1	Examining the performance of alternative harvest regulations for short-lived
2	taxa; a case study of Florida Bay Scallop Management
3	Lisa Chong ^{1*a} , Nicholas Fisch ^{2*a} , John Scott Borsum ³ , Jennifer Granneman ⁴ , Diana Perry ³ ,
4	Gabrielle Love ¹ , Brittany Hall-Scharf ⁵ , Robert Botta ³ , Kai Lorenzen ¹ , Edward Camp ¹ , Zachary
5	Siders ¹
6	
7	¹ Fisheries and Aquatic Sciences, School of Forest, Fisheries, and Geomatics Sciences, Institute
8	of Food and Agricultural Sciences, University of Florida, USA
9	² National Marine Fisheries Service, Southeast Fisheries Science Center, 101 Pivers Island Road,
10	Beaufort, North Carolina 28516, USA
11	³ School of Natural Resources and Environment, Institute of Food and Agricultural Sciences,
12	University of Florida, USA
13	⁴ Florida Fish and Wildlife Conservation Commission, Fish and Wildlife Research Institute, 100
14	8th Avenue Southeast, St. Petersburg, Florida 33701, USA
15	⁵ Florida Sea Grant agent, UF/IFAS Extension Hernando County, Gainesville, FL 32611, USA
16	
17	*Corresponding authors: email: lisa.chong8594@gmail.com; nicholas.fisch@noaa.gov
18	^a Note: both authors contributed equally to this study and share first authorship.
19	Present address: 7922 NW 71 Street, Gainesville, Florida, USA, 32653

20 Highlights

21	•	Recreational fisheries for annual species are not often evaluated quantitatively
22	٠	Harvest regulations that are matched to life history can improve expected outcomes
23	٠	A later harvest season or a "rolling" bag limit would benefit this scallop fishery
24	•	Rolling bag limits mirror escapement policies like those in commercial fisheries

25 Abstract

26 The life history schedule of short-lived species compresses the temporal window available for 27 harvest and exacerbates harvest timing decisions. For annual species whose populations are 28 made up of a single year class, it is challenging yet essential to limit harvest to a level that will 29 allow sufficient spawning escapement to sustain the population. Unexpectedly, intense harvest 30 prior to reproduction could extirpate a population in a single season. Larger-scale commercial 31 fisheries for annual or semelparous species are often managed using sophisticated pre-season 32 abundance forecasts or in-season depletion estimates combined with intensive monitoring of 33 catches and enforcement of catch limits. However, sufficient monitoring and harvest control are 34 rarely feasible in recreational fisheries. We demonstrate the use of an age-structured simulation 35 model to identify robust management regulations for recreational harvest season and bag limits 36 applied to the Florida bay scallop fishery. We compared the outcomes of current harvest 37 regulations with a suite of alternative harvest regulations in a recreational fishery for Florida bay 38 scallops. To account for uncertainty in the stock status and dynamics of the fishery, we evaluated 39 alternative harvest options across three levels of initial stock exploitation and two scenarios for 40 future fishing effort. Our results show that biologically-informed regulations, which allowed for 41 more bay scallops to spawn prior to harvest, such as a later harvest season and daily harvest limit 42 increasing over the season, performed well across all treatments, and outperformed many of the 43 current regulations when the initial stock state was more exploited, as well as when future effort doubled. These results suggest that (1) harvest regulations that more closely match the biology 44 45 and life history are likely to perform better for short-lived, annual taxa than simpler regulations 46 that may not explicitly consider these factors, and (2) simpler regulations can perform well, but

- 47 require precise, annual monitoring to prevent potentially catastrophic overharvest or costly
- 48 underutilization.
- 49 Keywords: Argopecten irradians concentricus, recreational fisheries, harvest season, bag limits,
- 50 population simulation

51 **1. Introduction**

52 Fisheries for short-lived or annual species pose challenges for harvest management. 53 Annual species have a simpler (single mode) size structure and truncated age structure compared 54 to most managed fish species. This compression of age and size structure as a function of 55 comprising but a single year class means that these species are highly sensitive to effects of 56 human exploitation. Larger-scale commercial fisheries for such species are often managed using 57 sophisticated pre-season abundance forecasts or in-season depletion estimates (e.g., Rosenberg et 58 al., 1990; Arkhipkin et al., 2015) combined with intensive monitoring of catches and 59 enforcement of catch limits to ensure sufficient spawning escapement. Although recreational 60 fisheries for short-lived species are common and socioeconomically important (Lellis-Dibble et 61 al., 2008; Taylor, 2017; Aguilera, 2018; Ben-Hasan, 2018; Sydeman et al., 2020), these fisheries 62 are more difficult to monitor, assess, and manage than major commercial fisheries. The large, 63 unrestricted pool of potential recreational fishers entering from numerous access points along 64 with limited traditional means of restricting catch (such as using season, length, or bag limits) 65 constrain the available means to manage recreational fisheries for short-lived or annual species. 66 Precision is necessary for the amount and timing of harvest for short-lived species with 67 essentially a single age or size class, e.g., small-bodied fish, some crabs, many shrimp, and many 68 cephalopods (Robert et al., 2010; Arkhipkin et al., 2015; Sauer et al., 2021; Žák et al., 2021). 69 Most traditional fisheries models were developed for longer-lived fish and invertebrate species 70 because these models assume the existence of multiple year classes and population dynamics 71 associated with iteroparity (Arkhipkin et al., 2021). Compression of age and size structure in 72 annual species entails a meaningful proportion of the population need to spawn each year to 73 ensure sustainable harvest as population replenishment and viability is highly dependent on

74 spawning success of a sole cohort (and not buffered by any carry-over of spawning stock year to 75 year; Rosenberg et al., 1990). However, harvesting also needs to occur before rapid post-spawn 76 senescence, which renders the organism unpalatable or undesirable to catch (notably occurs in 77 some semelparous species such as pacific salmon and octopus). Additionally, delaying harvest 78 until after their peak spawning period will likely decrease overall socioeconomic utility as most 79 of the stock would succumb to natural mortality without being harvested. Conversely, high 80 fishing mortality rates before most of the spawning has occurred, in addition to the potential for a 81 critical reduction in spawning potential, could result in growth overfishing that would undercut 82 harvestable biomass.

Common harvest regulations in recreational fisheries include season length and bag limits. Effects of season timing and length may interact with bag limits (Melnychuk et al., 2021); liberal bag limits may especially function to "shorten" the season by quickly removing the available stock, whereas very conservative bag limits may constrain harvest-based utility. However, there are very few studies quantitatively evaluating the biological sustainability and harvest utility tradeoffs resulting from the more unique aspects of these annual species lifehistories.

Most research on fisheries for such species has focused on commercial take (Rosenberg et al., 1990; Hoshino et al., 2012; Ben-Hasan et al., 2018), with fewer studies evaluating recreational fisheries (Reid and Montgomery, 2005), and very few evaluating the harvest season and bag limit regulations that are important to sustaining the socioecological system of these fisheries (Forbes et al., 2019). Among the reasons for this is the large number of active and potential participants in recreational fisheries given essentially unrestricted access (fishing licenses are required but are cheap and their number is not limited) and the dispersed nature of

97 access points which make monitoring difficult and unprecise while also limiting the ability of 98 mangers to effectively constrain harvest. Typically, such fisheries are harvest-oriented and cease 99 outside of the harvest season (e.g., Taylor et al., 2017; Ben-Hasan et al., 2018; Arkhipkin et al., 100 2022), but while participating, fishers attain utility from both catch-related and non-catch-related 101 attributes of the fishing experience. Popular recreational fisheries of these species also support 102 economically important visitation and tourism activities, and thus are vital to local communities. 103 The extent to which local economies depend on these fisheries emphasizes the importance of 104 setting appropriate season and bag limits. Shorter seasons will limit annual market activity, but a 105 single year of overly intense harvest from lenient season lengths and bag limits could collapse 106 the entire fishery. Successful local governance requires evaluations of social and ecological 107 dynamics to set reasonable and sustainable regulations.

108 Here we consider a case study of a recreational fishery for a short-lived species that has 109 high socioeconomic value locally: the bay scallop (Argopecten irradians concentricus) fisheries 110 of the Gulf coast of Florida, USA. Many different types of regulations have been adopted across 111 counties, but little management evaluation exists to determine which of these regulations 112 optimize ecological and socioeconomic sustainability. The goals of this work are to evaluate 113 current and alternative management strategies for managing this species and provide applicable 114 management advice to a local fishery. We address these goals by building upon the initial 115 empirical work done by Granneman et al. (2021), developing a simulation model representing a 116 local Florida bay scallop fishery, and discussing the implications our results have for trade-offs 117 between current harvest regulations, like bag and season limits, and similar regulations tweaked 118 to be more biologically-informed by considering the life history schedule.

119 1.1 Case Study

120 Bay scallops are distributed from Massachusetts to Northern Mexico throughout the Gulf 121 and Atlantic coasts in the US, where they support commercial and recreational fisheries 122 (Mackenzie, 2008; Bert, 2011). The Florida bay scallop (Argopecten irradians concentricus) is a 123 subspecies currently found from St. Andrew Bay to Pine Island Sound along the Florida Gulf 124 coast (Geiger et. al., 2006). Florida bay scallops rarely live longer than 12-18 months (Barber 125 and Blake, 1983; Arnold et al., 2005) and spawn in late summer or early fall (Geiger et al., 126 2010), however there is evidence of some protracted spawning throughout the year (Sastry, 127 1963; Geiger et al., 2010). This makes Florida bay scallops effectively an annual species and the 128 prevailing theory across the entire species range is that they reproduce usually only once, what 129 has been characterized as "interrupted iteroparity" since individuals may undergo multiple 130 spawning events however usually do not survive long enough for the second and senescence 131 does not appear to be directly related to spawning (Bricelj and Krause, 1992; Estabrooks, 2007; 132 Abele et al., 2009).

133 The fishery for bay scallops on the Gulf coast of Florida is exclusively recreational and 134 hand-harvest, with fishers swimming (usually snorkeling) over shallow sea grass flats and 135 locating scallops by sight. The species' occurrence in nearshore, shallow waters and the simple 136 harvest techniques has made the fishery especially popular with people who otherwise might not 137 engage in recreational fishing (Granneman et al., 2021). These traits also make the fishery a 138 social affair, with large, *ad-hoc* aggregations of scallop harvester vessels forming on the water, 139 and little indication of negative utility associated with crowding (as is common in other 140 recreational fisheries; Hunt et al., 2019). The popularity of this fishery attracts thousands of 141 visitors for day or overnight trips to coastal communities that rely on the additional revenue and 142 market activity (Hall-Scharf et al., 2018). Because the fishery is harvest oriented, essentially no

152	
152	
151	Granneman et al., 2021).
150	on scallop population and socioeconomics are largely unexplored (Geiger et al., 2006;
149	Scharf et al., 2018). Despite this, quantitative assessments of harvest season efficacy and effect
148	the harvest seasons are perceived to have important implications for local economies (Hall-
147	summer (and thus largely before or overlapping with scallop spawning), changes to the length of
146	spatial management zones (Figure 1). While all harvest seasons occur generally during the
145	the length and timing of the harvest season and bag limits are regulated differently in each of the
144	currently managed by bag limits (per individual and vessel per day) and by harvest seasons, but
143	scalloping trips (and associated market activity) occur outside of harvest season. The fishery is

154 2.1 Approach

We used a simulation approach to evaluate the effects of harvest regulations on bay scallop population dynamics as well as metrics considered important to the socioeconomic utility of scallopers. We developed an age structured simulation model for a hypothetical population of bay scallops and subjected this population to alternative harvest regulations.

159 2.2 Population model

All analyses were conducted in R (R Core Team, 2022), and all data and code needed to replicate our study are available from github.com/lidach/CampLabScallop. We built a single area, single sex, age structured population model that simulates the monthly dynamics of a hypothetical bay scallop fishery under different management actions. Where possible, we parameterized the model using the most recent information from the literature (Table 1). We chose a single sex model given bay scallops are functional hermaphrodites (Barber and Blake, 166 1985). We modeled bay scallop ages from 1 to 18 months, as 18 months is generally thought to
167 be the maximum age achieved in Florida (Barber and Blake, 1983). The model is initialized at an
168 unfished equilibrium age structure using:

169 (1)
$$N_{a,t=1} = \begin{cases} R_0 & \text{if } a = 1\\ N_{a-1,t=1}e^{-M_{a-1}} & \text{if } a > 1 \end{cases}$$

where R_0 denotes unfished recruitment, M_a references the monthly instantaneous natural 170 171 mortality at age a, and t denotes the time step in months (t = 1 references the beginning of 172 model). Natural mortality was calculated using the length-inverse Lorenzen M, which assumes 173 that natural mortality declines with age until the maximum age of a = 18 months (T2.3; 174 Lorenzen, 2000, 2022). Upon reaching that maximum age, scallops are subject to infinite M, i.e., 175 no scallops survive beyond a = 18 months. Shell height, measured from the hinge to the shell 176 margin, was calculated using the von Bertalanffy growth function (T2.1, Figure 2). We modeled 177 the weight at age of a scallop as a power function of shell height (T2.2), and the maturity-at-age 178 as a logistic function of age (T2.4).

179 The monthly scallop population simulates forward in time according to:

180 (2)
$$N_{a,t} = \begin{cases} R_t & \text{if } a = 1 \text{ and } t = \text{every } 12 \text{ months} \\ N_{a-1,t-1} e^{-(M_{a-1}+F_{a-1,t-1})} & \text{if } a > 1 \end{cases}$$

181 where $F_{a,t}$ represents the fishing mortality in a given month for a given age and R_t denotes 182 recruitment. Given the monthly time-step, spawning only takes place in select months 183 corresponding to the start of the year (every twelfth time step). Recruitment in each year (y) was 184 calculated deterministically using the Beverton and Holt function (Beverton and Holt, 1957):

185 (3)
$$R_t = \frac{\alpha S_{y-1}}{1 + \beta S_{y-1}}$$
 if $t = \text{every } 12 \text{ months}$

186 where
$$S_{y-1} = \sum_{t \text{ in } y-1} \sum_{a} N_{a,t} * Mat_a * \psi_{month(t)} * \omega_a * Fec_a$$

The accumulated spawning biomass for the year prior to recruitment, S_{y-1} , attempts to account 187 for the individuals that may have spawned prior to the 12th month in each year (December). This 188 189 quantity was calculated by summing the monthly spawning biomass produced by scallops within a year (where the $\sum_{t \text{ in } y^{-1}}$ summation symbol denotes summation over a year). The vector ψ 190 denotes the probability of spawning in each month ($\psi_{month(t)}$, where month(t) references the 191 192 particular month depicted at time t), which accounts for the seasonality of spawning. This vector 193 was parameterized using relative values obtained from Figure 5 in Geiger et al. (2006), which 194 depicts the mean gonadal-somatic indices of bay scallops each month from the Homosassa area of Florida's Gulf coast. The ability to spawn only once was enforced using ω_a , which describes 195

196 the proportion of individuals alive in a cohort at age a that are available to spawn (have not yet

197 spawned). This vector was derived according to

198
$$\omega_a \begin{cases} 1 & \text{if } a = 1 \\ \omega_{a-1} \left(1 - Mat_{a-1} * \psi_{month(a-1)} \right) & \text{if } a > 1 \end{cases}$$

199 where now month(a-1) references the specific month associated with age a-1 in a cohort (e.g., 200 age 1 and age 13 both reference January). For example, all individuals of age 1 are available to 201 spawn in January, since none spawned in the previous month. In February, the percentage of 202 individuals age 2 that are available to spawn is equal to the percentage of age 1s that were 203 available to spawn in the previous month multiplied by the percentage of age 1 individuals that did not spawn in the previous month $(1 - Mat_{a-1} * \psi_{month(a-1)})$. This assumes randomness with 204 205 respect to which scallops (spawned or not) died over the course of the year. We chose to assume 206 bay scallops were only able to spawn once in our model as the majority of the population in

207	Florida is assumed to (Barber and Blake, 1983), and the likelihood of surviving to a second
208	spawn is low (Estabrooks, 2007; Abele et al., 2009). The parameters α and β of the stock recruit
209	function were converted from the compensation ratio, CR (the relative improvement in juvenile
210	survival rate as the spawning stock biomass approaches zero, Goodyear, 1980), and the spawning
211	biomass produced per recruit in the unfished condition, ϕ_0 (T2.7-2.9). We assumed fecundity-at-
212	age was proportional to weight-at-age with an arbitrary scalar of 0.1.
213	2.3 Fishery
214	Fishing mortality per month is calculated as:

1002)

1.1

1.1

1.1

1 C

. .

$$215 \qquad (4) \quad F_{a,t} = s_a q E_t$$

• 1

T1

207

1 (D 1

1 D1 1

where s_a denotes the fishery selectivity of scallops at age, q the catchability of scallops in the fishery, and E_t the effort expended in each month, measured as the number of scallopers. The fishery selectivity of scallops was modeled as a simple two-parameter logistic function of the length (i.e., shell height) of scallops at age (T2.6). Since empirical size-based selectivity information is lacking and there is no minimum size limit, the length at 50% vulnerability was set at 35mm (pers comm, J. Granneman) -- roughly 60% of the average maximum size, and the slope of the logistic function was assumed 0.5.

223 2.4 Model Calibration/Initialization

224 2.4.1 Effort

Harvest and effort data are largely unavailable for the Florida bay scallop fishery, and thus there are no existing stock assessment models for the fishery. To initialize our population model, we used effort estimates from Granneman et al. (2021), who estimated vessel effort at different dates throughout the course of the 2018 scallop season in the Steinhatchee area of northwest Florida (Region C, Figure 1). This data was used to estimate the total vessel effort in a

230 given month. To aggregate the daily effort counts into monthly total effort, we first fit a model to 231 the observed vessel effort as a function of the days since the first sampled effort count for that 232 month and with a random effect for the weekday of the observation (Figure S1) to account for 233 both the general decline of effort throughout the season and the weekday/weekend pattern. We 234 then predicted the effort for 90 days since the start of the scalloping season to approximate the 235 three-month season Granneman et al. (2021) observed and accounted for every possible day of 236 the week. This allowed us to calculate the total expected effort for each month in a hypothetical 237 three-month season regardless of the weekday/weekend pattern. Vessel effort was then 238 multiplied by the average persons per vessel (3.8; Granneman et al., 2021) to get the total 239 number of scallopers. The baseline catchability was also obtained from Granneman et al. (2021) 240 and divided by 3.8 to scale to average persons per vessel.

241 2.4.2 R₀

With seasonal effort and baseline catchability estimates, we then estimated the starting number of recruits in the population (R_0) by minimizing the difference between model-estimated average gallons (1 US liquid gallon is equivalent to 3.785 liters) of scallops caught per person at equilibrium and the estimate from Granneman et al. (2021) (0.81 gallons of scallops per person). To ensure our model was in equilibrium, we ran the model for 25 years and estimated (tuned) R_0 based on the last year's average gallons of scallops per person. For comparison purposes, we also generated model results for an unfished scenario assuming $E_t = 0$.

249 2.5 Scallop bag limit calculations

The bag limit was factored into the calculation of fishing mortality by changing thecatchability of scallops by individual fishers. First, we calculated the catch rate of scallops in a

given month if there were no bag limit. We call this the catch-per-unit-effort (CPUE) and calculated it by dividing the unregulated catch (not accounting for bag) by effort using:

Given the bag limits are specified in gallons, the numerator describing the catch at age (using the
Baranov catch equation; Baranov, 1918) was converted to gallons using:

257 (6)
$$\% Gal = \left[\frac{\left(-6.704 * L_a + 480.96\right)}{2}\right]^{-1}$$

Where L_a is the length at age defined by the von Bertalanffy growth curve (T2.1). This equation 258 259 describes the proportion of a gallon occupied by a scallop at a given age. This formula was 260 obtained from Granneman et al. (2021) and Geiger et al. (2006). We assumed catch rates 261 followed a truncated normal distribution with a coefficient of variation of 0.455 calculated from 262 distributions of catch rates obtained in Granneman et al. (2021). We then obtained the 263 probabilities of catching any number of scallops under this distribution from 0-N, where N is set 264 at some sufficiently large number (where probability of catching N scallops approaches 0 and the 265 sum of the probabilities of catching 0-N scallops is approximately 1). The expected catch rate under the bag limit (\tilde{I}_{i}) was then calculated by multiplying the probability of attaining each 266 267 catch rate by the number of scallops that would be retained under that catch rate (for N > bag, 268 number retained is equal to *bag*), and summing the values. We then searched for an adjusted 269 catchability value using Newton-Raphson iterations (Brent, 1973) that would produce a catch 270 rate equal to that expected under the bag limit. Note that this adjusted catchability can be thought 271 of as a realized catchability or harvestability, which represents the proportion of the population 272 harvested per unit of effort (as opposed to the catch or search efficiency for scallops). We do not

273 model any discard mortality as this is thought to be negligible in bay scallops (Benoît et al.,

274 2015).

275 2.6 Alternative harvest regulations assessed

276 In total, we explored ten harvest scenarios. The primary harvest regulations we evaluated 277 include the duration of the scalloping season (longer vs shorter), the timing of the season (earlier 278 vs later), and the size and nature of the bag limit (more vs less, and rolling vs fixed). A full suite 279 of management regulations that were tested is included in Table 3. In the simulation model, changing the season dates changes the months which experience E_t and thus F_t . For our 280 281 baseline scenario, we approximated the management regulations currently in place in Citrus, 282 Hernando, and Levy Counties (Region D, Figure 1), as well as regulations similar to those used 283 in surrounding counties (Figure 1) and some novel regulations (Table 3). The size of the bag 284 limits refers to the quantity of scallops (in gallons) legally allowed per scalloper on each day, and 285 the nature of the bag limit refers to whether this amount was constant over the course of the 286 scalloping season (the same each month) or "rolling". We defined a "rolling" bag limit as one in 287 which the bag limit for the initial months of the season was lower than the limit in the final 288 months. We varied bag limits of scallops from 1, 2, and 3 gallons per scalloper per day within 289 the constant bag limit (with two gallons being the "baseline" regulation applied in most areas) 290 and explored rolling limits allowing for 1 gallon in the first month of the season to 2 gallons in 291 the final two months. We also explored the effects of lengthening the season by one month and 292 shifting the season earlier or later in the year. If an additional month was to be added to the 293 harvest season, we kept total effort for the year equivalent and reallocated it across the months 294 following the exponential decay function in subsection 2.4.1.

295 2.7 Uncertainty in starting conditions and effort trajectory

296 For Florida bay scallops, and likely for other annual species fisheries that are rarely 297 subjected to stock assessments, there is substantial uncertainty regarding the current exploitation 298 status as well as the trajectory of effort in the past and future. To explore the sensitivity to the 299 population starting condition, we adjusted the catchability value to generate three levels of initial 300 exploitation. Low, moderate, and high levels of initial exploitation were defined for which the 301 initial spawning escapement equaled 50%, 35%, and 20% of that in the unfished simulation after 302 the 25-year initialization period, respectively. These levels were chosen to encompass a range 303 below which different fisheries may be considered overexploited (Caddy and Mahon, 1995; 304 Clark 1991; Goodyear, 1993). Initial spawning escapement was defined as the spawning biomass 305 in the last year of the initialization period for a given simulation divided by the spawning 306 biomass produced over a year in the unfished simulation. For reference, the initial spawning 307 escapement in our model which resulted from using the catchability value from Granneman et al. 308 (2021) was 63%, and the region evaluated in Granneman et al. (2021) generally produces the 309 greatest densities of scallops (https://myfwc.com/research/saltwater/mollusc/bay-310 scallops/season/). The new catchability values for each population starting condition were then 311 used in the process model to project the population forward under the different management 312 regulations.

An additional but related uncertainty in the Florida bay scallop fishery is how future fishing effort will change—either in response to alternative management actions or independent of them. While not well-monitored, some evidence suggests substantial increases over the last decade (Granneman et al., 2021). To assess the sensitivity of harvest regulation performance to future effort dynamics, we created two levels of future effort: 1) effort remained at its current level for the whole simulation and 2) effort linearly increased after the initialization period such

that it doubled by the end of the time series relative to the starting conditions. Together, these two treatment axes of initial exploitation conditions (three levels) and future effort (two levels) resulted in six treatments that each harvest scenario was assessed on. Note however that these scenarios do allow for effort to respond differently to the different regulations evaluated, implications of which are described in the Discussion.

324 2.8 Performance metrics

325 Each management regulation scenario and uncertainty treatment were simulated for an 326 additional 25 years beyond the 25-year initialization period. To compare the regulation scenarios 327 across the uncertainty treatments, we compared two metrics at the end of the 50-year time series: 328 1) spawning output, and 2) harvest per unit of effort (HPUE). For the calculation of spawning 329 output, we took the mean of the total spawning biomass from the last five years of the simulation 330 (years 46-50) and divided by the spawning biomass produced over one year in the unfished 331 simulation (i.e., spawning biomass unfished). Thus, low values at the end of the simulation 332 period represent low spawning output from the population, and vice versa. For HPUE, we 333 calculated the mean harvest per unit effort of the last five years of the simulation using the 334 expected catch rate under the bag limit. We specifically used harvest per unit effort as opposed to 335 CPUE because there is no indication of socioeconomic value of catch and release in this fishery, 336 and because HPUE explicitly accounts for the imposition of bag limits, which was a key harvest 337 regulation we sought to examine.

338 2.9 Sensitivity analysis and additional management regulations

We focus mainly on results of ten main management regulations tested within the main text (Table 3). However, we tested an additional 24 regulations, closer to a full factorial of all our regulation treatments, and these are presented in the supplemental file. In addition, we also

342	examined the sensitivity of our results to the specification of the reference natural mortality rate
343	(M_r) and steepness (h) by increasing and decreasing them by 25% and rerunning the model and
344	management regulations (resulting in an additional 4x24 runs; Figures S2-7). We used steepness
345	instead of compensation ratio as increasing and decreasing steepness by 25% exhibits a greater
346	difference in the stock-recruit relationship than would altering CR by 25%. The base value of CR
347	= 8 converts to $h = 0.66$ ($h = CR / (CR + 4)$), and the sensitivity values of $h = 0.5$ and $h = 0.83$
348	correspond to $CR = 4$ and $CR = 20$. We also present results for the metric CPUE in Figures S6-7.
349	

350 **3. Results**

We evaluated the two performance metrics separately for all combinations of harvest regulations, effort assumptions, and initial exploitation assumptions. The effects of these treatments on spawning output are depicted in Figure 3, and the effects on HPUE are shown in Figure 4.

355 *3.1 Effects of harvest regulations on biological performance*

356 The differences in spawning output between scenarios were larger when initial 357 exploitation was high (i.e., 20% of the initial unfished escapement rather that 50%) as well as 358 under assumptions of greater effort (row 2 [panels d, e, f], Figure 3). The effects of the scenarios 359 can be divided into three main groups. The first group contains the harvest scenario 2: increased 360 bag limit, scenario 3: decreased bag limit, scenario 4: extending the harvest season later, and 361 scenario 8: a rolling bag limit applied to the current season. This group had little effect relative to 362 the base scenario (status quo), with decreased bag limit generating more spawning output. The 363 second group includes the three scenarios involving an earlier season, scenario 5: extending the 364 harvest season earlier, scenario 7: earlier season, and scenario 10: a rolling bag with an earlier

season. This group resulted in a lower spawning output relative to the baseline. The third group includes scenario 6: a later season and scenario 9: a rolling bag with a later season that resulted in higher spawning output relative to the base scenario. Of these, the rolling bag with the later season (scenario 9) resulted in the most spawning output. However, under the assumptions of baseline effort and low initial exploitation (50% of the initial unfished escapement), no harvest regulations resulted in substantial differences in spawning output, i.e., spawning output was always greater than 40% of the unfished level.

372 As the levels of initial exploitation increased to moderate and high (35%, 20% of the 373 initial unfished escapement, respectively), the differences between the different harvest 374 regulations increased. The second group (scenarios 5, 7, and 10) noticeably resulted in much 375 lower spawning output at the end of the time series (<10% unfished) under the high initial 376 exploitation. In contrast, the third group (scenarios 6 and 9) still allowed for near or greater than 377 50% spawning output at the end of the time series. However, at this high initial exploitation level 378 (20% of the initial unfished escapement), the later season approach was the most robust, which 379 performed essentially as well as the decreased bag limit scenario, and was improved when 380 coupled with a rolling bag limit (Figure 3, panel c).

The patterns of our results described above were mirrored for the treatment of increased effort, which effectively decreased the spawning output (e.g., the effective spawning output for the baseline management regulations for panel d in Figure 3 is about 30%, due to the doubling of effort that is only slightly muted by bag limits). The second group (three harvest regulations involving earlier seasons) showed even less spawning output as expected, and the third group (two scenarios involving a later season) showed little difference from the base regulations. Applying the assumption of increased future effort caused three key differences in results: (i) the

388 "rolling bag, later season" (scenario 9) performed better than all other scenarios when under high 389 exploitation (20% of the initial unfished escapement); (ii) under this same assumption, decreased 390 bag limit (scenario 3) was no longer providing any real improvement relative to the baseline 391 scenario; and finally (iii) the later season (without a rolling bag) actually outperformed the other 392 rolling bags measures that did not feature a later season (scenarios 8 and 10). Thus, when the 393 doubling in effort effectively reduced the spawning output values further, the later harvest season 394 became increasingly better than other measures.

395 3.2 Effects of harvest regulations on harvest per unit of effort

396 Similar to spawning output at the end of the time series, HPUE was nearly equivalent 397 across different management strategies until initial exploitation increased (Figure 4). Under 398 assumptions for baseline effort and initial low or moderate exploitation (50% or 35% of the 399 initial unfished escapement; Figure 4, panels a and b), most strategies resulted in similar HPUE, 400 owing to the imposition of bag limits (as CPUE did change, Figures S6-7). However, when the 401 initial exploitation was high (20% of the initial unfished escapement; Figure 4, panel c), four 402 regulations stood out as providing greater HPUE: a decreased bag limit (scenario 3), a later 403 season (scenario 6), and the two scenarios with rolling bag limits (scenarios 8 and 9). Thus, when 404 the population is more exploited, decreasing the bag or life history-matched regulations (later 405 season or rolling bag) maintain higher harvest rates than other regulations. The pattern was 406 similar under the assumption of doubled effort (Figure 4, panels d, e, f).

407 *3.3 Sensitivity*

Altering the reference natural mortality rate or steepness by 25% up or down did not alter
which management regulations performed optimally (Figures S2-7). Of the additional 24
management regulations tested, scenarios 13 and 23-24 performed optimally with respect to both

411 spawning output at the end of the time series and HPUE. These refer to management regulations 412 which delay the season one month and reduce the bag limit to 1 gallon (scenario 13) or delay the 413 season one month and have rolling bag limits of 1, 1, 2 (scenario 23), and 1, 2, and 2 gallons for 414 months in the season (scenario 24) respectively. These scenarios represent a fine-tuning of the 415 best performing regulations out of the initial 10 scenarios.

416 *3.4 Summary of Results*

417 The results reveal three main findings. First, if a scallop population is known to be 418 relatively less exploited (i.e., greater spawning output, lesser effort, or both), then nearly any of 419 the harvest regulations assessed here perform similarly well. The converse of this constitutes the 420 second point: in cases where the scallop population status is either known to be more exploited, 421 or is largely unknown, harvest regulations like later seasons and rolling bag limits that are more 422 aligned with the biology and, specifically, the spawning times of this short-lived, annual species 423 will result in better biological and fishery performance (as measured by spawning output and 424 HPUE). Finally, the third finding is that there are some harvest regulations which are likely to 425 perform poorly under greater exploitation (whether from lower spawning output, greater effort, 426 or both). Specifically, any regulations that move the season earlier, and thus results in more 427 scallops being harvested prior to their spawning, risks both the lowest egg production and HPUE 428 returns.

429

430 **4. Discussion**

Fisheries for short-lived, annual taxa are likely to be particularly sensitive to harvest
timing relative to spawning. In the case of the Florida bay scallop, biologically-designed
regulations (e.g., later season or rolling bag) ensured some scallops spawn prior to harvest and

434 performed well across all initial exploitation levels and effort treatments in both the ecological 435 and socioeconomic metrics. Under greater initial exploitation and effort, these regulations 436 outperformed others, where they performed no worse than the others under lower initial 437 population exploitation and effort scenarios. Moreover, these regulations were much more robust 438 in our worst-case scenarios (explored as sensitivities), those being when natural mortality was 439 higher or steepness lower, coupled with higher initial exploitation and when effort increasing 440 over the time series (Figures S2-S7). This is generally consistent with the long history of 441 fisheries regulations attempting to protect some spawning individuals (Lackey, 2005), and we 442 have shown that for short-lived, annual species like the Florida bay scallop, doing so may be 443 achieved through specific timing of the harvest season.

444 The efficacy of delayed and rolling bag limits in the Florida Bay scallop fishery is 445 supported by findings of better-studied annual and/or semelparous species, as well as the few 446 studies focusing on bay scallops. While not exclusively annual species, the most well-known 447 commercially harvested semelparous species include some of the Pacific salmon and pelagic 448 squid species (Eggers, 1993; Arkhipkin et al., 2015). These populations are often managed under 449 escapement policies that require annual monitoring (Rodhouse, 2001), which is more precise but 450 conceptually similar to the harvest strategies we found performed well for the Florida bay scallop 451 fishery. Whereas escapement-based management typically relies on monitoring to determine 452 when the targeted amount of reproduction has occurred, our model identified regulations that 453 delayed much of the harvest until after spawning. Studies evaluating the harvest of bay scallop 454 populations are more sparse. One of the most comparable studies is bioeconomic investigation of 455 the North Carolina commercial bay scallop fishery (Kellogg et al., 1988). Although it did not 456 include a detailed population dynamics model and focused on commercial rather than

457 recreational objectives, it similarly concluded that delaying harvest seasons would optimize 458 profits. Additionally, Granneman et al. (2021) estimated bay scallop pre- and post-season 459 population size, harvest, and effort for 2018 in the Steinhatchee area of the Florida Gulf Coast, 460 although they also did not include a population dynamics model with stock and recruitment. 461 They evaluated various management strategies with respect to season lengths and effort levels 462 and found similar results to this study where under the current management regulations, a 463 doubling of effort would likely extirpate the population. In addition, they estimated that rolling 464 bag limits would also lead to increased post-season bay scallop populations.

465 The main management implication of this work is that biologically designed harvest 466 regulations provide better outcomes, especially under uncertainty (e.g., actual population size 467 and effort levels). The results emphasize that there are essentially two management strategies for 468 sustaining the egg production of scallops. The first is to maintain a fishery at relatively low 469 levels of exploitation. Though requiring substantial, more costly annual monitoring to assess, this 470 would allow for the imposition of a broad range of harvest regulations. The second approach 471 would be to employ biologically designed harvest regulations that specifically delay some 472 harvest until more scallops have likely spawned. The outcomes in the biological and 473 socioeconomic metrics show that a biologically-designed approach performs well under nearly 474 all exploitation scenarios. This implies that biologically-designed harvest approaches will likely 475 be effective even in absence of a substantial monitoring program by ensuring a sufficient 476 proportion survive to spawn. If the actual exploitation is low but also unknown, these harvest 477 regulations will at worst perform barely below other approaches, whereas if the exploitation is 478 higher, they will perform substantially better. However, this harvest approach notably does not 479 reduce effort capacity, leaving the fishery vulnerable to increases in total effort (Mullon et al.,

2005). Thus, the primary finding of our work aligns with Young et al. (2006); there is little
reason to not apply biologically designed regulations to short-lived and annual fisheries.
However, what these biologically designed regulations should be may differ across species and
fisheries. For many annual species, it is likely a delayed harvest season and rolling bag limit will
work well, but the specific harvest strategy and timing should be investigated on a case-by-case
basis.

486 The approach we used provides a blueprint for evaluating management regulations for 487 other short-lived, annual recreational fisheries where catch and effort data are sparse. 488 Recreational fisheries for these types of species are common and popular (e.g., Lellis-Dibble et 489 al., 2008; Taylor 2017; Aguilera, 2018; Ben-Hasan, 2018; Sydeman et al., 2020), but harvest 490 regulations are not often evaluated (Forbes et al., 2019). Quantitative evaluation of these 491 fisheries can be complicated by at least two factors, and we demonstrate how both may be 492 addressed. The first challenge is that annual species life histories are not generally well-493 represented by modern fisheries population dynamics modeling (Martell et al., 2008), in which 494 spawning is generally iteroparous and occurs once per modeled time step. Complete or partial 495 semelparity and corresponding periodic recruitment can be achieved by using monthly time steps 496 (as opposed to annual) with simple timing skips (spawning ever *n*th time step) and incorporating 497 this into recruitment calculations (T2.3 and T2.9). The second complication is that recreational 498 fisheries for these types of short-lived species will often involve bag limits (Hartill et al., 2005; 499 Reid and Montgomery, 2005; Obregón, 2020). Bag limits are easy to implement in individual-500 based models (IBMs) but challenging in the population and fishery-level models that are most 501 commonly employed (Martell et al., 2008). Our approach provides a more mechanistic

description of how changing bag limits will translate to altered total harvest, which builds offwhat has been used in earlier recreational fisheries evaluations (Forbes et al., 2019).

504 Application of our approach should consider several assumptions that could not be 505 verified, and which could affect outcomes. An important one is the implicit assumption that the 506 HPUE metric is sufficient to represent socioeconomic objectives of the fishery. This assumption 507 would be inappropriate for many, if not most, longer-lived finfish recreational fisheries, where 508 the size and rate of catch and harvest are critical components of utility (Hunt et al., 2019), but is 509 probably more appropriate for Florida bay scallops that are gathered (not angled) at a more 510 uniform size compared to most finfish (Granneman et al., 2021). Furthermore, the 511 recommendations we made are conservative with respect to any (unknown) preference for size in 512 that the average size of harvested scallops is likely to increase under the biologically-designed 513 regulations we have recommended. If this modeling approach is applied to other fisheries with 514 perhaps more diverse motivations or types of fishers, multi-attribute utility per trip metrics 515 (Camp et al., 2019; van Poorten and Camp, 2019) or some measure of satisfaction (Birdsong et 516 al., 2021) should be considered. Those approaches should also be applied to future bay scallop 517 work if emerging evidence suggests non-harvest utility or satisfaction is affected by harvest 518 regulations (e.g., regulations increasing congestion or leading to harvest seasons overlapping 519 with less enjoyable weather).

520 Two other important considerations not assessed in this study include scallops 521 metapopulation structure and the political economy of local scallop management. This work 522 considered a single population that supplies its own spawning biomass and thus recruits because 523 this simple approach increases the clarity of the results and matches the current regional scallop 524 management approach. However, there is some evidence that more complex metapopulation

525 dynamics exist, with local populations being subsidized by larvae from other populations 526 (Arnold et al., 1998; Bert et al., 2014). If in the future such metapopulation structure can be 527 understood well enough to assess the probabilities of larvae spawned in one region settling in 528 another, spatial population modeling should be used to assess population sources and sinks. 529 Regardless of metapopulation structure, future studies should assess how harvest 530 regulations implemented differently across the region could directly or indirectly affect effort 531 and the potential landscape consequences of this. By testing scenarios in which overall effort 532 increased in the future, we account for long-term changes in effort independent of regulations, 533 but not for effort dynamics driven directly by regulations or indirectly by regulatory-induced 534 population changes. Empirical (Johnson and Carpenter, 1994; Beard et al., 2003; Post and 535 Parkinson, 2012) and theoretical (Hunt et al., 2011; Allen et al., 2013) studies suggest that 536 altered harvest restrictions can affect fishing effort in some fisheries, though the direction of the 537 effect is not always intuitive (Hurley and Jackson, 2002). Thus, it is possible that the alternative 538 regulations we explore could differently affect scallop fishing effort, which could instigate 539 effort-population feedbacks and alter our results. Future work studying this should assess, such 540 as by stated preference choice experiment, the part-worth utility functions influencing scalloper 541 decision-making. Borrowing those estimated for fin-fisheries (reviewed in Hunt et al., 2019) may 542 be inappropriate because of differences between often challenge-motivated fin-fisheries and 543 scallop fisheries that are more gathering. Such models could consider not only consumer demand 544 for scallops but also the political economy governing regional management decisions. Here, we 545 have implicitly assumed a shift in the harvest season is sufficiently palatable to decision-makers. 546 In reality, shifting towards a later harvest season, including one that occurs after the current 547 summer season closes, may reduce the demand for scallop fishing and alter the economic

548 contribution of the fishery. Recreational scalloping is a family-oriented activity, with peak 549 participation in the summertime holidays and on the weekends (Granneman et al., 2021). As the 550 season progresses, there are fewer scallop trips, which may be attributable to the start of the 551 school year, hunting season, and hurricane season. Evaluating the socioeconomic effects of a 552 later-shifted season would require assessing the economic contribution to local economies and 553 how fishers are likely to behave under the new regulations. The absence of information about 554 scalloper behavior precluded a dynamic effort component of this model but revealed or stated 555 preference choice studies could address both these issues. Estimating a mechanistic and 556 predictive model of scallop effort would facilitate developing landscape models for testing how 557 population and regulatory changes in one region could affect others, per van Poorten and Camp 558 (2019). This is critical to avoid triggering cascading or unintended consequences for the regional 559 scallop population and fishery.

560

561 **5. Conclusions**

562 This work demonstrates that biologically-designed harvest regulations that consider the 563 overlap between harvest and spawning seasons are likely to provide ecological and 564 socioeconomic advantages over approaches currently employed for the bay scallop fishery in 565 Florida. Regulations such as later harvest seasons and rolling bag limits likely buffer against 566 uncertainty in the depletion level of the population. While many short-lived, annual species 567 exhibit harvest seasons presumably designed with respect to their spawning, this is one of the 568 first studies to quantitatively evaluate it. It provides a modeling framework that may be more 569 broadly applicable to other taxa. This template might be expanded via future research to allow

for more mechanistic descriptions of fisher utility, decision making, and implications for localeconomic contribution.

572

573 CRediT authorship contribution statement

574 Lisa Chong: Methodology, Formal analysis, Writing – Investigation, Visualization, Review &

575 editing. Nicholas Fisch: Methodology, Formal analysis, Writing – Original draft, Investigation,

576 Review & editing. John Scott Borsum: Writing – Original draft, Review & editing. Jennifer

577 Granneman: Writing - Review & editing. Diana Perry: Writing - Original draft, Review &

- 578 editing. Gabrielle Love: Writing Review & editing. Brittany Hall-Scharf: Writing Review
- 579 & editing. Robert Botta: Writing Review & editing. Kai Lorenzen: Writing Review &

580 editing. Edward Camp: Supervision, Conceptualization, Methodology, Writing – Original draft,

581 Investigation, Review & editing. Zachary Siders: Supervision, Methodology, Writing -

- 582 Investigation, Visualization, Review & editing.
- 583

584 **Declaration of Competing Interest**

- 585 The authors report no declarations of interest.
- 586

587 Acknowledgements

588 We thank Dr. Stephen Geiger, Dr. Cassidy Peterson, Dr. Michael Wilberg, and the 589 anonymous reviewers for their constructive reviews and comments that significantly improved 590 this manuscript.

592 **6.** Supplementary information

593 Table S1. Management regulations tested. When bag limit is presented in parentheses, it refers594 to the bag limit for each open month of the fishing season.

595 Figure S1. Results of generalized linear mixed model fit to the logarithm-transformed effort as a

596 function of day with a random effect for weekday. The observed data from Granneman et al.

597 (2021) is shown in black circles and the model-based predictions are shown in the red line.

598 Figure S2. Results of spawning output relative to unfished for the different management

599 regulations simulated in this study under different starting levels of population exploitation

600 (columns, only low and high depicted here) and different assumptions about the level of effort

601 expended between years (rows). The first row depicts a scenario with constant effort in each year

602 of the simulation, where the second row depicts a scenario with effort doubling over the course

603 of the 25-year simulation period. The horizontal lines depict the sensitivity analysis for natural

mortality (M = 0.25), where the red lines represent 25% decrease in natural mortality (M = 0.19)

and the orange lines represent 25% increase in natural mortality (M = 0.32).

Figure S3. Results of spawning output relative to unfished for the different management regulations simulated in this study under different starting levels of population exploitation (columns, only low and high depicted here) and different assumptions about the level of effort expended between years (rows). The first row depicts a scenario with constant effort in each year of the simulation, where the second row depicts a scenario with effort doubling over the course of the 25-year simulation period. The horizontal lines depict the sensitivity analysis for steepness (h = 0.67; CR = 8), where the red lines represent 25% decrease in steepness (50% decrease in 613 compensation ratio; h = 0.5 and CR = 4) and the orange lines represent 25% increase in

614 steepness (150% increase in compensation ratio; h = 0.83 and CR = 20).

Figure S4. Results of harvest per unit of effort for the different management regulations simulated in this study under different starting levels of population exploitation (columns, only low and high depicted here) and different assumptions about the level of effort expended between years (rows). The first row depicts a scenario with constant effort in each year of the simulation, where the second row depicts a scenario with effort doubling over the course of the 25-year simulation period. The horizontal lines depict the sensitivity analysis for natural mortality (M = 0.25), where the red lines represent 25% decrease in natural mortality (M = 0.19)

622 and the orange lines represent 25% increase in natural mortality (M = 0.32).

623 Figure S5. Results of harvest per unit of effort for the different management regulations 624 simulated in this study under different starting levels of population exploitation (columns, only 625 low and high depicted here) and different assumptions about the level of effort expended 626 between years (rows). The first row depicts a scenario with constant effort in each year of the 627 simulation, where the second row depicts a scenario with effort doubling over the course of the 628 25-year simulation period. The horizontal lines depict the sensitivity analysis for steepness (h =629 0.67; CR = 8), where the red lines represent 25% decrease in steepness (50% decrease in 630 compensation ratio; h = 0.5 and CR = 4) and the orange lines represent 25% increase in 631 steepness (150% increase in compensation ratio; h = 0.83 and CR = 20). 632 Figure S6. Results of catch per unit of effort for the different management regulations simulated 633 in this study under different starting levels of population exploitation (columns, only low and 634 high depicted here) and different assumptions about the level of effort expended between years

635 (rows). Catch per unit effort includes both scallops harvested and scallops caught and released in

order to comply with the bag limit. The first row depicts a scenario with constant effort in each

637 year of the simulation, where the second row depicts a scenario with effort doubling over the

638 course of the 25-year simulation period. The horizontal lines depict the sensitivity analysis for

639 natural mortality (M = 0.25), where the red lines represent 25% decrease in natural mortality (M

640 = 0.19) and the orange lines represent 25% increase in natural mortality (M = 0.32).

Figure S7. Results of catch per unit of effort for the different management regulations simulated 641 642 in this study under different starting levels of population exploitation (columns, only low and 643 high depicted here) and different assumptions about the level of effort expended between years 644 (rows). Catch per unit effort includes both scallops harvested and scallops caught and released in order to comply with the bag limit. The first row depicts a scenario with constant effort in each 645 646 year of the simulation, where the second row depicts a scenario with effort doubling over the 647 course of the 25-year simulation period. The horizontal lines depict the sensitivity analysis for 648 steepness (h = 0.67; CR = 8), where the red lines represent 25% decrease in steepness (50%) 649 decrease in compensation ratio; h = 0.5 and CR = 4) and the orange lines represent 25% increase 650 in steepness (150% increase in compensation ratio; h = 0.83 and CR = 20).

651 **7. References**

- Abele, D., Brey, T., Philipp, E., 2009. Bivalve models of aging and the determination of
 molluscan lifespans. Exp. Gerontol. 44, 307-315.
- Aguilera, S., 2018. Measuring squid fishery governance efficacy: A social-ecological system
 analysis. Int. J. Commons. 12.
- Allen, M.S., Ahrens, R.N.M., Hansen, M.J., Arlinghaus, R., 2013. Dynamic angling effort
- 657 influences the value of minimum-length limits to prevent recruitment overfishing. Fish.658 Manag. Ecol. 20, 247-257.
- 659 Arnold, W.S., Blake, N.J., Harrison, M.M., Marelli, D.C., Parker, M.L., Peters, S.C., Sweat,
- 660 D.E., 2005. Restoration of bay scallop (*Argopecten irradians* (Lamarck)) populations in
- Florida coastal waters: planting techniques and the growth, mortality and reproductive
 development of planted scallops. J. Shellfish Res. 24, 883-904.
- Arkhipkin, A.I., Rodhouse, P.G., Pierce, G.J., Sauer, W., Sakai, M., Allcock, L., Zeidberg, L.D.,
 2015. World squid fisheries. Rev. Fish. Sci. Aquac. 23, 92-252.
- 665 Arkhipkin, A.I., Hendrickson, L.C., Payá, I., Pierce, G.J., Roa-Ureta, R.H., Robin, J.P. and
- 666 Winter, A., 2021. Stock assessment and management of cephalopods: advances and
- 667 challenges for short-lived fishery resources. ICES J. Mar. Sci. 78, 714-730.
- 668 Arkhipkin, A.I., Winter, A.G. and Nigmatullin, C.M., 2022. Heavy fishery exploitation does not
- affect sizes at recruitment and maturity of squid *Illex argentinus* and *Doryteuthis gahi*, in
 the Southwest Atlantic. ICES J. Mar. Sci. 79, 182-192.
- Baranov, F.I., 1918. On the question of the biological basis of fisheries. Nauch. Issledov. Iktiol.
 Inst. Izv. I., Moscow, pp. 81–128.

673	Barber, B.J.	Blake, N.J.,	1983. Growth	and reproduction	of the ba	y scallop,	Argopecten
	/ / /						

- 674 *irradians* (Lamarck) at its southern distributional limit. J. Exp. Mar. Biol. Ecol. 66, 247675 256.
- 676 Barber, B.J. and Blake, N.J., 1985. Substrate catabolism related to reproduction in the bay
- 677 scallop *Argopecten irradians concentricus*, as determined by O/N and RQ physiological
 678 indexes. Mar. Biol. 87, 13-18.
- Beard Jr, T.D., Cox, S.P., Carpenter, S.R., 2003. Impacts of daily bag limit reductions on angler
 effort in Wisconsin walleye lakes. N. Am. J. Fish. Manag. 23, 1283-1293.
- 681 Ben-Hasan, A., Walters, C., Louton, R., Christensen, V., Sumaila, U.R., Al-Foudari, H., 2018.
- Fishing-effort response dynamics in fisheries for short-lived invertebrates. Ocean Coast.
 Manag. 165, 33-38.
- 684 Benoît, H.P., Capizzano, C.W., Knotek, R.J., Rudders, D.B., Sulikowski, J.A., Dean, M.J.,

685 Mandelman, J.W., 2015. A generalized model for longitudinal short-and long-term

- 686 mortality data for commercial fishery discards and recreational fishery catch-and-
- 687 releases. ICES J. Mar. Sci. 72, 1834-1847.
- Bert, T.M., Arnold, W.S., McMillen-Jackson, A.L., Wilbur, A.E., Crawford, C., 2011. Natural
 and anthropogenic forces shape the population genetics and recent evolutionary history of
 eastern United States bay scallops (*Argopecten irradians*). J. Shellfish Res. 30, 583-608.
- 691 Bert, T.M., Arnold, W.S., Wilbur, A.E., Seyoum, S., McMillen-Jackson, A.L., Stephenson, S.P.,
- 692 Weisberg, R.H. and Yarbro, L.A., 2014. Florida gulf bay scallop (Argopecten irradians
- 693 *concentricus*) population genetic structure: Form, variation, and influential factors. J.
- 694 Shellfish Res. 33, 99-136.

- Beverton, R.J.H., Holt, S.J., 1957. On the dynamics of exploited fish populations. U.K. Minist.
 Agric. Fish. Fish. Invest. Ser. 2, 19.
- Birdsong, M., Hunt, L.M., Arlinghaus, R., 2021. Recreational angler satisfaction: What drives
 it?. Fish. 22, 682-706.
- Blake, N.J., 1972. Environmental regulation of neurosecretion and reproductive activity in the
 bay scallop, Aequipecten irradians (Lamarck). Ph.D. Thesis, University of Rhode Island,
 Kingston. 161 p.
- Brent, R., 1973. Algorithms for Minimization without Derivatives. Englewood Cliffs, NJ:
 Prentice-Hall.
- Bricelj, V.M., Krause, M.K., 1992. Resource allocation and population genetics of the bay
 scallop, *Argopecten irradians*: effects of age and allozyme heterozygosity on
 reproductive output. Mar. Biol. 113, 253-261.
- Camp, E.V., Lorenzen, K., Taylor, M.D., 2019. Impacts of habitat repair on a spatially complex
 fishery. Estuar. Coast. Shelf Sci. 244, 106102.
- Eggers, D.M., 1993. Robust harvest policies for Pacific salmon fisheries. In Proceedings of the
- 710 International Symposium on Management Strategies for Exploited Fish Populations.
- 711 Alaska Sea Grant Report No. 93-02, pp 85-106.
- Estabrooks, S.L., 2007. The possible role of telomeres in the short life span of the bay scallop,
 Argopecten irradians (Lamarck 1819). J. Shellfish Res. 26, 307-313.
- 714 Forbes, J.P., Todd, C.R., Baumgartner, L.J., Watts, R.J., Robinson, W.A., Steffe, A.S., Thiem,
- 715 J.D., 2019. Simulation of different fishery regulations to prevent population decline in a
- 716 large freshwater invertebrate, the Murray crayfish (*Euastacus armatus*). Mar. Freshw.
- 717 Res. 71, 962-971.

718	Geiger, S.P., Cobb, J., Arnold, W.S., 2006. Variations in growth and reproduction of bay
719	scallops (Argopecten irradians) (Lamark, 1819) from six subpopulations in the
720	northeastern Gulf of Mexico. J. Shellfish Res. 25, 491–501.
721	Geiger, S.P., Stephenson, S.P., Arnold, W.S., 2010. Protracted recruitment in the bay scallop
722	Argopecten irradians in a west Florida estuary. J. Shellfish Res. 29, 809-817.
723	Goodyear, C.P., 1980. Compensation in fish population, in: Hocutt C.H., Stauffer J.R. Jr, (Eds.).
724	Biological monitoring of fish. Lexington Books, DC Heath and Company, pp. 253-280.
725	Goodyear, C.P., 1993. Spawning stock biomass per recruit in fisheries management: foundation
726	and current use. Canadian Special Publication of Fisheries and Aquatic Sciences, 67-82.
727	Granneman, J., Baxley, C., Bollinger, M., Heil, A., LaGanke, M., Levine, E., Williams, K., 2021.
728	Evaluating the Impact of Recreational Harvest and Management Strategies for Bay
729	Scallops Argopecten irradians concentricus in a Florida Gulf Coast Management Zone.
730	Mar. Coast. Fish. 13, 413-432.
731	Hall-Scharf, B., Adams, C.M., Hodges, A.W., Geiger, S., 2018. Assessment of the Economic
732	Impact Associated with the Recreational Scallop Season in Hernando County, Florida,
733	TP-235/SG161, 8/2018. EDIS, 2018.
734	Hartill, B.W., Cryer, M., Morrison, M.A., 2005. Estimates of biomass, sustainable yield, and
735	harvest: neither necessary nor sufficient for the management of non-commercial urban
736	intertidal shellfish fisheries. Fish. Res. 71, 209-222.
737	Hoshino, E., Milner-Gulland, E.J., Hillary, R.M., 2012. Bioeconomic adaptive management
738	procedures for short-lived species: A case study of Pacific saury (Cololabis saira) and
739	Japanese common squid (Todarodes pacificus). Fish. Res. 121, 17-30.

740	Hunt, L.M., Arlinghaus, R., Lester, N., Kushneriuk, R., 2011. The effects of regional angling
741	effort, angler behavior, and harvesting efficiency on landscape patterns of overfishing.
742	Ecol. Appl. 21, 2555-2575.
743	Hunt, L.M., Camp, E., van Poorten, B., Arlinghaus, R., 2019. Catch and non-catch-related
744	determinants of where anglers fish: a review of three decades of site choice research in
745	recreational fisheries. Rev. Fish. Sci. Aquac. 27, 261-286.
746	Hurley, K.L., Jackson, J. J., 2002. Evaluation of a 254-mm minimum length limit for crappies in
747	two southeast Nebraska reservoirs. N. Am. J. Fish. Manag. 22, 1369-1375.
748	Johnson, B.M., Carpenter, S.R., 1994. Functional and numerical responses: a framework for fish-
749	angler interactions?. Ecol. Appl. 4, 808-821.
750	Kellogg, R.L., Easley Jr, J.E., Johnson, T., 1988. Optimal timing of harvest for the North
751	Carolina bay scallop fishery. Am. J. Agric. Econ. 70, 50-62.
752	Lackey, R.T., 2005. Fisheries: history, science, and management. Water encyclopedia: surface
753	and agricultural water, 121-129.
754	Lellis-Dibble, K.A., McGlynn, K.E., Bigford, T.E., 2008. Estuarine fish and shellfish species in
755	US commercial and recreational fisheries: economic value as an incentive to protect and
756	restore estuarine habitat. U.S. Dep. Commerce, NOAA Tech. Memo. NMFSF/SPO-90,
757	94 p.
758	Leverone, J.R., 1992. Environmental requirements assessment of bay scallop Argopecten
759	irradians concentricus. Mote Marine Laboratory Technical Report, no 253.
760	Lorenzen, K., 2000. Allometry of natural mortality as a basis for assessing optimal release size in
761	fish-stocking programmes. Can. J. Fish. Aquat. 57, 2374-2381.

762	Lorenzen, K., 2022. Size- and age-dependent natural mortality in fish populations: Biology,
763	models, implications, and a generalized length-inverse mortality paradigm. Fish. Res.
764	255, 106454.

765 MacKenzie Jr, C.L., 2008. The bay scallop, *Argopecten irradians*, Massachusetts through North

766 Carolina: its biology and the history of its habitats and fisheries. Mar. Fish. Rev. 70, 6-79.

- Martell, S.J., Pine, W.E., Walters, C.J., 2008. Parameterizing age-structured models from a
 fisheries management perspective. Can. J. Fish. Aquat. 65, 1586-1600.
- 769 Melnychuk, M.C., Young, E.G., Anderson, L.E., Hilborn, R., 2021. Trading off retained daily
- catch for longer seasons to maximize angler benefits in recreational fisheries
- 771 management. ICES J. Mar. Sci. 78, 1650-1662.
- Myers, R.A., 2001. Stock and recruitment: generalizations about maximum reproductive rate,
 density dependence, and variability using meta-analytic approaches. ICES J. Mar. Sci.,
 58, 937-951.
- Mullon, C., Fréon, P., Cury, P., 2005. The dynamics of collapse in world fisheries. Fish. 6, 111120.
- 777 Obregón, C., Tweedley, J.R., Loneragan, N.R., Hughes, M., 2020. Different but not opposed:

perceptions between fishing sectors on the status and management of a crab fishery. ICESJ. Mar. Sci. 77, 2354-2368.

780 Post, J.R., Parkinson, E.A., 2012. Temporal and spatial patterns of angler effort across lake

- districts and policy options to sustain recreational fisheries. Can. J. Fish. Aquat. 69, 321329.
- R Core Team, 2022. A language and environment for statistical computing. R Foundation for
 Statistical Computing, Vienna, Austria. https://www.R-project.org/.

785	Reid, D.D., Montgomery, S.S., 2005. Creel survey based estimation of recreational harvest of
786	penaeid prawns in four southeastern Australian estuaries and comparison with
787	commercial catches. Fish. Res. 74, 169-185.

- Robert, M., Faraj, A., McAllister, M.K., Rivot, E., 2010. Bayesian state-space modelling of the
- De Lury depletion model: strengths and limitations of the method, and application
 to the Moroccan octopus fishery. ICES J Mar Sci. 67, 1272–1290.
- Rodhouse, P.G., 2001. Managing and forecasting squid fisheries in variable environments. Fish.
 Res. 54, 3-8.
- Rosenberg, A.A., Kirkwood, G.P., Crombie, J.A., Beddington, J.R., 1990. The assessment of
 stocks of annual squid species. Fish. Res. 8, 335-350.
- Sastry, A.N., 1963. Reproduction of the bay scallop, *Aequipecten irradians* Lamarck. Influence
 of temperature on maturation and spawning. Biol. Bull. 125, 146-153.
- 797 Sauer, W.H., Gleadall, I.G., Downey-Breedt, N., Doubleday, Z., Gillespie, G., Haimovici, M.,
- 798 Ibáñez, C.M., Katugin, O.N., Leporati, S., Lipinski, M.R. and Markaida, U., 2021. World
 799 octopus fisheries. Rev. Fish. Sci. Aquac. 29, 279-429.
- Shumway, S.E., Parsons, G.J.G., (Eds.). 2016. Scallops: biology, ecology, aquaculture, and
 fisheries. Elsevier, 1214 p.
- 802 Sydeman, W.J., Dedman, S., García-Reyes, M., Thompson, S.A., Thayer, J.A., Bakun, A.,
- 803 MacCall, A.D., 2020. Sixty-five years of northern anchovy population studies in the
- southern California Current: a review and suggestion for sensible management. ICES J.
- 805 Mar. Sci. 77, 486-499.
- 806 Taylor, M.D., 2017. Preliminary evaluation of the costs and benefits of prawn stocking to
- 807 enhance recreational fisheries in recruitment limited estuaries. Fish. Res. 186, 478-487.

808	van Poorten, B.T., Camp, E.V., 2019. Addressing challenges common to modern recreational
809	fisheries with a buffet-style landscape management approach. Rev. Fish. Sci. Aquac. 27,
810	393-416.

- 811 Young, J.L., Bornik, Z.B., Marcotte, M.L., Charlie, K.N., Wagner, G.N., Hinch, S.G., Cooke,
- 812 S.J., 2006. Integrating physiology and life history to improve fisheries management and
 813 conservation. Fish. 7, 262-283.
- 814 Žák, J., Vrtílek, M., Polačik, M., Blažek, R., Reichard, M., 2021. Short-lived fishes: Annual and
- 815 multivoltine strategies. Fish Fish. 22, 546-561.

816 Figure captions

Figure 1. Map of Big Bend region of Florida (red rectangle in inset) depicting the five scalloping zones (A-E). Zone D (depicted in orange) was the area chosen for the baseline management regulations in this study and spans Levy, Citrus, and Hernando counties. The per person bag limit in gallons of whole scallops as well as the dates for the open and close of the scalloping season are provided in the table by zone. Note that zone C has a rolling bag limit that is 50% lower in the first 15 day of the season.

Figure 2. The shell height at age (A), weight at age (B), selectivity at age (C), proportion mature
at age (D), and natural mortality at age (E) for bay scallops calculated from the life history
parameters assumed in the simulation model.

827

Figure 3. Results of spawning output relative to unfished for the different management
regulations simulated in this study under different starting levels of population exploitation
(columns) and different assumptions about the level of effort expended between years (rows).
The first row depicts a scenario with constant effort in each year of the simulation, where the
second row depicts a scenario with effort doubling over the course of the 25-year simulation
period.

834

Figure 4. Results of harvest per unit of effort for the different management regulations simulated
in this study under different starting levels of population exploitation (columns) and different
assumptions about the level of effort expended between years (rows). The first row depicts a

- 838 scenario with constant effort in each year of the simulation, where the second row depicts a
- 839 scenario with effort doubling over the course of the 25-year simulation period.

1 Figures



3 Figure 1.



5 Figure 2.











Figure 4.

Tables

Description	Parameter	Value	Source
Life History			
			Barber and Blake (1983);
Asymptotic length	L_{∞}	60	Leverone et al. (1992); Geiger
			et al. (2006)
Brody growth			Barber and Blake (1983);
coefficient	Κ	1/3	Leverone et al. (1992); Geiger
			et al. (2006)
Theoretical age at	t_{0}	0	Arbitrary
size 0	Ū		
Length-weight a	а	0.0001	Arbitrary
L on the woight h			
Deligiii-weigiit 0	b	3	Standard cubic
Natural mortality at			
reference length	M_{r}	0.25	Granneman et al. (2021)
Allometric exponent	С	-1	Arbitrary (default)
Reference length	L_r	$L_{\infty/2}$	Arbitrary (default)
		/ 2	Calibrated to achieve estimated
Unfished			average gallons of scallops per
recruitment	R_0	Calibrated	person similar to that found in
			Granneman et al. (2021)
Compensation ratio	CR	8	Arbitrary
Maturity parameter			Blake (1972); Barber and Blake
1 (Age at 50%	V	5.5	(1983); Shumway and Parsons
maturity)			(2016)
Maturity parameter			Blake (1972); Barber and Blake
2 (Growth rate of	5	2.5	(1983); Shumway and Parsons
logistic function)			(2016)
Fecundity-weight	n	0.1	Arbitrowy
scalar	'1	0.1	Albitrary

Table 1. Parameters used in the bay scallop simulation model and their source. We provide more detail on how the source material led to the parameter values in the supplemental.

		[0.05, 0.0		
C 11 <i>i</i>		0.05,0.05,0.05,0.09,		
Gonadal-somatic	GS_{month}	0.125,0.09,0.07,0.05	Fig 5. Geiger et al. (2006)	
index]		
Probability of		Dec		
spawning in a given month	$\psi_{month} = GS_{mo}$	$_{mth}$ / $\sum_{month=Jan} GS_{month}$	GS_{month}	
Management				
Selectivity				
Parameter 1 (length at 50% vulnerable)	K	35	Arbitrary	
Selectivity				
Parameter 2 (growth				
rate of logistic	au	0.5	Arbitrary	
function)				
Catchability*	q	0.0000319/3.8	Granneman et al. (2021)	
Monthly Effort				
throughout the	E_{month}	[0,0,0,0,0,0,11415,6	Granneman et al. (2021)	
course of a year		929,4255,0,0,0]*3.8		
		Constant or linearly increasing to double	Arbitrary, used as simulation treatment (see section 2.8 on	
Effort between years	$E_t = f\left(E_{month}\right)$	the initial annual	uncertainty of starting	
		effort at the end of	conditions)	
		time series	/	

*Note that this is the catchability value which was used to estimate R_0 , three different values were used to project the population according to the population starting condition scenarios.

Equation	Description	Equation		
T2.1	Shell height at age	$L_a = L_{\infty} \left(1 - e^{\left(-K(a - t_0) \right)} \right)$		
T2.2	Weight at age	$W_a = a L_a^{\ b}$		
T2.3	Natural mortality	$M_{a} = \begin{cases} M_{r} \left(\frac{L_{a}}{L_{r}} \right)^{c} & \text{for } 0 \le a \le 18 \\ \infty & \text{for } a > 18 \end{cases}$		
T2.4	Maturity	$Mat_a = \frac{1}{1 + e^{-\varsigma(a-\nu)}}$		
T2.5	Fecundity	$Fec_a = \eta W_a$		
T2.6	Fishery Selectivity	$s_a = \frac{1}{1 + e^{-\tau(L_a - \kappa)}}$		
T2.7	Alpha Beverton-Holt	$\alpha = \frac{CR}{\Phi_0}$		
T2.8	Beta Beverton-Holt	$\beta = \frac{CR - 1}{R_0 * \Phi_0}$		
T2.9	Unfished eggs per recruit	$\Phi_0 = \sum_a l_a * Mat_a * \psi_a * \omega_a * Fec_a$		
T2.10	Survivorship at age in unfished condition	$l_{a} = \begin{cases} 1 & \text{if } a = 1 \\ l_{a-1}e^{-(M_{a-1})} & \text{if } a > 1 \end{cases}$		
T2.11	Baranov Catch Equation	$C_{a,t} = \frac{F_{a,t}}{F_{a,t} + M_a} N_{a,t} \left(1 - e^{-(F_{a,t} + M_a)} \right)$		

Table 2. Various equations used in the bay scallop simulation model.

Table 3. Management regulations tested in this study. When bag limit is presented in parentheses it refers to the bag limit for each open month of the fishing season. We defined a "rolling" bag limit as one in which the bag limit for the initial months of the season was lower than the limit in the final months. A "fixed" bag limit refers to a single bag limit that is set throughout the season per month.

Number	Name	Bag Limit (gallons)	Bag Type	Season Length (months)	Season Start	Season End
1	Base	2	Fixed	3	July	Sept
2	Increased bag	3	Fixed	3	July	Sept
3	Decreased bag	1	Fixed	3	July	Sept
4	Increased season (later)	2	Fixed	4	July	Oct
5	Increased season (earlier)	2	Fixed	4	June	Sept
6	Later season	2	Fixed	3	Aug	Oct
7	Earlier season	2	Fixed	3	June	Aug
8	Rolling bag limit	(1,2,2)	Rolling	3	July	Sept
9	Rolling bag limit and later season	(1,2,2)	Rolling	3	Aug	Oct
10	Rolling bag limit and earlier season	(1,2,2)	Rolling	3	June	Aug