) was not considered. Park et al. [60] analyzed and compared photos of submerged vehicles with the most similar 3D generated vehicles, allowing them to estimate the flood depth with a mean absolute error (MAE) of 2.5 inches. Hao et al. [61] used computer vision models to analyze the spatiotemporal progress of urban floods from surveillance videos. These methods, however, rely on analyzing images of measurement benchmarks with different shapes and forms (e.g., vehicles, fire hydrants, bicycles, trees) by assuming predefined sizes for these objects. A more generalizable approach, however, should rely on measurement benchmarks which not only are omnipresent in urban areas and road segments, but also have regulated and standardized sizes and shapes in many geographical regions. Informed by this gap, Alizadeh Kharazi and Behzadan [62] proposed a flood depth estimation approach using stop signs as measurement benchmarks, due to their standardized shape and size. They used conventional image processing techniques to analyze photos of stop signs prior to and after floods,

and determined floodwater depth with an MAE of 12.63 inches. Alizadeh et al. (2021) later adopted a similar method for flood mapping and evacuation route planning using Geographic Information System (GIS) [3]. Building on our previous work, in this paper we utilize object detection as a faster and more accurate method for flood depth estimation.

More recently, various forms of deep convolutional neural networks (CNNs) have been introduced for high-accuracy object detection in photos and videos. These models can be used to detect objects of interest (e.g., traffic signs, vehicles, people) in flood photos and make inferences about the depth of floodwater. Object detection models such as Single Shot Detector (SSD) [63], Deconvolutional Single Shot Detector (DSSD) [64], RetinaNet-101-500 [65], and Region-based Fully Convolutional Networks (R-FCN) yield mean average precision (mAP) of 45.4% with 16 frames per second (FPS), 46.1% with 12 FPS, 53.1% With 11 FPS, and 51.9% with 12 FPS on the Microsoft COCO dataset [66], respectively. The You-Only-Look-Once (YOLO) model, that was proposed by Redmon et al. [67], uses a single neural network to predict bounding boxes and class probabilities in one round of image evaluation, enabling object detection in near real-time with high accuracy. The latest official version of the YOLO model by the date of this study, i.e., YOLOv4 [68], achieves 65.7% mAP with 65 FPS on the Microsoft COCO dataset. The performance of this model surpasses previous versions by 10% in AP, and 12% in FPS, primarily due to enhanced feature extraction enabled by the cross-stage-partial-connections network (CSP) with the Darknet-53 CNN [69], along with spatial pyramid pooling (SPP) for filtering important features, and the addition of PANet [70], a path aggregation network aimed at more efficient parameter aggregation.

2.3. Route Optimization for Wayfinding in Flood Events

Evacuation planning is a major component of flood management as it guides the movement of people and goods from at-risk places to safe areas [71 ,72]. In recent studies, optimization- and simulation-based models have been used for evacuation routing [73]. Flood evacuation has been increasingly recognized as being a critical component of disaster management adaptation to floods [74]. Previous research has particularly focused on formalizing the evacuation process into different stages including the warning stage, withdrawal stage, and shelter stage, and finding separate solutions to each stage [74, 75]. However, recent research by Insani et al. [75] shows that complex evacuation solutions may not work well in no-notice or short-notice evacuation situations that could occur immediately after a disaster strikes. As there is only limited information (e.g., velocity and spread of floodwater movement) within a short response time, researchers have also considered interpolation techniques [76, 77] or buffer decay function [78] to compensate for limited data and support large-scale flood mapping. To date, however, the literature on interpolation techniques for flood mapping in real-world route optimization scenarios is limited. Stepanov and Smith [72] utilized multi-objective route optimization and M/G/C/C state-dependent queuing networks to minimize travel time, distance, and traffic delays. In another study, single-objective optimization and evacuation simulation were used to maximize the number of evacuees and minimize travel time during flood events [79]. Researchers have also utilized route optimization and CPLEX, a high-performance optimization software, to optimize evacuation time and route for no-notice evacuation of transit-dependent citizens [80].

The routing problem is one of the most studied combinatorial optimization problems, first mentioned in 1959 as the *truck dispatching problem* to determine an optimal route for a fleet of gasoline delivery trucks between a terminal and several service stations [81]. One important variant of the routing problem is emergency evacuation planning [82], which aims to evacuate

residents from a hazard-inundated region to a safe place in the shortest possible time and on the safest path. A recent work by Alizadeh et al. [3] considered a distance decay function to generate flood depth maps and conduct routing using the A* search algorithm [83]. To overcome data scarcity in the experiment scenario, the distance decay function applied a Gaussian buffering function to approximate floodwater depth in areas surrounding a point with field-verified floodwater depth reading. Previous work has utilized various interpolation methods to map flood hazard. Berens et al. [84], for instance, used the inverse distance weight method to plot the flood map in a riverine area. Another common way to plot a flood map is the kriging interpolation method [85, 86, 87]. For example, Nezhad et al. [88] used residual kriging with flood gauge data to estimate regional flood frequency. In another study, Zhang et al. [89] used empirical Bayesian kriging to interpolate ground pixels for mapping the digital terrain model (DTM) for flood vulnerability mapping.

3. METHODOLOGY

As shown in Figure 1, the designed methodology in this research consists of four steps, namely conducting a community needs assessment survey, designing an evacuation decision support platform based on the identified needs, creating enhanced flood depth maps using multiple data sources, and using enhanced flood depth data for risk-informed route optimization. In this section, first a brief description of a community needs assessment survey, that was conducted to inform the research design, is presented. Next, the design approach to developing an evacuation decision support platform followed by an enhanced flood depth mapping system using multiple data sources is described. The system uses paired pre- and post-flood stop sign photos to estimate the depth of floodwater, and consequently uses this information to carry out risk-informed route optimization.

Figure 1. Key steps of the designed methodology.

3.1. Conducting a Community Needs Assessment Survey

To effectively incorporate user input into technology design and validation, we first conducted a needs assessment survey in local communities in Houston and Galveston, Texas, that are among the most vulnerable to flood risk in the U.S. Stakeholder involvement ensures that the designed technology and tools have a high degree of practicality among intended users [90], while also helping improve the quality, functionality, and ease of use of the developed tools, resulting in increased user satisfaction of the research outcomes [91]. Survey respondents were recruited using snowball sampling by sharing the survey link with several community partners and distributing the survey on social media, university email lists, and local outlets. The survey asked respondents to share their past experiences with flooding and rescue operations, and describe the types of information that would have helped them make rescue and evacuation decisions. Survey data were collected via Qualtrics, an online survey application, and included both closed-ended and open-ended questions. Quantitative data were analyzed using descriptive statistics, and qualitative data from the open-ended questions were analyzed by developing codes and combining them into themes [92].

The sample results ($n = 217$) identified several types of information that could enhance the evacuation experience. Both residents and rescue responders stated a need for more accurate flood and route information, as well as access to field data to improve their ability to make decisions during a flood event. Residents focused on more accurate flood data (e.g., flood severity, water level rise) and evacuation information (e.g., traffic conditions, evacuation routes). They also indicated a need for real-time rescue and response efforts and coordination, as well as floodwater conditions. Similarly, rescuers identified a need for real-time floodwater conditions and rescue operations (e.g., rescue progress and completion), in addition to more accurate flood information.

However, rescuers' needs were centered on where to take evacuees, how to transport them to safe places, built environment conditions (e.g., submerged house, debris), and various flood indicators (e.g., water speed, flood depth).

Following the administration of this Qualtrics survey, and in lieu of in-person community meetings with local stakeholders (which was hampered due to the COVID-19 pandemic), we hosted three virtual discussions with civilian and rescue operator stakeholders. In particular, we coordinated two virtual discussions with nonprofit organizations that conduct volunteer search and rescue activities in flood and coastal storm events. Each event included 3-6 rescue volunteers who described their information needs and technology use during flood rescue operations. We also hosted a public event attended by 15 people to discuss the tool development and flood needs.

3.2. Designing an Evacuation Decision Support Platform Based on the Identified Needs

Based on the identified community needs, we developed a crowdsourcing application, named Blupix, using web-based GIS. The backbone of this platform is a CNN architecture that estimates the depth of floodwater in user-contributed photos by detecting stop signs and comparing pole lengths in pre- and post-flood photos of the same sign. Figure 2 illustrates the graphical user interface of Blupix, which gives users the ability to upload images of flooded stop signs, and view previously uploaded photos that are either paired (with corresponding pre-flood images of the same sign) or unpaired. Each photo pair also displays the calculated floodwater depth at the location of the stop sign.

Figure 2. *The graphical user interface of the Blupix crowdsourcing application.*

To host the Blupix application, we developed an advanced cyberinfrastructure using container technology. As shown in Figure 3, we used the Model View Controller (MVC) software design pattern, where the *View* displays information (e.g., user profile, flood information, collected stop sign images), and the *Controller* processes the users' connection. The user interface is developed

using a modern front-end framework named React J.S. (a.k.a., React). Once the React application is developed and ready to deploy, a Webpack middleware is designed to bundle the entire system to a set of static assets, significantly reducing loading time on the browser for viewing the application [93]. Unlike traditional web development technologies such as HTML and JavaScript, React supports large and complex web development with seamless data manipulation without subsequent page refreshes when users view dynamic pages [94].

Figure 3. *The Model View Controller (MVC) framework of the Blupix crowdsourcing application.*

Except for back-end and front-end modules deployed on a Kubernetes Cluster, we adopted several cloud-native services to support the application development (Figure 4). The front-end components construct the requests made by users and send them to the Google Cloud Platform (GCP). Next, the components render the user interface based on the response received from GCP. A PostgreSQL database is designed to support a back-end server to store relational data (e.g., user profile, flood height, flood date). However, non-relational data in the image cannot be easily stored in PostgreSQL. Thus, after converting the image data to binary data, we integrated Microsoft Azure to store large amounts of unstructured pre-flood and post-flood data. The last part of this software architecture consists of a Docker Hub to mount the code. With this image library, we built our development automation workflow to speed up the application deployment.

Figure 4. *Illustration of the system architecture of the Blupix crowdsourcing application.*

3.3. Creating Enhanced Flood Depth Mapping Using Multiple Data Sources

3.3.1. Floodwater depth estimation from paired stop sign photos

As previously mentioned, in this study, the objects of interest for flood depth estimation in street photos are submerged stop signs. By comparing the height of a stop sign pole before and during a flood event, an estimate of the depth of floodwater at the location of the stop sign can be made. In many parts of the world, traffic signs are regulated and have standardized shapes, colors, and

dimensions. In North America, for example, the octagon shape of a stop sign has a width and a height of 30 inches and 36 inches on single-lane and multilane roads and expressways, respectively [95]. However, sign poles have various lengths based on the traffic load and the characteristics of the road where they are mounted. As Figure 5 illustrates, a constant ratio can be calculated by dividing the actual size of the stop sign (in inches) by the detected size of the same sign (in pixels). This ratio is then used to estimate the pole length in inches. Conducting this operation for paired pre- and post-flood photos of the same stop sign will yield the overall pole length (P) as well as the above-the-water pole length (P' , the portion of the pole that is not submerged in water). The difference between these two lengths is an estimate of the depth of floodwater at the location of the stop sign (D).

Figure 5. Flood depth estimation using paired pre- and post-flood photos of a stop sign.

A customized YOLOv4 object detection model is adopted to size stop signs and poles in photos, and count the number of pixels corresponding to the width and height of detected objects. The network architecture of this model comprises a backbone for extracting the main features of the input image, a head that is trained to detect specific objects of interest, and a neck which processes extracted features (Figure 6). The model output consists of detected bounding boxes with confidence scores along with associated classes. For best performance, the model is pre-trained on 80 classes from the Microsoft COCO dataset, including stop signs. Since the original YOLOv4 model is not trained to detect poles, transfer learning is used for training the model for pole detection without losing previously learned general features. To this end, pre-trained weights of all layers are frozen, except for the last three YOLO layers which are fine-tuned using the new training set. The training set consists of 334 post-flood photos (web-mined), 334 pre-flood photos (extracted from the Microsoft COCO dataset), as well as 61 pre-flood and 71 post-flood web-mined zero label photos of other traffic signs. Furthermore, since stop signs appear large enough

in most of the images, the standard network resolution of the YOLO model is reduced from 416×416 to 320×320 . While this lower resolution does not compromise the quality of stop sign and pole detection, it lowers the computational cost of the training process.

Figure 6. *The architecture of YOLOv4 modified for detecting stop signs and their poles in photos.*

Training is initially performed for 4,000 iterations, five complete epochs, and using a learning rate of 0.001, Adam optimizer [96], batch size of 1, and subdivision of 64. Moreover, random and real-time data augmentation is utilized to increase the size of the training set by creating slightly modified copies of existing images (through changing hue, saturation, exposure, horizontal flipping, or adding mosaic filters) [68]. Training time is approximately 12 hours with an average loss of 0.567 on a Lenovo ThinkPad laptop computer with 7 cores, 9750H CPU, 16 GB RAM, and Nvidia Quadro T1000 GPU with a 4 GB memory. To prevent overfitting (inability to generalize well to new data), 5-fold cross-validation is utilized by dividing the training set into five subsets, each constituting 20% of randomly selected (but mutually exclusive) images from the training set. The model is then trained five times on four subsets and validated on the remaining subset. The mAP of the model is calculated as the average of all five computed mAPs across all validation sets. Finally, the model is trained on the training set with the optimum number of iterations (calculated as 3,000 before overfitting is observed) and further tested with unseen data.

3.3.2. Performance of the object detection model

To measure the performance of the YOLOv4 model, ground-truth information is generated by manually labeling pre- and post-flood photos for objects of interest (i.e., stop signs, poles). For each detection, Equation 1 is used to calculate the intersection over union (IoU) considering the pixel overlap between the predicted bounding box (B') and the ground-truth bounding box (B). A threshold IoU value of 50% is adopted to differentiate between true and false detections, and

subsequently calculate precision and recall for each object class. The AP for each class is determined as the area under the precision (the proportion of detected positive cases that are real positives) and recall (the proportion of real positive cases that are identified as positive) curve (Equation 2). Finally, mAP is computed from the AP of all individual classes, as formulated in Equation 3.

$$IoU = \frac{B' \cap B}{B' \cup B} \quad \text{Equation 1}$$

$$AP = \frac{1}{N} \sum_{i=1}^N P \Delta r_i \quad \text{Equation 2}$$

$$mAP = \sum_{i=1}^N AP_i \quad \text{Equation 3}$$

3.4. Using Enhanced Flood Depth Data for Risk-Informed Route Optimization

In this step, the Dijkstra routing algorithm [97] is applied to calculate a flood-free evacuation route. To this end, a flood risk map is first built for route optimization by overlaying gauge data with floodwater depth data. Generally, values between two closely located points can be predicted through point interpolation. The accuracy of this interpolation, however, is affected by the sparseness of the interpolation points. Using stop sign points in addition to gauge data can enhance the density of interpolation observations. We use Empirical Bayesian Kriging (EBK) [98] as a geospatial interpolation method to generate a flood risk map for route optimization. EBK is different from other kriging methods as it reduces the tendency to attain the overall mean value of variables and allows large deviations for predicted values over space [99]. Spatial autocorrelation (i.e., increasing similarity of spatial features with decreasing distance) is assumed in all geostatistical methods [100]. Particularly, we utilize EBK with semivariogram to evaluate the diminishing similarity among flood data points over distance [99]. Equation 4 is used to interpolate flood depth values for gauge points and stop sign points using the EBK method with a power

semivariogram model. In this Equation, h is the distance, a and b are positive constant parameters, and n denotes the parameter of nugget effect as an intercept of variogram function.

$$\gamma(h) = n + b|h|^a \quad \text{Equation 4}$$

The parameters in Equation 4 are estimated by restricted maximum likelihood (REML) [98]. According to the EBK implementation by Krivoruchko et al. [98], the main kriging method can be simplified as in Equation 5, where K denotes the number of observation points, z_i is the observation point in location s_i , $y(s_i)$ is the transformed Gaussian in the same location, ϵ_i is the normally distributed measurement error of z_i , and function $t(\cdot | \theta)$ is a transformation to Gaussian process with parameter θ . EBK estimates the semivariogram through repeated simulations of residuals [101].

$$z_i = t^{-1}(y(s_i) + \epsilon_i | \theta) = z(s_i) + \epsilon_i^2, \quad i = 1 \dots K \quad \text{Equation 5}$$

4. RESULTS AND DISCUSSION

To demonstrate the applicability of the proposed methodology, we select 20 paired photos, uploaded on the Blupix app, that were taken during Hurricane Harvey (August 27 – September 1, 2017) in Houston, Texas. These photo pairs are then analyzed by the trained YOLOv4 model for floodwater depth estimation. In addition to stop sign data, we also leverage gauge data to compute flood depth for the areas without paired stop sign photos, and to demonstrate our interpolation method and routing algorithm. The gauge height (a.k.a., stage) is the height of the water in the stream above a reference point, and refers to the water surface elevation in the specific pool or low-lying terrain near the gauge station. For our experiment area, the gauge records in all 1,321 gauge stations in Texas are scraped via the National Weather Service [102]. The average gauge height is calculated by comparing the gauge heights during Hurricane Harvey and the annual mean gauge heights of other years during the same time period of August 27 to September 1, 2017.

4.1. Floodwater Depth Estimation Using Stop Sign Data

The mAP of the model on the validation set is calculated as 97.04%, by taking the average mAP in each of the five training sets. The optimum number of iterations obtained (when the highest mAP is achieved) is 3,000, which is equal to the average number of optimum iterations in the five training sets. The average precision of the model on test data (20 paired photos) is calculated as 100% and 96.54% for the stop sign and pole classes, respectively. The MAE for floodwater depth estimation is 3.80 in. Results are summarized in Table 1.

Table 1. Performance of the trained YOLOv4 model on 20 selected paired photos in Hurricane Harvey (August 27 – September 1, 2017) in Houston, Texas. (S=stop sign; P=pole)

4.2. Flood Map augmentation Using Stop Sign Data in addition to Gauge Data

Using ArcGIS API for Python [103], a comparison experiment is created with gauge only and gauge + stop sign floodwater depth data. We use contour lines to represent variations in interpolated flood depth values. We assume the changes between those contour line intervals to be consistent, where each class follows a geometric series with approximately the same number of interpolated flood depths. Figure 7 demonstrates the distribution of stop sign points and gauge points used in this experiment.

Figure 7. Location of start and end points (black pins), flood gauges (green squares), and stop sign points (red circles) in the experiment area.

Figure 8(a) shows the calculated route under the non-flood scenario obtained by regular Dijkstra routing, while Figure 8(b) and Figure 8(c) show optimized evacuation paths with flood depth consideration using EBK and Dijkstra algorithms simultaneously. For best comparison, Figure 8(b) is calculated with only flood gauge data, and Figure 8(c) shows the resulting route when stop sign data is added to flood gauge data. To ensure date/time consistency between flood gauge data

and stop sign data, we use time information retrieved from metadata of flooded stop sign photos to query flood gauge data [102]. The highlighted blue polygons in Figure 8 represent the estimated flooded area, and thick dark blue lines represent suggested routes under no-flood and flood scenarios. Using a 100-inch distance threshold for avoiding flooded areas, the optimized evacuation path with only gauge data, shown in Figure 8(b), conservatively detours several potentially high flood risk areas before reaching the destination safely. In contrast, the route shown in Figure 8(c) generated using the EBK method is a shorter (yet still safe) alternative. Table 2 compares the three routes considering the estimated travel time (driving) and distance obtained using ArcGIS API. Each column represents a routing scenario corresponding to Figures 8 (a), (b), and (c). As shown in this Table, using only gauge data will increase the user's travel time and distance, possibly exposing them to more flood risk over time (since floodwaters move).

Figure 8. Flood mapping and risk-informed evacuation route optimization using EBK and Dijkstra algorithms: (a) regular route planning with Dijkstra algorithm; (b) EBK method with Dijkstra algorithm using only flood gauge data; (c) EBK method with Dijkstra algorithm using flood gauge data and stop sign data.

Table 2. Comparison of three routing scenarios in the experiment area.

5. CONCLUSION

The number and intensity of flood events is expected to increase globally due to asymmetric urbanization, growing coastal population, and climate change. During urban floods, emergency managers, search and rescue teams, and evacuees make decisions based on available data, which may not necessarily represent how floodwaters move in the surrounding areas, especially in and around residential neighborhoods. With the goal of improving the quality of decisions made during flood events to evacuate people or move goods and services while avoiding flooded areas, this

study first conducted a community needs assessment that highlighted the need for (near) real-time data on floodwater conditions, risk-informed evacuation plans, and safe and shortest transit routes. To address these needs, a decision support system was subsequently developed which utilized crowdsourced photos of submerged stop signs to generate street-level flood maps with high spatial resolution (compared to flood gauge data), and develop risk-informed evacuation plans during flood events. The designed floodwater depth estimation method compared photos of submerged stop signs with photos of the same stop signs before the flood. To enable crowdsourced data collection, a web application, called Blupix, was designed and launched. Images collected by the Blupix app were analyzed using a customized version of the YOLOv4 model that was pre-trained on the Microsoft COCO dataset and re-trained on an in-house dataset of stop sign images. This model was deployed to calculate floodwater depth as the difference between sign pole lengths in pre- and post-flood photos. The advantage of using stop signs as measurement benchmarks is that their shapes and sizes are standardized, and a large number of these signs are installed and easily recognizable in urban areas (compared to the relatively fewer number of conventional flood gauges). Finally, a route optimization algorithm was implemented based on the generated inundation map to determine the shortest flood-free evacuation route.

To evaluate the efficacy of the designed approach, 20 paired pre- and post-flood photos of stop signs from Hurricane Harvey (2017), in Houston, Texas were selected. The mAP and the average detection time of the model on the test data were 98.27% and 0.10 seconds, respectively. Route optimization was first implemented on gauge data. This was followed by generating a flood map using gauge + stop sign floodwater depth data. Results indicated the effectiveness of the proposed method in determining shorter transit routes during flood events compared to the routes generated based on gauge data only.

A key challenge in using crowdsourced data for flood mapping is that technology users might upload incorrect photos [104]. In this study, to remedy potential cases where user-contributed photos are not of expected quality, all image uploads were initially inspected by trained project personnel (a.k.a., app admin), prior to being approved or rejected. Only approved photos were shown on the map. The second challenge is the timeliness of pairing pre- and post-flood photos on the Blupix app. To overcome this challenge and facilitate data collection at scale, the authors are currently designing a computationally lighter version of the object detection model and an easy-to-use user interface that can run on consumer-grade mobile devices, thus enabling geographically dispersed users to assist not only in capturing new post-flood photos of submerged stop signs but also in pairing previously uploaded photos of submerged stop signs with corresponding flood-free views of the same signs. The mobile app will allow the user to either take a geotagged photo at the location of the stop sign or find a pre-flood view of the same stop sign on online mapping systems (e.g., Google Street View). The envisioned user interface and interaction features will ultimately expedite the calculation and increase the spatial resolution of floodwater depth, while supporting personalized, risk-informed route optimization based on user attributes (e.g., age, disability status) and preferences (e.g., points of interest), as well as evacuation resources (e.g., type of vehicle). Additionally, using an interpolation method for flood mapping could be challenging given the spatial disparity of stop signs and gage stations, which may affect interpolation results [105]. Besides increasing the size of the user pool to improve the quality and representativeness of stop sign flood depth data, as part of the future work of this study, we will explore the possibility of integrating well-established hydrological models [106, 107] to compensate for geographical regions with uneven data distribution. In rural areas that lack both stop sign and gauge data, it

would be also possible to explore the usage of remote sensing data as a supplement to support flood mapping with interpolation [108].

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**Step 1: Community
needs assessment survey**

**Step 2: Designing the evacuation
decision support platform**



**Crowdsourced
data collection**



**Paired
photos**



1

2

**Stop sign and
pole detection**



3

**Pole length
calculation**



4

**Flood depth
estimation**

$$P'_{in} = \frac{30_{in}}{S'_{pix}} \times P'_{pix}$$

$$P_{in} = \frac{30_{in}}{S_{pix}} \times P_{pix}$$

$$D_{in} = P_{in} - P'_{in}$$

5

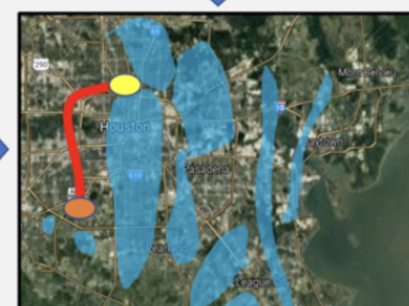
Step 3: Enhanced flood depth mapping



**Augmenting live
stream gauge data**



**Flood inundation
mapping**



**Determining shortest
flood-free route**

Step 4: Risk-informed route optimization



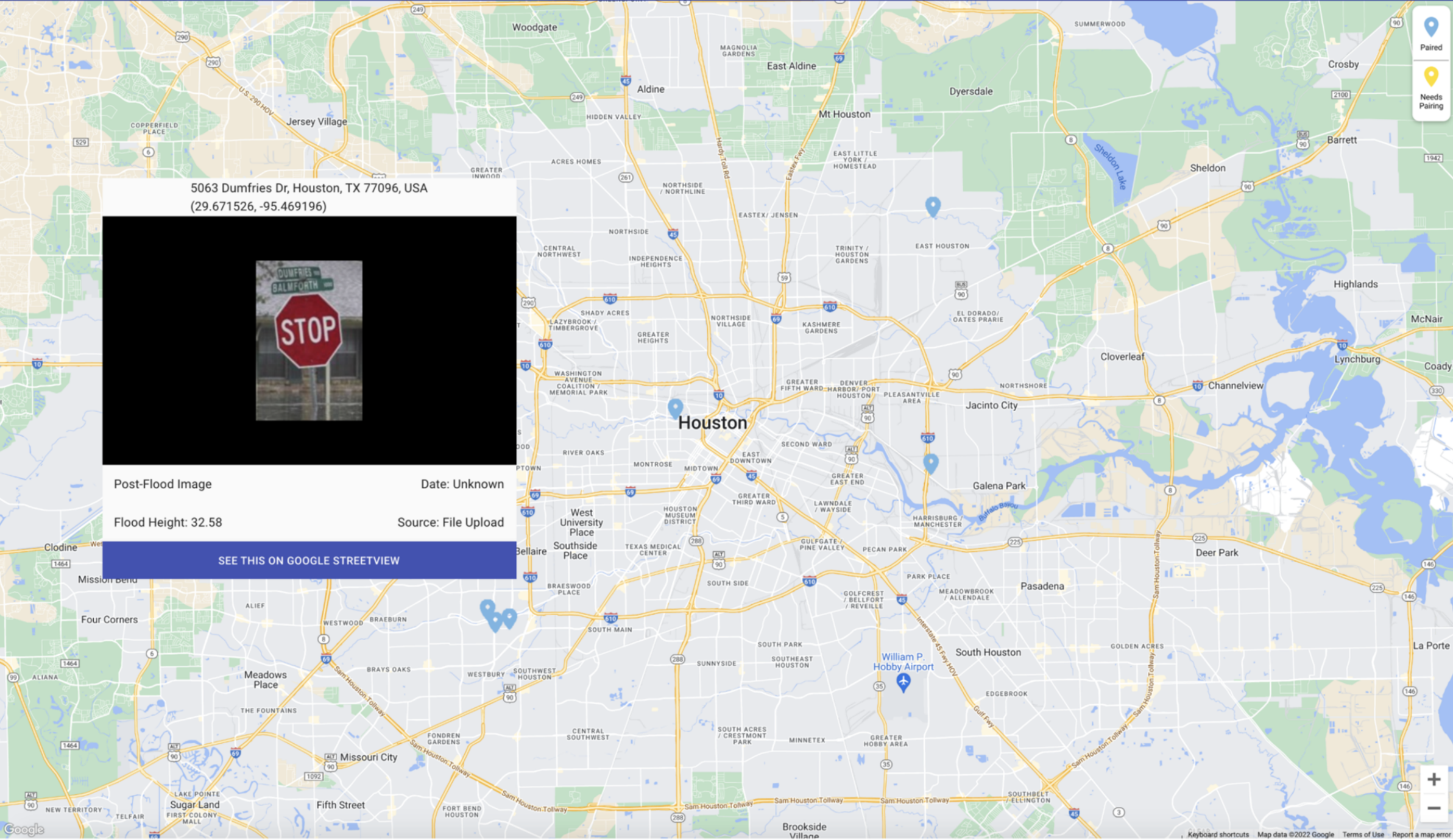
- Upload Photo
- Map
- My Profile
- Our Team
- Help
- Take Survey

Search...

All Photos

Today 1 Week 1 Month 6 Months 1 Year 1+ Years

- Paired
- Needs Pairing



5063 Dumfries Dr, Houston, TX 77096, USA
(29.671526, -95.469196)



Post-Flood Image

Date: Unknown

Flood Height: 32.58

Source: File Upload

SEE THIS ON GOOGLE STREETVIEW



WebPack



MapView

PhotoUpload

Account

GCPStreetView

Approval

React JS Framework

Front-end User Interface



Template

Data Display Logic

View

Upload/Approval/Pair
Workflow Logic

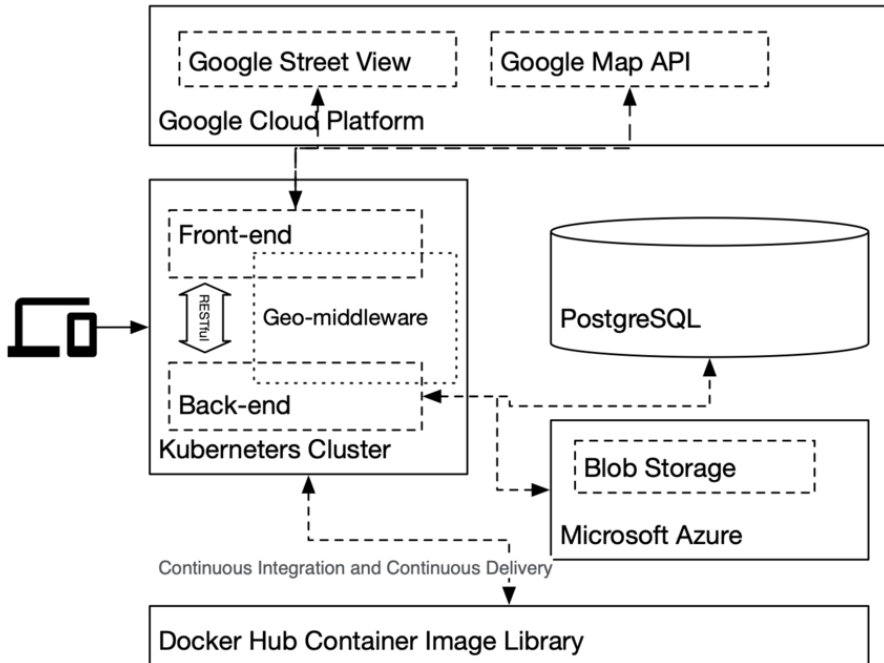
Model

Manipulate Database

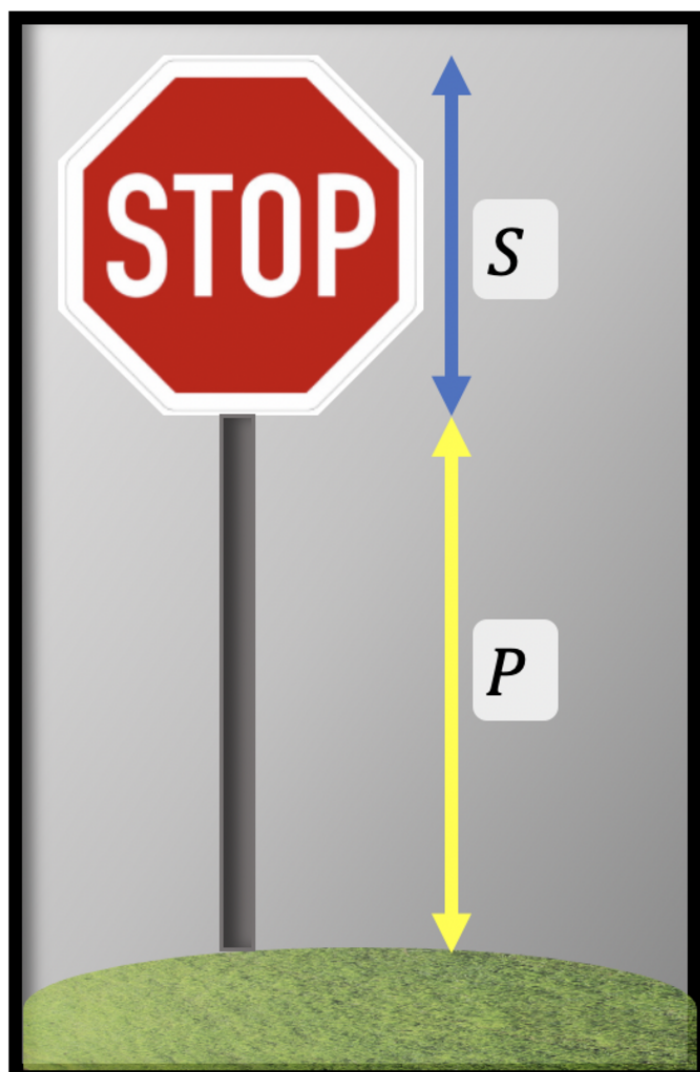
Django Framework

Back-end API

Kubernetes Cluster



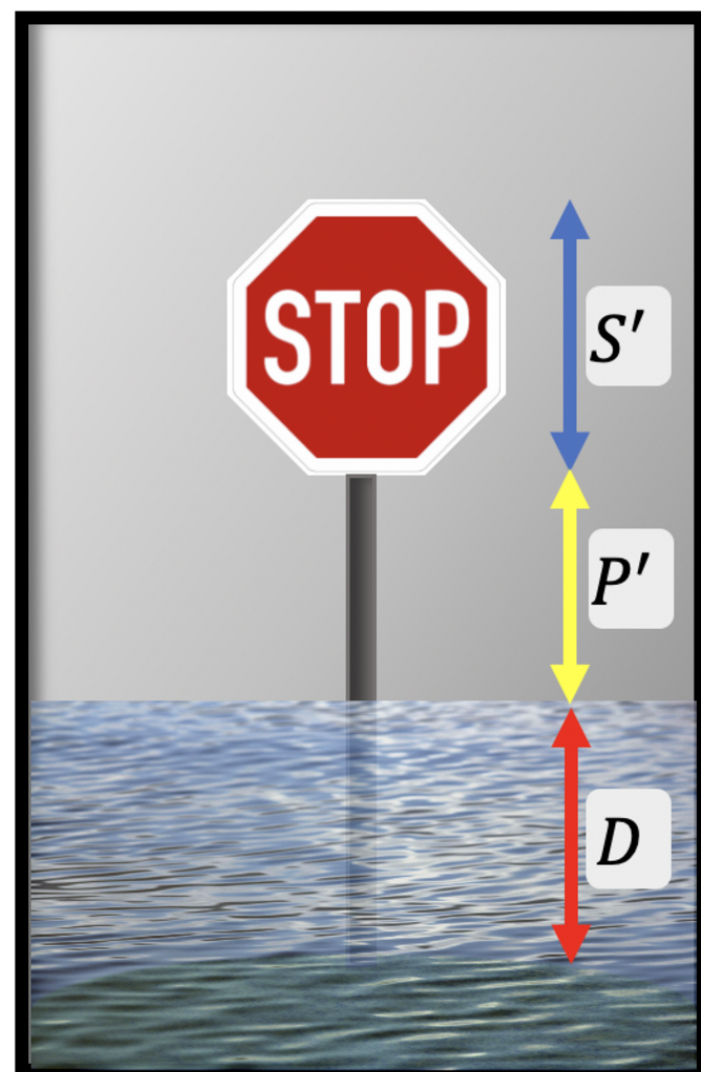
**Pre-flood
photo**



Paired



**Post-flood
photo**



$$P \text{ (in)} = \frac{30 \text{ (in)}}{S \text{ (pix)}} \times P \text{ (pix)}$$

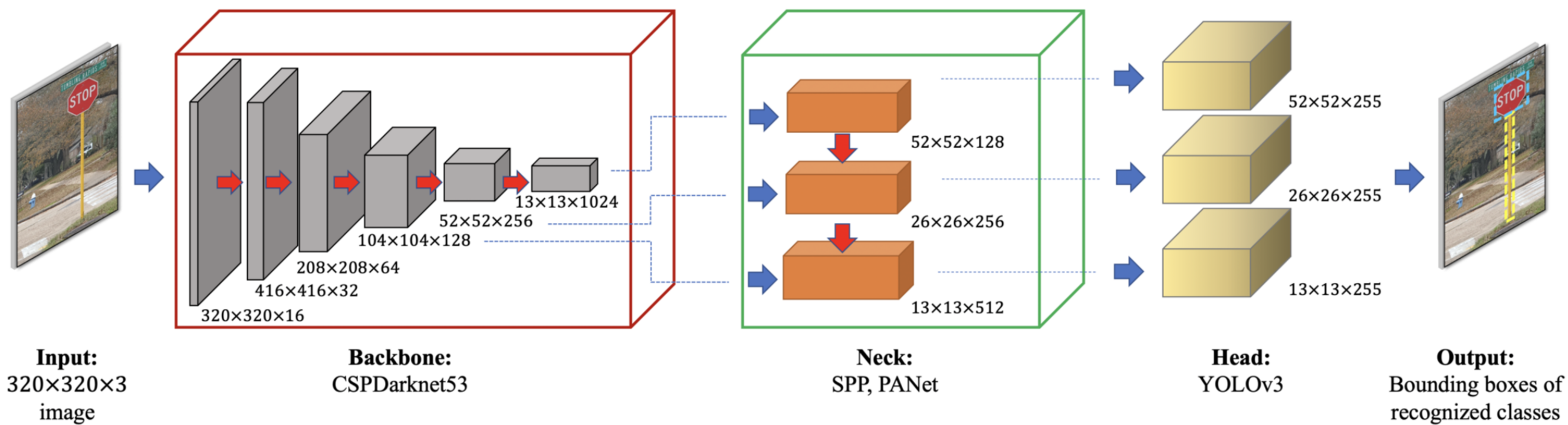
Pre-flood pole length

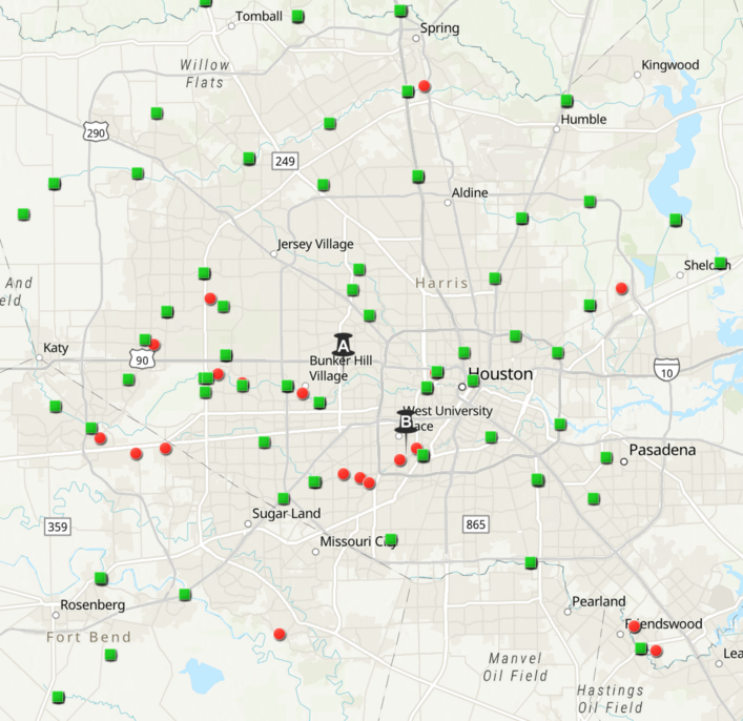
$$P' \text{ (in)} = \frac{30 \text{ (in)}}{S' \text{ (pix)}} \times P' \text{ (pix)}$$

Post-flood pole length

$$D \text{ (in)} = P \text{ (in)} - P' \text{ (in)}$$

Floodwater depth





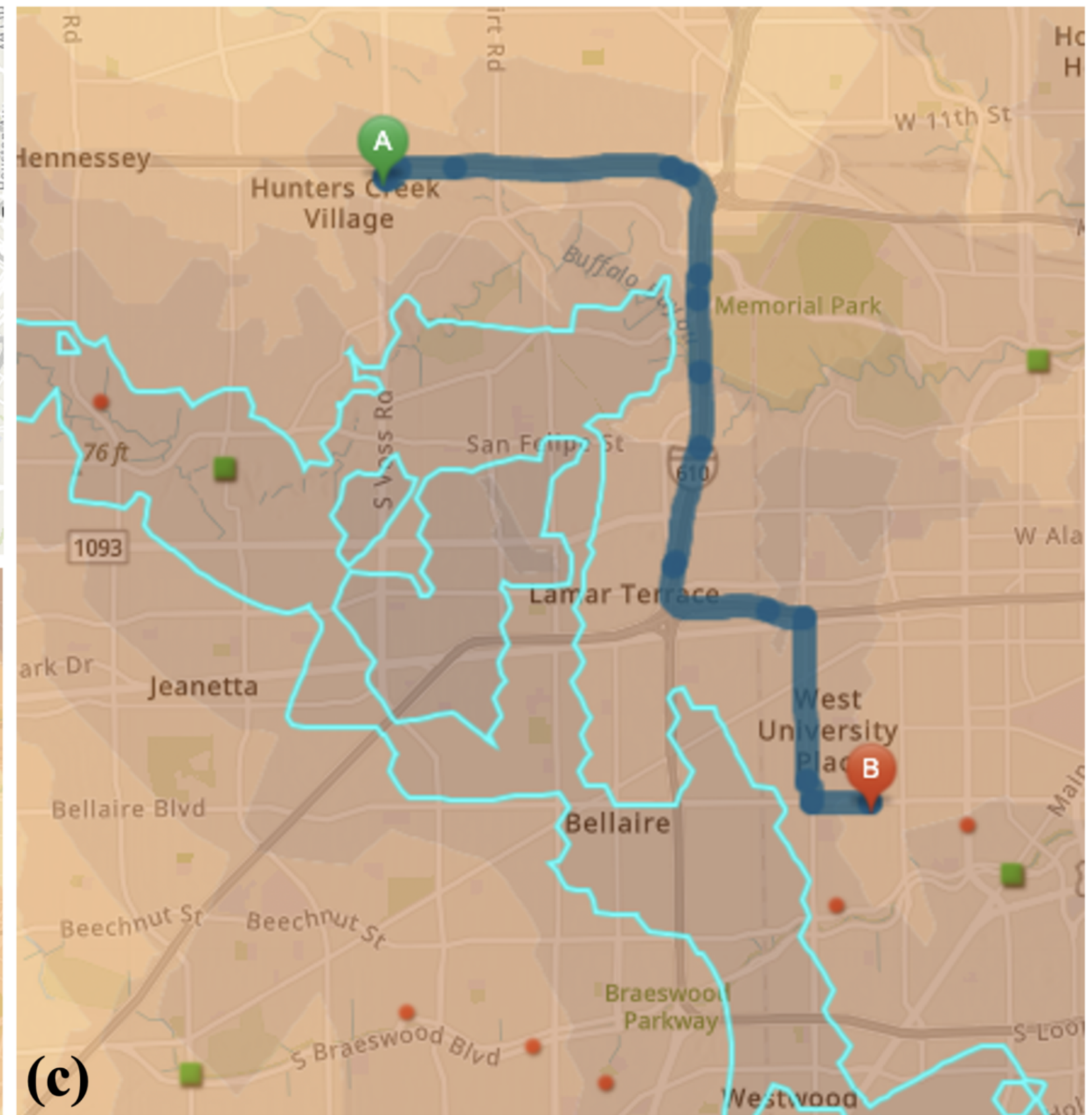
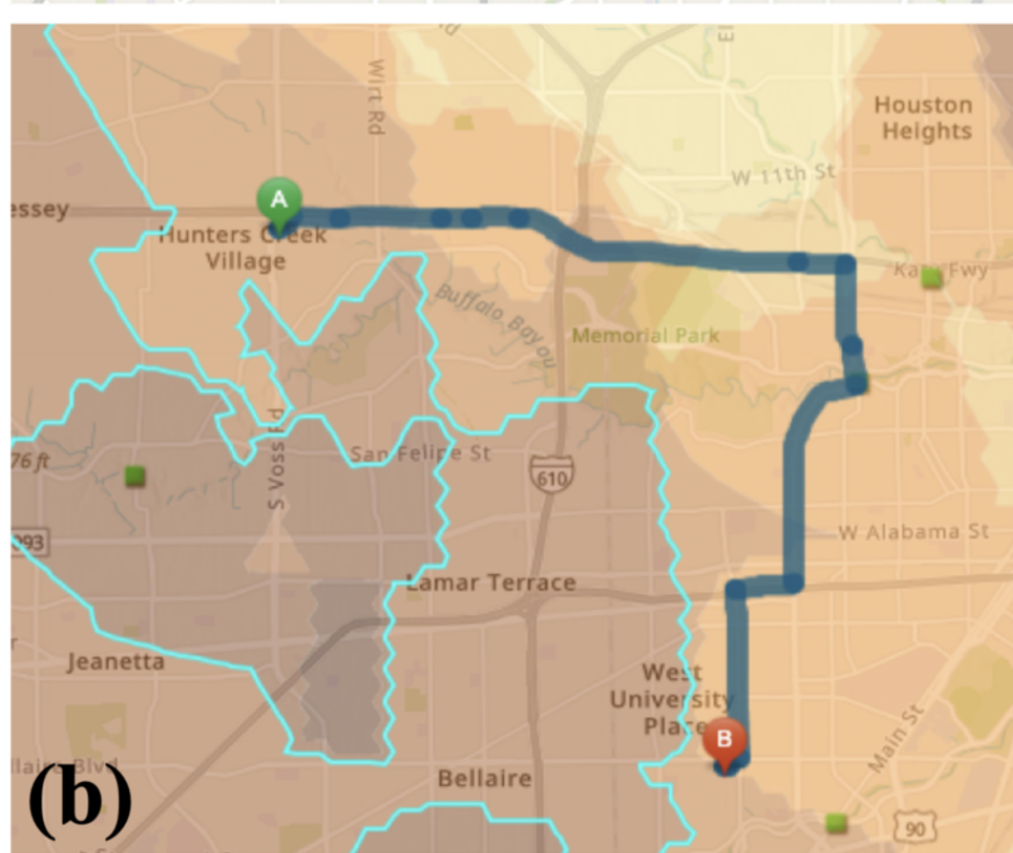
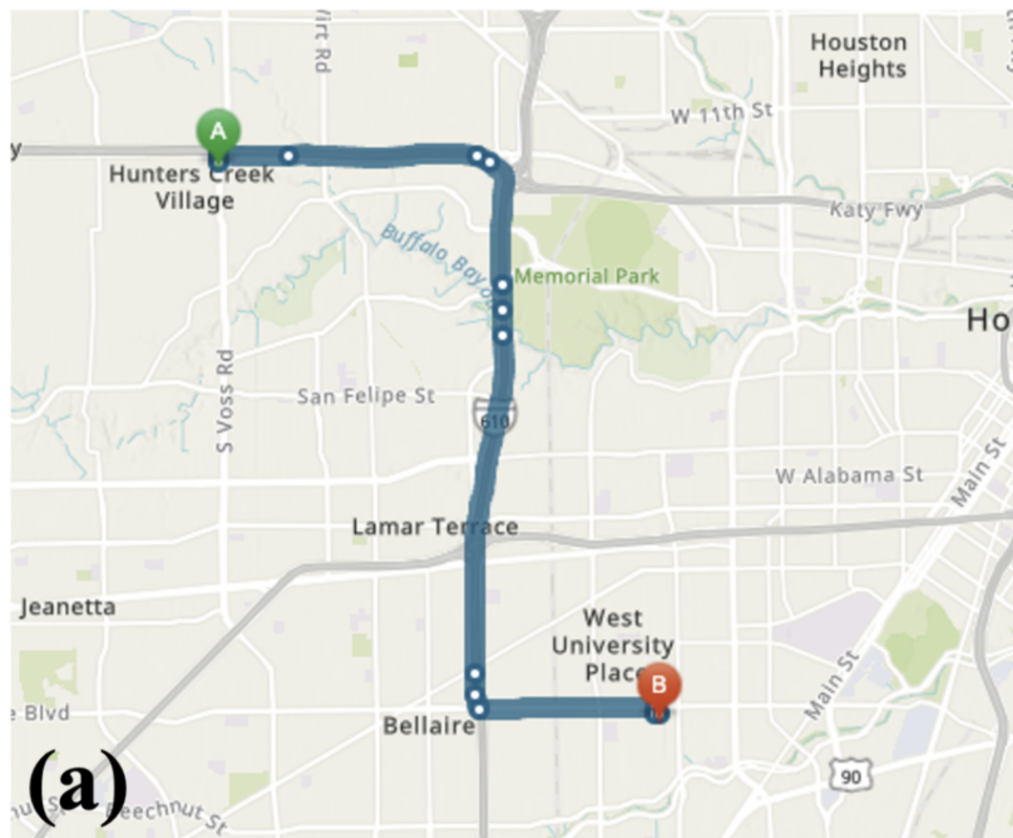


Table 1. Performance of the trained YOLOv4 model on 20 selected paired photos in Hurricane Harvey (August 27 – September 1, 2017) in Houston, Texas. (S=stop sign; P=pole)

Metric	Class	Pre-flood (n=20)	Post-flood (n=20)	All photos (n=40)
Average IoU (%)	S+P	83.10	79.69	81.44
Precision @ 0.25 conf (%)	S+P	93	93	93
Recall @ 0.25 conf (%)	S+P	100	95	98
AP (%)	S	100	100	100
	P	100	92.30	96.54
mAP @ 0.50 (%)	S+P	100	96	98.27
Average detection time (sec)	S+P	0.10	0.10	0.10
MAE of pole length estimation (in.)	P	2.73	2.64	3.80

Table 2. Comparison of three routing scenarios in the experiment area.

Metric	Scenario (a)	Scenario (b)	Scenario (C)
Estimated travel time (driving) (min.)	22	26	22
Total travel distance (miles)	9.99	11.53	9.60