MARINE BIOLOGICAL ASSESSMENT
FOR THE
SOUTHERN CALIFORNIA RANGE COMPLEX

FINAL

SUBMITTED TO:

OFFICE OF PROTECTED RESOURCES

NATIONAL MARINE FISHEREIS SERVICE

NATIONAL OCEANOGRAPHIC AND ATMOSPHERIC ADMINISTRATION

PREPARED BY:

COMMANDER, U.S PACIFIC FLEET

MAY 2008


NOAA
U.S. DEPARTMENT OF COMMERCE
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

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ACRONYMS AND ABBREVIATIONS

AA	Anti-Aircraft
AAMEX	Air-to-Air Missile Exercise
AAR	After Action Report
AAW	Anti-Aircraft Warfare
ACM	Air Combat Maneuvers
ADEX	Air Defense Exercise
AMW	Amphibious Warfare
AOR	Area of Responsibility
ARPA	Archaeological Resources Protection Act
ASUW	Anti-Surface Warfare
ASW	Anti-Submarine Warfare
BA	Biological Assessment
BO	Biological Opinion
BUD/S	Basic Underwater Demolition/SEALs
CAS	Close Air Support
CDFG	California Department of Fish and Game
CFR	Code of Federal Regulations
CG	Guided Missile Cruiser
cm	centimeter
COMPTUEX	Composite Training Unit Exercise
CPAAA	Camp Pendleton Amphibious Assault Area
CPAVA	Camp Pendleton Amphibious Vehicle Area
CRRC	Combat Rubber Raiding Craft
CSG	Carrier Strike Group
CV	Coefficient of Variance
DACT	Dissimilar Air Combat Training
dB	decibel
DDG	Guided Missile Destroyer
DICASS	Directional Command-ActivatedSonobuoy System
DoD	Department of Defense
DoN	Department of the Navy
DVD	Data Video Disk
DZ	Drop Zone
EA	Environmental Assessment
EC	Electronic Combat
EER	Extended Echo Ranging
EFEX	Expeditionary Fires Exercise
EIS	Environmental Impact Statement
EL	Energy Flux Density Level
ENETA	Encinitas Naval Electronic Test Area
ENP	Eastern North Pacific
EO	Executive Order
ESA	Endangered Species Act
ESG	Expeditionary Strike Group
EW	Electronic Warfare
EXTORP	Exercise Torpedo
FAA	Federal Aviation Administration
FFG	Fast Frigate
FIREX	Firing Exercise
FLETA	Fleet Training Area
FM	frequency modulated
FMP	Fishery Management Plan
FR	Federal Register
FRP	Fleet Response Plan
FRTP	Fleet Readiness Training Plan
FSA	Fire Support Area
ft	feet or foot
ft^2	square foot or feet
FY	Fiscal Year
GBU	Glide Bomb Unit
GRU	Group
GUNEX	Gunnery Exercise
ha	hectares
HCOTA	Helicopter Offshore Training Area
HF	High Frequency
Hz	Hertz
IAC	Integrated ASW Exercise
ID	identification
IEER	Improved Extended Echo Ranging
in	inch
ISE	Independent Steaming Exercise
JTFEX	Joint Task Force Exercise
kHz	kilohertz
km	kilometer
km^2	square kilometer
KTR	Kingfisher Training Range
lb	pound
LFAS	Low-Frequency Active Sonar
LGTR	Laser-Guided Training Round
LTR	Laser Training Range
m	meter
m^2	meters, squared
MAGTF	Marine Air Ground Task Force
MCM	Mine Countermeasures
MEF	Marine Expeditionary Force
MEU	Marine Expeditionary Unit
MF	Mid-Frequency
MFAS	mid-frequency active sonar
mi	mile
mi^2	square mile
min	minute
MINEX	Mining Exercise
MIO	Maritime Intercept Operations
MIR	Missile Impact Range
MIW	Mine Interdiction Warfare
MOA	Military Operating Area
MPA	Military Patrol Aircraft
µPA	micro-Pascal
µPa-m	micro-Pascal-meter
μPa^2-s	micro-Pascal-second
MISR	Missile Range
MISSILEX	Missile Exercise
mm	millimeter
MMPA	Marine Mammal Protection Act
MOA	Military Operating Area
MSAT	Marine Species Awareness Training
msec	millisecond
m/sec	meters per second
MSL	mean sea level (above)
MTR	Mine Training Area
NALF	Naval Auxiliary Landing Field
NAOPA	Northern Air Operating Area
NAS	Naval Air Station
NAVEDTRA	Naval Education Training
Navy	Department of the Navy
NBC	Naval Base Coronado
NDE	National Defense Exemption
NEPA	National Environmental Policy Act
NRC	National Research Council
NSFS	Naval Surface Fire Support

nm	nautical mile
nm^2	square nautical mile
NMFS	National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
NOTS	Naval Ordnance Transfer Station
NSW	Naval Special Warfare
NUWC	Naval Undersea Warfare Center
NW	Northwest
OCE	Officer Conducting the Exercise
OEA	Overseas Environmental Assessment
OEIS	Overseas Environmental Impact Statement
OPAREA	Operating Area
OPFOR	Opposition Force
pH	alkalinity (scale 1-14)
PMAR	Primary Mission Areas
PMRF	Pacific Missile Range Facility
PMSR	Point Mugu Sea Range
psi	pounds per square inch
psi-ms	pounds per square inch - milliseconds
PTS	Permanent Threshold Shift
QA/QC	Quality Assurance / Quality Control
RC	Range Complex
RCD	Range Condition Doc?
RDT&E	Research, Development, Testing and Evaluation
re 1 µPa@1m	referenced to one micro-Pascal at 1 meter
REXTORP	Recoverable Exercise Torpedo
RMS	Remote Mine-Hunting System
ROC	Range Operations Center
SBU	Special Boat Unit
SCB	Southern California Bight
SCI	San Clemente Island
SCIUR	San Clemente Island Underwater Range
SCORE	Southern California Offshore Range Extension
S.D.	standard deviation
SEAL	Sea, Air, and Land
sec	second
SEL	Sound Exposure Level
SHAREM	Ship ASW Readiness and Evaluation Measuring
SHOBA	Shore Bombardment Area
SINKEX	Sinking Exercise
SOAR	Southern California Anti-Submarine Warfare Range
SOCAL	southern California
SPAWAR	Space and Naval Warfare
SPCOA	San Pedro Channel Operating Area
SPECWAROPS	Special Warfare Operations
SPL	Sound Pressure Level
STW	Strike Warfare
SUA	Special Use Airspace
SWTR	Shallow Water Training Range
TAR	Training Areas and Ranges
TM	tempo-mandibular
TMA	Tactical Maneuvering Areas
TORPEX	Torpedo Exercise
TRACKEX	Tracking Exercise
TTS	Temporary Threshold Shift
UAV	Unmanned Aerial Vehicle
U.S.	United States
USEPA	U.S. Environmental Protection Agency
USMC	United States Marine Corps
USW	Undersea Warfare
USWEX	Undersea Warfare Exercise
USWTR	Undersea Shallow Water Training Range
UUV	Unmanned Underwater Vehicle
VBSS	Visit Board Search and Seisure
VDS	Variable Depth Sonar
W-291	Warning Area 291
WSCOA	Western San Clemente Operating Area
yd	yard

1 INTRODUCTION

1.1 BACKGROUND

In accordance with Section 7(c) of the Endangered Species Act (ESA) of 1973, as amended, the Navy is responsible for preparing a Biological Assessment and for consulting with National Marine Fisheries Service (NMFS) on the possible effects of the current and proposed activities on marine resources within the Southern California (SOCAL) Range Complex (RC) (Figure 1-1).

This marine Biological Assessment (BA) analyzes the potential effects of ongoing and future training activities and research, development, test, and evaluation (RDT&E) activities in the SOCAL RC on federally listed threatened and endangered species under the jurisdiction of NMFS.

1.2 SOUTHERN CALIFORNIA OFFSHORE AREA

The California Current passes through the SOCAL RC, mixing temperate and tropical waters, and making this area one of the most productive ocean systems in the world (Department of the Navy [DoN] 2002a). This productive environment results in a rich marine fauna, as evidenced in abundance and species diversity (Leatherwood *et al.* 1988; Bonnell and Dailey 1993). In addition to many resident species that use the region's coasts and islands to breed and haul out, there is a community of seasonal residents and migrants. The narrow continental shelf along the Pacific coast and the cold California Current sweeping down from Alaska allow cold-water species to inhabit nearshore waters as far south as Baja California. The Southern California Bight (SCB) is the major geological feature of the SOCAL RC, and can be described as a complex combination of islands, ridges, and basins that exhibit wide ranges in water temperature.

1.3 OVERVIEW OF THE SOCAL RANGE COMPLEX

The United States (U.S.) Navy has been training and operating in the area now defined as the SOCAL RC for over 70 years. The land, air, and sea spaces of the SOCAL RC have provided, and continue to provide, a relatively safe and realistic training and testing environment for naval forces charged with defense of the Nation.

The SOCAL RC has three primary components: ocean Operating Areas (SOCAL OPAREAs), Special Use Airspace (SUA), and San Clemente Island (SCI). The RC is situated between Dana Point and San Diego, and extends more than 600 nautical miles (nm) (1,111 kilometers [km]) southwest into the Pacific Ocean (Figure 1-1). The components of the SOCAL RC encompass 120,000 square nm (nm^2) (411,600 square km [km^2]) of sea space, 113,000 nm^2 (387,500 km^2) of SUA, and over 42 nm^2 (144 km^2) of land (SCI). To facilitate range management and scheduling, the SOCAL RC is divided into numerous sub-component ranges and training areas, which are described below.

SOCAL OPAREAS. The ocean areas of the SOCAL RC include surface and subsurface OPAREAs extending generally southwest from the coastline of southern California between Dana Point and San Diego for approximately 600 nm into international waters to the west of Baja California, Mexico.

Special Use Airspace (SUA). The SOCAL RC includes military airspace designated as Warning Area 291 (W-291). W-291 comprises 113,000 nm^2 (209,276 km^2) of SUA that generally overlies the SOCAL OPAREAs and SCI, extending to the southwest from approximately 12 nm (22 km) off the coast to approximately 600 nm (1,111 km). W-291 is the largest component of SUA in the Navy's range inventory. Training activities in this SUA are included in this marine BA to the extent that they may affect ESA-listed species.

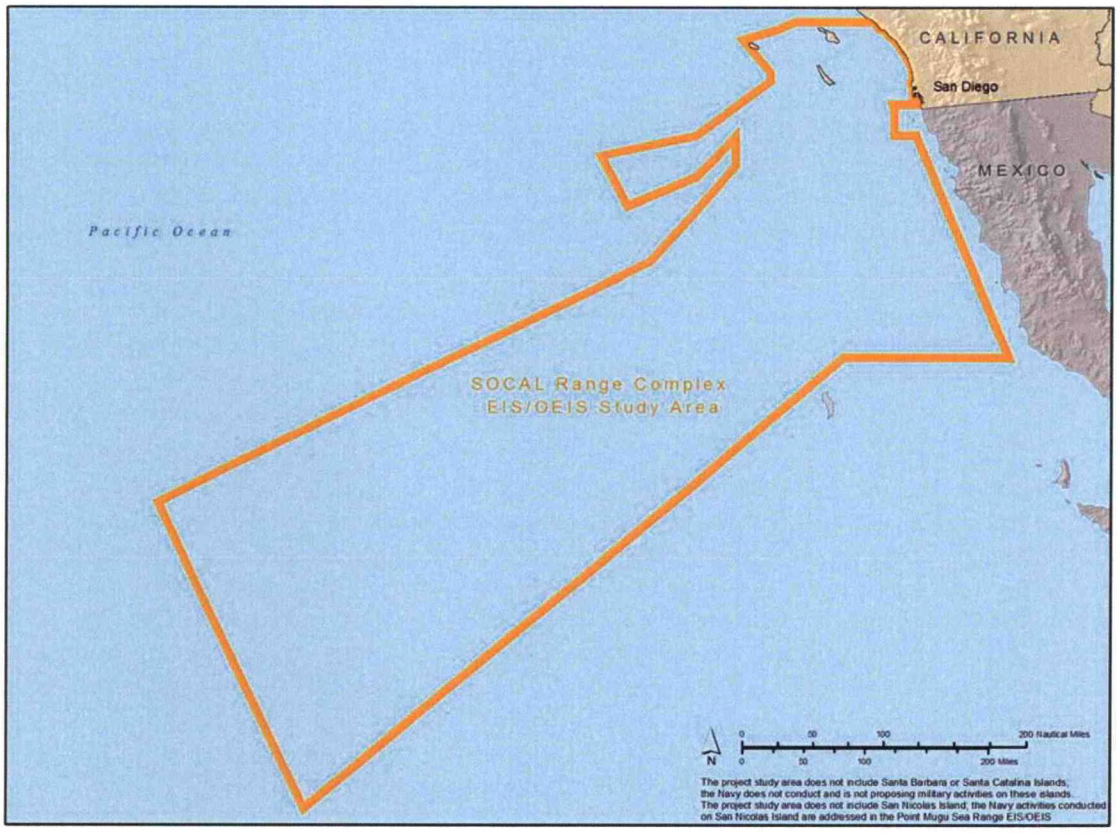

Figure 1-1. SOCAL Range Complex

SCI Ranges. SCI provides an extensive suite of range capabilities for tactical training. SCI includes a Shore Bombardment Area (SHOBA), landing beaches, several live-fire training areas and ranges (TARs) for small arms, maneuver areas, and other dedicated ranges for training in all Primary Mission Areas (PMARs). SCI includes extensive instrumentation, and provides robust opposing force simulation and targets for use in land, sea, and air live-fire training. SCI also has an airfield and other infrastructure for training and logistical support. Navy training on SCI will be described and discussed in this marine BA only where such activities affect marine resources.

1.3.1 W-291 and Associated Ocean OPAREAS and Ranges

W-291 is the Federal Aviation Administration (FAA) designation for the SUA above the SOCAL RC. This SUA extends from the ocean surface to 80,000 feet (ft) (24,384 meters [m]) above mean sea level (MSL), and encompasses 113,000 nm^2 (209,276 km^2) of airspace. The 113,000 nm^2 (209,276 km^2) of ocean area underlying W-291 forms most of the SOCAL OPAREAs. The SOCAL OPAREAs extend to the sea floor.

Within the area defined by the horizontal boundaries of W-291, the SOCAL RC encompasses special air, surface, and undersea ranges. Depending on their intended use, these ranges may encompass only airspace, or may extend from the sea floor to 80,000 ft MSL. A designated air-to-air combat maneuver area is an example of a special airspace-only range. Ranges designated for helicopter training in Anti-Submarine Warfare (ASW) or submarine missile launches, for example, extend from the ocean floor to 80,000 ft (24,384 m) MSL. The W-291 airspace and associated SOCAL OPAREAs, including special ranges, are described in Table 1-1.

1.3.2 Ocean OPAREAs and Ranges not Located in W-291

Several SOCAL OPAREAs do not lie under W-291. These OPAREAS are used for ocean surface and subsurface training. Military aviation activities may be conducted in airspace that is not designated as SUA. Military aviation activities therefore occur in the SOCAL RC outside of W-291. These aviation activities do not use live or inert ordnance. For example, amphibious operations involving helicopters and carrier flight operations occur in that portion of the SOCAL RC outside of W-291. OPAREAS that are not in W-291 are described in Table 1-2. Figures 1-2, 1-3, and 1-4 show most of the ranges described in Tables 1-1 and 1-2.

ASW training conducted in the course of major range events occurs across the boundaries of the SOCAL RC into the Point Mugu Sea Range. These cross-boundary events are addressed in this EIS/OEIS. As noted, activities occurring on the Point Mugu Sea Range are addressed in a separate EIS, which does not, however, address such cross-boundary ASW training.

1.3.3 San Clemente Island

SCI, a component part of the SOCAL RC, is comprised of land ranges and training areas that are integral to the training of Pacific Fleet air, surface, and subsurface units: First Marine Expeditionary Force (I MEF) units; Naval Special Warfare (NSW) units; and selected formal schools. SCI provides instrumented ranges, operating areas, and associated facilities to conduct and evaluate a wide range of exercises within the scope of naval warfare. SCI also provides ranges and services for RDT&E activities. More than 20 Navy and Marine Corps commands conduct training and testing activities on SCI. Due to its unique capabilities to support multiple training operations, SCI training activities encompass every Navy PMAR, and SCI provides critical training resources for Expeditionary Strike Group (ESG), Carrier Strike Group (CSG), and MEU certification exercises.

Table 1-1: W-291 and Associated OPAREAs

Area Designation	Description
Warning Area (W-291)	W-291 is the largest component of SUA in the Navy inventory. It encompasses 113,000 nm^2 (209,276 km^2) located off of the southern California coast (Figure 1-1), extending from the ocean surface to 80,000 ft above MSL. W-291 supports aviation training and RDT&E conducted by all aircraft in the Navy and Marine Corps inventories. Conventional ordnance use is permitted.
Tactical Maneuvering Areas (TMA) (Papa 1-8)	W-291 airspace includes 8 TMAs (designated Papa 1-8) extending from 5,000 to 40,000 ft (1,524 to 12,192 m) above MSL. Exercises include Air Combat Maneuvers (ACM), air intercept control aerobatics, and anti-aircraft (AA) gunnery. Conventional ordnance use is permitted.
Air Refueling Areas	W-291 airspace includes 3 areas designated for aerial refueling.
Class "E" airspace (Area Foxtrot)	W-291 includes Class "E" airspace designated as Area Foxtrot, which is activated by the FAA for commercial aviation use as needed (such as during inclement weather or when Lindbergh Field International Airport is using Runway 09).
Fleet Training Area Hot (FLETA HOT)	FLETA HOT is an open ocean area that extends from the ocean bottom to 80,000 ft (24,384 m) above MSL. The area is used for hazardous operations, primarily surface-to-air and air-to-air ordnance. Types of exercises conducted include AAW, ASW, underway training, and Independent Steaming Exercises (ISE). Conventional ordnance use is permitted.

Area Designation	Description
Over-water parachute drop zones	Three parachute drop zones used by Navy and Marine Corps units are designated within the SOCAL RC. Two of these (Neptune and Saint) are in W-291. One (Leon) lies between W-291 and Naval Base Coronado (NBC).
Missile Range 1 and 2 (MISR-1/MISR-2)	MISR-1 and MISR-2 are located about 60 nm (111 km) south and southwest of NBC, and extend from the ocean bottom up to 80,000 ft MSL. Exercises conducted include rocket and missile firing, ASW, carrier and submarine operations, fleet training, ISE, and surface and air gunnery. Conventional ordnance use is permitted.
Northern Air Operating Area (NAOPA)	NAOPA is located east of SCI and approximately 90 nm (167 km) west of NBC. It extends from the ocean bottom to 80,000 ft (24,384 m) MSL. Exercises in NAOPA include fleet training, multi-unit exercises, and individual unit training. Conventional ordnance use is permitted.
Electronic Warfare (EW) Range	The EW Range uses advanced technology to simulate electronic attacks on naval systems from sites on SCI. The range not is defined as a designated location. Rather it is defined by the electronic nature and extent of the training support it provides. The EW Range supports 50 types of EW training events for ships and aircraft operating in W-291 airspace and throughout the OPAREAS.
Kingfisher Training Range (KTR)	KTR is a 1-by-2 nm (1.85 x 3.7 km) area in the waters approximately 1 nm (1.85 km) offshore of SCI. The range is used to train surface warfare units in mine detection and avoidance. The range has mine-like shapes moored to the ocean bottom by cables.
Laser Training Range (LTR)	LTRs 1 and 2 are offshore water ranges northwest and southwest of SCI, established for over-the-water laser training and testing of the laser-guided Hellfire missile.
Mine Training Range (MTR)	Two MTRs and 2 mine laying areas are established in the nearshore waters off SCI. MTR-1 is the Castle Rock Mining Range off the northwestern coast of SCI. MTR-2 is the Eel Point Mining Range off the midpoint of the southwestern side. In addition, mining training takes place off China Point, the southwestern point of SCI, and off Pyramid Head, SCI's southeastern tip. These ranges are used to train aircrews in offensive mine laying by delivery of inert mine shapes (no explosives) from aircraft.
OPAREA 3803	OPAREA 3803 is an area adjacent to SCI extending from the sea floor to 80,000 ft MSL. Operations in OPAREA 3803 include aviation and submarine training during Joint Task Force Exercises (JTFEXs) and Composite Training Unit Exercises (COMPTUEXs). The SCI Underwater Range is in OPAREA 3803.
San Clemente Island Underwater Range (SCIUR)	SCIUR is a 5-nm^2 (9.3-km^2) area northeast of SCI. The range is used for ASW training and RDT&E of undersea systems. The range contains 6 hydrophone arrays mounted on the sea floor that produce acoustic target signals.
Southern California ASW Range (SOAR)	SOAR is located offshore to the west of SCI. The underwater tracking range covers over 670 nm^2 (1,241 km^2), and has seven subareas. The range can provide three-dimensional underwater tracking of submarines, practice weapons, and targets with a set of 84 acoustic sensors (hydrophones) located on the sea floor. Communication with submarines is possible via an underwater telephone. SOAR supports various ASW training scenarios that involve air, surface, and subsurface units.
SOAR Variable Depth Sonar (VDS) No-Notice Area	VDS is an unscheduled and no-notice area for training with surface ships' sonar devices. Its vertical dimensions are from the surface to a depth of 400 ft (122 m). VDS overlaps portions of SOAR and the Mining Exercise (MINEX) training range.

Area Designation	Description
SOCAL Missile Range	SOCAL Missile Range is not a permanently designated area, but is invoked by the designation of portions of the ocean OPAREAS and W-291 airspace, as necessary, to support Fleet live-fire training missile exercises. The areas invoked vary, depending on the nature of the exercise, but generally are extensive areas over water south/southwest of SCI.
Fire Support Areas (FSAs) I and II.	FSAs are designated locations offshore of SCI for maneuvering naval surface ships firing guns into impact areas on SCI. The offshore FSAs and onshore impact areas together are designated as the SHOBA.

Table 1-2: Ocean OPAREAs Outside of W-291

Ocean Area	Description
Advance Research Projects Agency (ARPA) Training Minefield	ARPA Training Minefield lies in the Encinitas Naval Electronic Test Area (ENETA), and extends from the ocean bottom to the surface. Exercises conducted are mine detection and avoidance. Ordnance use is not permitted.
Encinitas Naval Electronic Test Area (ENETA)	ENETA is located about 20 nm (37 km) northwest of NBC. The area extends from the ocean bottom up to 700 ft (213 m) MSL. Exercises conducted include fleet training and ISE. Ordnance use is not permitted.
Helicopter Offshore Training Area (HCOTA)	Located in the ocean off NBC, HCOTA is divided into 5 "dipping areas" (designated A/B/C/D/E), and extends from the ocean bottom to 1,000 ft (305 m) MSL. This area is designed for ASW training for helicopters with dipping sonar. Ordnance use is not permitted.
San Pedro Channel Operating Area (SPCOA)	SPCOA is an open ocean area about 60 nm (111 km) northwest of the NBC, extending nearly to Santa Catalina Island, from the ocean floor to 1,000 ft (305 m) MSL. Exercises conducted here include fleet training, mining, mine countermeasures, and ISE. Ordnance use is not permitted.
Western San Clemente Operating Area (WSCOA)	WSCOA is located about 180 nm (333 km) west of NBC. It extends from the ocean floor to 5,000 ft (1,524 m) MSL. Exercises conducted include ISE and various fleet training events. Ordnance use is not permitted.
Camp Pendleton Amphibious Assault Area (CPAAA) and Amphibious Vehicle Training Area (CPAVA)	CPAAA is an open ocean area located approximately 40 nm (74 km) northwest of NBC, used for amphibious operations. No live or inert ordnance is authorized. CPAVA is an ocean area adjacent to the shoreline of Camp Pendleton used for near-shore amphibious vehicle and landing craft training. Ordnance use is not permitted.

1.4 RELEVANT CONSULTATION HISTORY

1.4.1 Shore Bombardment Area Torpedo Exercises

In 2004, the Navy informally consulted with NMFS on the potential effects of its proposed SHOBA Torpedo Exercises on ESA-listed invertebrates (white abalone), sea turtles, and marine mammals. The exercises consisted of up to 15 torpedo firings off the southwestern end of SCI in April and May 2004. The exercises included the use of a SH-60F helicopter, simulated submarine target, and tugboat. (NMFS 2004)

NMFS concluded that the proposed exercises were not likely to adversely affect white abalone. NMFS was concerned about the risks to protected sea turtles of marine debris and the potential effects of debris and underwater noise on protected marine mammals. NMFS requested that the Navy survey the ocean bottom where exercise torpedos were recovered to record the locations of white abalone, and contact NMFS if injured white abalone were found. (NMFS 2004)

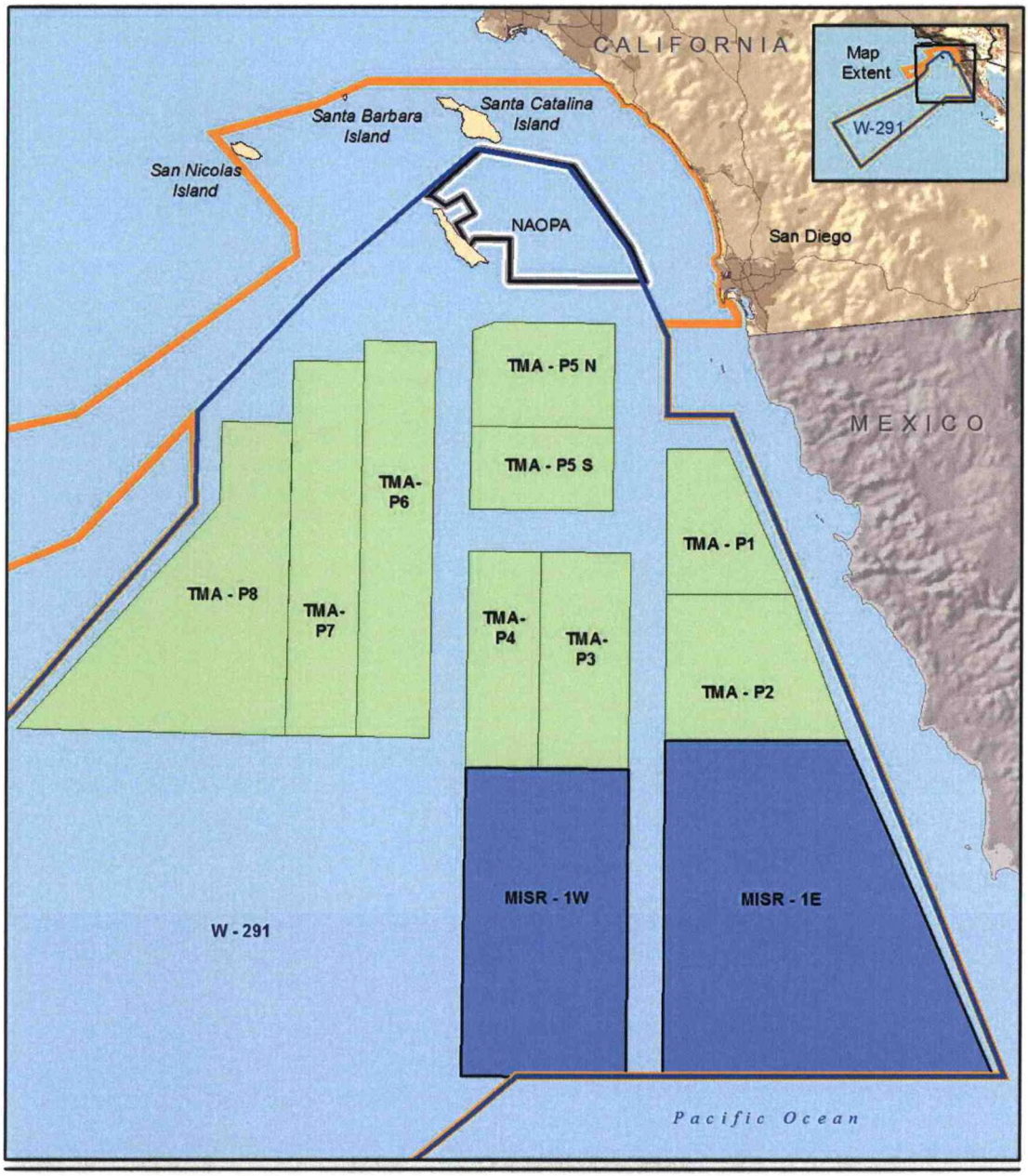

Figure 1-2: SOCAL Range Complex W-291 (portion) and Ocean OPAREAs

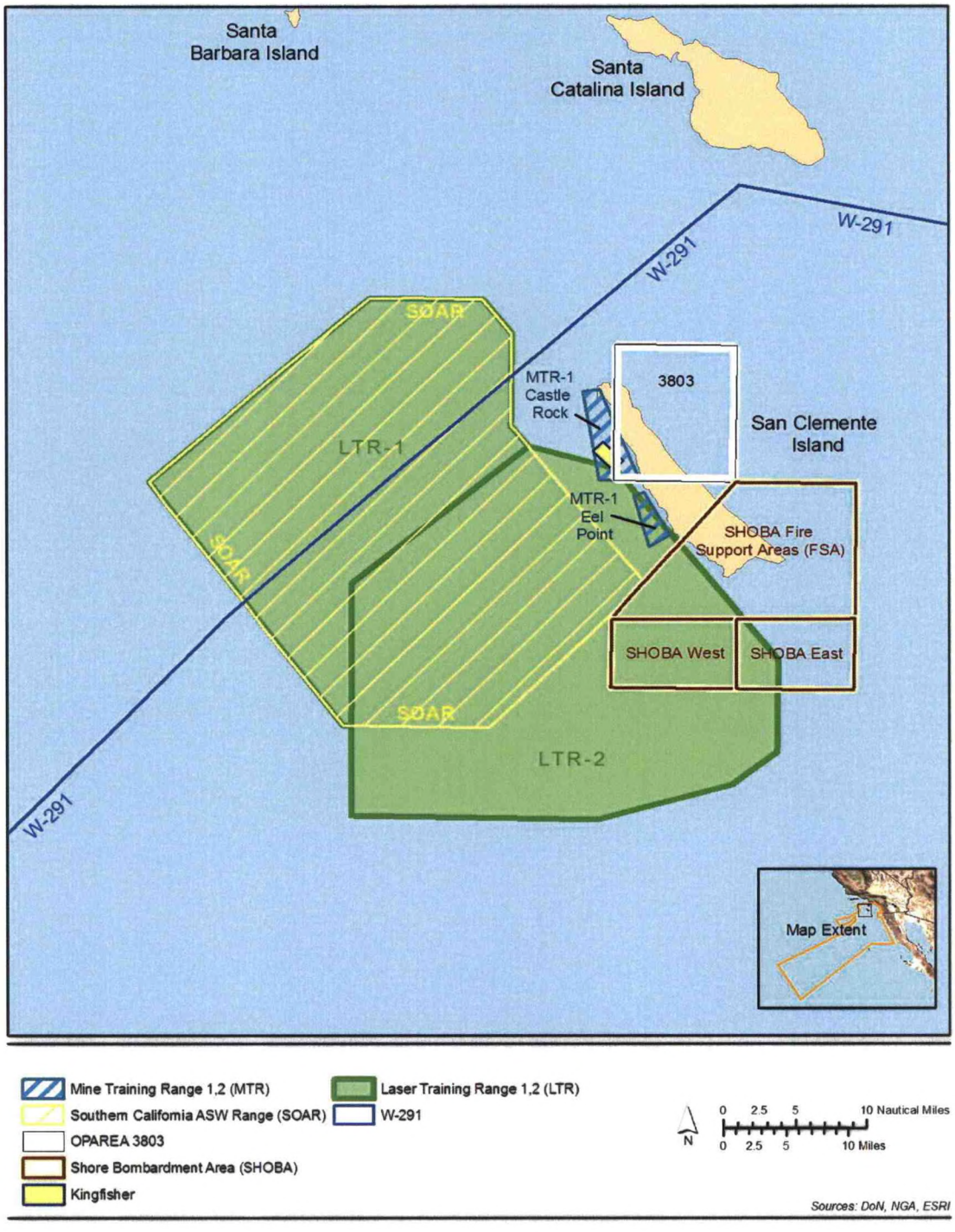

Figure 1-3: San Clemente Island Nearshore Range Areas

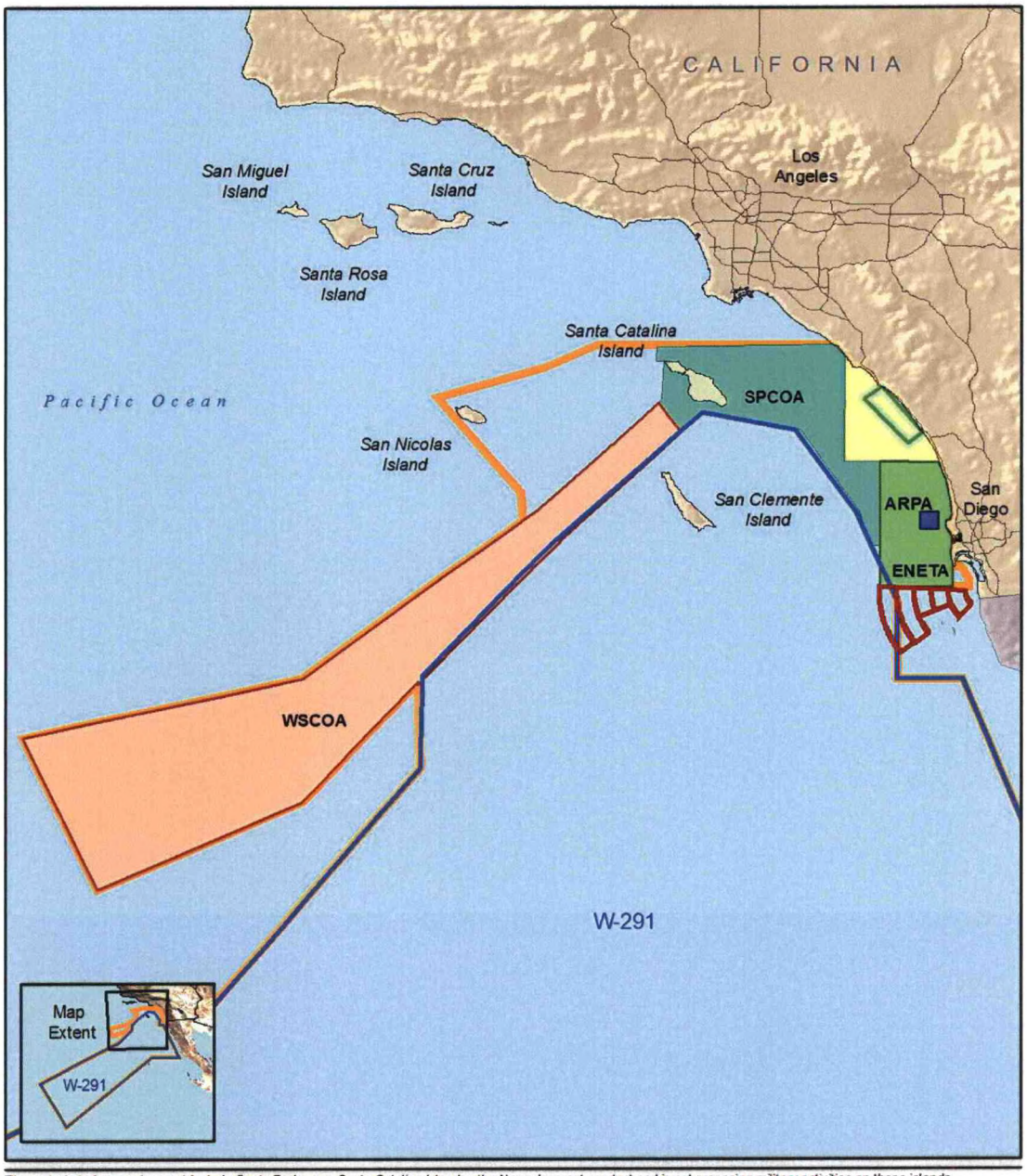

Figure 1-4: Ocean OPAREAs Outside W-291

1.4.2 California Composite Training Unit Exercise / Joint Task Force Exercise[1]

On August 24, 2006, the Department of the Navy (Navy) sent the Office of Protected Resources, NMFS, in Silver Spring, Maryland, a request for consultation under Section 7 of the ESA for the Navy's proposed 14 Composite Training Unite Exercises and Joint Task Force Exercises (COMPTUEX/JTFEX). Those materials included two enclosures: (1) a draft Environmental Assessment and Overseas Environmental Assessment (EA/OEA) and (2) a synthesis of information regarding potential effects on ESA-listed species under NMFS jurisdiction.

On October 5, 2006, NMFS' Office of Protected Resources responded to the Navy's August 24, 2006, letter. In that response, NMFS referred to an August 31, 2006, meeting in which NMFS representatives stated that NMFS would treat the Navy's request for consultation as incomplete until the Navy provided NMFS with a complete description of the action and any mitigation or other protective measures the Navy planned to implement before NMFS would initiate formal consultation on the proposed exercises.

In mid-October, 2006, NMFS's Office of Protected Resources contacted NMFS's Southwest Regional Office to ask if the Regional Office would take the lead on the ESA Section 7 consultation on the exercises proposed off southern California.

On October 16, 2006, representatives of the U.S. Navy provided NMFS's Office of Protected Resources and NMFS's Southwest Regional Office with copies of the final mitigation measures the Navy planned to implement, which completed the information the Navy needed to submit to initiate formal consultation on the exercises proposed off southern California. On December 18, 2006, the Navy memorialized these measures in a letter to the Director of NMFS's Office of Protected Resources.

On November 27, 2006, representatives of the U.S. Navy provided an addendum to the information the Navy had submitted to initiate formal consultation on the exercises the Navy proposed to conduct off southern California (COMPTUEX/JTFEX). That addendum clarified the description of the Proposed Action, updated several exposure estimates, and updated mitigation measures associated with underwater detonations.

On November 28, 2006, personnel from the U.S. Navy's Undersea Warfare Center Division briefed personnel from NMFS's Southwest Regional Office on the analyses it conducted to estimate the probable acoustic effects of the proposed exercises on marine mammals.

On December 6, 2006, biologists from NMFS's Southwest Regional Office met with the Navy, Pacific Fleet to clarify information contained in the materials the Navy submitted to initiate formal consultation on the exercises proposed off southern California.

On February 6, 2007, representatives of NMFS's Southwest Regional Office provided the Navy with an electronic copy of its draft Biological Opinion (BO) on the proposed exercises off southern California from February 2007 through December 2008. On February 9, 2007, the Navy provided its comments on that draft document.

NMFS concluded in its BO that the Navy's proposed activities were not likely to jeopardize the continued existence of threatened and endangered species under NMFS's jurisdiction. NMFS further concluded that critical habitat that had been designated for green, hawksbill, and leatherback turtles and other species was outside the Proposed Action area and would not be affected.

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[1] The description of this consultation was incorporated from the California COMPTUEX/JTFEX Biological Opinion (NMFS, 2007a).

1.5 SCOPE AND CONTENT OF THE BIOLOGICAL ASSESSMENT

1.5.1 ESA-Listed Marine Species in the Proposed Action Area

NMFS was consulted during the development of biological background information, and had input into the review of the *Southern California Range Complex Environmental Impact Statement/Overseas Environmental Impact Statement* (EIS/OEIS). As part of its input to the National Environmental Policy Act (NEPA) process, NMFS provided an appropriate list of threatened and endangered species to be addressed in compliance with the ESA Section 7 consultation requirements. In addition, BOs issued by NMFS for earlier programs within the SOCAL RC were reviewed to develop a list of species potentially affected by the Proposed Action. These species are listed in Table 1-3 below. This BA briefly discusses the natural history of each species and assesses the potential effects of the Proposed Action on them.

Table 1-3: ESA-Listed Species under NMFS Jurisdiction That May Inhabit the Proposed Action Area

SPECIES	STATUS
Marine Mammals	
Blue Whale (*Balaenoptera musculus*)	Endangered
Fin Whale (*Balaenoptera physalus*)	Endangered
Humpback Whale (*Megaptera novaeangliae*)	Endangered
Sei Whale (*Balaenoptera borealis*)	Endangered
Sperm Whale (*Physeter macrocephalus*)	Endangered
Killer Whale - southern resident DPS (*Orcinus orca*)	Endangered
North Pacific Right Whale (*Eubalaena japonica*)	Endangered
Steller sea lion - eastern DPS (*Eumetopias jubatus*)	Threatened
Guadalupe fur seal (*Arctocephalus townsendi*)	Threatened
Sea Turtles	
Leatherback Turtle (*Dermochelys coriacea*)	Endangered
Loggerhead Turtle (*Caretta caretta*)	Threatened
Olive Ridley Turtle (*Lepidochelys olivacea*)	Endangered / Threatened
Eastern Pacific Green Turtle (*Chelonia agassizi*)	Endangered / Threatened
Fish	
Green Sturgeon, southern DPS (*Acipenser medirostris*)	Threatened
Chinook Salmon - California Coastal ESU (*Oncorhynchus tshawytscha*)	Endangered
Steelhead Trout Southern California DPS (*Oncorhynchus mykiss*)	Endangered
Marine Invertebrates	
White Abalone (*Haliotis sorenseni*)	Endangered
Black Abalone (*Haliotis cracherodii*)	Proposed Endangered
Notes: DPS - Distinct Population Segment; ESU - Evolutionarily Significant Unit.	
Source: National Marine Fisheries Service 2007c	

1.5.2 ESA-Listed Species Excluded from Detailed Evaluation

1.5.2.1 Fish

The green sturgeon is found in coastal California and its Central Valley south of the Eel River, with only one spawning population known; anecdotal information suggests that this fish may be a rare visitor in the SCB. The oceanic distributions of steelhead and chinook salmon originating from southern California rivers are poorly understood, but a steelhead was sighted 7.5 miles north of Camp Pendleton in 2002. Because of the expected rarity of these species in the area of effect, the Proposed Action may affect, but is not likely to adversely affect, these species of fish. The probability of their being near an exercise is sufficiently small as to be discountable. Consequently, these species will not be considered in greater detail in this BA. (NMFS 2007a)

1.5.2.2 Marine Mammals

North Pacific Right Whale

The likelihood of a North Pacific right whale being present in the Proposed Action area is extremely low (NMFS 2007a). It may be the most endangered of the large whale species (Perry et al. 1999). Currently, there is no reliable population estimate for this species, although the population in the eastern North Pacific Ocean is considered to be very small, perhaps in the tens to low hundreds of animals. Despite many years of systematic aerial and ship-based surveys for marine mammals off the western coast of the U.S., only seven documented sightings of right whales were made from 1990 through 2000 (Waite et al. 2003). Based on this information, it is highly unlikely for this species to be present in the action area. Consequently, this species will not be considered in greater detail in the remainder of this analysis.

Killer Whale, Southern Resident Stock

Of the three populations of killer whales that may be found in the action area (Eastern North Pacific [ENP] Southern Residents, ENP Offshores, and ENP transients, only the ENP Southern Resident stock (Distinct Population Segment, or DPS) is listed as Endangered under ESA. Based on available information, the likelihood of Southern Resident killer whales being present in the Proposed Action area is very low (NMFS 2007a). Because of its absence or rarity, the Proposed Action may affect, but is not likely to adversely affect, the Southern Resident killer whale. The potential for this species to be near Proposed Action activities is sufficiently small as to be discountable. Accordingly, this species will not be considered in greater detail in this BA.

Steller Sea Lion

Steller sea lions are most abundant in the Gulf of Alaska and the Aleutian Islands, but range from northern Japan to California. Steller sea lions are rarely sighted in southern California waters, and have not been documented as interacting with southern California fisheries in more than a decade. Based on this information, Steller sea lions are not likely to be present in the Proposed Action area (NMFS 2007a). Therefore, the Proposed Action may affect, but is not likely to adversely affect, Steller sea lions. The likelihood of their being present during a Proposed Action activity is sufficiently small as to be discountable. Accordingly, this species will not be considered in greater detail in this BA.

1.6 DEFINITIONS

Under the ESA of 1973, as amended, the following definitions, found in 16 U.S. Code, Section 1532, are used to identify candidate species for listing under the Act:

- Endangered Species: Any species which is in danger of extinction throughout all or a significant portion of its range.

- Threatened Species: Any species which is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range.

2 PROPOSED ACTION

2.1 BACKGROUND

The Navy's mission is to maintain, train, and equip combat-ready naval forces capable of winning wars, deterring aggression, and maintaining freedom of the seas (Title 10, United States [U.S.] Code 5062). To meet its mission requirements, the Navy ensures the long-term sustainment and viability of its range assets while protecting human health and the environment. For more than 70 years, the Navy has trained its sailors in southern California, and repaired and replenished the ships of the United States at San Diego. The Navy remains dedicated to sustaining its ranges through robust assessment of and planning for optimal range uses. This nationwide effort by the Navy to fully use and enhance existing range capabilities has been initiated so that the highest levels of required readiness are maintained.

In December 2000, the Under Secretary of the Navy issued a memorandum for the Chief of Naval Operations and the Commandant of the Marine Corps entitled, *Compliance with Environmental Requirements in the Conduct of Naval Exercises or Training at Sea*, which has come to be known as the "At Sea Policy." The Navy's At Sea Policy sets forth the Navy's approach for updating and upgrading its compliance with the environmental laws that apply to its exercises and training operations at sea and at the Navy's range complexes.

The memorandum directed the Navy's fleet commanders to develop an approach to environmental compliance for the fleet training ranges and operational areas within their respective areas of responsibility, including ranges used for Research, Development, Test, and Evaluation (RDT&E) operations. The approach would involve a "comprehensive analysis of the environmental impacts of a class of undertakings repetitive in nature or of similar effect and recurring within the same geographical area, so as to avoid or mitigate adverse effects to the extent practicable consistent with the accomplishment of the military training and exercise activities under review."

The Commander, U.S. Pacific Fleet is conducting, for each range complex across the Pacific Ocean, that programmatic location-specific approach to environmental analysis, complying with the National Environmental Policy Act (NEPA) and Executive Order (EO) 12114, *Environmental Effects Abroad of Major Federal Actions* (EO 12114), reviewing the present and reasonably foreseeable activities at each range complex. This document describes existing operations and reasonably foreseeable future levels of activity within the Southern California (SOCAL) Range Complex (RC), and analyzes their environmental consequences. Included are major training exercises, integrated and unit-level training events, other training and exercises, and RDT&E operations conducted within or projected to be conducted within the SOCAL RC, as well as planned upgrades to the SOCAL RC.

The Navy proposes to implement actions within the SOCAL RC to:

- Increase training and RDT&E operations from current levels as necessary to support Fleet Readiness Training Plan (FRTP);
- Accommodate mission requirements associated with force structure changes and introduction of new weapons and systems to the Fleet; and
- Implement enhanced range complex capabilities.

The Proposed Action would result in selectively focused but critical increases in training, and range enhancements to address test and training resource shortfalls, as necessary to ensure the SOCAL RC supports Navy and Marine Corps training and readiness objectives.

2.2 CURRENT TRAINING ACTIVITIES IN THE SOCAL RANGE COMPLEX

Navy training activities focus on achieving proficiency in seven functional areas encompassed by Navy operations. These functional areas, known as Primary Mission Areas (PMARs), are: Anti-submarine Warfare (ASW), Mine Warfare (MIW), Anti-Air Warfare (AAW), Anti-Surface Warfare (ASUW), Electronic Combat (EC), Naval Special Warfare (NSW) Amphibious Warfare (AMW). Each training event addressed in this marine Biological Assessment (BA) is categorized under one of the PMARS. Summary descriptions of current training and RDT&E activities conducted in the SOCAL RC are provided in the following subsections.

2.2.1 Training Activities

2.2.1.1 ASW Training

ASW involves helicopter and sea control aircraft, ships, and submarines, operating alone or in combination, in operations to locate, track, and neutralize submarines. Controlling the undersea battlespace is a unique naval capability and a vital aspect of sea control. Undersea battlespace dominance requires proficiency in ASW. Every deploying strike group and individual surface combatant must possess this capability.

Various types of active and passive sonars are used by the Navy to determine water depth, locate mines, and identify, track, and target submarines. Passive sonar "listens" for sound waves by using underwater microphones, called hydrophones, which receive, amplify and process underwater sounds. No sound is introduced into the water when using passive sonar. Passive sonar can indicate the presence, character, and movement of submarines. Passive sonar provides only a bearing (direction) to a sound-emitting source, however; it does not provide an accurate range (distance) to the source. Active sonar is needed to locate objects because active sonar provides both bearing and range to the detected contact (such as an enemy submarine).

Active sonar transmits pulses of sound that travel through the water, reflect off objects, and return to a receiver. By knowing the speed of sound in water and the time required for the sound wave to travel to the object and back, active sonar systems can quickly calculate direction and distance from the sonar platform to the underwater object. There are three types of active sonar.

- High-frequency active sonar, which operates at frequencies greater than 10 kilohertz (kHz). At higher acoustic frequencies, sound rapidly dissipates in the ocean environment, resulting in short detection ranges, typically less than five nautical miles (nm). High-frequency sonar is used primarily for determining water depth, hunting mines and guiding torpedoes.

- Mid-frequency active sonar operates between 1 and 10 kHz, providing an optimal balance of detection range and resolution. Typical mid-frequency sonar detection ranges are up to 10 nm, making it the primary tool for conducting anti-submarine warfare.

- Low-frequency sonar operates below 1 kHz, and is designed to detect extremely quiet diesel-electric submarines at ranges far beyond the capabilities of mid-frequency active sonars. Only two ships in use by the U.S. Navy are equipped with low frequency sonar; both are ocean surveillance vessels operated by Military Sealift Command. Low-frequency active sonar (LFAS) is not presently used in the SOCAL RC, and use of LFAS is not contemplated in the Proposed Action.

The Navy's ASW training plan, including the use of active sonar in at-sea training scenarios, includes multiple levels of training. Individual-level ASW training addresses basic skills such as: detection and classification of contacts; distinguishing discrete acoustic signatures, including

those of ships, submarines, and marine life; and identifying the characteristics, functions, and effects of controlled jamming and evasion devices.

More advanced, integrated ASW training exercises using active sonar are conducted in coordinated, at-sea operations during multi-dimensional training events involving submarines, ships, aircraft, and helicopters. This training integrates the full anti-submarine warfare continuum from detecting and tracking a submarine to attacking a target using either exercise torpedoes or simulated weapons. Training events include detection and tracking exercises (TRACKEX) against "enemy" submarine contacts; torpedo employment exercises (TORPEX) against the target; and exercising command and control tasks in a multi-dimensional battlespace.

ASW sonar systems are deployed from certain classes of surface ships, submarines, helicopters, and fixed-wing maritime patrol aircraft MPA. The surface ships used are typically equipped with hull-mounted sonars (passive and active) for the detection of submarines. Helicopters equipped with dipping sonar or sonobuoys are used to locate suspect submarines or submarine targets within the training area. In addition, fixed-wing MPA are used to deploy both active and passive sonobuoys to assist in locating and tracking submarines during the duration of the exercise. Submarines are equipped with hull-mounted sonars sometimes used to locate and prosecute other submarines or surface ships during the exercise. The types of tactical sonar sources employed during ASW sonar training exercises are identified in Table 2-1.

Table 2-1: ASW Sonar Systems and Platforms

System	Frequency	Associated Platform
AN/SQS-53	MF	DDG and CG hull-mounted sonar
AN/AQS-13 or AN/AQS-22*	MF	Helicopter dipping sonar
AN/SQS-56	MF	FFG hull-mounted sonar
MK-48 Torpedo	HF	Submarine fired exercise torpedo
AN/BQQ-10	MF	Submarine hull-mounted sonar
Tonal sonobuoy (DICASS) (AN/SSQ-62)	MF	Helicopter and MPA deployed

CG – Guided Missile Cruiser; DDG – Guided Missile Destroyer; DICASS – Directional Command-Activated Sonobuoy System; FFG – Fast Frigate; HF – High-Frequency; MF – Mid-Frequency.

2.2.1.2 MIW Training

MIW is the naval warfare area involving the detection, avoidance, and neutralization of mines to protect Navy ships and submarines, and offensive mine laying in naval operations. A naval mine is a self-contained explosive device placed in water to destroy ships or submarines. Naval mines are deposited and left in place until triggered by the approach of or a contact with an enemy ship, or are destroyed or removed. Naval mines can be laid by purpose-built minelayers, other ships, submarines, or airplanes. MIW training includes Mine Countermeasures (MCM) Exercises and Mine Laying Exercises (MINEX).

2.2.1.3 AAW Training

AAW is the PMAR that addresses combat operations by air and surface forces against hostile aircraft. Navy ships contain an array of modern anti-aircraft weapon systems, including naval guns linked to radar-directed fire-control systems, ,surface-to-air missile systems, and radar-controlled cannons for close-in point defense. Strike/fighter aircraft carry anti-aircraft weapons, including air-to-air missiles and cannons. AAW training encompasses events and exercises to train ship and aircraft crews in the use of these weapons systems against simulated threat aircraft

or targets. AAW training includes surface-to-air gunnery surface-to-air and air-to-air missile exercises and aircraft force-on-force combat maneuvers.

2.2.1.4 ASUW Training

ASUW is a type of naval warfare in which aircraft, surface ships, and submarines employ weapons, sensors, and operations directed against enemy surface ships or boats. Aircraft-to-surface ASUW is conducted by long-range attacks using air-launched cruise missiles, other precision-guided munitions, or aircraft cannons. ASUW also is conducted by warships employing torpedos naval guns, and surface-to-surface missiles.. Submarines attack surface ships using torpedoes o submarine-launched, anti-ship cruise missiles. Training in ASUW includes surface-to-surface gunnery and missile exercises, air-to-surface gunnery and missile exercises, and submarine missile or torpedo launch events. Training generally involves expenditure of ordnance against a towed target. A sinking exercise (SINKEX) is a special training event that provides an opportunity for ship, submarine, and aircraft crews to deliver live ordnance on a deactivated vessel, which is deliberately sunk using multiple weapons systems.

ASUW also encompasses maritime interdiction, that is, the interception of a suspect surface ship by a Navy ship for a boarding-party inspection or the seizure of the suspect ship. Training in these tasks is conducted in Visit, Board, Search and Seizure exercises.

2.2.1.5 Electronic Combat Training

EC is the mission area of naval warfare that aims to control use of the electromagnetic spectrum and to deny its use by an adversary. Typical EC activities include threat avoidance training, signals analysis for intelligence purposes, and use of airborne and surface electronic jamming devices to defeat tracking systems.

2.2.1.6 NSW Training

NSW forces (Sea, Air, and Land units [SEALs] and Special Boat Units [SBUs]) train to conduct military operations in five Special Operations mission areas: unconventional warfare, direct action, special reconnaissance, foreign internal defense, and counterterrorism. NSW training involves specialized tactics, techniques, and procedures, employed in training events that include: insertion/extraction operations using parachutes rubber boats, or helicopters; boat-to-shore and boat-to-boat gunnery; demolition training on land or underwater; reconnaissance; and small arms training.

2.2.1.7 AMW Training

AMW is a type of naval warfare involving the use of naval firepower and logistics, and Marine Corps landing forces to project military power ashore. AMW encompasses a broad spectrum of operations involving maneuver from the sea to objectives ashore, ranging from reconnaissance or raid missions involving a small unit, to large-scale amphibious operations involving over 1,000 Marines and Sailors, and several ships and aircraft embarked in a Strike Group.

AMW training includes tasks at increasing levels of complexity, from individual, crew, and small unit events to large task force exercises. Individual and crew training include the operation of amphibious vehicles and naval gunfire support training. Small-unit training operations include events leading to the certification of a Marine Expeditionary Unit (MEU) as "Special Operations Capable". Such training includes shore assaults, boat raids, airfield or port seizures, and reconnaissance. Larger-scale amphibious exercises involve ship-to-shore maneuver, shore bombardment and other naval fire support, and air strike and close air support training.

2.2.1.8 U.S. Coast Guard Training

Coast Guard Sector San Diego, a shore command within the Coast Guard 11th District, carries out its mission to serve, protect and defend the American public, maritime infrastructure and the environment. The Sector San Diego Area of Responsibility (AOR) extends southward from the Dana Point harbor to the border with Mexico. Equipment used by the Coast Guard includes 25-ft response boats, 41-foot (ft) utility boats and 87-ft patrol boats, as well as HH-60 helicopters. Training events include: search and rescue, maritime patrol training, boat handling, and helicopter and surface vessel live-fire training with small arms.

2.2.1.9 RDT&E

Space and Naval Warfare Systems (SPAWAR) Center conducts RDT&E, engineering, and fleet support for command, control, and communications systems and ocean surveillance. SPAWAR's activities on San Clemente Island (SCI) include ocean engineering, missile firings, torpedo testing, operation of manned and unmanned submersibles and unmanned aerial vehicles (UAVs), EC, and testing of other Navy weapons systems. Specific events include:

- Ship Tracking and Torpedo Tests;
- Unmanned Underwater Vehicle (UUV) Tests;
- Sonobuoy Quality Assurance (QA)/Quality Control (QC) Tests;
- Ocean Engineering Tests;
- Marine Mammal Mine Shape Location and Research; and
- Missile Flight Tests.

2.2.1.10 Naval Undersea Warfare Center Acoustics Tests

The San Diego Division of the Naval Undersea Warfare Center (NUWC) is a Naval Sea Systems Command organization supporting the Pacific Fleet. NUWC operates and maintains the SCI Underwater Range (SCIUR). NUWC tests, analyses, and evaluates submarine Undersea Warfare (USW) exercises and test programs. NUWC also provides engineering and technical support for USW programs and exercises, design cognizance of underwater weapons acoustic and tracking ranges and associated range equipment, and proof testing and evaluation of underwater weapons, weapons systems, and components.

2.2.2 Integrated, Multi-Dimensional Training

The Navy must execute training involving ships, aircraft, submarines, and Marine Corps forces operating at sea, undersea, in the air, and on land to ensure the readiness of naval forces. Unit training proceeds on a continuum, ranging from events involving a small number of ships, submarines, or aircraft engaged in training tailored to specific tasks, to large-scale pre-deployment or readiness exercises involving Strike Groups. Exercises involving an entire Strike Group are referred to as major range events, described in Section 2.2.2.1. Smaller, unit-level integrated exercises are described in Section 2.2.2.2.

To facilitate analysis, this BA examines the individual activities of each integrated unit-level training event or major range event, rather than examining the exercise as a whole. Because of the complexity of these exercises, particularly major range events, analyzing potential impacts over numerous resource areas requires the exercises to be broken down into temporally and spatially manageable components. Moreover, exercise design may differ from event to event, depending on factors such as the composition of the force to be trained and the expected mission of that force. For these reasons, and to ensure consistency, the tables of operations in this BA include the individual activities that are conducted as part of a larger event. Individual training events should be viewed as a menu from which a larger, integrated unit training exercise or major range event can be constructed.

2.2.2.1 Major Range Events

The Navy conducts large-scale exercises, or major ranges events, in the SOCAL RC. These exercises are required for pre-deployment certification of naval formations. The composition of the force to be trained, and the nature of its mission upon deployment, determines the scope of the exercise. The Navy conducts up to 14 major range events per year.

Major range events bring together the component elements of a Strike Group or Strike Force (that is, all of the various ships, submarines, aircraft, and Marine Corps forces) to train in complex command, control, operational coordination, and logistics functions.

Major range events require vast areas of sea space and airspace for realistic training, as well as land areas for conducting land attack training events. The training space required for these events is a function of naval warfighting doctrine, which favors widely dispersed units capable of quickly projecting forces and firepower across distances of up to several hundred miles in a coordinated fashion to concentrate on an objective. The three-dimensional space required to conduct a major range event involving a Carrier Strike Group (CSG) or Expeditionary Strike Group (ESG) is a complicated polygon covering a surface as large as 50,000 square nautical miles (nm^2). The space required to exercise an Expeditionary Strike Force is correspondingly larger.

A major range event is comprised of several "unit level" range operations conducted by several units operating together while commanded and controlled by a single commander. These exercises typically employ an exercise scenario developed to train and evaluate the Strike Group / Force in required naval tactical tasks. In a major range event, most of the operations and activities being directed and coordinated by the Strike Group commander are identical in nature to the operations conducted in individual, crew, and smaller-unit training events. In a major range event, however, these disparate training tasks are conducted in concert, rather than in isolation.

For example, within a single exercise scenario a CSG could conduct a coordinated ASW operation in which several ships and aircraft work together to find and "destroy" an "enemy" submarine, while Marine forces, surface combatant ships, or aircraft conduct a coordinated air and amphibious strike operation against objectives ashore. While exercise scenarios for different major range events would be similar in some or many operational respects, they would not be identical. Operations are included in a given major range event based on the anticipated operational missions that would be performed during the Strike Group's deployment, and other factors such as the commander's assessment of the participating units' state of readiness.

Major range events include:

- Composite Training Unit Exercise (COMPTUEX). COMPTUEX is an Integration Phase, at-sea, major range event. For the CSG, this exercise integrates the aircraft carrier and carrier air wing with surface and submarine units in a challenging operational environment. For the ESG, this exercise integrates amphibious ships with their associated air wing, surface ships, submarines, and MEU. Live-fire operations that may take place during COMPTUEX include long-range air strikes, Naval Surface Fire Support (NSFS), and surface-to-air, surface-to-surface, and air-to-surface missile exercises. The MEU also conducts realistic training based on anticipated operational requirements and to further develop the required coordination between Navy and Marine Corps forces. Special Operations training may also be integrated with the exercise scenario. A COMPTUEX typically lasts 21 days. The exercise is conducted in accordance with a schedule of events that may include two 1-day, scenario-driven, "mini" battle problems, culminating with a scenario-driven 3-day Final Battle Problem. COMPTUEX occurs three to four times per year.

- Joint Task Force Exercise (JTFEX). JTFEX is a dynamic and complex major range event that is the culminating exercise in the Sustainment Phase training for the CSGs and ESGs. For an ESG, the exercise incorporates an Amphibious Ready Group Certification Exercise for the amphibious ships and a Special Operations Capable Certification for the MEU. When schedules align, the JTFEX may be conducted concurrently for an ESG and CSG. JTFEX emphasizes mission planning and effective execution by all primary and support warfare commanders, including command and control, surveillance, intelligence, logistics support, and the integration of tactical fires. JTFEXs are complex scenario-driven exercises that evaluate a strike group in all warfare areas. JTFEX is normally 10 days long, not including a three-day in-port Force Protection Exercise, and is the final at-sea exercise for the CSG or ESG prior to deployment. JTFEX occurs three to four times per year.

2.2.2.2 Integrated Unit-Level Training Events

Integrated unit-level training events, which pursue tailored training objectives for components of a Strike Group, include:

- Ship ASW Readiness and Evaluation Measuring (SHAREM). SHAREM is a Chief of Naval Operations chartered program with the overall objective to collect and analyze high-quality data to quantitatively "assess" surface ship ASW readiness and effectiveness. The SHAREM will typically involve multiple ships, submarines, and aircraft in several coordinated events over a period of a week or less. A SHAREM may take place once per year in the SOCAL RC.
- Sustainment Exercise. Included in the FRTP is a requirement to conduct post-deployment sustainment, training, and maintenance. This training ensures that the components of a Strike Group maintain an acceptable level of readiness after returning from deployment. A sustainment exercise is designed to challenge the Strike Group in all warfare areas. This exercise is similar to a COMPTUEX but of shorter duration. One to two sustainment exercises may occur each year in SOCAL.
- Integrated ASW Course (IAC) Phase II. IAC exercises are combined aircraft and surface ship events. The IAC Phase II consists of two 12-hour events conducted primarily on SOAR over two days. The typical participants include four helicopters, two P-3 aircraft, two adversary submarines, and two Mk-30 or Mk-39 targets. Frequently, IACs include the introduction of an off-range Mk-30 target. Four IAC Phase II exercises may occur per year.

2.3 Current and Planned Training and Research, Development, Test and Evaluation Activities Affecting ESA-Listed Animal Species

2.3.1 Increased Training and RDT&E Tempo

Table 2-2 lists and briefly describes the training activities conducted within the SOCAL RC that could affect ESA-listed marine animal species. The numbers and tempos of these training operations could increase as part of the Proposed Action.

Table 2-3 identifies the locations within the RC where a specific training or RDT&E event is conducted. Table 2-3 also lists baseline and and planned numbers of training and RDT&E activities for the SOCAL RC that could affect ESA-listed marine animal species. The numbers and tempos of the baseline operations could increase as part of the Proposed Action. Table 2-3 identifies the incremental increases that could occur under the Proposed Action.

Table 2-2: Current Training Operations

NAVY WARFARE AREA	OPERATION TYPE	OPERATION DESCRIPTION
Anti-Air Warfare	Aircraft Combat Maneuvers	Trains fighter crews in basic flight maneuvers and advanced air combat tactics. Participants are from two or four aircraft. No weapons are fired.
	Air Defense Exercise	Coordinated operations involving surface ships and aircraft, training in radar detection, and simulated airborne and surface firing. No weapons are fired.
	Surface-to-Air Missile Exercise	Live-firing event from a surface ship to an aerial target. Weapons employed are Rolling Airframe Missile and Standard Missile. Aerial targets are drones recovered via parachute and small boat.
	Surface-to-Air Gunnery Exercise	Surface-to-air live-fire gunnery at aerial target that simulates a threat aircraft or missile. Weapons include the five-inch naval gun, 76-millimeter (mm) and 20-mm cannon, and 7.62-mm machine guns.
	Air-to-Air Missile Exercise	Fighter and attack aircraft firing against an aerial target that simulates an enemy aircraft. Missiles include AIM-7 SPARROW, AIM-9 SIDEWINDER, and AIM-120 AMRAAM.
Anti-Submarine Warfare	Antisubmarine Warfare Tracking Exercise - Helicopter	Trains helicopter crews in anti-submarine search, detection, localization, classification, and tracking. Two primary targets: recoverable MK-30 and expendable MK-39. The target simulates a submarine at varying depths and speeds. SH-60 crews drop sonobuoys to detect and localize the target.
	Antisubmarine Warfare Torpedo Exercise - Helicopter	Trains SH-60 crews in use of air-launched torpedoes. Aircrew drops an inert, running exercise torpedo or a non-running practice torpedo against ASW targets.
	Antisubmarine Warfare Tracking Exercise - Maritime Patrol Aircraft	Trains patrol aircraft crews in anti-submarine search, detection, localization, classification, and tracking. Uses multiple sensor systems against a submarine simulating a threat.
	Antisubmarine Warfare Torpedo Exercise - Maritime Patrol Aircraft	Trains patrol aircraft crews in use of air-launched torpedoes. Aircrew drops an inert, running exercise torpedo or a non-running practice torpedo against ASW targets.
	Antisubmarine Warfare EER / IEER sonobuoy employment	Trains patrol aircraft crews in deployment and use of Extended Echo Ranging (EER) and Improved EER (IEER) sonobuoy systems.
	Antisubmarine Warfare Tracking Exercise - Surface	Trains ship crews in anti-submarine search, detection, localization, classification, tracking, and attack. ASW targets simulate a submarine at varying depths and speeds. Ships crews and SH-60 helicopter crews use sensors to detect and localize the target.
	Antisubmarine Warfare Torpedo Exercise - Surface	Trains ship crews in anti-submarine search, detection, localization, classification, tracking, and attack. One or more torpedoes are dropped or fired in this exercise. Includes Integrated ASW Phase 2 (IAC II)
	Antisubmarine Warfare Tracking Exercise - Submarine	Trains submarine crews in ASW using passive sonar (active sonar use is tactically proscribed), No ordnance is expended in this exercise.

NAVY WARFARE AREA	OPERATION TYPE	OPERATION DESCRIPTION
	Antisubmarine Warfare Torpedo Exercise - Submarine	Submarine exercise training Tactical Weapons Proficiency, lasting 1-2 days and multiple firings or exercise torpedoes. Attacking submarines use only passive.sonar.
Anti-Surface Warfare	Visit Board Search and Seizure	Training in interception of a suspect surface craft by a naval ship for the purpose of inspection for illegal activities. Helicopters, surface ships and small boats participate. Small arms may be fired.
	Air-Surface Missile Exercise	Ships, helicopters and fighter and attack aircraft expend precision-guided munitions against maneuverable, high-speed, surface targets. The missiles used in this operation are the AGM-114 (Hellfire) and the Harpoon. Small arms are also fired from helicopters.
	Air-to-Surface Bombing Exercise	Trains fighter or patrol aircraft crews in delivery of bombs against surface vessels. Involves in-flight arming and releasing of bombs in accordance with appropriate tactics and drop restrictions. These include; Laser-Guided Training Round (LGTR) and Glide Bomb Units (GBUs) 12, 16 and 32i.
	Air-to-Surface Gunnery Exercise	Trains helicopter crews in daytime aerial gunnery operations with the GAU-16 (0.50 caliber [cal]) or M-60 (7.62-millimeter [mm]) machine gun.
	Surface-to-Surface Gunnery Exercise	Trains surface ship crews in high-speed engagement procedures against mobile seaborne targets, using five-inch guns, 25-mm cannon, or 0.50-cal machine guns.
	Sink Exercise	Trains ship and aircraft crews in delivering live ordnance on a real, seaborne target, namely a large deactivated vessel, which is deliberately sunk using multiple weapon systems. The ship is cleaned, environmentally remediated and empty. It is towed to sea and set adrift at the exercise location. The precise duration of a SINKEX is variable, ending when the target sinks, whether after the first weapon impacts or and after multiple impacts.
Amphibious Warfare	Naval Surface Fire Support	Trains ship crews in naval gunnery against shore targets. Training Naval Gunfire Spotters located ashore to direct the fires of naval guns.
	Expeditionary Fires Exercise	U.S. Marine Corps field training in integration of close air support, naval gunfire, artillery, and mortars.
	Expeditionary Assault - Battalion Landing	Proposed training event for a Marine Corps battalion-sized unit (1,500 personnel). This live-fire exercise would last up to four days, employ the full combined arms team of a MEU, and occur up to two times per year. The amphibious forces would land by helicopter (primarily CH-46s) and across the beach. Amphibious landings would use rubber boats, and amphibious crafts and vehicles.
	Stinger Firing Exercise	Trains Marine Corps personnel in employment of man-portable air defense systems with the Stinger missile. This is a ground-launched missile firing exercise against a small aerial target.
	Amphibious Landings and Raids (on SCI)	Trains Marine Corps forces in small unit live-fire and non-live-fire amphibious operations from the sea onto land areas.
	Amphibious Operations - CPAAA	Trains Marine Corps small units including assault amphibian vehicle units and small boat units in amphibious operations.

NAVY WARFARE AREA	OPERATION TYPE	OPERATION DESCRIPTION
Electronic Combat	Electronic Combat Operations	Signal generators on SCI and commercial air services provide air, surface and subsurface units with operating experience in electronic combat, using emitters and electronic and communications jammers to simulate threats.
Mine Warfare	Mine Countermeasures Exercise	Surface ship uses all organic mine countermeasures, including sonar, to locate and avoid mines. No weapons are fired. Future operations would also use unmanned side-scan sonar systems and be conducted in the Shallow Water Training Range (SWTR) Offshore near the Tanner/Cortez Banks.
	Mine Neutralization	Training of crews of ships, patrol aircraft, and helicopters crews in mine neutralization
	Mine Laying	Training of fighter/attack and patrol aircraft crews in aerial mine laying.
Naval Special Warfare	Underwater Demolition-Single Point Source Charge	Training of NSW personnel to construct, emplace and safety detonate single charge explosives for underwater obstacle clearance.
	Underwater Demolition Multiple Charge - Mat Weave and Obstacle Loading	Training of NSW personnel to construct, emplace and safety detonate multiple charges laid in a pattern for underwater obstacle clearance.
	Small Arms Training and GUNEX	Training of NSW personnel in employment of small arms up to 7.62 mm.
	NSW UAV / UAS Operations	Training of NSW personnel in employment of unmanned aerial vehicles over land areas.
	Insertion/Extraction	Training of NSW personnel in covert insertion and extraction into target areas, using boats, aircraft, and parachutes.
	NSW Boat Operations	Training of NSW Special Boat Teams in open-ocean operations, and firing from boats, including into land impact areas of SCI.
	SEAL Platoon Operations	SEAL Platoon live-fire training in special operations tactics, techniques and procedures
	NSW Direct Action	Training of NSW personnel in live-fire events involving insertion, movement to and actions on the objective, and extraction. May engage close air support and NSFS.
U.S. Coast Guard	Coast Guard Training	Training in SOCAL OPAREA.
RDT&E	Ship Torpedo Tests	Test event for reliability, maintainability, and performance of torpedoes used in training (Exercise Torpedoes [EXTORPS] and Recoverable EXTORPS [REXTORPS]) and operational torpedoes.
	Unmanned Underwater Vehicles	Development and operational testing of UUVs.
	Sonobuoy QA/QC Testing	Test event for reliability, maintainability, and performance of lots of sonobuoys.
	Ocean Engineering	Test event for reliability, maintainability, and performance of marine designs.
	Marine Mammal Mine Shape Location/Research	Events in which marine mammals (primarily porpoises) are trained to locate and mark inert mineshapes.

NAVY WARFARE AREA	OPERATION TYPE	OPERATION DESCRIPTION
	Missile Flight Tests	Missile testing; land attack missiles launched from within SOCAL Range Complex, impact at SCI or at range complex outside SOCAL.
	NUWC Underwater Acoustics Testing	Test events to evaluate acoustic and non-acoustic ship sensors.
	Other Tests	Diverse RDT&E activities.
Major Range Events	Major exercises	Comprised of multiple range events, identified above*

Table 2-3: Baseline and Proposed Increases in Training Activities

NAVY WARFARE AREA	OPERATION	LOCATION	ANNUAL OPERATIONS (#)		
			Baseline	PA	Δ
Anti-Air Warfare	Aircraft Combat Maneuvers	W-291 PAPA Areas	3,608	3,970	362
	Air Defense Exercise	W-291	502	550	48
	Surface-to-Air Missile Exercise	W-291	1	6	5
	Surface-to-Air Gunnery Exercise	W-291	262	350	88
	Air-to-Air Missile Exercise	W-291	13	13	0
Anti-Submarine Warfare	Antisubmarine Warfare Tracking Exercise - Helicopter	SOCAL OPAREAs	544	1,690	1,146
	Antisubmarine Warfare Torpedo Exercise - Helicopter	SOAR/SCIUR	187	245	58
	Antisubmarine Warfare Tracking Exercise - Maritime Patrol Aircraft	SOCAL OPAREAs	25	29	4
	Antisubmarine Warfare Torpedo Exercise - Maritime Patrol Aircraft	SOAR/ SOCAL OPAREAs	15	17	2
	Antisubmarine Warfare EER / IEER sonobuoy employment	SOCAL OPAREAs	2	3	1
	Antisubmarine Warfare Tracking Exercise - Surface	SOCAL OPAREAs	847	900	53
	Antisubmarine Warfare Torpedo Exercise - Surface	SOAR/ SCIUR	21	25	4
	Antisubmarine Warfare Tracking Exercise - Submarine	SOCAL OPAREAs	34	40	6
	Antisubmarine Warfare Torpedo Exercise - Submarine	W-291	18	22	4

NAVY WARFARE AREA	OPERATION	LOCATION	ANNUAL OPERATIONS (#)		
			Baseline	PA	Δ
Anti-Surface Warfare	Visit Board Search and Seizure	W-291/ 3803/ SOAR	56	90	34
	Anti-Surface Missile Exercise	SOAR/ MIR/ SHOBA	47	50	3
	Air-to-Surface Bombing Exercise	SOAR/ MIR/ SHOBA	32	40	8
	Air-to-Surface Gunnery Exercise	W-291	47	60	13
	Surface-to-Surface Gunnery Exercise	W-291/ SHOBA	315	350	35
	Sink Exercise	W-291	1	2	1
Amphibious Warfare	Naval Surface Fire Support	SHOBA	47	52	5
	Expeditionary Fires Exercise	SCI/ SHOBA/ Fire Support Areas	6	8	2
	Expeditionary Assault - Battalion Landing	SHOBA/ SOCAL OPAREAs / Eel Cove/ Horse Beach Cove/ West Cove/ NW Harbor/ AVMC/ MIR/ VC-3/ Wilson Cove/ NALF	0	2	2
	Stinger Firing Exercise	SHOBA	0	4	4
	Amphibious Landings and Raids (on SCI)	West Cove/ Impact Areas/ Horse Beach Cove/ NW Harbor	7	66	59
	Amphibious Operations - CPAAA	CPAAA	2,205	2,276	71
Electronic Combat	Electronic Combat Operations	SOCAL OPAREAS	748	775	27
Mine Warfare	Mine Countermeasures	Kingfisher/ ARPA	44	48	4
	Mine Neutralization	SOCAL OPAREAs, SWAT 1 (offshore and land)/ Pyramid Cove/ MTR-1/ MTR-2/ NW Harbor	0	732	732
	Mine Laying	MTRs / Pyramid Cove	17	18	1
	Underwater Demolition-Single Charge	NW Harbor (TAR 2 and 3)/ Horse Beach Cove (TAR 21)/ SOAR/ FLETA HOT	72	85	13
	Underwater Demolition- Mat Weave	NW Harbor (TAR 2 and 3)/ SWAT 2	14	18	4
	Small Arms Training	SCI, FLETA HOT	171	205	34
	NSW UAV / UAS Operations	SCI/ W-291	72	1,176	1,104
	Insertion/Extraction	SCI, SOCAL OPAREAs, W-291	5	15	10
	NSW Boat Operations	SCI, SOCAL OPAREAs, SHOBA, FSAs	287	320	33
	SEAL Platoon Operations	SCI / SHOBA, FLETA HOT	340	668	328
	NSW Direct Action	SCI, SOCAL OPAREAs	156	190	34
U.S. Coast Guard	Coast Guard Operations	SOCAL OPAREAs, W-291	1,022	1,022	0
RDT&E	Ship Torpedo Tests	SOAR/ SCIUR/ 3803/ SOCAL OPAREAs	22	20	(2)
	Unmanned Underwater Vehicles	NOTS Pier Area/ SOAR	10	15	5
	Sonobuoy QA/QC	SCIUR	117	120	3

NAVY WARFARE AREA	OPERATION	LOCATION	ANNUAL OPERATIONS (#)		
			Baseline	PA	Δ
	Testing				
	Ocean Engineering	NOTS Pier Area	242	242	0
	Marine Mammal Mine Shape Location/Research	Mine Training Ranges/ NOTS Pier/ SCIUR/ SOAR/ SOCAL OPAREAs	5	30	25
	NUWC Underwater Acoustics Testing	SCIUR	44	139	95
	Missile Flight Tests	SCI, SOCAL OPAREAs, W-291	5	20	15
	Other Tests	SOAR/ SHOBA/ Kingfisher/ 3803	36	20	(16)
Major Range Events	Major range events are comprised of multiple range operations conducted by several units operating together while commanded and controlled by a single Strike Group commander. Operations that comprise major range events are included in the number of operations identified in this table for the Baseline and Proposed Action.				

2.3.2 SOCAL Range Complex Enhancements

The Navy has identified specific investments and recommendations to optimize range capabilities required to adequately support training for all missions and roles assigned to the SOCAL RC. Investment recommendations were based on capability shortfalls (or gaps) and were assessed using the Navy and Marine Corps required range capabilities, as defined by the RCD. Proposed enhancements for the SOCAL RC are discussed below, and will be analyzed in this BA.

2.3.2.1 Commercial Air Services Increase

Under the Proposed Action, Commercial Air Services would be increased. This increase is necessary because Fleet aircraft are no longer providing opposition forces for the CSG and ESG exercises including major range events. To provide the required training for CSGs and ESGs, a corresponding increase in Commercial Air Services acting as an opposition force (OPFOR) will be required. This would provide for an increase in the number of supersonic and subsonic aircraft within the SOCAL RC. The increase is necessary to compensate for the loss of Fleet aircraft and to meet Navy OPFOR requirements for training events.

Navy records documented 1,072 Air Combat Maneuver (ACM) operations in the SOCAL RC during Fiscal Year (FY) 2003. ACM skills are perishable, and need to be practiced often to maintain the degree of proficiency expected of frontline forces. Most ACM is practiced between aircraft of the same type (e.g., F/A-18 versus F/A-18). A subset of ACM is Dissimilar Air Combat Training (DACT). As the name implies, DACT means practicing ACM against aircraft of different types. The majority of the world's air forces are composed of non-U.S. built aircraft and, as such, their capabilities and limitations vary greatly from their U.S. counterparts. The ability to recognize the adversary's capabilities, adapt one's tactics, and overcome the opponent during the intensity of air combat is essential to the survival of any fighter pilot. Due to the current U.S. basing structure, the loss of fleet aircraft funding, the capabilities commonality among US fighter aircraft, and geographical distances between bases of different fighter aircraft, DACT for U.S. fighters is extremely limited and almost non-existent against non-U.S. type aircraft. Under the Proposed Action, the investment to increase Commercial Air Services would meet this deficiency. Five dedicated OPFOR aircraft are required for daily operations. This would result in an overall increase in ACM operations of 20 percent (1,286 operations). This estimate is based upon several considerations: 1) current training trends placing an emphasis on

precision strike missions (bomb dropping); 2) the FRP for six west coast CSGs; and 3) the acknowledgement that some ACM operations will be a one-for-one swap between an active duty and an OPFOR aircraft.

2.3.2.2 Shallow Water Minefield

The Navy conducts MCM training on two existing ranges in the SOCAL RC: the Kingfisher Range off SCI and the Advanced Research Project Agency (ARPA) Training Minefield off La Jolla. The Navy has identified a need for additional range capabilities to conduct MCM training in shallow water. Site requirements for an MCM range include:

- ocean depths from 250-420 feet (ft) to provide the desired shallow water training environment;
- a sandy bottom with a relatively flat contour to facilitate placement of mine shapes used for training; and
- an area relatively free from high swells and waves.

Multiple site options for establishing new MCM ranges have been considered, including Tanner Bank, Cortes Bank, and offshore from Point Loma. In addition, consideration has been given to expanding usage of the ARPA. The Navy has determined that establishing a new MCM range at Tanner Bank and expanding use of the ARPA best meet the requirement for enhance MCM training.

The ARPA has historically been used for shallow water submarine and MCM training, and is the desired location for expanding MCM training. ARPA supports the submarine training requirement for a shallow water minefield to train in small object avoidance. Use of the ARPA shallow water minefield would be expanded from its current use by submarines to include surface ships and helicopters.

On the ARPA, 35 mine shapes approximately 30-35 inches in diameter, constructed of cylinders weighted with cement, are placed approximately 500-700 yards apart, either moored (no drilling is required) or simply set on the sea floor. Mine shapes are recoverable and replaceable, and typically need maintenance or cleaning every two years.

In addition to expanded use of the ARPA, the Navy proposes to establish an offshore shallow water minefield on Tanner Banks. The training area would be approximately 2 by 3 nm in size. Mine shapes like those used at ARPA would be placed on the ocean floor, with a total of 15 mine shapes in three rows of five. This offshore MCM range would be used by surface ships training to detect, classify, and localize underwater mines.

MCM training involving ships or helicopters typically employs mid- to high-frequency navigation and mine detecting sonar systems. Once a mine shape is located, mine neutralization is simulated. Surface ships engaged in MCM training at ARPA and Tanner Banks MCM ranges would use the Remote Mine Hunting System (RMS). The RMS is an unmanned, semi-submersible vehicle. The RMS is launched and recovered by a host ship (e.g., DDG-51 Class destroyer) using a davit system. After deployment, the the RMS enters the target zone to perform reconnaissance for bottom-laid mines. An area search is conducted following an operator-programmed search pattern. The RMS searches using low-power (<85 decibel [dB]) acoustic sonar. Upon detecting a mine, the RMS unit will localize and photograph the object for classification, and then continue on its programmed search. When the search portion of the mission is completed, the RMS will proceed to a programmed location for recovery.

2.3.2.3 Shallow Water Training Range (SWTR) Extension

The SWTR component of the Proposed Action would provide underwater instrumentation for two additional areas of the current SOAR, one 250 nm^2 (463-square kilometers [km^2]) area to the west of the already instrumented (deep water) section, in the area of Tanner/Cortes Banks, and one 250-nm^2 (463-km^2) area between the deep water section and the southern section of SCI. The proposed instrumentation would be in the form of undersea cables and sensor nodes. The cables and sensors would be similar to those that instrument the current deep water range (SOAR). The new areas would form an integral SWTR capability for SOAR. The combination of deep water and shallow water instrumentation would support a seamless tracking interface from deep to shallow water, which is an essential element of effective ASW training. The instrumented area would be connected to shore via multiple trunk cables.

The SWTR instrumentation would be an undersea cable system integrated with hydrophone and underwater telephone sensors, called nodes, connected to each other and then connected by up to 8 trunk cables to a land-based facility where the collected range data are used to evaluate the performance of participants in shallow water (120-600 ft deep) training exercises. The basic proposed features of the instrumentation and construction follow.

The transducer nodes are capable of both transmitting and receiving acoustic signals from ships operating within the instrumented areas of SOAR (a transducer is an instrument that converts one form of energy into another [in this case, underwater sound into an electrical signal or vice-versa]). Some nodes are configured to only support receiving signals, some can both transmit and receive, and others are transmit-only versions. The acoustic signals that are sent from the exercise participants (e.g. submarines, torpedoes, ships) to the receive-capable range nodes allow the position of the participants to be determined and stored electronically for both real-time and future evaluation. The transmit-capable nodes allow communication from the range to ships or other devices that are being tracked. More specifically:

- The SWTR extension would consist of no more than 500 sensor nodes spread on the ocean floor over a 500 nm^2 area. The distance between nodes would vary between 0.5 nm and 3 nm, depending on water depth. Each sensor node would be similar on construction to the existing SOAR instrumentation. The sensor nodes are small spherical shapes of less than 6 inches in diameter. The sensors would be either suspended up to 15 ft in the water column or lie flat on the seafloor. Sensor nodes located in shallow water with a presence of commercial fishing activity would have an additional protective device surrounding or overlaying a sensor. These mechanical protective devices would be 3-4 ft round or rectangular with a shallow height. The final physical characteristics of the sensor nodes would be determined based upon local geographic conditions and to accommodate man-made threats such as fishing activity. Sensor nodes would be connected to each other by interconnect cable (standard submarine telecommunications cable with diameters less than 1 inch). Approximately 900 nm of interconnect would be deployed.
- A series of sensor nodes would be connected via the interconnect cable to underwater junction boxes located in diver-accessible water depths. A junction box is rectangular, with dimensions of 10-15 ft on each side. The junction boxes would connect to a shore-based facility via trunk cables (submarine cables up to two-inch diameter with additional data capacity). The trunk cables eliminate the need to have numerous interconnect cables running to shore. Up to eight trunk cables with a combined length of 375 nm would be used. Trunk cables would

be protected at the shoreline by horizontally directionally drilled pipes running beneath the surface.

- The interconnect and trunk cables would be deployed using a ship up to 300 ft long. The trunk cable paths would be routed through the deep water as much as is possible. Trunk cables deployed in shallow water may require cable burial. Burial equipment would cut (hard bottom) or plow (soft sediment) a furrow four inches (10 cm) wide by up to 36 inches deep. Burial equipment (tracked vehicle or towed plow) would be deployed from a ship. The trunk cable, which passes through the shore area, would terminate in Southern California Offshore Range Extension's (SCORE's) current cable termination facility at West Cove. From there, information gathered on the SWTR would be transmitted via an existing microwave datalink to the SCORE Range Operations Center (ROC) on Naval Air Station North Island. The adjacent SOAR has a single junction box located outside the nearshore area and places the trunk cable in a horizontally directionally drilled bore that terminates on shore. The size of the SWTR may require up to eight junction boxes and eight trunk cables. Multiple horizontal bores are in the SOAR. Every effort would be made to take advantage of any excess bore capacity available in the SOAR
- The in-water instrumentation system would be structured to achieve a long operating life, with a goal of 20 years and with a minimum of maintenance and repair throughout the life-cycle. This is due to the high cost of performing at-sea repairs on transducer nodes and cables, the inherently long lead-time to plan, permit, fund and conduct such repairs (6-18 months) and the loss of range capability while awaiting completion. The long life performance would be achieved by using high quality components, proven designs, and multiple levels of redundancy in the system design. This redundancy includes back-up capacity for key electronic components and fault tolerance to the loss of individual sensors or even an entire sensor string. The use of materials capable of withstanding long term exposure to high water pressure and salt water-induced corrosion is also important. Periodic inspection and maintenance in accessible areas also extends system life.

SCORE would submit cable area coordinates to the National Geospatial Intelligence Agency and request that the combined SWTR/SOAR area be noted on charts within the appropriate warning area. This area would be noted in the U.S. Coast Pilot as a Military Operating Area (MOA), as are other areas on the West Coast. The Navy may promulgate a Notice to Mariners and a Notice to Airmen within 72 hours of the training activities, as appropriate.

Installation of the SWTR instrumentation array may be done in phases. For example, the Tanner Bank area could be installed first, followed by the eastern area. The decision as to whether or not to proceed in phases, how many phases, and the order in which the phases are executed is based on multiple factors, including weather, ship availability and capacity, production schedules for nodes and cable, installation time, total environmental impact of installation, funding availability, and efficiency.

2.4 MITIGATION MEASURES IDENTIFIED IN PREVIOUS CONSULTATIONS

This section summarizes mitigation measures and conservation recommendations identified during previous consultations between the Navy and National Marine Fisheries Service (NMFS), about proposed activities within the SOCAL RC that may be pertinent to the Proposed Action. Measures are summarized for the following consultations: California COMPTUEX/JTFEX.

2.4.1 Reasonable and Prudent Measures[1]

NMFS believes that the following reasonable and prudent measures are necessary and appropriate to minimize the impacts of incidental take on threatened and endangered species:

- The Navy shall implement measures to reduce the probability of exposing blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals to mid-frequency sonar transmissions that will occur during each of the different COMPTUEX/JTFEX conducted between February 2007 and January 2009.
- The Navy shall implement a monitoring program that allows the Navy and NMFS to evaluate the assumptions contained in the Biological Opinion (BO) and that underlie the Incidental Take Statement.
- The Navy shall submit a report that evaluates its mitigation measures and reports the results of its monitoring program.

2.4.2 Terms and Conditions

To be exempt from the provisions of Section 9 of the Endangered Species Act (ESA), the Navy must comply with the following terms and conditions, which implement the reasonable and prudent measures described in Section 2.6.1 and outline reporting and monitoring requirements, as required by Section 7 regulations (50 Code of Federal Regulations [CFR] 402.14(i):

1. The Navy shall implement measures to reduce the probability of exposing blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals to mid-frequency sonar transmissions that will occur during each of the different COMPTUEX/JTFEXs conducted between February 2007 and January 2009.

2. If the Navy cannot avoid exposing blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals to mid-frequency sonar transmissions that will occur during each of the different COMPTUEX/JTFEXs conducted between February 2007 and January 2008, the Navy shall develop and implement measures that reduce the probability of exposing blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals to mid-frequency sonar transmissions at received levels that would be expected to elicit behavioral or other responses that are assumed to be adverse to these marine mammal species.
3. By March 31, 2007, the Navy shall develop a monitoring program whose study design provides to them an estimate of:
    - the number of blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals that are exposed to mid-frequency active sonar at received levels equal to or greater than 173 dB referenced to 1 square micro-Pascal per second ($\mu Pa^2/s$) during any of the 14 COMPTUEX/JTFEXs conducted between February 2007 and January 2009;
    - the behavioral or other observable responses of any of these whales that are exposed to mid-frequency sonar at these received levels

[1] The measures described in Sections 2.6.1, 2.6.2, and 2.6.3 are taken from the Biological Opinion for the California COMPTUEX/JTFEX Environmental Impact Statement (NMFS 2007a).

- the effectiveness of the Navy's entire suite of mitigation measures at avoiding exposing any of these whales to mid-frequency sonar; and
- the effectiveness of the different measures contained in the Navy's suite of mitigation measures at avoiding exposing any of these whales to mid-frequency sonar.

4. Within 15 calendar days of completing an exercise, the Navy shall provide the Chief, Endangered Species Division, Office of Protected Resources, with a verbal briefing that summarizes the starting and ending dates of the exercise, initial counts of the number of the different marine mammal species that were observed to be within 2,000 yards of a vessel that had been transmitting mid-frequency active sonar, and the initial estimated distance between those marine mammals and the transmitting vessel.

5. Within 120 calendar days of completing an exercise, the Navy shall provide the Chief, Endangered Species Division, Office of Protected Resources, (with a copy provided to the Assistant Regional Administrator for Protected Resources in NMFS's Southwest Regional Office) with a written report that shall include the following information:

    - a summary of the exercise (the starting and ending date of the exercise, the number of ships and aircraft involved in the exercise, and the number of hours passive and active sonar was used during the exercise);
    - the specific mitigation measures the Navy implemented during the exercise;
    - the number of blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals that (a) had been detected within 200 yards of a sonobuoy and 500 and 1,000 yards of a sonar dome or during an active transmission, and (b) the estimate of the number of blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals that had been exposed to mid-frequency sonar at received levels equal to or greater than 173 dB re 1 $\mu Pa^2/s$;
    - the reports of the activity or activities that blue whales, fin whales, humpback whales, sei whales, sperm whales, and Guadalupe fur seals had been observed to exhibit while they were within 200 yards of a sonobuoy and 500 and 1,000 yards of a sonar dome that was actively transmitting during the exercise;
    - Reports of observations shall identify the date, time, and visual conditions associated (if the observation is produced from a helicopter, the report should identify the speed, vector, and altitude of the airship; the sea state; and lighting conditions) with the observation; and how long an observer or set of observers maintained visual contact with a marine mammal;
    - an evaluation of the effectiveness of those mitigation measures at avoiding exposing endangered whales to ship traffic and endangered whales and pinnipeds to mid-frequency sonar. This evaluation shall identify the specific observations that support any conclusion the Navy reaches about the effectiveness of the mitigation measures; and
    - an evaluation of the monitoring program's ability to detect marine mammals that occur within 200 yards if a sonobuoy and 500 and 1,000 yards of a sonar dome during an active transmission (or close enough to an exercise to be exposed to mid-frequency sonar at received levels equal to or greater than 173 dB re $1\mu Pa^2/s$), with the specific evidence that supports any conclusions the Navy reaches.

6. The Navy shall continue to coordinate with NMFS on stranded marine mammal events during Navy operations in southern California with NMFS's Southwest Regional Office to facilitate communication during COMPTUEX or JTFEX. The Navy will report to NMFS's Stranding Coordinator any observed unusual marine mammal behavior, including stranded, live or dead marine mammals stranded on shore or floating, that may occur at any time during or shortly after COMPTUEX or JTFEXs.
7. The Navy shall continue to use standard reporting procedures for any collisions with marine mammals to the NMFS Stranding Coordinator, including: species identification, location, vessel speed, vessel direction, and post-collision marine mammal behavior, when feasible.

2.4.3 Conservation Recommendations

ESA, Section 7(a)(1) directs federal agencies to use their authorities to further the purpose of the Act by carrying out conservation programs for the benefit of threatened and endangered species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information. The following conservation recommendations identified by NMFS would, if implemented by the Navy, provide information for future consultations involving the issuance of marine mammal permits that may affect endangered whales, as well as reduce harassment related to research activities:

- Cumulative Impact Analysis. The Navy should work with NMFS's Endangered Species Division and other relevant stakeholders to develop a method for assessing the cumulative effects of anthropogenic noise and increases ship traffic on cetaceans, pinnipeds, sea turtles, and other marine organisms. This analysis should include the impacts of the proposed action on the distribution, abundance, and physiological, behavioral, and social ecology of this animal.
- The Navy should require all lookouts standing watch to review the "Navy Marine Species Awareness Training" materials, specifically, the data video disk.
- In low visibility conditions (i.e., whenever the entire safety zone cannot be effectively monitored due to nighttime, high sea state, or other factors), the Navy should use additional detection measures, such as infrared detection. If detection of marine mammals is not possible out to the prescribed safety zone, the Navy should power down sonar as if marine mammals were present immediately beyond the extent of detection.

The Navy has found the last measure (addressing low-visibility conditions) to be unacceptable.

2.5 EXERCISE AFTER ACTION REPORTS

The Navy has prepared After Action Reports (AARs) for its Southern California COMPTUEX/JTFEXs (February - March 2007) and its Hawaii Undersea Warfare Exercises (April 2007) in fulfillment of Navy and Pacific Fleet reporting requirements under (a) the 2007 National Defense Exemption (NDE) from the Requirements of the Marine Mammal Protection Act (MMPA) for Certain Department of Defense Military Readiness Activities That Employ Mid-Frequency Active Sonar or Improved Extended Echo Ranging Sonobuoys, and (b) the BOs issued by NMFS for these activities (Department of the Navy 2007a,b). The purposes of these AARs are to analyze the effectiveness of the mitigation and monitoring measures associated with the activity, and to fulfill related reporting requirements. The AARs describe the mitigation measures implemented and their effectiveness, they report marine mammal sightings during the exercises, and they identify data limitations and possible improvements.

During the COMPTUEX/JTFEX exercises through November 2007, marine mammals were sighted 470 times by exercise participants; the sightings represented an estimated 5,922 animals."

3 ENVIRONMENTAL BASELINE

3.1 INTRODUCTION

The environmental baseline includes the past and present impacts of all federal, State, and private actions and other human activities in the Proposed Action area. It also includes the anticipated actions of all proposed federal projects in the Proposed Action area that have already undergone formal or early Endangered Species Act (ESA) Section 7 consultation, and the impacts of State and private actions that are contemporaneous with the consultation in process (50 Code of Federal Regulations [CFR] 402.02). The environmental baseline includes the effects of several activities that affect the survival and recovery of threatened and endangered species in the Proposed Action area.

The geographic layout and size of the southern California (SOCAL) Range Complex (RC), the Proposed Action Area, are described in Section 1.3. The SOCAL RC consists mostly of open ocean.

Several human activities have contributed to the current status of populations of the ESA-listed threatened and endangered species found in the SOCAL RC. Some of these activities, most notably commercial whaling, occurred extensively in the past, but ended and no longer appear to affect the populations, although the long-term effects of these population reductions persist today. Other human activities are ongoing, and appear to continue to affect listed species, either directly or indirectly.

Sections 3.2 and 3.3 summarize the principal activities and conditions that are known to affect the likelihood that protected invertebrate and sea turtle species will survive and recover in the wild. For marine mammals, this information may be found in Section 2.4 of Appendix F to the SOCAL Range Complex EIS (DoN 2008).

3.2 INVERTEBRATES

3.2.1 Abalone

Threats to abalone populations in southern California include natural mortality, induced mortality, and lack of recruitment. Abalone experience mortality from several natural and anthropogenic sources.

3.2.1.1 Natural Mortality[1]

Fluctuations in populations of marine invertebrates are common, and normally are offset by relatively high fecundity. Natural mortality can result from disease, starvation, predation, competition, or old age. Other natural sources of mortality include storm-induced crushing, siltation of habitat, and excessive fresh water runoff.

Abalone predators include plankton-feeding animals preying on the free-swimming larvae and larger animals preying on juveniles and adults. Juvenile black abalones hide under rocks during the day and are active at night. Striped shore crabs and seastars prey on juvenile abalone. While intertidal areas are flooded, some mobile benthic predators such as spiny lobster (*Panulirus interruptus*) may feed on small abalone. Intermediate sizes are preyed on by octopi and fish. Large abalones are taken by sea otters. The large size of adult abalone may be a strategy to discourage predation.

[1] This discussion is taken largely from Center for Biological Diversity 2006.

West coast populations of abalone have been severely affected by Withering Syndrome, a chronic, progressive disease that causes mass mortalities in southern California. This disease first appeared on Santa Cruz and Anacapa Islands in 1985. All of the Channel Islands have now been affected by this disease, with black abalone populations declining by over 99 percent between 1986 and 2000. By 1991, one San Clemente Island (SCI) population had declined by 50 percent to 60 percent.

Competition for food and space with sea urchins and, to a lesser extent, sand castle worms also causes mortality of black abalone. Sea urchins occupy similar habitat and have similar food preferences. High densities of sea urchins may limit the access of black abalone to food and space. Sand castle worm colonies on rocks compete with abalone for space, and may block access to the undersides of rocks used as a refuge.

3.2.2 Induced Mortality

Sources of induced abalone mortality include habitat modification and illegal harvesting (poaching). Poaching is not a serious concern for black abalone in southern California, where the collapse of the populations due to disease resulted in a harvesting moratorium for black, green, pink, white, and red abalone in the 1990s. The greatest threat to the long-term survival of the black abalone is global warming. Warmer water will increase the deadliness of Withering Syndrome and encourage it to spread northward. Warmer waters likely will be less productive, leading to a reduction in the kelp on which black abalone feed. Sea level rise will eliminate much of the existing intertidal black abalone habitat. Acidification from absorption of excess carbon dioxide may render the oceans inhospitable to shell-forming organisms such as abalone.

3.2.3 Insufficient Recruitment

As a result primarily of legal harvesting in the past, populations of adult white abalone were reduced to a critical level (<0.1 percent of estimated pre-exploitation levels). At such low densities, adults are frequently too far apart for successful reproduction, and recruitment into the adult population appears to be negligible. Losses of abalone larvae from environmental pollution may be contributing to the observed lack of recruitment. Some investigators believe that recruitment of white abalone has been negligible since the 1970s, and that the remaining adults are near the end of their lifespans. Another consequence of small populations is a lack of genetic diversity, and thus a reduced ability to adapt to changing environmental conditions or new diseases. Poaching of white abalone in recent years may be contributing to continuing population declines. (National Marine Fisheries Service [NMFS] 2006c)

3.3 Sea Turtles

The existing environmental conditions for sea turtles are very challenging. General threats to sea turtles include deliberate take, increased human presence, loss or degradation of nesting habitat from coastal development and beach armoring, excessive nest predation by native and non-native predators, disorientation of hatchlings by beachfront lighting, degradation of foraging habitat, marine pollution and debris, watercraft strikes, and incidental take from dredging and commercial fishing operations (United States Fish and Wildlife Service [USFWS] 2006a,b,c,d). Sea turtles typically forage far from their natal beaches and travel immense distances to return to their home beach for nesting, exposing them to risks at each stage in their life. ESA-listed sea turtles are not known to nest within the area of potential effect for the Proposed Action, so the discussion below will be limited to threats to sea turtles during other portions of their life cycle.

3.3.1 Natural Mortality

3.3.1.1 Disease and Parasites

Few data exist to assess the extent to which disease or parasitism affects the survivability of sea turtles in the wild. One disease that seriously affects green turtles is fibropapillomatosis. This disease is characterized by tumors on the skin and internal organs. Growth rates of green turtles were significantly lower in those with fibropapilloma tumors (Chaloupka and Balazs 2005).

3.3.1.2 Stranding

Stranding is generally considered to be a natural source of mortality, but may be influenced by human activities.

3.3.2 Induced Mortality

3.3.2.1 Harvesting (Deliberate Take)

The harvest of sea turtles and their eggs for food, or for other domestic or commercial uses constitutes a widespread threat to these species. On many Pacific islands, turtles and their eggs are regularly consumed. Adults and eggs also may be harvested along the Pacifc coast of Mexico. Enforcement of existing laws in remote areas also is a major problem.

A major factor in the decline of the green and leatherback turtles worldwide is commercial harvesting for meat and eggs. The crash of the Pacific leatherback turtle population, once the world's largest, is believed to be primarily the result of exploitation by humans for their eggs and meat. A major factor in the decline of the hawksbill turtle is human exploitation for tortoise shell. While the legal hawksbill shell trade ended when Japan agreed to stop importing shell in 1993, a significant illegal trade continues.

3.3.2.2 Increased Human Presence

Human populations are growing rapidly in many areas of the Pacific basin, and this expansion is putting increased pressure on limited ocean and coastal resources. More specifically, coastal development has increased substantially. Threats to sea turtles from increased human presence include increased recreational and commercial use of nesting beaches, loss of nesting habitat to development, beach camping and fires, increased litter and refuse on the beaches, and general harassment of turtles.

3.3.2.3 Coastal Construction

The most valuable land along the western coast of North America and on most Pacific islands is located along the coasts, particularly where sandy beaches are present. Land is being developed at a rapid rate, with attendant losses of turtle nesting habitat. Construction threats include not only buildings, but recreational facilities, roads, sea walls, and jetties. Heavy construction equipment on the beach compacts the sand and contributes to beach erosion.

3.3.2.4 Algae, Sea Grass, and Reef Degradation

Most sea turtles depend upon sea grass or coral reef habitats for food and refuge. The destruction or degradation of these habitats is a widespread and serious threat. These habitats can be degraded by eutrophication, sedimentation, chemical poisoning, human harvesting, trampling, and anchoring.

3.3.2.5 Environmental Contaminants

Chemical pollutants such as petroleum, sewage, pesticides, solvents, industrial discharges, and agricultural runoff are responsible for an unknown level of sea turtle mortality each year. Environmental contamination also harms biologically important near-shore ecosystems, including sea grass, coral, mangrove, and algae communities. The declining productivity of sea grass and coral communities, especially, can adversely affect sea turtles that depend upon them for food and shelter.

Pollutants that may affect marine habitat include fuel, debris, ordnance, and chemical residues. Thousands of sea turtles die each year from eating or becoming entangled in nondegradable debris such as packing material, balloons, pellets, bottles, vinyl films, and styrofoam. Trash thrown overboard from boats or dumped near beaches and swept out to sea, is eaten by turtles. Leatherback turtles, especially, cannot distinguish between floating jellyfish, a main component of their diet, and floating plastic bags.

Pollution can have serious impacts on both sea turtles and their food. New research suggests that a disease now killing many sea turtles (fibropapillomas) may be linked to pollution in the oceans and in nearshore waters. When pollution kills aquatic plant and animal life, it also removes the food sea turtles eat. Oil spills, urban runoff of chemicals, fertilizers and petroleum all contribute to water pollution. (Caribbean Conservation Corporation and Sea Turtle Survival League 2003)

3.3.2.6 Entanglement and Ingestion of Debris

The entanglement in and ingestion of marine debris threatens the survival of sea turtles in the Pacific Ocean. This debris includes discarded or abandoned fishing gear; all manner of plastic items; tar balls; styrofoam; and other refuse. Entangled individuals can neither submerge to feed nor surface to breathe. Sea turtles may lose a limb or attract a predator while struggling to free themselves. Stranding data and necropsies provide evidence that turtles die from ingested garbage such as plastic or tar. Death or debilitation can result from poisoning or obstruction of the esophagus.

3.3.2.7 Recreational and Commercial Fishing

Sea turtles are accidentally taken in several commercial, recreational, and subsistence fisheries. These fisheries include trawls, seines, longlines, hook-and-lines, gill nets, and drift nets. Sea turtles may be attracted to hazardous areas by the fish bait. Although not quantified, mortality from this source is estimated to involve tens of thousands of Pacific sea turtles each year.

In the past, drift net fisheries in Hawaii had taken many turtles. In 1990, the drift net industry recorded a bycatch of 6,100 turtles, mostly loggerhead, leatherback, and green turtles. However, that fishery has been discontinued.

Recent increases in long-line fishing may be a serious source of mortality. About 61 percent of the sea turtles captured or killed by the Hawaiian longline fishery are olive ridley turtles; more olive ridleys have been taken by the longline fishery than all other sea turtles combined (NMFS 2005b). Incidental capture by commercial and recreational fisheries is cited as the most significant factor in the conservation and recovery of loggerhead sea turtles; the locations and timing of loggerhead strandings indicate bycatch in the halibut fishery, which uses gillnets and long lines (NMFS and USFWS 2007b).

3.3.2.8 Ship Strikes

Sea turtles can be injured or killed when struck by a boat. Recreational equipment such as jet skis also poses a danger from collisions and harassment. The annual losses of sea turtles from ship strikes are unknown.

3.3.2.9 Habitat Loss and Degradation

Coastal construction, beach mining, and pollution are reducing sea turtle habitat and degrading the habitat that remains. Climate change, indirectly linked to human activities, also is degrading the marine environment, and may cause large-scale losses of viable habitat in the future. According to the World Wildlife Fund (2007), climate change will raise ocean levels, eliminating ancestral nesting beaches and shallow-water feeding areas. Increasing sand temperatures will alter the ratios of male and female hatchlings, and will likely also increase mortality. Rising ocean temperatures will alter the ocean currents that sea turtles appear to rely upon for long-distance migrations. Increases in the number of extreme rainfall events in tropical habitats will increase the incidence of nests being flooded or washed out. One benefit of rising ocean temperatures may be to expand the northward and southward ranges of sea turtles into areas that formerly were too cold.

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4 LIST OF SPECIES

4.1 INVERTEBRATES

4.1.1 White Abalone (Haliotis sorenseni)

The white abalone (*Haliotis sorenseni*) is the only federally listed marine invertebrate animal that may occur within the project area. The white abalone, historically found from Punta Abreojos, Baja California, Mexico, to Point Conception, California, is a prosobranch gastropod mollusk that occurs on hard marine substrates at depths of 65 to 196 feet (ft) (20 to 60 meters [m]) (National Marine Fisheries Service [NMFS] 2001). They prefer open, low-relief rock or boulder habitat surrounded by sand. Sand may be important in forming channels for the movement and concentration of algal drift. They also appear to be restricted to depths where algae will still grow, a function of light and substrate availability (Hobday and Tegner, 2000). Abalones are relatively sedentary, and are not considered gregarious. They are dioecious (separate sexes) and reproduce by broadcast spawning, reaching sexual maturity at four to six years of age at a size of three to five inches (in) (9 to 13 centimeters [cm]). Newly settled individuals feed on benthic diatoms, bacterial films, and single-celled algae found on coralline algal substrates. As they grow larger, white abalone feed on drift and attached algae, including deeper water brown taxa (*Laminaria farlowii* and *Agarum fimbriatum*). Adult white abalone can reach a shell length of up to approximately 9 in (21 cm).

The white abalone was commercially harvested throughout its range until the mid-1970s, when stocks declined precipitously. It was federally listed as an endangered species on May 29, 2001 (NMFS 2001).

Surveys conducted by Haaker et al. (2001) at five California islands and three offshore banks recorded 157 white abalones on 141 acres (ac) (0.5 hectares [ha]) of habitat. The mean density calculated from these data was 6.7 white abalones per ac (range 0 to 24 per ac) with densities at Tanner and Cortes Banks being the highest. In October 1999, Haaker et al. (2001) surveyed potential white abalone habitat on SCI (Figure 4-1). This survey was limited to the northern, western, and southern sides of the island. Most of the individuals observed by Haaker et al. were found offshore of the center of SCI on its western side. The eastern side of SCI was not surveyed. Individuals and groups of two or more were most abundant offshore from Seal Cove and Seal Point, the latter being the southwestern most point of SCI. Twenty-four white abalones were found, ranging from one to six individuals per site, at 10 of the 26 sites surveyed. Abalones were found at depths of 98 to 197 ft (30 to 60 m), with most at approximately 157 ft (48 m). White abalone surveys at Tanner and Cortes banks in 1999 (Lafferty et al. 2004) found the mean depth for this species to be 154 ft (47 m) at Tanner Bank and 157 ft (48 m) at Cortes Bank.

More recent (2002-2004) habitat mapping and surveys for white abalones at SCI and at Tanner and Cortes Banks have yielded a much greater estimate of suitable habitat and population sizes (Butler et al., unpublished). In August of 2004, the Navy participated with NOAA Fisheries Southwest Fisheries Science Center and California State University Monterey in identifying and surveying potential white abalone habitat off the western shore of SCI from Castle Rock south to China Point. The area was surveyed over ten days; the survey consisted of multibeam and sidescan sonar mapping to identify potential substrate and habitat from the seaward edge of the kelp beds at 82 ft (25 m) out to approximately 248 ft (75 m) along the western side of SCI. Extensive ROV surveys were conducted where suitable habitat was identified. The survey results were analyzed along with previous surveys of SCI and Tanner and Cortes Banks (Butler et al., unpublished).

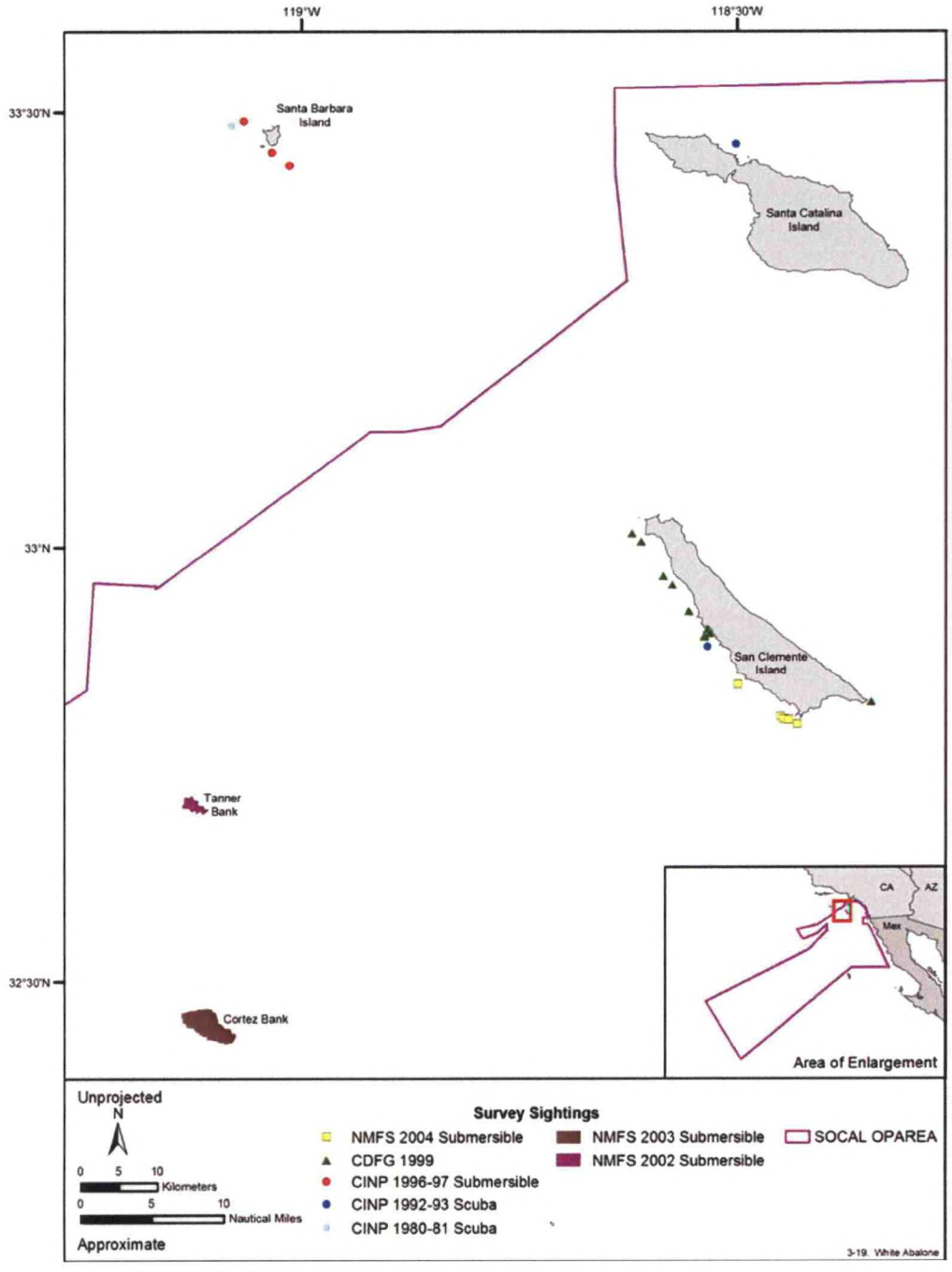

Figure 4-1: Locations of White Abalone in the SOCAL Range Complex and Vicinity

Source: Davis et al. (1996, 1998). Source map (scanned): Department of the Navy (DoN) (2002).

In all surveys, white abalones were found almost exclusively at depths of 100 to 200 ft (30 to 60 m). Abalones were found on substrate consisting of rocky reef or sand/rock interface; white abalones were not found in areas of only sandy bottom (Butler et al., unpublished). The resulting estimate of suitable habitat is 2,220 acres (889 ha) on SCI, partially based on the increased percentage of rocky substrate in the continental shelf when compared with previous habitat evaluations (Butler et al., unpublished). The SCI population is estimated at 1,938 +/-1,598 individuals (Butler et al., unpublished).

4.1.2 Black Abalone (Haliotis cracherodii)

The black abalone (*Haliotis cracherodii*) was added to NMFS's Candidate Species list on June 23, 1999 (64 Federal Register [FR] 33466), transferred to NMFS's Species of Concern list on April 15, 2004 (69 FR 19975), and has since been proposed for listing on the List of Endangered and Threatened Species under the Endangered Species Act (ESA). Black abalone historically ranged from Crescent City, California to Cabo San Lucas, Mexico, but the current range of black abalone is believed to extend from Point Arena in Mendocino County, California to northern Baja California, Mexico. Black abalones appear to be rare north of San Francisco, California (Morris et al. 1980). Of the seven species of abalone found in California, black abalone is a relatively shallow-water species, and is most abundant in rocky intertidal habitat (Morris et al. 1980), although they do occur from the high intertidal zone to a depth of about six meters.

Average black abalone shell length is approximately 115 millimeters (mm) (4.5 in), but shell length may exceed 200 mm (7.9 in) (Morris et al. 1980). Larval black abalones tend to settle in areas of bare rock and coralline red algae (Douros 1985; Miner et al. 2006). Once settled on rocky substrate, black abalone juveniles consume rock-encrusting coralline algae, diatoms, and bacterial films (Haaker et al. 1986). Adult black abalone feed primarily on pieces of algae drifting with the surge or current, such as giant kelp, bull kelp, and feather boa kelp (Haaker et al. 1986). Growth rates can vary, depending upon food availability, water temperature, and other environmental factors (California Department of Fish and Game [CDFG] 2005). Abalone may live more than 30 years, and take approximately 20 years to reach their maximum length (Blecha et al. 1992). Black abalones are preyed upon by a wide variety of marine predators, including sea stars, fishes, octopi, the southern sea otter, and striped shore crabs.

Historically, predation by sea otters and hunting by Native Americans were primary sources of mortality of black abalone. Chinese immigrants began harvesting abalone from dense intertidal beds in central and southern California and Baja California in the mid-1800s. The annual harvest reached a peak of 1,814 metric tons (1,995 tons) in 1879 (Howorth 1978; Rogers-Bennett et al. 2002). Commercial harvesting was banned in the early 1900s, during which time black abalone populations expanded slightly. In 1968, commercial harvests of black abalone resumed. The commercial harvest was greatest around the Channel Islands off of southern California, particularly San Miguel, San Clemente, and San Nicolas Islands (CDFG, unpublished data).

By the mid-1980s, over-harvesting led to considerably reduced coastal populations of black abalone and the eventual closure of the commercial fishery. In the middle and late 1980s, black abalone on the Channel Islands suffered massive local die-offs from a disease known as Withering Syndrome (Haaker et al. 1992; Richards and Davis 1993; Lafferty and Kuris 1993). The cause of Withering Syndrome is unknown, but has been attributed to a Rickettsiales-like pathogen (Friedman et al. 2000). The principal cause of the decline of the black abalone population in central and southern California is believed to be over-harvesting (Karpov et al. 2000), and the onset of Withering Syndrome in southern California in the 1980s (Lafferty and Kuris 1993) and its subsequent northward progression. Black abalone populations have declined by over 99 percent in southern California. No black abalone were observed during surveys of 11 rocky intertidal areas around SCI in 2006 (DoN 2007).

A recent, intensive survey aimed at recording black abalone distribution at SCI was conducted in January 2008 (DoN 2008 in prep). The area between Northwest Harbor and Pyramid Head along the western shore within primary abalone habitat was surveyed. Ten abalones were recorded, with most occurring at locations previously documented as supporting abundant populations (e.g., West Cove, Eel Point, Mail Point). All abalones were more than 100 millimeters (mm) long, with no signs of recruitment (fresh shells). Most abalones were observed on exposed headlands, where Navy operations have little potential for interaction. Based on the area surveyed, the approximate density of black abalone at SCI is one abalone per 2.3 acres (9,150 m^2).

4.2 SEA TURTLES

4.2.1 Introduction

Sea turtles are long-lived reptiles that can be found throughout the world's tropical, subtropical, and temperate seas (Caribbean Conservation Corporation and Sea Turtle Survival League 2003). There are seven living species of sea turtles from two distinct families, the *Cheloniidae* (hard-shelled sea turtles; six species) and the *Dermochelyidae* (leatherback turtle; one species). These two families can be distinguished from one another on the basis of their carapace (upper shell) and other morphological features.

Over the last few centuries, sea turtle populations have declined dramatically due to anthropogenic (human-related) activities such as coastal development, oil exploration, commercial fishing, marine-based recreation, pollution, and over-harvesting (National Research Council [NRC] 1990; Eckert 1995). As a result, all six species of sea turtles found in United States (U.S.) waters are listed as either threatened or endangered under the ESA.

Sea turtles are highly adapted for life in the marine environment. Unlike terrestrial and freshwater turtles, sea turtles possess powerful, modified forelimbs (or flippers) that enable them to swim continuously for extended periods (Wyneken 1997). They also have compact and streamlined bodies that help to reduce drag. Additionally, sea turtles are among the longest and deepest diving of the air-breathing vertebrates, spending as little as three to six percent of their time at the water's surface (Lutcavage et al 1997). Sea turtles often travel thousands of miles between their nesting beaches and feeding grounds (Ernst et al. 1994; Meylan 1995).

Sea turtle traits and behaviors also help protect them from predation. Sea turtles have a tough outer shell and grow to a large size as adults; mature leatherback turtles (*Dermochelys coriacea*) can weigh up to 2,090 pounds (lb) (950 kilograms [kg]) (Eckert and Luginbuhl 1988). Sea turtles cannot withdraw their head or limbs into their shell, so growing to a large size as adults is important in discouraging predation.

Although they are specialized for life at sea, sea turtles begin life on land. Aside from this brief terrestrial period, which lasts approximately three months as eggs and an additional few minutes to a few hours as hatchlings scrambling to the surf, sea turtles are rarely encountered out of the water. Sexually mature females return to land to nest, while certain species in the Hawaiian Islands, Australia, and the Galapagos Islands haul out on land to bask (Carr 1995; Spotila et al. 1997). Sea turtles bask to thermoregulate, elude predators, avoid harmful mating encounters, and possibly to accelerate the development of their eggs, accelerate their metabolism, and destroy aquatic algae growth on their carapaces (Whittow and Balazs 1982: Spotila et al. 1997). On occasion, sea turtles can unintentionally end up on land if they are dead, sick, injured, or cold-stunned. These events, also known as strandings, can be caused by either biotic (e.g., predation and disease) or abiotic (e.g., water temperature) factors.

Female sea turtles nest in tropical, subtropical, and warm-temperate latitudes, often in the same region or on the same beach where they hatched (Miller 1997). Upon selecting a suitable nesting beach, most sea turtles tend to re-nest in the same area during subsequent nesting attempts. The

leatherback turtle is a notable divergence from this pattern. This species nests primarily on beaches with little reef or rock offshore. On these types of beaches, erosion reduces the probability of nest survival. To compensate, leatherbacks scatter their nests over larger geographic areas and lay on average two times as many clutches as other species (Eckert 1987).

Four species of sea turtles occur at sea off the coast of southern California: loggerhead (*Caretta caretta*); leatherback (*Dermochelys coriacea*); eastern Pacific green (*Chelonia agassizi*); and olive ridley (*Lepidochelys olivacea*). The eastern Pacific green, also known as the black sea turtle, is considered by some to be a subspecies of the green sea turtle (*Chelonia mydas*). None of the four species is known to nest on southern California beaches. Regular nesting by leatherbacks and olive ridley turtles occurs along the Pacific coast of Baja California Sur, which is the northernmost known nesting site in the eastern north Pacific (Fritts et al. 1982; Sarti-M. et al. 1996; López-Castro et al. 2000). Due to the primarily oceanic distributions of the leatherback, loggerhead, and olive ridley turtles off southern California, the southwestern portion of the southern California (SOCAL) Range Complex (RC) is designated as an area of primary occurrence for all sea turtle species (DoN 2005a); their presence within the SOCAL RC is considered rare. There is also an area of primary occurrence in southern San Diego Bay due to the year-round prevalence of green turtles in those waters near the warm water outflow of a power plant. Occurrence maps for all four species are provided in Appendix B. All four species are listed as either Endangered or Threatened under the ESA.

The distribution of sea turtles is strongly affected by seasonal changes in ocean temperature (Radovich 1961). In general, sightings increase during summer as warm water moves northward along the coast (Stinson 1984). Sightings may also be more numerous in warm years compared to cold years.

Sea turtles typically remain submerged for several minutes to several hours, depending upon their activity state (Standora et al. 1984, Renaud and Carpenter 1994). Long periods of submergence hamper detection and confound census efforts.

Young loggerhead, green, and olive ridley turtles are believed to move offshore into open ocean convergence zones where abundant food attracts predators, including sea turtles (Carr 1987; NRC 1990; NMFS and United States Fish and Wildlife Service [USFWS] 1998; Gooding and Magnuson 1967). A survey of the eastern tropical Pacific found that sea turtles were present during 15 percent of observations in habitats of floating debris and material of biological origin (flotsam) (Pitman 1990; Arenas and Hall 1992).

Stinson (1984) reported that over 60 percent of eastern Pacific green and olive ridley turtles observed in California waters were in waters less than 165 ft (50 m) in depth. Green turtles were often observed along shore in areas of eelgrass. Loggerheads and leatherbacks were observed over a broader range of depths out to 3,300 ft (1,000 m). When sea turtles reach subadult size, they move to the shallow, nearshore benthic feeding grounds of adults (Carr 1987; NRC 1990; NMFS and USFWS 1998). Aerial surveys off California, Oregon, and Washington have shown that most leatherbacks occur in slope waters and that few occur over the continental shelf (Eckert 1993). Tracking studies found that migrating leatherback turtles often travel parallel to deep-water contours ranging in depth from 650 to 11,500 ft (200 to 3,500 m) (Morreale et al. 1994).

4.2.2 Sea Turtle Hearing

Sea turtles do not have an auditory meatus or pinna that channels sound to the middle ear, nor do they have a specialized tympanum (eardrum). Instead, they have a cutaneous layer and underlying subcutaneous fatty layer that function as a tympanic membrane. The subcutaneous fatty layer receives and transmits sound to the extracolumella, a cartilaginous disk, located at the entrance to the columella, a long, thin bone that extends from the middle ear cavity to the

entrance of the inner ear or otic cavity (Ridgway et al. 1969). Sound arriving at the inner ear via the columella is transduced by the bones of the middle ear. Sound also arrives by bone conduction through the skull. Sea turtle auditory sensitivity is not well studied, although a few preliminary investigations suggest that it is limited to the low-frequency portion of the sound spectrum, such as the sounds of waves breaking on a beach.

The role of underwater low-frequency hearing in sea turtles is unclear. Sea turtles may use acoustic signals from their environment as guides during migration, and as a cue to identify their natal beaches (Lenhardt et al. 1983). The range of maximum sensitivity for sea turtles is 100 to 800 Hz, with an upper limit of about 2,000 Hertz (Hz) (Lenhardt 1994). Hearing below 80 Hz is less sensitive, but still potentially usable to the animal (Lenhardt 1994). Ridgway et al. (1969) used aerial and mechanical stimulation to measure the cochlea in three specimens of green turtle. The authors concluded that green turtles have a useful hearing span of perhaps 60 to 1,000 Hz, but hear best from about 200 Hz up to 700 Hz, with their sensitivity falling off considerably below 200 Hz. The maximum sensitivity of one animal occurred at 300 Hz, and of another occurred at 400 Hz. At 400 Hz, the turtle's hearing threshold was about 64 decibels (dB) in air (approximately 126 dB in water). At 70 Hz, it was about 70 dB in air (approximately 132 dB in water). Bartol et al. (1999) reported that juvenile loggerheads (*Caretta caretta*) hear sounds between 250 and 1,000 Hz.

Lenhardt et al. (1983) applied audiofrequency vibrations at 250 Hz and 500 Hz to the heads of loggerheads and Kemp's ridleys submerged in salt water to observe their behavior, measure the attenuation of the vibrations, and assess any neural-evoked response. These stimuli (250 Hz, 500 Hz) were chosen as representative of the lowest sensitivity area of marine turtle hearing (Wever 1978). At the maximum upper limit of the vibratory delivery system, the turtles exhibited abrupt movements, slight retraction of the head, and extension of the limbs in the process of swimming. Lenhardt et al. (1983) concluded that bone-conducted hearing appears to be a reception mechanism for at least some of the sea turtle species, with the skull and shell acting as receiving surfaces. Finally, sensitivity - even within the optimal hearing range - is apparently low because threshold detection levels in water are relatively high at 160 to 200 dB referenced to one micro-Pascal-meter (re 1 μPa-m) (Lenhardt 1994).

4.2.3 Species Accounts

4.2.3.1 Green Turtle (*Chelonia mydas*)

The green turtle was listed under the ESA in July 1978 because of overexploitation for commercial and other purposes, the lack of adequate regulatory mechanisms and effective enforcement, evidence of declining numbers, and habitat loss and degradation (NMFS and USFWS 1998). The breeding populations off Florida and the Pacific coast of Mexico are listed as Endangered, whereas all others are listed as Threatened.

Green turtle hatchlings are two inches (50 millimeters [mm]) long, and weigh approximately one ounce (oz) (28 grams [g]). Growth rates of juveniles, sub-adults, and adult green turtles measured at seven resident sites in the Hawaiian Archipelago revealed substantial variation; with annual growth rates ranging from highs of 4.5 cm to 6.25 cm at one location to lows of 0.25 cm to 1.5 cm at another location. These differences are probably a function of food availability and quality (Balazs 1980). Green turtles are estimated to reach sexual maturity at an age of between 20 and fifty years old. Adults can grow to more than three feet (ft) (0.91 meters [m]) long (straight carapace length) and weigh 300-350 pounds (lb) (136-159 kilograms [kg]).

The worldwide green sea turtle population is estimated at 88,520 nesting females (Spotila 2004). The worldwide population has declined 50–70 percent since 1900. The population of a nesting

colony in Michoacán, Mexico declined from 25,000 in the 1970s to a recent level of approximately 850 individuals (Spotila 2004).

The green turtle is widely distributed in tropical and subtropical waters near continental coasts and around islands. Green turtles typically migrate along coastal routes from rookeries to feeding grounds, although some populations conduct trans-oceanic migrations (e.g., Ascension Island–Brazil). Hatchlings are epipelagic (surface dwelling in the open sea) for about one to three years. They live in bays and along protected shorelines, and feed during the day on seagrass and algae (Bjorndal 1982). Juvenile and sub-adult green turtles may travel thousands of kilometers (miles) before they return to breeding and nesting grounds (Carr et al. 1978).

The green turtle is the only genus of sea turtle that is mostly herbivorous (Mortimer 1995). Throughout most of its range, the green turtle forages primarily on sea grass, and on algae when seagrass is absent (Carr 1952; Pritchard 1971; Balazs et al. 1995; Mortimer 1995). Occasionally, green turtles will consume macrozooplankton, including jellyfish, kelp, sponges (Carr 1952; NMFS and USFWS 2007a), and mangrove leaves (Pritchard 1971).

Green turtles typically make dives shallower than 30 m (Hochscheid et al. 1999; Hays et al. 2000), although they have been observed at depths of 73 to 110 m in the eastern Pacific Ocean (Berkson 1967). The maximum dive time recorded for a juvenile green turtle around the Hawaiian Islands is 66 minutes, with dives ranging from 9 to 23 minutes (Brill et al. 1995).

Major nesting beaches for green turtles are found throughout the western and eastern Atlantic, Indian, and western Pacific Oceans (EuroTurtle 2001). In the eastern Pacific, the primary nesting grounds of green turtles are located in Michoacán, Mexico, and the Galapagos Islands, Ecuador (NMFS and USFWS 1998). Turtles nest in Michoacán between August and January with a peak in October and November, and on the Galapagos Islands between December and May with a peak in February (Alvarado and Figueroa 1990). Females typically show nest-site fidelity, and nest in the same spot as their last clutch, or on the same beach from which they hatched. There are no known nesting sites on the western coast of the United States (NMFS and USFWS 1998), but green turtles nest in several locations along the Pacific coast of Central America (NMFS and USFWS 2007a).

Stinson (1984) reviewed sea turtle sighting records from northern Baja California to Alaska, and determined that the east Pacific green turtle was the most commonly observed hard-shelled sea turtle on the Pacific coast. Most of the sightings (62 percent) were reported from northern Baja California and southern California. The northernmost reported resident population occurs in San Diego Bay (Stinson 1984; Dutton and McDonald 1990a,b, 1992; Dutton et al. 1994). Green turtles are sighted year-round in the waters of southern California, with the highest frequency of sightings occurring during the relatively warm months of July–October (Stinson 1984). In waters south of Point Conception, Stinson (1984) found this seasonal sighting pattern to be independent of inter-year temperature fluctuations. North of Point Conception, more sightings occurred during warmer years.

South of the United States, green turtles are widely distributed in the coastal waters of Mexico and Central America (e.g., Cliffton et al. 1982; Cornelius 1982). Along the coast of Mexico and Central America, Eastern Pacific green turtles aggregate mainly on the breeding grounds of Michoacán, Mexico (August-January) and year-round in feeding areas such as those located on the western coast of Baja California, in the Gulf of California (Sea of Cortez), and along the coast of Oaxaca (NMFS and USFWS 1998). Bahía de Los Angelos in the Gulf of California is an important foraging area for green turtles (Seminoff et al. 2002).

According to tag-recovery data for the eastern Pacific Ocean, green turtles migrate between the northern and southern extremes of their range. Nesting females tagged on the beaches of

Michoacán have been recovered from throughout Central America, from Mexican waters (primarily the Gulf of California and adjacent waters), and from the coast of Oaxaca. IATTC data suggest that green turtles are rare near the Mexican coast, and are only present from October to December (NMFS and USFWS, 1998c).

Although the green turtle is the most common sea turtle off the coast of California, it would be rare in the Proposed Action area of potential effect, if it occurred at all, because it occurs mainly in shallow waters where it can feed on seagrass and sea algae.

4.2.3.2 Leatherback Turtle (*Dermochelys coriacea*)

The leatherback turtle was listed under the ESA as Endangered throughout its range in June 1970. Critical habitat has not been identified for this species in the Pacific, largely because no nesting areas or important foraging areas have been identified there (NMFS and USFWS 1998).

Leatherback hatchlings are approximately 2-3 in (50-77 cm) long and weigh approximately 1.4-1.8 oz (40-50 g). The incremental growth observed in two recaptured juvenile leatherbacks after 1 and 1.5 months of foraging in Delaware Bay was 1.9 to 3.0 cm long and 1.5 and 2.7 kg in weight, respectively. These increments equal an average growth rate of approximately 2.0 cm in length and 1.5 kg in weight per month during the summer (Eggers et al. 2001). The adult leatherback is the largest turtle in the world. Mature males and females can be as long as six and a half ft (2 m) and weigh almost 2,000 lb (900 kg).

The world leatherback turtle population is estimated at 35,860 females (Spotila 2004). Leatherbacks are seriously declining at all major Pacific basin rookeries, including those in Indonesia, Malaysia, and Mexico. At Mexiquillo, Michoacán, an estimated 4,796 nests were laid on 4.5 kilometers (km) (7 miles [mi]) of beach in 1986–1987, and approximately 1,074 nests were laid in 1989–1990 (NMFS and USFWS 1998). The Mexican decline may be a natural fluctuation but, based on aerial survey data of Sarti-M et al. (1996), a geographic shift in nesting is unlikely. Nesting along the Pacific coast of Mexico has declined at an annual rate of 22 percent over the last 12 years, and the current Malaysian population is one percent of the levels recorded in the 1950s (NMFS 2006e).

The leatherback is the largest and most widely distributed sea turtle, ranging far from its tropical and subtropical breeding grounds. It has the most extensive range of any adult, from 71 degrees North (°N) to 47 degrees South (°S) latitude (Eckert 1995). Leatherbacks are highly pelagic, approaching coastal waters only during the reproductive season (EuroTurtle 2001). Hatchling leatherbacks are pelagic, but nothing is known about their distribution during the first four years of life (Musick and Limpus 1997). Post-nesting adults appear to migrate along bathymetric contours from 200 to 3,500 m (Morreale et al. 1994), and most of the eastern Pacific nesting stocks migrate south (NMFS 2002c).

Leatherbacks feed mainly on jellyfish, tunicates, and other epipelagic soft-bodied invertebrates (Hartog and van Nierop 1984; Davenport and Balazs 1991). There is evidence that leatherbacks are associated with oceanic front systems, such as shelf breaks and the edges of oceanic gyre systems where their prey is concentrated (Lira et al. 1996).

This species is one of the deepest divers in the ocean, with dives deeper than 1,000 m (3,280 ft) (Eckert and Luginbuhl 1988). Leatherbacks dive continually and spend short periods on the surface between dives (Eckert et al. 1986; Southwood et al. 1998). Dives typically average 6.9–14.5 minutes each, with a maximum of 42 minutes (Eckert et al. 1996). During migrations or long distance movements, leatherbacks maximize swimming efficiency by traveling within 5 m (16 ft) of the surface (Eckert 2002).

The Pacific coast of Mexico is generally regarded as the most important leatherback breeding ground in the world. Based on a single aerial survey in 1980 of Michoacán, Guerrero, and

Oaxaca, and on published and anecdotal data, Pritchard (1982) estimated that 30,000 females nested annually in these three Mexican states. Lower-density nesting was (and still is) reported farther north in Jalisco (NMFS and USFWS 1998) and in Baja California, where the northernmost eastern Pacific nesting sites are found (Fritts et al. 1982). Leatherbacks nest along the western coast of Mexico from November to February, although some females arrive as early as August (NMFS and USFWS 1998), and in Central America from October to February (Hasbún and Vásquez 1999; NMFS 2002b; Lux et al. 2003). Females may lay up to nine clutches in a season (although six is more common), and the incubation period is 58–65 days. At Playa Grande, Costa Rica, and in French Guiana, the mean inter-nesting period was nine days (Lux et al. 2003).

After analyzing 363 records of sea turtles sighted along the Pacific coast of North America, Stinson (1984) concluded that the leatherback was the most common sea turtle in U.S. waters north of Mexico. Sightings and incidental capture data indicate that leatherbacks are found in Alaska as far north as 60°N latitude, 145 degrees West (°W) longitude, and as far west as the Aleutian Islands, and documented encounters extend southward through the waters of British Columbia, Washington and Oregon, and California (NMFS and USFWS 1998).

Leatherbacks occur north of central California during summer and fall, when sea surface temperatures are highest (Dohl et al. 1983; Brueggeman 1991). There is some evidence that they follow the 16 degrees Celsius (°C) isotherm into Monterey Bay, and that the length of their stay depends on prey availability (Starbird et al. 1993). Aerial surveys of California, Oregon, and Washington waters suggest that most leatherbacks occur in continental slope waters and few occur over the continental shelf. There were 96 sightings of leatherbacks within 50 km of Monterey Bay from 1986 to 1991, mostly by recreational boaters (Starbird et al. 1993). Fishermen often catch leatherbacks in drift and gill nets off Monterey Bay (NMFS and USFWS 1998).

The leatherback turtle is rare in the waters near SCI. It likely would be encountered only in the offshore waters of the SOCAL RC because of its preference for the pelagic habitat, and likely only from July to September.

4.2.3.3 Loggerhead Turtle (*Caretta caretta*)

The loggerhead turtle was listed as Threatened under the ESA throughout its range in July 1978, primarily because of direct take, incidental capture in various fisheries, and the alteration and destruction of its habitat (NMFS 2002b).

At emergence, hatchlings average 1.8 in (45 mm) long and weigh approximately 0.04 lb (20 g). They are sexually maturity at about 35 years of age. Mean adult shell length in the southeastern United States is approximately 36 in (92 cm); with an average weight of about 250 lb (113 kg).

The global population of loggerhead turtles is estimated at 43,320–44,560 nesting females (Spotila 2004). In the Pacific, loggerheads nest mostly in Japan and Australia, where nesting populations declined markedly between the 1970s and 1990s (NMFS 2002b). Based on an analysis of historic data on nesting in Japan, the annual nesting population in Japan declined by 50 - 90 percent between the 1950s and the 1990s (NMFS and USFWS 2007b). The Pacific population of nesting females is estimated at 1,200 individuals (Spotila 2004).

The loggerhead is a widely distributed species, occurring in coastal tropical and subtropical waters around the world. Loggerhead turtles undertake long migrations that take them far from their breeding grounds. They prefer to feed in coastal bays and estuaries, and in the shallow waters along continental shelves. Adult loggerheads feed on a variety of benthic fauna like conchs, crabs, shrimp, sea urchins, sponges, and fish. During migration through the open sea, they eat jellyfish, pteropods, floating mollusks, floating egg clusters, flying fish, and squid.

On average, loggerhead turtles spend over 90 percent of their time underwater (Byles 1988; Renaud and Carpenter 1994). In the North Pacific Ocean, two loggerheads tagged with satellite-linked depth recorders spent about 40 percent of their time in the top meter (three feet) and virtually all their time shallower than 100 m (328 ft); 70 percent of the dives were no deeper than 5 m (16 ft) (Polovina et al. 2003). Off Japan, virtually all the dives of two loggerheads between nesting were shallower than 30 m (98 ft) (Sakamoto et al. 1993). Routine dives can last 4–172 minutes (Byles 1988; Sakamoto et al. 1993; Renaud and Carpenter 1994). Small juvenile loggerheads live at or near the surface; for the 6-12 years spent at sea as juveniles, they spend 75 percent of their time in the top 5 m (16 ft) of water (Spotila 2004). Juveniles spend more time on the surface in deep, offshore waters than in shallow, nearshore waters (Lutcavage et al. 1997).

No loggerhead nesting sites are known in the eastern or central Pacific (NMFS 2002b). Most of the loggerheads in the eastern Pacific are believed to originate from beaches in Japan, where the nesting season is late May–August (NMFS and USFWS 1998). The size structure of loggerheads in coastal and nearshore waters of the eastern and western Pacific suggests that Pacific loggerheads have a pelagic stage similar to that in the Atlantic (NMFS 2002b); loggerheads spend the first 6–12 years of their lives at sea (Spotila 2004). Large aggregations (thousands) of mainly juveniles and subadult loggerheads are found off the southwestern coast of Baja California (Nichols et al. 2000), in a band starting about 30 km (48 mi) offshore and extending out at least another 30 km (48 miles), with maximum abundance at Bahia Magdalena (NMFS and USFWS 1998b). Bartlett (NMFS and USFWS 1998) reported the range of sizes to be 20-80 cm (8-31 in) shell length (mean = 60 cm [24 in]); no hatchlings or mature adults were present. Turtle concentrations ranged from 1-5 per square kilometer (km^2) at peak sightings in good weather. Some loggerheads also enter the Gulf of California; Seminoff et al. (2004) recorded them at Bahía de los Angeles and the Infiernillo Channel, but the low capture per unit effort suggested that the Gulf of California may not provide critical habitat for loggerhead turtles in the eastern Pacific.

Most records of loggerheads off the western coast of the United States are from southern California (Stinson 1984; Guess 1981a,b), but there are a few sightings from Washington (Hodge 1982) and Alaska (Bane 1992). Most of the sightings in northern U.S. waters are of juveniles; of 43 records summarized by Stinson (1984), only a few may have been adults or near adults (e.g., in the Channel Islands and in Encinitas, California). Sightings typically occur in summer in the eastern Pacific, peaking in July–September off southern California and southwestern Baja California (Stinson 1984; NMFS and USFWS 1998).

4.2.3.4 Olive Ridley Turtle (*Lepidochelys olivacea*)

The Pacific Mexican nesting population of the olive ridley turtle was listed under the ESA as Endangered, and all other populations were listed as Threatened in July 1978. The Endangered classification was based on the extensive over-harvesting of olive ridleys in Mexico, which caused a severe population decline (NMFS and USFWS 1998).

Hatchlings emerge weighing less than one oz (< 28 g) and measuring about 1.5 inches (3.8 cm) long. Adult turtles are relatively small, weighing on average around 100 lb (45 kg). Olive ridley turtles reach sexual maturity around 15 years of age. The size and morphology of the olive ridley turtle varies from region to region. Nesting females vary in length from 22 to 31 inches (56-79 cm), with the largest animals observed on the Pacific coast of Mexico.

The olive ridley is the most abundant sea turtle in the world. The worldwide population of olive ridley turtles is estimated at about two million nesting females (Spotila 2004). Worldwide, olive ridley turtles are in serious decline (Spotila 2004), but most nesting populations along the Pacific coast of Mexico and Costa Rica appear to be stable or increasing, after an initial large decline because of harvesting of adults (NMFS 2002b).

The olive ridley has a large range in tropical and subtropical regions in the Pacific, Indian, and south Atlantic oceans, and is generally found between 40°N and 40°S latitude. Most olive ridley turtles lead a primarily pelagic existence. The Pacific population migrates throughout the Pacific, from nesting grounds in Mexico and Central America to the North Pacific (NMFS 2002b). The post-nesting migration routes of olive ridleys tracked via satellite from Costa Rica traversed thousands of kilometers (miles) of deep oceanic waters ranging from Mexico to Peru, and more than 1,864 mi (3,000 km) out into the central Pacific (Plotkin et al. 1994). The olive ridley is the most abundant sea turtle in the eastern tropical Pacific Ocean (Pitman 1990).

Olive ridley turtles are primarily carnivorous and opportunistic. They consume snails, clams, sessile and pelagic tunicates, bottom fish, fish eggs, crabs, oysters, sea urchins, shrimp, pelagic jellyfish, and pelagic red crab (Fritts 1981; Marquez 1990; Mortimer 1995). Olive ridley turtles can dive and feed at great depths (260–1,000 ft [80–300 m]) (Eckert 1995), although only about 10 percent of their time is spent at depths greater than 100 m (328 ft) (Eckert et al. 1986; Polovina et al. 2003). In the eastern tropical Pacific Ocean, at least 25 percent of their total dive time is spent in the permanent thermocline, located at 20–100 m (66-328 ft) (Parker et al. 2003). Olive ridleys spend considerable time at the surface basking, presumably in an effort to speed their metabolism and digestion after a deep dive (Spotila 2004). In the open ocean of the eastern Pacific, olive ridley turtles are often seen near flotsam, possibly feeding on associated fish and invertebrates (Pitman 1992). In the North Pacific Ocean, two olive ridleys tagged with satellite-linked depth recorders spent about 20 percent of their time in the top meter and about 10 percent of their time deeper than 100 m (328 ft); 70 percent of the dives were no deeper than 5 m (16 ft) (Polovina et al. 2003).

Females and males begin to aggregate in "reproductive patches" near their nesting beaches two months before the nesting season, and most mating is generally assumed to occur near the nesting beaches (NMFS 2002b). Most olive ridley turtles nest synchronously in huge colonies called "arribadas", with several thousand females nesting at the same time; others nest alone, out of sequence with the arribada (Kalb and Owens 1994). The arribadas usually last from three to seven nights (April 1994). Most females lay two clutches of eggs with an inter-nesting period of one to two months (Plotkin et al. 1994b). Radio-tracking studies showed that females that nested in arribadas remain within 3 mi (5 km) of the beach most of the time during the inter-nesting period (Kalb and Owens 1994). Solitary nesting also occurs, but numbers are much lower than in arribadas, and there are other differences in behavior.

Although most mating is generally assumed to occur near nesting beaches, Pitman (1990) observed olive ridleys mating at sea, as far as 1,850 km (1,160 mi) from the nearest mainland, during every month of the year except March and December. However, there was a sharp peak in offshore mating activity during August and September, corresponding with peak breeding activity in mainland populations. Turtles observed during NMFS dolphin surveys from July–December 1998 and 1999 were captured; 50 of 324 were involved in mating (Kopitsky et al. 2000). Aggregations of turtles, sometimes >100 individuals, have been observed as far offshore as 120°W longitude, ~3,000 km (1,875 mi) from shore (Arenas and Hall 1991).

In the eastern Pacific, the largest nesting concentrations occur in southern Mexico and northern Costa Rica, with stragglers nesting as far north as southern Baja California (Fritts et al. 1982) and as far south as Peru (Brown and Brown 1982). Of the 160,000 olive ridley turtles nesting annually in Mexico, three are in northern Baja and 71 are in southern Baha (NMFS and USFWS 1998). Olive ridleys nest throughout the year in the eastern Pacific with peak months, including major arribadas, occurring from September through December (NMFS and USFWS 1998). There is no known nesting site on the U.S. west coast.

Outside of the breeding season, the turtles disperse, but little is known of their behavior. Neither males nor females migrate to one specific foraging area, but exhibit a nomadic movement pattern and occupy a series of feeding area in the oceanic waters (Plotkin et al. 1994). Sightings of large aggregations of ridleys at sea (Oliver 1946) have led to unconfirmed speculation that turtles travel in large flotillas between nesting beaches and feeding areas (Márquez 1990). Arenas and Hall (1992) reported aggregations of over 100 animals as far offshore as 120°W.

Tagged turtles nesting in Costa Rica were recovered as far south as Peru, as far north as Oaxaca, Mexico, and offshore to a distance of 1,243 mi (2,000 km) (NMFS and USFWS 1998). Data collected during tuna fishing cruises from Baja California to Ecuador and from the coast to almost 150°W longitude indicated that the two most important areas in the Pacific for the olive ridley are the central American coast and the nursery/feeding area off Colombia and Ecuador, where both adults (mostly females) and juveniles are often seen (NMFS and USFWS 1998).

At-sea occurrences in the United States and waters under U.S. jurisdiction are limited to the western coast of the continental United States (Stinson 1984) and Hawaii. Many of the occurrences recorded north of southern California are of dead, stranded turtles. Occurrences recorded in Alaska (n=3) were all dead, stranded turtles (Hodge and Wing 2000). A ridley stranded on the ocean side of Point Reyes Peninsula was also dead (Evens 1993). However, there are also a number of California sightings of live olive ridley turtles. Hubbs (1977) reported a pair mating off the La Jolla coast, and an adult hooked by a fisherman in Los Angeles Harbor in 1983 (NMFS and USFWS 1998). In October 2001, a live adult male was found entangled in fishing line about 1 km west of Muir Point off Marin County, and in November 2002 an olive ridley was observed swimming up to and hauling out on Shell Beach in Tomales Bay State Park (Steiner and Walder 2005).

4.3 MARINE MAMMALS

The marine mammals present in southern California waters, and potentially present in the SOCAL RC, are listed below in Table 4-1, along with their estimated abundance, regulatory status, and seasonal occurrence. Occurrence maps are provided in Appendix B. As discussed previously in Section 1.6.2.2, the North Pacific right whale (Eubalaena japonica), Steller sea lion (Eumetopias jubatus), and killer whale (Orcinus orca) Southern Resident Stock are considered to be extralimital and are not expected to be in the SOCAL RC (DoN 2005). Navy activities in the SOCAL RC will have no affect on these listed species.

Detailed biology of SOCAL RC ESA-listed marine mammals is contained in Appendix A.

Table 4-1: Abundance, Status, and Seasonal Occurrence of ESA-Listed Marine Mammals under NMFS Jurisdiction in Southern California Waters

Common Name (*Scientific Name*)	Abundance (CV)	ESA Status	Occurrence	Season	
				May-Oct	Nov-Apr
Blue whale *(Balaenoptera musculus)*	1,186 (0.19)	E	Seasonal	Yes	No
Fin whale *(Balaenoptera physalus)*	3,281 (0.25)	E	Resident	Yes More	Yes Less
Humpback whale *(Megaptera novaeangliae)*	1,396 (0.15)	E	Seasonal	Yes	No
Sei whale *(Balaenoptera borealis)*	43 (0.61)	E	Rare	Unknown	Unknown
Sperm whale *(Physeter macrocephalus)*	2,265 (0.34)	E	Resident	Yes More	Yes Less
Guadalupe fur seal *(Arctocephalus townsendi)*	7,408	T	Rare	Unknown	Unknown
Source: Carretta et al. 2007a, 2007b					

5 EFFECTS ON LISTED SPECIES

5.1 INVERTEBRATES

5.1.1 White Abalone (Haliotis sorenseni)

Most training activities in the southern California (SOCAL) Range Complex (RC) are not likely to affect white abalone because those activities would occur outside the habitat of this species. Some training activities, however, could affect the species because they occur in or adjacent to white abalone habitat, and result in objects entering or being placed in that habitat. These activities include sonobuoy testing and use, chaff and flare fallout to the water, mine training exercises, and installation and maintenance of new hydrophones and cables in the Shallow Water Training Range (SWTR) extensions (onshore and offshore).

5.1.1.1 Sonobuoys

Sonobuoys are tested in the San Clemente Island (SCI) Underwater Range (SCIUR) on the northeastern side of SCI. This area is located immediately adjacent to SCI, and extends 5 nautical miles (nm) (9 kilometers [km]) offshore. Within this area, sonobuoys are tested seaward of the 3,000-foot (ft) (914-meter [m]) depth contour (approximately 1.5 miles [mi] [2.4 km] offshore). Sonobuoys that fail to function properly are recovered (approximately five percent). The other sonobuoys are scuttled and sink to the bottom. Based on the current directions and operational procedure of scuttling the test sonobuoys while they are still over deep water, none of the sonobuoys are expected to sink in the white abalone habitat at the northern end of the island.

The probability of a sonobuoy sinking to the bottom on or immediately adjacent to a white abalone is very remote because of the sparse distribution of white abalone and the likelihood that the sonobuoys would be scuttled far from abalone habitat. Modeling and laboratory testing have shown that the concentrations of potentially toxic chemical components (lead, copper, and silver) of the seawater batteries used in sonobuoys released during operation and scuttling are below the maximum levels allowed in California's *Ocean Plan* (California Environmental Protection Agency and State Water Resources Control Board 2001). These chemicals are further diluted by oceanic currents. The other components of the sonobuoys sink to the bottom in depths where white abalones do not occur. The slow release of chemicals during the corrosion of the sonobuoy debris is also well below toxic levels. These metals are not likely to accumulate in the attached algae on which white abalone feed because the metals are released away from the nearshore areas where these algae grow and dilution by oceanic currents would keep concentrations too low for accumulation to levels that could be toxic to white abalone.

5.1.1.2 Chaff and Flares

Both chaff and flares are used during aircraft training exercises. Chaff is an aluminum-coated glass fiber designed to reflect radar. These fibers are generally 25.4 microns in diameter (including the aluminum coating) and are cut into dipoles 0.3 to 2.0 inches (in) (0.7 to 5 centimeters [cm]) long. The fibers are coated with Neofat 18 (90 percent stearic acid and 10 percent palmitic acid) to minimize clumping of the fibers when the chaff is ejected. The chemical components of chaff are shown in Table 5-1. All of the components of the aluminum coating are present in seawater in trace amounts, except magnesium, which is present at 0.1 percent. The stearic acid coating is biodegradable and nontoxic (Toxicology Information Network 1993). The potential for chaff to accumulate in white abalone habitat and then for an individual abalone to come in contact with a chaff fiber is very low. Chemicals leached from the chaff would be diluted by the surrounding seawater, reducing the potential for them to be present in concentrations that could affect organisms. Such low-intensity use over hundreds of square nautical miles would have no effect on white abalone populations.

Flares are used over water during training. They are composed of magnesium pellets that burn quickly at very high temperatures, leaving ash, end caps, and pistons. Laboratory leach tests of flare pellets and residual ash in synthetic seawater found barium in the pellet tests while boron and chromium were found in the ash tests. The alkalinity (pH) of the test water was raised in both tests.

Ash from flares would be dispersed over the water surface and then settle out. Most of the flares are used in the Shore Bombardment Area (SHOBA) and a few (less than 100) are used in the Electronic Combat Range. Only a small portion (less than 2 percent) of SHOBA has white abalone habitat. Dispersed flare ash would not alter water chemistry in white abalone habitat because only small amounts would fall within its habitat. Chemicals would leach from the ash while it was settling through the water column, and after it reached the bottom. Any chemicals leaching from the particles after they reached the bottom would be dispersed by currents. As a result, flare ash would have no effect on white abalone. Dud flares that fall into the ocean could land in white abalone habitat, but their density would be very low, given the large area in which flares are used, the small amount of white abalone habitat in that area, and the low expected frequency of duds within the total number used.

Table 5-1: Chaff Chemical Composition

COMPONENT	PERCENT BY WEIGHT
Glass Fibers	
Silicon dioxide (SiO_2)	52-56
Alumina (Al_2O_3)	12-16
Calcium oxide (CaO) & Magnesium oxide (MgO)	15-25
Boron oxide (B_2O_3)	8-13
Sodium oxide (Na_2O) & Potassium oxide (K_2O)	1-4
Iron oxide (Fe_2O_3)	1 or less
Aluminum Coating	
Aluminum (Al)	99.45 min
Silicon (Si) + Iron (Fe)	0.55 max
Copper (Cu)	0.05 max
Manganese (Mn)	0.05 max
Magnesium (Mg)	0.05 max
Zinc (Zn)	0.05 max
Vanadium (V)	0.05 max
Titanium (Ti)	0.03 max
Others	0.03 max

Sources: Military Specification R-6034b; Aluminum Association, Inc.

5.1.1.3 Mine Training

During mine training exercises, inert mine shapes are dropped from aircraft into specific Mine Training Ranges (MTRs) along the western and southern sides of SCI. The baseline use of mine shapes is 86 per year, and that would increase to 91 under the Proposed Action. However, 22 of the mine shapes are recovered, and that number would increase to 24 under the Proposed Action. The unrecovered shapes are inert materials that sink to the bottom. The four MTRs overlap white abalone habitat where they are over water less than 197 ft (60 m) deep. This habitat includes the northern and eastern sides of MTR1, the eastern side of MTR2, the China Point area of the China Point range, and the northwestern corner (near China Point) of the Pyramid Head range. The number of mine shapes that could be dropped within white abalone habitat in each training range is shown in Table 5-2. The density of white abalone at SCI is

estimated to be one per hectare (nine / million ft^2) by the National Marine Fisheries Service (NMFS) in its Fiscal Year 2001 Annual Report. Adult white abalones live on rock surfaces that are at various angles, and they may be within crevices or on the sides of rocks, where they would be less likely to be hit by falling objects. The mine shapes are made of inert materials, and would not affect water quality or have direct toxic effects if abalone were to come in contact with the mine shapes.

Table 5-2: Mine Shapes per Year in White Abalone Habitat

LOCATION	MINE SHAPES (#)		
	Baseline	Proposed Action	Difference
MTR1	43	46	3
MTR2	17	18	1
China Point + Pyramid Head	18	18	1
Notes: Calculated based on 50 percent deployed to MTR1, 20 percent to MTR2, and 10 percent each to China Point and Pyramid Head			

5.1.1.4 Hydrophones in Shallow Water Extensions

Installation of additional acoustic sensors in the nearshore and offshore shallow water extensions could directly affect white abalone along the western side of SCI and on Tanner Bank. A junction box that is approximately 8 square feet (ft^2) (0.7 square meters [m^2]) wide would be attached to the bottom at a depth (59 to 89 ft [18 to 27 m]) accessible to divers for maintenance. A trunk cable would be laid on the sea floor along the western side of SCI to the new junction box near China Point, then across deep water to near the high point on Tanner Bank, where a second junction box would be installed. An array of smaller cables (approximately 12 per junction box) would radiate out from the junction box into deeper water. Each of the smaller cables would have about 20 sensors, all at depths below 197 ft (60 m). The trunk cable along SCI would cross potential white abalone habitat wherever the route would be at depths of 66 to 197 ft (20 to 60 m). The cable is unlikely to come in contact with white abalone due to their sparse distribution and the narrow linear path of the cable. If the cable were to come in contact with any abalone, however, physical abrasion caused by the cable could interfere with feeding or otherwise stress the individual. The same would apply to the smaller cables leading to the sensors where they pass through white abalone habitat. The density of white abalone is higher at Tanner Bank, estimated at five per hectare by the NMFS, thus increasing the potential for interaction with the sensor cables at that location.

5.1.1.5 Summary of Potential Effects

In summary, based on the detailed examination of the effects of sonobuoys, chaff and flares, inert mine shapes, and hydrophones, the Proposed Action may affect, but is not likely to adversely affect, white abalone populations in the SOCAL RC.

5.1.2 Black Abalone

Most training activities in the SOCAL RC would not affect black abalone because those activities would occur outside of the habitat of this species. A few of the training activities, however, could affect the species because they occur in black abalone habitat and could damage habitat. These activities include Naval Surface Fire Support (NSFS) and Insertion/Extraction.

NSFS operations involve surface ships firing at surface targets in fire support areas in SHOBA. Impacts from NSFS could include damage to rocky intertidal and subtidal habitat. Fire Support Area (FSA) II is located in China Cove, and has some rocky near-shore habitat (e.g., China Point) interspersed with sandy habitats. An estimated 1.5 percent of shells fired fell short and entered the water during the baseline year.

An unknown number of these shells may have detonated near rocky habitats, and destroyed the substrate and associated organisms (e.g., surfgrass, algae, and invertebrates). No data are available on the extent of impacts, but they are predicted to affect areas on the order of 10s to 100s of square feet, denuding the substrate, or breaking rocks to create new unoccupied surfaces. It is not known if black abalone are present in FSA II but, given the dramatic decline in black abalone populations due to Withering Syndrome and results from island-wide intertidal surveys that documented no abalone at 11 locations around SCI (Department of the Navy [DoN] 2007), black abalone probably are not present in FSA II.

Landing Combat Rigid Rubber Craft (CRRCs), used for insertions and extractions, would cause minimal disturbance to the shoreline. Fuel and oil could be spilled from the CRRC's engines and affect black abalone, but any releases would be very small. Given the low probabilities of black abalone being present at the exercise location and of a spill occurring, effects on black abalone from insertion / extraction operations appear unlikely.

In summary, based on the detailed examination of the effects of NSFS and Insertion/Extraction activities, the Proposed Action may affect, but is not likely to adversely affect, black abalone populations in the SOCAL RC.

5.2 SEA TURTLES

Four species of sea turtles occur off the coast of California: loggerhead (*Caretta caretta*), eastern Pacific green (*Chelonia agassizi*), olive ridley (*Lepidochelys olivacea*), and leatherback (*Dermochelys coriacea*). These species all are listed as either Endangered or Threatened under the Endangered Species Act (ESA). None of the four species is known to nest on southern California beaches. Due to the primarily oceanic distributions of the leatherback, loggerhead, and olive ridley turtles off southern California, the southwestern portion of the SOCAL RC is designated as an area of primary occurrence for all sea turtle species (DoN 2005); however, their presence within the SOCAL OPAREAs is considered rare. Another area of primary occurrence is southern San Diego Bay, adjacent to the SOCAL RC, due to the year-round prevalence of green turtles in those waters near the warm water outflow of a power plant. No density estimates are available for sea turtles in the action area. The potential occurrence of sea turtles is discussed by species in Section 4.2.

5.2.1 Acoustic Effects

The impacts of active sonar on sea turtles are estimated primarily on the basis of the hearing sensitivities of each species. While there are no established criteria for harm or harrassment under the ESA, the potential exists for physiological effects, such as temporary or permananet threshold shifts, and this potential can be used as a criterion for evaluating active sonar effects. Similarly, behavioral responses to acoustic sources can be used to evaluate species responsiveness to acoustic sources.

Extrapolation from human and marine mammal data to turtles is inappropriate given the morphological differences between the auditory systems of mammals and turtles. However, the measured hearing threshold for green turtles (Ridgway et al 1969) (and by extrapolation, at least the olive ridley and loggerhead) is only slightly lower than the maximum levels to which these three species could be exposed. This hearing sensitivity data can be used to analyze potential effects. Noise sources in the frequency range of Navy sonar will be compared with the hearing sensitivity of sea turtles to evaluate potential effects.

5.2.1.1 High-Frequency Active Sonar

Sea turtles hear in the range of 30 to 2,000 Hz, with best sensitivity between 200 to 800 Hz (Ridgway et al. 1969; Lenhardt 1994), which is well below the range of high-frequency (>10 kHz) sound sources that may be used in the SOCAL RC. An acoustical source with a frequency so far from the acoustic sensitivity range would not cause a temporary or permanent threshold shift in any species. Given the lack

of audiometric information in leatherback turtles, the potential for temporary threshold shifts must be classified as unknown, but would likely follow those of other sea turtles. Therefore, no threshold shifts in green, olive ridley, loggerhead, or leatherback turtles are expected. A detailed analysis of high-frequency active sonar sources thus is not carried forward in this analysis.

5.2.1.2 Mid-Frequency Active Sonar (MFAS)

Studies indicate that the auditory capabilities of sea turtles are centered in the low-frequency range (<1,000 Hertz [Hz]). Ridgway et al. (1969) found that green turtles exhibit maximum hearing sensitivity between 300 and 500 Hz, and speculated that the turtles had a useful hearing span of 60–1,000 Hz. (However, there was some response to strong vibrational signals at frequencies down to the lowest one tested—30 Hz.). Bartol et al. (1999) tested the response of juvenile loggerhead turtles to brief, low-frequency broadband clicks, and brief tone bursts at four frequencies from 250 to 1,000 Hz. They demonstrated that loggerheads hear well between 250 and 1,000 Hz; within that frequency range, the turtles were most sensitive at 250 Hz.

A recent study on the effects of airguns on sea turtle behavior also suggests that sea turtles are most likely to respond to low-frequency sounds (McCauley et al. 2000). Green and loggerhead sea turtles will avoid air-gun arrays at 2 km and at 1 km, with received levels of 166 dB re 1 µPa and 175 dB re 1 µPa, respectively (McCauley et al. 2000). The sea turtles' response was consistent: above a level of about 166 dB re 1 µPa, the turtles noticeably increased their swimming activity. Above 175 dB re 1 µPa, their behavior became more erratic, possibly indicating that the turtles were agitated (McCauley et al. 2000).

The mid-frequency active sonar with the lowest operating frequency operates at a center frequency of 3.5 kHz. Sea turtles hear in the range of 30 to 2,000 Hz, with best sensitivity between 200 to 800 Hz (Ridgway et al. 1969; Lenhardt 1994), which is well below the center operating frequency of the sonar. Hearing sensitivity even within this optimal hearing range is apparently low because threshold detection levels in water are relatively high at 160 to 200 dB re 1 µPa-m (Lenhardt 1994), which is only slightly lower than the operating levels of the sonar. A temporary threshold shift would not occur at such a small margin over threshold in any species. Therefore, no threshold shifts in green, olive ridley, or loggerhead turtles are expected. Given the lack of audiometric information, the potential for temporary threshold shifts among leatherback turtles must be classified as unknown but would likely follow those of other sea turtles.

Even if sea turtles were able to sense the sonar output, it is unlikely that any physiological stress leading to endocrine and corticosteroid imbalances over the long term (allostatic loading) would result (McEwen and Lashley 2002). An example of plasma hormone responses to stress was described by Jessop et al. (2002) for breeding adult male green turtles. Using capture/restraint as a stressor, they found a smaller corticosterone response and significant decreases in plasma androgen for breeding migrant males compared to nonbreeding males. These responses were highly correlated with the relatively poorer body condition and body length of the migrant breeders compared to nonmigrant and premigrant males. While this study illustrates the complex relationship between stress/physiological state and plasma hormone responses, these kinds of effects from mid-frequency active sonar in the SOCAL RC are unlikely for sea turtles.

Any potential role of long-range acoustical perception in sea turtles has not been studied and is unclear at this time. The concept of sound masking is difficult, if not impossible, to apply to sea turtles. Although low-frequency hearing has not been studied in many sea turtle species, most of those that have been tested, exhibit low audiometric and behavioral sensitivity to low-frequency sound. If there were a potential for MFAS to increase masking effects for sea turtles, it would be expected to be minimal. Active sonar will not significantly harm sea turtles.

Active ASW sonar events may total several hours; however, the actual "pings" of the sonar signal may only occur several times a minute because the ASW operators must listen for the return echo of the sonar

ping before another ping is transmitted. Thus, acoustic sources used during ASW exercises in the action area are unlikely to affect sea turtles, most notably when directly compared to the hearing abilities of these species.

5.2.2 Explosives and Munitions

Ordnance cannot be released and explosives cannot be detonated until the target area is determined to be clear. Operations are halted immediately if cetaceans, pinnipeds, or sea turtles are observed in the target area. Operations are delayed until the animal clears the target area. All observers are in continuous communication to be able to immediately halt operations. The exercise can be altered, as necessary, to obtain a clear target area. If the area cannot be cleared, the operation is canceled.

5.2.2.1 Underwater Detonations

Approach

Criteria and thresholds for estimating the impacts on sea turtles from a single underwater detonation event were determined during the environmental assessments for the two Navy ship-shock trials: the *Seawolf Final EIS* (DoN 1998) and the *Churchill Final EIS* (DoN 2001). In the analysis of the effects of explosions on marine mammals and sea turtles conducted by the Navy for the *Churchill* EIS, analysts compared the injury levels reported by the best of these experiments to the injury levels that would be predicted using the modified Goertner method, and found them to be similar (DoN 2001, Goertner 1982). The criteria and thresholds for injury and harassment are summarized in Table 5-3.

The criterion for non-injurious harassment is temporary threshold shift (TTS), which is a temporary, recoverable, loss of hearing sensitivity (NMFS 2001; DoN 2001). The criterion for TTS is 182 decibels (dB) referenced to 1 square micropascal-second (μPa^2-s) maximum Energy Flux Density Level (EL) level in any 1/3-octave band at frequencies >100 Hz for sea turtles. There is a second criterion for estimating TTS threshold: 12 pounds per square inch (psi) peak pressure. Navy policy is to use the 23 psi criterion for explosive charges less than 2,000 pounds (lb) (909 kilograms [kg]) and the 12 psi criterion for explosive charges larger than 2,000 lb (909 kg). It was introduced to provide a safety zone for TTS when the explosive or the animal approaches the sea surface (for which case the explosive energy is reduced but the peak pressure is not reduced).

Two criteria are used for injury: onset of slight lung hemorrhage and 50 percent eardrum (tympanic membrane [TM]) rupture. These criteria are considered indicative of the onset of injury. The threshold for onset of slight lung injury is calculated for a small animal (a dolphin calf weighing 27 lb [12 kg]), and is given in terms of the "Goertner modified positive impulse," indexed to 13 psi-millisecond (ms) (DoN 2001). This threshold is conservative because the positive impulse needed to cause injury is proportional to animal mass and, therefore, larger animals require a higher impulse to cause the onset of injury. The threshold for TM rupture corresponds to a 50 percent rate of rupture (i.e., 50 percent of animals exposed to the level are expected to suffer TM rupture); this threshold is stated in terms of an EL value of 205 dB re 1 μPa^2-s. The criterion indicates that TM rupture is not necessarily a serious or life-threatening injury, but is a useful index of possible injury that is well correlated with measures of permanent hearing impairment (e.g., Ketten 1998 indicates a 30 percent incidence of permanent threshold shift [PTS] at the same threshold).

Table 5-3: Criteria and Acoustic Thresholds for Underwater Detonation Impacts on Sea Turtles and Marine Mammals

	Criterion	Threshold
Level A Harassment		
Mortality	Onset of Severe Lung Injury	Goertner Modified Positive Impulse Indexed to 31 psi-ms

Injury	Tympanic membrane rupture	50% rate of rupture; 205 dB re 1 µPa2-s (Energy Flux Density)
	Onset of slight lung injury	Goertner Modified Positive Impulse Indexed to 13 psi-ms
Level B Harassment		
Non-Injury	Temporary Threshold Shift (TTS)	182 dB re 1 μPa^2-s (Energy Flux Density) in any 1/3-octave band at frequencies above 100 Hz for all toothed whales (e.g. sperm whales, beaked whales); above 10 Hz for all baleen whales
Dual Criteria	Onset Temporary Threshold Shift	23 psi peak pressure level (for small explosives)
psi-ms = pounds per square inch-milliseconds, μPa^2-s = squared micropascal-second		

The criterion for mortality for marine mammals used in the *Churchill Final EIS* is "onset of severe lung injury." This criterion is conservative because it corresponds to a 1 percent chance of mortal injury, and yet any animal experiencing onset severe lung injury is counted as a lethal exposure. The threshold is stated in terms of the Goertner (1982) modified positive impulse with value "indexed to 31 psi-ms." The Goertner approach depends on propagation, source/animal depths, and animal mass in a complex way, so the actual impulse value corresponding to the 31-psi-ms index is a complicated calculation. Again, to be conservative, the *Churchill* analysis used the mass of a calf dolphin (at 27 lb [12 kg]), so that the threshold index is 30.5 psi-ms.

The lead time to set up and clear the impact area before an event using explosives takes place may be 30 minutes to several hours. There will, therefore, be a long period of area monitoring before any detonation or live-fire event begins. Ordnance cannot be released until the target area is determined to be clear. Operations are immediately halted if sea turtles are observed within the target area. Operations are delayed until the animal clears the target area. These practices lower the risk of harming sea turtles.

Results

There are no sea turtle nesting sites on the islands in the SOCAL RC. No density estimates exist for sea turtles in the Proposed Action area, but sea turtle densities are known to be low. No criteria have been established for harm or harassment. Leatherback and olive ridley turtles likely would not occur in or near Northwest Harbor or Horse Beach Cove, because they are pelagic species.

Little is known about the effects of underwater detonations on sea turtles. Analysis of data on the propogation effects of underwater detonations in very shallow water indicates that such detonations would not adversely affect the annual recruitment or survival of any sea turtle species or stock. NSW in-water demolitions training and Extended Echo Ranging (EER)/Improved Extended Echo Ranging (IEER) sonobuoy detonations are unlikely to encounter sea turtles, because of the relatively small number of such exercises and the mitigation measures described in Section 6.

5.2.2.2 GUNEX, BOMBEX, MISSILEX, NSFS, AND SINKEX

The weapons used in most live-fire exercises pose little risk to whales, seals, or sea turtles. Both 0.50-caliber machine guns and close-in weapons systems exclusively fire non-explosive ammunition. The same rationale applies to larger weapons firing inert ordnance for training exercises - these rounds pose a risk only at the point of impact.

The weapons used in most missile and live fire exercises pose little risk to sea turtles unless they were to be near the surface at the point of impact. Machine guns (0.50 caliber) and the close-in weapons systems

(anti-missile systems) exclusively fire non-explosive ammunition. The same applies to larger weapons firing inert ordnance for training exercises - these rounds pose a risk only at the point of impact. The probability of an inert round coming in contact with a sea turtle at the point of impact is negligible. Target area clearance procedures will reduce the potential for affecting a sea turtle such that adverse effects on sea turtles from missile and live fire exercises will be highly unlikely.

Ordnance use during major exercises will be similar to those described under SOCAL RC training operations. Due to the clearance requirements for underwater detonations and live fire events, sea turtles will not be within the area and therefore adverse effects are not anticipated.

Missile and target launches may harass sea turtles but, if so, numbers would be very small because of their distribution, the very small area of potential effects, and the relative small number of low-level missile and target launches. Annual rates of adult survival likely would not be reduced, and recruitment would not be affected. Missile and target launches will not likely adversely affect any sea turtle species.

Sea turtles are much less abundant than marine mammals in the SOCAL RC. Considering that and the very low probability of injury to a marine mammal, falling debris and shock waves from inert munitions and target impacts on the water surface will have no effect on sea turtle species.

In summary, ordnance impacts may affect, but are not likely to adversely affect, threatened or endangered sea turtles known to inhabit the proposed action area.

5.2.2.3 IEER/EER

IEER sonobuoy detonations may harm or harass sea turtles but, if so, numbers would be very small because of their distribution, the relatively small number of exercises and the mitigation measures described in Section 6. Annual rates of adult survival likely would not be reduced, and recruitment would not be affected. Planned IEER sonobuoy detonations are not likely to adversely affect any sea turtle species.

5.2.3 Ship and Torpedo Collisions

Collisions between vessels and sea turtles are possible, but are unlikely. The Navy's standard operating procedures include a number of measures that will prevent a collision between a naval vessel and a sea turtle (see Section 6). Thus, the combination of the low initial probability of collision with sea turtle and the active attempts to avoid such an event reduces the likelihood of a ship colliding with a sea turtle to an extremely low level. Collisions with vessels will not likely adversely affect sea turtle species.

There is negligible risk that a sea turtle could be struck by a torpedo during ASW training events. This conclusion is based on: (1) a review of ASW torpedo design features, and (2) review of a large number of previous Navy exercise ASW torpedo events. The torpedoes are specifically designed to ignore false targets. Given the relatively small size of sea turtles, there is negligible risk that a turtle could be struck by a torpedo during ASW training events.

Thus, ship and torpedo strikes may affect, but are not likely to adversely affect, threatened and endangered sea turtles known to inhabit the proposed action area.

5.2.4 Entanglement and Ingestion

The entanglement in and ingestion of persistent marine debris threatens the survival of sea turtles in the eastern Pacific Ocean (NMFS and United States (U.S.) Fish and Wildlife Service (USFWS) 1998a). Turtles become entangled in abandoned fishing gear and cannot submerge to feed or surface to breathe; they may lose a limb or attract predators with their struggling. Turtles will also ingest or become entangled in plastics and other buoyant and persistent synthetic debris discarded into the ocean (Balazs 1985; Carr 1987).

The Navy endeavors to recover expended training materials. Notwithstanding those efforts, the recovery of all training debris is not possible, and some may be encountered by sea turtles in the waters of the SOCAL RC. Debris related to military activities that is not recovered generally sinks; the amount that might remain on or near the sea surface is low, and the density of such debris in the SOCAL RC would be very low.

Debris such as sonobuoy floats and parachutes, torpedo parachutes, and missile and target components that float may be encountered by sea turtles in the waters of the SOCAL RC. Entanglement in military-related debris was not cited as a source of injury or mortality for any sea turtle recorded in a large marine mammal and sea turtle stranding database for Californian waters. That is most likely attributable to the relatively low density of military debris that remains on or near the sea surface where it might be encountered by a sea turtle. Parachute and cable assemblies used to facilitate target recovery are collected in conjunction with the target during normal operations. Sonobuoys and flares sink along with the attached parachutes. Range scrap/debris and munition constituents are not likely to adversely affect sea turtles species in the action area.

5.2.4.1 Torpedoes

Control Wires

The MK-48 torpedo uses a control wire that is deployed along the path of the torpedo. The potential for sea turtles to become entangled in this wire is very low. The single-strand wire is very thin, and has a relatively low breaking strength (42 lb [19 kg]). In addition, when the wire is released or broken, it is relatively straight and the physical characteristics of the wire prevent it from tangling. The Navy analyzed the potential for sea turtles to become entangled in torpedo control wires (DoN 1996). The Navy's analysis concluded that the potential for entanglement of sea turtles in torpedo control wires is very low because:

- The control wire is very thin and has a relatively low breaking strength. Except for a chance encounter with the control wire while it was sinking to the sea floor (at an estimated rate of 0.5 ft [0.2 m] per second), a marine animal would only be vulnerable to entanglement if its diving and feeding patterns placed it in contact with the ocean bottom.
- The torpedo control wire is held stationary in the water column by drag forces as it is pulled from the torpedo in a relatively straight line until its length becomes sufficient for it to form a catenary droop (DoN 1996). When the wire is released or broken, it is relatively straight and the physical characteristics of the wire prevent it from tangling, unlike the monofilament fishing lines and polypropylene ropes identified in the entanglement literature (DoN 1996).

Air Launch Accessories

Some torpedo air-launch accessories remain in the marine environment. The potential for sea turtles to ingest or become entangled in these materials has been previously analyzed. Ingestion of pieces of the launch accessories is unlikely because most of those are large and metallic, and will sink rapidly (DoN 1996). Except for a chance encounter as the air launch accessories sink to the bottom, marine animals would only be vulnerable to entanglement or ingestion if their diving and feeding behaviors placed them in contact with the sea floor.

In previous studies, the Naval Ocean Systems Center identified two potential effects of the MK-50 torpedo air launch accessories (Naval Ocean Systems Center 1990). As the air-launch accessories for the MK-46 torpedo are similar in function, materials, and size to those of the MK-50 torpedo, the following potential effects identified by the Naval Ocean Systems Center are applicable to both torpedoes (DoN 1996):

Upon water entry and engine startup, the air stabilizer would be released from the torpedo and sink to the bottom. Bottom currents may cause the air stabilizer canopy to billow, potentially posing an

entanglement threat to marine animals that feed on the bottom. However, the canopy is large and highly visible compared to materials such as gill nets and nylon fishing line in which marine animals may become entangled. Thus, entanglement of marine animals in the canopy or suspension lines would be unlikely.

Non-floating air-launch debris ranges in length from 11 to 44 in. Because of the relatively large size of this debris, the potential risk for ingestion of this debris by marine animals other than bottom-feeding whales would be small.

Flex Hose

The Navy analyzed the potential for the flex hoses to affect sea turtles. The analysis concluded that the potential for entanglement impact of marine animals would be insignificant for reasons similar to those stated for the potential for entanglement by control wires (DoN 1996). Because of its weight, the flex hose would sink to the bottom upon release. Except for a chance encounter with the flex hose while it was sinking to the sea floor, a marine animal would be vulnerable to entanglement only if it's diving and feeding patterns placed it in contact with the bottom. Because of its stiffness, the 250-ft-long flex hose would not form loops that could entangle marine animals.

Expendable Mobile ASW Training Targets (EMATTs)

EMATTs are approximately 5 by 36 inches (in) (12 by 91 centimeters [cm]) and weigh approximately 21 pounds (lb). EMATTs are much smaller than sonobuoys and ADCs. EMATT components will scuttle and sink to the ocean floor and will be covered by sediments over time. The small amount of expended material will be spread over a relatively large area. Because of the small size and low density of the materials, these components would not float on the water surface or remain suspended within the water column. Over time, the materials will accumulate on the ocean floor but, due to ocean currents, the materials will not likely settle in the same area.

In summary, the Navy believes that although its use of torpedoes in training exercises in the SOCAL RC may affect sea turtles, such use is unlikely to adversely affect threatened or endangered sea turtles.

5.2.4.2 Parachutes

Sonobuoys, lightweight torpedoes, Expendable Mobile ASW Training Targets (EMATTs), and other devices deployed from aircraft use nylon parachutes of varying sizes. For example, a typical sonobuoy parachute is about 8 ft in diameter, with nylon suspension lines about 20 ft long. At water impact, the parachute assembly is jettisoned and sinks away from the exercise weapon or target. The parachute assembly could remain on the surface for a short period before sinking to the sea floor. Sonobuoy parachutes are designed to sink within 15 minutes, but the rate of sinking depends upon sea conditions and the shape of the parachute.

Many large sea turtles subsist mainly on jellyfish, and the incidence of plastic bags being found in dead turtles indicates that the turtles may mistake floating plastic bags for jellyfish (Cottingham 1989). Sea turtles also ingest pieces of polystyrene foam, monofilament fishing line, and several other kinds of synthetic drift items. Some ingestion of plastics by marine mammals is known to occur. However, the parachutes used on the SOCAL RC are large in comparison with these animals' normal food items, and would be very difficult to ingest.

Sea turtles are also subject to entanglement in marine debris, particularly anything incorporating loops or rings, hooks and lines, or sharp objects. Entanglement and the eventual drowning of a sea turtle in a parachute assembly would be unlikely, because the parachute would have to land directly on an animal or an animal would have to swim into it before it sinks. The potential for a sea turtle to encounter an expended parachute assembly is extremely low, given the generally low probability of a sea turtle being in the immediate area of deployment. If bottom currents are present, the canopy may billow and pose an entanglement threat to marine animals with bottom-feeding habits. However, the probability of a sea

turtle encountering a parachute assembly on the sea floor and the potential for accidental entanglement in the canopy or suspension lines is considered to be very low.

Overall, the possibility of sea turtles ingesting nylon parachute fabric or being entangled in parachute assemblies is very remote. The Navy believes that, although its use of devices with parachutes in training exercises in the SOCAL RC may affect sea turtles, such use is unlikely to adversely affect threatened or endangered sea turtles.

5.2.4.3 Falling Debris

The probability of a sea turtle being injured by falling debris such as munitions constituents, inert ordnance, or targets is extremely low. The potential for sea turtles to be affected by sound or other energy released by debris contacting the surface of the water is remote.

5.2.4.4 Shallow Water Training Range (SWTR) Installation

Once underway during hydrophone array installation for the SWTR, the larger project vessels would move very slowly during cable installment activities (0 to 2 knots [0 to 3.7 km per hour]), and would not pose a collision threat to sea turtles that may be in the area. Entanglement of marine species is not likely because the rigidity of the cable that is designed to lay extended on the sea floor vice coil easily. Anchor and cable lines would be taut, posing no risk of entanglement or interaction with sea turtles that may be swimming in the area. Once installed on the seabed, the new cable and communications instruments would be equivalent to other hard structures on the seabed, again posing no risk of adverse effect on sea turtles. There are no documented incidents of sea turtle entanglement in a submarine cable during the past 50 years (Norman and Lopez 2002). The project vessels would abide by all appropriate Naval regulations regarding marine species sighting and reporting.

Overall, the possibility of sea turtles being struck or entangled during SWTR installation is very remote. The Navy believes that, although the installation of these facilities may affect sea turtles, such use is not likely to adversely affect threatened or endangered sea turtles.

5.2.4.5 Mining Operations

Mining Operations involve aerial drops of inert training shapes on floating targets. Aircrews are scored for their ability to accurately hit the target. This operation does not involve live ordnance. ,The probability is remote that a marine species would be in the exact spot in the ocean where an inert object is dropped. However, as a conservative measure, initial target points are briefly surveyed from the aircraft prior to inert ordnance drops, to ensure the intended drop area is clear of sea turtles. Thus, while this activity may affect sea turtles, such activity is not likely to adversely affect threatened or endangered sea turtles.

5.2.5 Summary of Effects

This assessment has considered the potential effects of sonar, underwater detonations, explosives and munitions, ship and torpedo collisions, and entanglement or ingestion of training materials on ESA-listed sea turtles in the Proposed Action area. Based on the evaluations presented above, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, ESA-listed sea turtles in the Proposed Action area.

5.3 Marine Mammals

Marine mammals can be affected by acoustic sources and non-acoustic sources (i.e. ship strikes), with sonar and underwater explosives being the primary acoustic concerns. The Navy has conducted, and is continuing to conduct, extensive research on the effects of sound on marine mammals, the modeling of sound effects to marine mammals in areas of Navy operations, and methods of reducing adverse effects through improved detection of marine mammals and sound reduction.

5.3.1 Acoustic Effects

The acoustic abilities of marine mammals are important in communicating with others of their species, navigating, foraging, and avoiding predators. Human activities that affect their hearing could have adverse consequences for their survival and recovery. The approach to estimating the potential acoustic effects of ASW training activities in the SOCAL RC on cetacean species uses methods that were developed for the Navy's Undersea Shallow Water Training Range Draft Oversea Environmental Impact Statement (EIS) / EIS in cooperation with National Oceanographic and Atmospheric Administration (NOAA) (DoN 2005). The methodology includes the following elements:

- Indicators of physiological effects,
- Sound energy measurement units,
- Regulatory framework,
- Physiological thresholds,
- Behavioral thresholds,
- Consideration of exposure duration and masking,
- Applicability of effect thresholds to a range of species, and
- An accepted acoustic effects analytical model.
- This methodology is described in detail in Appendix A.

5.3.1.1 Physiological and Behavioral Effects of Noise

Sound exposure may affect more than one biological trait of a marine mammal. ESA regulations provide guidance on determining effects of noise on marine mammals. Specifically, injuries to the animals should be considered "harm." Behavioral disruption should be considered harassment. This guidance focuses on the traits that must be considered in establishing a biological framework for assessing effects.

The generally accepted biological framework is structured on the basis of the potential physiological and behavioral effects of sound exposure. The range of effects is then evaluated to determine which effects qualify as harm or harassment.

A physiological effect is one in which the "normal" physiological function of the animal is altered in response to sound exposure. Physiological function is any of a collection of processes, ranging from biochemical reactions to mechanical interactions to operation of organs and tissues. A physiological effect may range from a substantial adverse effect (e.g., mortality or serious injury) to lesser effects that define the lower end of the physiological effect range, such as the non-injurious distortion of auditory tissues.

A "behavioral effect" is one in which the "normal" behavior or patterns of behavior of an animal are overtly disrupted in response to an acoustic exposure. Examples of behaviors of concern can be derived from the harassment definitions in the ESA implementing regulations.

The term "normal" is used to qualify distinctions between physiological and behavioral effects. Its use follows the convention of normal daily variation in physiological and behavioral function without the influence of anthropogenic acoustic sources. The following definitions are used:

A physiological effect is a variation in an animal's physiology that results from an anthropogenic acoustic exposure, and exceeds the normal daily variation in physiological function.

A behavioral effect is a variation in an animal's behavior or behavior patterns that results from an anthropogenic acoustic exposure, and exceeds the normal daily variation in behavior, but which arises through normal physiological process (it occurs without an accompanying physiological effect).

The definitions of physiological effect and behavioral effect used here are specific to this BA, and should not be confused with more global definitions used in the field of biology.

Some physiological effects can be expected to cause subsequent behavioral effects. For example, a marine mammal that suffers a severe injury could alter its diving or foraging to the degree that its variation in these behaviors is outside the range that is considered to be normal for the species. If a physiological effect is accompanied by a behavioral effect, the overall effect is characterized as a physiological effect; physiological effects take precedence over behavioral effects with regard to their ordering. This approach provides the most conservative ordering of effects with respect to severity, provides a rational approach to dealing with the overlap of the definitions, and avoids circular arguments.

The severity of physiological effects generally decreases with decreasing sound exposure or increasing distance from the sound source. The same generalization does not consistently hold for behavioral effects because they do not depend solely on the received sound level. Behavioral responses also depend on an animal's learned responses, innate response tendencies, motivational state, the pattern of the sound exposure, and the context in which the sound is presented. To provide a tractable approach to predicting acoustic effects, however, this analysis assumes that the severities of behavioral effects also decrease with decreasing sound exposure or increasing distance from the sound source.

5.3.1.2 Harm and Harassment

Categorizing potential effects as either physiological or behavioral effects allows them to be related to the definitions of harm and harassment. For military readiness activities, harm includes any act that injures or has the significant potential to injure a marine mammal or marine mammal stock in the wild. Injury, defined in previous rulings (NOAA 2001; 2002), is the destruction or loss of biological tissue. The destruction or loss of biological tissue will alter a physiological function to a degree that exceeds the normal daily physiological variation of the intact tissue. For example, increased localized histamine production, edema, production of scar tissue, activation of clotting factors, or white blood cell response may be expected following an injury. All injury is qualified here as a physiological effect and, to be consistent with prior actions and rulings (NOAA 2001). All injuries (slight to severe) are considered harm for the purposes of the ESA.

For military readiness activities, harassment is defined as "any act that disturbs or is likely to disturb a marine mammal or marine mammal stock by causing disruption of natural behavioral patterns including, but not limited to, migration, surfacing, nursing, breeding, feeding, or sheltering to a point where such behaviors are abandoned or significantly altered." Both physiological and behavioral effects may cause harassment.

5.3.1.3 Auditory Tissues as Indicators of Physiological Effects

Exposure to continuous noise may cause a variety of physiological effects in mammals. For example, exposure to very high sound levels may affect the visual system, vestibular system, and internal organs (Ward 1997). Exposure to high-intensity, continuous sounds of sufficient duration may injure the lungs and intestines (Dalecki et al. 2002). Sudden, intense sounds may elicit a "startle" response and may be followed by an orienting reflex (Ward 1997; Jansen 1998). The primary physiological effects of sound, however, are on the auditory system (Ward 1997).

The mammalian auditory system consists of the outer ear, middle ear, inner ear, and central nervous system. Sound waves are transmitted through the outer and middle ears to fluids within the inner ear. The inner ear contains delicate electromechanical hair cells that convert the fluid motions into neural impulses that are sent to the brain. The hair cells within the inner ear are the most vulnerable to over-stimulation by noise exposure (Yost 1994).

Very high sound levels may rupture the eardrum or damage the small bones in the middle ear (Yost 1994). Lower-level exposures may cause permanent or temporary hearing loss; such an effect is called a

noise-induced threshold shift, or simply a threshold shift (TS) (Miller 1974). A TS may be either permanent, in which case it is called a PTS, or temporary, in which case it is called a TTS. Still lower exposures may result in auditory masking, which may interfere with an animal's ability to hear other concurrent sounds.

Because the tissues of the ear appear to be the most susceptible to the physiological effects of sound and TSs tend to occur at lower exposures than other more serious auditory effects, PTS and TTS are used here as the biological indicators of physiological effects. Since masking (without a resulting TS) is not associated with abnormal physiological function, it is not considered a physiological effect, but rather a potential behavioral effect.

Navy activities in the SOCAL RC that generate underwater noise or overpressure include ASW, missile exercise and testing, live fire (e.g., 5-in guns) operations, aerial bombardment, and underwater detonations. The noise does not constitute a long-term physical alteration of the water column or bottom topography, however, because the occurrences are of limited duration and are intermittent in time. Surface vessels associated with the activities are present for a limited duration and are intermittent as well.

The endangered species that may be affected by implementing the SOCAL RC activities include the blue whale (*Balaenoptera musculus*), fin whale (*Balaenoptera physalus*), humpback whale (*Megaptera novaeangliae*), sei whale (*Balaenoptera borealis*), sperm whale (*Physeter macrocephalus*), and the Guadalupe fur seal (*Arctocephalus townsendi*). The effects of mid-frequency sonar and underwater detonations on these species were modeled. The representative modeling areas, sound sources, model assumptions, acoustic and oceanographic parameters, underwater sound propagation and transmission models, and diving behavior of modeled species are described in detail in Appendix A.

Every active sonar operation has the potential to harass marine animals in the neighboring waters. The number of animals exposed to potential harassment in any such action is dictated by the propagation field and the manner in which the sonar is operated (i.e., source level, depth, frequency, pulse length, directivity, platform speed, repetition rate). Protective measures that will be implemented during the proposed activities would reduce the potential for marine mammal exposures to sonar

5.3.1.4 Effects on Listed Species

The following sections discuss the annual exposure of ESA-listed species to sonar and to underwater detonations from all proposed SOCAL RC Exercises. The exposure numbers and discussion of effects do not take mitigation measures into account. Mitigation measures implemented during the ASW or Underwater Detonation Exercises will reduce the potential for marine mammal exposures. For each species, the likelihood of detection is given, based on systematic line-transect surveys (Barlow 2006) but the actual ability to detect marine mammals will depend upon the sea state at the time of observation. The number of sonar hours, dipping sonar, and sonobuoys used per year for the various sonar sources included in the Proposed Action, and upon which the analysis is based, are presented in Table 5-4.

Table 5-4: Annual Sonar Hours and Sources for the Proposed Action

ACTIVITY	SONAR HOURS			SONAR EVENTS (number)		
	SQS 53 C	SQS 56 C	Total	AN/AQS-22 Dip	SSQ-62 Sonobuoy Deployments	MK-48 Torpedo Events
Major Exercise (8/yr)	1,045	261	1,306	337	2,255	11
Sustainment Exercise (2/yr)	85	21	106	45	171	3

IAC II (4/yr)	244	61	305	407	511	3
ULT, Coordinated Events & Maintenance	603	151	754	1,930	1319	70
Total	**1,977**	**494**	**2,471**	**2,719**	**4,255**	**87**

Blue Whale (Balaenoptera musculus)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates 523 blue whales will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be 127 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. One blue whale would be exposed to sound levels that could cause PTS.

Given the large size (up to 98 ft [30 m]) of individual blue whales (Leatherwood *et al.* 1982), pronounced vertical blow, and aggregation of approximately two to three animals in a group (probability of track line detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003), it is very likely that lookouts would detect a group of blue whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar; therefore, blue whales that migrate into the operating area would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large blue whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that blue whales were exposed to mid-frequency sonar, the anatomical information available on blue whales suggests that they are not likely to hear mid-frequency (1 kHz–10 kHz) sounds (Ketten 1997). There are no audiograms of baleen whales, but blue whales tend to react to anthropogenic sound below 1 kHz (e.g., seismic air guns), and most of their vocalizations are also in that range, suggesting that they are more sensitive to low frequency sounds (Richardson *et al.* 1995; Croll 2002). Based on this information, if they do no hear these sounds, they are not likely to respond physiologically or behaviorally to those received levels.

Underwater Detonations

Without taking Navy clearance procedures into account, modeling indicates there would two exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and one exposure to impulsive sound or pressures from underwater detonations that would cause slight or severe physical injury (Table 5-6).

Conclusion

Based on the model results, behavioral patterns, acoustic abilities of blue whales, results of past training exercises, and the implementation of mitigation measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, blue whales.

Fin Whale (Balaenoptera physalus)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates 113 fin whales will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be 23 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No fin whales would be exposed to sound levels that could cause PTS.

Given the large size (up to 78 ft [24m]) of individual fin whales (Leatherwood *et al.* 1982), pronounced vertical blow, mean aggregation of three animals in a group (probability of trackline detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003) it is very likely that lookouts would detect a group of fin whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, fin whales in the vicinity of operations would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large fin whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that fin whales are exposed to mid-frequency sonar, the anatomical information available on fin whales suggests that they are not likely to hear mid-frequency (1 kHz–10 kHz) sounds (Richardson *et al.* 1995; Ketten 1997). Fin whales primarily produce low frequency calls (below 1 kHz) with source levels up to 186 dB re 1μPa at 1 m, although it is possible they produce some sounds in the range of 1.5 to 28 kHz (review by Richardson *et al.* 1995; Croll *et al.* 2002). There are no audiograms of baleen whales, but they tend to react to anthropogenic sound below 1 kHz, suggesting that they are more sensitive to low frequency sounds (Richardson *et al.* 1995). Based on this information, if they do no hear these sounds, they are not likely to respond physiologically or behaviorally to those received levels.

In the St. Lawrence estuary area, fin whales avoided vessels with small changes in travel direction, speed and dive duration, and slow approaches by boats usually caused little response (MacFarlane 1981). Fin whales continued to vocalize in the presence of boat sound (Edds and MacFarlane 1987). Even though any undetected fin whales transiting the SOCAL RC may exhibit a reaction when initially exposed to active acoustic energy, field observations indicate the effects would not cause disruption of natural behavioral patterns to a point where such behavioral patterns would be abandoned or significantly altered.

Underwater Detonations

Without taking Navy clearance procedures into account, modeling indicates there would one exposure to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury and one exposure that would cause severe injury (Table 5-6).

Conclusion

Based on the model results, behavioral patterns, acoustic abilities of fin whales, results of past SOCAL RC training, and the implementation of procedure mitigation measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, fin whales.

Humpback Whale (Megaptera novaeangliae)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates 14 humpback whales will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be two exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No humpback whales would be exposed to sound levels that could cause PTS.

Given the mitigation measures detailed in Section 6, most ASW exercises take place in offshore waters and with the knowledge of the nearshore areas of humpback whale breeding aggregations, the Navy would likely avoid those nearshore areas regularly used by breeding humpback. This makes it is unlikely that mother calf pairs would be disturbed to the point of separation or the cessation of reproductive behaviors.

Given the large size (up to 53 ft [16m] of individual humpback whales (Leatherwood *et al.* 1982), and pronounced vertical blow, it is very likely that lookouts would detect humpback whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, humpback whales that are present in the vicinity of ASW operations would be detected by visual observers reducing the likelihood of exposure, such that effects would be discountable.

There are no audiograms of baleen whales, but they tend to react to anthropogenic sound below 1 kHz, suggesting that they are more sensitive to low frequency sounds (Richardson *et al.* 1995). Based on this information, if they do not hear these sounds, they are not likely to respond physiologically or behaviorally to those received levels, such that effects would be insignificant. A single study suggested that humpback whales responded to mid-frequency sonar (3.1-3.6 kHz re 1 μPa^2-s) sound (Maybaum 1989). The hand held sonar system had a sound artifact below 1,000 Hz which caused a response to the control playback (a blank tape) and may have affected the response to sonar (i.e. the humpback whale responded to the low frequency artifact rather than the mid-frequency active sonar sound). Humpback whales responded to small vessels (often whale watching boats) by changing swim speed, respiratory rates and social interactions depending on proximity to the vessel and vessel speed, with reponses varying by social status and gender (Watkins *et al.* 1981; Bauer 1986; Bauer and Herman 1986). Animals may even move out of the area in response to vessel noise (Salden 1988). Humpback whale mother-calf pairs are generally in the shallow protected waters. ASW mid-frequency active sonar activities takes place through out the extensive SOCAL RC but the areas inhabited by humpback whales is represents only a small portion of the SOCAL RC. Frankel and Clark (2000; 2002) reported that there was only a minor response by humpback whales to the Acoustic Thermometry of Ocean Climate sound source and that response was variable with some animals being found closer to the sound source during operation.

Underwater Detonations

Without taking Navy clearance procedures into account, modeling indicates there would be no exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight or severe physical injury (Table 5-6).

Conclusion

Based on the model results, behavioral patterns, acoustic abilities of humpback whales, results of past training, and the implementation of procedure mitigation measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, humpback whales.

Sei Whale (*Balaenoptera borealis*)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates no sei whales will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be no exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No sei whales would be exposed to sound levels that could cause PTS.

Given the large size (up to 53 ft [16m]) of individual sei whales (Leatherwood *et al.* 1982), pronounced vertical blow, aggregation of approximately three animals (probability of trackline detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003), it is very likely that lookouts would detect a group of sei whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, sei whales that migrate into the operating area would be detected

by visual observers. Implementation of mitigation measures and probability of detecting a large sei whale reduces the likelihood of exposure, such that effects would be discountable.

There is little information on the acoustic abilities of sei whales or their response to human activities. The only recorded sounds of sei whales are frequency modulated sweeps in the range of 1.5 to 3.5 kHz (Thompson *et al.* 1979) but it is likely that they also vocalized at frequencies below 1 kHz as do fin whales. There are no audiograms of baleen whales but they tend to react to anthropogenic sound below 1 kHz suggesting that they are more sensitive to low frequency sounds (Richardson *et al.* 1995). Sei whales were more difficult to approach than were fin whales and moved away from boats but were less responsive when feeding (Gunther 1949).

Underwater Detonations

Without taking Navy clearance procedures into account, modeling indicates there would be no exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight or severe physical injury (Table 5-6).

Conclusion

Based on the model results, behavioral patterns, acoustic abilities of sei whales, results of past training, and the implementation of procedure mitigation measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, sei whales.

Sperm Whales (*Physeter macrocephalus*)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates 118 sperm whales will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be 19 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. One sperm whale would be exposed to sound levels that could cause PTS.

Given the large size (up to 56 ft [17m]) of individual sperm whales (Leatherwood *et al.* 1982), pronounced blow (large and angled), mean group size of approximately seven animals (probability of trackline detection = 0.87 in Beaufort Sea States of 6 or less; Barlow 2003; 2006), it is very likely that lookouts would detect a group of sperm whales at the surface. Sperm whales can make prolonged dives of up to two hours making detection more difficult but passive acoustic monitoring can detect and localize sperm whales from their calls (Watwood *et al.* 2006). Additionally, mitigation measures call for continuous visual observation during operations with active sonar; therefore, sperm whales that migrate into the operating area would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large sperm whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that sperm whales are exposed to mid-frequency sonar, the information available on sperm whales exposed to received levels of active mid-frequency sonar suggests that the response to mid-frequency (1 kHz to 10 kHz) sounds is variable (Richardson *et al.* 1995). While Watkins *et al.* (1985) observed that sperm whales exposed to 3.25 kHz to 8.4 kHz pulses interrupted their activities and left the area, other studies indicate that, after an initial disturbance, the animals return to their previous activity. During playback experiments off the Canary Islands, André *et al.* (1997) reported that foraging whales exposed to a 10 kHz pulsed signal did not exhibit any general avoidance reactions. When resting at the surface in a compact group, sperm whales initially reacted strongly but then ignored the signal completely (André *et al.* 1997).

Underwater Detonations

Without consideration of clearance procedures, modeling indicates there would one exposure to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury (Table 5-6).

Conclusion

Based on the model results, behavioral patterns, acoustic abilities of sperm whales, results of past training, and the implementation of procedure protective measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, sperm whales.

Guadalupe fur Seal (*Arctocephalus townsendi*)

Mid-Frequency Active Sonar

The risk function and Navy post-modeling analysis estimates 911 Guadalupe fur seals will exhibit behavioral responses NMFS will classify as harassment under the MMPA (Table 5-5). Modeling also indicates there would be 321 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No Guadalupe fur seals would be exposed to sound levels that could cause PTS.

Underwater Detonations

Without taking Navy clearance procedures into account, modeling indicates there would two exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and one exposure to impulsive sound or pressures from underwater detonations that would cause slight physical injury and no exposures that would cause severe injury or mortality (Table 5-6).

Conclusion

Guadalupe fur seals dive for short periods and often rest on the surface between foraging bouts (Gallo 1994) making them easier than whales to detect. Based on the model results, behavioral patterns, acoustic abilities of Guadalupe fur seals, results of past training, and the implementation of procedure mitigation measures presented in Section 6, the Navy finds that the proposed SOCAL RC training events may affect, but are not likely to adversely affect, Guadalupe fur seals.

Summary

Mid-Frequency Active Sonar

Based on analytical modeling results (Table 5-5), six endangered marine mammal species occurring in the SOCAL RC may be exposed to acoustic energy that could result in TTS or behavioral modification, including the blue whale, fin whale, humpback whale, sei whale, sperm whale, and Guadalupe fur seal. Modeling results indicate the potential for one annual PTS exposure each for the blue whale and sperm whale. Implementation of mitigation measures would further reduce the potential for TTS exposures. Based on this analysis, the Navy concludes that underwater noise from SOCAL RC ASW operations may affect, but is not likely to adversely affect, the blue whale, fin whale, humpback whale, sei whale, sperm whale, and Guadalupe fur seal.

Underwater Detonations

Based on analytical modeling results (Table 5-5), and without taking Navy clearance procedures into account, four marine mammals, the blue whale, fin whale, sperm whale, and Guadalupe fur seal, may be exposed to impulsive noise or pressure that could result in TTS or behavioral modification. One

endangered marine mammal species occurring within the SOCAL RC, the blue whale, may be exposed to impulsive noise or pressure that could result in injury.

Table 5-5: Proposed Action Annual Sonar Exposures

SPECIES	ANNUAL SONAR EXPOSURES (DB)		
	Level B		Level A
	Dose Response 141-153 (µPa SPL)	TTS 195-215 (re 1 µPa^2-s)	PTS >215 (re 1 µPa^2-s)
Blue whale	523	127	1
Fin whale	113	23	0
Humpback whale	14	2	0
Sei whale	0	0	0
Sperm whale	118	19	1
Guadalupe fur seal	911	321	0

Based on these results, the Navy concludes that underwater impulse noise or pressure from SOCAL RC training activities may affect, but is not likely to adversely affect, blue whale, fin whale, humpback whale, sei whale, sperm whale, and Guadalupe fur seal. Mitigation measures would be implemented to prevent exposure of marine mammals to impulsive sound or sound pressures from underwater detonations that would cause injury.

Table 5-6: Proposed Action Annual Underwater Detonation Exposures

SPECIES	ANNUAL DETONATION EXPOSURES		
	Level B	Level A	
	TTS 182 dB / 23 psi	50% TM Rupture 203 dB or Slight Lung Injury 13 dB-ms	Onset Massive Lung Injury or Mortality 31dB-ms
Blue whale	2	1	0
Fin whale	1	0	0
Humpback whale	0	0	0
Sei whale	0	0	0
Sperm whale	1	0	0
Guadalupe fur seal	2	1	0

5.3.2 Explosives and Munitions

As part of the required clearance before an exercise, the target area must be inspected visually (from vessels and aircraft) and determined to be clear. The required clearance zones at the target areas, exercises within controlled ranges, and the effects of explosives and munitions are the same as those for sea turtles.

5.3.2.1 Torpedoes

A negligible risk exists that a marine mammal could be struck by a torpedo during ASW training activities. This conclusion is based on (1) review of torpedo design features, and (2) review of a large number of previous naval exercise ASW torpedo activities. The acoustic homing programs of torpedoes are designed to detect either the mechanical sound signature of the submarine or active sonar returns from its metal hull with large internal air volume interface. The torpedoes are specifically designed to ignore

false targets. As a result, their homing logic does not detect or recognize the relatively small air volume associated with the lungs of marine mammals. They do not detect or home to marine mammals.

The Navy has conducted exercise torpedo activities since 1968. At least 14,322 exercise torpedo runs have been conducted since 1968. No instances of a marine species strike by an exercise torpedo have been recorded or reported. Every exercise torpedo activity is monitored acoustically by on-scene range personnel listening to range hydrophones positioned on the ocean floor in the immediate vicinity of the torpedo activity. After each torpedo run, the recovered exercise torpedo is thoroughly inspected for any damage. The torpedoes then go through an extensive production-line refurbishment process for re-use. This production line has stringent quality control procedures to ensure that the torpedo will safely and effectively operate during its next run. Since these exercise torpedoes are frequently used against manned Navy submarines, this post activity inspection process is thorough and accurate. Inspection records and quality control documents are prepared for each torpedo run. This post exercise inspection is the basis that supports the conclusion of negligible risk of marine mammal strike. The probability of direct strike of torpedoes associated with SOCAL RC training is negligible, and therefore torpedo exercises will have no effect on ESA-listed marine mammals.

5.3.2.2 Gunfire

SINKEXs and several other SOCAL training activities include surface ship gunfire. Although fired above the deck, energy from 5"/54 caliber Naval gunfire can propagate into the water from the muzzle blast, through the hull, and from the shell traveling supersonically along its trajectory. Firing of the deck gun produces a shock wave in air that propagates away from the muzzle in all directions, including toward the air/water surface. Effects of greatest concern due to this shock wave are the peak pressure, impulse, and noise transfer from air into water because the species of concern here spend almost all of their time underwater. The design of naval ships is such that the muzzle does not protrude over the side of the ship; therefore, energy traveling directly down is reflected off of the deck. The blast wave impinging on the water will undergo spherical spreading until it reaches the side of the ship. The blast wave diffracts around the ship structure and the blast wave will be less than the source when it enters the water. Much of the blast energy that does reach the water's surface is reflected back into the air if the incident angle is greater than 13.7° (critical angle) from the perpendicular (Urick, 1983).

Direct measurements of shock wave pressures and acoustic energy were made below the 5"/54 caliber gun while firing (Naval Surface Warfare Center 2000; Yagla and Stiegler, 2003). The impulse of the blast wave transferred across the air-sea interface was measured at approximately 4.3 psi-msec, whereas potentially harmful levels are greater than 13 psi-msec at shallow depths. Calculated peak SPL approximately 10 m below the gun muzzle at the air-sea interface was between 195 and 205 dB re:1μPa, and 100 m down-range, near the surface, the peak SPL was calculated to be lower than 186 dB re 1mPa (Pater 1981; Yagla 1986; Yagla and Stiegler 2003). The greatest EFD level in the 1/3 octave above 10 Hz was calculated for a point directly below the muzzle as 190 dB re:1mPa^2-s and drops below 182 dB re 1mPa^2-s at 30 m underwater.

A gun blast also sends energy through the ship structure that can enter the water and propagate away from the ship. This effect was also investigated in conjunction with the measurement of 5" gun blasts described above (Naval Surface Warfare Center, 2000; Yagla and Stiegler 2003b). The structure-borne component of the energy, when measured in the water, consisted of low-level oscillations that preceded the main pulse from the air blast impinging upon the water. The component of energy transmitted through the ship to the water for a typical round was found to be about six percent of that from the air blast impinging on the water, as discussed above. Noise transmitted from the gun through the hull into the water was therefore judged to be insignificant during the study and is not analyzed further.

5.3.2.3 Shell Sonic Boom

The sound generated by a shell in flight at supersonic speeds above the water is transmitted into the water in much the same way as a muzzle blast. During a study of the bow shock environment from five-inch and 16-inch gun projectiles, the highest in-air SPL was measured at 145.1 dB re: 20 mPa , with the preponderance of noise at SPLs between 90 and 120 dB re: 20 mPa (Pater, 1981; Miller, 1991). The initial boom of the shell, once it has left the barrel, has a peak pressure in the water nearest the gun barrel of 195 dB re: 1 mPa (roughly 0.8 psi). The calculated 1/3 octave band EFD level containing the most energy above 10 Hz from a single shell is 180 dB re: 1 mPa^2-s.

If the shell is fired horizontally, the traveling shell transmits those pressures and energy along its trajectory in air with essentially the same noise levels reaching the air-water interface along the path of the shell. A typical line of flight initially increases in altitude until it reaches the midpoint of the trajectory, at which point the altitude decreases as the shell nears the target. The underwater noise levels would decrease logarithmically from the initial levels mentioned above as the shell height increases above the water surface. The region of underwater noise influence from a single traveling shell is relatively small, diminishes quickly as the shell gains altitude, and is of brief duration. Additionally, watch standers observe waters surrounding the ship to ensure that marine animals are not nearby (see Section 6.2). Therefore, noise from the sonic boom of the traveling shell is not likely to adversely affect marine mammals.

Noise produced during gunfire may disturb animals near the ship. Because the noise from shooting at the target dissipates rapidly, no significant disruption of behavior is expected from 5"/54 caliber and 76-mm gunfire. Even though gunfire noise may prove to be a source of annoyance, the duration is relatively brief and the severity of its effects would be insignificant. Injury from the shock wave produced during 5"/54 caliber and 76-mm naval gunfire is not likely because in-water impulses at ranges close to the muzzle are well below those found to be harmful at shallow depths. Additionally, temporary effects, such as those to the auditory system, are not likely because the region of noise influence from a single shot is relatively small and watchstanders observe waters surrounding the ship to ensure that marine animals are not nearby the ship. Therefore, muzzle blast noise is not likely to adversely affect ESA-listed marine mammals.

5.3.2.4 On-Target Explosions

Detonation of ordnance within a target, such as one used for a SINKEX, can send sound energy into the water via two paths. The first path is internal, through the ship, and the second path is external, via the air. In the spaces where the detonation occurs, the pressure may be large enough to deform and rupture nearby bulkheads, transferring energy directly through the hull into the water. For sufficiently large charges, failure of the weather bulkhead can result in the formation of a large hole through which shock wave energy can exit into the atmosphere and subsequently into the water.

As the products of the explosion expand away from the point of detonation, a strong shock wave moves radially away through the ship. When the shock wave impinges on a surface, such as decks and bulkheads, it causes dishing, buckling, and collapsing (Charles 1990; Anonymous 2004). The plating moves impulsively away from the impact point, displacing air in adjoining spaces. Through sequential plate deformation and air motion, the effects of the explosion are transmitted through the ship, eventually deforming the hull and transmitting a sound wave that moves away from the ship through the water. Each transfer of energy from air to steel and steel to air involves losses of energy due to impedance mismatches of the mediums and the mechanical deformation of steel. For example, the transfer of energy from steel to air is very inefficient with approximately 0.01 percent of the energy transmitted through the steel-air interface (Yagla 2003). After several transfers through the ship, the energy will transfer into the water. The coefficient for energy transfer from steel to water is better than that of steel to air, but is still relatively inefficient at about 10 percent. During one analysis of an explosive charge set within a Navy

vessel, there was a factor of less than 10 -17 fraction of the initial energy transferred from detonation within a compartment to the water via the hull. Analysts described the transfer of energy into the water as "miniscule" (Yagla 2003).

When the high-pressure detonation products expand, a breech can be created in the hull or the hole through which the ordnance entered can be expanded. The failure is so sudden that the products of detonation drive a shock wave through the hole and exit into the surrounding atmosphere. Energy transfer via the breech in the weather surface is influenced by proximity of the detonation to it (Yagla 2003). For example, more energy is transferred into the water by explosions nearer the weather surface than those deeper inside of the ship. However, even a detonation directly above the water surface can be 1000 times less hazardous than a similar charge below the surface (Goertner 1978); therefore, effects reduce substantially as the explosion location moves within the ship. A considerable amount of the total energy is absorbed by the ship in the form of heat and deformation of steel plating described above. A fraction of the total energy released by the detonation exits through the hole and impinges upon the water, but is completely reflected with no transfer of energy if the incident angle is greater than critical (13.7 degree), a phenomenon known as acoustic cut off (Urick 1983). Finally, a 3-dB loss results from the insertion of the shock wave into the water further reducing energy transfer from initial levels (Yagla 2003).

When the two paths for noise energy from on-target detonations were considered, only insignificant amounts of energy were found to enter the water as noise. Therefore, blast waves and noise energy generated by on-target detonations were found to have no effect on ESA-listed marine mammals.

5.3.2.5 MK48 and Aerial Bomb Explosive Fragments

Blast injuries from exploding warheads may be caused by the entrance of propelled fragments into the body when very close to the explosion (Phillips and Richmond 1990; Stuhmiller et al., 1990). A study was conducted about the behavior of propelled fragments using MK 82 bombs detonated at various water depths (O'Keeffe and Young 1984; Swisdak Jr. and Montaro 1992). The MK 82 ballistic bomb has a warhead roughly equivalent in Net Explosive Weight (NEW) as the MK 48 ADCAP torepdo, and therefore is comparable. When the MK 82 was exploded at a depth of 12 m (39.84 ft), no fragments were seen escaping the water, indicating that they all traveled in plumes underwater extending about 30 m (98.4 ft) (Swisdak Jr. and Montaro 1992). Fragments from the underwater explosion were larger than those produced during in-air blasts and decelerated rapidly through the water (O'Keeffe and Young 1984; Swisdak Jr. and Montaro 1992). The torpedo explosion is also somewhat obstructed by the surfaced target, which shields the upwardly moving fragments. Therefore, the possibility that propelled fragments would physically impact an animal near the target is negligible at all test sites given the small footprint and Navy protective measures.

5.3.3 Military Expended Material

Marine mammals are subject to entanglement in expended materials, particularly anything incorporating loops or rings, hooks and lines, or sharp objects. Most documented cases of entanglements occur when whales encounter the vertical lines of fixed fishing gear. This section analyzes the potential effects of expended materials on marine mammals

The Navy endeavors to recover expended training materials. Notwithstanding those recovery efforts, the recovery of all training debris is not possible, and some may be encountered by marine mammals in the waters of the SOCAL RC. Debris related to military activities that is not recovered generally sinks; the amount that might remain on or near the sea surface is low, and the density of such debris in the SOCAL RC would be very low. Types of training debris that might be encountered include: parachutes of various types (e.g., those employed by personnel or on targets, flares, or sonobuoys); torpedo guidance wires,

torpedo "flex hoses;" cable assemblies used to facilitate target recovery; sonobuoys; and Expendable Mobile Acoustic Training Target s (EMATT). The following discussion addresses categories of debris.

5.3.3.1 Sonobuoys

A sonobuoy is approximately 13 centimeters (cm) (5 inches [in]) in diameter, 1 meter (m) (3 feet [ft]) long, and weighs between 6 and 18 kilograms (kg) (14 and 39 pounds [lb]), depending on the type. In addition, aircraft-launched sonobuoys deploy a nylon parachute of varying sizes, ranging from 0.15 to 0.35 square meters (m^2) (1.6 to 3.8 square feet [ft^2]). The shroud lines range from 0.30 to 0.53 m (12 to 21 in) in length and are made of either cotton polyester with a 13.6-kg (30-lb) breaking strength or nylon with a 45.4-kg (100-lb) breaking strength. All parachutes are weighted with a 0.06-kg (2-ounce) steel material weight, which causes the parachute to sink from the surface within 15 minutes. At water impact, the parachute assembly, battery, and sonobuoy will sink to the ocean floor where they will be buried into its soft sediments or land on the hard bottom where they will eventually be colonized by marine organisms and degrade over time. These components are not expected to float at the water surface or remain suspended within the water column. Over time, the amount of materials will accumulate on the ocean floor. However, the active sonar activities using sonobuoys will not likely occur in the same location each time. Additionally, the materials will not likely settle in the same area due to ocean currents.

5.3.3.2 Parachutes

Aircraft-launched sonobuoys, flares, torpedoes, and EMATTs deploy nylon parachutes of varying sizes. At water impact, the parachute assembly is expended and sinks, as all of the material is negatively buoyant. Some components are metallic and will sink rapidly. Entanglement and the eventual drowning of a marine mammal in a parachute assembly would be unlikely, since such an event would require the parachute to land directly on an animal, or the animal would have to swim into it before it sinks. The expended material will accumulate on the ocean floor and will be covered by sediments over time, remaining on the ocean floor and reducing the potential for entanglement. If bottom currents are present, the canopy may billow (bulge) and pose an entanglement threat to marine animals with bottom-feeding habits; however, the probability of a marine mammal encountering a submerged parachute assembly and the potential for accidental entanglement in the canopy or suspension lines is considered to be unlikely.

5.3.3.3 Torpedoes

The Mk-48 torpedo will be used during active sonar activities. These devices are approximately 19 ft (580 cm) long and 21 in (53 cm) in diameter. Mk-48 torpedoes, when used in a non-detonation exercise mode, are typically recovered. An assortment of air launch accessories, all of which consist of non-hazardous materials, would be expended into the marine environment during air launching of Mk-46 or Mk-54 torpedoes, which are lightweight torpedoes. Depending on the type of launch craft used, Mk-46 launch accessories may be comprised of a protective nose cover, suspension bands, air stabilizer, release wire, and propeller baffle (DoN 1996). Mk-54 air launch accessories may be comprised of a nose cap, suspension bands, air stabilizer, sway brace pad, arming wire, and fan stock clip (DoN 1996). Upon completion of an M6-46 EXTORP run, two steel-jacketed lead ballast weights are released to lighten the torpedo, allowing it to rise to the surface for recovery. Each ballast weighs 37 lb (16.8 kg) and sinks rapidly to the bottom. In addition to the ballasted Mk-46 EXTORPs, Mk-46 REXTORPs launched from maritime patrol aircraft (MPA) must also be ballasted for safety purposes. Ballast weights for these REXTORPs are similarly released to allow for missile recovery. Ballasting the Mk-46 REXTORP for MPA use requires six ballasts, totaling 180 lb (82 kg) of lead

5.3.3.4 Torpedo Guidance Wires

Torpedoes are equipped with a single-strand guidance wire, which is laid behind the torpedo as it moves through the water. The guidance wire is a maximum of 0.11 cm (0.043 in) in diameter and composed of a very fine thin-gauge copper-cadmium core with a polyolefin coating. The tensile breaking strength of the

wire is a maximum of 19 kg (42 lb) and can be broken by hand. Up to 28 km (15 miles [mi]) of wire is deployed during a run, which will sink to the sea floor at a rate of 0.15 meters per second (m/sec) (0.5 feet per second [ft/sec]). At the end of a training torpedo run, the wire is released from the firing vessel and the torpedo to enable torpedo recovery. The wire sinks rapidly and settles on the ocean floor. Guidance wires are expended with each exercise torpedo launched. The Navy (DoN 1996) analyzed the potential entanglement effects of torpedo control wires on sea turtles. The Navy analysis concluded that the potential for entanglement effects will be low for the following reasons, which apply also to potential entanglement of marine mammals:

- The guide wire is a very fine, thin-gauge copper-cadmium core with a polyolefin coating. The tensile breaking strength of the wire is a maximum of 19 kg (42 lb) and can be broken by hand. Except for a chance encounter with the guide wire while it was sinking to the sea floor (at an estimate rate of 0.2 m [0.5 ft] per second), a marine animal would be vulnerable to entanglement only if its diving and feeding patterns place it in contact with the bottom.
- The torpedo control wire is held stationary in the water column by drag forces as it is pulled from the torpedo in a relatively straight line until its length becomes sufficient for it to form a chain-like droop. When the wire is cut or broken, it is relatively straight and the physical characteristics of the wire prevent it from tangling, unlike the monofilament fishing lines and polypropylene ropes identified in the entanglement literatures.

While it is possible that a marine mammal would encounter a torpedo guidance wire as it sinks to the ocean floor, the likelihood of such an event is considered remote, as is the likelihood of entanglement after the wire has descended to and rests upon the ocean floor.

Given the low potential probability of marine mammal entanglement with guidance wires, the potential for any harm or harassment to these species is extremely low. Therefore, the torpedo guidance wires associated with SOCAL activities will also have no effect on ESA-listed marine mammal species

5.3.3.5 Torpedo Flex Hoses

The flex hose protects the torpedo guidance wire and prevents it from forming loops as it leaves the torpedo tube of a submarine. Improved flex hoses or strong flex hoses will be expended during torpedo exercises. DoN (1996) analyzed the potential for the flex hoses to affect sea turtles. This analysis concluded that the potential entanglement effects to marine animals will be insignificant for reasons similar to those stated for the potential entanglement effects of control wires:

- Due to weight, flex hoses will rapidly sing to the bottom upon release. With the exception of a chance encounter with the flex hose while it was sinking to the sea floor, a marine mammal would be vulnerable to entanglement only if its diving and feeding patterns placed it in contact with the bottom.
- Due to its stiffness, the 250-ft-long flex hose will not form loops that could entangle marine mammals.

Therefore, there will be no significant impact to marine mammals resulting from interactions with torpedo flex hoses during AFAST activities within territorial waters. In addition, there will be no significant harm to marine mammals or ESA-listed marine species resulting from interactions with torpedo flex hoses.

5.3.3.6 Targets

The Navy uses the EMATT and the MK-30 acoustic training targets (recovered), sonobuoys and exercise torpedoes during ASW sonar training exercises. EMATTs are approximately 5 by 36 inches (in) (12 by 91 centimeters [cm]) and weigh approximately 21 pounds (lb). EMATTs are much smaller than sonobuoys and ADCs. Given the small sized of EMATTs and coupled with the low probability that an

animal would occur at the immediate location of deployment and reconnaissance, little potential exists for a direct strike.

EMATTs, their batteries, parachutes, and other components will scuttle and sink to the ocean floor and will be covered by sediments over time. In addition, the small amount of expended material will be spread over a relatively large area. Due to the small size and low density of the materials, these components are not expected to float at the water surface or remain suspended within the water column. Over time, the amount of materials will accumulate on the ocean floor, but due to ocean currents, the materials will not likely settle in the same area.

5.3.3.7 Other Falling Expendable Material

Marine mammals are widely dispersed in the SOCAL RC, so the probability of injury to a marine mammal from falling debris such as munitions constituents, inert ordnance, or targets is very low. The probability of negative interaction from direct strike, sound, or other energy by expendable material is remote.

5.3.3.8 Summary

Entanglement in or strikes by military expended materials were not cited as sources of injury or mortality for any marine mammals recorded in a large marine mammal and sea turtle stranding database for California waters. Expended materials are highly unlikely to affect marine mammal species in the SOCAL RC. Thus, these materials are not likely to adversely affect marine mammals.

5.3.4 Ship Traffic

5.3.4.1 Ship Strikes

Collisions with commercial and Navy ships can wound or kill cetaceans. The most vulnerable marine mammals are those that spend extended periods at the surface to restore the oxygen levels in their tissues after deep dives (e.g., sperm whale). In addition, some baleen whales, such as the northern right whale and fin whale, swim slowly and seem generally unresponsive to ship sound, so they are more susceptible to ship strikes (Nowacek et al. 2004). Smaller marine mammals (for example, Pacific white-side dolphins and common dolphins) move quickly through the water, and are often seen riding the bow waves of large ships. Marine mammals may respond to vessels by avoiding them or and by changing their dive pattern (NRC 2003).

The Navy has adopted mitigation measures that reduce the potential for collisions with surfaced marine mammals and sea turtles (See Chapter 6). These standard operating procedures include: (1) use of lookouts trained to detect all objects on the surface of the water, including marine mammals; (2) reasonable and prudent actions to avoid the close interaction of Navy assets and marine mammals; and (3) maneuvering to keep away from any observed marine mammal. Based on these standard operating procedures, collisions with marine mammals are not expected. Thus Navy ship transits may affect, but are not likely to adversely affect, marine mammals.

5.3.4.2 Ship Noise

Marine mammals react to vessel-generated sounds in a variety of ways. Some respond negatively by retreating or engaging in antagonistic responses while other animals ignore the stimulus altogether (Watkins 1986; Terhune and Verboom 1999). Most studies have ascertained the short-term response to vessel sound and vessel traffic (Watkins et al. 1981; Baker et al. 1983; Magalhães et al. 2002); however, the long-term implications of ship sound on marine mammals are largely unknown (NMFS 2007b). Anthropogenic sound, especially around regional commercial shipping hubs has increased in the marine environment over the past 50 years (Richardson, et al. 1995; Andrew et al. 2002; NRC 2003; Hildebrand 2004; NRC 2005). This sound increase can be attributed primarily to increases in vessel traffic as well as

sound from other human sources (Richardson, et al. 1995; NRC 2005). NRC (2005) has a thorough discussion of both human and natural underwater sound sources.

Given the current ambient sound levels in the southern California marine environment, the amount of sound contributed to Navy vessels under the Proposed Action is very low. In addition, Navy ships - unlike commercial vessels - are purposely designed and engineered for the lowest underwater acoustic signature possible within the limits of current naval shipbuilding technology. The goal of ship-silencing technology is to limit the amount of sound a Navy vessel radiates that could be used by a potential adversary for detection. Given these factors, exposed marine mammals exhibit either no reaction or only a short-term reaction, and would not experience any long-term consequences from ship sound. Thus Navy ship noises may affect, but are not likely to adversely affect, marine mammals.

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6 MITIGATION MEASURES

6.1 SEA TURTLES

A comprehensive suite of protective measures and standard operating procedures is implemented by the Navy to reduce impacts on marine mammals also serves to mitigate potentialimpacts on sea turtles. In particular, training personnel and watchstanders, establishing turtle-free exclusion zones for underwater detonations of explosives, and pre- and post-exercise surveys, all serve to reduce or eliminate the potential impacts of Navy activities on sea turtles that may be in the area. These measures are discussed below in Section 6.2.

6.2 MARINE MAMMALS

Effective training in the southern California (SOCAL) Range Complex (RC) dictates that ship, submarine, and aircraft participants utilize their sensors and exercise weapons to their optimum capabilities as required by the mission. The Navy recognizes that such use could cause behavioral disruption of some marine mammal species in the vicinity of an exercise. Although any disruption of natural behavioral patterns is not likely to be to a point where such behavioral patterns are abandoned or significantly altered, this Chapter presents the Navy's mitigation measures, outlining steps that would be implemented to protect marine mammals and federally Endangered Species Act (ESA) listed species during operations. These mitigation measures have been standard operating procedures for unit level anti-submarine warfare (ASW) training since 2004. In addition, the Navy coordinated with the National Marine Fisheries Service (NMFS) to further develop measures for protection of marine mammals during the period of the National Defense Exemption (NDE), and those mitigations for mid-frequency active sonar are detailed in this Section. This Chapter also presents a discussion of other measures that have been considered and rejected because they are either: (1) not feasible; (2) present a safety concern; (3) provide no known or ambiguous mitigation benefit; or (4) impact the effectiveness of the required ASW training military readiness activity.

A Letter of Instruction, Mitigation Measures Message or Environmental Annex to the Operational Order will be issued prior to each exercise to further disseminate the personnel training requirement and general marine mammal mitigation measures including monitoring and reporting. The Navy will continue to fund marine mammal research as outlined below.

The Navy has developed and implemented a comprehensive suite of measures intended to mitigate the potential effects of its activities on marine mammals. The Navy's current mitigation and protective measures are discussed below.

6.2.1 General Maritime Measures

6.2.1.1 Personnel Training – Watchstanders and Lookouts

The use of shipboard lookouts is a critical component of all Navy protective measures. Navy shipboard lookouts (also referred to as "watchstanders") are highly qualified and experienced observers of the marine environment. Their duties require that they report all objects sighted in the water to the Officer of the Deck (e.g., trash, a periscope, marine mammals, sea turtles) and all disturbances (e.g., surface disturbance, discoloration) that may be indicative of a threat to the vessel and its crew. There are personnel serving as lookouts on station at all times (day and night) when a ship or surfaced submarine is moving through the water.

- All commanding officers, executive officers, lookouts, officers of the deck, junior officers of the deck, maritime patrol aircraft aircrews, and AWS/MIW helicopter crews will complete the

NMFS-approved Marine Species Awareness Training (MSAT) by viewing the Navy MSAT digital versatile disk (DVD). All bridge watchstanders/lookouts will complete both parts one and two of the MSAT; part two is optional for other personnel. This training addresses the lookout's role in environmental protection, laws governing the protection of marine species, Navy stewardship commitments and general observation information to aid in avoiding interactions with marine species.

- Navy lookouts will undertake extensive training to qualify as a watchstander in accordance with the Lookout Training Handbook (Naval Education Training [NAVEDTRA] 12968-B).
- Lookout training will include on-the-job instruction under the supervision of a qualified, experienced watchstander. Following successful completion of this supervised training period, lookouts will complete the Personal Qualification Standard Program, certifying that they have demonstrated the necessary skills (such as detection and reporting of partially submerged objects). Personnel being trained as lookouts can be counted among those listed in measure #5 below as long as supervisors monitor their progress and performance.
- Lookouts will be trained in the most effective means to ensure quick and effective communication within the command structure to facilitate implementation of protective measures if marine species are spotted.

6.2.1.2 Operating Procedures & Collision Avoidance

- Prior to major exercises, a Letter of Instruction, Mitigation Measures Message or Environmental Annex to the Operational Order will be issued to further disseminate the personnel training requirement and general marine species protective measures.
- Commanding Officers will make use of marine species detection cues and information to limit interaction with marine species to the maximum extent possible consistent with safety of the ship.
- While underway, surface vessels will have at least two lookouts with binoculars; surfaced submarines will have at least one lookout with binoculars. Lookouts already posted for safety of navigation and man-overboard precautions may be used to fill this requirement. As part of their regular duties, lookouts will watch for and report to the officer of the deck the presence of marine mammals and sea turtles.
- On surface vessels equipped with a multi-function active sensor, pedestal mounted "Big Eye" (20x10) binoculars will be properly installed and in good working order to assist in the detection of marine mammals and sea turtles in the vicinity of the vessel.
- Personnel on lookout will employ visual search procedures employing a scanning methodology in accordance with the Lookout Training Handbook (NAVEDTRA 12968-B).
- After sunset and prior to sunrise, lookouts will employ Night Lookouts Techniques in accordance with the Lookout Training Handbook. (NAVEDTRA 12968-B)
- While in transit, naval vessels will be alert at all times, use extreme caution, and proceed at a "safe speed" so that the vessel can take proper and effective action to avoid a collision with any marine animal and can be stopped within a distance appropriate to the prevailing circumstances and conditions.
- When whales have been sighted in the area, Navy vessels will increase vigilance and take reasonable and practicable actions to avoid collisions and activities that might result in close interaction of naval assets and marine mammals. Actions may include changing speed or direction and are dictated by environmental and other conditions (e.g., safety, weather).

- Naval vessels will maneuver to keep at least 460 meters (m) (1,500 feet [ft]) away from any observed whale and avoid approaching whales head-on. This requirement does not apply if a vessel's safety is threatened, such as when change of course will create an imminent and serious threat to a person, vessel, or aircraft, and to the extent vessels are restricted in their ability to maneuver. Restricted maneuverability includes, but is not limited to, situations when vessels are engaged in dredging, submerged operations, launching and recovering aircraft or landing craft, minesweeping operations, replenishment while underway and towing operations that severely restrict a vessel's ability to deviate course. Vessels will take reasonable steps to alert other vessels in the vicinity of the whale.
- Where feasible and consistent with mission and safety, vessels will avoid closing to within 200-yard (yd) of sea turtles and marine mammals other than whales (whales addressed above).
- Floating weeds and kelp, algal mats, clusters of seabirds, and jellyfish are good indicators of sea turtles and marine mammals. Therefore, increased vigilance in watching for sea turtles and marine mammals will be taken where these are present.
- Navy aircraft participating in exercises at sea will conduct and maintain, when operationally feasible and safe, surveillance for marine species of concern as long as it does not violate safety constraints or interfere with the accomplishment of primary operational duties. Marine mammal detections will be immediately reported to assigned Aircraft Control Unit for further dissemination to ships in the vicinity of the marine species as appropriate where it is reasonable to conclude that the course of the ship will likely result in a closing of the distance to the detected marine mammal.
- All vessels will maintain logs and records documenting training operations should they be required for event reconstruction purposes. Logs and records will be kept for a period of 30 days following completion of a major training exercise.

6.2.2 Measures for Specific Training Events

6.2.2.1 Mid-Frequency Active Sonar Operations

General Maritime Mitigation Measures: Personnel Training

- All lookouts onboard platforms involved in ASW training events will review the NMFS-approved Marine Species Awareness Training material prior to use of mid-frequency active sonar.
- All Commanding Officers, Executive Officers, and officers standing watch on the Bridge will have reviewed the MSAT material prior to a training event employing the use of mid-frequency active sonar.
- Navy lookouts will undertake extensive training to qualify as a watchstander in accordance with the Lookout Training Handbook (NAVEDTRA 12968-B).
- Lookout training will include on-the-job instruction under the supervision of a qualified, experienced watchstander. Following successful completion of this supervised training period, lookouts will complete the Personal Qualification Standard program, certifying that they have demonstrated the necessary skills (such as detection and reporting of partially submerged objects). This does not forbid personnel being trained as lookouts from being counted as those listed in previous measures so long as supervisors monitor their progress and performance.
- Lookouts will be trained in the most effective means to ensure quick and effective communication within the command structure to facilitate implementation of mitigation measures if marine species are spotted.

General Maritime Mitigation Measures: Lookout and Watchstander Responsibilities

- On the bridge of surface ships, there will always be at least three people on watch whose duties include observing the water surface around the vessel.
- All surface ships participating in ASW Exercises will, in addition to the three personnel on watch noted previously, have at all times during the exercise at least two additional personnel on watch as marine mammal lookouts.
- Personnel on lookout and officers on watch on the bridge will have at least one set of binoculars available for each person to aid in the detection of marine mammals.
- On surface vessels equipped with mid-frequency active sonar, pedestal mounted "Big Eye" (20x110) binoculars will be present and in good working order to assist in the detection of marine mammals in the vicinity of the vessel.
- Personnel on lookout will employ visual search procedures employing a scanning methodology in accordance with the Lookout Training Handbook (NAVEDTRA 12968-B).
- After sunset and prior to sunrise, lookouts will employ Night Lookouts Techniques in accordance with the Lookout Training Handbook.
- Personnel on lookout will be responsible for reporting all objects or anomalies sighted in the water (regardless of the distance from the vessel) to the Officer of the Deck, since any object or disturbance (e.g., trash, periscope, surface disturbance, discoloration) in the water may be indicative of a threat to the vessel and its crew or indicative of a marine species that may need to be avoided as warranted.

Operating Procedures

- A Letter of Instruction, Mitigation Measures Message, or Environmental Annex to the Operational Order will be issued prior to the exercise to further disseminate the personnel training requirement and general marine mammal mitigation measures.
- Commanding Officers will make use of marine species detection cues and information to limit interaction with marine species to the maximum extent possible consistent with safety of the ship.
- All personnel engaged in passive acoustic sonar operation (including aircraft, surface ships, or submarines) will monitor for marine mammal vocalizations and report the detection of any marine mammal to the appropriate watch station for dissemination and appropriate action.
- During mid-frequency active sonar operations, personnel will utilize all available sensor and optical systems (such as night vision goggles) to aid in the detection of marine mammals.
- Navy aircraft participating in exercises at sea will conduct and maintain, when operationally feasible and safe, surveillance for marine species of concern as long as it does not violate safety constraints or interfere with the accomplishment of primary operational duties.
- Aircraft with deployed sonobuoys will use only the passive capability of sonobuoys when marine mammals are detected within 200 yd (183 m) of the sonobuoy.
- Marine mammal detections will be immediately reported to assigned Aircraft Control Unit for further dissemination to ships in the vicinity of the marine species as appropriate where it is reasonable to conclude that the course of the ship will likely result in a closing of the distance to the detected marine mammal.
- Safety Zones—When marine mammals are detected by any means (aircraft, shipboard lookout, or acoustically) within 1,000 yd (914 m) of the sonar dome (the bow), the ship or submarine will limit active transmission levels to at least 6 decibels (dB) below normal operating levels. (A 6-

dB reduction equates to a 75 percent power reduction. The reason is that decibel levels are on a logarithmic scale, not a linear scale. Thus, a 6-dB reduction results in a power level only 25 percent of the original power.)

- Ships and submarines will continue to limit maximum transmission levels by this 6-dB factor until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yd (1829 m) beyond the location of the last detection.
- Should a marine mammal be detected within or closing to inside 500 yd (457 m) of the sonar dome, active sonar transmissions will be limited to at least 10 dB below the equipment's normal operating level. (A 10-dB reduction equates to a 90 percent power reduction from normal operating levels.) Ships and submarines will continue to limit maximum ping levels by this 10-dB factor until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yd (1,829 m) beyond the location of the last detection.
- Should the marine mammal be detected within or closing to inside 200 yd (183 m) of the sonar dome, active sonar transmissions will cease. Sonar will not resume until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yd (1,829 m) beyond the location of the last detection.
- Special conditions applicable for dolphins and porpoises only: If, after conducting an initial maneuver to avoid close quarters with dolphins or porpoises, the Officer of the Deck concludes that dolphins or porpoises are deliberately closing to ride the vessel's bow wave, no further mitigation actions are necessary while the dolphins or porpoises continue to exhibit bow-wave-riding behavior.
- If the need for power-down should arise as detailed in "Safety Zones" above, the Navy shall follow the requirements as though they were operating at 235 dB—the normal operating level (i.e., the first power-down will be to 229 dB, regardless of at what level above 235 dB sonar was being operated).

- Prior to start up or restart of active sonar, operators will check that the Safety Zone radius around the sound source is clear of marine mammals.
- Sonar levels (generally)—Navy will operate sonar at the lowest practicable level, not to exceed 235 dB, except as required to meet tactical training objectives.
- Helicopters shall observe/survey the vicinity of an ASW Operation for 10 minutes before the first deployment of active (dipping) sonar in the water.
- Helicopters shall not dip their sonar within 200 yd (183 m) of a marine mammal and shall cease pinging if a marine mammal closes within 200 yd (183 m) after pinging has begun.
- Submarine sonar operators will review detection indicators of close-aboard marine mammals prior to the commencement of ASW operations involving active mid-frequency sonar.
- Increased vigilance during major ASW Training Exercises with tactical active sonar when critical conditions are present.
- Based on lessons learned from strandings in Bahamas 2000, Madeiras 2000, Canaries 2002 and Spain 2006, beaked whales are of particular concern since they have been associated with mid-frequency active sonar operations. The Navy should avoid planning Major ASW Training Exercises with mid-frequency active sonar in areas where they will encounter conditions which, in their aggregate, may contribute to a marine mammal stranding event.

The conditions to be considered during exercise planning include:

- Areas of at least 1,000-m depth near a shoreline where there is a rapid change in bathymetry on the order of 1,000-6,000 yd (914-5,486 m) occurring across a relatively short horizontal distance (e.g., 5 nautical miles [nm]).
- Cases for which multiple ships or submarines ($\geq$ 3) operating mid-frequency active sonar in the same area ($\leq$ 10 nm apart) over extended periods ($\geq$ 6 hours).
- An area surrounded by land masses, separated by less than 35 nm and at least 10 nm in length, or an embayment, wherein operations involving multiple ships/subs ($\geq$ 3) employing mid-frequency active sonar near land may produce sound directed toward the channel or embayment that may cut off the lines of egress for marine mammals.
- Though not as dominant a condition as bathymetric features, the historical presence of a significant surface duct (i.e., a mixed layer of constant water temperature extending from the sea surface to 100 or more ft).

If the Major Range Event is to occur in an area where the above conditions exist in their aggregate, these conditions must be fully analyzed in environmental planning documentation. The Navy will increase vigilance by undertaking the following additional mitigation measure:

- A dedicated aircraft (Navy asset or contracted aircraft) will undertake reconnaissance of the embayment or channel ahead of the exercise participants to detect marine mammals that may be in the area exposed to active sonar. Where practical, advance survey should occur within about 2 hours prior to mid-frequency active sonar use and periodic surveillance should continue for the duration of the exercise. Any unusual conditions (e.g., presence of sensitive species, groups of species milling out of habitat, and any stranded animals) shall be reported to the Office in Tactical Command, who should give consideration to delaying, suspending, or altering the exercise.
- All safety zone power down requirements described above apply.
- The post-exercise report must include specific reference to any event conducted in areas where the above conditions exist, with exact location and time/duration of the event, and noting results of surveys conducted.

6.2.2.2 Surface-to-Surface Gunnery (5-inch, 76-mm, 20-mm, 25-mm and 30-mm explosive rounds)

- Lookouts will visually survey for floating weeds and kelp, and algal mats which may be inhabited by immature sea turtles in the target area. Intended impact shall not be within 600 yd (585 m) of known or observed floating weeds and kelp, and algal mats.
- For exercises using targets towed by a vessel or aircraft, target-towing vessels/aircraft shall maintain a trained lookout for marine mammals and sea turtles. If a marine mammal or sea turtle is sighted in the vicinity, the tow aircraft/vessel will immediately notify the firing vessel, which will suspend the exercise until the area is clear.
- A 600-yd radius buffer zone will be established around the intended target.
- From the intended firing position, trained lookouts will survey the buffer zone for marine mammals and sea turtles prior to commencement and during the exercise as long as practicable. Due to the distance between the firing position and the buffer zone, lookouts are only expected to visually detect breaching whales, whale blows, and large pods of dolphins and porpoises.
- The exercise will be conducted only when the buffer zone is visible and marine mammals and sea turtles are not detected within it.

6.2.2.3 Surface-to-Surface Gunnery (non-explosive rounds)

- Lookouts will visually survey for floating weeds and kelp, and algal mats which may be inhabited by immature sea turtles in the target area. Intended impact will not be within 200 yd (183 m) of known or observed floating weeds and kelp, and algal mats.
- A 200 yd (183 m) radius buffer zone will be established around the intended target.
- From the intended firing position, trained lookouts will survey the buffer zone for marine mammals and sea turtles prior to commencement and during the exercise as long as practicable. Due to the distance between the firing position and the buffer zone, lookouts are only expected to visually detect breaching whales, whale blows, and large pods of dolphins and porpoises.
- If applicable, target towing vessels will maintain a lookout. If a marine mammal or sea turtle is sighted in the vicinity of the exercise, the tow vessel will immediately notify the firing vessel to secure gunnery firing until the area is clear.
- The exercise will be conducted only when the buffer zone is visible and marine mammals and sea turtles are not detected within the target area and the buffer zone.

6.2.2.4 Surface-to-Air Gunnery (explosive and non-explosive rounds)

- Vessels will orient the geometry of gunnery exercises to prevent debris from falling in the area of sighted marine mammals, sea turtles, algal mats, and floating kelp.
- Vessels will expedite the recovery of any parachute deploying aerial targets to reduce the potential for entanglement of marine mammals and sea turtles.
- Target towing aircraft shall maintain a lookout. If a marine mammal or sea turtle is sighted in the vicinity of the exercise, the tow aircraft will immediately notify the firing vessel to secure gunnery firing until the area is clear.

6.2.2.5 Air-to-Surface Gunnery (explosive and non-explosive rounds)

- If surface vessels are involved, lookouts will visually survey for floating kelp, which may be inhabited by immature sea turtles, in the target area. Impact should not occur within 200 yd (183 m) of known or observed floating weeds and kelp or algal mats.
- A 200-yd (183-m) radius buffer zone will be established around the intended target.
- If surface vessels are involved, lookout(s) will visually survey the buffer zone for marine mammals and sea turtles prior to and during the exercise.
- Aerial surveillance of the buffer zone for marine mammals and sea turtles will be conducted prior to commencement of the exercise. Aerial surveillance altitude of 500 ft to 1,500 ft (152 - 456 m) is optimum. Aircraft crew/pilot will maintain visual watch during exercises. Release of ordnance through cloud cover is prohibited: Aircraft must be able to actually see ordnance impact areas.
- The exercise will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

6.2.2.6 Small Arms Training - (grenades, explosive and non-explosive rounds)

- Lookouts will visually survey for floating weeds or kelp, algal mats, marine mammals, and sea turtles. Weapons will not be fired in the direction of known or observed floating weeds or kelp, algal mats, marine mammals, sea turtles.

6.2.2.7 Air-to-Surface At-Sea Bombing Exercises (explosive bombs and cluster munitions, rockets)

- If surface vessels are involved, trained lookouts will survey for floating kelp, which may be inhabited by immature sea turtles. Ordnance shall not be targeted to impact within 1,000 yd (914 m) of known or observed floating kelp, sea turtles, or marine mammals.
- A buffer zone of 1,000-yd (914-m) radius will be established around the intended target.
- Aircraft will visually survey the target and buffer zone for marine mammals and sea turtles prior to and during the exercise. The survey of the impact area will be made by flying at 1,500 ft or lower, if safe to do so, and at the slowest safe speed. Release of ordnance through cloud cover is prohibited: aircraft must be able to actually see ordnance impact areas. Survey aircraft should employ most effective search tactics and capabilities.
- The exercises will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

6.2.2.8 Air-to-Surface At-Sea Bombing Exercises (non-explosive bombs and cluster munitions, rockets)

- If surface vessels are involved, trained lookouts will survey for floating kelp, which may be inhabited by immature sea turtles, and for sea turtles and marine mammals. Ordnance shall not be targeted to impact within 1,000 yd (914 m) of known or observed floating kelp, sea turtles, or marine mammals.
- A 1,000-yd (914-m) radius buffer zone will be established around the intended target.
- Aircraft will visually survey the target and buffer zone for marine mammals and sea turtles prior to and during the exercise. The survey of the impact area will be made by flying at 1,500 ft (152 m) or lower, if safe to do so, and at the slowest safe speed. Release of ordnance through cloud cover is prohibited: aircraft must be able to actually see ordnance impact areas. Survey aircraft should employ most effective search tactics and capabilities.
- The exercise will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

6.2.2.9 Air-to-Surface Missile Exercises (explosive and non-explosive)

- Ordnance shall not be targeted to impact within 1,800 yd (1,646 m) of known or observed floating kelp, which may be inhabited by immature sea turtles, or coral reefs.
- Aircraft will visually survey the target area for marine mammals and sea turtles. Visual inspection of the target area will be made by flying at 1,500 ft (457 m) feet or lower, if safe to do so, and at slowest safe speed. Firing or range clearance aircraft must be able to actually see ordnance impact areas. Explosive ordnance shall not be targeted to impact within 1,800 yd (1,646 m) of sighted marine mammals and sea turtles.

6.2.2.10 Underwater Detonations (up to 20-lb charges)

To ensure protection of marine mammals and sea turtles during underwater detonation training, the operating area must be determined to be clear of marine mammals and sea turtles prior to detonation. Implementation of the following mitigation measures continue to ensure that marine mammals would not be exposed to temporary threshold shift (TTS), permanent threshold shift (PTS), or injury from physical contact with training mine shapes during Major Exercises.

Exclusion Zones

All Mine Warfare and Mine Countermeasures Operations involving the use of explosive charges must include exclusion zones for marine mammals and sea turtles to prevent physical or acoustic effects to those species. These exclusion zones shall extend in a 700-yd radius around the detonation site.

Pre-Exercise Surveys

For Demolition and Ship Mine Countermeasures Operations, pre-exercise survey shall be conducted within 30 minutes prior to the commencement of the scheduled explosive event. The survey may be conducted from the surface, by divers, or from the air, and personnel shall be alert to the presence of any marine mammal or sea turtle. Should such an animal be present within the survey area, the exercise shall be paused until the animal voluntarily leaves the area. The Navy will suspend detonation exercises and ensure the area is clear for a full 30 minutes prior to detonation. Personnel will record marine mammal and sea turtle observations during the exercise as well as measures taken if species are detected within the exclusion zone.

Post-Exercise Surveys

Surveys within the same radius shall also be conducted within 30 minutes after the completion of the explosive event.

Reporting

If there is evidence that a marine mammal or sea turtle may have been stranded, injured or killed by the action, Navy training activities will be immediately suspended and the situation immediately reported by the participating unit to the Officer in Charge of the Exercise (OCE), who will follow Navy procedures for reporting the incident to Commander, Pacific Fleet, Commander, Navy Region Southwest, Environmental Director, and the chain-of-command.

6.2.2.11 Mining Operations

Mining Operations involve aerial drops of inert training shapes on target points. Aircrews are scored for their ability to accurately hit the target points. Although this operation does not involve live ordnance, marine mammals have the potential to be injured if they are in the immediate vicinity of a target points; therefore, the safety zone shall be clear of marine mammals and sea turtles around the target location. Pre- and post-surveys and reporting requirements outlined for underwater detonations shall be implemented during Mining Operations. To the maximum extent feasible, the Navy shall retrieve inert mine shapes dropped during Mining Operations.

6.2.2.12 Sink Exercise

The selection of sites suitable for Sink Exercises (SINKEXs) involves a balance of operational suitability, requirements established under the Marine Protection, Research and Sanctuaries Act (MPRSA) permit granted to the Navy (40 Code of Federal Regulations § 229.2), and the identification of areas with a low likelihood of encountering ESA-listed species. To meet operational suitability criteria, locations must be within a reasonable distance of the target vessels' originating location. The locations should also be close to active military bases to allow participating assets access to shore facilities. For safety purposes, these locations should also be in areas that are not generally used by non-military air or watercraft. The MPRSA permit requires vessels to be sunk in waters which are at least 1,000 fathoms (3,000 yd / 2,742 m)) deep and at least 50 nm from land.

In general, most listed species prefer areas with strong bathymetric gradients and oceanographic fronts for significant biological activity such as feeding and reproduction. Typical locations include the continental shelf and shelf-edge.

SINKEX Range Clearance Plan

The Navy has developed range clearance procedures to maximize the probability of sighting any ships or protected species in the vicinity of an exercise, which are as follows:

- All weapons firing would be conducted during the period 1 hour after official sunrise to 30 minutes before official sunset.
- Extensive range clearance operations would be conducted in the hours prior to commencement of the exercise, ensuring that no shipping is located within the hazard range of the longest-range weapon being fired for that event.
- Prior to conducting the exercise, remotely sensed sea surface temperature maps would be reviewed. SINKEX and ASM Operations would not be conducted within areas where strong temperature discontinuities are present, thereby indicating the existence of oceanographic fronts. These areas would be avoided because concentrations of some listed species, or their prey, are known to be associated with these oceanographic features.
- An exclusion zone with a radius of 1.0 nm would be established around each target. This exclusion zone is based on calculations using a 990-pound (lb) H6 net explosive weight high explosive source detonated 5 ft below the surface of the water, which yields a distance of 0.85 nm (cold season) and 0.89 nm (warm season) beyond which the received level is below the 182 dB re: 1 micropascal squared-seconds (μPa^2-s) threshold established for the *WINSTON S. CHURCHILL* (DDG 81) shock trials (Navy 2001). An additional buffer of 0.5 nm would be added to account for errors, target drift, and animal movements. Additionally, a safety zone, which extends from the exclusion zone at 1.0 nm out an additional 0.5 nm, would be surveyed. Together, the zones extend out 2 nm from the target.
- A series of surveillance over-flights would be conducted within the exclusion and the safety zones, prior to and during the exercise, when feasible. Survey protocol would be as follows:
  - Overflights within the exclusion zone would be conducted in a manner that optimizes the surface area of the water observed. This may be accomplished through the use of the Navy's Search and Rescue Tactical Aid, which provides the best search altitude, ground speed, and track spacing for the discovery of small, possibly dark objects in the water based on the environmental conditions of the day. These environmental conditions include the angle of sun inclination, amount of daylight, cloud cover, visibility, and sea state.
  - All visual surveillance activities would be conducted by Navy personnel trained in visual surveillance. At least one member of the mitigation team would have completed the Navy's marine mammal training program for lookouts.
  - In addition to the overflights, the exclusion zone would be monitored by passive acoustic means, when assets are available. This passive acoustic monitoring would be maintained throughout the exercise. Potential assets include sonobuoys, which can be utilized to detect any vocalizing marine mammals (particularly sperm whales) in the vicinity of the exercise. The sonobuoys would be re-seeded as necessary throughout the exercise. Additionally, passive sonar onboard submarines may be utilized to detect any vocalizing marine mammals in the area. The OCE would be informed of any aural detection of marine mammals and would include this information in the determination of when it is safe to commence the exercise.
  - On each day of the exercise, aerial surveillance of the exclusion and safety zones would commence 2 hours prior to the first firing.

- The results of all visual, aerial, and acoustic searches would be reported immediately to the OCE. No weapons launches or firing would commence until the OCE declares the safety and exclusion zones free of marine mammals and threatened and endangered species.
- If a protected species observed within the exclusion zone is diving, firing would be delayed until the animal is re-sighted outside the exclusion zone, or 30 minutes have elapsed. After 30 minutes, if the animal has not been re-sighted it would be assumed to have left the exclusion zone. This is based on a typical dive time of 30 minutes for traveling listed species of concern. The OCE would determine if the listed species is in danger of being adversely affected by commencement of the exercise.
- During breaks in the exercise of 30 minutes or more, the exclusion zone would again be surveyed for any protected species. If protected species are sighted within the exclusion zone, the OCE would be notified, and the procedure described above would be followed.
- Upon sinking of the vessel, a final surveillance of the exclusion zone would be monitored for 2 hours, or until sunset, to verify that no listed species were harmed.

- Aerial surveillance would be conducted using helicopters or other aircraft based on necessity and availability. The Navy has several types of aircraft capable of performing this task; however, not all types are available for every exercise. For each exercise, the available asset best suited for identifying objects on and near the surface of the ocean would be used. These aircraft would be capable of flying at the slow safe speeds necessary to enable viewing of marine vertebrates with unobstructed, or minimally obstructed, downward and outward visibility. The exclusion and safety zone surveys may be cancelled in the event that a mechanical problem, emergency search and rescue, or other similar and unexpected event preempts the use of one of the aircraft onsite for the exercise.
- Every attempt would be made to conduct the exercise in sea states that are ideal for marine mammal sighting, Beaufort Sea State 3 or less. In the event of a 4 or above, survey efforts would be increased within the zones. This would be accomplished through the use of an additional aircraft, if available, and conducting tight search patterns.
- The exercise would not be conducted unless the exclusion zone could be adequately monitored visually.
- In the unlikely event that any listed species are observed to be harmed in the area, a detailed description of the animal would be taken, the location noted, and if possible, photos taken. This information would be provided to National Oceanographic and Atmospheric Administration (NOAA) Fisheries via the Navy's regional environmental coordinator for purposes of identification.
- An after action report detailing the exercise's time line, the time the surveys commenced and terminated, amount, and types of all ordnance expended, and the results of survey efforts for each event would be submitted to NOAA Fisheries.

6.2.2.13 Mitigation Measures Related to Explosive Source Sonobuoys (AN/SSQ-110A) (AN/SSQ-110A)

- Crews will conduct visual reconnaissance of the drop area prior to laying their intended sonobuoy pattern. This search should be conducted below 457 m (500 yd) at a slow speed, if operationally feasible and weather conditions permit. In dual aircraft operations, crews are allowed to conduct coordinated area clearances.
- Crews shall conduct a minimum of 30 minutes of visual and aural monitoring of the search area prior to commanding the first post detonation. This 30-minute observation period may include pattern deployment time.

- For any part of the briefed pattern where a post (source/receiver sonobuoy pair) will be deployed within 914 m (1,000 yd) of observed marine mammal activity, deploy the receiver ONLY and monitor while conducting a visual search. When marine mammals are no longer detected within 914 m (1,000 yd) of the intended post position, co-locate the explosive source sonobuoy (AN/SSQ-110A) (source) with the receiver.
- When able, crews will conduct continuous visual and aural monitoring of marine mammal activity. This is to include monitoring of own-aircraft sensors from first sensor placement to checking off station and out of RF range of these sensors.
- Aural Detection:
    - If the presence of marine mammals is detected aurally, then that should cue the aircrew to increase the diligence of their visual surveillance. Subsequently, if no marine mammals are visually detected, then the crew may continue multi-static active search.
- Visual Detection:
    - If marine mammals are visually detected within 914 m (1,000 yd) of the explosive source sonobuoy (AN/SSQ-110A) intended for use, then that payload shall not be detonated. Aircrews may utilize this post once the marine mammals have not been re-sighted for 10 minutes, or are observed to have moved outside the 914 m (1,000 yd) safety buffer.
    - Aircrews may shift their multi-static active search to another post, where marine mammals are outside the 914 m (1,000 yd) safety buffer.
- Aircrews shall make every attempt to manually detonate the unexploded charges at each post in the pattern prior to departing the operations area by using the "Payload 1 Release" command followed by the "Payload 2 Release" command. Aircrews shall refrain from using the "Scuttle" command when two payloads remain at a given post. Aircrews will ensure that a 914 m (1,000 yd) safety buffer, visually clear of marine mammals, is maintained around each post as is done during active search operations.
- Aircrews shall only leave posts with unexploded charges in the event of a sonobuoy malfunction, an aircraft system malfunction, or when an aircraft must immediately depart the area due to issues such as fuel constraints, inclement weather, and in-flight emergencies. In these cases, the sonobuoy will self-scuttle using the secondary or tertiary method.
- Ensure all payloads are accounted for. Explosive source sonobuoys (AN/SSQ-110A) that can not be scuttled shall be reported as unexploded ordnance via voice communications while airborne, then upon landing via naval message.
- Mammal monitoring shall continue until out of own-aircraft sensor range.

6.2.3 Coordination and Reporting

The Navy will coordinate with the local NMFS Stranding Coordinator for any unusual marine mammal behavior and any stranding, beached live/dead or floating marine mammals that may occur coincident with Navy training activities.

6.2.4 Alternative Mitigation Measures Considered but Eliminated

The vast majority of estimated sound exposures of marine mammals during proposed active sonar activities would not cause injury. Potential acoustic effects on marine mammals would be further reduced by the mitigation measures described above. Therefore, the Navy concludes the proposed action and mitigation measures would achieve the least practical adverse impact on species or stocks of marine mammals.

A determination of "least practicable adverse impacts" includes consideration of personnel safety, practicality of implementation, and impact on the effectiveness of the military readiness activity in consultation with the Department of Defense (DoD). Therefore, the following additional mitigation measures were analyzed and eliminated from further consideration:

- Reduction of training. The requirements for training have been developed through many years of iteration to ensure sailors achieve levels of readiness to ensure they are prepared to properly respond to the many contingencies that may occur during an actual mission. These training requirements are designed provide the experience needed to ensure sailors are properly prepared for operational success. There is no extra training built in to the plan, as this would not be an efficient use of the resources needed to support the training (e.g. fuel, time). Therefore, any reduction of training would not allow sailors to achieve satisfactory levels of readiness needed to accomplish their mission.
- Use of ramp-up to attempt to clear the range prior to the conduct of exercises. Ramp-up procedures, (slowly increasing the sound in the water to necessary levels), are not a viable alternative for training exercises because the ramp-up would alert opponents to the participants' presence. This affects the realism of training in that the target submarine would be able to detect the searching unit prior to themselves being detected, enabling them to take evasive measures. This would insert a significant anomaly to the training, affecting its realism and effectiveness. Though ramp-up procedures have been used in testing, the procedure is not effective in training sailors to react to tactical situations, as it provides an unrealistic advantage by alerting the target. Using these procedures would not allow the Navy to conduct realistic training, thus adversely impacting the effectiveness of the military readiness activity.
- Visual monitoring using third-party observers from air or surface platforms, in addition to the existing Navy-trained lookouts.
    - The use of third-party observers would compromise security due to the requirement to provide advance notification of specific times/locations of Navy platforms.
    - Reliance on the availability of third-party personnel would also impact training flexibility, thus adversely affecting training effectiveness.
    - The presence of other aircraft in the vicinity of naval exercises would raise safety concerns for both the commercial observers and naval aircraft.
    - Use of Navy observers is the most effective means to ensure quick and effective implementation of mitigation measures if marine species are spotted. A critical skill set of effective Navy training is communication. Navy lookouts are trained to act swiftly and decisively to ensure that appropriate actions are taken.
    - Use of third-party observers is not necessary because Navy personnel are extensively trained in spotting items on or near the water surface. Navy spotters receive more hours of training, and use their spotting skills more frequently, than many third-party trained personnel.
    - Crew members participating in training activities involving aerial assets have been specifically trained to detect objects in the water. The crew's ability to sight from both surface and aerial platforms provides excellent survey capabilities using the Navy's existing exercise assets.
    - Security clearance issues would have to be overcome to allow non-Navy observers onboard exercise participants.

- Some training events will span one or more 24-hour periods, with operations underway continuously in that timeframe. It is not feasible to maintain non-Navy surveillance of these operations, given the number of non-Navy observers that would be required onboard.
- Surface ships having active mid-frequency sonar have limited berthing capacity. As exercise planning includes careful consideration of this limited capacity in the placement of exercise controllers, data collection personnel, and Afloat Training Group personnel on ships involved in the exercise. Inclusion of non-Navy observers onboard these ships would require that in some cases there would be no additional berthing space for essential Navy personnel required to fully evaluate and efficiently use the training opportunity to accomplish the exercise objectives.
- Contiguous ASW events may cover many hundreds of square miles. The number of civilian ships or aircraft required to monitor the area of these events would be considerable. It is, thus, not feasible to survey or monitor the large exercise areas in the time required ensuring these areas are devoid of marine mammals. In addition, marine mammals may move into or out of an area, if surveyed before an event, or an animal could move into an area after an exercise took place. Given that there are no adequate controls to account for these or other possibilities and there are no identified research objectives, there is no utility to performing either a before or an after the event survey of an exercise area.
- Survey during an event raises safety issues with multiple, slow civilian aircraft operating in the same airspace as military aircraft engaged in combat training activities. In addition, most of the training events take place far from land, limiting both the time available for civilian aircraft to be in the exercise area and presenting a concern should aircraft mechanical problems arise.
- Scheduling civilian vessels or aircraft to coincide with training events would impact training effectiveness, since exercise event timetables cannot be precisely fixed and are instead based on the free-flow development of tactical situations. Waiting for civilian aircraft or vessels to complete surveys, refuel, or be on station would slow the unceasing progress of the exercise and impact the effectiveness of the military readiness activity.
- Multiple simultaneous training events continue for extended periods. There are not enough qualified third-party personnel to accomplish the monitoring task.

- Reducing or securing power during the following conditions.
  - Low-visibility / night training: ASW can require a significant amount of time to develop the "tactical picture," or an understanding of the battle space such as area searched or unsearched, identifying false contacts, understanding the water conditions, etc. Reducing or securing power in low-visibility conditions would affect a commander's ability to develop this tactical picture and would not provide realistic training.
  - Strong surface duct: The complexity of ASW requires the most realistic training possible for the effectiveness and safety of the sailors. Reducing power in strong surface duct conditions would not provide this training realism because the unit would be operating differently than it would in a combat scenario, reducing training effectiveness and the crew's ability. Additionally, water conditions may change rapidly, resulting in continually changing mitigation requirements, resulting in a focus on mitigation versus training.
- Vessel speed: Establish and implement a set vessel speed.
  - Navy personnel are required to use caution and operate at a slow, safe speed consistent with mission and safety. Ships and submarines need to be able to react to changing tactical situations in training as they would in actual combat. Placing arbitrary speed restrictions

would not allow them to properly react to these situations, resulting in decreased training effectiveness and reduction the crew proficiency.

- Increasing power down and shut down zones:
    - The current power down zones of 457 and 914 m (500 and 1,000 yd), as well as the 183-m (200-yd) shut down zone were developed to minimize exposing marine mammals to sound levels that could cause TTS or PTS, levels that are supported by the scientific community. Implementation of the safety zones discussed above will prevent exposure to sound levels greater than 195 dB re 1µPa for animals sighted. The safety range the Navy has developed is also within a range sailors can realistically maintain situational awareness and achieve visually during most conditions at sea.
    - Although the three action alternatives were developed using marine mammal density data and areas believed to provide habitat features conducive to marine mammals, not all such areas could be avoided. ASW requires large areas of ocean space to provide realistic and meaningful training to the sailors. These areas were considered to the maximum extent practicable while ensuring Navy's ability to properly train its forces in accordance with federal law. Avoiding any area that has the potential for marine mammal populations is impractical and would impact the effectiveness of the military readiness activity.
- Using active sonar with output levels as low as possible consistent with mission requirements and use of active sonar only when necessary.
    - Operators of sonar equipment are always cognizant of the environmental variables affecting sound propagation. In this regard, the sonar equipment power levels are always set consistent with mission requirements.
    - Active sonar is only used when required by the mission since it has the potential to alert opposing forces to the sonar platform's presence. Passive sonar and all other sensors are used in concert with active sonar to the maximum extent practicable when available and when required by the mission.
- Reporting marine mammal sightings to augment scientific data collection.

    Ships, submarines, aircraft, and personnel engaged in training events are intensively employed throughout the duration of the exercise. Their primary duty is accomplishment of the exercise goals, and they should not be burdened with additional duties unrelated to that task. Any additional workload assigned that is unrelated to their primary duty would adversely impact the effectiveness of the military readiness activity they are undertaking.

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7 CONSERVATION

7.1 SOCAL MARINE SPECIES MONITORING PLAN

The Navy is developing a Marine Species Monitoring Plan (MSMP) that provides recommendations for site-specific monitoring for MMPA and ESA listed species (primarily marine mammals) within the SOCAL Range Complex, including during training. The primary goals of monitoring are to evaluate trends in marine species distribution and abundance in order to assess potential population effects from Navy training activities and determine the effectiveness of the Navy's mitigation measures. The information gained from the monitoring will also allow the Navy to evaluate the models used to predict effects to marine mammals.

By using a combination of monitoring techniques or tools appropriate for the species of concern, type of Navy activities conducted, sea state conditions, and the size of the Range Complex, the detection, localization, and observation of marine mammals and sea turtles can be maximized. The following available monitoring techniques and tools are described in this monitoring plan for monitoring for range events (several days or weeks) and monitoring of population effects such as abundance and distribution (months or years):

- Visual Observations – Vessel-, Aerial- and Shore-based Surveys (for marine mammals and sea turtles) will provide data on population trends (abundance, distribution, and presence) and response of marine species to Navy training activities. Navy lookouts will also record observations of detected marine mammals from Navy ships during appropriate training and test events.

- Acoustic Monitoring – Passive Acoustic Monitoring possibly using towed hydrophone arrays, Autonomous Acoustic Recording buoys and U.S. Navy Instrument Acoustic Range (for marine mammals only) may provide presence/absence data on cryptic species that are difficult to detect visually (beaked whales and minke whales) that could address long term population trends and response to Navy training exercises.

- Tagging – Tagging marine mammals with instruments to measure their dive depth and duration, determine location and record the received level of natural and anthropogenic sounds.

- Additional Methods – Oceanographic Observations and Other Environmental Factors will be obtained during ship-based surveys and satellite remote sensing data. Oceanographic data is important factor that influences the abundance and distribution of prey items and therefore the distribution and movements of marine mammals.

The monitoring plan will be reviewed annually by Navy biologists to determine the effectiveness of the monitoring elements and to consider any new monitoring tools or techniques that may have become available.

7.2 RESEARCH

The Navy provides a significant amount of funding and support to marine research. The agency provides nearly 10 million dollars annually to universities, research institutions, federal laboratories, private companies, and independent researchers around the world to study marine mammals. The U.S. Navy sponsors seventy percent of all U.S. research concerning the effects of human-generated sound on marine mammals and 50 percent of such research conducted worldwide. Major topics of Navy-supported research include the following:

- Better understanding of marine species distribution and important habitat areas,
- Developing methods to detect and monitor marine species before and during training,
- Understanding the effects of sound on marine mammals, sea turtles, fish, and birds, and
- Developing tools to model and estimate potential effects of sound.

This research is directly applicable to Fleet training activities, particularly with respect to the investigations of the potential effects of underwater noise sources on marine mammals and other protected species. Proposed training activities employ sonar and underwater explosives, which introduce sound into the marine environment.

The Marine Life Sciences Division of the Office of Naval Research currently coordinates six programs that examine the marine environment and are devoted solely to studying the effects of noise and the implementation of technology tools that will assist the Navy in studying and tracking marine mammals. The six programs are as follows:

- Environmental Consequences of Underwater Sound,
- Non-Auditory Biological Effects of Sound on Marine Mammals,
- Effects of Sound on the Marine Environment,
- Sensors and Models for Marine Environmental Monitoring,
- Effects of Sound on Hearing of Marine Animals, and
- Passive Acoustic Detection, Classification, and Tracking of Marine Mammals.

The Navy has also developed the technical reports referenced within this document, which include the Marine Resource Assessments and the Navy OPAREA Density Estimates (NODE) reports. Furthermore, research cruises by the National Marine Fisheries Service (NMFS) and by academic institutions have received funding from the U.S. Navy.

The Navy has sponsored several workshops to evaluate the current state of knowledge and potential for future acoustic monitoring of marine mammals. The workshops brought together acoustic experts and marine biologists from the Navy and other research organizations to present data and information on current acoustic monitoring research efforts and to evaluate the potential for incorporating similar technology and methods on instrumented ranges. However, acoustic detection, identification, localization, and tracking of individual animals still requires a significant amount of research effort to be considered a reliable method for marine mammal monitoring. The Navy supports research efforts on acoustic monitoring and will continue to investigate the feasibility of passive acoustics as a potential mitigation and monitoring tool.

Overall, the Navy will continue to fund ongoing marine mammal research, and is planning to coordinate long term monitoring/studies of marine mammals on various established ranges and operating areas. The Navy will continue to research and contribute to university/external research to improve the state of the science regarding marine species biology and acoustic effects. These efforts include mitigation and monitoring programs; data sharing with NMFS and via the literature for research and development efforts; and future research as described previously.

7.3 COORDINATION AND REPORTING

The Navy will coordinate with the local NMFS Stranding Coordinator for any unusual marine mammal behavior and any stranding, beached live/dead or floating marine mammals that may occur coincident with Navy training activities.

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8 LIST OF PREPARERS

8.1 GOVERNMENT PREPARERS

Chip Johnson, Marine Scientist, Commander, U.S. Pacific Fleet, N01CE1
M.S. Virginia Institure of Marine Science, College of William and Mary
Years of Experience: 12

8.2 CONTRACTOR PREPARERS

Karen M. Waller, Senior Program Manager, ManTech SRS Technologies
B.S., Environmental Affairs, Indiana University
Years of Experience: 19

Bruce Campbell, Task Order Manager, Parsons Infrastructure and Technology
B.S. Environmental Biology, University of California, Santa Barbara
M.S. Environmental Management, University of San Francisco
Years of Experience: 27

Brian Tucker, Project Manager, ManTech SRS Technologies
J.D. Loyola Law School, Los Angeles
Years of Experience: 15

Krystal Kermott, Deputy Project Manager, ManTech SRS Technologies
B.S. Biological Sciences, University of California at Santa Barbara
Years of Experience: 5

Philip Thorson, Senior Research Biologist/Marine Mammal Biologist, ManTech SRS Technologies
Ph.D. Biology, University of California at Santa Cruz
Years of Experience: 27

Lawrence F. Wolski, Marine Scientist, ManTech SRS Technologies
M.S., 1999, Marine Sciences, University of San Diego
Years of Experience: 12

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APPENDIX A

MARINE MAMMAL IMPACT ANALYSIS

MAY 2008

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1 OVERVIEW AND TECHNICAL APPROACH

1.1 DATA SOURCES

The Marine Resource Assessment (MRA) for the Southern California Operating Area (DoN 2005) was used as a baseline for describing the physical, biological, marine, terrestrial, and cultural features particular to this region. The MRA was supplemented during the development of this Marine Biological Assessment (BA) to update information since the MRA was published in 2005. This supplementation included a detailed search of multiple peer-review scientific journals, and government reports. Several search engines were used in this process, including *Science Direct®*, *High Wire Press®*, *Directory of Open Access Journals,* the *Journal of the Acoustical Society of America-Online (JASA-O)*. *Science Direct®* databases provide access to more than eight million articles in over 2,000 journals focused on the physical sciences and engineering, life sciences, health sciences, and social sciences and humanities. *High Wire Press®* offers access to nearly 4.3 million articles published by approximately 1,040 journals. Topics for journals in these databases include biological, social, medical, and physical sciences and the humanities.

The *Directory of Open Access Journals* includes peer-reviewed scientific and scholarly publications that are available to the public free of charge. The searches of each database included general queries in the resource areas of and potential effects to marine species (marine mammals, sea turtles, fish, and birds), socioeconomics (fisheries, tourism, boating, and diving), natural resources (oil and gas), artificial reefs, whale and dolphin watching, and cultural resources. Finally, *JASA-O* offers search capabilities for and access to articles as early as 1929. Searches for articles available from this journal included focused information on hearing capabilities and potential effects on marine species such as marine mammals, sea turtles, manatees, fish, and diving birds. In addition to search engines and science information portals, a direct review was conducted of other journals that regularly publish marine mammal related articles (e.g., Marine Mammal Science, Canadian Journal of Zoology, Journal of Acoustical Society of America, Journal of Zoology, Aquatic Mammals). References were also obtained from previous environmental documents where applicable, and from mitigation and regional monitoring reports. The original reference authors were contacted directly if necessary to clarify particular points presented in a paper or gain additional insight into the data analysis.

1.2 DATA QUALITY AND AVAILABILITY

Recent advances in marine mammal tagging and tracking have contributed to the growth of biological information including at-sea movements and diving behavior. Given the development of this new technology and difficulties in placing tags on marine mammals in the wild, the body of literature and sample size, while growing, is still relatively small. For difficult to study marine mammals such as an audiogram from a single Gervais beaked whale stranded from natural causes (Cook et al. 2006), even a sample size of one contributes new information that had not been available previously. Addition information was also solicited from acknowledged experts within academic institutions and government agencies such as Southwest Fisheries Science Center, NMFS with expertise in marine mammal biology, distribution, and acoustics.

2 SOUTHERN CALIFORNIA MARINE MAMMALS

2.1 SPECIES SUMMARIES AND LIFE HISTORY

The California Current passes through the SOCAL Range Complex, creating a mixing of temperate and tropical waters, and making this area one of the most productive ocean systems in the world (DoN 2002a). Because of this productive environment, there is a rich marine mammal fauna, as evidenced in abundance and species diversity (Leatherwood et al. 1988; Bonnell and Dailey 1993). In addition to many marine mammal species that live here year-round and use the region's coasts and islands for breeding and hauling out, there is a community of seasonal residents and migrants. The narrow continental shelf along the Pacific coast and the presence of the cold California Current sweeping down from Alaska allows cold-water marine mammal species to reach nearshore waters as far south as Baja California. The SCB is the major geological region occurring within the SOCAL Range Complex, and can be described as a complex combination of islands, ridges, and basins that exhibit wide ranges in water temperature. San Diego Bay, a naturally-formed, crescent-shaped embayment is located along the southern end of the SCB (Largier 1995; DoN 2000); the Bay provides habitat for a number of oceanic and estuarine species as the ebb and flood of tides within the Bay circulate and mix ocean and Bay waters, creating for distinct circulation zones within San Diego Bay (see Chapter 2 for further detail regarding these zones) (Largier et al. 1996; DoN 2000).

Forty-one marine mammal species or populations/stocks have confirmed or possible occurrence in the study area off southern California, including 34 cetacean (whales, dolphins, and porpoises), six pinniped (seals, sea lions, and fur seals), and one fissiped species (the sea otter) (Table 2-1). Information on marine mammal occurrence at the Point Mugu Sea Range (just to the north of the SOCAL Range Complex) is analyzed in Koski et al. (1998). Temperate and warm-water toothed whales often change their distribution and abundance because oceanographic conditions vary both seasonally (Forney and Barlow 1998) and interannually (Forney 2000). Forney and Barlow (1998) noted significant north/south shifts in distribution for Dall's porpoises, common dolphins, and Pacific white-sided dolphins, and they identified significant inshore/offshore differences for northern right whale dolphins and humpback whales. Several authors have noted the impact of the El Niño events of 1982/1983 and 1997/1998 on marine mammal occurrence patterns and population dynamics in the waters off California (Wells et al. 1990; Forney and Barlow 1998; Benson et al. 2002).

2.1.1 Federally Designated Threatened and Endangered Species

There are eight marine mammal species within Southern California marine waters under the jurisdiction of National Marine Fisheries Service (NMFS) that are listed as endangered under the Endangered Species Act (ESA) with confirmed or historic occurrence in the study area. These include the blue whale, fin whale, humpback whale, North Pacific right whale, sei whale, sperm whale, Guadalupe fur seal, and Steller sea lion.

Table 2-1: Summary of the Abundance, ESA Status, Population Trend, Seasonal Occurrence of Marine Mammal Species Found In Southern California Waters[1]

Common Name Species Name	Abundance (CV)	Stock	Southern California Abundance[4]	ESA Status	Annual Population Trend[2]	Occurrence	Warm Season May-Sep	Cold Season Nov-Apr
ESA Listed Species								
Blue whale *Balaenoptera musculus*	1,186 (0.19)	Eastern North Pacific	842 (0.20)	E	May be increasing	Seasonal; Arrive Apr-May; more common late summer to fall	YES	NO
Fin whale *Balaenoptera physalus*	3,281 (0.25)	California, Oregon, & Washington	359 (0.40)	E	May be increasing	Year round species; small population	YES MORE	YES LESS
Humpback whale *Megaptera novaeangliae*	1,396 (0.15)	California, Oregon, & Washington	36 (051)	E	Increasing 6-7%	Seasonal; More sightings around the northern Channel Islands	YES	NO
Sei whale *Balaenoptera borealis*	43 (0.61)	Eastern North Pacific	0 (7 Bryde's or Sei Whales)[3]	E	May be increasing	Rare; Less than three sightings within the last 30 years	UNK	UNK
Sperm whale *Physeter macrocephalus*	2,265 (0.34)	California, Oregon, & Washington	607 (0.57)	E	Unknown	Common year round; More likely in waters > 1000 m, most often > 2000 m	YES MORE	YES LESS
Guadalupe fur seal *Arctocephalus townsendi*	7,408	Mexico		T	Increasing 13.7%	Rare; Occasional visitor to northern Channel Islands; mainly breeds on Guadalupe Is., Mexico, May-Jul	UNK	UNK

Notes:

[1] Stock or population abundance estimates, correlation of variance (CV), status under the Endangered Species Act (ESA), and population trends are from NMFS 2006 Pacific Stock Assessment Reports (SAR) (Carretta et al., 2007; Angliss and Outlaw, 2007; Barlow and Forney, 2007), E=Endangered under the ESA. Due to lack of information, several beaked whale species have been grouped together under Mesoplodont by National Marine Fisheries Service.

[2] Sources used to define trend are Carretta et al. (2007a,b), Angliss and Outlaw (2007) and NMFS (2006e)

[3] Seven whales were identified as either Bryde's or Sei whales but could not be identified to the species level

[4] Southern California abundance is from Point Conception to the US-Mexican border

2.1.1.1 Listed Marine Mammal Species in the Action Area But Excluded

Killer whale, Southern Resident Stock-(*Orcinus orca*) The Southern Resident stock of killer whale is not likely to be present within Southern California. Of the three stocks of killer whales that may be found in the action area, Eastern North Pacific (ENP) Southern Residents, ENP Offshores, and ENP transients, only the ENP Southern Resident stock is listed as endangered under the ESA. This stock is most commonly seen in the inland waters of Washington State and southern Vancouver Island; however, individuals from this stock have been observed in Monterey Bay, California in January, 2000 and March, 2003, near the Farallon Islands in February 2005 and off Point Reyes in January 2006 (Pacific Fishery Management Council (PFMC) and NMFS 2006). Although one killer whale from the non-ESA listed ENP Transient Stock was observed taken in the California/Oregon drift gillnet fishery in 1995 (Carretta et al. 2006), no ENP resident killer whales have been observed taken in any California-based fisheries. Based on the above known information, there is a very low likelihood of Southern Resident killer whales being present in the action area, so this species will not be considered in greater detail in the remainder this analysis.

North Pacific right whale-(*Eubalaena japonica*) The likelihood of a North Pacific right whale being present in the action area is extremely low. It may be the most endangered of the large whale species (Perry et al. 1999), and currently, there is no reliable population estimate, although the population in the eastern North Pacific Ocean is considered to be very small, perhaps in the tens to low hundreds of animals. Despite many years of systematic aerial and ship-based surveys for marine mammals off the western coast of the U.S., only seven documented sightings of right whales were made from 1990 through 2000 (Waite et al. 2003). Based on this information, it is highly unlikely for this species to be present in the action area, so consequently, this species will not be considered in greater detail in the remainder of this analysis.

Steller sea lion (*Eumetopias jubatus*) Eastern Distinct Population Segment- Steller sea lions are also not expected to be present in the action area. Steller sea lions range along the North Pacific Rim from northern Japan to California (Loughlin et al. 1984), with centers of abundance and distribution in the Gulf of Alaska and Aleutian Islands, respectively. In U.S. waters, there are two separate stocks of Steller sea lions: an eastern U.S. stock, which includes animals east of Cape Suckling, Alaska (144°W longitude), and a western U.S. stock, which includes animals at and west of Cape Suckling (Loughlin 1997). The closest rookery to the action area is Año Nuevo Island, which declined by 85% between 1970 and 1987 (LeBoeuf et al. 1991). Pup counts at this location have declined steadily at approximately 5% annually since 1990 (Angliss and Lodge 2004). Steller sea lions are rarely sighted in southern California waters, and have not been documented interacting with southern California fisheries in over a decade. The last documented interaction with California-based fisheries was in northern California, in 1994, with the California/Oregon drift gillnet fishery (NMFS 2000). The last sighting of a Steller sea lion (a sub adult male) on the Channel Islands was in 1998 (Thorson et al. 1998). For the reasons listed above, Steller sea lions are not likely to be present in the action area. Consequently, this species will not be considered in greater detail in the remainder of this analysis.

2.1.1.2 Listed Marine Mammal Species in the Action Area and Included

The ESA-listed blue whale, fin whale, humpback whale, and sperm whale are expected to occur regularly in southern California; each of these species is described below. The sei whale is a rare and infrequently sighted species, but is included in this analysis as a conservative conservation approach. Information on at-sea density estimates and dive depth distribution provided for each species are used in the acoustic exposure analysis.

Blue whale (*Balaenoptera musculus*) Eastern North Pacific Stock

Listing Status—In the North Pacific, the IWC began management of commercial whaling for blue whales in 1969; blue whales were fully protected from commercial whaling in 1976 (Allen 1980). Blue whales were listed as endangered under the ESA in 1973. They are also protected by the Convention on International Trade in Endangered Species (CITES) of wild flora and fauna and the Marine Mammal Protection Act of 1972. Blue whales are listed as endangered on the IUCN Red List of Threatened Animals (Baillie and Groombridge 1996). Critical habitat has not been designated for blue whales.

Population Status- The blue whale was severely depleted by commercial whaling in the twentieth century (NMFS 1998). In the North Pacific, pre-exploitation population size is speculated to be approximately 4,900 blue whales and the current population estimate is a minimum of 3,300 blue whales (Wade and Gerrodette 1993, NMFS 2006e). Blue whale population structure in the North Pacific remains uncertain, but two stocks are recognized within U.S. waters: the Hawaiian and the eastern North Pacific (NMFS 2006e). There is no clear information on the population trend of blue whales off California. Population estimate for this stock of blue whales is 1,186 (CV =0.19) individuals (Carretta et al. 2007b).

A clear population trend for blue whales is difficult to detect under current survey methods. An increasing trend between 1979/80 and 1991 and between 1991 and 1996 was suggested by available survey data, but it was not statistically significant (Carretta et al. 2006). The abundance of blue whales along the California coast has clearly been increasing during the past two decades (Calambokidis et al. 1990; Barlow 1994; Calambokidis 1995). The magnitude of this increase is considered too large to be explained by population growth alone, and it is therefore assumed that a shift in distribution may have occurred (NMFS 1998). However, the scarcity of blue whales in areas of former abundance (e.g., Gulf of Alaska near the Aleutian Islands) suggests that the increasing trend does not apply to the species' entire range in the eastern North Pacific (Calambokidis et al. 1990). Although the population in the North Pacific is expected to have grown since being given protected status in 1966, the possibility of continued unauthorized takes by Soviet whaling vessels after blue whales were protected in 1966 (Yablokov 1994) and the existence of incidental ship strikes and gillnet mortality makes this uncertain.

Distribution—The blue whale has a worldwide distribution in circumpolar and temperate waters. Blue whales undertake seasonal migrations and were historically hunted on their summer feeding areas. Blue whale distribution is believed to be governed largely by food requirements and that populations are seasonally migratory. Poleward movements in spring allow the whales to take advantage of high zooplankton production in summer. Movement toward the subtropics in the fall allows blue whales to reduce their energy expenditures while fasting, avoid ice entrapment in some areas, and engage in reproductive activities in warmer waters of lower latitudes (~30° N or S). For example, blue whales were taken off the west coast of Baja California as early as the mid-19th century (Scammon 1874). The timing varied, but whalers located few blue whales in wintering areas from December to February. Observations made after whaling was banned revealed a similar pattern: blue whales spend most of the summer foraging at higher latitudes (where the waters are more productive (Sears 1990; Calambokidis et al. 1990; Calambokidis 1995).

The eastern North Pacific stock feeds in waters from California to Alaska in summer and fall, and migrates south to waters from Mexico to Costa Rica in winter (NMFS 2006e). They are fairly widespread and unpredictable in their areas of concentration from August to November. Some of the whales that spend the summer and fall (August-October) off the California coast migrate to Mexican waters, where they have been re-identified by photographs in spring (March-April) (Calambokidis et al. 1990). The population that uses coastal waters of California is present there

primarily from June to November, with a peak in blue whale calling intensity observed in September (Burtenshaw et al. 2004). Foraging areas include the edges of continental shelves and upwelling regions (Reilly and Thayer 1990; Schoenherr 1991). Feeding grounds have been identified in coastal upwelling zones off the coast of California (Croll et al. 1998; Fiedler et al.. 1998; Burtenshaw et al. 2004), Baja California (Reilly and Thayer 1990). Blue whales are found around the Northern Channel Islands, Santa Rosa and San Miguel Islands, from summer through the fall where currents provide dense layers of euphausiids for them to feed on. This population is thought to inhabit waters off Central America from December to May (Calambokidis 1995). During the cold-water months, very few blue whales are present in waters off California (Forney and Barlow 1998; Larkman and Veit 1998; U.S. Navy 1998). These seasonal movement patterns are thought to coincide with productivity, particularly abundance of euphausiids which are the main food source of blue whales.

Blue whales are not expected to be in the SOCAL Range Complex from December through May (Calambokidis 1995; Burtenshaw et al. 2004). Ingebrigtsen (1929) reported that blue whales appeared off the Baja California coast "from the north" in October and traveled southward along the shore, returning in April, May, and June. Recently, some blue whales have been seen along the west coast of Baja California between March and July (Gendron and Zavala-Hernandez 1995). They are first observed in Monterey Bay, around the Channel Islands, and in the Gulf of the Farallons in June and July (Calambokidis et al. 1990; Calambokidis 1995). In addition, the strongest seasonal acoustic signal off of San Nicolas Island in California, from June through January, is due to blue whales singing (Burtenshaw et al. 2004), which appears primarily as a broad peak near 20 Hz in the spectral data (McDonald et al. 2006). Blue whales are commonly seen around the Channel Islands during the late spring and summer and primarily occur in the northeastern portion of the SOCAL OPAREAs. Calambokidis (1995) concluded that such changes in distribution reflect a shift in feeding from the more offshore euphausiid, *Euphasia pacifica*, to the primarily neritic euphausiid, *Thysanoessa spinifera*. Recent studies in the coastal waters of California have found blue whales feed primarily on the latter (Schoenherr 1991; Kieckhefer et al. 1995; Fiedler et al. 1998).

A few blue whales were observed in or near the SOCAL Range Complex in early to mid spring (U.S. Navy 1998), but were most common during July–September (Hill and Barlow 1992; Mangels and Gerrodette 1994; Teranishi et al. 1997; Larkman and Veit 1998; U.S. Navy 1998). During the SWFSC/NMFS surveys in 1998–1999, blue whales arrived in late May and were common into August, with one whale seen as late as November (Carretta et al. 2000). In other years, blue whales were common in waters west of San Clemente Island as late as mid-October (e.g., in 1995) (Spikes and Clark 1996; Clark and Fristrup 1997; Clark et al. 1998).

Photographic studies have proven that blue whales remain in waters off California throughout the summer, apparently to feed (Calambokidis 1995; Larkman and Veit 1998). Over 100 blue whales were present in the Santa Barbara Channel in 1992 and 1994 (Calambokidis 1995). Concentrations of blue whales have been seen elsewhere off southern California in some years.

At Sea Density Estimates—The most recent vessel survey took place from August to December 2005 during CSCAPE. Pro-rated densities incorporating vessel survey results from 1986-2005 resulted in densities of 0.0041222 for both warm and cold water seasons (Barlow 2007; Table 2-2).

Reproduction/Breeding—The eastern North Pacific stock feeds in waters from California to Alaska in summer and fall, migrates south to the waters of Mexico to Costa Rica in winter (NMFS 2006e) for breeding and to give birth (Mate et al.1999).

Diving Behavior—Blue whales spend more than 94 percent of their time below the water's surface (Lagerquist et al. 2000). Croll et al. (2001) determined that blue whales dived to an

average of 462 ft. and for 7.8 minutes (min) when foraging and to 222 ft. and for 4.9 min when not foraging. Data from southern California and Mexico showed that whales dived to >100 m for foraging; once at depth, vertical lunge-feeding often occurred (lunging after prey). Lunge-feeding at depth is energetically expensive and likely limits the deeper diving capability of blue whales. Foraging dives are deeper than traveling dives; traveling dives were generally to ~ 30m. Typical dive shape is somewhat V-shaped, although the bottom of the V is wide to account for the vertical lunges at bottom of dive. Blue whales also have shallower foraging dives. Calambokidis et al. (2003) deployed tags on blue whales and collected data on dives as deep as about 984 ft. Lunge-feeding at depth is energetically expensive and likely limits the deeper diving capability of blue whales. Foraging dives are deeper than traveling dives; traveling dives were generally to ~ 30m. Typical dive shape is somewhat V-shaped, although the bottom of the V is wide to account for the vertical lunges at bottom of dive. Blue whales also have shallower foraging dives. Best information for percentage of time at depth is from Lagerquist et al (2000) collected on blue whales off central California: 78% in 0-16 m, 9% in 17-32 m, 13% in >32 m.

Acoustics—Blue whales produce calls with the lowest frequency and highest source levels of all cetaceans.). Blue whale vocalizations are long, patterned low-frequency sounds with durations up to 36 sec (Richardson et al. 1995) repeated every 1 to 2 min (Mellinger and Clark 2003). The frequency range of their vocalizations is 12 to 400 hertz (Hz), with dominant energy in the infrasonic range at 12 to 25 Hz (Ketten 1998; Mellinger and Clark 2003). Source levels are up to 188 decibels (dB) re 1 µPa-m (Ketten 1998; McDonald et al, 2001). During the Magellan II Sea Test (at-sea exercises designed to test systems for antisubmarine warfare), off the coast of California in 1994, blue whale vocalization source levels at 17 Hz were estimated in the range of 195 dB re 1 µPa-m (Aburto et al. 1997). Širović et al. (2007) reported that blue whales produced vocalizations with a source level of 189 ± 3 dB re:1 Pa-1 m over a range of 25–29 Hz and could be detected up to 200 km away. A comparison of recordings between November 2003 and November 1964 and 1965, reveals a strong blue whale presence near San Nicolas Island (McDonald et al. 2006). A long-term shift in the frequency of the blue whale calling is seen; in 2003 the spectral energy peak was 16 Hz, whereas in 1964-65 the energy peak was near 22.5 Hz, illustrating a more than 30% shift in call frequency over four decades (McDonald et al. 2006).

Vocalizations of blue whales appear to vary among geographic areas (Rivers 1997), with clear differences in call structure suggestive of separate populations for the western and eastern regions of the North Pacific (Stafford et al. 2001). Stafford et al. (2005) recorded the highest calling rates when blue whale prey was closest to the surface during its vertical migration. Wiggins et al. (2005) reported the same trend of reduced vocalization during daytime foraging and then an increase in vocalizations at dusk as prey move up into the water column and disperse. Blue whales make seasonal migrations to areas of high productivity to feed and vocalize less in the feeding grounds than during the migration (Burtenshaw et al. 2004). Oleson et al. (2007) reported higher calling rates in shallow diving (<100 ft) whales while deeper diving whales (> 165 ft) were likely feeding and calling less.

As with other mysticete sounds, the function of vocalizations produced by blue whales is unknown. Hypothesized functions include: (1) maintenance of inter-individual distance, (2) species and individual recognition, (3) contextual information transmission (e.g. feeding, alarm, courtship), (4) maintenance of social organization (e.g. contact calls between females and offspring), (5) location of topographic features, and (6) location of prey resources (Thompson et al. 1992). Responses to conspecific sounds have been demonstrated in a number of mysticetes (Edds-Walton 1997), and there is no reason to believe that blue whales do not communicate similarly. While no data on hearing ability for this species are available, Ketten (1997) hypothesized that mysticetes have acute infrasonic hearing. Although no recent studies have

directly measured the sound sensitivity in blue whales, we assume that blue whales are able to receive sound signals in roughly the same frequencies as the signals they produce.

Impacts of human activity—Historic Whaling- Blue whales were occasionally hunted by the sailing-vessel whalers of the 19th century (Scammon 1874). The introduction of steam power in the second half of that century made it possible for boats to overtake large, fast-swimming blue whales and other rorquals. From the turn of the century until the mid-1960s, blue whales from various stocks were intensely hunted in all the world's oceans. Blue whales were protected in portions of the Southern Hemisphere beginning in 1939, but were not fully protected in the Antarctic until 1965. In 1955, they were given complete protection in the North Atlantic under the International Convention for the Regulation of Whaling; this protection was extended to the Antarctic in 1965 and the North Pacific in 1966 (Gambell 1979; Best 1993). The protected status of North Atlantic blue whales was not recognized by Iceland until 1960 (Sigurjonsson 1988). Only a few illegal kills of blue whales have been documented in the Northern Hemisphere, including three at Canadian east-coast whaling stations during 1966-69 (Mitchell 1974), some at shore stations in Spain during the late 1950s to early 1970s (Aguilar and Lens 1981; Sanpera and Aguilar 1992), and at least two by "pirate" whalers in the eastern North Atlantic in 1978 (Best 1992). Some illegal whaling by the USSR also occurred in the North Pacific (Yablokov 1994); it is likely that blue whales were among the species taken by these operations, but the extent of the catches is not known. Since gaining complete legal protection from commercial whaling in 1966, some populations have shown signs of recovery, while others have not been adequately monitored to determine their status (NMFS 1998). Removal of this significant threat has allowed increased recruitment in the population, and therefore, the blue whale population in the eastern North Pacific is expected to have grown.

Fisheries Interactions—Little evidence of entanglement in fishing gear exists, and large whales such as the blue whale may often die later and drift far enough not to strand on land after such incidents, so estimating the numbers of blue whales killed and injured by gear entanglements. In addition, the injury or mortality of large whales is difficult due to interactions or entanglements in fisheries may go unobserved because large whales swim away with a portion of the net or gear. Fishers have reported that large whales tend to swim through their nets without entangling and causing little damage to nets (Barlow et al. 1997).

Ship Strikes-Because little evidence of ship strikes exists, and large whales such as the blue whale may often die later and drift far enough not to strand on land after such incidents, it is difficult to estimate the numbers of blue whales killed and injured by ship strikes. In addition, a boat owner may be unaware of the strike when it happens. Ship strikes were implicated in the deaths of blue whales in 1980, 1986, 1987, 1993, and 2002 (Carretta et al. 2006). Additional mortality from ship strikes probably goes unreported because the whales do not strand, or if they do, they do not always have obvious signs of trauma (Carretta et al. 2006). However, several blue whales have been photographed in California with large gashes in their dorsal surface that appear to be from ship strikes (Carretta et al. 2006). According to the California Marine Mammal Stranding Network Database (2006), six blue whales were struck by ships off of California from 1982-2005. The average number of blue whale mortalities in California attributed to ship strikes was 0.2 whales per year for 1998-2002 (Carretta et al. 2006). In addition, there were 9 unidentified whales and one unidentified balaenopterid struck by ships in California from 1982-2005 (California Marine Mammal Stranding Network Database 2006). Of these 10 animals, five were reported by the Navy as being struck offshore of the Channel Islands (e.g., San Nicholas and San Clemente Islands).

Some whale watching focused on blue whales has developed in recent years off the coast of California, notably in the Santa Barbara Channel, where the species occur with regularity in July and August. Major shipping lanes pass through, or near, whale watching areas, and underwater

noise by commercial ship traffic may have a much greater impact than that produced by whale watching. However, little is known about whether, or how, vessel noise affects blue whales.

Fin whale (Balaenoptera physalus) California/Oregon/Washington Stock

Listing—In the North Pacific, the IWC began management of commercial whaling for fin whales in 1969; fin whales were fully protected from commercial whaling in 1976 (Allen 1980). Fin whales were listed as endangered under the ESA in 1973. The fin whale is listed as endangered under the ESA. It is also protected by CITES and the Marine Mammal Protection Act of 1972. Fin whales are listed as endangered on the IUCN Red List of Threatened Animals (Baillie and Groombridge 1996). Critical habitat has not been designated for fin whales.

Population Status—In the North Pacific, the total pre-exploitation population size of fin whales is estimated at 42,000 to 45,000 whales (Ohsumi and Wada 1974). The most recent abundance estimate (early 1970s) for fin whales in the entire North Pacific basin is between 14,620 and 18,630 whales (NMFS 2006e). Fin whales have a worldwide distribution with two distinct stocks recognized in the North Pacific: the East China Sea Stock and "the rest of the North Pacific Stock" (Donovan 1991). Currently, there are considered to be three stocks in the North Pacific for management purposes: an Alaska Stock, a Hawaii Stock, and a California/Oregon/Washington Stock (Barlow et al. 1997). Currently, the best estimate for the California/Oregon/Washington Stock is 3,281 (CV = 0.25) individuals (Carretta 2007b).

During the early 1970s, 8,520 to 10,970 fin whales were surveyed in the eastern half of the North Pacific (Braham 1991). Moore et al. (2000) conducted surveys for whales in the central Bering Sea in 1999 and tentatively estimated the fin whale population was about 4,951 animals (95% C.I. 2,833-8,653). If these historic estimates are statistically reliable, the population size of fin whales has not increased significantly over the past 20 years despite an international ban on whaling in the North Pacific. The strongest contrary evidence comes from investigators conducting seabird surveys around the Pribilof Islands in 1975-1978 and 1987-1989. These investigators observed more fin whales in the second survey and suggested they were more abundant in the survey area (Baretta and Hunt 1994). However, observations of increased counts of fin whales in an area do not support a conclusion that there are more fin whales until changes in distribution have been ruled out first.

Distribution—Fin whales occur in oceans of both Northern and Southern Hemispheres between 20–75° N and S latitudes (NMFS 2006e). Fin whales are distributed widely in the world's oceans. In the northern hemisphere, most migrate seasonally from high Arctic feeding areas in summer to low latitude (~30° N or S) breeding and calving areas in winter. During the summer in the North Pacific Ocean, fin whales are distributed in the Chukchi Sea, around the Aleutian Islands, the Gulf of Alaska, and along the coast of North America to CaliforniaWorldwide, fin whales were severely depleted by commercial whaling activities. The fin whale is found in continental shelf and oceanic waters (Gregr and Trites 2001; Reeves et al. 2002). Globally, it tends to be aggregated in locations where populations of prey are most plentiful, irrespective of water depth, although those locations may shift seasonally or annually (Payne et al. 1986, 1990; Kenney et al. 1997; Notarbartolo-di-Sciara et al. 2003). Fin whales in the North Pacific spend the summer feeding along the cold eastern boundary currents (Perry et al. 1999).

The North Pacific population summers from the Chukchi Sea to California, and winters from California southward (Gambell 1985). Aggregations of fin whales are found year-round off southern and central California (Dohl et al. 1983; Forney et al. 1995; Barlow 1997). In the NMFS 1998–1999 surveys in SCIRC, they were sighted most frequently during warm-water months (Carretta et al. 2000). The fin whale was the second most commonly-encountered baleen whale (after gray whales) during those surveys; there were 21 sightings, with most sightings on

the western side of San Clemente Island. Fin whales can be found in the SOCAL OPAREAs throughout the year (Barlow 1997).

At Sea Density Estimates—Pro-rated densities incorporating vessel survey results from 1986-2005 resulted in densities of 0.0024267 for warm water seasons and 0.0008008 for cold water season (Barlow 2007;Table 2-2).

Life history information—Fin whales become sexually mature between six to ten years of age, depending on density-dependent factors (Gambell 1985b). Reproductive activities for fin whales occur primarily in the winter. Gestation lasts about 12 months and nursing occurs for 6 to 11 months (Perry et al. 1999). The age distribution of fin whales in the North Pacific is unknown. Natural sources and rates of mortality are largely unknown, but Aguilar and Lockyer (1987) suggest annual natural mortality rates may range from 0.04 to 0.06 (based on studies of northeast Atlantic fin whales). The occurrence of the nematode Crassicauda boopis appears to increase the potential for kidney failure in fin whales and may be preventing some fin whale stocks from recovering from whaling (Lambertsen 1992, as cited in Perry et al. 1999). Killer whale or shark attacks may result in serious injury or death in very young and sick whales (Perry et al. 1999). NMFS has no records of fin whales being killed or injured by commercial fisheries operating in the North Pacific (Ferrero et al. 2000). Natural sources and rates of mortality are largely unknown, but Aguilar and Lockyer (1987) suggest annual natural mortality rates may range from 0.04 to 0.06 (based on studies of northeast Atlantic fin whales). The occurrence of the nematode. *Crassicauda boopis,* appears to increase the potential for kidney failure in fin whales and may be preventing some fin whale stocks from recovering from whaling (Lambertsen 1992, as cited in Perry et al. 1999). Killer whale or shark attacks may result in serious injury or death in very young and sick whales (Perry et al. 1999). NMFS has no records of fin whales being killed or injured by commercial fisheries operating in the North Pacific (Ferrero et al. 2000).

Reproduction/Breeding—Reproductive activities for fin whales occur primarily in low latitude areas (~30° N or S)in the winter (Reeves 1998; Carretta et al. 2007).

Diving Behavior—Fin whales typically dive for 5 to 15 min, separated by sequences of 4 to 5 blows at 10 to 20 sec intervals (Cetacean and Turtle Assessment Program 1982; Stone et al. 1992; Lafortuna et al. 2003). Kopelman and Sadove (1995) found significant differences in blow intervals, dive times, and blows per hour between surface feeding and non-surface-feeding fin whales. Croll et al. (2001) determined that fin whales dived to 321 ft (Standard Deviation [SD] = ± 106.8 ft) with a duration of 6.3 min (SD = ± 1.53 min) when foraging and to 168 ft (SD = ± 97.3 ft) with a duration of 4.2 min (SD = ± 1.67 min) when not foraging. Goldbogen et al. (2006) reported that fin whales in California made foraging dives to a maximum of 748-889 ft and dive durations of 6.2-7.0 min. Fin whale dives exceeding 492 ft and coinciding with the diel migration of krill were reported by Panigada et al. (1999). Fin whales feed on planktonic crustaceans, including *Thysanoessa* sp and *Calanus* sp, as well as schooling fish including herring, capelin and mackerel (Aguilar 2002). Depth distribution data from the Ligurian Sea in the Mediterranean are the most complete (Panigada et al. 2003), and showed differences between day and night diving; daytime dives were shallower (<100 m) and night dives were deeper (>400 m), likely taking advantage of nocturnal prey migrations into shallower depths; this data may be atypical of fin whales elsewhere in areas where they do not feed on vertically-migrating prey.

Goldbogen et al. (2006) studied fin whales in southern California and found that 60% of total time was spent diving, with the other 40% near surface (<50m); dives were to >225 m and were characterized by rapid gliding ascent, foraging lunges near the bottom of dive, and rapid ascent with flukes. Dives were somewhat V-shaped although the bottom of the V is wide. Based on information from Goldbogen et al. (2006), percentage of time at depth levels is estimated as 44% at <50 m, 23% at 50-225 m (covering the ascent and descent times) and 33% at >225 m.

Acoustics—Underwater sounds produced by fin whales are one of the most studied Balaenoptera sounds. Fin whales produce calls with the lowest frequency and highest source levels of all cetaceans. Infrasonic (10-200 Hz), pattern sounds have been documented for fin whales (Watkins et al. 1987; Clark and Fristrup 1997; McDonald and Fox 1999). ; Charif et al. 2002). Charif et al. (2002) estimated source levels between 159-184 dB *re*:1 µPa-1 m for fin whales vocalizations recorded between Oregon and Northern California. Fin whales can also produce a variety of sounds with a frequency range up to 750 Hz. The long, patterned 15 to 30 Hz vocal sequence is most typically recorded; only males are known to produce these (Croll et al. 2002). The most typical signals are long, patterned sequences of short duration (0.5-2s) infrasonic pulses in the 18-35 Hz range (Patterson and Hamilton 1964). Estimated source levels are as high as 190 dB (Patterson and Hamilton 1964; Watkins et al. 1987a; Thompson et al. 1992; McDonald et al. 1995). Širović et al. (2007) reported that fin whales produced vocalizations with a source level of 189 ± 4 dB re:1 Pa-1 m over a range of 15–28 Hz and could be detected up to 56 km away. In temperate waters intense bouts of long patterned sounds are very common from fall through spring, but also occur to a lesser extent during the summer in high latitude feeding areas (Clark and Charif 1998). Short sequences of rapid pulses in the 20-70 Hz band are associated with animals in social groups (McDonald et al. 1995; Clark pers. comm.; McDonald pers. comm.). Each pulse lasts on the order of one second and contains twenty cycles (Tyack 1999). Particularly in the breeding season, fin whales produce series of pulses in a regularly repeating pattern. These bouts of pulsing may last for longer than one day (Tyack 1999). The seasonality and stereotype of the bouts of patterned sounds suggest that these sounds are male reproductive displays (Watkins et al. 1987a), while the individual counter-calling data of McDonald et al. (1995) suggest that the more variable calls are contact calls. Some authors feel there are geographic differences in the frequency, duration and repetition of the pulses (Thompson et al. 1992). As with other mysticete sounds, the function of vocalizations produced by fin whales is unknown. Hypothesized functions include: (1) maintenance of inter-individual distance, (2) species and individual recognition, (3) contextual information transmission (e.g. feeding, alarm, courtship), (4) maintenance of social organization (e.g. contact calls between females and offspring), (5) location of topographic features, and (6) location of prey resources (review by Thompson et al. 1992). Responses to conspecific sounds have been demonstrated in a number of mysticetes, and there is no reason to believe that fin whales do not communicate similarly (Edds-Walton 1997). The low-frequency sounds produced by fin whales have the potential to travel over long distances, and it is possible that long-distance communication occurs in fin whales (Payne and Webb 1971; Edds-Walton 1997). Also, there is speculation that the sounds may function for long-range echolocation of large-scale geographic targets such as seamounts, which might be used for orientation and navigation (Tyack 1999).

The most typical fin whale sound is a 20 Hz infrasonic pulse (actually an FM sweep from about 23 to 18 Hz) with durations of about 1 sec and can reach source levels of 184 to 186 dB re 1 µPa-m (maximum up to 200) (Richardson et al. 1995; Charif et al. 2002). Croll et al. (2002) suggested that these long, patterned vocalizations might function as male breeding displays, much like those that male humpback whales sing. The source depth, or depth of calling fin whales, has been reported to be about 162 ft (Watkins et al. 1987).

Although no studies have directly measured the hearing sensitivity of fin whales, we assume that fin whales are able to receive sound signals in roughly the same frequencies as the signals they produce. This suggests fin whales, like other baleen whales are more likely to have their best hearing capacities at low frequencies, including infrasonic frequencies, rather than at mid- to high-frequencies (Ketten 1997).

Impacts of human activity—As early as the mid-seventeenth century, the Japanese were capturing fin, blue, and other large whales using a fairly primitive open-water netting technique (Tønnessen

and Johnsen 1982, Cherfas 1989). In 1864, explosive harpoons and steam-powered catcher boats were introduced in Norway, allowing the large-scale exploitation of previously unobtainable whale species. The North Pacific and Antarctic whaling operations soon added this >modern' equipment to their arsenal. After blue whales were depleted in most areas, the smaller fin whale became the focus of whaling operations and more than 700,000 fin whales were landed in the twentieth century. The incidental take of fin whales in fisheries is extremely rare. In the California/Oregon drift gillnet fishery, observers recorded the entanglement and mortality of one fin whale, in 1999, off southern California (NMFS 2000). Based on a worst-case scenario, NMFS estimates that a maximum of six fin whales (based on calculations that adjusted the fin whale observed entangled and killed in 1999 by the number of sets per year) in a given year could be captured by the California-Oregon drift gillnet fleet and killed (NMFS 2000). Anecdotal observations from fishermen, suggest that large whales swim through their nets rather than get caught in them (NMFS 2000). Because of their size and strength, fin whales probably swim through fishing nets which might explain why these whales are rarely reported as having become entangled in fishing gear.

Humpback whale (*Megaptera novaeangliae*) Eastern North Pacific Stock

Listing Status—The IWC first protected humpback whales in the North Pacific in 1966. They are also protected under CITES. In the U.S., humpback whales were listed as endangered under the ESA in 1973. Critical habitat has not been designated for this species in waters off California, Oregon, and Washington.

Population Status—Humpback whales live in all major ocean basins from equatorial to sub-polar latitudes migrating from tropical breeding areas to polar or sub-polar feeding areas (Jefferson et al. 1993, NMFS 2006e). Three Pacific stocks of humpback whales are recognized in the Pacific Ocean and include the western North Pacific stock, central North Pacific stock, and eastern North Pacific stock Calambokidis et al. 1997; Baker et al. 1998). The Eastern North Pacific humpback whale stock is the one most likely to be encountered within Southern California. In the entire North Pacific Ocean prior to 1905, it is estimated that there were 15,000 humpback whales basin-wide (Rice 1978). In 1966, after heavy commercial exploitation, humpback abundance was estimated at 1,000 to 1,200 whales (Rice 1978), although it is unclear if estimates were for the entire North Pacific or just the eastern North Pacific. There are no reliable estimates for current humpback whale abundance in the entire North Pacific (NMFS 2006e). The most recent estimate of population size for the Eastern North Pacific Stock is 1,396 (CV = 0.15; Carretta et al. 2007b).

Distribution—The Eastern North Pacific Stock inhabits waters from Costa Rica (Steiger et al. 1991) to southern British Columbia (Calambokidis et al. 1993). This Stock is most abundant in coastal waters off California during spring and summer, and off Mexico during autumn and winter. Although humpback whales typically travel over deep, oceanic waters during migration, their feeding and breeding habitats are mostly in shallow, coastal waters over continental shelves (Clapham and Mead 1999). Shallow banks or ledges with high sea-floor relief characterize feeding grounds (Payne et al. 1990; Hamazaki 2002). North Pacific humpback whales are distributed primarily in four more-or-less distinct wintering areas: the Ryukyu and Ogasawara (Bonin) Islands (south of Japan), Hawai'i, the Revillagigedo Islands off Mexico, and along the coast of mainland Mexico (Calambokidis et al. 2001). There is known to be some interchange of whales among different wintering grounds, and some matches between Hawaii and Japan, and between Hawaii and Mexico have been found (Salden et al. 1999; Calambokidis et al. 2000; 2001). During summer months, North Pacific humpback whales feed in a nearly continuous band from southern California to the Aleutian Islands, Kamchatka Peninsula, and the Bering and Chukchi seas (Calambokidis et al., 2001). Humpback whales are mainly found in southern Californa from December through June (Calambokidis et al. 2001). During late summer, more humpback whales are sighted north of the Channel Islands, and limited occurrence expected south

of the northern Channel Islands (San Miguel, Santa Rosa, Santa Cruz) (Carretta et al. 2000). Humpback whales summer throughout the central and western portions of the Gulf of Alaska, including Prince William Sound, around Kodiak Island (including Shelikof Strait and the Barren Islands), and along the southern coastline of the Alaska Peninsula. The northern Bering Sea, Bering Strait, and the southern Chukchi Sea along the Chukchi Peninsula, appear to form the northern extreme of the humpback whale's range (Nikulin 1946, Berzin and Rovnin 1966).

At Sea Density Estimates—Pro-rated densities incorporating vessel survey results from 1986-2005 resulted in densities of 0.0001613 for warm water season and 0.0000984 for cold water season (Barlow, 2007; Table 2-2).

Life History—Humpbacks primarily feed on small schooling fish and krill (Caldwell and Caldwell 1983). While in California waters, humpback prey includes euphausiids and small schooling fish like anchovies, sardines, and mackerel (Wynne and Folkens, 1992). It is believed that minimal feeding occurs in wintering grounds, such as the Hawaiian Islands (Balcomb 1987; Salden 1989).

Reproduction/Breeding—Humpback whales migrate south from California to the waters off Mexico and Costa Rica to breed and to give birth (Calambokidis et al. 2004).

Diving Behavior—Humpback whale diving behavior depends on the time of year (Clapham and Mead 1999). In summer, most dives last less than 5 min; those exceeding 10 min are atypical. In winter (December through March), dives average 10 to 15 min; dives of greater than 30 min have been recorded (Clapham and Mead 1999). Although humpback whales have been recorded to dive as deep as about 1,638 ft (Dietz et al. 2002), on the feeding grounds they spend the majority of their time in the upper 400 ft of the water column (Dolphin 1987; Dietz et al. 2002). Humpback whales on the wintering grounds do dive deeply; Baird et al. (2000) recorded dives to 577 ft.

Like other large mysticetes, they are a "lunge feeder" taking advantage of dense prey patches and engulfing as much food as possible in a single gulp. They also blow nets, or curtains, of bubbles around or below prey patches to concentrate the prey in one area, then lunge with mouths open through the middle. Dives appear to be closely correlated with the depths of prey patches, which vary from location to location. In the north Pacific, most dives were of fairly short duration (<4 min) with the deepest dive to 148 m (southeast Alaska; Dolphin 1987), while whales observed feeding on Stellwagen Bank in the North Atlantic dove to <40 m (Hain et al. 1995). Depth distribution data collected at a feeding area in Greenland resulted in the following best estimation of depth distribution: 37% of time at <4 m, 25% at 4-20 m, 7% at 21-35m, 4% at 36-50 m, 6% at 51-100 m, 7% at 101-150 m, 8% at 151-200 m, 6% at 201-300 m, and <1% at >300 m (Dietz et al. 2002).

Acoustics—Humpback whales are known to produce three classes of vocalizations: (1) "songs" in the late fall, winter, and spring by solitary males; (2) sounds made within groups on the wintering (calving) grounds; and (3) social sounds made on the feeding grounds (Richardson et al. 1995). The best-known types of sounds produced by humpback whales are songs, which are thought to be breeding displays used only by adult males (Helweg et al. 1992). Singing is most common on breeding grounds during the winter and spring months, but is occasionally heard outside breeding areas and out of season (Matilla et al. 1987; Clark and Clapham 2004). There is geographical variation in humpback whale song, with different populations singing different songs, and all members of a population using the same basic song. However, the song evolves over the course of a breeding season, but remains nearly unchanged from the end of one season to the start of the next (Payne et al. 1983). Social calls are from 50 Hz to over 10 kilohertz (kHz), with the highest energy below 3 kHz (Silber 1986). Female vocalizations appear to be simple; Simão and Moreira (2005) noted little complexity. The male song, however, is complex and changes between

seasons. Components of the song range from under 20 Hz to 4 kHz and occasionally 8 kHz, with source levels of 144 to 174 dB re 1 µPa m, with a mean of 155 dB re 1 µPa-m (Thompson et al. 1979; Payne and Payne 1985, Frazer and Mercado 2000). Au et al. (2001) recorded high-frequency harmonics (out to 13.5 kHz) and source level (between 171 and 189 dB re 1 µPa-m) of humpback whale songs. Au et al. (2006) took recordings of whales off Hawaii and found high frequency harmonics of songs extending beyond 24 kHz, which may indicate that they can hear at least as high as this frequency. Songs have also been recorded on feeding grounds (Mattila et al. 1987; Clark and Clapham 2004). "Feeding calls," unlike song and social sounds are highly stereotyped series of narrow-band trumpeting calls. They are 20 Hz to 2 kHz, less than 1 second in duration, and have source levels of 175 to 192 dB re 1 µPa-m (U.S. Navy 2006a).

The main energy of humpback whale songs lies between 0.2 and 3.0 kHz, with frequency peaks at 4.7 kHz. Feeding calls, unlike song and social sounds, are highly stereotyped series of narrow-band trumpeting calls. They are 20 Hz to 2 kHz, less than 1 sec in duration, and have source levels of 175 to 192 dB re 1 µPa-m. The fundamental frequency of feeding calls is approximately 500 Hz (D'Vincent et al. 1985).

No tests on humpback whale hearing have been made. Houser et al. (2001) constructed a humpback audiogram using a mathematical model based on the internal structure of the ear. The predicted audiogram indicates sensitivity to frequencies from 700 Hz to 10 kHz, with maximum relative sensitivity between 2 and 6 kHz. Recent information on the songs of humpback whales suggests that their hearing, if animals hear the sounds they make, may extend to frequencies of at least 24 kHz (Au et al. 2006). Maybaum (1989) reported that humpback whales showed a mild response to a hand held sonar marine mammal detection and location device (frequency of 3.3 kHz at 219 dB re 1µPa @ 1 meter or frequency sweep of 3.1-3.6 kHz) although this system is significantly different from the Navy's hull mounted sonars. In addition, the system had some low-frequency components (below 1 kHz) which may be an artifact of the acoustic equipment. This may have affected the response of the whales to both the control and sonar playbacks.

Impacts of human activity- Historic whaling—Commercial whaling, the single most significant impact on humpback whales ceased in the North Atlantic in 1955 and in all other oceans in 1966. The humpback whale was the most heavily exploited by Soviet whaling fleets after World War II.

Fisheries Interactions-Entanglement in fishing gear poses a threat to individual humpback whales throughout the Pacific. Reports of entangled humpbacks whales found swimming, floating, or stranded with fishing gear attached, have been documented in the North Pacific. A number of fisheries based out of west coasts ports may incidentally take the ENP stock of humpback whale, and documented interactions are summarized in the U.S. Pacific Marine Mammal Stock Assessments: 2006 (Carretta et al. 2007). The estimated impact of fisheries on the ENP humpback whale stock is likely underestimated, since the serious injury or mortality of large whales due to entanglement in gear, may go unobserved because whales swim away with a portion of the net, line, buoys, or pots. According to Carretta et al. (2007) and the California Marine Mammal Stranding Network Database (U.S Department of Commerce 2006), 12 humpback whales and two unidentified whales have been reported as entangled in fishing gear (all crab pot gear, except for one of the unidentified whales) since 1997.

Ship Strikes-Humpback whales, especially calves and juveniles, are highly vulnerable to ship strikes and other interactions with non-fishing vessels. Younger whales spend more time at the surface, are less visible, and closer to shore (Herman et al. 1980; Mobley et al. 1999), thereby making them more susceptible to collisions. Humpback whale distribution overlaps significantly with the transit routes of large commercial vessels, including cruise ships, large tug and barge transport vessels, and oil tankers.

Ship strikes were implicated in the deaths of at least two humpback whales in 1993, one in 1995, and one in 2000 (Carretta et al. 2006). During 1999-2003, there were an additional 5 injuries and two mortalities of unidentified whales, attributed to ship strikes. Additional mortality from ship strikes probably goes unreported because the whales do not strand or, if they do, they do not have obvious signs of trauma. Several humpback whales have been photographed in California with large gashes in their dorsal surface that appear to be from ship strikes (Carretta et al. 2006). According to the California Marine Mammal Stranding Network Database (2006), one humpback whale was struck by a ship off of California from 1982-2005. The average number of humpback whale deaths by ship strikes for 1999-2003 is at least 0.2 per year (Carretta et al. 2006). In addition, there were 9 unidentified whales and one unidentified balaenopterid struck by ships in California from 1982-2005 (California Marine Mammal Stranding Network Database 2006). Of these 10 animals, 5 were reported by the Navy as being struck offshore of the Channel Islands (e.g., San Nicholas and San Clemente Islands).

Whale watching boats and boats from which scientific research is being conducted specifically direct their activities toward whales and may have direct or indirect impacts on humpback whales. The growth of the whale-watching industry has not increased as rapidly for the ENP stock of humpback whales, as it has for the Central North Pacific stock (wintering grounds in Hawaii and summering grounds in Alaska), but whale-watching activities do occur throughout the ENP stock's range. There is concern regarding the impacts of close vessel approaches to large whales, since harassment may occur, preferred habitats may be abandoned, and fitness and survivability may be compromised if disturbance levels are too high. While a 1996 study in Hawaii measured the acoustic noise of different whale-watching boats (Au and Green 2000) and determined that the sound levels were unlikely to produce grave effects on the humpback whale auditory system, the potential direct and indirect effects of harassment due to vessels cannot be discounted. Several investigators have suggested shipping noise may have caused humpback whales to avoid or leave feeding or nursery areas (Jurasz and Jurasz 1979; Dean et al. 1985), while others have suggested that humpback whales may become habituated to vessel traffic and its associated noise. Still other researchers suggest that humpback whales may become more vulnerable to vessel strikes once they habituate to vessel traffic (Swingle et al. 1993; Wiley et al. 1995).

Other Threats-Similar to fin whales, humpbacks are potentially affected by a resumption of commercial whaling, loss of habitat, loss of prey (for a variety of reasons including climate variability), underwater noise, and pollutants. Generally, very little is known about the effects of organochlorine pesticides, heavy metals, and PCB's and other toxins in baleen whales, although the impacts may be less than higher trophic level odontocetes due to baleen whales' lower levels of bioaccumulation from prey.

Anthropogenic noise may also affect humpback whales, as humpback whales seem to respond to moving sound sources, such as whale-watching vessels, fishing vessels, recreational vessels, and low-flying aircraft (Beach and Weinrich 1989; Clapham et al. 1993; Atkins and Swartz 1989). Their responses to noise are variable and have been correlated with the size, composition, and behavior of the whales when the noises occurred (Herman et al. 1980; Watkins et al. 1981; Krieger and Wing 1986).

Sei whale (*Balaenoptera borealis*) Eastern North Pacific Stock

Listing Status—Sei whales did not have meaningful protection at the international level until 1970, when catch quotas for the North Pacific began to be set on a species basis (rather than on the basis of total production, with six sei whales considered equivalent to one "blue whale unit"). Prior to that time, the kill was limited only to the extent that whalers hunted selectively for the larger species with greater return on effort (Allen 1980). The sei whale was given complete

protection from commercial whaling in the North Pacific in 1976. In the late 1970's, some "pirate" whaling for sei whales took place in the eastern North Atlantic (Best 1992). There is no direct evidence of illegal whaling for this species in the North Pacific although the acknowledged misreporting of whaling data by Soviet authorities (Yablokov 1994) means that catch data are not wholly reliable. In the U.S., humpback whales were listed as endangered under the ESA in 1973. It is also classified as "endangered" by the IUCN (Baillie and Groombridge 1996) and is listed in CITES Appendix I. Critical habitat has not been designated for this species for the eastern North Pacific stock.

Population Status—The IWC groups all of sei whales in the entire North Pacific Ocean into one stock (Donovan 1991). However, some mark-recapture, catch distribution, and morphological research, indicated that more than one stock exists; one between 175°W and 155°W longitude, and another east of 155° W longitude (Masaki 1976; Masaki 1977). In the U.S. Pacific EEZ only the Eastern North Pacific Stock is recognized. Worldwide, sei whales were severely depleted by commercial whaling activities. In the North Pacific, the pre-exploitation population estimate for sei whales is 42,000 whales and the most current population estimate for sei whales in the entire North Pacific (from 1977) is 9,110 (NMFS, 2006z).

Application of various models to whaling catch and effort data suggests that the total population of adult sei whales in the North Pacific declined from about 42,000 to 8,600 between 1963 and 1974 (Tillman 1977). Since 500-600 sei whales per year were killed off Japan from 1910 to the late 1950s, the stock size presumably was already, by 1963, below its carrying capacity level (Tillman 1977). The most current population estimate for sei whales in the entire North Pacific (from 1977) is 9,110 (NMFS, 2006z). The current estimate for sei whales in the Eastern North Pacific stock is 43 (CV=0.61) individuals (Carretta et al. 2007b).

Distribution—Sei whales live in temperate regions of all oceans in the Northern and Southern Hemispheres and are not usually associated with coastal features (NMFS, 2006z). Sei whales are highly mobile, and there is no indication that any population remains in the same area year-round, i.e., is resident. Pole-ward summer feeding migrations occur, and sei whales generally winter in warm temperate or subtropical waters. The species is cosmopolitan, but with a generally anti-tropical distribution centered in the temperate zones. During the winter, sei whales are found from 20°- 23° N and during the summer from 35°-50° N (Masaki 1976; Masaki 1977).

Sei whales are most often found in deep, oceanic waters of the cool temperate zone. They appear to prefer regions of steep bathymetric relief, such as the continental shelf break, canyons, or basins situated between banks and ledges (Kenney and Winn 1987; Schilling et al. 1992; Gregr and Trites 2001; Best and Lockyer 2002). On feeding grounds, the distribution is largely associated with oceanic frontal systems (Horwood 1987). In the North Pacific, sei whales are found feeding particularly along the cold eastern currents (Perry et al. 1999).

Historically, sei whales occurred in the California Current off central California (37°N–39°N), and they may have ranged as far south as the area west of the Channel Islands (32°47'N) (Rice 1977). A few early sightings were made in May and June, but they were encountered there primarily during July–September, and had left California waters by mid-October. Their offshore distribution along the continental slope probably explains, at least in part, the infrequency of observations in shelf waters between northern California and Washington.

Three sightings were made north of the SOCAL Range Complex in the PMSR during the warm-water months (June–September); there were two sightings north of Point Conception and one sighting south of the western tip of Santa Cruz Island (U.S. Navy 1998). Recently, only one confirmed sighting of sei whales and five possible sightings (identified as either sei or Bryde's whales) were made in California waters during extensive ship and aerial surveys during 1991–1993 (Mangels and Gerrodette 1994; Barlow, 1995; Forney et al. 1995). The confirmed sighting

was more than 200 nm (370 km) off northern California. Sei whales were not seen during vessel surveys conducted off southern California in 1996, 2001 or 2005 (Appler et al. 2004; Barlow 2003; Forney 2007) nor during aerial surveys conducted in 1991-92 or 1998-99 (Carretta and Forney 1993; Carretta et al. 2000). Sei whales are found in the SOCAL Range Complex from May through October (U.S. Navy, 1998).

At Sea Density Estimates—Pro-rated densities incorporating vessel survey results from 1986-2005 resulted in densities of 0.0000081 for warm water seasons and 0.0000050 for cold water season (Barlow 2007;Table 2-2).

Reproduction/Breeding—No breeding areas have been determined, but calving is thought to occur from September to March (Rice 1977).

Diving Behavior—There are no reported diving depths or durations for Sei whales. In lieu of depth data, minke whale depth distribution percentages will be extrapolated to sei whales for use in the acoustic exposure modeling.

Acoustics—Sei whale vocalizations have been recorded only on a few occasions. They consist of paired sequences (0.5 to 0.8 sec, separated by 0.4 to 1.0 sec) of 7 to 20 short (4 milliseconds [msec]) frequency modulated sweeps between 1.5 and 3.5 kHz (Richardson et al. 1995). Sei whales in the Antarctic produced broadband "growls" and "whooshes" at frequency of 433 ±192 kHz and source level of 156 ±3.6 dB re 1 µPa at 1 m (Mc Donald et al., 2005). While no data on hearing ability for this species are available, Ketten (1997) hypothesized that mysticetes have acute infrasonic hearing.

Impact of human activity-Historic Whaling—Several hundred sei whales in the North Pacific were taken each year by whalers based at shore stations in Japan and Korea between 1910 and the start of World War II (Committee for Whaling Statistics 1942). From 1910 to 1975, approximately 74,215 sei whales were caught in the entire North Pacific Ocean (Perry et al. 1999). The species was taken less regularly and in much smaller numbers by pelagic whalers elsewhere in the North Pacific during this period (Committee for Whaling Statistics 1942). Small numbers were taken sporadically at shore stations in British Columbia from the early 1900s until the 1950s, when their importance began to increase (Pike and MacAskie 1969). More than 2,000 were killed in British Columbia waters between 1962 and 1967, when the last whaling station in western Canada closed (Pike and MacAskie 1969). Small numbers were taken by shore whalers in Washington (Scheffer and Slipp 1948) and California (Clapham et al. 1997) in the early twentieth century, and California shore whalers took 386 from 1957 to 1971 (Rice 1977). Heavy exploitation by pelagic whalers began in the early 1960s, with total catches throughout the North Pacific averaging 3,643 per year from 1963 to 1974 (total 43,719; annual range 1,280-6,053; Tillman 1977). The total reported kill of sei whales in the North Pacific by commercial whalers was 61,500 between 1947 and 1987 (Barlow et al. 1997).

A major area of discussion in recent years has been IWC member nations issuing permits to kill whales for scientific purposes. Since the moratorium on commercial whaling came into effect Japan, Norway, and Iceland have issued scientific permits as part of their research programs. For the last five years, only Japan has issued permits to harvest sei whales although Iceland asked for a proposal to be reviewed by the IWC SC in 2003. The Government of Japan has captured minke, Bryde's, and sperm whales (*Physeter macrocephalus*) in the North Pacific (JARPN II). The Government of Japan extended the captures to include 50 sei whales from pelagic areas of the western North Pacific. Twelve takes of sei whales occurred from 1988 to 1995 in the North Atlantic off Iceland and West Greenland although the IWC has set a catch limit of 0 for all stocks in 1985.

Fisheries Interactions-Sei whales, because of their offshore distribution and relative scarcity in U.S. Atlantic and Pacific waters, probably have a lower incidence of entrapment and entanglement than fin whales. Data on entanglement and entrapment in non-U.S. waters are not reported systematically. Heyning and Lewis (1990) made a crude estimate of about 73 rorquals killed/year in the southern California offshore drift gillnet fishery during the 1980's. Some of these may have been fin whales and some of them sei whales. Some balaenopterids, particularly fin whales, may also be taken in the drift gillnet fisheries for sharks and swordfish along the Pacific coast of Baja California, Mexico (Barlow et al. 1997). Heyning and Lewis (1990) suggested that most whales killed by offshore fishing gear do not drift far enough to strand on beaches or to be detected floating in the nearshore corridor where most whale-watching and other types of boat traffic occur. Thus, the small amount of documentation should not be interpreted to mean that entanglement in fishing gear is an insignificant cause of mortality. Observer coverage in the Pacific offshore fisheries has been too low for any confident assessment of species-specific entanglement rates (Barlow et al. 1997). Sei whales, similar to other large whales, may break through or carry away fishing gear. Whales carrying gear may die later, become debilitated or seriously injured, or have normal functions impaired, but with no evidence recorded.

Ship Strikes—The decomposing carcass of a sei whale was found on the bow of a container ship in Boston harbor, suggesting that sei whales, like fin whales, are killed at least occasionally by ship strikes (Waring et al. 1997). Sei whales are observed from whale-watching vessels in eastern North America only occasionally (Edds et al. 1984) or in years when exceptional foraging conditions arise (Weinrich et al. 1986; Schilling et al. 1992). There is no comparable evidence available for evaluating the possibility that sei whales experience significant disturbance from vessel traffic. There were 9 unidentified whales and one unidentified balaenopterid struck by ships in California from 1982-2005 (California Marine Mammal Stranding Network Database 2006). Of these 10 animals, 5 were reported by the Navy as being struck offshore of the Channel Islands (e.g., San Nicholas and San Clemente Islands).

Other Threats-No major habitat concerns have been identified for sei whales in either the North Atlantic or the North Pacific. However, fishery-caused reductions in prey resources could have influenced sei whale abundance. The sei whale's strong preference for copepods and euphausiids (i.e., low trophic level organisms), at least in the North Atlantic, may make it less susceptible to the bioaccumulation of organochlorine and metal contaminants than, for example, fin, humpback, and minke whales, all of which seem to feed more regularly on fish and euphausiids (O'Shea and Brownell 1995). Since sei whales off California often feed on pelagic fish as well as invertebrates (Rice 1977), they might accumulate contaminants to a greater degree than do sei whales in the North Atlantic. There is no evidence that levels of organochlorines, organotins, or heavy metals in baleen whales generally (including fin and sei whales) are high enough to cause toxic or other damaging effects (O'Shea and Brownell 1995). It should be emphasized, however, that very little is known about the possible long-term and trans-generational effects of exposure to pollutants.

Sperm whale (Physeter macrocephalus) California/Oregon/Washington Stock

Listing Status—Sperm whales have been protected from commercial harvest by the IWC since 1981, although the Japanese continued to harvest sperm whales in the North Pacific until 1988 (Reeves and Whitehead 1997). Sperm whales were listed as endangered under the ESA in 1973. The sperm whale is listed as endangered under the ESA. They are also protected by the Convention on International Trade in Endangered Species of wild flora and they are also protected by the Convention on International Trade in Endangered Species of wild flora and fauna and the Marine Mammal Protection Act of 1972. Critical habitat has not been designated for sperm whales.

Population Status—Current estimates for population abundance, status, and trends for the Alaska stock of sperm whales are not available (Hill and DeMaster 1999). Approximately 258,000 sperm whales in the North Pacific were harvested by commercial whalers between 1947 and 1987 (Hill and DeMaster 1999). However, this number may be negatively biased by as much as 60% because of under-reporting by Soviet whalers (Brownell et al. 1998). In particular, the Bering Sea population of sperm whales (consisting mostly of males) was severely depleted (Perry et al. 1999). Catches in the North Pacific continued to climb until 1968, when 16,357 sperm whales were harvested. Catches declined after 1968, in part through limits imposed by the IWC (Rice 1989). Reliable estimates of current and historical sperm whale abundance across each ocean basin are not available (NMFS 2006e). Five stocks of sperm whales are recognized in U.S. waters: the North Atlantic stock, the northern Gulf of Mexico stock, the Hawaiian stock, the California/Oregon/Washington stock, and the North Pacific stock (NMFS 2006e). Sperm whales are widely distributed across the entire North Pacific Ocean and into the southern Bering Sea in summer, but the majority are thought to occur south of 40°N in winter. Estimates of pre-whaling abundance in the North Pacific are considered somewhat unreliable, but may have totaled 1,260,000 sperm whales. Whaling harvests between 1800 and the 1980s took at least 436,000 sperm whales from the entire North Pacific Ocean (NMFS 2006e).

Several authors have proposed population structures that recognize at least three sperm whales populations in the North Pacific for management purposes (Kasuya 1991, Bannister and Mitchell 1980). At the same time, the IWC's Scientific Committee designated two sperm whale stocks in the North Pacific: a western and eastern stock or population (Donovan 1991). The line separating these populations has been debated since their acceptance by the IWC's Scientific Committee. For stock assessment purposes, NMFS recognizes three discrete population centers of sperm whales in the Pacific: (1) Alaska, (2) California/Oregon/Washington, and (3) Hawai'I (Carretta et al., 2007). California, Oregon, and Washington and those sampled offshore to the Hawaiian Islands (Mesnick et al. 1999; Carretta et al. 2007).

The available data suggest that sperm whale abundance has been relatively stable in California waters since 1979 (Barlow 1994), but there is uncertainty about both the population size and the annual mortality rates. Population is estimate to be 2,265 (CV=0.34) for the California/Oregon/Washington Stock (Carretta et al. 2007b). Sperm whale abundance in the eastern temperate North Pacific Ocean is estimated to be 32,100 and 26,300 by acoustic and visual detection methods, respectively (Barlow and Taylor 2005).

Preliminary genetic analyses reveal significant differences between sperm whales off the coast of California, Oregon, and Washington and those sampled offshore to the Hawaiian Islands (Mesnick et al. 1999; Carretta et al. 2007). The NOAA stock assessment report divides sperm whales within the U.S. Pacific EEZ into three discrete, noncontiguous areas: (1) water around the Hawaiian Islands, (2) California, Oregon, and Washington waters, and (3) Alaskan waters (Carretta et al. 2007).

Distribution—Sperm whales occur throughout all ocean basins from equatorial to polar waters, including the entire North Atlantic, North Pacific, northern Indian Ocean, and the southern oceans. Sperm whales are found throughout the North Pacific and are distributed broadly from tropical and temperate waters to the Bering Sea as far north as Cape Navarin. Mature, female, and immature sperm whales of both sexes are found in more temperate and tropical waters from the equator to around 45°N throughout the year. These groups of adult females and immature sperm whales are rarely found at latitudes higher than 50°N and 50°S (Reeves and Whitehead 1997). Sexually mature males join these groups throughout the winter. During the summer, mature male sperm whales are thought to move north into the Aleutian Islands, Gulf of Alaska, and the Bering Sea. Sperm whales are rarely found in waters less than 300 meters in depth. They are often concentrated around oceanic islands in areas of upwelling, and along the outer

continental shelf and mid-ocean waters. Sperm whales show a strong preference for deep waters (Rice 1989), especially areas with high sea-floor relief. Sperm whale distribution is associated with waters over the continental shelf edge, over the continental slope, and into deeper waters (Hain et al., 1985; Kenney and Winn 1987; Waring and Finn 1995; Gannier 2000; Gregr and Trites 2001; Waring et al. 2001). However, in some areas, such as off New England, on the southwestern and eastern Scotian Shelf, and in the northern Gulf of California, adult males are reported to quite consistently use waters with bottom depths <100 m and as shallow as 40 m (Whitehead et al. 1992; Scott and Sadove 1997; Croll et al. 1999; Garrigue and Greaves 2001; Waring et al. 2002).

The geographic distribution of the California/Oregon/Washington stock of sperm whales varies seasonally. Sperm whales are found year-round in California waters, but peak in abundance from April through mid-June and from the end of August to mid-November (NMFS 2006e). The sperm whale was reported to be rare over the continental shelf of the Southern California Bight, but abundant directly offshore of the Southern California Bight (Bonnell and Dailey 1993). During the 1991 and 1993 NMFS ship-based surveys, sperm whales were more abundant farther offshore and farther south than they were in the Southern California Bight. There are widely scattered sightings of sperm whales in deep waters of the SOCAL Range Complex in the warm-water period, and few sightings in the cold-water period. No sperm whales were sighted during the 1998–1999 NMFS aerial surveys of the SCIRC (Carretta et al. 2000). Vessel surveys conducted in 2001 and 2005 both yielded sightings of sperm whales (Forney 2007; Appler et al. 2004). However, sperm whales are found in the SOCAL Range Complex throughout the year (Carretta et al. 2000).

At Sea Density Estimates—Pro-rated densities incorporating vessel survey results from 1986-2005 resulted in densities of 0.0014313 for warm water season and 0.0008731 for cold water season (Barlow 2007; Table 2-2).

Life history information—Female sperm whales become sexually mature at about 9 years of age (Kasuya 1991). Male sperm whales take between 9 and 20 years to become sexually mature, but will require another 10 years to become large enough to successfully compete for breeding rights (Kasuya 1991). Adult females give birth after about 15 months' gestation and nurse their calves for 2 to 3 years. The calving interval is estimated to be about four to six years (Kasuya 1991). The age distribution of the sperm whale population is unknown, but sperm whales are believed to live at least 60 years (Rice 1978). Estimated annual mortality rates of sperm whales are thought to vary by age, but previous estimates of mortality rate for juveniles and adults are now considered unreliable (IWC 1980).

Reproduction/Breeding—Calving generally occurs in the summer at lower latitudes and the tropics (DoN 2005).

Diving Behavior—Sperm whales forage during deep dives that routinely exceed a depth of 1,314 ft and 30 min duration (Watkins et al. 2002). Sperm whales are capable of diving to depths of over 6,564 ft with durations of over 60 min (Watkins et al., 1993). Sperm whales spend up to 83 percent of daylight hours underwater (Jaquet et al. 2000; Amano and Yoshioka 2003). Males do not spend extensive periods of time at the surface (Jaquet et al. 2000). In contrast, females spend prolonged periods of time at the surface (1 to 5 hours daily) without foraging (Whitehead and Weilgart 1991; Amano and Yoshioka 2003). The average swimming speed is estimated to be 0.7 m/sec (Watkins et al. 2002). Dive descents averaged 11 min at a rate of 1.52 m/sec, and ascents averaged 11.8 min at a rate of 1.4 m/sec (Watkins et al. 2002).

Amano and Yoshioka (2003) attached a tag to a female sperm whale near Japan in an area where water depth was 1000-1500m. For dives with active bottom periods, the total mean dive sequence was 45.9 min (mean surface time plus dive duration). Mean post dive surface time

divided by total time (8.5/45.9), plus time at surface between deep dive sequences, yields a percentage of time at the surface (<10 m) of 31%. Mean bottom time divided by total time (17.5/45.9) and adjusted to include the % of time at the surface between dives, yields a percentage of time at the bottom of the dive (in this case >800 m as the mean maximum depth was 840 m) of 34%. Total time in the water column descending or ascending equals duration of dive minus bottom time (37.4-17.5) or ~20 minutes. Assuming a fairly equal descent and ascent rate (as shown in the table) and a fairly consistent descent/ascent rate over depth, we assume 10 minutes each for descent and ascent and equal amounts of time in each depth gradient in either direction. Therefore, 0-200 m = 2.5 minutes one direction (which correlates well with the descent/ascent rates provided) and therefore 5 minutes for both directions; and for 201-400 m, 401-600 m and 601-800 m. Therefore, the depth distribution for sperm whales based on information in the Amano paper is: 31% in <10 m, 8% in 10-200 m, 9% in 201-400 m, 9% in 401-600 m, 9% in 601-800 m and 34% in >800 m. The percentages derived above from data in Amano and Yoshioka (2003) are in fairly close agreement with those derived from Table 1 in Watwood et al. (2006) for sperm whales in the Ligurian Sea, Atlantic Ocean and Gulf of Mexico.

Acoustics—Sperm whales produce short-duration (generally less than 3 sec), broadband clicks from about 0.1 to 30 kHz (Weilgart and Whitehead 1993, 1997; Goold and Jones 1995; Thode et al. 2002). These clicks range in frequency from 100 Hz to 30 kHz, with dominant energy in two bands (2 to 4 kHz and 10 to 16 kHz)). The source levels can be up to 236 dB re 1 µPa-m (Møhl et al., 2003). Thode et al. (2002) suggested that the acoustic directivity (angular beam pattern) from sperm whales must range between 10 and 30 dB in the 5 to 20 kHz region. The clicks of neonate sperm whales are very different from usual clicks of adults in that they are of low directionality, long duration, and low-frequency (centroid frequency between 300 and 1,700 Hz) with estimated source levels between 140 and 162 dB re 1 µPa-m (Madsen et al. 2003). Clicks are heard most frequently when sperm whales are engaged in diving/foraging behavior (Whitehead and Weilgart 1991; Miller et al. 2004; Zimmer et al. 2005). These may be echolocation clicks used in feeding, contact calls (for communication), and orientation during dives. When sperm whales are socializing, they tend to repeat series of clicks (codas), which follow a precise rhythm and may last for hours (Watkins and Schevill 1977). Codas are shared between individuals of a social unit and are considered to be primarily for intragroup communication (Weilgart and Whitehead 1997; Rendell and Whitehead 2004). Sperm whales have been observed to frequently stop echolocating in the presence of underwater pulses made by echosounders and submarine sonar (Watkins and Schevill 1975; Watkins et al. 1985). They also stop vocalizing for brief periods when codas are being produced by other individuals, perhaps because they can hear better when not vocalizing themselves (Goold and Jones 1995).

Anatomical studies also suggest that the sperm whale has some high-frequency hearing, but at a lower maximum frequency than many other odontocetes (Ketten, 1992). The sperm whale may also possess better low-frequency hearing than some other odontocetes, although not as extraordinarily low as many baleen whales (Ketten, 1992). The only data on the hearing range of sperm whales are evoked potentials from a stranded neonate (Carder and Ridgway 1991). These data suggest that neonatal sperm whales respond to sounds from 2.5-60 kHz with the highest sensitivity to frequencies between 5 and 20 kHz (Ridgway and Carder, 2001).

Impacts of human activity—In U.S. waters in the Pacific, sperm whales are known to have been incidentally taken only in drift gillnet operations, which killed or seriously injured an average of 9 sperm whales per year from 1991-1995 (Barlow et al. 1997). Of the eight sperm whales observed taken by the California/Oregon drift gillnet fishery, three were released alive and uninjured (37.5 percent), one was released injured (12.5 percent), and four were killed (50 percent) (NMFS 2000). Therefore, approximately 63 percent of captured sperm whales could be killed accidentally or injured (based on the mortality and injury rate of sperm whales observed taken by

the U.S. fleet from 1990-2000). Based on past fishery performance, sperm whales are not observed taken in every year; they were observed taken in four out of the last ten years (NMFS 2000). During the three years the Pacific Coast Take Reduction Plan has been in place, a sperm whale was observed taken only once (in a set that did not comply with the Take Reduction Plan; NMFS 2000).

Interactions between longline fisheries and sperm whales in the Gulf of Alaska have been reported over the past decade (Rice 1989, Hill and DeMaster 1999). Observers aboard Alaskan sablefish and halibut longline vessels have documented sperm whales feeding on longline-caught fish in the Gulf of Alaska (Hill and Mitchell 1998) and in the South Atlantic (Ashford and Martin 1996). During 1997, the first entanglement of a sperm whale in Alaska's longline fishery was recorded, although the animal was not seriously injured (Hill and DeMaster 1998). The available evidence does not indicate sperm whales are being killed or seriously injured as a result of these interactions, although the nature and extent of interactions between sperm whales and long-line gear is not yet clear. Ashford and Martin (1996) suggested that sperm whales pluck, rather than bite, the fish from the long-line.

In 2000, the Japanese Whaling Association announced that it planned to kill 10 sperm whales and 50 Bryde's whales in the Pacific Ocean for research purposes, which would be the first time sperm whales would be taken since the international ban on commercial whaling took effect in 1987. Despite protests from the U.S. government and members of the IWC, the Japanese government harvested 5 sperm whales and 43 Bryde's whales in the last six months of 2000. According to the Japanese Institute of Cetacean Research (Institute of Cetacean Research undated), another 5 sperm whales were killed for research in 2002 – 2003. The consequences of these deaths on the status and trend of sperm whales remains uncertain; however, the renewal of a program that intentional targets and kills sperm whales before we can be certain the population has recovered from earlier harvests places this species at risk in the foreseeable future.

Guadalupe fur seal (*Arctocephalus townsendi*) Guadalupe Island, Mexico Stock

Listing Status—In the U.S., Guadalupe fur seals were listed as threatened under the ESA in 1985. The population is considered a single stock because all are recent descendents from one breeding colony at Isla Guadalupe, Mexico. The state of California lists the Guadalupe fur seal as a fully protected mammal in the Fish and Game Code of California (Chapter 8, Section 4700, d), and it is also listed as a threatened species in the Fish and Game Commission California Code of Regulations (Title 14, Section 670.5, b, 6, H). The Guadalupe fur seal is also protected under CITES and fully protected under Mexican law. Guadalupe Island was declared a pinniped sanctuary by the Mexican government in 1975. Critical habitat has not been designated for this species in the U.S.

Population Status—Commercial sealing during the 19th century reduced the once-abundant Guadalupe fur seal to near extinction in 1894. None were seen until a fisherman found slightly more than two dozen at Guadalupe Island in 1926. The size of the population prior to the commercial harvests of the 19th century is not known, but estimates range from 20,000 to 100,000 animals (NMFS 2006e). The Guadalupe fur seal population has increased at an average annual rate of 13.7% from 1954 to 1993 (Gallo-Reynoso, 1994; Carretta et al. 2007), and it may be expanding its range (Gallo-Reynoso 1994; Le Boeuf and Bonnell 1980; Maravilla-Chavez and Lowry 1999). The most recent population estimate of Guadalupe fur seals was 7,408 (Carretta et al. 2007).

Distribution—Prior to commercial sealing during the 19th century, this species ranged from Monterey Bay, California, to the Revillagigedo Islands, Mexico (NMFS 2006e). The only breeding colony of Guadalupe fur seals is at Isla Guadalupe, Mexico, approximately 10 km south of the Southern California Range Complex. Between 1969 and 1989, 48 sightings of Guadalupe

fur seals were made on the southern Channel Islands, including one territorial male that was seen from 1981 to 1990 and a second bull established a territory from 1989 to 1991 (Reeves et al. 1992). Previous to 1985, there were only two sightings of Guadalupe fur seals from central and northern California (Monterey in 1977 and Princeton Harbor in 1984; Weber and Roletto 1987). Guadalupe fur seals pup and breed, mainly at Isla Guadalupe, Mexico.

In 1997, a second rookery was discovered at Isla Benito del Este, Baja California, and a pup was born at San Miguel Island, California (Melin and DeLong 1999). The population is considered to be a single stock because all individuals are recent descendants from one breeding colony at Isla Guadalupe, Mexico. When ashore during the breeding season, Guadalupe fur seals favor rocky habitats near the water's edge and caves at windier sections of coastlines (Reeves et al. 2002). A few Guadalupe fur seals (1-2 per year) are haul-out at San Miguel Island in the Channel Islands, but do not breed or pup there (S. Melin, NMML-NMFS, Personal Communication). Distribution at sea is unknown (Reeves et al. 1992), but Guadalupe fur seals may migrate at least 600 km from the rookery sites, based on pelagic observations of individuals in the Southern California Bight (Seagars 1984). Occasional sighting have been made in offshore waters in or near the Point Mugu Sea Range as well as on the Channel Islands (Koski et al. 1998). At San Nicolas Island, male Guadalupe fur seals have occasionally established territories among breeding California sea lions.

The Guadalupe fur seal is expected to be rare, except perhaps for a small area around Guadalupe Island. Researchers suspect that water temperature and prey availability would affect fur seal movements to the north of Guadalupe Island (Le Boeuf and Crocker 2005). With cooler water seals would stay further south of the SOCAL EIS/OEIS area to feed, and occur further north with warmer water temperatures as it affects prey movement. There was a warming of the Eastern North Pacific (ETP) as part of the Pacific Decadal Oscillation from the mid 1970s to the mid 1990s but the ETP may currently be in a cooling trend (Le Boeuf and Crocker 2005). From 1982 to 2005, 12 Guadalupe fur seals have stranded in California, ranging from San Diego to Santa Barbara counties (California Marine Mammal Stranding Network Database 2007).

At-sea sightings of Guadalupe fur seals are very limited in the SOCAL Range Complex, and expected density information can not meaningfully be calculated using existing survey protocols. Sightings Guadalupe fur seals hauling out on California shores are also infrequent. A single adult female regularly hauls out on San Miguel Island each breeding season (S. Melin, NMFS-Marine Mammal Laboratory 2007) but no other Guadalupe fur seals have hauled out there since the mid 1990's (Melin and DeLong 1999). Thirty-one juvenile Guadalupe fur seals have stranded in Southern California during the period of 1975 to 2006 with 2-5 strandings per year during El Niño events (D. Greig, The Mariine Mammal Center 2007).

At Sea Density Estimates—To determine the density of Guadalupe fur seals in the southern California area, the entire population size was divided by the area. While it is more likely that males would be found in the southern California Bight, the SOCAL Range Complex extends to just north of Isla Guadalupe, so all age and sex classes were included in the overall density. Therefore, density for Guadalupe fur seals is 0.007/km^2 (7,408/1,034,289 km^2), which is applicable for September-May only. Pinniped densities were averaged to warm and cold water seasons by summing monthly densities and dividing by six months. The warm water density for Guadalupe fur seals was 0.004 and the cold water density was 0.007 (Gallo-Reynoso 1994; Table 2-2), which are applicable to southern California.

Life history—Researchers know little about the whereabouts of Guadalupe fur seals during the non-breeding season, from September through May, but they are presumably solitary when at sea. Females give birth from early June through July, with a peak in late June. They mate about a week after giving birth, and then begin a series of foraging trips lasting two to six days. They

come ashore for four to six days between foraging trips to nurse their pups. Lactating females may travel a thousand miles or more from the breeding colony to forage.

Reproduction/Breeding—All breeding and pupping occurs from approximately June through late July on Isla Guadalupe and Isla Benito del Este in Baja Mexico (Gallo 1994) which are south of the SOCAL Range Complex.

Diving Behavior—There is little information on feeding habitats of the Guadalupe fur seal, but it is likely that they feed on deep-water cephalapods and small schooling fish like their relative the northern fur seal (Seagars 1984). Digestive tracts of stranded animals in central and northern California contained primarily squid (*Loligo opalescens* and *Onychoteuthis borealojaponica*) with a few otoliths of lampfish (*Lampanyctus*) and Pacific sanddab (*Citharichthys sordidus*) (Hanni et al. 1997). They appear to feed mainly at night, at depths of about 20 m (65 ft), with dives lasting approximately 2 ½ minutes (Reeves et al. 2002). Gallo-Reynoso (1994) instrumented one female with a time-depth recorder and analyzed scat. Most dives occurred from dusk to dawn, with mean dive depth 16.8 m and maximum dive depth 82 m. The mean bottom time (1.4 min) represented 54% of the mean dive duration (2.6 min). Dives occurred in bouts, separated by extended periods at the surface or transiting to other foraging areas. Approximately 14% of time was spent transiting from the island to foraging areas. Analysis of scat showed that fur seals feed on vertically migrating squid found in relatively shallow depths. Additional dive information was obtained by Lander et al. (2000) on a rehabilitated fur seal outfitted with a satellite-linked time-depth recorder. During migration north from a release site at Point Piedras Blancas, California, to Isla Guadalupe, mean dive depth was 15.7 m, but the majority of time was spent <4 m; nearly all of the migration time was spent <20 m. Once the seal arrived at Isla Guadalupe, the majority of dives occurred from dusk through dawn. Most dives were shallow (<20 m), and mean dive depth was 13.9 m. Based on this limited dataset, the following are estimates for depth distribution: daytime: 90% at 0-4m; 10% at 4-82 m; nighttime: 75% at <4 m; 25% at 4-82 m.

Acoustics—In-air sounds of Guadalupe fur seals include barks, roars, and coughs; few details are known (Peterson et al. 1968). There is no published information on the hearing range of the Guadalupe fur seal although it is most likely similar to other fur seals species. The underwater hearing range of the northern fur seal ranges from 0.5 Hz to 40 kHz (Moore and Schusterman 1987; Babushina et al., 1991) and the threshold is 50 to 60 dB re 1 µPa (Moore and Schusterman 1987). The best underwater hearing occurs between 4 and 17 to 28 kHz (Moore and Schusterman 1987; Babushina et al., 1991). The maximum sensitivity in air is at 3 to 5 kHz (Babushina et al. 1991), after which there is an anomalous hearing loss at around 4 or 5 kHz (Moore and Schusterman 1987; Babushina 1999).

Table 2-2: Marine Mammal Biology Summary

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Blue whale	Euphausiid crustaceans, including *Euphasia* sp and *Thysanoessa* sp	Coastal as well as offshore	V-shaped, but wide at bottom of V to accommodate the lunges; foraging dives deeper than non-foraging dives; foraging charaterized by lunge-feeding with greater prey capture during lunge ascent	Greater amount of time at surface to recover positively related to number of lunges during feeding	Perrin et al. (2002); Croll et al. (2001); Acevado et al. (2002)	Feeding at depth	Northeast Pacific (Mexico, California)	Mean depth 140 +- 46 m; mean dive time 7.8 +- 1.9 min	-	Seven whales/ May-August/Time-depth-recorder	Croll et al. (2001)
Blue whale	-	-	-	-	-	Feeding near surface; surface intervals between deeper dives	Northeast Pacific (central California)	Mean depth 105 +- 13 m; mean dive time 5.8 +- 1.5 min	78% in 0-16 m; 9% in 17-32; 13% in >32 m; most dives to <16 m and 96-152 m ranges, but only 1.2% of total time was spent in deeper range	One whale/ August-September/ Satellite depth-sensor-tag	Lagerquist et al. (2000)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Blue whale	-	-	-	-	-	Non-foraging	Northeast Pacific (Mexico, California)	Mean depth 68 +- 51 m; mean dive time 4.9 +- 2.5 min; most dives to ~30 m with occasional deeper V-shaped dives to >100m	-	Seven whales/ May-August/Time-depth-recorder	Croll et al. (2001)
Fin whale	Planktonic crustaceans, including *Thyanoessa* sp and *Calanus* sp, as well as scholling fishes such as capelin (*Mallotus*), herring (*Clupea*) and mackerel (*Scomber*)	Pelagic with some occurrence over continental shelf areas	V-shaped, but wide at bottom of V to accommodate the lunges; foraging dives deeper than non-foraging dives; foraging charaterized by lunge-feeding with greater prey capture during lunge ascent	Greater amount of time at surface to recover positively related to number of lunges during feeding	Perrin et al. (2002); Croll et al. (2001); Acevado et al. (2002): Notarbartolo-di-Sciara et al. (2003)	Feeding at depth	Northeast Pacific (Mexico, California)	Mean depth 98 +- 33 m; mean dive time 6.3+- 1.5 min	-	Fifteen whales/ April-October/Time-depth-recorder	Croll et al. (2001)
Fin whale	-	-	-	-	-	Non-foraging	Northeast Pacific (Mexico, California)	Mean depth 59 +-30 m; mean dive time 4.2 +- 1.7 min; most dives to ~ 30 m with occasional deeper V-shaped dives to >90 m	-	Fifteen whales/ April-October/Time-depth-recorder	Croll et al. (2001)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Fin whale	-	-	-	-	-	Feeding	Mediterranean (Ligurian Sea)	shallow dives (mean 26-33 m, with all <100m) until late afternoon; then dives in excess of 400 m (perhaps to 540 m); in one case a whale showed deep diving in midday; deeper dives probably were to feed on specific prey (*Meganyctiphanes norvegica*) that undergo diel vertical migration	-	Three whales/ Summer/ Velocity-time-depth-recorder	Panigada et al. (1999); Panigada et al. (2003); Panigada et al. (2006)
Fin whale	-	-	-	-	-	Traveling	Mediterranean (Ligurian Sea)	shallow dives (mean 9.8 +- 5.3 m, with max 20 m) , shorter dive times and slower swimming speed indicate travel mode; deep dives (mean 181.3 +-195.4 m, max 474 m), longer dive times and faster swimming speeds indicate feeding mode	-	One whale/ Summer/ Velocity-time-depth-recorder	Jahoda et al. (1999)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Fin whale	-	-	-	-	-	Feeding	Northeast Pacific (Southern California Bight)	mean dive depth 248+-18 m; total dive duration mean 7.0+-1.0 min with mean descent of 1.7+-0.4 min and mean ascet of 1.4+-0.3 min; 60% (i.e., 7.0 min) of total time spent diving with 40% (i.e., 4.7 min) total time spent near sea surface (<50m)	44% in 0-49m (includes surface time plus descent and ascent to 49 m); 23% in 50-225 m (includes descent and ascent times taken from Table 1 minus time spent descending and ascending through 0-49 m); 33% at >225 m (total dive duration minus surface, descent and ascent times)	Seven whales/ August/ Bioacoustic probe	Goldbogen et al. (2006)
Fin whale	-	-	-	-	-	Feeding	Northeast Pacific (Southern California Bight)	Distribution of foraging dives mirrored distribution of krill in water collumn, with peaks at 75 and 200-250 m.	-	Two whales/ September-October/ Time-depth-recorder	Croll et al. (2001)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Distribution	Sample Size/ Time of Year/Method	References
Humpback whale	Pelagic schooling euphausiids and small fish including capelin, herring, mackerel, croaker, spot, and weakfish	Coastal, inshore, near islands and reefs, migration through pelagic waters	lunge feeder using "bubble nets" to corral prey; also known to bottom-feed on sand lance	-	Perrin et al. (2002); Hain et al. (1995); Laerm et al. (1997)	Feeding	North Atlantic (Stellwagen Bank)	Depths <40 m	-	Several whales/ August/ Visual Observations	Hain et al. (1995)
Humpback whale	-	-	-	-	-	Feeding (in breeding area)	Tropical Atlantic (Samana Bay - winter breeding area)	Not provided; lunge feeding with bubblenet	-	One whale/ January/ Visual observations	Baraff et al. (1991)
Humpback whale	-	-	-	-	-	Breeding	North Pacific (Hawaii)	Depths in excess of 170 m recorded; some depths to bottom, others to mid- or surface waters; dive duration was not necessarily related to dive depth	40% in 0-10 m, 27% in 11-20 m, 12% in 21-30 m, 4% in 31-40 m, 3% in 41-50 m, 2% in 51-60 m, 2% in 61-70 m, 2% in 71-80 m, 2% in 81-90 m, 2% in 91-100 m, 3% in >100 m	Ten Males/ February-April/ Time-depth-recorder	Baird et al. (2000)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Distribution	Sample Size/ Time of Year/Method	References
Humpback whale	-	-	-	-	-	Feeding	Northeast Atlantic (Greenland)	Dive data was catalogued for time spent in upper 8 m as well as maximum dive depth; diving did not extend to the bottom (~1000 m) with most time in upper 4 m of depth with few dives in excess of 400 m	37% of time in <4 m, 25% of time in 4-20 m, 7% of time in 21-35m, 4% of time in 36-50 m, 6% of time in 51-100 m, 7% of time in 101-150 m, 8% of time in 151-200 m, 6% of time in 201-300 m, and <1% in >300 m (from Figure 3.10)	Four whales/ June-July/ Satellite transmitters	Dietz et al. (2002)
Humpback whale	-	-	-	-	-	Feeding	North Pacific (Southeast Alaska)	Dives were short and shallow (<60 m); percent of time at surface increased with increased dive depth and with dives exceeding 60 m	-	?? Whales/ July-September/ Passive sonar	Dolphin (1987)
Pygmy sperm whale	mid and deep water cephalopods, fish, crustaceans; probably feeding at or near bottom, possibly using suction feeding	continental slope and deep zones of shelf, epi- and meso-pelagic zones			Perrin et al., (2002); McAlpine et al. (1997)	Feeding	Northwest Atlantic (Canada)	Prey items included squid beaks, fish otolith and crustacean; squids representative of mesopelagic slope-water community		One whale/ December/ Stomach contents	McAlpine et al. (1997)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Sei whale	Copepods, amphipods, euphausiids, shoaling fish and squid	More open ocean than coastal	Unknown	Unknown	Perrin et al. (2002); Jefferson et al. (1993); Nemoto and Kawamura (1977)	Feeding	Northwest Pacific - coastal	skim feeder that takes swarms in low density	-	Several/ Year-round/ Stomach content analysis	Nemoto and Kawamura (1977)
Sperm whale	Squids and other cephalopods, demersal and mesopelagic fish; varies according to region	Deep waters, areas of upwelling	U-shaped dives, generally vertical ascent and descent with foraging at bottom of dive; may or may not dive to bottom depth	Prolonged resting at surface both in large matrilineal groups as well as solitary males	Perrin et al. (2002)	Feeding	Mediterranean Sea	Overall dive cycle duration mean = 54.78 min, with 9.14 min (17% of time) at the surface between dives; no measurement of depth of dive	-	16 whales/ July-August/ visual observations and click recordings	Drouot et al. (2004
Sperm whale	-	-	-	-	-	Feeding	South Pacific (Kaikoura, New Zealand)	83% of time spent underwater; no change in abundance between summer and winter but prey likely changed between seasons	-	>100 whales/ Year-round/ visual observations	Jacquet et al. (2000)
Sperm whale	-	-	-	-	-	Feeding	Equatorial Pacific (Galapagos)	Fecal sampling indicated four species of cephalopods predominated diet, but is likely biased against very small and very large cephalopods; samples showed variation over time and place	-	Several whales/ January-June/ fecal sampling	Smith and Whitehead (2000)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Distribution	Sample Size/ Time of Year/Method	References
Sperm whale	-	-	-	-	-	Feeding	Equatorial Pacific (Galapagos)	Dives were not to ocean floor (2000-4000 m) but were to mean 382 m in one year and mean of 314 in another year; no diurnal patterns noted; general pattern was 10 min at surface followed by dive of 40 min; clicks (indicating feeding) started usually after descent to few hundred meters	-	Several whales/ January-June/ acoustic sampling	Papastavrou et al. (1989)
Sperm whale	-	-	-	-	-	Feeding	North Pacific (Baja California)	Deep dives (>100m) accounted for 26% of all dives; average depth 418 +- 216 m; most (91%) deep dives were to 100-500 m; deepest dives were 1250-1500m; average dive duration was 27 min; average surface time was 8.0; whale dives closely correlated with depth of squid (200-400 m) during day; nighttime squid were shallower but whales still dove to same depths	74% in <100 m; 24% in 100-500 m; 2% in >500m	Five whales/ October-November/ Satellite-linked dive recorder	Davis et al. (2007)
Sperm whale	-	-	-	-	-	Resting/ socializing	North Pacific (Baja California)	Most dives (74%) shallow (8-100 m) and short duration; likely resting and/or socializing	-	Five whales/ October-November/ Satellite-linked dive recorder	Davis et al. (2007)
Sperm whale	-	-	-	-	-	Feeding	North Atlantic (Norway)	Maximum dive depths near seafloor and beyond scattering layer	-	Unknown # male whales/ July/ hydrophone array	Wahlberg (2002)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Sperm whale	-	-	-	-	-	Feeding	North Pacific (Southeast Alaska)	Maximum dive depth if 340 m when fishing activity was absent; max dive depth during fishing activity was 105 m	-	Two whales/ May/ acoustic monitoring	Tiemann et al. (2006)
Sperm whale	-	-	-	-	-	Feeding	Northwest Atlantic (Georges Bank)	Dives somewhat more U-shaped than observed elsewhere; animals made both shallow and deep dives; average of 27% of time at surface; deepest dive of 1186 m while deepest depths in area were 1500-3000 m so foraging was mid-water column; surface interval averaged 7.1 min	-	Nine Whales/ July 2003/ DTAG	Palka and Johnson (2007)
Sperm whale	-	-	-	-	-	Feeding	Northwest Atlantic (Georges Bank)	37% of total time was spent near surface (0-10m); foraging dive statistics provided in Table 1 and used to calculate percentages of time in depth categories, adjusted for total time at surface	48% in <10 m; 3% in 10-100 m; 7% in 101-300 m; 7% in 301-500 m; 4% in 501-636 m; 31% in >636 m	Six females or immatures/ September-October/ DTAG	Watwood et al. (2006)
Sperm whale	-	-	-	-	-	Feeding	Mediterranean Sea	20% of total time was spent near surface (0-10m); foraging dive statistics provided in Table 1 and used to calculate percentages of time in depth categories, adjusted for total time at surface	35% in <10 m; 4% in 10-100 m; 9% in 101-300 m; 9% in 301-500 m; 5% in 501-623 m; 38% in >636 m	Eleven females or immatures/ July/ DTAG	Watwood et al. (2006)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Distribution	Sample Size/ Time of Year/Method	References
Sperm whale	-	-	-	-	-	Feeding	Gulf of Mexico	28% of total time was spent near surface (0-10m); foraging dive statistics provided in Table 1 and used to calculate percentages of time in depth categories, adjusted for total time at surface	41% in <10 m; 4% in 10-100 m; 8% in 101-300 m; 7% in 301-468 m; 40% >468 m	20 females or immatures/ June-September/ DTAG	Watwood et al. (2006)
Sperm whale	-	-	-	-	-	Feeding/ Resting	North Pacific (Japan)	Dives to 400-1200 m; active bursts in velocity at bottom of dive suggesting search-and-pursue strategy for feeding; 14% of total time was spent at surface not feeding or diving at all, with 86% of time spent actively feeding; used numbers from Table 1 to determine percentages of time in each depth category during feeding then adjusted by total time at surface	31% in <10 m (surface time); 8% in 10-200 m; 9% in 201-400 m; 9% in 401-600 m; 9% in 601-800m; 34% in >800 m	One female/ June/ Time-depth-recorder	Amano and Yoshioka (2003)
Sperm whale	-	-	-	-	-	Feeding/ Resting	North Atlantic (Caribbean)	Whales within 5 km of shore during day but moved offshore at night; calves remained mostly at surface with one or more adults; night time tracking more difficult due to increased biological noise from scattering layer; both whales spent long periods of time (>2hr) at surface during diving periods	-	Two whales/ October/ Acoustic transponder	Watkins et al. (1993)

Common Name	Food Preference	Depth or Oceanic Preference	Dive Pattern(s)	Surface Pattern(s)	Refs	Behavioral State	Geographic Region	Depth Information	Depth Dist-ribution	Sample Size/ Time of Year/Method	References
Sperm whale	-	-	-	-	-		North Atlantic (Caribbean)	Dives did not approach bottom of ocean (usually >200 m shallower than bottom depth); day dives deeper than night dives but not significantly; 63% of total time in deep dives with 37% of time near surface or shallow dives (within 100 m of surface)	-	One whale/ April/ Time-depth tag	Watkins et al. (2002)
Sperm whale	-	-	-	-	-	Feeding	South Pacific (New Zealand)	Primarily cephalopod prey of genus *Histioteuthis* sp, mostly immatures, which is know to undergo vertical migrations; also mysides that are usually found at 650 m during day and between 274 and 650 m at night; some prey species also found in shallower (<100 m) depths in trawls	-	27 whales/ Year round/ Stomach contents	Beatson (2007)

Impacts of human activity-Hunting—Sealing on the California coast was first recorded in 1805 and Native Americans left the remains of Guadalupe fur seals in their middens (Bonner 1994). The species was evidently exterminated from southern California waters by 1825. Commercial sealing continued, although with declining returns, in Mexican waters through 1894. Incomplete sealing records suggest that perhaps as many as 52,000 fur seals were killed on Mexican islands between 1806 and 1890, mostly before 1848; from 1877 to 1984, only some 6,600 fur seals were harvested (Reeves et al. 1992). Due to its full protection in Mexico and in the U.S., it is presumed that Guadalupe fur seals are not presently hunted, although it is not known if Guadalupe fur seals are illegally killed.

Fisheries Interactions—Drift and set gillnet fisheries may cause incidental mortality of Guadalupe fur seals in Mexico and the United States. In the United States, there have been no reports of incidental mortalities or injuries of Guadalupe fur seals in commercial fisheries. No information is available for human-caused mortalities or injuries in Mexico; however, similar drift gillnet fisheries for swordfish and sharks exist along the entire Pacific coast of Baja California, Mexico, and may take animals from the population. NMFS has documented strandings of Guadalupe fur seals in California. Although most of these animals likely died of natural causes, some mortalities likely can be attributed to interactions with commercial fisheries and marine debris. NMFS documented an increasing number of stranded Guadalupe fur seals on California's Channel Islands and along the central California coast. Juvenile female Guadalupe fur seals have stranded in central and northern California with net abrasions around the neck, fish hooks and monofilament line, and polyfilament string (Hanni et al. 1997).

2.2 MARINE MAMMAL ACOUSTICS

2.2.1 Summary

Cetaceans

Cetaceans have an auditory anatomy that follows the basic mammalian pattern, with some adaptations to the demands of hearing underwater. The typical mammalian ear is divided into an outer ear, middle ear, and inner ear. The outer ear is separated from the inner ear by a tympanic membrane, or eardrum. In terrestrial mammals, the outer ear, eardrum, and middle ear transmit airborne sound to the inner ear, where the sound is detected in a fluid. Since cetaceans already live in a fluid medium, they do not require this matching, and thus do not have an air-filled external ear canal. Sound may enter through the lower jaw in cetaceans (Brill et al. 1988; Ketten 1997, 2000). The inner ear is where sound energy is converted into neural signals that are transmitted to the central nervous system via the auditory nerve. Acoustic energy causes the basilar membrane in the cochlea to vibrate. Sensory cells at different positions along the basilar membrane are excited by different frequencies of sound (Tyack 1999). Marine mammal vocalizations often extend both above and below the range of human hearing. Vocalizations with frequencies lower than 18 Hertz (Hz) are labeled as infrasonic and those higher than 20 kilohertz (kHz) as ultrasonic. Measured data on the hearing abilities of cetaceans are sparse, and are non-existent for the larger cetaceans such as the baleen whales. The auditory thresholds of some of the smaller odontocetes have been determined in captivity. It is generally believed that cetaceans should at least be sensitive to the frequencies of their own vocalizations. Comparisons of the anatomy of cetacean inner ears and models of the structural properties and the response to vibrations of the ear's components in different species provide an indication of likely sensitivity to various sound frequencies. The ears of small toothed whales are optimized for receiving high-frequency sound, while baleen whale inner ears are best in low to infrasonic frequencies (Ketten 1992, 1997, 1998).

Baleen whales primarily use the lower frequencies, producing tonal sounds in the frequency range of 15 to 3,000 Hz, with good suggested sensitivity from 20 Hz to 2 kHz depending on the species

(Ketten 1998). Clark and Ellison (2004) suggested that baleen whales use low frequency sounds not only for long-range communication, but also as a simple form of echo ranging, using echoes to navigate and orient relative to physical features of the ocean. Information on auditory function in mysticetes is extremely lacking. Sensitivity to low-frequency sound by baleen whales has been inferred from observed vocalization frequencies, observed reactions to playback of sounds, and anatomical analyses of the auditory system.

Baleen whale vocalizations are composed primarily of frequencies below 1 kHz, and some contain fundamental frequencies as low as 16 Hz (Watkins et al. 1987; Richardson et al. 1995; Rivers 1997; Moore et al. 1998; Stafford et al. 1999; Wartzok and Ketten 1999) but can be as high as 24 kHz (humpback whale; Au et al. 2006). Although there is apparently much variation, the source levels of most baleen whale vocalizations lie in the range of 150-190 dB re 1 µPa at 1 m. Low-frequency vocalizations made by baleen whales and their corresponding auditory anatomy suggest that they have good low-frequency hearing (Ketten 2000), although specific data on sensitivity, frequency or intensity discrimination, or localization abilities are lacking. Marine mammals, like all mammals, have typical U-shaped audiograms that begin with relatively low sensitivity (high threshold) at some specified low frequency with increased sensitivity (low threshold) to a species specific optimum followed by a generally steep rise at higher frequencies (high threshold) (Fay 1988).

The majority of blue and fin whales vocalizations are less than 222 Hz (Cummings and Thompson 1971 Thompson *et al.* 1992; Berchok *et al.* 2003a, 2003b; Mellinger and Clarke 2003; Clarke 2004; Rankin *et al.* 2004). Blue whales produce a variety of low-frequency sounds in a 10-100 Hz band (Cummings and Thompson 1971; Edds 1982; Thompson and Friedl 1982; Alling and Payne 1991; McDonald *et al.* 1995; Clark and Fristrup, 1997; Rivers, 1997; Stafford et al., 1998; Stafford et al., 1999; McDonald *et al.* 2001). Off California, the most typical blue whale signals are very long, patterned sequences of tonal infrasonic sounds in the 15-100 Hz range (Aburto *et al.* 1997; Teranishi *et al.* 1997; McDonald et al. 2001; Oleson *et al.* 2005), and are typically infrequently produced by a small subset of males (Calambokidis *et al.* 2004; Oleson et al. 2005).

Fin whales produce a variety of low frequency sounds, primarily in the 15-200 Hz band (Watkins, 1981; Watkins et al. 1987; Edds, 1988; Thompson et al. 1992; McDonald and Fox 1999). The most typical signals are long, patterned sequences of short duration (0.5-2 seconds) infrasonic pulses in the 18-35 Hz range (Patterson and Hamilton 1964; Watkins et al. 1987).

Three sounds are produced by humpback whales: "songs" produced in late fall, winter, and spring by single animals; sounds produced by groups of humpback whales (possibly associated with aggressive behavior among males) on the winter breeding grounds; and sounds produced on the summer feeding grounds. Dominant frequencies of these songs range from 40 Hz to 24 kHz, with components of up to 8 kHz (Thompson et al. 1979; Richardson et al. 1995, Au et al. 2006). Source levels average 155 dB re 1 µPa at 1 m and range from 144 to 174 dB re 1 µPa at 1 m (Thompson et al., 1979). Sounds often associated with possible aggressive behavior by males are quite different from songs, extending from 50 Hz to 10 kHz (or higher), with most energy in components below 3 kHz (Tyack and Whitehead 1983). Sounds are produced less frequently on summer feeding grounds and are at approximately 20-2000 Hz, with median durations of 0.2-0.8 sec and source levels of 175-192 dB re 1 µPa at 1 m (Thompson et al. 1986). Filter-bank models of the humpback whale's ear have been developed from anatomical features of the humpback's ear and optimization techniques (Houser et al. 2001). The results suggest that humpbacks are sensitive to frequencies between 700 Hz and 10 kHz, but best sensitivity is likely to occur between 2 and 6 kHz.

The toothed whales produce a wide variety of sounds, which include species-specific broadband "clicks" with peak energy between 10 and 200 kHz, individually variable "burst pulse" click trains, and constant frequency or frequency-modulated (FM) whistles ranging from 4 to 16 kHz (Wartzok and Ketten 1999). The general consensus is that the tonal vocalizations (whistles) produced by toothed whales play an important role in maintaining contact between dispersed individuals, while broadband clicks are used during echolocation (Wartzok and Ketten 1999). Burst pulses have also been strongly implicated in communication, with some scientists suggesting that they play an important role in agonistic encounters (McCowan and Reiss 1995), while others have proposed that they represent "emotive" signals in a broader sense, possibly representing graded communication signals (Herzing 1996). Sperm whales, however, are known to produce only clicks, which are used for both communication and echolocation (Whitehead 2003). Most of the energy of toothed whales social vocalizations is concentrated near 10 kHz, with source levels for whistles as high as 100-180 dB re 1 µPa at 1 m (Richardson et al. 1995). No odontocete has been shown audiometrically to have acute hearing (<80 dB re 1 µPa) below 500 Hz (DoN 2001). Sperm whales produce clicks, which may be used to echolocate (Mullins et al., 1988), with a frequency range from less than 100 Hz to 30 kHz and source levels up to 230 dB re 1 µPa 1 m or greater (Møhl et al. 2000). There are no specific data on the hearing sensitivity of sperm whales, but immature animals, at least, appear to have medium- and high-frequency hearing abilities similar to the other odontocete species tested (Carder and Ridgway 1990).

Pinnipeds

Sounds produced by pinnipeds include airborne and underwater vocalizations (Richardson et al. 1995). Calls include grunts, barks, and growls, in addition to the more conventional whistles, clicks, and pulses. The majority of pinniped sounds are in the sonic range (20 Hz to 20 kHz) (Ketten 1998; Wartzok and Ketten 1999). In general, phocids are far more vocal underwater than are otariids. Phocid calls are commonly between 100 Hz and 15 kHz, with peak spectra less than 5 kHz, but can range as high as 40 kHz (Ketten 1998; Wartzok and Ketten 1999). There is no evidence that pinnipeds echolocate (Schusterman et al. 2000). Pinniped hearing falls within the range of MFA sonar but to date there is little information on the effect of sonar on pinnipeds. Most of the acoustic behavior of pinnipeds takes place onshore at rookeries or just offshore for species that may hold territories in the water. The northern elephant seal produces loud, low-frequency in-air vocalizations (Bartholomew and Collias 1962). The mean fundamental frequencies are in the range of 147 to 334 Hz for adult males (Le Boeuf and Petrinovich 1974). The mean source level of the male-produced vocalizations during the breeding season is 110 dB re 20 µPa (Sanvito and Galimberti 2003). The harbor seal hears almost equally well in air and underwater (Kastak and Schusterman 1998). Harbor seals hear best at frequencies from 1 to 180 kHz; the peak hearing sensitivity is at 32 kHz in water and 12 kHz in air (Terhune and Turnball 1995; Kastak and Schusterman, 1998; Wolski et al. 2003). The range of maximal sensitivity underwater for the California sea lions is between 1 and 28 kHz (Schusterman et al. 1972). Functional underwater high frequency hearing limits are between 35 and 40 kHz, with peak sensitivities from 15 to 30 kHz (Schusterman et al. 1972).

In comparison with toothed whales, pinnipeds tend to have lower best frequencies, lower high-frequency cutoffs, and poorer sensitivity at the best frequency (Richardson et al. 1995). However, some pinnipeds (especially phocids) may have better sensitivity at low frequencies (<1 kHz) than do toothed whales (Richardson et al. 1995). The pinniped ear appears to have been constrained during its evolution by the necessity of functioning in two acoustically dissimilar media (air and water). The patterns of air and water hearing sensitivity appear to correspond to the patterns of life history of the pinniped species (Kastak and Schusterman 1998). Comparisons of the hearing characteristics of otariids and phocids suggest two types of pinniped ears, with

phocids being better adapted for underwater hearing (Richardson et al. 1995; Kastak and Schusterman 1998; Ketten 1998; Wartzok and Ketten 1999). In phocids tested, peak sensitivities ranged between 10 and 30 kHz, with a functional high frequency limit of about 60 kHz (Richardson et al. 1995; Ketten 1998; Wartzok and Ketten 1999).

General reviews of cetacean and pinniped sound production and hearing may be found in Richardson et al. (1995), Edds-Walton (1997), Wartzok and Ketten (1999), and Au et al. (2000), May-Collado et al. (2007). For a discussion of acoustic concepts, terminology, and measurement procedures, as well as underwater sound propagation, Urick (1983) and Richardson et al. (1995) are recommended.

2.2.2 Discussion of Controlled Exposure Experiments

Controlled Exposure Experiments (CEE) are used to determine the short term effects of anthropogenic sound sources on species of concern (Tyack *et al.* 2004; Nowacek *et al.* 2007). Correlation studies have tried to determine sound effects from opportunistic observations of animals in the area of the sound source but the sample sizes are generally small and may take many years to determine if there is an effect or not. In CEEs, the instrumented animals are known and the sound source can be moved to them instead of waiting for the animal to approach the sound source area if they stay in the vicinity of the CEE area. The animal can be instrumented with a radio transmitter to follow its movements or fitted with satellite tag to record its movements and combined with an acoustic recorder to record the received sound level at the animal (Johnson and Tyack 2003). In addition, sensors to record heart rate, swim speed, and oceanographic parameters (e.g. water temperature) can be used to better understand the response and movements of the animals (Miksis et al. 2001). The sound source can be deployed near the instrumented animal and the sound intensity increased in small increments to elicit a response from the focal animal or animals. In addition, an instrumented area with temporary or permanent moored acoustic buoys can be used to track vocalizing animals and the sound source (e.g. navy instrumented ranges such as AUTEC, PMRF and SOAR). A recent behavioral response study (BRS) was conducted on the AUTEC range to study the response of cetaceans to active sonar (NOAA-NMFS 2007).

2.3 Marine Mammal Habitat and Distribution Within Southern California

Marine mammals inhabit most marine environments, from deep ocean canyons to shallow estuarine waters. They are not randomly distributed. Marine mammal distribution is affected by demographic, evolutionary, ecological, habitat-related, and anthropogenic factors (Bowen et al. 2002; Bjørge 2002; Forcada 2002; Stevick et al. 2002).

Movements are often related to feeding or breeding activity (Stevick et al. 2002). A migration is the periodic movement of all, or significant components of an animal population from one habitat to one or more other habitats and back again. Migration is an adaptation that allows an animal to monopolize areas where favorable environmental conditions exist for feeding, breeding, and/or other phases of the animal's life history. Some baleen whale species, such as humpback whales, make extensive annual migrations to low-latitude mating and calving grounds in the winter and to high-latitude feeding grounds in the summer (Corkeron and Connor 1999). These migrations undoubtedly occur during these seasons due to the presence of highly productive waters and associated cetacean prey species at high latitudes and of warm water temperatures at low latitudes (Corkeron and Connor 1999; Stern 2002). The timing of migration is often a function of age, sex, and reproductive class. Females tend to migrate earlier than males and adults earlier than immature animals (Stevick et al. 2002; Craig et al. 2003). Not all baleen whales, however, migrate. Some individual gray, fin, Bryde's, minke, and blue whales may stay year-round in a specific area.

Cetacean movements can also reflect the distribution and abundance of prey (Gaskin 1982; Payne et al. 1986; Kenney et al. 1996). Cetacean movements have also been linked to indirect indicators of prey, such as temperature variations, sea-surface chl a concentrations, and features such as bottom depth (Fiedler 2002). Oceanographic conditions such as upwelling zones, eddies, and turbulent mixing can create regionalized zones of enhanced productivity that are translated into zooplankton concentrations, and/or entrain prey as density differences between two different water masses aggregate phytoplankton and zooplankton (Etnoyer et al. 2004). High concentrations of fish and invertebrate larvae along with high rates of primary productivity are associated with shelf break and pelagic frontal features (Roughgarden et al. 1988; Munk et al. 1995). Frontal features in the SOCAL Range Complex and vicinity tend to be ephemeral in space and time, shifting to the north and south by 10 to 1,000 km depending on the season, the year, and the state of the El Niño (Etnoyer et al. 2004).

As noted by MacLeod and Zuur (2005), however, even in the best studied marine mammal species, determining the fundamental reasons behind the linkage between habitat variables and distribution can be problematic, and often requires extensive datasets. For example, though topography might increase primary productivity, and as a result, provide a local increased availability of prey, not every marine mammal species is necessarily concentrated in that area. Additional factors may be involved, such as habitat segregation between other species that share the same ecological niche (MacLeod and Zuur 2005). The degree of similarity in diet between two or more predators that occur in the same habitat will affect the level of competition between these predators. Competition between predators can result in the exclusion of one, or more, of them from a specific habitat. For example, MacLeod et al. (2003) suggested that an example of niche segregation might be that Mesoplodon whales occupy a separate dietary niche from bottlenose whales (Hyperoodon) and Cuvier's beaked whales (Ziphius) though they shared the same distribution. In contrast, Hyperoodon and Ziphius appear to occupy very similar dietary niches, but have geographically segregated distributions, with Hyperoodon occupying cold-temperate to polar waters and Ziphius occupying warm-temperate to tropical waters.

Since most toothed whales do not have the fasting capabilities of the baleen whales, toothed whales probably follow seasonal shifts in preferred prey or are opportunistic feeders, taking advantage of whatever prey happens to be in the area. Likewise, Thode et al. (2000) suggested that blue whales might associate with tidal bores, which are known to concentrate zooplankton.

Long-ranging movements are quite common in pinnipeds; hooded seals and northern elephant seals are both good examples, since they make extensive movements. Pinniped movements depend on the abundance of prey, its energy content, and the seasonality of prey distribution (Forcada 2002). Additionally, the pinniped reproductive cycle mandates that individuals return to land or ice to pup (give birth), nurse, and rear their offspring and molt. Pinnipeds will also haul out for resting, thermoregulation, and to escape predators. As with migrating cetaceans, there are variations in the timing of these movements and in the patterns between age classes (Forcada 2002).

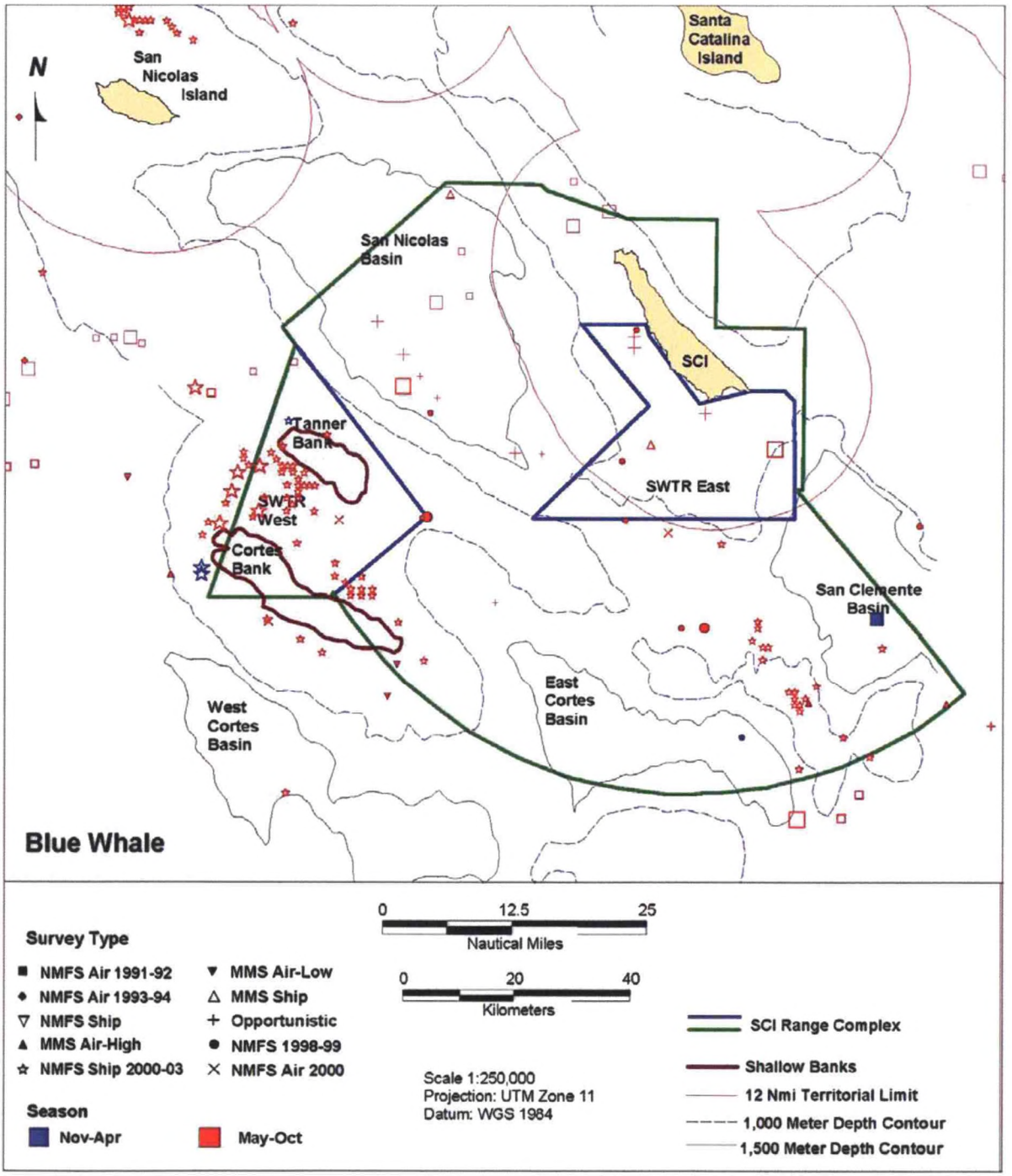
Occurrence of cetaceans outside the area with which they are usually associated may reflect fluctuations in food availability. Some studies have correlated shifts in the distribution of some baleen whale and toothed whale populations with ecological shifts in prey patterns after intense fishing efforts by commercial fisheries in the western North Atlantic (Payne et al. 1986, 1990; Kenney et al. 1996). DeMaster et al. (2001) predicted, based upon current data on human population growth and marine mammal fisheries interactions, that in the future, the most common type of competitive interaction would be ones in which a fishery has an adverse effect on one or more marine mammal populations without necessarily overfishing the target species of the fishery.

Pinniped movements, as noted earlier, are a reflection of both foraging ecology and the need to return to land for the purpose of breeding and molting. Like cetaceans, pinnipeds are often associated with either transient (oceanographic features such as frontal systems) or non-transient, physical features that serve to concentrate prey. Individual seal foraging behavior is probably related to oceanographic features in the water column, such as thermal discontinuities that act to concentrate prey species (Field et al. 2001). McConnell and Fedak (1996) hypothesized that seals out in the open ocean may be influenced by mesoscale frontal systems with locally enhanced prey abundance. Thompson et al. (1991) observed that the spatial and temporal occurrence of feeding harbor seals was in response to fish distribution which also shifts spatially and temporally, with concentrations over trenches and holes more than 10 m deep during daylight hours.

All pinniped species leave the water periodically to haul out on land or ice to molt, sleep, mate, pup, or avoid marine predators (Riedman 1990). The incidence, biological significance, and controlling factors for haul out at other times of the year, when weather is coldest, are essentially unknown (Moulton et al. 2000). For harbor seals, tidal stage has a significant effect on haulout behavior (Schneider and Payne 1983). Human disturbance can affect haulout behavior by causing seals to return to the water, thereby reducing the amount of time mothers spend nursing pups (Moulton et al. 2000; Schneider and Payne 1983).

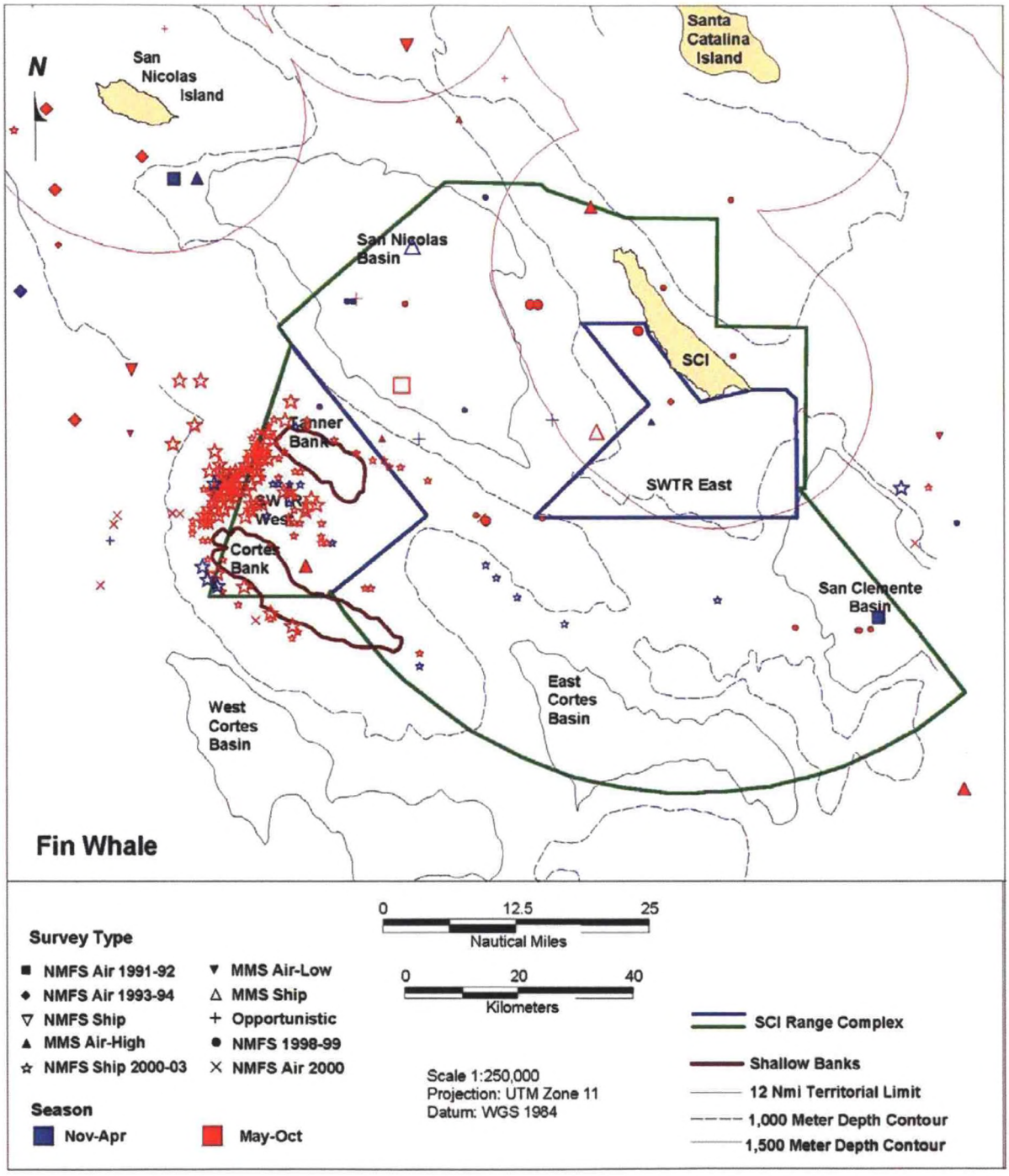
Climatic fluctuations have produced a growing concern about the effects of climate change on marine mammal populations (MacGarvin and Simmonds 1996; IWC 1997; Evans 2002; Würsig et al. 2002). Responses of marine mammals to climate change are difficult to interpret due to the confounding effects of natural responses and human influences. Additionally, the time scale on which marine mammals respond to direct or indirect effects of climate change may be diluted or muted. Large-scale climatic events and long-term temperature change may affect the distribution and abundance of marine mammal species, either impacting them directly or indirectly through alterations of habitat characteristics and distribution or prey availability (Kenney et al. 1996; IWC 1997; Harwood 2001; Greene and Pershing 2004). The impacts on pinnipeds and other marine mammals during the 1982/1983 El Niño event differed from region to region, but generally included a diminished food supply for the species. For example, sea lions in the southern California region were less successful in obtaining sufficient food of good quality, even on more extensive foraging trips (Feldkamp et al. 1991). The loss of food induced by warm waters resulted in nutritionally stressed adult females with pups and lower milk production, leading to a higher mortality rate among sea lion pups and juveniles and lower pup growth rates. This pattern was again evident in the 1997/1998 El Niño event (Hayward 2000). Similar patterns indicative of reduced foraging success and increased nutritional stress are also evident in elephant seals in central California during the cyclic warming periods (Le Boeuf and Crocker 2005). Decreased squid abundance during El Niño events has been attributed to shifts in marine mammal distribution and abundance. For example, short-finned pilot whales virtually disappearing from the Santa Catalina Island area and being replaced by Risso's dolphins (Shane 1994, 1995). In Monterey Bay, following the onset of El Niño 1997/1998, both the diversity and abundance of toothed whales in Monterey Bay increased (Benson et al. 2002). The increase in diversity was caused by an influx of warm-water species coupled with the persistence of temperate species typically found off central California (Benson et al. 2002).

The distribution of each marine mammal species in the applicable parts of Southern California is presented in Figures 2-5- to 2-20, mapped using marine mammal data available through 2003, as described in Section 2.4.



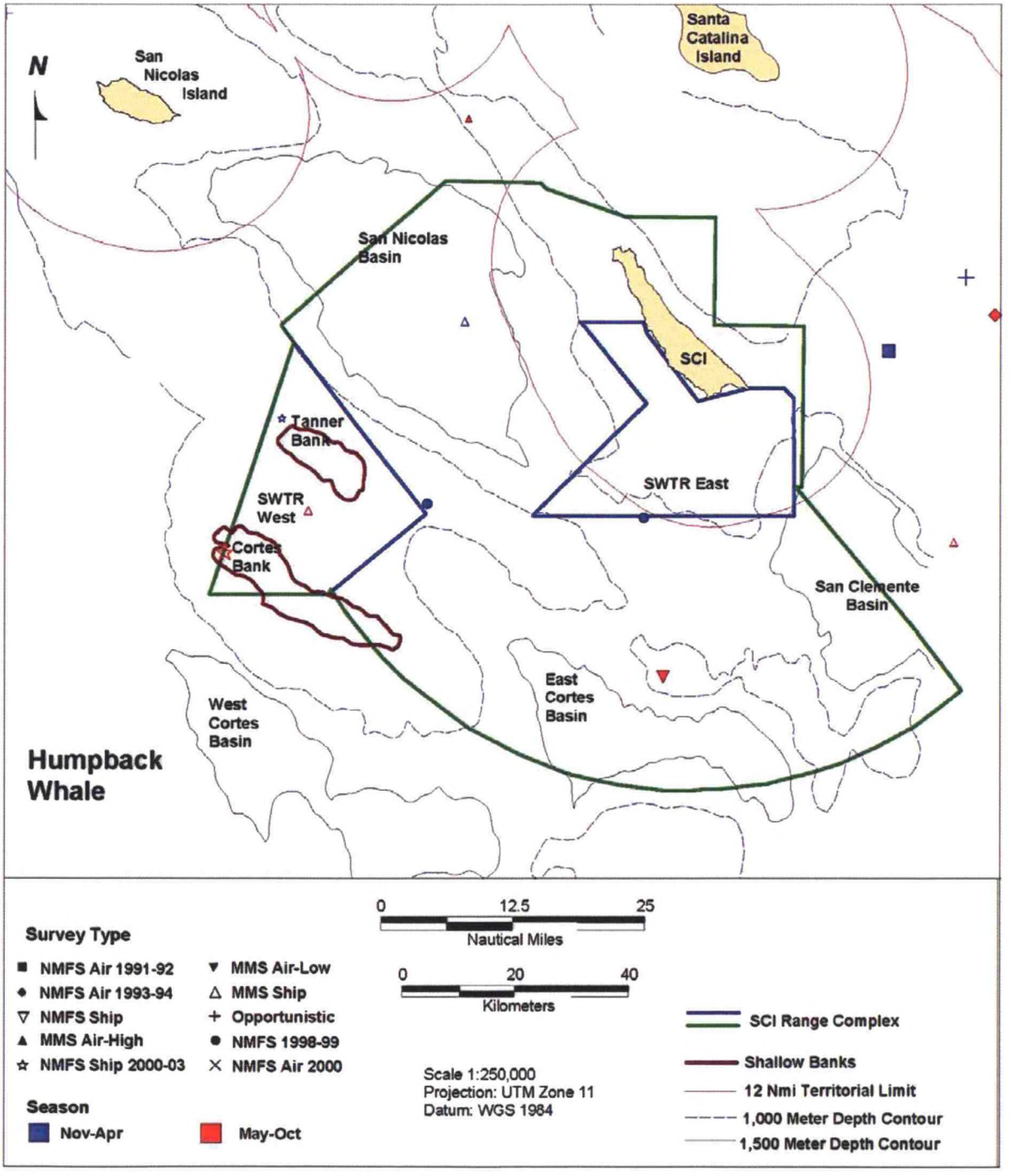
Small symbols are sightings of 1-10 individuals and large symbols are sightings of >10 individuals

Figure 2-1. Sightings of Blue Whales during Cold-water and Warm-water Seasons 1975–2003



Small symbols are single sightings and large symbols are sightings of >2 individuals.

Figure 2-2. Sightings of Fin Whales during Cold-water and Warm-water Seasons 1975–2003



Small symbols are sightings of 1-10 individuals and large symbols are sightings of >10 individuals

Figure 2-3. Sightings of Humpback Whales during Cold-water and Warm-water Seasons 1975–2003

2.3.1 Marine Mammal Abundance and Density Estimates for Southern California

Marine mammal species occurring off southern California include baleen whales (mysticetes), toothed whales (odontocetes), seals and sea lions (commonly referred to as pinnipeds), and sea otters. Baleen and toothed whales, collectively known as cetaceans, spend their entire lives in the water and spend most of the time (>90% for most species) entirely submerged below the surface. When at the surface, cetacean bodies are almost entirely below the water's surface, with only the blowhole exposed to allow breathing. This makes cetaceans difficult to locate visually and also exposes them to underwater noise, both natural and anthropogenic, essentially 100% of the time because their ears are nearly always below the water's surface. Seals and sea lions (pinnipeds) spend significant amounts of time out of the water during breeding, molting and hauling out periods. In the water, pinnipeds spend varying amounts of time underwater, as some species regularly undertake long, deep dives (e.g., elephant seals) and others are known to rest at the surface in large groups for long amounts of time (e.g., California sea lions). When not actively diving, pinnipeds at the surface often orient their bodies vertically in the water column and often hold their heads above the water surface. Consequently, pinnipeds may not be exposed to underwater sounds to the same extent as cetaceans. Sea otters generally do not spend significant amounts of time on land, but they also often hold their heads above the water's surface, reducing the amount of exposure to underwater noise.

For the purposes of this analysis, we have adopted a conservative approach to underwater noise and marine mammals:

Cetaceans – assume 100% of time is spent underwater and therefore exposed to noise

Pinnipeds – adjust densities to account for time periods spent at breeding areas, haulouts, etc.; but for those animals in the water, assume 100% of time is spent underwater and therefore exposed to noise

Sea otters – assume 100% of time is spent underwater and therefore exposed to underwater noise.

2.3.1.1 Density

The southern California region has been systematically surveyed for several years (1991-1993, 1996, 2001, 2005) by the National Marine Fisheries Service (NMFS), both via aircraft (e.g., Carretta and Forney, 1993) and vessel (e.g., Ferguson and Barlow, 2003; Barlow, 2003; Forney, 2007). Line-transect methods were used to analyze data collected from Southwest Fisheries Science Center (SWFSC) ship surveys in 1991, 1993, 1996, 2001, and 2005 off the U.S. west coast. A new multiple-covariate, line-transect approach (Marques and Buckland, 2003) was used to account for multiple factors that affect the distance at which cetaceans can be seen in different conditions. The most recent vessel survey was conducted in the US Exclusive Economic Zone (EEZ) and out to 300 nm offshore California, Oregon and Washington by NMFS in summer and fall 2005 (Forney, 2007). There has also been regional survey effort in the area, particularly around San Clemente Island and in extreme near shore areas (e.g., Carretta et al., 2000; Carretta, 2003). Consequently there are several density estimates available for most cetacean species in southern California. Compiled densities from vessel surveys conducted since 1986 have been analyzed by NMFS, and were provided as Government Furnished Information (GFI). Density calculation procedures and protocols used by NMFS for this analysis are described in Barlow (2007), Barlow and Forney (2007), and Forney (2007). These density compilations prorate densities of "unidentified" species groups (such as unidentified dolphins, small whales, rorquals, large whales, etc) with densities of identified species, so likely represent the most conservative densities at this time for the southern California region. Densities are presented for warm (May-

October) and cold water (November-April) seasons in water depths >1000 m north of 30°N. Gray whale densities were taken from Carretta et al. (2000), and are applicable for January-April only. Species with rare or extralimital occurrence off southern California are included in the species summaries; however, there are no densities available and they are not included in Table 2-1. The geographic distributions of cetacean species for which densities are available in this area overlap completely with all eight sonar areas (shown in Figure 2-21), so further refinement of densities to sonar areas was not necessary. Area 8, includes all areas outside the previous seven areas that are within the quasi-rectangular region bounded in latitude by 29° N and 34° N, and in longitude by 120° 30' W and 116° 30' W but is not shown on Figure 2-21.

Pinniped at-sea density is not often available because pinniped abundance is obtained via shore counts of animals at known rookeries and haulouts. Therefore, densities of pinnipeds were derived quite differently from those of cetaceans. Several parameters were identified from the literature, including area of stock occurrence, number of animals (which may vary seasonally) and season, and those parameters were then used to calculate density. Once density per "pinniped season" was determined, those values were prorated to fit the warm water (May-October) and cold water (November-April) seasons. Pinniped geographic distributions do not overlap all sonar areas, so density was further refined as the percentage of each sonar area actually overlapped by the species distribution. Determining density in this manner is risky as the parameters used usually contain error (e.g., geographic range is not exactly known and needs to be estimated, abundance estimates usually have large variances) and, as is true of all density estimates, it assumes that animals are always distributed evenly within an area which is likely never true. However, this remains one of the few means available to determine at-sea density for pinnipeds.

Sea otters occur along the central California coast and there is an experimental population of relocated otters at San Nicolas Island.

2.3.1.2 Depth Distribution

There are limited depth distribution data for most marine mammals. This is especially true for cetaceans, as they must be tagged at-sea and by using a tag that either must be implanted in the skin/blubber in some manner or adhere to the skin. There is slightly more data for some pinnipeds, as they can be tagged while on shore during breeding or molting seasons and the tags can be glued to the pelage rather than implanted. There are a few different methodologies/techniques that can be used to determine depth distribution percentages, but by far the most widely used technique currently is the time-depth recorder. These instruments are attached to the animal for a fairly short period of time (several hours to a few days) via a suction cup or glue, and then retrieved immediately after detachment or when the animal returns to the beach. Depth information can also be collected via satellite tags, sonic tags, digital tags, and, for sperm whales, via acoustic tracking of sounds produced by the animal itself.

There are somewhat suitable depth distribution data for a few marine mammal species. Sample sizes are usually extremely small, nearly always fewer than 10 animals total and often only one or two animals. Depth distribution information often must be interpreted from other dive and/or preferred prey characteristics. Depth distributions for species for which no data are available are extrapolated from similar species.

2.3.1.3 Density And Depth Distribution Combined

Density is nearly always reported for an area, e.g., animals/km^2. Analyses of survey results using Distance Sampling techniques include correction factors for animals at the surface but not seen as well as animals below the surface and not seen. Therefore, although the area (e.g., km^2) appears to represent only the surface of the water (two-dimensional), density actually implicitly includes animals anywhere within the water column under that surface area. Density assumes that animals are uniformly distributed within the prescribed area, even though this is likely rarely true. Marine

mammals are usually clumped in areas of greater importance, for example, areas of high productivity, lower predation, safe calving, etc. Density can occasionally be calculated for smaller areas that are used regularly by marine mammals, but more often than not there are insufficient data to calculate density for small areas. Therefore, assuming an even distribution within the prescribed area remains the norm.

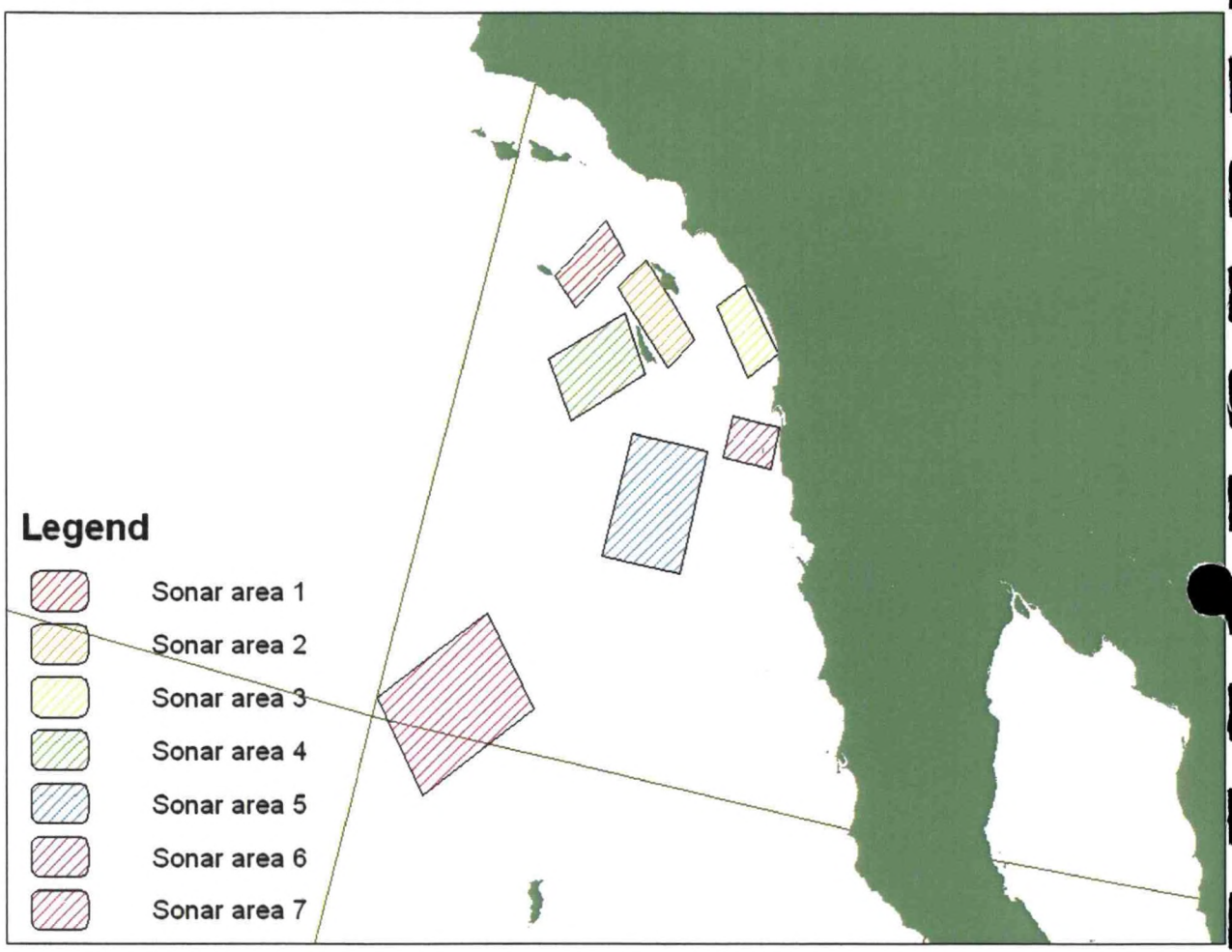


Figure 2-4. Sonar Modeling Areas

Assuming that marine mammals are distributed evenly within the water column is not accurate. The ever-expanding database of marine mammal behavioral and physiological parameters obtained through tagging and other technologies has demonstrated that marine mammals use the water column in various ways, with some species capable of regular deep dives (<800 m) and others regularly diving to <200 m, regardless of the bottom depth. Assuming that all species are evenly distributed from surface to bottom is almost never appropriate and can present a distorted view of marine mammal distribution in any region.

By combining marine mammal density with depth distribution information, a more accurate three-dimensional density estimate is possible. These 3-D estimates allow more accurate modeling of potential marine mammal exposures from specific noise sources. The Marine Resource Assessment (MRA) for the Southern California Operating Area lists 45 marine mammals in the "vicinity" of the Range Complex (Department of the Navy 2005). However, several of the species listed in the MRA are rare or extralimital in southern California waters and do not regularly occur. Only species with regular occurrence and for which density is available are included in Table 2-3.

Table 2-3. Summary of marine mammal densities used for exposure modeling.

Species Name	Warm Season density/km^2	Cold Season density/km^2	Source	Notes
ESA Species				
Blue whale	0.0041222	0.0041222	Barlow (2007)	
Fin whale	0.0024267	0.0008008	Barlow (2007)	
Humpback whale	0.0001613	0.0000984	Barlow (2007)	
Sei whale	0.0000081	0.000005	Barlow (2007)	
Sperm whale	0.0014313	0.0008731	Barlow (2007)	
Guadalupe fur seal	0.007	0.007	Gallo-Reynoso (1994)	Applicable to 100% of the seven sonar areas; unknown % in area 8

Lowry 2002, Lowry et al. (2005), Barlow (2007), and Carretta et al. (2007) are government furnished information from NMFS reports or technical memorandum. Warm season = May – September Cold season = November - April

2.4 CETACEAN STRANDINGS AND THREATS

Strandings can be a single animal or several to hundreds. An event where animals are found out of their normal habitat is considered a stranding even though animals do not necessarily end up beaching (such as the July 2004 Hanalei Mass Stranding Event; Southall et al. 2006). Several hypotheses have been given for the mass strandings which include the impact of shallow beach slopes on odontocete sonar, disease or parasites, geomagnetic anomalies that affect navigation, following a food source in close to shore, avoiding predators, social interactions that cause other cetaceans to come to the aid of stranded animals, and human actions. Generally, inshore species do not strand in large numbers but generally just as a single animal. This may be due to their familiarity with the coastal area whereas pelagic species that are unfamiliar with obstructions or sea bottom tend to strand more often in larger numbers (Woodings 1995). The Navy has studied several stranding events in detail that may have occurred in association with Navy sonar activities. To better understand the causal factors in stranding events that may be associated with

Navy sonar activities, the main factors, including bathymetry (i.e. steep drop offs), narrow channels (less than 35 nm), environmental conditions (e.g. surface ducting), and multiple sonar ships (see Section on Stranding Events Associated with Navy Sonar) were compared between the different stranding events.

2.4.1 What is a Stranded Marine Mammal?

When a live or dead marine mammal swims or floats onto shore and becomes "beached" or incapable of returning to sea, the event is termed a "stranding" (Geraci et al., 1999; Perrin and Geraci, 2002; Geraci and Lounsbury, 2005; NMFS, 2007). The legal definition for a stranding within the U.S. is that "a marine mammal is dead and is (i) on a beach or shore of the United States; or (ii) in waters under the jurisdiction of the United States (including any navigable waters); or (B) a marine mammal is alive and is (i) on a beach or shore of the United States and is unable to return to the water; (ii) on a beach or shore of the United States and, although able to return to the water, is in need of apparent medical attention; or (iii) in the waters under the jurisdiction of the United States (including any navigable waters), but is unable to return to its natural habitat under its own power or without assistance." (16 United States Code [U.S.C.] 1421h).

The majority of animals that strand are dead or moribund (NMFS, 2007). For animals that strand alive, human intervention through medical aid and/or guidance seaward may be required for the animal to return to the sea. If unable to return to sea, rehabilitation at an appropriate facility may be determined as the best opportunity for animal survival. An event where animals are found out of their normal habitat is may be considered a stranding depending on circumstances even though animals do not necessarily end up beaching (Southhall, 2006).

Three general categories can be used to describe strandings: single, mass, and unusual mortality events. The most frequent type of stranding is a single stranding, which involves only one animal (or a mother/calf pair) (NMFS, 2007).

Mass stranding involves two or more marine mammals of the same species other than a mother/calf pair (Wilkinson, 1991), and may span one or more days and range over several miles (Simmonds and Lopez-Jurado, 1991; Frantzis, 1998; Walsh et al., 2001; Freitas, 2004). In North America, only a few species typically strand in large groups of 15 or more and include sperm whales, pilot whales, false killer whales, Atlantic white-sided dolphins, white-beaked dolphins, and rough-toothed dolphins (Odell 1987, Walsh et al. 2001). Some species, such as pilot whales, false-killer whales, and melon-headed whales occasionally strand in groups of 50 to 150 or more (Geraci et al. 1999). All of these normally pelagic off-shore species are highly sociable and usually infrequently encountered in coastal waters. Species that commonly strand in smaller numbers include pygmy killer whales, common dolphins, bottlenose dolphins, Pacific white-sided dolphin Frasier's dolphins, gray whale and humpback whale (West Coast only), harbor porpoise, Cuvier's beaked whales, California sea lions, and harbor seals (Mazzuca et al. 1999, Norman et al. 2004, Geraci and Lounsbury 2005).

Unusual mortality events (UMEs) can be a series of single strandings or mass strandings, or unexpected mortalities (i.e., die-offs) that occur under unusual circumstances (Dierauf and Gulland, 2001; Harwood, 2002; Gulland, 2006; NMFS, 2007). These events may be interrelated: for instance, at-sea die-offs lead to increased stranding frequency over a short period of time, generally within one to two months. As published by the NMFS, revised criteria for defining a UME include include (71 FR 75234, 2006):

(1) A marked increase in the magnitude or a marked change in the nature of morbidity, mortality, or strandings when compared with prior records.

(2) A temporal change in morbidity, mortality, or strandings is occurring.

(3) A spatial change in morbidity, mortality, or strandings is occurring.

(4) The species, age, or sex composition of the affected animals is different than that of animals that are normally affected.

(5) Affected animals exhibit similar or unusual pathologic findings, behavior patterns, clinical signs, or general physical condition (e.g., blubber thickness).

(6) Potentially significant morbidity, mortality, or stranding is observed in species, stocks or populations that are particularly vulnerable (e.g., listed as depleted, threatened or endangered or declining). For example, stranding of three or four right whales may be cause for great concern whereas stranding of a similar number of fin whales may not.

(7) Morbidity is observed concurrent with or as part of an unexplained continual decline of a marine mammal population, stock, or species.

UMEs are usually unexpected, infrequent, and may involve a significant number of marine mammal mortalities. As discussed below, unusual environmental conditions are probably responsible for most UMEs and marine mammal die-offs (Vidal and Gallo-Reynoso, 1996; Geraci et al., 1999; Walsh et al., 2001; Gulland and Hall, 2005).

United States Stranding Response Organization

Stranding events provide scientists and resource managers information not available from limited at-sea surveys, and may be the only way to learn key biological information about certain species such as distribution, seasonal occurrence, and health (Rankin, 1953; Moore et al., 2004; Geraci and Lounsbury, 2005). Necropsies are useful in attempting to determine a reason for the stranding, and are performed on stranded animals when the situation and resources allow.

In 1992, Congress amended the MMPA to establish the Marine Mammal Health and Stranding Response Program (MMHSRP) under authority of the NMFS. The MMHSRP was created out of concern started in the 1980s for marine mammal mortalities, to formalize the response process, and to focus efforts being initiated by numerous local stranding organizations and as a result of public concern.

Major elements of the MMHSRP include (NMFS, 2007):

- National Marine Mammal Stranding Network
- Marine Mammal UME Program
- National Marine Mammal Tissue Bank (NMMTB) and Quality Assurance Program
- Marine Mammal Health Biomonitoring, Research, and Development
- Marine Mammal Disentanglement Network
- John H. Prescott Marine Mammal Rescue Assistance Grant Program (a.k.a. the Prescott Grant Program)
- Information Management and Dissemination.

The United States has a well-organized network in coastal states to respond to marine mammal strandings. Overseen by the NMFS, the National Marine Mammal Stranding Network is comprised of smaller organizations manned by professionals and volunteers from nonprofit organizations, aquaria, universities, and state and local governments trained in stranding response animal health, and diseased investigation. Currently, 141 organizations are authorized by NMFS

to respond to marine mammal strandings (National Marine Fisheries Service, 2007o). Through a National Coordinator and six regional coordinators, NMFS authorizes and oversees stranding response activities and provides specialized training for the network.

NMFS Regions and Associated States and Territories

NMFS Northeast Region- ME, NH, MA, RI, CT, NY, NJ, PA, DE, MD, VA

NMFS Southeast Region- NC, SC, GA, FL, AL, MS, LA, TX, PR, VI

NMFS Southwest Region- CA

NMFS Northwest Region- OR, WA

NMFS Alaska Region- AK

NMFS Pacific Islands Region- HI, Guam, American Samoa, Commonwealth of the Northern Mariana Islands (CNMI)

Stranding reporting and response efforts over time have been inconsistent, although effort and data quality within the U.S. have been improving within the last 20 years (NMFS, 2007). Given the historical inconsistency in response and reporting, however, interpretation of long-term trends in marine mammal stranding is difficult (NMFS, 2007). During the past decade (1995 – 2004), approximately 40,000 stranded marine mammals (about 12,400 are cetaceans) have been reported by the regional stranding networks, averaging 3,600 strandings reported per year (NMFS, 2007). The highest number of strandings were reported between the years 1998 and 2003 (NMFS, 2007). Detailed regional stranding information including most commonly stranded species can be found in Zimmerman (1991), Geraci and Lounsbury (2005), and NMFS (2007).

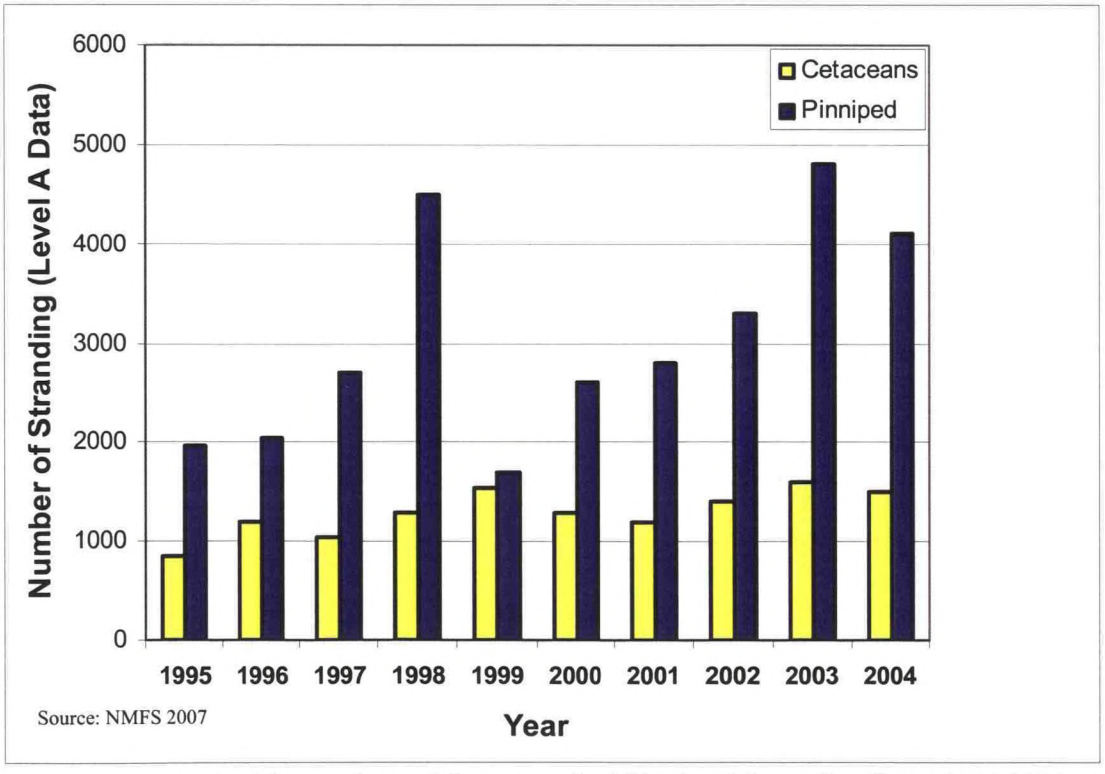


Figure 2-5. United States Annual Cetacean And Pinniped Stranding From 1995-2004.

Table 2-4. Cetacean And Pinniped Stranding Count By NMFS Region 2001-2004.

NMFS Region	# of Cetaceans	# of Pinnipeds
Northeast	1,620	4,050
Southeast	2,830	45
Southwest	12,900	45
Northwest	188	1,430
Alaska	269	348
Pacific Islands	59	10
Four Year Total	17,866	5,928

2.4.1.1 Unusual Mortality Events (UMEs)

Table 2-5 contains a list of documented UMEs within the U.S.

Table 2-5. Documented UMEs within the United States.

Year	Composition	Determination
1993	Harbor seals, Steller sea lions, and California sea lions on the central Washington coast	Human Interaction
1993/1994	Bottlenose dolphins in the Gulf of Mexico	Morbillivirus
1994	Common dolphins in California	Cause not determined
1996	Right whales off Florida/Georgia coast	Evidence of human interactions
1996	Manatees on the west coast of Florida	Brevetoxin
1996	Bottlenose dolphins in Mississippi	Cause not determined
1997	Harbor seals in California	Unknown infectious respiratory disease
1997	Pinnipeds on the Pacific coast	El Niño
1998	California sea lions in central California	Harmful algal bloom; Domoic acid
1999	Harbor porpoises on the East Coast	Determined not to meet criteria for UME because of multiplicity of causes
1999/2000	Bottlenose dolphins in the Panhandle of Florida	Harmful algal bloom is suspected; still under investigation
1999/2000	Gray whales from Alaska to Mexico	Still under investigation
2004	Bottlenose dolphins along the Florida Panhandle	Uncertain, red tide is suspected
2005	Bottlenose dolphins, manatees, sea turtles, and seabirds in west central Florida	Unknown

Source: NMFS 2007c

2.4.2 Threats to Marine Mammals and Potential Causes for Stranding

Reports of marine mammal strandings can be traced back to ancient Greece (Walsh et al., 2001). Like any wildlife population, there are normal background mortality rates that influence marine mammal population dynamics, including starvation, predation, aging, reproductive success, and disease (Geraci et al. 1999; Carretta et al. 2007). Strandings in and of themselves may be

reflective of this natural cycle or, more recently, may be the result of anthropogenic sources (i.e., human impacts). Current science suggests that multiple factors, both natural and man-made, may be acting alone or in combination to cause a marine mammal to strand (Geraci et al., 1999; Culik, 2002; Perrin and Geraci, 2002; Hoelzel, 2003; Geraci and Lounsbury, 2005; NRC, 2006). While post-stranding data collection and necropsies of dead animals are attempted in an effort to find a possible cause for the stranding, it is often difficult to pinpoint exactly one factor that can be blamed for any given stranding. An animal suffering from one ailment becomes susceptible to various other influences because of its weakened condition, making it difficult to determine a primary cause. In many stranding cases, scientists never learn the exact reason for the stranding.

Specific potential stranding causes can include both natural and human influenced (anthropogenic) causes listed below and described in the following sections:

Natural Stranding Causes

- Disease
- Natural toxins
- Weather and climatic influences
- Navigation errors
- Social cohesion
- Predation

Human Influenced (Anthropogenic) Stranding Causes

- Fisheries interaction
- Vessel strike
- Pollution and ingestion
- Noise

2.4.2.1 Natural Stranding Causes

Significant natural causes of mortality, die-offs, and stranding discussed below include disease and parasitism; marine neurotoxins from algae; navigation errors that lead to inadvertent stranding; and climatic influences that impact the distribution and abundance of potential food resources (i.e., starvation). Other natural mortality not discussed in detail includes predation by other species such as sharks (Cockcroft et al., 1989; Heithaus, 2001), killer whales (Constantine et al. 1998; Guinet et al. 2000; Pitman et al. 2001), and some species of pinniped (Hiruki et al. 1999; Robinson et al. 1999).

Disease

Like other mammals, marine mammals frequently suffer from a variety of diseases of viral, bacterial, parasitic, and fungal origin (Visser et al. 1991; Dunn et al. 2001; Harwood 2002). Gulland and Hall (2005) provide a more detailed summary of individual and population effects of marine mammal diseases.

Microparasites such as bacteria, viruses, and other microorganisms are commonly found in marine mammal habitats and usually pose little threat to a healthy animal (Geraci et al. 1999). For example, long-finned pilot whales that inhabit the waters off of the northeastern coast of the U.S. are carriers of the morbillivirus, yet have grown resistant to its usually lethal effects (Geraci et al. 1999). Since the 1980s, however, virus infections have been strongly associated with marine mammal die-offs (Domingo et al., 1992; Geraci and Lounsbury, 2005). Morbillivirus is the most significant marine mammal virus and suppresses a host's immune system, increasing risk of secondary infection (Harwood 2002). A bottlenose dolphin UME in 1993 and 1994 was caused by infectious disease. Die-offs ranged from northwestern Florida to Texas, with an

increased number of deaths as it spread (NMFS 2007c). A 2004 UME in Florida was also associated with dolphin morbillivirus (NMFS 2004). Influenza A was responsible for the first reported mass mortality in the U.S., occurring along the coast of New England in 1979-1980 (Geraci et al. 1999; Harwood 2002). Canine distemper virus (a type of morbillivirus) has been responsible for large scale pinniped mortalities and die-offs (Grachev et al. 1989; Kennedy et al., 2000; Gulland and Hall, 2005), while a bacteria, *Leptospira pomona*, is responsible for periodic die-offs in California sea lions about every four years (Gulland et al. 1996; Gulland and Hall 2005). It is difficult to determine whether microparasites commonly act as a primary pathogen, or whether they show up as a secondary infection in an already weakened animal (Geraci et al. 1999). Most marine mammal die-offs from infectious disease in the last 25 years, however, have had viruses associated with them (Simmonds and Mayer 1997; Geraci et al. 1999; Harwood 2002).

Macroparasites are usually large parasitic organisms and include lungworms, trematodes (parasitic flatworms), and protozoans (Geraci and St.Aubin 1987; Geraci et al. 1999). Marine mammals can carry many different types, and have shown a robust tolerance for sizeable infestation unless compromised by illness, injury, or starvation (Morimitsu et al. 1987; Dailey et al. 1991; Geraci et al., 1999). Nasitrema, a usually benign trematode found in the head sinuses of cetaceans (Geraci et al. 1999), can cause brain damage if it migrates (Ridgway and Dailey 1972). As a result, this worm is one of the few directly linked to stranding in the cetaceans (Dailey and Walker 1978; Geraci et al. 1999).

Non-infectious disease, such as congenital bone pathology of the vertebral column (osteomyelitis, spondylosis deformans, and ankylosing spondylitis [AS]), has been described in several species of cetacean (Paterson 1984; Alexander et al. 1989; Kompanje 1995; Sweeny et al. 2005). In humans, bone pathology such as AS, can impair mobility and increase vulnerability to further spinal trauma (Resnick and Niwayama 2002). Bone pathology has been found in cases of single strandings (Paterson 1984; Kompanje 1995), and also in cetaceans prone to mass stranding (Sweeny et al. 2005), possibly acting as a contributing or causal influence in both types of events.

Naturally Occurring Marine Neurotoxins

Some single cell marine algae common in coastal waters, such as dinoflagellates and diatoms, produce toxic compounds that can accumulate (termed bioaccumulation) in the flesh and organs of fish and invertebrates (Geraci et al. 1999; Harwood 2002). Marine mammals become exposed to these compounds when they eat prey contaminated by these naturally produced toxins although expsosure can also occur through inhalation and skin contact (Van Dolah 2005). Figure 2 shows U.S. animal mortalities from 1997-2006 resulting from toxins produced during harmful algal blooms.

In the Gulf of Mexico and mid- to southern Atlantic states, "red tides," a form of harmful algal bloom, are created by a dinoflagellate (*Karenia brevis*). *K. brevis* is found throughout the Gulf of Mexico and sometimes along the Atlantic coast (Van Dolah 2005; NMFS 2007). It produces a neurotoxin known as brevetoxin. Brevetoxin has been associated with several marine mammal UMEs within this area (Geraci 1989; Van Dolah et al. 2003; NMFS 2004; Flewelling et al. 2005; Van Dolah 2005; NMFS 2007). On the U.S. west coast and in the northeast Atlantic, several species of diatoms produce a toxin called domoic acid which has also been linked to marine mammal strandings (Geraci et al. 1999; Van Dolah et al. 2003; Greig et al. 2005; Van Dolah 2005; Brodie et al. 2006; NMFS 2007; Bargu et al. 2008; Goldstein et al. 2008). Other algal toxins associated with marine mammal strandings include saxitoxins and ciguatoxins and are summarized by Van Dolah (2005).

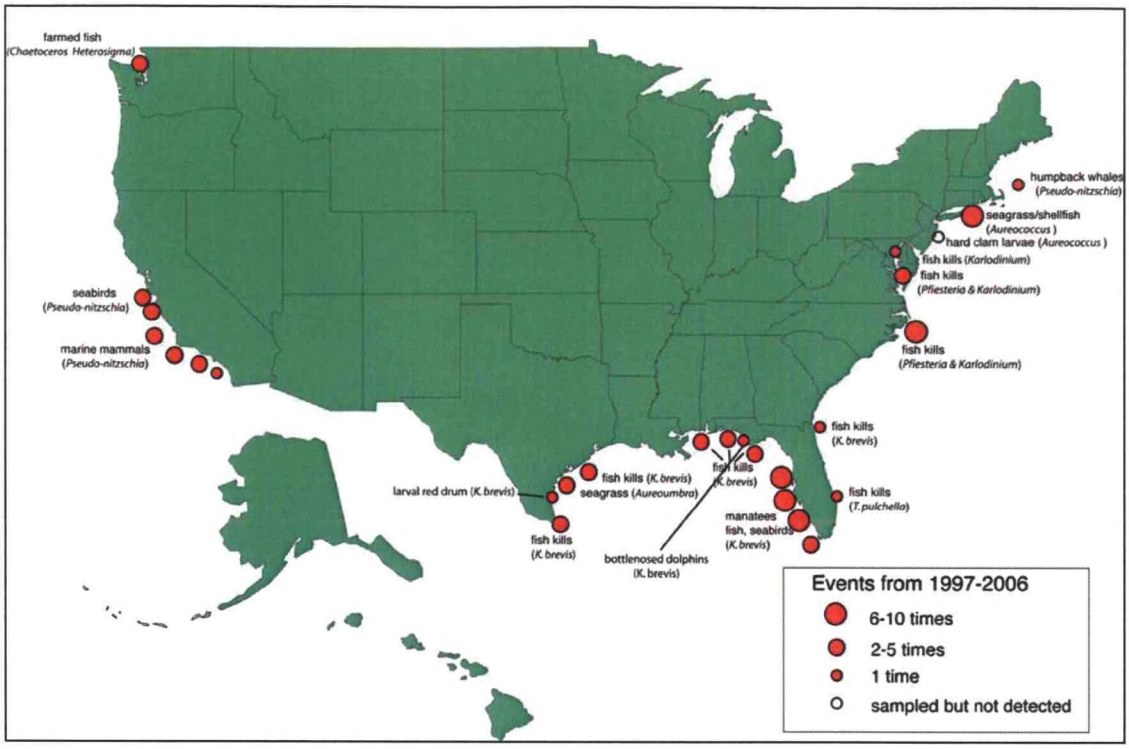


Figure 2-6. Animal Mortalities From Harmful Algal Blooms Within The U.S. From 1997-2006.

Source: Woods Hole Oceanographic Institute (WHO) http://www.whoi.edu/redtide/HABdistribution/HABmap.html

Weather events and climate influences

Severe storms, hurricanes, typhoons, and prolonged temperature extremes may lead to localized marine mammal strandings (Geraci et al., 1999; Walsh et al. 2001). Hurricanes may have been responsible for mass strandings of pygmy killer whales in the British Virgin Islands and Gervais' beaked whales in North Carolina (Mignucci-Giannoni et al. 2000; Norman and Mead 2001). Storms in 1982-1983 along the California coast led to deaths of 2,000 northern elephant seal pups (Le Boeuf and Reiter 1991). Ice movement along southern Newfoundland has forced groups of blue whales and white-beaked dolphins ashore (Sergeant 1982). Seasonal oceanographic conditions in terms of weather, frontal systems, and local currents may also play a role in stranding (Walker et al. 2005).

The effect of large scale climatic changes to the world's oceans and how these changes impact marine mammals and influence strandings is difficult to quantify given the broad spatial and temporal scales involved, and the cryptic movement patterns of marine mammals (Moore 2005; Learmonth et al. 2006). The most immediate, although indirect, effect is decreased prey availability during unusual conditions. This, in turn, results in increased search effort required by marine mammals (Crocker et al. 2006), potential starvation if not successful, and corresponding stranding due directly to starvation or succumbing to disease or predation while in a more weakened, stressed state (Selzer and Payne 1988; Geraci et al. 1999; Moore 2005; Learmonth et al. 2006; Weise et al. 2006).

Two recent papers examined potential influences of climate fluctuation on stranding events in southern Australia, including Tasmania, an area with a history of more than 20 mass stranding since the 1920s (Evans et al. 2005; Bradshaw et al. 2006). These authors note that patterns in animal migration, survival, fecundity, population size, and strandings will revolve around the availability and distribution of food resources. In southern Australia, movement of nutrient-rich waters pushed closer to shore by periodic meridinal winds (occurring about every 12 – 14 years) may be responsible for bringing marine mammals closer to land, thus increasing the probability of stranding (Bradshaw et al. 2006). The papers conclude, however, that while an overarching model can be helpful for providing insight into the prediction of strandings, the particular reasons for each one are likely to be quite varied.

Navigation Error

Geomagnetism- It has been hypothesized that, like some land animals, marine mammals may be able to orient to the Earth's magnetic field as a navigational cue, and that areas of local magnetic anomalies may influence strandings (Bauer et al. 1985; Klinowska 1985; Kirschvink et al. 1986; Klinowska, 1986; Walker et al. 1992; Wartzok and Ketten 1999). In a plot of live stranding positions in Great Britain with magnetic field maps, Klinowska (1985; 1986) observed an association between live stranding positions and magnetic field levels. In all cases, live strandings occurred at locations where magnetic minima, or lows in the magnetic fields, intersect the coastline. Kirschvink et al. (1986) plotted stranding locations on a map of magnetic data for the east coast of the U.S., and were able to develop associations between stranding sites and locations where magnetic minima intersected the coast. The authors concluded that there were highly significant tendencies for cetaceans to beach themselves near these magnetic minima and coastal intersections. The results supported the hypothesis that cetaceans may have a magnetic sensory system similar to other migratory animals, and that marine magnetic topography and patterns may influence long-distance movements (Kirschvink et al. 1986). Walker et al. (1992) examined fin whale swim patterns off the northeastern U.S. continental shelf, and reported that migrating animals aligned with lows in the geometric gradient or intensity. While a similar pattern between magnetic features and marine mammal strandings at New Zealand stranding sites was not seen (Brabyn and Frew, 1994), mass strandings in Hawaii typically were found to occur within a narrow range of magnetic anomalies (Mazzuca et al. 1999).

Echolocation Disruption in Shallow Water- Some researchers believe stranding may result from reductions in the effectiveness of echolocation within shallow water, especially with the pelagic species of odontocetes who may be less familiar with coastline (Dudok van Heel 1966; Chambers and James 2005). For an odontocete, echoes from echolocation signals contain important information on the location and identity of underwater objects and the shoreline. The authors postulate that the gradual slope of a beach may present difficulties to the navigational systems of some cetaceans, since it is common for live strandings to occur along beaches with shallow, sandy gradients (Brabyn and McLean 1992; Mazzuca et al. 1999; Maldini et al. 2005; Walker et al. 2005). A contributing factor to echolocation interference in turbulent, shallow water is the presence of microbubbles from the interaction of wind, breaking waves, and currents. Additionally, ocean water near the shoreline can have an increased turbidity (e.g., floating sand or silt, particulate plant matter, etc.) due to the run-off of fresh water into the ocean, either from rainfall or from freshwater outflows (e.g., rivers and creeks). Collectively, these factors can reduce and scatter the sound energy within echolocation signals and reduce the perceptibility of returning echoes of interest.

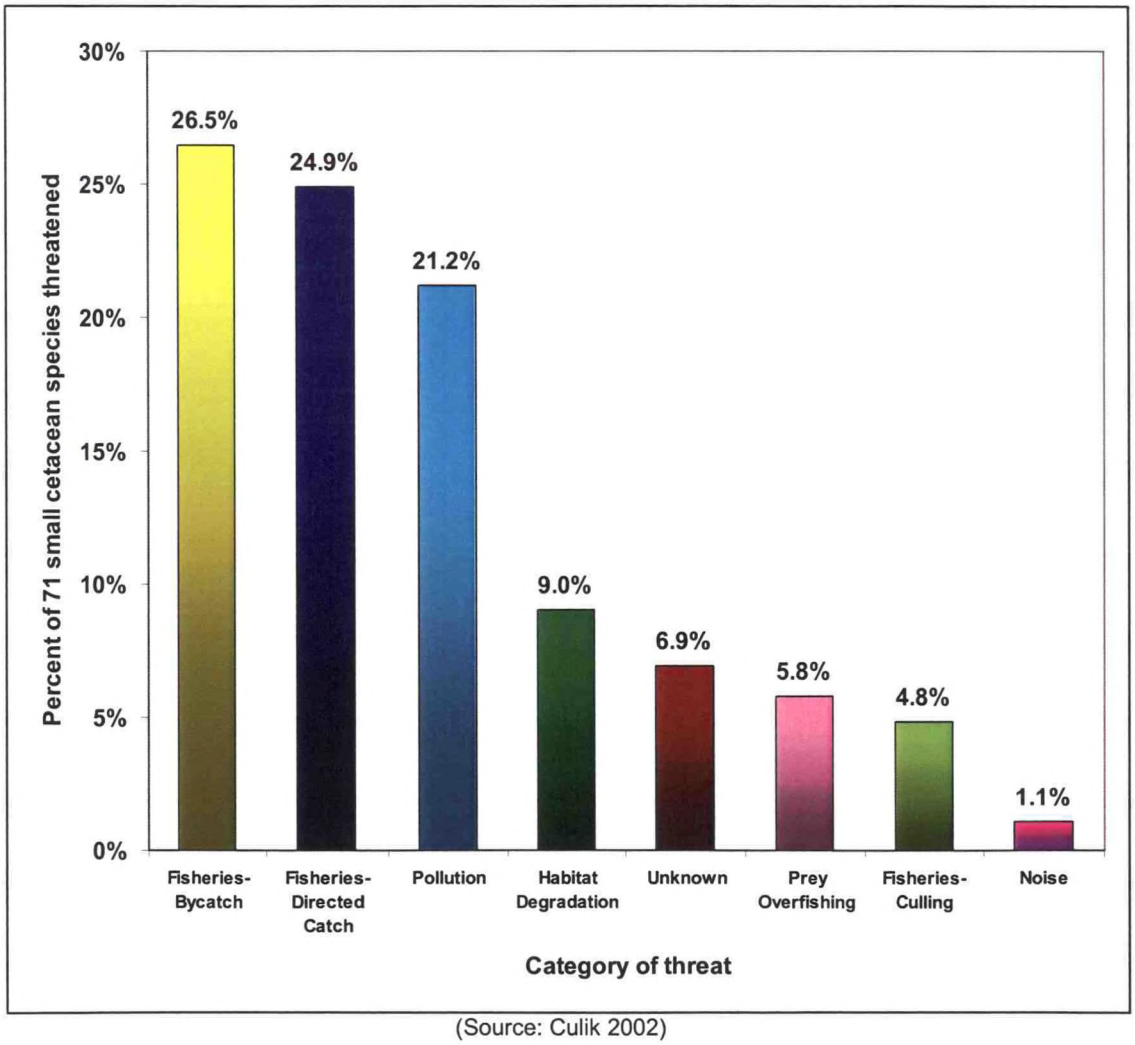
Social cohesion

Many pelagic species such as sperm whale, pilot whales, melon-head whales, and false killer whales, and some dolphins occur in large groups with strong social bonds between individuals. When one or more animals strand due to any number of causative events, then the entire pod may

follow suit out of social cohesion (Geraci et al. 1999; Conner 2000; Perrin and Geraci 2002; NMFS 2007).

2.4.2.2 Anthropogenic Stranding Causes and Potential Risks

With the exception of historic whaling in the 19th and early part of the 20th century, over the past few decades there has been an increase in marine mammal mortalities associated with a variety of human activities (Geraci et al. 1999; NMFS 2007). These include fisheries interactions (bycatch and directed catch), pollution (marine debris, toxic compounds), habitat modification (degradation, prey reduction), direct trauma (vessel strikes, gunshots), and noise. Figure 2-24- shows potential worldwide risk to small toothed cetaceans by source.



(Source: Culik 2002)

Figure 2-7. Human Threats to World Wide Small Cetacean Populations

Fisheries Interaction: By-Catch, Directed Catch, and Entanglement

The incidental catch of marine mammals in commercial fisheries is a significant threat to the survival and recovery of many populations of marine mammals (Geraci et al.,1999; Baird 2002; Culik 2002; Carretta et al. 2004; Geraci and Lounsbury 2005; NMFS 2007). Interactions with fisheries and entanglement in discarded or lost gear continue to be a major factor in marine mammal deaths worldwide (Geraci et al. 1999; Nieri et al. 1999; Geraci and Lounsbury 2005; Read et al. 2006; Zeeber et al. 2006). For instance, baleen whales and pinnipeds have been found entangled in nets, ropes, monofilament line, and other fishing gear that has been discarded out at sea (Geraci et al. 1999; Campagna et al. 2007).

Bycatch- Bycatch is the catching of non-target species within a given fishing operation and can include non-commercially used invertebrates, fish, sea turtles, birds, and marine mammals (NRC 2006). Read et al. (2006) attempted to estimate the magnitude of marine mammal bycatch in U.S. and global fisheries. Data on marine mammal bycatch within the United States was obtained from fisheries observer programs, reports of entangled stranded animals, and fishery logbooks, and was then extrapolated to estimate global bycatch by using the ratio of U.S. fishing vessels to the total number of vessels within the world's fleet (Read et al. 2006). Within U.S. fisheries, between 1990 and 1999 the mean annual bycatch of marine mammals was 6,215 animals, with a standard error of +/- 448 (Read et al. 2006). Eight-four percent of cetacean bycatch occurred in gill-net fisheries, with dolphins and porpoises constituting most of the cetacean bycatch (Read et al. 2006). Over the decade there was a 40 percent decline in marine mammal bycatch, which was significantly lower from 1995-1999 than it was from 1990-1994 (Read et al. 2006). Read et al. (2006) suggests that this is primarily due to effective conservation measures that were implemented during this time period.

Read et al. (2006) then extrapolated this data for the same time period and calculated an annual estimate of 653,365 of marine mammals globally, with most of the world's bycatch occurring in gill-net fisheries. With global marine mammal bycatch likely to be in the hundreds of thousands every year, bycatch in fisheries will be the single greatest threat to many marine mammal populations around the world (Read et al. 2006).

Entanglement- Entanglement in active fishing gear is a major cause of death or severe injury among the endangered whales in the action area. Entangled marine mammals may die as a result of drowning, escape with pieces of gear still attached to their bodies, or manage to be set free either of their own accord or by fishermen. Many large whales carry off gear after becoming entangled (Read et al. 2006). Many times when a marine mammal swims off with gear attached, the end result can be fatal. The gear may be become too cumbersome for the animal, or it can be wrapped around a crucial body part and tighten over time. Stranded marine mammals frequently exhibit signs of previous fishery interaction, such as scarring or gear attached to their bodies, and the cause of death for many stranded marine mammals is often attributed to such interactions (Baird and Gorgone 2005). Because marine mammals that die or are injured in fisheries may not wash ashore and not all animals that do wash ashore exhibit clear signs of interactions, stranding data probably underestimate fishery-related mortality and serious injury (NMFS 2005a)

From 1993 through 2003, 1,105 harbor porpoises were reported stranded from Maine to North Carolina, many of which had cuts and body damage suggestive of net entanglement (NMFS 2005e). In 1999 it was possible to determine that the cause of death for 38 of the stranded porpoises was from fishery interactions, with one additional animal having been mutilated (right flipper and fluke cut off) (NMFS 2005e). In 2000, one stranded porpoise was found with monofilament line wrapped around its body (NMFS 2005e). In 2003, nine stranded harbor porpoises were attributed to fishery interactions, with an additional three mutilated animals (NMFS 2005e). An estimated 78 baleen whales were killed annually in the offshore southern

California/Oregon drift gillnet fishery during the 1980s (Heyning and Lewis 1990). From 1998-2005, based on observer records, five fin whales (CA/OR/WA stock), 12 humpback whales (ENP stock), and six sperm whales (CA/OR/WA stock) were either seriously injured or killed in fisheries off the mainland west coast of the U.S. (California Marine Mammal Stranding Network Database 2006).

Ship Strike

Vessel strikes to marine mammals are another cause of mortality and stranding (Laist et al. 2001; Geraci and Lounsbury 2005; de Stephanis and Urquiola, 2006). An animal at the surface could be struck directly by a vessel, a surfacing animal could hit the bottom of a vessel, or an animal just below the surface could be cut by a vessel's propeller. The severity of injuries typically depends on the size and speed of the vessel (Knowlton and Kraus 2001; Laist et al. 2001; Vanderlaan and Taggart 2007).

An examination of all known ship strikes from all shipping sources (civilian and military) indicates vessel speed is a principal factor in whether a vessel strike results in death (Knowlton and Kraus 2001; Laist et al. 2001, Jensen and Silber 2003; Vanderlaan and Taggart 2007). In assessing records in which vessel speed was known, Laist et al. (2001) found a direct relationship between the occurrence of a whale strike and the speed of the vessel involved in the collision. The authors concluded that most deaths occurred when a vessel was traveling in excess of 13 knots although most vessels do travel greater than 15 kts. Jensen and Silber (2003) detailed 292 records of known or probable ship strikes of all large whale species from 1975 to 2002. Of these, vessel speed at the time of collision was reported for 58 cases. Of these cases, 39 (or 67%) resulted in serious injury or death (19 or 33% resulted in serious injury as determined by blood in the water, propeller gashes or severed tailstock, and fractured skull, jaw, vertebrae, hemorrhaging, massive bruising or other injuries noted during necropsy and 20 or 35% resulted in death). Operating speeds of vessels that struck various species of large whales ranged from 2 to 51 knots. The majority (79%) of these strikes occurred at speeds of 13 knots or greater. The average speed that resulted in serious injury or death was 18.6 knots. Pace and Silber (2005) found that the probability of death or serious injury increased rapidly with increasing vessel speed. Specifically, the predicted probability of serious injury or death increased from 45 percent to 75 % as vessel speed increased from 10 to 14 knots, and exceeded 90% at 17 knots. Higher speeds during collisions result in greater force of impact, but higher speeds also appear to increase the chance of severe injuries or death by pulling whales toward the vessel. Computer simulation modeling showed that hydrodynamic forces pulling whales toward the vessel hull increase with increasing speed (Clyne 1999, Knowlton et al. 1995).

The growth in civilian commercial ports and associated commercial vessel traffic is a result in the globalization of trade. The Final Report of the NOAA International Symposium on "Shipping Noise and Marine Mammals: A Forum for Science, Management, and Technology" stated that the worldwide commercial fleet has grown from approximately 30,000 vessels in 1950 to over 85,000 vessels in 1998 (NRC, 2003; Southall, 2005). Between 1950 and 1998, the U.S. flagged fleet declined from approximately 25,000 to less than 15,000 and currently represents only a small portion of the world fleet. From 1985 to 1999, world seaborne trade doubled to 5 billion tons and currently includes 90 percent of the total world trade, with container shipping movements representing the largest volume of seaborne trade. It is unknown how international shipping volumes and densities will continue to grow. However, current statistics support the prediction that the international shipping fleet will continue to grow at the current rate or at greater rates in the future. Shipping densities in specific areas and trends in routing and vessel design are as, or more, significant than the total number of vessels. Densities along existing coastal routes are expected to increase both domestically and internationally. New routes are also expected to develop as new ports are opened and existing ports are expanded. Vessel propulsion

systems are also advancing toward faster ships operating in higher sea states for lower operating costs; and container ships are expected to become larger along certain routes (Southall 2005).

While there are reports and statistics of whales struck by vessels in U.S. waters, the magnitude of the risks of commercial ship traffic poses to marine mammal populations is difficult to quantify or estimate. In addition, there is limited information on vessel strike interactions between ships and marine mammals outside of U.S. waters (de Stephanis and Urquiola 2006). Laist et al. (2001) concluded that ship collisions may have a negligible effect on most marine mammal populations in general, except for regional based small populations where the significance of low numbers of collisions would be greater given smaller populations or populations segments.

U.S. Navy vessel traffic is a small fraction of the overall U.S. commercial and fishing vessel traffic. While U.S. Navy vessel movements may contribute to the ship strike threat, given the lookout and mitigation measures adopted by the U.S. Navy, probability of vessel strikes is greatly reduced. Furthermore, actions to avoid close interaction of U.S. Navy ships and marine mammals and sea turtles, such as maneuvering to keep away from any observed marine mammal and sea turtle are part of existing at-sea protocols and standard operating procedures. Navy ships have up to three or more dedicated and trained lookouts as well as two to three bridge watchstanders during at-sea movements who would be searching for any whales, sea turtles, or other obstacles on the water surface. Such lookouts are expected to further reduce the chances of a collision.

Commercial and Private Marine Mammal Viewing

In addition to vessel operations, private and commercial vessels engaged in marine mammal watching also have the potential to impact marine mammals in Southern California. NMFS has promulgated regulations at 50 CFR 224.103, which provide specific prohibitions regarding wildlife viewing activities. In addition, NMFS launched an education and outreach campaign to provide commercial operators and the general public with responsible marine mammal viewing guidelines. In January 2002, NMFS also published an official policy on human interactions with wild marine mammals which states that: "NOAA Fisheries cannot support, condone, approve or authorize activities that involve closely approaching, interacting or attempting to interact with whales, dolphins, porpoises, seals, or sea lions in the wild. This includes attempting to swim, pet, touch or elicit a reaction from the animals."

Although considered by many to be a non-consumptive use of marine mammals with economic, recreational, educational, and scientific benefits, marine mammal watching is not without potential negative impacts. One concern is that animals become more vulnerable to vessel strikes once they habituate to vessel traffic (Swingle et al. 1993; Wiley et al. 1995). Another concern is that preferred habitats may become abandoned if disturbance levels are too high. A whale's behavioral response to whale watching vessels depends on the distance of the vessel from the whale, vessel speed, vessel direction, vessel noise, and the number of vessels (Amaral and Carlson 2005; Au and Green 2000; Cockeron 1995; Erbe 2002; Felix 2001; Magalhaes et al. 2002; Richter et al. 2003; Schedat et al. 2004; Simmonds 2005; Watkins 1986; Williams et al. 2002). The whale's responses changed with these different variables and, in some circumstances, the whales did not respond to the vessels, but in other circumstances, whales changed their vocalizations surface time, swimming speed, swimming angle or direction, respiration rates, dive times, feeding behavior, and social interactions. In addition to the information on whale watching, there is also direct evidence of pinniped haul out site (Pacific harbor seals) abandonment because of human disturbance at Strawberry Spit in San Francisco Bay (Allen 1991).

Ingestion of Plastic Objects and Other Marine Debris and Toxic Pollution Exposure

For many marine mammals, debris in the marine environment is a great hazard and can be harmful to wildlife. Not only is debris a hazard because of possible entanglement, animals may mistake plastics and other debris for food (NMFS, 2007g). There are certain species of cetaceans, along with Florida manatees, that are more likely to eat trash, especially plastics, which is usually fatal for the animal (Geraci et al. 1999).

Between 1990 through October 1998, 215 pygmy sperm whales stranded along the U.S. Atlantic coast from New York through the Florida Keys (NMFS 2005a). Remains of plastic bags and other debris were found in the stomachs of 13 of these animals (NMFS 2005a). During the same time period, 46 dwarf sperm whale strandings occurred along the U.S. Atlantic coastline between Massachusetts and the Florida Keys (NMFS 2005d). In 1987 a pair of latex examination gloves was retrieved from the stomach of a stranded dwarf sperm whale (NMFS 2005d). 125 pygmy sperm whales were reported stranded from 1999 – 2003 between Maine and Puerto Rico; in one pygmy sperm whale found stranded in 2002, red plastic debris was found in the stomach along with squid beaks (NMFS 2005a).

Sperm whales have been known to ingest plastic debris, such as plastic bags (Evans et al. 2003; Whitehead 2003). While this has led to mortality, the scale to which this is affecting sperm whale populations is unknown, but Whitehead (2003) suspects it is not substantial at this time.

High concentrations of potentially toxic substances within marine mammals along with an increase in new diseases have been documented in recent years. Scientists have begun to consider the possibility of a link between pollutants and marine mammal mortality events. NMFS takes part in a marine mammal bio-monitoring program not only to help assess the health and contaminant loads of marine mammals, but also to assist in determining anthropogenic impacts on marine mammals, marine food chains and marine ecosystem health. Using strandings and bycatch animals, the program provides tissue/serum archiving, samples for analyses, disease monitoring and reporting, and additional response during disease investigations (NMFS 2007).

The impacts of these activities are difficult to measure. However, some researchers have correlated contaminant exposure to possible adverse health effects in marine mammals. Contaminants such as organochlorines do not tend to accumulate in significant amounts in invertebrates, but do accumulate in fish and fish-eating animals. Thus, contaminant levels in planktivorous mysticetes have been reported to be one to two orders of magnitude lower compared to piscivorous odontocetes (Borell 1993; O'Shea and Brownell 1994; O'Hara and Rice 1996; O'Hara et al. 1999).

The manmade chemical PCB (polychlorinated biphenyl), and the pesticide DDT (dichlorodiphyenyltrichloroethane), are both considered persistent organic pollutants that are currently banned in the United States for their harmful effects in wildlife and humans (NMFS, 2007c). Despite having been banned for decades, the levels of these compounds are still high in marine mammal tissue samples taken along U.S. coasts (NMFS, 2007c). Both compounds are long-lasting, reside in marine mammal fat tissues (especially in the blubber), and can be toxic causing effects such as reproductive impairment and immunosuppression (NMFS, 2007c).

Both long-finned and short-finned pilot whales have a tendency to mass strand throughout their range. Short-finned pilot whales have been reported as stranded as far north as Rhode Island, and long-finned pilot whales as far south as South Carolina (NMFS 2005b). For U.S. east coast stranding records, both species are lumped together and there is rarely a distinction between the two because of uncertainty in species identification (NMFS 2005b). Since 1980 within the Northeast region alone, between 2 and 120 pilot whales have stranded annually either individually or in groups (NMFS 2005b). Between 1999 and 2003 from Maine to Florida, 126 pilot whales were reported to be stranded, including a mass stranding of 11 animals in 2000 and

another mass stranding of 57 animals in 2002, both along the Massachusetts coast (NMFS 2005b).

It is unclear how much of a role human activities play in these pilot whale strandings, and toxic poisoning may be a potential human-caused source of mortality for pilot whales (NMFS 2005b). Moderate levels of PCBs and chlorinated pesticides (such as DDT, DDE, and dieldrin) have been found in pilot whale blubber (NMFS 2005b). Bioaccumulation levels have been found to be more similar in whales from the same stranding event than from animals of the same age or sex (NMFS 2005b). Numerous studies have measured high levels of toxic metals (mercury, lead, and cadmium), selenium, and PCBs in pilot whales in the Faroe Islands (NMFS 2005b). Population effects resulting from such high contamination levels are currently unknown (NMFS 2005b).

Habitat contamination and degradation may also play a role in marine mammal mortality and strandings. Some events caused by man have direct and obvious effects on marine mammals, such as oil spills (Geraci et al. 1999). But in most cases, effects of contamination will more than likely be indirect in nature, such as effects on prey species availability, or by increasing disease susceptibility (Geraci et al. 1999).

U.S. Navy vessel operation between ports and exercise locations has the potential for release of small amounts of pollutant discharges into the water column. U.S. Navy vessels are not a typical source, however, of either pathogens or other contaminants with bioaccumulation potential such as pesticides and PCBs. Furthermore, any vessel discharges such as bilgewater and deck runoff associated with the vessels would be in accordance with international and U.S. requirements for eliminating or minimizing discharges of oil, garbage, and other substances, and not likely to contribute significant changes to ocean water quality.

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Both long-finned and short-finned pilot whales have a tendency to mass strand throughout their range. Short-finned pilot whales have been reported as stranded as far north as Rhode Island, and long-finned pilot whales as far south as South Carolina (NMFS 2005b). For U.S. east coast stranding records, both species are lumped together and there is rarely a distinction between the two because of uncertainty in species identification (NMFS, 2005b). Since 1980 within the Northeast region alone, between 2 and 120 pilot whales have stranded annually either individually or in groups (NMFS, 2005b). Between 1999 and 2003 from Maine to Florida, 126 pilot whales were reported to be stranded, including a mass stranding of 11 animals in 2000 and another mass stranding of 57 animals in 2002, both along the Massachusetts coast (NMFS, 2005b).

It is unclear how much of a role human activities play in these pilot whale strandings, and toxic poisoning may be a potential human-caused source of mortality for pilot whales (NMFS 2005b). Moderate levels of PCBs and chlorinated pesticides (such as DDT, DDE, and dieldrin) have been found in pilot whale blubber (NMFS 2005b). Bioaccumulation levels have been found to be more similar in whales from the same stranding event than from animals of the same age or sex (NMFS 2005b). Numerous studies have measured high levels of toxic metals (mercury, lead, and cadmium), selenium, and PCBs in pilot whales in the Faroe Islands (NMFS 2005b). Population effects resulting from such high contamination levels are currently unknown (NMFS 2005b).

Habitat contamination and degradation may also play a role in marine mammal mortality and strandings. Some events caused by man have direct and obvious effects on marine mammals, such as oil spills (Geraci et al. 1999). But in most cases, effects of contamination will more than likely be indirect in nature, such as effects on prey species availability, or by increasing disease susceptibility (Geraci et al. 1999).

U.S. Navy vessel operation between ports and exercise locations has the potential for release of small amounts of pollutant discharges into the water column. U.S. Navy vessels are not a typical source, however, of either pathogens or other contaminants with bioaccumulation potential such as pesticides and PCBs. Furthermore, any vessel discharges such as bilgewater and deck runoff associated with the vessels would be in accordance with international and U.S. requirements for eliminating or minimizing discharges of oil, garbage, and other substances, and not likely to contribute significant changes to ocean water quality.

Deep Water Ambient Noise

Urick (1983) provided a discussion of the ambient noise spectrum expected in the deep ocean. Shipping, seismic activity, and weather, are the primary causes of deep-water ambient noise. The

ambient noise frequency spectrum can be predicted fairly accurately for most deep-water areas based primarily on known shipping traffic density and wind state (wind speed, Beaufort wind force, or sea state) (Urick 1983). For example, for frequencies between 100 and 500 Hz, Urick (1983) estimated the average deep water ambient noise spectra to be 73 to 80 dB for areas of heavy shipping traffic and high sea states, and 46 to 58 dB for light shipping and calm seas.

Shallow Water Ambient Noise

In contrast to deep water, ambient noise levels in shallow waters (i.e., coastal areas, bays, harbors, etc.) are subject to wide variations in level and frequency depending on time and location. The primary sources of noise include distant shipping and industrial activities, wind and waves, marine animals (Urick 1983). At any give time and place, the ambient noise is a mixture of all of these noise variables. In addition, sound propagation is also affected by the variable shallow water conditions, including the depth, bottom slope, and type of bottom. Where the bottom is reflective, the sounds levels tend to be higher, then when the bottom is absorptive.

Noise from Aircraft and Vessel Movement

Surface shipping is the most widespread source of anthropogenic, low frequency (0 to 1,000 Hz) noise in the oceans and may contribute to over 75% of all human sound in the sea (Simmonds and Hutchinson 1996, ICES 2005b). Ross (1976) has estimated that between 1950 and 1975, shipping had caused a rise in ambient noise levels of 10 dB. He predicted that this would increase by another 5 dB by the beginning of the 21st century. The National Resource Council (1997) estimated that the background ocean noise level at 100 Hz has been increasing by about 1.5 dB per decade since the advent of propeller-driven ships. Michel et al. (2001) suggested an association between long-term exposure to low frequency sounds from shipping and an increased incidence of marine mammal mortalities caused by collisions with ships.

Airborne sound from a low-flying helicopter or airplane may be heard by marine mammals and turtles while at the surface or underwater. Due to the transient nature of sounds from aircraft involved in at-sea operations, such sounds would not likely cause physical effects but have the potential to affect behaviors. Responses by mammals and turtles could include hasty dives or turns, or decreased foraging (Soto et al., 2006). Whales may also slap the water with flukes or flippers, swim away from the aircraft track.

Sound emitted from large vessels, particularly in the course of transit, is the principal source of noise in the ocean today, primarily due to the properties of sound emitted by civilian cargo vessels (Richardson et al., 1995; Arveson and Vendittis, 2000). Ship propulsion and electricity generation engines, engine gearing, compressors, bilge and ballast pumps, as well as hydrodynamic flow surrounding a ship's hull and any hull protrusions contribute to a large vessels' noise emission into the marine environment. Prop-driven vessels also generate noise through cavitation, which accounts much of the noise emitted by a large vessel depending on its travel speed. Military vessels underway or involved in naval operations or exercises, also introduce anthropogenic noise into the marine environment. Noise emitted by large vessels can be characterized as low-frequency, continuous, and tonal. The sound pressure levels at the vessel will vary according to speed, burden, capacity and length (Richardson et al. 1995; Arveson and Vendittis, 2000). Vessels ranging from 135 to 337 meters generate peak source sound levels from 169- 200 dB between 8 Hz and 430 Hz, although Arveson and Vendittis (2000) documented components of higher frequencies (10-30 kHz) as a function of newer merchant ship engines and faster transit speeds.

Whales have variable responses to vessel presence or approaches, ranging from apparent tolerance to diving away from a vessel. Unfortunately, it is not always possible to determine whether the whales are responding to the vessel itself or the noise generated by the engine and

cavitation around the propeller. Apart from some disruption of behavior, an animal may be unable to hear other sounds in the environment due to masking by the noise from the vessel. Any masking of environmental sounds or conspecific sounds is expected to be temporary, as noise dissipates with a vessel transit through an area. Any masking of environmental sounds or conspecific sounds is expected to be temporary, as noise dissipates with a vessel transit through an area.

Vessel noise primarily raises concerns for masking of environmental and conspecific cues. However, exposure to vessel noise of sufficient intensity and/or duration can also result in temporary or permanent loss of sensitivity at a given frequency range, referred to as temporary or permanent threshold shifts (TTS or PTS). Threshold shifts are assumed to be possible in marine mammal species as a result of prolonged exposure to large vessel traffic noise due to its intensity, broad geographic range of effectiveness, and constancy.

Collectively, significant cumulative exposure to individuals, groups, or populations can occur if they exhibit site fidelity to a particular area; for example, whales that seasonally travel to a regular area to forage or breed may be more vulnerable to noise from large vessels compared to transiting whales. Any permanent threshold shift in a marine animal's hearing capability, especially at particular frequencies for which it can normally hear best, can impair its ability to perceive threats, including ships. Whales have variable responses to vessel presence or approaches, ranging from apparent tolerance to diving away from a vessel. It is not possible to determine whether the whales are responding to the vessel itself or the noise generated by the engine and cavitation around the propeller. Apart from some disruption of behavior, an animal may be unable to hear other sounds in the environment due to masking by the noise from the vessel.

Most observations of behavioral responses of marine mammals to human generated sounds have been limited to short-term behavioral responses, which included the cessation of feeding, resting, or social interactions. Nowacek et al. (2007) provide a detailed summary of cetacean response to underwater noise.

Given the sound propagation of low frequency sounds, a large vessel in this sound range can be heard 139-463 kilometers away (Ross 1976 in Polefka 2004). U.S. Navy vessels, however, have incorporated significant underwater ship quieting technology to reduce their acoustic signature (as compared to a similarly-sized vessel) in order to reduce their vulnerability to detection by enemy passive acoustics (Southall, 2005). Therefore, the potential for TTS or PTS from U.S. Navy vessel and aircraft movement is extremely low given that the exercises and training events are transitory in time, with vessels moving over large area of the ocean. A marine mammal or sea turtle is unlikely to be exposed long enough at high levels for TTS or PTS to occur. Any masking of environmental sounds or conspecific sounds is expected to be temporary, as noise dissipates with a U.S. Navy vessel transiting through an area. If behavioral disruptions result from the presence of aircraft or vessels, it is expected to be temporary. Animals are expected to resume their migration, feeding, or other behaviors without any threat to their survival or reproduction. However, if an animal is aware of a vessel and dives or swims away, it may successfully avoid being struck.

Stranding Events Associated with Navy Sonar

There are two classes of sonars employed by the U.S. Navy: active sonars and passive sonars. Most active military sonars operate in a limited number of areas, and are most likely not a significant contributor to a comprehensive global ocean noise budget (ICES 2005b).

The effects of mid-frequency active naval sonar on marine wildlife have not been studied as extensively as the effects of air-guns used in seismic surveys (Madsen et al. 2006; Stone and Tasker 2006; Wilson et al. 2006; Palka and Johnson 2007; Parente et al. 2007). Maybaum (1989,

1993) observed changes in behavior of humpbacks during playback tapes of the M-1002 system (using 203 dB re 1 µPa-m for study); specifically, a decrease in respiration, submergence, and aerial behavior rates; and an increase in speed of travel and track linearity. Direct comparison of Maybaum's results, however, with U.S Navy mid-frequency active sonar are difficult to make. Maybaum's signal source, the commercial M-1002, is not similar to how naval mid-frequency sonar operates. In addition, behavioral responses were observed during playbacks of a control tape, (i.e. a tape with no sound signal) so interpretation of Maybaum's results are inconclusive.

Research by Nowacek, et al. (2004) on North Atlantic right whales using a whale alerting signal designed to alert whales to human presence suggests that received sound levels of only 133 to 148 pressure level (decibel [dB] re 1 microPascals [µPa]) for the duration of the sound exposure may disrupt feeding behavior. The authors did note, however, that within minutes of cessation of the source, a return to normal behavior would be expected. Direct comparison of the Nowacek et al. (2004) sound source to MFA sonar, however, is not possible given the radically different nature of the two sources. Nowacek et al.'s source was a series of non-sonar like sounds designed to purposely alert the whale, lasting several minutes, and covering a broad frequency band. Direct differences between Nowacek et al. (2004) and MFA sonar is summarized below from Nowacek et al. (2004) and Nowacek et al. (2007):

(1) Signal duration: Time difference between the two signals is significant, 18-minute signal used by Nowacek et al. verses < 1-sec for MFA sonar.

(2) Frequency modulation: Nowacek et al. contained three distinct signals containing frequency modulated sounds:

1st - alternating 1-sec pure tone at 500 and 850 Hz

2nd - 2-sec logarithmic down-sweep from 4500 to 500 Hz

3rd - pair of low-high (1500 and 2000 Hz) sine wave tones amplitude modulated at 120 Hz

(3) Signal to noise ratio: Nowacek et al.'s signal maximized signal to noise ratio so that it would be distinct from ambient noise and resist masking.

(4) Signal acoustic characteristics: Nowacek et al.'s signal comprised of disharmonic signals spanning northern right whales' estimated hearing range.

Given these differences, therefore, the exact cause of apparent right whale behavior noted by the authors can not be attributed to any one component since the source was such a mix of signal types.

The effects of naval sonars on marine wildlife have not been studied as extensively as have the effects of airguns used in seismic surveys (Nowacek et al. 2007). In the Caribbean, sperm whales were observed to interrupt their activities by stopping echolocation and leaving the area in the presence of underwater sounds surmised to have originated from submarine sonar signals (Watkins and Schevill 1975; Watkins et al. 1985). The authors did not report receive levels from these exposures, and also got a similar reaction from artificial noise they generated by banging on their boat hull. It was unclear if the sperm whales were reacting to the sonar signal itself or to a potentially new unknown sound in general. Madsen et al. (2006) tagged and monitored eight sperm whales in the Gulf of Mexico exposed to seismic airgun surveys. Sound sources were from approximately 2 to 7 nm (4 to 13 km) away from the whales and based on multipath propagation RLs were as high as 162 dB re 1 uPa with energy content greatest between 0.3 to 3.0 kHz. Sperm whales engaged in foraging dives continued the foraging dives throughout exposures to these seismic pulses. In the Caribbean Sea, sperm whales avoided exposure to mid-frequency submarine sonar pulses, in the range 1000 Hz to 10,000 Hz (IWC 2005). Sperm whales have also

moved out of areas after the start of air gun seismic testing (Davis et al. 1995). In contrast, during playback experiments off the Canary Islands, André et al. (1997) reported that foraging sperm whales exposed to a 10 kHz pulsed signal did not exhibit any general avoidance reactions.

The Navy sponsored tests of the effects of low-frequency active (LFA) sonar source, between 100 Hz and 1000 Hz, on blue, fin, and humpback whales. The tests demonstrated that whales exposed to sound levels up to 155 dB did not exhibit significant disturbance reactions, though there was evidence that humpback whales altered their vocalization patterns in reaction to the noise. Given that the source level of the Navy's LFA is reported to be in excess of 215 dB, the possibility exists that animals in the wild may be exposed to sound levels much higher than 155 dB.

Acoustic exposures have been demonstrated to kill marine mammals, result in physical trauma, and injury (Ketten 2005). Animals in or near an intense noise source can die from profound injuries related to shock wave or blast effects. Acoustic exposures can also result in noise induced hearing loss that is a function of the interactions of three factors: sensitivity, intensity, and frequency. Loss of sensitivity is referred to as a threshold shift; the extent and duration of a threshold shift depends on a combination of several acoustic features and is specific to particular species (TTS or PTS, depending on how the frequency, intensity and duration of the exposure combine to produce damage). In addition to direct physiological effects, noise exposures can impair an animal's sensory abilities (masking) or result in behavioral responses such as aversion or attraction (see Section 3.19).

Acoustic exposures can also result in the death of an animal by impairing its foraging, ability to detect predators or communicate, or by increasing stress, and disrupting important physiological events. Whales have moved away from their feeding and mating grounds (Bryant *et al.* 1984; Morton and Symnods 2002; Weller et al. 2002), moved away from their migration route (Richardson et al. 1995), and have changed their calls due to noise (Miller et al. 2000). Acoustic exposures such as MFA sonar tend to be infrequent and short in duration, and therefore effects are likely indirect and to be short lived. In situations such as the alteration of gray whale migration routes in response to shipping and whale watching boats, those acoustic exposures were chronic over several years (Moore and Clarke 2002). This was also true of the effect of seismic survey airguns (daily for 39 days) on the use of feeding areas by gray whales in the western North Pacific although whales began returning to the feeding area witin one day of the end of the exposure (Weller et al. 2002).

Below are evaluations of the general information available on the variety of ways in which cetaceans and pinnipeds have been reported to respond to sound, generally, and mid-frequency sonar, in particular.

The Navy is very concerned and thoroughly investigates each marine mammal stranding to better understand the events surrounding strandings (Norman 2006). Strandings can be a single animal or several to hundreds. An event where animals are found out of their normal habitat is considered a stranding even though animals do not necessarily end up beaching (such as the July 2004 Hanalei Mass Stranding Event; Southall et al. 2006). Several hypotheses have been given for the mass strandings which include the impact of shallow beach slopes on odontocete sonar, disease or parasites, geomagnetic anomalies that affect navigation, following a food source in close to shore, avoiding predators, social interactions that cause other cetaceans to come to the aid of stranded animals, and human actions. Generally, inshore species do not strand in large numbers but generally just as a single animal. This may be due to their familiarity with the coastal area whereas pelagic species that are unfamiliar with obstructions or sea bottom tend to strand more often in larger numbers (Woodings 1995). The Navy has studied several stranding events in detail that may have occurred in association with Navy sonar activities. To better understand the causal factors in stranding events that may be associated with Navy sonar

activities, the main factors, including bathymetry (i.e. steep drop offs), narrow channels (less than 35 nm), environmental conditions (e.g. surface ducting), and multiple sonar ships were compared between the different stranding events.

When a marine mammal swims or floats onto shore and becomes "beached" or stuck in shallow water, it is considered a "stranding" (MMPA section 410 (16 USC section 1421g;NMFS, 2007a). NMFS explains that "a cetacean is considered stranded when it is on the beach, dead or alive, or in need of medical attention while free-swimming in U.S. waters. A pinniped is considered to be stranded either when dead or when in distress on the beach and not displaying normal haul-out behavior" (NMFS 2007b).

Over the past three decades, several "mass stranding" events [strandings involving two or more individuals of the same species (excluding a single cow-calf pair) and at times, individuals from different species] that have occurred over the past two decades have been associated with naval operations, seismic surveys, and other anthropogenic activities that introduce sound into the marine environment (Canary Islands, Greece, Vieques, U.S. Virgin Islands, Madeira Islands, Haro Strait, Washington State, Alaska, Hawaii, North Carolina).

Information was collected on mass stranding events (events in which two or more cetaceans stranded) that have occurred and for which reports are available, from the past 40 years. Any causal agents that have been associated with those stranding events were also identified (Table 2-5). Major range events undergo name changes over the years, however, the equivalent of COMPTUEX and JTFEX have been conducted in southern California since 1934. Training involving sonar has been conducted since World War II and sonar systems described in the SOCAL EIS/OEIS since the 1970's (Jane's 2005).

2.4.3 Stranding Analysis

Over the past two decades, several mass stranding events involving beaked whales have been documented. While beaked whale strandings have been reported since the 1800s (Geraci and Lounsbury 1993; Cox et al. 2006; Podesta et al. 2006), several mass strandings since have been associated with naval operations that may have included mid-frequency sonar (Simmonds and Lopez-Jurado 1991; Frantzis 1998; Jepson et al. 2003; Cox et al. 2006). As Cox et al. (2006) concludes, the state of science can not yet determine if a sound source such as mid-frequency sonar alone causes beaked whale strandings, or if other factors (acoustic, biological, or environmental) must co-occur in conjunction with a sound source.

A review of historical data (mostly anecdotal) maintained by the Marine Mammal Program in the National Museum of Natural History, Smithsonian Institution reports 49 beaked whale mass stranding events between 1838 and 1999. The largest beaked whale mass stranding occurred in the 1870s in New Zealand when 28 Gray's beaked whales (*Mesoplodon grayi*) stranded. Blainsville's beaked whale (*Mesoplodon densirostris*) strandings are rare, and records show that they were involved in one mass stranding in 1989 in the Canary Islands. Cuvier's beaked whales (*Ziphius cavirostris*) are the most frequently reported beaked whale to strand, with at least 19 stranding events from 1804 through 2000 (DoC and DoN 2001; Smithsonian Institution 2000).

The discussion below centers on those worldwide stranding events that may have some association with naval operations, and global strandings that the U.S. Navy feels are either inconclusive or can not be associated with naval operations.

2.4.3.1 Naval Association

In the following sections, specific stranding events that have been putatively linked to potential sonar operations are discussed. Of note, these events represent a small overall number of animals over an 11 year period (40 animals) and not all worldwide beaked whale strandings can be linked to naval activity (ICES 2005a; 2005b; Podesta et al. 2006). Four of the five events occurred

during NATO exercises or events where U.S. Navy presence was limited (Greece, Portugal, Spain). One of the five events involved only U.S. Navy ships (Bahamas).

Beaked whale stranding events associated with potential naval operations.

1996 May	Greece (NATO)
2000 March	Bahamas (US)
2000 May	Portugal, Madeira Islands (NATO/US)
2002 September	Spain, Canary Islands (NATO/US)
2006 January	Spain, Mediterranean Sea coast (NATO/US)

Case Studies of Stranding Events (coincidental with or implicated with naval sonar)

1996 Greece Beaked Whale Mass Stranding (May 12 – 13, 1996)

Description: Twelve Cuvier's beaked whales (*Ziphius cavirostris*) stranded along a 38.2-kilometer strand of the coast of the Kyparissiakos Gulf on May 12 and 13, 1996 (Frantzis, 1998). From May 11 through May 15, the NATO research vessel Alliance was conducting sonar tests with signals of 600 Hz and 3 kHz and root-mean-squared (rms) sound pressure levels (SPL) of 228 and 226 dB re: 1μPa, respectively (D'Amico and Verboom 1998; D'Spain et al. 2006). The timing and the location of the testing encompassed the time and location of the whale strandings (Frantzis 1998).

Findings: Partial necropsies of eight of the animals were performed, including external assessments and the sampling of stomach contents. No abnormalities attributable to acoustic exposure were observed, but the stomach contents indicated that the whales were feeding on cephalods soon before the stranding event. No unusual environmental events before or during the stranding event could be identified (Frantzis 1998).

Conclusions: The timing and spatial characteristics of this stranding event were atypical of stranding in Cuvier's beaked whale, particularly in this region of the world. No natural phenomenon that might contribute to the stranding event coincided in time with the mass stranding. Because of the rarity of mass strandings in the Greek Ionian Sea, the probability that the sonar tests and stranding coincided in time and location, while being independent of each other, was estimated as being extremely low (Frantzis 1998). However, because information for the necropsies was incomplete and inconclusive, the cause of the stranding cannot be precisely determined.

2000 Bahamas Marine Mammal Mass Stranding (March 15-16, 2000)

Description: Seventeen marine mammals comprised of Cuvier's beaked whales, Blainville's beaked whales (*Mesoplodon densirostris*), minke whale (*Balaenoptera acutorostrata*), and one spotted dolphin (*Stenella frontalis*), stranded along the Northeast and Northwest Providence Channels of the Bahamas Islands on March 15-16, 2000 (Evans and England 2001). The strandings occurred over a 36-hour period and coincided with U.S. Navy use of mid-frequency active sonar within the channel. Navy ships were involved in tactical sonar exercises for approximately 16 hours on March 15. The ships, which operated the AN/SQS-53C and AN/SQS-56, moved through the channel while emitting sonar pings approximately every 24 seconds. The timing of pings was staggered between ships and average source levels of pings varied from a nominal 235 dB SPL (AN/SQS-53C) to 223 dB SPL (AN/SQS-56). The center frequency of pings was 3.3 kHz and 6.8 to 8.2 kHz, respectively.

Seven of the animals that stranded died, while ten animals were returned to the water alive. The animals known to have died included five Cuvier's beaked whales, one Blainville's beaked whale, and the single spotted dolphin. Six necropsies were performed and three of the six necropsied whales (one Cuvier's beaked whale, one Blainville's beaked whale, and the spotted dolphin) were fresh enough to permit identification of pathologies by computerized tomography (CT). Tissues from the remaining three animals were in a state of advanced decomposition at the time of inspection.

Findings: The spotted dolphin demonstrated poor body condition and evidence of a systemic debilitating disease. In addition, since the dolphin stranding site was isolated from the acoustic activities of Navy ships, it was determined that the dolphin stranding was unrelated to the presence of Navy active sonar.

All five necropsied beaked whales were in good body condition and did not show any signs of external trauma or disease. In the two best preserved whale specimens, hemorrhage was associated with the brain and hearing structures. Specifically, subarachnoid hemorrhage within the temporal region of the brain and intracochlear hemorrhages were noted. Similar findings of bloody effusions around the ears of two other moderately decomposed whales were consistent with the same observations in the freshest animals. In addition, three of the whales had small hemorrhages in their acoustic fats, which are fat bodies used in sound production and reception (i.e., fats of the lower jaw and the melon). The best-preserved whale demonstrated acute hemorrhage within the kidney, inflammation of the lung and lymph nodes, and congestion and mild hemorrhage in multiple other organs. Other findings were consistent with stresses and injuries associated with the stranding process. These consisted of external scrapes, pulmonary edema and congestion.

Conclusions: The post-mortem analyses of stranded beaked whales lead to the conclusion that the immediate cause of death resulted from overheating, cardiovascular collapse and stresses associated with being stranded on land. However, the presence of subarachnoid and intracochlear hemorrhages were believed to have occurred prior to stranding and were hypothesized as being related to an acoustic event. Passive acoustic monitoring records demonstrated that no large scale acoustic activity besides the Navy sonar exercise occurred in the times surrounding the stranding event. The mechanism by which sonar could have caused the observed traumas or caused the animals to strand was undetermined. The spotted dolphin was in overall poor condition for examination, but showed indications of long-term disease. No analysis of baleen whales (minke whale) was conducted. Baleen whale stranding events have not been associated with either low-frequency or mid-frequency sonar use (ICES 2005a, 2005b).

2000 Madeira Island, Portugal Beaked Whale Strandings (May 10 – 14, 2000)

Description: Three Cuvier's beaked whales stranded on two islands in the Madeira Archipelago, Portugal, from May 10 – 14, 2000 (Cox et al. 2006). A joint NATO amphibious training exercise, named "Linked Seas 2000," which involved participants from 17 countries, took place in Portugal during May 2 – 15, 2000. The timing and location of the exercises overlapped with that of the stranding incident.

Findings: Two of the three whales were necropsied. Two heads were taken to be examined. One head was intact and examined grossly and by CT; the other was only grossly examined because it was partially flensed and had been seared from an attempt to dispose of the whale by fire (Ketten 2005).

No blunt trauma was observed in any of the whales. Consistent with prior CT scans of beaked whales stranded in the Bahamas 2000 incident, one whale demonstrated subarachnoid and peribullar hemorrhage and blood within one of the brain ventricles. Post-cranially, the freshest

whale demonstrated renal congestion and hemorrhage, which was also consistent with findings in the freshest specimens in the Bahamas incident.

Conclusions: The pattern of injury to the brain and auditory system were similar to those observed in the Bahamas strandings, as were the kidney lesions and hemorrhage and congestion in the lungs (Ketten 2005). The similarities in pathology and stranding patterns between these two events suggested a similar causative mechanism. Although the details about whether or how sonar was used during "Linked Seas 2000" is unknown, the presence of naval activity within the region at the time of the strandings suggested a possible relationship to Navy activity.

2002 Canary Islands Beaked Whale Mass Stranding (24 September 2002)

Description: On September 24, 2002, 14 beaked whales stranded on Fuerteventura and Lanzaote Islands in the Canary Islands (Jepson et al. 2003). Seven of the 14 whales died on the beach and the 7 were returned to the ocean. Four beaked whales were found stranded dead over the next three days either on the coast or floating offshore (Fernández et al. 2005). At the time of the strandings, an international naval exercise (Neo-Tapon 2002) that involved numerous surface warships and several submarines was being conducted off the coast of the Canary Islands. Tactical mid-frequency active sonar was utilized during the exercises, and strandings began within hours of the onset of the use of mid-frequency sonar (Fernández et al. 2005).

Findings: Eight Cuvier's beaked whales, one Blainville's beaked whale, and on Gervais' beaked whale were necropsied; six of them within 12 hours of stranding (Fernández et al. 2005). The stomachs of the whales contained fresh and undigested prey contents. No pathogenic bacteria were isolated from the whales, although parasites were found in the kidneys of all of the animals. The head and neck lymph nodes were congested and hemorrhages were noted in multiple tissues and organs, including the kidney, brain, ears, and jaws. Widespread fat emboli were found throughout the carcasses, but no evidence of blunt trauma was observed in the whales. In addition, the parenchyma of several organs contained macroscopic intravascular bubbles and lesions, putatively associated with nitrogen off-gassing.

Conclusions: The association of NATO mid-frequency sonar use close in space and time to the beaked whale strandings, and the similarity between this stranding event and previous beaked whale mass strandings coincident with sonar use, suggests that a similar scenario and causative mechanism of stranding may be shared between the events. Beaked whales stranded in this event demonstrated brain and auditory system injuries, hemorrhages, and congestion in multiple organs, similar to the pathological findings of the Bahamas and Madeira stranding events. In addition, the necropsy results of Canary Islands stranding event lead to the hypothesis that the presence of disseminated and widespread gas bubbles and fat emboli were indicative of nitrogen bubble formation, similar to what might be expected in decompression sickness (Jepson et al. 2003; Fernández et al. 2005). Whereas gas emboli would develop from the nitrogen gas, fat emboli would enter the blood stream from ruptured fat cells (presumably where nitrogen bubble formation occurs) or through the coalescence of lipid bodies within the blood stream.

The possibility that the gas and fat emboli found by Fernández et al. (2005) was due to nitrogen bubble formation has been hypothesized to be related to either direct activation of the bubble by sonar signals or to a behavioral response in which the beaked whales flee to the surface following sonar exposure. The first hypothesis is related to rectified diffusion (Crum and Mao 1996), the process of increasing the size of a bubble by exposing it to a sound field. This process is facilitated if the environment in which the ensonified bubbles exist is supersaturated with gas. Repetitive diving by marine mammals can cause the blood and some tissues to accumulate gas to a greater degree than is supported by the surrounding environmental pressure (Ridgway and Howard 1979). Deeper and longer dives of some marine mammals, such as those conducted by beaked whales, are theoretically predicted to induce greater levels of supersaturation (Houser et

al. 2001). If rectified diffusion were possible in marine mammals exposed to high-level sound, conditions of tissue supersaturation could theoretically speed the rate and increase the size of bubble growth. Subsequent effects due to tissue trauma and emboli would presumably mirror those observed in humans suffering from decompression sickness. It is unlikely that the short duration of sonar pings would be long enough to drive bubble growth to any substantial size, if such a phenomenon occurs. However, an alternative but related hypothesis has also been suggested: stable bubbles could be destabilized by high-level sound exposures such that bubble growth then occurs through static diffusion of gas out of the tissues. In such a scenario the marine mammal would need to be in a gas-supersaturated state for a long enough period of time for bubbles to become of a problematic size. The second hypothesis speculates that rapid ascent to the surface following exposure to a startling sound might produce tissue gas saturation sufficient for the evolution of nitrogen bubbles (Jepson et al. 2003; Fernández et al. 2005). In this scenario, the rate of ascent would need to be sufficiently rapid to compromise behavioral or physiological protections against nitrogen bubble formation. Tyack et al. (2006) showed that beaked whales often make rapid ascents from deep dives suggesting that it is unlikely that beaked whales would suffer from decompression sickness. Zimmer and Tyack (2007) speculated that if repetitive shallow dives that are used by beaked whales to avoid a predator or a sound source, they could accumulate high levels of nitrogen because they would be above the depth of lung collapse (above about 210 ft) and could lead to decompression sickness. There is no evidence that beaked whales dive in this manner in response to predators or sound sources and other marine mammals such as Antarctic and Galapagos fur seals, and pantropical spotted dolphins make repetitive shallow dives with no apparent decompression sickness (Kooyman and Trillmich, 1984; Kooyman et al., 1984; Baird et al., 2001).

Although theoretical predictions suggest the possibility for acoustically mediated bubble growth, there is considerable disagreement among scientists as to its likelihood (Piantadosi and Thalmann 2004). Sound exposure levels predicted to cause in vivo bubble formation within diving cetaceans have not been evaluated and are suspected as needing to be very high (Evans 2002; Crum et al. 2005). Moore and Early (2004) reported that in analysis of sperm whale bones spanning 111 years, gas embolism symptoms were observed indicating that sperm whales may be susceptible to decompression sickness due to natural diving behavior. Further, although it has been argued that traumas from recent beaked whale strandings are consistent with gas emboli and bubble-induced tissue separations (Jepson et al. 2003), there is no conclusive evidence supporting this hypothesis and there is concern that at least some of the pathological findings (e.g., bubble emboli) are artifacts of the necropsy. Currently, stranding networks in the United States have agreed to adopt a set of necropsy guidelines to determine, in part, the possibility and frequency with which bubble emboli can be introduced into marine mammals during necropsy procedures (Arruda et al. 2007).

2006 Spain, Gulf of Vera Beaked Whale Mass Stranding (26-27 January 2006)

Description: The Spanish Cetacean Society reported an atypical mass stranding of four beaked whales that occurred January 26 to 28, 2006, on the southeast coast of Spain near Mojacar (Gulf of Vera) in the Western Mediterranean Sea. According to the report, two of the whales were discovered the evening of January 26 and were found to be still alive. Two other whales were discovered during the day on January 27, but had already died. A following report stated that the first three animals were located near the town of Mojacar and were examined by a team from the University of Las Palmas de Gran Canarias, with the help of the stranding network of Ecologistas en Acción Almería-PROMAR and others from the Spanish Cetacean Society. The fourth animal was found dead on the afternoon of May 27, a few kilometers north of the first three animals.

From January 25-26, 2006, a NATO surface ship group (seven ships including one U.S. ship under NATO operational command) conducted active sonar training against a Spanish submarine within 50 nm of the stranding site.

Findings: Veterinary pathologists necropsied the two male and two female beaked whales (*Z. cavirostris*).

Conclusions: According to the pathologists, a likely cause of this type of beaked whale mass stranding event may have been anthropogenic acoustic activities. However, no detailed pathological results confirming this supposition have been published to date, and no positive acoustic link was established as a direct cause of the stranding.

Even though no causal link can be made between the stranding event and naval exercises, certain conditions may have existed in the exercise area that, in their aggregate, may have contributed to the marine mammal strandings (Freitas 2004):

- Operations were conducted in areas of at least 1000 meters in depth near a shoreline where there is a rapid change in bathymetry on the order of 1000 – 6000 meters occurring a cross a relatively short horizontal distance (Freitas 2004).

- Multiple ships, in this instance, five MFA sonar equipped vessels, were operating in the same area over extended periods of time (20 hours) in close proximity.

- Exercises took place in an area surrounded by landmasses, or in an embayment. Operations involving multiple ships employing mid-frequency active sonar near land may produce sound directed towards a channel or embayment that may cut off the lines of egress for marine mammals (Freitas 2004)

2.4.3.2 Other Global Stranding Discussions

In the following sections, stranding events that have been linked to U.S. Navy activity in popular press are presented. As detailed in the individual case study conclusions, the U.S. Navy believes there is enough evidence available to refute allegations of impacts from mid-frequency sonar, or at least indicate that a substantial degree of uncertainty in time and space that preclude a meaningful scientific conclusion.

Case Studies of Stranding Events

2003 Washington State Harbor Porpoise Strandings (May 2 – June 2 2003)

Description: At 1040 hours on May 5, 2003, the USS SHOUP began the use of mid-frequency tactical active sonar as part of a naval exercise. At 1420, the USS SHOUP entered the Haro Strait and terminated active sonar use at 1438, thus limiting active sonar use within the strait to less than 20 minutes. Between May 2 and June 2, 2003, approximately 16 strandings involving 15 harbor porpoises (*Phocoena phocoena*) and one Dall's porpoise (*Phocoenoides dalli*) were reported to the Northwest Marine Mammal Stranding Network. A comprehensive review of all strandings and the events involving USS SHOUP on 5 May 2003 were presented in U.S. Department of Navy (2004). Given that the USS SHOUP was known to have operated sonar in the strait on May 5, and that supposed behavioral reactions of killer whales (*Orcinus orca*) had been putatively linked to these sonar operations (NMFS Office of Protected Resources, 2005), the NMFS undertook an analysis of whether sonar caused the strandings of the harbor porpoises.

Whole carcasses of ten of harbor porpoises and the head of an additional porpoise were collected for analysis. Necropsies were performed on ten of the harbor porpoises and six whole carcasses and two heads were selected for CT imaging. Gross examination, histopathology, age determination, blubber analysis, and various other analyses were conducted on each of the carcasses (Norman et al. 2004).

Findings: Post-mortem findings and analysis details are found in Norman et al. (2004). All of the carcasses suffered from some degree of freeze-thaw artifact that hampered gross and histological evaluations. At the time of necropsy, three of the porpoises were moderately fresh, whereas the remainder of the carcasses was considered to have moderate to advanced decomposition. None of the 11 harbor porpoises demonstrated signs of acoustic trauma. In contrast, a putative cause of death was determined for 5 of the porpoises; 2 animals had blunt trauma injuries and 3 animals had indication of disease processes (fibrous peritonitis, salmonellosis, and necrotizing pneumonia). A cause of death could not be determined in the remaining animals, which is consistent with expected percentage of marine mammal necropsies conducted within the northwest region. It is important to note, however, that these determinations were based only on the evidence from the necropsy so as not to be biased with regard to determinations of the potential presence or absence of acoustic trauma. The result was that other potential causal factors, such as one animal (Specimen 33NWR05005) found tangled in a fishing net, was unknown to the investigators in their determination regarding the likely cause of death.

Conclusions: The NMFS concluded from a retrospective analysis of stranding events that the number of harbor porpoise stranding events in the approximate month surrounding the USS SHOUP use of sonar was higher than expected based on annual strandings of harbor porpoises (Norman et al. 2004). In this regard, it is important to note that the number of strandings in the May-June timeframe in 2003 was also higher for the outer coast indicating a much wider phenemona than use of sonar by USS SHOUP in Puget Sound for one day in May. The conclusion by NMFS that the number of strandings in 2003 was higher is also different from that of The Whale Museum, which has documented and responded to harbor porpoise strandings since 1980 (Osborne 2003). According to The Whale Museum, the number of strandings as of May 15, 2003, was consistent with what was expected based on historical stranding records and was less than that occurring in certain years. For example, since 1992 the San Juan Stranding Network has documented an average of 5.8 porpoise strandings per year. In 1997 there were 12 strandings in the San Juan Islands with more than 30 strandings throughout the general Puget Sound area. Disregarding the discrepancy in the historical rate of porpoise strandings and its relation to the USS SHOUP, NMFS acknowledged that the intense level of media attention focused on the strandings likely resulted in an increased reporting effort by the public over that which is normally observed (Norman et al. 2004). NMFS also noted in its report that the "sample size is too small and biased to infer a specific relationship with respect to sonar usage and subsequent strandings."

Seven of the porpoises collected and analyzed died prior to SHOUP departing to sea on May 5, 2003. Of these seven, one, discovered on May 5, 2003, was in a state of moderate decomposition, indicating it died before May 5; the cause of death was determined to be due, most likely, to salmonella septicemia. Another porpoise, discovered at Port Angeles on May 6, 2003, was in a state of moderate decomposition, indicating that this porpoise also died prior to May 5. One stranded harbor porpoise discovered fresh on May 6 is the only animal that could potentially be linked in time to the USS SHOUP's May 5 active sonar use. Necropsy results for this porpoise found no evidence of acoustic trauma. The remaining eight strandings were discovered one to three weeks after the USS SHOUP's May 5 transit of the Haro Strait, making it difficult to causally link the sonar activities of the USS SHOUP to the timing of the strandings. Two of the eight porpoises died from blunt trauma injury and a third suffered from parasitic infestation, which possibly contributed to its death (Norman et al. 2004). For the remaining five porpoises, NMFS was unable to identify the causes of death.

The speculative association of the harbor porpoise strandings to the use of sonar by the USS SHOUP is inconsistent with prior stranding events linked to the use of mid-frequency sonar. Specifically, in prior events, the stranding of whales occurred over a short period of time (less

than 36 hours), stranded individuals were spatially co-located, traumas in stranded animals were consistent between events, and active sonar was known or suspected to be in use. Although mid-frequency active sonar was used by the USS SHOUP, the distribution of harbor porpoise strandings by location and with respect to time surrounding the event do not support the suggestion that mid-frequency active sonar was a cause of harbor porpoise strandings. Rather, a complete lack of evidence of any acoustic trauma within the harbor porpoises, and the identification of probable causes of stranding or death in several animals, further supports the conclusion that harbor porpoise strandings were unrelated to the sonar activities of the USS SHOUP.

Additional allegations regarding USS SHOUP use of sonar having caused behavioral effects to Dall's porpoise, orca, and a minke whale also arose in association with this event (see U.S. Department of Navy 2004 for a complete discussion).

Dall's porpoise: Information regarding the observation of Dall's porpoise on 5 May 2003 came from the operator of a whale watch boat at an unspecified location. This operator reported the Dall's porpose were seen "going north" when the SHOUP was estimated by him to be 10 miles away. Potential reasons for the Dall's movement include the pursuit of prey, the presence of harassing resident orca or predatory transient orca, vessel disturbance from one of many whale watch vessels, or multiple other unknowable reasons including the use of sonar by USS SHOUP. In short, there was nothing unusual in the observed behavior of the Dall's porpoise on 5 May 2003 and no way to assess if the otherwise normal behavior was in reaction to the use of sonar by USS SHOUP, any other potential causal factor, or a combination of factors.

Orca: Observer opinions regarding orca J-Pod behaviors on 5 May 2003 were inconsistent, ranging from the orca being "at ease with the sound" or "resting" to their being "annoyed." One witness reported observing "low rates of surface active behavior" on behalf of the orca J-Pod, which is in conflict with that of another observer who reported variable surface activity, tail slapping and spyhopping. Witnesses also expressed the opinion that the behaviors displayed by the orca on 5 May 2003 were "extremely unusual," although those same behaviors are observed and reported regularly on the Orca Network Website, are behaviors listed in general references as being part of the normal repertoire of orca behaviors. Given the contradictory nature of the reports on the observed behavior of the J-Pod orca, it is impossible to determine if any unusual behaviors were present. In short, there is no way to assess if any unusual behaviors were present or if present they were in reaction to vessel disturbance from one of many nearby whale watch vessels, use of sonar by USS SHOUP, any other potential causal factor, or a combination of factors.

Minke whale: A minke whale was reported porpoising in Haro Strait on 5 May 2003, which is a rarely observed behavior. The cause of this behavior is indeterminate given multiple potential causal factors including but not limited to the presence of predatory Transient orca, possible interaction with whale watch boats, other vessels, or SHOUP's use of sonar. The behavior of the minke whale was the only unusual behavior clearly present on 5 May 2003, however, no way to given the existing information if the unusual behavior observed was in reaction to the use of sonar by USS SHOUP, any other potential causal factor, or a combination of factors.

2004 Hawai'i Melon-Headed Whale Mass Stranding (July 3-4 2004)

Description: The majority of the following information is taken from the NMFS report on the stranding event (Southall et al. 2006) but is inclusive of additional and new information not presented in the NMFS report. On the morning of July 3, 2004, between 150-200 melon-headed whales (*Peponocephala electra*) entered Hanalei Bay, Kauai. Individuals attending a canoe blessing ceremony observed the animals entering the bay at approximately 7:00 a.m. The whales were reported entering the bay in a "wave as if they were chasing fish" (Braun 2006). At 6:45 a.m. on July 3, 2004, approximately 25 nm north of Hanalei Bay, active sonar was tested briefly prior to the start of an anti-submarine warfare exercise.

The whales stopped in the southwest portion of the bay, grouping tightly, and displayed spy-hopping and tail-slapping behavior. As people went into the water among the whales, the pod separated into as many as four groups, with individual animals moving among the clusters. This continued through most of the day, with the animals slowly moving south and then southeast within the bay. By about 3 p.m., police arrived and kept people from interacting with the animals. The Navy believes that the abnormal behavior by the whales during this time is likely the result of people and boats in the water with the whales rather than the result of sonar activities taking place 25 or more miles off the coast. At 4:45 p.m. on July 3, 2004, the RIMPAC Battle Watch Captain received a call from a National Marine Fisheries representative in Honolulu, Hawaii, reporting the sighting of as many as 200 melon-headed whales in Hanalei Bay. At 4:47 p.m. the Battle Watch Captain directed all ships in the area to cease active sonar transmissions.

At 7:20 p.m. on July 3, 2004, the whales were observed in a tight single pod 75 yards from the southeast side of the bay. The pod was circling in a group and displayed frequent tail slapping and whistle vocalizations and some spy hopping. No predators were observed in the bay and no animals were reported as having fresh injuries. The pod stayed in the bay through the night of July 3, 2004. On the morning of July 4, 2004, the whales were observed to still be in the bay and collected in a tight group. A decision was made at that time to attempt to herd the animals out of the bay. A 700-to-800-foot rope was constructed by weaving together beach morning glory vines. This vine rope was tied between two canoes and with the assistance of 30 to 40 kayaks, was used to herd the animals out of the bay. By approximately 11:30 a.m. on July 4, 2004, the pod was coaxed out of the bay.

A single neonate melon-headed whale was observed in the bay on the afternoon of July 4, after the whale pod had left the bay. The following morning on July 5, 2004, the neonate was found stranded on Lumahai Beach. It was pushed back into the water but was found stranded dead between 9 and 10 a.m. near the Hanalei pier. NMFS collected the carcass and had it shipped to California for necropsy, tissue collection, and diagnostic imaging.

Following the stranding event, NMFS undertook an investigation of possible causative factors of the stranding. This analysis included available information on environmental factors, biological factors, and an analysis of the potential for sonar involvement. The latter analysis included vessels that utilized mid-frequency active sonar on the afternoon and evening of July 2. These vessels were to the southeast of Kauai, on the opposite side of the island from Hanalei Bay.

Findings: NMFS concluded from the acoustic analysis that the melon-headed whales would have had to have been on the southeast side of Kauai on July 2 to have been exposed to sonar from naval vessels on that day (Southall et al. 2006). There was no indication whether the animals were in that region or whether they were elsewhere on July 2. NMFS concluded that the animals would have had to swim from 1.4-4.0 m/s for 6.5 to 17.5 hours after sonar transmissions ceased to reach Hanalei Bay by 7:00 a.m. on July 3. Sound transmissions by ships to the north of Hanalei Bay on July 3 were produced as part of exercises between 6:45 a.m. and 4:47 p.m.

Propagation analysis conducted by the 3rd Fleet estimated that the level of sound from these transmissions at the mouth of Hanalei Bay could have ranged from 138-149 dB re: 1 μPa.

NMFS was unable to determine any environmental factors (e.g., harmful algal blooms, weather conditions) that may have contributed to the stranding. However, additional analysis by Navy investigators found that a full moon occurred the evening before the stranding and was coupled with a squid run (Mobley 2007). One of the first observations of the whales entering the bay reported the pod came into the bay in a line "as if chasing fish" (Braun, 2005). . In addition, a group of 500-700 melon-headed whales were observed to come close to shore and interact with humans in Sasanhaya Bay, Rota, on the same morning as the whales entered Hanalei Bay (Jefferson et al. 2006). Previous records further indicated that, though the entrance of melon-headed whales into the shallows is rare, it is not unprecedented. A pod of melon-headed whales entered Hilo Bay in the 1870s in a manner similar to that which occurred at Hanalei Bay in 2004.

The necropsy of the melon-headed whale calf suggested that the animal died from a lack of nutrition, possibly following separation from its mother. The calf was estimated to be approximately one week old. Although the calf appeared not to have eaten for some time, it was not possible to determine whether the calf had ever nursed after it was born. The calf showed no signs of blunt trauma or viral disease and had no indications of acoustic injury.

Conclusions: Although it is not impossible, it is unlikely that the sound level from the sonar caused the melon-headed whales to enter Hanalei Bay. This conclusion is based on a number of factors:

1. The speculation that the whales may have been exposed to sonar the day before and then fled to the Hanalei Bay is not supported by reasonable expectation of animal behavior and swim speeds. The flight response of the animals would have had to persist for many hours following the cessation of sonar transmissions. Such responses have not been observed in marine mammals and no documentation of such persistent flight response after the cessation of a frightening stimulus has been observed in other mammals. The swim speeds, though feasible for the species, are highly unlikely to be maintained for the durations proposed, particularly since the pod was a mixed group containing both adults and neonates. Whereas adults may maintain a swim speed of 4.0 m/s for some time, it is improbable that a neonate could achieve the same for a period of many hours.

2. The area between the islands of Oahu and Kauai and the PMRF training range have been used in RIMPAC exercises for more than 20 years, and are used year-round for ASW training using mid frequency active sonar. Melon-headed whales inhabiting the waters around Kauai are likely not naive to the sound of sonar and there has never been another stranding event associated in time with ASW training at Kauai or in the Hawaiian Islands. Similarly, the waters surrounding Hawaii contain an abundance of marine mammals, many of which would have been exposed to the same sonar operations that were speculated to have affected the melon-headed whales. No other strandings were reported coincident with the RIMPAC exercises. This leaves it uncertain as to why melon-headed whales, and no other species of marine mammal, would respond to the sonar exposure by stranding.

3. At the nominal swim speed for melon-headed whales, the whales had to be within 1.5 to 2 nm of Hanalei Bay before sonar was activated on July 3. The whales were not in their open ocean habitat but had to be close to shore at 6:45 a.m. when the sonar was activated to have been observed inside Hanalei Bay from the beach by 7:00 a.m (Hanalei Bay is very large area). This observation suggests that other potential factors could be causative of the stranding event (see below).

4. The simultaneous movement of 500-700 melon-headed whales and Risso's dolphins into Sasanhaya Bay, Rota, in the Northern Marianas Islands on the same morning as the 2004 Hanalei stranding (Jefferson et al. 2006) suggests that there may be a common factor which prompted the melon-headed whales to approach the shoreline. A full moon occurred the evening before the stranding and a run of squid was reported concomitant with the lunar activity (Mobley et al. 2007). Thus, it is possible that the melon-headed whales were capitalizing on a lunar event that provided an opportunity for relatively easy prey capture (Mobley et al. 2007). A report of a pod entering Hilo Bay in the 1870s indicates that on at least one other occasion, melon-headed whales entered a bay in a manner similar to the occurrence at Hanalei Bay in July 2004. Thus, although melon-headed whales entering shallow embayments may be an infrequent event, and every such event might be considered anomalous, there is precedent for the occurrence.

5. The received noise sound levels at the bay were estimated to range from roughly 95 – 149 dB re: 1 μPa. Received levels as a function of time of day have not been reported, so it is not possible to determine when the presumed highest levels would have occurred and for how long. However, received levels in the upper range would have been audible by human participants in the bay. The statement by one interviewee that he heard "pings" that lasted an hour and that they were loud enough to hurt his ears is unreliable. Received levels necessary to cause pain over the duration stated would have been observed by most individuals in the water with the animals. No other such reports were obtained from people interacting with the animals in the water.

Although NMFS concluded that sonar use was a "plausible, if not likely, contributing factor in what may have been a confluence of events (Southall et al. 2006)," this conclusion was based primarily on the basis that there was an absence of any other compelling explanation. The authors of the NMFS report on the incident were unaware, at the time of publication, of the simultaneous event in Rota. In light of the simultaneous Rota event, the Hanalei stranding does not appear as anomalous as initially presented and the speculation that sonar was a causative factor is weakened. The Hanalei Bay incident does not share the characteristics observed with other mass strandings of whales coincident with sonar activity (e.g., specific traumas, species composition, etc.). In addition, the inability to conclusively link or exclude the impact of other environmental factors makes a causal link between sonar and the melon-headed whale strandings highly speculative at best.

1980- 2004 Beaked Whale Strandings in Japan (Brownell et al. 2004)

Description: Brownell et al. (2004) compare the historical occurrence of beaked whale strandings in Japan (where there are U.S. Naval bases), with strandings in New Zealand (which lacks a U.S. Naval base) and concluded the higher number of strandings in Japan may be related to the presence of the US. Navy vessels using mid-frequency sonar. While the dates for the strandings were well documented, the authors of the study did not attempt to correlate the dates of any navy activities or exercises with the dates of the strandings.

To fully investigate the allegation made by Brownell et al. (2004), the Center for Naval Analysis (CNA) in an internal Navy report, looked at the past U.S. Naval exercise schedules from 1980 to 2004 for the water around Japan in comparison to the dates for the strandings provided by Brownell et al. (2004). None of the strandings occurred during or soon (within weeks) after any U.S. Navy exercises. While the CNA analysis began by investigating the probabilistic nature of any co-occurrences, the strandings and sonar use were not correlated by time. Given there there there was no instance of co-occurrence in over 20 years of stranding data, it can be reasonably postulated that sonar use in Japan waters by U.S. Navy vessels did not lead to any of the strandings documented by Brownell et al. (2004).

2004 Alaska Beaked Whale Strandings (7-16 June 2004)

Description: In the timeframe between 17 June and 19 July 2004, five beaked whales were discovered at various locations along 1,600 miles of the Alaskan coastline and one was found floating (dead) at sea. Because the Navy exercise Alaska Shield/Northern Edge 2004 occurred within the approximate timeframe of these strandings, it has been alleged that sonar may have been the probable cause of these strandings.

The Alaska Shield/Northern Edge 2004 exercise consisted of a vessel tracking event followed by a vessel boarding search and seizure event. There was no ASW component to the exercise, no use of mid-frequency sonar, and no use of explosives in the water. There were no events in the Alaska Shield/Northern Edge exercise that could have caused in any of the strandings over this 33 day period covering 1,600 miles of coastline.

2005 North Carolina Marine Mammal Mass Stranding Event (January 15-16, 2005)

Description: On January 15 and 16, 2005, 36 marine mammals consisting of 33 short-finned pilot whales, 1 minke whale, and 2 dwarf sperm whales stranded alive on the beaches of North Carolina (Hohn et al., 2006a). The animals were scattered across a 111-km area from Cape Hatteras northward. Because of the live stranding of multiple species, the event was classified as a UME. It is the only stranding on record for the region in which multiple offshore species were observed to strand within a two- to three-day period

The U.S. Navy indicated that from January 12-14 some unit level training with mid-frequency active sonar was conducted by vessels that were 93 to 185 km from Oregon Inlet. An expeditionary strike group was also conducting exercises to the southeast, but the closest point of active sonar transmission to the inlet was 650 km away. The unit level operations were not unusual for the area or time of year and the vessels were not involved in antisubmarine warfare exercises. Marine mammal observers on board the vessels did not detect any marine mammals during the period of unit level training. No sonar transmissions were made on January 15-16.

The National Weather Service reported that a severe weather event moved through North Carolina on January 13 and 14. The event was caused by an intense cold front that moved into an unusually warm and moist air mass that had been persisting across the eastern United States for about a week. The weather caused flooding in the western part of the state, considerable wind damage in central regions of the state, and at least three tornadoes that were reported in the north central part of the state. Severe, sustained (one to four days) winter storms are common for this region.

Over a two-day period (January 16-17), two dwarf sperm whales, 27 pilot whales, and the minke whale were necropsied and tissue samples collected. Twenty-five of the stranded cetacean heads were examined; two pilot whale heads and the heads of the dwarf sperm whales were analyzed by CT.

Findings: The pilot whales and dwarf sperm whale were not emaciated, but the minke whale, which was believed to be a dependent calf, was emaciated. Many of the animals were on the beach for an extended period of time prior to necropsy and sampling, and many of the biochemical abnormalities noted in the animals were suspected of being related to the stranding and prolonged time on land. Lesions were observed in all of the organs, but there was no consistency across species. Musculoskeletal disease was observed in two pilot whales and cardiovascular disease was observed in one dwarf sperm whale and one pilot whale. Parasites were a common finding in the pilot whales and dwarf sperm whales but were considered consistent with the expected parasite load for wild odontocetes. None of the animals exhibited traumas similar to those observed in prior stranding events associated with mid-frequency sonar activity. Specifically, there was an absence of auditory system trauma and no evidence of

distributed and widespread bubble lesions or fat emboli, as was previously observed (Fernández et al., 2005).

Sonar transmissions prior to the strandings were limited in nature and did not share the concentration identified in previous events associated with mid-frequency active sonar use (Evans and England, 2001). The operational/environmental conditions were also dissimilar (e.g., no constrictive channel and a limited number of ships and sonar transmissions). NMFS noted that environmental conditions were favorable for a shift from up-welling to down-welling conditions, which could have contributed to the event. However, other severe storm conditions existed in the days surrounding the strandings and the impact of these weather conditions on at-sea conditions is unknown. No harmful algal blooms were noted along the coastline.

Conclusions: All of the species involved in this stranding event are known to occasionally strand in this region. Although the cause of the stranding could not be determined, several whales had preexisting conditions that could have contributed to the stranding. Cause of death for many of the whales was likely due to the physiological stresses associated with being stranded. A consistent suite of injuries across species, which was consistent with prior strandings where sonar exposure is expected to be a causative mechanism, was not observed.

NMFS was unable to determine any causative role that sonar may have played in the stranding event. The acoustic modeling performed, as in the Hanalei Bay incident, was hampered by uncertainty regarding the location of the animals at the time of sonar transmissions. However, as in the Hanalei Bay incident, the response of the animals following the cessation of transmissions would imply a flight response that persisted for many hours after the sound source was no longer operational. In contrast, the presence of a severe weather event passing through North Carolina during January 13 and 14 is a possible, if not likely, contributing factor to the North Carolina UME of January 15. Hurricanes may have been responsible for mass strandings of pygmy killer whales in the British Virgin Islands and Gervais' beaked whales in North Carolina (Mignucci-Giannoni et al. 2000; Norman and Mead 2001).

2.4.3.3 Causal Associations for Stranding Events

Several stranding events have been associated with Navy sonar activities but relatively few of the total stranding events that have been recorded occurred spatially or temporally with Navy sonar activities. While sonar may be a contributing factor under certain rare conditions, the presence of sonar it is not a necessary condition for stranding events to occur.

A review of past stranding events associated with sonar suggest that the potential factors that may contribute to a stranding event are steep bathymetry changes, narrow channels, multiple sonar ships, surface ducting and the presence of beaked whales that may be more susceptible to sonar exposures. The most important factors appear to be the presence of a narrow channel (e.g. Bahamas and Madeira Island, Portugal) that may prevent animals from avoiding sonar exposure and multiple sonar ships within that channel. There are no narrow channels (less than 35 nm wide and 10 nm in length) in the SOCAL Range Complex and the ships would be spread out over a wider area allowing animals to move away from sonar activities if they choose. In addition, beaked whales may not be more susceptible to sonar but may favor habitats that are more conducive to sonar effects.

There have been no mass strandings in Southern California waters are attributed to Navy sonar. Given the large military presence and private and commercial vessel traffic in the Southern California waters, it is likely that a mass stranding event would be detected. Therefore, it is unlikely that the conditions that may have contributed to past stranding events involving Navy sonar would be present in the SOCAL Range Complex.

2.4.3.4 California Stranding Patterns

While major range events undergo name changes over the years, the equivalent of COMPTUEX and JTFEX have been conducted in Southern California, specifically SCIRC, since 1934. Sonar training activities have been conducted since World War II, and sonar systems assessed in the COMPTUEX/JTFEX EA/OEA (U.S. Navy 2006a) have been used since the 1970's (J. Marshall U.S. Navy, pers. comm.). Between 1982-2005, eight blue whales, 14 fin whales, seven humpback whales, two sperm whales, zero sei whales, and 12 Guadalupe fur seals (California Marine Mammal Stranding Network Database 2006), were reported as stranded in California. Known strandings also occurred in all months with no significant temporal trend (California Marine Mammal Stranding Network Database 2006). Beaked whales have also stranded in Southern California, however they were not considered mass stranding events nor were they correlated with sonar. Eleven beaked whales stranded between 1982-2005 from San Diego to Santa Barbara County [specifically, Blainville's, Hubb's (*M. carhubbsi*), Cuvier's, and Stejneger's (*M. stejnegeri*)] (California Marine Mammal Stranding Network Database 2006).

2.4.4 Stranding Section Conclusions

Marine mammal strandings have been a historic and ongoing occurrence attributed to a variety of causes. Over the last fifty years, increased awareness and reporting has lead to more information about species effected and raised concerns about anthropogenic sources of stranding. While there has been some marine mammal mortalities potentially associated with mid-frequency sonar effects to a small number of species (primarily limited numbers of certain species of beaked whales), the significance and actual causative reason for any impacts is still subject to continued investigation.

By comparison and as described previously, potential impacts to all species of cetaceans worldwide from fishery related mortality can be orders of magnitude more significant (100,000s of animals vice 10s of animals) (Culik, 2002; ICES, 2005b; Read et al., 2006). This does not negate the influence of any mortality or additional stressor to small, regionalized sub-populations which may be at greater risk from human related mortalities (fishing, vessel strike, sound) than populations with larger oceanic level distribution or migrations. ICES (2005a) noted, however, that taken in context of marine mammal populations in general, sonar is not major threat, or significant portion of the overall ocean noise budget.

In conclusion, a constructive framework and continued research based on sound scientific principles is needed in order to avoid speculation as to stranding causes, and to further our understanding of potential effects or lack of effects from military mid-frequency sonar (Bradshaw et al., 2005; ICES 2005b; Barlow and Gisiner, 2006; Cox et al. 2006).

3 ASSESSING ENVIRONMENTAL CONSEQUENCES

When analyzing the results of the sonar and underwater detonation exposure modeling to provide an estimate of effects, it is important to understand that there are limitations to the ecological data used in the model, and that the model results must be interpreted within the context of a given species' ecology.

3.1 ANALYTICAL FRAMEWORK FOR ASSESSING MARINE MAMMAL RESPONSE TO ACTIVE SONAR

As summarized by the National Academies of Science (NAS), the possibility that human-generated sound could harm marine mammals or significantly interfere with their "normal" activities is an issue of increasing concern (National Research Council [NRC] 2005). This section of the appendix for the EIS/OEIS evaluates the potential for the specific Navy acoustic sources used in the SOCAL Range Complex to result in harassment of marine mammals.

Marine mammals respond to various types of man-made sounds introduced in the ocean environment. Responses are typically subtle and can include shorter surfacings, shorter dives, fewer blows per surfacing, longer intervals between blows (breaths), ceasing or increasing vocalizations, shortening or lengthening vocalizations, and changing frequency or intensity of vocalizations (NRC 2005). However, it is not known how these responses relate to significant effects (e.g., long-term effects or population consequences) (NRC 2005). Assessing whether a sound may disturb or injure a marine mammal involves understanding the characteristics of the acoustic sources, the marine mammals that may be present in the vicinity of the sound, and the effects that sound may have on the physiology and behavior of those marine mammals. Although it is known that sound is important for marine mammal communication, navigation and foraging (NAS 2003; NRC 2005), there are many unknowns in assessing the effects and significance of marine mammals responses to sound exposures. For this reason, the Navy enlisted the expertise of National Marine Fisheries Service (NMFS) as the cooperating agency. Their input assisted the Navy in developing a conceptual analytical framework for evaluating what sound levels marine mammals might receive as a result of Navy training actions in SOCAL Range Complex, whether marine mammals might respond to these exposures, and whether that response might have a mode of action on the biology or ecology of marine mammals such that the response should be considered a potential harassment. From this framework of evaluating the potential for harassment incidents to occur, an assessment of whether acoustic sources might impact populations, stocks or species of marine mammals can be conducted.

The conceptual analytical framework (Figure 3-1) presents an overview of how the mid-frequency active sonar sources used during training are assessed to evaluate the potential for marine mammals to be exposed to an acoustic source, the potential for that exposure to result in a physiological effect or behavioral response by an animal, and the assessment of whether that response may result in a consequence that constitutes harassment.

The first step in the conceptual model is to estimate the potential for marine mammals to be exposed to a Navy acoustic source. Three questions are answered in this "acoustic modeling" step:

1. What action will occur? This requires identification of all acoustic sources that would be used in the exercises and the specific outputs of those sources. This information is provided in Chapter 3.

2. Where and when will the action occur? The place and season of the action are important to determine which marine mammal species are likely to be present. Species occurrence and

density data (Section 2.1 and 2.2 are used to determine the subset of marine mammals that may be present when an acoustic source is operational.

3. Predict the underwater acoustic environment that would be encountered. The acoustic environment here refers to environmental factors that influence the propagation of underwater sound. Acoustic parameters influenced by the place, season, and time are described in Section 4.2.

4. How many marine mammals are predicted to be exposed to sound from the acoustic sources? Sound propagation models are used to predict the received exposure level from an acoustic source, and these are coupled with species distribution and density data to estimate the accumulated received energy and maximum sound pressure level that might be received at a level that could be considered as potential harassment. Section 4 describes the acoustic modeling and Section 6.3 present the number of exposure incidents predicted by the modeling.

The next steps in the analytical framework evaluate whether the sound exposures predicted by the acoustic model might cause a response in a marine mammal, and if that response might be considered harassment of the animal. Harassment includes the concepts of potential injury (Level A Harassment) and behavioral disturbance (Level B harassment). The response assessment portion of the analytical framework examines the following question:

1. Which potential acoustic exposures might result in harassment of marine mammals?

The predicted acoustic exposures are first considered within the context of the species biology (e.g., can a marine mammal detect the sound, and is that mammal likely to respond to that sound?). Next, if a response is predicted, is that response potentially 'harassment'? For example, if a response to the acoustic exposure has a mode of action that results in a consequence for an individual, such as interruption of feeding, that response or repeated occurrence of that response could be considered "abandonment or significant alteration of natural behavioral patterns," and therefore the exposures would cause Level B harassment.

The following flow chart (Figure 3-1) is a representation of the general analytical framework utilized in applying the specific thresholds discussed in this section. The framework presented in the flow chart is organized from left to right and is compartmentalized according to the phenomena that occur within each. These include the physics of sound propagation (Physics), the potential physiological processes associated with sound exposure (Physiology), the potential behavioral processes that might be affected as a function of sound exposure (Behavior), and the immediate effects these changes may have on functions the animal is engaged in at the time of exposure (Life Function – Proximate). These compartmentalized effects are extended to longer term life functions (Life Function – Ultimate) and into population and species effects. Throughout the flow chart, dotted and solid lines are used to connect related events. Solid lines designate those effects that "will" happen; dotted lines designate those that "might" happen but must be considered (including those hypothesized to occur but for which there is no direct evidence).

Section 3.2 reviews the regulatory framework and premises for the Navy/NMFS marine mammal response analytical framework. Section 3.3 present the analysis by species/stock, presenting relevant information about the species biology and ecology to provide a context for assessing whether modeled exposures might result in incidental harassment. The potential for harassment incidents is then considered within the context of the affected marine mammal population, stock or species to assess potential population viability. Particular focus on recruitment and survival are provided to analyze whether the effects of the action can be considered to have negligible impact on species or stocks.

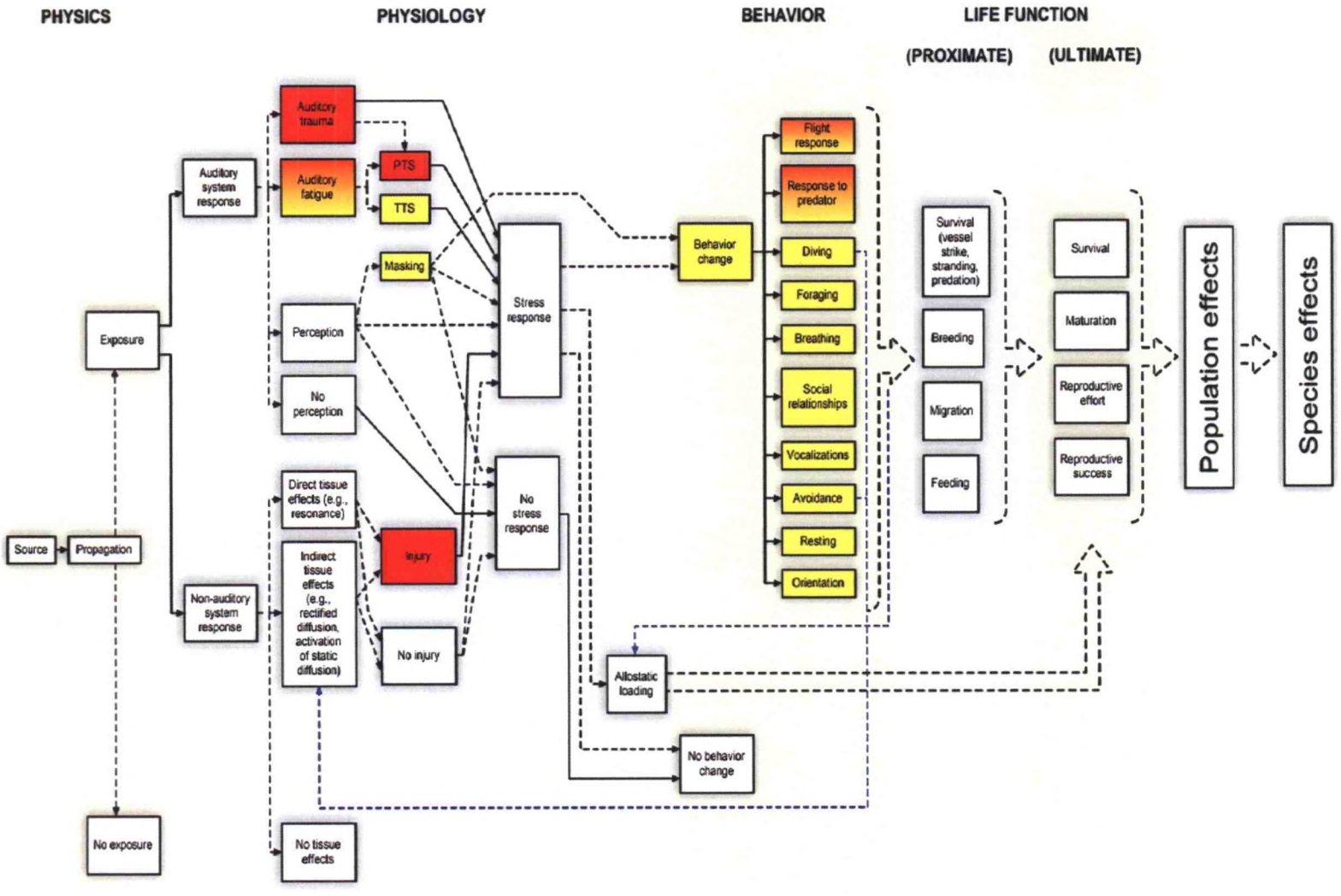


Figure 3-1. Conceptual model for assessing the effects of mid-frequency sonar exposures on marine mammals.

Some boxes contained within the flow chart are colored according to how they relate to the definitions of harassment. Red boxes correspond to events that are injurious; these events would be considered as Level A harassment. Yellow boxes correspond to events that have the potential to qualify as Level B harassment. The specific instance of TTS is considered as Level B harassment. Boxes that are shaded from red to yellow have the potential for injury and behavioral disturbance. The analytical framework outlined within the flow chart acknowledges that physiological responses must always precede behavioral responses (i.e., there can be no behavioral response without first some physiological effect of the sound) and an organization where each functional block only occurs once and all relevant inputs and outputs flow to/from a single instance.

Physiology

Potential impacts to the auditory system are assessed by considering the characteristics of the received sound (e.g., amplitude, frequency, duration) and the sensitivity of the exposed animals. Some of these assessments can be numerically based (e.g., TTS, permanent threshold shift [PTS], perception). Others will be necessarily qualitative, due to lack of information, or will need to be extrapolated from other species for which information exists. Potential physiological responses to the sound exposure are ranked in descending order, with the most severe impact (auditory trauma) occurring at the top and the least severe impact occurring at the bottom (the sound is not perceived).

1. Auditory trauma represents direct mechanical injury to hearing related structures, including tympanic membrane rupture, disarticulation of the middle ear ossicles, and trauma to the inner ear structures such as the organ of Corti and the associated hair cells. Auditory trauma is always injurious but could be temporary and not result in PTS. Auditory trauma is always assumed to result in a stress response.

2. Auditory fatigue refers to a loss of hearing sensitivity after sound stimulation. The loss of sensitivity persists after, sometimes long after, the cessation of the sound. The mechanisms responsible for auditory fatigue differ from auditory trauma and would primarily consist of metabolic exhaustion of the hair cells and cochlear tissues. The features of the exposure (e.g., amplitude, frequency, duration, temporal pattern) and the individual animal's susceptibility would determine the severity of fatigue and whether the effects were temporary (TTS) or permanent (PTS). Auditory fatigue (PTS or TTS) is always assumed to result in a stress response.

3. Sounds with sufficient amplitude and duration to be detected among the background ambient noise are considered to be perceived. This category includes sounds from the threshold of audibility through the normal dynamic range of hearing (i.e., not capable of producing fatigue). To determine whether an animal perceives the sound, the received level, frequency, and duration of the sound are compared to what is known of the species' hearing sensitivity.

Since audible sounds may interfere with an animal's ability to detect other sounds at the same time, perceived sounds have the potential to result in auditory masking. Unlike auditory fatigue, which always results in a stress response because the sensory tissues are being stimulated beyond their normal physiological range, masking may or may not result in a stress response, depending on the degree and duration of the masking effect. Masking may also result in a unique circumstance where an animal's ability to detect other sounds is compromised without the animal's knowledge. This could conceivably result in sensory impairment and subsequent behavior change; in this case, the change in behavior is the *lack of a response* that would normally be made if sensory impairment did not occur. For this reason, masking also may lead directly to behavior change without first causing a stress response.

The features of perceived sound (e.g., amplitude, duration, temporal pattern) are also used to judge whether the sound exposure is capable of producing a stress response. Factors to consider in this decision include the probability of the animal being naïve or experienced with the sound (i.e., what are the known/unknown consequences of the exposure).

The received level is not of sufficient amplitude, frequency, and duration to be perceptible by the animal. By extension, this does not result in a stress response (not perceived).

Potential impacts to tissues other than those related to the auditory system are assessed by considering the characteristics of the sound (e.g., amplitude, frequency, duration) and the known or estimated response characteristics of nonauditory tissues. Some of these assessments can be numerically based (e.g., exposure required for rectified diffusion). Others will be necessarily qualitative, due to lack of information. Each of the potential responses may or may not result in a stress response.

1. Direct tissue effects – Direct tissue responses to sound stimulation may range from tissue shearing (injury) to mechanical vibration with no resulting injury. Any tissue injury would produce a stress response, whereas noninjurious stimulation may or may not.

2. Indirect tissue effects – Based on the amplitude, frequency, and duration of the sound, it must be assessed whether exposure is sufficient to indirectly affect tissues. For example, the hypothesis that rectified diffusion occurs is based on the idea that bubbles that naturally exist in biological tissues can be stimulated to grow by an acoustic field. Under this hypothesis, one of three things could happen: (1) bubbles grow to the extent that tissue hemorrhage occurs (injury); (2) bubbles develop to the extent that a complement immune response is triggered or nervous tissue is subjected to enough localized pressure that pain or dysfunction occurs (a stress response without injury); or (3) the bubbles are cleared by the lung without negative consequence to the animal. The probability of rectified diffusion, or any other indirect tissue effect, will necessarily be based on what is known about the specific process involved. No tissue effects – The received sound is insufficient to cause either direct mechanical) or indirect effects to tissues. No stress response occurs.

The Stress Response

The acoustic source is considered a potential stressor if, by its action on the animal, via auditory or nonauditory means, it may produce a stress response in the animal. The term "stress" has taken on an ambiguous meaning in the scientific literature, but with respect to Figure 3-1 and the later discussions of allostasis and allostatic loading, the stress response will refer to an increase in energetic expenditure that results from exposure to the stressor and which is predominantly characterized by either the stimulation of the sympathetic nervous system (SNS) or the hypothalamic-pituitary-adrenal (HPA) axis (Reeder and Kramer 2005). The SNS response to a stressor is immediate and acute and is characterized by the release of the catecholamine neurohormones norepinephrine and epinephrine (i.e., adrenaline). These hormones produce elevations in the heart and respiration rate, increase awareness, and increase the availability of glucose and lipids for energy. The HPA response is ultimately defined by increases in the secretion of the glucocorticoid steroid hormones, predominantly cortisol in mammals. The amount of increase in circulating glucocorticoids above baseline may be an indicator of the overall severity of a stress response (Hennessy et al. 1979). Each component of the stress response is variable in time; e.g., adrenalines are released nearly immediately and are used or cleared by the system quickly, whereas cortisol levels may take long periods of time to return to baseline.

The presence and magnitude of a stress response in an animal depends on a number of factors. These include the animal's life history stage (e.g., neonate, juvenile, adult), the environmental

conditions, reproductive or developmental state, and experience with the stressor. Not only will these factors be subject to individual variation, but they will also vary within an individual over time. In considering potential stress responses of marine mammals to acoustic stressors, each of these should be considered. For example, is the acoustic stressor in an area where animals engage in breeding activity? Are animals in the region resident and likely to have experience with the stressor (i.e., repeated exposures)? Is the region a foraging ground or are the animals passing through as transients? What is the ratio of young (naïve) to old (experienced) animals in the population? It is unlikely that all such questions can be answered from empirical data; however, they should be addressed in any qualitative assessment of a potential stress response as based on the available literature.

The stress response may or may not result in a behavioral change, depending on the characteristics of the exposed animal. However, provided a stress response occurs, we assume that some contribution is made to the animal's allostatic load. Allostasis is the ability of an animal to maintain stability through change by adjusting its physiology in response to both predictable and unpredictable events (McEwen and Wingfield 2003). The same hormones associated with the stress response vary naturally throughout an animal's life, providing support for particular life history events (e.g., pregnancy) and predictable environmental conditions (e.g., seasonal changes). The allostatic load is the cumulative cost of allostasis incurred by an animal and is generally characterized with respect to an animal's energetic expenditure. Perturbations to an animal that may occur with the presence of a stressor, either biological (e.g., predator) or anthropogenic (e.g., construction), can contribute to the allostatic load (Wingfield, 2003). Additional costs are cumulative and additions to the allostatic load over time may contribute to reductions in the probability of achieving ultimate life history functions (e.g., survival, maturation, reproductive effort and success) by producing pathophysiological states. The contribution to the allostatic load from a stressor requires estimating the magnitude and duration of the stress response, as well as any secondary contributions that might result from a change in behavior.

If the acoustic source does not produce tissue effects, is not perceived by the animal, or does not produce a stress response by any other means, Figure 3-1 assumes that the exposure does not contribute to the allostatic load. Additionally, without a stress response or auditory masking, it is assumed that there can be no behavioral change. Conversely, any immediate effect of exposure that produces an injury (i.e., red boxes on the flow chart in Figure 3-1) is assumed to also produce a stress response and contribute to the allostatic load.

Behavior

Acute stress responses may or may not cause a behavioral reaction. However, all changes in behavior are expected to result from an acute stress response. This expectation is based on the idea that some sort of physiological trigger must exist to change any behavior that is already being performed. The exception to this rule is the case of masking. The presence of a masking sound may not produce a stress response, but may interfere with the animal's ability to detect and discriminate biologically relevant signals. The inability to detect and discriminate biologically relevant signals hinders the potential for normal behavioral responses to auditory cues and is thus considered a behavioral change.

Numerous behavioral changes can occur as a result of stress response, and Figure 3-1 lists only those that might be considered the most common types of response for a marine animal. For each potential behavioral change, the magnitude in the change and the severity of the response needs to be estimated. Certain conditions, such as stampeding (i.e., flight response) or a response to a predator, might have a probability of resulting in injury. For example, a flight response, if significant enough, could produce a stranding event. Such an event would be considered a Level

A harassment. Each altered behavior may also have the potential to disrupt biologically significant events (e.g., breeding or nursing) and may need to be qualified as Level B harassment. All behavioral disruptions have the potential to contribute to the allostatic load. This secondary potential is signified by the feedback from the collective behaviors to allostatic loading.

Special considerations are given to the potential for avoidance and disrupted diving patterns. Due to past incidents of beaked whale strandings associated with sonar operations, feedback paths are provided between avoidance and diving and indirect tissue effects. This feedback accounts for the hypothesis that variations in diving behavior and/or avoidance responses can possibly result in nitrogen tissue supersaturation and nitrogen off-gassing, possibly to the point of deleterious vascular bubble formation. Although hypothetical in nature, the potential process is currently popular and hotly debated.

Life Function

Proximate Life Functions

Proximate life history functions are the functions that the animal is engaged in at the time of acoustic exposure. The disruption of these functions, and the magnitude of the disruption, is something that must be considered in determining how the ultimate life history functions are affected. Consideration of the magnitude of the effect to each of the proximate life history functions is dependent upon the life stage of the animal. For example, an animal on a breeding ground which is sexually immature will suffer relatively little consequence to disruption ofbreeding behavior when compared to an actively displaying adult of prime reproductive age.

Ultimate Life Functions

The ultimate life functions are those that enable an animal to contribute to the population (or stock, or species, etc.). The impact to ultimate life functions will depend on the nature and magnitude of the perturbation to proximate life history functions. Depending on the severity of the response to the stressor, acute perturbations may have nominal to profound impacts on ultimate life functions. For example, unit-level use of sonar by a vessel transiting through an area that is utilized for foraging, but not for breeding, may disrupt feeding by exposed animals for a brief period of time. Because of the brevity of the perturbation, the impact to ultimate life functions may be negligible. By contrast, weekly training over a period of years may have a more substantial impact because the stressor is chronic. Assessment of the magnitude of the stress response from the chronic perturbation would require an understanding of how and whether animals acclimate to a specific, repeated stressor and whether chronic elevations in the stress response (e.g., cortisol levels) produce fitness deficits.

The proximate life functions are loosely ordered in decreasing severity of impact. Mortality (survival) has an immediate effect, in that no future reproductive success is feasible and there is no further addition to the population resulting from reproduction. Severe injuries may also lead to reduced survivorship (longevity) and prolonged alterations in behavior. The latter may further affect an animal's overall reproductive success and reproductive effort. Disruptions of breeding have an immediate impact on reproductive effort and may impact reproductive success. The magnitude of the effect will depend on the duration of the disruption and the type of behavior change that was provoked. Disruptions to feeding and migration can affect all of the ultimate life functions; however, the impacts to reproductive effort and success are not likely to be as severe or immediate as those incurred by mortality and breeding disruptions.

3.2 REGULATORY FRAMEWORK

The ESA prohibits the unauthorized harassment of Threatened or Endangered species, and provides a regulatory processes for authorizing any harassment that might occur incidental to an otherwise lawful activity.

The model for estimating potential acoustic effects from SOCAL Range Complex anti-submarine warfare (ASW) training activities on cetacean species makes use of the methods that were developed in cooperation with the National Oceanic and Atmospheric Administration (NOAA) for the Navy's Draft Overseas Environmental Impact Statement/Environmental Impact Statement, Undersea Warfare Training Range (OEIS/EIS) (DON, 2005). Via response comment letter to Undersea Warfare Training Range (USWTR) received from NMFS dated January 30, 2006, NMFS concurred with the use of Energy Flux Density Level (EL) for the determination of physiological effects to marine mammals. Therefore, this methodology is used to estimate the annual exposure of marine mammals that may be considered Level A harassment or Level B harassment as a result of temporary, recoverable physiological effects.

In addition, the approach for estimating potential acoustic effects from training activities on marine mammal makes use of the comments received on previous Navy NEPA documents. NMFS and others who commented recommended the use of an alternate methodology to evaluate when sound exposures might result in behavioral effects without corresponding physiological effects. As a result of these comments, this analysis uses a dose function approach to evaluate the potential for behavioral effects. The dose-function is further explained in Section 3.18.

A number of Navy actions and NOAA rulings have helped to qualify possible events deemed as "harassment". As stated previously, "harassment" includes both potential injury (Level A), and disruptions of natural behavioral patterns to a point where they are abandoned or significantly altered (Level B). NMFS also includes mortality as a possible outcome to consider in addition to Level A and Level B harassment. The acoustic effects analysis and exposure calculations are based on the following premises:

- Harassment that may result from Navy operations described in the SOCAL Range Complex EIS/OEIS is unintentional and incidental to those operations.

- This SOCAL Range Complex EIS/OEIS request uses an unambiguous definition of injury, as defined in the RIMPAC OEA (DON 2006) and in previous rulings (NOAA 2001; 2002a): injury occurs when any biological tissue is destroyed or lost as a result of the action.

- Behavioral disruption might result in subsequent injury and injury may cause a subsequent behavioral disruption, so Level A and Level B (defined below) harassment categories can overlap and are not necessarily mutually exclusive. However, consistant with prior ruling (NOAA 2001; 2006b), this BA assumes that Level A and B do not overlap so as to preclude circular definitions of harassment.

- An individual animal predicted to experience simultaneous multiple injuries, multiple disruptions, or both, is counted as a single take (see NOAA 2001; 2006b). An animal whose behavior is disrupted by an injury has already been counted as a Level A harassment and will not also be counted as a Level B harassment. Based on the consideration of two different acoustic modeling methodologies to assess the potential for sound exposures that might result in behavioral disturbance, it is possible that an animal could simultaneously experience multiple disruptions (e.g., a temporary threshold shift and a resultant stress response), may be counted as multiple Level B harassment incidents (i.e., a potential overlap of 5 percent). Although this approach overestimates the potential for behavioral disturbance incidents, it is considered conservative because the actual incidents of disturbance are expected to be much lower.

- The acoustic effects analysis is based on primary exposures only. Secondary, or indirect, effects, such as susceptibility to predation following injury and injury resulting from disrupted behavior, while possible, can only be reliably predicted in circumstances where the responses have been well documented. Consideration of secondary effects would result in much Level A harassment being considered Level B harassment, and vice versa, since much injury (Level A harassment) has the potential to disrupt behavior (Level B harassment), and much temporary physiological or behavioral disruption (Level B) could be conjectured to have the potential for injury (Level A). Consideration of secondary effects would lead to circular definitions of harassment.

3.3 INTEGRATION OF REGULATORY AND BIOLOGICAL FRAMEWORKS

This section presents a biological framework within which potential effects can be categorized and then related to the existing regulatory framework of injury (Level A) and behavioral disruption (Level B). The information presented in Sections 3.4 and 3.5 is used to develop specific numerical exposure thresholds and dose function exposure estimations. Exposure thresholds are combined with sound propagation models and species distribution data to estimate the potential exposures, as presented in Section 4.2.3.

3.4 PHYSIOLOGICAL AND BEHAVIORAL EFFECTS

Sound exposure may affect multiple biological traits of a marine animal. Effects that address injury are considered Level A harassment. Effects that address behavioral disruption are considered Level B harassment.

The biological framework proposed here is structured according to potential physiological and behavioral effects resulting from sound exposure. The range of effects may then be assessed to determine which qualify as injury or behavioral disturbance. Physiology and behavior are chosen over other biological traits because:

- They are consistent with regulatory statements defining harassment by injury and harassment by disturbance.
- They are components of other biological traits that may be relevant.
- They are a more sensitive and immediate indicator of effect.

For example, ecology is not used as the basis of the framework because the ecology of an animal is dependent on the interaction of an animal with the environment. The animal's interaction with the environment is driven both by its physiological function and its behavior, and an ecological impact may not be observable over short periods of observation. Ecological information is considered in the analysis of the effects of individual species (see Section 3.3 and 3.4).

A "physiological effect" is defined here as one in which the "normal" physiological function of the animal is altered in response to sound exposure. Physiological function is any of a collection of processes ranging from biochemical reactions to mechanical interaction and operation of organs and tissues within an animal. A physiological effect may range from the most significant of impacts (i.e., mortality and serious injury) to lesser effects that would define the lower end of the physiological impact range, such as the non-injurious distortion of auditory tissues. This latter physiological effect is important to the integration of the biological and regulatory frameworks and will receive additional attention in later sections.

A "behavioral effect" is one in which the "normal" behavior or patterns of behavior of an animal are overtly disrupted in response to an acoustic exposure. Examples of behaviors of concern can be derived from the harassment definition in the ESA.

In this BA, the term "normal" is used to qualify distinctions between physiological and behavioral effects. Its use follows the convention of normal daily variation in physiological and behavioral function without the influence of anthropogenic acoustic sources. As a result, this BA uses the following definitions:

- A physiological effect is a variation in an animal's respiratory, endocrine, hormonal, circulatory, neurological, or reproductive activity and processes, beyond the animal's normal range of variability, in response to human activity or to an exposure to a stimulus such as active sonar.

- A behavioral effect is a variation in the pattern of an animal's breathing, feeding, resting, migratory, intraspecific behavior (such as reproduction, mating, territorial, rearing, and agonistic behavior), and interspecific beyond the animal's normal pattern of variability in response to human activity or to an exposure to a stimulus such as active sonar.

The definitions of physiological effect and behavioral effect used within this document should not be confused with more global definitions applied to the field of biology or to existing federal law. It is reasonable to expect some physiological effects to result in subsequent behavioral effects. For example, a marine mammal that suffers a severe injury may be expected to alter diving or foraging to the degree that its variation in these behaviors is outside that which is considered normal for the species. If a physiological effect is accompanied by a behavioral effect, the overall effect is characterized as a physiological effect; physiological effects take precedence over behavioral effects with regard to their ordering. This approach provides the most conservative ordering of effects with respect to severity, provides a rational approach to dealing with the overlap of the definitions, and avoids circular arguments.

The severity of physiological effects generally decreases with decreasing sound exposure and/or increasing distance from the sound source. The same generalization does not consistently hold for behavioral effects because they do not depend solely on the received sound level. Behavioral responses also depend on an animal's learned responses, innate response tendencies, motivational state, the pattern of the sound exposure, and the context in which the sound is presented. However, to provide a tractable approach to predicting acoustic effects that is relevant to the terms of behavioral disruption, it is assumed here that the severities of behavioral effects also decrease with decreasing sound exposure and/or increasing distance from the sound source. Figure 3-2 shows the relationship between severity of effects, source distance, and exposure level, as defined in this BA.

3.5 LEVEL A AND LEVEL B HARASSMENT

Categorizing potential effects as either physiological or behavioral effects allows them to be related to the harassment definitions. For military readiness activities, Level A harassment includes any act that injures or has the significant potential to injure a marine mammal or marine mammal stock in the wild. Injury, as defined in previous regulatory rulings (NOAA 2001; 2002a), is the destruction or loss of biological tissue. The destruction or loss of biological tissue will result in an alteration of physiological function that exceeds the normal daily physiological variation of the intact tissue. For example, increased local histamine production, edema, production of scar tissue, activation of clotting factors, white blood cell response, etc., may be expected following injury. Therefore, this BA assumes that all injury is qualified as a physiological effect and, to be consistent with prior actions and rulings (NOAA 2001), all injuries (slight to severe) are considered Level A harassment.

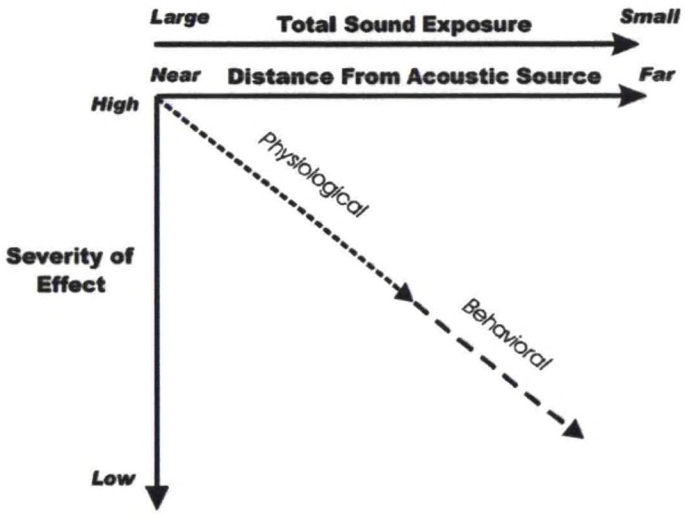


Figure 3-2. Relationship Between Severity of Effects, Source Distance, and Exposure Level.

For military readiness activities, Level B harassment is defined as "any act that disturbs or is likely to disturb a marine mammal or marine mammal stock by causing disruption of natural behavioral patterns including, but not limited to, migration, surfacing, nursing, breeding, feeding, or sheltering to a point where such behaviors are abandoned or significantly altered." Unlike Level A harassment, which is solely associated with physiological effects, both physiological and behavioral effects may cause Level B harassment.

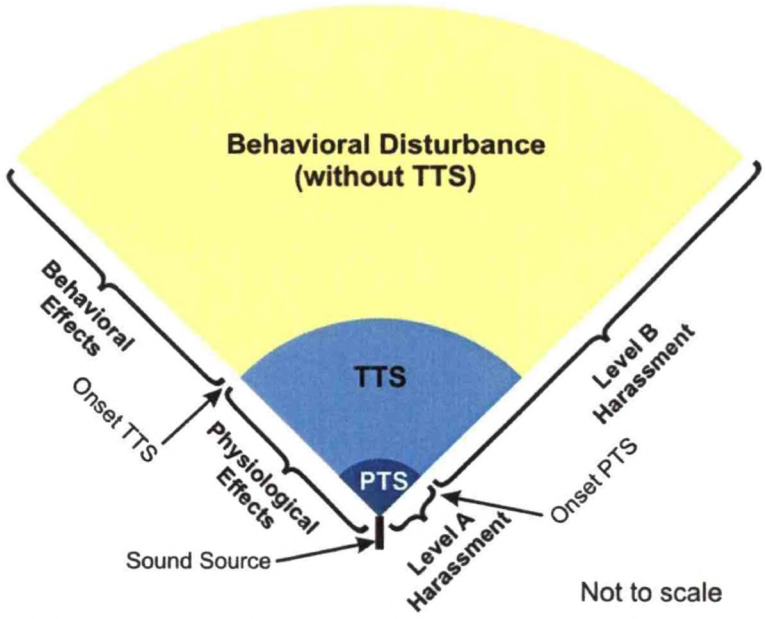
For example, some physiological effects can occur that are non-injurious but that can potentially disrupt the behavior of a marine mammal. These include temporary distortions in sensory tissue that alter physiological function, but that are fully recoverable without the requirement for tissue replacement or regeneration. For example, an animal that experiences a temporary reduction in hearing sensitivity suffers no injury to its auditory system, but may not perceive some sounds due to the reduction in sensitivity. As a result, the animal may not respond to sounds that would normally produce a behavioral reaction. This lack of response qualifies as a temporary disruption of normal behavioral patterns – the animal is impeded from responding in a normal manner to an acoustic stimulus.

The harassment status of slight behavior disruption has been addressed in workshops, previous actions, and rulings (NOAA 2001; DON 2001a). The conclusion is that a momentary behavioral reaction of an animal to a brief, time-isolated acoustic event does not qualify as Level B harassment. A more general conclusion, that Level B harassment occurs only when there is "a potential for a significant behavioral change or response in a biologically important behavior or activity," is found in recent rulings (NOAA, 2002a).

Although the temporary lack of response discussed above may not result in abandonment or significant alteration of natural behavioral patterns, the acoustic effect inputs used in the acoustic model assume that temporary hearing impairment (slight to severe) is considered Level B harassment. Although modes of action are appropriately considered, as outlined in Figure 3-2, the conservative assumption used here is to consider all hearing impairment as harassment. As a result, the actual incidental harassment of marine mammals associated with this action may be less than predicted via the analytical framework.

3.6 EXPOSURE ZONES

Two acoustic modeling approaches are used to account for both physiological and behavioral effects on marine mammals. This subsection of harassment zones is specific to the modeling of total energy (EL), described in more detail in Section 4.2. When using a threshold of accumulated energy (EL) the volumes of ocean in which Level A and Level B harassment are predicted to occur are described as exposure zones. As a conservative estimate, all marine mammals predicted to be in a zone are considered exposed to accumulated sound levels that may result in harassment within the applicable Level A or Level B harassment categories. Figure 3-3- illustrates harassment zones extending from a hypothetical, directional sound source.



This figure is for illustrative purposes only and does not represent the sizes or shapes of the actual exposure zones.

Figure 3-3. Exposure Zones Extending from a Hypothetical, Directional Sound Source.

The Level A exposure zone extends from the source out to the distance and exposure at which the slightest amount of injury is predicted to occur. The acoustic exposure that produces the slightest degree of injury is therefore the threshold value defining the outermost limit of the Level A exposure zone. Use of the threshold associated with the onset of slight injury as the most distant point and least injurious exposure takes account of all more serious injuries by inclusion within the Level A harassment zone. The threshold used to define the outer limit of the Level A exposure zone is given in Figure 3-3.

The Level B exposure zone begins just beyond the point of slightest injury and extends outward from that point to include all animals that may possibly experience Level B harassment. Physiological effects extend beyond the range of slightest injury to a point where slight temporary distortion of the most sensitive tissue occurs, but without destruction or loss of that tissue (such as occurs with inner ear hair cells subjected to temporary threshold shift). The animals predicted to be in this zone are assumed to experience Level B harassment by virtue of temporary impairment of sensory function (altered physiological function) that can disrupt behavior. The criterion and threshold used to define the outer limit of the Level B exposure zone for the on-set of certain physiological effects are given in Figure 3-3. Due to the Level B exposure zone developed using

accumulated energy, there is a partial overlap with the consideration of potential behavioral disturbance assessed using the dose function, which is a received sound pressure level, described in Section 3.19. This overlap is considered conservative in that it may 'double-count' potential exposures, and ensures both physiological and behavioral effects are sufficiently considered.

3.6.1 Auditory Tissues as Indicators of Physiological Effects

Exposure to continuous-type sound may cause a variety of physiological effects in mammals. For example, exposure to very high sound levels may affect the function of the visual system, vestibular system, and internal organs (Ward 1997). Exposure to high-intensity, continuous- type sounds of sufficient duration may cause injury to the lungs and intestines (e.g., Dalecki et al. 2002). Sudden, intense sounds may elicit a "startle" response and may be followed by an orienting reflex (Ward 1997; Jansen 1998). The primary physiological effects of sound, however, are on the auditory system (Ward 1997).

The mammalian auditory system consists of the outer ear, middle ear, inner ear, and central nervous system. Sound waves are transmitted through the middle ears to fluids within the inner ear except cetaceans. The inner ear contains delicate electromechanical hair cells that convert the fluid motions into neural impulses that are sent to the brain. The hair cells within the inner ear are the most vulnerable to over-stimulation by sound exposure (Yost 1994).

Very high sound levels may rupture the eardrum or damage the small bones in the middle ear (Yost 1994). Lower level exposures of sufficient duration may cause permanent or temporary hearing loss; such an effect is called a noise-induced threshold shift, or simply a threshold shift (TS) (Miller 1974). A TS may be either permanent, in which case it is called a permanent threshold shift (PTS), or temporary, in which case it is called a temporary threshold shift (TTS). Still lower levels of sound may result in auditory masking (described in Section 3.19), which may interfere with an animal's ability to hear other concurrent sounds.

Because the tissues of the ear appear to be the most susceptible to the physiological effects of sound and TSs tend to occur at lower exposures than other more serious auditory effects, PTS and TTS are used here as the biological indicators of physiological effects. TTS is the first indication of physiological non-injurious change and is not physical injury. The remainder of this section is, therefore, focused on TSs, including PTSs and TTSs. Since masking (without a resulting TS) is not associated with abnormal physiological function, it is not considered a physiological effect in this BA, but rather a potential behavioral effect. Descriptions of other potential physiological effects, including acoustically mediated bubble growth and air cavity resonance, are described in the Section 3.19.

3.7 NOISE-INDUCED THRESHOLD SHIFTS

The amount of TS depends on the amplitude, duration, frequency, and temporal pattern of the sound exposure. Threshold shifts will generally increase with the amplitude and duration of sound exposure. For continuous sounds, exposures of equal energy will lead to approximately equal effects (Ward 1997). For intermittent sounds, less TS will occur than from a continuous exposure with the same energy (some recovery will occur between exposures) (Kryter et al. 1966; Ward 1997).

The magnitude of a TS normally decreases with the amount of time post-exposure (Miller 1974). The amount of TS just after exposure is called the initial TS. If the TS eventually returns to zero (the threshold returns to the pre-exposure value), the TS is a TTS. Since the amount of TTS depends on the time post-exposure, it is common to use a subscript to indicate the time in minutes after exposure (Quaranta et al. 1998). For example, TTS2 means a TTS measured two minutes after exposure. If the TS does not return to zero but leaves some finite amount of TS, then that remaining TS is a PTS. The distinction between PTS and TTS is based on whether there is a

complete recovery of a TS following a sound exposure. Figure 3-4 shows two hypothetical TSs: one that completely recovers, a TTS, and one that does not completely recover, leaving some PTS.

3.8 PTS, TTS, AND EXPOSURE ZONES

PTS is non-recoverable and, by definition, must result from the destruction of tissues within the auditory system. PTS therefore qualifies as an injury and is classified as Level A harassment. In the SOCAL Range Complex, the smallest amount of PTS (onset- PTS) is taken to be the indicator for the smallest degree of injury that can be measured. The acoustic exposure associated with onset-PTS is used to define the outer limit of the Level A exposure zone.

TTS is recoverable and, as in recent rulings (NOAA 2001; 2002a), is considered to result from the temporary, non-injurious distortion of hearing-related tissues. In the SOCAL Range Complex, the smallest measurable amount of TTS (onset-TTS) is taken as the best indicator for slight temporary sensory impairment. Because it is considered non-injurious, the acoustic exposure associated with onset-TTS is used to define the outer limit of the portion of the Level B exposure zone attributable to physiological effects. This follows from the concept that hearing loss potentially affects an animal's ability to react normally to the sounds around it. Therefore, in the SOCAL Range Complex, the potential for TTS is considered as a Level B harassment that is mediated by physiological effects on the auditory system.

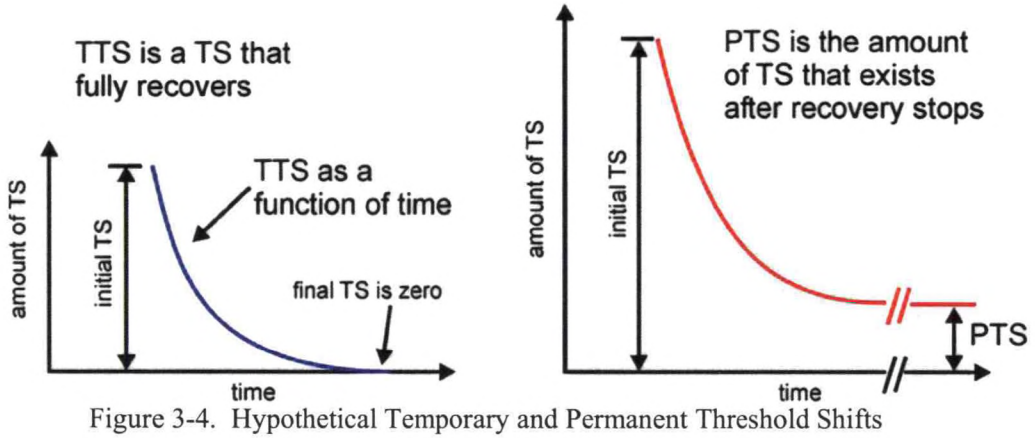


Figure 3-4. Hypothetical Temporary and Permanent Threshold Shifts

3.9 CRITERIA AND THRESHOLDS FOR PHYSIOLOGICAL EFFECTS (SENSORY IMPAIRMENT)

This section presents the effect criteria and thresholds for physiological effects of sound leading to injury and behavioral disturbance as a result of sensory impairment. Section 3.4 identified the tissues of the ear as being the most susceptible to physiological effects of underwater sound. PTS and TTS were determined to be the most appropriate biological indicators of physiological effects that equate to the onset of injury (Level A harassment) and behavioral disturbance (Level B harassment), respectively. This Section is, therefore, focused on criteria and thresholds to predict PTS and TTS in marine mammals.

Marine mammal ears are functionally and structurally similar to terrestrial mammal ears; however, there are important differences (Ketten 1998). The most appropriate information from which to develop PTS/TTS criteria for marine mammals would be experimental measurements of PTS and TTS from marine mammal species of interest. TTS data exist for several marine mammal species and may be used to develop meaningful TTS criteria and thresholds. Because of

the ethical issues presented, PTS data do not exist for marine mammals and are unlikely to be obtained. Therefore, PTS criteria must be extrapolated using TTS criteria and estimates of the relationship between TTS and PTS.

This section begins with a review of the existing marine mammal TTS data. The review is followed by a discussion of the relationship between TTS and PTS. The specific criteria and thresholds for TTS and PTS used in this EIS/OEIS are then presented. This is followed by discussions of sound energy flux density level (EL), the relationship between EL and sound pressure level (SPL), and the use of SPL and EL in previous environmental compliance documents.

3.9.1 Energy Flux Density Level and Sound Pressure Level

Energy Flux Density Level (EL) is measure of the sound energy flow per unit area expressed in dB. EL is stated in dB re 1 μPa^2-s for underwater sound and dB re $(20\ \mu Pa)^2$-s for airborne sound.

Sound Pressure Level (SPL) is a measure of the root-mean square, or "effective," sound pressure in decibels. SPL is expressed in dB re 1 µPa for underwater sound and dB re 20 µPa for airborne sound.

3.10 TTS IN MARINE MAMMALS

A number of investigators have measured TTS in marine mammals. These studies measured hearing thresholds in trained marine mammals before and after exposure to intense sounds. Some of the more important data obtained from these studies are onset-TTS levels – exposure levels sufficient to cause a just-measurable amount of TTS, often defined as 6 dB of TTS (for example, Schlundt et al. 2000). The existing cetacean and pinniped underwater TTS data are summarized in the following bullets.

- Schlundt et al. (2000) reported the results of TTS experiments conducted with bottlenose dolphins and white whales exposed to 1-second tones. This paper also includes a reanalysis of preliminary TTS data released in a technical report by Ridgway et al. (1997). At frequencies of 3, 10, and 20 kHz, SPLs necessary to induce measurable amounts (6 dB or more) of TTS were between 192 and 201 dB re 1 µPa (EL = 192 to 201 dB re 1 μPa^2-s). The mean exposure SPL and EL for onset-TTS were 195 dB re 1 µPa and 195 dB re 1 μPa^2-s, respectively. The sound exposure stimuli (tones) and relatively large number of test subjects (five dolphins and two white whales) make the Schlundt et al. (2000) data the most directly relevant TTS information for the scenarios described in the SOCAL Range Complex EIS/OEIS.

- Finneran et al. (2001, 2003, 2005) described TTS experiments conducted with bottlenose dolphins exposed to 3-kHz tones with durations of 1, 2, 4, and 8 seconds. Small amounts of TTS (3 to 6 dB) were observed in one dolphin after exposure to ELs between 190 and 204 dB re 1 μPa^2-s. These results were consistent with the data of Schlundt et al. (2000) and showed that the Schlundt et al. (2000) data were not significantly affected by the masking sound used. These results also confirmed that, for tones with different durations, the amount of TTS is best correlated with the exposure EL rather than the exposure SPL.

- Finneran et al. (2007) conducted TTS experiments with bottlenose dolphins exposed to intensed 20 kHz fatiquing tone. Behavioral and auditory evoked potentials (using sinusoidal amplitude modulated tones creating auditory steady state response [AASR]) were used to measure TTS. The fatiguing tone was either 16 (mean = 193 re 1µPa, SD = 0.8) or 64 seconds (185-186 re 1µPa) in duration. TTS ranged from 19-33db from behavioral measurements and 40-45dB from ASSR measurements.

- Nachtigall et al. (2003) measured TTS in a bottlenose dolphin exposed to octave-band sound centered at 7.5 kHz. Nachtigall et al. (2003a) reported TTSs of about 11 dB measured 10 to 15 minutes after exposure to 30 to 50 minutes of sound with SPL 179 dB re 1 μPa (EL about 213 dB re μPa^2-s). No TTS was observed after exposure to the same sound at 165 and 171 dB re 1 μPa. Nachtigall et al. (2003b) reported TTSs of around 4 to 8 dB 5 minutes after exposure to 30 to 50 minutes of sound with SPL 160 dB re 1 μPa (EL about 193 to 195 dB re 1 μPa^2-s). The difference in results was attributed to faster post-exposure threshold measurement—TTS may have recovered before being detected by Nachtigall et al. (2003a). These studies showed that, for long-duration exposures, lower sound pressures are required to induce TTS than are required for short-duration tones. These data also confirmed that, for the cetaceans studied, EL is the most appropriate predictor for onset-TTS.

- Finneran et al. (2000, 2002) conducted TTS experiments with dolphins and white whales exposed to impulsive sounds similar to those produced by distant underwater explosions and seismic water guns. These studies showed that, for very short-duration impulsive sounds, higher sound pressures were required to induce TTS than for longer-duration tones.

- Kastak et al. (1999, 2005) conducted TTS experiments with three species of pinnipeds, California sea lion, northern elephant seal and a Pacific harbor seal, exposed to continuous underwater sounds at levels of 80 and 95 dB Sensation Level (referenced to the animal's absolute auditory threshold at the center frequency) at 2.5 and 3.5 kHz for up to 50 minutes. Mean TTS shifts of up to 12.2 dB occurred with the harbor seals showing the largest shift of 28.1 dB. Increasing the sound duration had a greater effect on TTS than increasing the sound level from 80 to 95 dB.

Figure 3-5 shows the existing TTS data for cetaceans (dolphins and white whales). Individual exposures are shown in terms of SPL versus exposure duration (upper panel) and EL versus exposure duration (lower panel). Exposures that produced TTS are shown as filled symbols. Exposures that did not produce TTS are represented by open symbols. The squares and triangles represent impulsive test results from Finneran et al. 2000 and 2002, respectively. The circles show the 3-, 10-, and 20-kHz data from Schlundt et al. (2000) and the results of Finneran et al. (2003). The inverted triangle represents data from Nachtigall et al. (2003b).

Figure 3-5 illustrates that the effects of the different sound exposures depend on the SPL and duration. As the duration decreases, higher SPLs are required to cause TTS. In contrast, the ELs required for TTS do not show the same type of variation with exposure duration.

The solid line in the upper panel of Figure 3-5 has a slope of -3 dB per doubling of time. This line passes through the point where the SPL is 195 dB re 1 μPa and the exposure duration is 1 second. Since EL = SPL + 10log10 (duration), doubling the duration increases the EL by 3 dB. Subtracting 3 dB from the SPL decreases the EL by 3 dB. The line with a slope of -3 dB per doubling of time, therefore, represents an equal energy line – all points on the line have the same EL, which is, in this case, 195 dB re 1 μPa^2-s. This line appears in the lower panel as a horizontal line at 195 dB re 1 μPa^2-s. The equal energy line at 195 dB re 1 μPa^2-s fits the tonal and sound data (the non-impulsive data) very well, despite differences in exposure duration, SPL, experimental methods, and subjects.

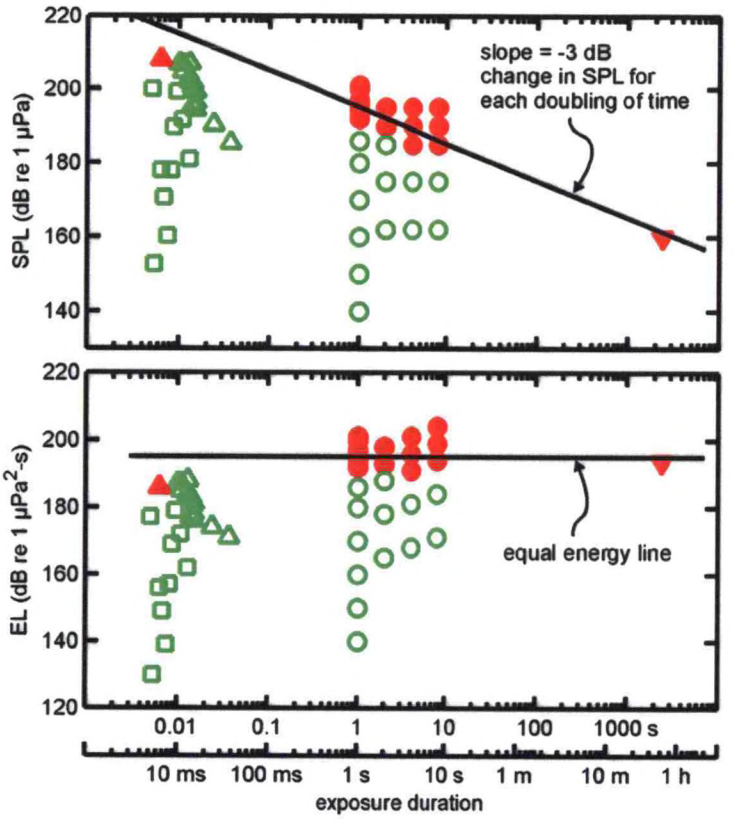


Figure 3-5. Existing TTS Data for Cetaceans.

Legend: Filled symbol: Exposure that produced TTS, Open symbol: Exposure that did not produce TTS, Squares: Impulsive test results from Finneran et al., 2000, Triangles: Impulsive test results from Finneran et al., 2002, Circles: 3, 10, and 20-kHz data from Schlundt et al. (2000) and results of Finneran et al. (2003), and Inverted triangle: Data from Nachtigall et al., 2003b.

In summary, the existing cetacean TTS data show that, for the species studied and sounds (non-impulsive) of interest, the following is true:

- The growth and recovery of TTS are analogous to those in land mammals. This means that, as in land mammals, cetacean TSs depend on the amplitude, duration, frequency content, and temporal pattern of the sound exposure. Threshold shifts will generally increase with the amplitude and duration of sound exposure. For continuous sounds, exposures of equal energy will lead to approximately equal effects (Ward 1997). For intermittent sounds, less TS will occur than from a continuous exposure with the same energy (some recovery will occur between exposures) (Kryter et al. 1965; Ward 1997).

- SPL by itself is not a good predictor of onset-TTS, since the amount of TTS depends on both SPL and duration.

- Exposure EL is correlated with the amount of TTS and is a good predictor for onset-TTS for single, continuous exposures with different durations. This agrees with human TTS data presented by Ward et al. (1958, 1959).

- An energy flux density level of 195 dB re 1 μPa^2-s is the most appropriate predictor for onset-TTS from a single, continuous exposure.

Relationship between TTS and PTS

Since marine mammal PTS data do not exist, onset-PTS levels for these animals must be estimated using TTS data and relationships between TTS and PTS. Much of the early human TTS work was directed towards relating TTS2 after 8 hours of sound exposure to the amount of PTS that would exist after years of similar daily exposures (e.g., Kryter et al. 1966). Although it is now acknowledged that susceptibility to PTS cannot be reliably predicted from TTS measurements, TTS data do provide insight into the amount of TS that may be induced without a PTS. Experimental studies of the growth of TTS may also be used to relate changes in exposure level to changes in the amount of TTS induced. Onset-PTS exposure levels may therefore be predicted by:

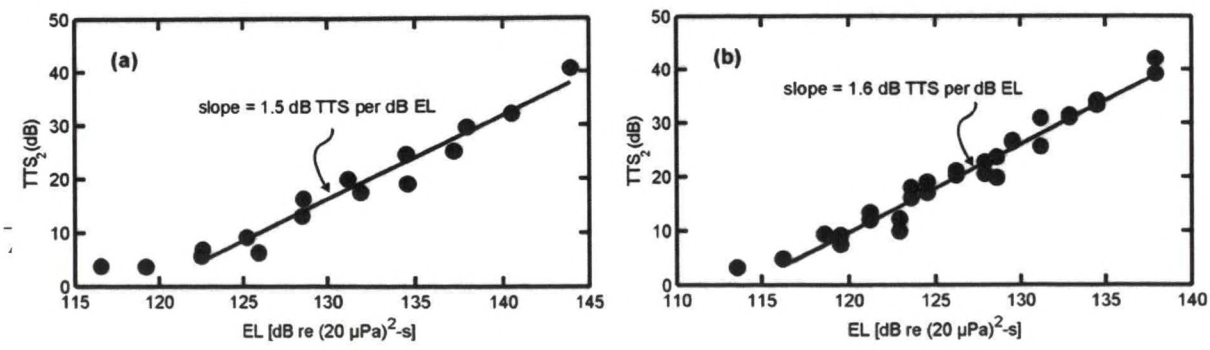
- Estimating the largest amount of TTS that may be induced without PTS. Exposures causing a TS greater than this value are assumed to cause PTS.
- Estimating the additional exposure, above the onset-TTS exposure, necessary to reach the maximum allowable amount of TTS that, again, may be induced without PTS. This is equivalent to estimating the growth rate of TTS – how much additional TTS is produced by an increase in exposure level.

Experimentally induced TTSs, from short duration sounds (1-8 seconds) in the range of 3.5-20 kHz, in marine mammals have generally been limited to around 2 to 10 dB, well below TSs that result in some PTS. Experiments with terrestrial mammals have used much larger TSs and provide more guidance on how high a TS may rise before some PTS results. Early human TTS studies reported complete recovery of TTSs as high as 50 dB after exposure to broadband sound (Ward, 1960; Ward et al. 1958, 1959). Ward et al. (1959) also reported slower recovery times when TTS2 approached and exceeded 50 dB, suggesting that 50 dB of TTS2 may represent a "critical" TTS. Miller et al. (1963) found PTS in cats after exposures that were only slightly longer in duration than those causing 40 dB of TTS. Kryter et al. (1966) stated: "A TTS2 that approaches or exceeds 40 dB can be taken as a signal that danger to hearing is imminent." These data indicate that TSs up to 40 to 50 dB may be induced without PTS, and that 40 dB is a reasonable upper limit for TS to prevent PTS.

The small amounts of TTS produced in marine mammal studies also limit the applicability of these data to estimates of the growth rate of TTS. Fortunately, data do exist for the growth of TTS in terrestrial mammals. For moderate exposure durations (a few minutes to hours), TTS2 varies with the logarithm of exposure time (Ward et al. 1958, 1959; Quaranta et al. 1998). For shorter exposure durations the growth of TTS with exposure time appears to be less rapid (Miller 1974; Keeler 1976). For very long-duration exposures, increasing the exposure time may fail to produce any additional TTS, a condition known as asymptotic threshold shift (Saunders et al. 1977; Mills et al. 1979).

Ward et al. (1958, 1959) provided detailed information on the growth of TTS in humans. Ward et al. presented the amount of TTS measured after exposure to specific SPLs and durations of broadband sound. Since the relationship between EL, SPL, and duration is known, these same data could be presented in terms of the amount of TTS produced by exposures with different ELs.

Figure 3-6 shows results from Ward et al. (1958, 1959) plotted as the amount of TTS2 versus the exposure EL. The data in Figure 6-6(a) are from broadband (75 Hz to 10 kHz) sound exposures



with durations of 12 to 102 minutes (Ward et al. 1958). The symbols represent mean TTS2 for 13 individuals exposed to continuous sound. The solid line is a linear regression fit to all but the two data points at the lowest exposure EL. The experimental data are fit well by the regression line (R2 = 0.95). These data are important for two reasons: (1) they confirm that the amount of TTS is correlated with the exposure EL; and (2) the slope of the line allows one to estimate the in additional amount of TTS produced by an increase in exposure. For example, the slope of the line in Figure 3-6(a) is approximately 1.5 dB TTS2 per dB of EL. This means that each additional dB of EL produces 1.5 dB of additional TTS2.

Figure 3-6. Growth of TTS versus the Exposure EL (from Ward et al. [1958, 1959])

The data in Figure 3-6(b) are from octave-band sound exposures (2.4 to 4.8 kHz) with durations of 12 to 102 minutes (Ward et al. 1959). The symbols represent mean TTS for 13 individuals exposed to continuous sound. The linear regression was fit to all but the two data points at the lowest exposure EL. The results are similar to those shown in Figure 3-6(a). The slope of the regression line fit to the mean TTS data was 1.6 dB TTS2/dB EL. A similar procedure was carried out for the remaining data from Ward et al. (1959), with comparable results. Regression lines fit to the TTS versus EL data had slopes ranging from 0.76 to 1.6 dB TTS2/dB EL, depending on the frequencies of the sound exposure and hearing test.

An estimate of 1.6 dB TTS2 per dB increase in exposure EL is the upper range of values from Ward et al. (1958, 1959) and gives the most conservative estimate – it predicts a larger amount of TTS from the same exposure compared to the lines with smaller slopes. The difference between onset-TTS (6 dB) and the upper limit of TTS before PTS (40 dB) is 34 dB. To move from onset-TTS to onset-PTS, therefore, requires an increase in EL of 34 dB divided by 1.6 dB/dB, or approximately 21 dB. An estimate of 20 dB between exposures sufficient to cause onset-TTS and those capable of causing onset-PTS is a reasonable approximation.

To summarize:

- In the absence of marine mammal PTS data, onset-PTS exposure levels may be estimated from marine mammal TTS data and PTS/TTS relationships observed in terrestrial mammals. This involves:

- Estimating the largest amount of TTS that may be induced without PTS. Exposures causing a TS greater than this value are assumed to cause PTS.

- Estimating the growth rate of TTS – how much additional TTS is produced by an increase in exposure level.

- A variety of terrestrial mammal data sources point toward 40 dB as a reasonable estimate of the largest amount of TS that may be induced without PTS. A conservative is that continuous-type exposures producing TSs of 40 dB or more always result in some amount of PTS.

- Data from Ward et al. (1958, 1959) reveal a linear relationship between TTS2 and exposure EL. A value of 1.6 dB TTS2 per dB increase in EL is a conservative estimate of how much additional TTS is produced by an increase in exposure level for continuous- type sounds.

- There is a 34 dB TS difference between onset-TTS (6 dB) and onset-PTS (40 dB). The additional exposure above onset-TTS that is required to reach PTS is therefore 34 dB divided by 1.6 dB/dB, or approximately 21 dB.

- Exposures with ELs 20 dB above those producing TTS may be assumed to produce a PTS. This number is used as a conservative simplification of the 21 dB number derived above.

For this specified action, sound exposure thresholds for modeling TTS and PTS exposures are as presented in Table 3-1.

Cetaceans predicted to receive a sound exposure with EL of 215 dB re 1 μPa^2-s or greater are assumed to experience PTS and are counted as Level A harassment. Cetaceans predicted to receive a sound exposure with EL greater than or equal to 195 dB re 1 μPa^2-s but less than 215 dB re 1 μPa^2-s are assumed to experience TTS and are counted as Level B harassment.

The TTS and PTS thresholds for pinnipeds vary with species. A threshold of 206 dB re 1 μPa^2-s for TTS and 226 dB re 1 μPa^2-s for PTS is used for otariids. Northern elephant seals are similar to otariids and use thresholds of TTS = 204 dB re 1 μPa^2-s, PTS = 224 dB re 1 μPa^2-s. A lower threshold is used for harbor seals (TTS = 183 dB re 1 μPa^2-s, PTS = 203 dB re 1 μPa^2-s).

Table 3-1. Summary of the Physiological Effects Thresholds for TTS and PTS for Cetaceans and Pinnipeds.

Physiological Effects			
Animal	**Criteria**	**Threshold (re 1μPa^2-s)**	**Effect**
Cetacean	TTS	195	Level B Harassment
	PTS	215	Level A Harassment
Pinnipeds			
Guadalupe Fur Seal	TTS	206	Level B Harassment
	PTS	226	Level A Harassment

3.11 DERIVATION OF EFFECT THRESHOLD

Cetacean Threshold

The TTS threshold is primarily based on the cetacean TTS data from Schlundt et al. (2000). Since these tests used short-duration tones similar to sonar pings, they are the most directly relevant data. The mean exposure EL required to produce onset-TTS in these tests was 195 dB re 1 μPa^2-s. This result is corroborated by the short-duration tone data of Finneran et al. (2001, 2003, 2005, 2003) and the long-duration sound data from Nachtigall et al. (2003a, b). Together, these data demonstrate that TTS in cetaceans is correlated with the received EL and that onset-TTS exposures are fit well by an equal-energy line passing through 195 dB re 1 μPa^2-s.

The PTS threshold is based on a 20 dB increase in exposure EL over that required for onset-TTS. The 20 dB value is based on estimates from terrestrial mammal data of PTS occurring at 40 dB or more of TS, and on TS growth occurring at a rate of 1.6 dB/dB increase in exposure EL. This is conservative because: (1) 40 dB of TS is actually an upper limit for TTS used to approximate onset-PTS, and (2) the 1.6 dB/dB growth rate is the highest observed in the data from Ward et al. (1958, 1959).

Pinniped Threshold

The TTS threshold for pinnipeds is based on TTS data from Kastak et al. (1999; 2005). Although their data is from continuous noise rather than short duration tones, pinniped TTS can be extrapolated using equal energy curves. Continuous sound at a lower intensity level can produce TTS similar to short duration but higher intensity sounds such as sonar pings.

3.12 USE OF EL FOR PHYSIOLOGICAL EFFECT THRESHOLDS

Effect thresholds are expressed in terms of total received EL. Energy flux density is a measure of the flow of sound energy through an area. Marine and terrestrial mammal data show that, for continuous-type sounds of interest, TTS and PTS are more closely related to the energy in the sound exposure than to the exposure SPL.

The EL for each individual ping is calculated from the following equation:

$EL = SPL + 10 \log_{10}(duration)$

The EL includes both the ping SPL and duration. Longer-duration pings and/or higher-SPL pings will have a higher EL.

If an animal is exposed to multiple pings, the energy flux density in each individual ping is summed to calculate the total EL. Since mammalian TS data show less effect from intermittent exposures compared to continuous exposures with the same energy (Ward, 1997), basing the effect thresholds on the total received EL is a conservative approach for treating multiple pings; in reality, some recovery will occur between pings and lessen the effect of a particular exposure.

Therefore, estimates are conservative because recovery is not taken into account – intermittent exposures are considered comparable to continuous exposures.

The total EL depends on the SPL, duration, and number of pings received. The TTS and PTS thresholds do not imply any specific SPL, duration, or number of pings. The SPL and duration of each received ping are used to calculate the total EL and determine whether the received EL meets or exceeds the effect thresholds. For example, the TTS threshold would be reached through any of the following exposures:

- A single ping with SPL = 195 dB re 1 µPa and duration = 1 second.
- A single ping with SPL = 192 dB re 1 µPa and duration = 2 seconds.
- Two pings with SPL = 192 dB re 1 µPa and duration = 1 second.
- Two pings with SPL = 189 dB re 1 µPa and duration = 2 seconds.

Comparison to Surveillance Towed Array Sensor System Low Frequency (SURTASS LFA) Active Risk Functions

The physiological effect thresholds described in this EIS/OEIS should not be confused with criteria and thresholds used for the Navy's Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) sonar. SURTASS LFA features pings lasting many tens of seconds. The sonars of concern within the SOCAL Range Complex emit pings lasting a few seconds at most. SURTASS LFA risk functions were expressed in terms of the received "single ping equivalent" SPL. Physiological effect thresholds in this EIS/OEIS are expressed in terms of the total received EL. The SURTASS LFA risk function parameters cannot be directly compared to the effect thresholds used in this the SOCAL Range Complex EIS/OEIS. Comparisons must take into account the differences in ping duration, number of pings received, and method of accumulating effects over multiple pings.

3.13 PREVIOUS USE OF EL FOR PHYSIOLOGICAL EFFECTS

Energy measures have been used as a part of dual criteria for cetacean auditory effects in shock trials, which only involve impulsive-type sounds (DON 1997, 2001a). These actions used 192 dB re 1 μPa^2-s as a reference point to derive a TTS threshold in terms of EL. A second TTS threshold, based on peak pressure, was also used. If either threshold was exceeded, effect was assumed.

The 192 dB re 1 μPa^2-s reference point differs from the threshold of 195 dB re 1 μPa^2-s used in this SOCAL Range Complex EIS/OEIS. The 192 dB re 1 μPa^2-s value was based on the minimum observed by Ridgway et al. (1997) and Schlundt et al. (2000) during TTS measurements with bottlenose dolphins exposed to 1-second tones. At the time, no impulsive test data for marine mammals were available and the 1-second tonal data were considered to be the best available. The minimum value of the observed range of 192 to 201 dB re 1 μPa^2-s was used to protect against misinterpretation of the sparse data set available. The 192 dB re 1 μPa^2-s value was reduced to 182 dB re 1 μPa^2-s to accommodate the potential effects of pressure peaks in impulsive waveforms.

The additional data now available for onset-TTS in small cetaceans confirm the original range of values and increase confidence in it (Finneran et al. 2001, 2003; Nachtigall et al. 2003a, 2003b). The SOCAL Range Complex EIS/OEIS, therefore, uses the more complete data available and the mean value of the entire Schlundt et al. (2000) data set (195 dB re 1 μPa^2-s), instead of the minimum of 192 dB re 1 μPa^2-s. From the standpoint of statistical sampling and prediction theory, the mean is the most appropriate predictor—the "best unbiased estimator"—of the EL at which onset-TTS should occur; predicting the number of exposures in future actions relies (in part) on using the EL at which onset-TTS will most likely occur. When that EL is applied over many pings in each of many sonar exercises, that value will provide the most accurate prediction of the actual number of exposures by onset-TTS over all of those exercises. Use of the minimum value would overestimate the number of exposures because many animals counted would not have experienced onset-TTS. Further, there is no logical limiting minimum value of the distribution that would be obtained from continued successive testing. Continued testing and use of the minimum would produce more and more erroneous estimates.

3.14 CRITERIA AND THRESHOLDS FOR BEHAVIORAL EFFECTS

Section 3.4 categorized the potential effects of sound into physiological effects and behavioral effects. Criteria and thresholds for physiological effects are discussed in Section 3.4. This Section presents the effect criterion and threshold for behavioral effects of sound leading to behavioral disturbance without accompanying physiological effects. Since TTS is used as the biological indicator for a physiological effect leading to behavioral disturbance, the behavioral effects discussed in this section may be thought of as behavioral disturbance occurring at exposure levels below those causing TTS.

A large body of research on terrestrial animal and human response to airborne sound exists, but results from those studies are not readily extendible to the development of effect criteria and thresholds for marine mammals. For example, "annoyance" is one of several criteria used to define impact to humans from exposure to industrial sound sources. Comparable criteria cannot be developed for marine mammals because there is no acceptable method for determining whether a non-verbal animal is annoyed. Furthermore, differences in hearing thresholds, dynamic range of the ear, and the typical exposure patterns of interest (e.g., human data tend to focus on 8-hour-long exposures) make extrapolation of human sound exposure standards inappropriate.

Behavioral observations of marine mammals exposed to anthropogenic sound sources exist, however, there are few observations and no controlled measurements of behavioral disruption of cetaceans caused by sound sources with frequencies, waveforms, durations, and repetition rates comparable to those employed by the tactical sonars to be used in the SOCAL Range Complex. At the present time there is no consensus on how to account for behavioral effects on marine mammals exposed to continuous-type sounds (NRC 2003).

3.15 HISTORY OF ASSESSING POTENTIAL HARASSMENT FROM BEHAVIORAL EFFECTS

The science of understanding the effects of sound on marine mammals is dynamic, and the Navy is committed to the use of the best available science for evaluating potential effects from training and testing activities. Navy LOA requests for USWTR mid-frequency active sonar training relied on behavioral observations of trained cetaceans exposed to intense underwater sound under controlled circumstances to develop a criterion and threshold for behavioral effects of sound based on energy flux density. These data are described in detail in Schlundt et al. (2000) and Finneran and Schlundt (2004). These data represented the best available data at the time those activities were proposed because they are based on controlled, tonal sound exposures within the tactical sonar frequency range and because the species studied are closely related to the majority of animals expected to be located within the proposed action area. The USWTR Draft EIS/OEIS provided analysis to the 190 dB re 1 μPa^2-s, which Navy believed to most accurately reflect scientifically-derived behavioral reactions from sound sources that are most similar to mid-frequency sonars. A full discussion of the scientific data and use of those data to derive the 190 dB re 1 μPa^2-s threshold is presented in the RIMPAC overseas environmental assessment (OEA) (DON 2006).

As described above, behavioral observations of trained cetaceans exposed to intense underwater sound under controlled circumstances are an important data set in evaluating and developing a criterion and threshold for behavioral effects of sound. These behavioral response data are an important foundation for the scientific basis of the Navy's prior threshold of onset behavioral effects because of the: (1) finer control over acoustic conditions; (2) greater quality and confidence in recorded sound exposures; and (3) the exposure stimuli closely match those of interest for the mid-frequency active sonar used proposed in SOCAL Range Complex. Since no comparable controlled exposure data for wild animals exist, or are likely to be obtained in the near-term, the relationship between the behavioral results reported by Finneran and Schlundt (2004) and wild animals is not known. Although experienced, trained subjects may tolerate higher sound levels than inexperienced animals; it is also possible that prior experiences and resultant expectations may have made some trained subjects less tolerant of sound exposures. However, in response to USWTR comments, potential differences between trained subjects and wild animals were considered by the Navy in conjunction with NMFS in the Navy's application for harassment authorization for RIMPAC 2006. At that time, NMFS recommended the Navy include analysis of this threshold based on NMFS' evaluation of behavioral observations of marine mammals under controlled conditions, plus NMFS' interpretation of two additional studies on reactions to vessel sound (Nowacek et al. 2004) and analysis for the U.S.S. SHOUP event (NMFS 2005). For that exercise, a conservative threshold for effect was derived compared to the regulatory definition of harassment, and the Navy agreed to the use of the 173 dB re 1 μPa^2-s threshold for the RIMPAC incidental harassment authorization (IHA) request.

Rationale for using energy flux density for evaluation of behavioral effects included:

- EL effect exposures account for both the exposure SPL and duration into account. Both SPL and duration of exposure affect behavioral responses to sound, so a behavioral effect threshold based on EL accounts for exposure duration.

- EL takes into account the effects of multiple pings. Effect thresholds based on SPL predict the same effect regardless of the number of received sounds. Previous actions using SPL-based criteria included implicit methods to account for multiple pings, such as the single-ping equivalent used in the surveillance towed array sensor system low frequency active (SURTASS LFA) (DON 2001b).

- EL allows a rational ordering of behavioral effects with physiological effects. The effect thresholds for physiological effects are stated in terms of EL because experimental data described

above showed that the observed effects (TTS and PTS) are correlated best with the sound energy, not the SPL. Using EL for behavioral effects allows the behavioral and physiological effects to be placed on a single exposure scale, with behavioral effects occurring at lower exposures than physiological effects.

Subsequent to issuance of the RIMPAC IHA, additional public comments were received and considered. Based on this input, the Navy continued to coordinate with NMFS to determine whether an alternate approach to energy flux density could be used to evaluate when a marine mammal may behaviorally be affected by mid-frequency sonar sound exposures. Coordination between the Navy and NMFS produced the adoption of dose function for evaluation of behavioral effects. The dose function approach for evaluating behavioral effects is described in below, and fully considers the controlled, tonal sound exposure data in addition to comments received from the regulatory, scientific and the public regarding concerns with the use of EL for evaluating the effects of sound on wild animals.

3.16 RISK FUNCTION METHODOLOGY

Based on available evidence, marine animals are likely to exhibit any of a suite of potential behavioral responses or combinations of behavioral responses upon exposure to sonar transmissions. Potential behavioral responses include, but are not limited to: avoiding exposure or continued exposure; behavioral disturbance (including distress or disruption of social or foraging activity); habituation to the sound; becoming sensitized to the sound; or not responding to the sound.

Existing studies of behavioral effects of human-made sounds in marine environments remain inconclusive, partly because many of those studies have lacked adequate controls, applied only to certain kinds of exposures (which are often different from the exposures being analyzed in the study), and had limited ability to detect behavioral changes that may be significant to the biology of the animals that were being observed. These studies are further complicated by the wide variety of behavioral responses marine mammals exhibit and the fact that those responses can vary significantly by species, individuals, and the context of an exposure. In some circumstances, some individuals will continue normal behavioral activities in the presence of high levels of human-made noise. In other circumstances, the same individual or other individuals may avoid an acoustic source at much lower received levels (Richardson et al., 1995; Wartzok et al., 2003). These differences within and between individuals appear to result from a complex interaction of experience, motivation, and learning that are difficult to quantify and predict..

The National Marine Fisheries Service (NMFS) and other commentators recommended the use of an alternate methodology to evaluate when sound exposures might result in behavioral effects without corresponding physiological effects. Therefore, the Navy and NMFS have developed the Risk-Function approach to estimate potential behavioral effects from mid frequency active sonar. The behavioral response exposures presented in this chapter were estimated using the risk function methodology described below.

3.16.1 Applying the Risk Function Methodology

To assess the potential effects on marine mammals associated with active sonar used during training activities, the Navy together with NMFS, as a first step, investigated a series of mathematical models and methodologies that estimate the number of times individuals of the different species of marine mammals might be exposed to MFA sonar at different received levels. The Navy effects analyses assumed that the potential consequences of exposure to MFA sonar on individual animals would be a function of the received sound pressure level (decibels re 1 micropascal [dB re 1 μPa]). These analyses assume that MFA sonar poses no risk, that is, does

not constitute harassment to marine mammals if they are exposed to sound pressure levels from the MFA sonar below a certain basement value.

The second step of the assessment procedure requires the Navy and NMFS to identify how marine mammals are likely to respond when they are exposed to active sonar. Marine mammals can experience a variety of responses to sound including sensory impairment (permanent and temporary threshold shifts and acoustic masking), physiological responses (particular stress responses), behavioral responses, social responses that might result in reducing the fitness of individual marine mammals and social responses that would not result in reducing the fitness of individual marine mammals.

Previously, the Navy and NMFS have used acoustic thresholds to identify the number of marine mammals that might experience hearing losses (temporary or permanent) or behavioral harassment upon being exposed to MFA sonar (see Figure 3.9.3, left panel). These acoustic thresholds have been represented by either sound exposure level (related to sound energy, abbreviated as SEL), sound pressure level (SPL), or other metrics such as peak pressure level and acoustic impulse (not considered for sonar in this DEIS/DOEIS). The general approach has been to apply these threshold functions so that a marine mammal is counted as behaviorally harassed or experiencing hearing loss when exposed to received sound levels above a certain threshold and not counted as behaviorally harassed or experiencing hearing loss when exposed to received levels below that threshold. For example, previous Navy EISs, environmental assessments, MMPA take authorization requests, and the MMPA incidental harassment authorization (IHA) for the Navy's 2006 Rim-of-the Pacific (RIMPAC) Major Exercise (FR 71.38710-38712, 2006) used 173 dB re 1 μPa^2-second (sec) as the energy threshold level (i.e., SEL) for Level B behavioral harassment for cetaceans. If the transmitted sonar accumulated energy received by a whale was above 195 dB re 1 μPa^2-sec, then the animal was considered to have experienced a temporary loss in the sensitivity of its hearing. The left panel in Figure 3-7 illustrates a typical step-function or threshold that might also relate a sonar exposure to the probability of a response. As this figure illustrates, past Navy/NMFS acoustic thresholds assumed that every marine mammal above a particular received level (for example, to the right of the red vertical line in the figure) would exhibit identical responses to a sonar exposure. This assumed that the responses of marine mammals would not be affected by differences in acoustic conditions; differences between species and populations: differences in gender, age, reproductive status, or social behavior; or the prior experience of the individuals.

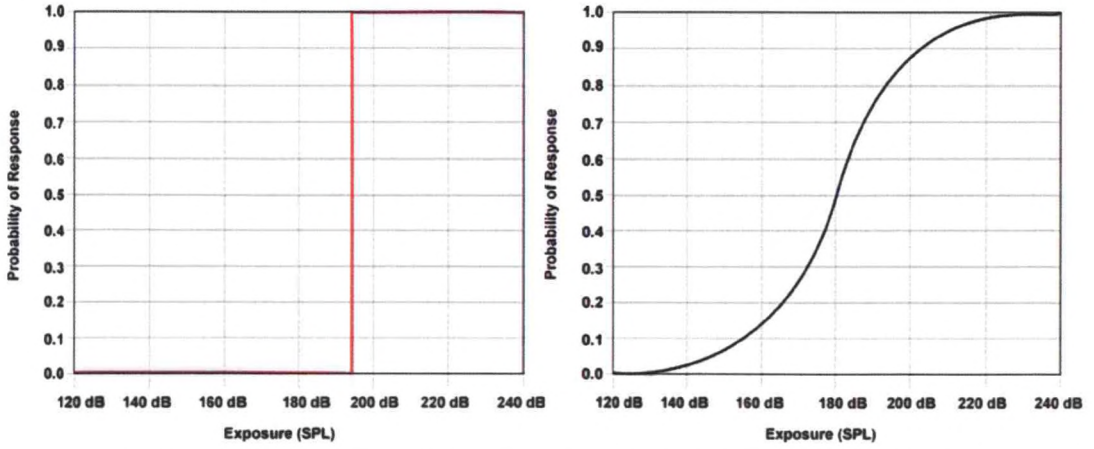


Figure 3-7. Typical Step Function (left) and Typical Risk Contimuum Function (right)

In this figure, for the typical step function (left panel) the probability of a response is depicted on the y-axis and received exposure on the x-axis. The right panel illustrates a typical risk continuum-function using the same axes. SPL is "Sound Pressure Level" in decibels referenced to 1 μPa root mean square (rms).

Both the Navy and NMFS agree that the studies of marine mammals in the wild and in experimental settings do not support these assumptions—different species of marine mammals and different individuals of the same species respond differently to sonar exposure. Additionally, there are specific geographic/bathymetric conditions that dictate the response of marine mammals to sonar that suggest that different populations may respond differently to sonar exposure. Further, studies of animal physiology suggest that gender, age, reproductive status, and social behavior, among other variables, probably affect how marine mammals respond to sonar exposures (Wartzok et al. 2003; Southall et al. 2007).

Over the past several years, the Navy and NMFS have worked on developing an MFA sonar acoustic risk function to replace the acoustic thresholds used in the past to estimate the probability of marine mammals being behaviorally harassed by received levels of MFA sonar. The Navy and NMFS will continue to use acoustic thresholds to estimate temporary or permanent threshold shifts using SEL as the appropriate metric. Unlike acoustic thresholds, acoustic risk continuum functions (which are also called "exposure-response functions," "dose-response functions," or "stress-response functions" in other risk assessment contexts) assume that the probability of a response depends first on the "dose" (in this case, the received level of sound) and that the probability of a response increases as the "dose" increases. It is important to note that the probabilities associated with acoustic risk functions do not represent an individual's probability of responding. Rather, the probabilities identify the proportion of an exposed population that is likely to respond to an exposure.

The right panel in Figure 3-7 illustrates a typical acoustic risk function that might relate an exposure, as received SPL in dB re 1 μPa, to the probability of a response. As the exposure receive level increases in this figure, the probability of a response increases as well but the relationship between an exposure and a response is "linear" only in the center of the curve (that is, unit increases in exposure would produce unit increases in the probability of a response only in the center of a risk function curve). In the "tails" of an acoustic risk function curve, unit increases in exposure produce smaller increases in the probability of a response. Based on observations of various animals, including humans, the relationship represented by an acoustic risk function is a more robust predictor of the probable behavioral responses of marine mammals to sonar and other acoustic sources.

The Navy and NMFS have previously used the acoustic risk function to estimate the probable responses of marine mammals to acoustic exposures for other training and research programs. Examples of previous application include the Navy Final EISs on the SURTASS LFA sonar (DoN 2001); the North Pacific Acoustic Laboratory experiments conducted off the Island of Kauai (Office of Naval Research, 2001), and the Supplemental EIS for SURTASS LFA sonar (DoN 2007a).

The Navy and NMFS used two metrics to estimate the number of marine mammals that could be subject to Level B harassment (behavioral harassment and TTS), during training exercises. The agencies used acoustic risk functions with the metric of received SPL (dB re 1 μPa) to estimate the number of marine mammals that might be at risk for Level B behavioral harassment as a result of being exposed to MFA sonar. The agencies will continue to use acoustic thresholds ("step-functions") with the metric of SEL (dB re 1 μPa^2-s) to estimate the number of marine mammals that might be "taken" through sensory impairment (i.e., Level A – PTS and Level B – TTS) as a result of being exposed to MFA sonar.

Although the Navy has not used acoustic risk functions in previous MFA sonar assessments of the potential effects of MFA sonar on marine mammals, risk functions are not new concepts for risk assessments. Common elements are contained in the process used for developing criteria for air, water, radiation, and ambient noise and for assessing the effects of sources of air, water, and noise pollution. The Environmental Protection Agency (EPA) uses dose-functions to develop water quality criteria and to regulate pesticide applications (U.S. EPA 1998); the Nuclear Regulatory Commission (NRC) uses dose-functions to estimate the consequences of radiation exposures (see NRC 1997 and 10 Code of Federal Regulations [C.F.R] § 20.1201); the Centers for Disease Control and Prevention (CDCP) and the Food and Drug Administration (FDA) use dose-functions as part of their assessment methods (for example, see CDCP 2003, U.S. FDA 2001); and the Occupational Safety and Health Administration (OSHA) uses dose-functions to assess the potential effects of noise and chemicals in occupational environments on the health of people working in those environments (for examples, see FR 61:56746-56856, 1996; FR 71:10099-10385, 2006).

3.16.2 Risk Function Adapted from Feller (1968)

The particular acoustic risk function developed by the Navy and NMFS estimates the probability of behavioral responses that NMFS would classify as harassment, given exposure to specific received levels of MFA sonar. The mathematical function is derived from a solution in Feller (1968) as defined in the SURTASS LFA Sonar Final OEIS/EIS (DoN 2001), and relied on in the Supplemental SURTASS LFA Sonar EIS (DoN 2007a) for the probability of MFA sonar risk for Level B behavioral harassment with input parameters modified by NMFS for MFA sonar for mysticetes, odontocetes, and pinnipeds.

In order to represent a probability of risk, the function should have a value near zero at very low exposures, and a value near one for very high exposures. One class of functions that satisfies this criterion is cumulative probability distributions, a type of cumulative distribution function. In selecting a particular functional expression for risk, several criteria were identified:

- The function must use parameters to focus discussion on areas of uncertainty;
- The function should contain a limited number of parameters;
- The function should be capable of accurately fitting experimental data; and
- The function should be reasonably convenient for algebraic manipulations.

As described in DoN(2001), the mathematical function below is adapted from a solution in Feller (1968).

$$R = \frac{1-\left(\frac{L-B}{K}\right)^{-A}}{1-\left(\frac{L-B}{K}\right)^{-2A}}$$

Where: R = risk (0 – 1.0);

L = Received Level (RL) in dB;

B = basement RL in dB; (120 dB);

K = the RL increment above basement in dB at which there is 50 percent risk;

A = risk transition sharpness parameter (10) (explained in 3.1.5.3).

In order to use this function, the values of the three parameters (B, K, and A) need to be established. The values used in this DEIS/DOEIS analysis are based on three sources of data: TTS experiments conducted at SSC and documented in Finneran, et al. (2001, 2003, and 2005; Finneran and Schlundt 2004); reconstruction of sound fields produced by the USS SHOUP associated with the behavioral responses of killer whales observed in Haro Strait and documented in Department of Commerce NMFS (2005); DoN (2004); and Fromm (2004a, 2004b); and observations of the behavioral response of North Atlantic right whales exposed to alert stimuli containing mid-frequency components documented in Nowacek et al. (2004). The input parameters, as defined by NMFS, are based on very limited data that represent the best available science at this time.

3.16.3 Data Sources Used for Risk Function

There is widespread consensus that cetacean response to MFA sound signals needs to be better defined using controlled experiments. Navy is contributing to an ongoing behavioral response study in the Bahamas that is anticipated to provide some initial information on beaked whales, the species identified as the most sensitive to MFA sonar. NMFS is leading this international effort with scientists from various academic institutions and research organizations to conduct studies on how marine mammals respond to underwater sound exposures.

Until additional data is available, NMFS and the Navy have determined that the following three data sets are most applicable for the direct use in developing risk function parameters for MFA/HFA sonar. These data sets represent the only known data that specifically relate altered behavioral responses to exposure to MFA sound sources.

Data from SSC's Controlled Experiments: Most of the observations of the behavioral responses of toothed whales resulted from a series of controlled experiments, designed as acoustic experiments rather than behavioral experiments, on bottlenose dolphins and beluga whales conducted by researchers at SSC's facility in San Diego, California (Finneran et al. 2001, 2003, 2005; Finneran and Schlundt 2004; Schlundt et al. 2000). In experimental trials with marine mammals trained to perform tasks when prompted, scientists evaluated whether the marine mammals performed these tasks when exposed to mid-frequency tones. Altered behavior during experimental trials usually involved refusal of animals to return to the site of the sound stimulus. This refusal included what appeared to be deliberate attempts to avoid a sound exposure or to avoid the location of the exposure site during subsequent tests (Schlundt et al. 2000, Finneran et al. 2002). Bottlenose dolphins exposed to 1-sec intense tones exhibited short-term changes in behavior above received sound levels of 178 to 193 dB re 1 μPa rms, and beluga whales did so at received levels of 180 to 196 dB and above.

Finneran and Schlundt (2004) examined behavioral observations recorded by the trainers or test coordinators during the Schlundt et al. (2000) and Finneran et al. (2001, 2003, 2005) experiments featuring 1-second (sec) tones. These included observations from 193 exposure sessions (fatiguing stimulus level > 141 dB re 1μPa) conducted by Schlundt et al. (2000) and 21 exposure sessions conducted by Finneran et al. (2001, 2003, 2005). The observations were made during exposures to sound sources at 0.4 kHz, 3 kHz, 10 kHz, 20 kHz, and 75 kHz. The TTS experiments that supported Finneran and Schlundt (2004) are further explained below:

- Schlundt et al. (2000) provided a detailed summary of the behavioral responses of trained marine mammals during TTS tests conducted at SSC San Diego with 1-sec tones. Schlundt et al. (2000) reported eight individual TTS experiments. Fatiguing stimuli durations were 1-sec; exposure frequencies were 0.4 kHz, 3 kHz, 10 kHz, 20 kHz and 75 kHz. The experiments were conducted in San Diego Bay. Because of the variable ambient noise in the bay, low-level broadband masking noise was used to keep hearing thresholds consistent despite fluctuations in the ambient noise. Schlundt et al. (2000)

reported that "behavioral alterations," or deviations from the behaviors the animals being tested had been trained to exhibit, occurred as the animals were exposed to increasing fatiguing stimulus levels.

- Finneran et al. (2001, 2003, 2005) conducted TTS experiments using tones at 3 kHz. The test method was similar to that of Schlundt et al. (2000) except the tests were conducted in a pool with very low ambient noise level (below 50 dB re 1 µPa/hertz [Hz]), and no masking noise was used. Two separate experiments were conducted using 1-sec tones. In the first, fatiguing sound levels were increased from 160 to 201 dB SPL. In the second experiment, fatiguing sound levels between 180 and 200 dB re 1 µPa were randomly presented.

Data from Studies of Baleen (Mysticetes) Whale Responses: The only mysticete data available resulted from a field experiments in which baleen whales (mysticetes) were exposed to a range frequency sound sources from 500 Hz to 4500 Hz (Nowacek et al. 2004). An alert stimulus, with a mid-frequency component, was the only portion of the study used to support the risk function input parameters.

- Nowacek et al. (2004) documented observations of the behavioral response of North Atlantic right whales exposed to alert stimuli containing mid-frequency components. To assess risk factors involved in ship strikes, a multi-sensor acoustic tag was used to measure the responses of whales to passing ships and experimentally tested their responses to controlled sound exposures, which included recordings of ship noise, the social sounds of conspecifics and a signal designed to alert the whales. The alert signal was 18-minutes of exposure consisting of three 2-minute signals played sequentially three times over. The three signals had a 60 percent duty cycle and consisted of: (1) alternating 1-sec pure tones at 500 Hz and 850 Hz; (2) a 2-sec logarithmic down-sweep from 4,500 Hz to 500 Hz; and (3) a pair of low (1,500 Hz)-high (2,000 Hz) sine wave tones amplitude modulated at 120 Hz and each 1-sec long. The purposes of the alert signal were (a) to provoke an action from the whales via the auditory system with disharmonic signals that cover the whales estimated hearing range; (b) to maximize the signal to noise ratio (obtain the largest difference between background noise) and c) to provide localization cues for the whale. Five out of six whales reacted to the signal designed to elicit such behavior. Maximum received levels ranged from 133 to 148 dB re 1µPa.

Observations of Killer Whales in Haro Strait in the Wild: In May 2003, killer whales (*Orcinus orca*) were observed exhibiting behavioral responses while the USS SHOUP was engaged in MFA sonar operations in the Haro Strait in the vicinity of Puget Sound, Washington. Although these observations were made in an uncontrolled environment, the sound field that may have been associated with the sonar operations had to be estimated, and the behavioral observations were reported for groups of whales, not individual whales, the observations associated with the USS SHOUP provide the only data set available of the behavioral responses of wild, non-captive animal upon exposure to the AN/SQS-53 MFA sonar.

- NMFS (2005), DoN (2004), and Fromm (2004a, 2004b) documented reconstruction of sound fields produced by the USS SHOUP associated with the behavioral response of killer whales observed in Haro Strait. Observations from this reconstruction included an approximate closest approach time which was correlated to a reconstructed estimate of received level at an approximate whale location (which ranged from 150 to 180 dB), with a mean value of 169.3 dB.

3.16.4 Limitations of the Risk Function Data Sources

There are significant limitations and challenges to any risk function derived to estimate the probability of marine mammal behavioral responses; these are largely attributable to sparse data. Ultimately there should be multiple functions for different marine mammal taxonomic groups, but the current data are insufficient to support them. The goal is unquestionably that risk functions be based on empirical measurement.

The risk function presented here is based on three data sets that NMFS and Navy have determined are the best available science at this time. The Navy and NMFS acknowledge each of these data sets has limitations. However, this risk function, if informed by the limited available data relevant to the MFA sonar application, has the advantages of simplicity and the fact that there is precedent for its application and foundation in marine mammal research.

While NMFS considers all data sets as being weighted equally in the development of the risk function, the Navy believes the SSC San Diego data is the most rigorous and applicable for the following reasons:

- The data represents the only source of information where the researchers had complete control over and ability to quantify the noise exposure conditions.
- The altered behaviors were identifiable due to long term observations of the animals.
- The fatiguing noise consisted of tonal exposures with limited frequencies contained in the MFA sonar bandwidth.

However, the Navy and NMFS do agree that the following are limitations associated with the three data sets used as the basis of the risk function:

- The three data sets represent the responses of only four species: trained bottlenose dolphins and beluga whales, North Atlantic right whales in the wild and killer whales in the wild.
- None of the three data sets represent experiments designed for behavioral observations of animals exposed to MFA sonar.
- The behavioral responses of marine mammals that were observed in the wild (observations of killer whales in Haro Strait) are based on an estimated received level of sound exposure; they do not take into consideration (due to minimal or no supporting data):
  - Potential relationships between acoustic exposures and specific behavioral activities (e.g., feeding, reproduction, changes in diving behavior, etc.), variables such as bathymetry, or acoustic waveguides; or
  - Differences in individuals, populations, or species, or the prior experiences, reproductive state, hearing sensitivity, or age of the marine mammal.

<u>SSC San Diego Trained Bottlenose Dolphins and Beluga Data Set:</u>

- The animals were trained animals in captivity; therefore, they may be more or less sensitive than cetaceans found in the wild (Domjan, 1998).
- The tests were designed to measure TTS, not behavior.
- Because the tests were designed to measure TTS, the animals were exposed to much higher levels of sound than the baseline risk function (only two of the total 193 observations were at levels below 160 dB re 1 μPa^2-s).

- The animals were not exposed in the open ocean but in a shallow bay or pool.

North Atlantic Right Whales in the Wild Data Set:

- The observations of behavioral response were from exposure to alert stimuli that contained mid-frequency components but was not similar to a MFA sonar ping. The alert signal was 18 minutes of exposure consisting of three 2-minute signals played sequentially three times over. The three signals had a 60 percent duty cycle and consisted of: (1) alternating 1-sec pure tones at 500 Hz and 850 Hz; (2) a 2-sec logarithmic down-sweep from 4,500 Hz to 500 Hz; and (3) a pair of low (1,500 Hz)-high (2,000 Hz) sine wave tones amplitude modulated at 120 Hz and each 1-sec long. This 18-minute alert stimuli is in contrast to the average 1-sec ping every 30 sec in a comparatively very narrow frequency band used by military sonar.
- The purpose of the alert signal was, in part, to provoke an action from the whales through an auditory stimulus.

Killer Whales in the Wild Data Set:

- The observations of behavioral harassment were complicated by the fact that there were other sources of harassment in the vicinity (other vessels and their interaction with the animals during the observation).
- The observations were anecdotal and inconsistent. There were no controls during the observation period, with no way to assess the relative magnitude of the any observed response as opposed to baseline conditions.

3.16.5 Input Parameters for the Risk Function

The values of B, K, and A need to be specified in order to utilize the risk function defined in Section 3.9.7.4.2. The risk continuum function approximates the dose-response function in a manner analogous to pharmacological risk assessment (DoN 2001, Appendix A). In this case, the risk function is combined with the distribution of sound exposure levels to estimate aggregate impact on an exposed population.

3.16.5.1 Basement Value for Risk—The B Parameter

The B parameter defines the basement value for risk, below which the risk is so low that calculations are impractical. This 120 dB level is taken as the estimate received level (RL) below which the risk of significant change in a biologically important behavior approaches zero for the MFA sonar risk assessment. This level is based on a broad overview of the levels at which multiple species have been reported responding to a variety of sound sources, both mid-frequency and other, was recommended by the scientists, and has been used in other publications. The Navy recognizes that for actual risk of changes in behavior to be zero, the signal-to-noise ratio of the animal must also be zero. However, the present convention of ending the risk calculation at 120 dB for MFA sonar has a negligible impact on the subsequent calculations, because the risk function does not attain appreciable values at received levels that low.

3.16.5.2 The K Parameter

NMFS and the Navy used the mean of the following values to define the midpoint of the function: (1) the mean of the lowest received levels (185.3 dB) at which individuals responded with altered behavior to 3 kHz tones in the SSC data set; (2) the estimated mean received level value of 169.3 dB produced by the reconstruction of the USS SHOUP incident in which killer whales exposed to MFA sonar (range modeled possible received levels: 150 to 180 dB); and (3) the mean of the 5 maximum received levels at which Nowacek et al. (2004) observed significantly altered responses of right whales to the alert stimuli than to the control (no input

signal) is 139.2 dB SPL. The arithmetic mean of these three mean values is 165 dB SPL. The value of K is the difference between the value of B (120 dB SPL) and the 50 percent value of 165 dB SPL; therefore, K=45.

3.16.5.3 Risk Transition—The A Parameter

The A parameter controls how rapidly risk transitions from low to high values with increasing receive level. As A increases, the slope of the risk function increases. For very large values of A, the risk function can approximate a threshold response or step function. NMFS has recommended that Navy use A=10 as the value for odontocetes, and pinnipeds (Figure 3.1.5.3-1) (NMFS 2008). This is the same value of A that was used for the SURTASS LFA sonar analysis. As stated in the SURTASS LFA Sonar Final OEIS/EIS (DoN 2001), the value of A=10 produces a curve that has a more gradual transition than the curves developed by the analyses of migratory gray whale studies (Malme et al., 1984). The choice of a more gradual slope than the empirical data was consistent with other decisions for the SURTASS LFA Sonar Final OEIS/EIS to make conservative assumptions when extrapolating from other data sets (see Subchapter 1.43 and Appendix D of the SURTASS LFA Sonar EIS [NMFS 2008]).

Based on NMFS' direction, the Navy will use a value of A=8 for mysticetes to allow for greater consideration of potential harassment at the lower received levels based on Nowacek et al., 2004 (Figure 3.1.5.3-2) (NMFS 2008).

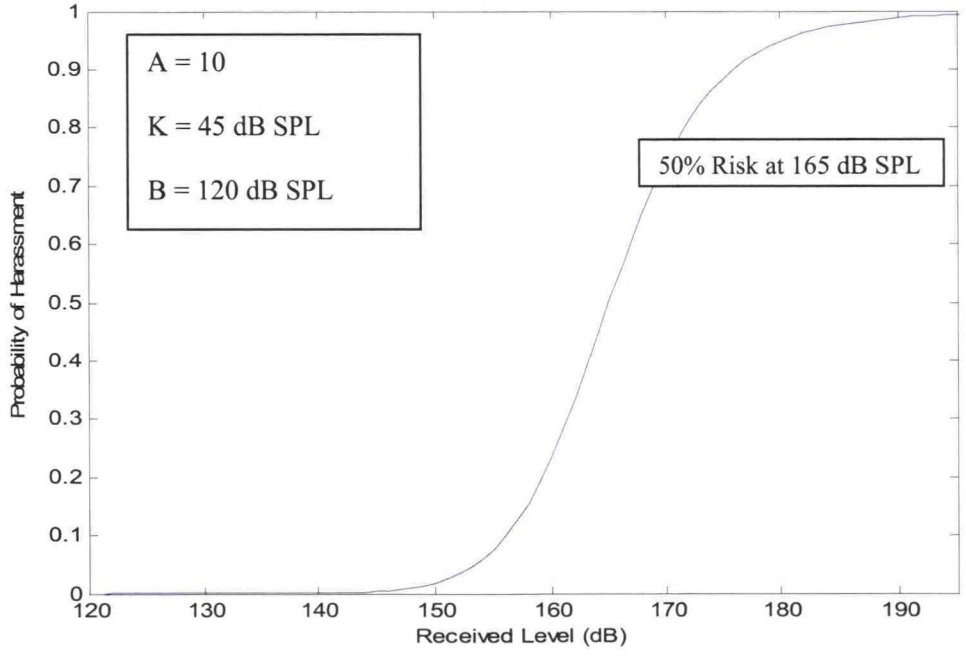


Figure 3-8. Risk Function Curve for Odontocetes (Toothed Whales) and Pinnipeds

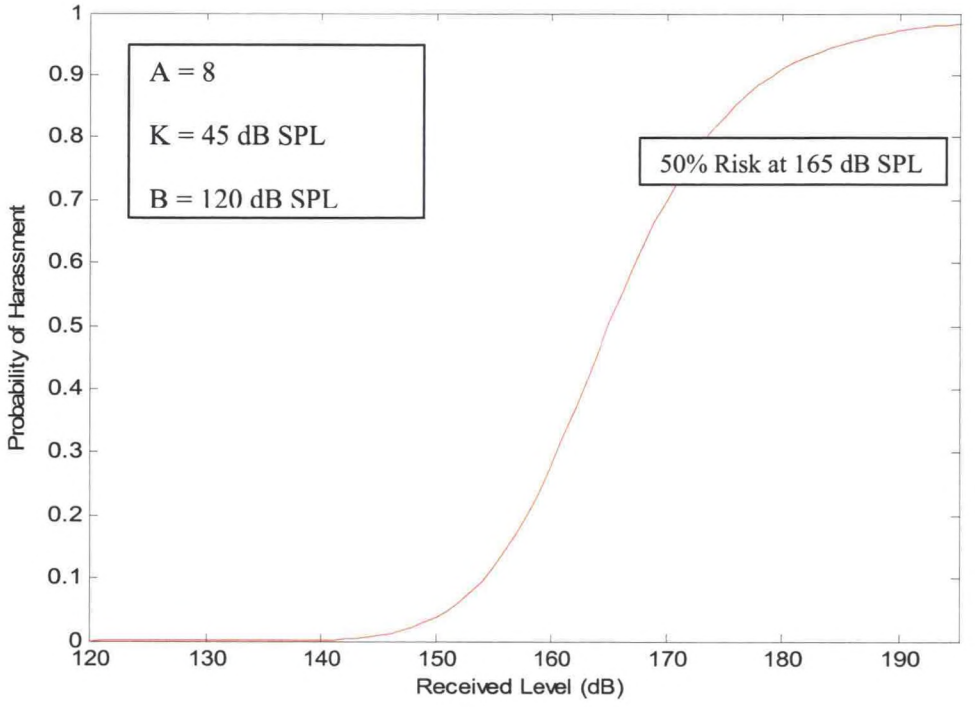


Figure 3-9. Risk Function Curve for Mysticetes (Baleen Whales)

3.16.6 Application of the Risk Function and Current Regulatory Scheme

The risk function is used to estimate the percentage of an exposed population that is likely to exhibit behaviors that would qualify as harassment (as that term is defined applicable to military readiness activities, such as the Navy's testing and training with mid- and high-frequency active sonar) at a given received level of sound. For example, at 165 dB SPL (dB re: 1µPa rms), the risk (or probability) of harassment is defined according to this function as 50 percent, and Navy/NMFS applies that by estimating that 50 percent of the individuals exposed at that received level are likely to respond by exhibiting behavior that NMFS would classify as behavioral harassment. The risk function is not applied to individual animals, only to exposed populations.

The data used to produce the risk function were compiled from four species that had been exposed to sound sources in a variety of different circumstances. As a result, the risk function represents a general relationship between acoustic exposures and behavioral responses that is then applied to specific circumstances. That is, the risk function represents a relationship that is deemed to be generally true, based on the limited, best-available science, but may not be true in specific circumstances. In particular, the risk function, as currently derived, treats the received level as the only variable that is relevant to a marine mammal's behavioral response. However, we know that many other variables—the marine mammal's gender, age, and prior experience; the activity it is engaged in during an exposure event, its distance from a sound source, the number of sound sources, and whether the sound sources are approaching or moving away from the animal—can be critically important in determining whether and how a marine mammal will respond to a sound source (Southall et al. 2007). The data that are currently available do not allow for incorporation of these other variables in the current risk functions; however, the risk function represents the best use of the data that are available.

As more specific and applicable data become available, NMFS can use these data to modify the outputs generated by the risk function to make them more realistic (and ultimately, data may exist to justify the use of additional, alternate, or multi-variate functions). As mentioned above, it is known that the distance from the sound source and whether it is perceived as approaching or moving away can affect the way an animal responds to a sound (Wartzok et al. 2003). Though there are data showing marine mammal responses to sound sources at that *received level*, NMFS does not currently have any data that describe the response of marine mammals to sounds at that *distance* (or to other contextual aspects of the exposure, such as the presence of higher frequency harmonics), much less data that compare responses to similar sound levels at varying distances. However, if data were to become available that suggested animals were less likely to respond (in a manner NMFS would classify as harassment) to certain levels beyond certain distances, or that they were more likely to respond at certain closer distances, Navy will re-evaluate the risk function to try to incorporate any additional variables into the "take" estimates.

Level B (behavioral) harassment occurs at the level of the individual(s) and does not assume any resulting population-level consequences, though there are known avenues through which behavioral disturbance of individuals can result in population-level effects. An estimate of the number of Level B harassment takes, alone, is not enough information on which to base an impact determination. In addition to considering estimates of the number of marine mammals that might be "taken" through harassment, NMFS must consider other factors, such as the nature of any responses (their intensity, duration, etc.), the context of any responses (critical reproductive time or location, migration, etc.), or any of the other variables mentioned in the first paragraph (if known), as well as the number and nature of estimated Level A takes, the number of estimated mortalities, and effects on habitat. For example, in the case of sonar usage in the SOCAL Range Complex, a portion of the animals that are likely to be "taken" through behavioral harassment are expected to be exposed at relatively low received levels (120-140 dB SPL) where the significance of those responses would be reduced because of the distance (25-65 nm) from a sound source. Alternatively, only a relatively very small portion (<5%) of the animals that are expected to be "taken" through behavioral harassment are expected to occur when animals are exposed to higher received levels, such as the onset of TTS (195 dB re 1 μPa^2-s) or higher. Since the modeling does not take into account the reduction of effects resulting from the Navy's standard mitigation, approximately 25% of all exposures are modeled as having occurred within the 1,000-yard mitigation safety zone where procedures are in place to reduce the received level of animals within this zone. Generally speaking, Navy and NMFS anticipate more severe effects from takes resulting from exposure to higher received levels (though this is in no way a strictly linear relationship throughout species, individuals, or circumstances) and less severe effects from takes resulting from exposure to lower received levels.

It is worth noting that Navy and NMFS would expect an animal exposed to the levels at the bottom of the risk function to exhibit behavioral responses that are less likely to adversely affect the longevity, survival, or reproductive success of the animals that might be exposed, based on received level, and the fact that the exposures will occur in the absence of some of the other contextual variables that would likely be associated with increased severity of effects, such as the proximity of the sound source(s) or the proximity of other vessels, aircraft, submarines, etc. maneuvering in the vicinity of the exercise. NMFS will consider all available information (other variables, etc.), but all else being equal, takes that result from exposure to lower received levels and at greater distances from the exercises would be less likely to contribute to population level effects.

3.16.7 Navy Protocols For Acoustic Modeling Analysis of Marine Mammal Exposures

For this DEIS/DOEIS, the acoustic modeling results include additional analysis to account for the model's overestimation of potential effects. Specifically, the model overestimated effects because:

- Acoustic footprints for sonar sources near land are not reduced to account for the land mass where marine mammals would not occur.
- Acoustic footprints for sonar sources were added independently and, therefore, did not account for overlap they would have with other sonar systems used during the same active sonar activity. As a consequence, the area of the total acoustic footprint was larger than the actual acoustic footprint when multiple ships are operating together.
- Acoustic exposures do not reflect implementation of mitigation measures, such as reducing sonar source levels when marine mammals are present.
- Marine mammal densities were averaged across specific active sonar activity areas and, therefore, are evenly distributed without consideration for animal grouping or patchiness.
- Acoustic modeling did not account for limitations of the NMFS-defined refresh rate of 24 hours. This time period represents the amount of time in which individual marine mammals can be harasses no more than once.

Table 3-2 provides a summary of the modeling protocols used in the analysis for this DEIS/OEIS.

Table 3-2. Navy Protocols for Quantification of Marine Mammal Exposures

Historical Data	Sonar Positional Reporting System (SPORTS)	Annual active sonar usage data will be obtained from the SPORTS database to determine the number of active sonar hours and the geographic location of those hours for modeling purposes.
Acoustic Parameters	AN/SQS-53 and AN/SQS-56	Model the AN/SQS-53 and the AN/SQS-56 active sonar sources separately to account for the differences in source level, frequency, and exposure effects.
	Submarine Sonar	Submarine active sonar use will be included in effects analysis calculations using the SPORTS database.
Post Modeling Analysis	Land Shadow	For sound sources within the acoustic footprint of land, subtract the land area from the marine mammal exposure calculation.
	Multiple Ships	Correction factors will be used to address overestimates of exposures to marine mammals resulting from multiple counting when there are more than one ship operating in the same vicinity.
	Multiple Exposures	The following refresh rates for SOCAL Range Complex training events will be included to account for multiple exposures: • Unit-level Training, Coordinated Events, and Maintenance – 4 hours • Integrated Anti-submarine Warfare (ASW) Course- – 16 hours • Major Exercises / Major Range Events– 12 hours • Sustainment Training Exercises – 12 hours.

3.17 OTHER EFFECTS CONSIDERED

3.18 STRESS

A possible stressor for marine mammals exposed to sound, including mid-frequency active sonar, is the effect on health and physiological stress (Review by Fair and Becker 2000). A stimulus may cause a number of behavioral and physiological responses such as an elevated heart rate, increases in endocrine and neurological function, and decreased immune function, particularly if the animal perceives the stimulus as life threatening (Seyle 1950; Moberg 2000; Sapolsky *et al.* 2005). The primary response to the stressor is to move away to avoid continued exposure. Next, the animal's physiological response to a stressor is to engage the autonomic nervous system with the classic "fight or flight" response. This includes changes in the cardiovascular system (increased heart rate), the gastrointestinal system (decrease digestion), the exocrine glands (increased hormone output), and the adrenal glands (increased nor-epinephrine). These physiological and hormonal responses are short lived and may not have significant long-term effects on an animal's health or fitness. Generally these short term responses are not detrimental to the animal except when the health of the animal is already compromised by disease, starvation or parasites; or the animal is chronically exposed to a stressor.

Exposure to chronic or high intensity sound sources can cause physiological stress. Acoustic exposures and physiological responses have been shown to cause stress responses (elevated respiration and increased heart rates) in humans (Jansen 1998). Jones (1998) reported on reductions in human performance when faced with acute, repetitive exposures to acoustic disturbance. Trimper et al. (1998) reported on the physiological stress responses of osprey to low-level aircraft noise. Krausman et al. (2004) reported on the auditory (TTS) and physiology stress responses of Sonoran pronghorn antelope to military overflights. Smith et al. (2004a, 2004b) recorded sound-induced physiological stress responses in a hearing-specialist fish that was associated with TTS. Welch and Welch (1970) reported physiological and behavioral stress responses that accompanied damage to the inner ears of fish and several mammals.

Most of these responses to sound sources or other stimuli have been studied extensively in terrestrial animals but are much more difficult to determine in marine mammals. Increases in heart rate are common reaction to acoustic disturbance in marine mammals (Miksis *et al.* 2001) as are small increases in the hormones norepinephrine, epinephrine, and dopamine (Romano *et al.* 2002; 2004). Increases in cortical steroids are more difficult to determine because blood collection procedures will also cause stress (Romano *et al.* 2002; 2004). A recent study, Chase Encirclement Stress Studies (CHESS), was conducted by NMFS on chronic stress effects in small odontocetes affected by the eastern tropical Pacific (ETP) tuna fishery (Forney et al. 2002). Analysis was conducted on blood constituents, immune function, reproductive parameters, heart rate and body temperature of small odontocetes that had been pursued and encircled by tuna fishing boats. Some effects were noted, including lower pregnancy rates, increases in norepinephrine, dopamine, ACTH and cortisol levels, heart lesions and an increase in fin and surface temperature when chased for over 75 minutes but with no change in core body temperature (Forney et al. 2002). These stress effects in small cetaceans that were actively pursued (sometimes for over 75 minutes) were relatively small and difficult to discern. It is unlikely that marine mammals exposed to mid-frequency active sonar would be exposed at long as the cetaceans in the CHESS study and would not be pursued by the Navy ships, therefore stress effects would be minimal from the short term exposure to sonar.

3.18.1 Acoustically Mediated Bubble Growth

One suggested cause of injury to marine mammals is by rectified diffusion (Crum and Mao 1996) the process of increasing the size of a bubble by exposing it to a sound field. This process is

facilitated if the environment in which the ensonified bubbles exist is supersaturated with a gas, such as nitrogen which makes up approximately 78 percent of air (remainder of air is about 21 percent oxygen with some carbon dioxide). Repetitive diving by marine mammals can cause the blood and some tissues to accumulate gas to a greater degree than is supported by the surrounding environmental pressure (Ridgway and Howard 1979). Deeper and longer dives of some marine mammals (for example, beaked whales) are theoretically predicted to induce greater super saturation (Houser et al. 2001). Conversely, studies have shown that marine mammal lung structure (both pinnipeds and cetaceans) facilitates collapse of the lungs at depths deeper than approximately 162 ft (Kooyman et al. 1970). Collapse of the lungs would force air in to the non-air exchanging areas of the lungs (in to the bronchioles away from the alveoli) thus significantly decreasing nitrogen diffusion in to the body. Deep diving pinnipeds such as the northern elephant and Weddell seals (*Leptonychotes weddellii*) typically exhale before long deep dives, further reducing air volume in the lungs (Kooyman et al. 1970). If rectified diffusion were possible in marine mammals exposed to high-level sound, conditions of tissue super saturation could theoretically speed the rate and increase the size of bubble growth. Subsequent effects due to tissue trauma and emboli would presumably mirror those observed in humans suffering from decompression sickness.

It is unlikely that the short duration of sonar pings would be long enough to drive bubble growth to any substantial size, if such a phenomenon occurs. However, an alternative but related hypothesis has also been suggested. Stable bubbles could be destabilized by high-level sound exposures such that bubble growth then occurs through static diffusion of gas out of the tissues. In such a scenario the marine mammal would need to be in a gas-supersaturated state for a long enough period of time and exposed to a continuous sound source for bubbles to become of a problematic size.

3.18.2 DecompressionSickness

Another hypothesis suggests that rapid ascent to the surface following exposure to a startling sound might produce tissue gas saturation sufficient for the evolution of nitrogen bubbles (Jepson et al. 2003). In this scenario, the rate of ascent would need to be sufficiently rapid to compromise behavioral or physiological protections against nitrogen bubble formation. Cox et al. (2006), with experts in the field of marine mammal behavior, diving, physiology, respiration physiology, pathology, anatomy, and bio-acoustics considered this to be a plausible hypothesis but requires further investigation. Conversely Fahlman et al. (2006) suggested that diving bradycardia (reduction in heart rate and circulation to the tissues), lung collapse and slow ascent rates would reduce nitrogen uptake and thus reduce the risk of decompression sickness by 50 percent in models of marine mammals. Recent information on the diving profiles of Cuvier's and Blainville's beaked whales in Hawaii (Baird et al. 2006) and in the Ligurian Sea in Italy (Tyack et al. 2006b) showed that while these species do dive deeply (regularly exceed depths of 2,624 ft) and for long periods (48-68 minutes), they have significantly slower ascent rates than descent rates. This fits well with Fahlman et al. (2006) model of deep and long duration divers that would have slower ascent rates to reduce nitrogen saturation and reduce the risk of decompression sickness. Therefore, if nitrogen saturation remains low, then a rapid ascent in response to sonar should not cause decompression sickness. Currently it is not known if beaked whales do rapidly ascend in response to sonar or other disturbances. It may be that deep diving animals would be better protected diving to depth to avoid predators, such as killer whales, rather than ascending to the surface where they may be more susceptible to predators.

Although theoretical predictions suggest the possibility for acoustically mediated bubble growth, there is considerable disagreement among scientists as to its likelihood (Piantadosi and Thalmann 2004; Evans and Miller 2003). To date, ELs predicted to cause in vivo bubble formation within diving cetaceans have not been evaluated (NOAA 2002b). Further, although it has been argued

that traumas from recent beaked whale strandings are consistent with gas emboli and bubble-induced tissue separations (Jepson et al. 2003), there is no conclusive evidence of this and complicating factors associated with introduction of gas in to the venous system during necropsy. Because evidence supporting it is debatable, no marine mammals addressed in this EIS/OEIS are given special treatment due to the possibility for acoustically mediated bubble growth. Beaked whales are, however, assessed differently from other species to account for factors that may have contributed to prior beaked whale strandings as set out in the previous section.

3.18.3 Resonance

Another suggested cause of injury in marine mammals is air cavity resonance due to sonar exposure. Resonance is a phenomenon that exists when an object is vibrated at a frequency near its natural frequency of vibration—the particular frequency at which the object vibrates most readily. The size and geometry of an air cavity determine the frequency at which the cavity will resonate. Displacement of the cavity boundaries during resonance has been suggested as a cause of injury. Large displacements have the potential to tear tissues that surround the air space (for example, lung tissue).

Understanding resonant frequencies and the susceptibility of marine mammal air cavities to resonance is important in determining whether certain sonars have the potential to affect different cavities in different species. In 2002, NMFS convened a panel of government and private scientists to address this issue (NOAA 2002b). They modeled and evaluated the likelihood that Navy mid-frequency active sonar caused resonance effects in beaked whales that eventually led to their stranding (DOC and DON 2001). The conclusions of that group were that resonance in air-filled structures the frequencies at which resonance were predicted to occur were below the frequencies used by the sonar systems employed. Furthermore, air cavity vibrations due to the resonance effect were not considered to be of sufficient amplitude to cause tissue damage.

3.18.4 Likelihood of Prolonged Exposure

The proposed ASW activities within the SOCAL Range Complex would not result in prolonged exposure because the vessels are constantly moving, and the flow of the activity in the SOCAL Range Complex when ASW training occurs reduces the potential for prolonged exposure. The implementation of the mitigation measures described in Section 5 would further reduce the likelihood of any prolonged exposure.

3.18.5 Likelihood of Masking

Natural and artificial sounds can disrupt behavior by masking, or interfering with an animal's ability to hear other sounds. Masking occurs when the receipt of a sound is interfered with by a second sound at similar frequencies and at similar or higher levels. If the second sound were artificial, it could be potentially harassing if it disrupted hearing-related behavior such as communications or echolocation. It is important to distinguish TTS and PTS, which persist after the sound exposure, from masking, which occurs during the sound exposure.

Historically, principal masking concerns have been with prevailing background sound levels from natural and manmade sources (for example, Richardson et al. 1995). Dominant examples of the latter are the accumulated sound from merchant ships and sound of seismic surveys. Both cover a wide frequency band and are long in duration.

The proposed SOCAL Range Complex ASW areas are away from harbors but may include heavily traveled shipping lanes, although shipping lanes are a small portion of the overall range complex. The loudest mid-frequency underwater sounds in the Proposed Action area are those produced by hull-mounted mid-frequency active tactical sonar. The sonar signals are likely within the audible range of most cetaceans, but are very limited in the temporal and frequency

domains. In particular, the pulse lengths are short, the duty cycle low, the total number of hours of operation per year small, and these hull-mounted mid-frequency active tactical sonars transmit within a narrow band of frequencies (typically less than one-third octave).

For the reasons outlined above, the chance of sonar operations causing masking effects is considered negligible.

3.18.6 Long-Term Effects

Navy activities are conducted in the same general areas throughout the SOCAL Range Complex, so marine mammal populations could be exposed to repeated activities over time. However, as described earlier, short-term non-injurious sound exposure levels predicted to cause TTS or temporary behavioral disruptions qualify as Level B harassment. Application of this criterion assumes an effect even though it is highly unlikely that all behavioral disruptions or instances of TTS will result in long term significant impacts.

Long-term monitoring programs for the SOCAL Range Complex are being developed by the Navy to assess population trends and responses of marine mammals to Navy activities. Short-term monitoring programs for exercises (e.g., undersea warfare exercise (USWEX)) are being developed to assess mitigation measures and responses of marine mammals to Navy activities.

3.19 Application of Exposure Thresholds to Other Species

Mysticetes

Information on auditory function in mysticetes is extremely lacking. Sensitivity to low-frequency sound by baleen whales has been inferred from observed vocalization frequencies, observed reactions to playback of sounds, and anatomical analyses of the auditory system. Baleen whales are estimated to hear from 15 Hz to 20 kHz, with good sensitivity from 20 Hz to 2 kHz (Ketten 1998). Filter-bank models of the humpback whale's ear have been developed from anatomical features of the humpback's ear and optimization techniques (Houser et al. 2001). The results suggest that humpbacks are sensitive to frequencies between 40 Hz and 16 kHz, but best sensitivity is likely to occur between 100 Hz and 8 kHz. However, absolute sensitivity has not been modeled for any baleen whale species. Furthermore, there is no indication of what sorts of sound exposure produce threshold shifts in these animals.

The criteria and thresholds for PTS and TTS developed for odontocetes for this activity are also used for mysticetes. This generalization is based on the assumption that the empirical data at hand are representative of both groups until data collection on mysticete species shows otherwise. For the frequencies of interest for this action, there is no evidence that the total amount of energy required to induce onset-TTS and onset-PTS in mysticetes is different than that required for odontocetes.

Beaked Whales

Recent beaked whale strandings have prompted inquiry into the relationship between high-amplitude continuous-type sound and the cause of those strandings. For example, in the stranding in the Bahamas in 2000, the Navy mid-frequency sonar was identified as the only contributory cause that could have lead to the stranding. The Bahamas exercise entailed multiple ships using mid-frequency sonar during transit of a long constricted channel. The Navy participated in an extensive investigation of the stranding with the NMFS. The "Joint Interim Report, Bahamas Marine Mammal Stranding Event of 15-16 March 2000" concluded that the variables to be considered in managing future risk from tactical mid-range sonar were "sound propagation characteristics (in this case a surface duct), unusual underwater bathymetry, intensive use of multiple sonar units, a constricted channel with limited egress avenues, and the presence of

beaked whales that appear to be sensitive to the frequencies produced by these sonars." (DOC and DON 2001).

The Navy analyzed the known range of operational, biological, and environmental factors involved in the Bahamas stranding and focused on the interplay of these factors to reduce risks to beaked whales from ASW training operations. Mitigation measures based on the Bahamas investigation are presented in Chapter 5. The confluence of these factors do not occur in the SOCAL Range Complex. Although beaked whales are visually and acoustically detected in areas where sonar use routinely takes place, there has not been a stranding of beaked whales in the SOCAL Range Complex associated with the 30-year use history of the present sonar systems.

This history would suggest that the simple exposure of beaked whales to sonar is not enough to cause beaked whales to strand. Brownell et al (2004), have suggested that the high number of beaked whale strandings in Japan between 1980 and 2004 may be related to U.S. Navy sonar use in those waters given the presence of U.S. Naval Bases and exercises off Japan. The Center for Naval Analysis compiled the history of naval exercises taking place off Japan and found there to be no correlation in time for any of the stranding events presented in Brownell et al (2004). Like the situation in California, there are clearly beaked whales present in the waters off Japan (as evidenced by the strandings) however, there is no correlation in time to strandings and sonar use. Sonar did not causing the strandings provided by Brownell et al. (2004) and more importantly, this suggests sonar use in the presence of beaked whales over two decades has not resulted in strandings related to sonar use.

As suggested by the known presence of beaked whales in waters sonar use has historically taken place, it is likely that beaked whales have been occasionally exposed to sonar during the last 30 years of sonar use in Southern California and yet there is no indication of any adverse impact on beaked whales from exposure to sonar in Californian waters. Therefore, the continued use of sonar in the SOCAL Range Complex is not likely to result in effects to beaked whales.

3.19.1 Explosive Source Criteria

The criterion for mortality for marine mammals used in the CHURCHILL FEIS (DON, 2001) is "onset of severe lung injury." This is conservative in that it corresponds to a 1 percent chance of mortal injury, and yet any animal experiencing onset severe lung injury is counted as a lethal exposure.

- The threshold is stated in terms of the Goertner (1982) modified positive impulse with value "indexed to 31 psi-ms.'" Since the Goertner approach depends on propagation, source/animal depths, and animal mass in a complex way, the actual impulse value corresponding to the 31-psi-ms index is a complicated calculation. Again, to be conservative, CHURCHILL used the mass of a calf dolphin (at 12.2 kg), so that the threshold index is 30.5 psi-ms (Table 3.3).

Two criteria are used for injury: onset of slight lung hemorrhage and 50 percent eardrum rupture (tympanic membrane [TM] rupture). These criteria are considered indicative of the onset of injury (Table 3.3).

- The threshold for onset of slight lung injury is calculated for a small animal (a dolphin calf weighing 27 lb), and is given in terms of the "Goertner modified positive impulse," indexed to 13 psi-ms in the (DON, 2001a). This threshold is conservative since the positive impulse needed to cause injury is proportional to animal mass, and therefore, larger animals require a higher impulse to cause the onset of injury.

- The threshold for TM rupture corresponds to a 50 percent rate of rupture (i.e., 50 percent of animals exposed to the level are expected to suffer TM rupture); this is stated in terms of an EL value of 205 dB re 1 μPa^2-s. The criterion reflects the fact that TM rupture is not necessarily a

serious or life-threatening injury, but is a useful index of possible injury that is well correlated with measures of permanent hearing impairment (e.g., Ketten, 1998 indicates a 30 percent incidence of permanent threshold shift [PTS] at the same threshold).

Two criteria are considered for non-injurious harassment temporary threshold shift (TTS), which is a temporary, recoverable, loss of hearing sensitivity (NMFS 2001; DON 2001a).

- The first criterion for TTS is 182 dB re 1 μPa^2-s maximum EL level in any 1/3-octave band at frequencies >100 hertz (Hz).

- A second criterion for estimating TTS threshold has also been developed. A threshold of 12 pounds per square inch (psi) peak pressure was developed for 10,000 pound charges as part of the CHURCHILL Final EIS (DON 2001a, [FR70/160, 19 Aug 05; FR 71/226, 24 Nov 06]). It was introduced to provide a more conservative safety zone for TTS when the explosive or the animal approaches the sea surface (for which case the explosive energy is reduced but the peak pressure is not). Navy policy is to use a 23 psi criterion for explosive charges less than 2,000 lb and the 12 psi criterion for explosive charges larger than 2,000 lb. This is below the level of onset of TTS for an odontocete (Finneran *et al.* 2002). All explosives modeled for the SOCAL Range Complex EIS/OEIS are less than 1,500 lbs.

Table 3-3. Effects Analysis Criteria for Underwater Detonations for Explosives < 2,000 lb (DON 2001, NMFS 2005h, NMFS 2006a).

	Criterion	Metric	Threshold	Comments	Source
Mortality & Injury	**Mortality** Onset of extensive lung hemorrhage	**Shock Wave** Goertner modified positive impulse	30.5 psi-msec	All marine mammals (dolphin calf)	Goertner 1982
	Slight Injury Onset of slight lung hemorrhage	**Shock Wave** Goertner modified positive impulse	13.0 psi-msec	All marine mammals (dolphin calf)	Goertner 1982
	Slight Injury 50% TM Rupture	**Shock Wave** Energy Flux Density (EFD) for *any single exposure*	205 dB re:1μPa^2-sec	All marine mammals	DoN 2001
Harassment	**Temporary Auditory Effects** TTS	**Noise Exposure** greatest EFD in any 1/3-octave band *over all exposures*	182 dB re:1μPa^2-sec	For odontocetes greatest EFD for frequencies ≥100 Hz and for mysticetes ≥10 Hz	NMFS 2005, NMFS 2006a
	Temporary Auditory Effects TTS	**Noise Exposure** Peak Pressure for *any single exposure*	23 psi-msec	All marine mammals	DoN 2001
	Behavioral Modification	**Noise Exposure** greatest EFD in any 1/3-octave band *over all exposures*	177 dB re:1μPa^2-sec	For odontocetes greatest EFD for frequencies ≥100 Hz and for mysticetes ≥10 Hz	NMFS

Notes:

Goertner, J.F. 1982. Prediction of underwater explosion safe ranges for sea mammals. Naval Surface Weapons Center, White Oak Laboratory, Silver Spring, MD. NSWC/WOL TR-82-188. 25 pp.

DoN. 2001. USS Churchill Shock Trail FEIS- February 2001. Department of the Navy.

NMFS. 2005. Notice of Issuance of an Incidental Harassment Authorization, Incidental to Conducting the Precisions Strike Weapon (PSW) Testing and Training by Eglin Air Force Base in the Gulf of Mexico. Federal Register,70(160):48675-48691.

NMFS. 2006. Incidental Takes of Marine Mammals Incidental to Specified Activities; Naval Explosive Ordnance Disposal School Training Operations at Eglin Air Force Base, Florida, National Oceanic and Atmospheric Administration, National Marine Fisheries Service. Federal Register 71(199):60693-60697

NMFS. Briefed to NMFS for VAST-IMPASS; U.S. Air Force uses 176 dB for permit applications at Eglin Gulf Test and Training Range (EGTTR)

3.19.2 Shallow Water Underwater Detonations (Offshore of San Clemente Island)

Navy Special Warfare (NSW) incorporates VSW, bottom-laid explosives training into Basic Underwater Demolition/School (BUD/S) and Maritime Operations (MAROPs) training curriculums. Personnel training include small, single underwater explosive charges at Northwest Harbor (Figure 3-10) and Horse Beach Cove (Figure 3-11), and multiple charges at Northwest Harbor on San Clemente Island (SCI).

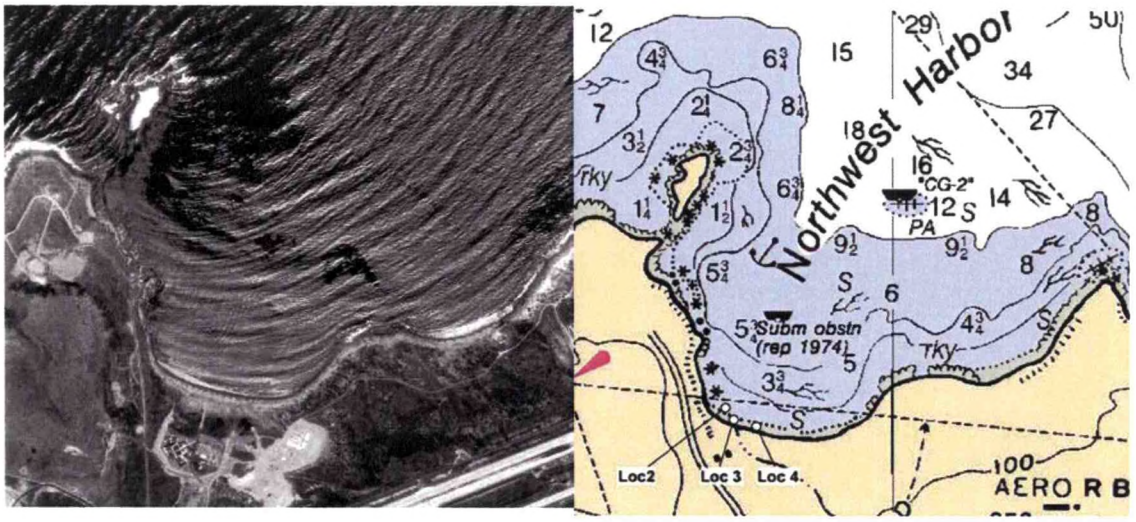


Figure 3-10. San Clemente Island, Northwest Harbor Aerial Photo and Chart Depths in fathoms at mean lower low water

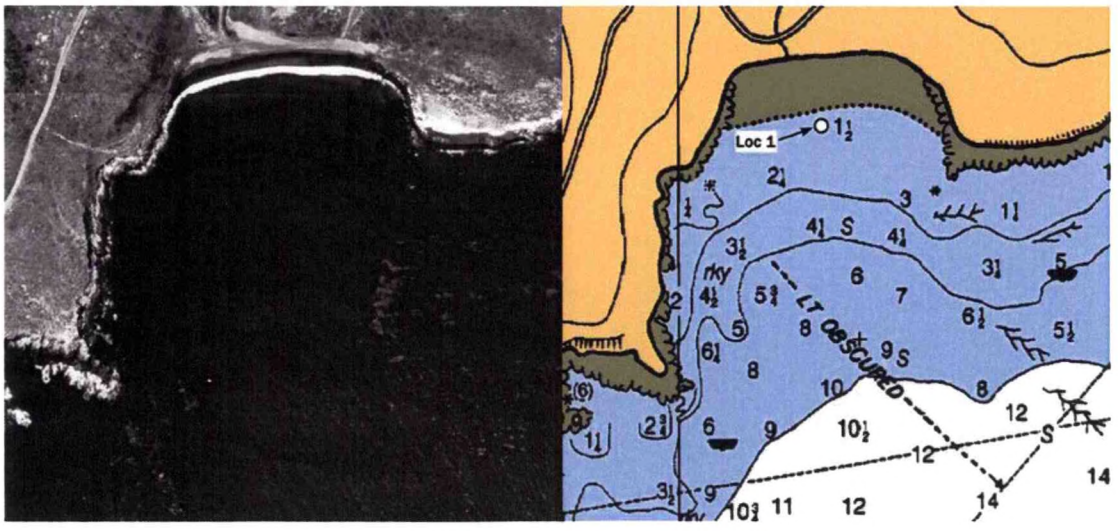


Figure 3-11. San Clemente Island, Horse Beach Cove, Aerial Photo and Chart Depths in fathoms at mean lower low water

These exercises are the culmination of theoretical and practical instruction for successive groups of Navy Special Warfare (NSW) personnel-in-training. The exercises are essential in that they provide NSW personnel with hands-on experience with the design, deployment, and detonation of underwater clearance devices of the general type and size that they are required to understand and utilize. The specific explosive elements and their arrangements have been selected to include the widest range of features, so that a trained operator can competently use similar forms or configurations as objectives require. That is, the explosive configurations used in the training exercises are not necessarily those that would be used in actual operations.

There are three underwater explosive exercises conducted in Northwest Harbor: the single charge (SC) exercise, the multiple-charge obstacle loading (OL) exercise, and the multiple-charge mat-weave (MW) exercise. Only SC exercises are conducted at Horse Beach Cove. Single charges of up to 20 lbs of C4 high-explosive are detonated in near-shore waters of 5 to 20 feet depth at Northwest Harbor and of 10-12 ft depth at Horse Beach Cove.

OL exercise is conducted up to 7 times a year at Northwest Harbor (Figure 3-12). The obstacles used in training are 8, 1 m^2 concrete blocks on the bottom in about 15 ft of water. They are arranged in an elongated pattern parallel to the shoreline. Onto each obstacle are attached 2 haversack charges of C4 explosive weighing 20 lb each that is equivalent to about 27 lb of TNT. All haversacks of all obstacles are cross-connected by detonation cord to effect coordinated detonation of C4.

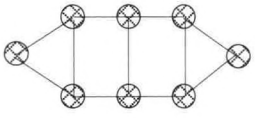


Figure 3-12. Obstacle Pattern

MW exercise is conducted up to 7 times a year at Northwest Harbor (Figure 3-11). Two MW devices or mats are used in training, and involves the detonation of two lattices of line-charge explosive in quick succession. Each mat is a square lattice arrangement of 2.75-in diameter line-charge high explosive with 10, 25-ft long segments arranged in a 5 x 5 cross-hatch pattern and tied together at their intersections (Figure 3-12 Square Mats). Each of the 10 line charges contains 50 lb of PBX composite-explosive that is equivalent to about 67 lb of TNT. The two 500-lb mats are placed side-by-side on the bottom at a depth of about 5 ft just off the shoreline. The explosive within each mat is detonated simultaneously – at the speed of the explosive – and the two mats are detonated sequentially with a time-separation of about 500 ms. By design, a mat directs a large proportion of its explosive force vertically – i e., down into the substrate and, incidentally, up into the air. MW exercises occur at the location labeled "Loc 3" on the chart in Figure 2 of the main text.

All scheduling, safety regulation enforcement, explosive handling, and explosive detonations are carried out by qualified NSW training personnel.

Mitigation Considerations and Precedence: The unusual physical topographies, the low numbers of protected species and the training routines at both sites combine with the unusual pressure-wave propagation characteristics of the Northwest Harbor, where multiple charges are used, to allow exceptionally reliable and effective mitigation procedures. Each of those characteristics will be described, but the exceptional reliability of visual detection of protected species at these sites allows for complete mitigation within a radius that extends out to the

distance at which only the lowest degree of temporary auditory threshold shift (onset-TTS) would be expected to occur. That is, the procedures to be described will mitigate the potential for Level-A harassment by injury and Level-B harassment associated with TTS by not detonating explosives while protected species are in the area associated with those effects. That approach and the analysis used in this DEIS for underwater explosive effects on marine mammals and turtles are based on the criteria established in the FEIS for shock trial of the USS Winston S. Churchill (DoN, 2001) and the associated regulatory ruling (66 FR 22450, May 4, 2001). From those precedents, the distance at which onset-TTS, a Level-B harassment, would be expected to occur is taken be the greater of the distances at which either the peak-pressure has fallen to 12 psi or the energy in the 3rd octave-band of highest energy has fallen to 182 dB re 1 $\mu Pa^2 \cdot sec$. For mysticetes, only energy occurring above 10 Hz was considered in the energy estimates and for odontocetes, only energy occurring above 100 Hz was considered.

Given effective mitigation to the distance associated with onset-TTS, more severe impacts – e. g., greater TTS and Level-A harassment by injury - and their associated pressure-wave metrics are not analyzed or described in this DEIS. Additionally, as in the cited precedence, detonations in the SC, OL, and MW exercises occur infrequently and are isolated in time from one another so that resultant behavioral disturbance or disruption, other than that caused by TTS, does not reach the degree associated with Level-B harassment. While the OL and MW exercises usually take place on separate days over a two-day period, they may occur several hours apart on the same day. There is an average of almost 2 months between successive occurrences of this pair of exercises.

As separate criteria for carnivora (sea lions) and chelonia (turtles) have not been established, the dual criterion for odontocetes is taken, as in the cited precedence, to be protective of those groups.

Recent suggested revisions to the cited precedence for large deep-water explosions are described below.

Topographic, Water, and Bottom Conditions: The locations of the training ranges at Northwest Harbor and Horse Beach Cove, when combined with existing training procedures, provide for reliable visual detection of protected species. Training is conducted in daylight hours in sea-states of 2 or less and the mitigation zones are always clearly visible from the shore. Unlike typical circular mitigation zones, pressure-wave propagation from the detonations and thus, the mitigation zones, are restricted to a relatively small area due to the confining sides of the harbor and cove. Those limiting sides shape each zone into a wedge shape of about 90 degrees from the point of detonations and less than that when viewed from the shore observer's position - i. e., both sites have narrow fields-of-search with visual angles less than 90 degrees. Additionally, both sites have beaches that slope up from the waterline with elevated on-shore positions that provide stable, unmoving elevated heights-of-eye for complete binocular-aided observation of the detonation areas and sea surface beyond 2,000 ft seaward of the detonation locations. At both sites, visual observation from the shore is augmented by the observations of a safety boat operator moving through and beyond the mitigation area. Thus, marine mammals and turtles are easily detected when at the surface in the mitigation zone.

The shallow depths of the mitigation zones maximize the probability of animals being on the surface - re typical mitigation scenarios - and thus, the probability of their visual detection as well. Both wedge-shaped mitigation zones extend out from detonations in VSW depths of only 10-20 ft – the MW detonation is at an extremely shallow depth of 5 ft - and are no more than 50–60 ft in depth at their farthest extents. That is, the average depths of the zones are only about 30-35 ft and the highest blast pressures occur in the shallowest parts of the ranges near the charge

locations where animal presence is most obvious. When combined with the low number of animals typically in these zones – described below - the few animals in or transiting through these shallow areas are not diving deeply or for extended periods of time as is typically assumed in mitigation areas over deeper water. For comparison, a typical at-sea mitigation zone over deep water has a circular surface area. There, point-charges in the upper column would have a hemispheric or cylindrical volume-of-effect - depending on charge-size and bottom-depth - with a circular surface visual-mitigation area of radius equal to the maximum horizontal extent of either the hemisphere or cylinder. The present wedge-shaped zones in VSW of similar radius have only 25% of that surface area over shallow volumes less than 1% as large as deeper-water hemispheric or cylindrical volumes. Thus, in the present relatively shallow volumes, marine animals will be at the surface much more frequently and, as a result, detected much more readily than in deeper water zones. Given these VSW characteristics, the percent detection or detection effectiveness for various species that are usually associated with deeper at-sea zones and other methods of observation do not apply nor do the detection probabilities associated with assessment surveys over deep water from ships or planes such as those described by Buckland et al. (1993) or Barlow (1995).

Bottom and water-column conditions also influence pressure-wave propagation. A study conducted during actual exercises at Naval Amphibious Base (NAB), Coronado, CA and Northwest Harbor during 2002 and 2003 (NSWC/Anteon Corp., Inc.; 2005) revealed considerable differences in pressure-wave propagation between the two sites - differences that are attributable to the different bottom and water-column conditions at those sites.

The NAB range is composed of clean sand along an open coast with, presumably, a hard substrate wherein propagation comes close to matching propagation-model predictions. At Horse Beach Cove, the bottom around the detonation location (Figure 3-11) and seaward has not been studied but, it appears to be composed of clean sands with some dense kelp extending out along the eastern side of the mitigation zone. As such, the pressure-wave propagation at Horse Beach Cove will be assumed to be similar to that of NAB along its main seaward axis – i. e., a line, roughly perpendicular to the shoreline that extends seaward from the detonation location.

The Northwest Harbor range, on the other hand, has heavily eroded hills on its West and South sides and is not subject to strong lateral wave-generated coastal currents suggesting a softer, silt-like substrate despite the clean sand on and near the beach. Additionally, moderate subsurface vegetation is distributed unevenly on the shore approaches. Beginning about 2200 ft offshore, dense surface-visible kelp occurs over considerable distances seaward along the main seaward axis and begins closer to the shore on either side of the main axis. In those conditions, blast pressures and energies, measured at various distances from the detonation, are substantially less than model predictions that assume a clean hard bottom.

The distribution of surface-visible kelp in Northwest Harbor varies due to storm-wave damage and recovery in different seasons but, subsurface kelp is, likely, present in the lower water column in most parts of the inner and outer harbor throughout the year. A depth sounder, that reported vegetation height and bottom depth, was deployed along a line from the SC exercise location 4 (Fig. 1, Chart) seaward. Bottom vegetation began about 300 ft seaward and moderate vegetation was found in the bottom 3rd of the water column out to about 600 ft seaward. Between 600 and 1000 ft seaward, vegetation was present that reached 2/3 of the way up to the surface. None of this vegetation was visible at the surface or when looking down from the surface. A similar examination of the water column along a line seaward of OL and MW locations 2 and 3 (Fig. 1, Chart) – not far to the west of the first line - indicated little or no vegetation out to about 1000 ft but, it is likely that subsurface kelp began at about that distance. Similar substantial attenuation of pressure-waves was observed out to 1000 ft along both of these axes indicating that the attenuation is not due solely to kelp in the column. However, such vegetation also deposits

layers of organic matter over time just below the bottom and that could, along with a soft deeper substrate, contribute to the overall attenuation effects on propagation at Northwest Harbor.

In any case, some combination of vegetation and substrate create an acoustic sink-like condition that substantially attenuates the pressure waves created by near-shore detonations before they reach the inner limits of the denser surface-visible kelp at about 2200 ft. Additional relevant details of the study are given below in the description of pressure-wave propagation.

Finally, both Northwest Harbor and Horse Beach Cove are shallow bays that open to the ocean. These Bays undergo substantial, frequent water exchange with the ocean as a result of tidal volume flux and coastal circulation patterns. Water mixing within Northwest Harbor is substantial as evidenced by the absence of thermal and salinity layering in the sound velocity measurements that were made there. The same conditions likely exist at Horse Beach Cove as well. The water mixing within the bays that reduces layering effects also facilitates the rapid dilution of explosive by-products and the water exchange with the ocean transports those by-products from the sites and furthers their dilution.

Protected Species: Mysticetes and large odontocetes are rarely, if ever, present in the outer areas of Northwest Harbor that have dense kelp growth throughout the year and are not known to appear shoreward of the inner edge of the surface-visible kelp. Similarly, they are not known to appear in the shallow approaches to Horse Beach Cove. Were they to approach either area, even at considerable distance beyond the mitigation zones to be described, they would be immediately obvious to the shore or safety-boat observers. Neither Horse Beach Cove nor Northwest Harbor is known to be a preferred feeding site for small marine mammals and turtles are not known to feed in, nest near, or frequent either site. Thus, the principle concern is for protection of small odontocetes (dolphins, porpoises and small whales), carnivora (sea lions), and chelonia (turtles) that only occasionally visit these sites. It follows that the mitigation zones, to be described, are determined by estimates of the propagated peak-pressure and energy in the 3rd octave-band of highest energy above 100 Hz – i. e., in the range of hearing of small odontocetes.

Pressure-Wave Propagation in VSW: Measurements of the propagated pressures in live-fire tests during SC exercises at NAB and during SC, OL, and MW exercises at Northwest Harbor were conducted in 2002 and 2003 as part of a study to evaluate underwater explosive propagation models in very shallow water (VSW) (NSWC/Anteon Corp., Inc.; 2005). Details of the procedures, results, and conclusions may be found in that report. Results and conclusions relevant to the proposed action are described in this DEIS. The measurements made in those tests provide an in-place characterization of pressure propagation for all three training exercises as they are actually conducted at Northwest Harbor and a guide to expected explosive pressure propagation at Horse Beach Cove. That is, actual measurements, as opposed to model predictions, are used as the basis for determining mitigation ranges in the SC, OL, and MW exercises at Northwest Harbor. For the SC exercises in Horse Beach Cove, mitigation ranges are determined from the predictions of an explosive propagation model that, conservatively, assumes an unbounded homogeneous medium.

The propagation of pressure waves was found to be substantially different between Northwest Harbor and NAB – a clean hard sand range. For example, in SC exercises, measurements of propagated peak-peak pressures at about ,000 ft for 15 lb charges detonated in 15 ft of water – on and 2 ft off the bottom at both sites - produced peak-pressures that were only about ¼ as large at Northwest Harbor as those at NAB. Energies measured at similar distances for these same shots did not show substantial differences between sites. However, at Northwest Harbor, there was added extraneous noise in the recording system that added to the sums of energies calculated from that data (NSWC/Anteon Corp. Inc. 2005). That is, the actual energies in the water at Northwest Harbor were, likely, less than those at NAB.

The position of single charges - on and 2 ft off the bottom - had similar effects on propagated peak-pressures at both sites. That is, off-bottom positions produced consistently higher peak-pressures than on-bottom positions as measured at about 200, 500, and 1,000 ft distances. Off-bottom 15 lb charges in 15 ft of water produced between 43 – 67 % greater peak-pressures than on-bottom charges. In an extremely shallow depth of 6 ft, the off-bottom placement of a 15 lb charge produced about 94% greater peak-pressure than a similar on-bottom charge as measured at about 190 ft distance. The SC exercises in the proposed action only use on-bottom positions and the MW exercise at Northwest Harbor uses on-bottom charge placement in about 5 ft of water (NSWC/Anteon Corp. Inc. 2005).

The data from both sites also show a trend that is not typically seen in explosions occurring in deeper water with the charges in the upper portion of the water column. For most of the SC detonations and both the OL and MW detonations, the deeper measuring gages at distance showed lower peak-pressures and energies. Usually, the highest pressures and energies are measured at the deepest depths due to bottom-reflected pressure waves, refraction etc. In the case of the multiple-explosive OL exercise, the deepest gages were at 79 and 66% of the water depth at about 800 and 1800 ft distances, respectively. These gages measured about half the peak-pressure and less than half of the total energy between 100 Hz and 40 KHz than were recorded by the gages in the upper half of the column. In the MW exercise, the effect was not seen at about 1,000 ft distance, but a similar trend was seen at about 2,300 ft. While the data are suggestive of a general trend for VSW detonations and VSW propagation, the deepest gages in many cases did not extend down close enough to the bottom and thus, such a general conclusion cannot be drawn (NSWC/Anteon Corp. Inc.; 2005).

Measurements made during the OL and MW exercises demonstrated an important finding with regard to multiple-charge detonations. In those exercises, the propagated pressure-waves are substantially smaller than would be expected for single charges with weights equal to the aggregate weights of the individual charges. Aggregation of multiple charge-weights is often done in the absence of empirical data or applicable models. Further, the differences are much greater than can be accounted for by the sound attenuating properties of Northwest Harbor. For the OL exercise with 16, 20-lb charges of C4, measurements at about 800 ft distance show received peak-pressures less than would be expected from a single 20-lb charge of C4. It was concluded that the OL detonations are too small, too fast, too far apart, and too separated in time for their propagated pressure waves to overlap – i. e., to sum with - each other to any substantial degree. Further, the essentially random distribution of charges on the eight obstacles make the obtained results representative of propagated pressure-waves in past and future OL exercises at that site. For the MW exercise, the measured peak-pressures at about 1000 ft were those that would be expected from only a few pounds of TNT at that distance. In the MW exercise, the complicated geometry of long linear charges, arranged in a lattice, provides an explanation for the obtained results – results that also are representative of past and future MW exercises. Details of these results and conclusions may be found in the Discussion section of Appendix E in NSWC/Anteon Corp., Inc. (2005).

Mitigation Zones at Northwest Harbor and Horse Beach Cove: Measurements during SC exercises at Northwest Harbor produced empirical data for more accurately determining mitigation zones for SC exercises there. Previously, a broader zone has been used for SC exercises. The peak-pressures (unfiltered) and energies – between 100 Hz and 41 KHz - in 3rd octave-bands of highest energies were measured seaward of a 15 lb single charge of C4 lying on the bottom in 15 ft of water. These values were measured during - and are representative of - CS exercises conducted there (NSWC/Anteon Report 2005, Shot 5236, Table 4, Figure 17). At about 1000 ft seaward, the peak-pressure varied from only 2-4 psi (unfiltered) at different depths and the energies between 100 Hz and 41 KHz in the 3rd octave-bands of highest energies varied from

about 174-182 dB re 1 μPa^2 ·sec at different depths. As explained in the NSWC/Anteon Report (2005), these energy values contain extraneous noise added into the values. That is, the stated energy values are more than the actual energy in the water. A 20 lb single charge of C4 would be expected to have about 2 psi more peak-pressure and about 2 dB more energy at that distance. From these measurements, the range at which the criterion for onset-TTS would be expected to occur in small odontocetes and thus, the mitigation range for SC exercises with charge-weights of 20 lbs or less of C4 on the bottom at Northwest Harbor, is determined to be 1100 ft from the detonation site.

The mitigation range for SC exercises at Horse Beach Cove is determined from model predictions. As the pressure-wave propagation at Horse Beach Cove was not measured, it is considered to be equivalent to NAB's clean hard sand bottom - a conservative assumption. Predictions made by the Reflection and Refraction in Multi-Layered Ocean/Ocean Bottoms with Shear Wave Effects (REFMS) model were found to be unstable across the distances considered under the conditions of VSW with bottom or near bottom charge placement, reflective bottom, and a non-refractive water column – i. e., equal sound velocity at all depths - (NSWC/Anteon Corp. Inc.; 2005; Results and Discussion – Model Validation). The source of instability in the REFMS predictions is due, most likely, to the VSW where the ratio of depth to range is very small – a known problem for the REFMS predictive ray-tracing but, refraction and placement conditions may contribute as well. REFMS was developed for large explosives in deep water and has been validated there, but is in need of added development for reliable application in VSW conditions. The peak-pressures and 3rd octave-band energies for the minimum refraction and maximum reflection VSW bottom at NAB were just as well predicted by a simpler model that assumes "iso-velocity" throughout the column and with no boundaries – conservative assumptions. In iso-velocity conditions, peak pressure follows a power law over distance as do the dominant frequency and energy at that frequency. Predictions of that iso-velocity model for detonations in an unbounded (equivalent to an off-bottom charge), homogeneous medium or a free acoustic field appear in Figure 3-13.

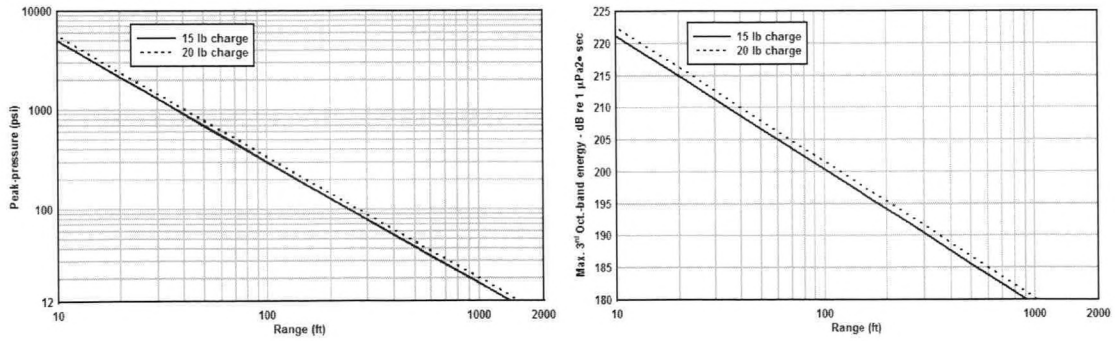


Figure 3-13. Iso-velocity predictions of peak pressure and energy in the 3rd octave-band of highest energy above 100 Hz as a function of range for 15 and 20 lb charges of C4 explosive.

From Figure 3-13, it is determined that the mitigation range for SC exercises with charge-weights of 20 lbs or less of C4 on the bottom at Horse Beach Cove is determined to be 1300 ft from the detonation site.

The mitigation range for the OL and MW exercises at Northwest Harbor are determined from empirical data collected during actual exercises (NSWC/Anteon Corp., Inc.; 2005; Appendix E). In both exercises, high peak-pressures and long signal durations were expected at the farthest

range, so amplifier gains were reduced and recording periods were lengthened, accordingly. However, in the OL exercise, peak-pressures of only 4-10 psi (unfiltered) were recorded at three different water depths at 1779 ft distance along the main seaward axis. In the MW exercise, peak-pressures of only 3-5 psi (unfiltered) were recorded at three different depths at 2332 ft distance. In both exercises, the relatively high extraneous noise level in the recording – mentioned above - and unexpectedly low received signal pressure produced a low signal-to-noise ratio that, when coupled with the longer recording and integration periods, prevented accurate calculations of 3rd octave-band energies. That is, noise spikes above 100 Hz could influence the calculation of individual octave-band energies. Instead, the data were band-pass filtered – with a low cutoff of 100 Hz to accommodate small odontocete hearing sensitivity and a high cutoff of 40 KHz to remove extraneous noise above that frequency – and total energies, instead of 3rd octave-band energies, were reported. Thus, in the OL exercise, total energies of 181-187 dB re 1 μPa^2 ·sec were recorded at the three different water depths at 1779 ft distance. In the MW exercise, total energies of 180-185 dB re 1 μPa^2 ·sec were recorded at different depths at 2332 ft distance.

In addition to energy in the water, these total energy values incorporate some noise that remained in the pass-band after filtering. These totals can be related to maximum 3rd octave-band energies by comparison with results obtained in the SC exercises. In two SC exercises with bottom charges, one at NAB and one at Northwest Harbor, the total energy and the energy in the 3rd octave band of highest energy were considered for each pressure gage in both exercises. The mean difference, across all gages, between total energy and maximum 3rd octave-band energy was 6.6 dB with a standard deviation of 2.0 dB. That is, the total energies given above indicate that the probable maximum 3rd octave band energy was at or below the onset-TTS energy criterion at 1780 ft distance in the OL exercise and below that criterion at 2332 ft distance for the MW exercise. Considering the added noise, the actual energies – total and probable maximum 3rd octave-band - were somewhat less. Thus, it is determined that the mitigation range for OL and MW exercises with charge-types and charge-weights described at Northwest Harbor is determined to be 2000 ft from the detonation site.

The total energy values, described above for these exercises, are not comparable with recently suggested revisions to the impulse criteria for onset-TTS resulting from exposure to very large single charges in very deep water. That suggested criterion uses a peak-pressure of 23 psi as a "limiting" value and 183 dB re 1 μPa^2 ·sec received, C-weighted energy flux density level. C-weighting has somewhat different filter characteristics than band-pass filtering and, for "mid-frequency" cetacea, the C-weighting has low and high-frequency cutoffs of 150 Hz and 160 KHz. For perspective, a mid-depth pressure gage at 1779 ft distance in the OL exercise recorded 9 psi peak-pressure and 187 dB re 1 μPa^2 ·sec total energy with 100 Hz and 40 KHz band-pass filtering. Using band-pass filtering between 150 Hz and 40 KHz as a conservative approximation to mid-frequency C-weighting – with 40 KHz used to remove high frequency noise as before - that gage's total energy at 1780 ft distance would be 183 dB re 1 μPa^2 ·sec. That value would include additional noise in the pass-band as before. Beyond that perspective, there are substantial differences between the very deep water, large charge scenario of the suggested revised criteria and the present one with its single and multiple relatively small explosives laid on the bottom in very shallow water. Different blast conditions, configurations, and charge-weight produce substantially different waveforms at a distance and therefore, likely differ considerably in their effects on auditory tissue. For these reasons, the previously described dual-criterion is used in this DEIS. It is the dual-criterion previously used in DON (2001) and approved in CFR (2001).

4 MODELING ACOUSTIC AND EXPLOSIVE EFFECTS

The methodology for analyzing potential impacts from sonar and explosives is presented in in this section, which defines the model process in detail, describes how the impact threshold derived from Navy-NMFS consultations are derived, and discusses relative potential impact based on species biology.

The Navy acoustic exposure model process uses a number of inter-related software tools to assess potential exposure of marine mammals to Navy generated underwater sound including sonar and explosions. For sonar, these tools estimate potential impact volumes and areas over a range of thresholds for sonar specific operating modes. Results are based upon extensive pre-computations over the range of acoustic environments that might be encountered in the operating area.

The process includes four steps used to calculate potential exposures:

- Identify unique acoustic environments that encompass the operating area. Parameters include depth and seafloor geography, bottom characteristics and sediment type, wind and surface roughness, sound velocity profile, surface duct, sound channel, and convergence zones.

- Compute transmission loss (TL) data appropriate for each sensor type in each of these acoustic environments. Propagation can be complex depending on a number of environmental parameters listed in step one, as well as sonar operating parameters such as directivity, source level, ping rate, and ping length, and for explosives the amount of explosive material detonated. The Navy standard CASS-GRAB acoustic propagation model is used to resolve these complexities for underwater propagation prediction.

- Use that TL to estimate the total sound energy received at each point in the acoustic environment.

- Apply this energy to predicted animal density for that area to estimate potential acoustic exposure, with animals distributed in 3-D based on best available science on animal dive profiles.

Modeling of the effects of mid-frequency sonar and underwater detonations was conducted using methods described in the following sections.

The primary potential impact to marine mammals from underwater acoustics is Level B harassment from noise. For explosions, in the absence of any mitigation or monitoring measures, there is a very small chance that a marine mammal could be injured or killed when exposed to the energy generated from an explosive force on the sea floor. Analysis of noise impacts to cetaceans is based on criteria and thresholds initially presented in U.S. Navy Environmental Impact Statements for ship shock trials of the Seawolf submarine and the Winston Churchill (DDG 81), and subsequently adopted by NMFS.

Non-lethal injurious impacts (Level A Harassment) are defined in those documents as tympanic membrane (TM) rupture and the onset of slight lung injury. The threshold for Level A Harassment corresponds to a 50-percent rate of TM rupture, which can be stated in terms of an energy flux density (EFD) value of 205 dB re 1 μPa^2-s. TM rupture is well-correlated with permanent hearing impairment. Ketten (1998) indicates a 30-percent incidence of permanent threshold shift (PTS) at the same threshold.

The criteria for onset of slight lung injury were established using partial impulse because the impulse of an underwater blast wave was the parameter that governed damage during a study using mammals, not peak pressure or energy (Yelverton 1981). Goertner (1982) determined a way to calculate impulse values for injury at greater depths, known as the Goertner "modified" impulse pressure. Those values are valid only near the surface because as hydrostatic pressure

increases with depth, organs like the lung, filled with air, compress. Therefore the "modified" impulse pressure thresholds vary from the shallow depth starting point as a function of depth.

The shallow depth starting points for calculation of the "modified" impulse pressures are mass-dependent values derived from empirical data for underwater blast injury (Yelverton 1981). During the calculations, the lowest impulse and body mass for which slight, and then extensive, lung injury found during a previous study (Yelverton et al 1973) were used to determine the positive impulse that may cause lung injury. The Goertner model is sensitive to mammal weight; such that smaller masses have lower thresholds for positive impulse so injury and harassment will be predicted at greater distances from the source for them. Impulse thresholds of 13.0 and 31.0 psi-msec, found to cause slight and extensive injury in a dolphin calf, were used as thresholds in the analysis contained in this document.

Level B (non-injurious) Harassment includes temporary (auditory) threshold shift (TTS), a slight, recoverable loss of hearing sensitivity. One criterion used for TTS is 182 dB re 1 μPa^2-s maximum EFD level in any 1/3-octave band above 100 Hz for toothed whales (e.g., dolphins). A second criterion, 23 psi, has recently been established by NMFS to provide a more conservative range for TTS when the explosive or animal approaches the sea surface, in which case explosive energy is reduced, but the peak pressure is 1 μPa^2-s is not. NMFS applies the more conservative of these two. Table A-1 lists the thresholds for explosives.

Table 4-1. Explosive Source Thresholds

Threshold Type (Explosives)	Threshold Level
Level A – 50% Eardrum rupture (peak one-third octave energy)	205 dB
Temporary Threshold Shift (TTS) (peak one-third octave energy)	182 dB
Temporary Threshold Shift (TTS) (peak pressure)	23 psi
Level A – Slight lung injury (positive impulse)	13 psi-ms
Fatality – 1% Mortal lung injury (positive impulse)	31 psi-ms

For non-explosive sound sources, Level B Harassment includes behavioral modifications resulting from repeated noise exposures (below TTS) to the same animals over a relatively short period of time. Cetaceans exposed to ELs of 195 dB re 1 μPa^2-s up to 215 dB re 1 μPa^2-s are assumed to experience TTS. At 215 dB re 1 μPa^2-s, cetaceans are assumed to experience PTS. Unlike cetaceans, the TTS and PTS thresholds used for pinnipeds vary with species. Otariids have thresholds of 206 dB re 1 μPa^2-s for TTS and 226 dB re 1 μPa^2-s for PTS. Northern elephant seals are similar to otariids (TTS = 204 dB re 1 μPa^2-s, PTS = 224 dB re 1 μPa^2-s) but are lower for harbor seals (TTS = 183 dB re 1 μPa^2-s, PTS = 203 dB re 1 μPa^2-s).

A certain proportion of marine mammals are expected to experience behavioral disturbance at different received sound pressure levels and are counted as Level B harassment exposures. The details of this "sub-TTS" theory and calculation are described in the Dose Response section. Table 4-2 lists the thresholds for sonar.

Table 4-2. Sonar Source Thresholds For Cetaceans and Pinnipeds

Physiological Effects			
Animal	**Criteria**	**Threshold (re 1μPa²-s)**	**Effect**
Cetacean	TTS	195	Level B Harassment
	PTS	215	Level A Harassment
Pinnipeds			
Guadalupe Fur Seal	TTS	226	Level B Harassment
	PTS	206	Level A Harassment

The sound sources will be located in an area that is inhabited by species listed as threatened or endangered under the Endangered Species Act (ESA, 16 USC §§ 1531-1543). Operation of the sound sources, that is, transmission of acoustic signals in the water column, could potentially cause harm or harassment to listed species.

"Harm" defined under ESA regulations is "...an act which actually kills or injures..." (50 CFR 222.102) listed species. "Harassment" is an "intentional or negligent act or omission which creates the likelihood of injury to wildlife by annoying it to such an extent as to significantly disrupt normal behavioral patterns which include, but are not limited to, breeding, feeding, or sheltering" (50 CFR 17.3).

Level A harassment criteria and thresholds under MMPA are appropriate to apply as "harm" criteria and thresholds under ESA. Analysis that predicts Level A harassment under MMPA will occur as a result of the proposed action would correspond to harm to listed species under ESA. Level B harassment criteria and thresholds under MMPA are appropriate to apply as harassment criteria and thresholds under ESA.

If a federal agency determines that its proposed action "may affect" a listed species, it is required to consult, either formally or informally, with the appropriate regulator. There is no permit issuance under ESA, rather consultation among the cognizant federal agencies under Section 7 of the ESA. Such consultations would likely be concluded favorably, subject to requirements that the activity will not appreciably reduce the likelihood of the species' survival and recovery and impacts are minimized and mitigated. The Navy will initiate formal interagency consultation by submitting a Biological Assessment to NMFS, detailing the proposed action's potential effects on listed species and their designated critical habitats. Consultation would conclude with NMFS' issuance of a Biological Opinion that addresses the issues of whether the project can be expected to jeopardize the continued existence of listed species or result in the destruction or adverse modification of critical habitat.

4.1 Acoustic Sources

The southern California (SOCAL) acoustic sources are categorized as either broadband (producing sound over a wide frequency band) or narrowband (producing sound over a frequency band that that is small in comparison to the center frequency). In general, the narrowband sources in this exercise are ASW sonars and the broadband sources are explosives. This delineation of source types has a couple of implications. First, the transmission loss used to determine the impact ranges of narrowband ASW sonars can be adequately characterized by model estimates at a single frequency. Broadband explosives, on the other hand, produce significant acoustic energy

across several frequency decades of bandwidth. Propagation loss is sufficiently sensitive to frequency as to require model estimates at several frequencies over such a wide band.

Second, the types of sources have different sets of harassment metrics and thresholds. Energy metrics are defined for both types. However, explosives are impulsive sources that produce a shock wave that dictates additional pressure-related metrics (peak pressure and positive impulse). Detailed descriptions of both types of sources are provided in the following subsections.

4.1.1 Sonars

To estimate impacts from mid- and high-frequency sonar, five types of narrowband sonars representative of those used in operations in the SOCAL Range Complex were modeled. Exposure estimates are calculated for each sonar according to the manner in which it operates. For example, the SQS-53C is a hull-mounted, surface ship sonar that operates for many hours at a time, so it is most useful to calculate and report SQS-53C exposures per hour of operation. The SQS-56C is a hull-mounted, surface ship sonar (not as powerfull as the SQS-53C) that operates for many hours at a time, so it is most useful to calculate and report SQS-56C exposures per hour of operation. The AQS-22 is a helicopter-deployed sonar, which is lowered into the water, pings a number of times, and then moves to a new location. For the AQS-22, it is most helpful to calculate and report exposures per dip. Table 4-3 presents the deploying platform, frequency class, and the reporting metric for each sonar.

Table 4-3. Active Sonars Employed in SOCAL Range

Sonar	Description	Frequency Class	Exposures Reported
MK-48	Torpedo sonar	High frequency	Per torpedo
AN/SQS-53C	Surface ship sonar	Mid-frequency	Per hour
AN/SQS-56C	Surface ship sonar	Mid-frequency	Per hour
AN/SSQ-62	Sonobuoy sonar	Mid-frequency	Per sonobuoy
AN/AQS-22	Helicopter-dipping sonar	Mid-frequency	Per dip

Note that MK-48 source described here is the active pinger on the torpedo; the explosive source of the detonating torpedo is described in the next subsection.

The acoustic modeling that is necessary to support the exposure estimates for each of these sonars relies upon a generalized description of the manner of the sonar's operating modes. This description includes the following:

- "Effective" energy source level – The total energy across the band of the source, scaled by the pulse length (10 $\log_{10}$ [pulse length]), and corrected for source beam width so that it reflects the energy in the direction of the main lobe. The beam pattern correction consists of two terms:
  - Horizontal directivity correction: 10 $\log_{10}$ (360 / horizontal beam width)
  - Vertical directivity correction: 10 $\log_{10}$ (2 / [$\sin(\theta_1) - \sin(\theta_2)$]), where θ_1 and θ_2 are the 3-dB down points on the main lobe.
- Source depth – Depth of the source in meters.
- Nominal frequency – Typically the center band of the source emission. These are frequencies that have been reported in open literature and are used to avoid

classification issues. Differences between these nominal values and actual source frequencies are small enough to be of little consequence to the output impact volumes.

- Source directivity – The source beam is modeled as the product of a horizontal beam pattern and a vertical beam pattern. Two parameters define the horizontal beam pattern:
  - Horizontal beam width – Width of the source beam (degrees) in the horizontal plane (assumed constant for all horizontal steer directions).
  - Horizontal steer direction – Direction in the horizontal in which the beam is steered relative to the direction in which the platform is heading

  The horizontal beam is rectangular with constant response across the width of the beam and with flat, 20-dB down sidelobes. (Note that steer directions ϕ, $-\phi$, $180^\circ - \phi$, and $180^\circ + \phi$ all produce equal impact volumes.)

  Similarly, two parameters define the vertical beam pattern:
  - Vertical beam width – Width of the source beam (degrees) in the vertical plane measured at the 3-dB down point. (The width is that of the beam steered towards broadside and not the width of the beam at the specified vertical steer direction.)
  - Vertical steer direction – Direction in the vertical plane that the beam is steered relative to the horizontal (upward looking angles are positive).

  To avoid sharp transitions that a rectangular beam might introduce, the power response at vertical angle θ is

  $$\max \{ \sin^2 [n(\theta_s - \theta)] / [n \sin (\theta_s - \theta)]^2,\ 0.01 \}$$

  where $n = 180^\circ / \theta_w$ is the number of half-wavelength-spaced elements in a line array that produces a main lobe with a beam width of θ_w. θ_s is the vertical beam steer direction.
- Ping spacing – Distance between pings. For most sources this is generally just the product of the speed of advance of the platform and the repetition rate of the sonar. Animal motion is generally of no consequence as long as the source motion is greater than the speed of the animal (nominally, three knots). For stationary (or nearly stationary) sources, the "average" speed of the animal is used in place of the platform speed. The attendant assumption is that the animals are all moving in the same constant direction.

These parameters are defined for each of the active sonars (including two operating modes for the 53C) in Table 4-4.

Table 4-4. Source Description of SOCAL Mid- and High-Frequency Active Sonars

Sonar	Source Depth	Center Freq	Source Level	Emission Spacing	Vertical Directivity	Horizontal Directivity
AN/SQS-53C Search Mode	7 m	3.5 kHz	235 dB	154 m	Omni	240° Forward-looking

AN/SQS-53C Kingfisher Mode	7 m	3.5 kHz	236 dB	4.6 m	20° Width 42° D/E	120° Forward-looking
SQS-56C	27 m	6.8 to 8.2 kHz	225 dB	128.6 m	13°	30°
AN/SSQ-62	27 m	8 kHz	201 dB	450 m	Omni	Omni
AN/AQS-22	27 m	4.1 kHz	217 dB	15 m	Omni	Omni

4.1.2 Explosives

Explosives detonated underwater introduce loud, impulsive, broadband sounds into the marine environment. Three source parameters influence the effect of an explosive: the weight of the explosive warhead, the type of explosive material, and the detonation depth. The net explosive weight (or NEW) accounts for the first two parameters. The NEW of an explosive is the weight of only the explosive material in a given round, referenced to the explosive power of TNT.

The detonation depth of an explosive is particularly important due to a propagation effect known as surface-image interference increasingly. For sources located near the sea surface, a distinct interference pattern arises from the coherent sum of the two paths that differ only by a single reflection from the pressure-release surface. As the source depth and/or the source frequency decreases, these two paths increasingly, destructively interfere with each other, reaching total cancellation at the surface (barring surface-reflection scattering loss). For the SOCAL Range there are two types of explosive sources: demolition charges and munitions (Mk-48 torpedo, Maverick and Harpoon missiles, Mk-82 and Mk-83 bombs, 5" rounds and 76 mm rounds). Demolition charges are typically modeled as detonating near the middle of the water column. The Mk-48 detonates immediately below the hull of its target (nominally 50 feet). A source depth of two meters is used for bombs and missiles that do not strike their target. For the gunnery rounds, a source depth of one foot is used. The NEW for these sources are as follows:

- Demolition charge – 20 pounds,
- Mk-48 – 851 pounds,
- Maverick – 78.5 pounds,
- Harpoon – 448 pounds,
- Mk-82 – 238 pounds,
- Mk-83 – 574 pounds,
- 5" rounds – 9.54 pounds, and
- 76 mm rounds – 1.6 pounds.

The exposures expected to result from these sources are computed on a per in-water explosive basis. The cumulative effect of a series of explosives can often be derived by simple addition if the detonations are spaced widely in time or space, allowing for sufficient animal movements as to ensure a different population of animals is considered for each detonation.

The cases in which simple addition of the exposures estimates may not be appropriate are addressed by the modeling of a "representative" sinking exercise (SINKEX). In a SINKEX, a decommissioned surface ship is towed to a specified deep-water location and there used as a target for a variety of weapons. Although no two SINKEXs are ever the same, a representative case derived from past exercises is described in the *Programmatic SINKEX Overseas Environmental Assessment (March 2006)* for the Western North Atlantic.

In a SINKEX, weapons are typically fired in order of decreasing range from the source with weapons fired until the target is sunk. A torpedo is used after all munitions have been expended

if the target is still afloat. Since the target may sink at any time during the exercise, the actual number of weapons used can vary widely. In the representative case, however, all of the ordnances are assumed expended; this represents the worst case of maximum exposure.

The sequence of weapons firing for the representative SINKEX is described in Table 4-5. Guided weapons are nearly 100% accurate and are modeled as hitting the target (that is, no underwater acoustic effect) in all but two cases: (1) the Maverick is modeled as a miss to represent the occasional miss, and (2) the MK-48 torpedo intentionally detonates in the water column immediately below the hull of the target. Unguided weapons are more frequently off-target and are modeled according to the statistical hit/miss ratios. Note that these hit/miss ratios are artificially low in order to demonstrate a worst-case scenario; they should not be taken as indicative of weapon or platform reliability.

Table 4-5. Representative SINKEX Weapons Firing Sequence

Time (Local)	Event Description
0900	Range Control Officer receives reports that the exercise area is clear of non-participant ship traffic, marine mammals, and sea turtles.
0909	Hellfire missile fired, hits target.
0915	2 HARM missiles fired, both hit target (5 minutes apart).
0930	1 Penguin missile fired, hits target.
0940	3 Maverick missiles fired, 2 hit target, 1 misses (5 minutes apart).
1145	1 SM-1 fired, hits target.
1147	1 SM-2 fired, hits target.
1205	5 Harpoon missiles fired, all hit target (1 minute apart).
1300-1335	7 live and 3 inert MK 82 bombs dropped – 7 hit target, 2 live and 1 inert miss target (4 minutes apart).
1355-1410	4 MK 83 bombs dropped – 3 hit target, 1 misses target (5 minutes apart).
1500	Surface gunfire commences – 400 5-inch rounds fired (one every 6 seconds), 280 hit target, 120 miss target.
1700	MK 48 Torpedo fired, hits, and sinks target.

4.2 ENVIRONMENTAL PROVINCES

Propagation loss ultimately determines the extent of the Zone of Influence (ZOI) for a particular source activity. In turn, propagation loss as a function of range responds to a number of environmental parameters:

- water depth
- sound speed variability throughout the water column
- bottom geo-acoustic properties, and
- wind speed

Due to the importance that propagation loss plays in Anti-Submarine Warfare (ASW), the Navy has over the last four to five decades invested heavily in measuring and modeling these environmental parameters. The result of this effort is the following collection of global databases of these environmental parameters, most of which are accepted as standards for all Navy modeling efforts.

- Water depth – Digital Bathymetry Data Base Variable Resolution (DBDBV)
- Sound speed – Generalized Digital Environmental Model (GDEM)
- Bottom loss – Low-Frequency Bottom Loss (LFBL), Sediment Thickness Database, and High-Frequency Bottom Loss (HFBL), and
- Wind speed – U.S. Navy Marine Climatic Atlas of the World

This section provides a discussion of the relative impact of these various environmental parameters. These examples then are used as guidance for determining environmental provinces (that is, regions in which the environmental parameters are relatively homogenous and can be represented by a single set of environmental parameters) within the SOCAL Range.

4.2.1 Impact of Environmental Parameters

Within a typical operating area, the environmental parameter that tends to vary the most is bathymetry. It is not unusual for water depths to vary by an order of magnitude or more, resulting in significant impacts upon the Zone of Influence (ZOI) calculations. Bottom loss can also vary considerably over typical operating areas but its impact upon ZOI calculations tends to be limited to waters on the continental shelf and the upper portion of the slope. Generally, the primary propagation paths in deep water, from the source to most of the ZOI volume, do not involve any interaction with bottom. In shallow water, particularly if the sound velocity profile directs all propagation paths to interact with the bottom, bottom loss variability can play a larger role.

The spatial variability of the sound speed field is generally small over operating areas of typical size. The presence of a strong oceanographic front is a noteworthy exception to this rule. To a lesser extent, variability in the depth and strength of a surface duct can be of some importance. In the mid-latitudes, seasonal variation often provides the most significant variation in the sound speed field. For this reason, both summer and winter profiles are modeled for each selected environment.

4.2.2 Environmental Provincing Methodology

The underwater acoustic environment can be quite variable over ranges in excess of ten kilometers. For ASW applications, ranges of interest are often sufficiently large as to warrant the modeling of the spatial variability of the environment. In the propagation loss calculations, each of the environmental parameters is allowed to vary (either continuously or discretely) along the path from acoustic source to receiver. In such applications, each propagation loss calculation is conditioned upon the particular locations of the source and receiver.

On the other hand, the range of interest for marine animal harassment by most Naval activities is more limited. This reduces the importance of the exact location of source and marine animal and makes the modeling required more manageable in scope.

In lieu of trying to model every environmental profile that can be encountered in an operating area, this effort utilizes a limited set of representative environments. Each environment is characterized by a fixed water depth, sound velocity profile, and bottom loss type. The operating area is then partitioned into homogeneous regions (or provinces) and the most appropriately representative environment is assigned to each. This process is aided by some initial provincing of the individual environmental parameters. The Navy-standard high-frequency bottom loss

database in its native form is globally partitioned into nine classes. Low-frequency bottom loss is likewise provinced in its native form, although it is not considered in the process of selecting environmental provinces. Only the broadband sources produce acoustic energy at the frequencies of interest for low-frequency bottom loss (typically less than 1 kHz); even for those sources the low-frequency acoustic energy is secondary to the energy above 1 kHz. The Navy-standard sound velocity profiles database is also available as a provinced subset. Only the Navy-standard bathymetry database varies continuously over the world's oceans. However, even this environmental parameter is easily provinced by selecting a finite set of water depth intervals. For this analysis "octave-spaced" intervals (10, 20, 50, 100, 200, 500, 1000, 2000, and 5000 m) provide an adequate sampling of water depth dependence.

Zone of influence volumes are then computed using propagation loss estimates derived for the representative environments. Finally, a weighted average of the ZOI volumes is taken over all representative environments; the weighting factor is proportional to the geographic area spanned by the environmental province.

The selection of representative environments is subjective. However, the uncertainty introduced by this subjectivity can be mitigated by selecting more environments and by selecting the environments that occur most frequently over the operating area of interest.

As discussed in the previous subsection, ZOI estimates are most sensitive to water depth. Unless otherwise warranted, at least one representative environment is selected in each bathymetry province. Within a bathymetry province, additional representative environments are selected as needed to meet the following requirements.

- In shallow water (less than 1,000 meters), bottom interactions occur at shorter ranges and more frequently; thus significant variations in bottom loss need to be represented.
- Surface ducts provide an efficient propagation channel that can greatly influence ZOI estimates. Variations in the mixed layer depth need to be accounted for if the water is deep enough to support the full extent of the surface duct.

Depending upon the size and complexity of the operating area, the number of environmental problems tends to range for 5 - 20.

4.2.3 Description of Environmental Provinces

The SOCAL Range is located in an area south of 34° N, off the west coast of the US and Mexico. The range encompasses most of Warning Area W-291 and additional near-coastal areas to the north. For this analysis, eight areas within this range have been identified as representative. Seven of these areas are quasi-rectangular regions as described below and depicted in Figure 4-1.

- Area 1: Immediately east of San Nicolas Island; boundary vertices are
  - 119° 6' W 33° 40' N
  - 118° 51' W 33° 29' N
  - 119° 10' W 33° 3' N
  - 119° 25' W 33° 14' N
- Area 2: Between San Clemente and Santa Catalina Islands; boundary vertices are:
  - 118° 40' W 33° 29' N
  - 118° 4' W 32° 2' N

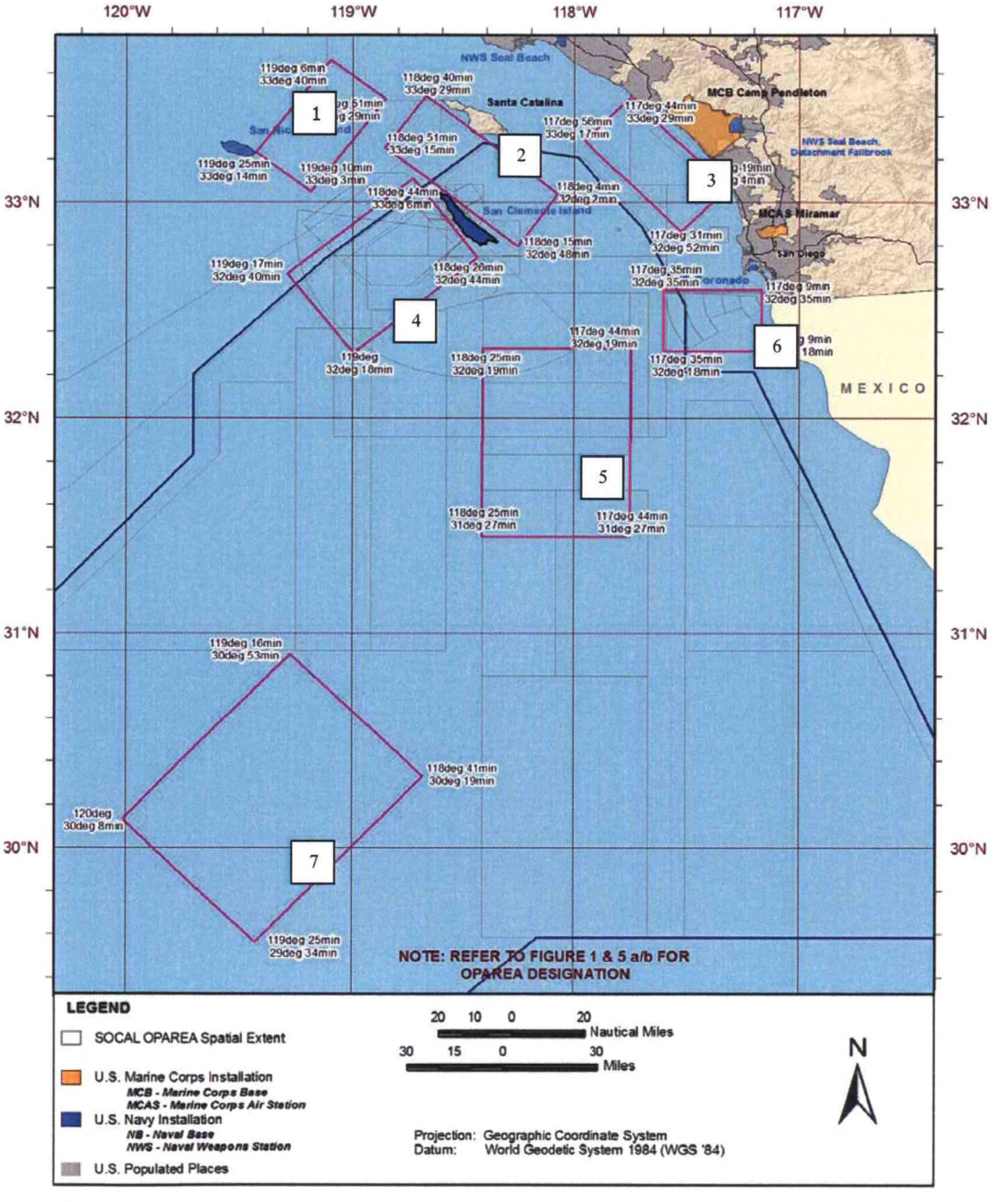


Figure 4-1. Representative Areas in SOCAL Range

118° 15' W 32° 48' N

- 118° 51' W 33° 15' N

- Area 3: Off-shore area immediately west of MCB Camp Pendleton; boundary vertices are:
  - 117° 44' W 33° 29' N
  - 117° 19' W 33° 4' N
  - 117° 31' W 32° 52' N
  - 117° 56' W 33° 17' N
- Area 4: Area immediately south and west of San Clemente Island; boundary vertices are:
  - 118° 44' W 33° 6' N
  - 118° 26' W 32° 44' N
  - 119° W 32° 18' N
  - 119° 17' W 32° 40' N
- Area 5: Area 25 n.m. south and east of San Clemente Island; boundary vertices are:
  - 118° 25' W 32° 19' N
  - 117° 44' W 32° 19' N
  - 117° 44' W 31° 27' N
  - 118° 25' W 31° 27' N
- Area 6: Off-shore area immediately west of NB Coronado; boundary vertices are:
  - 117° 35' W 32° 35' N
  - 117° 9' W 32° 35' N
  - 117° 9' W 32° 18' N
  - 117° 35' W 32° 18' N
- Area 7: Deep-water area near the middle of W-291; boundary vertices are:
  - 119° 16' W 30° 53' N
  - 118° 41' W 30° 19' N
  - 119° 25' W 29° 34' N
  - 120° W 30° 8' N

The final region, Area 8, includes all areas outside the previous seven areas that are within the quasi-rectangular region bounded in latitude by 29° N and 34° N, and in longitude by 120° 30' W and 116° 30' W.

The acoustic sonars described in subsection 4.2 are, for the most part, deployed throughout all eight areas. The lone exception is Area 6 which is restricted to only the helicopter dipping sonar. The explosive sources, other than demolition charges, are primarily limited by the SINKEX

restrictions (at least 50 n.m. from land in water depths greater than 1000 fathoms) to the southern portion of Area 5, all of Area 7, and parts of Area 8. The use of demolition charges is limited to the north shore of SCI (Northwest Harbor).

This subsection describes the representative environmental provinces selected for the SOCAL Range. For all of these provinces, the average wind speed, winter and summer, is 11 knots.

The SOCAL Range contains a total of 13 distinct environmental provinces. These represent various combinations of nine bathymetry provinces, one Sound Velocity Profile (SVP) province, and three High-Frequency Bottom Loss (HFBL) classes.

The bathymetry provinces represent depths ranging from 10 meters to typical deep-water depths (slightly more than 5,000 meters). Nearly half of the range is characterized as deep-water (depths of 2,000 meters or more). The second most prevalent water depth regime, covering more than 40% of the range, is representative of waters along the continental slope. The remaining water depths (200 meters and less) provide only small contributions (less than 10%) to the analysis. The distribution of the bathymetry provinces over the SOCAL Range is provided in Table 4-6.

Table 4-6. Distribution of Bathymetry Provinces in SOCAL Range

Province Depth (m)	Frequency of Occurrence
10	Demolition Charges Only
20	0.33 %
50	1.17 %
100	1.74 %
200	3.28 %
500	9.92 %
1000	33.66 %
2000	17.03 %
5000	32.54 %

A single SVP province (45) describes the entire SOCAL Range. The seasonal variation is likewise of limited dynamic range, as might be expect given that the range is located in temperate waters. The surface sound speed of the winter profile is about ten m/s slower than the summer profile as depicted in Figure 4-2. Both seasons exhibit a shallow and relatively weak surface duct.

The three HFBL classes represented in the SOCAL Range are either low-loss bottoms (class 2, typically in shallow water) or high-loss bottoms (classes 7 or 8, predominately in intermediate to deep water). This partitioning by water depth leads to a distribution that is more than 90 % high-loss bottoms as indicated in Table 4-7.

Table 4-7. Distribution of High-Frequency Bottom Loss Classes in SOCAL Range

HFBL Class	Frequency of Occurrence
2	6.22 %
7	16.65 %
8	77.13 %

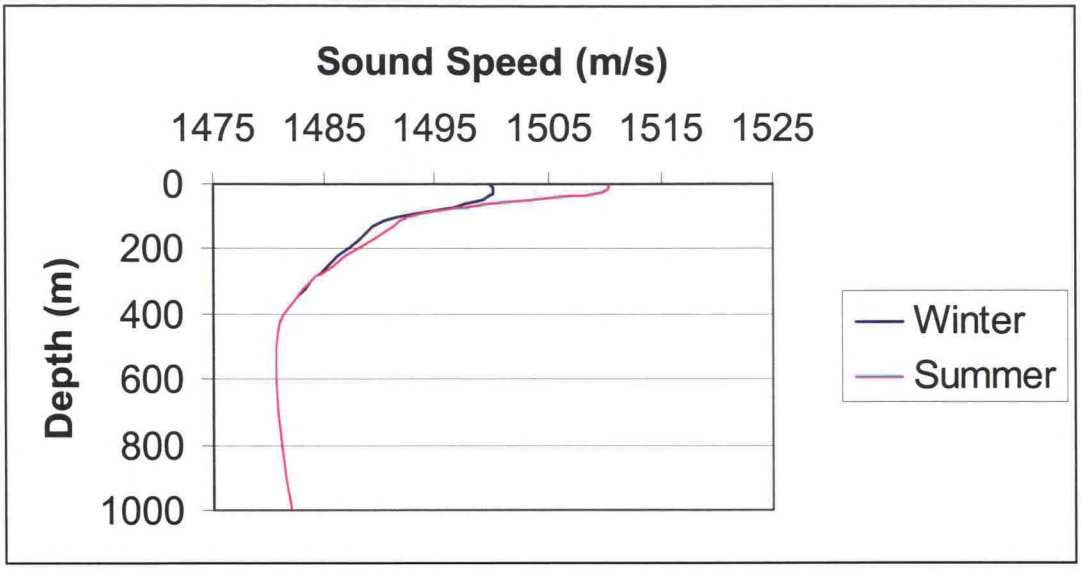


Figure 4-2. Winter and Summer SVPs in SOCAL Range

The logic for consolidating the environmental provinces focuses upon water depth, using the sound speed profile (in deep water) and the HFBL class (in shallow water) as secondary differentiating factors. The first consideration was to ensure that all six bathymetry provinces are represented. Then within each bathymetry province further partitioning of provinces proceeded as follows:

- The three shallowest bathymetry provinces are each represented by one environmental province. In each case, the bathymetry province is dominated (in some cases almost exclusively) by a single HFBL class, so that the secondary differentiating environmental parameter is of no consequence.
- The 100-, 200-, and 500-meter bathymetry provinces each have two environmental provinces, differing in HFBL class only (one has a low-loss bottom, the other a high-loss bottom). Since the frequency of occurrence of the secondary province is not overwhelmed by the dominant province, both are included in the analysis to ensure thoroughness.
- The 1000- and 2000-meter bathymetry provinces each contain two environmental provinces that feature different HFBL classes. However, in both cases the dominant province in the pair occurs more than a hundred times more frequently rendering the secondary province of no consequence in this analysis.
- The 5000-meter bathymetry province consists of three environmental provinces that differ only in HFBL class. One of the three provinces occurs so infrequently in comparison to the other two that it is excluded from this analysis.

The resulting thirteen environmental provinces used in the SOCAL Range acoustic modeling are described in Table 4-8.

Table 4-8. Distribution of Environmental Provinces in SOCAL Range

Environmental Province	Water Depth	SVP Province	HFBL Class	LFBL Province	Sediment Thickness	Frequency of Occurrence
1	20 m	45	2	0	0.2 secs	0.44 %
2	50 m	45	2	0	0.2 secs	1.05 %
3	100 m	45	2	0	0.2 secs	1.13 %
4	200 m	45	2	0	0.2 secs	0.90 %
5	200 m	45	8	– 49*	0.2 secs	0.66 %
6	500 m	45	2	0	0.2 secs	1.02 %
7	500 m	45	8	– 49*	0.2 secs	6.06 %
8	1000 m	45	8	– 49*	0.2 secs	22.34 %
9	2000 m	45	8	13	0.18 secs	27.58 %
10	5000 m	45	7	13	0.11 secs	24.40 %
11	5000 m	45	8	13	0.11 secs	13.66 %
12	100 m	45	8	– 49*	0.2 secs	0.36 %
13	10 m	45	2	0	0.2 secs	Demolition Charges Only

* Negative province numbers indicate shallow water provinces

The percentages given in the preceding table indicate the frequency of occurrence of each environmental province across all eight areas in the SOCAL Range as described in Figure 4-1. The distribution of the environments within each of the eight individual areas in provided in Table 4-9.

Table 4-9. Distribution of Environmental Provinces within SOCAL Areas

Environmental Province	Area 1	Area 2	Area 3	Area 4	Area 5	Area 6	Area 7	Area 8
1	1.33%	1.00%	0.00%	0.09%	0.00%	7.44%	0.00%	0.45%
2	3.55%	2.19%	0.84%	1.54%	0.00%	7.89%	0.00%	1.05%
3	0.00%	0.66%	2.95%	1.30%	0.00%	4.57%	0.00%	1.13%
4	0.00%	0.80%	4.70%	5.37%	0.00%	4.49%	0.00%	0.90%
5	14.58%	2.73%	1.15%	4.71%	0.18%	1.07%	0.00%	0.66%
6	0.00%	2.69%	10.06%	5.10%	0.00%	2.27%	0.00%	1.02%
7	31.20%	10.87%	43.13%	13.20%	3.53%	15.44%	0.00%	6.06%
8	37.23%	54.90%	36.69%	51.81%	43.57%	48.97%	0.00%	22.34%
9	6.45%	21.64%	0.00%	12.62%	52.72%	7.86%	6.82%	27.58%
10	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	47.68%	24.40%
11	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	45.50%	13.66%
12	5.66%	2.52%	0.48%	4.26%	0.00%	0.00%	0.00%	0.36%
13	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.39%

Finally, the SINKEX areas are limited to regions that are more than 50 n.m. from land and deeper than 1000 fathoms. This includes part of Area 5, all of Area 7 and part of Area 8. The distribution of environmental provinces in these three areas is provided in Table 4-10.

Table 4-10. Distribution of Environmental Provinces within SINKEX Areas

Environmental Province	Area 5	Area 7	Area 8	All Areas
9	100.00 %	6.82 %	29.74 %	26.53 %
10	0.00 %	47.68 %	42.17 %	43.10 %
11	0.00 %	45.50 %	28.09 %	30.37 %

4.3 IMPACT VOLUMES AND IMPACT RANGES

Many naval actions include the potential to injure or harass marine animals in the neighboring waters through noise emissions. The number of animals exposed to potential harassment in any such action is dictated by the propagation field and the characteristics of the noise source.

The impact volume associated with a particular activity is defined as the volume of water in which some acoustic metric exceeds a specified threshold. The product of this impact volume with a volumetric animal density yields the expected value of the number of animals exposed to that acoustic metric at a level that exceeds the threshold. The acoustic metric can either be an energy term (energy flux density, either in a limited frequency band or across the full band) or a pressure term (such as peak pressure or positive impulse). The thresholds associated with each of these metrics define the levels at which half of the animals exposed will experience some degree of harassment (ranging from behavioral change to mortality).

Impact volume is particularly relevant when trying to estimate the effect of repeated source emissions separated in either time or space. Impact range, which is defined as the maximum range at which a particular threshold is exceeded for a single source emission, defines the range to which marine mammal activity is monitored in order to meet mitigation requirements.

With the exception of explosive sources, the sole relevant measure of potential harm to the marine wildlife due to sonar operations is the accumulated (summed over all source emissions) energy flux density received by the animal over the duration of the activity. Harassment measures for explosive sources include energy flux density and pressure-related metrics (peak pressure and positive impulse).

Regardless of the type of source, estimating the number of animals that may be injured or otherwise harassed in a particular environment entails the following steps.

- Each source emission is modeled according to the particular operating mode of the sonar. The "effective" energy source level is computed by integrating over the bandwidth of the source, scaling by the pulse length, and adjusting for gains due to source directivity. The location of the source at the time of each emission must also be specified.
- For the relevant environmental acoustic parameters, transmission loss (TL) estimates are computed, sampling the water column over the appropriate depth and range intervals. TL data are sampled at the typical depth(s) of the source and at the nominal center frequency of the source. If the source is relatively broadband, an average over several frequency samples is required.
- The accumulated energy within the waters that the source is "operating" is sampled over a volumetric grid. At each grid point, the received energy from each source

emission is modeled as the effective energy source level reduced by the appropriate propagation loss from the location of the source at the time of the emission to that grid point and summed. For the peak pressure or positive impulse, the appropriate metric is similarly modeled for each emission. The maximum value of that metric, over all emissions, is stored at each grid point.

- The impact volume for a given threshold is estimated by summing the incremental volumes represented by each grid point for which the appropriate metric exceeds that threshold.
- Finally, the number of exposures is estimated as the "product" (scalar or vector, depending upon whether an animal density depth profile is available) of the impact volume and the animal densities.

This section describes in detail the process of computing impact volumes (that is, the first four steps described above). This discussion is presented in two parts: active sonars and explosive sources. The relevant assumptions associated with this approach and the limitations that are implied are also presented. The final step, computing the number of exposures is discussed in subsection 4.5.

4.3.1 Computing Impact Volumes for Active Sonars

This section provides a detailed description of the approach taken to compute impact volumes for active sonars. Included in this discussion are:

- Identification of the underwater propagation model used to compute transmission loss data, a listing of the source-related inputs to that model, and a description of the output parameters that are passed to the energy accumulation algorithm.
- Definitions of the parameters describing each sonar type.
- Description of the algorithms and sampling rates associated with the energy accumulation algorithm.

Transmission Loss Calculations

Transmission loss (TL) data are pre-computed for each of two seasons in each of the environmental provinces described in the previous subsection using the GRAB propagation loss model (Keenan, 2000). The TL output consists of a parametric description of each significant eigenray (or propagation path) from source to animal. The description of each eigenray includes the departure angle from the source (used to model the source vertical directivity later in this process), the propagation time from the source to the animal (used to make corrections to absorption loss for minor differences in frequency and to incorporate a surface-image interference correction at low frequencies), and the transmission loss suffered along the eigenray path.

The frequency and source depth TL inputs are specified in Table 4-11.

Table 4-11. TL Frequency and Source Depth by Sonar Type

SONAR	FREQUENCY	SOURCE DEPTH
MK-48	20 kHz	27 m
AN/SQS-53C	3.5 kHz	7 m
AN/SQS-56C	6.8 to 8.2 kHz	7 m
AN/AQS-22	4.1 kHz	27 m
AN/ASQ-62	8 kHz	27 m

The eigenray data for a single GRAB model run are sampled at uniform increments in range out to a maximum range for a specific "animal" (or "target" in GRAB terminology) depth. Multiple GRAB runs are made to sample the animal depth dependence. The depth and range sampling parameters are summarized in Table 4-12. Note that some of the low-power sources do not require TL data to large maximum ranges.

Table 4-12. TL Depth and Range Sampling Parameters by Sonar Type

SONAR	RANGE STEP	MAXIMUM RANGE	ANIMAL DEPTH
MK-48	10 m	10 km	0 – 1 km in 5 m steps 1 km – Bottom in 10 m steps
AN/SQS-53C	10 m	200 km	0 – 1 km in 5 m steps 1 km – Bottom in 10 m steps
AN/AQS-22	10 m	10 km	0 – 1 km in 5 m steps 1 km – Bottom in 10 m steps
AN/ASQ-62	5 m	5 km	0 – 1 km in 5 m steps 1 km – Bottom in 10 m steps

In a few cases, most notably the AN/SQS-53C for thresholds below approximately 180 dB, TL data may be required by the energy summation algorithm at ranges greater than covered by the pre-computed GRAB data. In these cases, TL is extrapolated to the required range using a simple cylindrical spreading loss law in addition to the appropriate absorption loss. This extrapolation leads to a conservative (or under) estimate of transmission loss at the greater ranges.

Although GRAB provides the option of including the effect of source directivity in its eigenray output, this capability is not exercised. By preserving data at the eigenray level, this allows source directivity to be applied later in the process and results in fewer TL calculations.

The other important feature that storing eigenray data supports is the ability to model the effects of surface-image interference that persist over range. However, this is primarily important at frequencies lower than those associated with the sonars considered in this subsection. A detailed description of the modeling of surface-image interference is presented in the subsection on explosive sources.

Energy Summation

The summation of energy flux density over multiple pings in a range-independent environment is a trivial exercise for the most part. A volumetric grid that covers the waters in and around the area of sonar operation is initialized. The source then begins its set of pings. For the first ping, the TL from the source to each grid point is determined (summing the appropriate eigenrays after they have been modified by the vertical beam pattern), the "effective" energy source level is reduced by that TL, and the result is added to the accumulated energy flux density at that grid point. After each grid point has been updated, the accumulated energy at grid points in each depth layer is compared to the specified threshold. If the accumulated energy exceeds that threshold, then the incremental volume represented by that grid point is added to the impact volume for that depth layer. Once all grid points have been processed, the resulting sum of the incremental volumes represents the impact volume for one ping.

The source is then moved along one of the axes in the horizontal plane by the specified ping separation range and the second ping is processed in a similar fashion. Again, once all grid points have been processed, the resulting sum of the incremental volumes represents the impact volume for two pings. This procedure continues until the maximum number of pings specified has been reached.

Defining the volumetric grid over which energy is accumulated is the trickiest aspect of this procedure. The volume must be large enough to contain all volumetric cells for which the accumulated energy is likely to exceed the threshold but not so large as to make the energy accumulation computationally unmanageable.

Determining the size of the volumetric grid begins with an iterative process to determine the lateral extent to be considered. Unless otherwise noted, throughout this process the source is treated as omni directional and the only animal depth that is considered is the TL target depth that is closest to the source depth (placing source and receiver at the same depth is generally an optimal TL geometry).

The first step is to determine the impact range (R_{MAX}) for a single ping. The impact range in this case is the maximum range at which the effective energy source level reduced by the transmission loss is greater than the threshold. Next, the source is moved along a straight-line track and energy flux density is accumulated at a point that has a CPA range of R_{MAX} at the mid-point of the source track. That total energy flux density summed over all pings is then compared to the prescribed threshold. If it is greater than the threshold (which, for the first R_{MAX}, it must be) then R_{MAX} is increased by ten percent, the accumulation process is repeated, and the total energy is again compared to the threshold. This continues until R_{MAX} grows large enough to ensure that the accumulated energy flux density at that lateral range is less than the threshold. The lateral range dimension of the volumetric grid is then set at twice R_{MAX}, with the grid centered along the source track. In the direction of advance for the source, the volumetric grid extends of the interval from [$-R_{MAX}$, 3 R_{MAX}] with the first source position located at zero in this dimension. Note that the source motion in this direction is limited to the interval [0, 2 R_{MAX}]. Once the source reaches 2 R_{MAX} in this direction, the incremental volume contributions have approximately reached their asymptotic limit and further pings add essentially the same amount. This geometry is demonstrated in Figure 4-3.

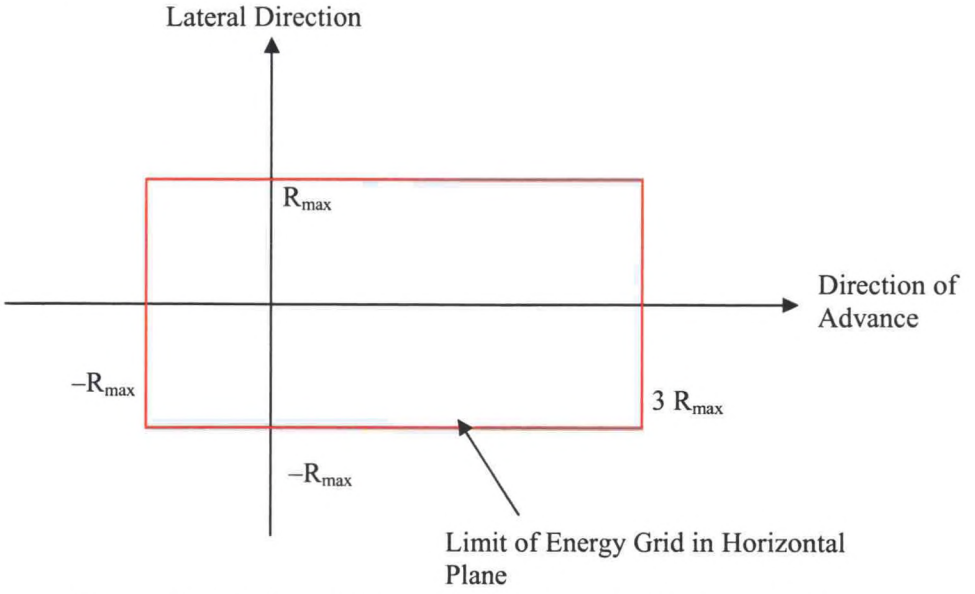


Figure 4-3. Horizontal Plane of Volumetric Grid for Omni Directional Source

If the source is directive in the horizontal plane, then the lateral dimension of the grid may be reduced and the position of the source track adjusted accordingly. For example, if the main lobe of the horizontal source beam is limited to the starboard side of the source platform, then the port side of the track is reduced substantially as demonstrated in the following figure.

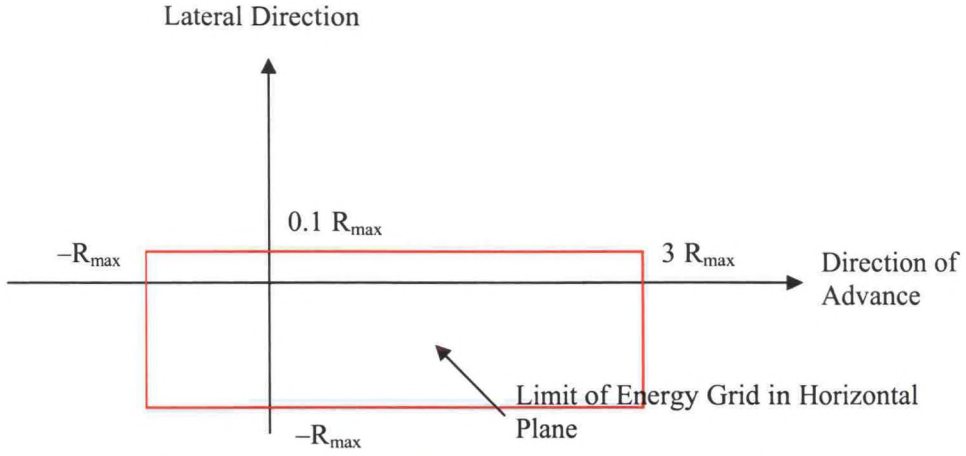


Figure 4-4. Horizontal Plane of Volumetric Grid for Starboard Beam Source

Once the extent of the grid is established, the grid sampling can be defined. In both dimensions of the horizontal plane the sampling rate is approximately $R_{MAX}/100$. The round-off error associated with this sampling rate is roughly equivalent to the error in a numerical integration to determine the area of a circle with a radius of R_{MAX} with a partitioning rate of $R_{MAX}/100$ (approximately one percent). The depth-sampling rate of the grid is comparable to the sampling rates in the horizontal plane but discretized to match an actual TL sampling depth. The depth-sampling rate is also limited to no more than ten meters to ensure that significant TL variability over depth is captured.

Impact Volume per Hour of Sonar Operation

The impact volume for a sonar moving relative to the animal population increases with each additional ping. The rate at which the impact volume increases varies with a number of parameters but eventually approaches some asymptotic limit. Beyond that point the increase in impact volume becomes essentially linear as depicted in Figure 4-5.

The slope of the asymptotic limit of the impact volume a given depth is the impact volume added per ping. This number multiplied by the number of pings in an hour gives the hourly impact volume for the given depth increment. Completing this calculation for all depths in a province, for a given source, gives the hourly impact volume vector, v_n, which contains the hourly impact volumes by depth for province n. Figure 4-6 provides an example of an hourly impact volume vector for a particular environment.

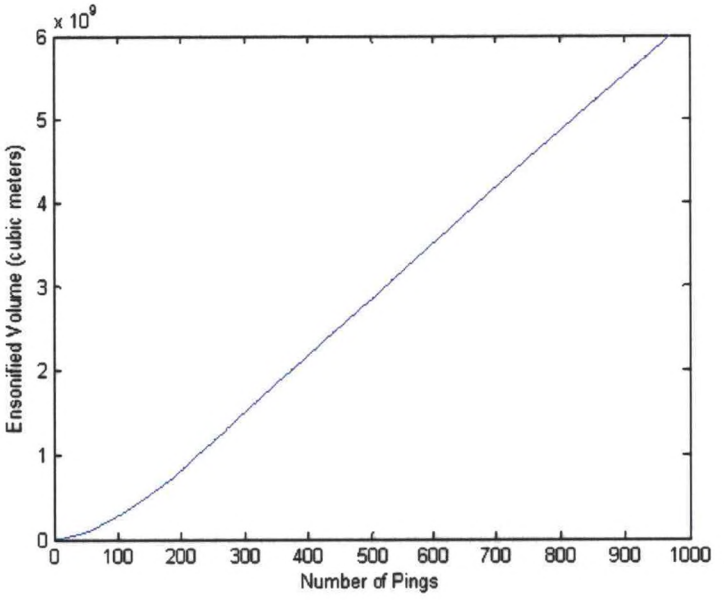


Figure 4-5. 53C Impact Volume by Ping

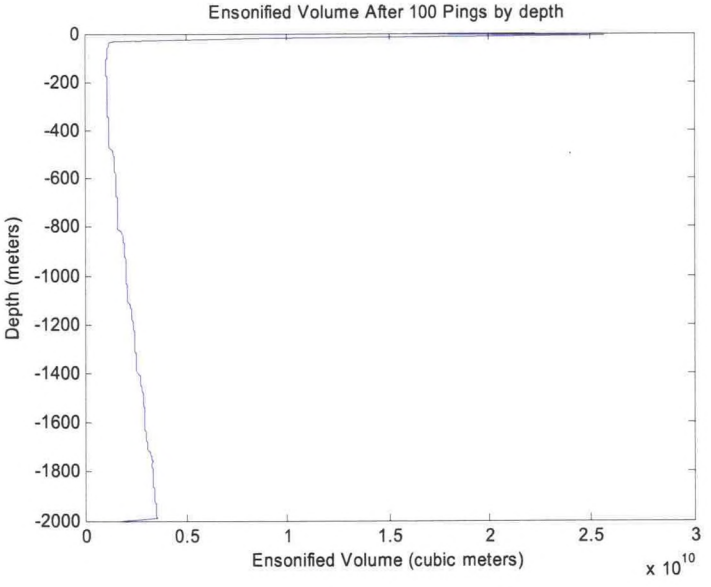


Figure 4-6. Example of an Impact Volume Vector

4.3.2 Computing Impact Volumes for Explosive Sources

This section provides the details of the modeling of the explosive sources. This energy summation algorithm is similar to that used for sonars, only differing in details such as the sampling rates and source parameters. These differences are summarized in the following subsections. A more significant difference is that the explosive sources require the modeling of additional pressure metrics: (1) peak pressure, and (2) "modified" positive impulse. The modeling of each of these metrics is described in detail in the subsections of 4.3.2.3.

4.3.2.1 Transmission Loss Calculations

Modeling impact volumes for explosive sources span requires the type of same TL data as needed for active sonars. However unlike active sonars, explosive ordnances and the EER source are very broadband, contributing significant energy from tens of Hertz to tens of kilohertz. To accommodate the broadband nature of these sources, TL data are sampled at seven frequencies from 10 Hz to 40 kHz, spaced every two octaves.

An important propagation consideration at low frequencies is the effect of surface-image interference. As either source or target approach the surface, pairs of paths that differ in history by a single surface reflection set up an interference pattern that ultimately causes the two paths to perfectly cancel each other when the source or target is at the surface. A fully coherent summation of the eigenrays produces such a result but also introduces extreme fluctuations that would have to be highly sampled in range and depth, and then smoothed to give meaningful results. An alternative approach is to implement what is sometimes called a semi-coherent summation. A semi-coherent sum attempts to capture significant effects of surface-image interference (namely the reduction of the field as the source or target approach the surface) without having to deal with the more rapid fluctuations associated with a fully coherent sum. The semi-coherent sum is formed by a random phase addition of paths that have already been multiplied by the expression:

$$\sin^2 [4\pi f z_s z_a / (c^2 t)]$$

where f is the frequency, z_s is the source depth, z_a is the animal depth, c is the sound speed and t is the travel time from source to animal along the propagation path. For small arguments of the sine function this expression varies directly as the frequency and the two depths. It is this relationship that causes the propagation field to go to zero as the depths approach the surface or the frequency approaches zero

A final important consideration is the broadband nature of explosive sources. This is handled by sampling the TL field at a limited number of frequencies. However, the image-interference correction given above varies substantially over that frequency spacing. To avoid possible under sampling, the image-interference correction is averaged over each frequency interval.

4.3.2.2 Source Parameters

Unlike active sonars, explosive sources are defined by only two parameters: (1) net explosive weight, and (2) source detonation depth. Values for these source parameters are defined earlier in subsection 4.1.2.

The effective energy source level, which is treated as a de facto input for the other sonars, is instead modeled directly for EER and munitions. For both, the energy source level is comparable to the model used for other explosives (Arons (1954), Weston (1960), McGrath (1971), Urick (1983), Christian and Gaspin (1974). The energy source level over a one-third octave band with a center frequency of f for a source with a net explosive weight of w pounds is given by

$$10 \log_{10} (0.26 f) + 10 \log_{10} (2 p_{max}^2 / [1/\theta^2 + 4 \pi f^2]) + 197 \text{ dB}$$

where the peak pressure for the shock wave at one meter is defined as

$$p_{max} = 21600 (w^{1/3} / 3.28)^{1.13} \text{ psi} \quad (4\text{-}1)$$

and the time constant is defined as:

$$\theta = [(0.058) (w^{1/3}) (3.28 / w^{1/3})^{0.22}] / 1000 \text{ msec} \quad (4\text{-}2)$$

In contrast to munitions that are modeled as omnidirectional sources, the EER source is a continuous line array that produces a directed source. The EER array consists of two explosive strips that are fired simultaneously from the center of the array. Each strip generates a beam pattern with the steer direction of the main lobe determined by the burn rate. The resulting response of the entire array is a bifurcated beam for frequencies above 200 Hz, while at lower frequencies the two beams tend to merge into one.

Since very short ranges are under consideration, the loss of directivity of the array needs to be accounted for in the near field of the array. This is accomplished by modeling the sound pressure level across the field as the coherent sum of contributions of infinitesimal sources along the array that are delayed according to the burn rate. For example, for frequency f the complex pressure contribution at a depth z and horizontal range x from an infinitesimal source located at a distance z' above the center of the array is

$$e^{i\square}$$

where

$$\phi = kr' + \alpha z'$$

$$\alpha = 2\pi f / c_b$$

with k the acoustic wave number, c_b the burn rate of the explosive ribbon, and r' the slant range from the infinitesimal source to the field point (x,z)

Beam patterns as function of vertical angle are then sampled at various ranges out to a maximum range that is approximately L^2 / λ, where L is the array length and λ is the wavelength. This maximum range is a rule-of-thumb estimate for the end of the near field (Bartberger, 1965). Finally, commensurate with the resolution of the TL samples, these beam patterns are averaged over octave bands.

A couple of sample beam patterns are provided in Figure 4-7 and Figure 4-8. In both cases, the beam response is sampled at various ranges from the source array to demonstrate the variability across the near field. The 80-Hz family of beam patterns presented in Figure 4-7 shows the rise of a single main lobe as range increases.

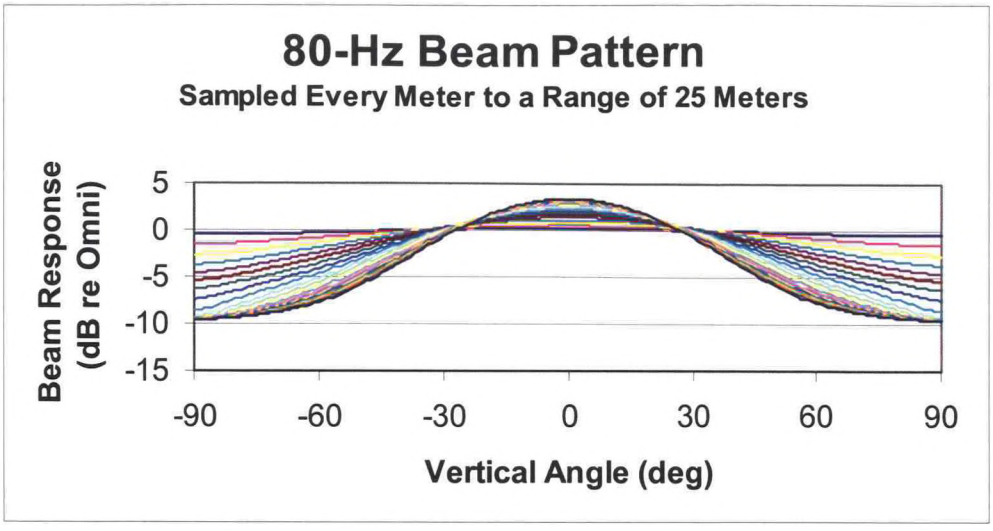


Figure 4-7. 80-Hz Beam Patterns across Near Field of EER Source

On the other hand, the 1250-Hz family of beam patterns depicted in Figure 4-8 demonstrates the typical high-frequency bifurcated beam.

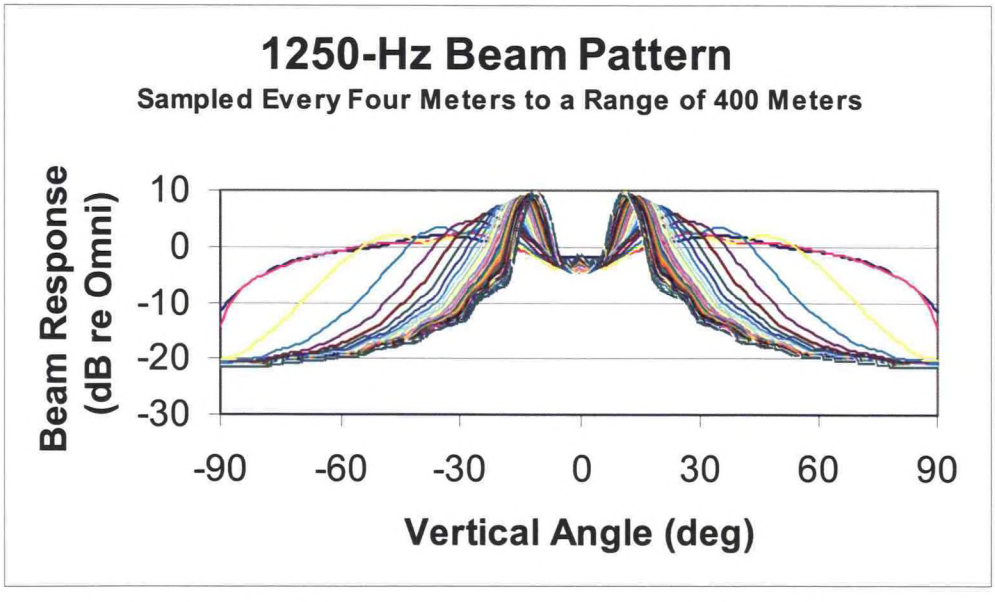


Figure 4-8. 1250-Hz Beam Patterns Across Near Field of EER Source

4.3.2.3 Impact Volumes for Various Metrics

The impact of explosive sources on marine wildlife is measured by three different metrics, each with its own thresholds. The energy metric, peak one-third octave, is treated in similar fashion as the energy metric used for the active sonars, including the summation of energy if there are multiple source emissions. The other two, peak pressure and positive impulse, are not accumulated but rather the maximum levels are taken.

4.3.2.4 Peak One-Third Octave Energy Metric

The computation of impact volumes for the energy metric follows closely the approach taken to model the energy metric for the active sonars. The only significant difference is that energy flux density is sampled at several frequencies in one-third-octave bands and only the peak one-third-octave level is accumulated.

4.3.2.5 Peak Pressure Metric

The peak pressure metric is a simple, straightforward calculation at each range/animal depth combination. First, the transmission ratio, modified by the source level in a one-octave band and the vertical beam pattern, is averaged across frequency on an eigenray-by-eigenray basis. This averaged transmission ratio (normalized by the total broadband source level) is then compared across all eigenrays with the maximum designated as the peak arrival. Peak pressure at that range/animal depth combination is then simply the product of:

- the square root of the averaged transmission ratio of the peak arrival,
- the peak pressure at a range of one meter (given by equation 4-1), and
- the similitude correction (given by $r^{-0.13}$, where r is the slant range along the eigenray estimated as tc with t the travel time along the dominant eigenray and c the nominal speed of sound).

If the peak pressure for a given grid point is greater than the specified threshold, then the incremental volume for the grid point is added to the impact volume for that depth layer.

4.3.2.6 "Modified" Positive Impulse Metric

The modeling of positive impulse follows the work of Goertner (Goertner, 1982). The Goertner model defines a "partial" impulse as

$$\int_0^{T_{min}} p(t)\,dt$$

where p(t) is the pressure wave from the explosive as a function of time t, defined so that $p(t) = 0$ for $t < 0$. This pressure wave is modeled as

$$p(t) = p_{max}\, e^{-t/\theta}$$

where p_{max} is the peak pressure at one meter (see, equation B-1), and θ is the time constant defined as

$$\theta = 0.058\, w^{1/3}\, (r/w^{1/3})^{0.22} \text{ seconds}$$

with w the net explosive weight (pounds), and r the slant range between source and animal.

The upper limit of the "partial" impulse integral is

$$T_{min} = \min \{T_{cut}, T_{osc}\}$$

where T_{cut} is the time to cutoff and T_{osc} is a function of the animal lung oscillation period. When the upper limit is T_{cut}, the integral is the definition of positive impulse. When the upper limit is defined by T_{osc}, the integral is smaller than the positive impulse and thus is just a "partial"

impulse. Switching the integral limit from T_{cut} to T_{osc} accounts for the diminished impact of the positive impulse upon the animals lungs that compress with increasing depth and leads to what is sometimes call a "modified" positive impulse metric.

The time to cutoff is modeled as the difference in travel time between the direct path and the surface-reflected path in an isospeed environment. At a range of r, the time to cutoff for a source depth z_s and an animal depth z_a is

$$T_{cut} = 1/c \{ [r^2 + (z_a + z_s)^2]^{1/2} - [r^2 + (z_a - z_s)^2]^{1/2} \}$$

where c is the speed of sound.

The animal lung oscillation period is a function of animal mass M and depth z_a and is modeled as

$$T_{osc} = 1.17 M^{1/3} (1 + z_a/33)^{-5/6}$$

where M is the animal mass (in kg) and z_a is the animal depth (in feet).

The modified positive impulse threshold is unique among the various injury and harassment metrics in that it is a function of depth and the animal weight. So instead of the user specifying the threshold, it is computed as $K (M/42)^{1/3} (1 + z_a / 33)^{1/2}$. The coefficient K depends upon the level of exposure. For the onset of slight lung injury, K is 19.7; for the onset of extensive lung hemorrhaging (1% mortality), K is 47.

Although the thresholds are a function of depth and animal weight, sometimes they are summarized as their value at the sea surface for a typical dolphin calf (with an average mass of 12.2 kg). For the onset of slight lung injury, the threshold at the surface is approximately 13 psi-msec; for the onset of extensive lung hemorrhaging (1% mortality), the threshold at the surface is approximately 31 psi-msec.

As with peak pressure, the "modified" positive impulse at each grid point is compared to the derived threshold. If the impulse is greater than that threshold, then the incremental volume for the grid point is added to the impact volume for that depth layer.

4.3.2.7 Impact Volume per Explosive Detonation

The detonations of explosive sources are generally widely spaced in time and/or space. This implies that the impact volume for multiple firings can be easily derived by scaling the impact volume for a single detonation. Thus the typical impact volume vector for an explosive source is presented on a per-detonation basis.

4.3.3 Impact Volume by Region

The SOCAL Range is described by eleven environmental provinces. The hourly impact volume vector for operations involving any particular source is a linear combination of the eleven impact volume vectors with the weighting determined by the distribution of those thirteen environmental provinces within the range. Unique hourly impact volume vectors for winter and summer are calculated for each type of source and each metric/threshold combination.

4.4 Risk Response: Theoretical and Practical Implementation

This section discusses the recent addition of a risk function "threshold" to acoustic effects analysis procedure. This approach includes two parts, a new metric, and a function to map exposure level under the new metric to probability of harassment. What these two parts mean, how they affect exposure calculations, and how they are implemented are the objects of discussion.

Thresholds and Metrics

The term "thresholds" is broadly used to refer to both thresholds and metrics. The difference, and the distinct roles of each in effects analyses, will be the foundation for understanding the dose-response approach, putting it in perspective, and showing that, conceptually, it is similar to past approaches.

Sound is a pressure wave, so at a certain point in space, sound is simply rapidly changing pressure. Pressure at a point is a function of time. Define p(t) as pressure (in micropascals) at a given point at time t (in seconds); this function is called a "time series." Figure 4-9 gives the time series of the first "hallelujah" in Handel's Hallelujah Chorus.

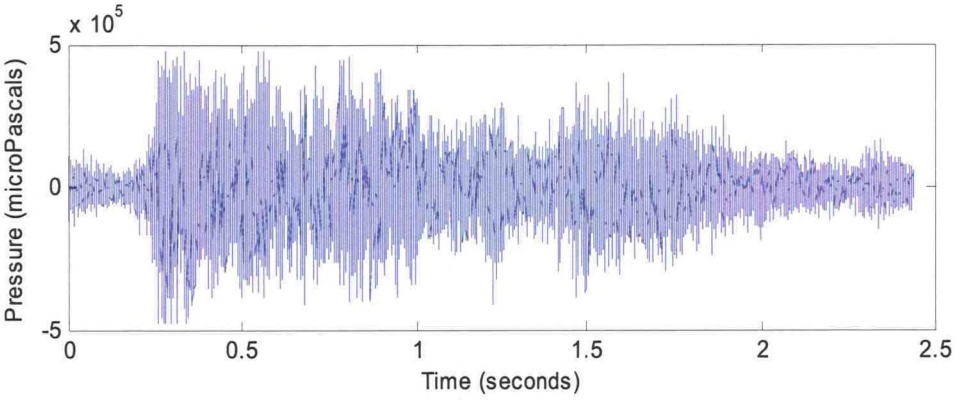


Figure 4-9. Time Series

The time-series of a source can be different at different places. Therefore, sound, or pressure, is not only a function of time, but also of location. Let the function p(t), then be expanded to p(t;x,y,z) and denote the time series at point (x,y,z) in space. Thus, the series in Figure 4-9 p(t) is for a given point (x,y,z). At a different point in space, it would be different.

Assume that the location of the source is (0,0,0) and this series is recorded at (0,10,-4). The time series above would be p(t;0,10,-4) for 0<t<2.5.

As in Figure A-9, pressure can be positive or negative, but usually the function is squared so it is always positive, this makes integration meaningful. Figure 4-10 is $p^2(t;0,10,-4)$.

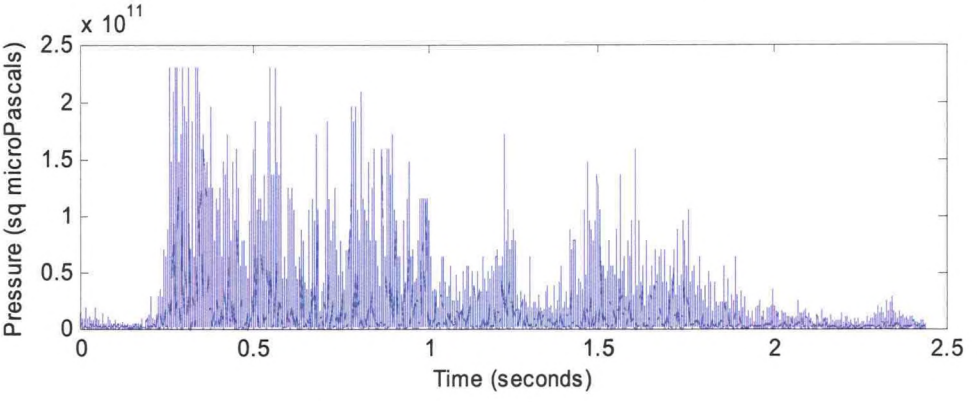


Figure 4-10. Time Series Squared

The metric chosen to evaluate the sound field at the end of this first "hallelujah" determines how the time series is summarized from thousands of points, as in Figure 4-9, to a single value for

each point (x,y,z) in the space. The metric essentially "boils down" the four dimensional p(t,x,y,z) into a three dimensional function m(x,y,z) by dealing with time. There is more than one way to summarize the time component, so there is more than one metric.

Max SPL

One way to summarize $p^2(t;x,y,z)$ to one number over the 2.5 seconds is to only report the maximum value of the function over time or,

$$SPL_{\max} = \max\left\{p^2(t,x,y,z)\right\} \text{ for } 0<t<2.5$$

The $SPL_{\max}$ for this snippet of the Hallelujah Chorus is $2.3\times10^{11}\ \mu Pa^2$ and occurs at 0.2825 seconds, as shown in Figure A-11.

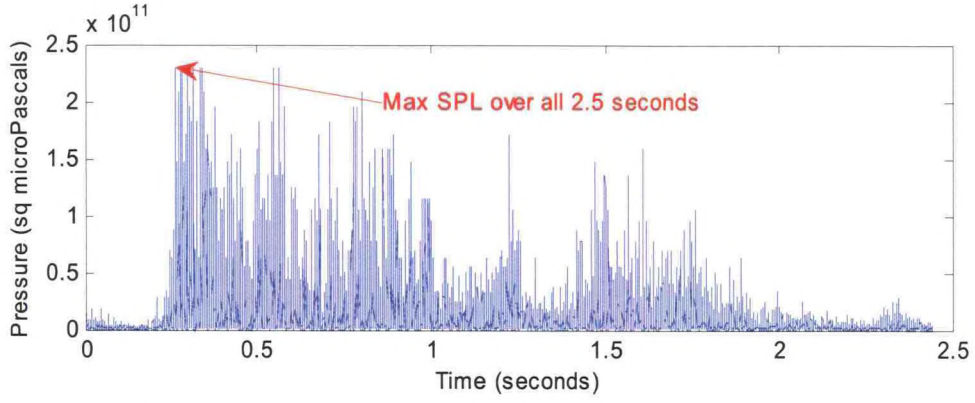


Figure 4-11. Max SPL of Time Series Squared Integration

$SPL_{\max}$ is not necessarily influenced by the duration of the sound (2.5 seconds in this case). Integrating the function over time does take this duration into account. A simple integration of $p^2(t;x,y,z)$ over t is common and usually called "energy."

$$Energy = \int_0^T p^2(t,x,y,z)dt \text{ where T is the maximum time of interest, in this case 2.5}$$

The energy for this snippet of the Hallelujah Chorus is $1.24\times10^{11}\ \mu Pa\cdot s$.

Energy is sometimes called "equal energy" because if p(t) is a constant function and the duration is doubled, the effect is the same as doubling the signal amplitude (y value). Thus, the duration and the signal have an "equal" influence on the energy metric.

Mathematically,

$$\int_0^{2T} p(t)^2\,dt = 2\int_0^T p(t)^2\,dt = \int_0^T 2p(t)^2\,dt$$

or a doubling in duration equals a doubling in energy equals a doubling in signal.

Sometimes, the integration metrics are referred to as having a "3 dB exchange rate" because if the duration is doubled, this integral increases by a factor of two, or 10log10(2)=3.01 dB. Thus, equal energy has "a 3 dB exchange rate."

After p(t) is determined (i.e., when the stimulus is over), propagation models can be used to determine p(t;x,y,z) for every point in the vicinity and for a given metric. Define

$m_a(x, y, z, T)$ = value of metric "a" at point (x,y,z) after time T

So,

$$m_{energy}(x, y, z; T) = \int_0^T p(t)^2 \, dt$$

$$m_{\max SPL}(x, y, z; T) = \max(p(t)) \; over \; [0, T]$$

Since modeling is concerned with the effects of an entire event, T is usually implicitly defined: a number that captures the duration of the event. This means that $m_a(x, y, z)$ is assumed to be measured over the duration of the received signal.

Three Dimensions vs Two Dimensions

To further reduce the calculation burden, it is possible to reduce the domain of $m_a(x, y, z)$ to two dimensions by defining $m_a(x, y) = \max\{m_a(x, y, z)\}$ over all z.

This reduction is not used for this analysis, which is exclusively three-dimensional.

Threshold

For a given metric, a threshold is a function that gives the probability of exposure at every value of m_a. This threshold function will be defined as

$$D(m_a(x, y, z)) = \Pr(effect \; at \; m_a(x, y, z))$$

The domain of D is the range of $m_a(x, y, z)$, and its range is the number of thresholds.

An example of threshold functions is the Heavyside (or unit step) function, currently used to determine permanent and temporary threshold shift (PTS and TTS) in cetaceans. For PTS, the metric is $m_{energy}(x, y, z)$, defined above, and the threshold function is a Heavyside function with a discontinuity at 215 dB, shown in Figure 4-12

Mathematically, this D is defined as:

$$D(m_{energy}) = \begin{cases} 0 \; for \; m_{energy} < 215 \\ 1 \; for \; m_{energy} \geq 215 \end{cases}$$

Any function can be used for D, as long as its range is in [0,1]. The dose-response functions use normal cumulative distribution functions (ncdfs) instead of heavyside functions, and use the max SPL metric instead of the energy metric. While a Heavyside function is specified by a single parameter, the discontinuity, a normal cumulative distribution function requires two parameters: the mean and the standard deviation. This particular approach defines a third parameter, "cutoff," to limit the support (domain of definition) of D.

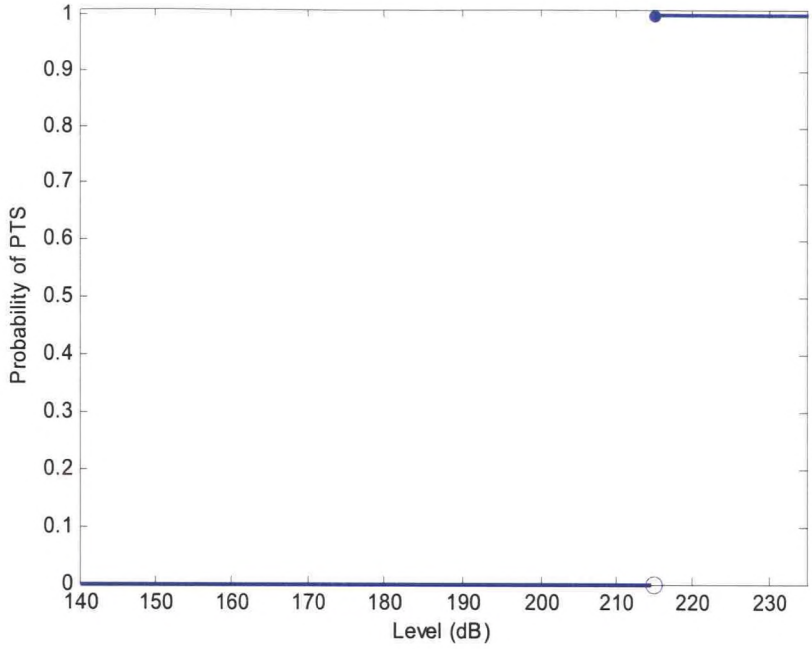


Figure 4-12. PTS Heavyside Threshold Function

Mathematically, these "dose" functions are defined as

$$D(m_{\max SPL}) = \begin{cases} ncdf(\mu, \sigma, m_{\max SPL}) \, for \; m_a \geq a \\ 0 \; for \; m_{\max SPL} < a \end{cases}$$

where a=cutoff, μ=mean, and σ=standard deviation. For these dose functions, cutoff (a) is always a function of μ and σ, a relationship in the form of a= μ-k σ, where k is an integer. The mid-frequency dose function used for small odontocetes is $ncdf(189,12,m_{\max SPL})$, with cutoff= μ-3 σ=153 dB.

Multiple Metrics and Thresholds

It is possible to have more than one metric, and more than one threshold in a given metric. For example, in this document, humpback whales have two metrics (energy and max SPL), and three thresholds (two for energy, one for max SPL). The energy thresholds are heavyside functions, as described above, with discontinuities at 215 and 195 for PTS and TTS respectively. The max SPL threshold is a dose-response function with μ=175, σ=10, and cutoff = μ-3 σ =145 for disturbance.

Calculation of Expected Exposures

Determining the number of expected exposures for disturbance is the object of this analysis.

Expected exposures in volume V= $\int_V \rho(V) D(m_a(V)) dV$

For this analysis, $m_a = m_{\max SPL}$, so

$$\int_V \rho(V) D(m_a(V) dV = \int_{-\infty}^{\infty}\int_{-\infty}^{\infty}\int_{-\infty}^{\infty} \rho(x,y,z) D(m_{\max SPL}(x,y,z)) dxdydz$$

In this analysis, the densities are constant over the x/y plane, and the z dimension is always negative, so this reduces to

$$\int_{-\infty}^{0} \rho(z) \int_{-\infty}^{\infty}\int_{-\infty}^{\infty} D(m_{\max SPL}(x,y,z)) dxdydz$$

Numeric Implementation

Numeric integration of $\int_{-\infty}^{\infty} \rho(z) \int_{-\infty}^{\infty}\int_{-\infty}^{\infty} D(m_{\max SPL}(x,y,z)) dxdydz$ can be involved because, although the bounds are infinite, D is non-negative out to 141 dB, which, depending on the environmental specifics, can drive propagation loss calculations and their numerical integration out to more than 100 km.

The first step in the solution is to separate out the x/y-plane portion of the integral:

Define f(z)= $\int_{-\infty}^{\infty}\int_{-\infty}^{\infty} D(m_{\max SPL}(x,y,z)) dxdy$.

Calculation of this integral is the most involved and time consuming part of the calculation. Once it is complete,

$$\int_{-\infty}^{0} \rho(z) \int_{-\infty}^{\infty}\int_{-\infty}^{\infty} D(m_{\max SPL}(x,y,z)) dxdydz = \int_{-\infty}^{0} \rho(z) f(z) dz ,$$

which, when numerically integrated, is a simple dot product of two vectors.

Thus, the calculation of f(z) requires the majority of the computation resources for the numerical integration. The rest of this section presents a brief outline of the steps to calculate f(z) and preserve the results efficiently.

The concept of numerical integration is, instead of integrating over continuous functions, to sample the functions at small intervals and sum the samples to approximate the integral. The smaller the size of the intervals, the closer the approximation, but the longer the calculation, so a balance between accuracy and time is determined in the decision of step size. For this analysis, z is sampled in 5 meter steps to 1000 meters in depth and 10 meter steps to 2000 meters, which is the limit of animal depth in this analysis. The step size for x is 5 meters, and y is sampled with an interval that increases as the distance from the source increases. Mathematically,

$$z \in Z = \{0,5,...1000,1010,...,2000\}$$
$$x \in X = \{0,\pm 5,...,\pm 5k\}$$
$$y \in Y = \{0,\pm 5(1.005)^0, 5 \pm (1.005)^1, \pm 5(1.005)^2, ..., 5(1.005)^j\}$$

for integers k,j, which depend on the propagation distance for the source. For this analysis, k=20,000 and j=600

With these steps, $f(z_0) = \int_{-\infty}^{\infty}\int_{-\infty}^{\infty} D(m_{\max SPL}(x,y,z_0)) dxdy$ is approximated as

$$\sum_{z\in Y}\sum_{x\in X} D(m_{\max SPL}(x,y,z_0))\Delta x\Delta y$$

where X,Y are defined as above.

This calculation must be repeated for each $z_0 \in Z$, to build the discrete function f(z).

With the calculation of f(z) complete, the integral of its product with $\rho(z)$ must be calculated to complete evaluation of

$$\int_{-\infty}^{\infty}\rho(z)\int_{-\infty-\infty}^{\infty\ \infty} D(m_{\max SPL}(x,y,z))dxdydz = \int_{-\infty}^{0}\rho(z)f(z)dz$$

Since f(z) is discrete, and $\rho(z)$ can be readily made discrete,

$\int_{-\infty}^{0}\rho(z)f(z)dz$ is approximated numerically as $\sum_{z\in Z}\rho(z)f(z)$, a dot product.

Preserving Calculations for Future Use

Calculating f(z) is the most time-consuming part of the numerical integration, but the most time-consuming portion of the entire process is calculating $m_{\max SPL}(x,y,z)$ over the area range required for the minimum cutoff value (141 dB). The calculations usually require propagation estimates out to over 100 km, and those estimates, with the beam pattern, are used to construct a sound field that extends 200 km x 200 km--40,000 sq km, with a calculation at the steps for every value of X and Y, defined above. This is repeated for each depth, to a maximum of 2000 meters.

Saving the entire $m_{\max SPL}$ for each z is unrealistic, requiring great amounts of time and disk space. Instead, the different levels in the range of $m_{\max SPL}$ are sorted into 0.5 dB wide bins; the volume of water at each bin level is taken from $m_{\max SPL}$, and associated with its bin. Saving this, the amount of water ensonified at each level, at 0.5 dB resolution, preserves the ensonification information without using the space and time required to save $m_{\max SPL}$ itself. Practically, this is a histogram of occurrence of level at each depth, with 0.5 dB bins. Mathematically, this is simply defining the discrete functions $V_z(L)$, where $L = \{.5a\}$ for every positive integer a, for all $z \in Z$. These functions, or histograms, are saved for future work. The information lost by saving only the histograms is *where* in space the different levels occur, although *how often* they occur is saved. But the thresholds (dose response curves) are purely a function of level, not location, so this information is sufficient to calculate f(z).

Applying the dose function to the histograms is a dot

product: $\sum_{\ell\in L_1} D(\ell)V_{z_0}(\ell) \approx \int_{-\infty-\infty}^{\infty\ \infty} D(m_{\max SPL}(x,y,z_0))dxdy$

So, once the histograms are saved, neither $m_{\max SPL}(x,y,z)$ nor f(z) must be recalculated to

generate $\int_{-\infty}^{0}\rho(z)\int_{-\infty-\infty}^{\infty\ \infty} D(m_{\max SPL}(x,y,z))dxdydz$ for a new threshold function.

For the interested reader, the following section includes an in-depth discussion of the method, software, and other details of the f(z) calculation.

Software Detail

The risk function metric uses the cumulative normal probability distribution to determine the probability that an animal is affected by a given sound pressure level. The probability distribution is defined by a mean, standard deviation, and low level cutoff, below which it is assumed that animals are not affected. The acoustic quantity of interest is the maximum sound pressure level experienced over multiple pings in a range-independent environment. The procedure for calculating the impact volume at a given depth is relatively simple. In brief, given the sound pressure level of the source and the transmission loss (TL) curve, the sound pressure level is calculated on a volumetric grid. For a given depth, volume associated with a sound pressure level interval is calculated. Then, this volume is multiplied by the probability that an animal will be affected by that sound pressure level. This gives the impact volume for that depth, that can be multiplied by the animal densities at that depth, to obtain the number of animals affected at that depth. The process repeats for each depth to construct the impact volume as a function of depth.

The case of a single emission of sonar energy, one ping, illustrates the computational process in more detail. First, the sound pressure levels are segregated into a sequence of bins that cover the range encountered in the area. The sound pressure levels are used to define a volumetric grid of the local sound field. The impact volume for each depth is calculated as follows: for each depth in the volumetric grid, the sound pressure level at each x/y plane grid point is calculated using the sound pressure level of the source, the TL curve, the horizontal beam pattern of the source, and the vertical beam patterns of the source. The sound pressure levels in this grid become the bins in the volume histogram. Figure 4-13 shows a volume histogram for a low power sonar. Level bins are 0.5 dB in width and the depth is 50 meters in an environment with water depth of 100 meters. The oscillatory structure at very low levels is due the flattening of the TL curve at long distances from the source, which magnifies the fluctuations of the TL as a function of range. The "expected" impact volume for a given level at a given depth is calculated by multiplying the volume in each level bin by the dose response probability function at that level. Total expected impact volume for a given depth is the sum of these "expected" volumes. Figure 4-14 is an example of the impact volume as a function of depth at a water depth of 100 meters.

The volumetric grid covers the waters in and around the area of sonar operation. The grid for this analysis has a uniform spacing of 5 meters in the x-coordinate and a slowly expanding spacing in the y-coordinate that starts with 5 meters spacing at the origin. The growth of the grid size along the y-axis is a geometric series. Each successive grid size is obtained from the previous by multiplying it by 1+Ry, where Ry is the y-axis growth factor. This forms a geometric series. The nth grid size is related to the first grid size by multiplying by $(1+Ry)^{(n-1)}$. For an initial grid size of 5 meters and a growth factor of 0.005, the 100th grid increment is 8.19 meters. The constant spacing in the x-coordinate allows greater accuracy as the source moves along the x-axis. The slowly increasing spacing in y reduces computation time, while maintaining accuracy, by taking advantage of the fact that TL changes more slowly at longer distances from the source. The x- and y-coordinates extend from –Rmax to +Rmax, where Rmax is the maximum range used in the TL calculations. The z direction uses a uniform spacing of 5 meters down to 1,000 meters and 10 meters from 1,000 to 2,000 meters. This is the same depth mesh used for the effective energy metric as described above. The depth mesh does not extend below 2,000 meters, on the assumption that animals of interest are not found below this depth.

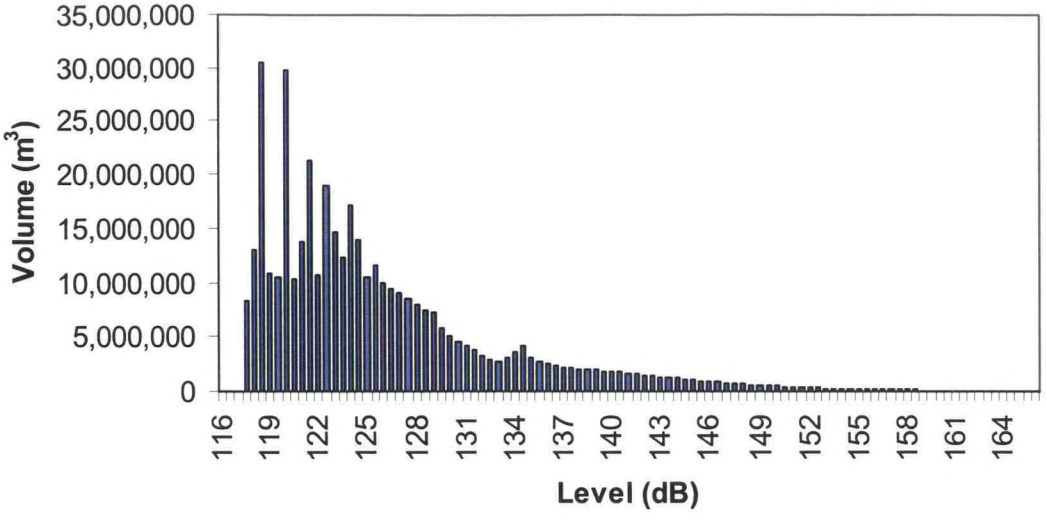


Figure 4-13. Example of a Volume Histogram

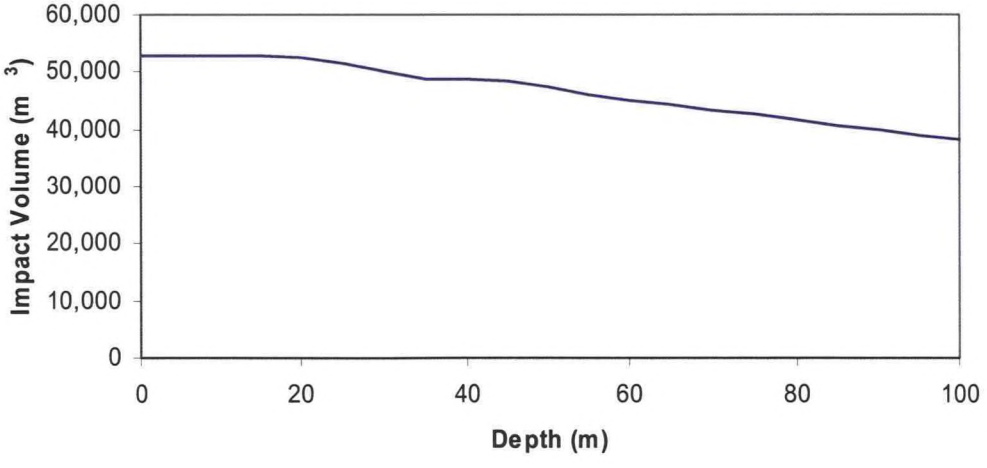


Figure 4-14. Example of the Dependence of Impact Volume on Depth

The next three figures indicate how the accuracy of the calculation of impact volume depends on the parameters used to generate the mesh in the horizontal plane. Figure 4-19 shows the relative change of impact volume for one ping as a function of the grid size used for the x-axis. The y-axis grid size is fixed at 5m and the y-axis growth factor is 0, i.e., uniform spacing. The impact volume for a 5 meters grid size is the reference. For grid sizes between 2.5 and 7.5 meters, the change is less than 0.1%. A grid size of 5 meters for the x-axis is used in the calculations. Figure

A-16 shows the relative change of impact volume for one ping as a function of the grid size used for the y-axis. The x-axis grid size is fixed at 5 meters and the y-axis growth factor is 0. The impact volume for a 5 meters grid size is the reference. This figure is very similar to that for the x-axis grid size. For grid sizes between 2.5 and 7.5 meters, the change is less than 0.1%. A grid size of 5 meters is used for the y-axis in our calculations. Figure 4-17 shows the relative change of impact volume for one ping as a function of the y-axis growth factor. The x-axis grid size is fixed at 5 meters and the initial y-axis grid size is 5 meters. The impact volume for a growth factor of 0 is the reference. For growth factors from 0 to 0.01, the change is less than 0.1%. A growth factor of 0.005 is used in the calculations.

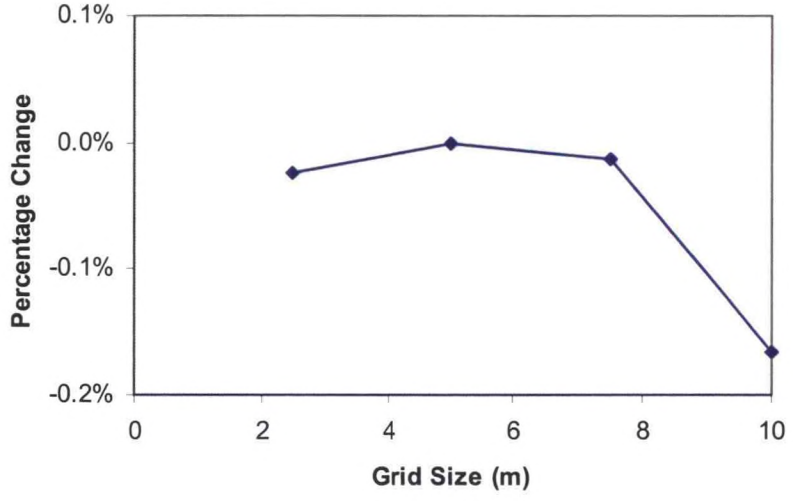


Figure 4-15. Change of Impact Volume as a Function of X-Axis Grid Size

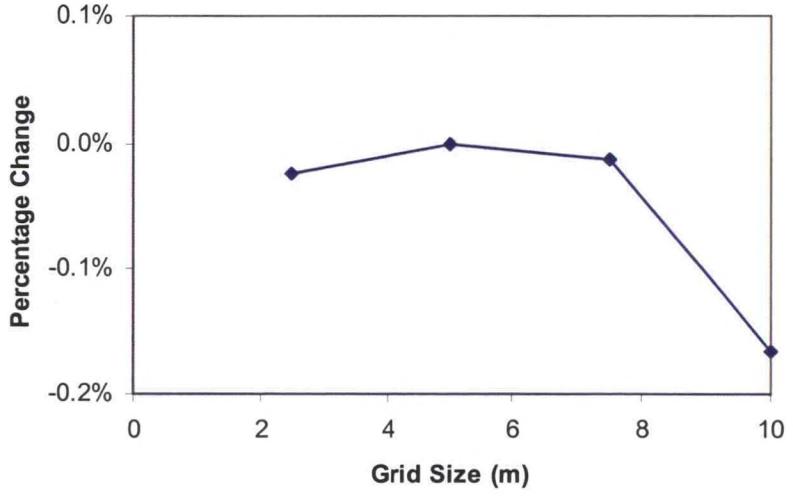


Figure 4-16. Change of Impact Volume as a Function of Y-Axis Grid Size

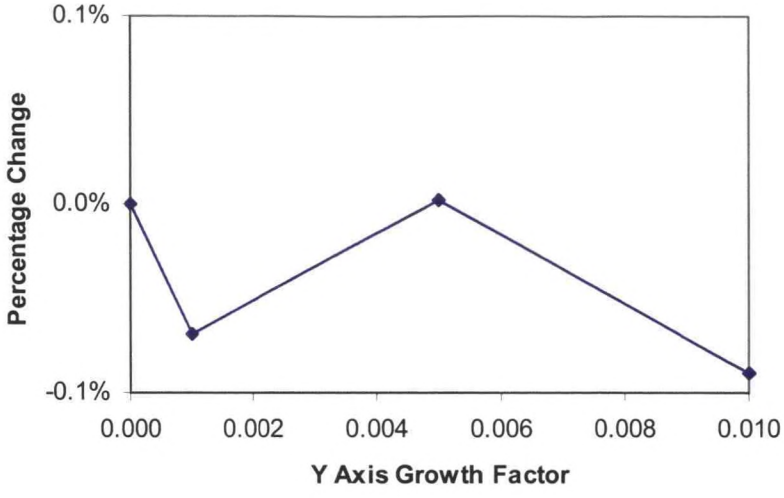


Figure 4-17. Change of Impact Volume as a Function of Y-Axis Growth Factor

Another factor influencing the accuracy of the calculation of impact volumes is the size of the bins used for sound pressure level. The sound pressure level bins extend from 100 dB (far lower than required) up to 300 dB (much higher than that expected for any sonar system). Figure 4-18 shows the relative change of impact volume for one ping as a function of the bin width. The x-axis grid size is fixed at 5 meters the initial y-axis grid size is 5 meters, and the y-axis growth factor is 0.005. The impact volume for a bin size of 0.5 dB is the reference. For bin widths from 0.25 dB to 1.00 dB, the change is about 0.1%. A bin width of 0.5 is used in our calculations.

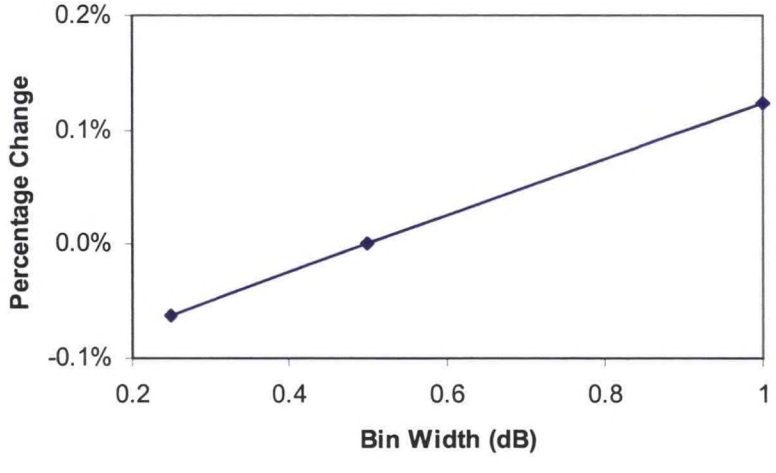


Figure 4-18. Change of Impact Volume as a Function of Bin Width

Two other issues for discussion are the maximum range (Rmax) and the spacing in range and depth used for calculating TL. The TL generated for the energy accumulation metric is used for dose-response analysis. The same sampling in range and depth is adequate for this metric

because it requires a less demanding computation (i.e., maximum value instead of accumulated energy). Using the same value of Rmax needs some discussion since it is not clear that the same value can be used for both metrics. Rmax was set so that the TL at Rmax is more than needed to reach the energy accumulation threshold of 173 dB for 1,000 pings. Since energy is accumulated, the same TL can be used for one ping with the source level increased by 30 dB (10 $\log_{10}(1{,}000)$). Reducing the source level by 30 dB, to get back to its original value, permits the handling of a sound pressure level threshold down to 143 dB, comparable to the minimum required. Hence, the TL calculated to support energy accumulation for 1,000 pings will also support calculation of impact volumes for the dose-response metric.

The process of obtaining the maximum sound pressure level at each grid point in the volumetric grid is straightforward. The active sonar starts at the origin and moves at constant speed along the positive x-axis emitting a burst of energy, a ping, at regularly spaced intervals. For each ping, the distance and horizontal angle connecting the sonar to each grid point is computed. Calculating the TL from the source to a grid point has several steps. The TL is made up of the sum of many eigenrays connecting the source to the grid point. The beam pattern of the source is applied to the eigenrays based on the angle at which they leave the source. After summing the vertically beamformed eigenrays on the range mesh used for the TL calculation, the vertically beamformed TL for the distance from the sonar to the grid point is derived by interpolation. Next, the horizontal beam pattern of the source is applied using the horizontal angle connecting the sonar to the grid point. To avoid problems in extrapolating TL, only use grid points with distances less than R_{max} are used. To obtain the sound pressure level at a grid point, the sound pressure level of the source is reduced by that TL. For the first ping, the volumetric grid is populated by the calculated sound pressure level at each grid point. For the second ping and subsequent pings, the source location increments along the x-axis by the spacing between pings and the sound pressure level for each grid point is again calculated for the new source location. Since the dose-response metric uses the maximum of the sound pressure levels at each grid point, the newly calculated sound pressure level at each grid point is compared to the sound pressure level stored in the grid. If the new level is larger than the stored level, the value at that grid point is replaced by the new sound pressure level.

For each bin, a volume is determined by summing the ensonified volumes with a maximum SPL in the bin's interval. This forms the volume histogram shown in Figure 4-13. Multiplying by the dose-response probability function for the level at the center of a bin gives the impact volume for that bin. The result can be seen in Figure 4-14, which is an example of the impact volume as a function of depth.

The impact volume for a sonar moving relative to the animal population increases with each additional ping. The rate at which the impact volume increases for the dose response metric is essentially linear with the number of pings. Figure 4-19 shows the dependence of impact volume on the number of pings. The function is linear; the slope of the line at a given depth is the impact volume added per ping. This number multiplied by the number of pings in an hour gives the hourly impact volume for the given depth increment. Completing this calculation for all depths in a province, for a given source, gives the hourly impact volume vector which contains the hourly impact volumes by depth for a province. Figure 4-20 provides an example of an hourly impact volume vector for a particular environment. Given the speed of the sonar, the hourly impact volume vector could be displayed as the impact volume vector per kilometer of track.

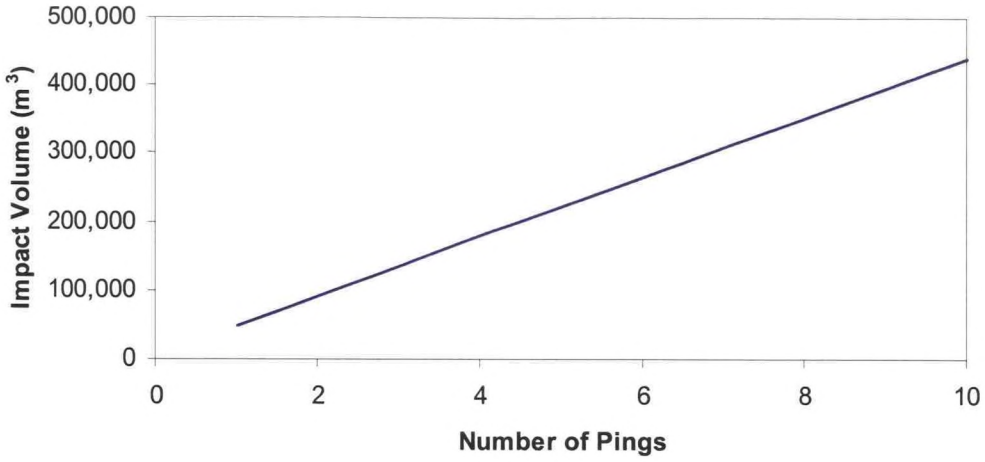


Figure 4-19. Dependence of Impact volume On the Number of Pings

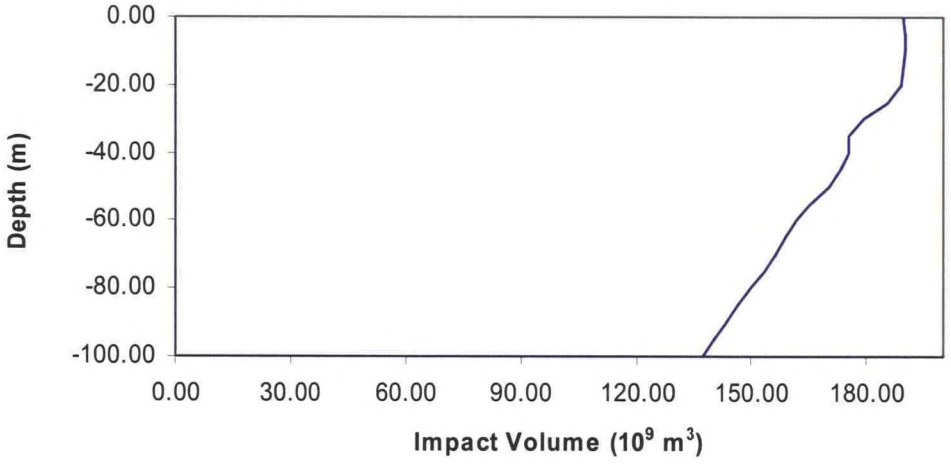


Figure 4-20. Example of an Hourly Impact Volume Vector

4.5 EXPOSURES

This section defines the animal densities and their depth distributions for the SOCAL Range. This is followed by a series of tables providing exposure estimates per unit of operation for each source type (active sonars and explosives).

4.5.1 Animal densities

Densities are usually reported by marine biologists as animals per square kilometer, which is an area metric (presented for each species in Section 2.1). This gives an estimate of the number of animals below the surface in a certain area, but does not provide any information about their distribution in depth. The impact volume vector (see subsection 4.4.3) specifies the volume of water ensonified above the specified threshold in each depth interval. A corresponding animal density for each of those depth intervals is required to compute the expected value of the number

of exposures. The two-dimensional area densities do not contain this information, so three-dimensional densities must be constructed by using animal depth distributions to extrapolate the density at each depth. The density estimates used fro the acoustic modeling assumes a uniform density through the modeling area.

Exposure Estimates

The following sperm whale example demonstrates the methodology used to create a three-dimensional density by merging the area densities with the depth distributions. The sperm whale surface density is 0.0028 whales per square kilometer. From the depth distribution report, "depth distribution for sperm whales based on information in the Amano paper is: 19% in 0-2 m, 10% in 2-200 m, 11% in 201-400 m, 11% in 401-600 m, 11% in 601-800 m and 38% in >800 m." So the sperm whale density at 0-2 m is 0.0028*0.19/0.002 = 0.266 per cubic km, at 2-200 m is 0.0028*0.10/0.198 = 0.001414 per cubic km, and so forth.

In general, the impact volume vector samples depth in finer detail than given by the depth distribution data. When this is the case, the densities are apportioned uniformly over the appropriate intervals. For example, suppose the impact volume vector provides volumes for the intervals 0-2 meters, 2-10 meters, and 10-50 meters. Then for the depth-distributed densities discussed in the preceding paragraph,

- 0.266 whales per cubic km is used for 0-2 meters,
- 0.001414 whales per cubic km is used for the 2-10 meters, and
- 0.001414 whales per square km is used for the 10-50 meters.

Once depth-varying, three-dimensional densities are specified for each species type, with the same depth intervals and the ensonified volume vector, the density calculations are finished. The expected number of ensonified animals within each depth interval is the ensonified volume at that interval multiplied by the volume density at that interval and this can be obtained as the dot product of the ensonified volume and animal density vectors.

Since the ensonified volume vector is the ensonified volume per unit operation (ie per hour, per sonobuoy, etc), the final exposure count for each animal is the unit operation exposure count multiplied by the number of units (hours, sonobuoys, etc). For sonar sources, exposures are reported at 195 dB, and 215 dB. For explosive sources, exposures are reported by level A (corresponding to 182 dB one-third-octave energy) and level B (corresponding to 205 dB one-third-octave energy and 13 psi-ms). These thresholds are explained in section 4.1.

4.5.2 Exposure Estimates Example

The following sperm whale example demonstrates the methodology used to create a three-dimensional density by merging the area densities with the depth distributions. The sperm whale surface density is 0.0028 whales per square kilometer. From the depth distribution report, "depth distribution for sperm whales based on information in the Amano paper is: 19% in 0-2 m, 10% in 2-200 m, 11% in 201-400 m, 11% in 401-600 m, 11% in 601-800 m and 38% in >800 m." So the sperm whale density at 0 to 2 m is (0.0028*0.19/0.002 =) 0.266 per cubic km, at 2-200 m is (0.0028*0.10/0.198 =) 0.001414 per cubic km, and so forth.

In general, the impact volume vector samples depth in finer detail than given by the depth distribution data. When this is the case, the densities are apportioned uniformly over the appropriate intervals. For example, suppose the impact volume vector provides volumes for the intervals 0 to 2 m, 2 to 10 m, and 10 to 50 m. Then for the depth-distributed densities discussed in the preceding paragraph,

- 0.266 whales per cubic km is used for 0 to 2 m,
- 0.001414 whales per cubic km is used for the 2 to 10 m, and
- 0.001414 whales per square km is used for the 10 to 50 m.

Once depth-varying, three-dimensional densities are specified for each species type, with the same depth intervals and the ensonified volume vector, the density calculations are finished. The expected number of ensonified animals within each depth interval is the ensonified volume at that interval multiplied by the volume density at that interval and this can be obtained as the dot product of the ensonified volume and animal density vectors.

Since the ensonified volume vector is the ensonified volume per unit operation (i.e., per hour, per sonobuoy, etc), the final exposure count for each animal is the unit operation exposure count multiplied by the number of units (hours, sonobuoys, etc). The tables below are organized by threshold level; each table represents the total yearly exposures modeled at different threshold levels. For sonar sources, exposures are reported at the appropriate dose function level, 195 dB, and 215 dB.

4.6 SUMMARY OF MARINE MAMMAL RESPONSE TO ACOUSTIC AND EXPLOSIVE EXPOSURES

The best scientific information on the status, abundance and distribution, behavior and ecology, diving behavior and acoustic abilities are provided for each species expected to be found within the SOCAL EIS Study Area. Information was reviewed on the response of marine mammals to other sound sources such as seismic air guns or ships but these sources tend to be longer in the period of exposure or continuous in nature. The response of marine mammals to those sounds, and mid-frequency active sonar, are variable with some animals showing no response or moving toward the sound source while others may move away (Review by Richardson et al. 1995; Andre et al. 1997; Nowacek et al. 2004). The analytical framework shows the range of physiological and behavioral responses that can occur when an animal is exposed to an acoustic source. Physiological effects include auditory trauma (TTS, PTS, and tympanic membrane rupture), stress or changes in health and bubble formation or decompression sickness. Behavioral responses may occur due to stress in response to the sound exposure. Behavioral responses may include flight response, changes in diving, foraging or reproductive behavior, changes in vocalizations (may cease or increase intensity), changes in migration or movement patterns or the use of certain habitats. Whether an animal responds, the types of behavioral changes, and the magnitude of those changes may depend on the intensity level of the exposure and the individual animal's prior status or behavior. Little information is available to determine the response of animals to mid-frequency active sonar and its effects on ultimate and proximate life functions or at the population or species level.

Sections 3.3 and 3.4 presented the concept that potential effects of sound include both physiological effects and behavioral effects. Sections 3.15 and 3.16 provide information on how physiological effects and behavioral responses are considered in development of acoustic modeling.

Acoustic exposures are evaluated based on their potential direct effects on marine mammals, and these effects are then assessed in the context of the species biology and ecology to determine if there is a mode of action that may result in the acoustic exposure warranting consideration as a harassment level effect. A large body of research on terrestrial animal and human response to airborne sound exists, but results from those studies are not readily extendible to the development of effect criteria and thresholds for marine mammals. For example, "annoyance" is one of several criteria used to define impact to humans from exposure to industrial sound sources. Comparable criteria cannot be developed for marine mammals because there is no acceptable

method for determining whether a non-verbal animal is annoyed. Further, differences in hearing thresholds, dynamic range of the ear, and the typical exposure patterns of interest (e.g., human data tend to focus on 8-hour-long exposures) make extrapolation of human sound exposure standards inappropriate. Behavioral observations of marine mammals exposed to anthropogenic sound sources exist, however, there are few observations and no controlled measurements of behavioral disruption of cetaceans caused by sound sources with frequencies, waveforms, durations, and repetition rates comparable to those employed by the tactical sonars to be used in the SOCAL Range Complex. At the present time there is no consensus on how to account for behavioral effects on marine mammals exposed to continuous-type sounds (NRC 2003).

This application uses behavioral observations of trained cetaceans exposed to intense underwater sound under controlled circumstances to develop a criterion and threshold for behavioral effects of sound. These data are described in detail in Schlundt et al. (2000) and Finneran and Schlundt (2004). These data, because they are based on controlled, tonal sound exposures within the tactical sonar frequency range, are the most applicable.

When analyzing the results of the acoustic effect modeling to provide an estimate of harassment, it is important to understand that there are limitations to the ecological data used in the model, and to interpret the model results within the context of a given species' ecology.

Limitations in the model include:

- Density estimates (May be limited in duration and time of year and are modeled to derive density estimates).
- When reviewing the acoustic effect modeling results, it is also important to understand that the estimates of marine mammal sound exposures are presented without consideration of mitigation which may reduce the potential for estimated sound exposures to occur.
- Overlap of TTS and risk function.

4.6.1 Acoustic Impact Model Process

The methodology for analyzing potential impacts from sonar and explosives is presented in Section 4.2, which explains the model process in detail, describes how the impact threshold derived from Navy-NMFS consultations are derived, and discusses relative potential impact based on species biology.

The Navy acoustic exposure model process uses a number of inter-related software tools to assess potential exposure of marine mammals to Navy generated underwater sound including sonar and explosions. For sonar, these tools estimate potential impact volumes and areas over a range of thresholds for sonar specific operating modes. Results are based upon extensive pre-computations over the range of acoustic environments that might be encountered in the operating area (Section 4).

The acoustic model includes four steps used to calculate potential exposures:

1. Identify unique acoustic environments that encompass the operating area. Parameters include depth and seafloor geography, bottom characteristics and sediment type, wind and surface roughness, sound velocity profile, surface duct, sound channel, and convergence zones.

2. Compute transmission loss (TL) data appropriate for each sensor type in each of these acoustic environments. Propagation can be complex depending on a number of environmental parameters listed in step one, as well as sonar operating parameters such as directivity, source level, ping rate, and ping length, and for explosives the amount of

explosive material detonated. The standard Navy CASS-GRAB acoustic propagation model is used to resolve complexities for underwater propagation prediction.

3. Use that TL to estimate the total sound energy received at each point in the acoustic environment.

4. Apply this energy to predicted animal density for that area to estimate potential acoustic exposure, with animals distributed in 3-D based on best available science on animal dive profiles.

Model Results Explanation

Acoustic exposures are evaluated based on their potential direct effects on marine mammals, and these effects are then assessed in the context of the species biology and ecology to determine if there is a mode of action that may result in the acoustic exposure warranting consideration as a harassment level effect.

A large body of research on terrestrial animal and human response to airborne sound exists, but results from those studies are not readily extendible to the development of behavioral criteria and thresholds for marine mammals. For example, "annoyance" is one of several criteria used to define impact to humans from exposure to industrial sound sources. Comparable criteria cannot be developed for marine mammals because there is no scientifically acceptable method for determining whether a non-verbal animal is annoyed (NRC 2003). Further, differences in hearing thresholds, dynamic range of the ear, and the typical exposure patterns of interest (e.g., human data tend to focus on 8-hour-long exposures) make extrapolation of human sound exposure standards inappropriate. Behavioral observations of marine mammals exposed to anthropogenic sound sources exists, however, there are few observations and no controlled measurements of behavioral disruption of cetaceans caused by sound sources with frequencies, waveforms, durations, and repetition rates comparable to those employed by the tactical sonars described in this BA (Deecke 2006).

At the present time there is no general scientifically accepted consensus on how to account for behavioral effects on marine mammals exposed to anthropogenic sounds including military sonar and explosions (NRC 2003, NRC 2005). While the first three blocks in Figure 4-21 can be easily defined (source, propagation, receiver) the remaining two blocks (perception and behavior) are not well understood given the difficulties in studying marine mammals at sea (NRC 2005). NRC (2005) acknowledges "there is not one case in which data can be integrated into models to demonstrate that noise is causing adverse affects on a marine mammal population."



From: NRC. 2003. Ocean Noise And Marine Mammals. National Research Council of the National Academies. National Academies Press, Washington, DC.

Figure 4-21. Process Steps: Assessing Behavioural Effects or Absence of Behavioral Effects of Underwater Sound on Marine Species.

For purposes of predicting potential acoustic and explosive effects on marine mammals, the U.S Navy uses an acoustic impact model process with numeric criteria agreed upon with the NMFS. Tthere are some caveats necessary to understand in order to put these exposures in context.

For instance, 1) significant scientific uncertainties are implied and carried forward in any analysis using marine mammal density data as a predictor for animal occurrence within a given geographic area; 2) there are limitations to the actual model process based on information

available (animal densities, animal depth distributions, animal motion data, impact thresholds, and supporting statistical model); and determination and understanding of what constitutes a significant behavioral effect is still unresolved.

The sources of marine mammal densities used in the SOCAL EIS/OEIS are derived from NMFS broad scale West Coast Surveys. These ship board surveys cover significant distance along the California coast out the extent of the U.S. EEZ. However, although survey design includes statistical placement of survey tracks, the survey itself can only cover so much ocean area and post-survey statistics are used to calculate animal abundances and densities (Barlow and Forney 2007). There is often significant statistical variation inherit within the calculation of the final density values depending on how many sightings were available during a survey.

Occurrence of marine mammals within any geographic area, including southern California, is highly variable and strongly correlated to oceanographic conditions, bathymetry, and ecosystem level patterns rather than changes in reproduction success and survival (Forney 2000, Ferguson and Barlow 2001, Benson et al. 2002, Moore et al. 2002, Tynan 2005, Redfern 2006). For some species, distribution may be even more highly influence by relative small scale features over both short and long-term time scales (Balance et al. 2006, Etnoyer et al. 2006, Ferguson et al. 2006, Skov et al. 2007). Unfortunately, the scientific level of understanding of some large scale and most small scale processes thought to influence marine mammal distribution is incomplete.

Given the uncertainties in marine mammal density estimation and localized distributions, the U.S. Navy's acoustic impact models can not currently be use to predict occurrence of marine mammals within specific regions of Southern California. T o resolve this issue and allow modeling to precede, animals are "artificially and uniformly distributed" within the modeling provinces described in Section 4.2. This process does not account for animals that move into or out of the region based on foraging and migratory patterns, and adds a significant amount of variability to the model predictions.

Results, therefore, from acoustic impact exposure models should be regarded as exceedingly conservative estimates strongly influenced by limited biological data. While numbers generated allow establishment of predicted marine mammal exposures for consultation with NMFS, the short duration and limited geographic extent of most sonar and explosive events does not necessarily mean that these exposures will ever be realized.

Comparison With SOCAL After Action Report Data

From exercise after action reports of major SOCAL exercises in 2007, marine mammal sightings ranged from 289 to 881 animals per event over four events. Approximately, 77 to 96% of these animals were dolphins. From all four exercises, only approximately 226 of 2,303 animals were observed during mid-frequency operations and sonar was secured or powered down in all cases upon initial animal sighting and until the animal had departed the vicinity of the ship, or the ship moved from the vicinity of the animal. At no time were any of these animals potentially exposed to SEL of greater than 189 dB, with the exception of two groups of dolphins that closed with a ship to ride the bow wake while MFAS was in use, and one group of four whales observed at 50 yards during MFAS transmission and that could have been exposed to RL of 201 dB. Like other sighting, MFAS was secured when these marine mammals were first observed within 200 yards of the ship. Of interest in this evaluation, even accounting for marine mammal not detected visually, the numbers of animals potentially exposed during 2007 are many orders of magnitude below what was predicted by the SOCAL EIS/OEIS acoustic impact modeling (Tables 4-18, 4-20, 4-23).

Behavioral Responses

Behavioral responses to exposure from mid- and high-frequency active sonar and underwater detonations can range from no observable response to panic, flight and possibly stranding (Figure 4-22). The intensity of the behavioral responses exhibited by marine mammals depends on a number of conditions including the age, reproductive condition, experience, behavior (foraging or reproductive), species, received sound level, type of sound (impulse or continuous) and duration of sound (Reviews by Richardson et al., 1995; Wartzok et al. 2004; Cox et al. 2006, Nowacek et al. 2007; Southall et al. 2007). Most behavioral responses may be short term and of little consequence for the animal although certain responses may lead to a stranding or mother-offspring separation. Active sonar exposure is brief as the ship is constantly moving and the animal will likely be moving as well. Generally the louder the sound source the more intense the response although duration is also very important (Southall et al. 2007). According to the Southall et al. (2007) response spectrum, responses from 0-3 are brief and minor, 4-6 have a higher potential to affect foraging, reproduction or survival and 7-9 are likely to affect foraging, reproduction and survival. Mitigation measures would likely prevent animals from being exposed to the loudest sonar sounds that could cause PTS, TTS and more intense behavioral reactions (i.e. 7-9 on the response spectrum.

There are few data on the consequences of sound exposure on vital rates of marine mammals. Several studies have shown the effects of chronic noise (either continuous or multiple pulses) on marine mammal presence in an area (e.g. Malme et al. 1984; McCauley et al. 1998; Nowacek et al. 2004)

Even for more cryptic species such as beaked whales, the main determinant of causing a stranding appears to be exposure in a narrow channel with no egress thus animals are exposed for prolonged period rather than just several sonar pings over a several minutes (See section 4.2). There are no narrow channels in the SOCAL Range Complex therefore it is unlikely that mid- or high-frequency active sonar would cause beaked whales to strand.

TTS

A temprorary threshold shift is a temporary increase in the threshold to hear a sound (usually less than 10 dB) over a small range of frequencies related to the sound source it was exposed to. The animal does not become deaf but requires a louder sound stimulus (relative to the amount of TTS) to detect that sound within the affected frequencies. TTS may last several minutes to several days and the duration is related to the intensity of the sound source and the duration of the sound. Sonar exposures are general short in duration and intermittent (several sonar pings per minute from a moving ship), and with mitigation measures in place, TTS in marine mammals exposed to mid- or high-frequency active sonar is unlikely to occur. There is currently no information to suggest that if an animal has TTS, that it will decrease the survival rate or reproductive fitness of that animal.

PTS

A permanent threshold shift is a permanent increase in the threshod to hear a sound (about 20 dB above TTS as determined in terrestrial animals) over a small range of frequencies related to the sound exposure. The animal does not become deaf but requires a louder sound stimulus (relative to the amount of PTS) to detect that sound within the affected frequencies. Sonar exposures are general short in duration and intermittent (several sonar pings per minute from a moving ship), and with mitigation measures in place, PTS in marine mammals exposed to mid- or high-frequency active sonar is unlikely to occur. There is currently no information to suggest that if an animal has PTS that it decrease the survival rate or reproductive fitness of that animal.

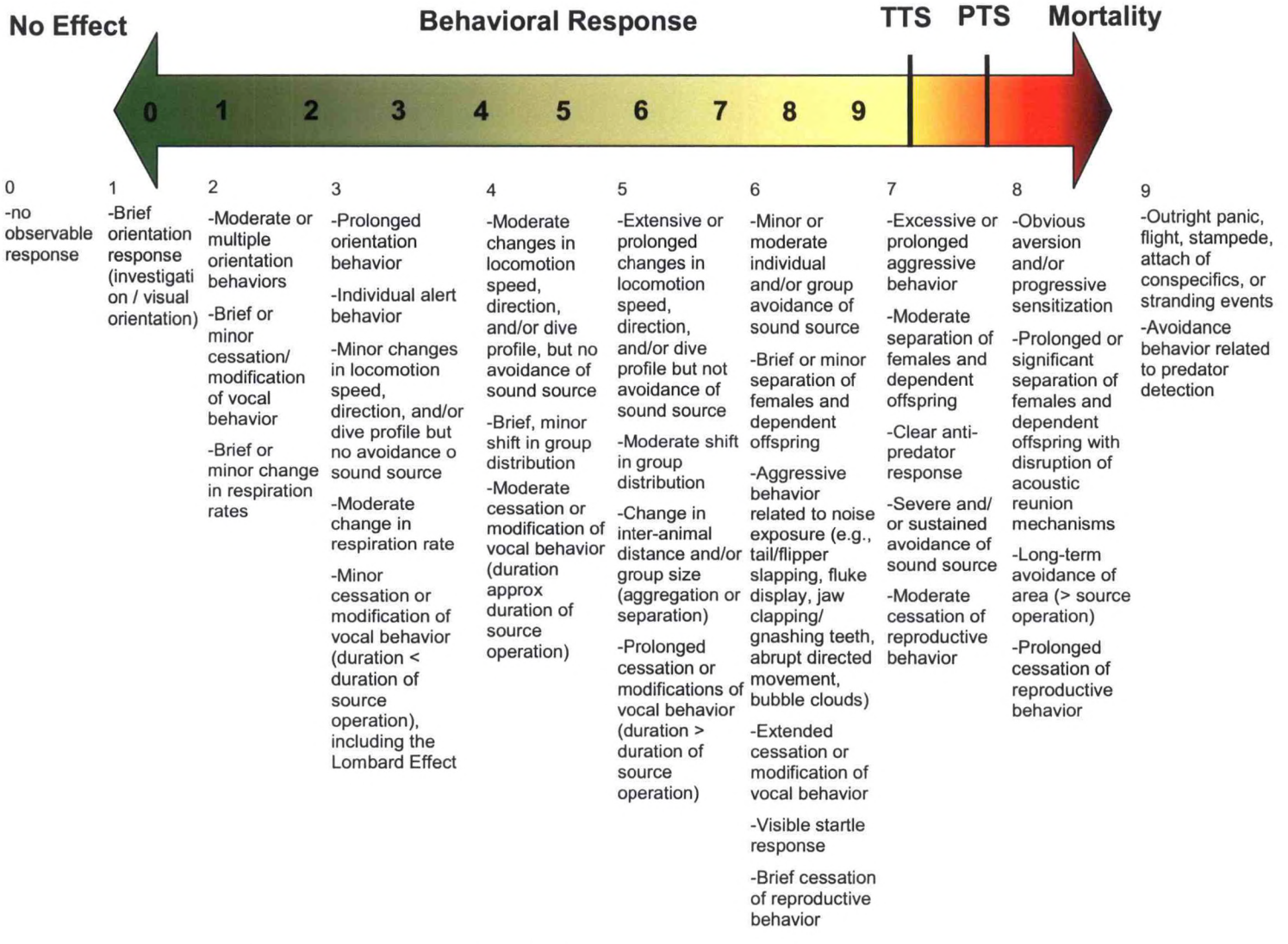


Figure 4-22. Marine Mammal Response Spectrum to Anthropogenic Sounds
(Numbered severity scale for ranking observed behaviors from Southall et al. 2007

Population Level Effects

Some SOCAL Range Complex training activities will be conducted in the same general areas, so marine mammal populations could be exposed to repeated activities over time. The acoustic analyses assume that short-term non-injurious sound levels predicted to cause TTS or temporary behavioral disruptions qualify as Level B harassment. Application of this criterion assumes an effect even though it is highly unlikely that all behavioral disruptions or instances of TTS will result in long-term significant effects. Approximately 62% (HRC Supplemental EIS) of the exposures modeled for the SOCAL Range Complex would be below 170 dB SPL and are below the previously use behavioral threshold used for RIMPAC, USWEX and COMPTUEX-JTFEX exercises. Mitigation measures reduce the likelihood of exposures to sound levels that would cause significant behavioral disruption, TTS or PTS. It is unlikely that the short term behavioral disruption would cause biologically significant or population level effects such as decreased survivor rate or reproductive fitness.

4.7 EFFECTS OF PROPOSED ACTION

4.7.1 Non-Sonar Acoustic Impacts and Non-Acoustic Impacts

Ship Noise

Increased number of ships operating in the area will result in increased sound from vessel traffic. Marine mammals react to vessel-generated sounds in a variety of ways. Some respond negatively by retreating or engaging in antagonistic responses while other animals ignore the stimulus altogether (Watkins 1986; Terhune and Verboom 1999). Most studies have ascertained the short-term response to vessel sound and vessel traffic (Watkins et al. 1981; Baker et al. 1983; Magalhães et al. 2002); however, the long-term implications of ship sound on marine mammals is largely unknown (NMFS 2007). Anthropogenic sound, especially around regional commercial shipping hubs has increased in the marine environment over the past 50 years (Richardson, et al. 1995; Andrew et al. 2002; NRC 2003; Hildebrand 2004; NRC 2005). This sound increase can be attributed primarily to increases in vessel traffic as well as sound from other human sources (Richardson, et al. 1995; NRC 2005). NRC (2005) has a thorough discussion of both human and natural underwater sound sources.

Given the current ambient sound levels in the Southern California marine environment, the amount of sound contributed by the use of Navy vessels in the proposed exercises is very low. In addition, as opposed to commercial vessels, Navy ships are purposely designed and engineered for the lowest underwater acoustic signature possible given the limits of current naval shipbuilding technology. The goal with ship silencing technology is to limit the amount of sound a Navy vessel radiates that could be used by a potential adversary for detection. Given these factors, it is anticipated that any marine mammals exposed may exhibit either nor reactions or only short-term reactions, and would not suffer any long-term consequences from ship sound.

Ship Strikes

Collisions with commercial and Navy ships can cause major wounds and may occasionally cause fatalities to cetaceans. The most vulnerable marine mammals are those that spend extended periods of time at the surface in order to restore oxygen levels within their tissues after deep dives (e.g., sperm whale). In addition, some baleen whales, such as the northern right whale and fin whale swim slowly and seem generally unresponsive to ship sound, making them more susceptible to ship strikes (Nowacek et al. 2004). Smaller marine mammals-for example, Pacific white-side dolphins and common dolphins move quickly throughout the water column and are often seen riding the bow wave of large ships. Marine mammal responses to vessels may include avoidance and changes in dive pattern (NRC 2003).

The Navy has adopted mitigation measures that reduce the potential for collisions with surfaced marine mammals and sea turtles (See Chapter 5). These standard operating procedures include: (1) use of lookouts trained to detect all objects on the surface of the water, including marine mammals; (2) reasonable and prudent actions to avoid the close interaction of Navy assets and marine mammals; and (3) maneuvering to keep away from any observed marine mammal. Based on these standard operating procedures, collisions with marine mammals are not expected.

Torpedoes

There is a negligible risk that a marine mammal could be struck by a torpedo during ASW training activities. This conclusion is based on (1) review of torpedo design features, and (2) review of a large number of previous naval exercise ASW torpedo activities. The acoustic homing programs of torpedoes are designed to detect either the mechanical sound signature of the submarine or active sonar returns from its metal hull with large internal air volume interface. The torpedoes are specifically designed to ignore false targets. As a result, their homing logic does not detect or recognize the relatively small air volume associated with the lungs of marine mammals. They do not detect or home to marine mammals. The Navy has conducted exercise torpedo activities since 1968. At least 14,322 exercise torpedo runs have been conducted since 1968. There have been no recorded or reported instances of a marine species strike by an exercise torpedo. Every exercise torpedo activity is monitored acoustically by on-scene range personnel listening to range hydrophones positioned on the ocean floor in the immediate vicinity of the torpedo activity. After each torpedo run, the recovered exercise torpedo is thoroughly inspected for any damage. The torpedoes then go through an extensive production line refurbishment process for re-use. This production line has stringent quality control procedures to ensure that the torpedo will safely and effectively operate during its next run. Since these exercise torpedoes are frequently used against manned Navy submarines, this post activity inspection process is thorough and accurate. Inspection records and quality control documents are prepared for each torpedo run. This post exercise inspection is the basis that supports the conclusion of negligible risk of marine mammal strike. Therefore, there will be no significant impact and no significant harm to marine mammals resulting from interactions with torpedoes during SOCAL activities. The probability of direct strike of torpedoes associated with SOCAL training is negligible and therefore will have no effect on ESA-listed marine mammal species.

Military Expendable Material

Marine mammals are subject to entanglement in expended materials, particularly anything incorporating loops or rings, hooks and lines, or sharp objects. Most documented cases of entanglements occur when whales encounter the vertical lines of fixed fishing gear. This section analyzes the potential effects of expended materials on marine mammals

The Navy endeavors to recover expended training materials. Notwithstanding, it is not possible to recover all training debris, and some may be encountered by marine mammals in the waters of the SOCAL Range Complex. Debris related to military activities that is not recovered generally sinks; the amount that might remain on or near the sea surface is low, and the density of such debris in the SOCAL Range Complex would be very low. Types of training debris that might be encountered include: parachutes of various types (e.g., those employed by personnel or on targets, flares, or sonobuoys); torpedo guidance wires, torpedo "flex hoses;" cable assemblies used to facilitate target recovery; sonobuoys; and Expendable Mobile Acoustic Training Target s (EMATT)

Entanglement in military-related debris was not cited as a source of injury or mortality for any marine mammals recorded in a large marine mammal and sea turtle stranding database for California waters. Range debris is highly unlikely to affect marine mammal species in the SOCAL Range Complex. The following discussion addresses categories of debris.

Sonobuoys. A sonobuoy is approximately 13 centimeters (cm) (5 inches [in]) in diameter, 1 meter (m) (3 feet [ft]) long, and weighs between 6 and 18 kilograms (kg) (14 and 39 pounds [lb]), depending on the type. In addition, aircraft-launched sonobuoys deploy a nylon parachute of varying sizes, ranging from 0.15 to 0.35 square meters (m2) (1.6 to 3.8 square feet [ft2]). The shroud lines range from 0.30 to 0.53 m (12 to 21 in) in length and are made of either cotton polyester with a 13.6-kg (30-lb) breaking strength or nylon with a 45.4-kg (100-lb) breaking strength. All parachutes are weighted with a 0.06-kg (2-ounce) steel material weight, which causes the parachute to sink from the surface within 15 minutes. At water impact, the parachute assembly, battery, and sonobuoy will sink to the ocean floor where they will be buried into its soft sediments or land on the hard bottom where they will eventually be colonized by marine organisms and degrade over time. These components are not expected to float at the water surface or remain suspended within the water column. Over time, the amount of materials will accumulate on the ocean floor. However, the active sonar activities using sonobuoys will not likely occur in the exact same location each time. Additionally, the materials will not likely settle in the same vicinity due to ocean currents.

Parachutes. Aircraft-launched sonobuoys, flares, torpedoes, and EMATTs deploy nylon parachutes of varying sizes. As described above, at water impact, the parachute assembly is expended and sinks, as all of the material is negatively buoyant. Some components are metallic and will sink rapidly. Entanglement and the eventual drowning of a marine mammal in a parachute assembly would be unlikely, since such an event would require the parachute to land directly on an animal, or the animal would have to swim into it before it sinks. The expended material will accumulate on the ocean floor and will be covered by sediments over time, remaining on the ocean floor and reducing the potential for entanglement. If bottom currents are present, the canopy may billow (bulge) and pose an entanglement threat to marine animals with bottom-feeding habits; however, the probability of a marine mammal encountering a submerged parachute assembly and the potential for accidental entanglement in the canopy or suspension lines is considered to be unlikely.

Torpedoes. The Mk-48 will be used during active sonar activities. These devices are approximately 19 ft (580 cm) long and 21 in (53 cm) in diameter. Mk-48 torpedoes when used in a non-detonation exercise mode are typically recovered. An assortment of air launch accessories, all of which consist of non-hazardous materials, would be expended into the marine environment during air launching of Mk-46 or Mk-54 torpedoes, which are lightweight torpedoes. Depending on the type of launch craft used, Mk-46 launch accessories may be comprised of a protective nose cover, suspension bands, air stabilizer, release wire, and propeller baffle (DoN 1996). Mk-54 air launch accessories may be comprised of a nose cap, suspension bands, air stabilizer, sway brace pad, arming wire, and fan stock clip (DoN 1996). Upon completion of an M6-46 EXTORP run, two steel-jacketed lead ballast weights are released to lighten the torpedo, allowing it to rise to the surface for recovery. Each ballast weighs 37 lb (16.8 kg) and sinks rapidly to the bottom. In addition to the ballasted Mk-46 EXTORPs, Mk-46 REXTORPs launched from maritime patrol aircraft (MPA) must also be ballasted for safety purposes. Ballast weights for these REXTORPs are similarly released to allow for missile recovery. Ballasting the Mk-46 REXTORP for MPA use requires six ballasts, totaling 180 lb (82 kg) of lead

Torpedo Guidance Wires. Torpedoes are equipped with a single-strand guidance wire, which is laid behind the torpedo as it moves through the water. The guidance wire is a maximum of 0.11 cm (0.043 in) in diameter and composed of a very fine thin-gauge copper-cadmium core with a polyolefin coating. The tensile breaking strength of the wire is a maximum of 19 kg (42 lb) and can be broken by hand. Up to 28 km (15 miles [mi]) of wire is deployed during a run, which will sink to the sea floor at a rate of 0.15 meters per second (m/sec) (0.5 feet per second [ft/sec]). At the end of a training torpedo run, the wire is released from the firing vessel and the torpedo to

enable torpedo recovery. The wire sinks rapidly and settles on the ocean floor. Guidance wires are expended with each exercise torpedo launched. DoN (1996) analyzed the potential entanglement effects of torpedo control wires on sea turtles. The Navy analysis concluded that the potential for entanglement effects will be low for the following reasons, which apply also to potential entanglement of marine mammals:

- The guidance wire is a very fine, thin-gauge copper-cadmium core with a polyolefin coating. The tensile breaking strength of the wire is a maximum of 19 kg (42 lb) and can be broken by hand. With the exception of a chance encounter with the guidance wire while it was sinking to the sea floor (at an estimate rate of 0.2 m [0.5 ft] per second), a marine animal would be vulnerable to entanglement only if its diving and feeding patterns place it in contact with the bottom.
- The torpedo control wire is held stationary in the water column by drag forces as it is pulled from the torpedo in a relatively straight line until its length becomes sufficient for it to form a chain-like droop. When the wire is cut or broken, it is relatively straight and the physical characteristics of the wire prevent it from tangling, unlike the monofilament fishing lines and polypropylene ropes identified in the entanglement literatures.

While it is possible that a marine mammal would encounter a torpedo guidance wire as it sinks to the ocean floor, the likelihood of such an event is considered remote, as is the likelihood of entanglement after the wire has descended to and rests upon the ocean floor.

Given the low potential probability of marine mammal entanglement with guidance wires, the potential for any harm or harassment to these species is extremely low. Therefore, there will be no significant impact to marine mammals resulting from interactions with torpedo guidance wire during SOCAL activities. In addition, there will be no significant harm to marine mammals resulting from interactions with torpedo guidance wire during. The torpedo guidance wires associated with SOCAL activities will also have no effect on ESA-listed marine mammal species

Torpedo Flex Hoses. The flex hose protects the torpedo guidance wire and prevents it from forming loops as it leaves the torpedo tube of a submarine. Improved flex hoses or strong flex hoses will be expended during torpedo exercises. DoN (1996) analyzed the potential for the flex hoses to affect sea turtles. This analysis concluded that the potential entanglement effects to marine animals will be insignificant for reasons similar to those stated for the potential entanglement effects of control wires:

- Due to weight, flex hoses will rapidly sing to the bottom upon release. With the exception of a chance encounter with the flex hose while it was sinking to the sea floor, a marine mammal would be vulnerable to entanglement only if its diving and feeding patterns placed it in contact with the bottom.
- Due to its stiffness, the 250-ft-long flex hose will not form loops that could entangle marine mammals.

Therefore, there will be no significant impact to marine mammals resulting from interactions with torpedo flex hoses. In addition, there will be no significant harm to marine mammals or ESA-listed marine species resulting from interactions with torpedo flex hoses.

EMATT. The Navy uses the EMATT and the MK-30 acoustic training targets (recovered), sonobuoys and exercise torpedoes during ASW sonar training exercises. EMATTs are approximately 5 by 36 inches (in) (12 by 91 centimeters [cm]) and weigh approximately 21 pounds (lb). EMATTs are much smaller than sonobuoys and ADCs. Given the small sized of EMATTs and coupled with the low probability that an animal would occur at the immediate location of deployment and reconnaissance, provide little potential for a direct strike. Moreover,

there is a negligible risk that a marine mammal could be struck by a torpedo during ASW training activities. The acoustic homing programs of torpedoes are designed to detect either the mechanical sound signature of the submarine or active sonar returns from its metal hull with large, internal air volume interface. Their homing logic does not detect or recognize the relatively small air volume associated with the lungs of marine mammals.

Therefore, the probability of direct strike by training target is remote, and there will be no significant impact to marine mammals resulting from interactions with targets, or exercise torpedoes during SOCAL activities. In addition, there will be no significant harm to marine mammals or ESA-listed marine species from interactions with targets, or exercise torpedoes.

EMATTs, their batteries, parachutes, and other components will scuttle and sink to the ocean floor and will be covered by sediments over time. In addition, the small amount of expended material will be spread over a relatively large area. Due to the small size and low density of the materials, these components are not expected to float at the water surface or remain suspended within the water column. Over time, the amount of materials will accumulate on the ocean floor, but due to ocean currents, the materials will not likely settle in the same vicinity. There will be no significant impact to marine habitat from expended EMATTs or their components.

Other Falling Expendable Material. Marine mammals are widely dispersed in the SOCAL Range Complex, therefore, there is an extremely low probability of injury to a marine mammal from falling debris such as munitions constituents, inert ordnance, or targets. The probability of negative interaction from direct strike, sound, or other energy by expendable material is remote. Therefore, there will be no significant impact to marine mammals resulting from interactions with targets, or exercise torpedoes during SOCAL activities. In addition, there will be no significant harm to marine mammals or ESA-listed marine species from interactions with targets, or exercise torpedoes.

4.7.2 Summary of Potential Mid- and High-Frequency Active Sonar Effects

Table 4-27 represents the number of sonar hours, dipping sonar, or sonobuoys usage per year for the different sonar sources including the 53C, 56C, submarine, AN/AWS-22 dipping sonar, SSQ-62 Sonobuoys, and MK-48 torpedo sonar.

Table 4-27. Sonar Activities Under the Proposed Action

Event	SQS-53 C Sonar Hours	SQS-56 C Sonar Hours	Total Sonar Hours	AQS-22 Number of Dips	SSQ-62 Number of Sonobuoys	MK-48 Number of Torpedo Events
Major Exercise (8/yr)	1,045	261	1,306	337	2,255	11
Sustainment Exercise (2/yr)	85	21	106	45	171	3
IAC II (4/yr)	244	61	305	407	511	3
ULT, Coordinated Events & Maintenance	603	151	754	1,930	1319	70
Total	1,977	494	2,471	2,719	4,255	87

Table 4-28 presents a summary of the estimated marine mammal exposures for potential non-injurious (Level B) harassment, as well as potential onset of injury (Level A) to cetaceans and pinnipeds. Tables 4-29 through 4-32 present estimated marine mammal exposures further separated by component activites as listed in Table 4-27. The numbers contained in these tables may be slightly less than those presented in Table 4-28 as a result of the order of summation and the application of rounding rules utilized in the calculation of exposures.

Table 4-28. Summary of All Annual Mid- and High-Frequency Active Sonar Exposures

Species	Level B Sonar Exposures		Level A Sonar Exposures
	Risk Function	TTS	PTS
ESA Species			
Blue whale	523	127	1
Fin whale	113	23	0
Humpback whale	14	2	0
Sei whale	0	0	0
Sperm whale	118	19	1
Guadalupe fur seal	911	321	0
Total	**94,370**	**18,838**	**30**

TTS and PTS Thresholds: Cetaceans TTS = 195 dB re 1 μPa^2-s; PTS = 215 dB, re 1 μPa^2-s; Northern elephant seal TTS = 204 re 1 μPa^2-s, PTS = 224 re 1 μPa^2-s; Harbor seal TTS = 183 re 1 μPa^2-s, PTS = 203 re 1 μPa^2-s; Otariids TTS = 206 re 1 μPa^2-s, PTS = 226 re 1 μPa^2-s.

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures.

Table 4-29: Summary of ULT, Coordinated Events and Maintenance Annual Sonar Exposures

Species	Level B Sonar Exposures		Level A Sonar Exposures
	Risk Function	TTS	PTS
Blue whale	239	58	0
Fin whale	50	11	0
Humpback whale	6	1	0
Sei whale	0	0	0
Sperm whale	52	10	0
Guadalupe fur seal	420	156	0

TTS and PTS Thresholds: Cetaceans TTS = 195 dB re 1 μPa^2-s; PTS = 215 dB, re 1 μPa^2-s; Otariids TTS = 206 re 1 μPa^2-s, PTS = 226 re 1 μPa^2-s.

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures.

Table 4-30: Summary of Major Exercises Annual Sonar Exposures

Species	Level B Sonar Exposures		Level A Sonar Exposures
	Risk Function	TTS	PTS
Blue whale	214	51	1
Fin whale	49	10	0
Humpback whale	5	1	0
Sei whale	0	0	0
Sperm whale	50	6	0
Guadalupe fur seal	368	131	0

TTS and PTS Thresholds: Cetaceans TTS = 195 dB re 1 μPa^2-s; PTS = 215 dB, re 1 μPa^2-s; Otariids TTS = 206 re 1 μPa^2-s, PTS = 226 re 1 μPa^2-s.

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures.

Specifically, under this assessment for mid-frequency active sonar, the risk function methodology estimates 94,370 annual exposures that could potentially result in behavioral sub-TTS (Level B Harassment); 18,838 annual exposures that could potentially result in TTS (Level B Harassment);

and 30 annual exposures could result in potential injury as PTS (Level A Harassment). No mid-frequency active sonar exposures are predicted to result in any animal mortality.

Table 4-31: Summary of IAC II Annual Sonar Exposures

Species	Level B Sonar Exposures		Level A Sonar Exposures
	Risk Function	TTS	PTS
Blue whale	49	13	0
Fin whale	11	2	0
Humpback whale	1	0	0
Sei whale	0	0	0
Sperm whale	11	2	0
Guadalupe fur seal	85	23	0
Northern fur seal	73	1	0
Total	**7,822**	**1,810**	**2**

TTS and PTS Thresholds: Cetaceans TTS = 195 dB re 1 μPa^2-s; PTS = 215 dB, re 1 μPa^2-s; Northern elephant seal TTS = 204 re 1 μPa^2-s, PTS = 224 re 1 μPa^2-s; Harbor seal TTS = 183 re 1 μPa^2-s, PTS = 203 re 1 μPa^2-s; Otariids TTS = 206 re 1 μPa^2-s, PTS = 226 re 1 μPa^2-s.

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures.

Table 4-32: Summary of Sustainment Annual Sonar Exposures

Species	Level B Sonar Exposures		Level A Sonar Exposures
	Risk Function	TTS	PTS
ESA Species			
Blue whale	21	5	0
Fin whale	4	1	0
Humpback whale	1	0	0
Sei whale	0	0	0
Sperm whale	5	1	0
Guadalupe fur seal	38	11	0

TTS and PTS Thresholds: Cetaceans TTS = 195 dB re 1 μPa^2-s; PTS = 215 dB, re 1 μPa^2-s; Otariids TTS = 206 re 1 μPa^2-s, PTS = 226 re 1 μPa^2-s.

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures.

It should be noted, however, that these exposure modeling results are statistically derived estimates of potential marine mammal sonar exposures without consideration of standard mitigation and monitoring procedures. The caveats to interpretations of model results are described previously. It is highly unlikely that a marine mammal would experience any long-term effects because the large SOCAL Range Complex training areas makes individual mammals' repeated or prolonged exposures to high-level sonar signals unlikely. Specifically, mid-frequency active sonars have limited marine mammal exposure ranges and relatively high platform speeds. The number of exposures that exceed the PTS threshold and result in Level A harassment from sonar is 30 for six species (blue whale, gray whale, long-beaked common dolphin, Pacific harbor seal, short-beaked common dolphin, and sperm whale). Therefore, long term effects on individuals, populations or stocks are unlikely.

When analyzing the results of the acoustic exposure modeling to provide an estimate of effects, it is important to understand that there are limitations to the ecological data (diving behavior,

migration or movement patterns and population dynamics) used in the model, and that the model results must be interpreted within the context of a given species' ecology.

As described previously, this analysis assumes that short-term non-injurious sound exposure levels predicted to cause TTS or temporary behavioral disruptions qualify as Level B harassment. This approach is overestimating because there is no established scientific correlation between mid-frequency active sonar use and long term abandonment or significant alteration of behavioral patterns in marine mammals.

Because of the time delay between pings, and platform speed, an animal encountering the sonar will accumulate energy for only a few sonar pings over the course of a few minutes. Therefore, exposure to sonar would be a short-term event, minimizing any single animal's exposure to sound levels approaching the harassment thresholds.

The implementation of the mitigation and monitoring procedures as addressed in Section 11 will further minimize the potential for marine mammal exposures to underwater detonations. When reviewing the acoustic exposure modeling results, it is also important to understand that the estimates of marine mammal sound exposures are presented without consideration of standard protective measure operating procedures. Section 5 of the EIS/OEIS presents details of the mitigation measures currently used for ASW activities including detection of marine mammals and power down procedures if marine mammals are detected within one of the safety zones.

4.7.3 Summary of Potential Underwater Detonation Effects

The modeled exposure harassment numbers for all training operations involving explosives are presented by species in Table 4-33. The modeling indicates 817 annual exposures to pressure from underwater detonations that could potentially result in TTS (Level B Harassment); 36 annual exposures from pressure from underwater detonations that could cause slight injury (Level A Harassment); and 12 exposures that could cause severe injury or mortality.

Table 4-33. Annual Underwater Detonation Exposures Summary.

Species	Level B Exposures	Level A Exposures	
	TTS 182 dB re 1 μPa^2-s /23 psi	50% TM Rupture 205 dB re 1 μPa^2-s or Slight Lung Injury 13 psi-ms	Onset Massive Lung Injury or Mortality 31 psi-ms
Blue whale	2	1	0
Fin whale	1	0	0
Humpback whale	0	0	0
Sei whale	0	0	0
Sperm whale	1	0	0
Guadalupe fur seal	2	1	0

N/A: Not applicable – Based on a few historic observations, its habitat preference or overall distribution, a species may occur rarely in the SOCAL Range Complex, but no density estimates were available for modeling exposures..

Training operations involving explosives include Mine Neutralization, Air to Surface Missile Exercise, Surface to Surface Missile Exercise, Bombing Exercise, Sinking Exercise, Surface to Surface Gunnery exercise, and Naval Surface Fire Support. In a SINKEX, weapons are typically fired in order of decreasing range from the source with weapons fired until the target is sunk. Since the target may sink at any time during the exercise, the actual number of weapons used can vary widely. In the representative case, however, all of the ordnances are assumed expended; this represents the worst case of maximum exposure.

These exposure modeling results are estimates of marine mammal underwater detonation sound exposures without considering similar model limitations as discussed in the summary of mid-frequency active sonar sub-section (Section 4.7.2). In addition, implementation of the mitigation and monitoring procedures will further minimize the potential for marine mammal exposures to underwater detonations.

4.7.4 Species-Specific Potential Impacts

Blue Whale (*Balaenoptera musculus*)

The risk function and Navy post-modeling analysis estimates 523 blue whales will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be 127 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. One blue whale would be exposed to sound levels that could cause PTS.

Modeling indicates there would two exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and one exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury (Table 4-33).

Given the large size (up to 98 ft [30 m]) of individual blue whales (Leatherwood et al. 1982), pronounced vertical blow, and aggregation of approximately two to three animals in a group (probability of track line detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003), it is very likely that lookouts would detect a group of blue whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar; therefore, blue whales that migrate into the operating area would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large blue whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that blue whales are exposed to mid-frequency sonar, the anatomical information available on blue whales suggests that they are not likely to hear mid-frequency (1 kHz–10 kHz) sounds (Ketten 1997). There are no audiograms of baleen whales, but blue whales tend to react to anthropogenic sound below 1 kHz (e.g., seismic air guns), and most of their vocalizations are also in that range, suggesting that they are more sensitive to low frequency sounds (Richardson *et al.* 1995). Based on this information, if they do no hear these sounds, they are not likely to respond physiologically or behaviorally to those received levels.

Based on the model results, behavioral patterns, acoustic abilities of blue whales, results of past training exercises, and the implementation of mitigation measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex training events would likely not result in any population level effects, death or injury to blue whales.

Fin Whale (*Balaenoptera physalus*)

The risk function and Navy post-modeling analysis estimates 113 fin whales will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be 23 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No fin whales would be exposed to sound levels that could cause PTS.

Modeling indicates there would one exposure to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury and one exposure that would cause severe injury (Table 4-33).

Given the large size (up to 78 ft [24m]) of individual fin whales (Leatherwood et al. 1982), pronounced vertical blow, mean aggregation of three animals in a group (probability of trackline detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003) it is very likely that lookouts would detect a group of fin whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, fin whales in the vicinity of operations would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large fin whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that fin whales are exposed to mid-frequency sonar, the anatomical information available on fin whales suggests that they are not likely to hear mid-frequency (1 kHz–10 kHz) sounds (Richardson et al. 1995; Ketten 1997). Fin whales primarily produce low frequency calls (below 1 kHz) with source levels up to 186 dB re 1µPa at 1 m, although it is possible they produce some sounds in the range of 1.5 to 28 kHz (review by Richardson et al. 1995; Croll et al. 2002). There are no audiograms of baleen whales, but they tend to react to anthropogenic sound below 1 kHz, suggesting that they are more sensitive to low frequency sounds (Richardson et al. 1995). Based on this information, if they do no hear these sounds, they are not likely to respond physiologically or behaviorally to those received levels.

In the St. Lawrence estuary area, fin whales avoided vessels with small changes in travel direction, speed and dive duration, and slow approaches by boats usually caused little response (MacFarlane 1981). Fin whales continued to vocalize in the presence of boat sound (Edds and Macfarlane 1987). Even though any undetected fin whales transiting the SOCAL Range Complex may exhibit a reaction when initially exposed to active acoustic energy, field observations indicate the effects would not cause disruption of natural behavioral patterns to a point where such behavioral patterns would be abandoned or significantly altered.

Based on the model results, behavioral patterns, acoustic abilities of fin whales, results of past SOCAL Range Complex training, and the implementation of procedure mitigation measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex training events would likely not result in any population level effects, death or injury to fin whales.

Humpback Whale (*Megaptera novaeangliae*)

The risk function and Navy post-modeling analysis estimates 14 humpback whales will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be two exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No humpback whales would be exposed to sound levels that could cause PTS.

Modeling indicates there would be no exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury (Table 4-33).

Given the large size (up to 53 ft [16m] of individual humpback whales (Leatherwood et al. 1982), and pronounced vertical blow, it is very likely that lookouts would detect humpback whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, humpback whales that are present in the vicinity of ASW operations would be detected by visual observers reducing the likelihood of exposure, such that effects would be discountable.

There are no audiograms of baleen whales, but they tend to react to anthropogenic sound below 1 kHz, suggesting that they are more sensitive to low frequency sounds (Richardson et al. 1995). A

single study suggested that humpback whales responded to mid-frequency sonar (3.1-3.6 kHz re 1 μPa^2-s) sound (Maybaum 1989). The hand held sonar system had a sound artifact below 1,000 Hz which caused a response to the control playback (a blank tape) and may have affected the response to sonar (i.e. the humpback whale responded to the low frequency artifact rather than the mid-frequency active sonar sound). Humpback whales responded to small vessels (often whale watching boats) by changing swim speed, respiratory rates and social interactions depending on proximity to the vessel and vessel speed, with reponses varying by social status and gender (Watkins et al. 1981; Bauer 1986; Bauer and Herman 1986). Animals may even move out of the area in response to vessel noise (Salden 1988). Humpback whale mother-calf pairs are generally in the shallow protected waters. ASW mid-frequency active sonar activities takes place through out the extensive SOCAL Range Complex but the areas inhabited by humpback whales is represents only a small portion of the SOCAL Range Complex. Frankel and Clark (2000; 2002) reported that there was only a minor response by humpback whales to the Acoustic Thermometry of Ocean Climate (ATOC) sound source and that response was variable with some animals being found closer to the sound source during operation.

Based on the model results, behavioral patterns, acoustic abilities of humpback whales, results of past training, and the implementation of procedure mitigation measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex training events would not likely result in any population level effects, death or injury to humpback whales.

Sei Whale (*Balaenoptera borealis*)

The risk function and Navy post-modeling analysis estimates no sei whales will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be no exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No sei whales would be exposed to sound levels that could cause PTS.

Modeling indicates there would be no exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury (Table 4-33).

Given the large size (up to 53 ft [16m}) of individual sei whales (Leatherwood et al. 1982), pronounced vertical blow, aggregation of approximately three animals (probability of trackline detection = 0.90 in Beaufort Sea States of 6 or less; Barlow 2003), it is very likely that lookouts would detect a group of sei whales at the surface. Additionally, mitigation measures call for continuous visual observation during operations with active sonar, therefore, sei whales that migrate into the operating area would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large sei whale reduces the likelihood of exposure, such that effects would be discountable.

There is little information on the acoustic abilities of sei whales or their response to human activities. The only recorded sounds of sei whales are frequency modulated sweeps in the range of 1.5 to 3.5 kHz (Thompson et al. 1979) but it is likely that they also vocalized at frequencies below 1 kHz as do fin whales. There are no audiograms of baleen whales but they tend to react to anthropogenic sound below 1 kHz suggesting that they are more sensitive to low frequency sounds (Richardson et al. 1995). Sei whales were more difficult to approach than were fin whales and moved away from boats but were less responsive when feeding (Gunther 1949).

Based on the model results, behavioral patterns, acoustic abilities of sei whales, results of past training, and the implementation of procedure mitigation measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex

training events would not likely result in any population level effects, death or injury to sei whales.

Sperm Whales (*Physeter macrocephalus*)

The risk function and Navy post-modeling analysis estimates 118 sperm whales will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be 19 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. One sperm whale would be exposed to sound levels that could cause PTS.

Modeling indicates there would one exposure to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and no exposures to impulsive sound or pressures from underwater detonations that would cause slight physical injury (Table 4-33).

Given the large size (up to 56 ft [17m]) of individual sperm whales (Leatherwood et al. 1982), pronounced blow (large and angled), mean group size of approximately seven animals (probability of trackline detection = 0.87 in Beaufort Sea States of 6 or less; Barlow 2003; 2006), it is very likely that lookouts would detect a group of sperm whales at the surface. Sperm whales can make prolonged dives of up to two hours (Watwood et al. 2006) making detection more difficult. Additionally, mitigation measures call for continuous visual observation during operations with active sonar; therefore, sperm whales that migrate into the operating area would be detected by visual observers. Implementation of mitigation measures and probability of detecting a large sperm whale reduces the likelihood of exposure, such that effects would be discountable.

In the unlikely event that sperm whales are exposed to mid-frequency sonar, the information available on sperm whales exposed to received levels of active mid-frequency sonar suggests that the response to mid-frequency (1 kHz to 10 kHz) sounds is variable (Richardson et al. 1995). While Watkins et al. (1985) observed that sperm whales exposed to 3.25 kHz to 8.4 kHz pulses interrupted their activities and left the area, other studies indicate that, after an initial disturbance, the animals return to their previous activity. During playback experiments off the Canary Islands, André et al. (1997) reported that foraging whales exposed to a 10 kHz pulsed signal did not exhibit any general avoidance reactions. When resting at the surface in a compact group, sperm whales initially reacted strongly but then ignored the signal completely (André et al. 1997).

Based on the model results, behavioral patterns, acoustic abilities of sperm whales, results of past training, and the implementation of procedure protective measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex training events would not result in any population level effects, death or injury to sperm whales.

Guadalupe fur Seal (*Arctocephalus townsendi*)

The risk function and Navy post-modeling analysis estimates 911 Guadalupe fur seals will exhibit behavioral responses NMFS will classify as harassment (Table 4-28). Modeling also indicates there would be 321 exposures to accumulated acoustic energy above 195 dB re 1 μPa^2-s, which is the threshold established indicative of onset TTS. No Guadalupe fur seals would be exposed to sound levels that could cause PTS.

Modeling indicates there would two exposures to impulsive sound or pressures from underwater detonations of 182 dB or 23 psi, which is the threshold indicative of onset TTS, and one exposure to impulsive sound or pressures from underwater detonations that would cause slight physical injury and no exposures that would cause severe injury or mortality (Table 4-33).

Guadalupe fur seals dive for short periods and often rest on the surface between foraging bouts (Gallo 1994) making them easier to detect.

Based on the model results, behavioral patterns, acoustic abilities of Guadalupe fur seals, results of past training, and the implementation of procedure mitigation measures presented in sections 5.1 for sonar and 5.2 for underwater detonations, the Navy finds that the SOCAL Range Complex training events would not result in any population level effects, death or injury to Guadalupe fur seals.

5 MITIGATION MEASURES

The Navy has implemented a comprehensive suite of mitigation measures reduce impacts to marine mammals that might result from Navy training and RDT&E activities in the SOCAL Range Complex. The National Marine Fisheries Service (NMFS) may require additional mitigation or monitoring measures beyond those addressed in this Draft Environmental Impact Statement (EIS)/ Overseas Environmental Impact Statement (OEIS). These measures could include measures considered, but eliminated in this EIS/OEIS, or as yet undeveloped measures.

Effective training in the SOCAL Range Complex dictates that ship, submarine, and aircraft participants utilize their sensors and exercise weapons to their optimum capabilities as required by the mission. This section is a comprehensive list of mitigation measures that would be utilized for training activities analyzed in the SOCAL EIS/OEIS in order to minimize potential for impacts on marine mammals and sea turtles in the SOCAL Range Complex.

This section includes mitigation measures that are followed for all types of exercises; those that are associated with a particular type of training event; and those that apply generally to all Navy training at sea. For major exercises, the applicable mitigation measures are incorporated into a naval message which is disseminated to all of the units participating in the exercise or training event and applicable responsible commands. Appropriate measures are also provided to non-Navy participants (other DoD and allied forces) as information in order to ensure their use by these participants.

5.1 SONAR MITIGATION MEASURES

General Maritime Measures

Personnel Training – Watchstanders and Lookouts

The use of shipboard lookouts is a critical component of all Navy protective measures. Navy shipboard lookouts (also referred to as "watchstanders") are highly qualified and experienced observers of the marine environment. Their duties require that they report all objects sighted in the water to the officer of the deck (OOD) (e.g., trash, a periscope, marine mammals, sea turtles) and all disturbances (e.g., surface disturbance, discoloration) that may be indicative of a threat to the vessel and its crew. There are personnel serving as lookouts on station at all times (day and night) when a ship or surfaced submarine is moving through the water.

- All commanding officers (COs), executive officers (XOs), lookouts, OODs, junior OODs (JOODs), maritime patrol aircraft aircrews, and Anti-submarine Warfare (ASW)/Mine Warfare (MIW) helicopter crews will complete the NMFS-approved Marine Species Awareness Training (MSAT) by viewing the U.S. Navy MSAT digital versatile disk (DVD). MSAT may also be viewed on-line at https://mmrc.tecquest.net. All bridge watchstanders/lookouts will complete both parts one and two of the MSAT; part two is optional for other personnel. This training addresses the lookout's role in environmental protection, laws governing the protection of marine species, Navy stewardship

commitments and general observation information to aid in avoiding interactions with marine species.

- Navy lookouts will undertake extensive training in order to qualify as a watchstander in accordance with the Lookout Training Handbook (Naval Education and Training Command [NAVEDTRA] 12968-B).
- Lookout training will include on-the-job instruction under the supervision of a qualified, experienced watchstander. Following successful completion of this supervised training period, lookouts will complete the Personal Qualification Standard Program, certifying that they have demonstrated the necessary skills (such as detection and reporting of partially submerged objects). Personnel being trained as lookouts can be counted among those listed below as long as supervisors monitor their progress and performance.
- Lookouts will be trained in the most effective means to ensure quick and effective communication within the command structure in order to facilitate implementation of protective measures if marine species are spotted.

Operating Procedures & Collision Avoidance

- Prior to major exercises, a Letter of Instruction, Mitigation Measures Message or Environmental Annex to the Operational Order will be issued to further disseminate the personnel training requirement and general marine species protective measures.
- COs will make use of marine species detection cues and information to limit interaction with marine species to the maximum extent possible consistent with safety of the ship.
- While underway, surface vessels will have at least two lookouts with binoculars; surfaced submarines will have at least one lookout with binoculars. Lookouts already posted for safety of navigation and man-overboard precautions may be used to fill this requirement. As part of their regular duties, lookouts will watch for and report to the OOD the presence of marine mammals and sea turtles.
- On surface vessels equipped with a multi-function active sensor, pedestal mounted "Big Eye" (20x10) binoculars will be properly installed and in good working order to assist in the detection of marine mammals and sea turtles in the vicinity of the vessel.
- Personnel on lookout will employ visual search procedures employing a scanning methodology in accordance with the Lookout Training Handbook (NAVEDTRA 12968-B).
- After sunset and prior to sunrise, lookouts will employ Night Lookouts Techniques in accordance with the Lookout Training Handbook. (NAVEDTRA 12968-B)
- While in transit, naval vessels will be alert at all times, use extreme caution, and proceed at a "safe speed" so that the vessel can take proper and effective action to avoid a collision with any marine animal and can be stopped within a distance appropriate to the prevailing circumstances and conditions.
- When whales have been sighted in the area, Navy vessels will increase vigilance and take reasonable and practicable actions to avoid collisions and activities that might result in close interaction of naval assets and marine mammals. Actions may include changing speed and/or direction and are dictated by environmental and other conditions (e.g., safety, weather).

- Naval vessels will maneuver to keep at least 460 m (1,500 ft) away from any observed whale and avoid approaching whales head-on. This requirement does not apply if a vessel's safety is threatened, such as when change of course will create an imminent and serious threat to a person, vessel, or aircraft, and to the extent vessels are restricted in their ability to maneuver. Restricted maneuverability includes, but is not limited to, situations when vessels are engaged in dredging, submerged operations, launching and recovering aircraft or landing craft, minesweeping operations, replenishment while underway and towing operations that severely restrict a vessel's ability to deviate course. Vessels will take reasonable steps to alert other vessels in the vicinity of the whale.
- Where feasible and consistent with mission and safety, vessels will avoid closing to within 200-yd of sea turtles and marine mammals other than whales (whales addressed above).
- Floating weeds and kelp, algal mats, clusters of seabirds, and jellyfish are good indicators of sea turtles and marine mammals. Therefore, increased vigilance in watching for sea turtles and marine mammals will be taken where these are present.
- Navy aircraft participating in exercises at sea will conduct and maintain, when operationally feasible and safe, surveillance for marine species of concern as long as it does not violate safety constraints or interfere with the accomplishment of primary operational duties. Marine mammal detections will be immediately reported to assigned Aircraft Control Unit for further dissemination to ships in the vicinity of the marine species as appropriate where it is reasonable to conclude that the course of the ship will likely result in a closing of the distance to the detected marine mammal.
- All vessels will maintain logs and records documenting training operations should they be required for event reconstruction purposes. Logs and records will be kept for a period of 30 days following completion of a major training exercise.

Measures for Specific Training Events

Mid-Frequency Active Sonar Operations

General Maritime Mitigation Measures: Personnel Training

- All lookouts onboard platforms involved in ASW training events will review the NMFS-approved Marine Species Awareness Training material prior to use of mid-frequency active sonar.
- All COs, XOs, and officers standing watch on the bridge will have reviewed the Marine Species Awareness Training material prior to a training event employing the use of mid-frequency active sonar.
- Navy lookouts will undertake extensive training in order to qualify as a watchstander in accordance with the Lookout Training Handbook (Naval Educational Training [NAVEDTRA], 12968-B).
- Lookout training will include on-the-job instruction under the supervision of a qualified, experienced watchstander. Following successful completion of this supervised training period, lookouts will complete the Personal Qualification Standard program, certifying that they have demonstrated the necessary skills (such as detection and reporting of partially submerged objects). This does not forbid personnel being trained as lookouts from being counted as those listed in previous measures so long as supervisors monitor their progress and performance.

- Lookouts will be trained in the most effective means to ensure quick and effective communication within the command structure in order to facilitate implementation of mitigation measures if marine species are spotted.

General Maritime Mitigation Measures: Lookout and Watchstander Responsibilities

- On the bridge of surface ships, there will always be at least three people on watch whose duties include observing the water surface around the vessel.
- All surface ships participating in ASW training events will, in addition to the three personnel on watch noted previously, have at all times during the exercise at least two additional personnel on watch as marine mammal lookouts.
- Personnel on lookout and officers on watch on the bridge will have at least one set of binoculars available for each person to aid in the detection of marine mammals.
- On surface vessels equipped with mid-frequency active sonar, pedestal mounted "Big Eye" (20x110) binoculars will be present and in good working order to assist in the detection of marine mammals in the vicinity of the vessel.
- Personnel on lookout will employ visual search procedures employing a scanning methodology in accordance with the Lookout Training Handbook (NAVEDTRA 12968-B).
- After sunset and prior to sunrise, lookouts will employ Night Lookouts Techniques in accordance with the Lookout Training Handbook.
- Personnel on lookout will be responsible for reporting all objects or anomalies sighted in the water (regardless of the distance from the vessel) to the Officer of the Deck, since any object or disturbance (e.g., trash, periscope, surface disturbance, discoloration) in the water may be indicative of a threat to the vessel and its crew or indicative of a marine species that may need to be avoided as warranted.

Operating Procedures

- A Letter of Instruction, Mitigation Measures Message, or Environmental Annex to the Operational Order will be issued prior to the exercise to further disseminate the personnel training requirement and general marine mammal mitigation measures.
- COs will make use of marine species detection cues and information to limit interaction with marine species to the maximum extent possible consistent with safety of the ship.
- All personnel engaged in passive acoustic sonar operation (including aircraft, surface ships, or submarines) will monitor for marine mammal vocalizations and report the detection of any marine mammal to the appropriate watch station for dissemination and appropriate action.
- During mid-frequency active sonar operations, personnel will utilize all available sensor and optical systems (such as night vision goggles) to aid in the detection of marine mammals.
- Navy aircraft participating in exercises at sea will conduct and maintain, when operationally feasible and safe, surveillance for marine species of concern as long as it does not violate safety constraints or interfere with the accomplishment of primary operational duties.

- Aircraft with deployed sonobuoys will use only the passive capability of sonobuoys when marine mammals are detected within 200 yds (183 m) of the sonobuoy.
- Marine mammal detections will be immediately reported to assigned Aircraft Control Unit for further dissemination to ships in the vicinity of the marine species as appropriate where it is reasonable to conclude that the course of the ship will likely result in a closing of the distance to the detected marine mammal.
- Safety Zones—When marine mammals are detected by any means (aircraft, shipboard lookout, or acoustically) within 1,000 yds (914 m) of the sonar dome (the bow), the ship or submarine will limit active transmission levels to at least 6 decibels (dB) below normal operating levels. (A 6 dB reduction equates to a 75 percent power reduction. The reason is that decibel levels are on a logarithmic scale, not a linear scale. Thus, a 6 dB reduction results in a power level only 25 percent of the original power.)
    - Ships and submarines will continue to limit maximum transmission levels by this 6-dB factor until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yds (1829 m) beyond the location of the last detection.
    - Should a marine mammal be detected within or closing to inside 500 yds (457 m) of the sonar dome, active sonar transmissions will be limited to at least 10 dB below the equipment's normal operating level. (A 10 dB reduction equates to a 90 percent power reduction from normal operating levels.). Ships and submarines will continue to limit maximum ping levels by this 10-dB factor until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yds (457 m) beyond the location of the last detection.
    - Should the marine mammal be detected within or closing to inside 200 yds (183 m) of the sonar dome, active sonar transmissions will cease. Sonar will not resume until the animal has been seen to leave the area, has not been detected for 30 minutes, or the vessel has transited more than 2,000 yds (457 m) beyond the location of the last detection.
    - Special conditions applicable for dolphins and porpoises only: If, after conducting an initial maneuver to avoid close quarters with dolphins or porpoises, the OOD concludes that dolphins or porpoises are deliberately closing to ride the vessel's bow wave, no further mitigation actions are necessary while the dolphins or porpoises continue to exhibit bow wave riding behavior.
    - If the need for power-down should arise as detailed in "Safety Zones" above, the Navy shall follow the requirements as though they were operating at 235 dB—the normal operating level (i.e., the first power-down will be to 229 dB, regardless of at what level above 235 sonar was being operated).
- Prior to start up or restart of active sonar, operators will check that the Safety Zone radius around the sound source is clear of marine mammals.
- Sonar levels (generally)—Navy will operate sonar at the lowest practicable level, not to exceed 235 dB, except as required to meet tactical training objectives.
- Helicopters shall observe/survey the vicinity of an ASW training event for 10 minutes before the first deployment of active (dipping) sonar in the water.

- Helicopters shall not dip their sonar within 200 yds (183 m) of a marine mammal and shall cease pinging if a marine mammal closes within 200 yds (183 m) after pinging has begun.
- Submarine sonar operators will review detection indicators of close-aboard marine mammals prior to the commencement of ASW training events involving active mid-frequency sonar.
- Increased vigilance during ASW training events with tactical active sonar when critical conditions are present.

  Based on lessons learned from strandings in Bahamas 2000, Madeiras 2000, Canaries 2002 and Spain 2006, beaked whales are of particular concern since they have been associated with mid-frequency active sonar operations. The Navy should avoid planning Major ASW Training Exercises with mid-frequency active sonar in areas where they will encounter conditions which, in their aggregate, may contribute to a marine mammal stranding event.

  The conditions to be considered during exercise planning include:

  - Areas of at least 1,000-meter depth near a shoreline where there is a rapid change in bathymetry on the order of 1,000-6,000 yds (914-5486 m) occurring across a relatively short horizontal distance (e.g., 5 nautical miles [nm]).
  - Cases for which multiple ships or submarines ($\geq$ 3) operating mid-frequency active sonar in the same area over extended periods of time ($\geq$ 6 hours) in close proximity ($\leq$ 10 nm apart).
  - An area surrounded by land masses, separated by less than 35 nm and at least 10 nm in length, or an embayment, wherein operations involving multiple ships/subs ($\geq$ 3) employing mid-frequency active sonar near land may produce sound directed toward the channel or embayment that may cut off the lines of egress for marine mammals.
  - Though not as dominant a condition as bathymetric features, the historical presence of a significant surface duct (i.e., a mixed layer of constant water temperature extending from the sea surface to 100 or more feet [ft]).

If the Major Range Event is to occur in an area where the above conditions exist in their aggregate, these conditions must be fully analyzed in environmental planning documentation. The Navy will increase vigilance by undertaking the following additional mitigation measure:

- A dedicated aircraft (Navy asset or contracted aircraft) will undertake reconnaissance of the embayment or channel ahead of the exercise participants to detect marine mammals that may be in the area exposed to active sonar. Where practical, advance survey should occur within about 2 hours prior to mid-frequency active sonar use and periodic surveillance should continue for the duration of the exercise. Any unusual conditions (e.g., presence of sensitive species, groups of species milling out of habitat, and any stranded animals) shall be reported to the Office in Tactical Command, who should give consideration to delaying, suspending, or altering the exercise.
- All safety zone power down requirements described above will apply.
- The post-exercise report must include specific reference to any event conducted in areas where the above conditions exist, with exact location and time/duration of the event, and noting results of surveys conducted.

5.2 UNDERWATER DETONATION MITIGATION MEASURES

Surface-to-Surface Gunnery (5-inch, 76 mm, 20 mm, 25 mm and 30 mm explosive rounds)

- Lookouts will visually survey for floating weeds and kelp, and algal mats which may be inhabited by immature sea turtles in the target area. Intended impact shall not be within 600 yds (585 m) of known or observed floating weeds and kelp, and algal mats.
- For exercises using targets towed by a vessel or aircraft, target-towing vessels/aircraft shall maintain a trained lookout for marine mammals and sea turtles. If a marine mammal or sea turtle is sighted in the vicinity, the tow aircraft/vessel will immediately notify the firing vessel, which will suspend the exercise until the area is clear.
- A 600 yard radius buffer zone will be established around the intended target.
- From the intended firing position, trained lookouts will survey the buffer zone for marine mammals and sea turtles prior to commencement and during the exercise as long as practicable. Due to the distance between the firing position and the buffer zone, lookouts are only expected to visually detect breaching whales, whale blows, and large pods of dolphins and porpoises.
- The exercise will be conducted only when the buffer zone is visible and marine mammals and sea turtles are not detected within it.

Surface-to-Surface Gunnery (non-explosive rounds)

- Lookouts will visually survey for floating weeds and kelp, and algal mats which may be inhabited by immature sea turtles in the target area. Intended impact will not be within 200 yds (183 m) of known or observed floating weeds and kelp, and algal mats.
- A 200 yd (183 m) radius buffer zone will be established around the intended target.
- From the intended firing position, trained lookouts will survey the buffer zone for marine mammals and sea turtles prior to commencement and during the exercise as long as practicable. Due to the distance between the firing position and the buffer zone, lookouts are only expected to visually detect breaching whales, whale blows, and large pods of dolphins and porpoises.
- If applicable, target towing vessels will maintain a lookout. If a marine mammal or sea turtle is sighted in the vicinity of the exercise, the tow vessel will immediately notify the firing vessel in order to secure gunnery firing until the area is clear.
- The exercise will be conducted only when the buffer zone is visible and marine mammals and sea turtles are not detected within the target area and the buffer zone.

Surface-to-Air Gunnery (explosive and non-explosive rounds)

- Vessels will orient the geometry of gunnery exercises in order to prevent debris from falling in the area of sighted marine mammals, sea turtles, algal mats, and floating kelp.
- Vessels will expedite the recovery of any parachute deploying aerial targets to reduce the potential for entanglement of marine mammals and sea turtles.
- Target towing aircraft shall maintain a lookout. If a marine mammal or sea turtle is sighted in the vicinity of the exercise, the tow aircraft will immediately notify the firing vessel in order to secure gunnery firing until the area is clear.

Air-to-Surface Gunnery (explosive and non-explosive rounds)

- If surface vessels are involved, lookouts will visually survey for floating kelp, which may be inhabited by immature sea turtles, in the target area. Impact should not occur within 200 yds (183 m) of known or observed floating weeds and kelp or algal mats.
- A 200 yd (183 m) radius buffer zone will be established around the intended target.
- If surface vessels are involved, lookout(s) will visually survey the buffer zone for marine mammals and sea turtles prior to and during the exercise.
- Aerial surveillance of the buffer zone for marine mammals and sea turtles will be conducted prior to commencement of the exercise. Aerial surveillance altitude of 500 feet to 1,500 feet (ft) (152 - 456 m) is optimum. Aircraft crew/pilot will maintain visual watch during exercises. Release of ordnance through cloud cover is prohibited: aircraft must be able to actually see ordnance impact areas.
- The exercise will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

Small Arms Training - (grenades, explosive and non-explosive rounds)

- Lookouts will visually survey for floating weeds or kelp, algal mats, marine mammals, and sea turtles. Weapons will not be fired in the direction of known or observed floating weeds or kelp, algal mats, marine mammals, sea turtles.

Air-to-Surface At-Sea Bombing Exercises (explosive bombs and cluster munitions, rockets)

- If surface vessels are involved, trained lookouts will survey for floating kelp, which may be inhabited by immature sea turtles. Ordnance shall not be targeted to impact within 1,000 yds (914 m) of known or observed floating kelp, sea turtles, or marine mammals.
- A buffer zone of 1,000 yd (914 m) radius will be established around the intended target.
- Aircraft will visually survey the target and buffer zone for marine mammals and sea turtles prior to and during the exercise. The survey of the impact area will be made by flying at 1,500 feet or lower, if safe to do so, and at the slowest safe speed. Release of ordnance through cloud cover is prohibited: aircraft must be able to actually see ordnance impact areas. Survey aircraft should employ most effective search tactics and capabilities.
- The exercises will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

Air-to-Surface At-Sea Bombing Exercises (non-explosive bombs and cluster munitions, rockets)

- If surface vessels are involved, trained lookouts will survey for floating kelp, which may be inhabited by immature sea turtles, and for sea turtles and marine mammals. Ordnance shall not be targeted to impact within 1,000 yds (914 m) of known or observed floating kelp, sea turtles, or marine mammals.
- A 1,000 yd (914 m) radius buffer zone will be established around the intended target.
- Aircraft will visually survey the target and buffer zone for marine mammals and sea turtles prior to and during the exercise. The survey of the impact area will be made by flying at 1,500 ft (152 m) or lower, if safe to do so, and at the slowest safe speed. Release of ordnance through cloud cover is prohibited: aircraft must be able to actually

see ordnance impact areas. Survey aircraft should employ most effective search tactics and capabilities.

- The exercise will be conducted only if marine mammals and sea turtles are not visible within the buffer zone.

Air-to-Surface Missile Exercises (explosive and non-explosive)

- Ordnance shall not be targeted to impact within 1,800 yds (1646 m) of known or observed floating kelp, which may be inhabited by immature sea turtles, or coral reefs.
- Aircraft will visually survey the target area for marine mammals and sea turtles. Visual inspection of the target area will be made by flying at 1,500 (457 m) feet or lower, if safe to do so, and at slowest safe speed. Firing or range clearance aircraft must be able to actually see ordnance impact areas. Explosive ordnance shall not be targeted to impact within 1,800 yds (1646 m) of sighted marine mammals and sea turtles.

Underwater Detonations (up to 20-lb charges)

To ensure protection of marine mammals and sea turtles during underwater detonation training, the operating area must be determined to be clear of marine mammals and sea turtles prior to detonation. Implementation of the following mitigation measures continue to ensure that marine mammals would not be exposed to temporary threshold shift (TTS), permanent threshold shift (PTS), or injury from physical contact with training mine shapes during Major Exercises.

Exclusion Zones

All Mine Warfare and Mine Countermeasures Operations involving the use of explosive charges must include exclusion zones for marine mammals and sea turtles to prevent physical and/or acoustic effects to those species. These exclusion zones shall extend in a 700-yard arc radius around the detonation site.

Pre-Exercise Surveys

For Demolition and Ship Mine Countermeasures Operations, pre-exercise survey shall be conducted within 30 minutes prior to the commencement of the scheduled explosive event. The survey may be conducted from the surface, by divers, and/or from the air, and personnel shall be alert to the presence of any marine mammal or sea turtle. Should such an animal be present within the survey area, the exercise shall be paused until the animal voluntarily leaves the area. The Navy will suspend detonation exercises and ensure the area is clear for a full 30 minutes prior to detonation. Personnel will record any protected species marine mammal and sea turtle observations during the exercise as well as measures taken if species are detected within the exclusion zone.

Post-Exercise Surveys

Surveys within the same radius shall also be conducted within 30 minutes after the completion of the explosive event.

Reporting

If there is evidence that a marine mammal or sea turtle may have been stranded, injured or killed by the action, Navy training activities will be immediately suspended and the situation immediately reported by the participating unit to the Officer in Charge of the Exercise (OCE),

who will follow Navy procedures for reporting the incident to Commander, Pacific Fleet, Commander, Navy Region Southwest, Environmental Director, and the chain-of-command.

Mining Operations

Mining Operations involve aerial drops of inert training shapes on target points. Aircrews are scored for their ability to accurately hit the target points. Although this operation does not involve live ordnance, marine mammals have the potential to be injured if they are in the immediate vicinity of a target points; therefore, the safety zone shall be clear of marine mammals and sea turtles around the target location. Pre- and post-surveys and reporting requirements outlined for underwater detonations shall be implemented during Mining Operations. To the maximum extent feasible, the Navy shall retrieve inert mine shapes dropped during Mining Operations.

Sink Exercise

The selection of sites suitable for Sink Exercises (SINKEXs) involves a balance of operational suitability, requirements established under the Marine Protection, Research and Sanctuaries Act (MPRSA) permit granted to the Navy (40 Code of Federal Regulations § 229.2), and the identification of areas with a low likelihood of encountering Endangered Species Act (ESA) listed species. To meet operational suitability criteria, locations must be within a reasonable distance of the target vessels' originating location. The locations should also be close to active military bases to allow participating assets access to shore facilities. For safety purposes, these locations should also be in areas that are not generally used by non-military air or watercraft. The MPRSA permit requires vessels to be sunk in waters which are at least 1,000 fathoms (3,000 yds / 2742 m)) deep and at least 50 nm from land.

In general, most listed species prefer areas with strong bathymetric gradients and oceanographic fronts for significant biological activity such as feeding and reproduction. Typical locations include the continental shelf and shelf-edge.

SINKEX Mitigation Plan

The Navy has developed range clearance procedures to maximize the probability of sighting any ships or protected species in the vicinity of an exercise, which are as follows:

- All weapons firing would be conducted during the period 1 hour after official sunrise to 30 minutes before official sunset.
- Extensive range clearance operations would be conducted in the hours prior to commencement of the exercise, ensuring that no shipping is located within the hazard range of the longest-range weapon being fired for that event.
- Prior to conducting the exercise, remotely sensed sea surface temperature maps would be reviewed. SINKEX would not be conducted within areas where strong temperature discontinuities are present, thereby indicating the existence of oceanographic fronts. These areas would be avoided because concentrations of some listed species, or their prey, are known to be associated with these oceanographic features.
- An exclusion zone with a radius of 1.0 nm would be established around each target. This exclusion zone is based on calculations using a 990-pound (lb) H6 net explosive weight high explosive source detonated 5 ft below the surface of the water, which yields a distance of 0.85 nm (cold season) and 0.89 nm (warm season) beyond which the received level is below the 182 decibels (dB) re: 1 micropascal squared-seconds (μPa2-s) threshold established for the WINSTON S. CHURCHILL (DDG 81) shock trials (U.S.

Navy, 2001). An additional buffer of 0.5 nm would be added to account for errors, target drift, and animal movements. Additionally, a safety zone, which extends from the exclusion zone at 1.0 nm out an additional 0.5 nm, would be surveyed. Together, the zones extend out 2 nm from the target.

- A series of surveillance over-flights would be conducted within the exclusion and the safety zones, prior to and during the exercise, when feasible. Survey protocol would be as follows:
    - Overflights within the exclusion zone would be conducted in a manner that optimizes the surface area of the water observed. This may be accomplished through the use of the Navy's Search and Rescue Tactical Aid, which provides the best search altitude, ground speed, and track spacing for the discovery of small, possibly dark objects in the water based on the environmental conditions of the day. These environmental conditions include the angle of sun inclination, amount of daylight, cloud cover, visibility, and sea state.
    - All visual surveillance activities would be conducted by Navy personnel trained in visual surveillance. At least one member of the mitigation team would have completed the Navy's marine mammal training program for lookouts.
    - In addition to the overflights, the exclusion zone would be monitored by passive acoustic means, when assets are available. This passive acoustic monitoring would be maintained throughout the exercise. Potential assets include sonobuoys, which can be utilized to detect any vocalizing marine mammals (particularly sperm whales) in the vicinity of the exercise. The sonobuoys would be re-seeded as necessary throughout the exercise. Additionally, passive sonar onboard submarines may be utilized to detect any vocalizing marine mammals in the area. The OCE would be informed of any aural detection of marine mammals and would include this information in the determination of when it is safe to commence the exercise.
    - On each day of the exercise, aerial surveillance of the exclusion and safety zones would commence 2 hours prior to the first firing.
    - The results of all visual, aerial, and acoustic searches would be reported immediately to the OCE. No weapons launches or firing would commence until the OCE declares the safety and exclusion zones free of marine mammals and threatened and endangered species.
    - If a protected species observed within the exclusion zone is diving, firing would be delayed until the animal is re-sighted outside the exclusion zone, or 30 minutes have elapsed. After 30 minutes, if the animal has not been re-sighted it would be assumed to have left the exclusion zone. This is based on a typical dive time of 30 minutes for traveling listed species of concern. The OCE would determine if the listed species is in danger of being adversely affected by commencement of the exercise.
    - During breaks in the exercise of 30 minutes or more, the exclusion zone would again be surveyed for any protected species. If protected species are sighted within the exclusion zone, the OCE would be notified, and the procedure described above would be followed.

  - Upon sinking of the vessel, a final surveillance of the exclusion zone would be monitored for 2 hours, or until sunset, to verify that no listed species were harmed.

- Aerial surveillance would be conducted using helicopters or other aircraft based on necessity and availability. The Navy has several types of aircraft capable of performing this task; however, not all types are available for every exercise. For each exercise, the available asset best suited for identifying objects on and near the surface of the ocean would be used. These aircraft would be capable of flying at the slow safe speeds necessary to enable viewing of marine vertebrates with unobstructed, or minimally obstructed, downward and outward visibility. The exclusion and safety zone surveys may be cancelled in the event that a mechanical problem, emergency search and rescue, or other similar and unexpected event preempts the use of one of the aircraft onsite for the exercise.
- Every attempt would be made to conduct the exercise in sea states that are ideal for marine mammal sighting, Beaufort Sea State 3 or less. In the event of a 4 or above, survey efforts would be increased within the zones. This would be accomplished through the use of an additional aircraft, if available, and conducting tight search patterns.
- The exercise would not be conducted unless the exclusion zone could be adequately monitored visually.
- In the unlikely event that any listed species are observed to be harmed in the area, a detailed description of the animal would be taken, the location noted, and if possible, photos taken. This information would be provided to NOAA Fisheries via the Navy's regional environmental coordinator for purposes of identification.
- An after action report detailing the exercise's time line, the time the surveys commenced and terminated, amount, and types of all ordnance expended, and the results of survey efforts for each event would be submitted to NOAA Fisheries.

Mitigation Measures Related to Explosive Source Sonobuoys (AN/SSQ-110A) (AN/SSQ-110A)

- Crews will conduct visual reconnaissance of the drop area prior to laying their intended sonobuoy pattern. This search should be conducted below 457 m (500 yd) at a slow speed, if operationally feasible and weather conditions permit. In dual aircraft operations, crews are allowed to conduct coordinated area clearances.
- Crews shall conduct a minimum of 30 minutes of visual and aural monitoring of the search area prior to commanding the first post detonation. This 30-minute observation period may include pattern deployment time.
- For any part of the briefed pattern where a post (source/receiver sonobuoy pair) will be deployed within 914 m (1,000 yd) of observed marine mammal activity, deploy the receiver ONLY and monitor while conducting a visual search. When marine mammals are no longer detected within 914 m (1,000 yd) of the intended post position, co-locate the explosive source sonobuoy (AN/SSQ-110A) (source) with the receiver.
- When able, crews will conduct continuous visual and aural monitoring of marine mammal activity. This is to include monitoring of own-aircraft sensors from first sensor placement to checking off station and out of RF range of these sensors.
- Aural Detection:

  - If the presence of marine mammals is detected aurally, then that should cue the aircrew to increase the diligence of their visual surveillance. Subsequently, if no marine mammals are visually detected, then the crew may continue multi-static active search.

- Visual Detection:
  - If marine mammals are visually detected within 914 m (1,000 yd) of the explosive source sonobuoy (AN/SSQ-110A) intended for use, then that payload shall not be detonated. Aircrews may utilize this post once the marine mammals have not been re-sighted for 10 minutes, or are observed to have moved outside the 914 m (1,000 yd) safety buffer.
  - Aircrews may shift their multi-static active search to another post, where marine mammals are outside the 914 m (1,000 yd) safety buffer.
- Aircrews shall make every attempt to manually detonate the unexploded charges at each post in the pattern prior to departing the operations area by using the "Payload 1 Release" command followed by the "Payload 2 Release" command. Aircrews shall refrain from using the "Scuttle" command when two payloads remain at a given post. Aircrews will ensure that a 914 m (1,000 yd) safety buffer, visually clear of marine mammals, is maintained around each post as is done during active search operations.
- Aircrews shall only leave posts with unexploded charges in the event of a sonobuoy malfunction, an aircraft system malfunction, or when an aircraft must immediately depart the area due to issues such as fuel constraints, inclement weather, and in-flight emergencies. In these cases, the sonobuoy will self-scuttle using the secondary or tertiary method.
- Ensure all payloads are accounted for. Explosive source sonobuoys (AN/SSQ-110A) that can not be scuttled shall be reported as unexploded ordnance via voice communications while airborne, then upon landing via naval message.
- Mammal monitoring shall continue until out of own-aircraft sensor range.

5.3 SOCAL MARINE SPECIES MONITORING PLAN

The Navy is developing a Marine Species Monitoring Plan (MSMP) that provides recommendations for site-specific monitoring for ESA listed species (primarily marine mammals) within the SOCAL Range Complex, including during training. The primary goals of monitoring are to evaluate trends in marine species distribution and abundance in order to assess potential population effects from Navy training activities and determine the effectiveness of the Navy's mitigation measures. The information gained from the monitoring will also allow the Navy to evaluate the models used to predict effects to marine mammals.

By using a combination of monitoring techniques or tools appropriate for the species of concern, type of Navy activities conducted, sea state conditions, and the size of the Range Complex, the detection, localization, and observation of marine mammals and sea turtles can be maximized. The following available monitoring techniques and tools are described in this monitoring plan for monitoring for range events (several days or weeks) and monitoring of population effects such as abundance and distribution (months or years):

- Visual Observations – Vessel-, Aerial- and Shore-based Surveys (for marine mammals and sea turtles) will provide data on population trends (abundance, distribution, and presence) and response of marine species to Navy training activities. Navy lookouts will

also record observations of detected marine mammals from Navy ships during appropriate training and test events.

- Acoustic Monitoring – Passive Acoustic Monitoring possibly using towed hydrophone arrays, Autonomous Acoustic Recording buoys and U.S. Navy Instrument Acoustic Range (for marine mammals only) may provide presence/absence data on cryptic species that are difficult to detect visually (beaked whales and minke whales) that could address long term population trends and response to Navy training exercises.

- Tagging – Tagging marine mammals with instruments to messure their dive depth and duration, determine location and record the received level of natural and anthropogenic sounds.

- Additional Methods – Oceanographic Observations and Other Environmental Factors will be obtained during ship-based surveys and satellite remote sensing data. Oceanographic data is important factor that influences the abundance and distribution of prey items and therefore the distribution and movements of marine mammals.

The monitoring plan will be reviewed annually by Navy biologists to determine the effectiveness of the monitoring elements and to consider any new monitoring tools or techniques that may have become available.

Research

The Navy provides a significant amount of funding and support to marine research. The agency provides nearly 10 million dollars annually to universities, research institutions, federal laboratories, private companies, and independent researchers around the world to study marine mammals. The U.S. Navy sponsors seventy percent of all U.S. research concerning the effects of human-generated sound on marine mammals and 50 percent of such research conducted worldwide. Major topics of Navy-supported research include the following:

- Better understanding of marine species distribution and important habitat areas,
- Developing methods to detect and monitor marine species before and during training,
- Understanding the effects of sound on marine mammals, sea turtles, fish, and birds, and
- Developing tools to model and estimate potential effects of sound.

This research is directly applicable to Fleet training activities, particularly with respect to the investigations of the potential effects of underwater noise sources on marine mammals and other protected species. Proposed training activities employ sonar and underwater explosives, which introduce sound into the marine environment.

The Marine Life Sciences Division of the Office of Naval Research currently coordinates six programs that examine the marine environment and are devoted solely to studying the effects of noise and/or the implementation of technology tools that will assist the Navy in studying and tracking marine mammals. The six programs are as follows:

- Environmental Consequences of Underwater Sound,
- Non-Auditory Biological Effects of Sound on Marine Mammals,
- Effects of Sound on the Marine Environment,
- Sensors and Models for Marine Environmental Monitoring,

- Effects of Sound on Hearing of Marine Animals, and
- Passive Acoustic Detection, Classification, and Tracking of Marine Mammals.

The Navy has also developed the technical reports referenced within this document, which include the Marine Resource Assessments and the Navy OPAREA Density Estimates (NODE) reports. Furthermore, research cruises by the National Marine Fisheries Service (NMFS) and by academic institutions have received funding from the U.S. Navy.

The Navy has sponsored several workshops to evaluate the current state of knowledge and potential for future acoustic monitoring of marine mammals. The workshops brought together acoustic experts and marine biologists from the Navy and other research organizations to present data and information on current acoustic monitoring research efforts and to evaluate the potential for incorporating similar technology and methods on instrumented ranges. However, acoustic detection, identification, localization, and tracking of individual animals still requires a significant amount of research effort to be considered a reliable method for marine mammal monitoring. The Navy supports research efforts on acoustic monitoring and will continue to investigate the feasibility of passive acoustics as a potential mitigation and monitoring tool.

Overall, the Navy will continue to fund ongoing marine mammal research, and is planning to coordinate long term monitoring/studies of marine mammals on various established ranges and operating areas. The Navy will continue to research and contribute to university/external research to improve the state of the science regarding marine species biology and acoustic effects. These efforts include mitigation and monitoring programs; data sharing with NMFS and via the literature for research and development efforts; and future research as described previously.

Coordination and Reporting

The Navy will coordinate with the local NMFS Stranding Coordinator for any unusual marine mammal behavior and any stranding, beached live/dead or floating marine mammals that may occur coincident with Navy training activities.

Alternative Mitigation Measures Considered but Eliminated

As described in Chapter 4, the vast majority of estimated sound exposures of marine mammals during proposed active sonar activities would not cause injury. Potential acoustic effects on marine mammals would be further reduced by the mitigation measures described above. Therefore, the Navy concludes the proposed action and mitigation measures would achieve the least practical adverse impact on species or stocks of marine mammals.

A determination of "least practicable adverse impacts" includes consideration of personnel safety, practicality of implementation, and impact on the effectiveness of the military readiness activity in consultation with the DoD. Therefore, the following additional mitigation measures were analyzed and eliminated from further consideration:

- Reduction of training. The requirements for training have been developed through many years of iteration to ensure sailors achieve levels of readiness to ensure they are prepared to properly respond to the many contingencies that may occur during an actual mission. These training requirements are designed provide the experience needed to ensure sailors are properly prepared for operational success. There is no extra training built in to the plan, as this would not be an efficient use of the resources needed to support the training (e.g. fuel, time). Therefore, any reduction of training would not allow sailors to achieve satisfactory levels of readiness needed to accomplish their mission.
- Use of ramp-up to attempt to clear the range prior to the conduct of exercises. Ramp-up procedures, (slowly increasing the sound in the water to necessary levels), are not a

viable alternative for training exercises because the ramp-up would alert opponents to the participants' presence. This affects the realism of training in that the target submarine would be able to detect the searching unit prior to themselves being detected, enabling them to take evasive measures. This would insert a significant anomaly to the training, affecting its realism and effectiveness. Though ramp-up procedures have been used in testing, the procedure is not effective in training sailors to react to tactical situations, as it provides an unrealistic advantage by alerting the target. Using these procedures would not allow the Navy to conduct realistic training, thus adversely impacting the effectiveness of the military readiness activity.

- Visual monitoring using third-party observers from air or surface platforms, in addition to the existing Navy-trained lookouts.
    - The use of third-party observers would compromise security due to the requirement to provide advance notification of specific times/locations of Navy platforms.
    - Reliance on the availability of third-party personnel would also impact training flexibility, thus adversely affecting training effectiveness.
    - The presence of other aircraft in the vicinity of naval exercises would raise safety concerns for both the commercial observers and naval aircraft.
    - Use of Navy observers is the most effective means to ensure quick and effective implementation of mitigation measures if marine species are spotted. A critical skill set of effective Navy training is communication. Navy lookouts are trained to act swiftly and decisively to ensure that appropriate actions are taken.
    - Use of third-party observers is not necessary because Navy personnel are extensively trained in spotting items on or near the water surface. Navy spotters receive more hours of training, and use their spotting skills more frequently, than many third-party trained personnel.
    - Crew members participating in training activities involving aerial assets have been specifically trained to detect objects in the water. The crew's ability to sight from both surface and aerial platforms provides excellent survey capabilities using the Navy's existing exercise assets.
    - Security clearance issues would have to be overcome to allow non-Navy observers onboard exercise participants.
    - Some training events will span one or more 24-hour periods, with operations underway continuously in that timeframe. It is not feasible to maintain non-Navy surveillance of these operations, given the number of non-Navy observers that would be required onboard.
    - Surface ships having active mid-frequency sonar have limited berthing capacity. As exercise planning includes careful consideration of this limited capacity in the placement of exercise controllers, data collection personnel, and Afloat Training Group personnel on ships involved in the exercise. Inclusion of non-Navy observers onboard these ships would require that in some cases there would be no additional berthing space for essential Navy personnel required to fully evaluate and efficiently use the training opportunity to accomplish the exercise objectives.

- Contiguous ASW events may cover many hundreds of square miles. The number of civilian ships and/or aircraft required to monitor the area of these events would be considerable. It is, thus, not feasible to survey or monitor the large exercise areas in the time required ensuring these areas are devoid of marine mammals. In addition, marine mammals may move into or out of an area, if surveyed before an event, or an animal could move into an area after an exercise took place. Given that there are no adequate controls to account for these or other possibilities and there are no identified research objectives, there is no utility to performing either a before or an after the event survey of an exercise area.
- Survey during an event raises safety issues with multiple, slow civilian aircraft operating in the same airspace as military aircraft engaged in combat training activities. In addition, most of the training events take place far from land, limiting both the time available for civilian aircraft to be in the exercise area and presenting a concern should aircraft mechanical problems arise.
- Scheduling civilian vessels or aircraft to coincide with training events would impact training effectiveness, since exercise event timetables cannot be precisely fixed and are instead based on the free-flow development of tactical situations. Waiting for civilian aircraft or vessels to complete surveys, refuel, or be on station would slow the unceasing progress of the exercise and impact the effectiveness of the military readiness activity.
- Multiple simultaneous training events continue for extended periods. There are not enough qualified third-party personnel to accomplish the monitoring task.

- Reducing or securing power during the following conditions.
  - Low-visibility / night training: ASW can require a significant amount of time to develop the "tactical picture," or an understanding of the battle space such as area searched or unsearched, identifying false contacts, understanding the water conditions, etc. Reducing or securing power in low-visibility conditions would affect a commander's ability to develop this tactical picture and would not provide realistic training.
  - Strong surface duct: The complexity of ASW requires the most realistic training possible for the effectiveness and safety of the sailors. Reducing power in strong surface duct conditions would not provide this training realism because the unit would be operating differently than it would in a combat scenario, reducing training effectiveness and the crew's ability. Additionally, water conditions may change rapidly, resulting in continually changing mitigation requirements, resulting in a focus on mitigation versus training.
- Vessel speed: Establish and implement a set vessel speed.
  - Navy personnel are required to use caution and operate at a slow, safe speed consistent with mission and safety. Ships and submarines need to be able to react to changing tactical situations in training as they would in actual combat. Placing arbitrary speed restrictions would not allow them to properly react to these situations, resulting in decreased training effectiveness and reduction the crew proficiency.
- Increasing power down and shut down zones:
  - The current power down zones of 457 and 914 m (500 and 1,000 yd), as well as the 183 m (200 yd) shut down zone were developed to minimize exposing marine

mammals to sound levels that could cause temporary threshold shift (TTS) or permanent threshold shift (PTS), levels that are supported by the scientific community. Implementation of the safety zones discussed above will prevent exposure to sound levels greater than 195 dB re 1μPa for animals sighted. The safety range the Navy has developed is also within a range sailors can realistically maintain situational awareness and achieve visually during most conditions at sea.

- Although the Proposed Action scenario was developed using marine mammal density data and areas believed to provide habitat features conducive to marine mammals, not all such areas could be avoided. ASW requires large areas of ocean space to provide realistic and meaningful training to the sailors. These areas were considered to the maximum extent practicable while ensuring Navy's ability to properly train its forces in accordance with federal law. Avoiding any area that has the potential for marine mammal populations is impractical and would impact the effectiveness of the military readiness activity.

- Using active sonar with output levels as low as possible consistent with mission requirements and use of active sonar only when necessary.
  - Operators of sonar equipment are always cognizant of the environmental variables affecting sound propagation. In this regard, the sonar equipment power levels are always set consistent with mission requirements.
  - Active sonar is only used when required by the mission since it has the potential to alert opposing forces to the sonar platform's presence. Passive sonar and all other sensors are used in concert with active sonar to the maximum extent practicable when available and when required by the mission.

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APPENDIX B - OCCURRENCE MAPS FOR ESA-LISTED MARINE SPECIES IN SOUTHERN CALIFORNIA

APPENDIX B
OCCURRENCE MAPS
ESA-LISTED MARINE ANIMAL SPECIES WITHIN NMFS JURISDICTION

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INTRODUCTION

A key element of the *Southern California Marine Resource Assessment* (U.S. Department of the Navy 2005) that was prepared in conjunction with the Proposed Action was the mapping of occurrence data by species (see enclosed maps). These figures were developed on the basis of a thorough and systematic search of available literature and data, including reports on sightings, strandings, fisheries bycatch, satellite tracking, and (for sea turtles and pinnipeds) haulout records.

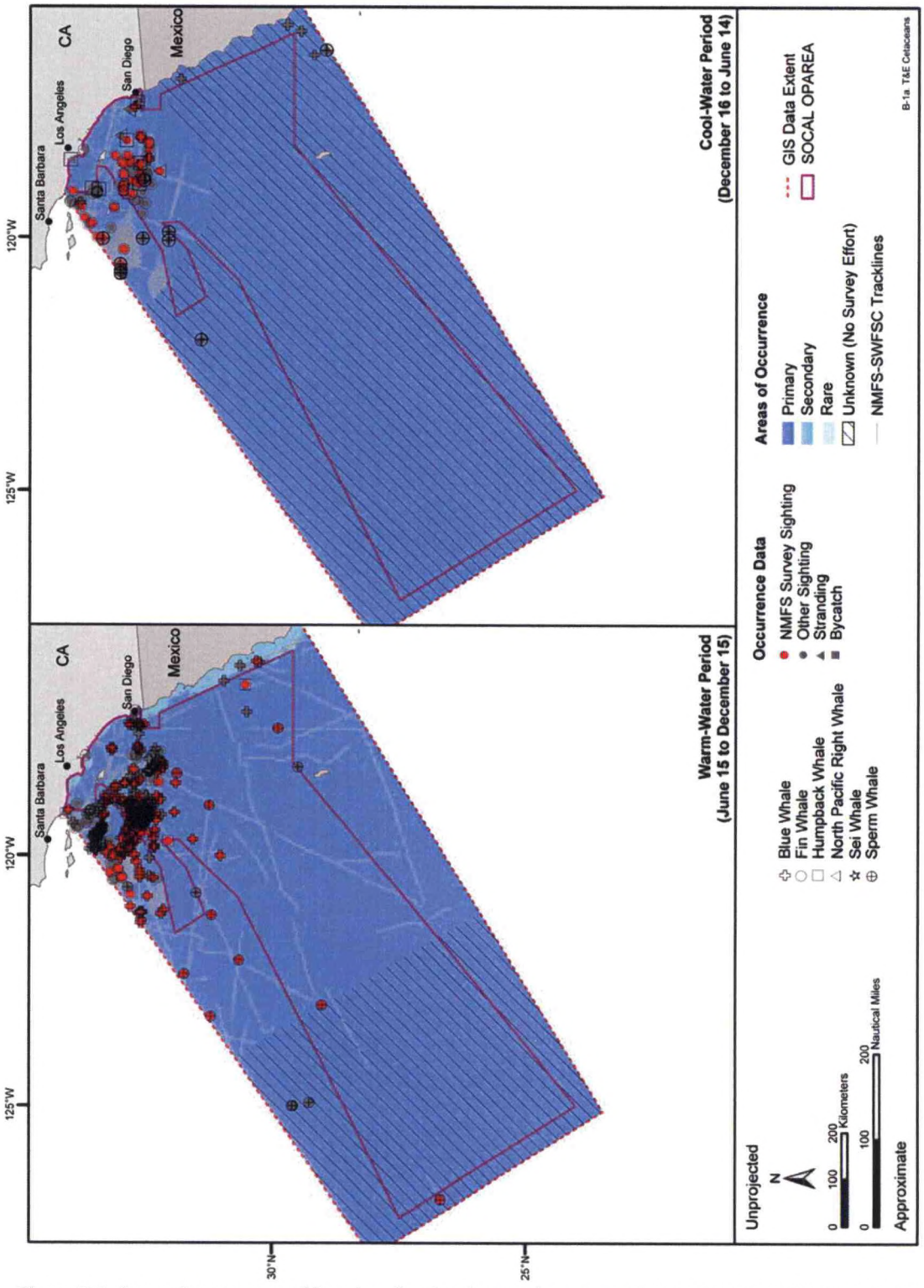

Figure B-1: Areas of occurrence of threatened and endangered cetaceans in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

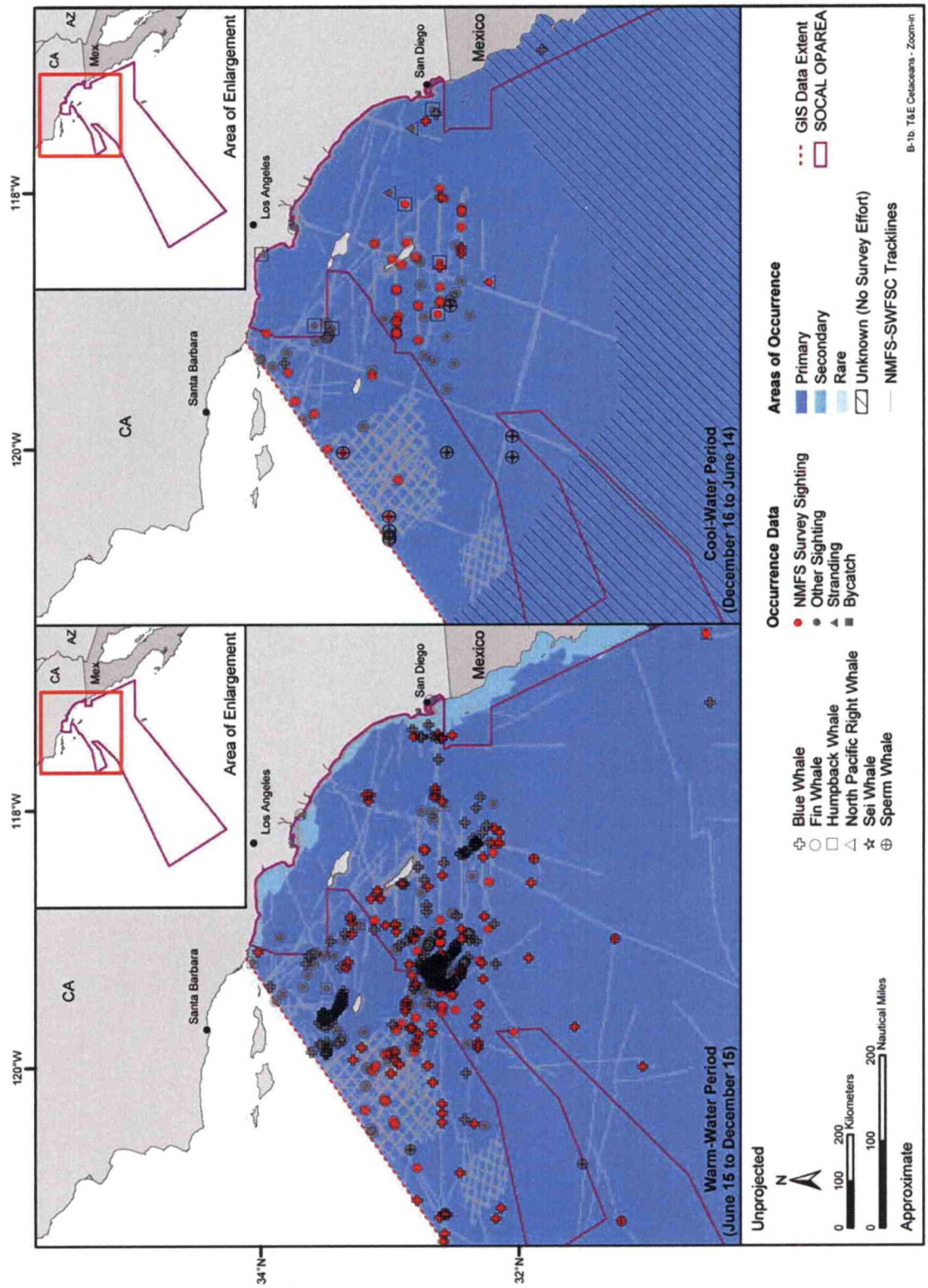

Figure B-2: An enlarged view of the concentrated areas of occurrence for threatened and endangered cetaceans in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, (depicted on the map)

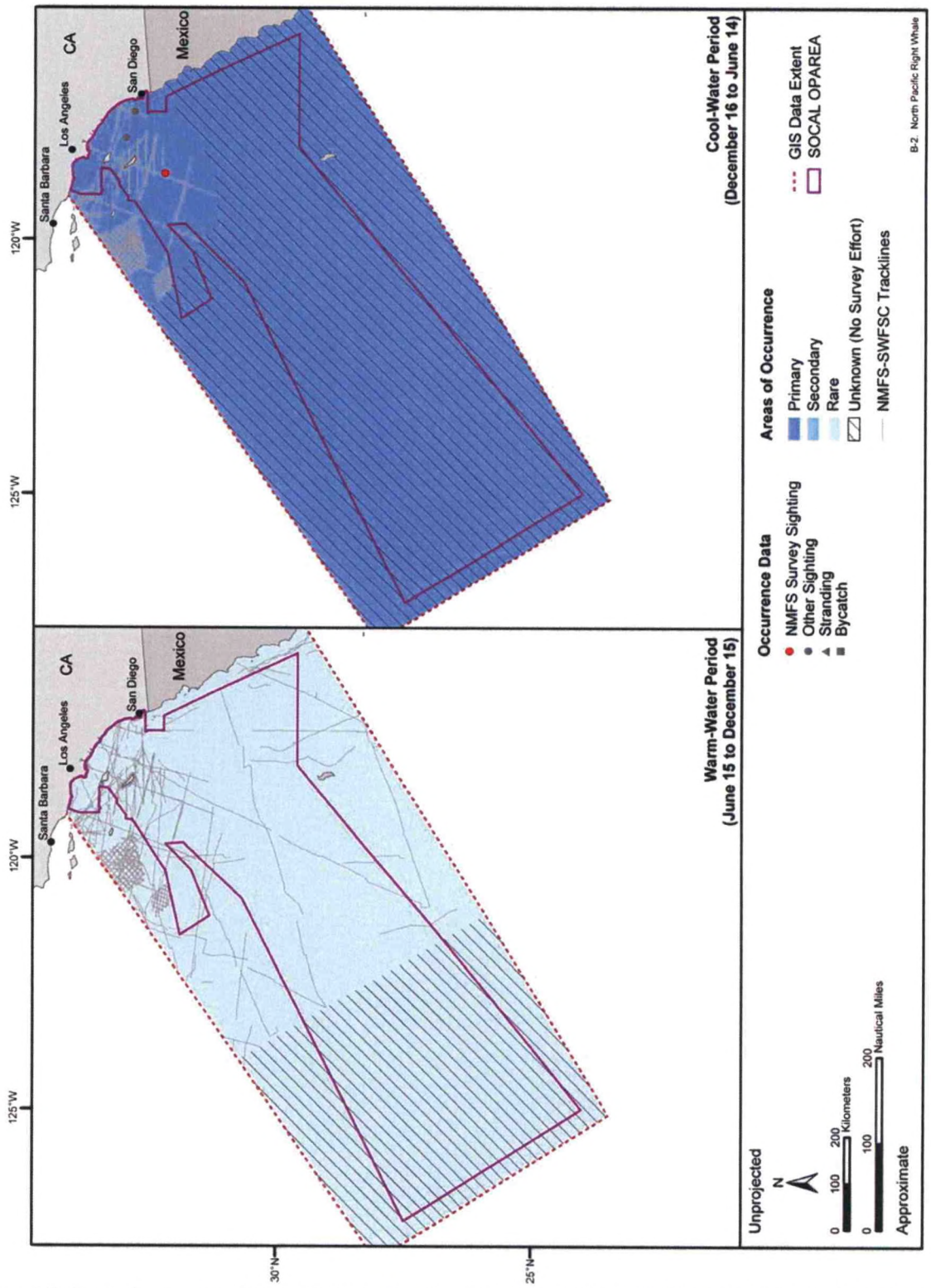

Figure B-3: Areas of occurrence for the North Pacific right whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

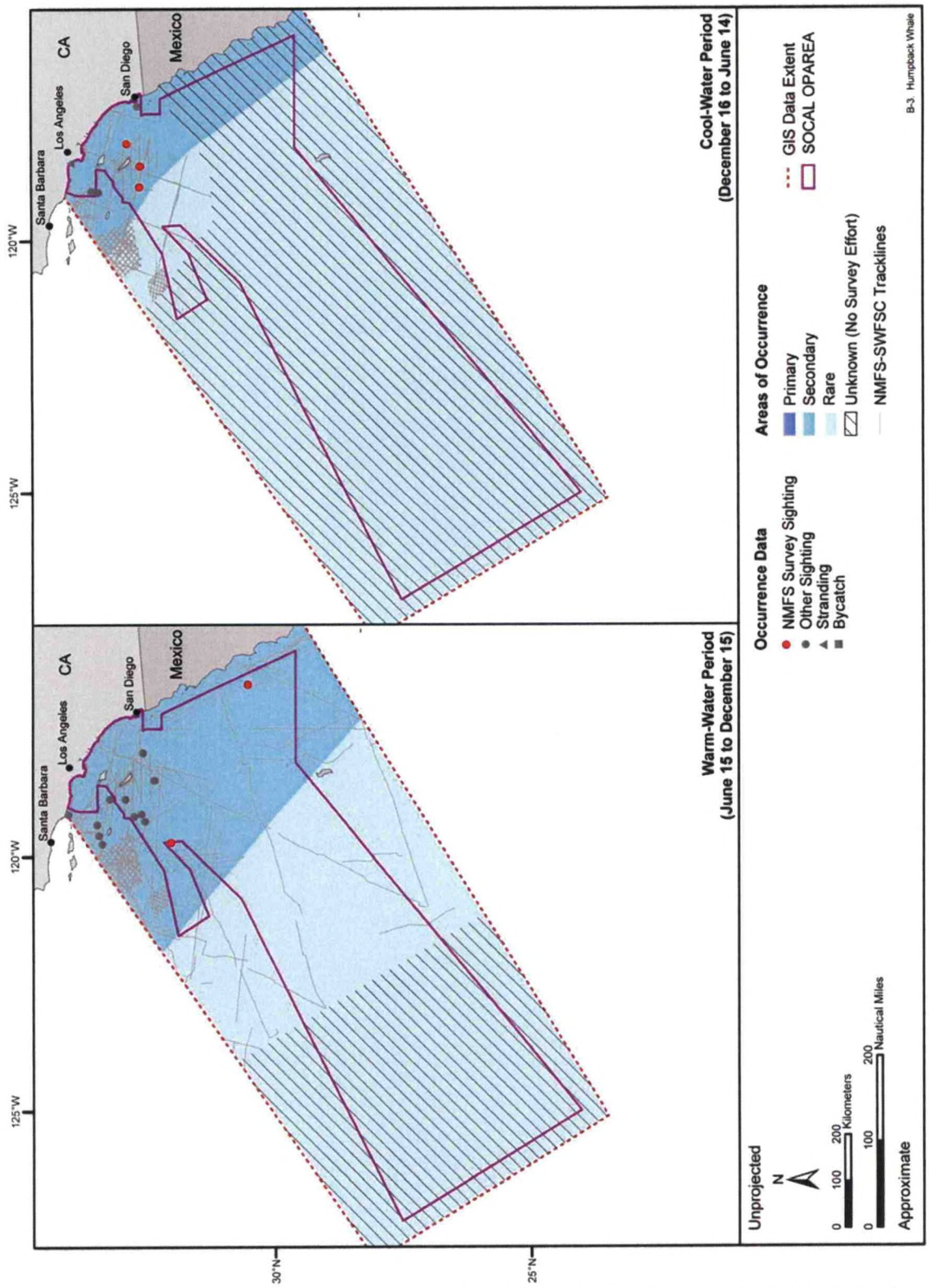

Figure B-4: Areas of occurrence for the humpback whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

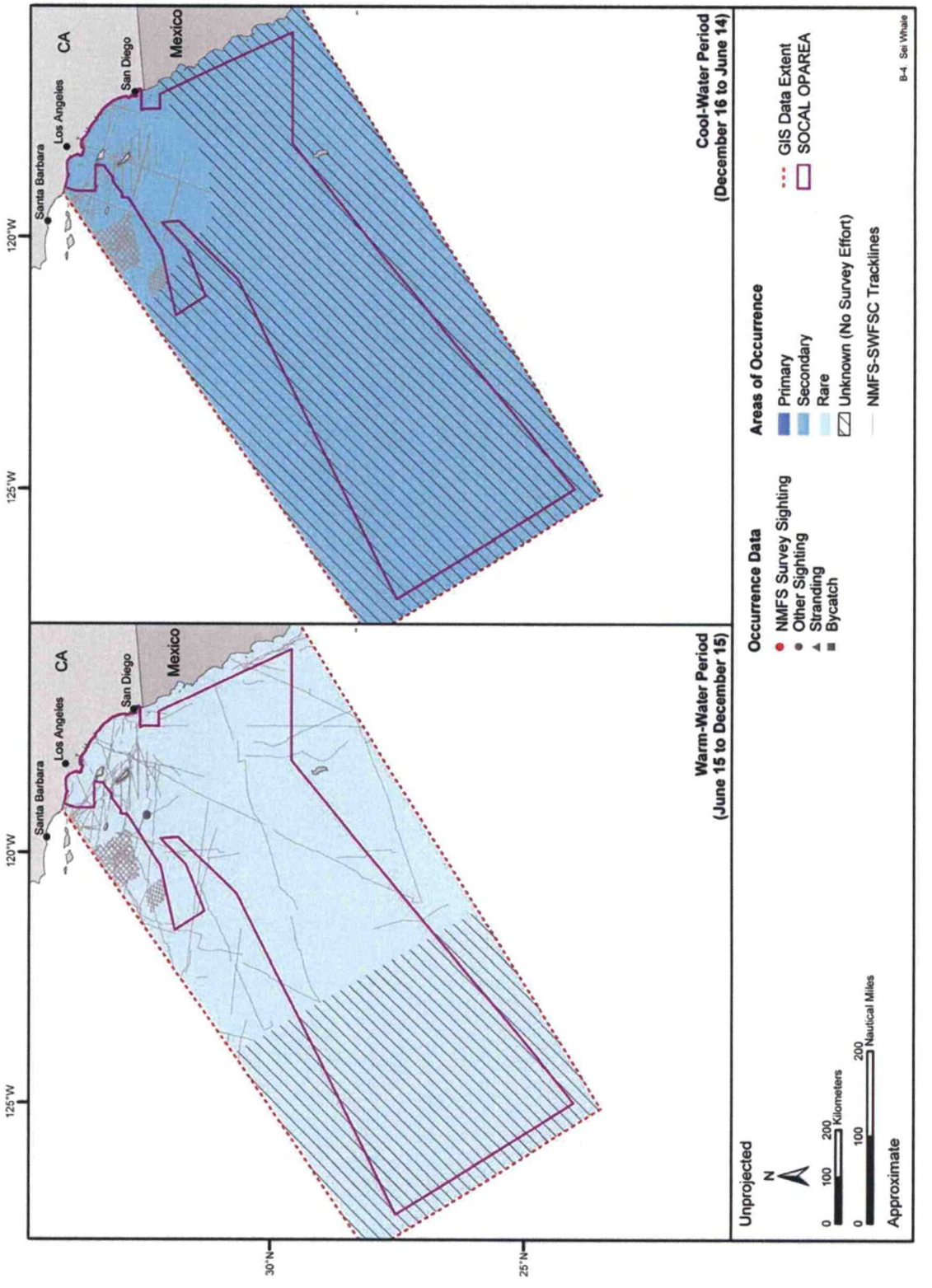

Figure B-5: Areas of occurrence for the sei whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

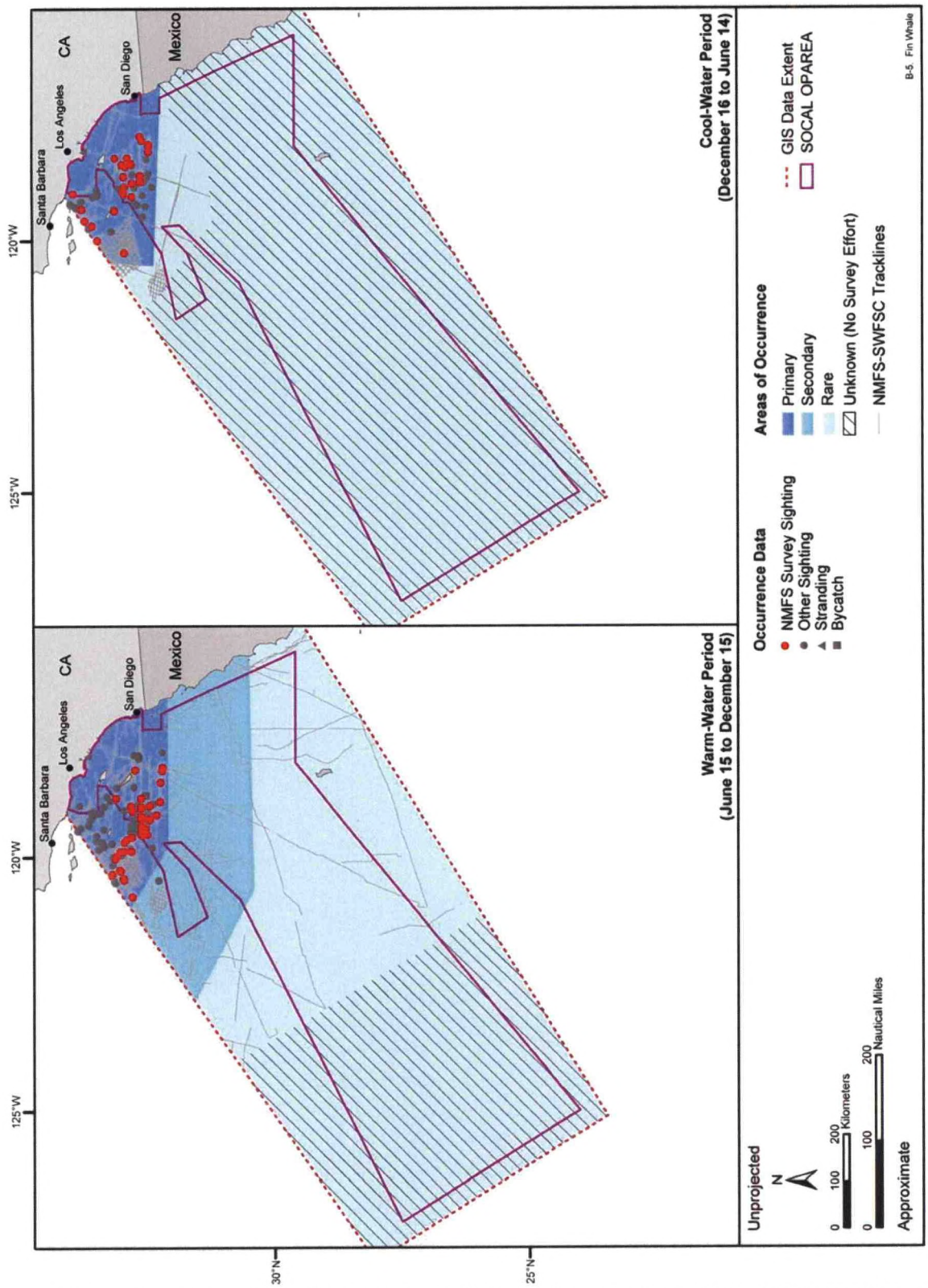

Figure B-6: Areas of occurrence for the fin whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

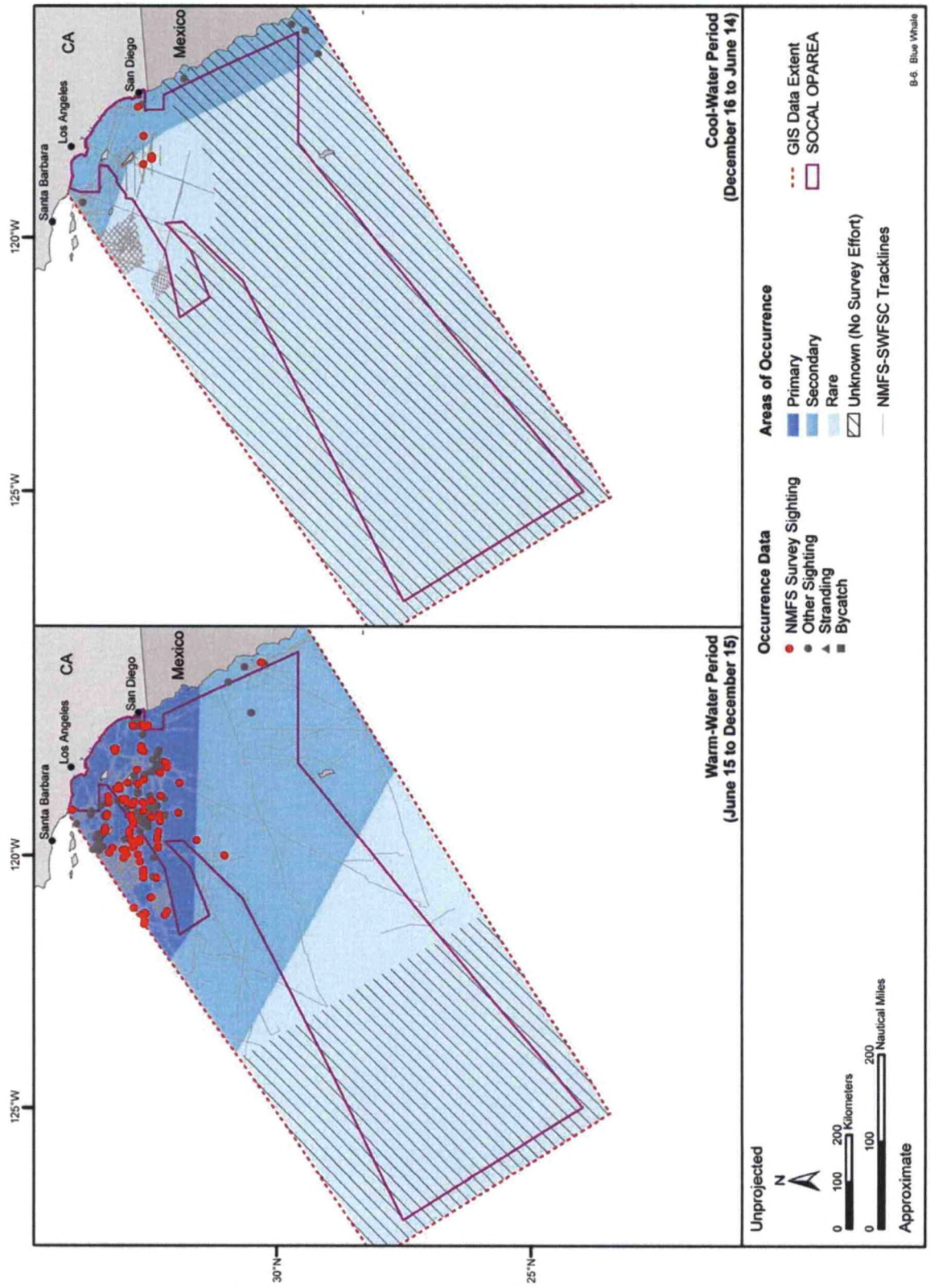

Figure B-7: Areas of occurrence for the blue whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

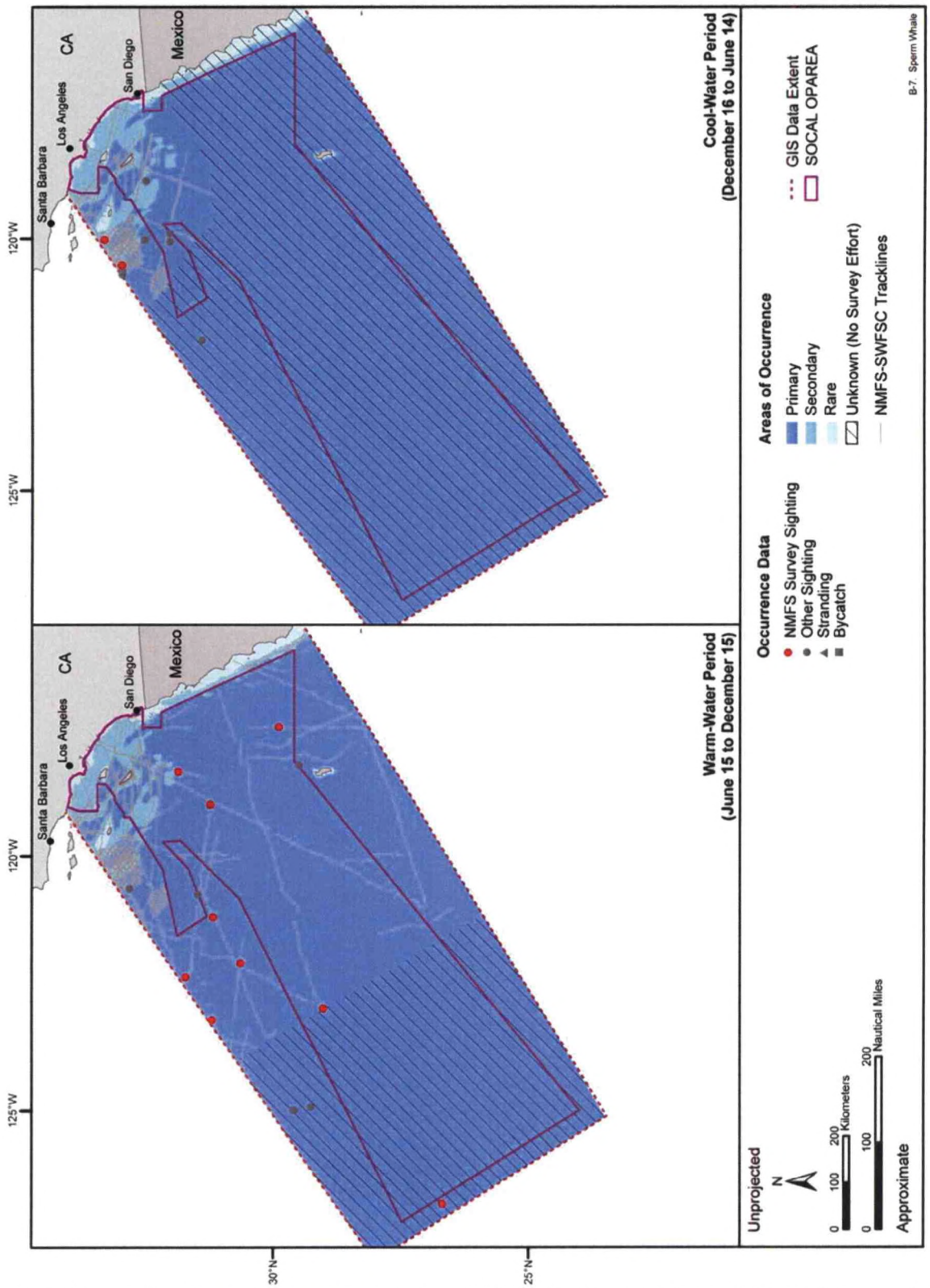

Figure B-8: Areas of occurrence for the sperm whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

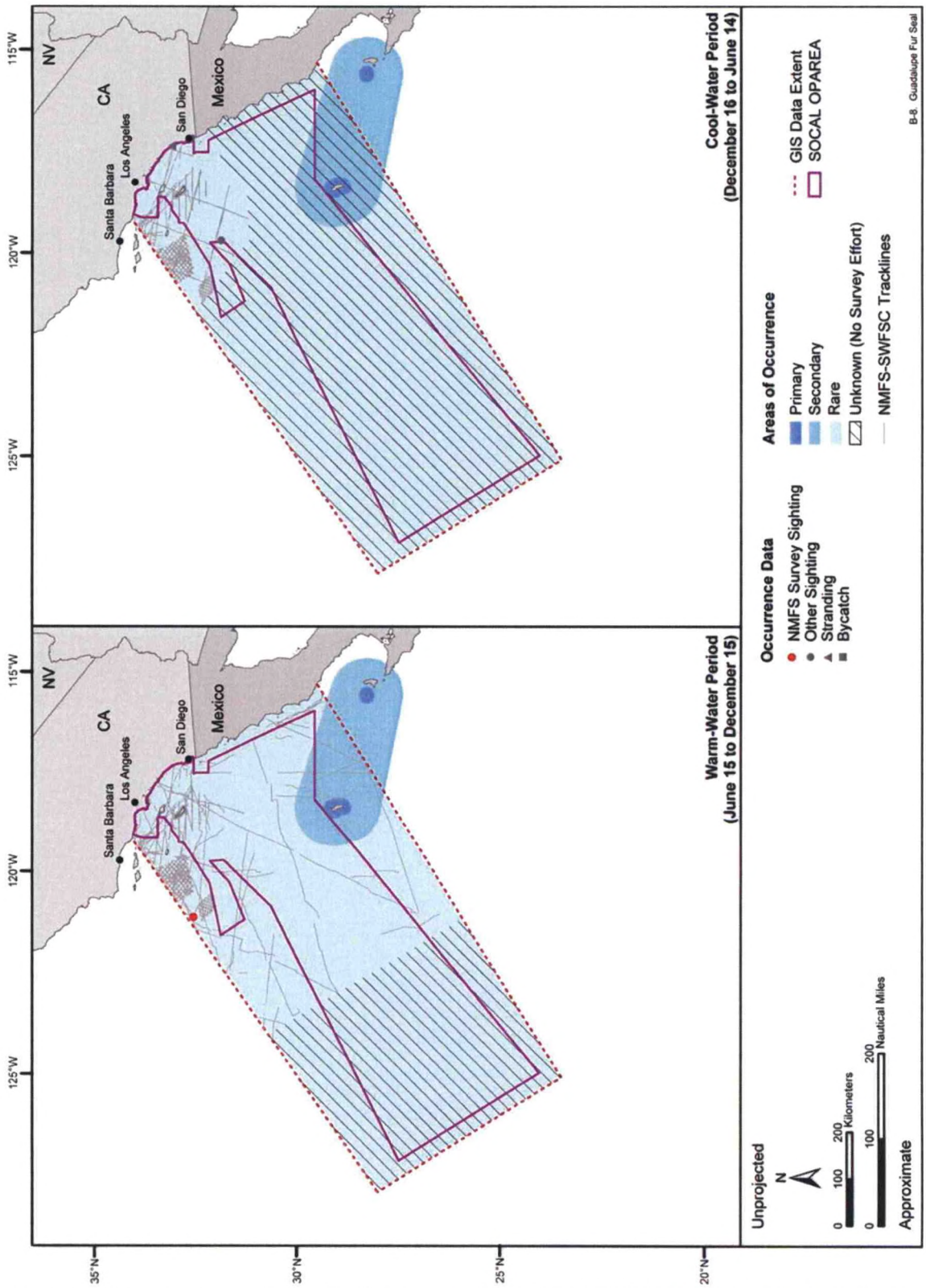

Figure B-9: Areas of occurrence for the Guadalupe fur seal in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

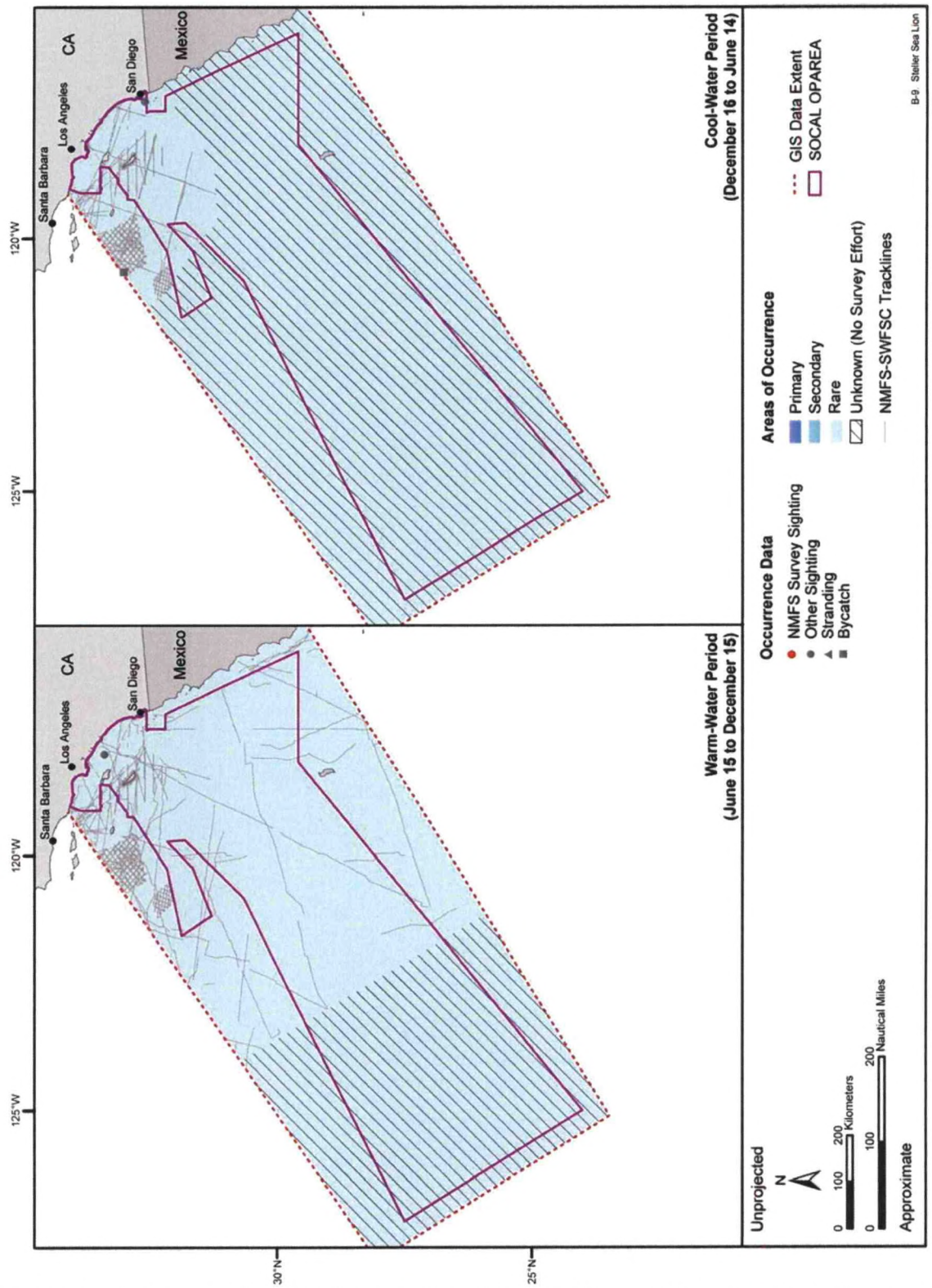

Figure B-10: Areas of occurrence for the Steller sea lion in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

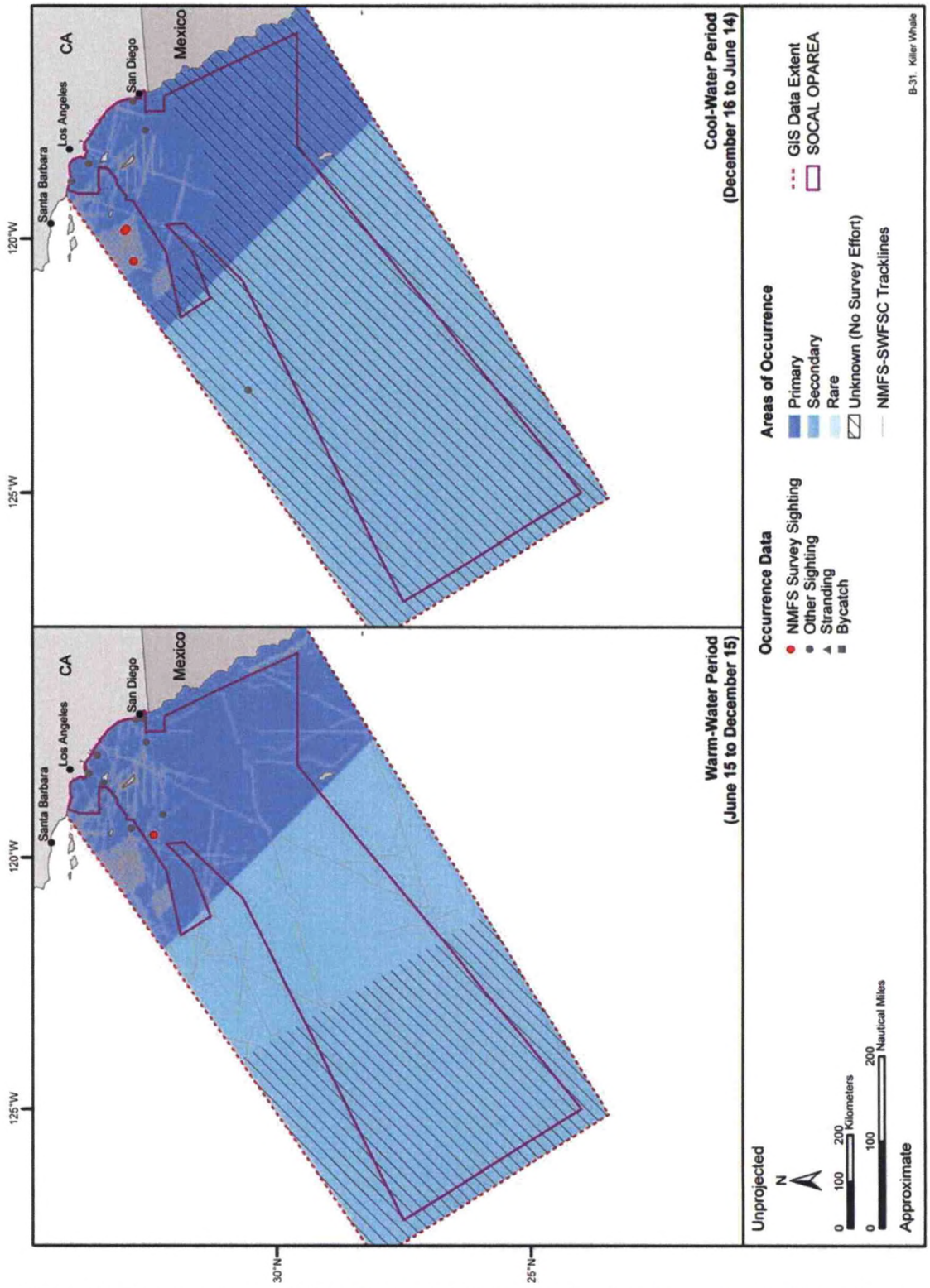

Figure B-11. Areas of occurrence for the killer whale in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

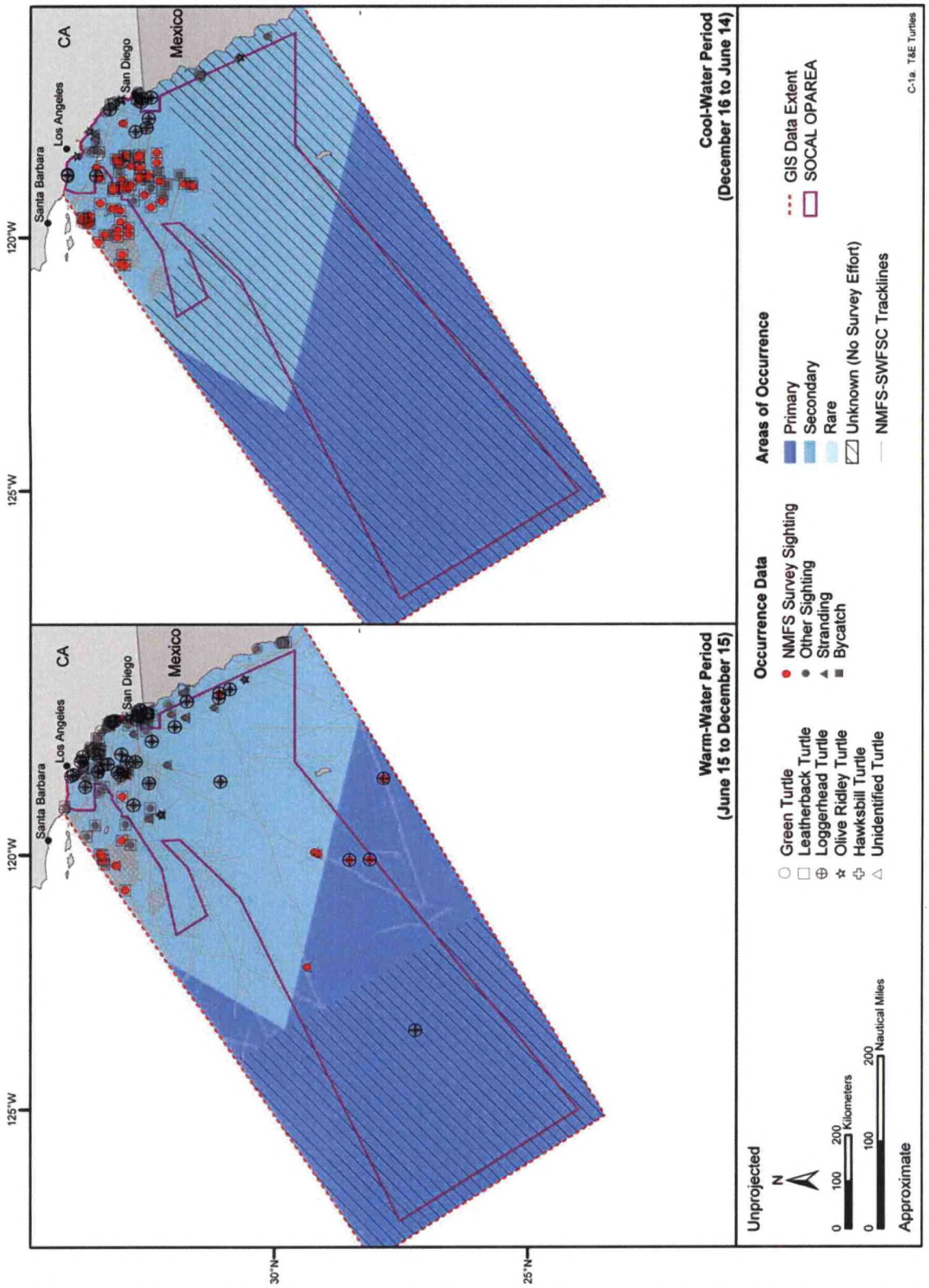

Figure B-12: Areas of occurrence for all sea turtles in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

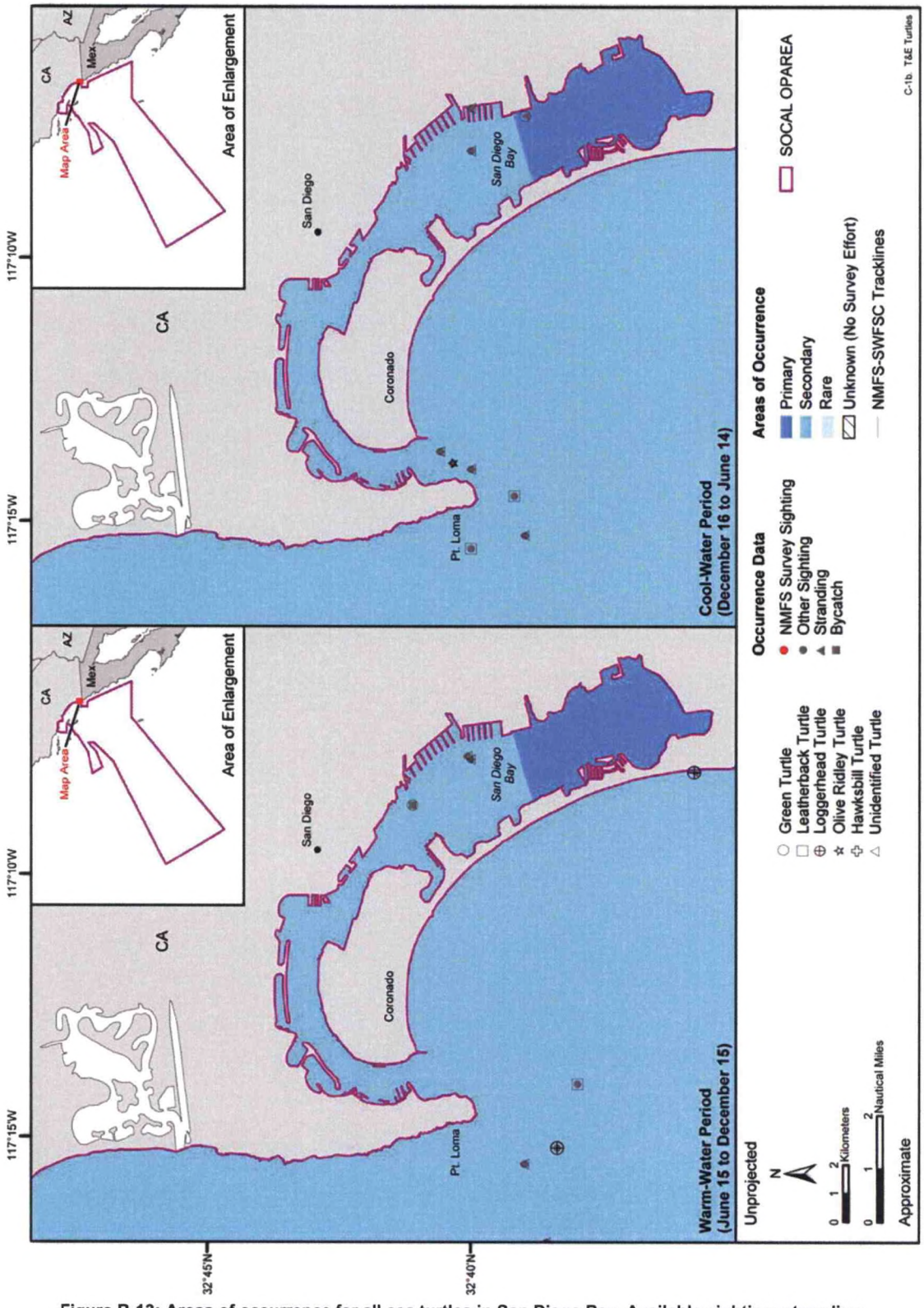

Figure B-13: Areas of occurrence for all sea turtles in San Diego Bay. Available sighting, stranding, and incidental fisheries bycatch records are represented by season.

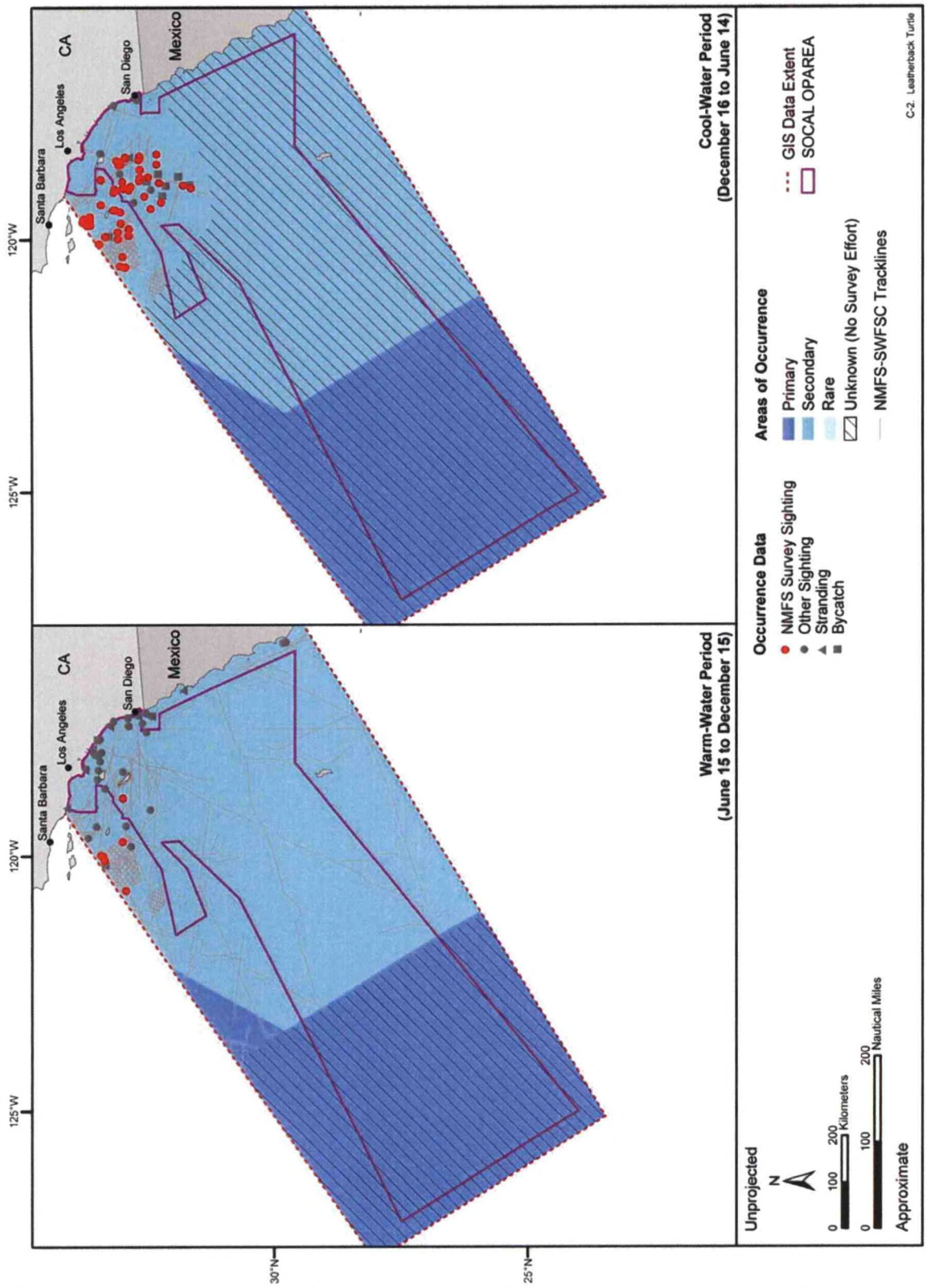

Figure B-14: Areas of occurrence for the leatherback turtle in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

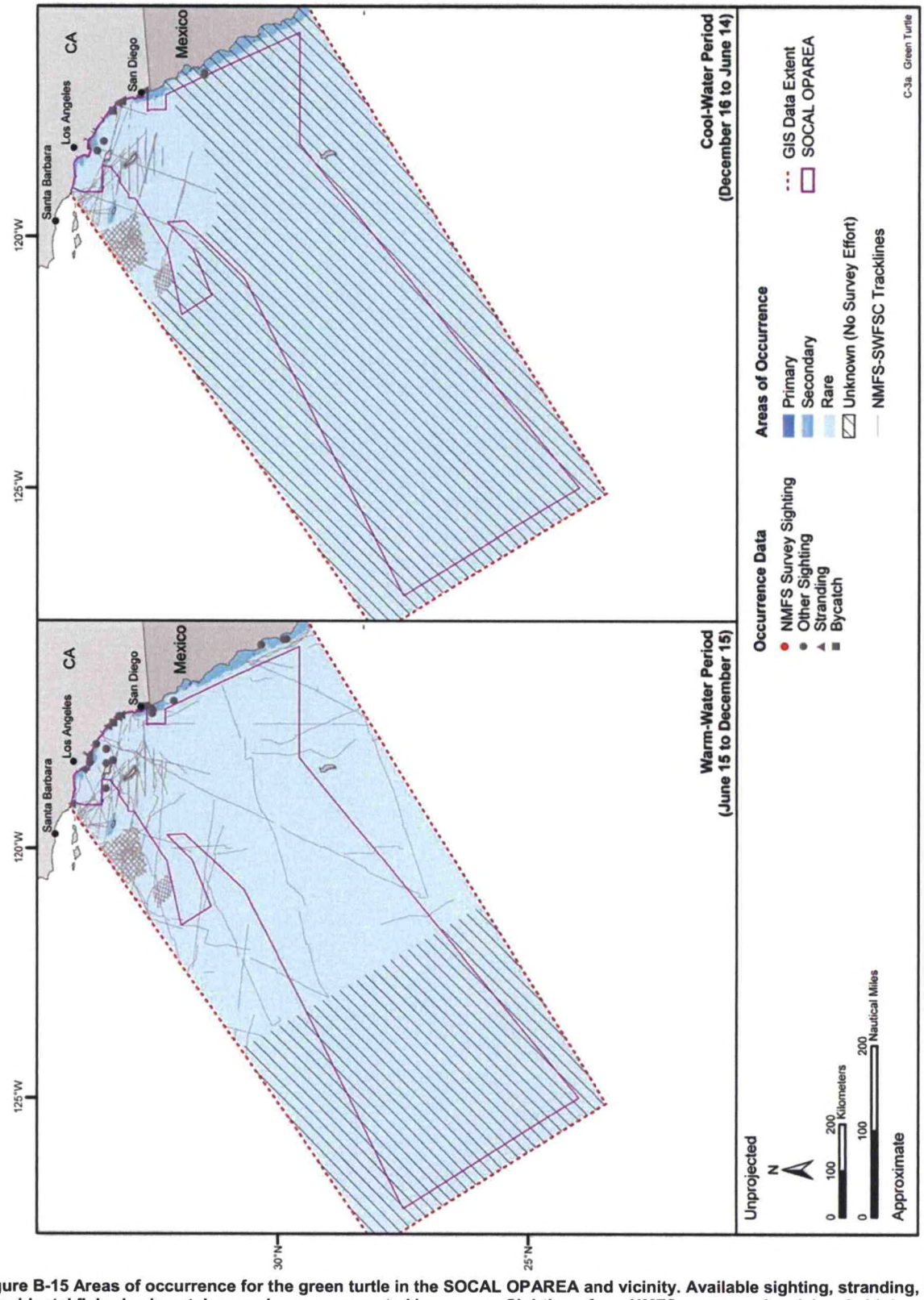

Figure B-15 Areas of occurrence for the green turtle in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

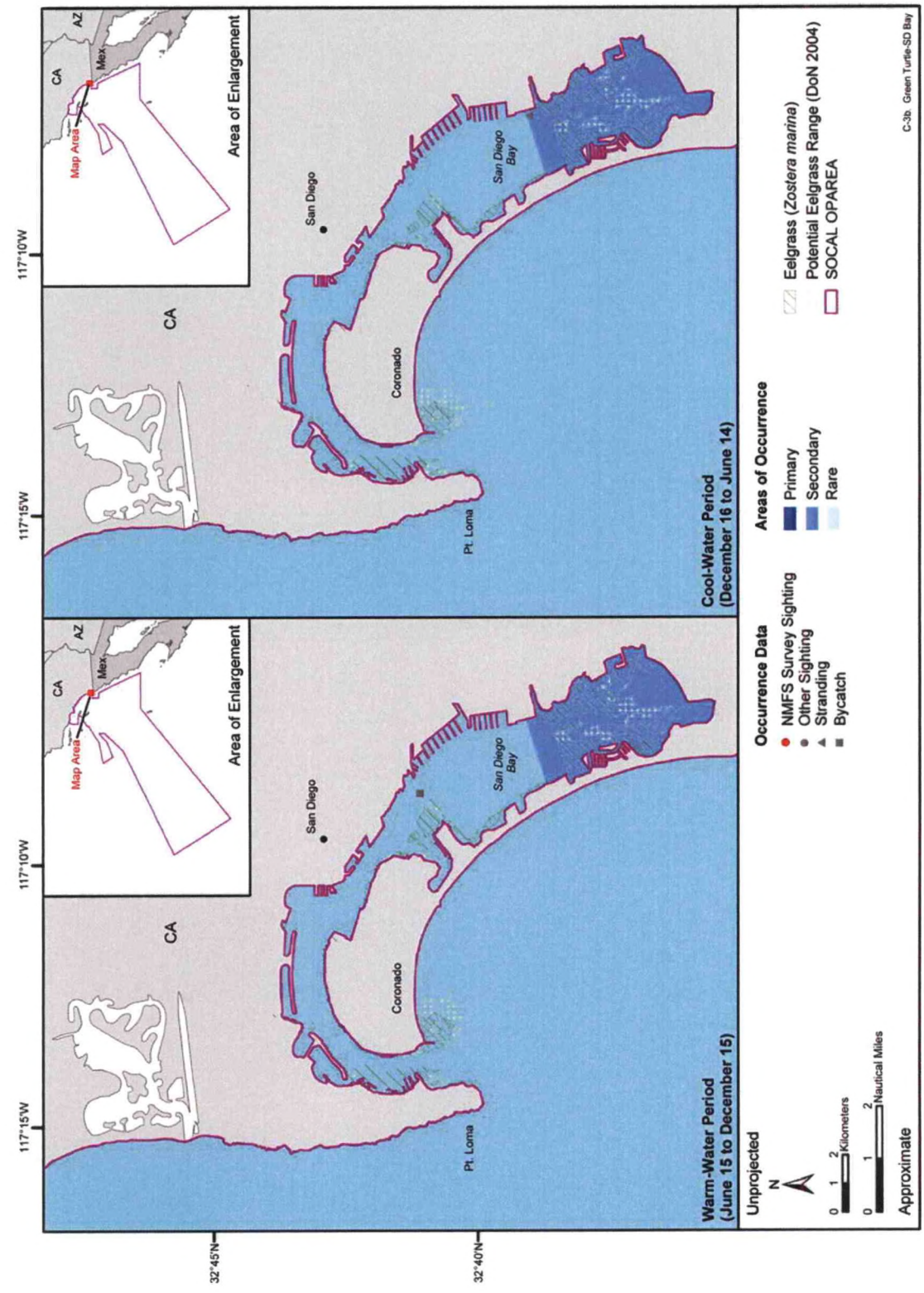

Figure B-16: Areas of occurrence for the green turtle in San Diego Bay. Available sighting, stranding, and incidental fisheries bycatch records are represented by season.

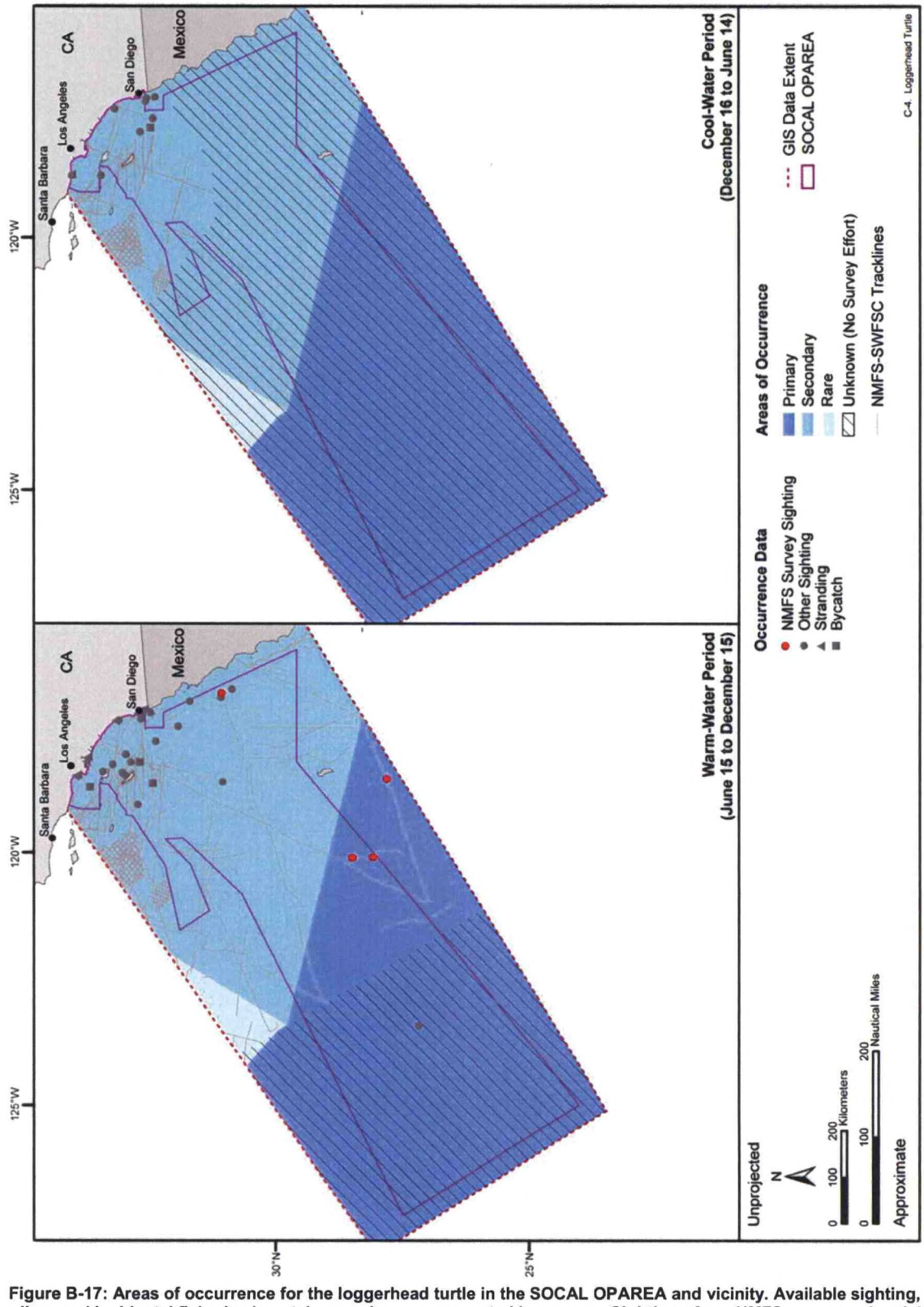

Figure B-17: Areas of occurrence for the loggerhead turtle in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.

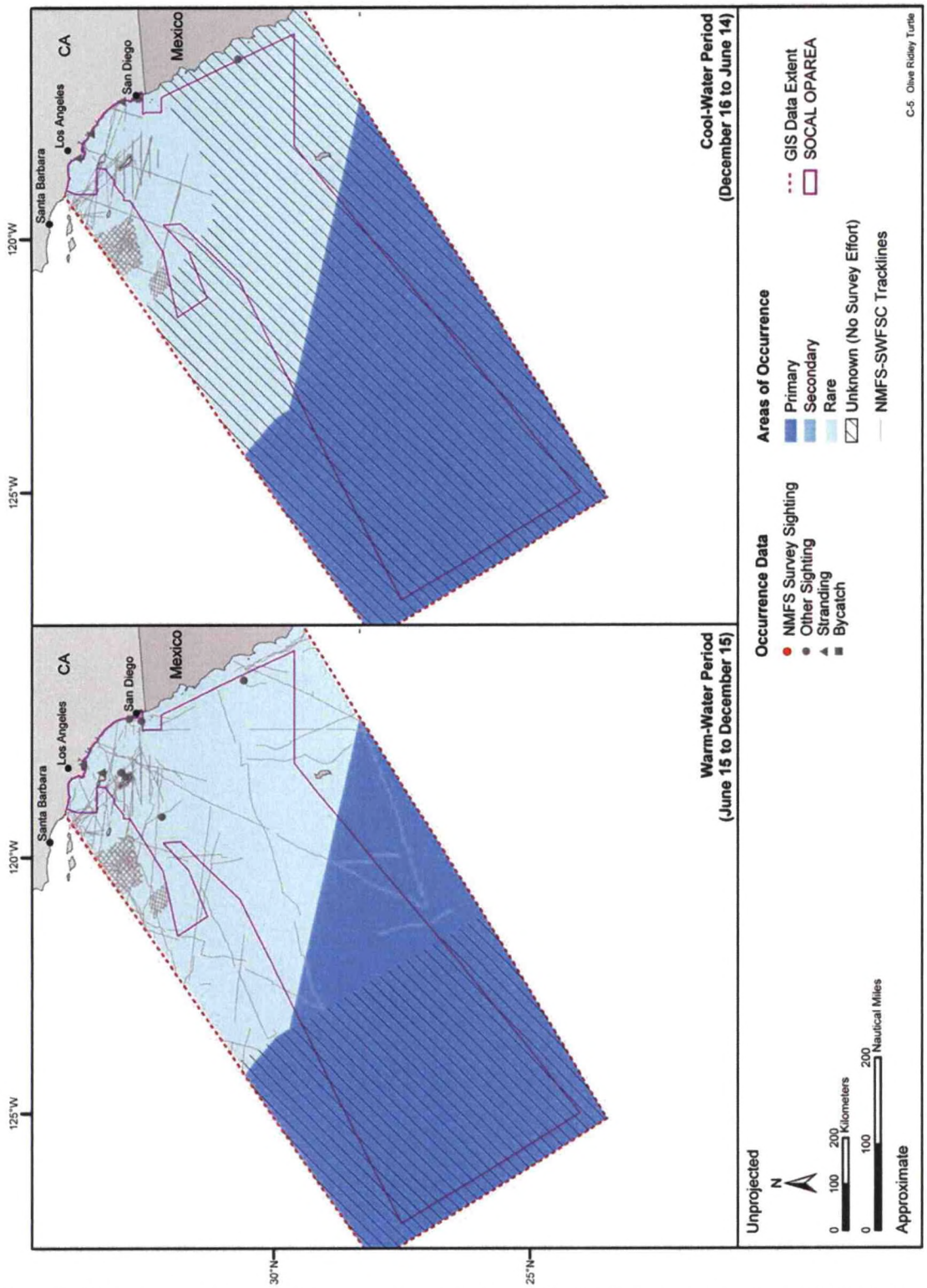

Figure B-18: Areas of occurrence for the olive ridley turtle in the SOCAL OPAREA and vicinity. Available sighting, stranding, and incidental fisheries bycatch records are represented by season. Sightings from NMFS-sponsored aerial and shipboard surveys are recorded along pre-determined tracklines, which are also depicted on the map.