

Estimating the sustainability of towed fishing-gear impacts on seabed habitats: a simple quantitative risk assessment method applicable to data-limited fisheries

C. Roland Pitcher^{*1}, Nick Ellis¹, Simon Jennings^{2,3}, Jan G. Hiddink⁴, Tessa Mazor¹, Michel J. Kaiser⁴, Mervi I. Kangas⁵, Robert A. McConnaughey⁶, Ana M. Parma⁷, Adriaan D. Rijnsdorp⁸, Petri Suuronen⁹, Jeremy S. Collie¹⁰, Ricardo Amoroso¹¹, Kathryn M. Hughes⁴ and Ray Hilborn¹¹

¹CSIRO Oceans and Atmosphere, Brisbane, QLD 4001, Australia; ²Centre for Environment, Fisheries and Aquaculture Science, Lowestoft, UK; ³School of Environmental Sciences, University of East Anglia, Norwich, UK; ⁴School of Ocean Sciences, Bangor University, Menai Bridge, Wales, UK; ⁵Western Australian Fisheries and Marine Research Laboratories, Hillarys, Western Australia; ⁶Alaska Fisheries Science Center, NOAA, Seattle, WA, USA; ⁷Centro Nacional Patagónico, Puerto Madryn Chubut, Argentina; ⁸IMARES Wageningen UR, IJmuiden, The Netherlands; ⁹FAO Fisheries and Aquaculture Department, Rome, Italy; ¹⁰University of Rhode Island, Narragansett, Rhode Island, USA; and ¹¹University of Washington, Seattle, WA, USA

Summary

1. Impacts of bottom fishing, particularly trawling and dredging, on seabed (*benthic*) habitats are commonly perceived to pose serious environmental risks. Quantitative ecological risk assessment can be used to evaluate actual risks and to help guide the choice of management measures needed to meet sustainability objectives.

2. We develop and apply a quantitative method for assessing the risks to benthic habitats by towed bottom-fishing gears. The method is based on a simple equation for relative benthic status (RBS), derived by solving the logistic population growth equation for the equilibrium state. Estimating RBS requires only maps of fishing intensity and habitat type – and parameters for impact and recovery rates, which may be taken from meta-analyses of multiple experimental studies of towed-gear impacts. The aggregate status of habitats in an assessed region is indicated by the distribution of RBS values for the region. The application of RBS is illustrated for a tropical shrimp-trawl fishery.

3. The status of trawled habitats and their RBS value depend on impact rate (depletion per trawl), recovery rate and exposure to trawling. In the shrimp-trawl fishery region, gravel habitat was most sensitive, and though less exposed than sand or muddy-sand, was most affected overall (regional RBS = 91% relative to un-trawled RBS = 100%). Muddy-sand was less sensitive, and though relatively most exposed, was less affected overall (RBS = 95%). Sand was most heavily trawled but least sensitive and least affected overall (RBS = 98%). Region-wide, >94% of habitat area had >80% RBS because most trawling and impacts were confined to small areas. RBS was also applied to the region's benthic invertebrate communities with similar results.

4. *Conclusions.* Unlike qualitative or categorical trait-based risk assessments, the RBS method provides a quantitative estimate of status relative to an unimpacted baseline, with minimal requirements for input data. It could be applied to bottom-contact fisheries world-wide, including situations where detailed data on characteristics of seabed habitats, or the abundance of seabed fauna are not available. The approach supports assessment against sustainability criteria and evaluation of alternative management strategies (e.g. closed areas, effort management, gear modifications).

Key-words: benthic fauna, depletion, ecological risk assessment, ecosystem-based fishery management, effects of trawling, recovery, resilience, sensitivity, trawl footprints, vulnerability indicators

Introduction

Globally, bottom trawling and dredging interact directly with larger areas of seabed habitat than other human activities (Kaiser *et al.* 2002) and are widely perceived to have significant

direct and indirect impacts on these habitats (Jennings & Kaiser 1998). Recognition of the collateral consequences of fishing, including habitat impacts by trawling, has led to the broader ecosystem being considered in managing fisheries ('ecosystem-based fishery management'; Pikitch *et al.* 2004) and to the emergence of policy commitments and requirements from sustainable-seafood certification bodies to take account of ecosystem impacts of fishing in management plans (e.g. Rice

*Correspondence author: E-mail: roland.pitcher@csiro.au

2014). Increasingly, this is occurring as part of national and international adoption and implementation of an 'Ecosystem Approach to Fisheries' (FAO 2003; Sinclair & Valdimarsson 2003). These policies demand levels of evidence that often do not exist, or are too costly to obtain, at scales of management regions. When resources are limited, a common approach for supporting management is risk assessment, which seeks to describe the magnitude of fisheries impacts and requirements for measures to meet management objectives. However, methods for risk assessment vary in their complexity and capacity to support management (Smith *et al.* 2007).

Initially, environmental risk assessments for the effects of fishing (ERAEF) were based on a 'likelihood-consequence' approach (e.g. Fletcher *et al.* 2002) and/or a qualitative 'susceptibility-resilience' approach (e.g. Stobutzki, Miller & Brewer 2001) and often, expert judgment was used for scoring (e.g. Eno *et al.* 2013). These non-quantitative, typically non-spatial, approaches provide estimates of relative levels of susceptibility or potential risk, but have limited ability to assess sustainability. More recently, quantitative (Zhou & Griffiths 2008) and quantitative-spatial (Pitcher 2014) ERAEF approaches have been developed and applied. These provide estimates of absolute status and thus support more refined advice about management measures needed to meet sustainability objectives. These different levels of ERAEF were placed in a 3-tier 'triage' framework by Hobday *et al.* (2011) where risk is assessed by more detailed level 2 or 3 methods (with greater data demand and cost expected) if less detailed level 1 or 2 methods indicate that risk is non-negligible.

In trawl fisheries, ERAEF has largely focused on non-target or bycatch species at level-2 (e.g. Stobutzki, Miller & Brewer 2001; Astles *et al.* 2006), with recent level-3 assessments providing quantitative estimates of bycatch sustainability (e.g. Zhou & Griffiths 2008; Pitcher 2014). However, habitat ERAEF (e.g. Williams *et al.* 2011) are less commonly implemented and typically less developed, with only a few examples of level-3 quantitative-spatial assessments (e.g. Pitcher *et al.* 2015a, b). The slower development of habitat ERAEF may be due to the paucity of suitable data for habitats and the perception that habitats are intractable to model in a generalised way, because they comprise or harbour many interacting species with complex dynamics. However, some studies indicate that aggregate properties of seabed habitats and communities do respond in predictable ways to trawling impacts (Collie *et al.* 2000; Kaiser *et al.* 2006); thus their collective dynamics can be parameterised and used in quantitative assessment models (e.g. Ellis, Pantus & Pitcher 2014). The reduced variation in aggregate parameters may be important from an ecological perspective, because some species in a community will be more sensitive to impacts, have slower recovery times or interact more strongly with other species. Nevertheless, assessment of trawl risk at the level of habitat has clear management relevance considering that management objectives and certification requirements often focus on habitats rather than species (MSC 2014; Rice, Lee & Tandstad 2015). Attribution of parameters to overall dynamics enables quantitative status assessment for habitats and communities. Such assessments

require information on their sensitivity to impacts, recovery rates, distributions and exposure to trawling.

Here, we develop a simple, widely applicable quantitative level-3 ERAEF method for assessing relative benthic status (RBS) in areas fished with towed bottom-contact gears. As an example application, we assess RBS for seabed habitats and benthic invertebrate taxa in a tropical trawl fishery.

Materials and methods

DEVELOPMENT OF THE RBS METHOD

The dynamics of the abundance of seabed communities are assumed to be described by a Schaefer (1954)-type logistic population growth equation, with an additional term to describe the direct impacts of trawling on the seabed, consistent with previous ERAEF approaches (e.g. Smith *et al.* 2007; Ellis, Pantus & Pitcher 2014),

$$\delta B/\delta t = RB(1 - B/K) - DFB \quad \text{eqn 1}$$

where $\delta B/\delta t$ is the rate of change in abundance B in time t , R is recovery rate, K is carrying capacity, D is trawl depletion rate (specific to different gear types) and F is trawling effort as swept-area ratio (the total area swept by trawl gear within a given area of seabed, divided by that seabed area). This model has been used for dynamic assessments of benthos faunal status (e.g. Ellis, Pantus & Pitcher 2014) and to evaluate the effects of management (e.g. Pitcher *et al.* 2015a,b). Typically, assessment regions are gridded and the model (eqn 1) applied within every cell, assuming that the fauna in each grid cell respond independently to trawling. This assumption is considered acceptable for relatively immobile benthos, but cell-connectivity parameters could be added for mobile fauna (if available). At the scale of grid-cell sizes typically used (e.g. 0.01°, Pitcher *et al.* 2015a; 1×1 nmi, Dichmont *et al.* 2013; 3×3 km, Hiddink *et al.* 2006a; 0.1° Ellis, Pantus & Pitcher 2014), other studies have observed differences in benthos abundances related to patterns of trawling intensity defined on similar scales (e.g. McConnaughey, Mier & Dew 2000; Piet *et al.* 2000; Pitcher *et al.* 2000; Lambert *et al.* 2011).

The usual implementation of the logistic equation is dynamic, with trawling-induced mortality input as a time series and abundance output as a time series. However, for data-limited situations, an approach that does not rely on a time series of inputs is desirable. If the question about risk is framed as 'will the current level of fishing lead (or has it led) to habitat status that compromises a defined management objective?', then a simpler approach can be used to assess status. This involves solving the logistic equation for the equilibrium state (i.e. $\delta B/\delta t = 0$), in which case eqn 1 has the solution:

$$B/K = 1 - FD/R \quad \text{if } F < R/D, \text{ otherwise } B/K = 0 \quad \text{eqn 2}$$

where B/K represents RBS. Thus the equation can be used when K is unknown, or cannot be clearly defined. The method assumes that the current (or future) level of trawl effort F has been (or will be) applied indefinitely. An analogous approach, based on this assumption, was used to project long-term biomass of benthic species under constant F (Appendix C in Ellis, Pantus & Pitcher 2014).

Estimation of RBS (eqn 2) requires relatively few parameters: habitat type, trawl effort, depletion rates and recovery rates. Regional application of RBS requires maps of habitats and trawl effort; both should be determined for grid cells at a scale that adequately captures within-region heterogeneity of habitats and trawl effort. Grid cells of areas $\sim 1\text{--}5$ km² typically are small enough that the distribution of fishing effort within those cells is random (e.g. Rijnsdorp *et al.* 1998; Deng

et al. 2005; Ellis, Pantus & Pitcher 2014). Maps of trawling intensity may be derived from fishing vessel logbooks and/or vessel monitoring systems (VMS); typically as hours of effort. These data need to be gridded at a suitable cell resolution, and converted to trawl swept-area ratio (using information on gear swept-width, tow speeds and grid-cell area).

Trawl impacts differ among gear types and habitats, and recovery rates differ among habitats. Typically, habitats in stable environments are dominated by longer lived and more sensitive biota that recover slowly, whereas habitats exposed to high levels of natural disturbance (e.g. mobile sediments) tend to be dominated by less susceptible biota that recover quickly (Jennings & Kaiser 1998). Parameters for depletion and recovery rates, if not available for habitats in an assessment region, may be obtained from suitable representative meta-analyses of multiple trawl-impact experiments (e.g. Collie et al. 2000; Kaiser et al. 2006). However, experimental-scale depletion and recovery rate estimates (d , r) must be adjusted to grid-scale parameters (D , R in eqn 2). If the grid scale is chosen so that trawling is distributed randomly within each cell then $D = d$, but $R = r$ only when trawling is uniform. When trawling is random, the following adjustment is required:

$$R = rd / [-\ln(1 - d)] \quad \text{eqn 3}$$

where d is proportional depletion rate per trawl pass (Ellis, Pantus & Pitcher 2014). In implementation, RBS is estimated for each grid-cell based on trawl effort and appropriate depletion and recovery rates for the gear and habitat. The average RBS and distribution of RBS values over grid cells, by habitat, indicate the landscape scale status of habitats.

APPLICATION OF THE RBS METHOD

We applied RBS to assess the status of habitats in Exmouth Gulf, Western Australia, which is fished for shrimps by otter-trawlers. The region has also been disturbed by cyclones (Loneragan et al. 2013) and extreme heatwaves (Caputi et al. 2016). Gear- and habitat-specific parameters for d and r were extracted from a published meta-analysis (Collie et al. 2000) and linked to maps of habitats and trawling effort in the Gulf. The sediment-habitat categories used in the meta-analysis were also adopted for Exmouth Gulf.

Depletion and recovery rates

Impact effects (i), as log(response ratio), were taken from figure 2 of Collie et al. (2000) for gear type, habitat type and benthos taxa. Estimates of i for gear-by-habitat and for taxa-by-habitat (for otter trawl) were inferred assuming additivity on the log scale and ignoring the possibility of interactions (Table 1). Impact values were assumed, conservatively, to represent the effect of a single trawl pass, although this may not have been the case in all studies included in the meta-analysis. The impact values (Table 1) for otter trawling in sedimentary habitats, and for three taxa (for which recovery rates could be estimated), were converted to proportional depletion rates d per trawl pass:

$$d = 1 - e^i \quad \text{eqn 4}$$

Recovery was estimated from figure 5 in Collie et al. (2000), where LOESS curves were presented for four habitat types and three taxa, based on fits to recovery data. Time taken to recover to reference state differed across habitats (for all taxa pooled), with ~100 days on Sand, ~200 days on Mud and ~300 days on muddy-Sand. Recovery of Gravel was not presented in Collie et al. (2000), but was assumed to be similar to their ‘Biogenic’ category, at about 500 days given other evidence suggesting that gravel habitats recover more slowly than other

Table 1. Impact (i) as log(response ratio) from figure 2 in Collie et al. (2000). All terms include the overall mean log response (−0.79). (a) Gear-by-habitat effects were inferred assuming main effects were additive and ignoring interactions (shaded); (b) taxa-by-habitat effects for otter trawl (for three of 12 taxa).

		Habitat main effect			
(a) Gear main effect		Mud	Muddy-Sand	Sand	Gravel
	i	−0.63	−0.84	−0.79	−0.98
Intertidal dredging	−1.91	−1.75	−1.96	−1.91	−2.10
Scallop dredging	−1.09	−0.93	−1.14	−1.09	−1.28
Intertidal raking	−1.07	−0.91	−1.12	−1.07	−1.26
Beam trawling	−0.56	−0.40	−0.61	−0.56	−0.75
Otter trawling	−0.47	−0.31	−0.52	−0.47	−0.66

		Inferred effects for otter trawling			
(b) Taxa main effect		Mud	Muddy-Sand	Sand	Gravel
	i				
Polychaeta	−0.80	−0.32	−0.53	−0.48	−0.67
Malacostraca	−1.36	−0.88	−1.09	−1.04	−1.23
Bivalvia	−0.50	−0.02	−0.23	−0.18	−0.37

sedimentary habitats (e.g. Kaiser et al. 2006). Recovery times also differed among the three taxa presented (for all habitats pooled), with about 200 days for Malacostraca (crustaceans), ~250 for Polychaeta (worms) and ~450 for Bivalvia (2-shelled molluscs).

To estimate r , we solved the logistic equation for B_t (eqn 5; Fig. 1) and fitted this model to the LOESS curves in figure 5 of Collie et al. (2000), after first back-transforming the response and rescaling time from days to years:

$$B_t = B_0 K / [B_0 + (K - B_0)e^{-rt}] \quad \text{eqn 5}$$

where B_0 is the abundance immediately after experimental impact. B_0 is a function of depletion rate d per trawl and the number of experimental trawls T ; thus, $B_0 = K(1 - d)^T$ and the complete model is:

$$B_t = K(1 - d)^T / [(1 - d)^T + (1 - (1 - d)^T)e^{-rt}]. \quad \text{eqn 6}$$

This model was fitted using iterative nonlinear regression. K was set to unity since Collie et al. (2000) presented their figure 5 on a log

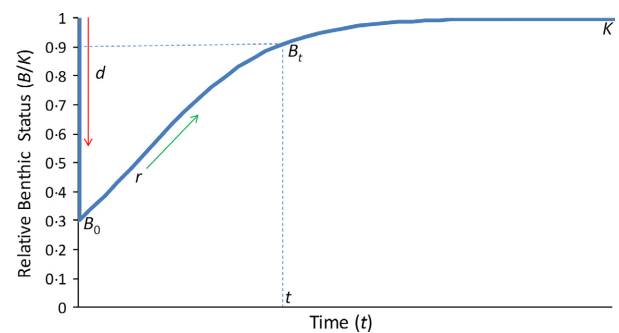


Fig. 1. Schematic representation of a trawl impact and recovery experiment, with changes in abundance (B) as a proportion of carrying capacity (K) described with the logistic equation. Abundance is depleted from K to B_0 by experimental trawling at time 0 depending on depletion rate d and number of trawls T , i.e. $B_0 = (1 - d)^T$. Recovery follows at rate r so that abundance is B_t after time t , eventually approaching K asymptotically.

(response ratio) scale (i.e. relative to 1). T was assumed to be unity because, in this instance, d was separately estimated by eqn 4 and to estimate r it was only necessary for the model to fit abundance immediately after impact. If, in future, eqn 6 was used to simultaneously estimate both r and d , the actual value of T would be important.

The recovery information in Collie *et al.* (2000) was for habitat and taxa main effects only. Habitat-by-taxa recovery rates for three taxa in four habitats were inferred in the same manner as those for impact effects. The experimental scale r estimates were adjusted, using eqn 3, to grid-scale R .

Regional habitats and trawl effort

Linking these estimates of depletion and recovery to the habitats of Exmouth Gulf requires that the region's habitats are mapped according to the categories used in the meta-analysis. Mapped sediment data for the Gulf were obtained from a global database (dbSeabed, <http://instaar.colorado.edu/~jenkins/dbseabed/>; Jenkins 1997) as continuous fractions of mud, sand and gravel. These data are derived from any available direct sediment sampling or observations (e.g. quantitative and textual descriptions of grab/core samples) and subsequently interpolated using an inverse distance weighted method. For the study area ~630 source samples were available, with their average separation of ~2–3 km comparable with the scale of the study grid. The continuous sediment fractions were classified to habitat types matching those of Collie *et al.* (2000), using a simplified Folk (1954) sediment ternary distribution (Gravel if %gravel>30%, else Sand if %mud<20%, else Mud if %sand<20%, else=muddySand – Fig. 2 inset), and mapped.

The distribution and intensity of trawl effort was mapped by interpolating and gridding position data of trawling events recorded in

confidential fishing vessel logbooks for a five-year period (2008–2012). Each trawl event included the associated hours of trawling effort. Grid-ding was done for 0.01° cells (~1.15 km²), because trawling typically is distributed randomly at this scale (see previous section) and hence $D = d$ in eqn 2. If trawling at this scale was more uniform than random, then depletion would be greater; whereas if it was more aggregated than random, then depletion would be less (Ellis, Pantus & Pitcher 2014). Effort in hours per grid-cell was rescaled to total swept area, based on gear swept-width (≤30 m sweep, for shrimp trawls comprising 4 nets of 5.5 or 6 fathom head-rope length without sweeps or bridles; Kangas *et al.* 2007) and tow speeds (~3.5 ± 0.3 knots). Total swept area per grid-cell was divided by grid-cell area to provide the swept-area ratio F . Effort distributions were consistent among years, so the assumption of constant F was considered reasonable and the average annual effort was mapped and used in the assessment. The total trawl-footprint area, accounting for overlapping trawling, was estimated using both uniform and random assumptions for effort distribution within cells.

Status assessment

The status of sedimentary habitats in Exmouth Gulf was assessed by setting the un-trawled status of each grid cell to unity and using eqn 2 to estimate RBS for each cell (expressed as a proportion of un-trawled status) from the D , R and F values. By inference, the RBS of habitats represents an average over the mix of benthic taxa typically present in these sediment categories across the range of studies included in the meta-analysis. The Gulf-wide status of habitats, accounting for their different sensitivity and exposure to trawling, was quantified by plotting the distribution of RBS values against proportion of habitat area, by mapping their spatial distribution and by the region-wide average RBS value.

Relative benthic status was also assessed for three benthos taxa. In addition, their absolute status was estimated using information on their distributions (see Appendix S1, Supporting Information).

Results

DEPLETION AND RECOVERY RATES

The status of trawled habitats, and hence their RBS score, depends on their depletion rate, recovery rate and exposure to trawling. Gravel and Malacostraca have the highest depletion rates in response to otter trawling, whereas Mud and Bivalvia have the lowest (Table 2). Sand and Polychaeta have the

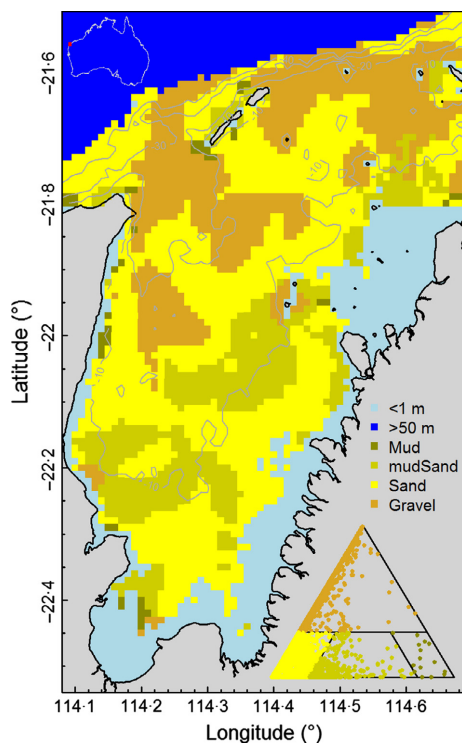


Fig. 2. Map of sedimentary habitats in Exmouth Gulf, between 1 and 50 m depth (contours: 10 m intervals). Inset: ternary (triangle) plot showing classification of mud, sand and gravel grain-size fractions (0–1) to habitats.

Table 2. Proportional depletion rates (d) per trawl for habitats and taxa, by otter trawl

Taxon	All habitats	Mud	Muddy-Sand	Sand	Gravel
All taxa:	d	0.27	0.41	0.37	0.48
Polychaeta	0.38	0.27	0.41	0.38	0.49
Malacostraca	0.65	0.59	0.66	0.65	0.71
Bivalvia	0.16	0.02	0.21	0.16	0.31

Taxa-by-habitat estimates were inferred assuming main effects were additive and ignoring interactions (shaded). The taxa rates for *All habitats* were derived by first adjusting the taxa main effects in Table 1 for the otter trawl effect and subtracting the overall mean response (i.e. adding $-0.47 - (-0.79) = 0.32$) then applying eqn 4.

highest grid recovery rates (R), whereas Gravel and Bivalvia have the lowest (Table 3). The sensitivity of habitats or taxa to trawling is given by the ratio D/R and the critical level of F that would drive their equilibrium status to 0 is R/D . Hence, Gravel is the most sensitive habitat and has critical $F = 4.6$, whereas Sand is least sensitive. Malacostraca are the most sensitive taxa and have critical $F = 5.7$ (pooled across habitats), whereas Bivalvia are least sensitive.

REGIONAL HABITATS AND TRAWL EFFORT

Most (51%) sediments of the ~3500 km² Exmouth Gulf, between 1 and 50 m depth, were classified as Sand followed by Gravel (27%, located mainly in the outer Gulf) and muddy-Sand (20%, mainly in the inner Gulf) (Fig. 2). There are a few small areas of Mud (2%) close to the coast.

Most trawling in the Gulf occurred in depths between 5 and 25 m and was aggregated in hotspots (Fig. 3). No trawling was recorded in half of the total grid cells (Table 4, Fig. 4) including areas both closed to trawling and open but not trawled. About 33% of cells were fractionally trawled (leaving ~75% area untrawled in total) and ~17% were trawled more than once per year. The highest swept-area ratio at the 0.01° cell-scale was ~7.8 times per year. The trawl footprint calculated assuming random trawling (Table 4) estimates the area trawled in a single year at ~740 km² (~21% of the Gulf). However, because within-cell trawling generally is not fixed in space, the long-run expectation is that the area within each grid cell is trawled at the average swept-ratio (Ellis, Pantus & Pitcher 2014); hence, the uniform assumption is most representative of the multi-year trawl footprint (~892 km² or ~25% of the Gulf).

Most trawling footprint, by area, occurred on Sand, followed by muddy-Sand, Gravel and Mud (Table 4). However, relatively, muddy-Sand was proportionally more exposed to trawling followed by Sand and Gravel (Fig. 4); there are few areas of Mud and these were least exposed. A similar

Table 3. (a) Logistic recovery rates (r , year⁻¹), for habitats and taxa, estimated by nonlinear regression fitted to recovery curves in figure 5 of Collie *et al.* (2000); taxa-by-habitat recovery estimates were inferred assuming main effects were additive and ignoring interactions (shaded). (b) Grid-scale R estimated by adjusting r , using eqn 3.

Taxon	All habitats	Mud	Muddy-Sand	Sand	Gravel
All taxa:	r	6.4	5.3	15.6	3.0
(a)					
Polychaeta	5.8	4.9	4.0	11.9	2.3
Malacostraca	6.0	5.0	4.1	12.2	2.4
Bivalvia	3.6	3.0	2.5	7.4	1.4
(b)					
Taxon	All habitats	Mud	Muddy-Sand	Sand	Gravel
All taxa:	R	5.5	4.1	12.5	2.2
(b)					
Polychaeta	4.6	4.2	3.1	9.5	1.7
Malacostraca	3.7	3.3	2.5	7.6	1.4
Bivalvia	3.3	3.0	2.2	6.8	1.2

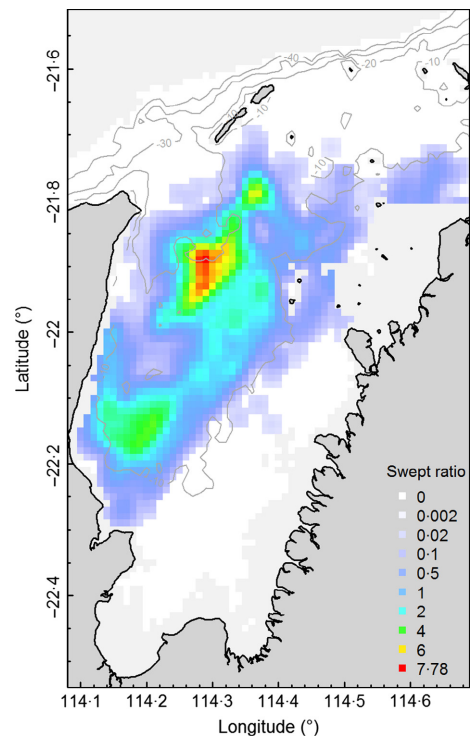


Fig. 3. Map of trawl effort in Exmouth Gulf, as annual swept-area ratio per grid-cell, between 1 and 50 m depth (contours: 10 m intervals).

proportion (~10%) of each habitat, except Mud, was exposed to high effort (swept-ratio >2).

STATUS ASSESSMENT

The RBS (B/K) of each habitat type as a function of trawling effort shows that Gravel would be most affected by trawling at all levels of effort (Fig. 4), reflecting the higher depletion rates and slower recovery rates (Tables 2 and 3). At swept-area ratios >4.6, the fauna of Gravel were estimated to be fully depleted, with RBS = 0 in 18 cells (~2.1%). Most Gravel was not exposed to trawling and ~93.4% of Gravel had RBS >50%. The distribution of RBS values by habitat area (Fig. 5) can be used to define other status thresholds; e.g. ~86% of Gravel had RBS >80%. The Gulf-wide average RBS over all Gravel was 91%. Muddy-Sand was relatively more exposed to effort but was less sensitive; the minimum RBS of muddy-Sand was 57% and ~93% had status >80% (Fig. 5). The Gulf-wide RBS of muddy-Sand was 95%. Sand had most exposure to high effort but was the least sensitive habitat (Tables 2 and 3); its Gulf-wide RBS was >98% and >99% of Sand had status >80%. Mud had limited exposure to effort and no exposure to high effort (Table 4); its Gulf-wide RBS was >99% and all Mud cells had status >80%. The spatial distribution of habitat RBS (Fig. 6) effectively matches that of trawl effort but with differences in trawled areas due to differences in sensitivity among sediment types. For example the lowest RBS values were for Gravel in moderate-high effort areas, whereas neighbouring Sand habitat exposed to similar or greater effort levels had higher RBS values.

Table 4. Habitat areas and trawled areas (km²) by base 2 categories of trawl swept-area ratio (area trawled/grid-cell area): total area; area of sediment-habitat types; total swept area; and estimates of trawl footprints (which account for overlapping trawls) assuming trawling is uniform at 0.01° or randomly distributed within 0.01° grid cells

Swept-area ratio	Total area	Habitat area				Swept area	Trawl footprint	
		Mud	Muddy-Sand	Sand	Gravel		Uniform	Random
0	1760	34	244	892	590	0	0	0
>0-0.03125	454	9	94	234	117	9	9	8
0-0.0625	126	1	32	66	26	11	11	11
0-0.125	152	2	57	66	26	28	28	25
0-0.25	210	0	79	95	36	74	74	62
0-0.5	222	2	42	136	41	160	160	113
1	307	6	100	151	50	451	307	233
2	216	0	42	121	53	590	216	200
>4	88	0	8	53	28	481	88	88
Totals	3535	55	698	1815	967	1803	892	740

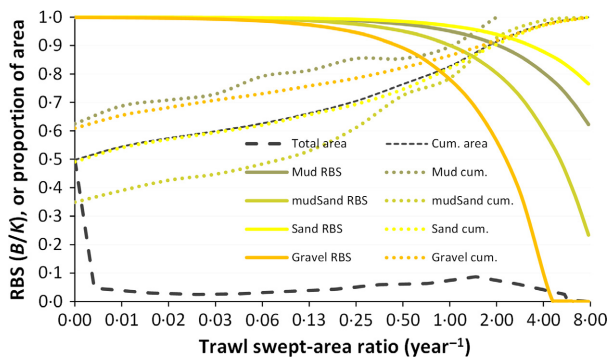


Fig. 4. Proportion of total Exmouth Gulf area and cumulative total area by annual trawl swept-area ratio (base 2); with cumulative distributions of area for each sediment-habitat type; and equilibrium status (B/K) of habitats at each level of (constant) trawl intensity.

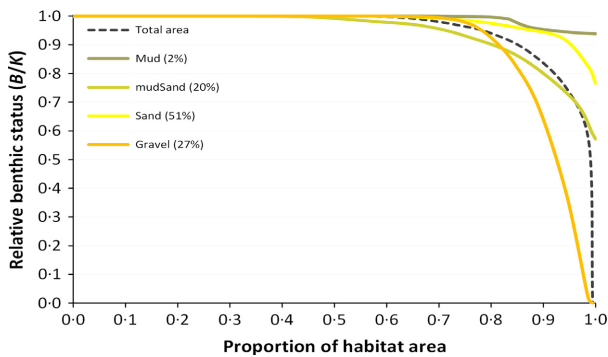


Fig. 5. Relative benthic status of Exmouth Gulf total area and each sedimentary habitat against cumulative proportion of habitat area, ordered by trawl effort, indicating the proportion of area above or below any given status.

The regional average RBS values of the three benthos taxa were similar to those for habitats, in the range ~91–96%. Malacostraca were most affected and Bivalvia least. The absolute status results for taxa differed from their RBS, because they accounted for their distributions. Nevertheless, the Gulf-wide absolute status estimates were similar to average RBS because

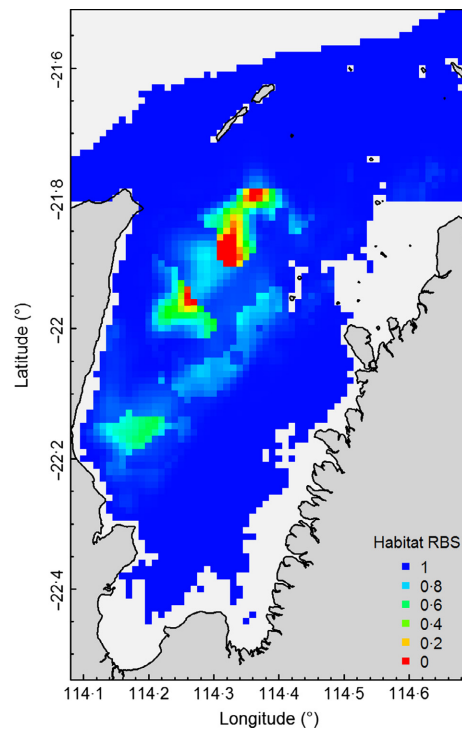


Fig. 6. Map of relative benthic status (RBS) of seabed in Exmouth Gulf, accounting for differing sensitivity of sedimentary habitat types.

the abundance of each taxon was about average in trawled areas (Appendix S1).

Discussion

The development of the RBS method is timely because it addresses needs arising from national legislation that incorporates the ecosystem approach to fisheries (FAO 2003) driven by international policy commitments (Rice 2014) and requirements from certification organisations (e.g. MSC 2014) to take account of the impacts of towed bottom-fishing gears on seabed habitats in management plans and fishery assessments. RBS provides a simple quantitative tool for assessing benthic

impacts of bottom trawls and other towed fishing gears. The method is widely applicable, including to fisheries where trawl impacts have not yet been assessed, because it requires relatively few data inputs: (i) effort maps that can be derived from commonly collected VMS or tow data; (ii) habitat maps that may be available from local regional surveys, or alternatively national or global geoscience databases of sediments provide first-order mapping of habitats (e.g. dbSeabed); (iii) impact and recovery parameters, ideally from local experiments linked to habitat classifications used for the seabed where available, but with meta-analyses (as used herein) providing a more widely applicable alternative. Uncertainties in habitat classifications and depletion/recovery rate estimates could be quantified and their implications assessed in future work.

Relative benthic status is a level-3 ERAEF method (*sensu* Hobday *et al.* 2011) that provides continuous quantitative estimates of status with high-resolution at large spatial scales. Geographically, RBS can be applied most broadly for habitats classified by sediment type, because sediment maps are more widely available than maps of other habitat characteristics. RBS can enable assessments of risk framed as: will (or has) the current level of fishing lead to habitat status that compromises a defined sustainability criteria (such as our example: proportion of habitat with RBS >50%) or management objective (if set, such as our example: regional RBS >80%)? This flexibility of application cannot be achieved with qualitative or categorical trait-based scoring type assessments and/or non-spatial approaches, which only provide ranking of sensitivity or potential risk (e.g. low, medium, high). Furthermore, there are intuitive relationships between the d and r parameters and traits used for resistance or susceptibility (as measures related to d) and resilience or productivity (measures related to r). Thus, qualitative trait scores might be used to infer likely ranges of d and r , enabling use of quantitative RBS.

Application of RBS to faunal and habitat-forming communities requires local mapping to describe their distributions and, ideally also local information on impact and recovery. Here (Appendix S1), faunal distributions were predicted, using simple linear models, from local data (Kangas *et al.* 2007) and a few readily available physical variables. In practice, more sophisticated modelling methods could be applied and faunal distributions could be predicted and assessed at species level if required to account for their differing distributions (e.g. Pitcher 2014; Pitcher *et al.* 2015b). Faunal distribution data from recent surveys may be influenced by past trawling, hence status assessments based on such data allow assessment of current and future impacts but not necessarily past impact. Predicting status due to past impact may be possible (Appendix S1) where trawl effects can be quantified independently of environmental gradients that influence distributions, enabling prediction of un-trawled states (e.g. Ellis *et al.* 2008; Lambert *et al.* 2011; Pitcher *et al.* 2015b).

For our application, we extracted d and r parameters from a published meta-analysis (Collie *et al.* 2000), which included experimental studies up to the late 1990s. Another

meta-analysis included a larger sample size of studies up to the mid-2000s (Kaiser *et al.* 2006). Future meta-analyses could directly estimate d and r parameters and their uncertainty, as well as quantify links between recovery and environmental variables other than sediment type, such as temperature and/or primary production – which may enable recovery parameters to account for regional variations in environment. One potential bias when applying RBS to mobile fauna is the possibility that experimentally measured recovery rates reflect movement of individuals into the impacted area, as well as population growth. This bias was accounted for, to an extent, by the adjustment of experimental r to grid-scale R . In future, meta-analysis of faunal abundance across quantified gradients in trawling intensity may be used to estimate grid- R directly.

In our assessment of Exmouth Gulf, habitat RBS and faunal absolute status were affected little at the regional scale, with status $\geq 90\%$ for all habitats and faunal taxa assessed. This was because <2–7% of the region was trawled sufficiently intensely to yield RBS values <50% and most of the area was either not trawled or trawled lightly. Furthermore, most high-intensity trawling occurred on Sand, which was relatively resilient. Nevertheless, in regions where trawl effort is more intensive and more widely distributed, larger impacts may be expected. For example Hiddink *et al.* (2006b) estimated that bottom trawling in the North Sea had reduced benthic biomass by 56% compared with an un-trawled state, albeit using a different method (size-based benthic community model).

Our application focused on sedimentary habitats but many of the issues surrounding the sustainability and management of bottom trawling relate to status and conservation of biogenic habitats (Rice, Lee & Tandstad 2015). These habitats are more sensitive to trawling due to higher depletion rates and slower recovery than sedimentary habitats or smaller discrete invertebrates. However, information on distributions of biogenic habitats or habitat-forming benthos is often lacking or inadequate, and parameters for their depletion and recovery rates are also scarce. Some examples where it has been possible to address these information needs include a fish-trawl fishery in the SE of Australia where predicted 2015 regional status of habitat-forming benthos ranged from ~82% to 94% of un-trawled (Pitcher *et al.* 2015a), and a shrimp-trawl fishery in NE Australia where predicted 2015 regional status ranged from ~76% to 98% (Pitcher *et al.* 2015b). In both cases, status was predicted to be recovering in 2015 following a series of effort reductions and area closures.

Relative benthic status can be used to assess the cumulative effects of multiple bottom-contact fisheries (and potentially other human and environmental pressures causing seabed impacts, if these can be described by parameters analogous to F and d). Furthermore, RBS also supports quantitative evaluation of the effects of alternative fisheries management options (e.g. effort reductions, closed areas and gear modifications) by simulating their implementation and quantifying changes in estimated status. Such evaluations would assist decision-making regarding the choice of management measures to meet environmental targets (e.g. Dichmont *et al.* 2013) and facilitate progress towards sustainable bottom-contact fishing.

Authors' contributions

C.R.P. and N.E. conceived and developed the model; M.I.K. provided fishery data and C.R.P. implemented the model and led writing of the manuscript. All authors contributed to review and integrity of the work, interpreting the results, drafting and revising the manuscript content and final approval for publication.

Acknowledgements

This paper is an output of the 'Trawling Best Practices Project' <http://trawlingpractices.wordpress.com/>. The authors acknowledge their organisations for salary support; the Walton and Packard Foundations, FAO and fishing industry organisations for funding of workshops and travel; Chris Jenkins for dbSeabed sediment data; Department of Fisheries Western Australia for trawl effort data from commercial fisher's logbooks and for biological survey data (FRDC 2002/038); Tony Smith and anonymous reviewers for constructive comments that improved the manuscript. S.J. acknowledges the UK Department of Environment, Food and Rural Affairs (MF1225); A.D.R. and J.G.H. acknowledge project BENTHIS (EU-FP7 312088).

Data accessibility

Mapped sedimentary habitat data and trawl effort data used in this paper are provided in the online supporting information and enable reproduction of the paper's outputs. The source sediment data are subject to a data agreement which prevents them from being provided to a third party – these data are available from the global dbSeabed repository: <http://instaar.colorado.edu/~jenkins/>. The source trawl fishery logbook effort data are strictly confidential and are available only to approved staff members at the Western Australian Department of Fisheries, and hence cannot be archived.

References

- Astles, K.L., Holloway, M.G., Steffé, A., Green, M., Ganassin, C. & Gibbs, P.J. (2006) An ecological method for qualitative risk assessment and its use in the management of fisheries in New South Wales, Australia. *Fisheries Research*, **82**, 290–303.
- Caputi, N., Kangas, M., Denham, A., Feng, M., Pearce, A., Hetzel, Y. & Chandrapavan, A. (2016) Management adaptation of invertebrate fisheries to an extreme marine heat wave event at a global warming hot spot. *Ecology and Evolution*, **6**, 3583–3593. doi:10.1002/ece3.2137
- Collie, J.S., Hall, S.J., Kaiser, M.J. & Poiner, I.R. (2000) A quantitative analysis of fishing impacts on shelf-sea benthos. *Journal of Animal Ecology*, **69**, 785–798.
- Deng, R., Dichmont, C., Milton, D., Haywood, M., Vance, D., Hall, N. & Die, D. (2005) Can vessel monitoring system data also be used to study trawling intensity and population depletion? The example of Australia's northern prawn fishery. *Canadian Journal of Fisheries and Aquatic Science*, **62**, 611–622.
- Dichmont, C.M., Ellis, N., Bustamante, R.H., Deng, R., Tickell, S., Pascual, R., Lozano-Montes, H. & Griffiths, S. (2013) Evaluating marine spatial closures with conflicting fisheries and conservation objectives. *Journal of Applied Ecology*, **50**, 1060–1070.
- Ellis, N., Pantus, F.J. & Pitcher, C.R. (2014) Scaling up experimental trawl impact results to fishery management scales – a modeling approach for a 'hot time'. *Canadian Journal of Fisheries and Aquatic Science*, **71**, 1–14.
- Ellis, N., Pantus, F.J., Welna, A. & Butler, A. (2008) Evaluating ecosystem-based management options: effects of trawling in Torres Strait, Australia. *Continental Shelf Research*, **28**, 2324–2338.
- Eno, N.C., Frid, C.L.J., Hall, K. *et al.* (2013) Assessing the sensitivity of habitats to fishing: from seabed maps to sensitivity maps. *Journal of Fish Biology*, **83**, 826–846.
- FAO (2003) *Fisheries Management. 2. The Ecosystem Approach to Fisheries*. Food and Agricultural Organisation, Rome, Italy.
- Fletcher, W.J., Chesson, J., Fisher, M., Sainsbury, K.J., Hundloe, T., Smith, A.D.M. & Whitworth, B. (2002) *National ESD Reporting Framework for Australian Fisheries: The 'How To' Guide for Wild Capture Fisheries*. FRDC Project 2000/145, Canberra, Australia. Available at: <http://frdc.com.au/Documents/All%20Other%20Documents/Ecologically%20Sustainable%20Development%20-%20How%20to%20guide%20for%20wild.pdf> [accessed 22 November 2016].
- Folk, R.L. (1954) The distinction between grain size and mineral composition in sedimentary rock nomenclature. *Journal of Geology*, **62**, 344–359.
- Hiddink, J.G., Hutton, T., Jennings, S. & Kaiser, M.J. (2006a) Predicting the effects of area closures and fishing effort restrictions on the production, biomass and species richness of North Sea benthic invertebrate communities. *ICES Journal of Marine Science*, **63**, 822–830.
- Hiddink, J.G., Jennings, S., Kaiser, M.J., Queirós, A.M., Duplisea, D.E. & Piet, G.J. (2006b) Cumulative impacts of seabed trawl disturbance on benthic biomass, production and species richness in different habitats. *Canadian Journal of Fisheries and Aquatic Science*, **63**, 721–736.
- Hobday, A.J., Smith, A.D.M., Stobutzki, I. *et al.* (2011) Ecological risk assessment for the effects of fishing. *Fisheries Research*, **108**, 372–384.
- Jenkins, C.J. (1997) Building offshore soils databases. *Sea Technology*, **38**, 25–28.
- Jennings, S. & Kaiser, M.J. (1998) The effects of fishing on marine ecosystems. *Advances in Marine Biology*, **34**, 201–352.
- Kaiser, M.J., Collie, J.S., Hall, S.J., Jennings, S. & Poiner, I.R. (2002) Modification of marine habitats by trawling activities: prognosis and solutions. *Fish & Fisheries*, **3**, 114–136.
- Kaiser, M.J., Clarke, K.R., Hinz, H., Austen, M.C.V., Somerfield, P.J. & Karakassis, I. (2006) Global analysis of response and recovery of benthic biota to fishing. *Marine Ecology Progress Series*, **311**, 1–14.
- Kangas, M.I., Morrison, S., Unsworth, P., Lai, E., Wright, I. & Thomson, A. (2007) *Development of biodiversity and habitat monitoring systems for key trawl fisheries in Western Australia*. Final report to Fisheries Research and Development Corporation on Project No. 2002/038. Fisheries Research Report No. 160, Department of Fisheries, Western Australia.
- Lambert, G.I., Jennings, S., Kaiser, M.J., Hinz, H. & Hiddink, J.G. (2011) Quantification and prediction of the impact of fishing on epifaunal communities. *Marine Ecology Progress Series*, **430**, 71–86.
- Loneragan, N.R., Kangas, M., Haywood, M.D.E., Kenyon, R.A., Caputi, N. & Sporer, E. (2013) Impact of cyclones and aquatic macrophytes on the recruitment and landings of tiger prawns *Penaeus esculentus* in Exmouth Gulf, Western Australia. *Estuarine, Coastal and Shelf Science*, **127**, 46–58.
- McConnaughey, R.A., Mier, K.L. & Dew, C.B. (2000) An examination of chronic trawling effects on soft-bottom benthos of the eastern Bering Sea. *ICES Journal of Marine Science*, **57**, 1377–1388.
- MSC (2014) *MSC Fisheries Certification Requirements and Guidance Version 2.0*. Marine Stewardship Council, London, UK.
- Piet, G.J., Rijnsdorp, A.D., Bergman, M.J.N., Van Santbrink, J.W., Craeymeersch, J. & Buijs, J. (2000) A quantitative evaluation of the impact of beam trawling on benthic fauna in the southern North Sea. *ICES Journal of Marine Science*, **57**, 1332–1339.
- Pikitch, E.E.K., Santora, C.C., Babcock, E.E.A. *et al.* (2004) Ecosystem-based fishery management. *Science*, **305**, 346–347.
- Pitcher, C.R. (2014) Quantitative indicators of environmental sustainability risk for a tropical shelf trawl fishery. *Fisheries Research*, **151**, 136–174.
- Pitcher, C.R., Poiner, I.R., Hill, B.J. & Burrigde, C.Y. (2000) The implications of fishing on sessile megazoo-benthos on a tropical shelf in north-eastern Australia. *ICES Journal of Marine Science*, **57**, 1359–1368.
- Pitcher, C.R., Ellis, N., Althaus, F., Williams, A. & McLeod, I. (2015a) Predicting benthic impacts & recovery to support biodiversity management in the South-east Marine Region. *Marine Biodiversity Hub, National Environmental Research Program, Final report 2011–2015. Report to Department of the Environment, Canberra, Australia* (eds N.J. Bax & P. Hedge), pp. 24–25. <http://nerp.marinebiodiversity2015.report/predicting-benthic-impacts-and-recovery-to-support-biodiversity-management-in-the-south-east-marine-region/> [accessed 22 November 2016].
- Pitcher, C.R., Ellis, N., Venables, W. *et al.* (2015b) Effects of trawling on sessile megabenthos in the Great Barrier Reef, and evaluation of the efficacy of management strategies. *ICES Journal of Marine Science*, **73**, i115–i126.
- Rice, J.C. (2014) Evolution of international commitments for fisheries sustainability. *ICES Journal of Marine Science*, **71**, 157–165.
- Rice, J., Lee, J. & Tandstad, M. (2015) Parallel initiatives: CBD's Ecologically or Biologically Significant Areas (EBSAs) and FAO's Vulnerable Marine Ecosystems (VMEs) criteria and processes. *Governance of Marine Fisheries and Biodiversity Conservation: Interaction and Coevolution* (eds S.M. Garcia, J. Rice & A. Charles), pp. 195–208. John Wiley and Sons, New York, NY, USA.
- Rijnsdorp, A.D., Buys, A.M., Storbeck, F. & Visser, E.G. (1998) Micro-scale distribution of beam trawl effort in the southern North Sea between 1993 and 1996 in relation to the trawling frequency of the sea bed and the impact on benthic organisms. *ICES Journal of Marine Science*, **55**, 403–419.
- Schaefer, M.B. (1954) Some aspects of the dynamics of populations important to the management of commercial marine fisheries. *Bulletin of the Inter-American Tropical Tuna Commission*, **1**, 27–56.
- Sinclair, M. & Valdimarsson, G. (2003) *Responsible Fisheries in the Marine Ecosystem*. Food and Agricultural Organisation, Rome, Italy.

- Smith, A.D.M., Fulton, E.A., Hobday, A.J., Smith, D.C. & Shoulder, P. (2007) Scientific tools to support practical implementation of ecosystem based fisheries management. *ICES Journal of Marine Science*, **64**, 633–639.
- Stobutzki, I.C., Miller, M.J. & Brewer, D.T. (2001) Sustainability of fishery bycatch: a process for assessing highly diverse and numerous bycatch. *Environmental Conservation*, **28**, 167–181.
- Williams, A., Dowdney, J., Smith, A.D.M., Hobday, A.J. & Fuller, M. (2011) Evaluating impacts of fishing on benthic habitats: a risk assessment framework applied to Australian fisheries. *Fisheries Research*, **112**, 154–167.
- Zhou, S. & Griffiths, S.P. (2008) Sustainability Assessment for Fishing Effects (SAFE): A new quantitative ecological risk assessment method and its application to elasmobranch bycatch in an Australian trawl fishery. *Fisheries Research*, **91**, 56–68.

Received 18 July 2016; accepted 30 October 2016
Handling Editor: Robert Freckleton

Supporting Information

Details of electronic Supporting Information are provided below.

Appendix S1. Methods and results for benthic faunal status assessment.

Appendix S2. Data mapped in Figs 2, 3 and S1.3b