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# WATERFRONT REVITALIZATION FOR SMALL CITIES

*OREGON SUPPLEMENT*



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# WATERFRONT REVITALIZATION

FOR SMALL CITIES

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## OREGON SUPPLEMENT

by S.M. Stambaugh and J.W. Good

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## INTRODUCTION

This supplement to *Waterfront Revitalization For Small Cities*, EM 8414, is a companion reference for planners, community officials, and citizens in Oregon waterfront communities. Its three parts are designed to answer the question, "Where do we go for help here in Oregon?" Sources of technical and financial information and assistance also are listed.

*Part I—Why Revitalize?* of the main guide is a series of case studies of small communities in the Pacific Northwest that are at various stages in revitalizing their waterfronts. These studies provide a variety of answers to the question, "Why revitalize?" In the process, they touch on many of the important economic issues facing Oregon's communities as we enter the 1990's:

- **Changes in Oregon's resource-dependent economy:** The changes in commerce generated by logging, lumber industries, and log exports are affecting ports such as Coos Bay, Newport, and Astoria. The development of new fisheries also is placing new demands on existing harbor facilities and seafood processors.

- **An increase in tourism and recreation as significant economic components to a town's economy:** For example, Hood River has become the windsurfing capital of the Pacific Northwest and the country. Astoria is recapturing its maritime and Victorian heritage, attracting thousands of new visitors each year. Additionally, many coastal counties have flagged tourism development as their primary regional strategy for economic development.





- **Demographic changes:** Drawn by the scenic beauty and recreation potential in towns such as Reedsport, retirees are settling in Oregon's coastal and riverfront towns and their economic and social impact is great. Forty-three percent of the coast's personal income impact comes from "transfers-of-payments"—mostly to retirees. Entrepreneurs and artists also are being attracted to towns such as Bandon and Newport for their small-town atmosphere and increasingly sophisticated market potential.

- **State government initiatives to capitalize on the unique resources of Oregon's regions:** Communities are making decisions in response to the state's Regional Economic Strategy Program. For example, Reedsport and Seaside are focusing on tourism, while Coos Bay has chosen to emphasize its potential as a deep-draft port.

- **Increased appreciation of a water orientation:** From Astoria's observation deck overlooking the Columbia, to the Columbia Gorge parks at Hood River and Cascade Locks, to the ambitious plans and development of Willamette greenway communities such as Albany, people are realizing waterfront revitalization makes a difference.

## Waterfront Planning In Oregon

Oregon's innovative statewide land-use planning program has attracted national attention and praise. It is designed to protect the state's natural-resource base, promote economic opportunity, and maintain the healthy, clean environment that contributes to the high quality of life enjoyed here.

Under the program, cities and counties develop local comprehensive plans (LCP's), and state agencies develop agency-coordination programs. The Land Conservation and Development Commission then evaluates these plans and programs for consistency with state standards called "goals."

All Oregon cities and counties have approved or acknowledged LCP's, and local governments are making day-to-day land use decisions in compliance with their state-approved LCP. State agency programs also must be consistent with the land use goals and LCP's.

Water and shoreline land use is a major emphasis in Oregon's planning program, as outlined below.



### The Statewide Goals

Statewide Planning Goals are Oregon's standards for comprehensive planning. These goals set the requirements on how land-use decisions are to be made. For example, the goals require local governments to provide opportunities for citizen involvement. They also set standards on how certain types of land are planned and zoned. The goals also apply to state agencies making decisions affecting land use.

The Statewide Planning Goals are:  
**GOAL**

1. Citizen Involvement
2. Land Use Planning
3. Agricultural Lands
4. Forest Lands
5. Open Spaces, Scenic, Historical and Natural Resources
6. Air, Water and Land Resources Quality
7. Areas subject to Natural Disasters and Hazards
8. Recreational Needs
9. Economic Development
10. Housing
11. Public Facilities and Services
12. Transportation
13. Energy Conservation
14. Urbanization
15. Willamette River Greenway
16. Estuarine Resources
17. Coastal Shorelands
18. Beaches and Dunes
19. Ocean Resources

Several of these goals deserve special mention with respect to waterfront revitalization.

Goals 1-14 apply to all communities in the state, and all relate in some way to waterfronts—of these, Goals 1, 5, 8, and 9 have special relevance to waterfront planning. For example, citizen involvement is viewed as so important in land-use planning (including waterfronts) it is required in all phases of work. Goals dealing with open space, scenic and historic resources, and recreation also demand incorporation into a community's process for waterfront revitalization.

Goal 15 is of even more significance for Willamette River communities. Each of these communities has an LCP greenway element designed to protect and enhance the riverfront's natural, scenic, historic, economic, and recreational qualities. In urban areas, the emphasis usually is on public access, parks, recreation and compatible development. While the greenway element of an LCP is a kind of waterfront plan, communities can



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use *Waterfront Revitalization For Small Cities* as a framework for an even more-detailed, action-oriented revitalization plan.

Goals 16 and 17 have special relevance to waterfront revitalization for coastal communities. Originally adopted in 1976, these goals were amended in 1984, in part to provide policy that recognized bayfront communities could include a greater variety of activities and users than originally envisioned.

The revised Estuarine Resources Goal provides that certain uses are permitted in development management units, "Where consistent with the purposes of this management unit and adjacent shorelands designated especially suited for water-dependent uses or designated for waterfront redevelopment, water-related and non-dependent, non-related uses not requiring dredge or fill,...shall also be appropriate." In essence, this revision permits non-water-dependent or non-water-related uses on pilings over water, if such uses are consistent with adjacent upland uses. This seemingly minor change in the goal has obvious significance for communities needing this sort of flexibility to achieve their waterfront goals.

The Coastal Shorelands Goal was amended to provide that "local governments shall determine whether there are any existing developed commercial/industrial waterfront areas which are suitable for redevelopment, which are not designated as especially suited for water-dependent uses. Plans should be prepared for these areas which allow for a mix of water-dependent, water-related and water-oriented non-dependent uses and shall provide for public access to the shoreline." Such plans are the type this guide is promoting.

Oregon's statewide planning goals, especially those discussed above, provide a framework that encourages the innovative, action-oriented waterfront revitalization plans presented in *Waterfront Revitalization For Small Cities*. Communities preparing such plans can update their state-approved comprehensive plans with an "overlay" of the waterfront district that outlines the special land use plans for these areas.

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## State Land Use Bodies and Agencies

Three state agencies and bodies are directly involved in statewide land use planning:

- **Land Conservation and Development Commission (LCDC):** The policymaking body that oversees and sets standards for the statewide planning program. It meets monthly in Salem and meetings are open to the public.

- **Department of Land Conservation and Development (DLCD):** The state agency that administers Oregon's planning process (see further information under State Agencies).

- **Land Use Board of Appeals (LUBA):** The state court that rules on matters involving land use. Also, appeals of local-level land use decisions are referred to LUBA.

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## *Resources and Types of Assistance Available to Oregon Communities*

**T**here is a wealth of information from Oregon agencies and other sources to help a community get started on a waterfront plan. Waterfront revitalization is highly interdisciplinary and, depending on your plans and projects, you may need to contact a list of persons and agencies, including consultants, regional planning agencies, state permitting agencies, economic development specialists, and environmental organizations.

It is no coincidence the first of Oregon's statewide planning goals is "citizen involvement." When formulating local comprehensive plans and special waterfront programs, your community must look for ways to include public input at every stage of planning and review. Your "number one resource" is the people who live and work in your community—including older residents, who know a region's history; and young people, who are a community's future.

Although this list is not complete, the following are places to turn for help, whatever the stage of the planning process:

- Local community planners
- Public libraries
- Professional planners and consultants
- Regional councils of government
- Oregon tribal governments
- Other agencies and commissions
- State government agencies
- Miscellaneous state bureaus and services
- State colleges and universities
- State extension services (university specialists and county agents)
- State and regional offices of federal agencies
- Nonprofit organizations and conservation groups.

Many of these resources are described more fully in the sections that follow.

### **Local Community Planners**

Check your telephone directory for the planning department of your local city or county government. It can provide further information and may often have an in-house resource center open to the public.

### **Public Libraries**

City libraries, as well as college and university libraries, contain much general information including community planning, historic preservation, and design. Additionally, many university libraries have departmental libraries that may yield more specialized information. The libraries below can be contacted for further information.

#### **Ocean and Coastal Law Center Library**

University of Oregon School of Law  
362 Law Center  
Eugene, OR 97403  
(503) 686-3845

Resources in the Ocean and Coastal Law Center Library focus on Oregon and federal laws that affect Oregon's waterways and planning concerns. However, they also contain general information including waterfront planning, interpretation, and environmental impact statements.

#### **The Oregon State Library**

Salem, OR 97310-0640  
(503) 378-4243  
Information and reference services  
(503) 378-4277

This branch provides direct research assistance to public officials and local libraries. The library also coordinates the statewide interlibrary loan network. Other available resources include:

- Publications on government issued by Oregon and other states and by the federal government
- Specialized computer searches
- Referral services and information on aerial photos and maps.
- Print and nonprint indexing services on business, statistics, government, and legislative and general subjects.

• A comprehensive collection of materials about Oregon

The Oregon Public Access Catalog (OPAC) is an on-line information service at the State Library which includes the holdings of the library and other state agencies. Other databases are available through reference service terminals at the library.

## Professional Planners and Consultants

### Oregon Downtown Development Association

189 Liberty NE, Suite 308  
P.O. Box 172  
Salem, OR 97308  
(503) 370-7547

ODDA is a membership organization committed to helping small towns and cities rejuvenate their downtown business districts. It uses the "main street" concept—downtown organization, promotion, design, and economic restructuring—to help local economies. The group has several programs that use this concept for towns with populations between 5,000 and 50,000. ODDA can provide information on other consulting services available to Oregon communities.

### Association of Oregon Counties (AOC)

1201 Court St., NE  
P.O. Box 12729  
Salem, OR 97309  
(503) 585-8351

A membership organization of county governments, AOC oversees legislation at the state and federal level affecting counties in Oregon. Its staff can give assistance on land use issues and often can refer an inquiry to the most appropriate state agencies.

### American Planning Association Oregon Chapter

P.O. Box 490  
Albany, OR 97321

The Oregon Chapter publishes a directory of county planning departments and regional and state planning agencies, as well as a list of

all member planners. It also provides a list of Oregon planning consultants in many disciplines including: marine facilities, transportation, and landscape architecture.

Below are local affiliations of several other national professional associations. Many have membership rosters and may help you find consultants or planners with particular expertise:

## Planners

**American Institute of Certified Planners Portland Bureau of Planning**  
1120 S.W. 5th Ave., Room 1002  
Portland, OR 97204  
(503) 796-7700

## Architects

**American Institute of Architects**  
1207 SW 6th Avenue  
Portland, OR 97204  
(503) 223-2330

**American Institute of Architects Portland Chapter**  
215 SW 1st Ave.  
Portland, OR 97204  
(503) 223-8757

## Landscape Architects

The Portland Chapter of the American Institute of Architects, above, keeps a roster of Oregon landscape architects

## Engineers

**Consulting Engineers Council of Oregon**  
5319 SW Westgate Drive, Suite 107  
Portland, OR 97221-2411  
(503) 292-2348

**Professional Engineers of Oregon**  
1930 NW Lovejoy  
Portland, OR 97209  
(503) 228-2701

## Regional Councils of Government

In Oregon, regional councils of government (COG's) have been formed to promote greater cooperation between all levels of government. COG's are usually voluntary associations of local governments cooperating on issues and problems that cross city, county, and sometimes state boundaries. They are multijurisdictional and multipurpose organizations, with an emphasis on economic development and developing regional planning strategies.

COG's are good sources of information on grants available for local development projects. Active regional governments in Oregon are:

**Blue Mountain Intergovernmental Council**  
P.O. Box E  
Enterprise, OR 97828  
(503) 426-4343

**Central Oregon Intergovernmental Council**  
P.O. Box 575  
Redmond, OR 97756  
(503) 548-8163

**Clatsop-Tillamook Intergovernmental Council**  
P.O. Box 488  
Cannon Beach, OR 97110  
(503) 436-1156

**East Central Oregon Association of Counties**  
P.O. Box 1207  
Pendleton, OR 97801  
(503) 276-6732

**Ida-Ore Planning and Development Association, Inc.**  
P.O. Box 311  
Weiser, ID 83672  
(208) 549-2411

**Lane Council of Governments**  
125 East 8th Ave.  
Eugene, OR 97401  
(503) 687-4283

**Mid-Columbia Council of Governments**  
502 East 5th St.  
The Dalles, OR 97058  
(503) 298-4101

**Oregon District 4 Council of Governments**  
155 SW Madison St., Suite 5  
Corvallis, OR 97333  
(503) 757-6851

**Rouge Valley Council of Governments**  
P.O. Box 3275  
155 South 2nd St.  
Central Point, OR 97502  
(503) 664-6674 or 779-6785

**Umpqua Regional Council of Governments**  
1036 SE Douglas St., Room 305  
Roseburg, OR 97470  
(503) 440-4232

## **Oregon Tribal Governments**

Oregon's recognized tribes are distinct political communities, and their governmental councils have taken active roles in resource management in the state. For instance, on the regional level, the Columbia River Inter-Tribal Fish Commission represents Native Americans in Oregon, Washington, and Idaho in matters involving fisheries management. For more information on local tribal governments, contact:

**Commission on Indian Services**  
454 State Capitol  
Salem, OR 97310  
(503) 378-5481

**Columbia River Inter-Tribal Fish Commission**  
975 SE Sandy Blvd., Suite 202  
Portland, OR 97214  
(503) 238-0667

## **Other Agencies and Commissions**

**Columbia River Estuary Study Taskforce (CREST)**  
P.O. Box 175  
Astoria, OR 97103  
(503) 325-0435

CREST is a bistate organization of local governments, providing planning and environmental services to member agencies—especially those related to implementing estuary-shoreland portions of local comprehensive plans.

**Columbia River Gorge Commission**  
P.O. Box 730  
White Salmon, WA 98672  
(509) 493-3323

National Scenic Area. This bistate citizen commission works with the U.S. Forest Service to draft a management plan to protect the scenic, national, cultural, and recreation resources of the Columbia River Gorge and to support its economy.

**Klamath River Compact Commission**  
280 Main St.  
Klamath Falls, Oregon 97601  
(503) 882-4436

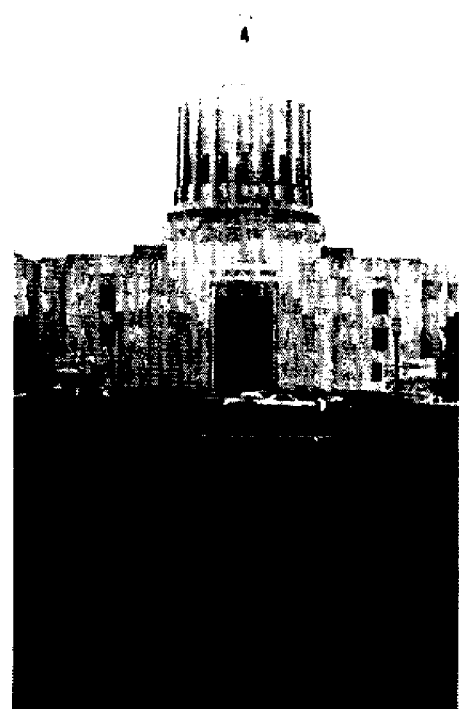
Members promote inter-governmental cooperation in the development and proper use of the water resources of the Klamath Basin.

**Metropolitan Service District (METRO)**  
527 SW First Ave.  
Portland, OR 97201-5287  
(503) 221-1646

METRO is a directly elected regional government serving the urban areas of Multnomah, Washington, and Clackamas Counties. This region represents nearly one million people from 24 cities in the three-county region. In addition to regional planning, METRO can provide technical assistance to local governments.

**Oregon Coastal Zone Management Association, Inc. (OCZMA)**  
P.O. Box 1033  
Newport, OR 97365  
(503) 265-8918

OCZMA is a voluntary association of coastal counties, cities, ports, and soil and water conservation districts. It was established as a forum for the resolution of issues of particular concern to local coastal governments and the people they represent. The association staff includes a land-use and economic-development specialist. The association also monitors legislative issues affecting the coast's economy and environment.



## State Agencies

### Department of Land Conservation and Development (DLCD)

1175 Court St., NE  
Salem, OR 97310  
(503) 373-0050

DLCD reviews and coordinates the application of statewide planning goals to city and county comprehensive plans and to state agency land-use programs. It develops and implements policies for comprehensive planning, resource conservation, and economic development. DLCD staff includes specialists who review water projects, floodplain projects, and coastal planning.

#### Newport Field Office

313 SW 2nd St., Suite B  
Newport, OR 97365  
(503) 265-8869

#### Ocean Resources Management Office

320 SW Stark, Suite 530  
Portland, OR 97204  
(503) 229-6068

### Economic Development Department (EDD)

595 Cottage St., NE  
Salem, OR 97310  
(503) 373-1200

EDD is responsible for improving and diversifying Oregon's economic base, including developing more international trade. Expanding tourism is part of its mandate as well. The department divisions that follow can be contacted for further information on their programs and other resources such as technical assistance and publications. There are regional offices in Tillamook, Bend, Coos Bay, Eugene, La Grande and Portland.

#### EDD Executive Office Regional Strategies Unit

595 Cottage St., NE  
Salem, OR 97310  
(503) 373-1200

This unit assists regions in developing strategies and distributes funds from lottery proceeds. It also coordinates regional strategies with state and federal agencies, and with the private sector.

### Policy and Strategic Planning Office

595 Cottage St., NE  
Salem, OR 97310  
(503) 373-1220

This office develops statewide economic development plans, addressing issues including education and land use. It develops and distributes publications with information on Oregon's businesses and keeps statistical economic information.

#### Private Sector Development

595 Cottage St., NE  
Salem, OR 97310  
(503) 373-1205

This office develops public-private partnerships to promote economic growth in the state through expert assistance, volunteers, and contributions.

#### Business Development Division

595 Cottage St. NE  
Salem, OR 97310  
(503) 373-1225

This division provides information to business investors on available land, financing, transportation, and other issues related to business investment decisions. It supports local economic development organizations in business expansion and retention and manages the Oregon Enterprise Zone Program, which targets various regions for development and provides business incentives for companies to locate in those areas. The division also manages a computer-based inventory of available industrial sites and buildings in Oregon.

The regional business development officers listed below help coordinate state programs with community efforts in business growth.

**Tillamook Officer**  
(503) 842-4045

**Portland Officer**  
(503) 229-5625

**Coos Bay Officer**  
(503) 269-5606

**Bend Officer**  
(503) 388-6266

**Eugene Officer**  
(503) 686-7811

**LaGrande Officer**  
(503) 963-8676

### Business Resources Division

595 Cottage St. NE  
Salem, OR 97310  
(503) 373-1200

Among other tasks, this division coordinates community development resources for individuals, businesses, and local governments.

#### Community Development Section

388 State St.  
6th Floor, Capitol Center  
Salem, OR 97310  
(503) 373-1995

This section coordinates the distribution of Federal Community Development Block Grant funds to cities outside the metropolitan areas and counties. The funds support projects benefiting the public (such as low- and moderate-income housing); eliminate deteriorating physical conditions; and respond to other urgent community needs. The office also is responsible for distributing the funds from Oregon's lottery through Special Public Works Fund grants and loans.

#### Tourism Division

595 Cottage St NE  
Salem, OR 97310  
(503) 373-1720

Toll free in Oregon 1-800-543-8838  
Toll free outside Oregon  
1-800-574-7842

In addition to promoting Oregon tourism through its brochures and other campaigns, the division provides assistance in marketing and tourism development to Oregon communities and promotional organizations.

#### International Trade Division

One World Trade Center  
121 SW Salmon St. Suite 300  
Portland, OR 97204  
(503) 229-5625

This division provides technical assistance and information to Oregon firms interested in exporting, and assists foreign firms who want to trade or invest in Oregon. It has liaison offices in the Pacific Rim locations of Japan, Korea, and Taiwan.

#### Ports Division

One World Trade Center  
121 SW Salmon St., Suite 300  
Portland, OR 97204  
(503) 229-5625

The Ports Division keeps information on Oregon's port activities and researches specific economic objectives and strategies for the state's ports. It coordinates Oregon Port Revolving Fund loans for economically beneficial projects and provides grants for Port Planning and Marketing. The division also works with programs using federal funds for ports, land exchanges, grants, and federal contract procurement. In addition, it provides technical assistance to port districts for marine facilities improvement projects, business plans, and waterfront development.

**Department of Environmental Quality (DEQ)**

Executive Building  
811 SW 6th Ave.  
Portland, OR 97204  
(503) 229-5696/5630

DEQ develops comprehensive plans and programs for environmental quality, conducts field investigations, and establishes standards of quality for Oregon's waters. Formed in 1969, this department extended the scope of the former Sanitation Authority, largely due to public outcry over the water quality of the Willamette River. (Which proves citizen participation can get results!).

Regional and local field offices are:

**Northwest Region (Portland)**  
(503) 229-5292

**Willamette Valley Region (Salem)**  
(503) 378-8240

**Southwest Region (Medford)**  
(503) 776-6010

**Central Region (Bend)**  
(503) 388-6146

**Eastern Region (Pendleton)**  
(503) 276-4063

**Roseburg Branch**  
(503) 440-3338

**Coos Bay Branch**  
(503) 269-2721

**Astoria Office**  
(503) 325-8660

**Department of Fish and Wildlife (ODFW)**

506 SW Mill St.  
P.O. Box 59  
Portland, OR 97207  
(503) 229-5403

ODFW assists and advises other regulatory agencies and private parties in protecting water quality, water flows, and fish and wildlife habitat. ODFW staff is comprised of land use and planning specialists, aquatic habitat experts, and personnel to advise on state waterway permits. ODFW has seven regional offices, as well as research and development laboratories in Corvallis.

**Northwest Region Office (Corvallis)**  
(503) 757-4186

**Southwest Region Office (Roseburg)**  
(503) 440-3353

**Central Region Office (Bend)**  
(503) 388-6363

**Northeast Region Office (LaGrande)**  
(503) 963-2138

**Southeast Region Office (Hines)**  
(503) 573-6582

**Marine Region Office (Newport)**  
(503) 867-4741

**Columbia Region Office (Clackamas)**  
(503) 657-2008

**Department of Forestry (DOF)**

2600 State St.  
Salem, OR 97310  
(503) 378-2511

The management of Oregon's forest lands has an affect on its waterways and scenic views. The Department of Forestry has several agencies such as the Forest Resource Planning Section and Protection Division, which might be consulted in developing a waterfront plan in regions where state forest activities are included in an overall planning strategy for the community.

**Department of Geology and Mineral Industries (DOGAMI)**

910 State Office Building  
1400 SW Fifth Ave.  
Portland, OR 97201  
(503) 229-5580

Although DOGAMI regulates mineral extraction and development in Oregon, it also provides information on state water and mineral resources. It conducts geologic mapping in the state and is an excellent resource for general and specific maps that might be useful for a project.

**State Map Advisory Council**

910 State Office Building  
1400 SW Fifth Ave.  
Portland, OR 97201-5580  
(503) 229-5580

The State Map Advisory Council is made up of agency representatives from Forestry, Revenue, Water Resources, Fish and Wildlife, and DOGAMI. The council coordinates state policies and resources for producing maps, including topographic maps and aerial photos. The council also maintains an index of state and federal mapping resources and represents Oregon on regional and national mapping projects affecting the state.

**Oregon State Marine Board (SMB)**

300 Market St. Plaza, NE, #505  
Salem, OR 97310  
(503) 378-8587

The Oregon State Marine Board works with the state in certifying boats and cooperates with state, federal, and local agencies in enforcing boating regulations and laws. The board publishes brochures, provides boating education courses, and promotes safe boating in Oregon. It also assists local governments in developing boating facilities, such as launching ramps, that benefit all boaters.

**Division of State Lands (DSL)**

1600 State St.  
Salem, OR 97310  
(503) 378-3805

In addition to managing state forest, grazing and agricultural lands, the DSL manages 800,000 acres of off-shore land and estuarine tidelands. It also manages the

submerged and submersible lands of the state's navigable waterways.

DSL performs many public services assigned by the legislature, including administering state laws protecting Oregon waterways from dredging and filling alterations. ORS 541.625 et seq. requires a permit for removal or fill of more than 50 cubic yards of material within the state's waterways. This program is run concurrently with the Corps of Engineers' Section 10/404 permit program. The permit review process involves coordination with the applicant, adjacent land owners, and natural resource and land-use agencies from the local to the federal level.

Other responsibilities of the agency of importance for waterfront planning include:

- Maintaining historical records relating to early land transactions, including deeds, leases and plats—administering the state Natural Heritage Advisory Council (see below)
- Reviewing the management of South Slough National Estuarine Research Reserve

**Natural Heritage Advisory Council**  
c/o Division of State Lands  
1600 State St.  
Salem, OR 97310  
(503) 373-3805

This council works with DSL to carry out the Natural Heritage Plan approved by the legislature in 1981. Development of an inventory (The Natural Heritage Data Bank) of native Oregon ecosystems was a primary objective of the Council. It also sought to establish a voluntary conservation program for areas containing those ecosystems. Developed with the assistance of the Nature Conservancy, the Data Bank now serves as a centralized location for accurate and comprehensive information on all of Oregon's land and water ecosystems. Material from the data bank is available through:

**The Nature Conservancy**  
1234 NW 25th St.  
Portland, OR 97210  
(503) 228-9561

**Department of Transportation**  
135 Transportation Building  
Salem, OR 97310  
(503) 378-6388

The Oregon Department of Transportation (ODOT) develops and maintains state transportation policy and comprehensive long-range plans for Oregon's transportation system—including aviation, highways, public transport, rails, and bike paths. Staff from this department can be consulted for waterfront plans involving changes in traffic corridors, linkages to state parks, or potential historic districts (see State Park and Recreation Division below).

**State Parks and Recreation Division**  
525 Trade St. SE  
Salem, OR 97310  
(503) 378-6305

This division is responsible for Oregon's state park system, with five regional headquarters throughout the state. In addition to operating state parks, the division gives technical assistance to local governments on park matters, develops and maintains the Statewide Comprehensive Outdoor Recreation Plan, and administers the Federal Land and Water Conservation Fund matching grants program in Oregon. The division also administers several special programs, including:

- The Ocean Shore Recreation Area
- State Historical Preservation Program
- Oregon Recreational Trails System
- State Scenic Waterways
- Willamette Greenway

**Advisory Committee on Historic Preservation**  
525 Trade St. SE  
Salem, OR 97310  
(503) 378-5001

This committee reviews Oregon nominations to the National Register of Historic Places and recommends nominations to the state historic preservation officer. The committee also reviews the Statewide Plan for Historical Preservation.

**Water Resources Department**  
3850 Portland Rd. NE  
Salem, OR 97310  
(503) 378-2982

Although mainly concerned with regulation of state laws pertaining to water rights and diversion of surface and groundwaters, this department is a good contact for local water resource information.

## Other State and Federal Bureaus and Services

**Bureau of Governmental Research and Service**  
340 Hendricks Hall  
University of Oregon  
P.O. Box 3177  
Eugene, OR 97403  
(503) 686-5232

The bureau is a policy research and public service institute serving Oregon state agencies and local governments, as well as citizens, students, organizations, and news media interested or involved in state government. It can provide in-service training and technical consultation to state and local officials. The bureau publishes a quarterly report and other publications (price list available from the bureau).

**National Coastal Resources Research and Development Institute**  
Hatfield Marine Science Center  
Marine Science Drive  
Newport, OR 97365  
(503) 867-3300

The institute conducts research and carries out educational projects to promote responsible development of ocean and coastal resources. Its activities include studies on the economic diversification and environmental protection of the nation's coastal areas.

## State Colleges and Universities

Oregon's colleges and universities have specialists in many disciplines associated with waterfront revitalization—from geography, civil engineering, and public administration; to land use planning and management. University research and extension units are particularly good sources of information, and can lead you to other resources on Oregon's campuses.

In addition, many graduate level classes take on projects that can assist communities in waterfront planning. These include design workshops for building and landscape concepts, business-activity analyses, and tourism studies. Local county extension agents are a good contact for information on these special projects.

### Hatfield Marine Science Center

Oregon State University  
Marine Science Drive  
Newport, OR 97365  
(503) 867-3011 or 737-4401

HMSC is operated by OSU and serves the general public and researchers from many cooperating

and to the coastal fishing industry. Much of the extension work of the OSU Sea Grant College Program is conducted at the center.

### Sea Grant College Program

Oregon State University  
Corvallis, OR 97331  
(503) 737-2714

OSU Sea Grant has three related, primary activities: research, education, and extension services. These activities are geared to the needs of ocean users, and to stimulate Oregon's economy. Programs include development of marine products and fisheries, studies of coastal and Columbia River environments, and public-policy analysis. The program provides professional, technical, and public education, as well as extension services, through the Extension Sea Grant Program (discussed later).

### Tourism Research and Development Office

College of Business  
Oregon State University  
Corvallis, OR 97331  
(503) 737-3693

The OSU Office of Tourism Research and Development is a

faculty, extension services, and government agencies to extend research results through extension programs and workshops.

### Water Resources Research Institute

Oregon State University  
Corvallis, OR 97331-2410  
(503) 737-4022

The institute encourages and facilitates water resources research and education involving all aspects of water quality and quantity. It administers and coordinates statewide and regional programs of multidisciplinary research in water and related land resources. The institute also provides a necessary link among the private sector, the university research community, and the agencies of local, state, and federal government. A directory of water-resources expertise is published by the institute (see "Resources" section on how to order).

### Western Rural Development Center

Oregon State University  
Ballard Extension Hall  
Corvallis, OR 97331  
(503) 737-3621

The center is involved in research and education on issues facing rural communities in the Western states. WRDC can help locate specialists in fields such as economics, sociology, business development from extension services and universities. WRDC also funds small "seed projects" for generating community development programs. Some publications are focused on small towns and changing economics and citizen participation (See address for publications in "Resources").

### School of Architecture and Allied Arts

109 Lawrence  
University of Oregon  
Eugene, OR 97403  
(503) 686-3656 (Architecture)  
(503) 686-3634 (Landscape Architecture)  
(503) 686-3635 (Planning, Public Policy and Management)

The three departments listed above provide some technical assistance to Oregon communities through faculty consultation and student projects, theses, and design studios.



state and federal agencies. Extension work at the center focuses on programs of interest to the general public

clearinghouse of information on Pacific Northwest tourism trends and impacts. The center works with OSU



## State and Regional Extension Services

**OSU Extension Service**  
Ballard Extension Hall  
Oregon State University  
Corvallis, OR 97331  
(503) 737-2711

The OSU Extension Service helps Oregonians solve problems and develop skills in many resource areas, such as forestry, agriculture, marine resources and community development. Extension does this through education and publications.

OSU specialists can help develop specific waterfront planning products, such as economic impact analyses, or lead community workshops on waterfront revitalization. Agents in extension offices in each county (usually listed under county government) can be contacted for additional information.

Two extension programs are of particular interest with respect to waterfront revitalization: Community Resource Development and Extension Sea Grant.

Counties with community resource development (CRD) or marine extension (ESG) agents are:

**Clatsop County (ESG)**  
OSU Seafoods Laboratory  
250 36th Street  
Astoria, OR 97103  
(503) 325-8027

**Coos County Extension Office (CRD, ESG)**  
290 North Central  
Coquille, OR 97423  
(503) 396-3121 Ext 240

**Curry County Extension Office (CRD, ESG)**  
P.O. Box 488  
Curry County Office Bldg.  
Gold Beach, OR 97444  
(503) 247-7011 Ext 271

**Douglas County Extension Office (CRD)**  
P.O. Box 1165  
1134 SE Douglas  
Roseburg, OR 97470  
(503) 672-4461

**Hood River County Extension Office (CRD)**  
2990 Experiment Station Drive  
Hood River, OR 97031  
(503) 386-3343

**Klamath County Extension Office (CRD)**  
3328 Vandenberg Road  
Klamath Falls, OR 97603  
(503) 883-7131

**Lincoln County Extension Office (CRD, ESG)**  
29 SE 2nd Street  
Newport, OR 97365  
(503) 265-6611 Ext 207

**Malheur County Extension Office (CRD)**  
710 SW 5th Avenue  
Ontario, OR 97914  
(503) 881-1417

**Multnomah Extension Office (ESG)**  
211 S.E. 80th Ave.  
Portland, OR 97215  
(503) 254-1500

**Tillamook County Extension Office (ESG)**  
2204 Fourth Street  
Tillamook, OR 97141  
(503) 842-3433



**Wallowa County Extension Office (CRD)**  
P.O. Box 280  
Courthouse  
Enterprise, OR 97828  
(503) 426-3143

A number of departments at OSU have specialists in fields related to waterfront revitalization:

**Department of Agricultural and Resource Economics**  
Ballard Extension Hall 213  
Oregon State University  
Corvallis, OR 97331-3601  
(503) 737-2942  
Extension Sea Grant Program Leader  
Marine Economist  
Community Development Program Leader  
Community Development Economist

**Department of Geosciences**  
Wilkinson Hall 102  
Oregon State University  
Corvallis, OR 97331-5506  
(503) 737-3141  
Land Resource Management Specialist

**College of Oceanography**  
Ocean Admin. Bldg. 104  
Oregon State University  
Corvallis, OR 97331-5503  
(503) 737-3771  
Coastal Resources Specialist

## State and Regional Offices of Federal Agencies

The state agencies below can be contacted for information on federal land use, permits and technical assistance.

**U.S. Department of Agriculture**  
Soil Conservation Service  
State Office  
Room 1640, Federal Building  
1220 SW Third Ave.  
Portland, OR 97204  
(503) 221-2751

**Soil Conservation Service**  
West National Technical Center  
511 NW Broadway, Room 248  
Portland, OR 97209-3489  
(503) 221-2824

**U.S. Army Corps of Engineers (COE)**  
Portland District  
Box 2946  
Portland, OR 97208  
(503) 221-6995

**Bureau of Land Management (BLM)**

**BLM-Coos Bay District**

333 South 4th Street  
Coos Bay, OR 97420  
(503) 269-5880

**BLM — Roseburg District**

777 NW Garden Valley Blvd  
Roseburg, OR 97470  
(503) 672-4491

**BLM — Salem District**

Box 3227  
Salem, OR  
(503) 399-5634

**U.S. Coast Guard (USCG)**

USCG-Seattle Office  
915 2nd Avenue  
Seattle, WA 98174  
(206) 442-2338

**U.S. Environmental Protection  
Agency (EPA)**

811 SW 6th Avenue  
Portland, OR 97204  
(503) 221-2716

**U.S. Fish and Wildlife Service  
(USFWS)**

500 NE Multnomah  
Suite 1692  
Portland, OR 97232  
(503) 231-6828

**USFWS — Field Office**

727 NE 24th Avenue  
Portland, OR 97232  
(503) 231-6828

**U.S. Forest Service (USFS)**

**Siuslaw National Forest**

Box 1148  
Corvallis, OR 97339  
(503) 757-4496

**Siskiyou National Forest**

Box 440  
Grants Pass, OR 97526  
(503) 429-5301

**Cascade Head Scenic Research Area  
(Contact Siuslaw National Forest)**

**Oregon Dunes**

**National Recreation Area**

555 Highway Avenue  
Reedsport, OR 97467  
(503) 271-3611

**Minerals Management Service  
(MMS)**

Pacific OCS Office  
1340 West 6th Street  
Los Angeles, CA 90017  
(213) 688-2048

**National Marine Fisheries Service  
(NMFS)**

847 NE 19th Avenue  
Suite 350  
Portland, OR 97232  
(503) 230-5424



## Nonprofit Organizations and Conservation Groups

The following groups are the state chapters of some of the known public interest and conservation organizations, as well as some Oregon-only groups. They often can provide information on other local citizen activists organizations involved in environmental and governmental issues.

### Audubon Society, Oregon Chapters

In addition to providing information on preserving bird and wildlife habitat, Audubon organizations are good sources of information on citizen involvement programs. The 12 Oregon chapters are:

#### Cape Arago A.S.

North Bend (503) 756-2026

#### Central Oregon A.S.

Bend (503) 389-0932

#### Corvallis A. S.

Corvallis (503) 929-4049

#### Kalmiopsis A.S

Port Orford (503) 332-2555

#### Klamath Basin A.S.

Klamath Falls (503) 882-8488

#### Lane County A.S.

Eugene (503) 683-1186

#### Oakridge A.S.

Oakridge (503) 782-4563

#### Portland A.S.

Portland (503) 292-6855

#### Rogue Valley A.S.

Ashland (503) 482-8503

#### Salem A.S.

Salem (503) 588-2425

#### Siskiyou A.S.

Rogue River (503) 582-0344

#### Umpqua Valley A.S.

Roseburg (503) 673-2705

### Izaak Walton League of America,

#### Oregon Division

1825 NE 92nd St.  
Portland, OR 97220  
(503) 255-2070

The league supports sports-fishing habitat enhancement but has overall goals of protecting Oregon's natural resources.

### League of Women Voters of Oregon

189 Liberty St. NE, Suite 307  
Salem, OR 97301  
(503) 581-5722

A nonpartisan political organization, the League promotes active citizen participation in government.

### The Nature Conservancy

Oregon Field Office  
1205 NW 25th Ave.  
Portland, OR 97210  
(503) 228-9561

A major focus for the Conservancy in Oregon is wetland preservation. It also maintains a data bank with information on Oregon ecosystems (see Division of State Lands, Natural Heritage Advisory Council entry).

### Oregon Environmental Council

2637 SW Water Ave.  
Portland, OR 97201  
(503) 222-1963

OEC is a coalition of environmental, conservation, wilderness, health, planning, and sporting organizations. It publishes a legislative bulletin, *Earthwatch Oregon*, and information on Oregon's recycling bills and laws.

### Oregon Natural Resources Council

1050 Yeon Building  
522 SW Fifth Ave.  
Portland, OR 97204  
(503) 223-9001

ONRC is a nonprofit, tax-exempt organization of more than 90 local and statewide conservation, outdoor recreation, educational, commercial, and sports organizations; and more than 2,000 individual members. ONRC coordinates public involvement in Oregon's natural resource management issues at administrative, legal, and legislative levels. The Council provides information and assistance to its members and other citizens concerned about the use of Oregon's lands, waters, and natural resources.

### Sierra Club, Oregon Chapter

2637 SW Water Street  
Portland, OR 97201  
(503) 224-1538

The Sierra Club seeks to enhance and protect natural resources and human environments and to educate and enlist public interest and cooperation in these endeavors.

## Specialized Nonprofit Organizations

### Oregon Historical Society

1230 SW Park St.  
Portland, OR 97205

The historical society has an extensive collection of books, maps, and photographs available for public research. Reproductions are available for a charge. This collection is an excellent resource for researching historical aspects of Oregon's waterfront communities.

### Historical Preservation

#### League of Oregon

P.O. Box 40035  
Portland, OR 97240

### Oregon Archeological Society

P.O. Box 13293  
Portland, OR 97213

### Oregon Arts Commission

835 Summer St. NE  
Salem, OR 97301

# Financing Waterfront Revitalization in Oregon

One of the most pressing issues for a small city is financing waterfront revitalization. Both public and private sources are discussed in the final section of the main guide. Here the focus is on funding sources—federal, state, and private—available for waterfront planning and projects in Oregon.

## Public Funds

The state agency and organization listings in the previous section of the Oregon supplement give references to many sources of information and technical assistance. Perhaps the biggest factor in the waterfront equation is funding, and the unknown in the equation is how long certain funds will be available. Contacting agencies directly will give you the current status on these or any new assistance programs for which your community or community businesses are eligible. State agencies are the best contacts on federal programs administered through the state or local lending institutions.

## Federal Programs

The programs listed below are federal (but sometimes regionally administered) programs that can be applied to waterfront revitalization. Although this list duplicates some of the listings in *Appendix B—Sources of Financial Assistance of EM 8414*, the contacts listed are for state and regional offices rather than the main federal office for the program. The program numbers key to the Catalog of Federal Domestic Assistance (see resources in *Appendix B and C of EM 8414, Waterfront Revitalization For Small Cities*, for more information).

### 10.901

#### Resource Conservation and Development

Department of Agriculture, Soil Conservation Service

**Assistance:**

Project grants, advisory service, counseling. Primarily cost-sharing grants.

**Eligibility:**

State and local governments, nonprofit organizations, within designated Rural Conservation and Development (RC&D) counties.

**Purpose:**

To prepare and execute RC&D plans. Common uses are: flood prevention, erosion control, public water-based recreation, water management, fish and wildlife developments, and abatement of agriculture-related pollution. Eligible uses would be construction of boat launches or fishing piers.

**Range:**

\$10,000 – \$500,000

**Contact:**

Local field office of the Soil Conservation Service, Department of Agriculture.

### 10.904

#### Watershed Protection and Flood Prevention (Small Watershed Program)

Department of Agriculture, Soil Conservation Service

**Assistance:**

Project and cost-sharing grants, advisory service, and counseling.

**Eligibility:**

State and local governments and agencies, Indian tribes, or nonprofit organizations with authority under state law.

**Purpose:**

To assist in planning and carrying out works of improvement to protect, develop, and utilize the land and water resources of small watersheds (250,000 acres or less). Erosion control is the main objective of this assistance, although fish and wildlife recreation projects might be considered. Funds may go to private landowners, but their projects must be sponsored by an eligible applicant.

**Range:**

Up to \$7,500,000

**Contact:**

Local field office of the Soil Conservation Service USDA

### 11.300

#### **Public Works and Development Facilities Assistance**

Department of Commerce  
U.S. Economic Development Administration

**Assistance:**

Grants normally ranging from 50 percent to 80 percent of total project cost.

**Eligibility:**

State, cities, or counties. Indian tribes, or public and private non-profit organizations. Must be located within an EDA-designated redevelopment area.

**Purpose:**

To assist communities with funding public works and development facilities that contribute to the creation or retention of private sector jobs, and to the alleviation of unemployment or underemployment. For example, water and sewer systems, roads to industrial parks, port facilities. Applications from rural communities will be reviewed with particular interest. Tourism or recreation will not be supported unless it can be demonstrated that tourism is a major industry in the area or will provide other substantial benefits.

**Range:**  
\$56,000 – \$5,600,000

**Contact:**  
U.S. Economic Development Administration  
1220 SW Third Ave., Room 611  
Portland, OR 97204  
(503) 221-3078

**Purpose:**

To acquire fixed assets of working capital to create or retain permanent jobs by the establishment or expansion of production plants. Recently renovated facilities may be exempt, as well as products where supply exceeds demand.

**Range:**  
\$500,000 – \$111,100,000

**Contact:**  
See 11.300

### 11.302

#### **Economic Development—Support for Planning Organizations**

Department of Commerce  
U.S. Economic Development Administration

**Assistance:**  
Grants for up to 75 percent of project costs.

**Eligibility:**  
See 11.300

**Purpose:**  
To defray the administrative expenses in economic development planning efforts. Preference will be given to currently funded grantees. Indian tribes may receive 100 percent funding. Emphasis is on reducing unemployment and increasing income. Administrative expenses are commonly staff salaries.

**Range:**  
\$25,000 – \$125,000

**Contact:**  
See 11.300

### 11.303

#### **Economic Development—Technical Assistance**

Department of Commerce  
U.S. Economic Development Administration

**Assistance:**  
Project grants up to 75 percent of cost.

**Eligibility:**  
States, cities, counties; private nonprofit groups; and educational institutions.

**Purpose:**  
To provide technical assistance in developing data and expertise in

evaluating and planning specific economic development projects and programs in depressed areas. Funding requests must be useful in alleviating or reducing unemployment or underemployment. The local and national categories are separate programs.

**Range:**  
\$7,500–\$250,000

**Contact:**  
See 11.300

### 11.305

#### **Economic Development—State and Local Economic Development Planning**

Department of Commerce  
U.S. Economic Development Administration

**Assistance:**  
Grant assistance up to 75 percent of project cost.

**Eligibility:**  
States, cities and urban counties.

**Purpose:**  
To provide planning assistance to strengthen economic-development planning and policy-making capabilities of the grantee. Such assistance will ensure more effective use of available resources in addressing economic problems, particularly those resulting in high unemployment and low income. Stresses comprehensive planning that is coordinated with other levels of government and leads to the formulation of development goals and strategies to achieve them.

**Range:**  
\$40,000–\$165,000

**Contact:**  
See 11.300

### 11.307

#### **Special Economic Development and Adjustment Assistance Program—Sudden and Severe Economic Dislocation and Long-Term Economic Deterioration**

Department of Commerce  
U.S. Economic Development Administration

**Assistance:**

Grants of up to 75 percent of project cost

**Eligibility:**

See 11.300

**Purpose:**

To assist areas experiencing long-term or sudden economic deterioration or dislocation. May be used to finance public facilities or services, business development, technical assistance and training. Cyclical or seasonal job losses are not eligible. Eligibility is based on threatened dislocation, as well as past dislocation. Job creation is paramount.

**Range:**

No specific minimum or maximum

**Contact:**

See 11.300

**11.415**

**Fishing Vessel Obligation Guarantees**

Department of Commerce, NOAA, National Marine Fisheries Service

**Assistance:**

Loan guarantees up to 87.5 percent of loan.

**Eligibility:**

Qualified applicant and approved lender.

**Purpose:**

To finance or upgrade fishing vessels and shoreside facilities.

**Range:**

\$100,000-\$10,000,000

**Contact:**

National Marine Fisheries Service  
Financial Services Branch, NW Region  
7600 Sandpoint Way NE  
Seattle, WA 90115  
(206) 527-6118

**11.419**

**Coastal Zone Management Program (306A, 306(2))**

Department of Commerce, NOAA

**Assistance:**

Project grants or cost-sharing grants for land acquisition and low-cost construction activities (less than \$50,000)

**Eligibility:**

Oregon cities and counties and ports with comprehensive plans and

land-use regulations approved by the Land Conservation and Development Commission (LCDC) which are incorporated in the Oregon Coastal Management Program. State agencies and certain nonprofit corporations may also apply.

**Purpose:**

To provide public access to ocean, estuaries, coastal lake, and navigable river shores for recreational purposes. Funding may also be used for urban waterfront and port redevelopment, as well as preservation and restoration of historic, cultural, and aesthetic coastal features and resources. Highest consideration goes to applicants maximizing physical and visual access. Construction generally relates to structural rehabilitation, and the building of paths, fences, parks, etc. Some funding for planning and regulatory activities related to Coastal Zone Management plans is still available.

**Range:**

N/A

**Contact:**

Oregon Department of Land Conservation and Development  
1175 Court Street  
Salem, OR 97310  
(503) 373-0050



**12.101**

**Beach Erosion Control Projects (Small Beach Erosion Control Projects)**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized services (design and construction)

**Eligibility:**

State and local governments or other responsible local agencies.

**Purpose:**

To control beach and shore erosion to public coastlines through design and construction of erosion-control structures. All land, easements, water-pollution effects, and maintenance will be borne by the applicant.

**Range:**

N/A

**Contact:**

Oregon: Corps of Engineers

**North Pacific Division**

P.O. Box 2870  
Portland, OR 97208  
(503) 221-3700

**Portland District**

P.O. Box 2946  
Portland, OR 97208  
(503) 221-6000

**12.102**

**Emergency Rehabilitation of Flood Control Works and Federally-Authorized Coastal Protection Works**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized Services (design and construction).

**Eligibility:**

State and local governments or other responsible local agencies.

**Purpose:**

To assist in the repair or restoration of flood-control works (shoreline protection devices) damaged by flood or extraordinary wind, wave, or water action. This is emergency assistance for repair. Original

structures must have been adequately designed and repaired.

**Range:**

N/A

**Contact:**

See 12.101

**12.104**

**Flood-Plain Management Services**

Department of the Army, Corps of Engineers

**Assistance:**

Advisory services, counseling, technical information

**Eligibility:**

See 12.101

**Purpose:**

To promote recognition of flood hazards in land- and water-use planning through provision of data.

**Range:**

N/A

**Contact:**

See 12.101

**12.105**

**Protection of Essential Highways, Highway Bridge Approaches, and Public Works (Emergency Bank Protection)**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized Services (design and construction)

**Eligibility:**

See 12.101

**Purpose:**

To provide bank protection of highways, highway bridges and essential public works endangered by flood-caused erosion. Requires flood-caused erosion.

**Range:**

N/A

**Contact:**

See 12.101

**12.106**

**Flood Control Projects (Small Flood Control Projects)**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized Services (design and construction)

**Eligibility:**

See 12.101

**Purpose:**

To assist flood-control projects not specifically authorized by Congress, i.e., levees, dikes, small dams. Communities facing flood problems that hinder enhancement of their waterfronts may be eligible.

**Range:**

N/A

**Contact:**

See 12.101

**12.107**

**Navigation Projects (Small Navigation Projects)**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized Services (design and construction)

**Eligibility:**

State and local governments or other responsible local agencies.

**Purpose:**

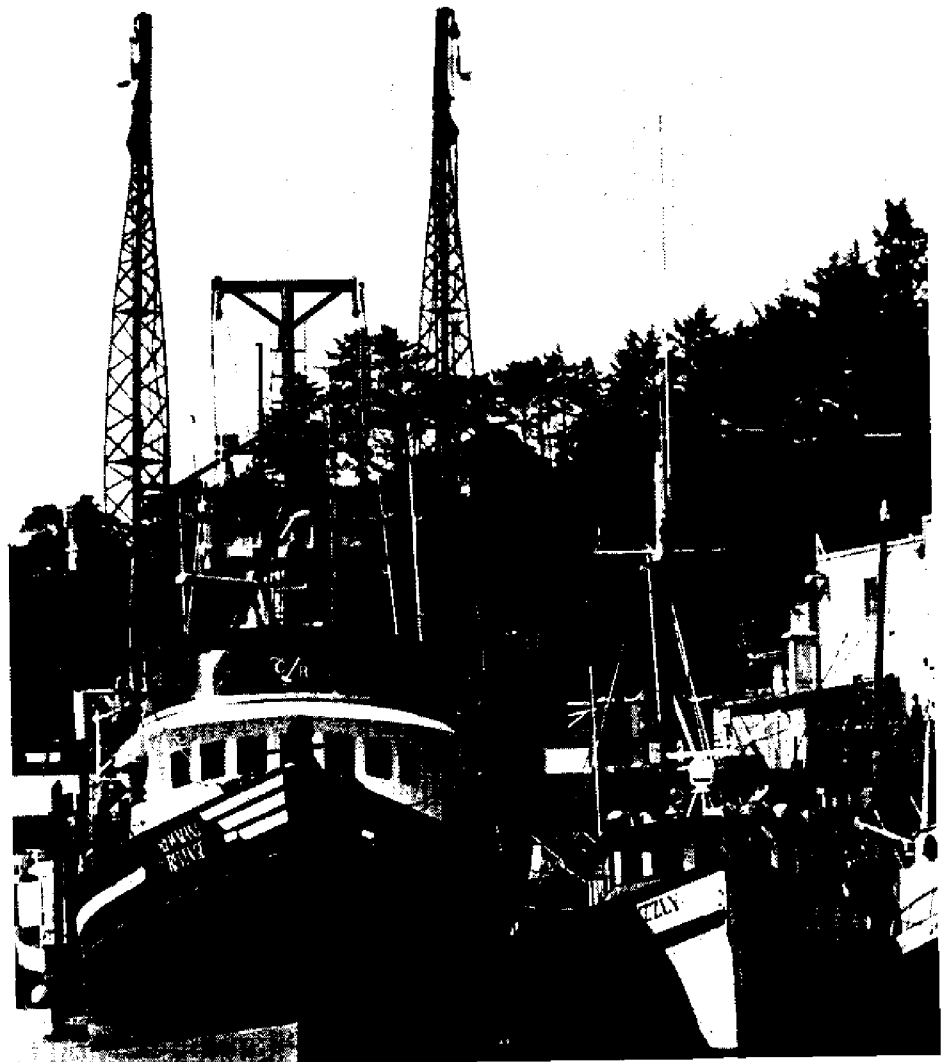
To design and construct small navigation projects not specifically authorized by Congress.

**Range:**

N/A

**Contact:**

See 12.101



**12.108****Snagging and Clearing for Flood Control**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized Services (Snag and Debris Removal)

**Eligibility:**

See 12.101

**Purpose:**

To remove accumulated snags and debris for channel clearing and straightening to reduce flood damages. Possible justified benefits might include prevention of flood damages, navigation, recreation, or environmental enhancement.

**Range:**

N/A

**Contact:**

See 12.101

**12.109****Protection, Clearing and Straightening Channels (Emergency Dredging Projects)**

Department of the Army, Corps of Engineers

**Assistance:**

Specialized services

**Eligibility:**

See 12.101

**Purpose:**

To restore channels for navigation and flood-control purposes. (Dredging)

**Range:**

N/A

**Contact:**

See 12.101

**12.700****Donations/Loans of Obsolete D.O.D. Property**

Department of Defense, Secretaries of Military Departments

**Assistance:**

Donations, Loans

**Eligibility:**

State and local governments, libraries, museums, and historical societies.

**Purpose:**

To donate or loan books, manuscripts, works of art, drawings, plans, models, and other specified items. This assistance could possibly be used to obtain boats, ships, or shore facility artifacts for display.

**Range:**

N/A

**Contact:**

Nearest military installation for general information. Otherwise appropriate military department headquarters.

**14.218****Community Development Block Grants/Entitlement Grants**

Department of Housing and Urban Development, Community Planning and Development

**Assistance:**

Formula grants

**Eligibility:**

Cities with populations greater than 50,000. Urban counties with a population greater than 200,000. Smaller cities in metropolitan areas.

**Purpose:**

To rehabilitate residential or nonresidential areas and thus develop viable urban communities and expand economic opportunity. Special Native-American program under 14.223. Principal benefit must be to low- or moderate-income persons. This program provides a wide definition of applicable uses. Subgrants are allowed to businesses or other groups. Some states administer.

**Range:**

Determined by formula.

**Contact:**

Seattle Regional Office  
U.S. Department of Housing and Urban Development  
Regional Administrator  
Arcade Plaza Building  
1321 Second Avenue  
Seattle, WA 98101-2054  
(206) 442-5414

**14.219****Community Development Block Grants/Small-Cities Program**

Department of Housing and Urban Development, Community Planning and Development (Small Cities)

**Assistance:**

Project grants and loans

**Eligibility:**

Governments of small cities and counties.

**Purpose:**

See 14.218

**Range:**

See 14.218

**Contact:**

See 14.218

**14.220****Section 312 Rehabilitation Loans**

Department of Housing & Urban Development, Community Planning Division

**Assistance:**

Low-interest loans

**Eligibility:**

Property owners and tenants of residential and nonresidential property in eligible Community Development Block Grant areas. Must produce loan security.

**Purpose:**

To rehabilitate residential, nonresidential, or mixed-use properties. Priority to applicants of low-income, single-family property. A related program, 14.222 "Urban Homesteading," provides for the federal government to turn over substandard properties to individuals capable of repairing and occupying them.

**Range:**

Limit of \$33,500 for a single unit, \$100,000 nonresidential.

**Contact:**

See 14.218



20.205

**Highway Planning and Construction (Fed-Aid Highway Program)**

Department of Transportation,  
Federal Highway Administration

**Assistance:**

Formula grant, project grants.

**Eligibility:**

State highway agencies

**Purpose:**

To plan, design, repair, improve (not maintain), highways, roads, and streets in urban systems. Eligible projects include roadside beautification, bicycle paths, walkways, and parking.

**Range:**

\$39,400,000-\$991,218,000

**Contact:**

Federal Highway Administration  
The Equitable Center, Suite 100  
530 Center Street NE  
Salem, OR 97301  
(503) 399-5749

20.214

**Highway Beautification—Control of Outdoor Advertising and Control of Junkyards**

Department of Transportation,  
Federal Highway Administration

**Assistance:**

Project Grants (75 percent)

**Eligibility:**

See 20.205

**Purpose:**

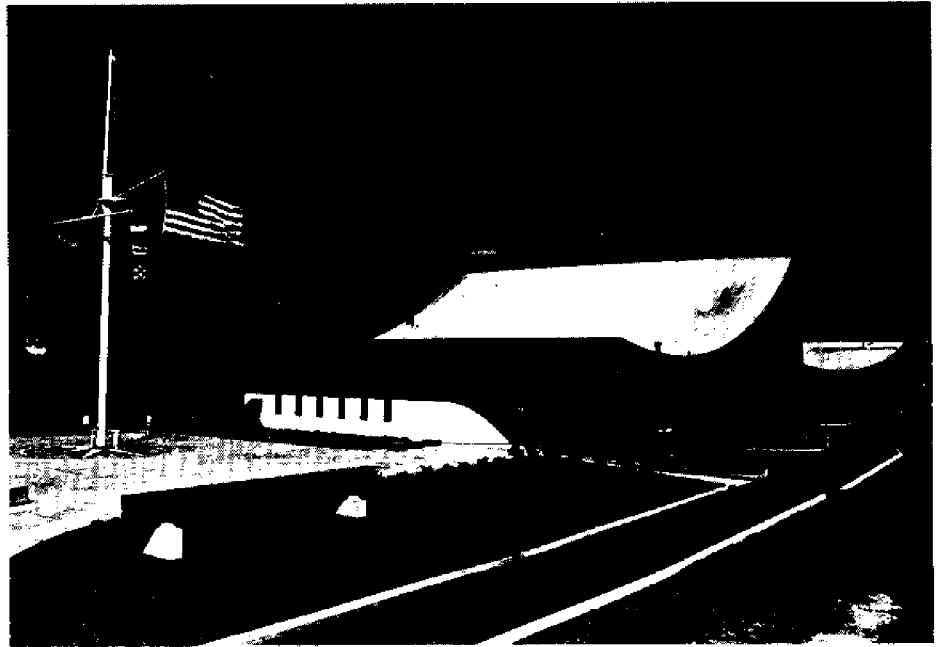
To beautify highways and their vicinities, and control the visibility of junkyards and outdoor advertising adjacent to interstate and federal-aid primary highway systems.

**Range:**

N/A

**Contact:**

See 20.205



20.801

**Development and Promotion of Ports and Intermodal Transportation (Port and Intermodal Development)**

Department of Transportation,  
Maritime Administration

**Assistance:**

Project grants, advisory service, counseling, technical information

**Eligibility:**

State and local government agencies (including port authorities)

**Purpose:**

To promote and plan the development and utilization of ports and port facilities, and intermodal transportation.

**Range:**

N/A

**Contact:**

Maritime Administration  
211 Main Street, Room 1112  
San Francisco, CA 94102  
(415) 974-7893  
Portland Office  
(503) 294-5021

45.001

**Promotion of the Arts—Design Arts**

National Endowment for the Arts

**Assistance:**

Project grants and direct payment for specified uses.

**Eligibility:**

State and local governments, non-profit organizations.

**Purpose:**

To promote excellence in design by funding design activities including architecture and urban design.

**Range:**

\$3,000-\$350,000

**Contact:**

Director Design Arts Program  
National Endowment for the Arts  
1100 Pennsylvania Avenue NW  
Washington, DC 20506  
(202) 682-5437

## Oregon Programs

Many of the listings for Oregon programs were obtained directly from the State Department of Transportation and Parks and Recreation Division, whose Water Resources Planning Group can be contacted for more information on its programs. Some of the programs listed are cost-sharing grants with the federal government.

### Outdoor Recreation— Acquisition, Development, and Planning (Land and Water Conservation Fund Grants)

Department of Interior, National Park Service

**Assistance:**

Cost-Sharing grants (50 percent)

**Eligibility:**

State Agency responsible for the Statewide Comprehensive Outdoor Recreation Plan. (Application may be on behalf of other interested parties.)

**Purpose:**

To provide assistance for the preparation of comprehensive, statewide outdoor recreation plans and for acquisition and development of outdoor recreation areas and facilities for the general public. Federal administration level is the Recreation Grants Division. Funding is declining, but still available.

**Range:**

\$150 – \$5,450,000

**Contact:**

State Parks and Recreation Division  
525 Trade Street  
Salem, OR 97310  
(503) 378-5019

### Fish Restoration (Dingell-Johnson Program)

Department of Interior, U.S. Fish and Wildlife Service

**Assistance:**

Formula grants.

**Eligibility:**

State Fish & Wildlife Agencies may apply on behalf of local entities.

**Purpose:**

To support projects designed to restore and manage sport-fish

populations for the preservation and improvement of sport fishing and related uses. Fish ladders, hatcheries, public fishing lakes, land acquisition, and access to fishing grounds are all eligible uses. Law enforcement and public relations are excluded.

**Range:**

\$104,600 – \$1,569,000

**Contact:**

Oregon Department of Fish & Wildlife  
Portland (503) 229-5403

### Public Land for Recreation, Public Purposes and Historic Monuments

Department of Interior, Bureau of  
Land Management

**Assistance:**

Sale, exchange, or donation of federal property or goods.

**Eligibility:**

State and local governments and nonprofit organizations

**Purpose:**

To permit available public land to be leased or acquired for varied public purposes, including health, education, recreation, and monuments.

**Range:**

Not available.

**Contact:**

Bureau of Land Management  
825 NE Multnomah St.  
P.O. Box 2965  
Portland, OR 97208  
(503) 231-6943

### Recreation-Technical Assistance

Department of Interior, National Park Service

**Assistance:**

Technical Assistance

**Eligibility:**

States and political subdivisions and nonprofit organizations.

**Purpose:**

To provide technical assistance and seminars for trail and river-corridor development. Brochures describing these services are available from the Division of Recreation Resource Development.

**Range:**

N/A

**Contact:**

Recreation Resources Division,  
National Park Service  
Seattle, WA

## 15.904

### Historic Preservation Grants in Aid

Department of Interior, National Park Service

**Assistance:**

Cost-sharing grants (matching)

**Eligibility:**

State, local governments, public and private organizations, and private owners.

**Purpose:**

To expand and maintain the National Register of Historic Places. To assist in the identification, evaluation, and protection of these properties. Funds may not be used for acquisition or development. There are several other forms of technical assistance, advisory service and counseling provided by the U.S. Park Service regarding historic properties.

**Range:**

\$48,000 – \$683,000

**Contact:**

See 15.919

## 15.918

### Disposal of Federal Surplus Real Property for Parks, Recreation and Historic Monuments (Surplus Property Program)

Department of Interior, National  
Parks Service

**Assistance:**

Donations

**Eligibility:**

State and local governments

**Purpose:**

To donate property for public parks and recreation and for use at historic monuments. Real property includes land as well as other items. The General Services Administration is the determining agency of "surplus."

**Range:**

N/A

**Contact:**

See 15.919

### **15.919 Urban Park and Recreation Recovery Program**

Department of Interior, National Park Service

**Assistance:**

Cost-sharing grants (matching).

**Eligibility:**

Cities and counties, based on economic and recreational need.

**Purpose:**

To plan, rehabilitate, and develop local park and recreation systems. Three types of grants are available: rehabilitation, innovation, and recovery.

**Range:**

\$8,438 – \$5,250,000

**Contact:**

Associate Regional Director  
Recreation Resources and Professional Services  
2001 6th Avenue  
Western Building, Room 1920  
Seattle, WA 98121  
(206) 399-5565

### **Oregon State Marine Board**

Marine Facility Grant Program

**Assistance:**

Project and cost-sharing grants

**Eligibility:**

Cities, counties, park and recreation districts. Port districts and state agencies.

**Purpose:**

To construct, rehabilitate, and replace boating facilities. Acquisition of property, ramp construction, docks, sanitation. Need is based on whether such works would stimulate a change in the character of the recreational use of the waters.

**Range:**

Determined by state boating fee levels.

**Contact:**

Oregon State Marine Board  
3000 Market Street NE, No. 505  
Salem, OR 97310-0650  
(503) 378-8587

### **Oregon State Marine Board**

Maintenance Assistance Program

**Assistance:**

Project grants.

**Eligibility:**

as above

**Purpose:**

To assist with the cost of maintaining improved marine boating facilities. Funding assistance is largely based upon the number of boating facilities and boats within separate counties.

**Range:**

Determined by state boating fee levels.

**Contact:**

As above

### **Oregon Intergovernmental Relations Division**

Oregon Public Works Infrastructure Program

**Assistance:**

Project grants, bond assistance, loans.

**Eligibility:**

Cities, counties, park and recreation districts, port districts, state agencies, metropolitan service districts, and water supply districts.

**Purpose:**

To assist municipalities in constructing, improving, and repairing facilities essential for supporting economic activity. Intent is to stimulate industrial growth and commercial enterprise. Examples of "infrastructure" include sewage treatment, water supply, and transportation. Public docks and wharves are eligible projects.

**Range:**

Population less-than-5,000 for technical assistance – \$10,000. Maximum of loans and grants – \$10,000,000.

**Contact:**

Intergovernmental Relations Division  
155 Cottage Street NE  
Salem, OR 97310  
1-800-422-3600  
(503) 378-3732

### **Oregon State Parks and Recreation Division**

State Grant-in-Aid

**Assistance:**

Cost-sharing grants: 50 percent–75 percent.

**Eligibility:**

Oregon city and county park and recreation departments or districts,

with current park and recreation Master Plan.

**Purpose:**

To promote development, expansion, improvement, and updating of park facilities. Jurisdictions with minimal resources are primary focus. Assistance is apportioned by county and county population. Jurisdictions using Federal Land and Water Conservation funding for the same project are ineligible.

**Range:**

N/A

**Contact:**

State Parks and Recreation Division  
Grants Program  
525 Trade Street SE  
Salem, OR 97310  
(503) 378-6305

### **Oregon Parks and Recreation Division**

Federal Land & Water Conservation Fund Grant Program

**Assistance:**

Matching Grants: maximum 50 percent

**Eligibility:**

See above

**Purpose:**

To acquire and develop public outdoor recreation areas and facilities. Fishing and boating facilities have been funded.

**Range:**

In Oregon approximately \$1 – \$1.5 million available yearly.

**Contact:**

As above

### **Oregon Intergovernmental Relations Division**

Oregon Community Development Grants Program

**Assistance:**

Loans, technical assistance grants up to 85 percent, plus other specialized forms of assistance.

**Eligibility:**

Cities and counties.

**Purpose:**

To enhance the quality of life in Oregon communities by increasing business and employment opportunities, conserving and improving

housing, improving public facilities, and promoting effective responses to imminent community threats. Historic sites, beautification, recreation, tourism, and urban development are eligible uses.

**Range:**

Maximum of \$500,000 in Economic Development category.

**Contact:**

Oregon Intergovernmental Relations Division (see above)

**Economic Development Department**

Oregon Promotion & Marketing Fund

**Assistance:**

Cost-sharing Grants.

**Eligibility:**

Cities, counties, agencies, nonprofit organizations. Port, park, recreational districts, tribal governments, etc.

**Purpose:**

To promote new business in Oregon or expansion of existing business; tourism; and the sale of state resources and products. Emphasis is on small cities dependent on a single industry, and underdeveloped rural areas.

**Range:**

Two categories: More than \$50,000 and less than \$50,000.

**Contact:**

Economic Development Department  
595 Cottage Street NE  
Salem, OR 97310  
(503) 373-7364

**Additional Economic Development Programs in Oregon**

As mentioned above, the state and federal governments have other programs that support economic development for private businesses—since these investments can contribute to overall economic strength in a region. The general categories of funds available from state and federal sources are:

- Business loan programs
- Revenue bond programs
- Region-specific programs
- Grant programs
- Property tax exemption programs

Several of these programs are described below, with contacts for further information.

**Local Revolving Loan Funds**

**Description:**

Helps finance land, buildings, machinery, and other capital investments for businesses (except retail) at rates typically one percent below the prime lending rate.

**Contact:**

Oregon Economic Development Department  
(503) 373-1225

**Long-Term Economic Deterioration Revolving Loan Fund Program**

**Description:**

Assists eligible applicants in implementing strategies to stop or reverse long-term economic decline in their communities. State, city, and community development organizations are eligible.

**Contact:**

U.S. Economic Development Administration  
(503) 221-3078

**Oregon Business Development Fund**

**Description:**

Helps to finance land, buildings, and other assets, plus working capital, for small businesses other than retail.

**Contact:**

Economic Development Department (EDD)  
(503) 373-1225

**Oregon Enterprise Zone Program**

**Description:**

At present, 20 of the potential 30 enterprise zones have been designated in Oregon. Businesses expanding or relocating to enterprise zones are eligible for property-tax exemptions as well as other locally specified incentives.

**Contact:**

Oregon Economic Development Department (EED)  
(503) 373-1225

**Port Revolving Loan Funds**

**Description:**

Finances port infrastructure projects or business development, including land, buildings, and equipment. Must provide substantial new employment. Port planning and marketing funds are also available.

**Contact:**

Oregon EED, Ports Division  
(503) 229-5625

## SBA 504 Programs and Loan Guarantees

### Description:

Loans for small, for-profit businesses to finance land, buildings, and other assets. Terms up to 25 years.

### Contact:

U.S. Small Business Administration  
1220 SW Third Ave.  
Portland, OR 97204  
(503) 221-3078

## Sudden and Severe Economic Dislocation (SSED)

### Description:

Assists eligible applicants to respond to actual or threatened major job losses and other severe economic adjustment problems. State, city and community development organizations are eligible.

### Contact:

U.S. Economic Development  
Administration  
(503) 221-3078

## Private Foundations and Funds

Some general guidelines and information on applying for private grant funds are listed in *Appendix B—Sources of Financial Assistance* of EM 8414. Several of the communities interviewed for the guide have been quite successful in tapping private funds. An example is Arcata, California's Ford Foundation "Innovations in Government" Award recipient.

It is important to look for local assistance at councils of governments and other agencies with experience in applying for giving programs in Oregon. Some larger Oregon-based corporations have set up charitable trusts and foundations, but you must get an idea of what kinds of programs they target for their contributions.

The databases, references, and organizations listed in *Appendix B* of EM 8414, *Waterfront Revitalization For*

*Small Cities*, can get you started. The best regional compilation of charitable organizations is:

### *The Guide to Oregon Foundations*, 1987 edition

Available from:

The United Way of the Columbia-Willamette  
718 West Burnside Ave.  
Portland, OR 97209  
(503) 228-9131  
Cost: \$20

This guide lists private Oregon sources of support for nonprofit, tax-exempt organizations and also for individuals looking for scholarships. It gives the purpose of each organization and eligibility requirements, along with a contact person at each organization.

## References

The publications below are geared to Oregon waterfront revitalization, and supplement the references and resource sections of the main guide (EM 8414, *Waterfront Revitalization For Small Cities*). Several useful directories are included, many of which were used to compile information for this supplement.

### *The Oregon Bluebook*

Available from The Secretary of State, State Capitol, Salem, OR 97310 \$6 postpaid. Also available in many bookstores

The official state directory and manual of facts and figures concerning state, county, city, and federal government. It also gives comprehensive information on state agencies, lists addresses of legislators, provides statistics on Oregon's economy, lists state educational resources, and contains a directory of newspapers and other media.

"The Bluebook" includes much other useful general information, and is updated every 2 years (usually in April after an election year).

### *Directory of Water Resources Expertise at Universities and Colleges in Oregon*, Revised Edition, 1988.

Available from the Water Resources Research Institute, Oregon State University, Corvallis, OR 97331, Tel: (503) 737-4022. \$3.

This valuable listing gives names and areas of specialty of Oregon's college and university faculty, including extension agents involved in water resources and water-related development. Federal research units at Oregon State University are listed as well as university research and extension units.

### *Oregon's Coastal Management Program: A Citizen's Guide*. Published and distributed by the Oregon Department of Land Conservation and Development. No charge.

Available from DLCD; 1175 Court Street; Salem, OR 97310, Tel:(503) 373-0050.

Describes how Oregon's laws and rules meet requirements of the federal Coastal Zone Management Act and how citizens can get involved.

### *Oregon Estuary Plan Book*. Published and distributed by Oregon Department of Land Conservation and Development. 126 pp. \$7.50

Available from DLCD; 1175 Court Street; Salem, OR 97310, Tel: (503) 373-0050.

Includes basic information about estuaries and how state and local governments have planned each of the state's estuaries.

### *Selected Projects and Publications*.

1987. OSU Office of Tourism Research and Development. Stephen J. Lawton, Coordinator. Available from Office of Tourism Research and Development, OSU, Corvallis, OR 97331

### *Permit Aerobics*. Published and distributed by DLCD. 100 pp. \$7.50.

Available from DLCD; 1175 Court Street; Salem, OR 97310, Tel: (503) 373-0050.

A handbook designed to help cities and counties streamline their land use permitting procedures. Includes a variety of successful techniques being used by local governments.

Support for this publication was provided in part by funds from the Oregon Department of Land Conservation and Development through Section 306 to the Coastal Zone Management Act, administered by the U.S. Department of Commerce, National Oceanic and Atmospheric Administration (NOAA), Office of Ocean and Coastal Resources Management; in part by grant number NA85AA-D-SG095, project A/ESG-1 (Extension Sea Grant), from NOAA to the Oregon Sea Grant Program; and in part by grant number NA89AA-D-SG022, project A/FP-7 (Marine Advisory Services), from NOAA to the Washington Sea Grant Program.

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