1	Sustainable management of a new fishing stock: bioeconomic approach under
2	biological and market uncertainty
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21	Abstract: Potential and emerging fisheries create challenges and opportunities for fishery
22	managers who need to decide how to sustainably manage a fishery that does not yet exist. A new
23	Pacific hake stock off the west coast of Mexico has been identified. The Mexican government is
24	interested in assessing the feasibility of a new commercial fishery. This work proposes and

25 analyzes alternative potential fishery management measures for this possible new fishery under 26 biological and market uncertainties. Results indicate that a new fishery could be biologically 27 sustainable and economically profitable under a set of management strategies and control rules. A 28 limited access strategy with low effort is recommended because it is most profitable per vessel 29 and biologically cautious, considering the high uncertainty associated with the exploitation of an 30 unfished stock. Despite the combination of high operating costs and low prices the fishery could 31 still be profitable in the long-term, although there is risk of overexploitation if high fishing effort 32 is allowed. Nevertheless, our results suggest low risk of fishing down the dwarf hake stock if the 33 fishery is managed under low effort levels, allowing for sufficient opportunities for data 34 collection and adaptive management. This work addresses the rare opportunity of assessing a 35 fishery previous to its operation, with all the associated data limitations and uncertainty. 36 Key words: unfished stock, bioeconomic analysis, Monte Carlo risk analysis, Pacific dwarf hake. 37

### 38 1 Introduction

39 A potential new fishery poses new opportunities and challenges, as potential new revenues and 40 jobs must be balanced with the inherent biological and market uncertainty surrounding an 41 unexploited resource. Management bodies need to determine the objectives for the new fishery 42 and asses which management measures would best meet them. These decisions are often based 43 on potential economic profitability and biological sustainability, which can be assessed by 44 bioeconomic models under alternative management measures and given the inherent uncertainty. 45 The Pacific hake *Merluccius productus* (Ayres, 1855) is a target species of important fisheries 46 throughout its range, from the coasts of Alaska to the South of Mexico (Lloris et al., 2005). 47 While in the US and Canada, Pacific hake is one of the most abundant species of commercial 48 importance, reaching yields over 400,000 metric tons (Grandin et al., 2020), fisheries in Mexico 49 are just beginning to emerge. In Mexican waters, M. productus along the Pacific coast of the Baja 50 California peninsula exhibits morphological differences (having notably smaller size), and is 51 known as dwarf hake (Vrooman and Paloma, 1977; Balart, 1996; Zamora-García et al., 2020). 52 Although an emerging hake fishery exists on the east coast of Baja California (Upper Gulf of 53 California, UGC), regulated in 2018 by granting 80 permits (Zamora-García et al., 2020), dwarf 54 hake on the west coast of Baja California is not currently exploited. The abundance of local 55 stocks in this latter region have been estimated on different occasions (Balart, 1996). Beginning 56 in the 1980s, Padilla-García and de la Campa de Guzmán (1981) estimated between 395 and 583 57 thousand tons of biomass off the western coast of Baja California Peninsula by larval and egg 58 abundance. Later, Schmitter-Soto et al., (1992) estimated on the continental shelf of the west 59 coast of Baja California Sur (BCS), a biomass ranging from 151 to 230 thousand tons by the 60 swept area method (Baranov, 1918). More recently, Godínez-Pérez (2013) estimated a biomass of 61 146,000 tons using hydroacoustic and 150,000 tons by the swept area method, giving a

reasonable certainty level about current biomass levels in the surveyed area known as Gulf ofUlloa.

64 Following these prospective results, dwarf hake off the west coast of BCS is seen as an 65 unexploited resource with important fishing potential (Balart-Páez, 2005; Balart, 1996; Salinas-66 Mayoral, 2018). Therefore, the Mexican government is exploring the possibility of opening a 67 new fishery in the region, which may bring a source of income, jobs, and alternative or 68 complementary activity for participants in already overcapitalized existing fisheries in the region 69 (Almendarez Hernández, 2013). 70 The opening of a new fishery targeting dwarf hake on the western coast of BCS requires the 71 assessment of possible exploitation scenarios and corresponding biologic and economic 72 performance. Therefore, the objective of this work is to analyze possible bioeconomic impacts of 73 alternative management strategies on the newly surveyed stock, considering the high uncertainty 74 associated with establishing a new sustainable fishery.

## 75 2 Material and methods

76 **2.1** Study area

The present work analyzes the dwarf hake off the western coast of BCS, in the region of the Gulf of Ulloa (GoU), located south of Punta Eugenia and north of Magdalena Bay, between 24° and 26° 30 'N (Cordero-Tapia and Reséndiz-Morales, 2014) (Figure 1). This area is situated in an important oceanic upwelling zone in the southernmost region of the California Current and has been defined as a Biological Action Centre (BAC, Lluch-Belda et al., 2000). The reason for studying this area is that there is up-to-date information on the biomass and distribution of hake in the GoU (Godínez-Pérez, 2013), as well as information on prospective yields and costs from a

research study carried out by a joint project by national and local research institutions (CIBNORCONACyT\*) from 2011 to 2018 in the same area.

86

### [Figure 1]

87 Our analysis assumed the dwarf hake stock is an independent stock, following Funes-Rodríguez

et al., (2009) that suggests the existence of physical barriers off the mid Baja California Peninsula

89 (Punta Eugenia region) that possibly restrict gene flow between northern populations and dwarf

90 hake. Additionally, Salinas-Mayoral (2018) concluded that life history traits of dwarf hake are

91 substantially different from those in northern latitudes, suggesting they are different stocks.

92 2.2 Age structured model

93 The population dynamics of the dwarf hake stock is represented with an age-structured

94 bioeconomic model, following Anderson and Seijo (2010). Fifty-year projections were

95 performed, beginning with unfished biomass to represent the situation of a new unexploited

96 stock.

97 2.2.1 Biologic sub-model

98 2.2.1.1 Individual growth

99 The estimation of the mean length at age was based on the von Bertalanffy growth model, which100 has been shown to adequately represent the growth of dwarf hake (Mora-Zamacona et al.,

101 submitted):

$$L_t = L_{\infty} \Big[ 1 - e^{-k(t-t_0)} \Big]$$
 (1)

where  $L_t$  is the average standard length at age t,  $L_{\infty}$  is the maximum average length, k is the individual growth rate,  $t_0$  is the theoretical age at zero length (Pauly, 1981). The values of the parameters used were:  $L_{\infty} = 28.23$  cm, k = 0.251,  $t_0 = 0.01$  (Mora-Zamacona et al., submitted).

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## 105 2.2.1.2 Length-weight relationship

106 To estimate the average weight at age ( $w_i$ ), the parameters of the length-weight relationship 107 (standard length and total weight) reported by Salinas-Mayoral (2018) for the stock of dwarf hake 108 of the western coast of the Baja California Peninsula were used (a = 0.009, b = 2.98):

$$w_i = aL^b \tag{2}$$

#### 109 2.2.1.3 Recruitment

Due to the scarce information regarding the recruitment of the dwarf hake (influence of the environment, food availability, presence of predators, etc.), the existence of a relationship between the number of organisms recruited to the population and the spawning stock biomass was assumed to follow the Beverton-Holt relationship (Beverton and Holt, 1957), since it has been shown to adequately represent the recruitment of the species in other areas (Grandin et al., 2020). The equation used follows the parameterization of Methot and Taylor (2011), which in turn integrates the modification proposed by Mace and Doonan (1988):

$$R_{y} = \frac{4hR_{0}S_{y}}{S_{0}(1-h) + S_{y}(5h-1)}$$
(3)

117 where *h* is the steepness parameter of the stock-recruitment function and is related to the 118 productivity of the stock at low stock size (Grandin et al., 2020), defined as the fraction of 119 unfished recruitment that is obtained from a spawning biomass equivalent to 20% of the unfished 120 spawning biomass (Hilborn and Walters, 1992; Mace and Doonan, 1988).  $S_0$  is the unfished 121 spawning biomass that corresponds to an unfished recruitment  $R_0$ ; and  $S_y$  is the spawning biomass 122 in year *y* resulting in recruitment  $R_y$ .

123 The age of recruitment was considered as age class one because it is the first year class

124 susceptible to fishing gear for dwarf hake (Salinas-Mayoral, 2018). The unfished spawning

125 biomass  $S_0$  was estimated considering an age of first maturity of 2 years and a sexual proportion

126 of 0.5 (Salinas-Mayoral, 2018). Likewise, the corresponding unfished recruitment  $R_0$  was

127 estimated as the number of recruits necessary in the population to maintain the unfished stock

128 biomass (Godínez-Pérez, 2013). The stock-recruitment steepness parameter was assumed to

129 range between 0.5 and 0.8, mimicking the productivity of the hake stock in the US and Canada

130 (Grandin et al., 2020).

131 2.2.1.4 Natural mortality

132 In the present work, it was assumed that there is a decrease in natural mortality (M) with age

133 following Chen and Watanabe (1989), who related *M* with age through the von Bertalanffy

134 growth parameters. The equation used assumes that there is no senescent period for hake:

$$M_i = \frac{k}{(1 - e^{-k(i - i_0)})} \tag{4}$$

135 where *i* is the age in years; k and  $t_0$  are parameters of the von Bertalanffy growth model.

Maximum age was considered to be 10 years and dwarf hake growth parameters were taken from
Mora-Zamacona et al., (submitted). Resulting natural mortality rates at age are shown in Figure
2.

139

## [Figure 2]

140 2.2.1.5 Population dynamics

141 The dynamics of the population were represented using the following equation:

$$N_{i+1,t+1} = N_{i,t} e^{\left(-(F_{i,t}+M_i)\right)}$$
(5)

142 where  $N_{i+1, t+1}$  is the number of individuals in age class i+1 at time t+1,  $F_{i,t}$  is the fishing

- 143 mortality at age *i* and time *t*, and  $M_i$  is the natural mortality at age *i*. Catches were estimated by
- 144 age class  $(Y_{i,t})$  as follows (Quinn and Deriso, 1999):

$$y_{i,t} = N_{i,t} w_i \left( \frac{F_{i,t}}{F_{i,t} + M_i} \right) \left( 1 - e^{(-(F_{i,t} + M_i))} \right)$$
(6)

145 and the fishing mortality rate was estimated as:

$$F_{i,t} = q_i f_t \tag{7}$$

where  $q_i$  is the catchability at age *i* and  $f_t$  is the effort at time *t*. Catchability was assumed to increase 2% annually over the 50 year projection to account for improvements in fish-finding behavior and technological creep of the fishery, which may cause the effective capacity of a fleet to increase over time (Cochrane and Garcia, 2009; Palomares and Pauly, 2019). Catchability was estimated with the Baranov equation (Baranov, 1918):

$$q_{i} = -\left\{ ln\left[1 - \left(c\frac{a}{Area}\right)SEL_{i}\right]\right\}$$
(8)

151 where *c* is the probability of catch, *a* is the area swept per vessel per year, *Area* is the area of 152 distribution of the resource and *SEL<sub>i</sub>* is the selectivity of the fishing gear by age class *i*. The area 153 swept per vessel per year was estimated from the survey carried out in the GoU in 2011 as a=154 8.89 km<sup>2</sup>/vessel/year, while the area of distribution of the resource was estimated to be *Area*= 155 9,210 km<sup>2</sup>, by Godínez-Pérez (2013).

156 Selectivity of the fishing gear by age class is given by:

$$SEL_i = \frac{1}{1 + e^{(s_1 - s_2 L)}} \tag{9}$$

157 where:

$$s_1 = L_{50\%} \left( \frac{ln3}{L_{75\%} - L_{50\%}} \right) \tag{10}$$

$$s_2 = \frac{s_1}{L_{50\%}} \tag{11}$$

where  $L_{50\%}$  and  $L_{75\%}$  are the length of the organisms with 50% and 75% of retention by the fishing gear, respectively. These parameters were estimated from the size structure reported in the

160	prospective catches (CIBNOR-CONACyT, 2011) by maximizing the negative log-likelihood
161	value with a nonlinear fit using the generalized reduced gradient method, assuming a
162	multiplicative error in the residuals (Wang and Liu, 2006) and using the value reported by
163	Mathews (1975) ( $L_{50\%}$ = 11.25 cm) for the dwarf hake in the southern Gulf of California as a seed
164	value.

165 2.2.2 Economic sub-model

166 In the present work, for simplicity and due to the lack of available data to support more complex 167 assumptions, a homogeneous behaviour of fishers and fleet characteristics was assumed. 168 Exploring the possible implications of heterogeneity dynamics among the fishing fleet under 169 alternative management strategies may be beneficial in future work, as each fisher likely has its 170 own preferences that varies the value they place on their money, time, skills and cultural 171 importance, which fosters heterogeneity in fisher behaviour (Salas and Gaertner, 2004). 172 The dynamics of the fishing fleet were represented using the function described by Smith, (1969) 173 which assumes that the changes in fishing effort f (number of vessels operating within a fishing 174 season), are proportional to profits ( $\pi$ ):

$$f_{t+1} = f_t + \varphi \pi_t \tag{12}$$

175 where  $\varphi$  is the positive constant of fleet dynamics; and  $\pi$  are the profits obtained in time *t*. 176 Taking as a reference the industrial fleet of the bottom trawler *M. hubbsi* and *M. australis* fishery, 177 Portela et al., (2002) reported a historical annual change in effort around 2-8 major vessels. 178 Therefore, the  $\varphi$  value used in this research was calculated in order to reflect a similar vessel 179 dynamic (entry/exit) to the mentioned fleet targeting other *Merluccius* species, finally reaching 180 the value of  $\varphi$ = 3.50E-06

181 In this study, it was assumed that fishing vessels targeting the new hake stock in the GoU will be

182 based in the Bahia Magdalena port, moving annually from Mazatlan port (Sinaloa state, see

183 Figure 1). The latter is the current origin port of the potential finfish and shrimp fishing vessels 184 that may redirect operations to this potential dwarf hake new fishery each year at the end of 185 shrimp season (returning to the original port for the next shrimp/finfish season). This yearly 186 displacement of fishing effort from the Gulf of California to the west coast of BCS is included 187 into the fishing total costs. It is assumed that fishing season goes from March to May (after 188 shrimp season), and each vessel performs a fixed effort of five trips per season and 5 days per 189 trip. This assumption is based on fishing effort trends observed in the east coast of Baja 190 California Peninsula (Upper Gulf of California) where Pacific hake is currently exploited. 191 The variable, fixed and opportunity costs are shown in Table 1. The USD exchange rate used was 192 1 USD= 20 MXN. The opportunity cost of labor was calculated as the possible profits generated 193 by the crew with a minimum federal wage during the fishing season (three months). 194 [Table 1]

The profits were calculated as the subtraction of total costs from total revenues as follows (Seijoet al., 1997)

$$\pi_t = TR_t - TC_t \tag{13}$$

$$TR_t = pY_t \tag{14}$$

$$TC_t = VC_t + FC_t + OC_t \tag{15}$$

197 where:  $\pi_t$  are the profits;  $TR_t$  are the total revenues;  $TC_t$  are the total costs; p is the price, which 198 was assumed constant by size and over time;  $VC_t$  are the variable costs, calculated with the effort 199 above mentioned;  $FC_t$  are the fixed costs;  $OC_t$  are the opportunity costs. All vessels in the dwarf 200 hake fishery are expected to be currently participating also in the shrimp fishery and the fixed 201 costs are assumed to be covered by the latter. Information on operating costs of the fleet were 202 obtained from reports of the prospecting cruises carried out by CIBNOR, which departed from 203 Magdalena Bay to the fishing zone in the GoU. For the price of sale *p*, values between 0.75 and 1.0 US/kg were used, based on interviews of producers of hake in the UGC. The fishery value was calculated by net present value (NPV) of the profits achieved through the analyzed time, following:

$$NPV = \sum_{i=0}^{n} \frac{\pi_t}{(1+d)^t}$$
(16)

where *n* refers to the projection vector, *d* is the annual discount rate and *t* is the projection time in years. In this case, *d* was estimated as the subtraction of annual inflation (3.7%) from the returns obtained from the CETES (Mexican Federal Treasury Certificates; 6.81%), leaving d=3.11%(values estimated in February-2020). The NPV was calculated for a time horizon of 50 years. The summary of the parameters used in the age-structured bioeconomic model is shown in Table 2. [Table 2]

# 213 2.2.3 Model validation

214 To validate the model, information from the prospective study carried out in a joint project by 215 national and local research institutions (CIBNOR-CONACyT) in 2011 was used. Data included 216 hake-specific CPUE estimates of fishing days in the GoU region by a trawler fishing vessel. The 217 discrepancy between the observed prospective CPUE and the model estimated CPUE was 218 assessed using the Theil statistic, which is a non-parametric estimator with values between (0,1)219 and a critical value of U=0.2. Further, the bias proportion ( $U_B$ ), variance proportion ( $U_V$ ) and 220 covariance proportion ( $U_c$ ) were calculated (Araneda et al., 2013; Duarte et al., 2018; Power, 221 1993).

## 222 2.3 Evaluation of management strategies

223 The effects of five alternative management strategies were evaluated. Two strategies based on

effort control by limiting access, two strategies that combine effort control and catch limit, and an

open access scenario. All strategies considered an initial effort of 20 vessels in time t=0:

- $f_{20}$ : effort limited to a maximum of 20 vessels, based on the number of UGC hake fishery permit holders currently not harvesting the species.
- 228  $f_{80}$ : effort limited to a maximum of 80 vessels, equal to the number of permits granted in the
- 229 Mexican hake fishery currently operating in the UGC.
- 230 TAC<sub>TRPf80</sub>: a total allowable catch with limited effort to 80 vessels, intended to maintain a
- biomass target reference point (TRP) of 100,000 t ( $TAC_{TRPf80} = 7,000$  t), which ensures
- 232 precautionary stock biomass levels in the long-term.
- 233 TAC<sub>LRPf120</sub>: a total allowable catch with limited effort to 120 vessels intended to maintain a
- biomass limit reference point (LRP) of 75,000 t (half the described unfished biomass) while
- 235 maximizing yields ( $TAC_{LRPf120} = 9,500 \text{ t}$ ).
- 236 OA: an open access scenario representing an unmanaged "control scenario" fishery,
- 237 The biomass reference points were selected considering that a LRP of half the unfished biomass
- approximates the maximum sustainable yield and a TRP of 100,000 t is a precautionary biomass
- 239 level equal to two thirds of the unfished biomass. In reference to the combined catch-effort
- 240 control strategies ( $TAC_{TRPf80}$  and  $TAC_{LRPf120}$ ), the catch quotas were estimated based on the
- 241 parameters' median values (Table 2), although we acknowledge the influence of parameters
- 242 uncertainty in each TAC value. Finally, we assumed an individual quota restriction rule to avoid
- 243 race-for-fish behaviour in both *TAC*<sub>TRPf80</sub> and *TAC*<sub>LRPf120</sub>.
- 244
- 245 2.3.1 Risk and uncertainty

To assess the sensitivity of the response variables of interest (biomass and NPV of the fishery) to the model parameters, a sensitivity analysis was previously carried out varying the model parameter values in  $\pm 10\%$  with a uniform probability distribution, under the management strategies above mentioned. The parameters that influenced the results differed between 250 strategies, but the ones that showed the greatest influence for all strategies were the growth 251 parameters  $L_{\infty}$  and k, the price of sale p, steepness h, unfished-stock recruitment  $R_0$  and the 252 fishery dynamics constant  $\varphi$ . Therefore, variability in these parameters was explored to evaluate 253 risk and uncertainty in the potential dwarf hake fishery. 254 2.3.1.1 Monte Carlo Analysis 255 A Monte Carlo analysis was performed to estimate the probability (risk) of population biomass 256 declining below the TRP and LRP biomass levels under the different management strategies 257 proposed, after 50 years of fishing activity. Uncertainty was considered for the most sensitive 258 parameters, with a uniform probability distribution between the value ranges described in Table 259 3. 260 [Table 3] 261 Additionally, the interquartile range and median values were estimated for the proportion of 262 unfished biomass over time  $(B_t/B_0)$ , the profits per vessel ( $\pi_t$ /vessel), and the number of vessels 263 employed at the end of the simulation period. The analysis was performed with a risk analysis 264 tool (Crystal Ball ©), simulation period was 50 years, and the number of permutations per 265 simulation was 10,000. 266 Results 3 267 3.1 Model validation 268 The Theil inequality coefficient showed that the model accurately reproduced the prospective 269 CPUEs as the Theil's U value was less than 0.2 (Table 4). The bias proportion  $(U_B)$  and the 270 variance proportion  $(U_V)$  are the partial inequality coefficients with higher proportions, which can 271 be further reduced by increasing the size of the data set available once the fishery operates. 272 [Table 4] 273 3.2 Fishery dynamics

274	The dynamics of the fishery considering the median values of the model parameters (Table 2)
275	showed that biomass of the stock may be reduced below the LRP (half the unfished biomass)
276	when operating under open access (Figure 3). Under these conditions the combined catch-effort
277	control strategies succeeded in maintaining biomass levels above their respective fishery
278	reference points, while the limited access strategies showed a continuous decrease in biomass
279	driven by the creep factor, nonetheless, the $f_{20}$ strategy achieved the highest biomass level.
280	[Figure 3]
281	The dwarf hake fishery annual yields oscillated between 2 and 12 thousand tons, with the highest
282	values for the OA and the lowest for the $f_{20}$ strategy. The TAC <sub>TRPf80</sub> and TAC <sub>LRPf120</sub> strategies
283	reached their catch quotas around years 15 to 18 and maintained that level thereafter, while the
284	limited access strategies showed a persistent increase in yields (creep factor), coinciding with a
285	continuous increase in the fishery profits.
286	The fishery's overall profits were highest for the $f_{80}$ strategy, followed by $f_{20}$ , while OA obtained
287	the lowest, as it achieved bioeconomic equilibrium. The $f_{80}$ , $TAC_{TRPf80}$ and $TAC_{LRPf120}$ strategies
288	showed a drop in the fishery profits around years 12 to 18, corresponding to the periods where
289	maximum effort level was reached and catch quota was met, respectively. Interestingly, $f_{80}$ and
290	$TAC_{TRPf80}$ reached the 80 vessels effort level at the same time (year 15) but the drop in profits
291	occurred earlier for $TAC_{TRPf80}$ , when the yields approached the catch quota (year 13), while $f_{80}$
292	showed an increase in yields for a couple years longer. The effort of every strategy achieved their
293	maximum restricted levels and maintained them thereafter, except for OA that showed a decrease
294	after taking losses in year 30 and oscillated around 160 vessels after reaching bioeconomic
295	equilibrium.
201	

# 296 3.3 Monte Carlo Analysis

297	The most conservative strategy was the $f_{20}$ strategy, which was the only one with no risk of
298	falling below both the TRP and LRP, maintaining the highest biomass level from the assessed
299	management strategies (over $0.8B_0$ ) (Fig. 4). The $f_{80}$ strategy showed high risk of falling below
300	the TRP (94%) and low risk of decreasing biomass below LRP (6%), keeping a biomass level
301	around 0.57B <sub>0</sub> . The combined catch-effort control strategies were successful in maintaining
302	biomass around their target levels TAC <sub>TRPf80</sub> (B <sub>50</sub> <trp= 27%,="" ~0.72b<sub="">0) and TAC<sub>LRPf120</sub></trp=>
303	$(B_{50} \le LRP = 33\%, \sim 0.55B_0)$ (Table 5). For the open access scenario, there was 100% risk of
304	falling below both reference points.
305	[Figure 4]
306	The profits per vessel showed high variability in $f_{20}$ and $f_{80}$ , nonetheless, these strategies had the
307	highest and second highest values (~\$127,000 and ~\$47,000 USD, respectively) (Fig. 4). The
308	$TAC_{TRPf80}$ and $TAC_{LRPf120}$ strategies led to lower profits per vessel, particularly the latter, which
309	had profits around \$6,000 USD. The value of open access profits per vessel ranged around zero,
310	indicating a bioeconomic equilibrium situation.
311	The NPV of the fishery under the $f_{80}$ strategy showed the highest values but also the highest
312	variability, followed by $f_{20}$ and the combined catch-effort control strategies. For the fishing effort
313	(number of vessels), the only strategies that led to different values were $TAC_{LRPf120}$ and open
314	access.
315	[Table 5]
316	4 Discussion
317	The potential dwarf hake new fishery assessed here opens the opportunity for fishermen targeting

318 other species to diversify their fishing, while using a capital that would be otherwise idling. We

319 assessed the scenario of shrimp fishermen from Mazatlan entering the new dwarf hake fishery, as

320 they already have the capital costs covered. In this sense, our results indicate that a fishery for

321 dwarf hake may be a biologically sustainable and economically profitable activity, even

322 considering the high costs of vessel displacement from the Gulf of California to the west coast of323 BCS.

It is important to mention that in our study we opted for a model that assumes a homogeneous behavior of the effort, such as the Smith's model, which does not account for the behavior of the harvesters, except for the entry and exit of vessels. However, the model was considered to be adequate because all potential entrant vessels have similar characteristics (shrimp trawlers of Sinaloa state, (Almendarez Hernández, 2013) and, additionally, it was assumed that the possible changes in effort due to changes in fishing days or number of trips, are not large relative to a new entry of a vessel.

331 Potential participants of this new fishery may consider their opportunity costs, which may be 332 higher as they have alternative economic activities, both in the fishing and non-fishing sectors 333 (Yew and Heaps, 1996). In our case study, for the capital costs, the shrimp fleet is currently 334 inactive outside the shrimp fishing season (Salinas-Zavala, pers. comm.), which implies having 335 productive assets idling part of the year with the associated capital losses. On the other hand, 336 fishers may work in non-fishing activities out of the shrimp season, which was accounted for 337 with the opportunity costs of labor, although in a general way, fishermen are characterized by a 338 high attachment to their activity (Pollnac and Poggie, 2008). In this sense, having the new dwarf 339 hake fishery alternative would allow them to diversify their fishing, which may be preferred over 340 turning to a different activity.

Fisheries focusing on abundant high-value species may be more economically viable, but also
tend to be vulnerable to external drivers (environment, market variation, etc.) (Anderson et al.,
2017; Giron-Nava et al., 2018). In particular, the Mexican Pacific shrimp fisheries have shown
high variability in yields (Almendarez Hernández, 2013), and events like the 2015 shrimp fishery

345 ban in the UGC (DOF, 2015) and the recent US ban on Mexican shrimp imports, have affected 346 the fishermen (CONAPESCA, 2021). Diversifying the target species has been proposed as a 347 possible risk-reducing strategy (Anderson et al., 2017; Kasperski and Holland, 2013; Smith and 348 McKelvey, 1986), in this sense, fishing dwarf hake may be a complementary or alternative 349 economic activity and may increase the fishing fleet's resilience through time (Finkbeiner, 2015). 350 As a fishery begins its operations it is important to assign permits to limit the access and prevent 351 an excessive increase of production that may lead to the resource rent dissipation 352 (overcapitalization) or affect the stock (overexploitation) (Gordon, 1954; Homans and Wilen, 353 2000). In our study, the twenty-vessel limited-access  $f_{20}$  strategy proved to be the most profitable 354 per vessel and a cautious measure, as it maintained the highest biomass levels among the assessed 355 management strategies. Noteworthy, this conclusion is conditional on the 50-year time horizon, 356 as the increase in efficiency of the fleet produced by the creep factor may result in a decrease in 357 biomass that could continue, for which eventually an output control or harvest control rules may 358 be required to ensure high biomass levels. 359 Regarding the limited -access strategies, it has been traditionally discussed that they may drive a 360 fishery to overexploitation and little or no economic profit (Anderson et al., 2018), because even 361 with a regulated nominal effort the effective effort may increase (Palomares and Pauly, 2019), 362 particularly in the long-term. This was observed in the results with the dynamic trajectories, as 363 yield/profits continuously increased and stock biomass decreased, which was more evident for 364 the  $f_{80}$  strategy. The importance of accounting for the creep factor may be of special interest in 365 the dwarf hake new fishery because the efficiency of the fleet may increase quickly during its 366 early operations as the fishermen will first learn to catch a new resource.

The  $f_{80}$  strategy led to a profitable fishery with high yields during the 50-year time-horizon, but also produced a considerable impact to the stock, suggesting that if no other regulation is

369 implemented overexploitation may occur in the long-term (Anderson et al., 2018). Interestingly, 370 despite the biomass impact,  $f_{80}$  strategy presented the highest NPV, this is because the strategy 371 did not consider an output control, hence allowed for high yields in the initial years of the fishery 372 when fish stock was at its carrying capacity. These yields may be unsustainable in the long-term, 373 compared to a more conservative approach  $(TAC_{TRP(80)})$ . In this sense, it is useful for maintaining 374 a desired biomass level to implement an output control in addition to the control of yields 375 (Cochrane and Garcia, 2009) also dealing in this way with the capital stuffing that may increase 376 the effective effort inadvertently. Moreover, it is possible that a race-to-fish behavior occurs in 377 situations where there is a "common-pool" of the resource (Rust et al., 2016), therefore, to avoid 378 such behavior, a management scheme such as individual catch quotas was considered in the 379 TACTRP180 and TACLRP1120 strategies.

380 Our results showed that both combined catch-effort control strategies succeeded in maintaining 381 the stock biomass around their objective reference point level, although the profits per vessel 382 were reduced. For the  $TAC_{TRPf80}$  strategy a change in the number of vessels over time was not 383 observed, implying that the fishery was profitable considering the uncertainty and the catch 384 restriction for an 80-vessel fleet. In contrast,  $TAC_{LRPf120}$  showed a low risk of taking losses and 385 subsequently reducing the number of vessels, indicating that the catch restriction placed to 386 maintain biomass above the LRP was not always profitable for a 120-vessel fleet, considering the 387 uncertainty.

A common target reference point intended to achieve sustainable use of marine resources is MSY (Martell and Froese, 2012; UNCLOS, 1982), even though it is an exclusively biological reference point and other fishery objectives, such as social and economic, may require alternative management strategies (Giron-Nava et al., 2018). In fact, many fisheries worldwide have MSY as a target reference point, including hake fisheries such as *M. gayi* in Chile (SUBPESCA, 2016a),

393 *M. australis* in Chile (SUBPESCA, 2016b) and *M. merluccius* in the Cantabrian Sea and Atlantic 394 Iberian waters (ICES, 2020). In our study, the LRP of half the unfished estimated biomass 395  $(0.5B_0 = 75,000 \text{ t})$ , used as an approximation to the MSY biomass, proved to be profitable in the 396 long term, although high effort led to risk of taking losses ( $TAC_{LRPf120}$ ). Meanwhile, in the OA 397 scenario biomass decreased even below LRP and fishing vessels increased over 120, putting the 398 stock at risk of overexploitation. Considering the uncertainty of the new fishery, it is 399 recommended to manage it using a higher biomass level TRP such as the one we explored, in 400 addition to keeping a limited access to a reduced number of vessels that increases the rent of the 401 resource. 402 Our study considered uncertainty in biological and economic parameters to account for the 403 factors that may produce changes, both in the population dynamics and in the fishing fleet, which 404 in turn affect the fishery's impact on the stock. Factors such as the increasing environmental 405 variability in a changing climate (Easterling et al., 2000) may produce alterations to the dynamics 406 of the stock, like reduced recruitment and survival (Smith and McKelvey, 1986); technological 407 creep and fish-encountering improvements may increase the catchability of the fleet (Eigaard et 408 al., 2014); and market-induced variability, such as supply and demand shifts, may influence the 409 price of sale (Fryxell et al., 2017). In this sense, to reduce risk of overexploitation, regular 410 assessments and surveys are needed, as well as an active management to adjust any input or 411 output control to the changing conditions. 412 Special attention must be placed on the recruitment variability. For the US-Canada M. productus 413 coastal stock the recruitment success affects the profitability of the fishery, as the fleet depends 414 on infrequent large year-classes to sustain the fishery for years at a time (Grandin et al., 2020). 415 The success in recruitment has been hypothesized to be related to the environmental conditions 416 (Bailey and Francis, 1985; Hamel et al., 2015; Ressler et al., 2007), although its exact drivers are

still uncertain. In our study we integrated recruitment and steepness uncertainty, which may be
related to environmental variations, nonetheless, it is recommended to further analyze the
influence of environment in the productivity of the dwarf hake stock.

When evaluating the benefit society can obtain from the new dwarf hake fishery the  $f_{80}$  strategy showed the highest NPV, although the discount rate may vary over time as social preferences change, which would modify our results. Furthermore, taking NPV into account as the only decision criterion is risky, due to the high contribution of early net benefits especially with a high discount rate, that could lead to the stock depletion in the first years of exploitation (Knoke et al., 2020). This outcome may affect the resource users that depend on continuous income from the fishery.

427 For the social objectives of the new fishery, the generation of jobs would be an imminent result, 428 but the number of jobs produced should not be considered as the only or main indicator of social 429 benefit, because this could be erroneously obtained with open access, as shown in our analysis, 430 where OA provided the highest number of vessels (around 168 vessels). Instead, social objectives 431 in fisheries have been recommended to move beyond merely focusing on employment (Hilborn, 432 2007) and consider remuneration to crew members (Maynou, 2021), which in this study is best covered with a limited access and small fleet  $f_{20}$  strategy, as higher profits per vessel were 433 434 obtained.

This study addresses the rare opportunity of assessing a fishery previous to its operation. The importance of studying a "currently unexploited stock" is to assess the feasibility of different management scenarios without the risk of actually overcapitalizing the fishery or overexploiting the stock, which is the ideal way to start a fishery. Not only we are dealing with uncertainty and data limitations, similar to data-limited fisheries, but also, we are dealing with the lack of actual data on fishing yields and effort.

441 The results of this research suggest the GoU hake stock could support a new fishery as a possible 442 alternative for vessels currently targeting other species. Although the dwarf hake fishery presents 443 a high-cost low-price dynamic, our results showed risk of overexploitation when high fishing 444 effort occurs, and the resource is not appropriately managed. Depending on the management 445 objectives the new fishery could be managed in different ways. However, owing to the high 446 uncertainty in the stock and market variability, a precautionary approach would have lower risks. 447 Furthermore, our study suggests that the dwarf hake stock will not likely be fished down in a 448 short period of time if the fishery is relatively small, thus, providing an opportunity for data 449 collection during the fishery early operations that could substantially reduce uncertainty in some 450 of the biological parameters, and allowing management to be updated.

## 452 **CRediT authorship contribution statement**

453 **Pablo Mora-Zamacona:** Conceptualization; Formal analysis; Investigation; Methodology;

- 454 Software; Validation; Visualization; Writing original draft; Writing review & editing. César
- 455 A. Salinas-Zavala: Conceptualization; Investigation; Funding acquisition; Investigation; Project
- 456 administration; Resources; Writing review & editing. Raúl R. Villanueva-Poot:
- 457 Conceptualization; Investigation; Methodology; Software; Visualization; Writing review &
- 458 editing. Enrique Morales-Bojórquez: Investigation; Supervision; Writing review & editing.

459 Fernando I. González Laxe: Investigation; Supervision; Writing - review & editing. Kristin N.

460 Marshall: Investigation; Supervision; Writing - review & editing.

## 461 **Declaration of competing interest**

- 462 The authors declare that they have no known competing financial interests or personal
- 463 relationships that could have appeared to influence the work reported in this paper.

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# 634 Tables

Cost	Units	Cost (USD)
Variable costs (VC)	Total VC	\$55,524
		(%)
	Fuel	53%
	Oil	3%
	Wages	34%
	Food	4%
	Consumable materials	6%
Fixed costs (FC)	Assumed to be covered by the shrimp fishery	\$0
Opportunity costs of labor (OC)	Crew members revenues per ship with minimum wages during hake fishing season (three months)	\$6,625

635 Table 1. Total costs per vessel for the proposed dwarf hake fishery off Baja California Sur west coast.

636

637 Note: Costs considered five trips per season and five effective days per trip. Cost of the annual round trip Mazatlan-Bahía Magdalena is

638 included as diesel cost for a 450 HP shrimp vessel, size of crew = 7 (Almendarez Hernández, 2013). Federal minimum daily wages= 10.37
639 USD (DOF, 2022). \$1 USD= \$20 MX

Table 2. Parameters used for the age-structured bioeconomic model for the proposed new dwarf hake fishery off the Baja California Sur west coast.

Parameter	Symbol	Value	Units	Source
Maximum standard length	$L_\infty$	28.23	cm	Mora-Zamacona et al., submitted
Growth parameter	k	0.251	1/year	Mora-Zamacona et al., submitted
Origin	t <sub>0</sub>	0.01		Mora-Zamacona et al., submitted
Length-weight relationship parameter	а	0.009	g	Salinas-Mayoral, 2018
Length-weight relationship parameter	b	2.98	g	Salinas-Mayoral, 2018
Price of sale	р	875	USD/ton	Sonora hake producers
Cost of unit effort	си	55,524	USD/vessel/year	Estimated
Effort dynamics coefficient	arphi	3.5E-06	vessel/ USD	Urías-Sotomayor et al., 2019
Discount rate	$\delta$	0.037	1/year	Estimated
Annual swept area per vessel	а	8.89	km <sup>2</sup> /vessel/year	Estimated
Distribution area	area	9209.96	km <sup>2</sup>	Godínez-Pérez, 2013
50% retained length	$L_{50\%}$	13.50	cm	Estimated
75% retained length	$L_{75\%}$	16.28	cm	Estimated
Selectivity parameter	$S_{I}$	5.33		Estimated
Selectivity parameter	$S_2$	0.39		Estimated
Probability of capture	С	0.90		Set value
Unfished spawning stock biomass	$S_{0}$	126,177		Estimated
Unfished recruitment	$R_0$	1,131,055,585	1/year	Estimated
Steepness	h	0.65		Grandin et al., 2020

646 Table 3. Range of parameter values considered for the Monte Carlo analysis.

Demonstration	Symbol		Value		
Parameter		Min	Intermediate	Max	Source
Steepness	h	0.5	0.65	0.8	Grandin et al. 2020
Price (USD/ton)	р	\$750	\$875	\$1,000	Sonora hake producers
Maximum SL (cm)	$L_\infty$	27.6	28.236	28.9	Mora-Zamacona et al., submitted
Growth parameter	k	0.238	0.251	0.266	Mora-Zamacona et al., submitted
Effort dynamics coefficient	arphi	3.15E-06	3.50E-06	3.85E-06	Urías-Sotomayor, et al. 2019
Unfished recruitment	$R_{0}$	1.02E+09	1.13E+09	1.24E+09	Estimated (±10%)

Table 4. Theil's inequality coefficient values obtained in the validation of the bioeconomic age structured model, comparing estimated CPUE with the observed prospective CPUE. The threshold value is U= 0.2.

Symbol	Description	Value
U	Inequality coefficient	0.123
$U_B$	Bias proportion	0.278
$U_V$	Variance proportion	0.568
Uc	Covariance proportion	0.006

**Table 5.** Risk of falling below fishery reference points and simulated values of biomass, profits and effort levels obtained from the Monte

658 Carlo Analysis.659

 $\pi$ /vessel year<sup>-1</sup> Risk of Risk of  $B_{50}/B_0$ NPV (US\$ millions) **Effort (vessels)** (US\$ thousands) falling falling Strategy below below Upper Lower Lower Upper Lower Upper Upper Lower Median Median Median Median LRP TRP CI CI CI CI CI CI CI CI 0% 0% \$167.34 \$40.70 **f**<sub>20</sub> 0.765 0.875 1.014 \$92.58 \$127.78 \$17.89 \$28.80 20 **f**<sub>80</sub> 6% 0.482 0.578 0.688 \$23.22 \$46.95 \$73.65 \$22.77 \$46.90 \$81.70 80 94% **TAC**<sub>k2/3</sub>**f**<sub>80</sub> 0% 0.55 0.728 0.889 \$6.36 \$14.63 \$22.49 \$14.62 \$28.43 \$43.60 80 27%  $TAC_{k1/2}f_{120}$ 33% 80% 0.35 0.551 0.764 -\$0.02 \$6.61 \$14.07 \$13.51 \$26.33 \$45.52 117 120 120 OA 100% 100% 0.33 0.383 0.44 -\$1.91 -\$0.26 \$0.53 \$13.37 \$22.87 \$34.67 110 155 200

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## 663 Figure legends

- 664 Figure 1. Gulf of Ulloa, B.C.S. Mexico, study area of present work and surveyed area by (Godínez-
- 665 Pérez, 2013). PE, Punta Eugenia; PA, Punta Abreojos; CS, Cabo San Lazaro; BM, Bahia Magdalena;
- and MZ, Mazatlan, UGC, Upper Gulf of California.
- 667 Figure 2. Natural mortality rates at age estimated with the Chen and Watanabe (1989) method.
- 668 Figure 3. Dynamics of stock biomass, fishery yields, profits per vessel and effort levels during 50 years
- of operation, under five different management strategies. Trajectories obtained under the median values
- 670 of the model parameters described in Table 2.
- Figure 4. Risk of falling below fishery reference points and box-and-whiskers plots of proportion of the unfished biomass remaining, annual profits per vessel and number of vessels in the fishery. The horizontal line in the middle of each box indicates the median value (50th percentile), the borders of the boxes mark the 75th and 25th percentiles, and the whiskers mark the minimum and maximum values. Simulation was carried out under biologic and economic parameters uncertainty for a period of 50 years.
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678 Figures





684 Figure 2



687 Figure 3





