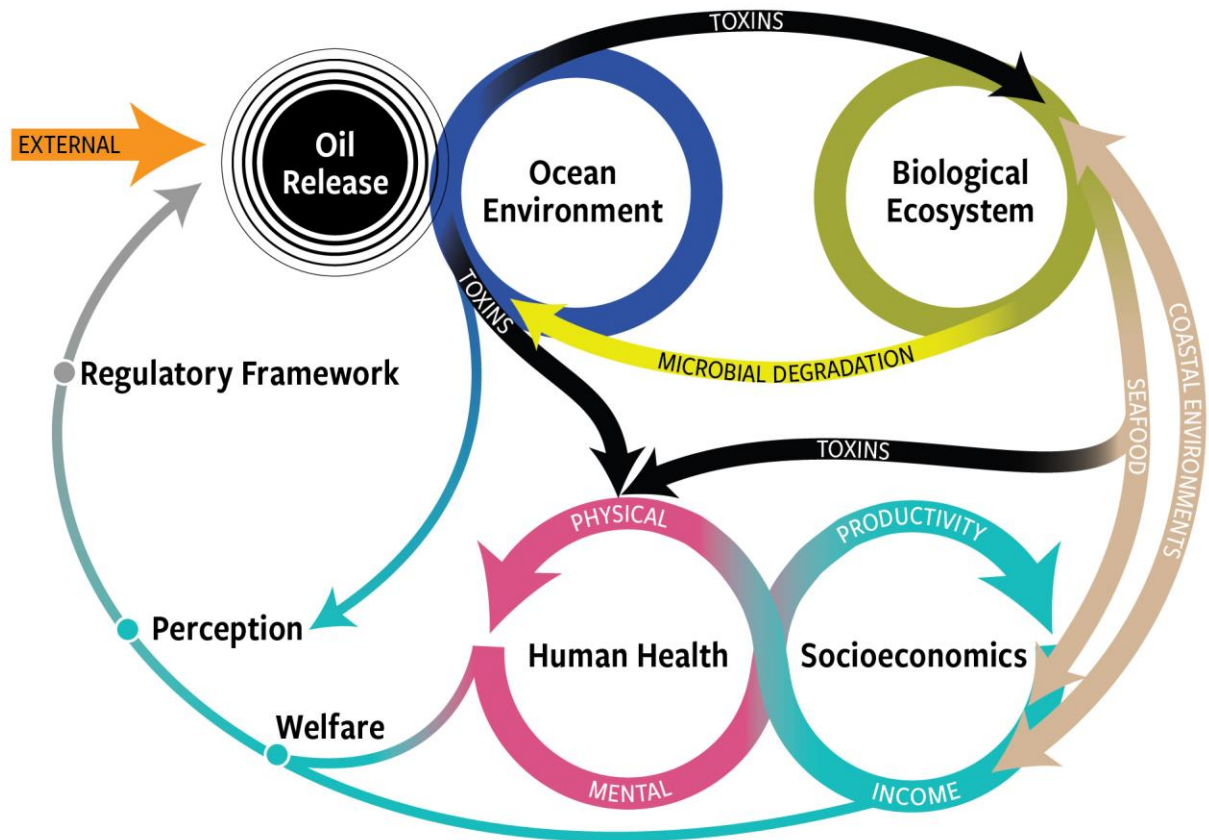


Towards Integrated Modeling of the Long-term Impacts of Oil Spills

Abstract

Although great progress has been made to advance the scientific understanding of oil spills, tools for integrated assessment modeling of the long-term impacts on ecosystems, socioeconomics and human health are lacking. The objective of this study was to develop a conceptual framework that could be used to answer stakeholder questions about oil spill impacts and to identify knowledge gaps and future integration priorities. The framework was initially separated into four knowledge domains (ocean environment, biological ecosystems, socioeconomics, and human health) whose interactions were explored by gathering stakeholder questions through public engagement, assimilating expert input about existing models, and consolidating information through a system dynamics approach. This synthesis resulted in a causal loop diagram from which the interconnectivity of the system could be visualized. Results of this analysis indicate that the system naturally separates into two tiers, ocean environment and biological ecosystems versus socioeconomics and human health. As a result, ocean environment and ecosystem models could be used to provide input to explore human health and socioeconomic variables in hypothetical scenarios. At decadal-plus time scales, the analysis emphasized that human domains influence the natural domains through changes in oil-spill related laws and regulations. Although data gaps were identified in all four model domains, the socioeconomics and human health domains are the least established. Considerable future work is needed to address research gaps and to create fully coupled quantitative integrative assessment models that can be used in strategic decision-making that will optimize recoveries from future large oil spills.

1 Graphical Abstract



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Towards Integrated Modeling of the Long-term Impacts of Oil Spills

Draft version: October 15, 2020

Submitted for consideration by *Marine Policy*

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5 1 **Towards Integrated Modeling of the Long-term Impacts of Oil Spills**
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10 6
11 7 **Abstract**

12 8 Although great progress has been made to advance the scientific understanding of oil
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14 9 spills, tools for integrated assessment modeling of the long-term impacts on ecosystems,
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16 10 socioeconomics and human health are lacking. The objective of this study was to develop
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18 11 a conceptual framework that could be used to answer stakeholder questions about oil
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27 fully coupled quantitative integrative assessment models that can be used in strategic
28 decision-making that will optimize recoveries from future large oil spills.

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30 **Keywords:** Oil Spills, Impact and Damage Assessment, Integrated Assessment
31 Modeling, Systems Dynamics, Causal Loop Diagrams

32 **No. Words:** 9836 (Introduction through Acknowledgements)

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34 **1. Introduction**

35
36 On April 20, 2010, the Deepwater Horizon (DWH) oil drilling platform exploded, killing 11
37 people and injured 17 others, and causing a deep-sea blowout. This led to one of the
38 largest oil spills in history, releasing natural gas plus an estimated 5 million barrels of oil
39 into the Gulf of Mexico (GoM) before the well was capped 87 days later (McNutt et al.
40 2012). As part of the response, 2 million gallons of dispersant were applied at the deep
41 sea and at the sea surface (USCGNRT 2011).

42
43 The DWH oil spill was notable for its immense impact, and for being the deepest (~1,500
44 m) major oil spill to date. Despite advances in drilling safety, the likelihood of a range of
45 spills of various sizes is still a danger for which preparation, response, and recovery plans
46 are needed, given the lessons learned from the DWH accident. To this end, a number of
47 tools are available. Models for operational oil spill forecasting, including ocean, wave and
48 weather forecasting for predicting oil movement and concentration (Barker et al. 2020)
49 tend to employ short time horizons, making predictions hours to weeks into the future.
50 They also are typically used to guide emergency response activities and immediate
51 cleanup efforts (e.g., by answering questions such as where to deploy equipment for
52 shoreline removal of oil). These operational models can be quickly configured to
53 investigate tactical questions as new questions arise. In contrast, broader models that
54 estimate the effects of oil spills on society (i.e., integrating ocean environment, biological
55 ecosystems, socioeconomics and human health knowledge domains) can be employed
56 for damage assessment and strategic planning. These models are intended to operate

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over longer time horizons, from months or years to decades. They tend to be more interdisciplinary in nature, because they require integration across broad knowledge domains. Although environmental assessments depend strongly on quantitative models that can incorporate knowledge from a wide range of disciplines, fully coupled assessment models that consider quantifiable aspects of human dimension are scarce, and while a few quantitative interdisciplinary models have been developed (Paris et al. 2013, Ainsworth et al. 2018, French-McCay et al. 2019, Dukhovskoy et al. 2020, Berenshtein et al 2020a), they have not been connected under a single framework. This paper addresses efforts towards this end and lays out a framework of how the long-term analysis of oil impacts can be integrated and implemented for future strategic planning for optimizing long-term recovery from major oil spills.

System Dynamics (Forrester 1961, 1989, 2010), as an organizing principle, was used to drive the synthesis effort. In simple terms Forrester (2010) described System Dynamics as, “Interpreting real life systems into computer simulation models that allow one to see how the structure and decision-making policies in a system create its behavior.” System Dynamics is a methodology for addressing complex interdependent and non-linear systems that are governed by sequences of interacting causes and effects, also called feedback loops. Ideally, primary determinants of behavior should be endogenous, i.e., there should be few external driving forces. This principle is well suited for our purpose (Pérez-Pérez et al. 2020), given that we wish to consider how the entire GoM (nature and humans) is impacted by an oil spill. The method has proven well suited for policy analysis

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79 in general because feedbacks tend to exist at multiple points in the political system
80 (Pagoni and Patroklos 2019, Zhou et al. 2020).

81
82 The conceptualization phase of building a System Dynamics model often includes the
83 development of Causal Loop Diagrams (CLDs), which aid in visualizing interconnections
84 among the systems to be linked (Brennan et al. 2019). CLDs are shown as flow diagrams
85 in which the nodes represent variables, and links, including directional arrows, represent
86 causal influences. Specific information about nonlinear functional forms and state
87 variables is neglected in CLDs for simplicity. The CLDs thus provide a high-level
88 qualitative overview of the system, making them ideal for synthesizing complex and
89 interconnected systems in a way that is easily understandable. Because CLDs are simple
90 and visually intuitive, they can be co-developed with experts unfamiliar with the method
91 of System Dynamics.

92
93 This paper focuses on the development of the CLD for the GoM system in the context of
94 oil spill impacts. Additionally, the intention is for the CLD to be applicable to oil spills in
95 general, while using DWH as an example to guide its development.

96
97 To describe the development of the CLD and its interpretation this paper is organized in
98 the following sections, following the introduction Section (1): Section (2) we present the
99 societal questions and stakeholder needs that helped guide this synthesis; (3) we
100 developed the CLDs; (4) we analyze the CLD in light of the societal questions posed in
101 Section 2; (5) we map existing models onto the CLD, to identify gaps in understanding

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102 and model development (based on the stakeholder needs identified in Section 2); (6) we
103 describe a roadmap for future applications, and (7) we summarize and conclude.

104 105 **2. Societal Questions and Stakeholder Needs**

106
107 Many questions have been raised by stakeholders and concerned citizens over the years
108 about the long-term impacts of the DWH oil spill. A number of these questions were
109 consolidated by the GoM Sea Grant Oil Spill Science Outreach Team (Hale et al. 2019)
110 who engaged with stakeholders to learn about their oil spill science-related questions and
111 concerns. The team engaged with target audiences (Table 1) and the general public
112 during the first year through one-on-one discourse, small group meetings, and large group
113 input sessions. In 2014 and 2016, the team conducted two Social Network Analyses to
114 understand how credible, relevant, and timely oil spill science information flowed through
115 a network of people from these specific target groups in the GoM. Survey participants
116 used the opportunity to share topics of interest (Sempier et al. 2019a, 2019b, 2019c, See
117 <https://gulfseagrant.org/oilspilloutreach>). The team also compiled audience feedback
118 data from evaluations completed before and after 30 oil spill science seminars and
119 workshops. All data, surveys, and evaluations represent target audience input between
120 2014 and 2018. From these efforts, some of the key questions consolidated by Sea Grant
121 were very broad, and included:

- 122 ● “Is the Gulf seafood safe to eat?”
- 123 ● “What are the impacts to wildlife?”
- 124 ● “Where did the oil go and where is it now?”

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- 125 ● “Do dispersants make it unsafe to swim in the water?”

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127 Additional questions (Table 2) are more specific variations of the bulleted questions above
128 that were categorized by experts within each of the knowledge domains. Some of the
129 additional questions, for the socioeconomics domain, expand upon the bulleted questions
130 to include questions about the impacts of the spill on economics, infrastructure, and
131 community resiliency.

132
133 To obtain additional feedback from oil spill decision makers representing industry and
134 the oil spill response, restoration, and environmental monitoring communities, a
135 stakeholder panel was coordinated in 2020 by Sea Grant (see supplementary materials
136 for details). Needs identified by this panel included:

- 137 ● A cross-disciplinary model that can quickly be repurposed for new geographic
138 areas and be applicable on a wide range of scales both nationally and
139 internationally.
- 140 ● Models that can track the oil transport and fate from the time a spill occurs all the
141 way to and through the damage assessment process and system recovery (NOS
142 2020).
- 143 ● Models that look at cleanup strategies and their potential impacts
- 144 ● Models that could accommodate additional considerations such as air quality
145 components, different oil types, and freshwater-salinity fronts,
- 146 ● Provide for improved baseline data so that impacts of oil spills can be better
147 assessed.

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- Maintenance of data repositories and its accessibility for future modeling needs.

Stakeholder questions consolidated by Sea Grant during its early outreach efforts were generally focused on practical issues, including topics related to impacts on human and ecological health and a desire to understand the ultimate disposition of the oil. Similarly, but in a broader sense, stakeholders from the 2020 Sea Grant outreach effort emphasized the need for practical models that can be quickly repurposed to answer questions associated with specific scenarios once they occur. The need for baseline data and data repositories to be used for model development was also emphasized. In the end the stakeholders underscored the need to understand the extent of damages caused by the spill, including impacts of oil spills on seafood resources, impacts on ecosystems, the ultimate disposition of the oil, and also the safety of recreational resources. With this concept in mind, the CLD was developed to address assessment of damages to the environment, ecosystems, and human health, in addition to their socioeconomic consequences.

3. Development of the Causal Loop Diagram (CLD)

3.1. Creating the CLD

Many of the stakeholder questions focused on the impacts of the spill and needs for interventions to reduce or prevent impacts. Interventions mentioned included dispersant use, clean up to protect wildlife and natural resources, freshwater diversions to influence the movement of the oil, and fishery closures to control seafood safety. Four knowledge

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171 domains (Figure 1) were recognized as a starting point to identify the fields of science
172 needed to address both spill impacts and effects of interventions. These knowledge
173 domains include the following:

- 174
175 ● Ocean Environment: oceanic and atmospheric transport and biogeochemical and
176 thermodynamic transport and fate processes.
- 177 ● Biological Ecosystems: interconnectivity of organisms geographically and within
178 and between trophic levels.
- 179 ● Socioeconomics: evaluating market impacts across different economic sectors as
180 well as non-market societal impacts.
- 181 ● Human Health: acute and chronic physical and mental health impacts, including
182 physiological and psychological consequences of protracted and cumulative
183 stress.

184
185 These four domains served as the starting point for initializing the CLD. They roughly
186 separate the subject of oil spill impact modeling into a distinct set of related and
187 overlapping disciplines. For example, ocean environment modeling requires expertise
188 from oceanography, climate science, and contaminant transport, plus contributions from
189 the physical, geological, chemical, and biological sciences. Biological ecosystems involve
190 a core expertise from the biological sciences including the sub-disciplines of ecology,
191 microbiology, marine sciences, zoology, botany, fisheries, and veterinary sciences, with
192 cross-over to the physical, geological, and chemical sciences. Socioeconomics include
193 the sub-disciplines of economics, anthropology, sociology, psychology, and

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194 communication studies. Human health includes the sub-disciplines of environmental
195 health science, public health, medicine, physiology, applications of genomics and other
196 “omic” sciences, biostatistics/bioinformatics. All domains require the application of
197 rigorous mathematical and statistical methods and computer science. The complexity of
198 the impacts of an oil spill is thus demonstrated by the knowledge needs from many
199 different disciplines.

200
201 While recognizing the interconnectedness among disciplines, information was
202 consolidated about the latest models by reviewing the literature and gathering input from
203 experts representing each of the four domains of knowledge. Pre-existing review articles
204 that discussed recent advances in oil-spill research were focused on ocean environment
205 (Spaulding 2017), biological ecosystems (Ainsworth et al. 202X, Beyer et al. 2016) and
206 human health (Laffon et al. 2016, Eklund et al. 2019, Sandifer et al. 2020b). Among these
207 Spaulding (2017) and Ainsworth et al. (202X) provided in-depth reviews of available
208 models describing advances in ocean environment models, and how ocean environment
209 models have been interfaced with biological ecosystem models. Ainsworth et al. (202X)
210 emphasizes the lack of quantitative models available in the human health and
211 socioeconomics domains.

212
213 Given that modeling in human health and socioeconomics domains are characterized by
214 larger gaps and fewer linkages within existing quantitative models, below we focus on
215 representative modeling capacities within these two domains which expand upon the
216 descriptions from the above-mentioned literature reviews. An extensive review of

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217 modeling capabilities in the ocean environment and biological ecosystem domains is
218 described in Ainsworth et al. 202X.

219

3.2. Current models in human health and socioeconomics

221

222 Although considerable evidence has been collected to link human health impacts (both
223 physical and mental) to oil spills (Aguilera et al. 2010, Rusiecki et al. 2018, Kwok et al.
224 2017a,b, Afshar-Mohajer et al. 2019, Wickliffe et al. 2018, Wilson et al. 2015, Goldstein
225 et al. 2011, Osofsky et al. 2015, Lowe et al. 2019, Tasch and Larcher 2012, Carroll et al.
226 2002, Pan et al. 2019, Drakeford et al. 2020, Sandifer et al. 2020b, McKendree et al.
227 2013, Morgan et al. 2016, Wilson et al. 2015, Ylitalo et al. 2012, Farrington 2020),
228 quantification of the links has been limited. Exceptions include a few physical health
229 models based upon risk assessment approaches or Bayesian statistics. For example, the
230 Beach Exposure And Child HEalth Study (BEACHES) evaluated risks to children from oil-
231 contaminated beaches where the hazard was identified as the chemical constituents of
232 oil (Ferguson et al. 2019, 2020a, Tomenchok et al. 2020). Once the concentrations were
233 established through oceanographic models or empirical evidence (Montas et al. 2020,
234 Xia et al. 2020), then the beach play activities of the children were simulated as scenarios
235 for possible exposure (Ferguson et al. 2019, 2020b) and used to compute health risk
236 (Black et al. 2016). In the context of seafood, risk assessments evaluated levels of the
237 more toxic component of oil, polycyclic aromatic hydrocarbons (PAHs), but recognized
238 that toxicological data is missing for alkylated PAH forms limiting the strength of risk
239 assessment approaches due to lack of toxicological data (Farrington 2020, Wickliffe et al.

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240 2014,2018). Groth et al. (2017) utilized a Bayesian hierarchical linear model to estimate
241 exposures to oil spill workers to specific volatile oil components based upon measured
242 levels of total hydrocarbons. They conclude that correlations between total hydrocarbon
243 levels and volatile chemical components may be useful for estimating worker exposure.

244
245 In the context of mental health, conceptual and semi-quantitative models have been
246 established to evaluate cause (direct and secondary disaster effects) and effect
247 (resilience and recovery within a community as measured by economic and housing
248 stability, physical and mental well-being, and social role adaptation) (McEwen 2000,
249 Palinkas 2012, Abramson et al. 2010,2015, Hansel et al. 2015). For example, Guo et al.
250 (2018) have utilized structural equation modeling to evaluate hypotheses between place
251 attachment and community resiliency. Indices have been developed to relate community
252 well-being and resilience to environmental, economic, and social factors (Smith et al.
253 2013, Summers et al. 2016, 2018). A critical area of study in the context of mental health
254 impacts is the potential cumulative nature of stress (Osofsky et al. 2016). Within the
255 literature, the term allostatic load has been used to define the cumulative impacts of
256 repeated and multiple mental health stressors in a person's life that results in adverse
257 mental and physical health outcomes (McEwen and Stellar 1993, McEwen 2000,
258 Seeman et al. 2001, Galen Buckwalter et al. 2016, Rodriguez et al. 2019, Forrester et al.
259 2019, Harville et al. 2018). Models that integrate mental health consequences should
260 consider the allostatic load experienced by a community (Chandra et al. 2019, Finucane
261 et al. 2020), especially if impacted by multiple disasters. Koliou et al. (2018) emphasize,
262 in the context of community resilience to natural hazards, the need to integrate physical,

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263 social, and economic aspects of community resilience. They further emphasize the need
264 to include interdependencies and system recovery which are yet to be quantified. One of
265 the few conceptual models that integrates physical and mental health outcomes, including
266 considerations for allostatic loads, is the Disaster-Pressure State-Ecosystem Services-
267 Response-Health (DPSEERH) model that describes the interdependencies between
268 ecosystem services, individual and community health, and the cumulative stress impacts
269 after disasters (Sandifer et al. 2017).

270
271 Like human health, socioeconomics lag in depth and breadth of quantitative models as
272 compared to those available in ocean environment and biological ecosystems, in part due
273 to a lack of high-resolution, longitudinal socioeconomic monitoring and data collection.
274 Challenges exist in matching the spatial and temporal scales of these data sets with those
275 used in biogeophysical modeling. For integrated modeling results to be useful,
276 researchers should consider “decision-making relevant scale (DMRS)” (Yoskowitz et al.
277 2017, Verburg et al. 2016) whether they are for assessing jurisdictional, institutional,
278 management, and local impacts (Cash et al. 2006). Extensive social and economic
279 datasets exist and are available for use and incorporation into models (NASEM 2017,
280 UNDRR 2017, Sharifi 2016, Miles 2015, Frazier et al. 2014). For example, existing
281 datasets include: the Census data (census.gov) as well as its produced American
282 Community Survey (ACS) Public Use Microdata Sample (PUMS) files, Electronic Medical
283 Records (<https://digital.ahrq.gov/key-topics/electronic-medical-record-systems>), and
284 marine surveys available through the National Oceanographic and Atmospheric
285 Administration (NOAA) (fisheries.noaa.gov). However, use of these aggregated datasets

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286 to fully understand social resilience or vulnerability at the local, sub-county or
287 neighborhood scale is difficult (Patel et al. 2017). Community resilience is inherently local,
288 with high degrees of variability across communities just a few miles (or blocks) apart.
289 Existing available datasets do not capture spatial or temporal variability within counties or
290 census tracts, nor do they differentially weigh socioeconomic factors by local community
291 prioritizations and needs (Frazier 2012).

292
293 Traditionally, efforts to estimate economic losses associated with oil spills have focused
294 on assessing lost passive use values using contingent valuation methods (Arrow et al.
295 1993, Grigalunas et al. 1986, Mazzotta et al. 1994, Hausman et al. 1995, Carson et al.
296 2003, Loureiro et al. 2009, Loureiro and Loomis 2013). Alternatively, input-output
297 analysis methods can be implemented using current software tools and databases
298 (IMPLAN Group LLC 2020, EconAlyze LLC 2020, U.S. Bureau of Economic Analysis
299 2020).

300
301 Studies related to the economic impacts of the DWH oil spill employed a wider variety of
302 methodologies (Petrolia 2014, Larkin et al. 2013). For example, Sumaila et al. (2012)
303 and Carroll et al. (2016) evaluated the negative economic impacts of DWH on commercial
304 and recreational fishing and marine aquaculture through the seafood value chain using
305 economic impact models for the entire Gulf Coast region. The former study estimated
306 total economic losses for all sectors to be \$8.7 billion and the latter study estimated that
307 the short-run impacts on the Gulf seafood industry from the DWH oil spill resulted in
308 reduced income ranging from \$22 to \$310 million. Another study used spatial databases

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309 of annual reported commercial catch prior to the spill to estimate impacts of the oil spill
310 on commercial fisheries in the Gulf Coast region resulting in an estimated minimum loss
311 in annual landed value of \$247 million for U.S. Gulf fisheries (McCrea-Stub et al. 2011).
312 Another example employed estimates from the Atlantis ecosystem model to evaluate the
313 short- to medium-term shifts in commercial and recreational fishing activity due to fishery
314 closures resulting from the DWH spill, and input-output analysis to determine the
315 economic impacts of these changes (Court et al. 2019). Another study developed a multi-
316 modal predictive framework integrating (1) blowout simulations (2) data of fishing fleets
317 targeting benthic and pelagic ecosystems, and (3) a social vulnerability index derived from
318 U.S. Census Bureau data. This framework was used to anticipate the relative revenue
319 loss between coastal communities in the GoM (Berenshtein et al. 2019).

320
321 In terms of tourism- and recreation-related losses, one example estimates the economic
322 impacts of cancelled recreational trips to Northwest Florida after the DWH spill. A survey
323 process was used to determine average lost visitor spending per household, which
324 allowed researchers to calculate estimated total foregone spending. These figures were
325 then used to model broader regional economic losses of U.S.\$ 1.3 billion for the region
326 due to canceled visitor trips (Court et al. 2017). Others developed a series of random
327 utility models for site choice among saltwater anglers in the Southeastern U.S. to estimate
328 recreational user losses resulting from the DWH oil spill (Alvarez et al. 2014, 2015) with
329 results suggesting that total monetary loss from recreational anglers was \$585 million.

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331 The wide range of estimated impacts in the examples listed above suggests a high degree
332 of uncertainty and the effect of varying approaches. In the next phase of development
333 socioeconomic modeling efforts should focus on a better understanding of the social
334 dynamics that drive the wide variety of socioeconomic impacts associated with oil spills,
335 the development of best practices related to socioeconomic data collection/use and
336 methodological approaches, and the implementation of dynamic regional economic
337 modeling frameworks to fully integrate the simulation of the broad range of community
338 health and socioeconomic impacts, given their reliance upon another (Ritchie et al. 2013,
339 Whitehead et al. 2018).

340
341 Given the limitations in quantitative modeling in human health and socioeconomic, there
342 are major challenges to understanding human health and social dynamics in order to
343 model them in a credible way, to constructing such models, and then to coupling them to
344 existing models of the ocean environment and biological ecosystem dynamics
345 (Buckingham-Howes et al. 2019, Nelson and Grubestic 2020).

347 **3.3. Converting the concepts within the four domains of knowledge into a CLD**

348
349 Expert-participant input was sought to supplement the information from literature reviews
350 and Sea Grant outreach efforts. Input was facilitated through a sequence of webinars,
351 virtual workshops, and two conference sessions where experts were invited to participate
352 in discussing modeling needs and linkages necessary to answer long-term societal level
353 questions. (See supplemental material for details). These sessions supported an iterative

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354 and shared development of the CLD (Figure 2). The process began with researchers'
355 presentations of their work in a series of public webinars, one for each of the four domains.
356 Each webinar was followed by a private working session, typically with 10-20 participants,
357 which used the presented research as a starting point for a structured questioning
358 process designed to identify the causal structure implied by the work as well as linkages
359 to other domains. Some diagram elements were constructed or marked up live, and
360 others were added later based upon participant comments. A subsequent series of
361 workshop sessions reviewed and refined the diagrams and added elements from a more
362 focused exploration of phenomena that cross the four domains.

363
364 The CLD developed from these efforts reflect the four primary domains of knowledge (1)
365 the ocean environment (upper center quadrant); (2) biological-ecosystems (upper right
366 quadrant), this quadrant also includes ecosystem services; (3) socioeconomics (bottom
367 right quadrant); and (4) human health (bottom left quadrant) and their associated linkages
368 represented by colored-coded arrows (Figure 2). The transport modeling components of
369 the ocean environment that rely on hydrodynamic, atmospheric, and oil behavior and fate
370 are represented by blue arrows. The components highlighted with gray arrows represent
371 the response linkages necessary for establishing short-term operational models needed
372 for response and the political and governance drivers that mandate the establishment of
373 these short-term models. The interlinkages associated with biological ecosystems as
374 illustrated by different organism biomasses and habitats are represented by the green
375 arrows in the upper right quadrant. Significant connections between the upper half of the
376 CLD and the lower half include seafood, ecosystem services, and interlinkages between

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377 oiled shorelines and tourism. The teal and pink arrows along the bottom of the diagram
378 focus on the interlinkages with socioeconomics and human health components including
379 income & employment, physical health, mental health, and productivity. The CLD
380 illustrates the influence of the human systems on the regulatory framework and the
381 linkages to response efforts.

382

383 **3.4. Observations from the CLD within each domain of knowledge**

384

385 *Ocean Environment.* The CLD emphasizes that ocean environment models (upper
386 center, blue circles and arrows) are interlinked with response planning which is
387 highlighted within the upper left quadrant of the diagram (gray circles and arrows, Figure
388 2). This includes several short-term loops that represent responses to the spill in terms of
389 immediate preparedness and cleanup efforts. The CLD also emphasizes the interlinkages
390 of the ocean environment model with longer term feedback loops that are part of the
391 integrated socio-ecological model, emphasizing that effects captured in operational
392 models can ultimately influence individual health status, productivity and community
393 health. Through perceptions of oil spills on welfare and risk, these longer-term impacts,
394 influence the regulatory framework through which the operational models are mandated.
395 Consequently, outputs from the short-term operational models not only influence how
396 society responds rapidly to protect resources that are sensitive in the short term, but they
397 also influence the longer term socioeconomics and human health domains, which in turn
398 feedback to the regulatory framework through public perceptions of oil spill effects, and
399 hence affect operational responses. The CLD further emphasizes that perceptions are

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400 also influenced by the media coverage and the quality of information that is disseminated.
401 The affected perceptions can then drive the regulatory framework which impacts
402 planning, response capacity, and cleanup efforts, which then impacts the amount of oil
403 remaining in the ocean. Thus the ocean environment domain influences the entire range
404 of decision-making time scales, from the short-term, immediate response on the order of
405 hours to days, to the longer term decadal scales through which official policy requires that
406 ocean environment models be established in the interest of public welfare (Walker et al.
407 2021).

408
409 *Biological Ecosystems:* The biological ecosystem submodel (Figure 2, upper right
410 quadrant, green circles and arrows) is highly simplified (as are several other causal
411 loops). Oversimplifications include the lack of trophic levels and species
412 interdependencies thereby omitting an explicit accounting of ecosystem diversity. In its
413 current simplified form, the CLD emphasizes the interlinkages between oil and impacts
414 on living organisms (e.g., Berenshtein et al. 2020b). It also emphasizes the
415 interconnections of biological ecosystems with socioeconomics through perceived safety
416 of seafood for human consumption and through contact with oil in beach sediments and
417 marshes. Additionally, socioeconomic factors impact biological ecosystems through
418 coastal development and its impacts on coastal habitats and the impacts of fisheries on
419 foodwebs. The CLD also emphasizes that the contamination of biological ecosystems
420 can be on-going due to the circulation of toxins in the water column and their release from
421 buried material. These are all important messages for stakeholders to understand the
422 cascade of effects triggered after a spill. It is important for injury assessment and

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423 restoration planning (NOS 2020) to measure the persistent impacts in addition to the
424 immediate acute toxicity and mortality effects. The diagram further emphasizes that the
425 biological system provides important non-market ecosystem services such as protection
426 from storm surges and access to recreation. This is an important part of welfare given
427 that people rely on these non-market services and have an intrinsic interest in the
428 existence value of species and landscapes.

429
430 *Socioeconomics:* The socioeconomic components (teal circles and arrows) tend to be
431 clustered to the bottom right quadrant of Figure 2 with linkages with ecosystem services,
432 seafood harvest, seafood prices, seafood industry capacity, and income & employment.
433 Additionally, oiled shorelines influence beach closures, which have impacts on tourism,
434 income & employment. The diagram also emphasizes that income & employment rely
435 indirectly on many other components of the socioeconomic system, including from the
436 human health domain, for example the influence of human physical and mental health on
437 productivity. Additionally, the diagram emphasizes the intrinsic value of knowledge and
438 information that can be produced through education. Education level can affect
439 perceptions of safety, consumer confidence, people’s behavior in response to a spill, and
440 ultimately can impact community welfare. The CLD emphasizes that the socioeconomics
441 components and their linkages to human health and other components of the integrated
442 system can be very complex and intricate.

443
444 *Human Health:* The translation of the models and concepts described above into a CLD
445 (Figure 2) shows links between the oil release and its transport/degradation (blue arrows),

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446 and ultimately a connection to human health through the exposure of toxins to human
447 populations (pink circles and arrows). Exposures can occur through cleanup efforts and
448 through contaminated seafood and beaches. The exposure to human populations can
449 result in physical health impacts, which affects society through productivity, and income
450 & employment. The cycle is closed through the links between income & employment to
451 healthcare affordability. Mental health is an important contributor to physical health.
452 Mental health can manifest from toxic exposures through the fear of exposure and loss
453 of use of treasured places, loss of recreational values, and others (Parker et al. 2019,
454 Ramchand et al. 2019, Thomas et al. 2018). Mental health is strongly influenced by
455 income & employment which is linked to fishing and non-fishing economies. Mental
456 health is also influenced by community health. Community health is dependent upon the
457 social network of people, which help maintain the mental health of the people who rely on
458 those networks. The analysis of human health systems emphasizes its strong
459 interlinkages between socioeconomics and physical and mental health.

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462 **4. Analysis of the Causal Loop: Key Societal Questions**

463
464 The unifying theme of stakeholder questions was, “damage assessment in the context of
465 environment, ecosystems, and human health.” In terms of damage assessment, and
466 using DWH as an example, large spills send an immediate shockwave through the system
467 described by the CLD. The physical spill of oil occurred, for example, in the deep ocean,
468 marked by the oil release circle shown in Figure 2. Within 24 hours the information of the

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469 spill and the fear of its consequences spread across the human domains. Then a slower
470 set of physical, chemical, and biological effects and information waves occurred, and
471 these slower set of effects were more thoroughly discussed amongst experts and
472 synthesized in the CLD. To track this “damage” through the CLD, we begin by tracking
473 toxins originating from oil (herein, referred to as “toxins”) and their impacts on
474 ecosystems, socioeconomics, and human health. Toxins are defined as chemicals
475 capable of causing lethal effects or sub-lethal effects including acute illnesses, chronic
476 illnesses, and cancer.

477
478 *Impact to the ocean environment:* A portion of the spilled oil rose to the sea surface and
479 was transported from the spill site by wind and surface currents partly to settle into the
480 sediments and partly into the water column (Paris et al. 2012; Le Hénaff et al. 2012).
481 However, the fastest oil to reach shore was the oil that rose to the sea surface and was
482 carried by the surface currents and wind to shore (lower blue circle in Figure 3A). At the
483 surface, oil was removed or converted to new chemicals through several natural
484 processes including photooxidation, photodegradation, evaporation, and biodegradation
485 (DeGouw et al. 2010, Vaz et al. 202X). As a result of the DWH oil spill, Marine Oil Snow
486 Sedimentation and Flocculent Accumulation (MOSSFA) was found to be an important
487 removal pathway (Burd et al. 2020; Quigg et al. 2020, Bracco et al. 2020). Eventually,
488 some of the weathered oil slicks become beached, after which they were influenced
489 further through natural onshore degradation processes. Throughout the water column
490 and seabed, natural microbial communities also played important roles in degrading
491 different compounds in the oil. Humans intervene to mitigate the damages caused to the

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492 ocean environment through addition of dispersants and active clean up offshore and
493 onshore. Cleanup methods can lead to additional environmental and human health risks
494 (Figure 3B), such as through the use of dispersants, other cleanup chemicals, burning
495 of surface oil, capture and subsequent disposal of oiled water, sediments, and capture
496 devices.

497
498 *Impact to the biological ecosystem:* The toxic components of the oil spilled in the ocean
499 environment influence the biological ecosystems. The level of impacts on aquatic
500 plants, animal species, and microbial communities are dependent upon the frequency
501 and duration of exposure, and the concentration of toxins that are found at the sea
502 surface, water column, and bottom sediments. In the model, there is a circular
503 ecosystem that represents the biomass of many species (from microbes to fish and
504 corals) (Figure 3A). This ecosystem is naturally regenerating and degrading, but human
505 actions may also have a negative influence on both regeneration and degradation. The
506 steady-state biomass of the system is dependent upon habitat quality which dictates the
507 carrying capacity and is influenced by oiling and coastal development. The biomass of
508 many commercially important species can also be reduced by harvesting through
509 fishing. The influence of biological ecosystems on socioeconomics and ultimately
510 human health is dependent upon the impacts to commercial and recreational fisheries
511 species and to some secondary and tertiary food web consumers such as corals, sea
512 turtles and marine mammals that have intrinsic value to humans, in addition to many
513 other taxa that play critical roles in ecosystem functions (e.g. algae and carbon dioxide
514 sequestration or mangroves and coastal protection).

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Interlinkages between ocean environment and biological ecosystems: Although the ocean environment and biological ecosystems have numerous significant feedback loops within their respective domains, processes within these two domains rely on feedback between them. The distribution of toxic substances in the ocean environment is influenced by the environmentally controlled hydrodynamics, and especially ocean currents that play a major role on transport and fate processes. Biological ecosystems are highly influenced by the distribution of toxins and species sensitivity within various trophic levels. The key interlinkages between the two domains, the biodegradation of oil by microbes (counterclockwise green arrow from microbes at the top of Figure 3A) and the uptake of oil spill toxins by marine organisms (clockwise blue arrows in the center of Figure 3A), emphasize the dependence of processes between these two domains. Toxin concentrations are transferred from the ocean environment system into biological systems, then circulate within the ecosystems domain. Damage within the ecosystem domain can include acute and chronic impacts to organisms as well as long-term impacts to their populations via reduction in reproductive capacity and/or genetic damage. Microbial degradation of oil, a key biological process (e.g., MOSSFA), is seen as a major feedback process from the biological ecosystem towards the ocean environment. Although the distribution of toxic substances within the residual oil following a spill can be reasonably simulated through the ocean environment system, it does rely heavily upon the microbial component of the ecosystems processes. These microbes can not only remove oil from the system, but also (by preferentially degrading different molecules) potentially alter its buoyancy and transport. In summary, processes

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538 within the upper half of the CLD (between ocean environment and biological
539 ecosystems) are inextricably linked, requiring coupling of the two systems to simulate
540 major mechanisms that invoke damage (e.g., spread of toxins and loss of biomass and
541 diversity) through the system.

542
Impact to socioeconomics: The spill impacted the seafood industry most immediately
544 through the closure of fishing zones, but also through possible reduction in the quality of
545 the seafood and through reductions in price (as represented by tan arrows in Figure 2).
546 Recreational fisheries are another source of economic value in the GoM, a sector that
547 suffered damages for the same reasons as the commercial seafood industry. More
548 generally, the tourism industry was damaged, due to the impression (real and
549 perceived) of a damaged environment. Income & employment were also affected by
550 loss of jobs and income associated with reduced fishing activity and reductions in
551 demand across the hospitality industries. This impacted the productivity of the labor
552 force that depends on health status (Figure 3B, teal arrows). Human welfare (Figure 3B,
553 bottom teal circle) is closely tied to income & employment. Human welfare also
554 increases by reinvesting a fraction of economic value in education (teal arrows). But if
555 there are excess healthcare costs due to spill effects and toxins then there is an added
556 burden of illness and fewer resources to spend on education. Health also affects
557 productivity directly. So, there are economic and health feedbacks that represent the
558 ways in which economic impacts diminish the accumulation of human welfare, which
559 diminishes productivity and that propagates through the health system.

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561 *Impact to health:* There are two components to the damages in the health system. First,
562 there are direct physical toxic health effects, where toxic exposures create acute, short-
563 and long-term health effects. The long-term health effects typically appear a few years
564 or decades after the exposure onset or may continue as a chronic condition from the
565 time of exposure. Second, are the indirect mental effects, which can be caused by a
566 number of stressors including the physical health effects or worries about them, the
567 socioeconomic damages, the environmental damages, and a degrading trust in a
568 “system” that allows such a spill to happen. Degradation of mental health might
569 accelerate the degradation of physical health and vice versa. This is probably the most
570 uncertain piece of the system, the interconnectedness of mental and physical health. In
571 general, degradation of human health can affect socioeconomics by changing
572 productivity directly.

573
574 *Interlinkages between socioeconomics and human health:* Unlike the ocean
575 environment and biological ecosystem domains, which have tight circular feedback
576 loops within their respective domains, the feedback loops for socioeconomics include
577 human health and vice versa (Figure 3B) where complete separation of feedback loops
578 between domains is not possible. A major stressor on mental health is employment
579 status and income (which in turn are also affected by the toxins as described above
580 through indirect routes). When the economy is below a long-term trend, psychological
581 and physical stress levels increase and impact health. For mental health and
582 productivity feedbacks, there are more persistent effects on the economy based upon
583 erosion of long-term community resources in the community, social capital and support

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584 networks, increased costs for health care, and reduced investment in human capital.

585 There are many economic and health feedbacks that represent the ways in which an oil
586 spill causes damage to the accumulation and use of the six forms of capital affecting
587 community resilience. These capitals are 1) human and cultural, 2) social, 3) political, 4)
588 natural, 5) infrastructure, and 6) financial (NASEM 2019). Although this is an over
589 simplified model and the linkage parameterizations are far more complex than
590 illustrated, the proposed structure emphasizes that socioeconomics and human health
591 are strongly dependent upon each other. The processes in each of these domains
592 cannot easily be separated as the major feedback loops go back and forth through
593 these domains. As such, models developed for the lower half of the CLD need to be
594 tightly and intimately coupled due to the close dependencies between human health
595 and socioeconomics.

596
Interlinkages between the ocean environment and biological ecosystems (top half) and
597 *the socioeconomics and human health domains (bottom half, Figure 2): Interlinkages*
598 *between the natural domains (top half) and the human-focused domains (bottom half)*
599 *generally proceed in primarily top down pathways, in particular in the shorter (monthly to*
600 *yearly) time frames. These top down processes include toxin impacts on seafood*
601 *harvest, and on physical health through exposure during clean up, seafood*
602 *consumption, or recreational uses. These impacts from the oil spill help address*
603 *stakeholder questions focused on damage assessment, with damages operating at the*
604 *monthly to yearly time scales. Thus, on the time scale of months to years, the system*
605 *naturally separates where information from the natural domain (top half) is transmitted*

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607 to the human-focused domain (bottom half). It is recognized, however, that human
608 activities do have feedback towards the natural systems and that the dominance of the
609 top down flow of information is not absolute.

610
611 At the much longer time scales (on the order of years to decades) the dominant flow of
612 information is reversed with outer loops that illustrate feedback from the human systems
613 back to the natural systems (Figure 2). These longer-term feedbacks are observed
614 towards the far right of the CLD where coastal development influences shoreline
615 stability and coastal habitats. This feedback directly influences biological ecosystems by
616 impacting ecosystem health and diversity, habitat quality, and carrying capacity.
617 Similarly, another very significant outer loop is shown by the teal arrows found towards
618 the bottom and left of the CLD (Figure 2). These loops represent feedback towards
619 human systems that influence the regulatory framework (upper left), which ultimately
620 impacts the probabilities and response preparedness of future oil spills. These feedback
621 loops connect these systems together and span very long-time scales. A model that
622 addresses these outer loops of the CLD would be capable of answering questions
623 associated with the tradeoffs of prevention and preparedness for future spills.

624
625 **5. Mapping Existing Models to the CLD: Identifying Gaps in Model Development**
626 **to Address Stakeholder Needs**

627
628 To identify gaps in current modeling efforts and methods for linking models, existing state-
629 of-the-art models were consolidated from expert input during virtual workshops. From the

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630 virtual workshops, the expert input resulted in a list of 33 models (Table 3) that were
631 developed between 2010 and 2020 within each of the domains of knowledge. The
632 capabilities of these existing models were then super-imposed on the CLD (Figure 4).
633 The results from this superimposition are described for ocean environment and biological
634 ecosystem models (Section 5.1) and for human health and socioeconomic models
635 (Section 5.2). Additional detailed feedback on modeling needs from experts is provided
636 in the supplemental text.

5.1. Ocean environment and biological ecosystem domain models

639
640 The super-imposition of existing models on the CLD emphasized the larger expanse and
641 depth of quantitative models currently developed for the ocean environment and
642 biological ecosystem domains (Figure 4, highlighted by the blue, green, light purple and
643 gray shapes). These include models that are designed to be discretized in space and time
644 including a model that integrates atmospheric with oceanic processes (Chen et al. 2013,
645 Curcic et al. 2016). The level of resolution is dependent upon the phase of the oil spill,
646 whether resulting in acute or chronic ecosystem effects. For acute effects, time scales
647 between oceanographic and ecosystem models would be more similar given that the
648 effects of physical smothering and acute toxicity occur within a short period. Whereas for
649 chronic ecosystem impacts, the time scales would be extended to account for growth and
650 expanded habitat of aquatic organisms which generally exceed the time and spatial
651 scales of hydrodynamic processes that affect oil distribution and degradation. The

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652 discrepancies between spatial and temporal scales expand as the focus of assessment
653 transition from short-term to long-term ecological impacts.

654

655 These discrepancies have been addressed in some existing integrated models (light
656 purple shape). Examples of fully integrated quantitative models that cross-over these two
657 domains of knowledge include Atlantis, the bio-physical Connectivity Modeling System
658 (CMS) and its oil module (oil-CMA), Spill Impact Model Application Package (SIMAP),
659 and Consortium for Simulation of Oil-Microbial Interactions in the Ocean (CSOMIO)
660 (Table 3). The CSOMIO model offers an example of the complexity in combining
661 simulations across these two domains of knowledge, by integrating the simulations of oil
662 with microbial degradation and sedimentation using different computational schemes.

663 The modeling system dynamically couples components for simulating ocean
664 hydrodynamics, oil transport, dispersion and weathering, oil-mineral aggregate (OMA)
665 formation, flocculation and settling, and the lower trophic level marine ecosystem. It is an
666 adaptation and extension of the Coupled Ocean-Atmosphere-Wave-Sediment Transport
667 (COAWST) modeling system (Warner et al. 2010). A biogeochemical modeling
668 component incorporating a microbial model (Genome-based EmergeNt Ocean Microbial
669 Ecosystem (GENOME); Coles et al. 2017) is implemented in the system and adapted for
670 the presence of hydrocarbons. The sediment transport component of COAWST
671 (Community Sediment Transport Modeling System, CSTMS) is modified to include
672 computationally efficient flocculation parameterizations for OMAs developed from
673 laboratory experiments. The ocean modeling component of COAWST (Regional Ocean
674 Modeling System, ROMS) is modified to simulate three-dimensional oil transport and

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675 compositional changes (weathering). These modeling components are linked together
676 using a two-way Lagrangian-Eulerian mapping technique, enabling interaction between
677 all the modeling components for tracking of hydrocarbons from a source blowout to
678 deposition in sediment, microbial degradation, and evaporation while being transported
679 through the ocean.

680

681 **5.2. Socioeconomic and health domain models**

682

683 Full integration of models across the socioeconomics and health domains has not yet
684 occurred for oil spill models, although some progress has been made in the integration of
685 ocean environment, ecosystems, and subsets of the socioeconomics realm. The oil-CMS
686 model simulates toxic oil transport, fate and dispersion, impacts to the subsea and to
687 fisheries (Paris et al. 2012, Berenshtein et al. 2019, Perlin et al. 2020), and has expanded
688 into the socioeconomics knowledge domain through its use to evaluate the economic
689 impacts of fishery closures (Berenshtein et al. 2020a,b). SIMAP, a proprietary model
690 (French et al. 1996), crosses over the ocean environment domain, the ecosystem domain,
691 and because of its use in the National Resource Damage Assessment (NRDA) process,
692 also includes estimates of ecosystem valuation by providing input to another proprietary
693 model, the Offshore Environmental Cost Model (OECM, BOEM 2016).

694

695 Although there have been extensions of quantitative and discretized models into portions
696 of the socioeconomic domain, there are no models that are fully quantitative and
697 discretized that address the entirety of socioeconomics and human health. As a result,

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698 two new categories of models are defined in Figure 4 that differ in level of development
699 compared to models that simulate the ocean environment and ecosystems. These
700 categories include “quantitative modeling frameworks” and “conceptual models.”
701 “Quantitative modeling frameworks” include equations that quantitatively describe
702 relationships between variables but are yet to be integrated in time and space with the
703 more well developed spatially and temporally discretized oceanographic and ecosystem
704 models (e.g., pink, tan, and teal shapes in Figure 4). “Conceptual models” (represented
705 by the dotted gray lines in Figure 4) include flow charts and the development of indices
706 to quantify human health and socioeconomic vulnerabilities. The limitation to integration
707 is disaggregation. But in the case of socioeconomics and human health, the relevant
708 types of disaggregation (other than space and time) are needed. For example, a fisheries
709 valuation model would require information about impacts of oil on fish species and on
710 different sectors of the fishing economy. Impacts will be different for the specific species
711 or groups of species of fish that is/are the focus of commercial and recreational fishing.
712 Therefore, information should be disaggregated to the fish species level by fishing sector
713 for input to socioeconomic models. Such disaggregation is rare for longer-term ecosystem
714 models and so there is generally a mismatch (or impedance) between what ecosystem
715 models provide and the information needed to quantify economic impacts. For physical
716 human health, various chemicals can cause diseases in humans and so integration with
717 physical human health would require that ocean environment models separate chemical
718 data. Oil (crude oil or its products such as fuel oil) is a complex mixture of thousands of
719 individual chemicals. Modeling each chemical would be extremely difficult. For this
720 reason, most oil transport models simulate chemistry by splitting the oil into pseudo-

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721 components (Beegle-Krause et al. 2001, Paris et al. 2012, NOAA 2014, Dagestad et al.
722 2018). Some go farther to simulate selected PAHs (Berenshtein et al. 2020a, French-
723 McCay et al. 2019, Vaz et al. 2020). Very few, if any, simulate multiple individual chemical
724 concentrations within water, air, and sediments which is a starting point for human health
725 and ecosystem risk assessments. Similarly, here in terms of disaggregation of chemical
726 concentrations there is a disconnect between ocean environment models and physical
727 human health modeling needs that require chemical species disaggregation. And this
728 discussion only considers physical health consequences of some oil components for
729 humans.

730
731 The super-imposition of existing models emphasizes that no single quantitative model
732 incorporates the entire range of model components and processes needed to address
733 societal impacts of oil spills, and to our knowledge, there have been no advancements
734 made to quantitatively couple existing models across all four domains, although very
735 broad conceptual non-quantitative models such as DPSEIH (section 3.2) are available.
736 Within socioeconomics and human health, the development of quantitative physical
737 health and ecosystem valuation will require that the ocean environment and ecosystem
738 models overcome impedance by providing the outputs needed for quantification in the
739 lower half of the CLD. In the area of mental health and the psycho-social effects of oil
740 spills, although conceptual models for mental health frameworks exist (Figure 4, lower
741 portion of figure), these are generally not quantitatively modeled at this time. Within the
742 middle of the CLD where consumer education, knowledge and consumer confidence
743 intersect, there are no overlapping shapes. The missing components of a model are the

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744 non-monetary variables in the community such as how individuals and populations
745 respond to changes in quality of life, what are the quality of life implications of health
746 status, education, and equity, and others. Socioeconomics models need to integrate
747 these variables in addition to traditional monetary metrics. Similarly, perceptions of
748 welfare, community and risk and their influence on regulatory frameworks and their
749 adoption, as shown on the left side of the CLD (Figure 2), are completely lacking from
750 existing modeling frameworks.

751

6. Roadmap for Future Applications

753

754 A CLD is by design qualitative. The next step of a System Dynamics project would be to
755 convert the CLD to a formal simulation model by identifying stocks and flows (Sterman
756 2002), quantifying linear and nonlinear relationships, and adding time series data for
757 comparison and representation of features outside the model scope. Each variable could
758 then evolve according to an underlying equation that describes the rate of increase or
759 decrease of that variable (as a consequence of all the linkages between domains and
760 impacts in the diagram). With such a general high-level understanding of how the system
761 interacts, key dynamics can then be represented and integrated into a fully coupled
762 model. It is recognized that identifying the underlying equations will be a challenge and
763 will require considerable future research to validate.

764

765 One limitation of the CLD in its current form is the lack of spatial discretization and
766 disaggregation of different population groups and different economic sectors. Various

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767 spatial domains can however be represented in suitably elaborated and disaggregated
768 sub-models within the same overall conceptual framework. A useful next step would be
769 to attempt the construction of more complex sub-models, especially for the
770 socioeconomic and human health domains, where quantitative models are less well-
771 developed. In addition, it is possible that the existing complex models of the ocean
772 environment and biological ecosystem dynamics could usefully be emulated by less
773 complex systems dynamics models, or even included directly by careful definition and
774 representation of the crucial interconnections.

775
776 Rather than building a System Dynamics model, the CLD can be also used for defining
777 and developing connections between models (Zolfagharian et al. 2018). Pathways to
778 integrating models can include a portfolio approach (organize a family of independent
779 models without attempting to link them mathematically), loosely coupled models (where
780 the output from one model is used as the input to the next), fully coupled models (combine
781 multiple large-scale models where information is transferred at each time step), and
782 metamodels (a large holistic and fully-integrated model that simulates details within all
783 systems). Given the large differences in time and spatial scales between the ocean
784 environment/ecosystems and socioeconomics/human health domains, directly linking all
785 modeling efforts into a large metamodel model does not appear to be practical at this time
786 for addressing stakeholder questions. One can envision taking the portfolio of already
787 developed models and augmenting and coupling (federating) them. This will lead to larger
788 models which, at some point, are likely to become intractably difficult and expensive to
789 run as the socioeconomic domain is integrated. The strategy to federate models might be

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790 possible for the ocean environment and ecosystem models. For the socioeconomic and
791 human health domains, given the interlinkages between these domains, it would likely be
792 best to further integrate and elaborate the models within these domains.

793
794 Given the observations from the CLD, the most practicable path forward appears to be
795 the development of a highly integrated dynamic model that represents the socioeconomic
796 and human health spaces, with rich feedback processes between them. This highly
797 integrated model would be capable of receiving inputs from models that simulate the
798 ocean environment and biological ecosystem domains. This approach, however, does
799 not capture the even less explored decadal scale processes whereby the human
800 dimensions (e.g., change in policies) impact the frequency and magnitude of oil spills, the
801 ability to respond to these spills, and ultimately impact the natural ocean environment and
802 biological ecosystems. Future developments should also integrate these larger term
803 processes that feedback from the human and socioeconomics domains back towards
804 governance aspects that provide some controls on the potential for a spill.

805
806 For the health and socioeconomics domains, a crucial requirement is to define suitable
807 disaggregation of the whole population and economy, both spatially and sectorally, and
808 to obtain the data needed to characterize their interactions and evolution. While the level
809 and types of detail needed for these sub-models will be different than that needed for the
810 natural systems models of the ocean environment and ecosystems, there is a paucity of
811 data available to substantiate the human domains. Though there are gaps, in the
812 biophysical realm broad-based monitoring efforts have been organized into formal

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813 systems from the global scale, for instance, NASA's Earth Observing System or the
814 Global Ocean Observing System (GOOS), to more regional efforts like the GoM Coastal
815 Ocean Observing System (GCOOS) and Fisheries Information Network (FIN). There is
816 no equivalent monitoring or observing system of a robust suite of socioeconomic variables
817 that can help us assess the value of non-market resources or cultural attributes for
818 example. Data is gathered for various uses (e.g., recreational and commercial fishing,
819 employment in shipping) but there is no concerted effort to aggregate existing data,
820 identify and fill longitudinal data collection gaps, and make it available in a value-added
821 process. An improved human health observing system has been proposed that consists
822 of a six layered approach that includes an already existing three-layered set of large-scale
823 surveys and studies with the addition of three new nested, longitudinal cohort studies
824 (Sandifer et al. 2020a). The conceptual framework under this proposal for an integrated
825 socioecological model for long-term impacts of oil spills that includes improved human
826 health observing systems would provide data to calibrate quantitative models that
827 integrate physical health, mental health, and socioeconomics.

828
829 For the immediate future, for expediency purposes, future directions could involve adding
830 socioeconomics and human health functionalities to the operational models for use during
831 an active spill (Brandeau et al. 2009), for prospective impact assessment (Nelson and
832 Grubestic 2017, Grubestic et al. 2019), or for retrospective damage assessment. During
833 an active oil spill, operational models can potentially provide considerable insights
834 regarding the transport of the oil and possible impacts of mitigation measures. Coupling
835 this information with human dimensions would allow for more informed and educated

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836 decisions that can prevent irreversible effects on an ecosystem. Knowledge of conditions
837 that may cause irreversible effects could be used to constrain short-term mitigation
838 decisions and help ensure desirable long-term outcomes.

839
840 Finally, we must recognize that the deterministic nature of any simple model limits its
841 ability to represent and propagate errors and uncertainty. Uncertainty propagation can, in
842 principle, be addressed by putting probability distributions on each input parameter of the
843 future integrated socioecological model, and then running the model in a Monte Carlo
844 formulation to evaluate how error and uncertainty propagates. In practice, deciding which
845 variables and rates to randomize is a non-trivial problem, and the cost of running many
846 instances of the model will limit the level of detail that can be incorporated in the individual
847 sub-models. Uncertainty issues for operational oil spill models is discussed in Barker et
848 al. (2020) and can be used to help guide approaches for assessing uncertainties in longer
849 scale models capable of answering societal level questions.

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7. Summary and Conclusions

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854 The original four box diagram, used to initiate the conceptual modeling framework (Figure
855 1), was found to effectively serve the System Dynamics approach well as the initial
856 organizing principle for oil spills. The CLD developed emphasized the components and
857 interconnections of a conceptual model that can be used to evaluate the many questions
858 related to damage assessments. The analysis of the CLD emphasized, at time scales of

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859 months to years, that the system naturally separates into two tiers: ocean environment
860 and biological ecosystems versus socioeconomics and human health. The top tier
861 requires spatial detail of physical and biological systems. The bottom tier is about human
862 populations, and therefore needs to be disaggregated by individuals (or socioeconomic
863 groups), economic sectors, and health aspects. These tiers therefore work in
864 fundamentally different spaces. This difference in variable measurements may serve as
865 a simplifying approach where the top tier processes (ocean environment and biological
866 ecosystems), which are already interlinked through existing models serve as inputs to the
867 lower tier processes (socioeconomics and health). Efforts are needed to develop a more
868 fully integrated dynamic model that simulates the linkages of the lower tier processes of
869 socioeconomics and human health and one that also accepts, as input, the outputs from
870 the upper tier processes of ocean environment and biological ecosystems.

871
872 The CLD also demonstrated that at the much longer decadal time scales, governance or
873 regulatory processes influence the probabilities and possible scenarios associated with
874 future spills. These regulatory processes, whether associated with shoreline development
875 or oil drilling permitting and procedures, represent the primary feedback loops from
876 socioeconomics and human health domains back towards ocean environment and
877 biological ecosystems. In order to incorporate the entire system inclusive of regulatory
878 processes, these longer scale feedback processes should be captured through a
879 secondary set of models (or possibly boundary conditions) that consider changing laws
880 and regulations to mitigate damages from oil spills and which consider levels of oil spill
881 preparation, response, and recovery planning capacity. The consideration of boundary

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882 conditions for processes that function at decadal time scales would depend upon whether
883 governance and preparation processes remain constant during the target periods for
884 assessing impacts to socioeconomics and human health.

885
886 Improved long-term outcomes would demonstrate the value of integrating models into the
887 decision-making process. Even without quantitation, the CLD can serve as a platform for
888 managers to have a “big picture” view on oil spill effects, and consider indirect effects,
889 which might not have been considered otherwise. For example, the CLD emphasizes that
890 short-term oil-based toxin inputs to the system can have long lasting repercussions on
891 the community as shown by the linkages. Ideally, a fully developed System Dynamics
892 model should be available to evaluate possible long-term outcomes from shorter-term
893 decisions for immediate mitigation. Ultimately there would be utility to linking short-term
894 operational models (Barker et al. 2020) to a System Dynamics model designed to
895 evaluate long-term societal outcomes inclusive of socioeconomics and health, the
896 beginnings of which are described herein. Practical application of the findings and insights
897 of this model is critical as its application supports multiple aspects of human communities.

898
899 This exercise would not have been possible without the input from experts and
900 stakeholders (See supplemental text for list). The work emphasized the importance of
901 building a professional network (Rouwette et al. 2002), that can be used to reconfirm key
902 stakeholder questions at the time of a disaster (Walker et al. 2015, Bostrom et al. 2015)
903 and refine linkages since the CLD is not necessarily static. It will change over time as
904 knowledge is gained, and as society structure and values change. These changes can

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905 only be implemented in any model through continuous input and updates developed from
906 those with expertise and interests in the impact of oil spills and other disasters. Although
907 emerging from DWH and its focus in the GoM, results from this synthesis study are
908 expected to be valuable for other marine environments that are subject to oil exploration
909 and to other potential contamination events (e.g., harmful algal blooms, floods, chemical
910 plant releases along the coast). The known interlinkages and the knowledge gaps
911 identified through this effort have applicability to the development of fully integrated
912 models capable of assessing holistic societal impacts that incorporate knowledge from
913 ocean environment, biological ecosystems, socioeconomics and human health.

914

Acknowledgements

916

917 This research was made possible through the Gulf of Mexico Research Initiative (GoMRI)
918 and its Synthesis and Legacy Efforts. We are grateful to the Core 7B committee members,
919 the Core 7B webinar speakers and virtual session presenters, and to conference
920 presenters during the two sessions sponsored by the GoM Oil Spill and Ecosystem
921 Science Conference. Contributors to each of these activities are listed in the
922 supplementary text.

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Table 1: Target audiences engaged by GoM Sea Grant Oil Spill Science Outreach Team

Elected officials	Port and harbor employees
Emergency responders or managers	Tribal communities
Environmental non-profit staff members	Health professionals
Fishers (commercial, for-hire, recreational)	Tourism staff
Natural resource managers	University and college researchers
Oil industry	Sea Grant Extension and GoMRI outreach specialists

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Table 2: List of Selected Stakeholder Questions from within Each Knowledge Domain and Consolidated by the GoM Sea Grant Oil Spill Science Outreach Team

<p>Ocean Environment</p> <ol style="list-style-type: none">1. Where did the oil go? What are the biggest deposits today?2. How long did the oil take to reach the deposits?3. Which beaches are affected?4. How much is buried on the sea floor?5. Could a big storm bring the oil on the sea floor up into the water column and start the process all over?6. Did any oil make it into the organisms living in the water column or on the seafloor?7. What happens to the oil over time when dispersants are applied?8. What are the natural organisms that decompose hydrocarbons (crude oil) and how can we increase this process?9. Was it possible to track the oil with numerical models? If not, can we do it better now?
<p>Biological Ecosystems</p> <ol style="list-style-type: none">1. Within ecosystems there were 48 questions that related to the following topics<ol style="list-style-type: none">a. Food websb. Benthic/pelagic/infaunal organismsc. Mammalsd. Juvenile fishese. Inshore/deep-sea habitatsf. Sub-lethal effectsg. Dispersantsh. Fisheries and stock assessment <p>Examples of specific questions include</p> <ol style="list-style-type: none">A. We need to solve the [tradeoff] of short-term effects of oil vs. long recovery [to better understand] actions like dispersant use that may cause short-term negative effects but are beneficial in the long term.B. How does food web and ecosystem connectivity affect injury assessment?
<p>Socioeconomics</p> <ol style="list-style-type: none">1. How can vulnerable communities with subsistence economy become resilient to incessant oil spillages?2. Very interested in impacts to the economy and infrastructure.3. What are the long-term expert consensus prognosis and predictions for any continued significant health risk or resource effects or community structure changes in the affected areas?4. What was done most effectively to ensure that the economic concerns of those impacted were met in a sustainable fashion?5. Short and long-term economic impacts of the BP oil spill on GoM fisheries.6. Socioeconomic impacts of spill (true costs of closures, lost tourism and fishing income, etc.).7. Economic impact on areas due to habitat destruction.8. Impact on coastal communities.
<p>Human Health</p> <ol style="list-style-type: none">1. How are humans affected by eating contaminated fish?2. Effects of airborne dispersants on community health.3. Inhalation hazards from aerosol oil spray or burning of oil.4. What are the potential health risks for the people responding for clean ups?5. Health impacts on anglers, people working during/in the area of the spill.6. What health impacts did the spill have on residents?7. Dispersant effects on human/animal health.8. Impacts of stress to mental health.9. Are our citizens safe and healthy living in a region where "big oil" exists?

Table 3: List of Representative Models and Summary of Their Capabilities for Simulating Ocean Environment, Ecosystem, Socioeconomic, and Human Health Impacts of an Oil Spill. For a more complete list please see Ainsworth et al. 202X.

Model Name	Description	Reference
Ocean Environment - Operational Ocean Current Models Relevant to GoM		
HYCOM	HYbrid Coordinate Ocean Model. Oceanic hydrodynamic and general circulation model. Global ocean circulation model.	Chassignet et al. (2007, 2009)
HYCOM (GoM 1/25)	HYbrid Coordinate Ocean Model. Oceanic hydrodynamic and general circulation model. GoM regional model at 1/25 ⁰ resolution (Naval Research Lab – SSC)	Prasad and Hogan (2007)
HYCOM (GoM 1/50)	HYbrid Coordinate Ocean Model. Oceanic hydrodynamic and general circulation model. GoM regional model at 1/50 ⁰ resolution (Univ. of Miami)	Le Hénaff and Kourafalou (2016)
HYCOM (FKEYS)	HYbrid Coordinate Ocean Model. Oceanic hydrodynamic and general circulation model. Southeastern Gulf of Mexico and Straits of Florida regional model at 1/100 ⁰ resolution (Univ. of Miami)	Kourafalou and Kang (2012)
TBCOM	Tampa Bay Coastal Ocean Model (TBCOM) Nowcast/Forecast System	Chen et al. (2018, 2019)
WFCOM	West Florida Coastal Ocean Model (WFCOM) Nowcast/Forecast System	Zheng and Weisberg (2012), Weisberg et al. (2014,2016)
Ocean Environment - Integrated Models		
CMS	Connectivity Modeling System. Probabilistic Lagrangian model platform that tracks the movement of biotic and abiotic particles.	Paris et al. (2013), Faillettaz et al. (202X)
oil-CMS	CMS Module that tracks the oil concentration and fate from the deep-sea blowout to the sea surface with an ensemble of boundary conditions for gas to oil ratio (GOR), dispersant to oil ratio (DOR), and initial droplet size distribution (iDSD). Couples NOGAPS winds and NAVGEM irradiance for photooxidation.	Paris et al. (2012), Perlin et al. (2020), Vaz et al. (2020)
oil-CMS-TAMOC	Couples oil-CMS with the Texas A&M Oil Spill Calculator (TAMOC) that provides equation of state of oil and gas in the nearfield plume and their time-variable droplet and bubble size distributions.	Vaz et al. (2019)
COAWST-ROMS	Coupled Ocean-Atmosphere-Wave-Sediment Transport - Regional Ocean Modeling Systems. Oceanic hydrodynamic and general circulation model.	Warner et al. (2010)
DwH Oil Spill Trajectory Model	Lagrangian trajectory modeling system in rapid response to the <i>Deepwater Horizon</i> oil spill that combines satellite-inferred oil slicks with an ensemble of six different ocean circulation models.	Liu et al. (2011a,b,c), Weisberg et al. (2011)
GNOME	General NOAA Operational Modeling Environment. Oil transport model with fate capabilities that include dissolution and evaporation.	Beegle-Krause (2001), NOAA (2014)
MITgcm-spoil	MITgcm ocean and atmospheric model with a multiphase package called 'spoil'. Simulates a nearfield multiphase plume.	Fabregat et al. (2016, 2017), Deremble (2016)
UWIN-CM	Unified Wave Interface – Coupled Model, coupled atmosphere-wave-ocean-land model for prediction of transport, weathering, mixing, and coastal impacts.	Chen et al. (2013), Chen and Curcic (2016) Curcic et al. 2016

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Table 3 (continued)

Model Name	Description	Reference
Ocean Environment - Integrated Models (continued)		
NRDAM/CME	Natural Resource Damage Assessment Model for Coastal and Marine Environments. Oil transport and fate, biological effects, and economic damages model for use in simplified natural resource damage assessments.	Reed et al. (1989), French et al. (1996)
OSCAR	Oil Spill Contingency And Response. Oil transport and fate model	Reed et al. (2000)
SIMAP	Spill Impact Model Application Package. Proprietary model that evaluates oil transport and fate; environmental resource exposures; toxic effects; fish, invertebrate and wildlife mortalities; lower trophic level production losses, food web losses; and population losses of wildlife species. Compensatory restoration scaling based on production gains and resource equivalency analysis (REA)	French-McCay et al. (2019)
Biological Ecosystems		
Atlantis	Modular modeling framework that simulates food webs and capable of evaluating climate scenarios, human impacts on the environment including fisheries, changes in land use, non-point source pollution, and the effect of wind and wave farms. Applied to GoM fisheries.	Fulton et al. (2005), Ainsworth et al. (2015, 2018)
oil-CMS-Atlantis	Couples CMS oil Module with Atlantis model to simulate biomass loss and recovery.	Ainsworth et al. (2018), Berenshtein et al. (2020a)
CSOMIO	Consortium for Simulation of Oil-Microbial Interactions in the Ocean. Nearfield and far-field oil transport and fate, including sediment transport and an emphasis on microbial processes including marine snow and enzymatic processes and evolution of microbial populations through a genomics functional group model. Couples COAWST-ROMS and GENOME.	Dukhovskoy et al. (2020)
DEEPEND	Provides new data for tracking water column organismal abundance and biomass over time (2010-2029) and quantifying vertical connections in ecosystem processes.	Hopkins et al. (1996), Sutton et al. (2017)
EwE	Ecopath with Ecosim models the marine food-web comprising major clades of marine organisms using a mass balance approach. The model simulates marine fishes, birds, reptiles, invertebrates, and mammals allowing for a better understanding of the complex dynamics occurring in the marine ecosystem. Can be used to evaluate policies.	Christensen et al. (1992, 2004)
GENOME	Genome-based EmergeNt Ocean Microbial Ecosystem Model. Simulates the microbial genes responsible for different metabolic functions, including hydrocarbon degradation.	Coles et al. (2017)
GoMex-ECOTRAN	Vertically resolved food web model for the oceanic north central section of the GoM. Expands upon the Ecopath model by simulating vertical migration of organisms, detritus sinking, and physical mixing of nutrients.	Steele and Ruzicka (2011)

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Table 3 (continued)

Model Name	Description	Reference
Socioeconomics		
Atlantis and Input-output Analysis (IMPLAN)	Used output from Atlantis model to evaluate temporal distribution of changes in commercial species catch by species and recreational fishing efforts and used this to estimate economic impacts for the northern GoM region.	Court et al. (2019)
oil-CMS-Fisheries	oil-CMS computes fisheries closure based on toxic oil concentration and couples a fisheries socioeconomics module that estimated vulnerability of impacted fishing areas and counties.	Berenshtein et al. (2019, 2020b)
Gulf STREAM	GoM Space-Time Regional Economic Analysis Model. Proposed model that will forecast economic impacts associated with trends and variability in living and coastal marine resources.	Court, C.D., personal communication
OECM	Offshore Environmental Cost Model. Calculates the environmental and social costs resulting from the impact of activities associated with Outer Continental Shelf oil production. Evaluates six environmental and social cost categories: air quality, ecological, recreation, property values, subsistence harvests, and commercial fisheries. Used by the Bureau Ocean Energy Management to estimate the impacts from routine activities.	BOEM (2016)
Travel cost method and Input-output Analysis (IMPLAN)	Economic impacts of cancelled recreational trips to NW Florida after the DWH oil spill.	Court et al. (2017)
Human Health		
Bayesian model	A Bayesian hierarchical linear model was developed to estimate exposures to specific volatile oil components (benzene, toluene, ethylbenzene, xylene, and hexane) to oil drill workers charged with drilling a relief well.	Groth et al. (2017)
BEACHES	Beach Exposure and Child Health Study. Risk assessment platform that uses Monte Carlo simulations to evaluate chemical concentration distributions and child activities to estimate probabilities of physical health outcomes.	Black et al. (2016)
Resilience Activation Conceptual Framework	Analysis of multiple observational disaster cohorts, supplemented with hierarchical secondary data on hazards, risks, infrastructure, vulnerability, and resiliency. Used to develop Z scores as measures of resiliency.	Abramson et al. (2015)
DPSEERH	Disaster-Pressure State-Ecosystem Services-Response-Health Model. Conceptual non-quantitative model that evaluates the link between disasters and human physical and mental health, including allostatic load.	Sandifer et al. (2017)

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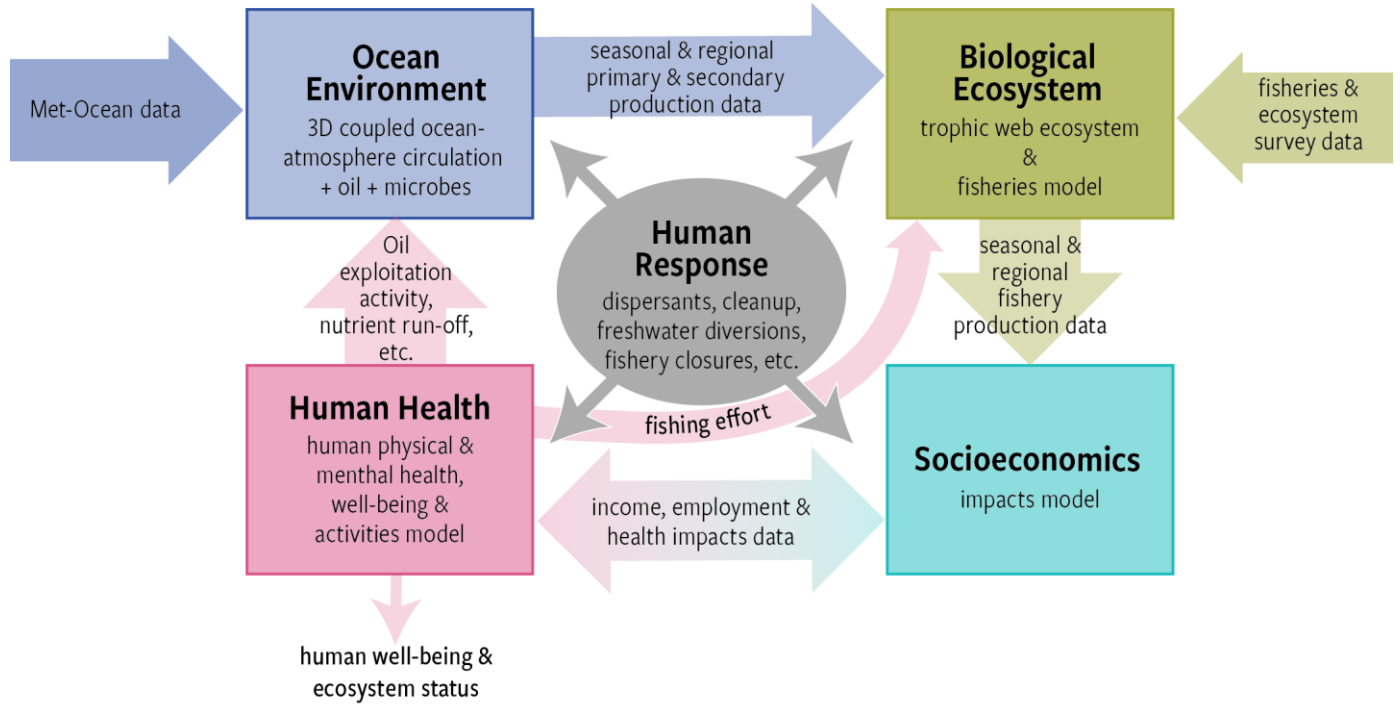


Figure 1. Integrated model structure of the four knowledge domains that were used to first address key stakeholder and societal questions pertaining to oil spill science, and secondly serve as a basis to develop the Causal Loop Diagram (see Figure 2).

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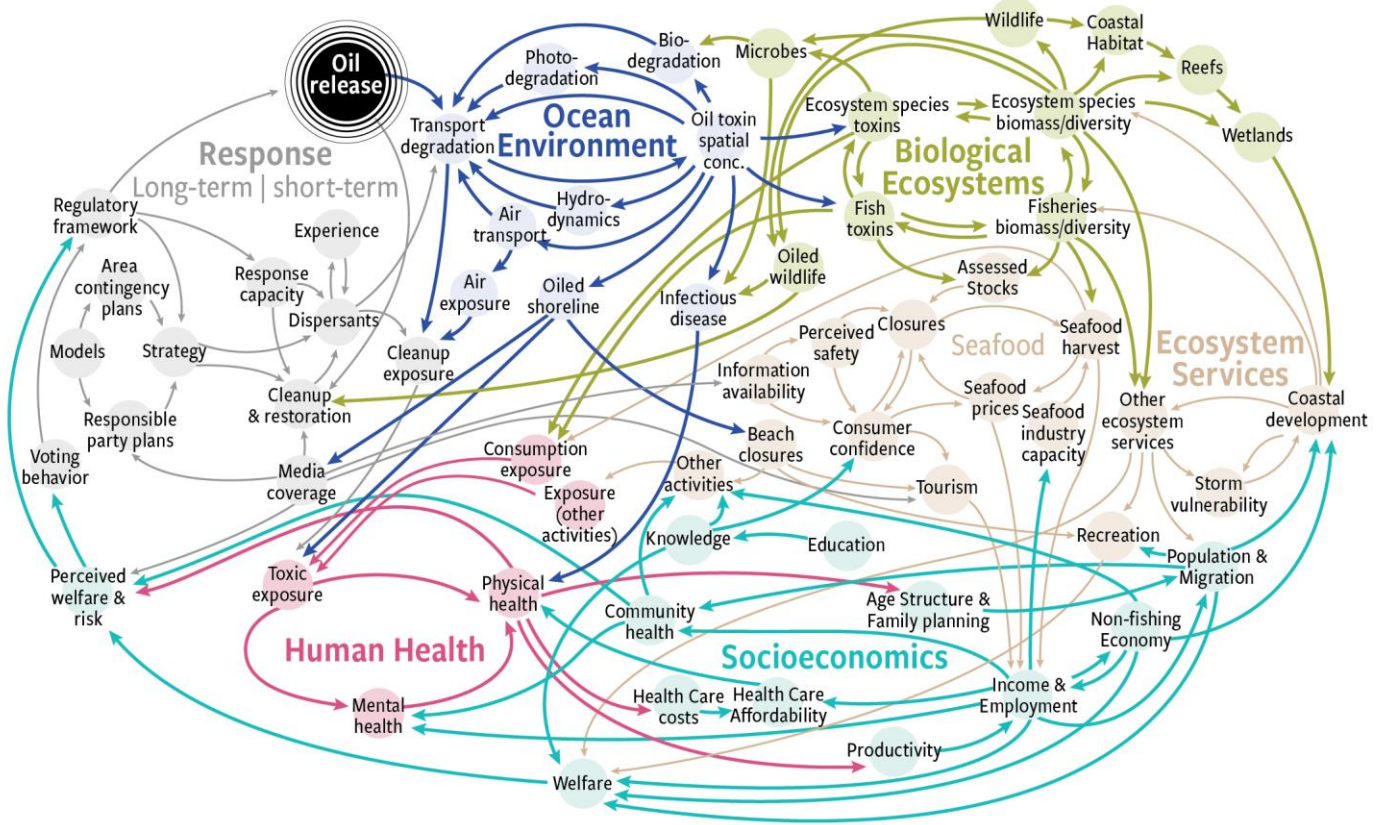


Figure 2. Causal Loop Diagram (CLD) for Conceptual System Structure for Evaluating Oil Spill Impacts. This diagram is intended to be of general use describing the interlinkages of oil spills, although DWH was the primary example used in developing this diagram.

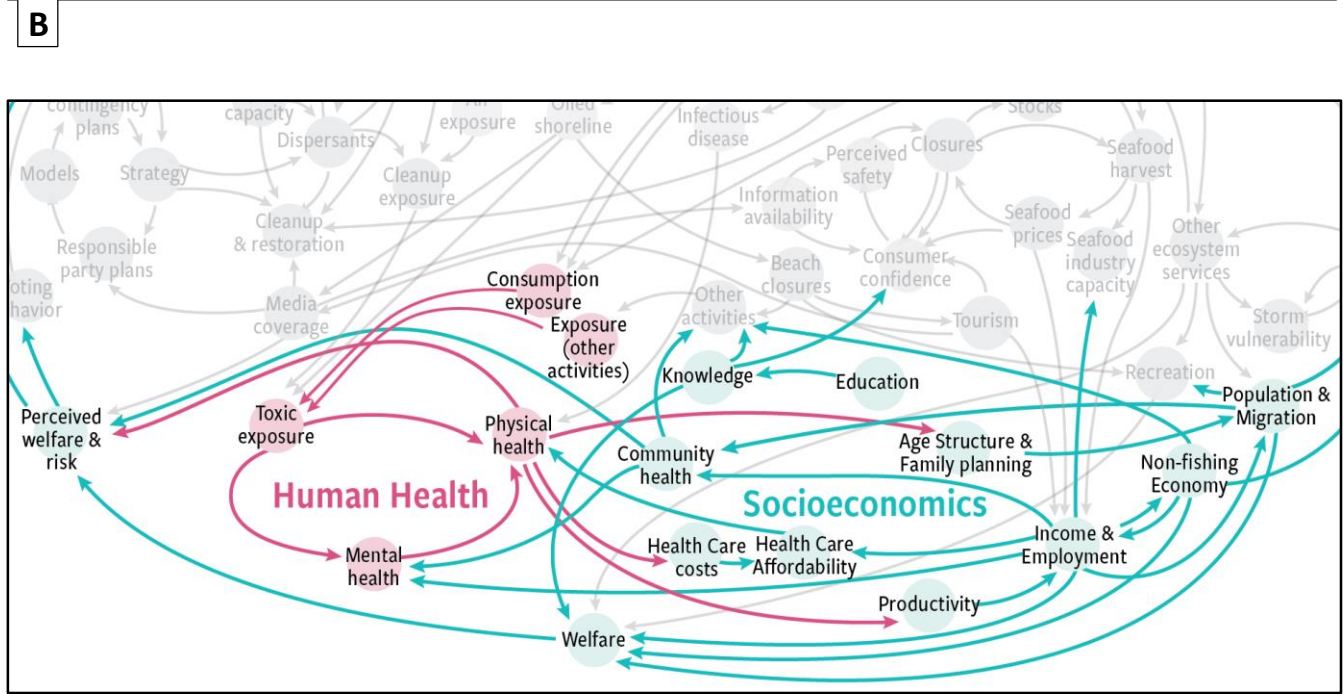
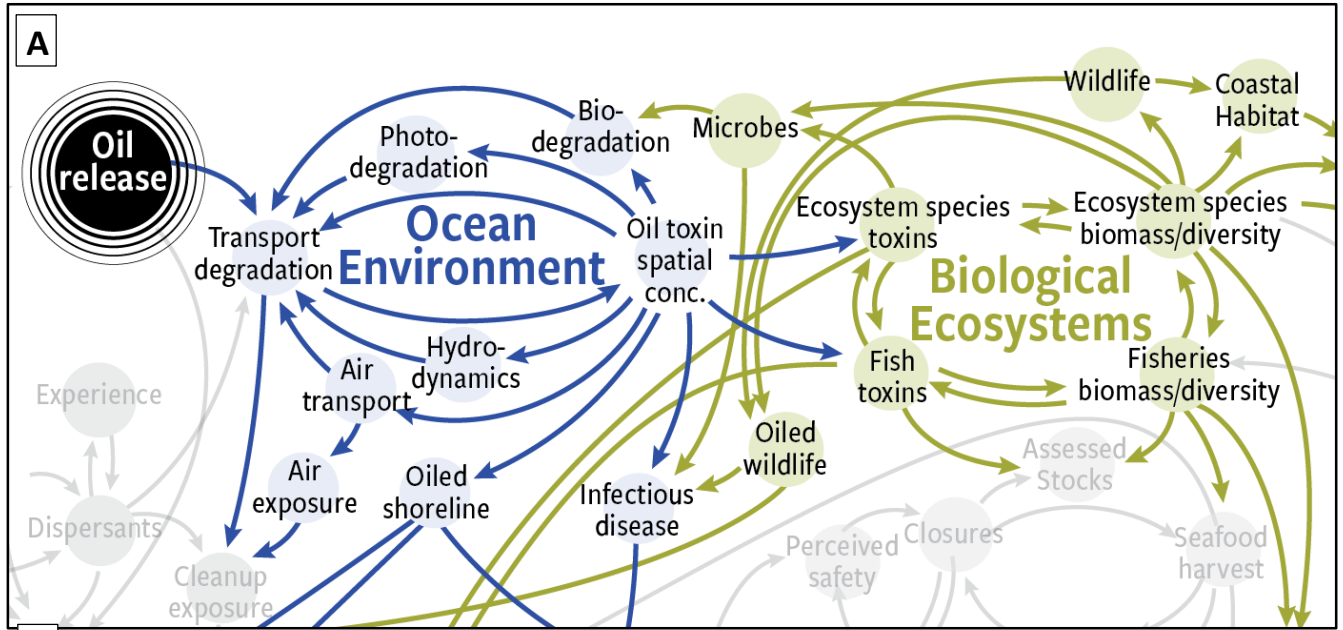


Figure 3: Evaluation of primary feedback loops within and between domains identified from expert group assessments. Upper panel, 3A, emphasizes the main causal consequences of oil spill damage to the ocean environment (blue) and biological ecosystems (green). Lower panel, 3B, emphasizes causal consequences of oil spill damage to the socioeconomics and human health systems (teal and pink) with ultimate impacts to community welfare. Background shows portion of the full causal loop diagram.

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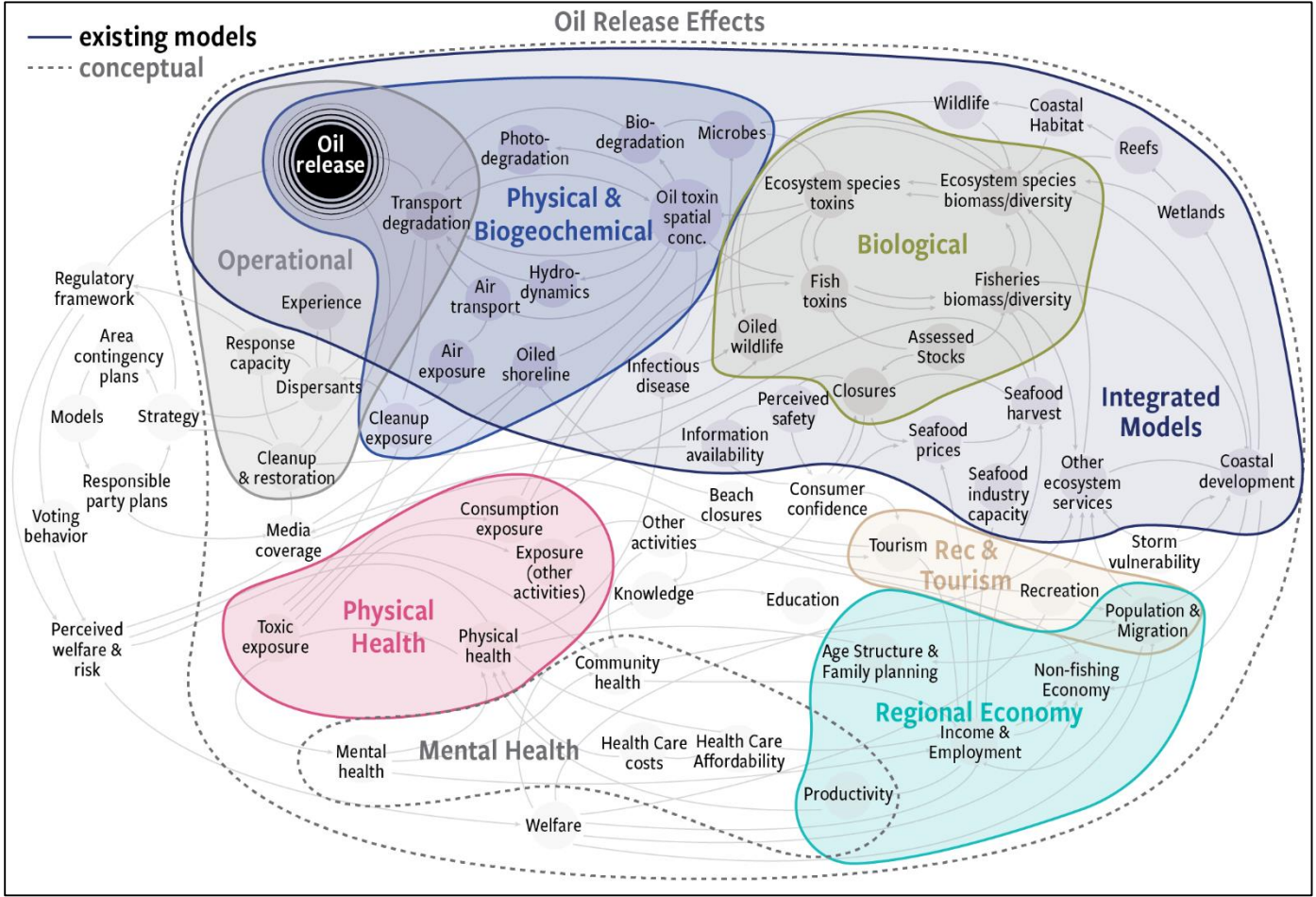


Figure 4. The Causal Loop Diagram with the superimposition of existing models. Blue and green shapes correspond to open source quantitative models that are currently available. Light purple shape corresponds to the few models that integrate the ocean environment, biological ecosystems and some components of the socio-economics domains. The pink, tan and teal shapes show the realm of existing quantitative model frameworks. These quantitative frameworks are yet to be fully developed for integration with the more developed oceanographic and ecosystem models. Dotted shapes correspond to existing conceptual models that are non-quantitative.