

1 **Mobile Home Resident Evacuation Vulnerability and Emergency Medical Service Access during**
2 **Tornado Events in the Southeast United States**

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22 **Abstract**

23 Tornado mortality is greatest in the Southeast United States (U.S.) due to an elevated tornado
24 risk, a larger total developed land area, and a greater number of mobile and manufactured homes. The
25 National Weather Service (NWS) and Federal Management Agency (FEMA) both recommend that
26 mobile home residents evacuate to a nearby sturdier structure when tornado threats arise. However,
27 previous research has indicated that less than 30% of mobile home residents evacuate their homes during
28 tornado events despite their expressed willingness to flee. This study employs geospatial near and
29 network analysis techniques from mobile and permanent homes to nearby potential sheltering locations to
30 determine possible reasons for the less than ideal sheltering rates. Additionally, emergency medical
31 service response times for mobile and permanent homes are also assessed using a network analysis
32 methodology. Results indicate that the distances and travel times from mobile homes to shelters are
33 significantly greater than that of permanent homes to shelters. The distances and travel times from first
34 responder stations to mobile homes are also greater compared to those associated with permanent home
35 residents. Findings from this research illustrate that in addition to mobile home residents being more
36 physically and socioeconomically vulnerable to tornadoes, they are also disproportionately less served by
37 potential sheltering locations and emergency services due to being located more commonly in rural areas,
38 especially in southern Alabama. Outcomes from this study may also be utilized by emergency managers
39 and policy makers to refine and implement new tornado preparedness and mitigation plans within
40 southeastern U.S. communities.

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45 **Key words:** Tornado, Vulnerability, Hazards, Evacuation, Mobile Home

46 **Introduction and background**

47 Just before midnight on 31 October 2018, the National Weather Service (NWS) in Shreveport,
48 Louisiana issued a tornado warning for portions of Grant and LaSalle Parishes in Louisiana. This
49 warning went out to the public through a variety of methods such as the Federal Communications
50 Commission (FCC) and National Oceanic Atmospheric Administration (NOAA) Wireless Emergency
51 Alert (WEA) system. The timeliness of this alert was especially crucial for a husband and wife located
52 directly in the path of the oncoming warned tornado (NWS 2018). Once the couple received WEA text
53 message alert via their cell phones, they fled their double-wide manufactured or mobile home (MH) for
54 the permanent home (PH) of a nearby family member. After the tornado threat subsided, the couple
55 returned to the area that their home once stood. The tornado had completely destroyed their home leaving
56 a pile of rubble behind that contained all their life's possessions. The couple credited the WEA system
57 and the act of evacuating their home with saving their lives. This anecdote highlights the importance of
58 timely decision-making for protective action during tornado events. It also illustrates that when given
59 enough time to take action, MH residents are able to evacuate their homes for perceived sturdier shelter.

60 The U.S. experiences 800-1,400 tornadoes per year with approximately 20% being rated category
61 2 or greater (EF2+) on the enhanced Fujita scale. A majority of U.S. tornadoes occur in the Central
62 Plains region known colloquially as "Tornado Alley" (Brooks and Doswell 2002; Brooks et al. 2003;
63 Ashley 2007; Gagan et al. 2010; Dixon et al. 2011; Dixon and Mercer 2012; Ashley and Strader 2016).
64 However, most tornado-related deaths take place in the Southeast U.S. where a combination of societal
65 and physical factors lead to elevated tornado mortality rates (Brooks et al. 2003; Ashley 2007; Ashley et
66 al. 2008; Simmons and Sutter 2013; Ashley and Strader 2016; Strader and Ashley 2018). Factors such as
67 a greater number of MHs, larger total developed land area, higher percentage of population living in
68 poverty, more frequent significant tornadoes, and recurrent nighttime tornadoes in the Southeast lead to
69 increased odds of tornado fatalities (Brooks et al. 2003; Ashley 2007; Dixon et al. 2011; Ashley and
70 Strader 2016; Strader and Ashley 2018).

71 Previous research has investigated tornado risk and vulnerability in the Southeast using a variety
72 of methodological approaches and data analysis techniques (Ashley 2007; Schmidlin et al. 2009; Sutter
73 and Simmons 2010; Emrich and Cutter 2011; Simmons and Sutter 2013; Ashley and Strader 2016; Liu et
74 al. 2019). Most notably, studies have concentrated their efforts on better understanding how societal
75 vulnerability shapes disaster consequences (Cutter et al. 2003; Ashley et al. 2008; Schmidlin et al. 2009;
76 Chaney and Weaver 2010; Simmons and Sutter 2013; Ash 2017; Strader and Ashley 2018). A common
77 theme outlined in prior research examining societal vulnerability to tornadoes is the direct relationship
78 between MHs and fatalities (Brooks and Doswell 2002; Ashley 2007; Schmidlin et al. 2009; Chaney and
79 Weaver 2010; Sutter and Simmons 2010; Chaney et al. 2013). A majority of tornado deaths in the
80 Southeast occur in MHs where people are 15-20 times more likely to be killed in a MH compared to a PH
81 (i.e., single-family, duplex, apartment, etc.; Strader and Ashley 2018). In general, greater than 70% of all
82 tornado fatalities are associated with housing (PH or MH) structures (Strader and Ashley 2018). Of these
83 housing fatalities, at least half occur in MHs despite MHs comprising approximately 6% of the total U.S.
84 housing stock (Census 2017). While elevated MH resident fatality rates can be attributed to MHs being
85 more physically vulnerable to tornadic winds (i.e., typically complete destruction of a MH is expected for
86 wind loads approximately 45% of those expected to destroy a PH; McDonald et al. 2006), MH residents
87 are often more socioeconomically vulnerable to hazards compared to those living in PHs as well (Cutter
88 et al. 2003; Fothergill and Peek 2014; Strader and Ashley 2018). This enhanced MH resident
89 socioeconomic vulnerability has been illustrated in prior research to influence resident decision-making
90 and protective actions taken during tornado events (Cutter et al. 2003; Schmidlin et al. 2009; Ash 2017).

91 Because MH residents are more vulnerable to tornadoes, the NWS and Federal Emergency
92 Management Agency (**FEMA**) recommend that persons dwelling in MHs evacuate to a nearby sturdier
93 building or shelter when tornado threats arise (NWS 2015; Ready.gov 2015). However, an estimated less
94 than 20% of MH parks or communities in the Southeast provide storm shelters for their residents,
95 compared to 75% or more of Central Plains MH parks (Schmidlin et al. 2001; Sutter and Poitras 2010).

96 In addition to the lack of MH resident sheltering options in the Southeast, studies assessing the shelter-
97 seeking actions of MH residents have found that despite the recommendation of the NWS and FEMA,
98 less than 30% of MH residents actually evacuate their homes during tornado events (Balluz et al. 2000;
99 Schmidlin et al. 2009; Chaney and Weaver 2010; Chaney et al. 2013; Senkbeil et al. 2012; and Ash
100 2017). Yet, prior research has also suggested that given enough lead time, a majority of MH residents
101 express willingness to evacuate or flee their MH for a perceived safer location such as the home of a
102 relative or friend, place of worship, school, etc. (Ash 2015).

103 The concept of evacuation vulnerability is therefore useful to advance understanding of
104 evacuation difficulties in the tornado context. Evacuation vulnerability refers to spatial and temporal
105 constraints on safe and efficient evacuation behavior imposed by local and regional road network
106 configurations and by access to pre-determined and/or *ad hoc* shelter locations (Cova and Church 1997;
107 Kar and Hodgson 2008; Cova et al. 2013). For example, Cova and Church (1997) demonstrated how
108 geographically isolated neighborhoods in Santa Barbara, California will consistently take longer to
109 evacuate in response to rapid-onset hazards due to a limited number of escape routes coincident with
110 higher population density. Kar and Hodgson (2008) demonstrated evacuation vulnerability in Florida by
111 identifying areas with systematically reduced access to safe public hurricane shelters and potential
112 alternative shelter locations (churches, schools, etc.). Similar work to identify places prone to greater
113 evacuation vulnerability in association with tornadoes is needed to complement existing studies on
114 tornado exposure and household sources of vulnerability (Durage et al. 2014).

115 In addition to the dynamic social, economic, and physical elements that influence MH
116 vulnerability to tornadoes and shelter-seeking actions, rapid response is needed by emergency medical
117 service (**EMS**) teams such as firefighters and other first responders (Brennan and Flint 2007; Ablah et al.
118 2013). Research has illustrated the importance of EMS response times in life threatening situations such
119 as vehicular accidents (Gonzalez et al. 2009), shootings (Fielder et al. 1986), and hazard events (Curtis
120 and Fagan 2013). Although MHs are more susceptible to being destroyed in tornado events, no study to

121 date has examined resident evacuation vulnerability and EMS response times at the fine spatial scale (i.e.,
122 housing unit by housing unit) for a large geographic area (i.e., an entire state). While smaller,
123 geographically focused studies allow for the assessment of local nuances and details pertaining to MH
124 resident evacuation behavior and EMS response time, scaling this knowledge derived from community-
125 driven studies to a large geographic study area provides a more holistic understanding of where to focus
126 tornado hazard-MH resident mitigation efforts. The primary goal of this research is to highlight the
127 potential issue of sheltering during tornado events using a newly created high spatial resolution dataset
128 outlined in Strader and Ashley (2018). This manuscript ultimately serves as a baseline for future research
129 that can investigate the additional physical, socioeconomic, and geospatial details of sheltering and
130 emergency response during tornadoes.

131 **Data and methods**

132 This study seeks to better understand tornado event evacuation vulnerability and EMS response
133 times for Alabama residents by utilizing fine-scale, geospatial data such as PH and MH locations and road
134 network routes to conduct geospatial near and network analyses. Alabama is chosen for this study
135 because it commonly experiences greater amounts of casualties and property damage compared to any
136 other state in the southeastern U.S. (Ashley and Strader 2016; Ash 2017). First, tornado event likelihood
137 and potential impacts on Alabama residents are assessed from 1950 to 2017. Tornado risk is defined as
138 the probability of a tornado of a specific EF magnitude occurring in space and time. Following the
139 methods of Ashley (2007), tornado event data were gathered from the Storm Prediction Center (**SPC**)
140 SVRGIS database and fatality information for tornado events was extracted from a variety of resources
141 such as the National Centers for Environmental Information (**NCEI**) storm event database and Grazulis
142 tornado dataset (Grazulis 1993, 1997). Specifically, these resources provide a narrative of fatal tornado
143 events that can be utilized to determine tornado fatality locations and circumstance of death (e.g., PH,
144 MH, vehicle, outside). To observe regional differences in Alabama tornado risk and mortality, spatial
145 analysis techniques such as gridded frequency and kernel density estimation (**KDE**) methods were

146 applied to the tornado event and fatality data. As a means to provide a measure of tornado event potential
147 within Alabama, NWS-issued tornado watches and warnings for Alabama were also examined from 2007
148 to 2017 using spatial analysis techniques. The tornado watch and warning data were compiled using the
149 Iowa Environment Mesonet (**IEM**) geospatial watch and warning archive. Because storm-based tornado
150 warnings did not become operationally standard until 2007, only the years of 2007 to 2017 were
151 considered for analyses (Harrison and Karstens 2017).

152 Although MH count estimates can be determined at the Census block group geographic level,
153 precise (latitude, longitude coordinates) locations of PHs and MHs within the census block groups are not
154 available via American Community Survey (**ACS**) data. Thus, we employed land parcel data that
155 provides high spatial resolution locations of PHs and MHs in Alabama (Strader and Ashley 2018). While
156 the parcel data capture a majority of precise housing locations in Alabama, supplemental data collection
157 techniques were also utilized to either correct or determine missing home locations within the parcel
158 dataset. Specifically, National Agriculture Imagery Program (**NAIP**) and the ESRI Community Maps
159 Program imagery at 1-meter resolution were utilized in conjunction with a “head’s up” digitization
160 methodology to correct or find missing MH locations. Google Map’s Street View and common MH
161 dimensions (i.e., 5.5-m by 27-m for single-wide) were used to confirm if a structure was a MH and should
162 be added to the dataset. These data collection steps and methodology allowed for a highly accurate and
163 precise collection of MH locations for Alabama. Specific data creation processes and steps are outlined
164 in Strader and Ashley (2018).

165 The total number of housing units (**HUs**) and land use density classifications were derived from
166 the spatially explicit regional growth model (**SERGoM**; Theobald 2005). The SERGoM consists of fine-
167 scale (100-m) gridded estimates of the number of HU per hectare (ha) and classifies HU density as either
168 rural (< 0.062 HU per ha), exurban (0.062-1.236 HU per ha), suburban (1.237-9.884 HU per ha), or urban
169 (> 9.884 HU per ha). Together with the PH and MH point data, the SERGoM land use density estimates

170 were utilized within this study to determine whether a home was located in rural, exurban, suburban, or
171 urban land use.

172 Community-designated tornado shelter (**CDTS**) locations throughout Alabama were also
173 digitized into a GIS. Common types of CDTS were FEMA community tornado shelters (FEMA 2015),
174 schools, places of worship (e.g., churches), or municipal buildings. Because of the wide variety of CDTS
175 types, a sheltering location was deemed as a CDTS if the county or township associated with the shelter
176 facility publicly indicated on a website or by telephone that residents in the area could evacuate their
177 home and flee to the shelter prior to a tornado event. Thus, CDTSs do not necessarily have to meet any
178 wind load or structural criteria to be considered. Because there is no publicly available data repository
179 containing the locations of all CDTSs in Alabama, geospatial data were generated from a variety of
180 resources such as county emergency management websites, local news station press releases, and/or
181 telephone calls made to the local county emergency manager to obtain CDTS addresses or coordinates.
182 Similar to the head's up digitizing process used to generate MH locations, CDTS locations were digitized
183 into a GIS using either an address, latitude-longitude coordinates, or other identifiable location
184 information associated with the shelter. In addition to CDTS locations, critical infrastructure facility (i.e.,
185 EMS stations and hospitals) locations were downloaded from the Homeland Infrastructure Foundation-
186 Level Data (**HIFLD**). EMS stations are made up of a combination of ambulance services (public or
187 privately owned), fire stations (municipality or volunteer), and other first responder services. The
188 combination of MH, PH, CDTS, and EMS locations allow for the assessment of Alabama resident
189 evacuation potential to shelters and EMS response times to homes before and after tornado events.

190 For this particular study, a combination of near and network analysis techniques were employed
191 to determine distance and travel time from PH and MH to the nearest potential tornado shelter (i.e., place
192 of worship, school, or CDTS). Near and network analyses were also conducted using the housing
193 location points and EMS stations or hospitals to provide a baseline estimate of emergency medical service
194 travel times following a tornado event. Near analyses provide a measurement of the shortest distances

195 from geographic point to point without taking any obstacles (e.g., roads, buildings, trees, fences, etc.) into
196 account. This type of distance analysis is often referred to measuring the distance between two points “as
197 the crow flies”. Near distance between two objects is most accurate when two locations are close and the
198 likely path of travel from location to location is a straight line over relatively flat terrain. For example, a
199 MH resident may evacuate on foot to a nearby shelter such as a neighbor’s PH if the distance between the
200 MH and PH is less than 0.5 km. Near analysis techniques are specifically used in this study to measure
201 the distance between homes where residents might flee their housing structure on foot to a nearby family
202 member’s or friend’s PH.

203 Network analysis within a geographic information system (**GIS**) is comprised of connected
204 vertices and edges that allow for the assessment of connectivity, adjacency, and incidence of geographic
205 points (Curtin 2007). In general, network analyses allow for the estimation of distances and travel times
206 for persons who are traveling by vehicle. The research presented herein employs the Environmental
207 Systems Research Institute (ESRI) network analyst toolset made available in the ArcGIS Professional
208 edition. Specifically, the closest route tool within the network analyst suite was employed in conjunction
209 with Alabama’s road network so that objects (i.e., resident personal vehicles and emergency vehicles) can
210 travel through the network from place to place. Comprehensive and highly detailed Alabama road data
211 was compiled from 2013 Tom Tom data made available through ESRI. The road network was extended
212 outside of the Alabama Stateline to prevent any edge effects within the network analysis travel time and
213 distance estimations (Gil 2016). Travel times and distance calculations are measured such that objects
214 traveling through the network do so at the posted speed limit and encounter no barriers (i.e., downed
215 trees, road closures, accidents, etc.). While calculating precise response times is incredibly nuanced and
216 complex (Cutter 2003; Chen et al. 2005; Larson et al. 2006), by extending the road network outside of
217 state lines and assuming travel speeds occur at posted speed limits, we were able to create estimates of
218 first responder travel times and distances to homes.

219 We utilize network and near analyses to generate lower bound estimates of resident evacuation
220 clearance and emergency response travel times, while noting that our analyses do not represent
221 comprehensive estimates of evacuation clearance times, which require consideration of several additional
222 variables. For example, Lindell et al. (2018) provide a framework wherein total evacuation clearance time
223 is calculated as (Equation 1):

$$224 \quad t_T = f(t_d, t_w, t_p, t_e) \quad (1)$$

225 where t_T is a household's total clearance time, t_d is the authorities' decision time, t_w is the household's
226 warning receipt time, t_p is the household's evacuation preparation time, and t_e is the household's
227 evacuation travel time. However, because we do not attempt to estimate t_d , t_w , and t_p in the calculation of
228 resident evacuation and first responder travel times (i.e., $t_d = 0$, $t_w = 0$, and $t_p = 0$), this study only
229 produces *lower bound* estimates of resident evacuation clearance and first responder travel times. Thus,
230 for this particular study we equate travel times for residents and emergency responders to lower bound
231 clearance and response times. Additionally, network and near analysis results in this study also ignore the
232 potential problem of queuing on the evacuation routes when demand (e.g., the number of evacuating
233 vehicles) exceeds supply (e.g., the capacity of the evacuation route system in terms of network geometry
234 and link capacity) because it is unlikely for queuing to arise in more rural areas of Alabama where a
235 majority (80%) of MHs reside. Nevertheless, the lower bound estimates of resident clearance and
236 response times in this study provide an baseline assessment of the tornado-MH resident evacuation
237 problem in the Southeast U.S.

238 **Results**

239 *Tornado climatology and risk*

240 From 1950 to 2017, 1,882 tornadoes occurred in Alabama with 610 being rated significant EF2+
241 and 45 of them as violent EF4+. Northern Alabama has experienced the greatest frequency of tornadoes
242 since 1950, with the highest concentration ($>25 \text{ km}^{-2}$) of tornadoes traversing the corridor between the

243 cities of Birmingham and Huntsville (**Figure 1**). Although the southwestern counties of Mobile and
244 Baldwin are located in a region where tornado density is relatively lower than north-central Alabama,
245 tornado occurrence is also elevated ($>1 \text{ yr}^{-1}$) in these counties. Unlike north-central Alabama where there
246 is a larger percentage of tornadoes that are significant EF2+, many of the tornadoes that have occurred in
247 southwestern Alabama were rated EF0 and EF1 magnitude. The elevated EF0 and EF1 tornado
248 occurrence in these counties is likely attributed to the greater frequency of tornadoes that are produced by
249 non-supercell thunderstorms. For example, coastal thunderstorms in this region often produce
250 waterspouts that move on land and become tornadoes (Brooks et al 2003; Gaiotti et al. 2007). The
251 greater number of EF0 and EF1 tornadoes in Mobile and Baldwin counties may also be attributed to
252 tornadoes spawned by tropical storms making landfall in the region (Edwards 2012). Although
253 population density may be at least partly responsible for the greater tornado frequencies experienced in
254 northern Alabama compared to southeastern portions of the state (e.g., Anderson et al. 2007), Jefferson
255 and Cullman counties have experienced the greatest number of tornadoes since 1950 with 91 and 76
256 tornadoes, respectively.

257 Over the last 67 years, significant tornadoes have resulted in 623 fatalities in Alabama. Despite
258 significant and violent tornadoes making up 32% and 2% of all Alabama tornadoes, they are responsible
259 for 98% and 77% of all fatalities. The 27 April 2011 outbreak single-handedly produced nearly 200
260 tornadoes, 300 fatalities, 2,700 injuries, and an estimated 11 billion USD in damage across Alabama
261 (NOAA 2011). The EF4 Tuscaloosa-to-Birmingham tornado alone was responsible for 65 fatalities on 27
262 April 2011 (Knupp et al. 2013). Again due to the lack of significant or violent tornadoes occurring in
263 Mobile and Baldwin counties, a minimum in Alabama tornado fatalities occurs in this region. Jefferson
264 County has witnessed the greatest number of fatalities since 1950 with 105 followed by Tuscaloosa (63)
265 and Madison (43) counties. Fatality rates are greatest in northern Alabama (**Figure 1**) where there are
266 approximately 51 fatalities per 100 tornadoes. This higher tornado fatality rate is attributed to northern

267 Alabama comprising a higher tornado risk and greater overall number of people exposed to tornadoes
268 compared to southern Alabama.

269 A majority of tornado watches since 2007 have occurred in southwestern Alabama with Baldwin
270 County being under a tornado watch approximately 15 times per year (**Figure 1**). Tornado watch
271 frequency decreases from the southwest to northeastern Alabama with Jackson County experiencing 67
272 total tornado watches (6 yr^{-1} mean) since 2007. The spatial pattern of tornado warning counts is much
273 different than that of tornado watches. While a majority of tornado watches have occurred in
274 southwestern Alabama, north-central and southwestern portions of the state have experienced a
275 comparable number of tornado warnings. For example, both Tuscaloosa and Baldwin counties have
276 witnessed approximately 15 tornado warnings per year despite their differences in geographic location.
277 The discrepancy between tornado watch and warning patterns can be attributed to large tornado outbreaks
278 (e.g., 27 April 2011) where a high number of tornado warnings compared to few tornado watches are
279 often issued for these events. However, these factors only account for the climatological risk element in
280 Southeast tornado disasters.

281 *Housing units, permanent homes, mobile homes, and land use*

282 Prior research has illustrated the importance of understanding exposure elements of vulnerability
283 as it pertains to tornado disaster potential (Ashley et al. 2014; Ashley and Strader 2016; Strader and
284 Ashley 2018). For instance, Southeast tornado disaster potential is controlled by both societal and
285 physical factors that lead to increased tornado mortality rates (Brooks et al. 2003; Ashley 2007; Ashley et
286 al. 2008; Simmons and Sutter 2013; Ashley and Strader 2016; Strader and Ashley 2018). Of these
287 factors, HU and MH counts and density have been shown to be strongly tied to increased tornado impact
288 potential and fatalities (Ashley and Strader 2016; Strader and Ashley 2018). Together, these findings
289 point to the importance of understanding land use and development density as it related to HUs, PHs, and
290 MHs in the Southeast.

291 There are approximately 1.8 million total HU located in Alabama with a majority of them being
292 associated with cities such as Birmingham, Huntsville, Mobile, Montgomery, and Tuscaloosa. (**Figure 2;**
293 **Table 1**). An estimated 1.6 million or 89% of HUs in Alabama are considered PH structures (i.e., single-
294 family homes, apartments, duplexes, etc.) with the remaining being categorized as MHs. Although only
295 11% of Alabama HUs are MHs, this percentage is approximately six percentage points greater than the
296 U.S. state mean where only 5% of the U.S. housing stock is made up of MHs. However, MHs, PHs, and
297 all HUs are not evenly distributed across the Alabama landscape. Despite nearly 70% of Alabama
298 developed land area being classified as rural land use, a majority (80%) of Alabama HUs are concentrated
299 in exurban and suburban development density. Conversely, only 13% (234,890 HUs) of all Alabama
300 homes are in rural areas. Although urban land use comprises the least amount (0.23%) of total
301 developable land area in Alabama, an estimated 123,079 HUs or 7.0% of HUs are located in urban
302 settings.

303 Splitting the state into northern and southern parts along the East Gulf Coastal Plain reveals
304 housing differences between the two state regions. The state was split up into these two parts because this
305 is the region of the state where there is a transition from relatively higher relief areas such as highlands,
306 plateaus, hills and valleys, etc. found in the northern portion of the state and lower relief coastal plains
307 regions in southern Alabama (**Figure 2**; dotted black line). Additionally, this is the region where there is
308 a stark transition in socioeconomic and demographic factors (e.g., race, income) commonly associated
309 with northern and southern regions of Alabama (Strader and Ashley 2018). These latter factors are tied
310 directly to demographics and populations with elevated tornado mortality and evacuation potential (Ash
311 2017; Strader and Ashley 2018). A majority of HUs are located in exurban land use in both state regions
312 with exurban HUs in the northern portion of the state comprising 46% of all northern Alabama homes. In
313 southern Alabama, 40.8% of all HUs reside in exurban regions despite 80% of southern Alabama land use
314 density being categorized as rural. While the percentage of HUs in urban areas is nearly identical

315 between northern and southern Alabama, the total number of HUs in southern Alabama is approximately
316 5% greater in rural locations.

317 A majority of PHs and MHs in Alabama are located in exurban land use. However, PHs are far
318 more likely than MHs to be in urban and suburban land use throughout the entire state. For instance, 45%
319 of all PHs in Alabama are located in urban and suburban areas compared to only 19% of MHs (**Table 1**).
320 Additionally, the percentage of MHs in rural areas is nearly double that of PHs throughout the state and
321 only 1.9% of all MHs are located in urban regions compared to 7.7% of PHs. Comparing HUs, PHs, and
322 MHs counts and land use throughout Alabama, MH land use is shifted towards lower development
323 density. For example, nearly 82% of MHs are located in exurban and rural land use compared to only
324 55% and 58% of PHs. Together, these results illustrate that MHs throughout Alabama are more
325 commonly located in lower density development outside of the primary urban and suburban city cores
326 (Strader et al. 2018).

327 Separating PHs and MHs into northern and southern portions of the state reveals regional
328 differences among each housing type as it relates to land use density. The difference between MH and
329 PH counts in urban and suburban land use is much larger in the southern region of the state compared to
330 northern Alabama. The percentages of rural MHs in both northern (20.0%) and southern (27.6%)
331 portions of the state are much greater compared to those associated with PHs in rural regions (10.9%
332 northern; 15.1% southern). Although a greater number of MHs are in northern Alabama, the percentage
333 of MHs in rural land use is greater in southern Alabama. The elevated numbers of MHs in rural and
334 exurban land use compared to PHs can, in part, be explained by zoning laws and development practices in
335 larger cities (e.g., Birmingham, Huntsville, Montgomery, Tuscaloosa) where it is common that MHs are
336 not allowed to be located within city limits (Flippen 1974; Berry 1985; Aman and Yarnal 2010). While
337 southern Alabama PHs and MHs are both more frequently located in exurban and rural areas compared to
338 northern Alabama, the difference between MH land use and PH land use in southern Alabama is evident.
339 Specifically, MHs are 1.5 times or 50% more likely to be in rural or exurban land use in southern

340 Alabama compared to PHs. Overall, although MHs are more commonly in lower density regions
341 throughout the state, the difference between the percentages of MHs and PHs in rural and exurban areas is
342 far greater in southern Alabama.

343 *Potential tornado sheltering and first responder locations*

344 There are a total of 4,136 places of worship, schools, and CDTS in Alabama with 2,725 being
345 located in the northern and 1,411 in the southern portion of the state (**Figure 3; Table 2**). Normalizing
346 these potential shelter locations by the population, there are approximately 0.85 tornado shelters per 1,000
347 people throughout all of Alabama. Schools make up a majority 48.5% (0.41 per 1,000 people) of
348 potential shelters in Alabama followed by places of worship with 38.9% (0.33 per 1,000 people). There
349 are only 522 CDTS (0.11 per 1,000 people) throughout Alabama comprising just 12.6% of all potential
350 shelters in the state. A majority (90%) of CDTS are located in northern Alabama, suggesting that
351 communities in northern Alabama have placed a greater emphasis on providing tornado sheltering options
352 for residents.

353 Although northern Alabama contains a greater number of potential tornado shelters compared to
354 southern portions of the state, again normalizing the total number of available shelters by the regional
355 population also reveals the importance of considering land use and development patterns rather than
356 solely the total population in each region. Specifically, there are 0.94 potential tornado shelters per 1,000
357 people in southern Alabama compared to 0.81 in northern portions of the state. Although these statistics
358 conversely suggest that there are in fact more sheltering options for southern Alabama residents compared
359 to northern Alabama, this can be misleading as the distribution of the population or shelters across each
360 state region is not taken into account (i.e., development density in southern Alabama is much more rural
361 compared to northern Alabama). Thus, to properly assess resident access to potential tornado shelters
362 *both* the total count and land use density relative to their location for population and potential tornado
363 shelters must be considered.

364 A majority (44.1%) of potential sheltering locations are in exurban density throughout Alabama
365 (**Table 3**). This finding was expected given the vast majority of Alabama residents are located in these
366 same exurban areas. However, only 13.5% of all potential shelters are in rural land use indicating that
367 residents in rural Alabama areas have fewer tornado sheltering options compared to those living in greater
368 development density. Because southern Alabama is more rural than northern portions of the state and
369 MHs and PHs are more likely to be located rural areas in southern Alabama, residents in these locations
370 have the fewest number of tornado sheltering options compared to any other group in the state.

371 While tornado shelters and their locations are important prior to and during tornado events, first
372 responder locations (EMS station and hospital) are crucial for saving lives following a casualty producing
373 tornado. There are a total of 1,229 (0.25 per 1,000 people) first responder locations in Alabama with
374 68.4% of them located in the northern half of the state (**Figure 3; Table 3**). In addition to a majority
375 89.3% of first responder locations being EMS stations, roughly 51.4% of them are in exurban land use.
376 Conversely, 20.0% of EMS stations are in rural land use compared to only 6.1% of hospitals. The
377 increased percentages of EMS stations in rural land use are a result of elevated numbers of volunteer fire-
378 rescue stations often located in rural areas (Cowlshaw et al. 2008). The combined effect of a fewer
379 number of tornado shelters and EMS stations in southern Alabama as well as a more rural land use for
380 populations, shelters, and EMS stations indicates that residents living in the southern region of the state
381 have fewer sheltering options and are less served by first responders compared to northern Alabamians.
382 Yet, the most underserved residents in Alabama are MH residents given they are more likely to be located
383 in rural/exurban lands, far more likely to evacuate their home prior to or during a tornado event, and
384 subject to elevated casualty rates due to their more physically vulnerable homes.

385 *Tornado shelter near analyses*

386 While the locations and spatial pattern of homes, shelters, and first responder stations provides a
387 broad measure of resident evacuation and emergency service potential, geospatial near analyses examine
388 the evacuation and sheltering potential on a house by house basis for MH and PH residents in Alabama.

389 Again, near analysis is a basic spatial analysis process that determines the closest point (e.g., PHs) for a
390 set of points (e.g., MHs) and calculates the shortest the straight-line distance following the curvature of
391 the earth's surface from point to point. Prior research has utilized near analyses to assess topics such as
392 sight distance of highways (Castro et al. 2011), wind farm site selection (Van Haaren and Fthenakis
393 2011), etc. The near distance analyses presented in this study highlight resident evacuation potential if
394 they choose to flee their homes for perceived sturdier shelter on foot (i.e., MH to neighboring PH).

395 In northern Alabama, the mean (median) distance between MHs and the closest PH is 2.2 (3.2)
396 times greater than the mean distance from PHs to the closest PH (**Table 4**). The variability (coefficient of
397 variation) measures for northern and southern Alabama indicate that there is less variation in the southern
398 Alabama distances from MHs to PHs. This suggests that MHs are more uniformly spread across the
399 landscape and less likely to be clustered near PHs. The same near analysis distance patterns hold true for
400 southern Alabama where the mean and median near distances from MHs to the closest PH are all greater
401 than those associated with PHs to PHs. Comparing the northern and southern Alabama, mean near
402 distances from MHs to PHs are slightly greater in southern Alabama compared to northern portions of the
403 state. This finding suggests that MHs are on average located farther from PHs compared to northern
404 Alabama. However, median near distances from MHs to PHs in southern Alabama are slightly lower than
405 those associated with the northern half of the state. These MH to PH measures of central tendency results
406 suggest that there are a greater number of highly isolated MHs in South Alabama compared to North
407 Alabama. In general, the near MH and PH analysis results indicate that Alabama MH residents may have
408 a longer distance to flee during a tornado event if their shelter of choice is a nearby PH, regardless of
409 whether they reside in northern or southern regions of the state.

410 *Tornado shelter network analyses: State patterns*

411 Network analysis techniques were used to conduct distance and time measurements for HUs (PHs
412 and MHs) to potential tornado shelters using Alabama roads, places of worship, schools, and CDTS.
413 Network analyses measure the distance and travel time from location to location along an integrated

414 network such as roads or trails. Prior research has utilized network analyses to examine a variety of
415 topics such as urban access to green spaces for different ethnic groups (Comber et al. 2008), water flow
416 and transport (Djokic et al. 1993), etc. The network time and distance analyses in this particular study
417 highlight resident evacuation potential if they choose to flee their homes for a public tornado shelter by
418 means of an automobile.

419 Overall, the greatest travel times (> 30-min) and distances (> 24-km) from all Alabama HUs to a
420 potential tornado shelter are associated with CDTS. This result is likely attributed to the fewer number of
421 CDTS available throughout the state, especially in the southern region. The average (mean) time and
422 distance from a HU to a shelter of any type in Alabama is 13.7-min and 9.5-km. The median time and
423 distance for all Alabama HUs and shelters are slightly less than the mean at 11.4-min and 7.7-km,
424 highlighting the effect isolated, rural homes have on travel times and distances to tornado shelters
425 throughout the state. This finding is vastly important given nearly 80% of Alabama MHs are located in
426 rural and exurban land use (Strader and Ashley 2018).

427 *Tornado shelter network analyses: Regional patterns*

428 The times and distances for all HUs (PHs and MHs) to the nearest place of worship, school, or
429 CDTS are 6.5-min and 5.7-km greater on average (mean) in southern Alabama (**Table 5**). Median travel
430 times and distances from all HUs to the closest shelter are comparable to the mean. These results suggest
431 that those residing in southern Alabama have longer travel times and distances to the closest potential
432 tornado shelter, regardless of their housing type. While this finding can be attributed to the greater
433 overall percentage of HUs that are located in rural and exurban land use in southern Alabama (**Table 5**), it
434 also indicates that evacuation prior to or during tornado events may be a less viable option for southern
435 Alabama PH and MH residents. Lastly, the variability in southern Alabama HU travel times and
436 distances is also 3.6-min and 3.7-km larger than in northern Alabama, suggesting that many southern
437 Alabama residents have elevated travel times and distances even compared to their rural neighbors.

438 *Tornado shelter network analyses: PH and MH patterns*

439 In addition to greater southern Alabama travel times and distances to shelters, the travel times and
440 distances from MHs to shelters are greater than that of PHs throughout all of Alabama. For instance, the
441 mean travel time and distance for Alabama MHs to the closest potential tornado shelter (place of worship,
442 school, or CDTS) is 3.0-min and 2.0-km greater than PH travel times and distances to shelters. The
443 largest discrepancy between PH and MH travel times and distances are associated with MHs and places of
444 worship. In this network analysis scenario MH residents have to travel 4.5-min longer and 3.5-km farther
445 compared to PHs to reach the closest place of worship. Of all potential shelter locations the travel times
446 and distances from PHs and MHs are most similar with CDTS. This result is expected given CDTS are
447 built in specific locations based on MH locations and community needs (Whalen et al. 2004; FEMA
448 2015).

449 *Tornado shelter network analyses: PH, MH, and regional patterns*

450 Taking both the housing type and regional differences into account, the travel times and distances
451 for MH residents in southern Alabama to potential sheltering locations is greatest compared to all other
452 regions and housing types. Specifically, MH resident travel times and distances are 2.9-min longer and
453 2.0-km farther than in northern Alabama and 3.0-min and 2.1-km greater in southern Alabama compared
454 to the PHs in these same regions. The greatest difference between PH and MH travel times and distances
455 for either northern or southern Alabama is associated with MHs and places of worship in northern
456 Alabama. MH travel times and distances are 5.4-min and 3.7-km greater for MHs in northern Alabama
457 compared to PH in the same region. This result is indicative of northern Alabama's land use patterns
458 where larger percentages of places of worship and PHs are located in urban and suburban regions.
459 Together, the combination of elevated numbers of places of worship and PHs in northern Alabama urban
460 and suburban areas results in shorter travel times and distances compared to MHs. However, PH and MH
461 travel times and distances to CDTS in northern Alabama are nearly identical to each other, again
462 highlighting the systematic selection process that goes into designating or building a CDTS for a

463 particular community. Notably, the mean and median travel times by automobile to the nearest CDTS in
464 southern Alabama of approximately 29 to 33 minutes far exceed the national tornado warning lead time of
465 about 13 minutes (Brotzge et al. 2013). This means that residents in southern Alabama would be required
466 in many instances to evacuate well before the issuance of a tornado warning in order to arrive safely at the
467 nearest CDTS.

468 *First responder network analyses*

469 Travel times and distances from all Alabama HUs to hospitals are greater than that of HUs to
470 EMS stations (**Table 6**). This results is due to a larger number of EMS stations throughout Alabama. For
471 example, most counties have many EMS stations (e.g., fire stations) compared to one or a few private or
472 public hospitals. The average (mean) travel time and distance from HUs to EMS stations are 8.9-min and
473 5.6-km, respectively throughout the state. However, the mean Alabama travel time and distance from
474 HUs to hospitals are 21.8-min and 15.3-km. These results equate to 12.9-min and a 9.8-km difference in
475 travel times and distances for HUs in Alabama. The median and variability in travel times and distances
476 from all Alabama HUs to hospitals are also larger compared to that of EMS stations across Alabama,
477 again indicating the effect of a fewer total number of hospitals compared to EMS stations.

478 Travel times and distances from first responder locations to PHs and MHs are slightly greater in
479 southern Alabama compared to northern portions of the state. This is likely due to the more rural land use
480 patterns in southern Alabama. The differences between travel times from EMS stations to HUs in
481 northern Alabama are less than those associated with EMS stations to HUs in southern Alabama.
482 Specifically, EMS station response to HUs are 1.5-min longer and 1.2-km farther in southern Alabama.
483 Comparing PH and MH travel times and distances to EMS and hospitals for the entire state of Alabama
484 reveals that the times and distances from the closest EMS station to MHs are 3.3-min and 2.2-km greater
485 on average (mean) compared to PHs throughout Alabama. Similarly, mean hospital to MH travel time
486 (7.5-min) and distance (5.8-km) are much larger than PHs as well. This result is attributed to the larger

487 percentage of MHs in rural and exurban land, as well as the lack of MHs in urban and suburban regions
488 where EMS and hospitals are more common.

489 Examining both regional and housing type differences in travel times and distances from first
490 responder locations and homes provides an assessment of where Alabama residents are least served
491 following a tornado event. The greatest travel time and distance for all first responder network analyses
492 are associated with hospitals to MHs in southern Alabama where the mean travel time is 25.8-min and
493 18.2-km. However, the travel time from hospitals to MH in northern Alabama are similar with mean
494 travel times of 25.2-min and 18.2-km. Together, this result indicates that whether or not you reside in
495 southern or northern Alabama, if you live in a MH your access to services is reduced in comparison to
496 PHs in the same region. For EMS to MH and PHs in either southern or northern Alabama, the greatest
497 travel times and distances are again related to MHs in southern Alabama where it takes an average (mean)
498 travel time of 11.4-min over 7.4-km. The largest difference between MHs and PHs occurs with the travel
499 time and distance from hospitals to MHs in northern Alabama. For instance, the mean travel time and
500 distance from the closest hospital to MH in northern is nearly 8.0-min longer or 6.0-km farther. Again,
501 this is due to MHs being less common in suburban and exurban lands where PHs and hospitals are more
502 commonly located.

503 **Discussion and conclusions**

504 This study employed high resolution geospatial analysis techniques to assess Alabama tornado
505 risk, tornado evacuation vulnerability in terms of sheltering options, and first responder response times
506 and distances to homes that could potentially be affected during a tornado event. We have provided
507 substantial evidence illustrating that the MH resident populations in Alabama have fewer tornado
508 sheltering options and are disproportionately farther from first responder services. The combination of
509 elevated Alabama significant tornado risk and greater number of less wind resistant housing stock (i.e.,
510 MHs) leads to increased physical vulnerability for many residents living in the state. This study also
511 demonstrates that residents with heightened physical and social vulnerability to tornadoes often live in

512 lower development densities (i.e., rural and exurban land use) that further exacerbates their evacuation
513 vulnerability.

514 While previous studies have highlighted similar patterns in hazard risk and vulnerability, this
515 study went a step further and examined housing evacuation vulnerability using lower bound clearance
516 time estimates for a range of potential sheltering options, as well as lower bound response time estimates
517 for emergency medical service personnel that would provide services for these vulnerable populations.
518 Our results highlight the disparity between PH and MH tornado sheltering options and emergency
519 medical service lower bound response time estimates in northern and southern Alabama. Although most
520 Alabamians reside in northern portions of the state and a majority of community tornado shelters are
521 located in northern Alabama, southern Alabama residents have disproportionately fewer tornado
522 sheltering options. In addition, MH residents also have fewer tornado shelter options available, especially
523 those residing in rural southern Alabama. Together, these findings highlight an important disparity
524 between those physically and socioeconomically more vulnerable residents that are in need of publicly
525 accessible tornado sheltering options versus the number of shelter options that are available. We did not
526 consider, however, privately owned tornado shelters (underground shelters or safe rooms) in our near and
527 network analyses. Research building upon this study in the future should, if possible, collect data on the
528 prevalence and geographic distribution of these private shelters across Alabama and other tornado prone
529 southeastern states, as such shelters may be important destinations for local tornado evacuation and have
530 been shown to be cost-effective for MHs in other tornado prone areas of the U.S. (Simmons and Sutter
531 2006).

532 To date, no study has investigated tornado evacuation vulnerability, sheltering options, and
533 emergency medical service travel times using near and network analyses on a unit by unit basis over a
534 large geographic area (i.e., Alabama). The findings presented in this study suggest that MH occupants
535 systematically have greater estimated travel times to community designated tornado shelters and
536 emergency medical services—especially hospitals. Therefore, to improve safety outcomes associated

537 with tornado events in Alabama, MH residents need better guidance and options for sheltering. Research
538 to determine which places of worship, schools, or other public buildings would be suitable shelters could
539 add more options for residents wishing to seek shelter away from their MH, especially in exurban and
540 rural locations. There is also a need to explore how potential routes to sheltering locations could interact
541 with tornadic storm directions and speeds of forward motion to dramatically reduce time available to
542 safely travel to a shelter. Finally, the need to find better shelter and travel in the face of an impending
543 storm could be mitigated in the long-term by improvements in siting, anchoring, and building quality of
544 individual MHs, and through retrofitting of existing MHs so that they can better withstand tornadic winds
545 and provide more adequate shelter. As such, emergency managers and elected officials should only
546 consider community tornado shelters as a component to larger tornado mitigation and resilience-building
547 plans across local, state, and federal levels.

548 In this study, we included places of worship and schools as possible sheltering locations for MH
549 occupants based on findings of preferred tornado sheltering locations as previously identified by this sub-
550 population in the southeastern U.S. (Ash 2015). However, many places of worship and schools may not
551 represent significantly safer options than being in a MH, based on past events in which numerous
552 fatalities occurred in these types of structures (Schmidlin and King 1995; Masoomi and van de Lindt
553 2016). Specifically, fatality rates in places of worship and schools and the structural vulnerability of these
554 facilities depends on the structural integrity of the building and whether people are sheltering in these
555 facilities' large-span buildings, such as auditoriums and gymnasiums, or in their interior hallways of
556 smaller-span structures such as classroom buildings. Furthermore, even if a nearby place of worship or
557 school might structurally be sound enough to serve as a shelter, the ability to access and enter the building
558 could be restricted, and once inside the designated sheltering areas may be at capacity. Thus, future work
559 should focus on issues of potential shelter suitability, including structural integrity as well as building
560 accessibility and capacity.

561 The near and network analyses performed in this study serve as *baseline estimates* of evacuation
562 vulnerability based on travel times for evacuation to shelters and for proximity to emergency medical
563 services. In the near analyses, our models did not account for variability in travel times on foot that might
564 arise from local weather conditions, topography, land cover types, or individual mobility differences
565 (Wood et al. 2018). Our network analyses did not consider uncertainties in travel time estimates due to
566 the day of the week, time of day, traffic congestion, road conditions, construction delays, unexpected
567 barriers (e.g., accidents, downed trees, flooding), or individual driving preferences or differences (see
568 Lindell et al. 2018 for a comprehensive review of factors relevant for evacuation time estimates). We
569 also assumed that the nearest potential shelter is congruent with the most likely sheltering destination of
570 each household, which will not necessarily be true as people may travel farther due to personal
571 preferences, direction of tornado movement, or other reasons. With respect to critical time elements in
572 warnings and emergency medical response, we did not account for factors such as time lost during
573 communication of warnings or in requests for medical assistance, or mobilization times of households
574 prior to departing for a shelter or of emergency medical personnel prior to departing to render aid.
575 Overall, the evacuation time variables omitted (t_d , t_w , and t_p) from the study's analyses do not affect the
576 differences between regions or housing types when assuming that there are no differences between
577 regions or resident warning reception and evacuation preparation. Thus, our baseline distance and travel
578 time estimates served their purposes for comparisons of evacuation vulnerability across regions of
579 Alabama and between housing types.

580 Future research should also focus on the human component of resident evacuation decisions,
581 especially for MH residents. For instance, many other factors besides time and distance to the closest
582 tornado shelter influence decision making at the individual level prior to a tornado event. This
583 complexity also holds true for emergency response after tornado events (Auf der Heide 2006).
584 Specifically, future work should incorporate tornado warning and lead times into analyses. Given the
585 omission of evacuation time variables such as authorities' warning decision time, household's warning

586 receipt time, and a household's evacuation preparation time, residents may actually have a less time to
587 take action than our results indicate (Cova et al. 2017; Lindell et al. 2018). Evacuation is a complex
588 process with many variables and a more comprehensive assessment of resident evacuation clearance time
589 and associated variables should be considered once future work takes warning lead time into account.

590 While a few researchers have started to investigate decision making factors associated with
591 resident evacuation during tornado events (see Casteel 2018; Drost et al. 2016; Durage et al. 2015;
592 Walters et al. 2019), results from this study should be combined with future work aimed at the assessment
593 of the relationships among housing types, land use density, tornado shelters, and resident actions.
594 Incorporation of members of Integrated Warning Teams (IWT) (e.g., NWS forecasters, emergency
595 managers, media, researchers) as well as urban planners, structural engineers, economists, and housing
596 industry experts, will be critical for consideration of all relevant factors so that strong conclusions may be
597 drawn and implemented into policies to improve communication, address existing vulnerabilities, and
598 increase community resilience, reducing the overall scope of tornado impacts.

599 **Acknowledgements**

600 Funding for this research was provided by the NOAA VORTEX-SE project
601 (NA17OAR4590191). We also thank Dr. Walker Ashley (NIU) for sharing his tornado fatality data.
602 Lastly, we thank the anonymous reviewers for their thoughtful comments and suggestions.

603

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Table 1. Northern, southern, and all Alabama mobile homes (MH), permanent homes (PH), and all homes (housing unit; HU) counts and percentage of homes within that housing type category by rural (< 0.062 HU per ha), exurban (0.062-1.236 HU per ha), suburban (1.237-9.884 HU per ha), urban (> 9.884 HU per ha) land use class.

		MH Count	% of Total MH	PH Count	% of Total PH	Total HU Count	% of Total HU	% Region Land Use
North AL	Rural	25,504	20.0	114,956	10.9	140,460	11.9	55.7
	Exurban	78,041	61.1	470,920	44.6	548,961	46.4	41.2
	Suburban	21,829	17.1	390,039	36.9	411,868	34.8	2.8
	Urban	2,359	1.8	80,494	7.6	82,853	7.0	0.3
South AL	Rural	19,640	27.6	74,790	15.1	94,430	16.7	79.9
	Exurban	38,359	54.0	192,285	38.9	230,644	40.8	18.8
	Suburban	11,711	16.5	187,995	38.1	199,706	35.3	1.1
	Urban	1,388	2.0	38,838	7.9	40,226	7.1	0.1
All AL	Rural	45,144	22.7	189,746	12.2	234,890	13.4	68.1
	Exurban	116,400	58.5	663,205	42.8	779,605	44.6	29.8
	Suburban	33,540	16.9	578,034	37.3	611,574	35.0	1.9
	Urban	3,747	1.9	119,332	7.7	123,079	7.0	0.23

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Table 2. Potential tornado shelter and first responder counts and density for northern, southern, and all of Alabama.

	Count			Facility per km ²		
	Northern Alabama	Southern Alabama	All Alabama	Northern Alabama	Southern Alabama	All Alabama
Places of Worship	928	680	1,608	0.014	0.010	0.012
Schools	1,330	676	2,006	0.020	0.010	0.015
CDTS	467	55	522	0.007	0.001	0.004
Total	2,725	1,411	4,136	0.041	0.021	0.031
EMS	760	338	1,098	0.011	0.005	0.008
Hospitals	81	50	131	0.001	0.001	0.001
Total	841	388	1,229	0.013	0.006	0.009

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Table 3. Potential tornado shelter and first responder counts per rural (< 0.062 HU per ha), exurban (0.062-1.236 HU per ha), suburban (1.237-9.884 HU per ha), urban (> 9.884 HU per ha) land use classifications.

	Count per Land Use Category			
	Rural	Exurban	Suburban	Urban
Places of Worship	262	542	766	38
Schools	186	934	862	24
CDTS	110	346	65	1
Total	558	1822	1693	63
EMS	220	584	286	8
Hospitals	8	48	75	0
Total	228	632	361	8

Table 4. Mobile home (MH) and permanent home (PH) near analysis results for

northern and southern regions of Alabama. Mean, median, standard deviation, and coefficient of variation (CoV) for near distances (m) are given for each regional and housing type scenario.

			Distance (m)			
Scenario (Facility)	Region	Housing Type (Incident)	Mean	Median	Std. Dev.	CoV
Permanent Home (PH)	North	PH	64.6	34.8	87.8	1.4
		MH	145.3	110.3	125.8	0.9
	South	PH	72.0	31.7	130.7	1.8
		MH	147.3	103.2	157.9	1.1

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Table 5. Mobile (MH) and permanent home (PH) network analysis results for potential tornado shelters in northern and southern Alabama. Mean, median, standard deviation, and coefficient of variation (CoV) for

travel time (min) and distance (km) are given for each regional and housing type scenario.

Scenario (Facility)	Region	Housing Type (Incident)	Time (min)				Distance (km)			
			Mean	Median	Std. Dev.	CoV	Mean	Median	Std. Dev.	CoV
Place of Worship	North	PH	8.4	4.8	9.6	1.1	5.2	2.7	6.3	1.2
		MH	13.8	10.8	11.4	0.8	8.9	7.1	7.4	0.8
	South	PH	7.8	4.8	7.8	1.0	4.9	2.7	5.5	1.1
		MH	11.4	9.0	9.0	0.8	7.5	5.6	6.1	0.8
Schools	North	PH	6.0	4.2	5.9	1.0	3.7	2.3	3.7	1.0
		MH	9.6	8.4	7.2	0.8	6.0	5.3	4.0	0.7
	South	PH	6.6	4.2	7.2	1.1	4.4	2.3	5.0	1.1
		MH	10.8	8.7	8.7	0.8	7.3	5.6	5.9	0.8
CDTS	North	PH	12.6	10.7	8.6	0.7	8.0	6.9	5.7	0.7
		MH	12.3	10.7	8.7	0.7	7.8	6.8	5.6	0.7
	South	PH	31.8	31.2	19.2	0.6	24.7	24.1	15.8	0.6
		MH	33.0	29.4	21.0	0.6	25.4	22.2	16.9	0.7
All Shelters	North	PH	4.10	2.57	4.22	1.0	2.72	1.71	2.80	1.0
		MH	6.63	5.49	4.95	0.8	4.39	3.64	3.28	0.7
	South	PH	4.90	2.68	5.61	1.1	3.25	1.78	3.72	1.0
		MH	8.03	5.85	6.87	0.9	5.33	3.88	4.55	0.9

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Table 6. Same as Table 5 but for first responder (i.e., EMS stations and hospitals) locations and housing types.

			Time (min)				Distance (km)			
Scenario (Facility)	Region	Housing Type (Incident)	Mean	Median	Std. Dev.	CoV	Mean	Median	Std. Dev.	CoV
EMS	North	PH	6.6	4.7	6.0	0.9	4.0	2.8	3.7	0.9
		MH	9.6	7.8	7.2	0.8	5.9	4.8	4.4	0.7
	South	PH	7.8	5.4	7.2	0.9	4.9	3.2	4.9	1.0
		MH	11.4	9.0	8.4	0.7	7.4	5.8	5.8	0.8
Hospitals	North	PH	17.4	13.8	13.2	0.8	12.2	9.5	9.6	0.8
		MH	25.2	22.8	14.4	0.6	18.2	16.7	10.3	0.6
	South	PH	18.6	13.8	15.0	0.8	12.7	8.8	10.9	0.9
		MH	25.8	23.4	15.0	0.6	18.2	16.7	10.6	0.6
All First Responders	North	PH	5.87	4.13	5.57	0.9	3.89	2.74	3.69	0.9
		MH	8.81	7.18	6.58	0.7	5.84	4.76	4.36	0.7
	South	PH	6.88	4.42	6.94	1.0	4.56	2.93	4.60	1.0
		MH	10.97	8.47	8.76	0.8	7.27	5.62	5.81	0.8

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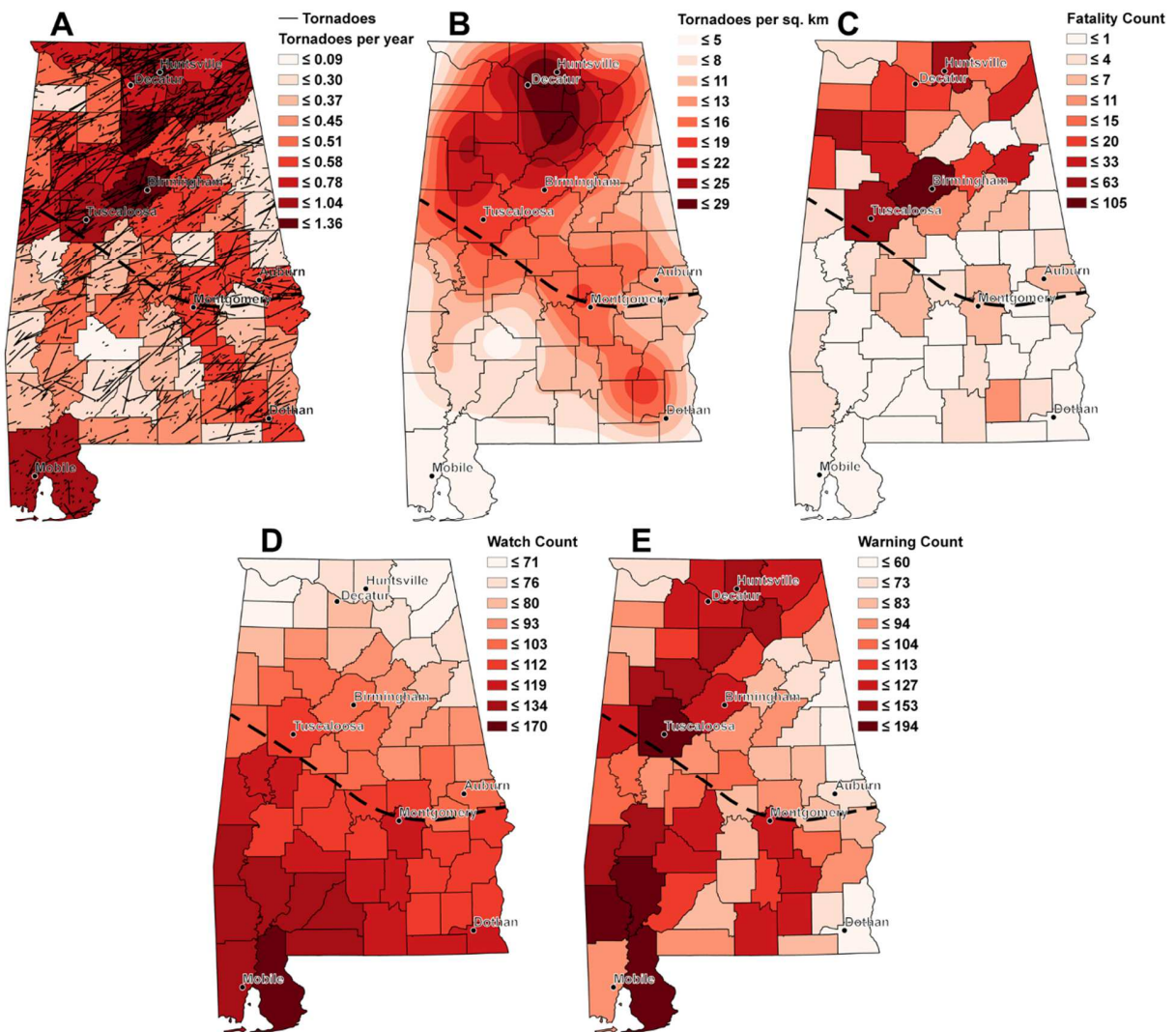
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895 **Figures**



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897 **Figure 1.** Alabama tornado risk illustrated with A) tornadoes per year (1950-2017), B) tornado
 898 density (1950-2017; tornadoes per sq. km), C) fatality counts (1950-2017), D) tornado watch
 899 counts (2007-2017), and E) tornado warning counts (2007-2017). The separation from northern
 900 and southern Alabama is also depicted by the dashed line.

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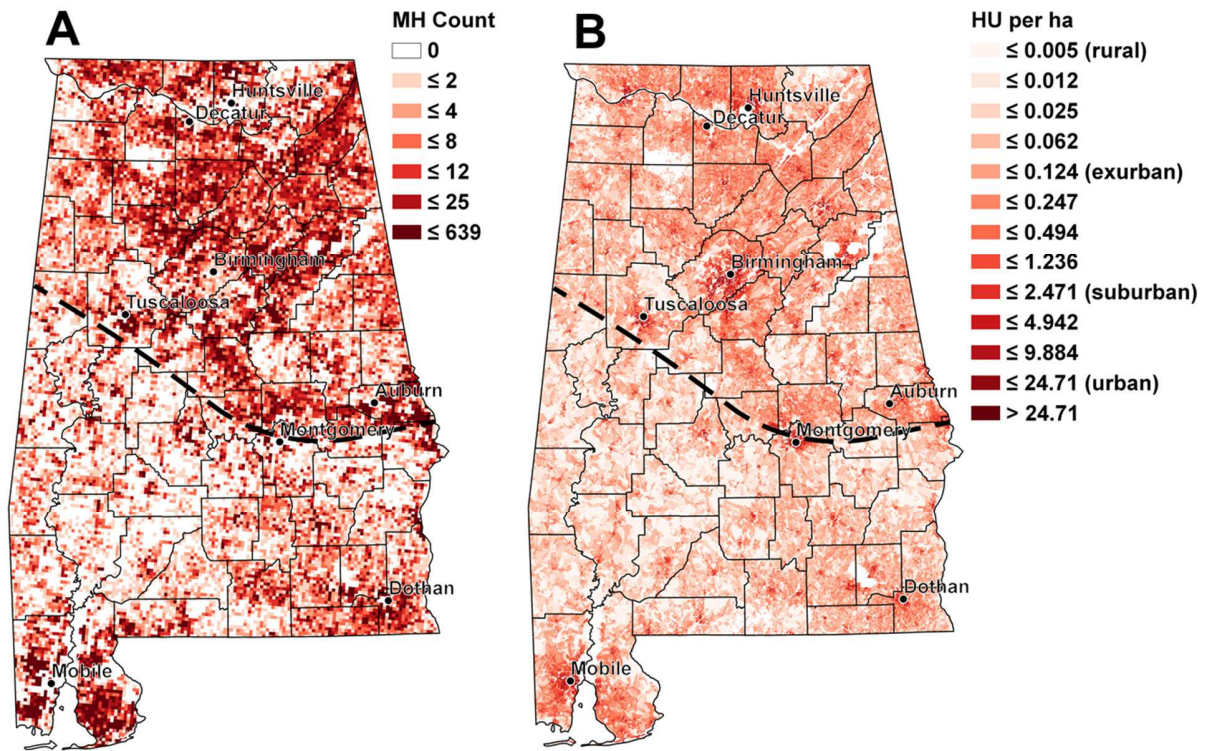
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908 **Figure 2.** A) Alabama mobile home (MH) counts on a 2-km grid and B) housing unit (HU)
 909 density (HUs per hectare). The separation from northern and southern Alabama is also depicted
 910 by the dashed line.

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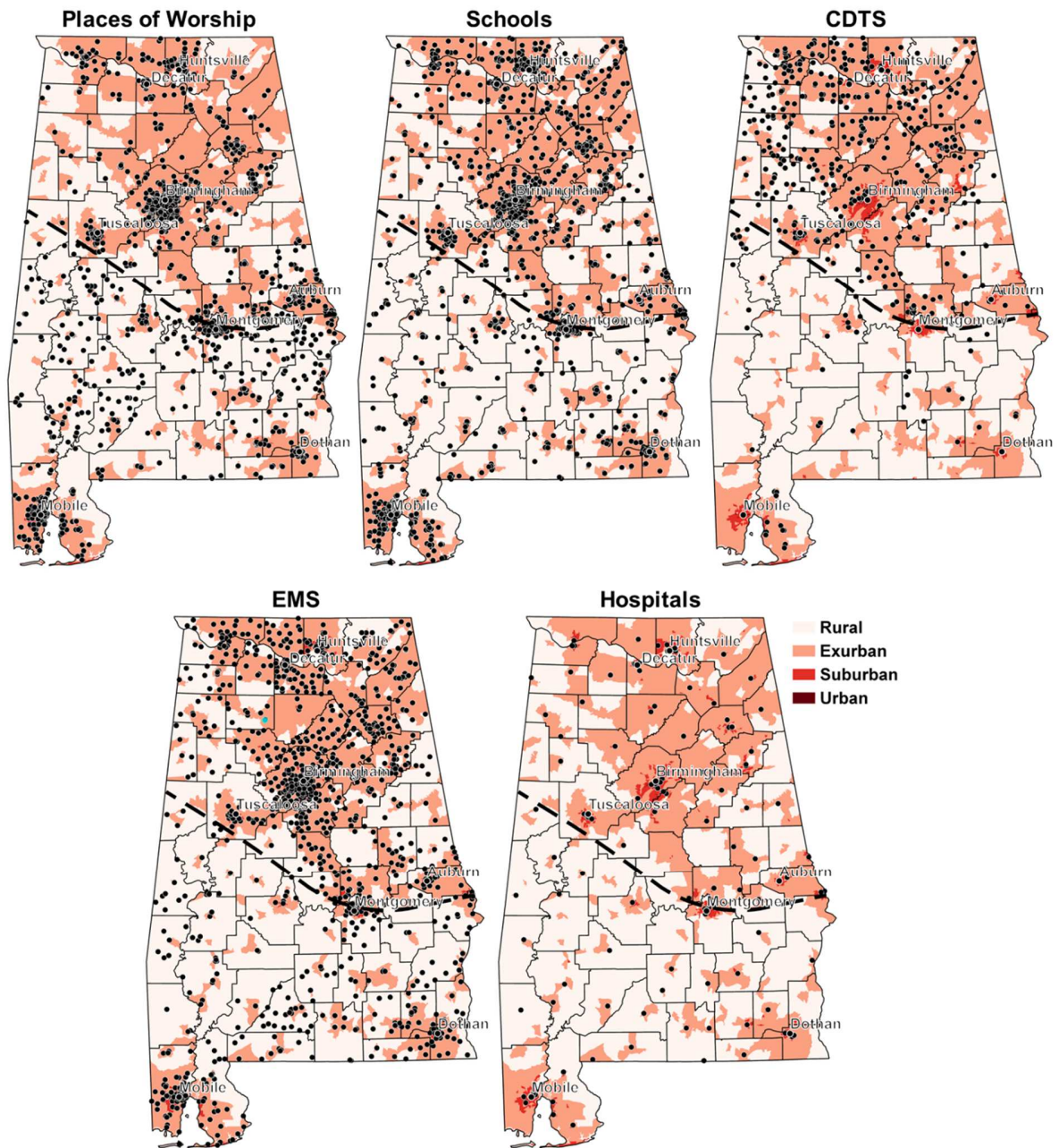
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925 **Figure 3.** Alabama places of worship, schools, community designated tornado shelters (CDTS),
 926 emergency medical services (EMS), and hospital locations overlaid on urban, suburban, exurban, and
 927 rural land use density within 2012-2016 American Community Survey (ACS) block groups. The
 928 separation from northern and southern Alabama is also depicted by the dashed line.

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