

# **Green Infrastructure for the Coast: A Primer for Local Decision Making**



*March 2018*

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# Green Infrastructure for the Coast: A Primer for Local Decision Making

## Acknowledgements

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The Green and Resilient Infrastructure Project's goal is to build capacity for addressing the impacts of coastal stormwater and related hazards in three municipalities — Newport, North Kingstown, and Warwick.

The partnership team includes:

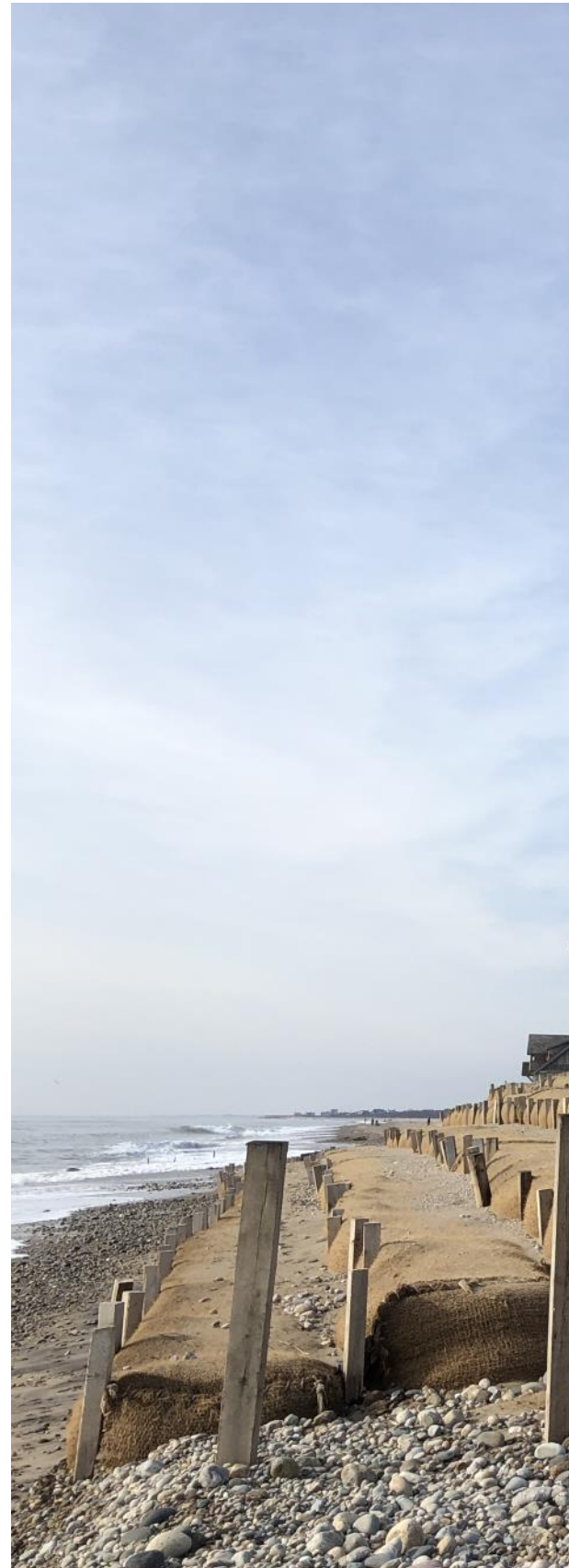
- University of Rhode Island Coastal Resources Center
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*Edited by:*

Pam Rubinoff and Kevin Proft  
*University of Rhode Island Coastal Resources Center*  
Shannon Brawley and Sallie Sirhal  
*Rhode Island Nursery and Landscape Association*  
Catherine Weaver  
*Tupelo Design Studio, Ltd.*

*Layout & Design:* Sallie Sirhal  
*Rhode Island Nursery and Landscape Association*





*Browning Cottages, Matunuck*



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Sea Grant  
Rhode Island

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## Green Infrastructure:

GI mimics natural processes to solve environmental problems while providing multiple community benefits. It has been used mainly to manage stormwater by restoring the natural water cycle and is often implemented away from the shore in upland areas. In coastal communities, green infrastructure is also used to reduce the impacts of coastal hazards such as sea level rise and flooding. For example, restoring wetlands or employing “soft solutions,” such as beach nourishment and bank regrading using natural materials, reduces coastal risks, while also enhancing habitat.

## Preface

The Green and Resilient Infrastructure Project (GRIP), conceived shortly after Hurricane Sandy, began in spring 2015 along Rhode Island’s shoreline. The project used a learn-by-doing approach to identify opportunities and obstacles to using green infrastructure as a tool for building coastal resilience in three municipalities — Newport, North Kingstown, and Warwick.

A multidisciplinary group, which included engineers, coastal geologists, landscape architects, designers, green infrastructure experts, habitat specialists, outreach practitioners, professors and students, worked and learned together using an integrated process to develop conceptual designs to solve real-life problems for specific sites. The use of green infrastruc-

ture to manage stormwater and coastal hazards is relatively new and the field is rapidly evolving via applied learning like that undertaken by this project.

**This booklet provides municipal staff and decision makers with insights on ten key questions that arose during the development of conceptual designs for three municipal coastal green infrastructure case studies.**

While not all inclusive, we hope that this booklet will help frame additional questions and conversations related to policy, design, and practice. Our goal is to build common understanding and a foundation to move ahead with green infrastructure as a valued tool for Rhode Island’s coastal communities.



*Bristol Town Beach*



# OVERVIEW

Rhode Island's 400 miles of shoreline make the state a coastal destination for visitors and a vibrant home for the state's one million residents. However, the 850,000 Rhode Islanders<sup>1</sup> who live and do business within five miles of the coast are at risk due to a complex set of challenges that are exacerbated by issues related to climate change. Development has resulted in increased impervious area and stormwater runoff, while diminishing natural habitats. Heavy rainfall events are happening more frequently, coastal storms are intensifying, and sea level rise is accelerating.<sup>2</sup> Neighborhoods are flooding, businesses are relocating, and beaches are narrowing. All of this is straining the state's aging storm drains, sea walls, and other gray infrastructure, which in many instances do not meet modern standards or changing conditions.

Municipalities are seeing ripple effects from climate-related environmental issues that threaten the economic and social fabric of their communities. For example, poor water quality associated with stormwater runoff results in swimming bans and shellfish closures and affects the \$5.2 billion tourism industry, the \$1.3 billion marine trades and recreational boating industry, and the \$3 million aquaculture industry. Together, these industries account for nearly 82,100 jobs.<sup>3</sup> Meanwhile, extreme high tides and events like Superstorm Sandy in 2012 further impede coastal economies and quality of life.

Coastal communities have begun to include adaptation measures in their comprehensive plans and stormwater management strategies. They are increasing resilience by restoring natural habitats and implementing coastal green infrastructure strategies to address flooding, storm surge, and erosion. Stormwater upgrades are being made at both the site and neighborhood scales. These actions are partially driven by water quality mandates, but local, state, and private entities are also recognizing that the multiple benefits of green infrastructure and shoreline adaptation make them an attractive alternative or complement to gray infrastructure.



*Watch Hill, Westerly*

# 1 How is Green Infrastructure Applied on the Coast?

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Green infrastructure mimics natural processes to solve problems — environmental and otherwise — and can be used on a site, community, or watershed scale. It involves the strategic planning and management of natural lands, working landscapes, and other open spaces that conserve ecosystem values and functions, and provide associated benefits to human populations.

Green infrastructure is commonly used as an approach to manage stormwater in inland applications. The coastal practitioner has used the term to refer to “soft solutions” — wetland restoration, living shorelines or coastal adaptations — that help reduce flooding and erosion, stormwater runoff, and pollution.

The GRIP partnership uses the following attributes to guide its application of green infrastructure on the coast:

- Soil and vegetation captures and filters stormwater where it falls to reduce flow volume and/or pollutants entering adjacent waters
- Reduces stress on and need for traditional gray infrastructure
- Restores and enhances habitats and landscapes of different scales that are valued for their functions and aesthetics
- Preserves natural hydrology of watershed and its interaction with coastal waters 🌊
- Reflects shoreline processes and dynamics at the boundary of the land and sea 🌊
- Addresses shoreline erosion by supplementing or removing existing gray infrastructure and replacing with soft, natural materials 🌊
- Considers increased coastal flooding impacts as a result of changing climate 🌊

Green infrastructure that can be used or adapted in coastal areas to reduce stormwater impacts on water quality and volume include:

- Bioswales / Bioretention
- Sand filters
- Green or blue roofs
- Tree wells and plantings
- Rain gardens
- Permeable paving

Green infrastructure treatments that address coastal flooding, erosion, and/or stabilize shorelines include:

- Shoreline adaptation (e.g., regrading shorelines, removing pavement and infrastructure)
- Floodplain restoration
- Coastal marsh and wetland restoration / protection
- Hybrid practices (e.g., living shorelines)

 *Special consideration for coastal areas*







*Sail Newport*

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### **Key Resources:**

- **Take a Tour of Coastal Green Infrastructure in RI:**  
an interactive map that illustrates Rhode Island examples
  - **Natural and Structural Measures for Shoreline Stabilization:**  
illustrates the spectrum of practices that can be used from “green to gray”
  - **Green Infrastructure Effectiveness Database, NOAA**
-

## 2 What are the Benefits of Implementing Coastal Green Infrastructure?

Green infrastructure can help municipalities address issues concerning flooding, erosion, and stormwater, while often lowering short- and long-term costs compared to traditional gray infrastructure. The table seen here describes some of the direct and indirect benefits associated with the implementation of green infrastructure in coastal areas.






BENEFITS	Water and Stormwater Management					Climate Mitigation		
	Reduces Runoff Volumes & Flows	Improves Water Quality	Reduces Gray Infrastructure Needs	Reduces Inland Flooding	Increases Available Water Supply & Groundwater Recharge	Reduces Energy Use	Improves Air Quality & Reduces Atmospheric CO <sub>2</sub>	Reduces Urban Heat Island
Maintaining and Acquiring Natural and/or Open Lands	Y	Y	Y	Y	Y	Y	Y	Y
Green Streets	Y	Y	Y	Y	M	Y	Y	Y
Bioretention	Y	Y	Y	Y	M		Y	Y
Green or Blue Roofs	Y	Y	Y	Y		M	Y	Y
Permeable Pavements	Y	Y	Y	Y	M	M	Y	Y
Dune / Beach Restoration and Protection 			Y					
Salt Marsh and Tidal Wetlands 	Y	Y	Y	Y			Y	
Oyster Reef Protection / Restoration 		Y	Y					
Hybrid Coastal Practices (e.g. living shorelines) 	M	M	M	Y	M		M	

Table modified from “The Value of Green Infrastructure: A Guide to Recognizing its Economic, Environmental, and Social Benefits,” Center for Neighborhood Technology and American Rivers, 2010 and NOAA Office of Coastal Management “Introducing Green Infrastructure for Coastal Resilience” Workshop in Providence, 2017.

Cultural Benefits			Conservation & Shoreline Processes			
Improves Aesthetics	Increases Recreational Opportunities	Improves Community Cohesion	Improves Habitat	Reduces Wave Energy & Erosion	Reduces Coastal Flooding 	Reduces Saltwater Intrusion 
Y	Y	Y	Y		Y	
Y	Y	Y	Y			
Y		M	Y			
Y	M	M	Y			
Y		Y				
Y	Y	Y	Y	Y	Y	Y
Y	Y	Y	Y	Y	Y	Y
M	Y		Y	Y	Y	Y
Y	Y	Y	Y	Y	Y	Y

**Y = Yes**

**M = Maybe**

 = **Special Consideration for Coastal Areas**

# 3 What is an Integrated Design Process — and How Does it Enhance Outcomes?

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The integrated design process brings together an interdisciplinary team to ensure that design solutions and strategies are formulated to promote multiple benefits. Stakeholders understand the significance of the problem, learn from each other, and identify commonalities and differences, usually leading to enhanced design outcomes and improved return on investment.

The process may include multiple state and municipal departments (e.g., planning, municipal water and sanitation, parks and recreation, and commerce) and city or town councils. Additionally, non-profits, the private sector, academia, and neighborhood groups should be involved early in the process to promote buy-in. Importantly, include those responsible for maintenance from the *beginning*.

By using an integrated design process municipalities can address critical needs comprehensively and avoid one-size-fits-all solutions. This process can help integrate priorities such as sustainability, resilience to the impacts of climate change, access to natural assets, open space and historic preservation, social equity, economic development, community safety, and fiscal responsibility in long-term municipal planning initiatives.

While implementing an integrated design process can be challenging and time-consuming, the improved outcomes usually justify the time and effort. Project planners should proactively discuss when the integrated design process is indispensable or encouraged, or when it could be used with a smaller team to match the scale of the project.

## ***The integrated design process includes:***

1. Clear and continuous collaboration among decision makers, practitioners, and other stakeholders from the conceptual phase to the project's completion;
2. Active outreach to community members directly affected by green infrastructure projects during the planning, design, and implementation phases;
3. Attention to detail that continuously revisits short- and long-term project goals established during the initial group design meetings;
4. Identification and inclusion of the environmental, economic, and social benefits of green infrastructure design (see Question 2).

## ***Design charrettes:***

The design charrettes with members of the integrated design teams for the Oakland Beach (Warwick) and Wickford (North Kingstown) case studies were critical moments for the GRIP project. Practitioners from various backgrounds including landscape architecture, storm-water management, coastal habitat and geology, and policy and regulation, as well as municipal leaders and staff from planning, construction, and maintenance departments shared their knowledge and experience.

The project sites were viewed as open canvases, with participants exchanging ideas, approaches, and technical expertise while making critical design decisions. Participants overlaid various elements, including vegetation and green infrastructure on large site maps to develop designs. The exercise allowed team members to envision the project and discuss pros and cons associated with various alternatives. The conceptual designs are illustrated beginning on page 28.

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## **Key Resources:**

- **Enhancing Sustainable Communities With Green Infrastructure**, EPA
-

EXIT

Design Considerations ①  
water Quality  
• Pollutant Removal  
Flood Reduction  
• volume Man  
Maintenance  
upkeep



GRIP team meeting

# 4 What are Some Key Design Considerations?

The complex dynamics of coastal environments are amplified by increasing changes in sea level, storm patterns, flooding, and erosion. These circumstances demand green infrastructure unique to coastal issues. Meanwhile, green stormwater infrastructure techniques generally designed for inland locations must be adapted to accommodate additional stressors when applied on the coast.

Large-scale issues such as climate change, shoreline erosion, or polluted embayments cannot be solved in isolation. An integrated design process that brings together an interdisciplinary team considers the whole

system — both coastal and inland — and often reveals the most impactful opportunities, which should be incorporated early in the design process.

There is no “one-size-fits-all” approach. Instead, coastal and inland green infrastructure approaches complement each other to address overall impacts from different threats, which often manifest themselves on the coast.

Applying a coastal lens to design can help to shape successful projects; these considerations can be institutionalized within local standards:

- **Design life** — Make long-term decisions that consider the project’s lifecycle demands and costs. While a 20-year design life is often used, a green infrastructure project with a shorter design life can still be effective. Periodic review and/or retrofits help address changing coastal conditions. Wickford’s Brown Street parking lot already floods during extreme high tides and is vulnerable to sea level rise. That said, the GRIP design is based on a 20-year design life that would reduce nuisance flooding and pollutants entering the harbor while longer term solutions can be explored.\*
- **Watershed management** — Dynamic coastal conditions and dense development may limit design options directly on the coast. Often, it is best to identify upland sites where stormwater can infiltrate to reduce discharge at the coast. A stormwater plan for a coastal subwatershed can help identify ideal intervention sites. 🌊
- **Retrofits** — Where space is constrained, smaller projects that treat some stormwater may still be beneficial. In flood-prone areas, forebays or shallow depressions help remove suspended solids from runoff and provide some water quality improvement.
- **Sea level rise, extreme tides, and storm surge** — Where feasible, locate green infrastructure upland of areas impacted by sea level rise and flooding from major storms. For example, in Warwick the design incorporates three feet of sea level rise into the siting on the rain garden.\* In 2017, the Rhode Island Coastal Resources Management Council (RI CRMC) updated its sea level rise projections to one foot by 2025, three feet by 2050 and nine feet by 2100, based on NOAA’s high scenario curve. 🌊
- **Erosion** — Wave action and stormwater runoff both contribute to coastal erosion. 🌊
- **Groundwater** — High water tables hinder stormwater infiltration and exacerbate flooding impacts from heavy rain events, extreme tides, and/or storm surge. This can affect design of green infrastructure techniques that rely on filtration and vegetative uptake; off-site mitigation may be preferable in these circumstances. 🌊
- **Storm frequency** — Heavy rainfall events are occurring more frequently. This, coupled with an increase in impervious cover, has resulted in a higher overall volume of stormwater. Traditionally, green infrastructure has not been built to manage runoff from the heaviest rain events, and has instead focused on smaller, more-frequent events.

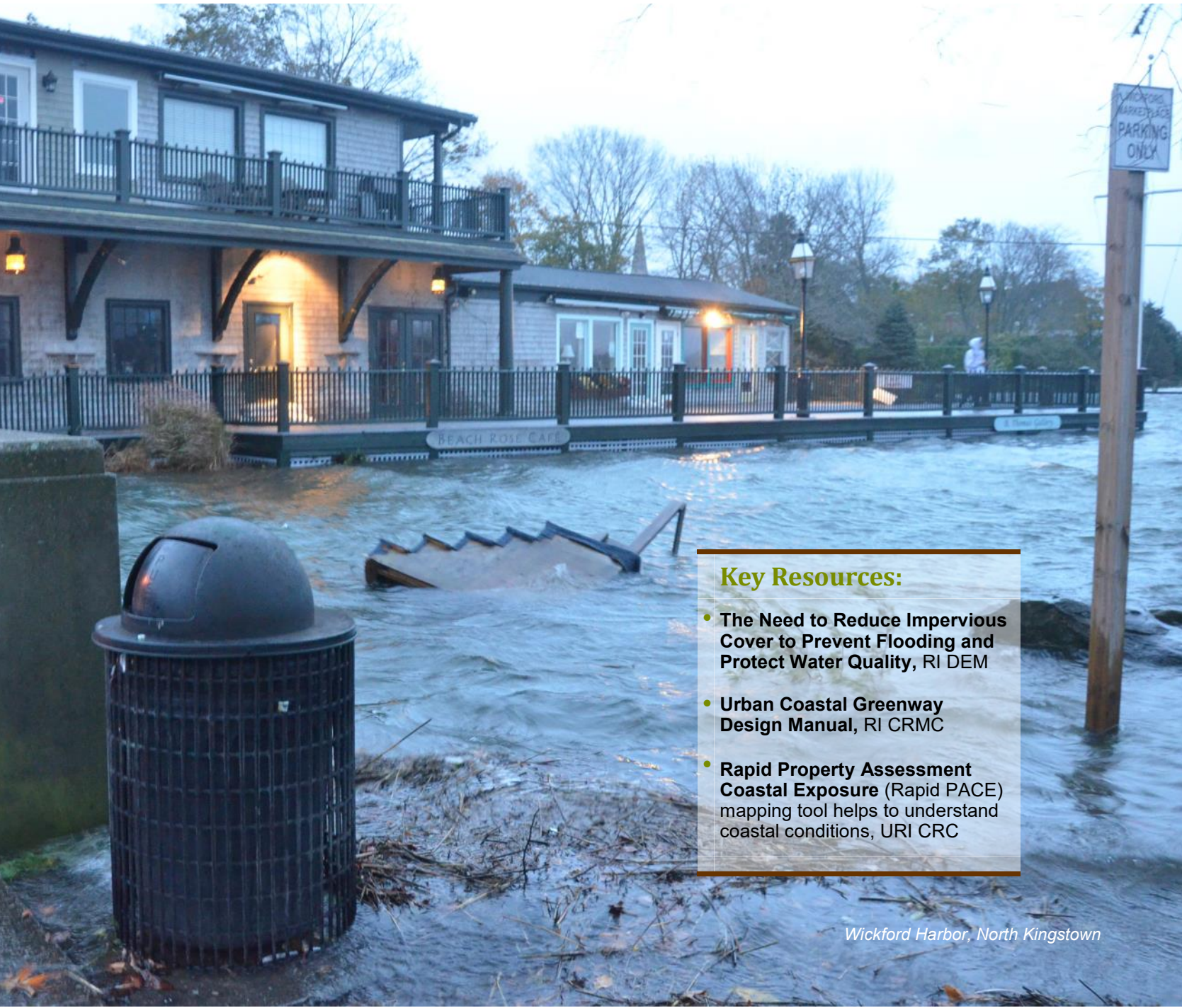


- **Design capacity** — Despite increasing rainfall intensity, green stormwater infrastructure designed to treat the first inch of rainfall effectively treats the “first flush” of pollutants from a given storm.
- **Impervious areas** — Identify impervious areas that can be removed, reduced, or replaced with permeable surfaces. Infiltrating stormwater near its source reduces stress on existing infrastructure and reduces water quality impacts of direct discharge into surface water.
- **Vegetation** — Use coastal-tolerant plants in anticipation of plants being sprayed or inundated with salt water. 🌊

- **Maintenance** — Design with maintenance in mind. At the Marine Avenue entrance to Newport’s Cliff Walk, the GRIP team’s proposed green infrastructure design manages stormwater using native wildflowers and grasses swales instead of stone, higher-maintenance perennials, and woody vegetation. This decision reduces the maintenance burden and enhances habitat value.\*
- **Education** – Use interpretive signs to explain changing coastal conditions and the benefits of green infrastructure.

\* See case studies and conceptual designs beginning on page 26

🌊 *Special consideration for coastal areas*



**Key Resources:**

- **The Need to Reduce Impervious Cover to Prevent Flooding and Protect Water Quality**, RI DEM
- **Urban Coastal Greenway Design Manual**, RI CRMC
- **Rapid Property Assessment Coastal Exposure (Rapid PACE)** mapping tool helps to understand coastal conditions, URI CRC

*Wickford Harbor, North Kingstown*



*Private Residence, Narragansett*



# 5 Why is Planning for Maintenance Critical to the Design Process?

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Maintenance is often an after-thought, but is one of the most important aspects of initial design. Maintenance affects the long-term efficacy of a green infrastructure system, thereby impacting the municipality's long-term return on investment. Furthermore, because green infrastructure is often highly visible to the public, overgrown and unsightly projects lead to public complaints and create uncertainty for using this beneficial approach.

Landscape architects and green infrastructure specialists should work with municipal engineers and parks department staff to better understand local maintenance preferences so they can be incorporated into project designs.

The GRIP project and the Rhode Island Green Infrastructure Coalition have led hands-on trainings with the municipal staff members responsible for maintaining installations that resulted in this list of best practices and lessons learned.<sup>5</sup> The Rhode Island Nursery & Landscape Association's registered apprenticeship program provides on-the-job training including green infrastructure.

## ***Maintenance considerations:***

- Design green infrastructure systems with maintenance in mind. The departments that will be responsible for maintenance must be included during the design phase. Minimally, the staff need to know where projects are located, the maintenance requirements, and the roles they are expected to play.
- Green infrastructure designs with grass and soil filters can be as effective for water quality treatment as shrubs or perennials, and easier for municipalities to effectively maintain.
- Design green infrastructure systems with easy-to-clean and effective sediment collection. Sediment should be monitored, captured, and removed during routine maintenance rounds before it enters the vegetated portion of the system.
- Anticipate that plants in coastal areas will be sprayed or inundated with salt water and sand. Use appropriate coastal-tolerant plants.
- Green infrastructure plantings will evolve over time — plan for this change.

## ***Questions to consider when designing green infrastructure include:***

- What type of maintenance is most appropriate for the owner of the facility?
- What type of maintenance is most appropriate for the site (e.g., mowing, vacuuming permeable pavement)?
- Who will perform the maintenance (e.g., municipal staff, volunteers, contractor) and what equipment is available?
- How does the project's coastal location affect maintenance?
- Does the system owner have the capacity to maintain the type of system selected at the required frequency?
- Are there dedicated funds to cover operations, maintenance, and replacement of components (e.g., permeable pavement, plants)?

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## **Key Resources:**

- **RI Stormwater Design and Installation Standards Manual**, Appendix E – Guidance for Operations and Maintenance plans
  - **Operation and Maintenance Considerations for Green Infrastructure**, EPA
  - **Green City, Clean Waters: Green Infrastructure Maintenance Manual**, Philadelphia
-

# 6 How Do You Start to Frame Decision Making About Green Infrastructure?

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Commonly, green infrastructure is implemented on a site-by-site basis, without a watershed-wide vision. In such instances, the focus must be on meeting Rhode Island Department of Environmental Management (RIDEM) and/or Rhode Island Coastal Resources Management Council (RICRMC) standards, in addition to municipal standards. The Rhode Island Stormwater Manual outlines the five groups of structural best management practices (BMP) and associated practices that can be used to meet standards for low impact design, water quality treatment, groundwater recharge, flood storage, and other criteria. Coastal green infrastructure interventions designed to reduce erosion and coastal flooding are regulated by the RICRMC program.

Beyond the site-by-site approach, it is important to implement a project that is suitable to your municipality's context. Technical, situational, and social elements can influence decision making. Technical elements include the capacity of the municipality to design, implement, and maintain designs of varying complexity. Situational elements are those outside the control of the municipality, such as a new state regulation or a natural disaster. Social elements include the level of public support for changing the paradigm from gray to green infrastructure and its multiple community benefits.

Taking an even broader and more proactive view, updating municipal stormwater standards and procedures, subdivision regulations, and comprehensive plans to explicitly incorporate green infrastructure may be the most effective method for improving stormwater management, water quality and coastal resilience. Although time consuming, this is a relatively inexpensive intervention that will make communities more resilient over time. Municipalities that institutionalize green infrastructure in their foundational documents are better able to implement projects that achieve multiple community goals. For example, some communities have developed green infrastructure strategies that outline guiding principles such as flood management, enhancing bio-diversity, and connecting people to nature.<sup>6</sup>

The Rhode Island Low Impact Development Guide provides specific recommendations and innovative ordinances that Rhode Island cities and towns have already adopted. In addition, the Green Infrastructure Coalition highlights examples of local projects.

## *Insights from the GRIP team:*

- 1. The goal should be to begin, not to finish.** Better stormwater management is a long-term endeavor. Projects should be site-based solutions that play to community strengths and contribute to long-term planning goals, not near-term, one-size-fits-all packages an engineer or developer may offer.
- 2. Small projects can be effective.** For the past decade, engineers and regulators have been distracted by managing the one-inch storm event. This standard is economic and achievable for new development, but often unrealistic when undertaking a redevelopment project or retrofit — the dominant project types on the eastern seaboard — due to existing conditions and interests. In these situations, smaller-scale interventions still help address larger problems within the neighborhood. Studies show that even undersized stormwater treatment systems used in redevelopment projects can perform remarkably well and generate significant water quality improvements.<sup>7</sup>
- 3. Learn-by-doing.** Communities are in the early stages of the green infrastructure era, with decades of innovations and adaptations ahead. Lessons learned from interdisciplinary approaches, pilot projects, and post-implementation monitoring programs will all help inform future decision making in the field.
- 4. Be inclusive and open-minded.** Diverse perspectives result in creative, locally appropriate, and multifaceted solutions. Municipal field staff and decision makers, for example, often have pragmatic and innovative ideas, so should be included in the engineering and design process. Departments in charge of maintenance should be intimately involved from the start to ensure long-term success.
- 5. Target the right sites.** Regardless of the green infrastructure technique chosen, its location in the watershed will heavily impact its potential for improving water quality. No matter how small the coastal watershed, municipalities should develop a watershed plan to identify potential stormwater management sites and the pollutant-removal efficiency of each site. This will help ensure resources are directed to the sites that will provide the greatest overall benefit.

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## Key Resources:

- **RI Stormwater Design and Installation Standards Manual**
  - **RI Stormwater Solutions**  
Provides public awareness of stormwater impacts and solutions and outreach materials for municipal use
  - **RI Low Impact Development Site Planning and Design Guidance Manual**  
Comprehensive approach to managing stormwater, including examples and model ordinances
-



*Wickford Harbor, North Kingstown*

# 7 What are the Considerations for Appropriate Plant Selection?

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Coastal green infrastructure can incorporate a wide variety of plant types including flowering perennials, grasses, shrubs, vines, and trees. Making thoughtful decisions about what plants to include will improve a project's positive impact.

- Context matters. Clarify project goal(s), understand the type of green infrastructure solution being implemented, and consider the geographic area (e.g., coastal vs. inland) and growing conditions. Plants that may be perfect for an inland residential rain garden designed to manage stormwater may not be appropriate for a coastal bank regrading project designed to address erosion.
- Soil for bioretention should be specified according to the performance requirements, generally suited for a variety of plant species with considerations including onsite hydrology, among others. Amendments, such as compost, may not be appropriate unless specified by the engineer.<sup>8</sup> See all case studies at the end of the booklet for examples.
- The project's plant community will serve important functions; plants should be selected with those functions in mind. Green infrastructure systems commonly rely on plants to hold soil, filter contaminants, absorb nutrients, and/or capture water where it falls, among other functions. Different

plants perform different functions, so a variety of plants will likely be required to meet a project's needs.

- The project's plant community will evolve over time; this should be planned for to avoid regularly over-turning and replanting the site.
- Well-designed projects can provide habitat for pollinators and other species such as migratory birds. Whenever possible, native plants should be used as these are adapted to local conditions and more likely to enhance habitat.
- When selecting plants, design with maintenance in mind. A simplified, low-maintenance plant palette can help ensure the project does not degenerate over time, and will reduce maintenance costs. Consider who will be maintaining the site, the equipment available, and the required budget during the design phase.
- The Newport conceptual design illustrates a bio-retention system using grasses (e.g. New England Wet Mix), native wildflowers and no woody vegetation, providing an attractive yet low maintenance mowing alternative. The infiltration rate and water quality treatment using grass or native plants have been shown to be the same.<sup>9</sup>



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## Key Resources:

- **RI CRMC Coastal Landscapes Program**
  - **RI Coastal Plant Guide**
  - **Rhody Native™**
  - **Coastal Stormwater Management Through Green Infrastructure: A handbook for municipalities, MA**
-



*America's Cup Avenue, Newport*

# 8 How Do Municipalities Fund Green Infrastructure?

Communities are using diverse funding sources and financing options to implement green (and gray) infrastructure projects. It should be noted that some funding sources are more applicable to implementing new projects while others apply to operations and maintenance.

In Rhode Island, municipalities have used a mix of funding sources to pay for green infrastructure projects

including grants, loans, municipal bonds, and general revenue monies. Various state and federal agencies have programs that help fund green infrastructure projects including the Rhode Island Department of Environmental Management, Rhode Island Coastal Resources Management Council, Rhode Island Emergency Management Agency, Natural Resources Conservation Service, Rhode Island Department of Transportation, and the Rhode Island Infrastructure Bank.

## Funding Vehicles for Green Infrastructure Projects

Funding Sources	Description	Advantages	Disadvantages
<b>Taxes / General Funds</b>	Funds raised through property, income and sales taxes that are paid into a general fund.	<ul style="list-style-type: none"> <li>• Consistent from year-to-year, but can fluctuate if not earmarked for GI</li> <li>• Utilizes an existing funding system</li> </ul>	<ul style="list-style-type: none"> <li>• Competition for funds</li> <li>• Tax-exempt properties do not contribute</li> <li>• System is not equitable (e.g., does not fully reflect contribution of stormwater runoff)</li> </ul>
<b>Fees</b>	<p>Funds raised through charges for services such as inspections and permits.</p> <p>Funds raised through developer impact fees are one-time charges involved with new development.</p>	<ul style="list-style-type: none"> <li>• Specific permit and inspection fees allow for more direct allocation of cost for services provided</li> <li>• Addresses potential stormwater impacts related to new construction</li> </ul>	<ul style="list-style-type: none"> <li>• Funding not available for larger projects or system-wide improvements</li> <li>• Developer impact fees may be an unreliable source when development slows – due to market downturns / contractions</li> <li>• Requires administrative framework to assess and manage</li> </ul>
<b>Stormwater Utility</b>	Funds raised through user fees, with the revenues going into a separate fund to be used only for stormwater services.	<ul style="list-style-type: none"> <li>• Dedicated funding source</li> <li>• Directly related to stormwater impacts</li> <li>• Sustainable, stable revenue</li> <li>• Improved watershed stewardship</li> <li>• Addresses existing stormwater issues</li> </ul>	<ul style="list-style-type: none"> <li>• Feasibility study required for implementation, fee structure and administration of utility</li> <li>• Approval by vote of local legislative body</li> <li>• Perception by the public of a “rain tax”</li> </ul>
<b>Grants</b>	Federal, state and private foundation grants provide funding for planning, designs, and “shovel ready” construction for water quality, habitat or flood mitigation improvements.	<ul style="list-style-type: none"> <li>• Existing sources available for storm-related funding</li> <li>• Does not require repayment</li> </ul>	<ul style="list-style-type: none"> <li>• Competitive</li> <li>• Typically, one-time, project-specific or time constrained funds</li> <li>• Often requires matching funds</li> </ul>

Funding Sources	Description	Advantages	Disadvantages
<b>Bonds</b>	<p>Municipal bonds are a means of borrowing money to complete projects for public good. “Green” bonds are a new source of funding dedicated to environmentally friendly (e.g., clean water) projects.</p> <p>When the state issues bonds, funding often will be available to municipalities in the form of loans or grants.</p>	<ul style="list-style-type: none"> <li>Existing sources available for stormwater-related funding</li> <li>Can support construction-ready projects</li> <li>Can provide a steady funding stream over the period of the bond</li> </ul>	<ul style="list-style-type: none"> <li>One-time source of funds</li> <li>Requires individual approval for each issuance</li> <li>Requires full re-payment</li> <li>Possibility of interest charges</li> <li>Requires revenue stream for repayment</li> <li>May require design-level documents to be prepared in advance</li> <li>Likely requires voter approval</li> <li>May have high transaction costs relative to the requested amount</li> <li>May require significant administrative preparation to issue</li> </ul>
<b>Loans</b>	<p>Low-interest loans may be secured for planning and capital projects.</p>	<ul style="list-style-type: none"> <li>Existing sources available for storm-related funding</li> <li>Offers low-or no-interest financing through programs such as, the Clean Water State Revolving Fund</li> </ul>	<ul style="list-style-type: none"> <li>One-time source of funds</li> <li>Requires a revenue stream for repayment</li> </ul>
<b>Public-Private Partnerships</b>	<p>Contractual agreement between a public agency and a private sector entity that allows for private sector participation in the financing, planning, design, construction and maintenance of the stormwater facilities.</p>	<ul style="list-style-type: none"> <li>Can reduce costs to government</li> <li>Significantly leverages public funding and government resources</li> <li>Ensures adequate and dedicated funding</li> <li>Provides access to specialized expertise</li> <li>Improved operation and maintenance</li> <li>Ensures shared risk</li> </ul>	<ul style="list-style-type: none"> <li>Perceived loss of public control</li> <li>Assumption that private financing is more expensive and that contract negotiations are difficult</li> </ul>

Table adapted from “Getting to Green: Paying for Green Infrastructure,” EPA

**Key Resources:**

- RI Infrastructure Bank Cleanwater State Revolving Fund

- Getting to Green: Paying for Green Infrastructure, EPA

# 9 What are the Barriers to Adopting Green Infrastructure? What are the Solutions?

## Technical and Physical Barriers:

- Benefits are not widely known
- Lack of data on benefits, costs, and performance
- Insufficient technical expertise
- Designs do not consider future conditions

## Solutions:

- Educate municipal staff and local developers about pros and cons
- Use a learn-by-doing approach via pilot projects to gather data and experience relevant to local conditions
- Identify technical training opportunities to equip local staff and boards with the knowledge to inform and enhance proposed designs, thereby avoiding cookie-cutter solutions and accounting for local conditions
- Include projected storm impacts and sea level rise in design criteria

## Local Example:

During the Warwick and Newport GRIP project engineers, designers, and maintenance staff met on site to review challenges and successes, providing opportunities to incorporate practical experience in future designs, retrofits, and planning decisions.

## Financial Barriers:

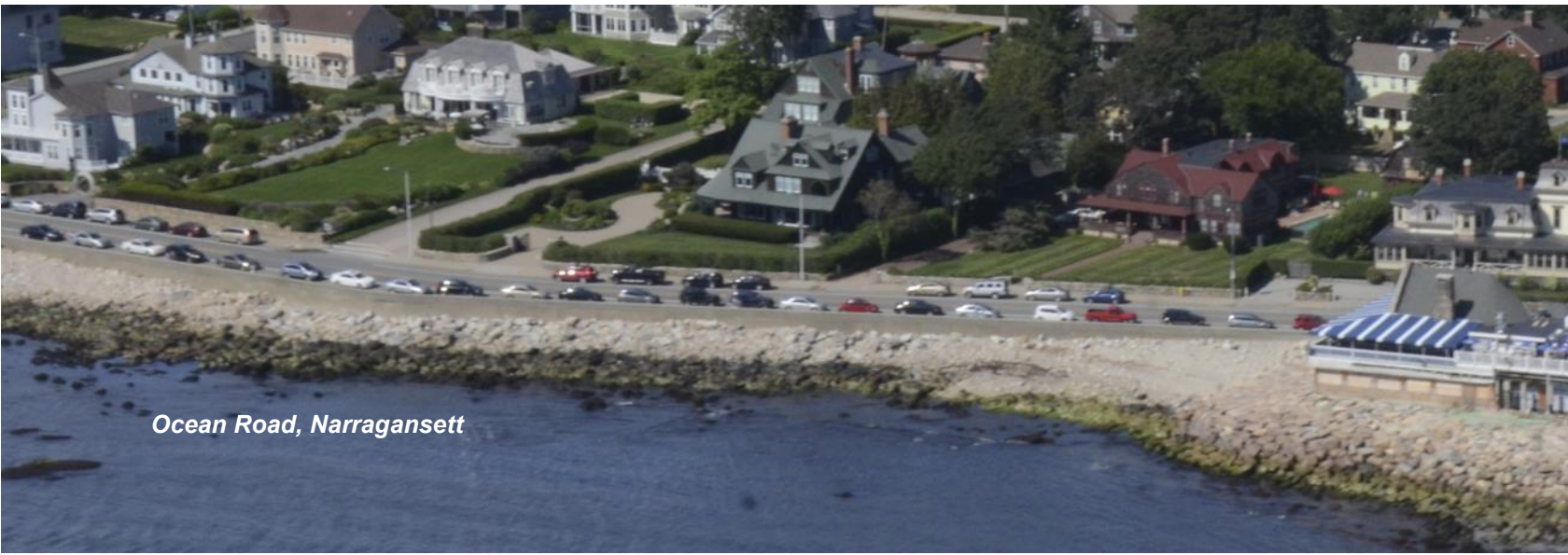
- Lack of data on costs, economic benefits
- Perceived high short- and long-term costs
- Lack of funding for implementation and maintenance

## Solutions:

- Institute monitoring plan for GI projects to track performance and costs over time
- Develop Cost Benefit Analysis to illustrate financial benefits
- Consider triple-bottom-line benefits
- Incorporate GI into other projects (e.g., install bioswales during parking lot maintenance) to maximize available funding opportunities
- Advance innovative local financing strategies, such as stormwater utility districts
- Advocate for state and local bond funding
- Include relevant GI projects in hazard mitigation plans for post-disaster funding
- Clarify maintenance expectations with the municipality and community groups to help insure long-term success

## Local Example:

RI Infrastructure Bank provided financing for a GI project at Bristol Town Beach. Permeable pavement, rain gardens, and bioswale installations reduced the runoff and beach closure days while increasing beach revenue.



Ocean Road, Narragansett



Chart based on other communities nationwide, as seen in "Barriers and Gateways to Green Infrastructure, Clean Water America Alliance" and adapted with input

from "Introducing Green Infrastructure for Coastal Resilience" Workshop in Providence, 2017, implemented by NOAA Office of Coastal Management

### Legal and Regulatory Barriers:

- Local ordinances and design standards may be lacking, outdated, conflicting, or restrictive
- Water, land use, and property rights laws may not be supportive
- Local and/or state permitting process can be confusing
- Lack of local capacity to oversee and enforce stormwater management

### Solutions:

- Update local plans, regulations and standards to promote GI and create incentives for retrofits and new development
- Clarify permitting process and roles
- Institutionalize pre-application meetings with state agencies, municipality, and applicant to promote agreement of the best approach
- Adopt provisions for third-party, expert reviews within local regulations

### Local Example:

Newport incorporated language about GI into its comprehensive plan, redefining open space to include GI, and committing to evaluating city facilities to identify opportunities to implement GI and include key initiatives in its capital improvement programs.

### Community and Institutional Barriers:

- Cultural perceptions of green vs. gray infrastructure
- Insufficient information on benefits for municipal decision makers and staff, developers, landscape contractors, and the public
- Aesthetically disagreeable to some people
- Lack of interagency and community cooperation

### Solutions:

- Educate community about benefits and available incentives
- Implement demonstration pilot projects to help educate the community, build capacity and generate buy-in for GI projects
- Work with state agencies, academic partners, and non-profit organizations to develop training and outreach programs to build local capacity, promote cooperation, and stimulate jobs
- Engage neighborhood in "adopt-a-spot" agreements where appropriate

### Local Example:

Groundwork Rhode Island offers a training program in stormwater management to local residents.



# 10 Where Can I Get Additional Information and Support?

## Core GRIP Team

**Providing Resilience Education for Planning in RI (PREP-RI).** URI Coastal Resources Center / RI Sea Grant. Delivers tools, training, technical assistance and outreach to strengthen the capacity of RI coastal communities to assess, plan for and adapt to extreme weather events and climate-related hazards.

**RI Coastal Training Program, Narragansett Bay Estuarine Reserve.** Provides decision-makers with practical and relevant science-based information and skills needed to address critical resource management issues of concern.

**RI Nonpoint Education for Municipal Officials & RI Stormwater Solutions,** URI Cooperative Extension. Promotes public awareness of stormwater impacts and solutions and provides outreach materials for municipal use by providing information, education, and assistance to communities.

### **RI Nursery and Landscape Association (RINLA).**

Represents the \$2.5 billion agriculture and landscape industry in Rhode Island. Member companies provide the service and supply chain regarding integrated resilience and innovation, climate change and green-blue infrastructure. RINLA's registered apprenticeship program provides on-the-job training including green infrastructure.

**Save The Bay.** Focuses on water quality, coastal habitat protection, and restoration of Narragansett Bay. Provides community assistance in design and implementation of coastal GI, as well as statewide policy initiatives.

### **University of New Hampshire Stormwater Center.**

Practical resources based on dynamic research, testing, and education for water managers, planners, and design engineers in New England. "Breaking Through," the center's 2016 report, highlights different techniques and quantifies their effectiveness.



*Private Residence, Narragansett*

At left, **Before:** Impact of Super-storm Sandy before green infrastructure restoration.

Opposite, top right, **After:** Green infrastructure restoration Completed.



## ***Other Rhode Island Organizations***

### **RI Green Infrastructure Coalition.**

Promotes Green Infrastructure statewide through education, funding support, models of working with governments, and communication. Focal areas include Providence-Metro and Newport-Aquidneck Island.

**Rhody Native Project,** RI Natural History Survey. This organization grows hyper-local varieties of RI plants, which outperform imported varieties of the same species. It can help select appropriate plantings for a green infrastructure project.

**RI Association of Conservation Districts.** Works in partnership with land owners, municipalities, agencies, and organizations to reduce non-point sources of pollution and improve quality of land and water in RI.

**RI Sea Grant Legal Program and Marine Affairs Institute at Roger Williams University.** Provides a forum for marine and coastal policy and legal issues. Graduate student law fellows support selected legal research topics of relevance to agencies and organizations.

**Roger Williams University Community Partnerships Center.** Leverages university resources and partnerships to support a wide spectrum of nonprofit, municipal, and community groups to carry out projects.

## ***Public Agencies***

### ***Rhode Island***

#### **RI Coastal Resources Management Council.**

The state coastal zone management agency with planning and regulatory authority within the coastal zone. CRMC works with municipalities to advise on coastal GI

options and techniques along with permitting where required.

**RI Department of Environmental Management Office of Water Resources.** Establishes minimum standards and regulations for the protection of surface waters, groundwater and wetlands. Administers stormwater permitting and provides assistance in planning and design through pre-application meetings. Provides guidance manuals for Low Impact Development and GI and manages grant programs that may provide funding for GI.

**RI Infrastructure Bank** and the Clean Water Revolving Fund. Provides access to below market interest rate loans for GI projects, among others.

**RI Department of Transportation Stormwater Management Program.** Works to reduce pollutants that enter the state's network of drains and storm sewer systems to protect and restore water resources and maintain permitting standards. Coordinates with municipalities where RIDOT drains are connected to the municipal systems.

### ***National***

**Environmental Protection Agency Green Infrastructure Wizard.** Resources and tools to support water management and community planning decisions.

**Natural Resource Conservation Service,** RI office. Provides technical assistance to farmers, private land-owners and managers.

**NOAA Digital Coast — Natural Infrastructure.** Data, tools and training resources communities considering natural infrastructure approach.

## Municipal Case Studies

The Green and Resilient Infrastructure Project uses a learn-by-doing approach for building capacity to plan, design, and manage green infrastructure projects in coastal areas. The case studies provide a forum for learning and illustrate the use of coastal green infrastructure. Each was based on a unique set of circumstances, but the lessons learned are applicable to any Rhode Island municipality facing similar issues. The GRIP partnership selected these sites because they are currently experiencing severe impacts due to their proximity to the coast, their level of public use, and/or their historic and economic value.

### Oakland Beach, Warwick, RI

#### **Setting**

Oakland Beach overlooks Narragansett Bay and is an important recreational, historic, and economic hub in the City of Warwick. This area is popular for swimming and fishing and is a summer destination for many families from urban communities. Oakland Beach offers amenities such as a beach, a playground, restaurants, and a place to park the car to look at the bay.

#### **Challenge**

Oakland Beach has impaired water quality and is vulnerable to coastal flooding, storm surge, and sea level rise. Stormwater runoff from dense residential and commercial development results in frequent beach closures that raise public health, safety, and economic concerns. Flooded parking spaces, reduced access to the beach and the potential for impact to the rock revetments and groins built by the federal government decades ago were identified as primary concerns.

#### **Solution**

During the conceptual design process the core team and stakeholders recognized the need to determine how the surrounding watershed influences the coastal impact of storms, flooding of the parking lot, and water quality at the beach. Several solutions were evaluated, including reconfiguring the parking lot to reduce impervious surfaces near the shore. The GRIP team decided to focus this pilot project on shorter-term, incremental changes that may build support for future retrofits on-site and throughout the watershed.

Proposed improvements include a rain garden bio-retention system and dune enhancement that address many identified problems, while benefitting public health, tourist safety, and habitat. Maintenance costs were also considered. The team discussed rising sea levels, tidal surges, ten-year return period coastal storm events, and the design life of projects. These considerations are reflected in the conceptual design.

While not a traditional green infrastructure approach, the city installed Big Belly solar trash compactor receptacles at Oakland Beach to reduce litter entering the bay. This tactic also reduces the gull infestation and the associated nutrients entering the bay from bird droppings.



*Oakland Beach, Warwick*

# Multi-Functional Design Concepts for Coastal Stormwater Management Master Plan

## The Place: Oakland Beach, Warwick RI

Oakland Beach overlooks Narragansett Bay and is an important recreational, historical, and economic hub in Warwick. Popular for saltwater swimming and fishing, this public beach is a destination with neighboring attractions such as restaurants and a boat access ramp.



## The Problem: Water Quality, Beach Closures, and Flooding

Oakland Beach has impaired water quality and is vulnerable to coastal flooding, storm surge, and sea level rise. Rain runoff from residential and commercial development upland of Oakland Beach contribute to stormwater and water quality problems, resulting in frequent beach closures that in turn raise health, safety, and economic concerns.

## The Solution: Green Infrastructure/Multi-functional Stormwater Management

- Green Infrastructure is a nature-based adaptation tool for:
  - Stormwater filtration and infiltration
  - Addressing shoreline erosion and supplementing existing grey infrastructure
  - Restoration and enhancement of habitats
- Uses designed or engineered systems that allow soil and vegetation to capture water where it falls
- Aims to preserve natural hydrology of watershed
- Reduces stress on and need for traditional "grey" or "hard" design solutions
- Is applied and adaptable at different scales

## Opportunities and Benefits: Community

Implementing elements of nature-based solutions with engineered solutions on Oakland Beach will:

- Decrease beach closures from pollution
- Increase economic vitality of local business with fewer beach closures
- Reduce and manage storm water flooding
- Provide habitat for native plant communities and pollinators
- Create opportunities for public education and awareness
- Enhance aesthetics of the area and the beach/park user's experience
- Increase public health and safety
- Recognize, support, and enhance historic uses

## Opportunities and Benefits: Municipal

- Provide cost effective and practical solutions
- Reduce number of beach closures
- Reduce contaminants to impaired coastal waters & shellfish habitats
- Support goals of Phase 2 stormwater regulations
- Preserve important habitat and natural areas
- Reduce pressure on aging grey infrastructure
- Create health and social benefits
- Support for jobs, local business hubs, and economic vitality
- Encourage more efficient maintenance requirements

Design Consideration:  
 • 1' Sea Level Rise + 25  
 • 4% chance of occurrence

Design Consideration:  
 • 1' Sea Level Rise + 10 Year Storm Event  
 • 10% chance of occurrence per year

### Infrastructure Improvements:

- Repair and relocate existing bike path
  - Offers a more convenient travel pattern
  - Controls foot traffic, preserving native habitat
- Repair existing wooden boardwalk
  - Improve user safety
  - Cost effective to replace if damaged
- Support adaptive management of infrastructure by designing for current conditions with the natural environment

### Coastal Buffer

Native C

### Coastal Buffer Improvements:

- Coastal buffer and native plant communities
  - Reduce erosion from stormwater and coastal flooding
  - Allows future land use as sea rises
  - Enhance filtration of stormwater
  - Restore native plant habitat
- See Appendix A for recommended plant mix guide and plant community information and RI coastal resources

Design Consideration:  
 • Setback improvements to 3' above Mean Higher High Water (equal to common Nor'easter flood level)

Current Mean Higher High Water



# Green and Resilient Infrastructure Planning

Funding for this project is provided by the Department of the Interior through a grant from the National Oceanic and Atmospheric Administration.



on:  
se + 25 Year Storm Event  
occurrence per year

ath  
pattern  
native planting enhancements

aged in storm event  
infrastructure and coastal buffer  
with the flexibility to allow for

ve Grasses

vements:  
native grass plantings  
on from upland runoff  
flooding  
landward migration of  
ises  
ation and infiltration of  
e plant and pollinator  
for recommended seed  
plant community  
RI coastal plant guide

Scale: NTS

**Coastal Design Consideration:**

- Plan for potential coastal flooding, incorporating rising seas with a 20-year design life anticipating 1' sea level rise
- Accommodates 3' tide/surge combination today, or a future 1' sea level rise potential within 20 year design life plus a 2' tide/surge

**Marley's  
On the Beach**

**Oakland Beach Avenue**

**Top of the Bay  
Restaurant and Lounge**

**Parking  
(Shell Surface)**

**Iggy's  
Restaurant**

**Beach Area**

**Bioretention Stormwater System:**

- Install a bioretention basin
  - Retrofit existing grassed island to better manage stormwater
  - Provides attractive and functional landscape for beach entrance
  - Potential for enhancement of pollinator habitat
- Re-purpose existing lawn
  - Plant coastal pollinator meadow, as attractive lawn alternative
  - Create a low maintenance mowing plan
  - Discourage geese
- See Bioretention Basin and Pollinator Habitat Plan

**Infrastructure Improvements:**

- Proposed Plaza Area with permeable pavers
  - Allow water to infiltrate rather than runoff
  - Creates a destination space to help preserve vegetative enhancements in other areas
- Install high capacity solar compacting waste receptacles throughout area
  - More effectively manage public trash and encourage recycling
  - Reduce open and overflowing receptacles which attract seagulls\ animals that produce waste impacting water quality
  - Educate visitors on linkages between solid waste and water quality
- See Appendix B

# Planning (GRIP): Get a GRIP on RI's Coastline

National Fish and Wildlife Foundation's Hurricane Sandy Coastal Resiliency Competitive Grant Program



# Multi-Functional Design Concepts for Coastal Stormwater Management

Bioretention Basin and Pollinator Habitat Plan



The stormwater runoff from the watershed is captured in the proposed bioretention basin and pollinator meadow.

### Value of Native Pollinators:

- Contribute to the success of diverse and healthy plant communities
- Contribute to pollination for farm and garden harvests
- Key to a number of environmental services and food webs



BIORETENTION - STANDARD PROFILE

NTS NOT MEANT FOR CONSTRUCTION

# Green and Resilient Infrastructure Planning

Funding for this project is provided by the Department of the Interior through a grant from the National Fish and Wildlife Foundation

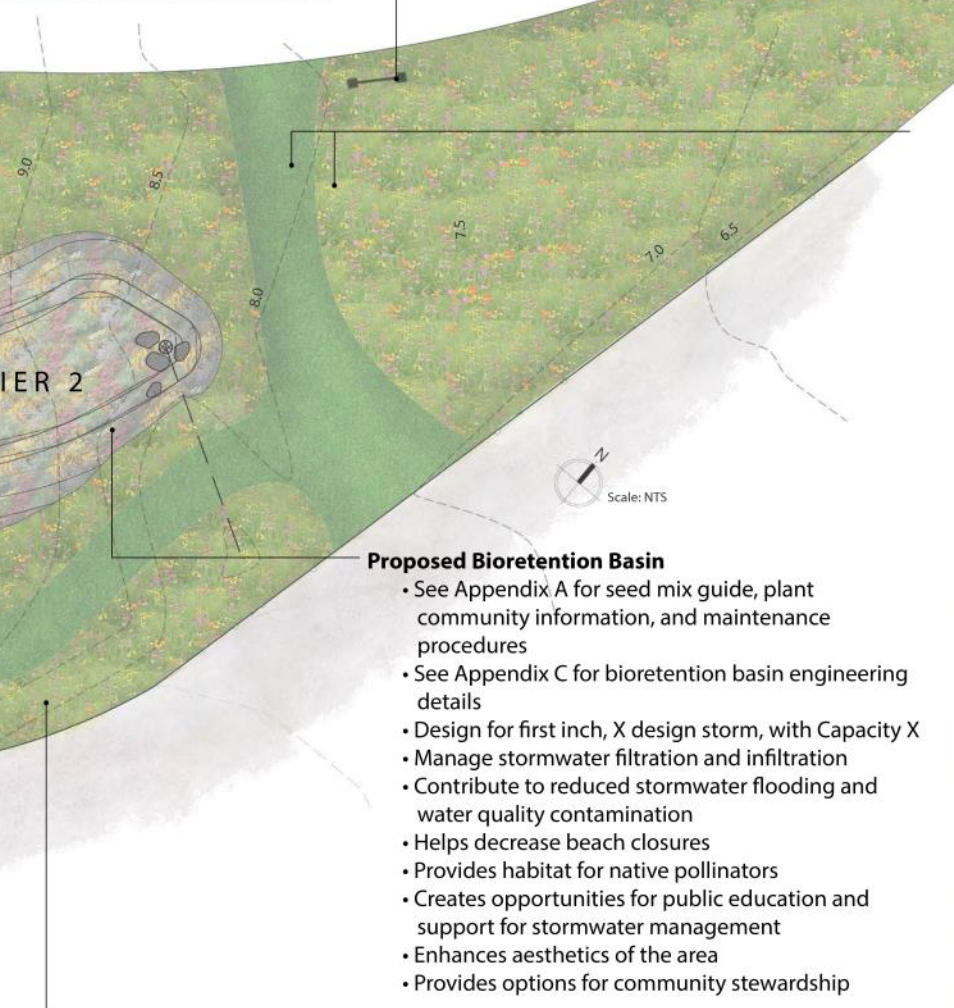






**Educational Signage (Typical)**

- Increase public awareness about water quality issues and nature-based adaptations
- Educate about the co-benefits of native plants, pollinators and migrating birds
- Explains how design considers 1' sea level rise potential over the next 20 years



**Proposed Mix Meadow with Mowed Path**

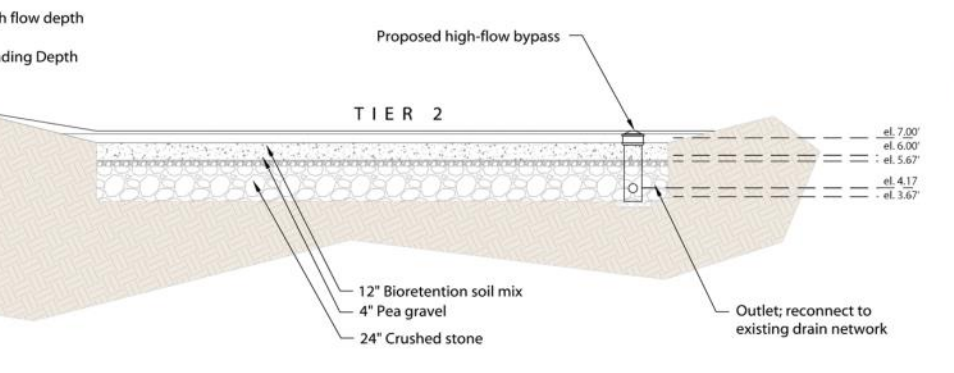
- Maintain pathways by mowing
- Attractive and functional alternative to grass, with minimal mowing maintenance
- See appendix A for seed mix guide, plant community information, and maintenance procedures

**Value of Native Plants:**

- Protect water quality by controlling soil erosion and moderating floods and droughts
- Add beauty to the landscape and preserve our natural landscape heritage
- Provide food and habitat for native pollinators and migrating birds
- Require very little long-term maintenance when properly planted and established

**Proposed Bioretention Basin**

- See Appendix A for seed mix guide, plant community information, and maintenance procedures
- See Appendix C for bioretention basin engineering details
- Design for first inch, X design storm, with Capacity X
- Manage stormwater filtration and infiltration
- Contribute to reduced stormwater flooding and water quality contamination
- Helps decrease beach closures
- Provides habitat for native pollinators
- Creates opportunities for public education and support for stormwater management
- Enhances aesthetics of the area
- Provides options for community stewardship



**Planning (GRIP): Get a GRIP on RI's Coastline**

National Fish and Wildlife Foundation's Hurricane Sandy Coastal Resiliency Competitive Grant Program





*Oakland Beach, Warwick – 2017*



## Marine Avenue, Newport, RI

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### Setting

Marine Avenue is a popular public access route to the historic Cliff Walk and Belmont Beach, and offers an important link between public and private properties. This access provides visitors with the opportunity to experience the scenic beauty of the Newport shoreline, Gilded Age architecture, and the plants and wildlife of Rhode Island's coast.

### Challenge

During rain storms, runoff from neighborhood lawns and roads carries nutrients, bacteria, and sediment down Wetmore and Marine avenues and sends these harmful pollutants into the cove. The runoff also erodes the path to the Cliff Walk. These impacts impede safe public access to the walk and the area's many recreational uses including walking, swimming, surfing, and fishing.

### Solution

A bioretention area that slows the flow and intercepts, filters, and infiltrates stormwater runoff was designed. Swales, transitions, and landscaping use native plant mixes (e.g., wildflower, grass) as an alternative to stone and woody vegetation; this will help reduce maintenance burden while enhancing aesthetics and habitat values.

The proposed design is above the flood zone. The improvements address the challenges identified above while also improving tourist safety, recognizing historic uses, and keeping maintenance affordable.



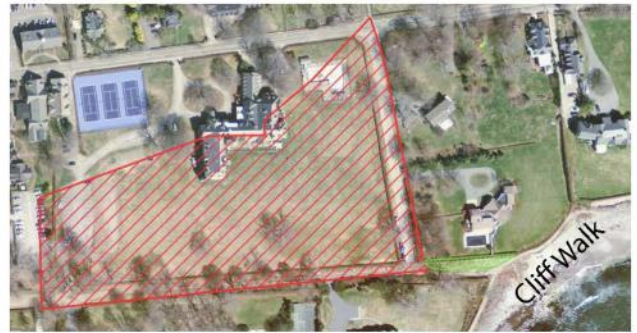
Photos this page:  
Sediment from Marine Avenue  
runoff flows directly into Rhode  
Island Sound along the Cliff  
Walk near Belmont Beach,  
Newport.



# Multi-Functional Design Concepts for Coastal Stormwater Management

## The Place: Marine Avenue, Newport RI

This area off of Marine Avenue in Newport is a popular public access route to the historical Cliff Walk and Belmont Beach, which offers an important link between public and private properties.



The stormwater runoff from the watershed (275,000 sqft, 6.3 acres) is captured in the proposed bioretention basin, see Appendix X for sizing information

## The Problem: Water Quality and Erosion

During rain storms, runoff from the land and impervious surfaces carries nutrients, bacteria, and sediment down Wetmore and Marine Avenue, causing erosion of the path to the Cliff Walk and sending harmful pollutants into the cove. The untreated stormwater impacts safe public access to the Cliff Walk, and the area's many recreational uses including walking, swimming, surfing, and fishing.



Looking east toward the Cliff Walk, Belmont Beach and the Atlantic Ocean

Looking west toward Marine Avenue

## The Solution: Green Infrastructure/Multi-functional Stormwater Management

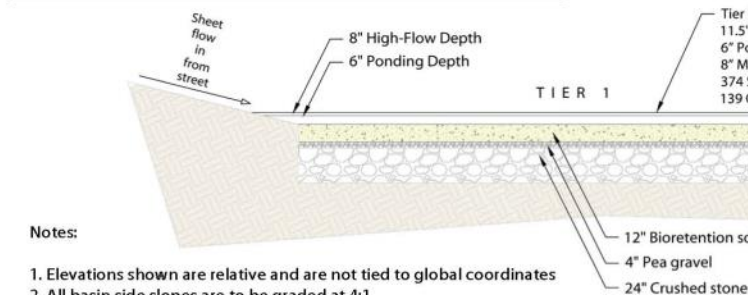
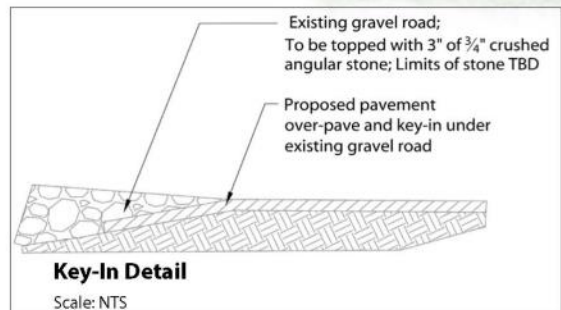
- Green Infrastructure is a nature-based adaptation tool for:
  - Stormwater filtration and infiltration
  - Restoration and enhancement of habitats
- Uses designed or engineered systems that allow soil and vegetation to capture water where it falls
- Aims to preserve natural hydrology of watershed
- Reduces stress on and need for traditional "grey" or "hard" design solutions
- Is applied and adaptable at different scales

## Opportunities and Benefits: Community

- Implementing green infrastructure on Marine Avenue will:
- Slow and treat storm water to reduce erosion along the Cliff Walk
  - Reduce polluted runoff flowing to Belmont Beach
  - Improve public access
  - Increase public health and safety
  - Create opportunities for public education and awareness
  - Enhance aesthetics of the area
  - Recognize, support, and enhance historic uses
  - Provide habitat for native plants and pollinators

## Opportunities and Benefits: Municipal

- Cost effective and practical solutions to stormwater problems
- Fewer contaminants into coastal waters
- Reduce pressure on existing infrastructure
- Create health and social benefits
- Support for jobs, local business hubs, and economic vitality
- Easy and inexpensive to maintain with routine mowing



### Notes:

1. Elevations shown are relative and are not tied to global coordinates
2. All basin side slopes are to be graded at 4:1
3. Conceptual design plan; boundary survey for R.O.W. including existing easements to be confirmed by City of Newport prior to construction
4. Site is above floodplain level
5. Bioretention filter media consists of 60% sand, 20% loam, 15-20% wood chips, 5% water treatment residuals for Phosphorus removal. Measured by volume and uniformly mixed.
6. Design Consideration: Plan for potential flooding from runoff, with a design life of 20 years

# Green and Resilient Infrastructure Planning

Funding for this project is provided by the Department of the Interior through a grant from the National





### Nature is at work here!

We're creating a healthy community! This site uses nature to clean dirty stormwater and reduce flooding.



#### Clean

Uses plants and soils to filter out pollution.

#### Cool

Replaces hard surfaces that hold heat.



#### Protect

Absorbs rain and reduces flooding.

#### Wellness

Cleans our air and creates welcoming spaces.



#### Economy

Reduces utility bills and creates local jobs.

#### Habitat

Attracts animals like butterflies, turtles and frogs.



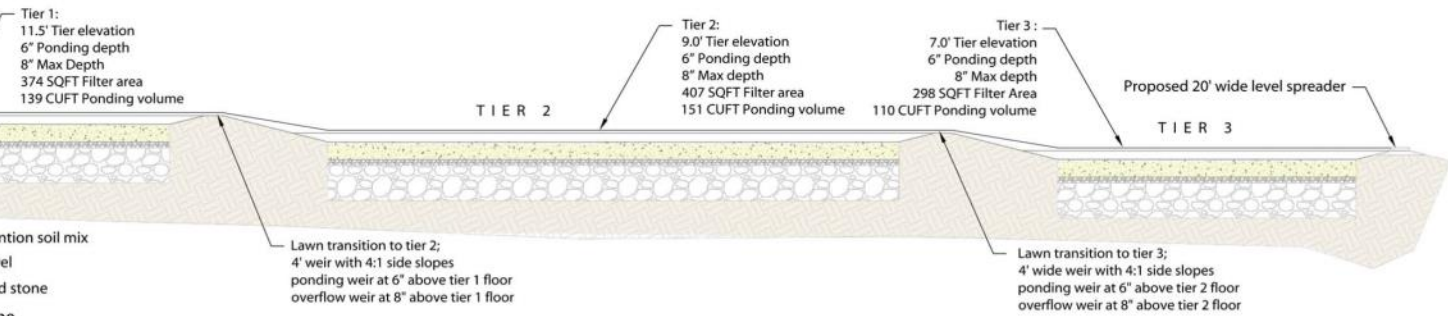
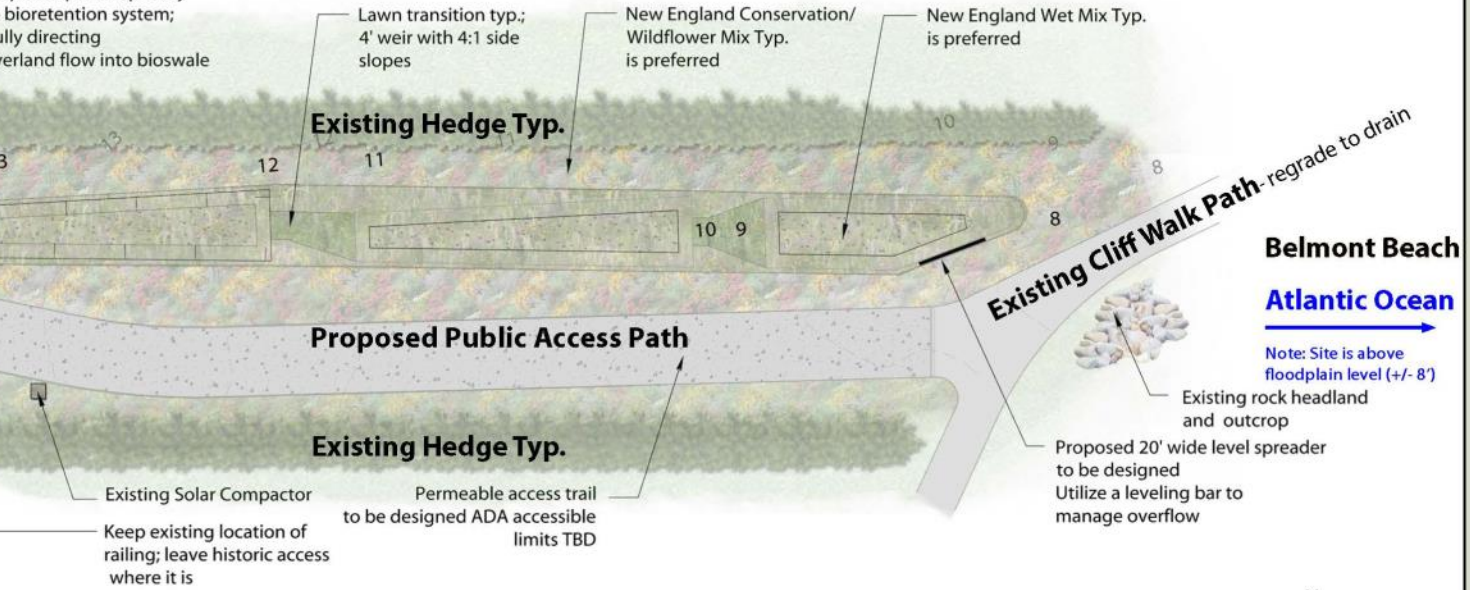
Install proposed Green Infrastructure Coalition signage to educate the public, and increase awareness and stakeholder buy-in.



The recommended seed mixes were selected for the co-benefits associated with low maintenance requirements and the potential to provide important habitat for pollinators, providing food, shelter, and connections to other patches of habitat; as well as beauty for public/private visitors.

A low maintenance design like this requires mowing once a year at the appropriate time in the spring. This provides protective habitat for native insects and food for native wildlife through the winter. See maintenance information in Appendix X.

Proposed paved spillway  
bioretention system;  
canally directing  
overland flow into bioswale



# Planning (GRIP): Get a GRIP on RI's Coastline

National Fish and Wildlife Foundation's Hurricane Sandy Coastal Resiliency Competitive Grant Program



## **Brown Street, North Kingstown, RI**

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### ***Setting***

The Brown Street waterfront parking lot is in the heart of historic Wickford Village. It is a key element to support this historical, recreational, and economic hub in North Kingstown. The area is adjacent to a natural harbor and surrounded by a large collection of 18th century homes and businesses.

### ***Challenge***

This low-lying area is vulnerable to flooding from rain events and coastal storms. During extreme high tides, sea water comes up through catch basins and low spots in the granite block wall. Aging subsurface infrastructure drains untreated stormwater from the parking lot to the harbor; the substrate is likely not suitable for infiltration. These issues will be exacerbated in the future with sea level rise and increased storm intensity. The parking lot serves multiple uses for business and waterfront access, and has multiple owners, both public and private.

### ***Solution***

This location demonstrates the impacts of coastal hazards such as rising tides and storm surge, and offers no easy solution. The GRIP team agreed to look at short- and medium-term options (20-year design life) to enhance resilience while long-term options are explored. The team considered opportunities to minimize nuisance flooding and reduce pollutants entering the harbor, such as regrading selected low areas, modifying catch basins and outlet pipes, and installing elements of green infrastructure where feasible. The team aimed to enhance access to the waterfront and public space while maintaining the parking lot's parking capacity, critical to local business. Design recommendations included: expansion of walkways, reconfiguration of parking spaces and traffic flow, and installation of landscape features. In these and other ongoing efforts in Wickford, the town continues to build on relationships with businesses and the public to identify options and implement actions.



PARKING ONLY



*Wickford Harbor, North Kingstown*

## Multi-Functional Design Concepts for Coastal Stormwater Management

### The Place: Wickford, North Kingstown

The Brown Street waterfront parking lot is in the heart of downtown Wickford Historic Village. It is a key element to support this historical, recreational, and economic hub in North Kingstown, Rhode Island.



### The Problem: Flooding and Water Quality

This low-lying area is vulnerable to flooding from extreme high tides, rain events and coastal storms. Aging subsurface infrastructure drains untreated stormwater from the parking lot to the harbor; the substrate is likely not suitable for infiltration; tides come up through the outfall. The parking lot serves multiple uses for business and waterfront access, and has multiple owners, both public and private. These issues will be more prominent in the future with projected sea level rise and increased storm intensity.

#### Goals and objectives:

- Consider short and medium-term options to enhance resilience while long-term options for Wickford are explored.
- Management practices use a 20-year design life to reduce impacts while long-term solutions are identified.
- Minimize nuisance flooding and reduce pollutants to the harbor. Elevate low areas and install green infrastructure (GI) where feasible.
- Enhance access to the water, civic space and visibility for local businesses and maintain existing number of parking spots.
- Expand walkways, reconfigure parking spaces and flow, and install landscape features.
- Build on relationships with businesses and the public to promote better site design and implement actions.
- Raise awareness of sea level rise (SLR) and water quality issues related to sediments and untreated stormwater.
- Evaluate long-term strategies to sea level rise including options to protect, retreat and accommodate. Incorporate these in the Comprehensive Plan and Hazard Mitigation Plan.

#### Short term and long term options:

- Fill/elevated low areas in the parking area; existing substrate likely not good for infiltration
- Expand and link and expand waterfront walkway and connect to Brown Street at various locations. Utilize permeable pavers, tree wells, and infiltration trench where appropriate.
- Modify existing catch basins and inverts; install flap valves
- Reconfigure parking and travel lanes to add rain garden areas to reduce stormwater impacts
- Utilize green roof on buildings to reduce stormwater runoff
- Utilize kiosk as a way to share information relating to changing seas and green infrastructure.



# Green and Resilient Infrastructure Planning

Funding for this project is provided by the Department of the Interior through a grant from the National Oceanic and Atmospheric Administration.





# Planning (GRIP): Get a GRIP on RI's Coastline

National Fish and Wildlife Foundation's Hurricane Sandy Coastal Resiliency Competitive Grant Program

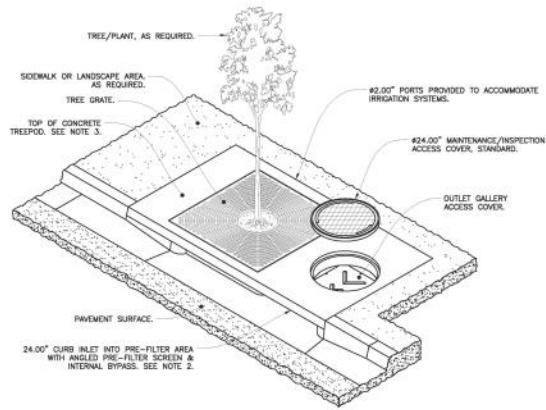


# Multi-Functional Design Concepts for Coastal Stormwater Management

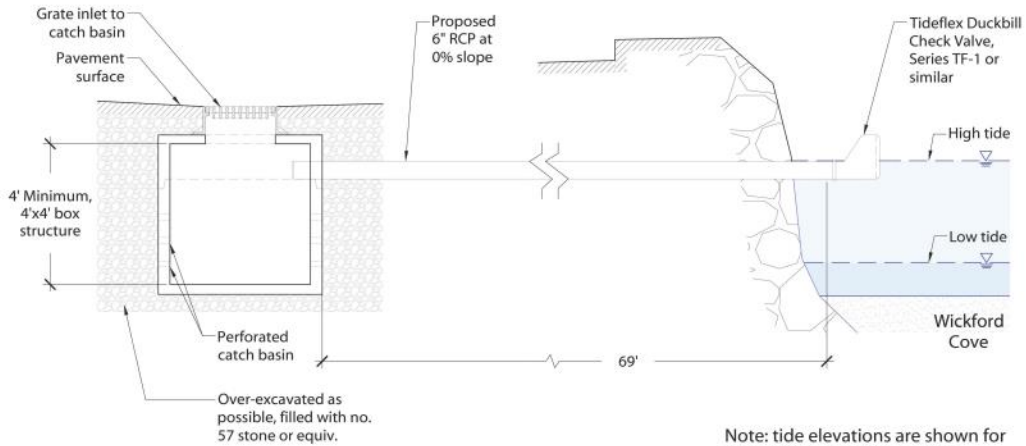
The Place: Wickford, North Kingstown

## Planning Considerations-

The parking area is critical to accessing businesses, therefore need to consider how to access local commerce without this parking lot. Start the conversation about utilizing alternative transportation and offsite parking.



**Tree Well Section -**  
Along walkways and Brown Street can reduce stormwater volume and contaminants



Note: tide elevations are shown for 07/12/16 and may vary daily

## Drainage Improvement Section -

Modify catch basins (typ.), inverts, or outfalls with flap valves to prevent sea and storm water backing up to the parking lot.



**Brown Street Parking Lot-** at an extreme high tide, 2017.

# Green and Resilient Infrastructure Planning

Funding for this project is provided by the Department of the Interior through a grant from the National Oceanic and Atmospheric Administration.

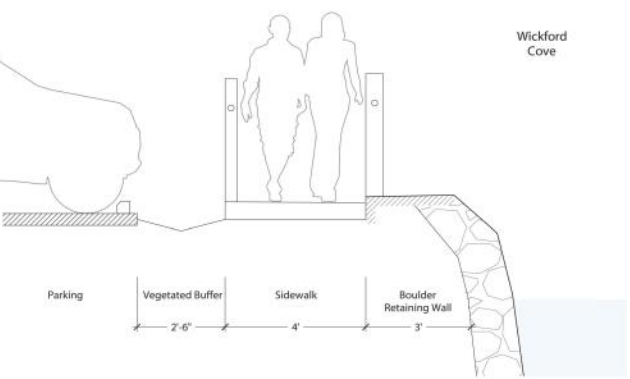


**Planting Suggestions and Maintenance considerations:**

Incorporate maintenance in design for a successful planting after installation. Hire a consultant to tag vegetation for maintenance purposes.

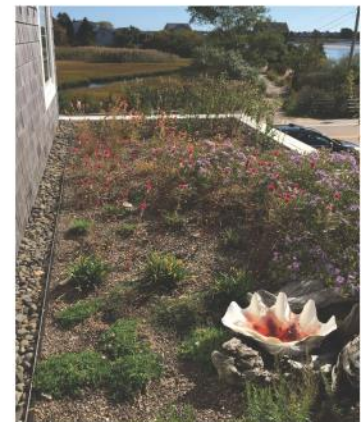


Impatiens sp. - Solidago sempervirens - Panicum virgatum -  
 Swamp Rose Mallow - Seaside Goldenrod - Switch Grass



**Waterside Walkway Section - Scale 1/2" = 1' - 0"**

Incorporate an additional drainage strip between the parking lot and walkway to reduce stormwater volume and contaminants.



**Green Roof Infrastructure**

Green roofs are an effective way to capture stormwater runoff and beautify Wickford.

**Alternative Transportation Considerations:**

Look at opportunities for alternative transport systems to access this part of Wickford: Additional bike racks, scooters, trolley system, or increased bus routes.

Utilize incentives from local businesses for using alternative transportation methods.



**Track the Trolley Live**

Trolley services to bring people downtown and utilize off site parking, and mobile applications make planning easy.



Additional RIPTA routes could be utilized to reduce the need for onsite parking, and bring in more people from around Rhode Island.



Bike Taxis can be a fun way to travel around Wickford- no car needed!



Bike racks provide a place to stop for cyclists when they reach their destination in Wickford and allows them to walk around.

**Planning (GRIP): Get a GRIP on RI's Coastline**

National Fish and Wildlife Foundation's Hurricane Sandy Coastal Resiliency Competitive Grant Program



# Endnotes

- 1 Melissa Barker, City of Newport, GIS Coordinator, Personal Communication. Based on information from RI GIS, using a 5-mile coastal buffer of 2010 Census tract information. Data is publicly available through RIGIS <http://www.rigis.org>
- 2 Watershed Counts, Climate Change indicator <http://watershedcounts.org/climate.html>
- 3 2014 Economic Intersections of Rhode Island: a private sector-generated action agenda executive summary [http://www.rifoundation.org/Portals/0/Uploads/Documents/Economic\\_Intersections.pdf](http://www.rifoundation.org/Portals/0/Uploads/Documents/Economic_Intersections.pdf)
- 4 Rhode Island CRMC relies upon the most recent NOAA sea level rise data to address both short- and long-term planning horizons and the design life considerations for public and private infrastructure. The CRMC policy is to adopt and use the most recent sea level change scenarios published by NOAA (currently Technical Report NOS CO-OPS 083), and the NOAA sea level rise change curves for Newport and Providence as provided in the U.S. Army Corps of Engineers' online sea level rise calculator tool available at: <http://corpsclimate.us/ccaceslcurves.cfm>. The Council requires the use of the NOAA high scenario curve for projecting sea level rise for future conditions. In addition, the Council adopts and recommends use of the STORMTOOLS online mapping tool developed on behalf of the CRMC by the University of Rhode Island Ocean Engineering program to evaluate the flood extent and inundation from sea level rise and storm surge.
- 5 Nature at Work News. RI Green Infrastructure Coalition, November 2017 <https://www.greeninfrastructureri.org/newsletters/2017-11-20.html>
- 6 Devon County Council Green Infrastructure Strategy, Devon County, U.K., <https://new.devon.gov.uk/green-infrastructure/strategy/principles-and-strategic-priorities-for-devon>
- 7 Breaking Through University of New Hampshire Stormwater Center 2016 Report, University of New Hampshire Stormwater Center, [https://www.unh.edu/unhsc/sites/default/files/media/unhsc\\_2016\\_report\\_final.pdf](https://www.unh.edu/unhsc/sites/default/files/media/unhsc_2016_report_final.pdf)
- 8 Bioretention Soil Specification, University of New Hampshire Stormwater Center, [https://www.unh.edu/unhsc/sites/default/files/media/unhsc\\_bsm\\_spec\\_2-28-17\\_0.pdf](https://www.unh.edu/unhsc/sites/default/files/media/unhsc_bsm_spec_2-28-17_0.pdf)
- 9 Ibid. [https://www.unh.edu/unhsc/sites/default/files/media/unhsc\\_2016\\_report\\_final.pdf](https://www.unh.edu/unhsc/sites/default/files/media/unhsc_2016_report_final.pdf)



## Clean

Uses plants and soils to filter out pollution.



## Protect

Stores runoff from the bike path, park and parking area to prevent flooding.



## Economy

A local landscaper installed this swale.



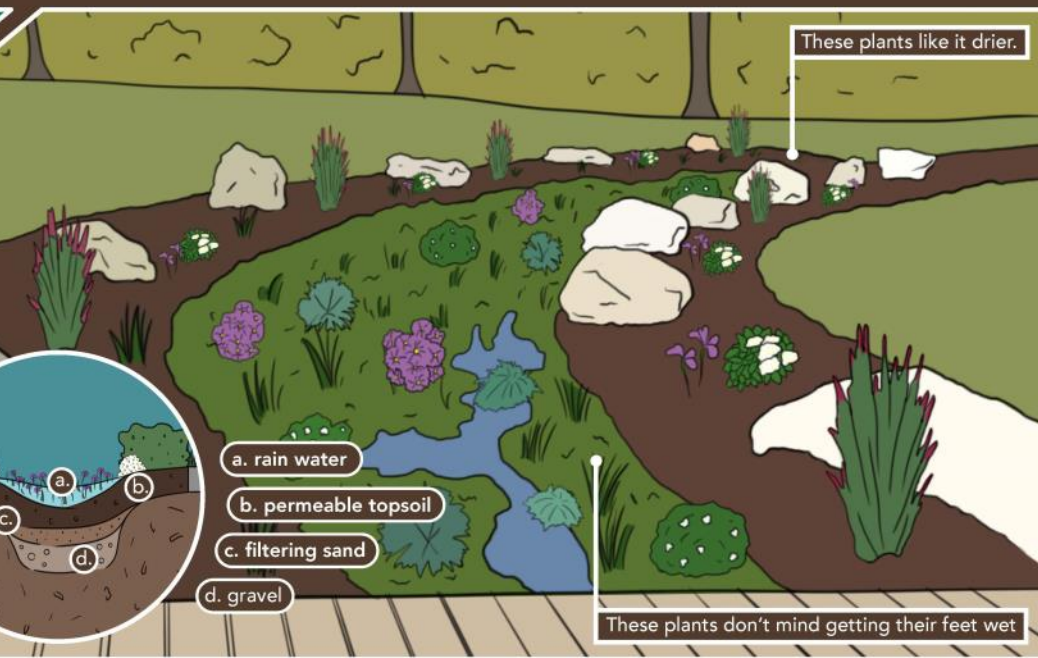
The Providence River Range is part of a system that conveys stormwater to the Woonasquett River.

Photography courtesy of Sea Grant Rhode Island. Also, Mark Truman (pg. 1); Janet Freedman (pg. 3); Pam Rubinoff (pgs. 7, 19); Tupelo Design Studio (pgs. 15, 24, 25); Joe Giblin (pg. 17); Scott Weider (pg. 27).

# Nature is at work here!

We're creating a healthy community! This site uses nature to clean dirty stormwater and reduce flooding.

[www.greeninfrastructureri.org](http://www.greeninfrastructureri.org)



## Cool

Water and plants cool the air.



## Wellness

Cleans our air and creates welcoming spaces.



## Habitat

Native plants thrive in these conditions.



## Riverside Park Bioswale

Providence Parks Department designed and installed this bioswale. The Woonasquatucket Rangers and neighbors maintain it to keep it working well. It captures and filters water. As part of a system with the bioretention area and rain garden next to the Red Shed, it holds and filters storm water that would otherwise flood the park and prevents pollution to the Woonasquatucket River.

### HOW CAN I DO THIS?

Anyone can build a bioswale for about \$3 - \$5 per square foot. For more info check out:

<http://www.ppnenvironmental.com/build-bioswale/>



WOONASQUATUCKET RIVER  
WATERSHED COUNCIL



RHODE ISLAND  
GREEN INFRASTRUCTURE  
COALITION



*Browning Cottages, Matunuck*





***“We’re trying to build a thought process  
in which you think toward the future so that  
you account for changing conditions”***

***Grover Fugate, executive director,  
Coastal Resources Management Council  
(Providence Journal, October 9, 2017)***



*Point Judith Pond, Narragansett*



## Reflections from the Green and Resilient Infrastructure Planning Project

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- Because the coastline is a dynamic environment, adaptable green infrastructure projects designed to cope with changing conditions, such as sea level rise and storm surge, can be the best option. Unfortunately, green infrastructure is often passed over in favor of conventional gray or hard infrastructure solutions. Working collaboratively with individuals who are receptive to innovation and are excited about adopting new ideas is critical for implementing new approaches such as green infrastructure.
- Considering multiple goals, functions, and benefits is an important part of the integrated design process. A successful design should incorporate a variety of priorities brought forward by different stakeholders. These priorities will drive the design with functional elements to benefit recreation, stormwater treatment, flood impact reduction, and aesthetics, among others.
- Stakeholder engagement is crucial to ensuring that selected green infrastructure sites are important to the local community. Getting early buy-in from the community and political leaders within an integrated design process is critical.
- On-the-ground design charrettes and site visits increase municipal leaders' and community members' understanding of the benefits of implementing green infrastructure techniques so they are more open to innovative design ideas. Having a technical expert available to advise and guide participants in these valuable experiential learning opportunities is highly beneficial.
- Green infrastructure must be managed and maintained properly over the long term to be effective. Projects must be designed with maintenance in mind to ensure practical maintenance programs are crafted and realistic budgets are developed.
- Data on the benefits, costs, and performance of green infrastructure can be lacking, and the public and its decision makers may not fully understand it. Furthermore, a lack of technical expertise makes implementing projects challenging. Pilot or demonstration projects can generate data relevant to local conditions, while raising awareness of new techniques, building technical capacity, and developing partnerships and buy-in from a variety of actors that may spur future projects. The field of green infrastructure is relatively new, and incremental learning is playing a key role in its advancement.
- Water quality problems along the coast cannot be solved solely by coastal green infrastructure projects. Inland stormwater management projects capture pollution before it reaches the coast, and these are an important complement to their coastal counterparts. Municipalities should consider the entire sub-watershed to determine the best sites for interventions.



*Chafee National Wildlife Refuge, South Kingstown*