

1 **Asymmetry across international borders: research, fishery and**  
2 **management trends, and economic value of the giant sea bass (*Stereolepis***  
3 ***gigas*)**  
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5 Running title: Asymmetric management of *giant sea bass*

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37 Table of contents

38 1. INTRODUCTION

39 2. MATERIALS AND METHODS

40 2.1. Asymmetry in scientific research

41 2.2. Fishery and management trends

42 2.3. Spatial patterns of the contemporary fishery

43 2.4. Asymmetry in economic value

44 3. RESULTS

45 3.1. Asymmetry in scientific research

46 3.2. Fishery and management trends

47 3.3. Spatial patterns of the contemporary fishery

48 3.4. Asymmetry in the economic value

49 4. DISCUSSION

50 4.1. Asymmetry in scientific research

51 4.2. Fishery and management trends

52 4.3. Spatial patterns of the contemporary fishery

53 4.4. Asymmetry in economic value

54 5. CONCLUSIONS AND FUTURE DIRECTIONS

55 6. ACKNOWLEDGEMENTS

56 7. REFERENCES

57

58

59

60

61        **Abstract**

62    Cooperation in the management of shared fish stocks is often necessary to achieve  
63    sustainability and reduce uncertainty. The United States of America (USA) and Mexico share  
64    a number of fish stocks and marine ecosystems, and while there is some binational  
65    cooperation in scientific research, unilateral management decisions are generally the  
66    rule. We present a case study using the giant sea bass (*Stereolepis gigas*, Polyprionidae) to  
67    highlight how these management and research asymmetries can skew national perceptions of  
68    population status for a fully transboundary species. Scientific publications and annual  
69    funding related to giant sea bass are 7x and 25x higher in the USA, respectively, despite the  
70    fact that 73% of the species' range occurs in Mexico. Conversely, annual fishery production  
71    and consumptive value of giant sea bass in Mexico are 19x and 3.5x higher than in the USA,  
72    respectively, while the non-consumptive value related to dive ecotourism is 76x higher in the  
73    USA. These asymmetries have generated a distorted view of the population status of the giant  
74    sea bass across its entire range. This and other factors related to historical fishery dynamics  
75    and policy must be accounted for when assessing population status, and subsequent  
76    appropriate management responses, across geopolitical boundaries.

77

78        **Keywords**

79    binational collaboration; endangered species; fishery management; shared stocks; small-  
80    scale fisheries; transboundary fisheries.

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## 83 1. INTRODUCTION

84 Geopolitical boundaries can be problematic for conservation and management, often  
85 manifested by asymmetries in research efforts, publication of results, management outcomes,  
86 taxonomic decisions, and economic revenues for both terrestrial and aquatic systems (Craig  
87 et al., 2009; Munro, 1990; Song et al., 2017). For example, differences in research effort  
88 across political borders can trigger differences in the amount of published information,  
89 which, in turn, may impact the perception of the status of marine resources on either side of  
90 a boundary (Miller & Munro, 2002; Schreiber & Halliday, 2013; Soomai, 2017). Similarly,  
91 asymmetric management of marine resources can threaten fish populations through  
92 overfishing, generate economic disparities, and compromise neighboring populations by  
93 perturbing source-sink dynamics. Conversely, coordinated management of connected  
94 populations may allow for the replenishment of depleted stocks, enhance population  
95 resilience, and maintain genetic diversity (Munro, 2018; Palacios-Abrantes et al., 2020;  
96 Pinsky et al., 2018). Differences in the research and management of shared resources between  
97 nations are driven by a variety of factors including perceptions of the importance of a  
98 resource, economic and social disparities, management priorities, and resources available for  
99 research and management (Hanich et al., 2015; Scholtens & Bavinck, 2014).

100 Cooperative management of shared fish stocks is often necessary to achieve  
101 sustainability and to reduce uncertainty in predictions of stock conditions (Cisneros-  
102 Montemayor et al., 2020; Ishimura et al., 2013; Pinsky et al., 2018). Challenges to the  
103 effective management of transboundary fishery resources may be exacerbated by climate  
104 change and other environmental stressors that underscore the need to emphasize cooperative  
105 approaches for long-term sustainability (Free et al., 2020; Gaines et al., 2018; Maureaud et  
106 al., 2020; Miller et al., 2013). Despite the fact that as many as 693 demersal and 194 pelagic

107 marine fish and invertebrate species worldwide are managed within more than one Exclusive  
108 Economic Zone (EEZ), very few are cooperatively managed (Caddy, 1997; Palacios-  
109 Abrantes et al., 2020; Pinsky et al., 2018). The United Nations Convention on the Law of the  
110 Sea (UNCLOS, 1982) grants each country exclusive rights to set its own goals in the  
111 management and evaluation of resources within its EEZs. However, such goals are typically  
112 created independently from neighboring states even though UNCLOS holds that nations must  
113 ensure that the fisheries within their EEZ are not overexploited and cooperate with neighbor  
114 states to establish adequate management measures for shared resources. Thus, social and  
115 economic contexts often shape management strategies that are seemingly out of sync with  
116 those of neighbors sharing ecosystems and stocks (Lane & Stephenson, 1995; Miller &  
117 Munro, 2004). Nevertheless, a growing body of literature provides tools for navigating the  
118 complexities associated with the management of transboundary stocks (e.g., Caddy, 1997;  
119 Molenaar & Caddell, 2019; Munro, 1979).

120       Even though the marine region off the coast of California (USA) and Baja California  
121 (Mexico) is considered a single marine biogeographic unit (Horn et al., 2006; Ramírez-  
122 Valdez et al., 2015), transboundary management of shared fish stocks is complicated by  
123 environmental complexity, higher-level differences in research infrastructure, social needs,  
124 economics, and environmental policies (Cisneros-Montemayor et al., 2020). Generally,  
125 marine species in the region maintain genetic connectivity and utilize similar critical habitats  
126 on both sides of the US-Mexico border, highlighting the need for cooperative management  
127 of shared fish stocks (Aalbers et al., 2021; Block et al., 2011; Gaffney et al., 2007; Munguía-  
128 Vega et al., 2015). In 2020, the USA, Mexico, and Canada signed a trade agreement that  
129 includes provisions for preventing overfishing, reducing incidental catch, promoting the  
130 recovery of overfished stocks, and protecting marine habitat (US-Mexico-Canada Agreement

131 Implementation Act: USMCA, 2019). Additionally, state-level regulations in both countries  
132 recognize the potential contribution of populations to the other country, encourage regional  
133 approaches to marine management, and emphasize coordinated approaches to the  
134 management of shared fisheries (Baja California's Fishery Agency, 2018; Leet et al., 2001).  
135 Despite this clear environmental and economic justification for co-management, legal  
136 frameworks encouraging it, and a rich history of collaboration between scientists in Mexico  
137 and California, no species are co-managed in this region.

138         An emblematic case of a species whose co-management is warranted, is the giant sea  
139 bass (*Stereolepis gigas*, Polyprionidae, hereafter GSB). Currently classified as Critically  
140 Endangered by the IUCN due to overfishing, GSB is distributed from Humboldt Bay in  
141 northern California to the tip of the Baja California peninsula, including the entire Gulf of  
142 California (Cornish, 2004; Domeier, 2001). The GSB is the largest coastal bony fish in the  
143 Northeastern Pacific, growing up to 2.7 m in total length and weighing up to 255 kg (Allen,  
144 2017; Allen & Andrews, 2012; Domeier, 2001). This species is a top predator that preys on  
145 a wide range of fish and macroinvertebrate species and was once plentiful within the rocky  
146 reefs and kelp forests of California and Baja California (Burns et al., 2020; Chabot et al.,  
147 2015; Gaffney et al., 2007; Horn & Ferry-Graham, 2006; Tegner & Dayton, 2000; Vilalta-  
148 Navas et al., 2018). Several life history traits make GSB particularly susceptible to  
149 overfishing, including a slow growth rate ( $k=0.05$ ), long lifespan (76 years), late onset of  
150 sexual maturity (11-13 years), and the propensity to form spawning aggregations at specific  
151 locations from July to November (Clark & Allen, 2018; Domeier, 2001; Hawk & Allen,  
152 2014; House et al., 2016). These same factors partially explain the slow rate of population  
153 recovery following protection from fishing (Clark & Allen, 2018, Pondella & Allen, 2008).

154           Following severe fishery and population declines of GSB in California, strong  
155 conservation regulations were incrementally imposed in US waters. While regulations in  
156 Mexico have remained nearly non-existent (Table 1) (Allen, 2017; Domeier, 2001; Pondella  
157 & Allen, 2008). In 1981, a ban on commercial and recreational GSB fishing was passed in  
158 the USA, but the California population continues to be well below historical levels (Baldwin  
159 & Keiser, 2008; Dayton et al., 1998; House et al., 2016; Ragen, 1990). Currently, GSB is  
160 protected as a no-take species in California to facilitate continual population recovery, but  
161 commercial fishers are still permitted to land one incidental catch per trip, and the species  
162 has not been granted federal protections under the US Endangered Species Act (Musick et  
163 al., 2000). While GSB is no longer targeted by fisheries in California, its gradual recovery  
164 has supported a multi-million-dollar industry associated with non-extractive recreational  
165 activities, such as SCUBA diving (Guerra et al., 2017) and public aquariums (National Ocean  
166 Economics Program, 2017). Conversely in Mexico, there are no regulations in place for the  
167 Mexican commercial fishery, and there is a dearth of information about the past and current  
168 status of the stock to inform future management (DOF, 2010). GSB remains an important  
169 fishery resource in Mexico, where small-scale commercial fishing communities continue to  
170 have a strong connection with this resource due to local traditions, and recreational fishers  
171 can land one fish per day.

172           Given the disparities in the use, knowledge, and regulation of this shared resource  
173 coupled with a need for co-management, there is an urgency to further understand the trends  
174 and effects of past and contemporary fisheries and regulations on GSB stocks in the USA  
175 and Mexico and identify factors that present challenges for the management, conservation,  
176 and sustainability of the species. In this study, we analyzed disparities between the USA and  
177 Mexico for GSB related to: (1) scientific research efforts; (2) fishery and management trends;

178 (3) spatial patterns of the contemporary fishery (2000-2016); and (4) consumptive and non-  
179 consumptive economic value. This work represents the first study to incorporate historical  
180 and contemporary perspectives of the GSB fishery throughout its entire geographic range  
181 and reveals how asymmetries in the use, knowledge, and regulation of GSB may influence  
182 the perception of the species status in the USA and Mexico.

## 183 **2. MATERIALS AND METHODS**

### 184 ***2.1. Asymmetry in scientific research***

185 We assessed the investment in scientific research on GSB by conducting systematic  
186 literature reviews on ISI Web of Science and Google Scholar that used the following search  
187 terms: “*Stereolepis gigas*”, “giant sea bass”, “black sea bass” + *Stereolepis*, “mero gigante”,  
188 and “pescara” (Table 2); the latter two terms refer to the common names of GSB in Spanish  
189 (Page et al., 2013). In addition, we cross-checked the reference lists contained within all peer-  
190 reviewed articles focused on GSB. We downloaded and reviewed every article to filter those  
191 that mentioned GSB as part of the references or species lists. The main topic, year of  
192 publication, and the locations of the populations studied were extracted from each article.  
193 We then compiled this information to summarize what is known about the life history,  
194 ecology, genetics, fishery, and conservation of GSB (Table S1). In addition, we incorporated  
195 data on GSB described in book chapters and grey literature resources identified and cited  
196 within such articles. We also combined information from the literature review and data  
197 extracted from the Global Biodiversity Information Facility (<https://www.gbif.org>),  
198 California Department of Fish and Wildlife (CDFW), the California Recreational Fisheries  
199 Survey (CRFS; <https://www.recfin.org/>), the Mexican government fisheries and aquaculture  
200 management agency (CONAPESCA), scientific collections in Mexico and the USA, fishery-



201 dependent data, and fishery-independent surveys to develop a species distribution map for  
202 GSB.

203 We summarized research efforts on GSB by compiling an exhaustive list of  
204 institutions and organizations from both countries that have been involved in GSB initiatives  
205 and requested information on project locations, total research funding, and project durations.  
206 Organizations included research groups within academic institutions, non-governmental  
207 organizations, government agencies, aquariums, and independent specialists. As some  
208 respondents reported total research funding over the duration of multi-year projects, grant  
209 funds were divided by years of project durations to estimate annual spending per project.  
210 Mean annual values of overall research funding in the USA and Mexico were calculated by  
211 summing within years and dividing by the total number of years in which research funding  
212 was reported.

## 213 ***2.2. Fishery and management trends***

214 We analyzed annual trends in the US and Mexican commercial and recreational  
215 fisheries to explore whether contemporary fishing could pose a threat to the conservation of  
216 GSB. Historical landings data for GSB from commercial and recreational fisheries in the  
217 USA (1913 to 1999) were extracted from graphs in CDFW reports (Baldwin & Keiser, 2008;  
218 Domeier, 2001) using GraphClick v.3.0.3 (Arizona-Software). Data from the commercial  
219 fishery were recorded in metric tonnes, whereas data from the recreational fishery were  
220 reported based on the number of landed individuals. Historical landings data from the  
221 commercial fishery for GSB in Mexico (1957 to 1999) were obtained from the Sea Around  
222 Us Program (<http://www.seaaroundus.org/>). These data were estimated using the baseline  
223 official landings reported for “meros y garropas” (seabasses and groupers) by CONAPESCA

224 to the Food and Agricultural Organization of the United Nations (FAO). The specific catch  
225 of GSB within that larger complex was calculated based on available peer-reviewed literature  
226 and independent reports of catch composition and estimates of unreported catch by Mexican  
227 fleets (Cisneros-Montemayor et al., 2013). To assess possible causes for observed trends, we  
228 compared temporal patterns in landings data to the timing of different management actions  
229 (Table 1).

230 Contemporary landings data for GSB (2000-2016) were obtained from CDFW for the  
231 USA and from a combination of state (e.g., SEPESCA) and federal (e.g., CONAPESCA)  
232 fisheries agencies for Mexico. All commercial and recreational landings data in the USA  
233 were recorded as incidental, as this species cannot be legally targeted, and commercial fishers  
234 can incidentally land no more than one GSB per trip. The CDFW database included catch  
235 location as  $10 \times 10$  min blocks, date, total catch, and ex-vessel price, which is the value of  
236 fish (dollars/pound, converted to dollars/kg) when offloaded from a vessel. Commercial  
237 fishery landings in Mexico were obtained from mandatory (but often uncertain, as discussed  
238 below) landings reports, which included the name of the fishing cooperative (or permit  
239 holder), catch site, date, total catch, and ex-vessel price (pesos/kg, converted to dollars/kg).

240 We used per-trip records submitted to the US or Mexican governments by fishers  
241 (hereafter called “fishing tickets”: Miller et al., 2014) and the average yearly landings in the  
242 USA and Mexico to test if catch volume correlated with the number of fishing events and  
243 identify changes in catch per unit of effort (CPUE). We examined seasonal patterns of  
244 contemporary fishery landings (2000-2016) to determine if landings were elevated during  
245 certain months, such as those when GSB form spawning aggregations (Erisman et al., 2010).  
246 Assuming a relatively steady fishing effort, we would expect landings volumes and locations  
247 to increase in response to population recovery and a subsequent range expansion. To examine

248 this, we used data from the US commercial (CDFW) and recreational (CRFS, RecFIN)  
249 fisheries to analyze the number of fishing tickets by year and location to test for possible  
250 evidence of population recovery.

251 Mexican official landings have previously been used successfully to assess the status  
252 of fish populations (e.g., Goliath grouper (*Epinephelus itajara*, Serranidae), Pacific sardine  
253 (*Sardinops sagax*, Clupeidae), barred sand bass (*Paralabrax nebulifer*, Serranidae), red  
254 snapper (*Lutjanus campechanus*, Lutjanidae)) (Bravo-Calderon et al., 2021; Cisneros-  
255 Montemayor et al., 2020; Erisman et al., 2010; Giron-Nava et al. 2019; Sala et al., 2004).  
256 However, as GSB was previously managed within a multi-species complex and mandatory  
257 reports have some uncertainty, we compared landings data obtained directly from the  
258 logbooks of four fishing cooperatives (SCCP Ensenada, Buzos y Pescadores de Natividad,  
259 Punta Abreojos, and Puerto Chale) to official landings data to identify differences in data  
260 sources and provide certainty to our analysis. We first tested for autocorrelation between  
261 years by running a linear regression between fishery landings and year. We then tested for a  
262 1-year lag by regressing the resulting residual values against the residual value of the prior  
263 year. After determining that there was no or minimal autocorrelation, we ran a paired two-  
264 tailed t-test between cooperative and CONAPESCA data.

265 We established a biological monitoring program of the commercial fishery in Mexico  
266 to obtain biological data and samples, describe the catch composition of the GSB fishery, and  
267 estimate the percentage of the total catch composed of juvenile individuals. We assumed that  
268 GSB reaches sexual maturity at 11-13 years and approximately 800 mm TL based on  
269 previous work and our own data (Hawk & Allen, 2014; Ramírez-Valdez, unpublished data).  
270 To accomplish this goal, we conducted surveys and sample collections on a monthly basis  
271 from March through December 2017 at fish-markets, fishing cooperatives, and recreational

272 fishery tournaments. Additional data and samples were collected opportunistically from  
273 records shared over social media and through fishery-independent surveys (Figure S1). For  
274 each fish surveyed or collected, we measured the total length (TL) (to the nearest 0.1 cm),  
275 weight (to the nearest 0.1 kg) (Ramírez-Valdez et al., 2018), as well as catch site, date, type  
276 of record (e.g., fish-market, recreational fishery, fishing cooperatives, etc.), and fishing gear.  
277 To test for normality in length data, we used a Shapiro-Wilk test. We used the average  
278 tonnage of Mexican landings of GSB from 2000 to 2016 and the average weight of the  
279 individuals sampled from the biological monitoring program to estimate the number of  
280 individuals harvested annually in the Mexican fishery. We used the median weight (1965-  
281 2006) of the US fishery to estimate the number of individuals removed annually (Bellquist  
282 & Semmens, 2016).

### 283 ***2.3. Spatial patterns of the contemporary fishery***

284 We used the average annual landings over the available data period (2000-2016) to  
285 identify the main fishing grounds for GSB. Landings data were associated with spatial data  
286 to the finest scale possible. In the USA, we used a 10 × 10-minute grid of fishing blocks  
287 constructed by the CDFW, whereas for Mexico we used the coastal fishing concession area  
288 polygons of the fishing cooperatives as available from official data or provided by  
289 CONAPESCA. We assumed each record in the database represented a separate "fishing  
290 ticket," which we then used to identify areas of higher effort and annual landings. We tested  
291 our assumption by evaluating the catch distribution recorded in the fishing tickets by polygon  
292 to see whether the catches represented a likely similar trip length, as indicated by similar  
293 weights landed, or more likely include catches from several trips. We divided the species  
294 range into biogeographic regions to identify the main grounds of the fishery, as

295 biogeographic regions represent temperature and habitat differences that may influence GSB  
296 biology.

#### 297 *2.4. Asymmetry in economic value*

298 We estimated the consumptive and non-consumptive ex-vessel value of GSB in the  
299 USA and Mexico to provide useful information to resources management by showing the  
300 economy associated with the different uses of GSB. The consumptive value was obtained  
301 using the commercial fishery landings and ex-vessel price data obtained from government  
302 agencies CDFW (USA) and CONAPESCA (Mexico) from 2000 to 2016, converted to USD  
303 and adjusted for inflation. The non-consumptive value for the USA was obtained from Guerra  
304 et al. (2017), who used a contingent valuation method to estimate the amount of money that  
305 SCUBA divers in southern California were willing to pay to encounter a GSB based on  
306 interviews of 265 scuba divers and the actual mean trip price currently paid by divers. To  
307 determine the mean trip price per diver in Mexico, we interviewed the only three diving  
308 operations in Mexico that specifically offer dive encounters with GSB.

### 309 **3. RESULTS**

#### 310 *3.1. Asymmetry in scientific research*

311 The literature review identified 56 unique peer-reviewed articles mentioning GSB.  
312 Only four mentioned GSB in the context of both countries, while 43 articles mentioned GSB  
313 in California's waters, and 17 did so for Mexican waters (Table 2; Figures 1 and 2). The  
314 number of published articles on GSB showed an upward trend after 2007, and 65% of the  
315 articles were published within the past 10 years (Figure 2A). Among the 56 articles, only 21  
316 focused on GSB beyond a simple mentioning. All of these 21 articles contained data and

317 information from the USA, but only three contained data or information from Mexico (Table  
318 2).

319 We identified nine major topics associated with articles on GSB (Figure 2B):  
320 behavior, conservation, distribution, ecology, fishery, life history, morphology, population,  
321 and population genetics. Research on GSB in the USA covered most topics fairly evenly but  
322 had a slight preference towards ecological aspects, whereas research in Mexico tended to be  
323 distribution- and fisheries-related. Overall, most articles referred to adult GSB or were  
324 nonspecific with respect to life stage (Figure 2C). A summary of all the information compiled  
325 through the literature review is presented in Table S1.

326 A total of 11,251 records of juveniles, adults, and larvae coming from different  
327 sources yielded an updated GSB distribution map, ranging from Humboldt Bay (USA) to the  
328 southern tip of the Baja California Peninsula and the interior of the Gulf of California in  
329 Guaymas (Mexico). We found no records of juvenile or adult GSB south of the Gulf of  
330 California or within the Mexican biogeographic province; however, one larval record was  
331 noted off the coast of Oaxaca, Mexico. Since 2000, 50% of the records were concentrated in  
332 the biogeographic transition zone between Punta Eugenia and Magdalena Bay (Mexico), and  
333 73% of the latitudinal distribution of GSB was in Mexican waters (Figure S1).

334 Research and conservation groups in the USA and Mexico reported total spending of  
335 US \$796,697 in GSB research over the past 20 years (Figure 3). Approximately 96% (US  
336 \$164,030 per year since 2000) of the funding was invested by groups from the USA and  
337 involved research in California. A total of US \$30,500 (US \$13,833 per year since 2000) has  
338 been invested in the GSB in Mexico, and research efforts began in 2017. Nine academic  
339 institutions and organizations have conducted research on GSB in California, while only one

340 Mexican university and one non-governmental organizations have participated in research  
341 on GSB (Table S2).

### 342 ***3.2. Fishery and management trends***

343 Annual fishery landings of GSB in the USA and Mexico have been highly variable  
344 from the late 19<sup>th</sup> century to the present (Figure 4). The history of the GSB fishery can be  
345 divided into five distinct periods: (1) the development of the GSB fishery in the USA; (2) the  
346 collapse of the fishery in US waters; (3) the development of the GSB fishery in Mexican  
347 waters; (4) the decline of US landings from fish caught in Mexican waters and the rise of  
348 Mexican landings; and (5) the contemporary fishery (2000-2016) in the USA and Mexico.

349 The first period (before 1923) represented the development of the commercial and  
350 recreational fisheries for GSB in California, where the US fleet fished mostly in local waters  
351 but were supplemented by a small portion of landings coming from Mexican waters.  
352 Commercial fishing of GSB in the USA began in the 1870s, while recreational fishing began  
353 in the mid-1890s. During this period, fish were targeted with set lines and hand lines. In the  
354 second period (from 1923 to 1931), the US fleet increased landings from central and southern  
355 California waters until a maximum of 111 tonnes of GSB were landed in 1929. During this  
356 time, the US commercial landings from fish captured in Mexican waters also increased  
357 rapidly until catches from Mexican waters eventually exceeded catches from within US  
358 waters.

359 During the third period (from 1932 to 1945), the US fishery shifted its fishing efforts  
360 to become mostly based on catches in Mexican waters due to a marked decrease in landings.  
361 US landings in local waters collapsed and remained below 10 tonnes/yr for more than 20  
362 years, while fleet landings in Mexican waters increased to 386 tonnes/yr and averaged 220

363 tonnes/yr during the third period. At the end of this period, a sharp decline in the US fleet  
364 landings coming from Mexico was observed, apparently due to the USA entering World War  
365 II, an effect observed in most fisheries in California (Leet et al., 2001). The absence of  
366 historical fishing statistics for that period of the Mexican fleet did not allow us to calculate  
367 the exact volume of catches, but the GSB fishery in Mexico was present to some degree such  
368 that in 1933 the California Fisheries Yearbook mentioned “a considerable part of the [GSB]  
369 catch consists of fish caught in Mexican waters...most...is taken by California fishers off the  
370 west coast of Lower California, but a few pounds are caught by Mexicans in the Gulf of  
371 California and shipped to Los Angeles by refrigerated trucks as a side issue to the totoaba  
372 fishery.” (Staff of the Bureau of Commercial Fisheries, 1935).

373           The fourth period (1946-1999) began with the development of the Mexican fishery  
374 along the Baja California peninsula and the establishment of the first fishing cooperatives in  
375 the 1950s. Before the 1980s, commercial landings by the Mexican fleet averaged 55 tonnes/yr  
376 and reached a maximum of 330 tonnes in 1983. These trends coincided with fishery landings  
377 for the Baja California Peninsula of the species clustered as “groupers and seabasses” in the  
378 1980s, which included GSB and averaged 400 tonnes/yr (DOF, 2010). This period was also  
379 marked by the decline of the US commercial fishery in Mexican waters when catches fell  
380 from 152 tonnes in 1964 to 14 tonnes in 1972, which was concurrent with a binational  
381 agreement that restricted US fleet operations in Mexican waters (Table 1; Figure 4A). The  
382 commercial fishery for GSB in the US waters closed in 1981, which by then was landing less  
383 than 2 tonnes/yr. In 1994, a ban on the use of gillnets was declared off the southern California  
384 coast (Figure 4A). Thereafter, GSB landings in US waters were a result of legal, incidental  
385 catch.



386           The fifth period (2000-2016) was characterized by the stability of incidental landings  
387 of GSB by the US fleet that averaged 2.6 tonnes/yr and landings from the Mexican fleet that  
388 averaged 50.9 tonnes/yr. Landings by the Mexican commercial fleet showed two peaks  
389 during this period, the first in 2010 at 78.8 tonnes, and the second in 2015 at 102 tonnes.  
390 However, commercial GSB catches in Mexico have never dropped below 33 tonnes/yr since  
391 2000.

392           The development of the recreational fishery by the US fleet began around the same  
393 time the US commercial fishery collapsed in California (Figure 4B), peaked in 1963 (500  
394 individuals per year), and then markedly declined less than a decade later (<50 individuals  
395 per year). The US recreational fleet increased their fishing effort in Mexican waters during  
396 this same period, from 100 individuals per year in 1963 to 800 individuals per year in 1971,  
397 before declining in 1980.

398           We found a slight increase in the fishery landings trend of the Mexican commercial  
399 fishery during 2000-2016 [ $R^2(17,16) = 0.131$ ,  $p = 0.152$ ] and a positive correlation between  
400 landings and number of fishing tickets [ $r(n = 1,312) = 0.775$ ,  $p = < 0.005$ ], suggesting that  
401 the trend in catches is mainly the result of an increase in fishing tickets, which could be due  
402 to an increase in effort or catch reporting. The US incidental catches showed a non-significant  
403 negative trend, which suggests that landings in the last 16 years have remained stable [ $R^2$   
404  $(17,16) = 0.119$ ,  $p = 0.174$ ]. Stable US landings and the number of fishing tickets were  
405 correlated [ $r(n = 846) = 0.748$ ,  $p = < 0.005$ ], suggesting that fishing records have not  
406 increased and that fishing tickets can provide a reliable estimate of the fishing effort.  
407 Additionally, we found an increase in the number of GSB records (individuals retained or  
408 released alive) in Northern California [ $R^2(14,13) = 0.450$ ,  $p = 0.008$ ], reaching as far north  
409 as San Francisco Bay (USA) in many cases.

410 We found a statistically significant difference of the seasonal catches for the Mexican  
411 commercial fishery [one-way ANOVA,  $F(3,64) = 16.38$ ,  $p < 0.050$ ,  $n = 17$ ], with summer  
412 months recording the highest landings (Figure 5). The US incidental catches were also  
413 significantly different with higher landings in summer [one-way ANOVA,  $F(3,64) = 13.27$ ,  
414  $p < 0.050$ ]. We found no significant difference (Two-sided paired t-test,  $t(34,33) = 2.69$ ,  $p =$   
415  $0.135$ ] between the landings obtained from CONAPESCA and the landings coming from the  
416 fishing cooperatives, confirming the reliability of the official landings for this analysis  
417 (Figure S2). Fishery landings data from the four fishing cooperatives followed the same trend  
418 as official landings data.

419 Over 36 months (2017-2020) of monitoring, we sampled 209 GSB individuals from  
420 28 locations across the Baja California Peninsula, the Gulf of California, and California: 112  
421 from fish market surveys, 53 from fishing cooperatives, 9 from fishing tournaments, and 35  
422 from other sources (e.g., social media records, fish collections, fishery-independent surveys).  
423 Sampling records covered the geographic distribution range of GSB in Mexican waters with  
424 the highest number of samples obtained from regions with the highest commercial landings  
425 (Figure 1). Approximately 74% of the records came from surveys in fish markets from  
426 Ensenada and Tijuana, the main commercial centers for all fisheries along the Baja California  
427 Peninsula. GSB sold in these markets were brought from numerous fishing grounds in the  
428 Baja California peninsula. The records from fishing cooperatives and fishing tournaments  
429 represented a lower percentage (36%). However, these provided valuable information on  
430 larger individuals and typically had more precise geographic information on the site of  
431 capture. Our samples showed a normal distribution for total length and log-transformed body  
432 weight (Shapiro-Wilk test,  $W > 0.8$ ;  $p > 0.050$ ). The body length of fish sampled ranged from  
433 300 to 2300 mm TL (Figure 6A). Approximately 48% of the records were  $< 800$  mm TL,

434 indicating that the fishery is targeting a large number of presumed juveniles. The median  
435 weight of GSB individuals was  $12.0 \pm 3.2$  kg Mdn  $\pm$  SE (Figure 6B).

436 By using the median weight (51 kg, n = 231) of the recreational fishery records from  
437 the US fleet (1966-2008) reported by Bellquist & Semmens (2016), we estimated that the US  
438 landings of  $2.6 \pm 0.2$  (M  $\pm$  SE) tonnes/yr represented an annual harvest of  $50 \pm 2.61$   
439 individuals. Using the average Mexican landings ( $50.9 \pm 4.1$  M  $\pm$  SE tonnes/yr) and the  
440 median weight of individuals from our biological monitoring in Mexico (12 kg, n = 182), we  
441 estimated that the number of individuals removed annually by the Mexican commercial  
442 fishery was approximately  $4,244.9 \pm 345.07$  M  $\pm$  SE individuals per year. The median better  
443 described our weight data central location, which were skewed to the left; however, if we  
444 used the mean (32.1 kg), our estimate was 1,721 individuals. Combined, the total catch of  
445 GSB from the USA and Mexico represent up to  $4,295.9 \pm 346.6$  M  $\pm$  SE individuals per year.

### 446 ***3.3. Spatial patterns of the contemporary fishery***

447 Spatial patterns in fisheries landings matched the geographic distribution of GSB and  
448 were distributed from Monterey Bay, California, to the tip of the Baja California Peninsula  
449 and inside the Gulf of California (Figure 7). The highest landings were reported in Mexico  
450 in the region south of Sebastian Vizcaino ( $28.5^{\circ}$ N) and north of Bahía Magdalena ( $24.3^{\circ}$ N),  
451 a transition zone of the temperate and subtropical systems (Figures 7A and 7C). Isla de  
452 Cedros, Laguna de San Ignacio, San Juanico, and Bahía Magdalena were especially  
453 productive fishing grounds that collectively averaged more than four tonnes/yr. The highest  
454 annual average landings in the Gulf of California (Cortez province) occurred in the northern  
455 region, although Santa Rosalia, in the central region, has reported more total GSB catches  
456 (“fishing tickets”) over time. In the USA, landings were concentrated in the coastal waters

457 off southern to central California (i.e., San Diego, Dana Point, San Pedro-Los Angeles, and  
458 Ventura-Santa Barbara), but the Channel Islands and the US-Mexico border also showed a  
459 high number of landings (Figure 7B).

#### 460 **3.4. Asymmetry in the economic value**

461 The ex-vessel revenue of the GSB incidental catches by the US fleet averaged US  
462 \$15,133.9 ± 1,211.5 M ± SE per year (Figure 3). The average (2000-2016) official ex-vessel  
463 value after inflation was US \$6.4 ± 0.2 M ± SE per kg and has increased 40% since 2000.  
464 Ex-vessel revenues from the commercial fishing fleet in Mexico averaged US \$54,051.8 ±  
465 4,533.4 M ± SE (Figure 3). The average ex-vessel price was US \$1.1 ± 0.08 M ± SE per kg  
466 in Mexico and has decreased by 32% since 2000. Retail prices in Mexican fish markets were  
467 559% higher (US \$6.5 per kg), indicating that most of the revenue made from catches goes  
468 to fish markets rather than fishers.

469 Guerra et al. (2017) reported the non-consumptive value of the GSB in California,  
470 considering divers' willingness-to-pay for a GSB sighting, was US \$2.3 million per year  
471 (Figure 3), and the mean trip cost that SCUBA divers paid was US \$90.7 (Mdn = US \$115).  
472 Through our interviews with dive expedition companies in Mexico, we estimated that the  
473 mean trip price that divers paid was US \$216.6 (Mdn = US \$250) and the total economy  
474 associated with diving with GSB during the 2018-2019 period was US \$30,000.

#### 475 **4. DISCUSSION**

476 The results of this study revealed marked asymmetry in the scientific research, fishery  
477 and management trends, spatial distribution of fishing, and economic value of GSB across  
478 the US-Mexico border. Until recently, the GSB was rarely the focus of research, and the vast  
479 majority of scientific studies and monetary investment took place within US waters despite

480 three quarters of the species distribution and likely higher abundances are in Mexican waters.  
481 Historical patterns of fishery landings were described by five distinct periods of exploitation  
482 by the US and Mexican fleets. After the apparent demise of the GSB fishery in California  
483 waters by the 1930s, the USA primarily fished in Mexican waters, leading to GSB landings  
484 that dwarfed even the highest captures in California. By the 1980s, US landings from Mexico  
485 ceased, concurrent with (and possibly a reflection of) a combination of a fishing ban on GSB  
486 in California, new binational treaties, and a proclamation of Exclusive Economic Zones  
487 (EEZ) between the USA and Mexico. The Mexican fishery landings have been relatively  
488 stable since the 1950s, but contemporary results indicate that a large proportion (48%) of the  
489 landings are juveniles. Although the GSB is not a primary target species for fisheries in either  
490 country, the largest proportion of reported landings occur in summer, which coincides with  
491 the spawning season. The spatial distribution of contemporary fishing ranges from sparse  
492 landings and effort from southern California in the form of incidental catch to high landings  
493 and possibly increasing effort concentrated off the southwestern half of Baja California,  
494 where some locations harvest more GSB than the total amount landed annually as incidental  
495 catch in US waters (Figure 7). Currently, the annual consumptive value of GSB is only 3.5  
496 times higher in Mexico than in the USA despite 19 times more annual landings in Mexico.  
497 Individual fishers in Mexico receive a price 13 times lower than the retail price in Mexican  
498 markets, which may contribute to increased overall fishing effort to sustain household  
499 incomes. The non-consumptive value in the USA is 76 times higher than in Mexico and still  
500 33 times higher than the ex-vessel revenues of the two countries combined. While GSB is  
501 considered a shared binational resource, the disparities in scientific research, fishery  
502 management, and economics of the species are striking, warranting future collaboration by  
503 researchers, fishers, and managers of both nations to understand the status of the population

504 and develop joint management strategies to ensure that efforts for recovery and sustainable  
505 fishing are successful.

#### 506 ***4.1. Asymmetry in scientific research***

507 In this study, we found that strong asymmetry exists in scientific research and funding  
508 across the US-Mexico border. Seven times more scientific articles have been published on  
509 the US population than the Mexican population, despite the fact that the Baja Peninsula is a  
510 hotspot for marine research activity in Mexico (Palacios-Abrantes et al., 2019). Among the  
511 three articles that contained data on Mexican GSB populations, none addressed the past or  
512 ongoing fishery, a trend seen for many other coastal fisheries in the California Current region  
513 (Erisman et al., 2010; Johnson et al., 2017; Sáenz-Arroyo et al., 2005). Moreover, only 21  
514 studies that focus exclusively on GSB exist in the literature, indicating that our understanding  
515 of the species life history, trophic ecology, physiology, population status, and fisheries is  
516 limited in both countries. As most of the knowledge about the species has been generated in  
517 the last decade, a continuation and expansion of these efforts may be forthcoming and include  
518 insights on the potential vulnerability of GSB to climate change. Of all the financial  
519 investment in research directed at this species, less than 4% has been directed to populations  
520 in Mexico and very little prior to 2017. Given the productive fishery in Mexico and strong  
521 conservation efforts in the USA, greater investment into research in both Mexico and the  
522 USA is needed to better understand population connectivity and the effects of conservation  
523 and active fisheries on stock structure and abundance throughout the species distribution,  
524 which will assist in developing transboundary science-based management (Chabot et al.,  
525 2015; Gaffney et al., 2007).

526 Incomplete and asymmetric scientific research may be impacting perceptions on the  
527 status of GSB populations for fishers and fishery managers and hinder their willingness to  
528 cooperate in shared resource management (Miller & Munro, 2002; Munro, 2018; Vosooghi,  
529 2019). Although this asymmetry in scientific knowledge may not be exclusive to the GSB  
530 fishery, it likely has affected fishery management on one side of the border and conservation  
531 efforts on the other side. Despite the fact that three quarters of the species distribution is south  
532 of the US-Mexico border, the Mexican government fisheries agencies and academic  
533 institutions have overlooked generating scientific knowledge of GSB for the past 80 years  
534 since fishing cooperatives in the region were founded. The scientific community has  
535 highlighted the need for a transboundary perspective when developing research and  
536 management of natural resources (Aburto-Oropeza et al., 2018; Ramírez-Valdez et al., 2017),  
537 yet many political and administrative barriers to achieving this goal persist (e.g., cross-border  
538 permits, research funding opportunities, data standardization, data-sharing). Collaborative  
539 research programs between academic institutions, binational research grants, and cooperation  
540 between state and federal governments could be the most achievable strategy to resolve some  
541 of the differences in scientific research that are impeding future management.

#### 542 ***4.2. Fishery and management trends***

543 Our analysis of GSB landings consisted of a holistic examination of varying trends  
544 over the last century in the USA and Mexico and revealed that the collapse of the GSB fishery  
545 and population in US waters occurred as early as 1932. While it is difficult to assess changes  
546 in stock sizes exclusively from landings data (but see Pauly et al., 2013), it is likely that the  
547 US stock collapsed approximately 50 years before the implementation of the GSB fishery  
548 moratorium in 1981, much earlier than previously thought. Moreover, decreases in US

549 landings in Mexico into the 1970s and 1980s were seemingly a consequence of the binational  
550 treaty on fisheries management signed in 1968 and a proclamation of EEZs in 1982,  
551 respectively, (Table 1) and not due to decreases in resource availability (Mexico and United  
552 States: Fisheries Agreement, 1968). Historical fishing trends also show that as recently as  
553 1970, the US fleet was the main driver of GSB fishing effort and landings both in US and  
554 Mexican waters before being replaced by the Mexican fleet. We were able to reconstruct  
555 estimates of historic Mexican landings of GSB, which showed that periods of high landings  
556 by the Mexican fleet were not followed by collapses as had occurred in the USA, with the  
557 exception of years following the 1981 peak of 333 tonnes. Fluctuations in landings data from  
558 Mexican waters may track previous changes in abundance; however, landings from the  
559 Mexican fleet have averaged 50 tonnes per year over the last 60 years, indicating the  
560 possibility of a stable stock size assuming static fishing effort. However, studies on other  
561 fishes have shown that catch rates can remain nearly constant even as abundance declines  
562 (hyperstability: Erisman et al., 2011; Maunder et al., 2006), or fishers could be exploiting  
563 new locations for GSB are possibilities that were not assessed from historical data. Historical  
564 records of recreational GSB fishing in the USA occurred after the collapse of the commercial  
565 fishery, but recreational catches ceased being common by the 1970s. Disparities between  
566 commercial and recreational landings in Mexico indicate that the large increase in GSB  
567 recreational fishing in the 1960s and 1970s was likely related to tourism or other  
568 socioeconomic factors and not necessarily the availability of GSB in fished habitats.

569 Contemporary landings in the form of incidental catch in the USA and small-scale  
570 commercial fisheries in Mexico were variable since 2000 but comparatively stable when  
571 compared to the large fluctuations in landings observed during the prior century. We detected  
572 a slight decreasing trend in landings in the USA and a slight increasing trend in landings and



573 effort in Mexico, which should continue to be tracked in the future to help facilitate effective  
574 management whether it be for recovery or sustainable fishing. We estimated that the USA  
575 and Mexico land on average 50 and 4,244 individual GSB per year, respectively. Differences  
576 in the contemporary mean weight of GSB fished by the US (51 kg) and Mexico fleets (12  
577 kg) can be explained in part by the fishing methods used. Most catches from California come  
578 from gill and trammel net fishing, while the highest proportion of Mexican commercial  
579 fishing is conducted with gillnets targeting white seabass and flatfish. Gear selectivity of the  
580 gillnets used in Mexico may result in the extraction of higher percentages of juveniles as  
581 observed in our biological monitoring program; however, abundances of juveniles across the  
582 US-Mexican border have not been examined. The potential impacts of removing  
583 proportionally high levels of juveniles should be considered in future assessments and  
584 management decisions. While the US landings remain consistently very low due the  
585 moratorium, the variability of annual catches from the Mexican commercial fishery may be  
586 due to changes in recruitment, as a response to climatic variability, and/or changes in fishing  
587 effort, as has been reported for other long-lived, aggregate spawning fish (Erisman et al.,  
588 2010; Roughgarden & Smith, 1996; Sadovy de Mitcheson et al., 2013). The recruitment of  
589 this species may increase during strong El Niño events, which has been proposed for  
590 California (Schroeder & Love, 2002) and may also be true for Mexico, but there are no  
591 studies that examine population or recruitment variability in relation to climatic and  
592 environmental conditions (Cavole et al. 2016). GSB are not directly targeted by Mexican  
593 fisheries, but changes in the availability and market prices of other fished resources may  
594 cause shifts in target species in the future, further warranting increased research to understand  
595 the sustainability of current trends and future scenarios of GSB fishing effort in the region.

596 Our analysis combining fishery statistics and biological monitoring of the Mexican  
597 fleet allowed us to conclude that the GSB population size could be larger than previously  
598 thought and may not meet future requirements for being classified as critically endangered  
599 throughout its distribution. Chabot et al. (2015) estimated the effective population size ( $N_e$ )  
600 of the species to be 500 individuals, including samples from California and Mexico, adding  
601 that this could be greater than 10% of the census population size (i.e., census population size  
602 <5000). This estimate spread rapidly in the scientific community and the media and  
603 contributed to the perception of the fragile status of the GSB population (Fox, 2018; Guerra  
604 et al., 2017; Sahagun, 2018; Tallal, 2020; Wisckol, 2018). Based upon our results, this is  
605 almost certainly an underestimate of both the effective and census population sizes of GSB.  
606 For if this was true, the Mexican fishery would have harvested around 85% of the census  
607 population annually since the year 2000, which is a highly unsustainable rate. Therefore, the  
608 current population size of GSB remains largely unknown, but at a minimum, our analysis  
609 shows that GSB is more abundant than previously thought throughout its distribution.

610 The largest proportion of landings in the USA and Mexico are reported in summer,  
611 which coincides with the GSB spawning season (Clark & Allen, 2018; Domeier, 2001;  
612 Ramírez-Valdez, unpublished data). Fishing large volumes of aggregated fish, such as GSB,  
613 during reproductive periods can increase population vulnerability if not properly managed  
614 (Erisman et al., 2017; Pittman & Heiman, 2020; Sadovy de Mitcheson et al., 2013, 2020).  
615 While increases in landings during summer are likely unrelated to fishers targeting GSB,  
616 increases in gear from other fisheries interacting with GSB may contribute to the patterns  
617 observed. For example, in Southern California, months with the highest GSB incidental catch  
618 coincides with an increase in gillnet effort targeting primarily white seabass (*Atractoscion*  
619 *nobilis*, Sciaenidae), California barracuda (*Sphyraena argentea*, Sphyraenidae), and

620 yellowtail (*Seriola lalandi*, Carangidae) from January to July (Lyons et al., 2013). In Mexico,  
621 seasonal closures of the profitable California spiny lobster (*Panulirus interruptus*,  
622 Palinuridae), abalone (*Haliotis* sp., Haliotidae), and warty sea cucumber (*Apostichopus*  
623 *californicus*, Stichopodidae) fisheries in summer months coincide with a shift in focus to  
624 finfish fisheries (i.e., white seabass, yellowtail, flatfish), which likely increases the potential  
625 for higher-than-normal incidental catches of GSB (Aalbers et al., 2021; Baja California's  
626 Fishery Agency, 2018; Cota-Nieto et al., 2018). Additionally, a higher incidental catch has  
627 been documented for other species (e.g., great white shark, *Carcharodon carcharias*,  
628 Lamnidae) from February to August due to a greater gillnet effort in the Guerrero Negro-  
629 Vizcaino region (Oñate-González et al., 2017).

#### 630 **4.3. Spatial patterns of the contemporary fishery**

631 Spatial analysis of the GSB fishery (2000-2016) revealed that catches in the US  
632 waters were associated with major gillnet fishing effort blocks (soak h/net length fathom)  
633 reported for white seabass, California barracuda, and yellowtail (Lyons et al., 2013), while  
634 in Mexican waters landings were concentrated in traditionally productive fishing grounds  
635 across the temperate-tropical transition zone. Some of the most productive fishing grounds  
636 (Vizcaíno, Isla Cedros, Punta Abreojos, Bahía Tortugas, Ojo de Liebre) have average GSB  
637 catches of up to 5 tonnes per year, and the high productivity of these regions is also observed  
638 in other fisheries (e.g., abalone, barred sand bass; lobster, yellowtail) (Micheli et al., 2014;  
639 Paterson et al., 2015). In the 1970s, US recreational fishing vessels visiting these same fishing  
640 grounds caught on average 70-100 individuals, sometimes up to 255 individuals on a three-  
641 day trip (Domeier, 2001). Contemporary catches extend throughout the geographic  
642 distribution range reported for the GSB, indicating that parts of the population may not have

643 been extirpated as a result of overfishing. However, recent studies have found that while adult  
644 GSB exhibit high levels of residency, they also migrate long distances, which could help  
645 maintain GSB abundance in heavily fished areas (Burns et al., 2020; Clevenstine & Lowe,  
646 2021).

647         Since 2005, the number of commercial fishing permits and the average number of  
648 vessels operated per permit have remained steady in the Baja California region (Baja  
649 California’s Fishery Agency, 2018; DOF, 2010). Our analysis shows that the fluctuation in  
650 the landings of the Mexican commercial fleet was highly correlated to the number of fishing  
651 tickets in the past 16 years, suggesting possible increases in effort by increasing the number  
652 of fishing trips. Although GSB is not traditionally a target fishery in the Baja California  
653 Peninsula fishing grounds, fishers with permits to harvest multiple species shift to finfish  
654 fishery (GSB among them) when other fisheries decline. The inverse relationship of the catch  
655 effort between the finfish fishery and more profitable fisheries (i.e., lobster) has been  
656 documented previously for the central region of the Baja California Peninsula (Cota-Nieto et  
657 al., 2018). As fishes shift their distributions in response to climate change (Pinsky et al.,  
658 2018) increases in the abundance of GSB in California waters may result in increased  
659 interactions with fishers. Impacts of this potential increase on GSB are unclear, especially  
660 given the lack of information on post-catch-and-release survival for the species.

#### 661 ***4.4. Asymmetry in economic value***

662         The economic value of the GSB differs greatly across the US-Mexico border and is  
663 largely a result of different consumptive and non-consumptive values of GSB. The  
664 consumptive value in Mexico is 3.5 times higher than in the USA, while the non-consumptive  
665 value in the USA is 76 times higher. The US official ex-vessel price is 6 times the Mexican

666 official price that is paid to fishers, although the non-official price observed in Mexican fish-  
667 markets is comparable with the US ex-vessel price. The discrepancy between dockside and  
668 retail prices may contribute to increased fishing effort in order to support fisher household  
669 incomes. Understanding these dynamics to support more equitable distributions of fishery  
670 profits may be an effective strategy to reduce overfishing and encourage more cooperation  
671 to achieve sustainable fisheries management in Mexico.

672         One avenue of non-consumptive economic gain is through recreational SCUBA  
673 diving (Guerra et al., 2017). Recreational SCUBA diving with GSB is expanding in Mexico,  
674 specifically in central Baja California where GSB sightings are concentrated. However, this  
675 region has scarce tourist infrastructure as they are small fishing communities, and a GSB  
676 dive tourism industry has only begun to take shape in the last five years. Understanding the  
677 economic balances between management, resource value from fishers to market, and  
678 alternative sources of income, such as through tourism, should be considered as necessary  
679 steps to ensure the sustainability of the current fishery and conservation of GSB for other  
680 economic benefits.

## 681         **5. CONCLUSIONS AND FUTURE DIRECTIONS**

682         Examination of asymmetry across international boundaries should not serve to belittle  
683 certain nations but rather to highlight differences in activities and knowledge and how  
684 transboundary management of shared resources can be made more effective (Shackell et al.,  
685 2016). Shared fishery stocks are often more prone to overexploitation compared to solely  
686 owned stocks, as they often fall victim to “tragedy of the commons” scenarios between  
687 nations (McWhinnie, 2009; Ostrom et al., 1999). Transboundary management has not  
688 occurred for GSB nor for most other fishery species between southern California and Baja

689 California, including sharks, white seabass, and abalone (Holts et al. 1998; Munguia-Vega et  
690 al., 2015; Romo-Curiel et al., 2016), likely due to broad differences in scientific knowledge  
691 and perceptions of resource availability and connectivity. In the case of the GSB, which has  
692 a continuous distribution along the Californias (both USA and Mexico), asymmetries across  
693 the US-Mexico border are significant barriers to understanding the past, ensuring future  
694 sustainable fishing, and facilitating population recovery of what is currently considered by  
695 the IUCN as a critically endangered species.

696         Our assessment of historical and contemporary landings data in the context of local  
697 and international policy revealed that changes in regulations have hidden historical  
698 population collapse in the USA and created the false narrative that they occurred later than  
699 thought. While population levels in US waters likely reached severely depressed levels by  
700 the 1930s, US landings from Mexico continued to remain high until binational agreements  
701 all but ended the US fishery in Mexico. With this knowledge and the continuation of stable  
702 landings from domestic fisheries in Mexico, there is no concrete evidence that the GSB  
703 fishery ever collapsed in Mexico nor was the population reduced to levels observed in the  
704 USA. While the GSB population in the USA is showing signs of recovery (Pondella & Allen,  
705 2008), the IUCN Red List currently classifies GSB as a critically endangered species due to  
706 overfishing and the population being considered “severely fragmented, leading to a  
707 continuing decline of mature individuals”, but recognizes the lack of information on the  
708 Mexican fishery (Cornish, 2004). This assessment, however, was made during a period when  
709 interpretation of the IUCN criteria was broader, and the species would likely not qualify as  
710 critically endangered if assessed today given the new data herein and current standards of  
711 review. Our analysis of contemporary landings and spatial data suggest that population size  
712 of GSB across its entire distribution is likely larger than previously known, especially in

713 Mexico, yielding previously absent information for when the species conservation status is  
714 next assessed.

715         Prior to effective management and more concrete determinations of species status, we  
716 need to continue developing our understanding of species distribution, abundances,  
717 population structure, and connectivity of GSB in different regions of its range, especially in  
718 Mexican waters where no fishery restrictions exist. With such an understanding, future  
719 collapses, as those experienced in the USA historically, may be prevented with better  
720 management and trade restrictions, yielding benefits to both recovery in the USA and  
721 sustainable fisheries in Mexico. A combination of scientific inquiry and community-based  
722 involvement will be key in providing new information about GSB. While relatively low in  
723 volume, incidental catch from the US fleet could be an excellent source of information. Given  
724 the possibility of a future increase in incidental catches as a result of a population rebound,  
725 collaborations between US fishers and research institutions could greatly increase available  
726 sampling opportunities. In Mexico, the biological monitoring program that we developed as  
727 part of this study included the active participation of fishing cooperatives. As many  
728 cooperatives self-manage fisheries through minimum size limits, quotas within fishing  
729 polygons, area or depth restrictions, and seasonal closures, such programs should be  
730 continued and expanded to recreational landings that may increasingly involve local vessels  
731 for hire.

732         Transboundary fisheries management beyond national jurisdiction areas have been  
733 abundantly discussed (Fromentin & Powers, 2005; Munro, 1990; Seto et al., 2021; Willis &  
734 Bailey, 2020), and some examples have had reasonable success (Seto et al., 2021). However,  
735 the management of most shared fisheries stocks between EEZs have had limited success  
736 (Palacios-Abrantes et al., 2020; Spijkers et al., 2018; Rusell & Vanderzwaag, 2010). For

737 example, the Atlantic mackerel (*Scomber scombrus*, Scombridae) is an important shared  
738 stock cooperatively managed through the North-East Atlantic Fisheries Commission  
739 (Gullestad et al., 2020; Spijkers & Boonstra, 2017). However, climate-driven migration has  
740 progressively expanded the range of this species as far as Iceland and southern Greenland,  
741 resulting in the so-called mackerel dispute over the size and relative allocation of the total  
742 allowable catch (Spijkers & Boonstra, 2017). The Atlantic mackerel dispute is not due to  
743 environmental scarcity or habitat degradation; in fact, the biomass of the mackerel stock has  
744 increased in the past years (FAO, 2018). Rather, this is a conflict related to climate change,  
745 fish stock redistributions, adaptations in fisheries, and social issues (Spijkers et al., 2018).  
746 On the other hand, the Peruvian anchovy (*Engraulis ringens*, Engraulidae), which represents  
747 almost 10% of worldwide marine fisheries landings and has been described as the largest  
748 monospecific fishery (Bakun & Weeks, 2008; FAO, 2018), spans the EEZs of Chile,  
749 Ecuador, and Peru, yet the latter is home to the largest proportion of the population (Kroetz  
750 et al., 2019; Palacios-Abrantes et al., 2020). Although this fishery has been considered  
751 sustainable (Chavez et al., 2008), southern Peru's stock (7-19% of total Peru's stock) has  
752 been the subject of disputes with Chile over seasonal closures or binding catch limits  
753 (Schreiber & Halliday, 2013). The United Nations agreed to support Peru and Chile to adopt  
754 measures aimed at developing an Ecosystem-Based Management approach in the region,  
755 which represents standardized stock assessments through coordinated management (UNDP,  
756 2016). However, the biggest challenge has been a deep-rooted border dispute.

757         The USA and Canada cooperatively manage transboundary stocks in the Pacific and  
758 the Atlantic (e.g., Pacific halibut, *Hippoglossus stenolepis*, Pleuronectidae; Atlantic halibut  
759 *Hippoglossus hippoglossus*, Pleuronectidae; Atlantic cod, *Gadus morhua*, Gadidae; and  
760 stocks of salmon) (Koubrak & VanderZwaag, 2020; Miller et al. 2013; Shackell et al., 2016;



761 Song et al., 2017). For most of these stocks, binational commissions have been created and  
762 established adaptive management tools (Koubrak & VanderZwaag, 2020; Song et al., 2017).  
763 For example, after decades of disagreements over equitable interceptions balance of Pacific  
764 salmon (*Oncorhynchus sp.*, Salmonidae) migrating between EEZ, both countries signed a  
765 treaty tailoring harvest efforts to protect the stocks that had become severely depleted (Miller  
766 & Munro, 2004). The treaty has served to mediate the imbalances generated by the stocks'  
767 conditions and considers implicit side-payment in financing for research and enhancement  
768 activities (Miller & Munro, 2004).

769         The information provided by this study may open the opportunity to discuss  
770 binational agreements in the management of this and other marine resources. The current  
771 vision in the fisheries management of shared stocks on allowing both parties to make  
772 responsible decisions within their EEZ has proven to be insufficient. Here, we have provided  
773 new information about GSB in the USA and Mexico and suggested possible solutions to  
774 increase knowledge, species conservation, and economic opportunities. Transfers of  
775 knowledge and collaboration by researchers, managers, and fishers are essential for  
776 developing shared resource management. The future fruition of conservation efforts coupled  
777 with possible shifts in species distributions in the face of climate change may result in a more  
778 equal proportion of the GSB population distributed in the USA and Mexico. The case of the  
779 GSB, together with the other examples of shared fisheries stocks provided, demonstrate that  
780 asymmetry in resource management is ubiquitous. Therefore, while there is no one-size-fits-  
781 all approach to address transboundary management, cooperation between nations is crucial  
782 to tackle fishery governance in a changing world (Palacios-Abrantes et al., 2020; Pinsky et  
783 al., 2018; Sumaila et al., 2020).

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811

### 812 ***Conflict of interest***

813 The authors declare that there is no conflict of interest that could be perceived as prejudicing  
814 the impartiality of the research reported.

815

### 816 ***Author's contribution***

817 Authorship was arranged in descending order by level of contribution to different  
818 components of the manuscript, except for the last author. A. Ramírez-Valdez conceived and  
819 designed the study with important contributions from T.J. Rowell, and B.E. Erisman. A.  
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823 Dale analyzed the data and created the figures and tables. A. Ramírez-Valdez, T.J. Rowell,  
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840

#### 841 **Data Availability Statement**

842 In accordance with the “DFG Guidelines on the Handling of Research Data”, we will make  
843 all data available upon request.

844

#### 845 **7. REFERENCES**

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1222 **TABLES**

1223 TABLE 1. Management policies, conservation categorizations, and government regulations  
 1224 that impacted in the giant sea bass (GSB) management across the United States of America  
 1225 (USA) and Mexico territories.

<b>Year</b>	<b>Management regulation, policy, conservation evaluations</b>	<b>Source</b>
1945	The USA Proclamation of exclusive jurisdiction of territorial sea	1
1966	Mexico - Proclamation of exclusive jurisdiction for fisheries purposes - 12 nautical miles	2
1968-1973	Mexico - United States Fisheries Agreement: Fishery [of GSB] will continue for five years beginning on January 1, 1968, up to a total volume that will not exceed the total catch taken by US vessels in the five years immediately preceding that date. The US fishing vessels will be permitted, during the same term of five years, to continue sport or recreational fishing in Mexican waters.	1, 2
1973	US Federal Endangered Species Act of 1973; GSB not included	1
1981	California State Legislature banned the commercial and recreational fishing of GSB in California waters. A maximum of two incidentally caught GSB per trip in the commercial set gillnet and trammel net fisheries. Any fish so taken shall not be transferred to any other vessel. Vessels fishing in Mexican waters were allowed to land 450 kg of GSB per trip but only 1360 kg (3000 lbs) per year.	3
1982	The USA and Mexico proclamation of their Exclusive Economic Zones	4
1984	California Endangered Species Act of 1984; Not included	5
1988	California State Legislature amended GSB moratorium to allow only one incidental fish per vessel, which may be possessed or sold if caught in commercial fishing operations by gill or trammel nets in California.	6
1994	California State Legislature outlawed gill nets and trammel nets within 3 nautical miles of the mainland and 1 nautical mile of the islands)	7
1996	IUCN Red List of Threatened Animals. First evaluation as a critically endangered species.	8
2000	American Fishery Society concept of Distinct Population Segments: Threatened, Vulnerable (US Protection: None; CA: Protected)	9
2013	Mexican recreational fishery regulation NOM-017-PESC-1994 [update]; A maximum of one GSB per fisherman per day. Permits are required when fishing by vessels.	10
2019	CITES (the Convention on International Trade in Endangered Species of Wild Fauna and Flora: Not included	11
2020	USMCA - The US, Mexico, and Canada Agreement	12

1226 1. The US Proclamation 2668, 10 Fed. Reg. 12,304 (1945); 2. DOF 1966 Mexican  
 1227 Government Proclamation; 3. California State Legislature [FGC §8380, Title 14, CCR,  
 1228 §28.10]; 4. UNCLOS, 1982); 5. California State Legislature; 6. California State Legislature  
 1229 Ch. 308, Sec. 1 [FGC §8380]; 7. California State Legislature Proposition 132; 8. Cornish,  
 1230 2004; 9. Musick et al., 2000; 10. DOF, 2013; 11. CITES, 2019; 12. USMCA, 2020.

TABLE 2. Scientific knowledge on giant sea bass (GSB) in peer-reviewed papers. WS= ISI Web of Science; GS= Google Scholar. GSB-listed= Papers that mention GSB. GSB-centric Paper= Papers that are focused on GSB. Giant sea bass and black sea bass are common names in English used in the literature. Mero gigante and pescara are common names in Spanish (*sensu* Page et al. 2013).

Keywords	Search Engine	Hits	GSB-listed
" <i>Stereolepis gigas</i> "	WS	17	17
	GS	479	54
giant sea bass	WS	17	17
	GS	456	24
"black sea bass" + <i>Stereolepis</i>	WS	1	1
	GS	69	12
"mero gigante"	WS	0	0
	GS	44	0
pescara	WS	310	0
	GS	58,500*	1
Total unique peer-reviewed papers			56
Peer-reviewed papers - Information exclusively from the USA			39
Peer-reviewed papers - Information exclusively from Mexico			13
Peer-reviewed papers - Information from both the USA and Mexico			4
Total unique GSB-centric papers			21
GSB-centric papers - Data exclusively from the USA			21
GSB-centric papers - Data exclusively from Mexico			0
GSB-centric papers - Data from both the USA and Mexico			3

\*Pescara is also a noun in Italian.

## FIGURE LEGENDS

FIGURE 1. Study area and the spatial representation of the literature review (blue) and the biological monitoring program (orange). Data from peer-reviewed papers not associated with a specific study site are included as General Southern California, General Baja or General Gulf of California. The literature review showed more sites included in more peer-reviewed papers (counts) north of the US-Mexico border. Sites in Mexican waters mentioned giant sea bass in species lists. Biological monitoring includes mostly data from the Mexican fishery. (Figure appears in colour in the online version only).

FIGURE 2. Synthesis of the literature review of the knowledge of the giant sea bass (GSB) across its entire distribution. A) GSB research has recently increased, especially in Mexico. B) Most papers on GSB are focused on its distribution and fishery aspects, with less emphasis on life history. C) The majority of papers focus on adult GSB and many do not mention specific life history stages. (Figure appears in colour in the online version only).

FIGURE 3. Management of the giant sea bass (GSB) across the US-Mexico border is highly asymmetric. Despite little economic or scientific input, Mexican fishery catches, and revenues are high, while the opposite trend occurs in the US GSB ecotourism revenues were obtained from Guerra et al. (2017).

FIGURE 4. Historic and contemporary fishery landings of giant sea bass (GSB) in the USA and Mexico. A) Commercial fishery by the US and Mexico fleet, B) Recreational fishery by the US fleet in US and Mexico waters, C) Commercial and recreational fishery landings of GSB from the USA and Mexico merged. Red dotted line indicates 10% of the maximum catch, the criteria used to define a collapsed fish stock (see Pauly et al. 2013). Important historical milestones are indicated by dashed red lines. Events that impacted GSB fishery management: 1 – Mexico-US fisheries agreement; 2 – US ban on commercial GSB harvesting; 3 – US ban on gill nets and trammel nets within certain distances of the coastline, for more information on these events see Table 1. Historical data on commercial catches shows that population collapse in the US waters occurred in the 1930s, much earlier than previously thought. Despite the perceived collapse of Mexican GSB populations in 1972 by the US fleet landings, Mexican fleet landings indicate that political legislation (rather than population collapse) was truly limiting catches in the 1970s. Data source: USA: CDFW; Mexico: CONAPESCA (2000-2017), Sea Around Us (1955-1999). (Figure appears in colour in the online version only).

FIGURE 5. Giant sea bass contemporary catches (2000-2016) are highest in the summer in both the USA and Mexico. In Mexico, this corresponds in part to the closure of the lobster fishery from March to September. Data source: Mexico = CONAPESCA; USA = CDFW.

FIGURE 6. A) Box plot indicating the giant sea bass body weight (kg) sampled through the Mexican fishery monitoring program. Median weight of 208 samples (12 kg) in red dotted line. Locations are divided into one of three biogeographic regions: San Diegan province, Cortez province, and a transitional zone. All regions show a wide range of total weight. B) Total lengths of 180 samples of giant sea bass sampled by the fishery monitoring program. Approximately 48% of samples were shorter than 800 mm TL, indicating that many individuals may be juveniles (after Hawk & Allen, 2014).

FIGURE 7. Spatial representation of annual average fishery landings of giant sea bass (GSB) from the US and Mexico commercial fleets (2000-2016) shows much higher landings in Mexico.



When divided into biogeographic regions, the transitional zone between the San Diegan and Cortez provinces has the highest proportion of total landings. The number of fishing tickets corresponds to the number of GSB caught. A) Entire GSB range; B) California subset; C) average annual landings from 2000-2016. Data source: Mexico = CONAPESCA; USA= CDFW. (Figure appears in colour in the online version only).

## **SUPPORTING MATERIAL LEGENDS**

TABLE S1. Synthesis of scientific knowledge about the giant sea bass result of the literature review.

TABLE S2. Economic investment on giant sea bass research and husbandry.

FIGURE S1. Giant sea bass (GSB) geographic distribution map based on 11,251 records from 521 sites across the Northeastern Pacific extracted from the Global Biodiversity Information Facility (gbif.org), California Department of Fish and Wildlife (CDFW), the California Recreational Fisheries Survey (CRFS) (<https://www.recfin.org/>), the Mexican government fisheries management agency (CONAPESCA), scientific collections(1) in Mexico and the USA, fishery-independent surveys(2), and data from Proyecto Mero Gigante. Seventy-three percent of the GSB distribution is found in Mexican water based on all records shown on the map, except for the larval record in Oaxaca, Mexico. The Oaxaca record represents an isolated record from the next southernmost record for more than 1500 km with no confirmed adult records in between.

FIGURE S2. Giant sea bass landings data from the Mexican government fisheries management agency (CONAPESCA) do not statistically differ from data gathered directly from four fishing cooperatives. The four fishing cooperatives have an important share in catches, averaging 2-4 tonnes per year.

**FIGURES**

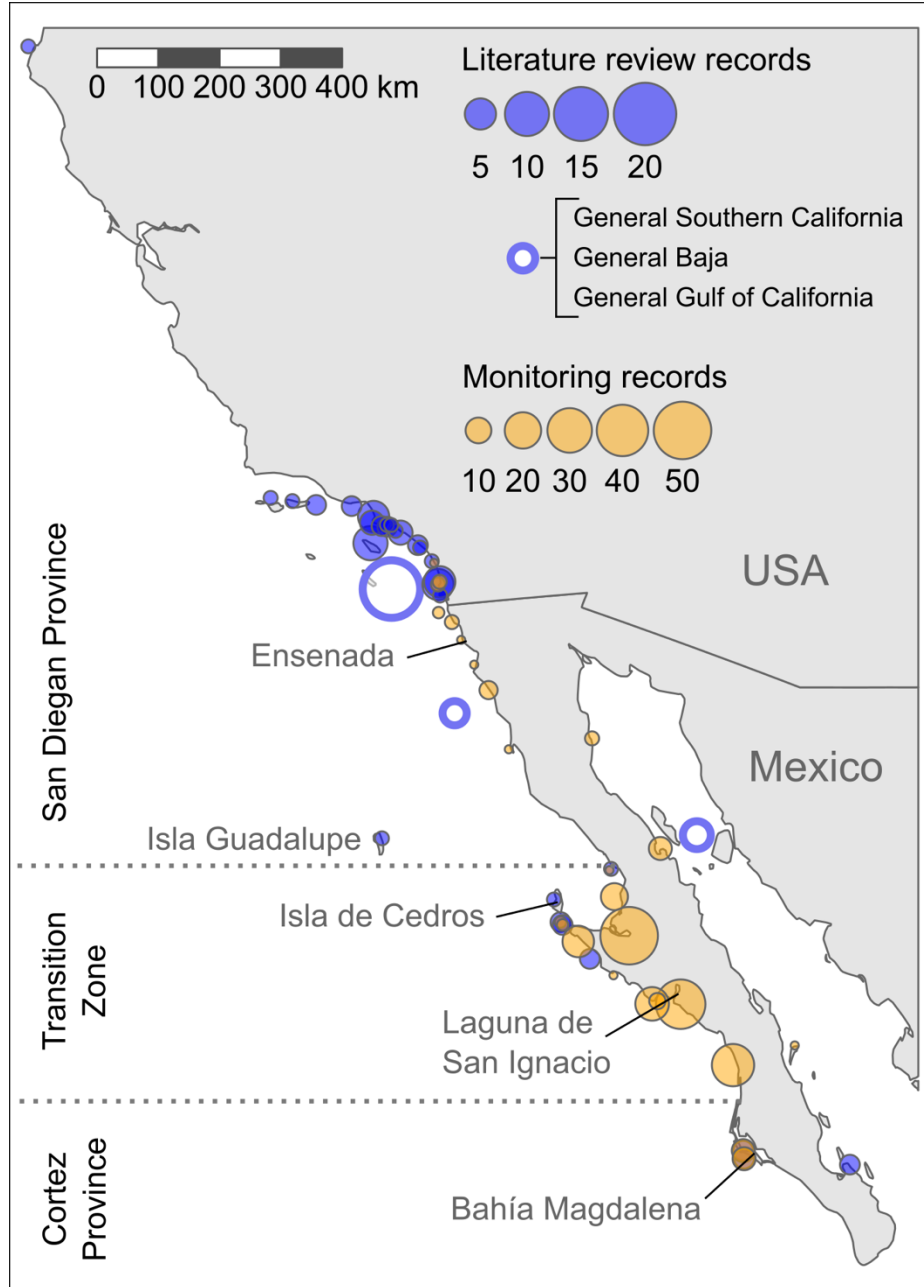


FIGURE 1. Study area and the spatial representation of the literature review (blue), and the biological monitoring program (orange). Peer-reviewed papers data not associated with a specific study site is included as General Southern California, General Baja or General Gulf of California. The literature review showed more sites included in more peer-reviewed papers (counts), north of the U.S.-Mexico border. Sites in Mexican waters mentioned giant sea bass presence in species lists. Biological monitoring includes mostly data from the Mexican fishery.

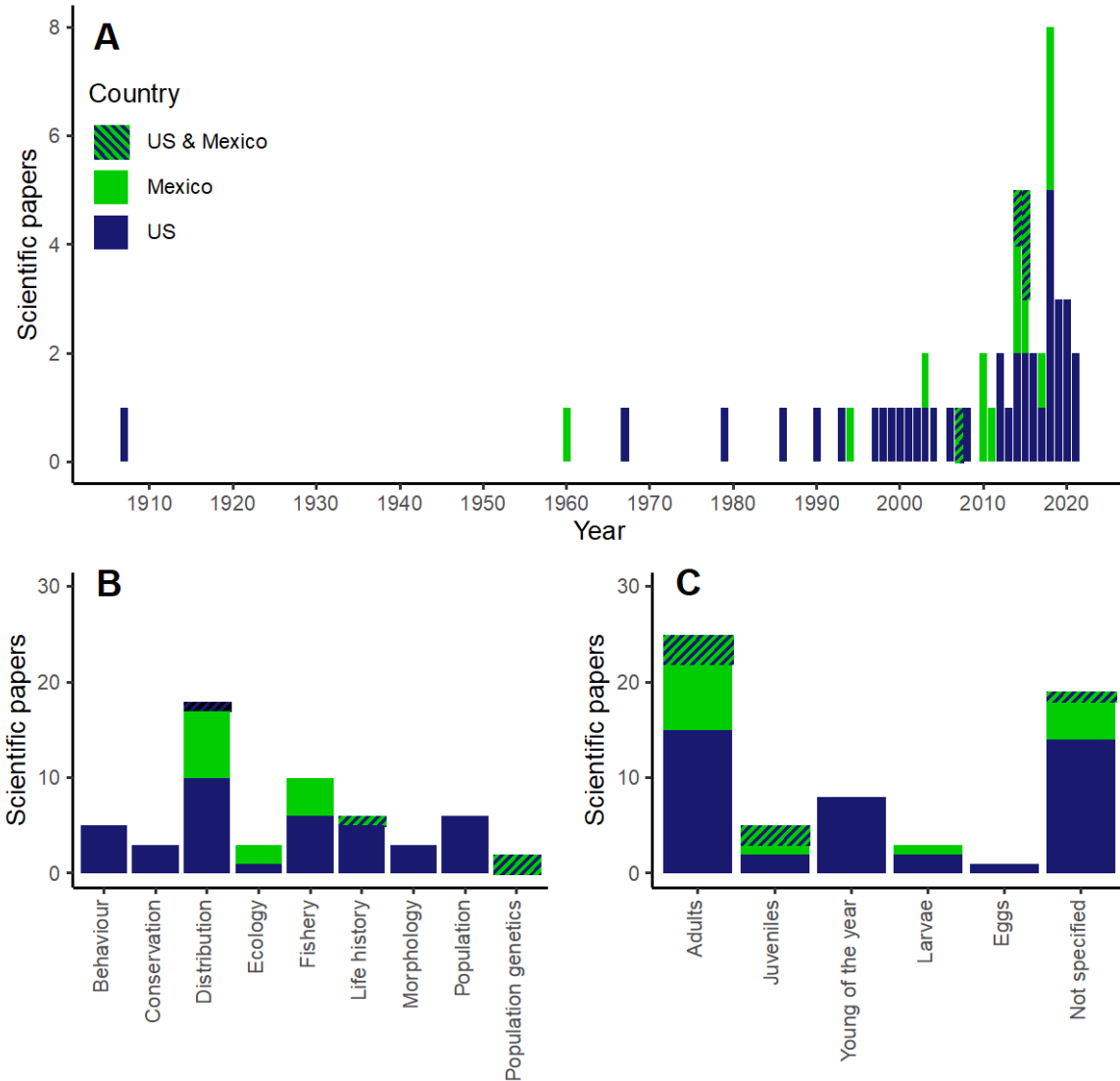


FIGURE 2. Synthesis of the literature review of the knowledge of the giant sea bass (GSB) across its entire distribution. A) GSB research has recently increased, especially in Mexico. B) Most papers on GSB are focused on the distribution and fishery of the species, with less emphasis on life history. C) The majority of papers focus on adult GSB, though many papers also failed to mention specific life history stages.

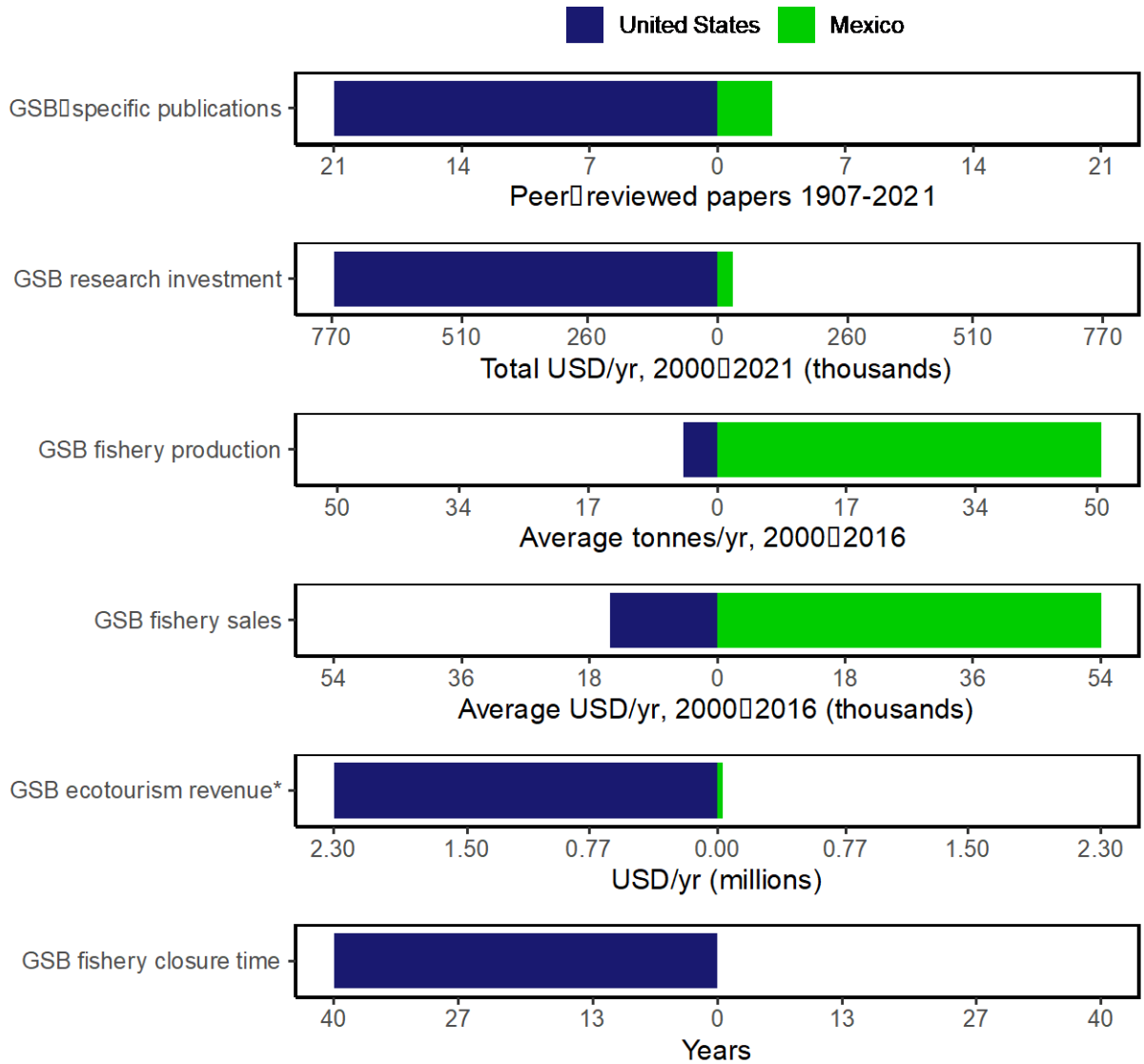


FIGURE 3. Management of the giant sea bass (GSB) across the U.S.-Mexico border is highly asymmetric. Despite little economic or scientific input Mexican fishery catches and revenue is high, a trend that is reversed in the United States. GSB ecotourism revenues after Guerra et al. (2017).

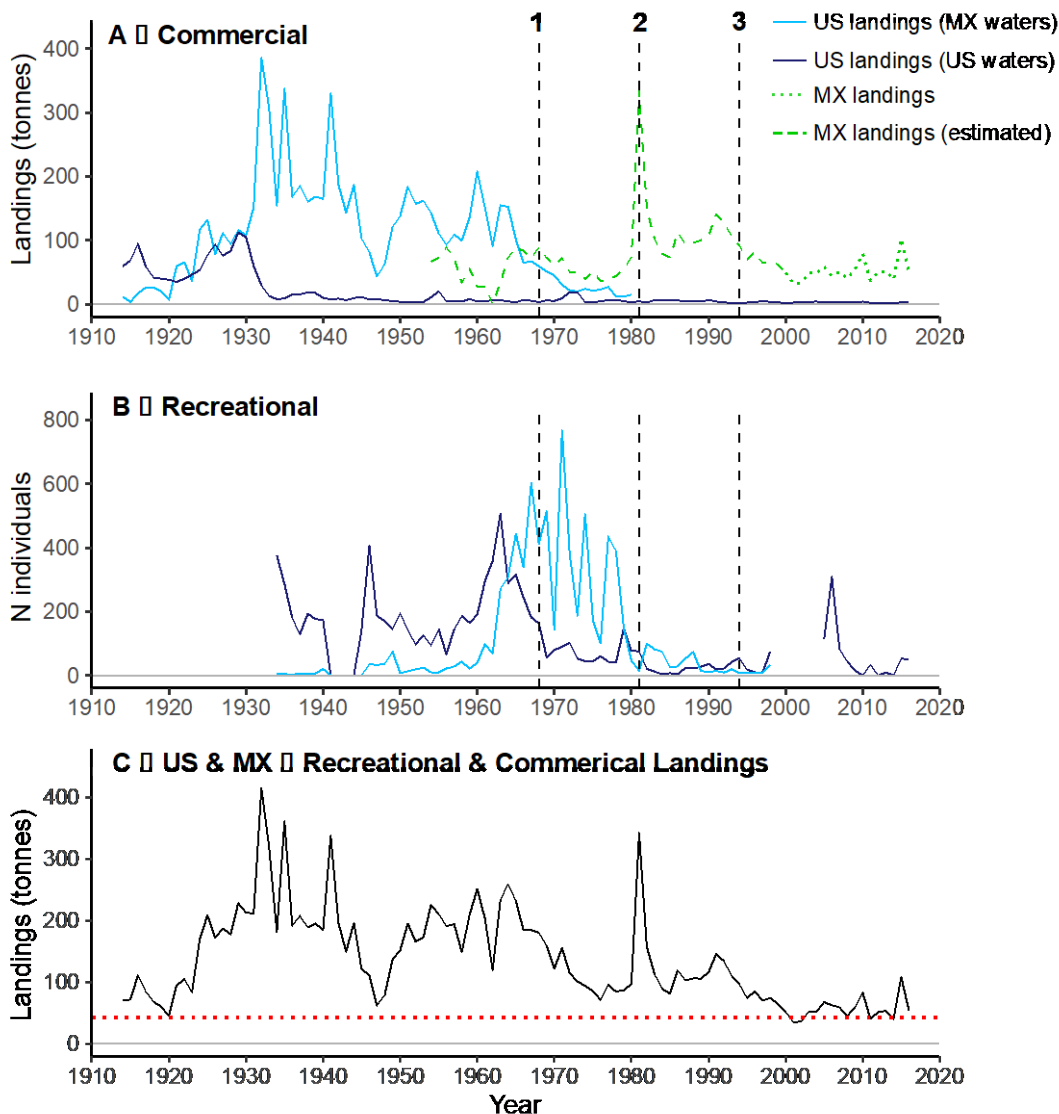


FIGURE 4. Historic and contemporary fishery landings of giant sea bass (GSB) in the United States (U.S.) and Mexico show strong variability over time. A) Commercial fishery by the U.S. and Mexico fleet, B) Recreational fishery by the U.S. fleet, in U.S. and Mexico waters, C) U.S. and Mexico GSB commercial and recreational fishery landings merged. Red dotted line indicates 10% of the maximum catch, criteria to define a collapsed fish stock (see Pauly et al. 2013). Important historical milestones are indicated by dashed red lines. Events that impacted GSB fishery management: 1 – Mexico-U.S. fisheries agreement; 2 – U.S. ban on commercial GSB harvesting; 3 – U.S. ban on gill nets and trammel nets within certain distances of the coastline, for more information on these events see Table 1. Historical data on commercial catches shows that population collapse in the U.S. waters occurred in the 1930s, much earlier than previously thought. Despite the perceived collapse of Mexican GSB populations in 1972 by the U.S. fleet landings, Mexican fleet landings indicate that political legislation (rather than population collapse) was truly limiting catches in the 1970s. Data source: Mexico: CONAPESCA (2000-2017), Sea Around Us (1955-1999); U.S.: CDFW (1913-2017).

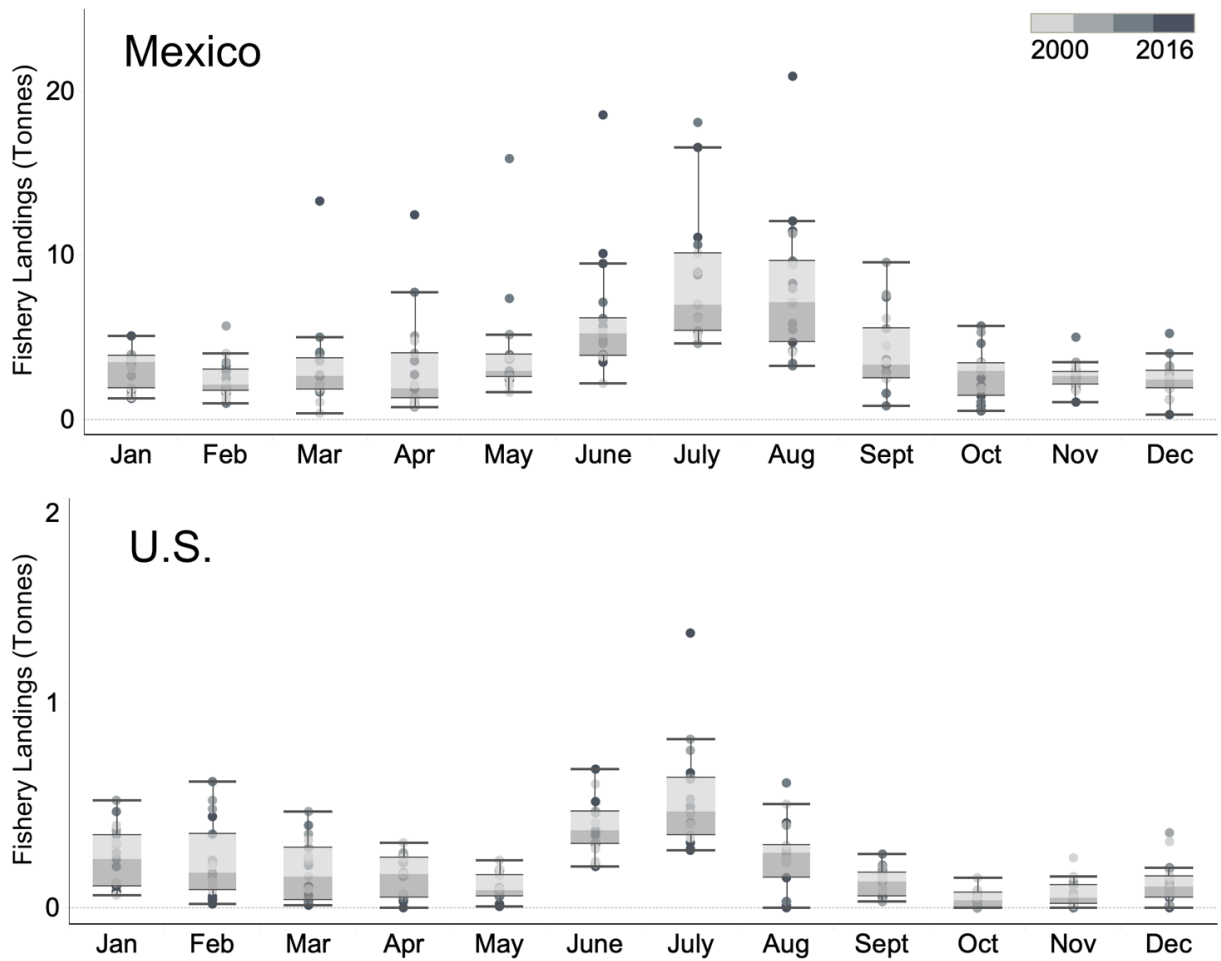


FIGURE 5. Giant sea bass contemporary catches (2000-2016) are highest in the summer, in both the U.S. and Mexico. In Mexico, this corresponds in part to the closure of the lobster fishery from March to September. Data source: Mexico = CONAPESCA; U.S.= CDFW.

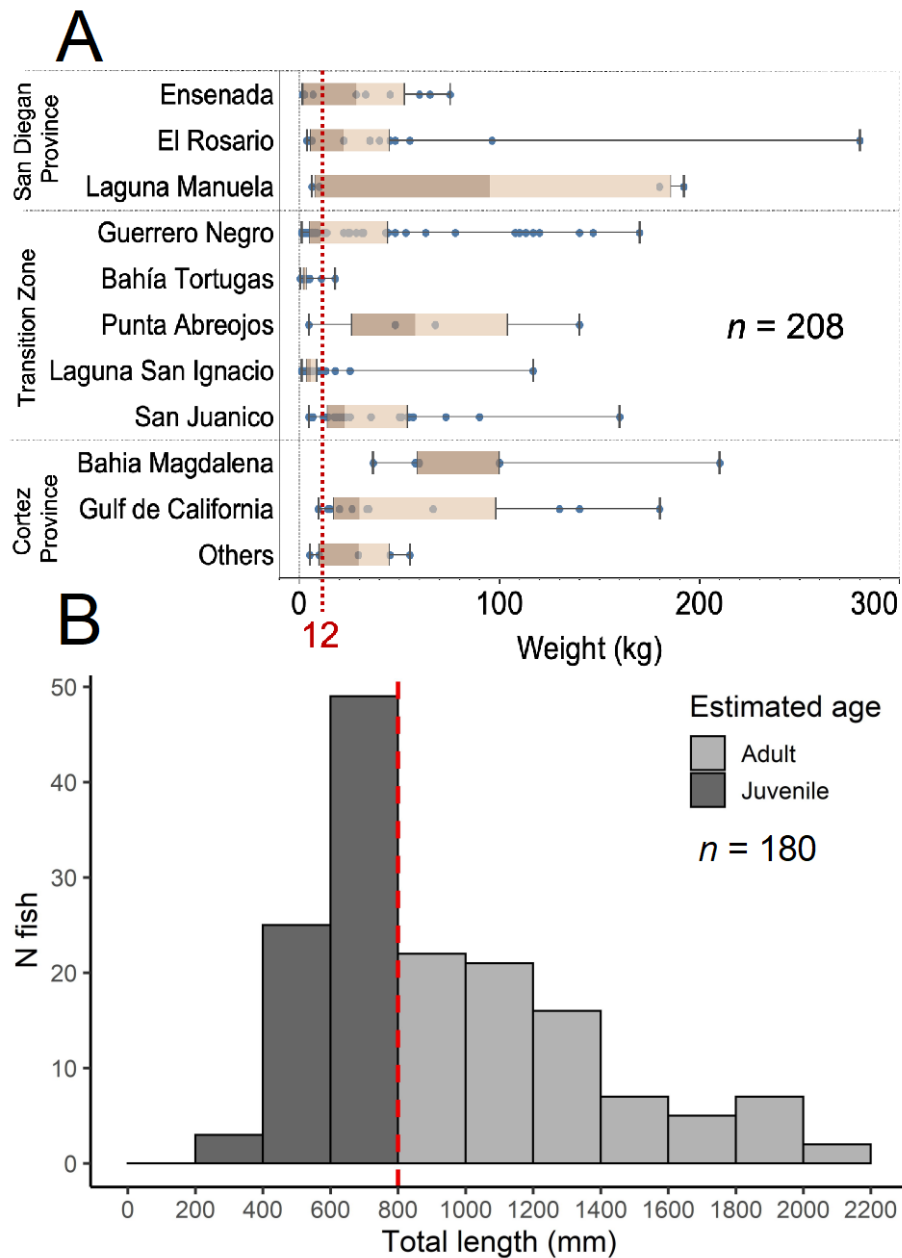


FIGURE 6. A) Box plot indicating the giant sea bass (GSB) body weight (kg) sampled through the Mexican fishery monitoring program. Median weight of 208 samples (12 kg) in red dotted line. Locations have been divided into one of three biogeographic regions: San Diegan province, Cortez province, and a transitional zone. All regions show a wide range of total weight. B) Total length of 180 samples of GSB sampled through the fishery monitoring program. 48.4% of samples were shorter than 800 mm TL, indicating that many individuals may be juveniles (after Hawk & Allen, 2014).

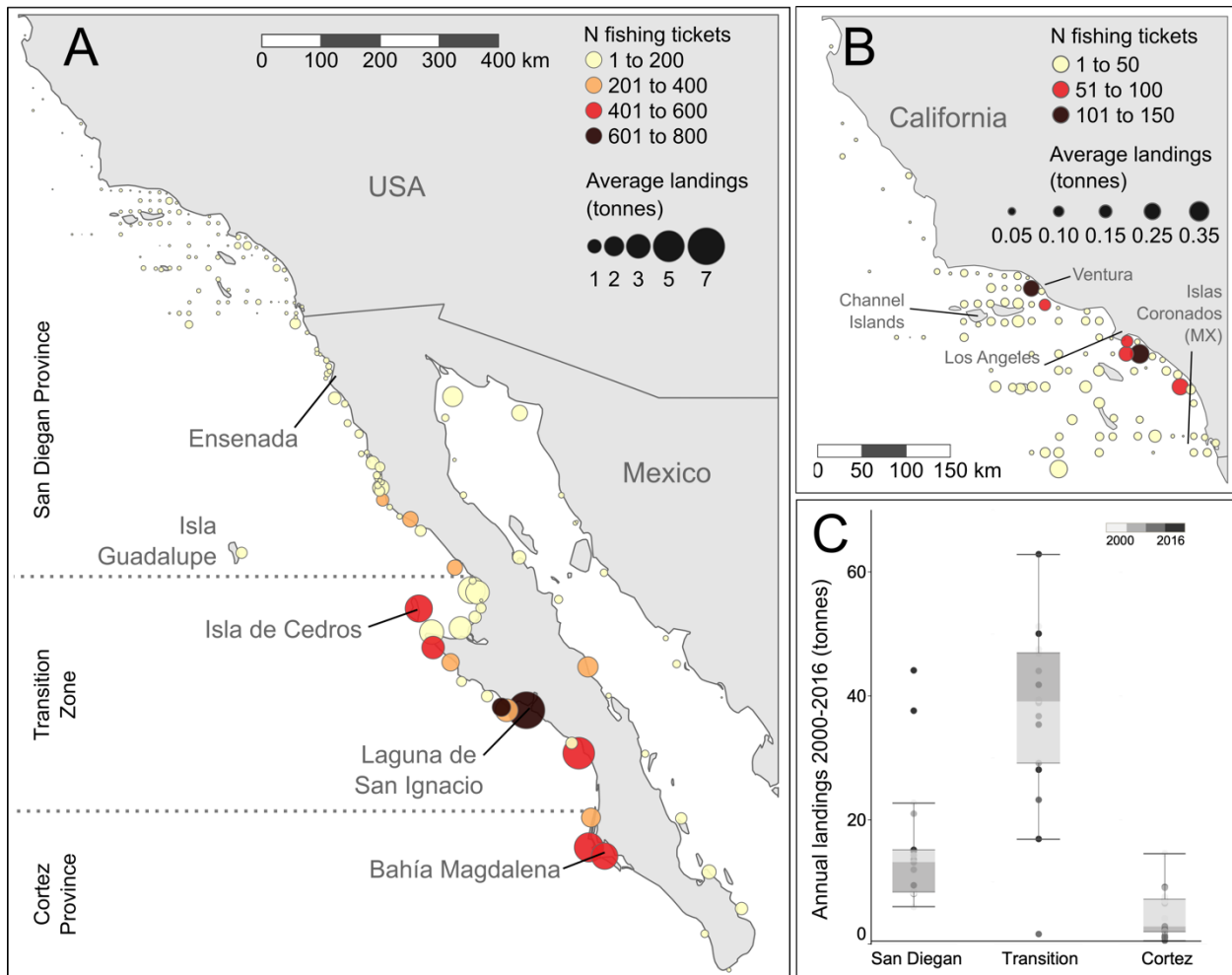


FIGURE 7. Spatial representation of the contemporary 2000-2016 annual average fishery landings of giant sea bass (GSB) from the U.S. and Mexico commercial fleets shows much higher landings in Mexico. When divided into biogeographic regions, the transitional zone between the San Diegan and Cortez provinces has the highest proportion of total landings. The number of fishing tickets corresponds to the number of GSB caught. A) Entire GSB range; B) California subset; C) average annual landings from 2000-2016. Data source: Mexico = CONAPESCA; U.S.= CDFW.



## SUPPORTING MATERIAL

TABLE S1. Synthesis of scientific knowledge about the giant sea bass resulting from the literature review.

Characteristic	Value	Reference
<b>Taxonomy</b>		
Synonyms	<i>Stereolepis californicus</i> Gill 1863; <i>Megaperca ischinagi</i> Hilgendorf 1878	Fricke, Eschmeyer, & Van der Laan (2020)
<b>Life history</b>		
Clutch size (eggs)	60 million	Benseman & Allen (2018); Domeier (2001); Shane et al. (1996)
Egg size (mm)	1.6 (1.5-1.6)	Shane et al. (1996)
Larvae	Lecithotrophic	Shane et al. (1996)
PLD (days)	26.8 ± 2.4	Benseman & Allen (2018)
Size at settlement TL (mm)	14.4 ± 3.0	Benseman & Allen (2018)
Age at first breeding (yr)	11-13 (18-24 kg)	Domeier (2001); Fitch & Lavenberg (1971)
Life span - Otolith thin-sections (yr)	76 (2003 mm SL)	Hawk & Allen (2014)
Life span - Radiocarbon (yr)	62 (2200 mm TL)	Allen & Andrews (2012)
Reproductive mode	Oviparous, gonochoric, dioecious (sexual dimorphism*)	Clark & Allen (2018); Domeier (2001); Fitch & Lavenberg (1971)
Reproductive mode	Pelagic spawners	Benseman & Allen (2018); Clark & Allen (2018)
Reproductive season	July-November (September)	Benseman & Allen (2018); Clark & Allen (2018); Clevestine & Lowe (2021)
Reproductive strategy	Pelagic spawners; aggregations (> active at 1700-2000 hrs)	Clark & Allen (2018); Domeier (2001)
Max. obs. agg. (ind)	20-24 ind in aggregation site	Clark & Allen (2018); Clevestine & Lowe (2021); House et al. (2016)
Aggregation behavior period	June – October	Clevestine & Lowe (2021)
Sex ratio	1:1 (inferred)	Domeier (2007); Gaffney et al. (2007)
TL max (mm)	2700 (2500)	Allen (2017); Domeier (2001); IGFA (2021)
SL max (mm)	2003	Hawk & Allen (2014)
Wt mx (kg)	253 (255)	Allen & Andrews (2012); Domeier (2001)

HL max (mm)	57	Allen & Andrews (2012)
YOY TL (mm)	145	Allen & Andrews (2012)
YOY growth rate (mm/day)	1.23	Benseman & Allen (2018)
Weight - Age relationship	$y=0.029x-0.085$ ; $R^2=0.9013$ ; $p<0.001$	Hawk & Allen (2014)
Length (SL) - Length (TL) relationship	$a=1450$ ; $b=-10.87$ ; $R^2=1.21$	Williams et al. (2013)
Length (SL) - Weight relationship	$a=1.07E-04$ ; $b=-2.8$ ; $R^2=0.99$	Williams et al. (2013)
Length (SL) -Age relationship	$K=0.044$ ; $t_0=-0.345$ ; $L_\infty=2026.2$ ; $R^2=0.911$ ; $p<0.001$	Hawk & Allen (2014)
Growth Model - von Bertalanffy	$L_\infty=2026.2$ ; $K=0.044$ ; $t_0=-0.345$	Hawk & Allen (2014)
YOY Length (TL) - Age relationship	$y=1.23x-18.49$ ; $R^2=0.908$ ; $p<0.0001$	Benseman & Allen (2018)
YOY black phase TL (mm)	10 - 21	Benseman & Allen (2018)
YOY brown phase TL (mm)	23 - 33	Benseman & Allen (2018)
YOY orange phase TL (mm)	41 - 185	Benseman & Allen (2018)
Natural mortality rate	6%	Schroeder & Love (2002)
Sound production mechanism	5 putative sonic muscles between each of the first six pleural ribs	Allen et al. (2020)

### Ecology

Northernmost distribution record	Humboldt Bay, California, U.S.	Boydston (1967)
Southernmost distribution record	Southern tip of Baja California peninsula, and Huatabampo, Sonora, within the Gulf of California, Mexico (Oaxaca, Mexico was previously recognized as the southernmost distribution, but the record come from larvae)	This study. Shane et al. (1996)
Foraging mode	Macro-carnivore	Fitch & Lavenberg (1971); Love (1996)
Trophic level	3.74	Vilalta-Navas et al. (2018)
Prey items	rays, skates, lobster, crabs, flatfish, small sharks, squid, blacksmith, ocean whitefish, red crab, sargo, sheephead, anchovies, mantis shrimp	Domeier (2001); Fitch & Lavenberg (1971); Lover et al. (1996)
Generation time (yr)	7 - 10	Domeier (2001)
Ecol. density YOY	$0.4/100\text{ m}^2 \pm 1\text{ SD}$	Benseman & Allen (2018)
Mean biomass density adults	$40\text{ kg}/1000\text{m}^2$	House et al. (2016)
Population size	Pre-exploitation biomass SoCal 1,300 tons (1,179 tonnes)	Ragen (1990)
Residency	$55 \pm 18\%$ SD of their time spend at the tagging site. Residency was not significantly different based on water temperature or lunar phase (498 days long study).	Clevenstine & Lowe (2021)

Long distance movements	It has been reported swimming approximately 90 km in 74 h/ 53 km in 56 h.	Burns et al. (2020); Clevenstine & Lowe (2021)
Mean daily distance traveled	0.31 – 16.66 km Min - Max	Clevenstine & Lowe (2021)
Mean nightly distance traveled	0.03 – 20.29 km Min - Max	Clevenstine & Lowe (2021)
Habitat affinity	Marine neritic. 5-46 m (18-150 ft)	Domeier (2001); Love et al. (2005)
YOY's habitat	canyons 2-18 depth; mudflats and coastal lagoons	Benseman & Allen (2018); Couffer et al. (2015); Love (2011)
Juvenile's habitat	soft muddy bottom; flat sandy bottom (12-21 m depth)	Love (2011)
Adults' habitat	edges of nearshore rocky reefs and kelp forest (10-46 m depth); artificial reefs (11-17 m depth)	Burns et al. (2020); Clevenstine & Lowe (2021); Love et al. (2005); Miller & Lea (1972)
Symbiosis behavior	Cleaned by four species	Dewet-Oleson & Love (2001)
Resilience	Low; minimum population doubling time > 14 years ( $t_m=11$ ; $t_{max}=75$ )	Musick et al. (2000)
<b>Population genetics</b>		
Mean Nucleotid diversity	0.09	Gaffney et al. (2007)
Mean Nucleotid diversity	0.001 ± 0.001	Chabot et al. (2015)
Haplotype diversity	13 ( $h=0.88$ )	Gaffney et al. (2007)
Haplotype diversity	4 (0.162 ± 0.064)	Gaffney et al. (2007)
Effective population size $N_e$	502.84 x 10 <sup>-3</sup> ; $N_e$ Est2 152.8; $N_e$ Est <sup>2</sup> 95% CI 84–539.2	Chabot et al. (2015)
Avg. observed heterozygosity	0.654-0.706	Chabot et al. (2015)
Observed number of alleles	112 (59-81)	Chabot et al. (2015)
Avg. allelic richness	8.87 (4.54-4.81)	Chabot et al. (2015)
Fst values	df 121; sum of sq 517.492; variance 4.289; 1 % var	Chabot et al. (2015)
Fixation index (FST)	0.01 ( $p=0.034$ )	Chabot et al. (2015)
<b>Fishery</b>		
Commercial catch vs SST correlation	$r=-0.338$ ( $p=0.340$ )	Pondella & Allen (2008)
Commercial catch vs PDO correlation	$r=-0.284$ ( $p=0.426$ )	Pondella & Allen (2008)
Commercial catch vs ENSO correlation	$r=-0.166$ ( $p=0.646$ )	Pondella & Allen (2008)
Median Size Recreational Fishery in the U.S. (1966-2008) (kg)	51	Bellquist & Semmens (2016)

Median Size Commercial and Recreational Fishery in Mexico (2017-2021) (kg)	12	This study
<b>Management / Conservation</b>		
U.S. Management	California State Legislature amended the 1981 moratorium to allow only one incidental fish per vessel to be landed in commercial fishing operations by gill or trammel nets in California	California State Legislature Ch. 308, Sec. 1 [FGC §8380]
Mexico management	A maximum of one GSB per fisherman per day in the recreational fishery. Permits are required when fishing by vessels. No restrictions for commercial fishery.	NOM-017-PESC-1994 (2013)
IUCN Category	Critically Endangered	Cornish (2004)
AFS Category	Threatened	Musick et al. (2000)
CITES	Not included	CITES (2019)

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TABLE S2. Economic investment on giant sea bass research and husbandry.

Country	Reference	GSB Project Topics	Period	Years	Funds allocated (US\$)	Funds allocated/Year (US\$)
	1	GSB Conservation	2016-2019	3	\$35,000	\$11,667
	2	YOY GSB growth & release	2018-2019	1	\$37,000	\$37,000
	3	Adult movements patters, Habitat preferences	2016-2021	4	\$87,000	\$21,750
	4	Age-Growth, Population genetics, Distribution, Courtship behavior, YOY distribution, Sound production	2010-2020	9	\$30,500	\$3,389
U.S.	5	Nursery habitat and Distribution of YOY	2015-2020	4	\$27,697	\$6,924
	6	Adult movements patters, Habitat preferences, Reproductive biology, Population genetics, Fishery	2000-2009	8	\$400,000	\$50,000
	7	Adult movements patters, Habitat preferences, Fishery	2002-2006	4	\$70,000	\$17,500
	8	Adult movements. Trophic ecology. GSB conservation	2012-2021	5	\$37,000	\$7,400
	9	Population size. Economic Value. Spotting GSB website	2014-2020	5	\$42,000	\$8,400
U.S. Total			2000-2021	19	\$766,197	\$164,030
	10	Age-Growth, Population size, Aggregation site, Fishery, Population genetics	2017-2021	3	\$25,000	\$8,333
Mexico	11	Population size, Aggregation site, Fishery, Population genetics	2018-2020	1	\$5,000	\$5,000
	12	Population genetics, Age-Growth	2018-2019	1	\$500	\$500
Mexico Total			2017-2021	3	\$30,500	\$13,833
U.S. and Mexico Total					\$796,697	

1-Aquarium of the Pacific, 2-Cabrillo Aquarium, 3-CSU LB, 4-CSUN, 5-M. Couffer, 6-M. Domeier, 7-Pfleger I.E.S., 8-SIO, 9-UCSB, 10-SIO-Proyecto Mero Gigante, 11-Comunidad y Biodiversidad, A.C. (COBI), 12-Proyecto Mero Gigante-UABC.

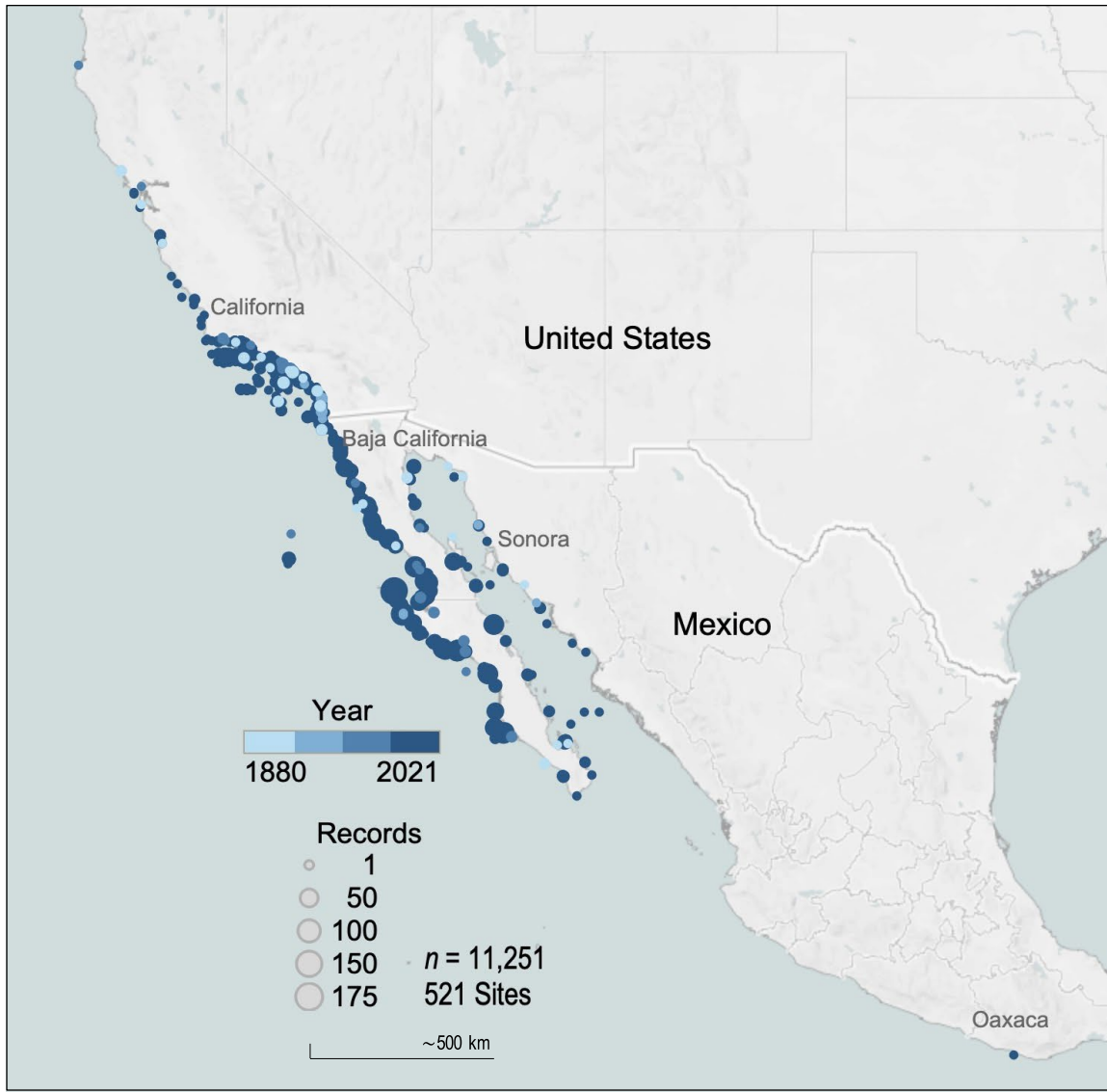


FIGURE S1. Giant sea bass (GSB) geographic distribution map based on 11,251 records from 521 sites across the Northeastern Pacific extracted from the Global Biodiversity Information Facility (gbif.org), California Department of Fish and Wildlife (CDFW), the California Recreational Fisheries Survey (CRFS) (<https://www.recfin.org/>), the Mexican government fisheries management agency (CONAPESCA), scientific collections<sup>(1)</sup> in Mexico and the USA, fishery-independent surveys<sup>(2)</sup>, and data from Proyecto Mero Gigante. Seventy-three percent of the GSB distribution is found in Mexican water based on all records shown on the map, except for the larval record in Oaxaca, Mexico. The Oaxaca record represents an isolated record from the next southernmost record for more than 1500 km with no confirmed adult records in between. [GBIF.org (9 December 2020) GBIF Occurrence Download <https://doi.org/10.15468/dl.dfnxsy>].



(1) Scientific collections

Scripps Institution of Oceanography (SIO)  
Universidad Michoacana de San Nicolás de Hidalgo (UMSNH)  
Universidad Autónoma de Baja California (UABC)  
Centro de Investigaciones Costeras at Universidad de Guadalajara (U de G)  
Centro Interdisciplinario de Ciencias Marinas del IPN (CICIMAR)  
Centro de Investigaciones Biológicas del Noroeste (CIBNOR)  
National Fish Collection at Universidad Nacional Autónoma de México (UNAM)  
Fish collection at ICMYL Mazatlán (UNAM)  
Universidad Autónoma de Sinaloa at Mazatlán (UAS)  
Centro de Investigación en Alimentación y Desarrollo at Sonora (CIAD Sonora)  
Fish Collection at Universidad Autónoma de Nuevo León (UANL)  
Fish Collection at Universidad Autónoma de Guerrero (UAGro)  
The López-Perez Lab at the Universidad Autónoma Metropolitana (UAM)  
Fish Collection at Universidad Autónoma de Nayarit (UAN)  
Universidad del Mar at Puerto Ángel, Oaxaca (UMAR)

(2) Fishery independent surveys

Fish surveys from Proyecto Mero Gigante  
Fish surveys from the ONG Comunidad y Biodiversidad, A.C. (COBI)  
Fish surveys from the Reyes-Bonilla Lab at the Universidad Autónoma de Baja California Sur  
Fish surveys from the ONG Ecosistemas y Conservación: Proazul Terrestre A.C.  
Fish surveys from Centro para la Biodiversidad Marina y Conservación, A.C. (CBMC)

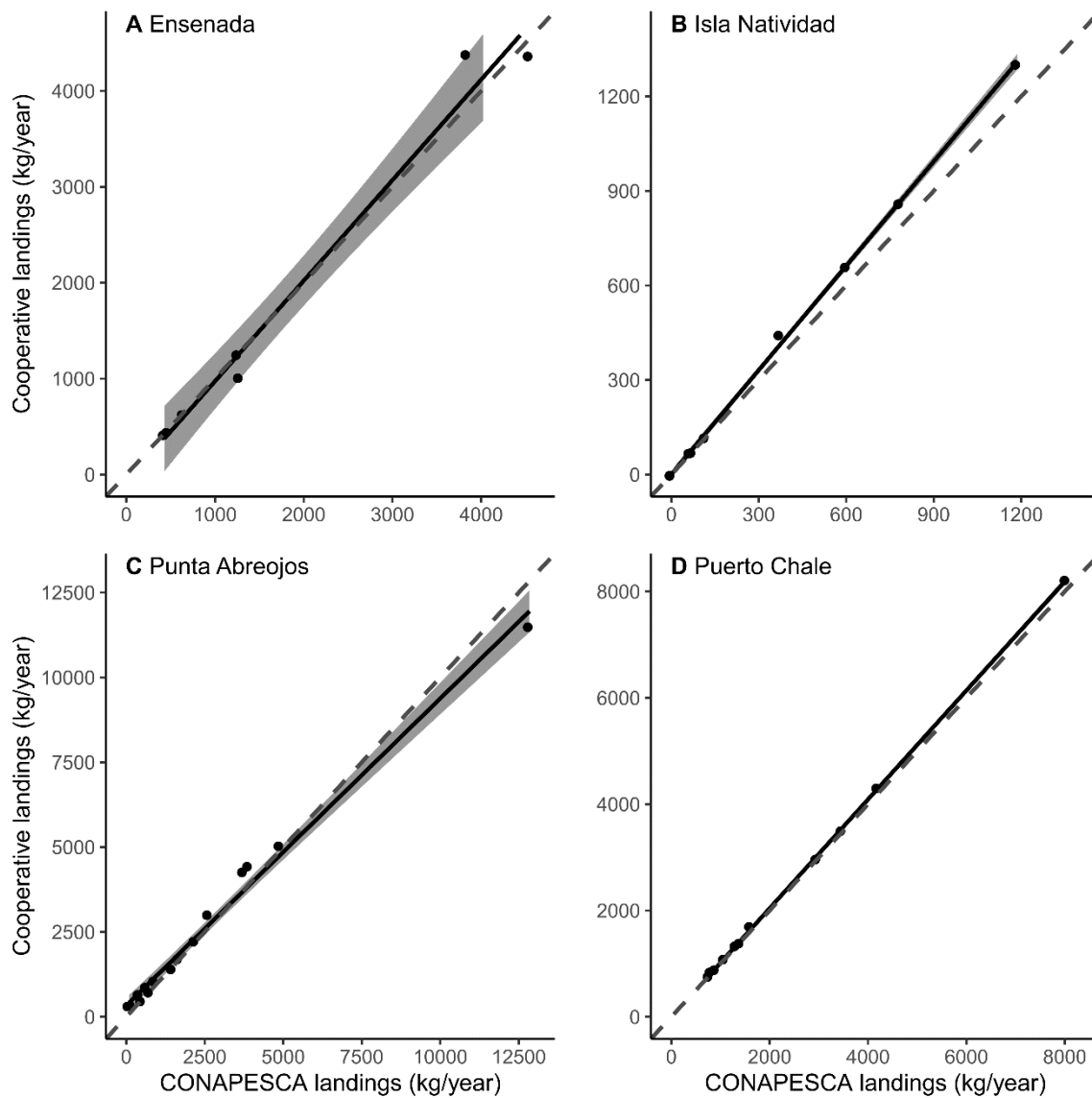


FIGURE S2. Giant sea bass landings data from the Mexican government fisheries management agency (CONAPESCA) do not statistically differ from data gathered directly from four fishing cooperatives. The four fishing cooperatives have an important share in catches, averaging 2-4 tonnes per year.