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Title: Establishing stock status determination criteria for fisheries with high discards and uncertain recruitment

Daniel R. Goethel, Matthew W. Smith, Shannon L. Cass-Calay, and Clay E. Porch

Southeast Fisheries Science Center
75 Virginia Beach Drive
Miami, FL 33149

Contact Author: Daniel Goethel
Daniel.Goethel@NOAA.GOV
305-365-4490

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30 **Abstract**

31 Maximum sustainable yield (MSY) based reference points are often prescribed by national and
32 international laws as the basis for catch limits (e.g., the Magnuson Stevens Act in the United
33 States). However, MSY is highly dependent on the assumed selectivity pattern and catch
34 allocation of the fisheries. The addition of bycatch fleets or mortality from discarding further
35 complicates MSY calculations and no prescribed approach has been agreed upon for including
36 complex fleet dynamics in dynamic pool models. Using the Gulf of Mexico Red Snapper fishery
37 as an example, we demonstrate the various ways that MSY can be computed when multiple
38 fleets and bycatch fisheries exist and illustrate the tradeoffs that occur between yield and
39 spawning-stock biomass. Presenting the full array of alternative MSY proxies, however, can
40 lead to subjective decision making that may diminish the value of scientific advice by
41 encouraging the maximization of yield at the expense of maintaining stocks within safe
42 biological limits. We propose that the spawning potential ratio (SPR) associated with the global
43 (theoretical maximum) MSY can be utilized as a reasonable proxy in most fishery applications.
44 The yield streams required to achieve SPR_{MSY} can then be calculated conditional on extant
45 selectivity patterns and bycatch levels. Our approach utilizes the inherently sustainable SSB
46 associated with the global MSY as a rebuilding target, while limiting disruption to the fishery by
47 accounting for current fleet dynamics and avoiding unsustainable proxies that may result when
48 bycatch or discard rates are high.

49

50 **Keywords:** Maximum Sustainable Yield (MSY), Biological Reference Points (BRPs), Red
51 Snapper, Yield-per-Recruit (YPR), Spawning Potential Ratio (SPR), Bycatch

52

53 <A>Introduction

54 Fisheries management is predicated on the dichotomous balance of optimizing resource
55 usage (in terms of yield or other socioeconomic factors) and maintaining population sizes within
56 safe biological limits (Mace 1994; Punt et al. 2014). Maximum sustainable yield (MSY, see
57 Table 1 for a complete description of acronyms) has often been prescribed by national and
58 international laws as the basis for catch limits (e.g., the Magnuson Stevens Act in the United
59 States), but the MSY approach can be problematic (Larkin 1977). Because equilibrium
60 calculations fail to account for a dynamic environment, extracting a fixed MSY often caused

61 stock collapses when populations naturally fluctuated (Mace 2001; Punt and Smith 2001). Since
62 the epitaph for MSY was written (Larkin 1977), countless alternate biological reference points
63 (BRPs) have been developed (Gabriel and Mace 1999). The focus of many BRPs has been to
64 either achieve a portion of MSY (e.g., yield-per-recruit, YPR, proxies) or to prevent recruitment
65 overfishing (i.e., to avoid harvesting at a rate that reduces the biomass to a level where
66 recruitment becomes substantially impaired) through spawner-per-recruit analysis based on the
67 spawning potential ratio (SPR; i.e., the fraction of the virgin spawning stock biomass-per-recruit;
68 Sissenwine and Shepherd 1987; Goodyear 1993). YPR and SPR approaches are often
69 theoretically appealing because they do not require an implicit or explicit understanding of the
70 production function (unlike MSY analysis). However, YPR proxies focus solely on yield and do
71 not account for recruitment overfishing, whereas SPR proxies do not account for yield
72 optimizing metrics (Gabriel and Mace 1999).

73 A number of unifying theories among dynamic pool models (i.e., MSY, YPR, and SPR
74 analyses) were developed in the 1980s and 1990s, which, through the inclusion of a stock-recruit
75 curve in SPR analysis, allowed explicit definition of SPR limits to prevent recruitment
76 overfishing (Shepherd 1982; Sissenwine and Shepherd 1987; Mace 1994). Essentially, these
77 methods suggested that the fishing mortality (matched to an associated limit SPR) corresponding
78 to the slope of the stock-recruit curve at the origin represented the harvest rate above which the
79 stock could no longer replace itself and fishing would no longer be sustainable (i.e., recruitment
80 overfishing would occur; Mace and Sissenwine 1993). However, a critical limitation was the
81 need to know the stock-recruit relationship (Gabriel and Mace 1999). Given the potential for
82 weak compensation or Allee effects (i.e., depensation in recruitment) at low spawning population
83 abundance (Frank and Brickman 2000; Keith and Hutchings 2012), determining limit BRPs that
84 identify the transition zone where recruitment overfishing is likely to occur is important for
85 maintaining sustainable fisheries (Rosenberg et al. 1994). Based on estimates of fishing
86 mortality at replacement, a variety of studies including meta-analyses, empirical applications,
87 and theoretical explorations have concluded that SPR values below 20% represent high potential
88 for recruitment overfishing (Mace and Sissenwine 1993; Goodyear 1993; Rosenberg et al. 1994;
89 Gabriel and Mace 1999). However, SPR thresholds corresponding to recruitment overfishing
90 may be higher for less productive populations (Clark 2002; Forest et al. 2010) or when
91 depensation exists in the stock-recruit relationship (Thompson 1993).

92 When considering proxies for MSY in the presence of unknown stock-recruit dynamics,
93 Clarke (1991, 1993) suggested a min-max approach to maximize the minimum yield across
94 potential stock-recruit relationships and parameters. He demonstrated that even higher SPR
95 values (35-45%) are warranted to achieve yields on par with MSY (i.e., > 75% MSY; Quinn et
96 al. 1990; Clark 1991, 1993; Horbowy and Luzenczyk 2012; Punt et al. 2014). The approach has
97 been widely utilized across an array of species (e.g., Pacific rockfish and crab stocks; Clarke
98 2002; Siddeek 2003; Siddeek et al. 2004) and is often cited as the basis for SPR proxies
99 worldwide. Although the approach is extremely useful when stock-recruit uncertainty limits the
100 ability to calculate MSY, the results are still context dependent and should not be universally
101 applied without case-specific applications (Clarke 2002). Additionally, the methodology can be
102 difficult to apply when bycatch or discards are an important factor in a given fishery and rates
103 are volatile from year to year, because discard rates will influence the yield required to achieve
104 the rebuilding target and the full analysis would need to be rerun yearly to ensure rebuilding.

105 Under the precautionary approach to fisheries management, MSY-based reference points
106 continue to be utilized worldwide, albeit under a more refined methodology (e.g., harvesting at
107 the fishing mortality that achieves MSY instead of at a constant catch; Mace 2001; Cadrin 2012;
108 Punt et al. 2014). In the United States, federally managed fisheries are regulated under the
109 Magnuson-Stevens Reauthorization Act (MSRA), which includes provisions that explicitly
110 require federal fishery management plans to provide for rebuilding stocks to a level consistent
111 with producing the maximum sustainable yield (MSRA 2007). Although the MSRA is
112 straightforward about managing stocks such that they can produce MSY, a number of
113 complicating factors exist for calculating MSY (e.g., knowing the stock-recruit relationship) that
114 lead to a variety of proxies being utilized to define fishing mortality and biomass targets (Cadrin
115 2012). A brief meta-analysis of National Oceanic and Atmospheric Administration (NOAA)
116 stock assessment reports as collated in the National Marine Fisheries Service (NMFS) Species
117 Information System (SIS; <https://www.st.nmfs.noaa.gov/sisPortal/>) demonstrated the variety of
118 BRP approaches currently utilized for federally managed species across the regional fishery
119 management councils in the United States (Figure 1). The most commonly used were SPR
120 proxies (consisting of 50% of the BRPs for the 116 stock assessments analyzed) followed by
121 direct MSY-based BRPs (27%), but methods were highly variable across regions. The SPR
122 approach has been widely adopted, despite the many criticisms that exist (e.g., the potential for

123 lack of proportionality between a cohort's spawning biomass and resulting recruitment if density
124 dependence occurs during juvenile or adult life stages; Rochet 2000; Hilborn 2002).

125 Perhaps the most troublesome aspect of the MSRA guideline about managing a
126 population to achieve MSY is the fact that MSY itself is not a well-defined concept, particularly
127 when multiple fleets and fishing sectors exist (Goodyear 1996; Maunder 2002; Powers 2005).
128 Strictly speaking, the theoretical global (or optimum/ultimate) MSY is achieved by fully
129 harvesting at a single 'critical' age where gains in population growth are balanced by losses due
130 to natural mortality (Beverton and Holt 1957; Ricker 1975; Getz 1980; Reed 1980). However, in
131 real-world applications there is no practical way to achieve the global MSY (Ricker 1975),
132 because fisheries cannot avoid fishing on younger animals completely, and the realized long-
133 term yield is often considerably less than the global MSY (Beverton and Holt 1957; Goodyear
134 1996). The situation is further complicated when multiple fisheries compete for different
135 components (e.g., size classes) of the same resource and where the target species may be
136 discarded as bycatch of another fishery, in which case the long-term yield and the spawning
137 stock that will support it depends on the desired sector allocations (Maunder 2002; Powers 2005;
138 Guillen et al. 2013). The resulting MSY can vary substantially depending on the fleet
139 composition, the relative effort, and the mixture of selectivity patterns assumed (Beverton and
140 Holt 1957; Maunder 2002).

141 Limited guidance has been provided on best practices for calculating MSY when multiple
142 fishing sectors exist or how to objectively choose amongst the various MSY methods available.
143 The MSRA addresses the issues of multiple fleets and discards by simply stating that MSY
144 should be attained while simultaneously reducing bycatch to the extent practicable and achieving
145 an equitable allocation amongst fishery sectors (MSRA 2007). Balancing the competing
146 objectives of bycatch reduction and fair allocation can be challenging when a multitude of users,
147 including various fisheries and other stakeholders, with disparate interests exist, and is further
148 exacerbated when there is uncertainty about the long-term productivity of a stock. Goodyear
149 (1996) notes that simply expounding MSY as a management target (as is done in the MSRA) is
150 insufficient to provide management advice without further guidance on the desired long-term
151 fleet allocations or resource age composition. Powers (2005) suggests that it is the job of
152 managers to determine the 'optimal' mix of fisheries desired and that the method utilized for

153 calculating MSY should depend on the context of how bycatch has arisen and whether it can be
154 effectively reduced. Maunder (2002) summarizes the problem well:

155 “...the question becomes how do we define MSY with respect to the effort
156 allocation among the fishing methods...? Is MSY defined as that achieved by
157 the current proportional effort allocation, by the fishing method that produces
158 the highest MSY, or something else? If we force effort to change to levels at
159 ■ MSY, it is unlikely that the proportional effort allocation will stay the same.
160 If effort is restricted to the fishing method that produces the highest MSY, it
161 may not be practical to increase effort to levels that would produce MSY.”

162 We attempt to address these questions by demonstrating the various methods available to
163 calculate MSY when multiple directed and bycatch fisheries harvest a resource through a case
164 study with Gulf of Mexico Red Snapper (*Lutjanus campechanus*) for which fisheries
165 management has been particularly contentious due to the high dimensionality of the stakeholder
166 groups involved. The multi-fleet MSY investigations of previous authors (i.e., Goodyear 1996;
167 Schirripa 1999; Powers 2005) are extended by including the full complexity of fleet dynamics
168 for Red Snapper and comparing the suite of methods available to calculate MSY. The various
169 MSY-based overfishing proxies that managers must consider when multiple fisheries harvest a
170 resource are described, and the biological implications associated with each decision are
171 illustrated. Finally, a methodology is developed based on global MSY theory that can be utilized
172 for cases where the production function is uncertain to identify bounds on sustainable SPR
173 targets. The approach is similar to the Clarke (1991, 1993) min-max method, but directly
174 addresses issues of time-varying bycatch and rebuilding targets. We believe that the framework
175 can provide a useful tool for determining sustainable SPR proxies that conform to the MSRA
176 guidelines and can be applied when MSY is polyvalent or is not strictly determinable (e.g.,
177 uncertainty exists in the stock-recruit relationship).

178

179 <A>Methods

180 The long-term performance of potential MSY proxies was examined through the use of
181 projections based on the results from the most recent stock assessment for Gulf of Mexico Red
182 Snapper (SEDAR 2015). The results presented here (e.g., reference points and resulting yield

183 streams) are not meant for use as final management targets, but provide a useful demonstration
184 of how these methods could be applied.

185

186 *Red Snapper Background.*—Red Snapper is one of the most prized reef fish in the Gulf of
187 Mexico (referred to as the ‘Gulf’), and, not surprisingly, it was one of the first species to
188 experience overfishing in the region. By the 1980s it is estimated that total egg production for
189 Gulf of Mexico Red Snapper had been reduced by more than 95% (Porch 2007; SEDAR 2015).
190 Several management measures were implemented in the late 1980s to rebuild Red Snapper,
191 including catch limits, minimum size restrictions, and requirements for shrimping vessels to
192 install bycatch reduction devices in their trawl nets to reduce discards of juvenile Red Snapper
193 (Hood et al. 2007). These measures appear to have led to modest increases in the population of
194 Red Snapper, but substantial gains were not evident until after 2006 when regulations reduced
195 recreational and commercial catch limits by nearly half, and offshore shrimp trawling was
196 reduced by about 75% due to regulatory and economic factors. Since then, the number of Red
197 Snapper has increased rapidly and is now several times higher than most anglers have
198 experienced in their lifetimes (SEDAR 2015). As a result, more anglers are entering the fishery
199 and the recreational fishing season for Red Snapper has become progressively shorter to ensure
200 the recreational allocation is not exceeded.

201 A critical limitation for assessing and managing Red Snapper has been the inability to
202 accurately determine the productivity of the stock. Productivity depends, in part, on the
203 relationship between egg production (spawners, S) and subsequent recruitment (R), which in the
204 case of Gulf of Mexico Red Snapper is not well estimated though productivity is known to be
205 high (SEDAR 2015). When an asymptotic Beverton-Holt relationship is assumed in the stock
206 assessment model, the estimates of steepness are typically near the mathematical limit of 1.0,
207 because the estimates of recruitment tend to increase after 1980 despite decreases in the
208 corresponding estimates of spawners. However, it is possible that the lower level of recruitment
209 estimated prior to the 1980s is largely an artifact of the relative dearth of information available
210 compared to the recent period (Porch 2007). Regardless of the cause or veracity of the apparent
211 change in productivity, recent scientific advice has been predicated on forecasts that assume
212 recruitment levels in the near future will be similar to the average of the levels estimated for the
213 more recent time period (Cordue 2005; SEDAR 2015). The long term recruitment potential (i.e.,

214 spawner-recruit steepness) is regarded as high but the exact level is indeterminate (due to
215 difficulty in independently estimating the various stock-recruit parameters), making it impossible
216 to calculate MSY or its associated reference points (F_{MSY} and B_{MSY}) explicitly. The usual
217 approach in this situation is to employ MSY proxies that do not require knowledge of the long
218 term recruitment potential, but are assumed to produce stock levels that can consistently support
219 MSY (e.g., SPR proxies).

220 The Gulf of Mexico Fishery Management Council's Scientific and Statistical Committee
221 recognized the difficulty in specifying the MSY for Red Snapper and has recommended
222 maintaining the spawning potential of the stock at 26% of the unfished level as a proxy for the
223 level that would produce MSY based on analysis using a conditional MSY approach (i.e.,
224 MSY|linked, see the MSY Reference Points section below; GMFMC 2007). However, there
225 remains considerable interest in alternative proxies with lower spawning potential thresholds,
226 such as the maximum yield-per-recruit (MYPR) from the directed fishery after allowing for the
227 incidental mortality from shrimp trawls and closed season discarding. Porch (2007) showed that
228 this proxy would likely drive the Red Snapper stock down to only a few percent of the unfished
229 level unless the level of bycatch and closed season discarding were greatly reduced. A
230 confounding factor in allowing low SPR values for Red Snapper is that target SPR proxies are
231 set for the Gulf-wide stock and variable regional harvest can lead to differential SPR by region
232 (often causing the eastern stock component to be considerably lower than the gulf-wide SPR
233 target; SEDAR 2015). Accordingly, it is crucial to explore proxies for MSY that are robust to
234 uncertainties regarding recruitment, and also accommodate the dynamic mix of fisheries that
235 exploit Red Snapper.

236
237 *Modeling Framework.*—The deterministic projection models were implemented using stock
238 synthesis 3 (SS3, V3.24U; Methot and Wetzel 2013) based on the model structure of the most
239 recent stock assessment model for Gulf of Mexico Red Snapper and using the terminal year
240 stock assessment outputs to initialize projection runs (SEDAR 2015). SS3 is a forward
241 projecting generalized statistical catch-at-age modeling platform for use in fisheries stock
242 assessment and catch projections (Methot and Wetzel 2013). It can be utilized as both an
243 estimation and simulation model and is highly scalable to fit a variety of population dynamics
244 and data availability scenarios. For the current application, various updates and minor revisions

245 were made to the final accepted SS3 assessment model used as the basis of management for Gulf
246 of Mexico Red Snapper. To mimic the complex population and fleet dynamics of the most
247 recent assessment, particularly discard and retention assumptions, it was necessary to utilize the
248 SS3 framework for the projections and maintain the general model structure. The projections
249 assumed that there were two distinct populations east and west of the Mississippi River outfall
250 area that seldom intermix following settlement to the adult habitat, but were assumed to have
251 identical life history parameters (i.e., time-invariant growth, natural mortality, fecundity, and
252 weight-length conversions; see Table 2 and Supplementary Material Table 1). The fisheries on
253 the two populations, however, were modeled separately with unique fleet dynamics, effort levels,
254 and selection patterns.

255 MSY for the various methods implemented was calculated in an iterative fashion by
256 projecting a series of constant total fishing mortality rates (F) for 100 years and selecting the
257 fishing mortality that produced the highest average yield (retained catch only, not including
258 discards) during the last 10 years of the projections (by which time the projections had stabilized
259 into approximate equilibrium). Different methods for assigning the overall fishing mortality to
260 individual fleets were utilized depending on which MSY value was being calculated (e.g.,
261 maintaining a constant proportion among fleets or fixing fleet-specific fishing mortalities at a
262 particular value; see Fleet Dynamics and Reference Points sections below for more details).
263 Although the two populations were modeled separately with distinct fisheries and different
264 abundance levels, the metrics used for the proxies such as long-term yield and spawning
265 potential were calculated Gulf-wide (i.e., for both populations combined) to reflect current
266 management practice.

267
268 *Recruitment assumptions.*—Following the most recent assessment, the annual Gulf-wide
269 recruitment of age-0 Red Snapper was modeled by a Beverton-Holt function of Gulf-wide
270 spawning potential (total egg production) where the recruits that contributed to each population
271 were allocated based on the assessment terminal year (i.e., 2013) apportionment factor (Table 2).
272 To explore how assumptions regarding the reliance of recruitment on spawning potential
273 impacted the various reference points, the Beverton-Holt model was applied assuming steepness
274 values of 0.7 (moderate density-dependent compensation), 0.85 (high density-dependent
275 compensation), and 1.0 (constant recruitment independent of spawning potential). For each

276 recruitment parametrization, the entire assessment model was rerun and all parameters were
277 reestimated with the new fixed steepness value to rescale the SS3 models and maintain
278 consistency across projections. The parameter estimates were highly consistent across steepness
279 runs except for values of the virgin recruitment (R_0 ; see Table 2 for R_0 values), which was due to
280 the high levels of correlation among recruitment parameters (i.e., between steepness and virgin
281 recruitment). The base assessment model (steepness = 1.0) provided the best fit to data.
282 Alternate runs demonstrated slightly degraded diagnostics, but generally performed well and
283 were deemed sufficient for the current analyses. Although steepness values other than the
284 assessment estimate of 1.0 are completely hypothetical, they represent a plausible range for
285 similar, relatively productive reef fish (SEDAR 2009).

286
287 *Fleet dynamics.*—The most recent assessment explicitly models seven distinct fleets in each
288 region (i.e., eastern or western Gulf, denoted by E or W, respectively, following the fleet
289 abbreviation): four directed at Red Snapper [commercial handline (HL_E, HL_W), commercial
290 longline (LL_E, LL_W), recreational headboats (HBT_E, HBT_W), and recreational
291 private/charter (MRIP_E, MRIP_W)] and three that generally discard Red Snapper [commercial
292 vessels without individual fishing quota (C_No_IFQ_E, C_No_IFQ_W), recreational fishing
293 during the Red Snapper closed season (R_Closed_E, R_Closed_W), and shrimp trawl bycatch
294 (SHR_E, SHR_W)]. For each of the directed fleets, open season discards were also modeled
295 through the use of size-based retention functions with associated input discard mortality rates,
296 which allowed incorporation of discards due to regulatory measures (i.e., minimum size and bag
297 limits; see SEDAR 2015 for a complete description of the retention functions used). Selectivity,
298 retention, and discarding practices for each fleet were assumed to continue as they had in the
299 terminal year of the assessment [i.e., terminal year was 2013; see Figure 2 for selectivity curves
300 and SEDAR (2015) for retention curves].

301 It is important to note that the various types of discarding (open season, closed season,
302 and no commercial IFQ) and bycatch arise from different fishery dynamics. Each projection
303 (except the global MSY calculations) had directed fishery open season discards (based on
304 retention functions defining the fraction of fish retained), which were included because they are
305 an inherent result of a fishery with a minimum size limit. Meanwhile, discards owing to
306 recreational closed seasons and commercial fishing with no IFQ were due to restrictive quotas,

307 which resulted in discards of legal size fish (see Discard Selectivity Panel in Figure 2) from
308 fleets that would have otherwise retained these fish had more quota been available (or closed
309 seasons not been in effect). The SS3 projections treat these fleets as independent sources of
310 discards with their own selectivity patterns, because these discards do not occur from normal
311 directed fishing operations on Red Snapper (i.e., they may result from the same directed fleets,
312 but at times of the year when they were not targeting Red Snapper). Treating discards as unique
313 fleets has been utilized in a handful of SS3 models (e.g., US west coast arrowtooth flounder and
314 China rockfish; Sampson et al. 2017; Dick et al. 2015) and is necessary to adequately model
315 discards of legal size fish that would have otherwise been retained (instead of discards of sub-
316 legal size fish). On the other hand, discards from the shrimp fishery are the result of bycatch due
317 to shrimp trawling. Juvenile (ages 0-2) Red Snapper are caught incidentally in shrimp trawls and
318 assumed to be discarded dead. Therefore, discards from the commercial and recreational
319 fisheries, especially from lack of IFQ and closed seasons, are much different from those that
320 arise due to shrimp bycatch, particularly in terms of age composition of the discards.

321 An assumption about the relative distribution of overall total fishing mortality was
322 necessary to partition fleet-specific fishing mortalities for each projection run. The method
323 utilized was dependent on the MSY value being calculated (see MSY Reference Points section
324 below). Fleet-specific fishing mortalities could be maintained in a constant proportion or fixed
325 at a specific value for the duration of the projection, but, either way, the relative proportions or
326 fixed values were obtained based on the terminal assessment year estimates of fishing mortality
327 by fleet (see Figure 2 bottom left panel). In addition, the total catch within a sector (recreational
328 or commercial) was constrained by the currently prescribed catch allocation of 48.5%
329 commercial and 51.5% recreational (SEDAR 2015). Although fishing mortality by fleet was
330 scaled proportionately to achieve the MSY, the scaling was also constrained by the catch
331 allocation by sector. Therefore, the approach utilized to scale the fishing mortality was
332 essentially the same as scaling the catch directly.

333
334 *MSY reference points.*—Maximum long-term yields (retained catch only) and associated SPR
335 values were calculated for six methods commonly used to define MSY. The global MSY
336 represents the theoretical maximum possible harvest, while the five other methods were
337 calculated conditional on comparatively suboptimal selection patterns. As mentioned previously,

338 each MSY method utilized a unique approach to apportion the total fishing mortality to each
 339 fleet. Depending on the MSY method, the fishing mortality rates for certain fleets (bycatch and
 340 discard) were fixed (based on 2013 values; Figure 2, bottom left panel), rather than scaled with
 341 total fishing mortality (i.e., MSY was achieved contingent on fixed fishing mortality rates of
 342 certain fleets). The fleet-specific fishing mortalities for the remaining fleets that were not fixed
 343 were then calculated by multiplying the 2013 fishing mortalities by a common scaling factor, α ,
 344 which was adjusted up or down until the total fishing mortality was obtained that maximized
 345 equilibrium yield. Obtaining MSY was thus constrained such that the 2013 relative fleet effort
 346 allocations (Figure 2, bottom right panel, dependent on which fleets used fixed rates) and sector
 347 catch allocations were maintained throughout the projection.

348 A description of each MSY method is given including a breakdown of both the fixed and
 349 scaled components of F_{MSY} . Because the entire Gulf of Mexico is managed as a single
 350 population, a gulf-wide F_{MSY} and SPR are calculated. The eastern, E , and western, W ,
 351 components of each fishery are treated similarly, but the region-specific values are included in
 352 each calculation of F_{MSY} .

353 1) MSY|global is calculated by fully harvesting a single ‘optimal’ age class and
 354 searching over each potential age of entry to the fishery to determine which age
 355 provides the greatest equilibrium yield (no fleet structure exists so F_{MSY} simply
 356 corresponds to the fishing mortality that removes all fish at the age where growth and
 357 mortality are balanced).

358 2) MSY|open_discards assumes the four directed fleets will continue to operate (with
 359 open season discarding) as they did in each region with the total directed effort scaled
 360 up or down as necessary to maximize long-term landings, but discards owing to
 361 shrimp bycatch, closed seasons, and lack of IFQ have been eliminated:

$$362 \quad F_{MSY,a} = \alpha (F_{TOT_Dir,E,a}^{HL} + F_{TOT_Dir,W,a}^{HL} + F_{TOT_Dir,E,a}^{LL} + F_{TOT_Dir,W,a}^{LL} + F_{TOT_Dir,E,a}^{HBT} + F_{TOT_Dir,W,a}^{HBT} +$$

$$363 \quad F_{TOT_Dir,E,a}^{MRIP} + F_{TOT_Dir,W,a}^{MRIP}) .$$

364 3) MSY|fixed_nondirect_discards assumes the four directed fleets will continue to
 365 operate (with open season discarding) as they did in each region with the total
 366 directed effort scaled up or down as necessary to maximize long-term landings
 367 contingent on closed season and lack of IFQ discards that are fixed at 2013 levels, but
 368 with no shrimp bycatch:

$$F_{MSY,a} = F_{Byc,E,a}^{C_No_IFQ} + F_{Byc,W,a}^{C_No_IFQ} + F_{Byc,E,a}^{R_Closed} + F_{Byc,W,a}^{R_Closed} + \alpha (F_{TOT_Dir,E,a}^{HL} + F_{TOT_Dir,W,a}^{HL} + F_{TOT_Dir,E,a}^{LL} + F_{TOT_Dir,W,a}^{LL} + F_{TOT_Dir,E,a}^{HBT} + F_{TOT_Dir,W,a}^{HBT} + F_{TOT_Dir,E,a}^{MRIP} + F_{TOT_Dir,W,a}^{MRIP}) .$$

4) MSY|fixed_shrimp_bycatch assumes the four directed fleets will continue to operate (with open season discarding) as they did in each region with the total effort scaled up or down as necessary to maximize long-term landings contingent on shrimp bycatch rates that are fixed at 2013 levels, but recreational closed season and lack of IFQ

discards have been eliminated:

$$F_{MSY,a} = F_{Byc,E,a}^{SHR} + F_{Byc,W,a}^{SHR} + \alpha (F_{TOT_Dir,E,a}^{HL} + F_{TOT_Dir,W,a}^{HL} + F_{TOT_Dir,E,a}^{LL} + F_{TOT_Dir,W,a}^{LL} + F_{TOT_Dir,E,a}^{HBT} + F_{TOT_Dir,W,a}^{HBT} + F_{TOT_Dir,E,a}^{MRIP} + F_{TOT_Dir,W,a}^{MRIP}) .$$

5) MSY|fixed_discards assumes all fleets will continue to operate (with directed fleet open season discarding) as they did in each region with the total effort of the directed fleets scaled up or down as necessary to maximize long-term landings, but with the effort of the non-directed fleets (i.e., closed season and lack of IFQ discards along with shrimp bycatch) held constant at 2013 levels (the current management strategy):

$$F_{MSY,a} = F_{Byc,E,a}^{C_No_IFQ} + F_{Byc,W,a}^{C_No_IFQ} + F_{Byc,E,a}^{R_Closed} + F_{Byc,W,a}^{R_Closed} + F_{Byc,E,a}^{SHR} + F_{Byc,W,a}^{SHR} + \alpha (F_{TOT_Dir,E,a}^{HL} + F_{TOT_Dir,W,a}^{HL} + F_{TOT_Dir,E,a}^{LL} + F_{TOT_Dir,W,a}^{LL} + F_{TOT_Dir,E,a}^{HBT} + F_{TOT_Dir,W,a}^{HBT} + F_{TOT_Dir,E,a}^{MRIP} + F_{TOT_Dir,W,a}^{MRIP}) .$$

6) MSY|linked assumes all fleets will continue to operate (with directed fleet open season discarding) as they did in each region with the total effort scaled up or down as necessary to maximize long-term landings (i.e., the directed and non-directed fleets all experience the same proportional change in effort):

$$F_{MSY,a} = \alpha (F_{Byc,E,a}^{C_No_IFQ} + F_{Byc,W,a}^{C_No_IFQ} + F_{Byc,E,a}^{R_Closed} + F_{Byc,W,a}^{R_Closed} + F_{Byc,E,a}^{SHR} + F_{Byc,W,a}^{SHR} + F_{TOT_Dir,E,a}^{HL} + F_{TOT_Dir,W,a}^{HL} + F_{TOT_Dir,E,a}^{LL} + F_{TOT_Dir,W,a}^{LL} + F_{TOT_Dir,E,a}^{HBT} + F_{TOT_Dir,W,a}^{HBT} + F_{TOT_Dir,E,a}^{MRIP} + F_{TOT_Dir,W,a}^{MRIP}) .$$

Not all of these options for calculating MSY are viable in real-world applications. For instance, MSY|global is impossible to implement, while many (e.g., MSY|open_discards, MSY|fixed_nondirect_discards, and MSY|fixed_shrimp_bycatch) require permanent closure of important fishery sectors. Similarly, MSY|linked would require management focused solely on the target species and could suggest increasing bycatch to high rates (if a positive scalar is necessary) that would oppose the MSRA requirement to reduce bycatch to the extent practicable. All of the scenarios are included for comparative and illustrative purposes, but in practical

399 application it is likely that only $MSY|_{fixed_discards}$ could be implemented in a viable
400 management regime.

401 Also, in the special case where steepness is near the mathematical limit of 1.0 (i.e.,
402 recruitment is constant regardless of the level of spawning potential), the fishing mortality rates
403 that achieve the global and conditional MSYs are the same as those that achieve the global and
404 conditional maximum yield per recruit (e.g., $F_{MSY|_{global}} = F_{MYPR|_{global}}$, $F_{MSY|_{fixed_discards}} =$
405 $F_{MYPR|_{fixed_discards}}$, etc.)

406
407 *SPR_{MSY/global} as a BRP.*—Each of the above F_{MSY} reference points has a corresponding
408 spawning potential ratio that could be regarded as a management target. A similar process is
409 implemented for SPR analysis when the stock-recruit relationship is indeterminate. In such
410 instances, a designated SPR level is chosen that is expected to achieve a predetermined
411 biological goal (i.e., prevent recruitment overfishing) and possibly linked to a yield-based metric
412 (e.g., a percentage of MSY). Once the SPR target is chosen, the equilibrium yield that will
413 achieve the designated SPR is then calculated (instead of using yield as the target metric as in
414 MSY analysis). Although a number of fixed SPR proxies have been suggested [e.g., an SPR >
415 20-30% to prevent recruitment overfishing, Mace and Sissenwine (1993), or an SPR = 35-45%
416 to attain > 75% MSY, Clark (1991, 1993)], they can be arbitrary (Quinn et al. 1990; Cadrin
417 2012) and may not necessarily be appropriate for highly productive stocks.

418 Based on the tenets of modern MSY theory, $SSB_{MSY|_{global}}$ (i.e., the SSB that results
419 from $MSY|_{global}$) should, over the long-term, be an inherently sustainable level of biomass
420 given that it represents the point at which growth and mortality are balanced (on average).
421 Therefore, we suggest that the associated SPR, $SPR_{MSY|_{global}}$, could be used as an objective
422 target reference point proxy when the stock-recruit relationship is well-defined. Despite
423 $MSY|_{global}$ being unattainable because it is not possible to avoid catching fish older or younger
424 than the optimal age (among other issues), the SPR level associated with $MSY|_{global}$
425 ($SPR_{MSY|_{global}}$) can be attained regardless of how the fisheries operate provided the level of
426 effort can be scaled appropriately. In addition, we believe that using $SPR_{MSY|_{global}}$ as a target
427 biomass reference point would adhere to the MSRA guidelines by rebuilding the stock to a level
428 consistent with providing the MSY (MSRA 2007).

429 In many instances, the parameters of the stock-recruit relationship are not well-defined
430 (particularly steepness) and hence the need to develop SPR or similar proxies. When the
431 Beverton-Holt stock-recruit function can be reasonably assumed for a species but steepness is
432 not well estimated, the SPR corresponding to the $MYPR|_{global}$, $SPR_{MYPR|_{global}}$, could be used
433 as a lower bound for potential biomass-based reference point proxies. Given that YPR analysis
434 assumes the highest possible productivity of a population (i.e., a steepness of 1.0 implies that
435 there is no relationship between spawners and recruits, an assumption that must eventually
436 breakdown at low population sizes), the corresponding $SPR_{MYPR|_{global}}$ represents a lower bound
437 on biomass levels that could still achieve MSY. If auxiliary information is available to
438 determine a lower bound on steepness (e.g., through life history analysis or meta-analysis of
439 similar species), then an associated $SPR_{MSY|_{global}}$ can be determined using this steepness value
440 to provide an upper limit on reasonable SPR proxies. For Beverton-Holt stock-recruit functions,
441 SPR values within this range are likely to maintain the population at a size where recruitment
442 overfishing would not be a risk (since the death rate is unlikely to exceed growth/birth) and a
443 large portion of $MSY|_{global}$ would be achievable if optimal resource utilization was possible.
444 Although, it should be noted that for less productive species a lower SPR bound corresponding to
445 a steepness of 1.0 may be too low, and, if information exists to bound steepness at a value less
446 than 1.0, then calculations based on this steepness value can be utilized to define the lower bound
447 on SPR.

448 Additionally, when uncertainty exists in the stock-recruit relationship itself or recruitment
449 dynamics do not conform to the Beverton-Holt stock-recruit function, the search process would
450 need to be expanded. With uncertainty in the functional form of the stock-recruit function, it
451 would be necessary to perform an extensive search across both stock-recruit functional forms
452 and steepness values to determine appropriate lower and upper SPR bounds. On the other hand,
453 if the functional form is known, but is not a Beverton-Holt stock-recruit function, then it would
454 be necessary to search over the plausible extent of steepness values to determine both the upper
455 and lower bounds of SPR (e.g., when Ricker stock-recruit functions are assumed, the lower SPR
456 bound would no longer be expected to occur where steepness = 1.0).

457 Once the range of SPR values has been established, the desired relative mix of fleets
458 along with the extant bycatch or discard rates can be utilized to calculate the long-term yield
459 required to achieve the SPR bounds. Essentially, $MSY|_{fixed_discards}$ can be calculated for the

460 range of steepness values (associated with the SPR bounds) and the total fishing mortality that
461 achieves the desired SPR level can be determined. The lower bound of the SPR values (e.g.,
462 $SPR_{MSY|global}$ for Beverton-Holt stock-recruit functions) provides a limit below which the
463 population would not be expected to be able to produce $MSY|global$. The upper bound
464 (associated with the highest steepness value for Beverton-Holt stock-recruit functions) provides a
465 cutoff above which rebuilding targets would be overly conservative given that the population
466 should be more productive than indicated by this steepness value. A simple risk analysis based
467 on the degree of biological uncertainty (in the estimated stock-recruit parameters and functional
468 form) and accounting for any important socioeconomic factors could then be implemented to
469 determine the desired SPR target and allowable catch from the range provided by the SPR
470 bounds (see Figure 3 for a flow diagram describing the $SPR_{MSY|global}$ method). We illustrate
471 how the method can be applied by comparing SPR bounds (and associated retained catch) for a
472 plausible range of steepness values (0.7 – 1.0) for Red Snapper.

473
474 *Sensitivity Run.*—To provide a more in depth comparison among the two MSY methods most
475 commonly utilized when there are multiple fleets and bycatch, $MSY|fixed_discards$ and
476 $MSY|linked$ (Powers 2005; SEDAR 2015), a sensitivity run was implemented with increased
477 bycatch and discard rates. The purpose of this run was to demonstrate that, despite previous
478 analysis which implied that $MSY|linked$ was greater than $MSY|fixed_discards$ (e.g., Powers
479 2005), the relationship among these MSY methods is context dependent. To illustrate a situation
480 where $MSY|linked$ became greater than $MSY|fixed_discards$, the two MSY methods were
481 calculated in a sensitivity run with a 15-fold increase in initial bycatch and discards rates. The
482 sensitivity run levels of bycatch and discards were not meant to represent any real world scenario
483 for Red Snapper; they were simply chosen to illustrate the relative properties of the two MSY
484 methods.

485
486 *Metrics.*—The results of the six MSY methods for each value of steepness were compared based
487 on equilibrium yield and resulting SPR. Analyzing results across MSY methods and stock
488 productivity levels (i.e., steepness values) demonstrated the tradeoffs and biological implications
489 inherent in each assumption for calculating MSY-based biological reference points. The same
490 metrics were then provided for $SPR_{MSY|global}$ where yield was calculated assuming current

491 bycatch and discard levels (i.e., from the MSY|fixed_discards yield curve) to demonstrate how
492 using our proposed $SPR_{MSY|global}$ framework compared with current MSY methods.

493

494 <A>Results

495 $MSY|global$ for the base model (steepness = 1.0) occurred at an SPR of 24% when fish
496 were harvested at age 10 (Table 3). As the steepness values decreased, the age of optimal
497 harvest and resulting SPR increased for $MSY|global$ (Table 3, Figure 4). Similarly, $MSY|global$
498 consistently produced the highest yield and often the highest SPR compared to conditional MSY
499 methods assuming the same steepness level (Table 3, Figure 5 and Supplementary Material
500 Figures 1-2). However, with steepness values less than 1.0, the SPR associated with $MSY|linked$
501 was higher than $SPR_{MSY|global}$, but $MSY|linked$ always resulted in the lowest yield (not
502 including the sensitivity run, see below). Although $MSY|open_discards$,
503 $MSY|fixed_nondirect_discards$, $MSY|fixed_shrimp_bycatch$, and $MSY|fixed_discards$
504 demonstrated similar SPR levels across steepness values, resultant yield was higher for
505 $MSY|open_discards$ and $MSY|fixed_nondirect_discards$ (Table 3, Figure 5). The effect of
506 decreasing steepness was similar for all the conditional MSY reference points. SPR increased
507 with declining steepness in all cases, while the foregone yield (compared to what could be
508 achieved at $MSY|global$) often became more pronounced (Table 3, Figure 5 and Supplementary
509 Material Figures 1-2). Additionally, in the absence of a relationship between spawners and
510 recruits (i.e., a steepness of 1.0), there was little risk of recruitment overfishing and therefore
511 little consequence to fishing the stock down to low SPR levels. Therefore, the equilibrium yield
512 curves associated with a steepness of 1.0 became highly skewed towards lower SPR (Figure 5),
513 whereas those associated with lower steepness values (Supplementary Material Figures 1-2) did
514 not have this property. Indeed, as steepness values declined, SPR values associated with each of
515 the conditional MSY methods rapidly converged towards $SPR_{MSY|global}$.

516 Utilizing $SPR_{MSY|global}$ as a biomass target where the yield streams required to achieve
517 it were calculated using current discard and bycatch practices (i.e., determined based on the
518 $MSY|fixed_discards$ yield curve) resulted in limited foregone yield compared to using
519 $MSY|fixed_discards$ directly (Table 3, Figure 6). In fact, the fraction of $MSY|global$ obtained
520 for each steepness value was nearly identical between the two approaches despite the greatly
521 increased SPR values associated with $SPR_{MSY|global}$ (particularly at high steepness values). For

522 the current case study, the yield curve tended to be relatively flat near $MSY|_{fixed_discards}$,
523 which allowed the yield associated with obtaining $SPR_{MSY|_{global}}$ (assuming current discards and
524 bycatch) to be similar to $MSY|_{fixed_discards}$.

525 The relationship among $MSY|_{linked}$ and $MSY|_{fixed_discards}$ was variable depending on
526 the assumed levels of discards (Supplementary Material Figure 3). An interesting facet of
527 comparing the base model to the sensitivity run was the demonstration that $MSY|_{linked}$ becomes
528 more conservative (i.e., favors higher SPR values) as bycatch and discards increase, while
529 $MSY|_{fixed_discards}$ leads to declining SPR values under these circumstances.

530

531 <A>Discussion

532 When multiple fleets exist and bycatch or discards are important factors in the total catch,
533 attempting to uniquely define MSY is not possible (Goodyear 1996). A variety of methods can
534 be utilized to determine the maximum long-term yield conditional on the allocation of the
535 resource among fishing fleets and between directed and non-directed sectors (Maunder 2002).
536 Assumptions about the relative mix of fleets can have important implications for the resulting
537 MSY (Beverton and Holt 1957). However, less acknowledged is the impact of MSY method on
538 resulting reference points (Powers 2005). Our results demonstrate that the combination of stock
539 productivity, fleet allocation, and MSY method are all important factors influencing resulting
540 yield streams and rebuilding targets. Results presented here support Powers (2005) and Porch
541 (2007) that $MSY|_{fixed_discards}$ can drive a population to low equilibrium abundance as discard
542 or bycatch levels increase and may lead to population collapse if steepness values are
543 overestimated. Thus, it may not provide a sustainable target reference point (Supplementary
544 Material Figure 3). $MSY|_{fixed_discards}$ essentially treats bycatch and discards as independent
545 sources of mortality, which the directed fleets must compete with to maximize yield (i.e., in the
546 same manner that yield maximization must balance death due to natural mortality). Therefore,
547 when bycatch or discard rates are fixed at high levels, directed fishing mortality rates must also
548 be increased to maximize yield (to avoid losing potential landings to dead discards), which can
549 lead to critically low resulting SSB.

550 Despite the dangers, there is often support for the $MSY|_{fixed_discards}$ approach, because
551 it is an MSY-based target that allows increased harvests compared to alternative MSY methods
552 (e.g., $MSY|_{linked}$) when high bycatch and discarding is occurring (Porch 2007). The results

553 presented here clearly illustrate that, for the highly contentious and complex case of Red
554 Snapper, simply calculating the suite of MSY methods (when multiple fisheries exist with
555 relatively high levels of bycatch and discards) may result in non-conservative SPR targets if
556 managers freely choose among MSY values without fully understanding the biological
557 implications of each. In addition, ignorance of complex biological dynamics (e.g., spatial
558 processes) in the models used to calculate MSY can exacerbate such decisions and lead to
559 extremely low biomass targets (SEDAR 2015).

560 On the other hand, MSY|linked resulted in biomass levels that were often similar to those
561 associated with MSY|global. Contrary to MSY|fixed_discards, SPR targets based on
562 MSY|linked become more conservative as bycatch or discards increase (see Supplementary
563 Material Figure 3), because it is assumed that discards or bycatch will proportionately change
564 with directed fishing effort. Although directed fishery discards may be expected to scale with
565 directed effort, the same is not true for bycatch or closed season discards. Therefore, the
566 MSY|linked approach suffers from foregone yield, whereas MSY|fixed_discards may be
567 unsustainable. Given the deficiencies in these two common forms of calculating MSY with
568 bycatch and discards, alternate methods are warranted.

569

570 The $SPR_{MSY|global}$ Approach

571 SPR proxies are widely-used in the United States and worldwide where the desired level
572 of SPR is usually chosen to retain the stock within safe biological limits based on life history
573 characteristics and meta-analysis (Cadrin and Pastoors 2008). However, the choice of SPR can
574 be subjective (Quinn et al. 1990; Cadrin 2012), and, unless a value is chosen a priori to viewing
575 assessment results, it can lead to post hoc decisions by stakeholders and managers that are overly
576 dependent on resultant yield and ignore the biological basis of the SPR analysis (Schirripa 1999).
577 Clark (1991, 1993) proposed a min-max approach to optimize catch when faced with uncertainty
578 in recruitment dynamics, which has become one of the most often cited methods for defining
579 SPR proxies. He demonstrated that, for a wide array of life history, stock productivity, and
580 recruitment variability combinations, SPR values ranging from 25 – 45% would usually provide
581 at least 75% of MSY and maintain populations within safe biological limits. However, without a
582 predefined and fixed MSY value against which to compare life history or stock productivity
583 uncertainty, the min-max approach can be difficult to implement. For instance, the SPR target

584 will differ significantly depending on whether $MSY|linked$ or $MSY|fixed_discards$ is used as the
585 yield metric to be optimized, while year-to-year variations in bycatch or discards could lead to
586 fluctuations in SPR targets as the analysis is rerun in subsequent years of the rebuilding plan.
587 One approach to avoid ‘moving targets’ for stock rebuilding plans is to assume that bycatch rates
588 will remain constant over the course of the rebuilding plan, thereby maintaining a constant
589 rebuilding target when using $MSY|fixed_discards$ as the basis of the min-max approach (e.g., the
590 approach utilized for various species of crab in the North Pacific U.S.; Siddeek 2003; Siddeek et
591 al. 2004; Siddeek and Zheng 2006). However, when bycatch rates are volatile and differ
592 substantially from year to year, assuming constant bycatch could lead to projected yield streams
593 that may not support stock rebuilding.

594 We suggest that an alternate approach may be better suited for complex fleet dynamics
595 including variable rates of discarding and bycatch (e.g., Red Snapper) and propose that aiming to
596 rebuild to the inherently sustainable level of SSB associated with $MSY|global$ can be an
597 objective biomass target in such circumstances. Although $MSY|global$ is not obtainable, the
598 associated SPR will usually be achievable in the long-term given the correct management (i.e.,
599 yield streams) regardless of fleet dynamics. Given that $MSY|global$ is independent of selectivity,
600 discards, or bycatch and relies only on life history factors, we believe that using $SPR_{MSY|global}$
601 as an SPR target provides a more stable and conservative reference point compared to using the
602 biomass associated with any of the conditional MSY values. Additionally, when the yield
603 streams required to achieve $SPR_{MSY|global}$ are calculated based on extant fleet allocations,
604 selectivity patterns, discard levels, and bycatch rates (i.e., from the $MSY|fixed_discards$ yield
605 curve), the framework can be employed without disruption to the various fisheries. In situations
606 where bycatch and discard levels are moderate or low, it is likely to lead to limited foregone
607 yield compared to $MSY|fixed_discards$ (Table 3). If bycatch or discard rates vary throughout the
608 rebuilding period (particularly discards due to closed seasons or limited IFQ, both of which
609 might be expected to decline, in most cases, as the stock rebuilds), updated $MSY|fixed_discards$
610 yield curves can be computed to adjust projected catches to maintain the rebuilding schedule.
611 However, SPR targets would not change as catches are updated.

612 We believe that this framework provides a unique method to choose an SPR proxy based
613 on the inherently sustainable scientific basis of $MSY|global$ analysis (i.e., choosing an SPR value
614 corresponding to the point on the $MSY|global$ curve where growth and mortality are balanced).

615 Interestingly, our analysis suggested that, regardless of the underlying recruitment dynamics
616 tested (i.e., steepness values) for Red Snapper, $SPR_{MSY|global}$ values (24-38%) were within the
617 range of values suggested by Clark (1991, 1993) as both sustainable and likely to provide a large
618 fraction of MSY. Given that the application was for a highly productive species, we would
619 expect that the resulting SPR values achieved here would be towards the lower bound calculated
620 for most other species.

621 Similarly, given that the base model with steepness = 1.0 represents the most productive
622 and resilient population dynamics possible (i.e., constant recruitment) when a Beverton-Holt
623 stock-recruit function is assumed, we suggest that $SPR_{MYPR|global}$ can be effectively utilized as
624 a lower bound for SPR proxies. In the case of Beverton-Holt stock-recruit functions,
625 $SPR_{MYPR|global}$ is always lower than $SPR_{MSY|global}$ associated with lower steepness values.
626 Thus, where $SPR_{MSY|global}$ is unknown because steepness is poorly determined, one can be
627 reasonably assured that it is greater than $SPR_{MYPR|global}$. Additionally, if the functional form of
628 recruitment is also uncertain, we suggest that the lowest $SPR_{MSY|global}$ over a range of both
629 plausible steepness values and stock-recruit functional forms should be used as the lower bound
630 for an MSY proxy (Figure 3).

631 As with any analysis based on dynamic pool models, the proposed framework has a
632 number of caveats and limitations. Foremost, it is expected that the results (e.g., associated
633 levels of foregone yield and the value of SPR targets) will be highly context dependent. We only
634 applied the method to a single species and life history. Although the results may hold for similar
635 reef fish species, it is unknown how the results may differ for species with vastly different life
636 history or recruitment dynamics. In addition, the projections assumed parameter stationarity (an
637 inherent assumption of most dynamic pool models; Forest et al. 2010) and the yields necessary to
638 achieve the long-term SPR target may differ as estimates of selectivity, recruitment, bycatch, and
639 discarding are updated in subsequent years. However, because the SPR target is independent of
640 these factors, it will not change unless fundamental life history characteristics are altered, which
641 is one of the strongest qualities of using $SPR_{MSY|global}$ as a biomass reference point.

642

643 National Standard 1 and the use of SPR proxies

644 National Standard 1 (NS1) of the Magnuson-Stevens Reauthorization Act (MSRA 2007)
645 states that conservation and management measures shall prevent overfishing while achieving, on

646 a continuing basis, the optimum yield (OY) from each United States fishery. The Act defines
647 "optimum", with respect to the yield from a fishery, as the amount of fish which (A) will provide
648 the greatest overall benefit to the Nation, particularly with respect to food production and
649 recreational opportunities, and taking into account the protection of marine ecosystems; (B) is
650 prescribed as such on the basis of the maximum sustainable yield from the fishery, as reduced by
651 any relevant economic, social, or ecological factor; and (C) in the case of an overfished fishery,
652 provides for rebuilding to a level consistent with producing the maximum sustainable yield in
653 such fishery. As we interpret the MSRA, provision C implies that, regardless of how OY is
654 reduced in comparison to MSY, the target stock size should not fall below the level that would
655 produce the MSY.

656 In this paper we have shown that setting OY equal to one of the conditional MSY
657 metrics, as has been proposed for Gulf Red Snapper, would tend to drive the stock below the
658 spawning-stock biomass level that would support $MSY|_{global}$. In the opinion of the authors, it
659 would seem more consistent with the intent of the Act to maintain the spawning stock at or
660 above the level that will produce the global MSY. In practice, however, the level of spawning
661 stock that will support the global MSY is often uncertain because the relationship between
662 spawning stock and subsequent recruitment is poorly estimated or undetermined. In such cases it
663 is common to use SPR proxies that are thought to correspond closely to the MSY. Given the
664 various limitations of MSY-proxies and the high degree of uncertainty in the stock-recruit
665 dynamics for most species, we recommend $SPR_{MYPR}|_{global}$ as a lower bound for SPR-based
666 reference points when Beverton-Holt stock-recruit functions are assumed. In these cases, the
667 SPR proxy selected should be greater than $SPR_{MYPR}|_{global}$ with the selection process guided by
668 a simple risk analysis where the upper bound is defined by the $SPR_{MSY}|_{global}$ corresponding to
669 the lowest plausible steepness value (Figure 3).

670

671 Implications for Red Snapper

672 The Gulf of Mexico Fishery Management Council's Scientific and Statistical Committee
673 has recommended that Red Snapper be managed using an SPR target of 26%, based on previous
674 $MSY|_{linked}$ analyses and the recognition that MSY targets were not well defined (GMFMC
675 2007). The current SPR target falls within the range of $SPR_{MSY}|_{global}$ values (0.24 - 0.38) given
676 plausible steepness levels for the population (i.e., 0.7 – 1.0). The current analysis indicates that

677 there is likely limited foregone yield with a rebuilding target of SPR 26% compared to fishing at
678 the rate that achieves $MSY|_{fixed_discards}$. Yet, the conservation benefits are likely to be
679 substantial as the target SPR of 26% is twice that of $MSY|_{fixed_discards}$. Additionally, because
680 target SPR values are set for the entire Gulf of Mexico Red Snapper resource, lower target values
681 risk allowing regional (eastern or western Gulf) SPR to fall well below the Gulf-wide target. For
682 instance, when region-specific SPR was calculated for Red Snapper, the $MSY|_{fixed_discards}$
683 approach led to SPR values for the eastern stock region below 5% (SEDAR 2015). At such low
684 regional SPR the potential for recruitment failures may be greatly enhanced, even for a highly
685 productive species such as Red Snapper. The current Gulf-wide SPR target is likely to avoid
686 such severe regional depletion.

687 As mentioned earlier, there are a number of caveats for this analysis mainly due to
688 various factors that were not included or explored in the projections. For the Red Snapper
689 application specifically, given the importance of discards and, in particular, shrimp bycatch, an
690 assumption that warrants further consideration is the impact of density-dependent juvenile
691 mortality on projected yield. Because shrimp bycatch mainly selects age 0-2 fish, there is a high
692 degree of interaction between bycatch fishing mortality and juvenile natural mortality (Gazey et
693 al. 2008; Gallaway et al. 2017). When density-dependent natural mortality during juvenile life
694 stages is not accounted for in the assessment and resultant projections (i.e., the current approach),
695 there is a possibility of overestimating MSY and rebuilding potential by assigning juvenile
696 natural mortality to other mortality sources (e.g., shrimp bycatch; Forrest et al. 2013).
697 Incorporation of density-dependent juvenile mortality would likely alter the results of our
698 analysis and future work is warranted to investigate the specific impacts that it would have on
699 reference points and associated yield streams.

700 The results of the current study generally support those of similar Red Snapper-based
701 MSY studies by Schirripa (1999) and Powers (2005). For $MSY|_{fixed_discards}$ (the method used
702 by Schirripa and Powers' Method II) both studies demonstrated that as the bycatch increased, the
703 resulting SSB at MSY declined. Whereas, when $MSY|_{linked}$ (Powers' Method I) was utilized,
704 higher bycatch rates were associated with lower directed fishing mortality (due to the
705 proportionality constraint) and resulted in higher SPR. Both results are supported by our
706 analysis (Supplementary Material Figure 3) and lower SPR values were associated with

707 MSY|fixed_discards compared to MSY|linked for the same initial directed and non-directed
708 fishing mortality rates (similar to Powers 2005).

709 Our calculation that MSY|fixed_discards exceeds MSY|linked (in the base model) differs
710 from the simulations conducted by Powers (2005), which suggested the opposite. However, the
711 opposite conclusion was reached in the sensitivity run when these metrics were recalculated with
712 a fifteen-fold increase in initial bycatch and discard fishing mortalities (Supplementary Material
713 Figure 3). Therefore, our results demonstrate that the relationship among MSY|linked and
714 MSY|fixed_discards is context dependent, but strongly influenced by initial relative fishing
715 mortalities and the scaling required to achieve MSY. Powers (2005) illustrated only one of the
716 possible relationships among these two MSY methods, whereas we have generalized those
717 results in our sensitivity run. Based on first principles (assuming the same initial and relative
718 fishing mortalities among methods), when all directed and non-directed fleets are scaled
719 proportionately (MSY|linked) the resulting MSY will be higher than the corresponding
720 MSY|fixed_discards (where only the directed fleets are linked) if achieving F_{MSY} requires
721 decreasing the initial fishing mortalities (i.e., if the scalar, α , from Equation 1 is less than 1.0).
722 On the other hand, if achieving F_{MSY} requires increasing the initial fishing mortalities (i.e., the
723 scalar is greater than 1.0), then MSY|fixed_discards could be, but is not necessarily, greater than
724 MSY|linked. The reason for the reversal in relative MSY values is that when the scalar is less
725 than 1.0 the equilibrium bycatch/discard fishing mortality must be lower for MSY|linked than for
726 MSY|fixed_discards, because bycatch/discard fishing mortality is fixed in the latter method and
727 reduced (below the initial values) in the former. Thus, MSY|linked would kill fewer fish due to
728 bycatch and discards and, because some of these fish are able to survive and be landed by the
729 directed fishery, yield must be greater for MSY|linked. When $\alpha > 1.0$ the situation reverses and
730 bycatch and discard mortality are increased for MSY|linked. However, in this situation the
731 relationship between MSY|linked and MSY|fixed_discards depends on the fleet-specific
732 selectivity, relative fishing mortalities, and stock-recruit relationship. Additionally, these results
733 are based on MSY being defined by retained yield and not total catch.

734

735 Summary

736 Attempting to limit bycatch or discards can be extremely difficult (Diamond 2004). In
737 such instances, it is imperative that projections of biological reference points and the yield

738 required to attain them account for these sources of non-directed incidental catch. It is often
739 most realistic to assume that bycatch or discards are going to remain at some average or recent
740 rate and perform MSY|fixed_discards analysis. However, MSY|fixed_discards can lead to
741 detrimentally low SPR values, because bycatch and discards are essentially treated as an
742 additional source of mortality against which directed fisheries must compete to maximize yield.
743 In response to the question posed by Maunder (2002) of "...how do we define MSY with respect
744 to the effort allocation among the fishing methods...?" we suggest that, perhaps, this is the
745 wrong question to be asking. Instead we propose that the goal should be to define sustainable
746 biomass targets based on the only invariant (assuming stable life history parameters) version of
747 MSY, MSY|global. Using $SPR_{MSY|global}$ as a biomass proxy with associated yield taken from
748 the MSY|fixed_discards yield curve provides an objective alternative for determining proxies
749 that conform to the MSRA National Standard 1 guidelines, while accounting for the current
750 effort allocation among fleets (i.e., the allocation that results in the least disruption to fishery
751 practices). The results presented here may not necessarily hold for all life history patterns or
752 bycatch and discard scenarios, but it is expect that the general framework could be useful for
753 defining SPR proxies for almost any fishery. The Red Snapper fishery in the Gulf of Mexico
754 represents one of the most complex assessment and management scenarios in the United States
755 given the many stakeholders and competing sectors (e.g., commercial, recreational, and shrimp
756 bycatch) vying for a portion of the resource (Schirripa 1999). Based on our analyses using Red
757 Snapper as a case study, we believe that using $SPR_{MSY|global}$ as an SPR proxy can be a feasible
758 method for objectively determining reference points when complex fleet dynamics exist, global
759 MSY cannot be achieved in practice, and there is a lack of agreement on appropriate SPR-based
760 reference points.

761

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767 members who helped in developing and implementing the 2015 Gulf of Mexico Red Snapper
768 stock assessment and associated projections. Many of the ideas regarding alternative MSY

769 proxies were stimulated by discussions with the Gulf of Mexico Science and Statistical
770 Committee and associated Interdisciplinary Plan Teams.
771

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Acronym	Definition	Meaning
MSRA	Magnuson-Stevens Reauthorization Act	Law governing marine fisheries management in United States federal waters.
NSI	National Standard I	Component of MSRA defining the use of MSY as the basis of management advice.
BRP	Biological Reference Point	A target or limit biomass level or fishing mortality rate against which current stock status can be measured.
MSY	Maximum Sustainable Yield	Maximum sustainable yield that can be obtained given the life history characteristics of the species and the fleet dynamics of the fishery, which accounts for stock-recruit dynamics.
F_{MSY}	Fishing Mortality that Achieves MSY	The level of fishing mortality that when fished over the long-term will achieve the MSY.
SSB_{MSY}	Spawning-Stock Biomass Resulting from Fishing at F_{MSY}	The level of spawning stock biomass that results when F_{MSY} is fished in the long-term.
MSY_{global}	Global MSY	Theoretical maximum sustainable long-term yield achieved by harvesting a single age class where growth and death are balanced.
OY	Optimum Yield	MSY as reduced by any relevant economic, social, or ecological factors.
YPR	Yield-per-Recruit	Long-term yield that can be achieved at a given fishing level assuming there is no relationship between spawners and recruits.
MYPR	Maximum YPR	The maximum long-term yield that can be achieved assuming there is no relationship between spawners and recruits (equivalent to associated MSY if steepness = 1.0).
SPR	Spawning Potential Ratio	Measure of depletion comparing resultant spawning biomass-per-recruit to the virgin level of spawning biomass-per-recruit.
$MSY_{open_discards}$	MSY without Bycatch or Closed Season/IFQ Discards	MSY calculated with only directed fleets (including open season discards), but assuming no closed season or lack of IFQ discards and no bycatch.
$MSY_{fixed_nondirect_discards}$	MSY with Fixed Closed Season and IFQ Discards	MSY calculated with directed fleets (including open season discards) assuming fixed closed season and lack of IFQ discards, but no shrimp bycatch.
$MSY_{fixed_shrimp_bycatch}$	MSY with Fixed Shrimp Bycatch	MSY calculated with directed fleets (including open season discards) assuming fixed shrimp bycatch, but no closed season or lack of IFQ discards.
$MSY_{fixed_discards}$	MSY with Fixed Closed Season and IFQ Discards and Shrimp Bycatch	MSY calculated with directed fleets (including open season discards) assuming fixed shrimp bycatch along with closed season and lack of IFQ discards.
MSY_{linked}	MSY with Effort of All Fleets Proportionally Linked	MSY calculated assuming that all directed (including open season discards) and non-directed (i.e., shrimp bycatch, recreational closed season, and lack of IFQ) fleets are proportionally scaled based on a desired relative effort scheme.
Landings from $MSY_{fixed_discards}$	SPR Associated with Global MSY or MYPR Achieved	Yield streams prescribed by the $MSY_{fixed_discards}$ yield curve that achieve the SPR

yield curve at $SPR_{MSY global}$	with Current Fleet Dynamics	associated with global MSY.
HL	Handline Fleet	Commercial directed fishing fleet (includes both landings and open season discards due to minimum size limits).
LL	Longline Fleet	Commercial directed fishing fleet (includes both landings and open season discards due to minimum size limits).
HBT	Headboat Fleet	Recreational directed fishing fleet (includes both landings and open season discards due to minimum size and bag limits).
MRIP	Recreational Private/Charter Fleet	Recreational directed fishing fleet (includes both landings and open season discards due to minimum size and bag limits).
C_No_IFQ	Commercial Discard Fleet without IFQ	Commercial non-directed discard fleet resulting from lack of individual fishing quota (IFQ).
R_Closed	Recreational Discard Fleet During Closed Seasons	Recreational non-directed discard fleet resulting from non-directed fishing effort during Red Snapper closed seasons.
SHR	Shrimp Bycatch Fleet	Non-directed shrimp trawl bycatch fleet primarily discarding age 0-2 Red Snapper
SS3	Stock Synthesis 3	Integrated stock assessment program used for the current analysis.

929 **Table 2:** Modeled population dynamics for the MSY projections including pertinent parameter values and equations. P is recruit
930 apportionment to each region, h is steepness, R_0 is virgin recruitment, and SSB_0 is the virgin spawning stock biomass. Note the new
931 R_0 and SSB_0 for alternate recruitment parametrizations (although all parameters were reestimated when the steepness was changed,
932 parameter estimates were similar to the base model): $h = 0.85$, $R_0 = 231$ million fish, and $SSB_0 = 6.69E+15$ eggs; and for $h = 0.70$, $R_0 =$
933 291 million fish, and $SSB_0 = 8.41e+15$ eggs.

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Derived quantity	Equation	Parameter values
Recruitment (R)	$R_{Reg,Year} = P_{Area} \frac{4hR_0SSB_{Year}}{SSB_0(1-h) + SS_{B_{Year}}(5h-1)}$	$P_{East} = 0.38$, $P_{West} = 0.62$, $h = 1.0$, $R_0 = 169$ million fish
Growth Curve	$L(t) = L_{\infty}[1 - e^{-k(t-t_0)}]$	$L_{\infty} = 85.64\text{cm}$, $k = 0.19\text{yr}^{-1}$, $t_0 = -0.39$
Weight-Length Relationship	$Weight = aL^b$	$a = 1.7E-5$, $b = 3$
Fecundity-at-Age (Fec)	Input	See Supplementary Material Table 1
Selectivity (S)	Input	See Figure 2 and SEDAR (2015)

Retention (<i>Ret</i>)	Input	See SEDAR (2015)
Discard Mortality (<i>DM</i>)	Input	See SEDAR (2015)
Natural Mortality (<i>M</i>)	Input	See Supplementary Material Table 1
Directed Fishing Mortality (<i>F_{Dir}</i>) by Fleet	$F_{Dir,Reg,Age,Year}^{Fleet} =$	Directed Fleets are HL, LL, HBT, and MRIP
Directed Discard Fishing Mortality (<i>F_{Disc}</i>) by Fleet	$F_{Disc,Reg,Age,Year}^{Fleet} = F_{Dir,Mult,Reg,Year}^{Fleet} (1 - Ret_{Dir,Reg,Age}^{Fleet}) DM_{Dir}^{Fleet}$	Fishing mortality due to open season discards for a directed fleet
Total Directed Fishing Mortality (<i>F_{Tot_Dir}</i>) by Fleet	$F_{Tot_Dir,Reg,Age,Year}^{Fleet} = F_{Dir,Reg,Age,Year}^{Fleet} + F_{Disc,Reg,Age,Year}^{Fleet}$	Total fishing mortality for a directed fleet
Bycatch/Closed Season Discard Fishing Mortality (<i>F_{Byc}</i>) by Fleet	$F_{Byc,Reg,Age,Year}^{Fleet} = S_{Byc,Reg,Age}^{Fleet} F_{Byc,Mult,Reg,Year}^{Fleet}$	Bycatch and Closed Season Discard Fleets are C_No_IFQ, R_Closed, and SHR
Total Fishing Mortality (<i>F_{Tot}</i>)	$F_{Tot,Reg,Age,Year} = \sum_{Fleet} F_{Tot_Dir,Reg,Age,Year}^{Fleet} + F_{Byc,Reg,Age,Year}^{Fleet}$	Total Fishing Mortality Summed Across All Fleets
Total Mortality (<i>Z</i>)	$Z_{Reg,Age,Year} = F_{Tot,Reg,Age,Year} + M_{Age}$	
Abundance-at-Age (<i>N</i>)	$N_{Reg,Age+1,Year+1} = N_{Reg,Age,Year} e^{-Z_{Reg,Age,Year}}$	
Spawning Stock Biomass (<i>SSB</i>)	$SSB_{Year} = \sum_{Reg} \sum_{Age=0}^{20} (Fec_{Age} N_{Reg,Age,Year} e^{-0.5Z_{Reg,Age,Year}})$	Note that Mortality is Discounted for Midyear Spawning
Retained Catch-at-Age (<i>C</i>) by Fleet	$C_{Dir,Reg,Age,Year}^{Fleet} = N_{Reg,Age,Year} (1 - e^{-Z_{Reg,Age,Year}}) \frac{F_{Dir,Reg,Age,Year}^{Fleet}}{Z_{Reg,Age,Year}}$	Retained Catch for a Directed Fleet
Retained Yield (<i>Y</i>) by Fleet	$Y_{Dir,Reg,Year}^{Fleet} = \sum_{Age=0}^{20} \overline{W}_{Age}^{Fleet} C_{Dir,Reg,Age,Year}^{Fleet}$	See SS3 Manual (Methot 2015) for a Complete Description of the Length Integrated Fleet-Specific Weight-at-Age (<i>W</i>)
Spawning Potential Ratio (<i>SPR</i>)	$SPR = \frac{SSB}{\frac{R}{SSB_0} R_0}$	$SSB_0 = 4.91E+15$ eggs

936 **Table 3:** Maximum sustainable yield (MSY) and resulting SPR values for each recruitment
 937 parametrization and yield maximization method (ordered by decreasing steepness and decreasing
 938 SPR within each steepness scenario). The retained yield that achieves $SPR_{MSY|global}$ given
 939 current fleet dynamics and bycatch/discard rates (i.e., from the $MSY|fixed_discards$ yield curve)
 940 is also provided. Harvest rate (retained numbers/total abundance) is provided as a fishing
 941 mortality metric. For $MSY|global$ the age of optimal harvest is provided in parenthesis.
 942

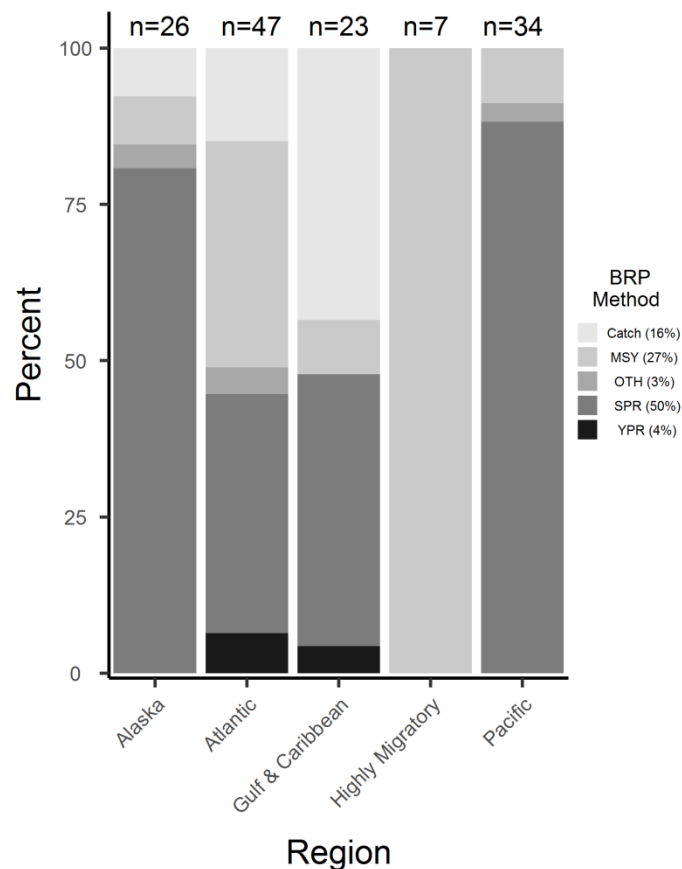
Scenario	Yield Relative to $MSY global$	SPR	SPR Relative to $SPR_{MSY global}$	Harvest rate
Steepness = 1.0 (Base Model)				
MSY global (Age 10)	1.00	0.24	1.00	0.0097
Landings from MSY fixed_discards yield curve at $SPR_{MSY global}$	0.38	0.24	1.00	0.0502
MSY linked	0.33	0.23	0.98	0.0669
MSY fixed_nondirect_discards	0.46	0.14	0.56	0.0182
MSY open_discards	0.45	0.13	0.45	0.0184
MSY fixed_shrimp_bycatch	0.41	0.13	0.54	0.0546
MSY fixed_discards	0.40	0.12	0.50	0.0555
Steepness = 0.85				
MSY linked	0.30	0.33	1.13	0.0552
MSY global (Age 11)	1.00	0.29	1.00	0.0088
Landings from MSY fixed_discards yield curve at $SPR_{MSY global}$	0.34	0.29	1.00	0.0500
MSY fixed_nondirect_discards	0.40	0.27	0.92	0.0146
MSY open_discards	0.39	0.25	0.87	0.0152
MSY fixed_shrimp_bycatch	0.35	0.25	0.86	0.0513
MSY fixed_discards	0.34	0.24	0.83	0.0520
Steepness = 0.70				
MSY linked	0.28	0.42	1.10	0.0455
MSY global (Age 13)	1.00	0.38	1.00	0.0073
Landings from MSY fixed_discards yield curve at $SPR_{MSY global}$	0.30	0.38	1.00	0.0487
MSY fixed_nondirect_discards	0.36	0.37	0.97	0.0123
MSY open_discards	0.35	0.35	0.93	0.0128
MSY fixed_shrimp_bycatch	0.31	0.35	0.92	0.0497

943

944 <A>Figures

945 **Figure 1:** Summary of the various biological reference point models used to manage federal
 946 fisheries in the United States. Methods are presented by region and given as a percent of the
 947 total number of stock assessments included in the analysis for that region (sample sizes are
 948 provided above each bar). The percent composition of each method across all regions is
 949 provided in parenthesis next to the corresponding method in the legend. Data is based on a meta-
 950 analysis of stock assessment reports from the National Marine Fisheries Service (NMFS) Species
 951 Information System (SIS, <https://www.st.nmfs.noaa.gov/sisPortal/>). Abbreviations are: Catch
 952 (catch-based BRP targets); MSY (maximum sustainable yield); OTH (other, non-specified BRP);
 953 SPR (spawner-per-recruit); and YPR (yield-per-recruit).

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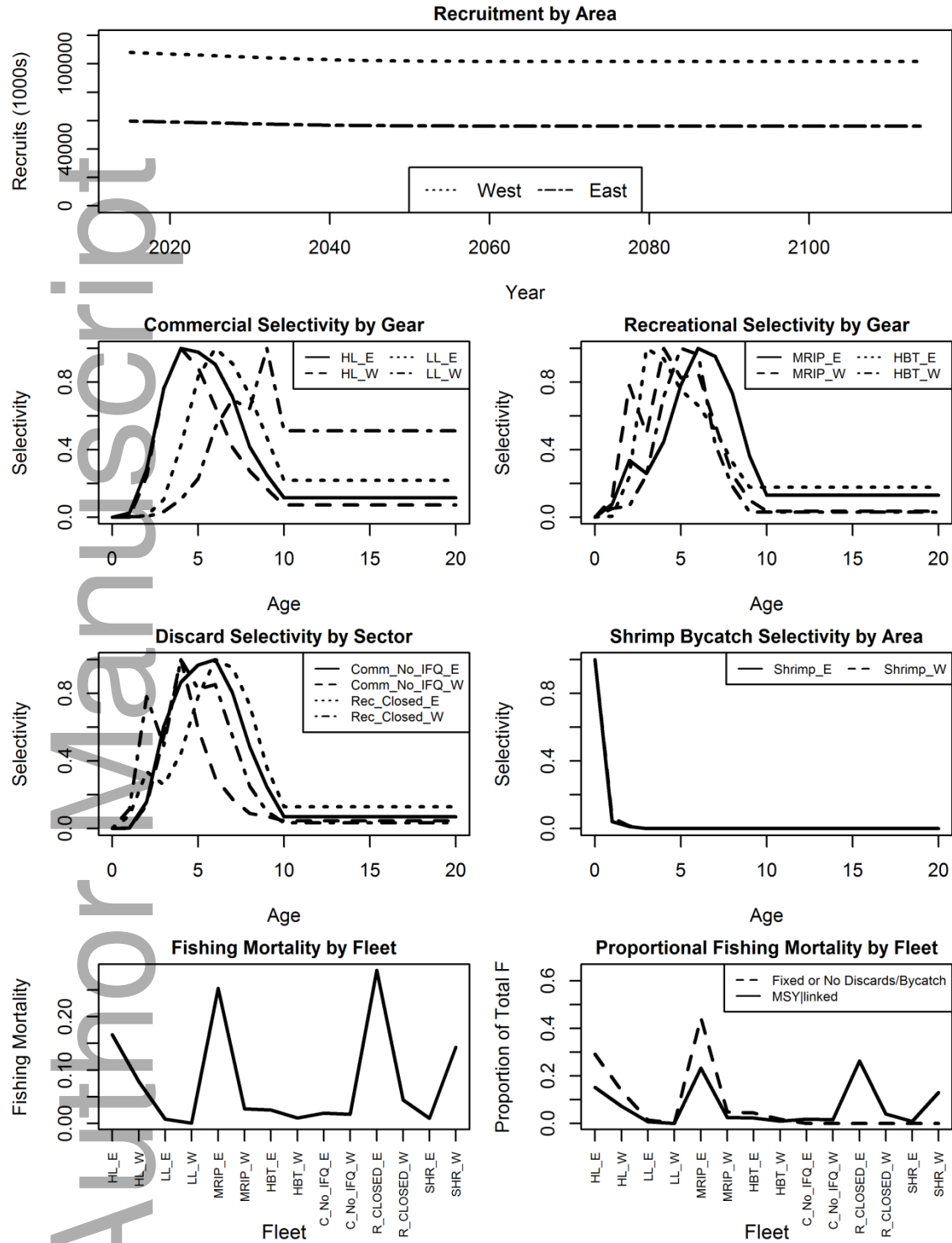


955

956 **Figure 2:** Projected recruitment along with assumed selectivity and relative fishing mortality
 957 rates among fleets for the base model (steepness = 1.0). The bottom left panel provides the

958 starting fishing mortality rates for each projection (assessment estimates from the terminal year,
959 2013). For runs with bycatch or discard rates fixed at recent values (e.g., MSY|fixed_discards),
960 the fleet specific fishing mortalities that are fixed are taken from this plot. The solid line in the
961 bottom right panel provides the portion of F_{MSY} assigned to each fleet when both the directed
962 and non-directed fleets are scaled proportionately (i.e., MSY|linked). On the other hand, for
963 MSY methods where only the directed fishing mortalities are maintained in a constant
964 proportion, the dashed line provides the fraction of the directed portion of F_{MSY} attributed to
965 each directed fleet (the non-directed fishing mortalities are taken from the bottom left panel
966 when they are nonzero). Fleet abbreviations are provided in Table 1.

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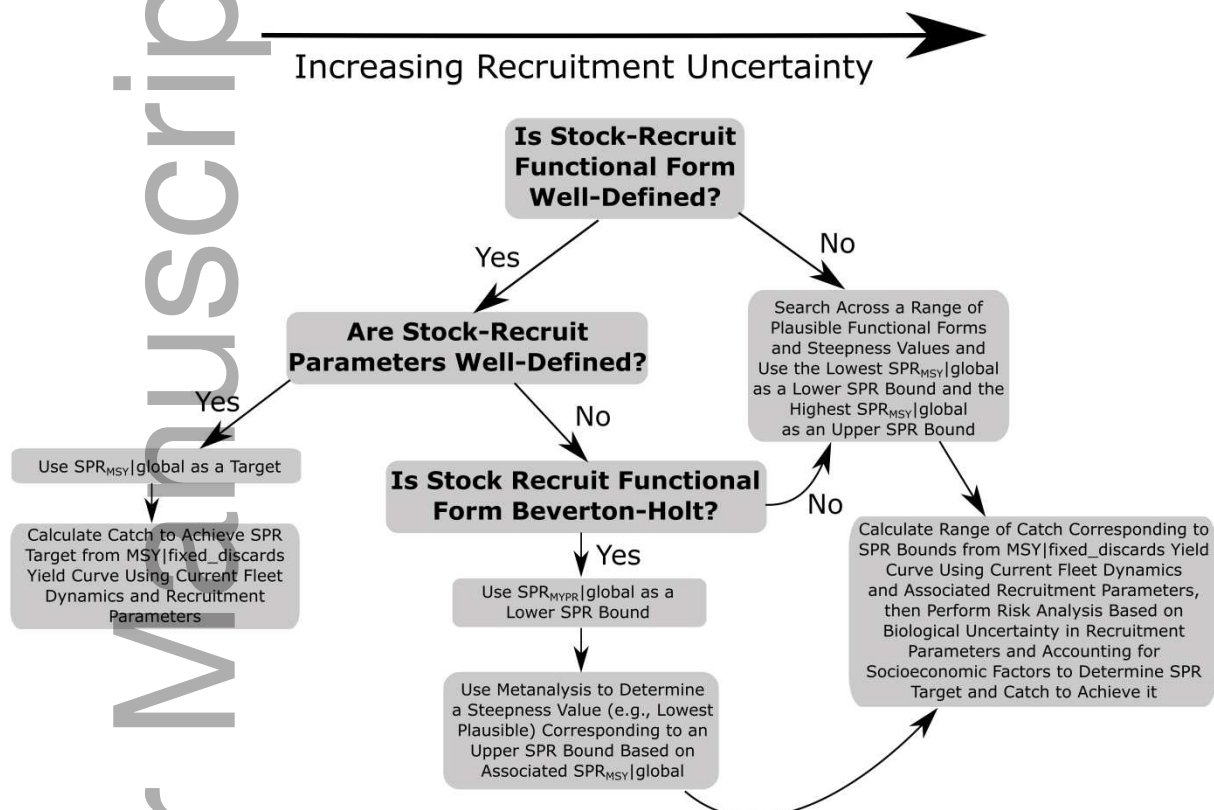


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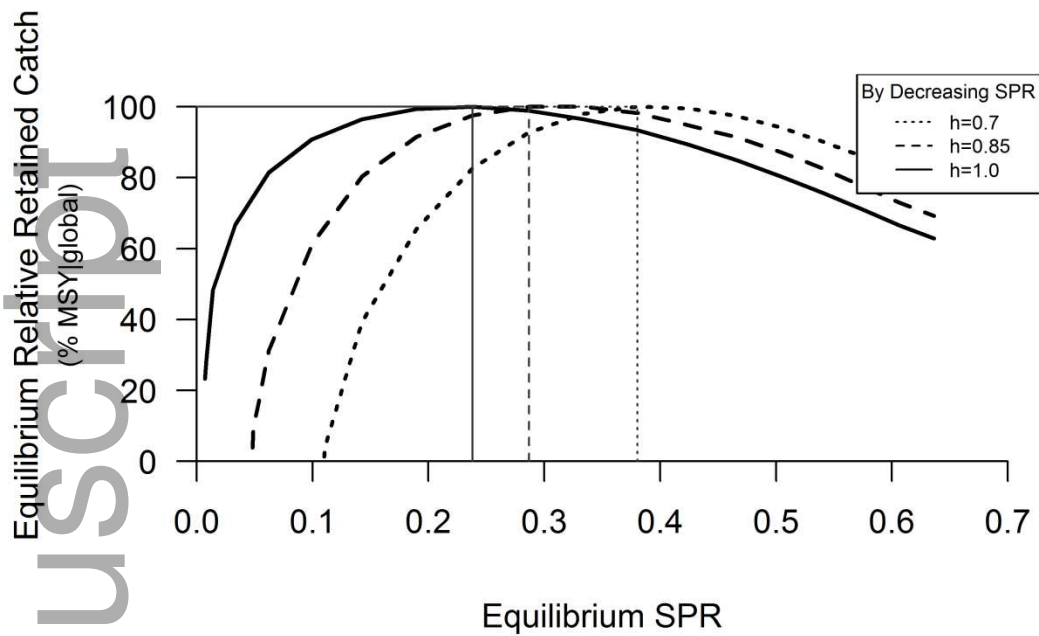
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969 **Figure 3:** Flow chart describing the use of $SPR_{MSY|global}$ as a SPR proxy depending on the
 970 level of recruitment uncertainty. Decision points are in bold. When steepness is indeterminate
 971 but the stock-recruit functional form can be reasonably surmised to be of a Beverton-Holt

972 functional form, $SPR_{MYPR|global}$ can be implemented as a lower bound on potential SPR
 973 proxies. When uncertainty in the functional form of the stock-recruit relationship exists, the
 974 search for SPR bounds should be extended to multiple functional forms (e.g., Ricker and
 975 Beverton-Holt) and steepness values to identify appropriate bounds on $SPR_{MSY|global}$.
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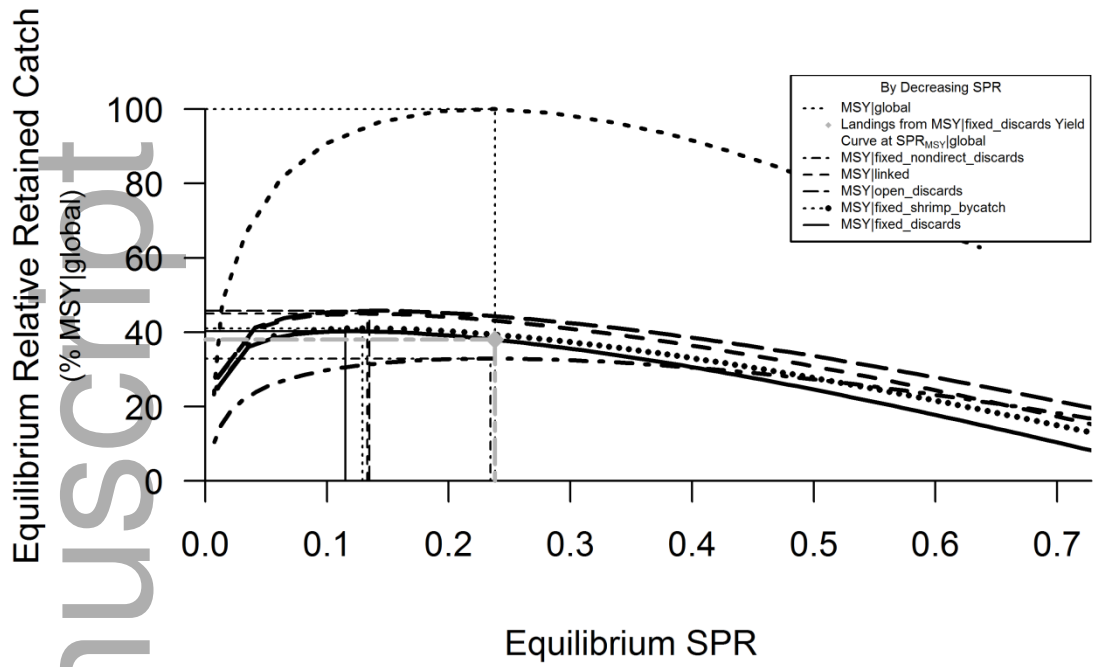


977 **Figure 4:** Comparison of $MSY|global$ and associated $SPR_{MSY|global}$ for steepness values = 1.0,
 978 0.85, and 0.7. Relative yield is provided as a percentage of the $MSY|global$ for the given
 979 steepness value.
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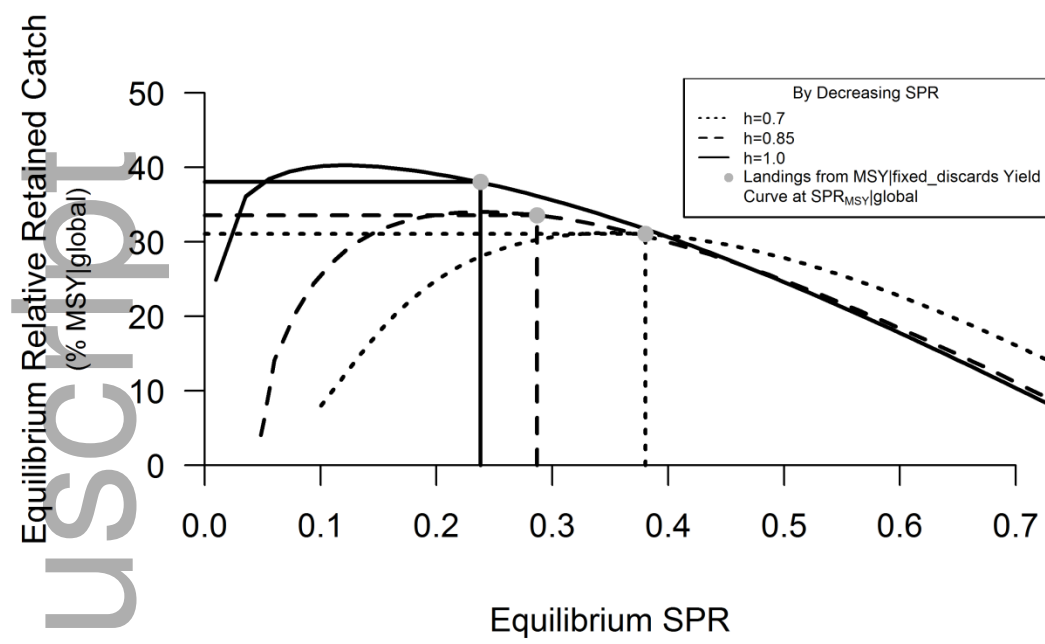
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Figure 5: Relative retained yield (percentage of MSY|global) versus spawning potential ratio (SPR) across MSY methods for the base case (Beverton-Holt stock-recruit function with steepness = 1.0 and virgin recruitment = 169 million fish). The relative retained yield that achieves $SPR_{MSY|global}$ given current fleet dynamics and bycatch/discard rates is illustrated with a point on the MSY|fixed_discards yield curve.



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Figure 6: Relative retained yield (percentage of $MSY|_{global}$ for the given steepness value) versus spawning potential ratio (SPR) for $MSY|_{fixed_discards}$ with steepness values of 0.7, 0.85, and 1.0. The relative retained yield that achieves $SPR_{MSY|_{global}}$ given current fleet dynamics and bycatch/discard rates is illustrated with a point on the associated $MSY|_{fixed_discards}$ yield curve.



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Acronym	Definition	Meaning
MSRA	Magnuson-Stevens Reauthorization Act	Law governing marine fisheries management in United States federal waters.
NS1	National Standard 1	Component of MSRA defining the use of MSY as the basis of management advice.
BRP	Biological Reference Point	A target or limit biomass level or fishing mortality rate against which current stock status can be measured.
MSY	Maximum Sustainable Yield	Maximum sustainable yield that can be obtained given the life history characteristics of the species and the fleet dynamics of the fishery, which accounts for stock-recruit dynamics.
F_{MSY}	Fishing Mortality that Achieves MSY	The level of fishing mortality that when fished over the long-term will achieve the MSY.
SSB_{MSY}	Spawning-Stock Biomass Resulting from Fishing at F_{MSY}	The level of spawning stock biomass that results when F_{MSY} is fished in the long-term.
$MSY _{global}$	Global MSY	Theoretical maximum sustainable long-term yield achieved by harvesting a single age class where growth and death are balanced.
OY	Optimum Yield	MSY as reduced by any relevant economic, social, or ecological factors.
YPR	Yield-per-Recruit	Long-term yield that can be achieved at a given fishing level assuming there is no relationship between spawners and recruits.
MYPR	Maximum YPR	The maximum long-term yield that can be achieved assuming there is no relationship between spawners and recruits (equivalent to associated MSY if steepness = 1.0).
SPR	Spawning Potential Ratio	Measure of depletion comparing resultant spawning biomass-per-recruit to the virgin level of spawning biomass-per-recruit.
$MSY _{open_discards}$	MSY without Bycatch or Closed Season/IFQ Discards	MSY calculated with only directed fleets (including open season discards), but assuming no closed season or lack of IFQ discards and no bycatch.
$MSY _{fixed_nondirect_discards}$	MSY with Fixed Closed Season and IFQ Discards	MSY calculated with directed fleets (including open season discards) assuming fixed closed season and lack of IFQ discards, but no shrimp bycatch.
$MSY _{fixed_shrimp_bycatch}$	MSY with Fixed Shrimp Bycatch	MSY calculated with directed fleets (including open season discards) assuming fixed shrimp bycatch, but no closed season or lack of IFQ discards.
$MSY _{fixed_discards}$	MSY with Fixed Closed Season and IFQ Discards and Shrimp Bycatch	MSY calculated with directed fleets (including open season discards) assuming fixed shrimp bycatch along with closed season and lack of IFQ discards.
$MSY _{linked}$	MSY with Effort of All Fleets Proportionally Linked	MSY calculated assuming that all directed (including open season discards) and non-directed (i.e., shrimp bycatch, recreational closed season, and lack of IFQ) fleets are proportionally scaled based on a desired relative effort scheme.
Landings from $MSY _{fixed_discards}$ yield curve at $SPR_{MSY _{global}}$	SPR Associated with Global MSY or MYPR Achieved with Current Fleet Dynamics	Yield streams prescribed by the $MSY _{fixed_discards}$ yield curve that achieve the SPR associated with global MSY.
HL	Handline Fleet	Commercial directed fishing fleet (includes both landings and open season discards due to minimum size limits).

LL	Longline Fleet	Commercial directed fishing fleet (includes both landings and open season discards due to minimum size limits).
HBT	Headboat Fleet	Recreational directed fishing fleet (includes both landings and open season discards due to minimum size and bag limits).
MRIP	Recreational Private/Charter Fleet	Recreational directed fishing fleet (includes both landings and open season discards due to minimum size and bag limits).
C_No_IFQ	Commercial Discard Fleet without IFQ	Commercial non-directed discard fleet resulting from lack of individual fishing quota (IFQ).
R_Closed	Recreational Discard Fleet During Closed Seasons	Recreational non-directed discard fleet resulting from non-directed fishing effort during Red Snapper closed seasons.
SHR	Shrimp Bycatch Fleet	Non-directed shrimp trawl bycatch fleet primarily discarding age 0-2 Red Snapper
SS3	Stock Synthesis 3	Integrated stock assessment program used for the current analysis.

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Derived quantity	Equation	Parameter values
Recruitment (R)	$R_{Reg,Year} = P_{Area} \frac{4hR_0SSB_{Year}}{SSB_0(1-h) + SSB_{Year}(5h-1)}$	$P_{East} = 0.38, P_{West} = 0.62, h = 1.0,$ $R_0 = 169$ million fish
Growth Curve	$L(t) = L_{\infty}[1 - e^{-k(t-t_0)}]$	$L_{\infty} = 85.64\text{cm}, k = 0.19\text{yr}^{-1}, t_0 = -0.39$
Weight-Length Relationship	$Weight = aL^b$	$a = 1.7E-5, b = 3$
Fecundity-at-Age (Fec)	Input	See Supplementary Material Table 1
Selectivity (S)	Input	See Figure 2 and SEDAR (2015)
Retention (Ret)	Input	See SEDAR (2015)
Discard Mortality (DM)	Input	See SEDAR (2015)
Natural Mortality (M)	Input	See Supplementary Material Table 1
Directed Fishing Mortality (F_{Dir}) by Fleet	$F_{Dir,Reg,Age,Year}^{Fleet} = S_{Dir,Reg,Age}^{Fleet} F_{Dir,Mult,Reg,year}^{Fleet} Ret_{Dir,Reg,Age}^{Fleet}$	Directed Fleets are HL, LL, HBT, and MRIP
Directed Discard Fishing Mortality (F_{Disc}) by Fleet	$F_{Disc,Reg,Age,Year}^{Fleet} = F_{Dir,Mult,Reg,year}^{Fleet} (1 - Ret_{Dir,Reg,Age}^{Fleet}) DM_{Dir}^{Fleet}$	Fishing mortality due to open season discards for a directed fleet
Total Directed Fishing Mortality ($F_{Tot,Dir}$) by Fleet	$F_{Tot,Dir,Reg,Age,Year}^{Fleet} = F_{Dir,Reg,Age,Year}^{Fleet} + F_{Disc,Reg,Age,Year}^{Fleet}$	Total fishing mortality for a directed fleet
Bycatch/Closed Season Discard Fishing Mortality (F_{Byc}) by Fleet	$F_{Byc,Reg,Age,Year}^{Fleet} = S_{Byc,Reg,Age}^{Fleet} F_{Byc,Mult,Reg,year}^{Fleet}$	Bycatch and Closed Season Discard Fleets are C_No_IFQ, R_Closed, and SHR
Total Fishing Mortality (F_{Tot})	$F_{Tot,Reg,Age,Year} = \sum_{Fleet} F_{Tot,Dir,Reg,Age,Year}^{Fleet} + F_{Byc,Reg,Age,Year}^{Fleet}$	Total Fishing Mortality Summed Across All Fleets
Total Mortality (Z)	$Z_{Reg,Age,Year} = F_{Tot,Reg,Age,Year} + M_{Age}$	
Abundance-at-Age (N)	$N_{Reg,Age+1,Year+1} = N_{Reg,Age,Year} e^{-Z_{Reg,Age,Year}}$	
Spawning Stock Biomass (SSB)	$SSB_{Year} = \sum_{Reg} \sum_{Age=0}^{20} (Fec_{Age} N_{Reg,Age,Year} e^{-0.5Z_{Reg,Age,Year}})$	Note that Mortality is Discounted for Midyear Spawning
Retained Catch-at-Age (C) by Fleet	$C_{Dir,Reg,Age,Year}^{Fleet} = N_{Reg,Age,Year} (1 - e^{-Z_{Reg,Age,Year}}) \frac{F_{Dir,Reg,Age,Year}^{Fleet}}{Z_{Reg,Age,Year}}$	Retained Catch for a Directed Fleet

Retained Yield (Y) by
Fleet

$$Y_{Dir,Reg,Year}^{Fleet} = \sum_{Age=0}^{20} \overline{W}_{Age}^{Fleet} C_{Dir,Reg,Age,Year}^{Fleet}$$

See SS3 Manual (Methot 2015) for a
Complete Description of the Length
Integrated Fleet-Specific Weight-at-Age (W)

Spawning Potential Ratio
(SPR)

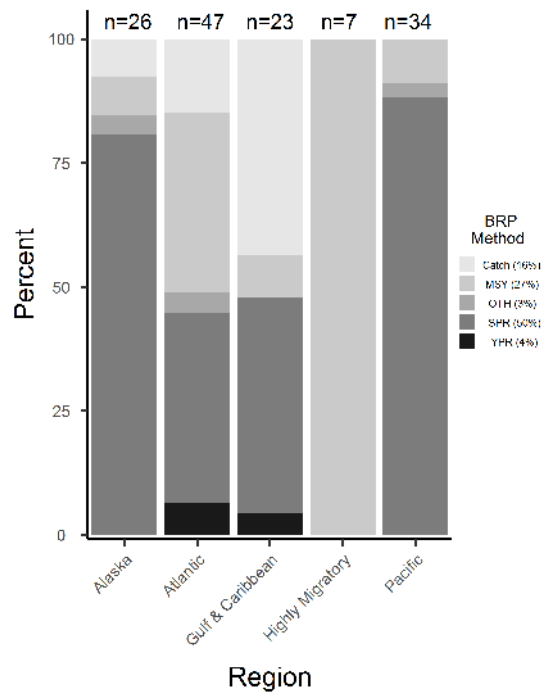
$$SPR = \frac{\frac{SSB}{R}}{\frac{SSB_0}{R_0}}$$

$SSB_0 = 4.91E+15$ eggs

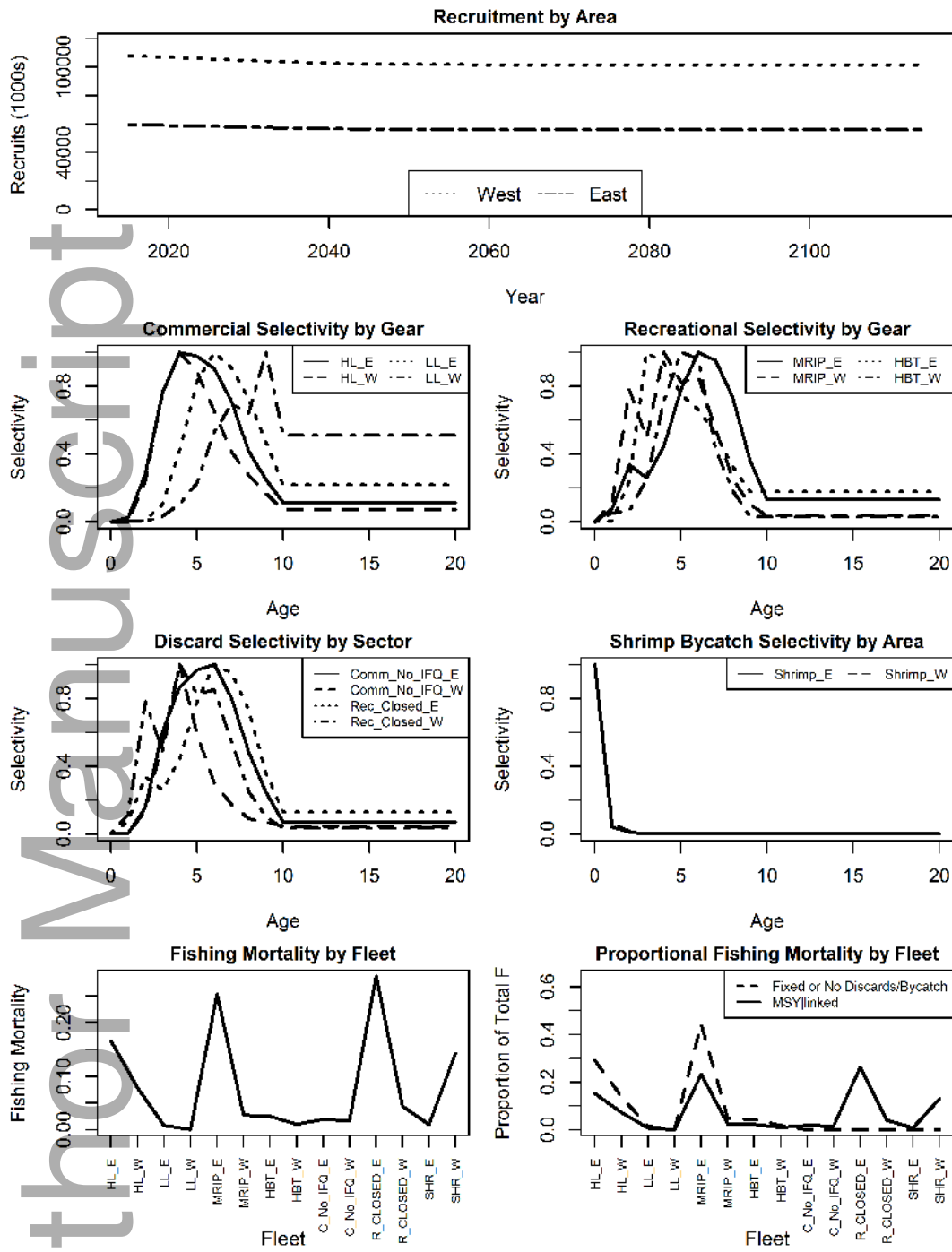
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Scenario	Yield Relative to MSY _{global}	SPR	SPR Relative to SPR _{MSY global}	Harvest rate
Steepness = 1.0 (Base Model)				
MSY _{global} (Age 10)	1.00	0.24	1.00	0.0097
Landings from MSY _{fixed_discards} yield curve at SPR _{MSY global}	0.38	0.24	1.00	0.0502
MSY _{linked}	0.33	0.23	0.98	0.0669
MSY _{fixed_nondirect_discards}	0.46	0.14	0.56	0.0182
MSY _{open_discards}	0.45	0.13	0.45	0.0184
MSY _{fixed_shrimp_bycatch}	0.41	0.13	0.54	0.0546
MSY _{fixed_discards}	0.40	0.12	0.50	0.0555
Steepness = 0.85				
MSY _{linked}	0.30	0.33	1.13	0.0552
MSY _{global} (Age 11)	1.00	0.29	1.00	0.0088
Landings from MSY _{fixed_discards} yield curve at SPR _{MSY global}	0.34	0.29	1.00	0.0500
MSY _{fixed_nondirect_discards}	0.40	0.27	0.92	0.0146
MSY _{open_discards}	0.39	0.25	0.87	0.0152
MSY _{fixed_shrimp_bycatch}	0.35	0.25	0.86	0.0513
MSY _{fixed_discards}	0.34	0.24	0.83	0.0520
Steepness = 0.70				
MSY _{linked}	0.28	0.42	1.10	0.0455
MSY _{global} (Age 13)	1.00	0.38	1.00	0.0073
Landings from MSY _{fixed_discards} yield curve at SPR _{MSY global}	0.30	0.38	1.00	0.0487
MSY _{fixed_nondirect_discards}	0.36	0.37	0.97	0.0123
MSY _{open_discards}	0.35	0.35	0.93	0.0128
MSY _{fixed_shrimp_bycatch}	0.31	0.35	0.92	0.0497
MSY _{fixed_discards}	0.30	0.34	0.89	0.0503

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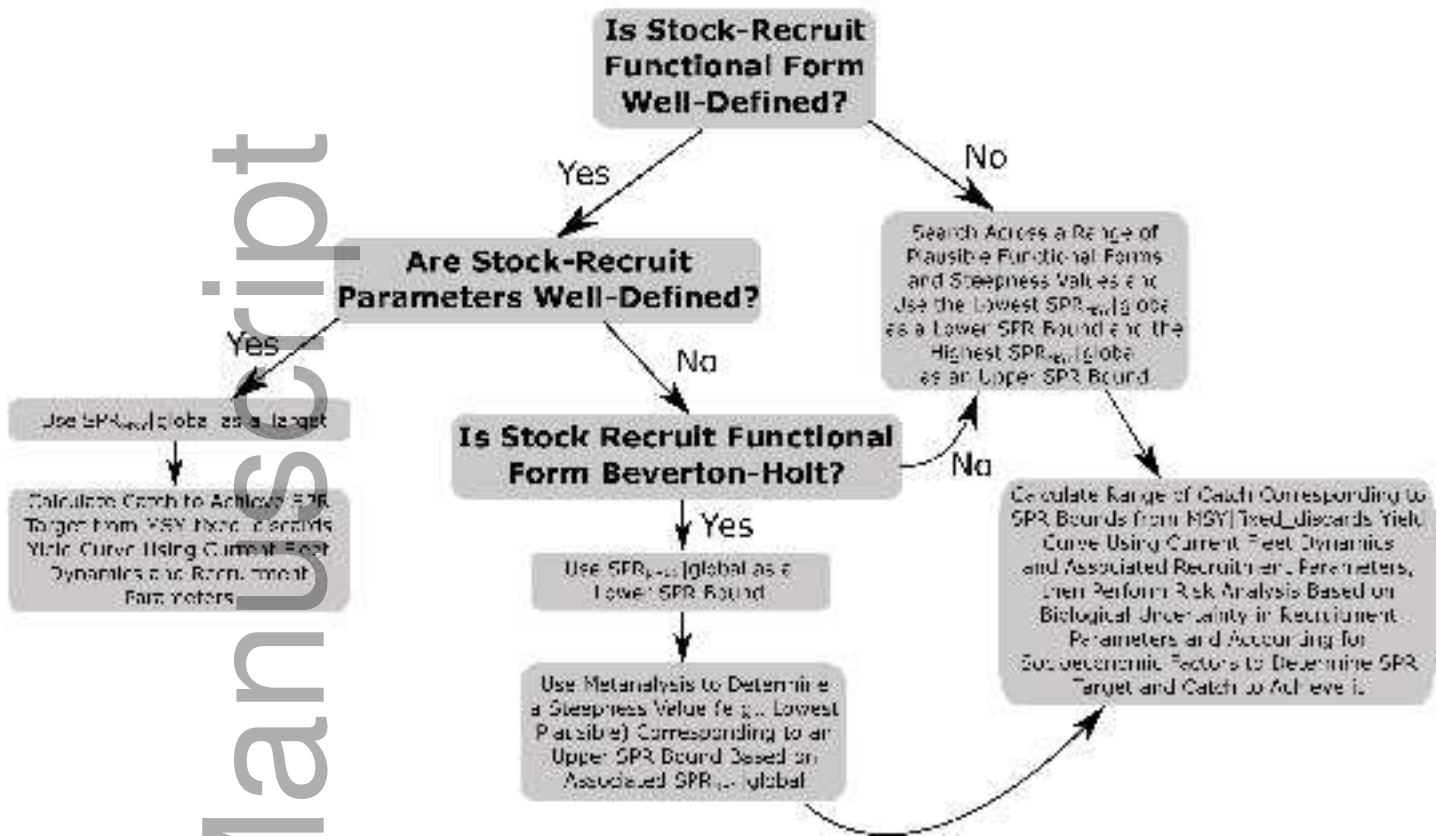


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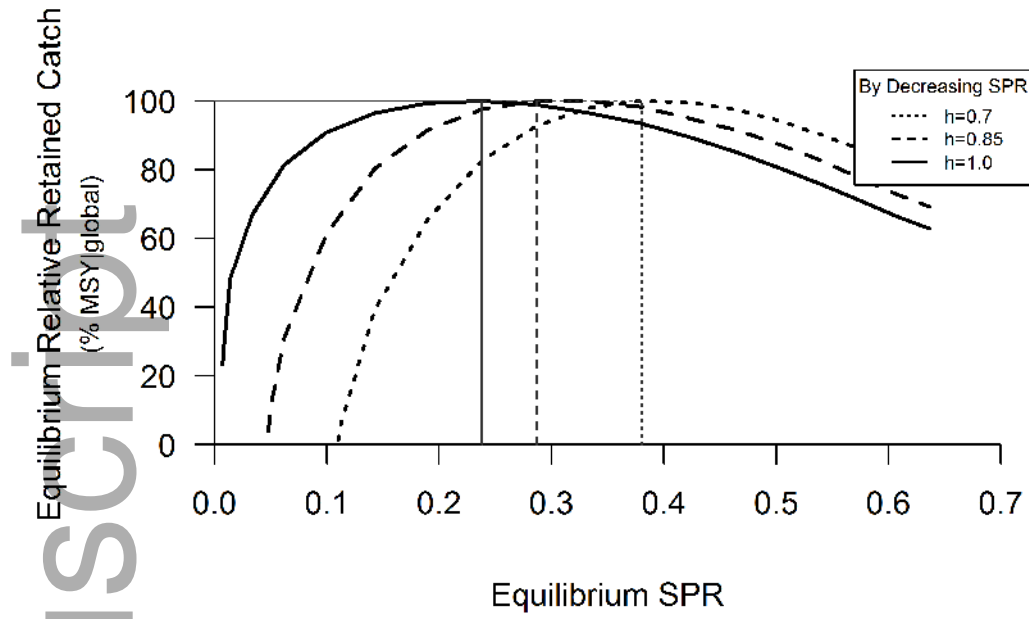


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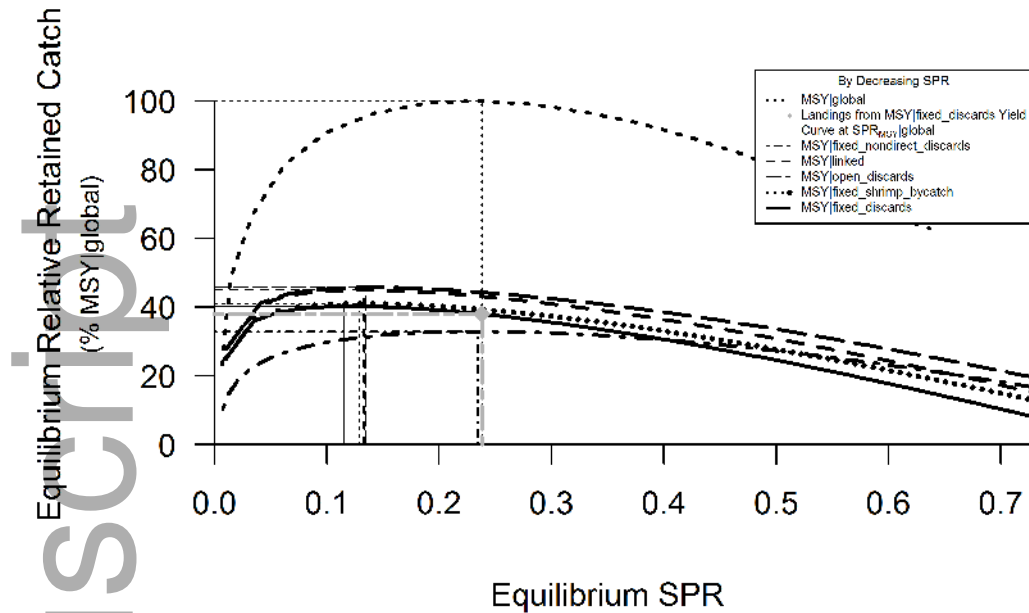
Increasing Recruitment Uncertainty



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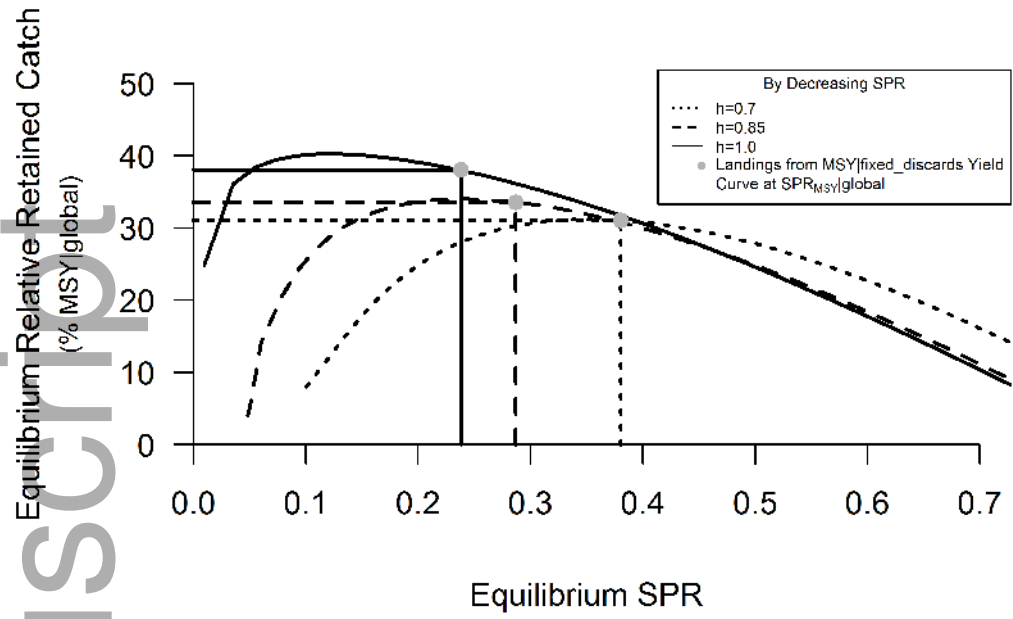


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