LAWS RELATING TO NAVIGATION

Preliminary Draft

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FOREWORD

This volume is one of eight representing a compilation of Mississippi laws which most significantly affect the use and development of the state's marine and coastal zone. The compilation has been prepared by the Mississippi Law Center at the University of Mississippi School of Law, under the auspices of the University of Mississippi and the Mississippi Universities Marine Center, Dr. Sidney E. Upham, Director.

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NAVIGATION

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I. RIVERINE NAVIGATION

1. CHANNELS

A. State Constitutional Control.

The legislature of the state cannot authorize the permanent obstruction of any of the navigable waters of the state. However, the construction, under proper authority, of draw bridges and booms and chutes for logs is permitted, provided such construction does not prevent the safe passage of vessels or logs, under regulations provided by law.

The legislature cannot pass local, private or special laws in any of the following enumerated cases; such matters may be provided for only by general laws:

- (a) Granting to any person, corporation, or association the right to have any ferry, bridge, road or fish trap,
- (b) Matters relating to stock-laws, water courses and fences. 3

The Mississippi Constitution of 1890 limits the power of the legislature to authorize permanent obstructions of navigable waters.

B. State Statutory Control.

It is the public policy of the state to aid and encourage the promotion, development, improvement, and expansion of the state's ports, harbors and inland waterways. 5

If any person permanently obstructs any of the navigable waters of the state, he shall be guilty of a misdemeanor and, upon conviction, may be punished by a fine of not more than \$50 or by imprisonment in the county jail for not more than 30 days, or both.

over both riverine and coastal navigation. For example, any vessel operating on the navigable water of the state must carry a Coast Guard approved life preserver for each person on board. Also, each vessel must have a paddle and, for night operation, a light sufficient to make its presence known (or to comply with federal regulations of vessels of such classification). No vessel shall be operated unless it is in a safe and seaworthy condition; in addition, all vessels operating in the Mississippi Sound or Coastal/tidal waters must comply with all applicable federal regulations. No vessel shall be operated in a reckless or negligent manner, at an unreasonable speed, by a physically or mentally incompetent operator, by an intoxicated operator, or while overloaded. These code provisions apply to surfboards, aquaplanes, motorboats, waterships, and other watercraft and vessels.

Any boat which is towing a skier must have a lookout above the age of 10 years in addition to the operator except when participating in an official regatta, motorboat race, marine parade, tournament or exhibition.

Vessels propelled by machinery in excess of ten (10) horsepower, whether or not such machinery is the principle source of power, using the territorial and/or navigable waters of the state and every vessel using the high seas in the State of Mississippi must be numbered 1AW. However, certain vessels need not be numbered under Mississippi Law: (1) foreign vessels temporarily using state navigable waters; (2) public vessels of the United States; (3) State and Municipal vessels; (4) ships lifeboats; (5) vessels designated by the appropriate federal authorities; (6) vessels used exclusively

for racing; (7) vessels operating under temporary certificates; (8) vessels covered by a number issued under federal laws or another state (up to 90 consecutive days.) Owners of livery boats may obtain certificates of number for all such vessels by paying a single fee plus twenty-five cents for each additional livery boat; each to bear a separate and distinct number.

Any person who violates the Mississippi Boating Act of 1960 is guilty of a misdemeanor and subject to the following penalties: (1) for violation of Miss. Code Ann. Section 8496-25 (changing numbers, etc.) a fine of not more than \$100 or 30 days in the county jail, or both; (2) for other violations, a fine of not less than \$10 nor more than \$100. The owners and/or operator of a vessel shall be civilly liable for any injury or damage proximately resulting from the negligent failure of such owner or operator to comply with the provisions of the Mississippi Boating Act of 1960. This does not limit any cause of action maintainable at common law, maritime laws, or in admiralty, but shall be cumulative and supplemental.

Railroad companies have the power to construct, maintain or operate their railroads under, over, and across any body of water, whether navigable or not, which lies across their routes. Also, they are vested with power to erect, use, and maintain bridges over such water. However, whenever a navigable body of water is crossed by a bridge, there must be maintained a draw or swing in the bridge sufficient to allow the passage of boats and water craft. Railroad companies may also establish such transfers, landings, wharves, approaches, and inclines as may be convenient or necessary in transferring their cargo to watercraft.

Telephone or telegraph companies are authorized to set up posts and fixtures along and across any waters or canals, but they must be constructed so as not to be dangerous to persons or property, nor interfere with the common use of such waters. ²¹

The Governor of the State of Mississippi is authorized to enter into a pact and/or agreement with the State of Alabama, entitled The Tombigbee-Tennessee Water Development compact. The purpose of the compact is to promote the development of a navigable waterway connecting the Tennessee and Tombigbee Rivers to establish a joined interstate authority to assist in these efforts.

C. State Agencies.

The term "watercourse" has been defined as any natural lake, river, creek, cut or other natural body of fresh water or channel having definite banks and bed with visible evidence of the flow or occurance of water, except such lakes without outlet to which only one landowner is riparian. Any person desiring to build a dam or reservoir on a watercourse must obtain a written statement from the Board of Water Commissioners that such construction will affect plans for the proper utilization of the water resources of the state. 25

Navigable waters of the state often come under the control of individual State, County or Municipal Commissions. For example, the State Oil and Gas Board regulates the use of navigable waters for the transportation of oil, gas, or other minerals. Persons, firms or corporations engaged in the transportation, exploration, or production of minerals have the right to construct, operate and maintain facilities incident to such operations in any of the navigable

waters of the state only after obtaining a permit from the State Oil and Gas Board. ²⁷ However, these persons or firms having the right to construct, operate and maintain facilities, for the transportation or production of minerals, in, on, under, or across land which is submerged (or whenever the tide may ebb and flow) are subject to the following: (a) the paramount right of the United States to control commerce and navigation; (b) the right of the public to make free use of the waters; (c) the restrictions and prohibitions contained in Section 81 of the Mississippi Constitution of 1890.

The Mississippi Boat and Water Safety Commission has primary responsi bility for the control and/or investigation of accidents occurring on the navigable waters of the state (fresh and salt-water). 29 In case of a boating accident involving a motorboat operated for pleasure or any other motorcraft where death, injury resulting in 72 hour incapability, or damage in excess of \$100 results, the operator shall file an accident report with the sheriff of the county in which the accident occurred. (Accidents include but are not limited to capsizing, collision, floundering, flooding, fire, explosion, and disappearance of a vessel other than by theft.) 30 When death results from a boating accident, a written report shall be submitted within five days after the accident. 31 Such reports must be filed in quadruplicate. The sheriff keeps one and forwards the rest to the Mississippi Boat and Water Safety Commission which consolidates all reports and transmits them to appropriate federal agencies. 32 Operators of vessels involved in boating accidents are required to remain on the scene until all necessary aid has been furnished to injured persons.

It should be noted that the powers of the Mississippi Boat and Water

Safety Commission are applicable only to routes that are solely under the jurisdiction of the State of Mississippi. These powers are not applicable to the Mississippi Sound or the Coastal or tidal routes of the states which are under the concurrent jurisdiction of the Mississippi Marine Conservation Commission and the United States Coast Guard.

As stated above, the Mississippi Constitution of 1890 limits the power of the legislature to authorize permanent obstructions of navigable waters. However, the Board of Commissioners of the Water Resource Management District has the right to obstruct or dam up any natural water course other than as provided by section 81, Mississippi Constitution of 1890. The Board has the power to construct and maintain bypasses for convenance of surplus or flood waters through shorter routes by means of canals, ditches, floodways, levees, or other artificial means from tributaries of natural streams to their main watercourses and from one point in a natural watercourse to another. However, such bypasses must empty the water directly into the same watercourse to which it would naturally flow, or into the backwater area of another watercourse within 35 miles from the mouth thereof. The Commission also has control and management of all swampland districts and has the power and authority to maintain existing drainage channels; in addition, they have the power to control and operate with any appropriate agency of the United States government to improve and maintain channels.

The Pat Harrison Waterway Commission is empowered to do any and all things necessary in making a survey of the Pascagoula, Leaf, and Chicksaw rivers, Tallahala Creek, and their tributaries, in order to promote the estab-

ishment of barge canals linking the cities of Meridian, Hattiesburg, Laurel and other cities along these rivers to the Gulf of Mexico. ⁴⁰ Each county respresented on the commission is authorized to improve all or part of such waterways within the respective county for navigation or flood control purposes.

The Tombigbee Valley Authority is authorized to do all things necessary to make a survey of that portion of the Tombigbee River (located within the state of Mississippi) in order to investigate the possibility of developing that portion of the river which comprises a segment from the Tennessee River on the North, through Mississippi and Alabama to the Gulf of Mexico at Mobile,

Alabama. These surveys will be considered in the opening of a water route from the Northern headwaters of the Tombigbee River (particularly the last branch of the Tombigbee River and its tributaries) and the Tennessee River.

The Mississippi Agriculture and Industrial Board has the power to dam inland waterways. ⁴⁴ The carrying out of the corporate purposes of the Mississippi Agricultural and Industrial Board and such State Inland Port authoritis, in all respects, for the benefit of the people of the state and is a public purpose. ⁴⁵ The Agricultural and Industrial Board has the power to use, equip, maintain and control channels, and to dredge, deepen, extend and widen channels, rivers, and waterways and has jurisdiction of any other public body. ⁴

The Mississippi Agricultural and Industrial Board also has the power to use, control and operate waterways and channels. ⁴⁷ In addition, the Board has the power to dredge, deepen, extend, widen, or enlarge rivers, channels and waterways, dam inland waterways, and establish water basins. ⁴⁸

The Board may also make application to the Mississippi Boat and Water

Safety Commission for special rules and regulations with reference to the operation, equipment or safety of vessels on any waters (except coastal) within the territorial limits or authorized jurisdiction of the board.

The act authorizing the exertion of power by the Mississippi Agricultural and Industrial Board does not repeal any existing laws of the state; nor shall the act be in derogation of any existing laws. 50

D. County Control.

Control and supervision of navigation in fresh water is often vested in the county through which any river may run. The Board of Supervisors of any county through which any part of a river may run, touch, or border, or upon which the United States has a navigation project (including channel clearing or improvement, cut-offs, levees, dams, etc.) may agree and give assurance to any United States agency to (1) provide land or easements necessary for the project, (2) hold the United States free from damage due to the construction, (3) maintain and operate the works after completion pursuant to the terms of federal laws relating to navigation on navigable streams.

E. Municipal Control.

The governing authorities of municipalities have the power to establish, alter and change the channels of streams or watercourses, and to bridge the same, whenever so doing will promote the health, comfort and convenience of the inhabitants of the municipality. Showever, whenever the cost therefor is equal to 1/4 of the taxes of previous years (levied for general revenue purposes) the work is not authorized until it is adopted by a majority of voters of the community; also, the bonds to raise money for work are issued by the

municipality in accordance with statutory provisions.

PORTS AND HARBORS.

A. State Constitutional Control.

The Mississippi Legislature shall never authorize the permanent obstruction of any of the navigable waters of the state but may provide for the removal of such obstructions as now exist whenever the public welfare demands. However, this does not prevent the construction, under proper authority, of draw bridges for railroads, or other roads, nor the construction of "booms and chutes" for logs in such a manner as not to prevent the safe passage of vessels or logs. Specifically, telephone or telegraph companies are authorized to set up posts and fixtures along and across any waters or canals; however, they shall be so constructed so as not to be dangerous to persons or property, nor interfere with the common use of such waters. ⁵⁷

B. State Statutory Control.

It is the public policy of the State of Mississippi to aid the industrial development and economy of the state through the acquisition, promotion, development, improvement and expansion of inland ports and attend industrial sites. It is also the public policy of the state to aid and encourage the promotion, development, improvement, and expansion of the state's ports harbors and inland waterways.

Any port commission existing under Miss. Code Ann. sections 7576-01, et seq. and any other port commission or port authority which has not been expressly granted such powers may exercise all powers granted to county

port authorities under Miss. Code Ann. sections 7605-04, 7605-06 to 7605-11,

The State Ports and Harbors Act (), and may acquire and operate gas, electric, water, sewage or other public utility systems.

The State Ports and Harbors Act is not to be deemed to be in derogation of any existing law. Further, the [State Ports and Harbors] Act is to be construed as supplemental and cumulative and is not meant to repeal, limit, or restrict any other public body or statute heretofore or hereinafter enacted providing for the establishment, support, financing and maintenance of port commissions, authorities or other local agencies having jurisdiction over ports, rivers, channels and waterways. 62

C. State Agencies.

The Mississippi Agricultural and Industrial Board is vested with broad discretion and latitude in the exercise of its duties to effect the public policy of the State Ports and Harbors Act and the State Inland Ports Act. ⁶³ The carrying out of the corporate purpose of the Mississippi Agricultural and Industrial Board and the State Port Authority and State Inland Port Authorities is, in all respects, for the benefit of the people of the state and is a public purpose. ⁶⁴

When a county or city port or harbor agency applies for state ownership, the Mississippi Agricultural and Industrial Board conducts an independent analysis of the port or harbor, and if it determines that state ownership is feasible, negotiates a conveyance to the state.

Any agreement between the Agricultural and Industrial Board and a city or county port authority must be approved by a majority of the electors in the city or county affected.

Any port or harbor (and facilities) conveyed to the state is operated by the Agricultural and Industrial Board acting through a State Port Authority for the

port or harbor which is not responsible to the city or county, but rather solely to the Agricultural and Industrial Board. 67

The State Port Authority consists of five (5) qualified electors of the city or county in which the port or harbor is located; the terms of office are staggered - one new member appointed annually for a five year term. These members are entitled to the same compensation authorized by law for the Port Commission or other authority having jurisdiction.

Any state port authority shall be an agency of the state, and have, in addition to the powers granted under the State Port and Harbors Act, the same jurisdiction, rights, powers and duties of the Port Commission or other port or harbor agencies having statutory jurisdiction of the harbor on the date of conveyance to the State.

The Mississippi Agricultural and Insutrial Board shall occupy the same relationship to the State Port Authority as did the city or county to the former 70 port commission, or authority. The Agricultural and Industrial Board has the power to acquire and control ports; also, it may dam inland waterways, establish turn basins, and deepen, extend or widen rivers. 71

To acquire lands or rights of way, the Mississippi Agricultural and Industrial Board may purchase, negotiate or condemn, and if it proceeds by eminent domain, it follows the procedure adopted for counties, municipalities or corporations under Mississippi law. However, the board cannot acquire land without the consent of the owners unless actual necessity is alleged and proven. The title to all property acquired by the board vests in the State of Mississippi. Provisions dealing with the issuance of state bonds for acquisition of land under the State Ports and Harbors Act are enumerated in

sections 7564-15 to 7564-23 of the Mississippi Code of 1942. 74

The carrying out of the corporate purpose of the Mississippi Agricultural and Industrial Board and State Port Authorities is, in all respects, for the benefit of the people of the State of Mississippi and is a public purpose. The Agricultural and Industrial Board and State Port Authorities perform an essential governmental function in the exercise of the powers conferred upon them by the State Ports and Harbors Act. 75

The Mississippi Agricultural and Industrial Board and State Port
Authority may jointly set aside or lease lands, roads, docks, sheds, warehouses,
elevators, compresses, floating dry docks, graving docks, marine railways,
tugboats or other improvements to public or private individuals, firms, or
corporations for ninety-nine years (and they may sell the same).

The Mississippi Agricultural and Industrial Board must approve the consideration given for leases of State Port Authority facilities. That consideration may either be monetary or in the form of employment preference to residents of the area. Also, such property may be leased free of ad valorem taxes for the period authorized by law.

The Board may take no action in building, constructing, acquiring, or developing any state-owned inland port unless the Tennessee Valley Authority or other governmental agency agrees to furnish at least seventy-five percent (75%) of the cost of building, acquiring, or developing said port. The Agricultural and Industrial Board may contract with any governmental agency (local, state, federal or combinations thereof) for the acquisition and development of any state owned inland port if certain conditions are met. When a

county or port or harbor agency applies to have the state operate the port or harbor, the Mississippi Agricultural and Industrial Board causes an independent study to be made of the potential for development of the port, and if it is found to be in the public interest, the board may negotiate the acquisition.

Any port or harbor or part there of and all facilities, structures, lands or other improvements, leased by, acquired by, or conveyed to the state, is operated by the Mississippi Agricultural and Industrial Board - acting through the State Inland Port Authority for such port or harbor. 81

State Inland Port Authorities are vested with the same jurisdiction, rights, powers, and duties vested by law in other port authorities within the state, but any conflicts of laws shall be governed by the State Inland Port Act.

Membership on a State Inland Port Authority is as follows: (1) One member from the county where the port is situated and one member from each contiguous county [appointed by boards of supervisors]; (2) the governor appoints one member from each participating county. In the event that the contracting agency is any water management district, the boards shall be made up of the following: One member from the county where the port is located, one from each contiguous county [appointed by boards of supervisors], and one member from each county above appointed by the governor - plus - one additional member.

The Mississippi Agricultural and Industrial Board has the power to acquire land and easements by purchase, negotiation or condemnation. The power of eminent domain applies not only as to all property of private persons and corporations, but also to property already devoted to public use, including leaseholds (except levee boards), drainage districts, and flood control agencies.

However, the board may not acquire property without the consent of the owner unless actual necessity is alleged and proven. 84

The Agricultural and Industrial Board is authorized to accept donations of lands, rights therein, and material required for the maintenance or development of any port or harbor. The title to all lands acquired by the Board under the authority of the State Inland Port Act vests in the State of Mississippi. Sections 7623-15 through 7623-23 of the Miss. Code (1971 Supplement) deal with the issuance of bonds by the Board in conjunction with State Inland Ports.

The Mississippi Agricultural and Industrial Board consists of the Governor, the Lieutenant Governor, the Speaker of the House of Representatives, two state senators appointed by the Lieutenant Governor, two state representatives appointed by the Speaker of the House, the Commissioner of Agriculture, the State Chemist, the State Biologist, as ex officio members; (also 25 persons selected from the state at large and appointed by the governor for four years terms or until the governor's term of office expires). ⁸⁸

The Mississippi Agricultural and Industrial Board has the power to hold, maintain, equip, use, control, and operate ports, harbors, waterways and channels and may dredge, deepen, extend, widen, or enlarge any port, harbor, river, channel or waterway.

The Board also has the power to purchase, install, lease, construct, own, hold, maintain, use, equip, and operate wharves, piers, docks, quays, elevators, compresses, bulk loading and unloading facilities, warehouses, marine railways, air and rail terminals and roadway and approaches thereto.

The Mississippi Agricultural and Industrial Board has the power to

acquire, purchase, install, lease, construct, own, hold, maintain, use, equip, ontrol and operate docks, floating dry docks, tugboats and water terminals.

The Board and the State Inland Port Authority may set aside, lease, or sell floating dry docks, graving docks, or tugboats to individuals, firms, or corporations - public and private. Leases shall be for a maximum of 99 years.

Any industrial lease of lands may be extended upon such terms and conditions and for such monetary rental or other considerations as may be found adequate by the Board. Any covenants for the lessee to make expenditures must be recited in the lease.

The Mississippi Agricultural and Industrial Board has the power to reclaim submerged lands. $^{94}\,$

While State Inland Port Authorities are given all powers and jurisdiction of other state port authorities, in the event of conflict, the State Inland Port Authority is governed by provisions of the State Inland Port Act. ⁹⁵ The State Ports and Harbors Act does not specifically exclude applicability to an inland port, albeit there is an Inland Port Act (§ 7623-01 et seq.) - therefore it might be possible for an inland port to be established under the State Ports and Harbors Act without the 75% financing by Tennessee Valley Authority or other governmental agency. [See Miss. Code Ann. § 7623-04 (Supp. 1971)]. ⁹⁶

The provisions of this act do not repeal, amend, limit or restrict statutes heretofore or hereinafter enacted regarding establishment, support, financing, and maintenance of port commissions, authorities, or other local agencies having jurisidiction over harbors, ports, rivers, channels, and waterways... the provisions are supplemental and cumulative in nature and do not repeal or limit authority granted to any public body. 97

D. County Control.

The Board of Supervisors of any county having a port of entry is authorized to appropriate money for the use and benefit of the port. Such monies are expended by the port commission with the approval of the Board of Supervisors. 98

The power of the county board of supervisors to issue bonds to finance harbor improvements is outlined in Miss. Code Ann. Sections 7576-02 to -04 (Supp. 1971) and Miss. Code Ann. Sections 7576-05 to -11 (1956). Any county (qualifying under Section 7576-01) which calls for federal project construction has the power to acquire land and easements by purchase and by eminent domain and to give assurances to the federal government when required. 99

E. County Agencies.

The purpose of the establishment of county and municipal port commissions is to promote industrial development, develop fisheries, promote commerce and navigation and relieve unemployment.

These commissions have jurisdiction over harbors, ports and passes leading thereto.

The Commissions may make application to the Mississippi Boat and Water Safety Commission for special rules and regulations with reference to the operation, equipment, or safety of vessels on any waters (except coastal) within the territorial limits or authorized jurisdiction of the board. Any person, vessel, firm or corporation acting as or employing a harbormaster, pilot boatsman, stevedore, surveyor, watchman, policeman, ship agent or ship chandler may be required to be duly authorized and licensed by the County Port Commission. Harbormasters must pay an annual license fee to the County Port Commission not to exceed \$50.00. The Port Commission will also fix

the fees for piloting inward and outward from the port in an amount not unduly burdensome on shipping; the commission will also set fees for docking, shifting, and boarding. 104

Any county maintaining a port or harbor agency which desires state ownership of the port or harbor is authorized to hire engineers to survey the assets and liabilities, ascertain reasonable market value of the land and revenues resulting from operations in the present and after projected expansion. Any county may enter contracts, leases, or agreements with the board to improve a port or harbor and to obtain state government financing in some cases. However, if state financing is made available, the governor may appoint two additional members of the respective agency for the life of the state bonds. 106

County Port Commissions have jurisdiction over the port terminals, harbors and passes leading thereto, all vessels, boats and wharves, common carriers and public utilities therein. The duties and powers of county port commissions are those set forth in sections 7549 - 7550 of the Mississippi Code (as amended) except that the salary of the Port Director is subject to the approval of the Board of Supervisors.

The County Port Commission is required to make recommendations to the Board of Supervisors concerning expenditures to be made for improvement, promotion, development, construction, maintenance, and operation of the harbor; and the commission must submit an annual budget to be approved by the Board of Supervisors. 109

Port Commissions of ports of entry must make annual reports to the governor, legislature, and board of supervisors; such reports must include all improvements made in the port of entry. 110

The County Port Commission has jurisdiction over harbor projects conducted by the federal government. The Board of Supervisors requires the county port commission to report not less than quarterly nor more often than monthly. The Board of Supervisors may issue bonds both for making additions to harbor facilities, 113 and for improving established harbor facilities.

County Port Commissions may make application to the Mississippi Boat and Water Safety Commission for special rules and regulations with reference to the operation, equipment, or safety of vessels on any waters [except coastal] within its territorial limits or authorized jurisdiction. 115

The county port commission has jurisdiction over common carriers and public utilities within the port. Stevedores must pay an annual privilege tax of not more than \$5,00 per year as set by the county port commissions. The commission shall also set licensing fees not to exceed \$50.00 per year for pilots, boatmen, stevedores, surveyors, watchmen, police, ship agents, ship chandlers and any other employees performing services for public shipping. It shall be unlawful to work without being duly licensed.

County Port Commission have the power to sell or lease any lands (acquired) for industrial purposes integrated to water transportation or to the United States for needed land owned by the U. S. or other valuable consideration.

The county port commission may sell reclaimed land for industrial purposes, as long as it does not interfere with commerce, navigation, and is in the best public interest.

Such sales may be by special warranty deed or lease (not to exceed 99 years); all such sales must be approved by a two-thirds vote of the county port commission.

Port commissions leasing or

selling relcaimed lands for industrial purposes must receive adequate consideration such as improvements on the land, construction thereon, or the hiring of local workers. ¹²² The term industry (as used in Miss. Code Ann. Section 7549.7-02 which allows port commissions to sell reclaimed land) means operations aiding in the development of fisheries, commerce, navigation, shipping and all forms of manufacturing enterprises. County port commission have jurisdiction and control over all land within and adjacent to any river, bay, or natural lake which is now or was below the high tide mark.

F. Municipal Control.

Any municipality having a port of entry may make improvements, 125 including deepening of any port or harbor. Municipal Port Commissions have jurisdiction over port and passes leading thereto. Municipal Port Commissions have five members, all of whom must live in the municipality; two are appointed by the governor, two by the governing authority of the municipality, and one by the county board of supervisors. They serve for a five-year term.

The governing authorities of municipalities have the power to construct all needful improvements in the harbor; to control, guide, or deflect the current of a river; to repair and regulate public wharves and docks; to change and collect levee rates; and, to set aside or lease portions of the wharf for special purposes. However, a permit or lease of a wharf shall not be granted for a term exceeding twenty-five years. 129

Any city in Mississippi having a seaport or harbor designated as a port of entry by the U. S. Government has a Harbor Commission which is

known as a port commission. All members of the commission are skilled in maritime affairs; the governor appoints one member, the county board of supervisors appoints one member, the mayor and aldermen and board of commissions appoint three. Their term is for four years.

Municipal port commissions have jurisdiction over the port, terminals and harbors and passes leading thereto. ¹³¹ The commission may also pass rules and regulations not inconsistent with the law. The commissioners may act as port wardens. They may publish rules relating to docks, passes, tariffs, fees, fines, penalties; the courts may be used to enforce such rules. It is also their duty to see that employees carry out their duties, to appoint pilots and require bond (\$5,000) from them, and replace them for failure to perform. ¹³²

Municipal port commissions have jurisdiction and control of all land within or adjacent to any <u>river</u>, bay, or natural lake which is now (or was) below the high tide mark. (Also, any other land acquired by purchase, lease, or eminent domain.) Harbormasters must pay an annual license fee to the port commission not to exceed \$50.00. The commission also sets the fees for piloting inward and outward from the port in an amount not unduly burdensome on shipping. The commission also sets fees for docking, shifting, and 134 boarding.

The mayor and aldermen, or mayor and board of commissioners of any city having a port of entry are authorized to appropriate money for the port commission who can repay it with the approval of the municipal authorities where the port is located. 135

Municipal port commissions have the power to construct and improve harbors; dredge; acquire, construct and repair wharves and docks; own, construct, and lease sheds, warehouses, elevators, compresses, floating dry docks, marine railways, tugboats and other aids to commerce. These may be leased for special purposes for not more than 25 years and for industrial purposes for not more than 99 years. The municipal port authority may get lands by reclamation, eminent domain, grant or purchase.

Municipal ports which engage in traffic of foreign commodities and have a harbor depth of 20 feet or more are empowered to improve, promote, develop, construct and maintain harbors, and to dredge; to also, construct and operate wharves, docks, and grain elevators, cotton compresses, warehouses, floating dry docks, marine railways, tugboats, cold storage facilities and water and air terminals. The improvement work must remain under the management and control of the municipality, and the entire cost cannot exceed \$1,000,000.

Municipal port commissions must report improvements to the governor, legislature and municipal governing authority annually. The authority of municipalities to issue bonds for harbor improvements is Mississippi Code Annotated, sections 7569 to 7575. All improvements made under this statute(s) shall be operated by the port commission.

Municipalities (having a harbor having not less than eight (8) seafood industries) which maintains a channel and/or harbor depth of not less than eight (8) feet, have the power to construct harbors, build bridges, causeways,

support facilities, and to reclaim land. Municipal port commissions are controlled by the governing authorities of the municipality. These commissions have jurisdiction over ports, terminals, harbors, passes leading thereto, and all vessels, boats, wharves, common carriers, and public utilities within the port. Municipal port commissions established under Miss. Code Ann. section 7591 shall report annually to the governor, legislature and municipality.

Municipal port commissions, acting jointly with the municipal government, may negotiate contracts for repairs and maintenance of piers, docks, warehouses, grain elevators, or any other property under their jurisdiction.

The governing authorities of municipalities have the power to construct all needful improvements in the harbor; to control, guide, or deflect the current of a river. They may also repair and regulate public wharves and docks, charge and collect levee rates, and set aside or lease portions of wharves for special purposes. However, a permit or lease of a wharf shall not be granted for a term exceeding twenty-five (25) years. Municipalities also have the power to own, operate and regulate piers, bath houses and like structures for public recreation. In addition municipal port commissions have the power to acquire, construct and repair wharves and docks, and they may own, construct, lease, and maintain sheds, warehouses, elevators and compresses.

Municipal port commissions also have the power to own and operate marine railways, tugboats, floating dry docks, and graving docks. ¹⁴⁹ Stezedores shall pay an annual privilege tax of not more than \$500 per year as set by the commission. The municipal port commission will also set licensing fees not to exceed \$50 per year for pilots, boatsmen, stevedores, surveyors, watchmen,

police, ship agents, ship chandlers, or any other employees performing services for public shipping. It is unlawful to work without being duly licensed. 150 Municipalities having a port of entry trafficing in foreign commerce and having a harbor depty of 20 or more feet may acquire, construct or lease floating docks, marine railways, rail terminals and cold storage facilities. 151 Municipalities having a harbor and having not less than eight seafood industries and a harbor depth of eight feet or more have the power, either themselves or through a commission, to construct and operate cold storage facilities, rail terminals 152 and airplane landing fields.

The governing authorities of any municipality bordering on the Mississippi Sound or Gulf of Mexico in which there is located, in whole or in part, a port or harbor through which any commerce flows (and which has in its corporate limits one or more industries engaged in the seafood industry) is authorized to Municipal port commissions may sell reclaimed create a commission. land for industrial purposes, as long as it does not interfere with commerce or navigation and is in the best public interest. Sales by special warranty deed or leases (not to exceed 99 years) are authorized. Sales must be approved by a two-thirds vote of the commission. Port commissions leasing or selling reclaimed lands for industrial purposes must receive adequate consideration such as improvements to the land, construction thereon, or the employment of local workers. 155 The term industry (as used in Miss. Code Ann. Section 7949-02, 03, allowing port commissions to sell or lease reclaimed land) means operations aiding in the development of fisheries, commerce, navigation and shipping as well as all forms of manufacturing enterprises.

Port commissions may cooperate and assist any authorized municipality (having a certificate of public convenience and necessity) in the establishment of industry by the municipality, and may convey or lease land to the municipality for such purposes.

Any conveyance from port commission to municipalities for the establishment of industry shall reserve to the port commission all minerals therein except sand, clay, and gravel.

Municipal port commissions may rent facilities to industry for a term of up to 99 years; the industry is requested to employ local workers and this may serve as consideration for the lease.

Municipal Port Commissions have jurisdiction and control over all land within or adjacent to any river, bay or natural lake which is now or ever was below the high tide mark and also over any other land acquired by purchase, lease or eminent domain. The commissions have the power to dredge in any direction and to reclaim submerged lands.

The Urban Flood and Damage Control Districts may divert, change, or alter the flow of any river with dams, levees, channels, reservoirs, etc., and may reclaim overflow lands. 162

Municipal bridge and park commissions may acquire an island or islands (in whole or in part) situated in the Gulf of Mexico or the Mississippi Sound (If no island lies within three leagues of the nearest point of the corporate limits of the municipality involved). Acquisition may be by eminent domain or gift or purchase - for use as parks, recreational activities or harbor development. 163

The governing authorities of municipalities shall have the power to construct all needful improvements in the harbor; to control, guide, or deflect

the current of a river, to repair and regulate public wharves and docks, to charge and collect levee rates, and set aside or lease portions of the wharf for special purposes; however, a permit or lease of a wharf shall not be granted for a term exceeding 25 years.

3. LANDINGS

A. State Constitutional Control.

Although the legislature has broad power concerning the establishment, use, and management of landings, the scope of any legislation must not conflict with Mississippi Constitution of 1890, Article 4, Section 81. Basically, this provision of the constitution prevents the legislature from authorizing the permanent obstruction of any navigable waters of the state, and it provides for the removal of such obstruction as now exist whenever the public welfare demands. Whenever a railroad constructs and maintains a bridge over navigable waters, there must be a sufficient swing or draw in the bridge to allow the passage of boats and water craft. More applicable to railroad companies in connection with landings is the fact that they may establish transfers wharves, approaches and inclines as are convenient or necessary in transferring 167 cargo to water craft.

B. County Control.

The preliminary steps that are required for the establishment of a landing within a county are simple. The first requirement is that the county must border on a navigable river.

The first procedural step is that a minimum of three (3) residents of the county must petition the Board of Supervisors to set aside a lot of ground on the bank of the river for use as a landing. The

Board then appoints three (3) of its members to determine if a landing is needed for the public convenience; if so, the Board sets aside a lot of ground, not exceeding two acres, at a point most convenient to the public, as a landing.

After the committee makes its investigation, it makes its report to the Board of Supervisors. The Board sets a time and place for the hearing of the Committee's report. The sheriff takes a notice of the time and place of the hearing to the owner of the land to be taken at least five days prior to the meeting. If the owner is a non-resident, notification may be by publication. The Board of Supervisors may accept, reject the committee's report or order another examination. As to the owner of the land, after once being served with notice, he shall take notice of all future proceedings.

If the Board of Supervisors accepts the committee's report, it directs the sheriff to call twelve disinterested free holders to serve as jurors in order to assess the damages to the landowner whose land is being taken by condemnation for use as a landing. The Board may accept or reject the findings of the jury; however, if the findings are accepted, the damages must be paid prior to the taking of the property.

Any dissatisfied owner (as to damages awarded) may appeal to the Circuit Court of the district in which the county is located. The Circuit Court may review as to matters of law, award a trial de novo as to the amount of damages, remand to the Board of Supervisors for a new assessment of damages, or make any other orders which are proper.

After the land has been condemned, damages paid, and buildings and

person to use the property for any other purpose than as a landing.

Any person misusing the property is subject to a penalty of \$500, and any right to the use of the facilities shall be forfeited.

C. County Agencies.

When a landing is established by a Board of Supervisors, the Board is authorized to lease all or a portion of the landing for a period not exceeding five (5) years. The lessee is required to execute a bond, payable to the county, in a penalty sum of not less than \$500 for failure to obey the terms of the lease or legal duties. Although the Board sets the schedule for rates and charges, no lease executed by the Board of Supervisors may abridge the right of a person to handle his own freight at the landing without charge. The schedule of rates and charges must be conspicuously posted on the premises, and any overcharge shall subject the lessee to penalty of \$20.

If the Board of Supervisors (except in coastal counties) desires to have special rules and regulations with regard to the operation, equipment or safety of vessels on the waters around the landing, it must make application to the Commissioner of the Mississippi Boat and Water Safety Commission.

Once land has been set aside as a landing by the Board of Supervisors, the applicants for the landing may erect warehouses, sheds or other buildings necessary for the reception, storage or shipment of freight. The lots shall be substantially enclosed, provided with suitable gates, and kept in good repair.

Miss. Code Ann. Section 7631 (1956) explains the leasing of a lot or landing by a Board of Supervisors. The lease may not exceed a term of five (5)

years, and the lessee may only transact general receiving and forwarding business. The Board is to fix the schedule of rates and charges, and require the lessee to execute a bond payable to the county for failure to obey the terms of the lease and legal duties. The lease may not abridge the right of a person to handle his own freight at the landing free of charge. Certain penalties are also provided for the overcharge of rates and charges as set by the Board.

CHAPTER I

FOOTNOTES

- 1. Miss. Const. Act IV § 81 (1890).
- 2. Id.
- 3. Miss. Const. Act IV § 90 (1890).
- 4. Miss. Const. Act IV § 81 (1890).
- 5. Miss. Code Ann. § 7564-02 (Supp. 1971).
- 6. Miss. Code Ann. § 2414 (1956).
- 7. Miss. Code Ann. § 8496-19 (Supp. 1971).
- 8. Id.
- 9. Miss. Code Ann. § 8496-19 (Supp. 1971).
- 10. Miss. Code Ann. § 8496-20 (Supp. 1971).
- 11. Miss. Code Ann. § 8496-21 (Supp. 1971).
- 12. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 13. Id.
- 14. Id.
- 15. Miss. Code Ann. § 8496-27 (Supp. 1971).
- 16. Id.
- 17. Miss. Code Ann. § 7742 (1956).
- 18. Id.
- 19. Id.
- 20. Id.
- 21. Miss. Code Ann. § 7837 (1956).
- 22. Miss. Code Ann. § 5956-45 (Supp. 1971).
- 23. ld.

- 24. Miss. Code Ann. § 5956-02 (Supp. 1971).
- 25. Miss. Code Ann. § 5956-20 (Supp. 1971).
- 26. Miss. Code Ann. § 6132-61 (Supp. 1971).
- 27. Id.
- 28. Miss. Code Ann. § 6132-63 (Supp. 1971).
- 29. Miss. Code Ann. § 8496-16 (Supp. 1971).
- 30. Id.
- 31. Miss. Code Ann. § 8496-17 (Supp. 1971).
- 32. Miss. Code Ann. § 8496-17 (Supp. 1971).
- 33. Miss. Code Ann. § 8496-18 (Supp. 1971).
- 34. Miss. Code Ann. § 8496-23 (Supp. 1971).
- 35. Miss. Const. Act IV § 81 (1890).
- 36. Id., Miss. Code Ann. § 81 (1890).
- 37. Miss. Code Ann. § 4803 (1956).
- 38. Id.
- 39. Miss. Code Ann. § 4751-01 (1956).
- 40. Miss. Code Ann. § 5956-43 (Supp. 1971).
- 41. Id.
- 42. Miss. Code Ann. § 5956-42 (Supp. 1971).
- 43. ld.
- 44. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 45. Miss. Code Ann. § 7623-24 (Supp. 1971).
- 46. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 47. Miss. Code Ann. § 7623-05 (Supp. 1971).

- 48. Id.
- 49. Miss. Code Ann. § 8466-24 (Supp. 1971).
- 50. Miss. Code Ann. § 7623-26 (Supp. 1971).
- 51. Miss. Code Ann. § 2995.5 (1956).
- 52. Id.
- 53. Miss, Code Ann. § 3374-122 (1956).
- 54. Id.
- 55. Miss. Const. Art. IV, § 81 (1890).
- 56. Id.
- 57. Miss. Code Ann. § 7837 (1956).
- 58. Miss. Code Ann. § 7623-02 (Supp. 1971).
- 59. Miss. Code Ann. § 7564-02 (Supp. 1971).
- 60. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 61. Miss. Code Ann. § 7564-26 (Supp. 1971).
- 62. Miss. Code Ann. § 7564-29 (Supp. 1971).
- 63. Miss. Code Ann. § 7564-03 (Supp. 1971).
- 64. Miss. Code Ann. § 7564-24 (Supp. 1971).
- 65. Miss. Code Ann. § 7564-06 (Supp. 1971).
- 66. <u>Id.</u>
- 67. Miss. Code Ann. § 7564-07 (Supp. 1971).
- 68. Id.
- 69. Miss. Code Ann. § 7564-07 (Supp. 1971).
- 70. <u>Id.</u>
- 71. Miss. Code Ann. § 7564-04 (Supp. 1971).

- 72. Miss. Code Ann. § 7564-14 (Supp. 1971).
- 73. Id.
- 74. Miss. Code Ann. §§ 7564-15 to 7564-23 (Supp. 1971).
- 75. Miss. Code Ann. § 7564-24 (Supp. 1971).
- 76. Miss. Code Ann. § 7564-12 (Supp. 1971).
- 77. Id.
- 78. Miss. Code Ann. § 7623-04 (Supp. 1971).
- 79. Miss. Code Ann. § 7523-06 (Supp. 1971).
- 80. Miss. Code Ann. § 7623-07 (Supp. 1971).
- 81. Miss. Code Ann. § 7623-08 (Supp. 1971).
- 82. Miss. Code Ann. § 7623-08 (Supp. 1971).
- 83. Miss. Code Ann. § 7623-08 (Supp. 1971).
- 84. Miss. Code Ann. § 7623-12 (Supp. 1971).
- 85. Miss. Code Ann. § 7623-12 (Supp. 1971).
- 86. Id.
- 87. Miss. Code Ann. §§ 7623-15 to 7623-23 (Supp. 1971).
- 88. Miss. Code Ann. § 8936 (Supp. 1971).
- 89. Miss. Code Ann. § 7623-05 (Supp. 1971).
- 90. Miss. Code Ann. § 7623-05 (Supp. 1971).
- 91. Miss. Code Ann. § 7623-05 (Supp. 1971).
- 92. Miss. Code Ann. § 7623-12 (Supp. 1971).
- 93. Miss. Code Ann. § 7623-12 (Supp. 1971).
- 94. Miss. Code Ann. § 7623-05 (Supp. 1971).
- 95. Miss. Code Ann. § 7623-08 (Supp. 1971).

- 96. Miss. Code Ann. § 7564-01 et seq. (Supp. 1971).
- 97. Miss. Code Ann. § 7623-29 (Supp. 1971).
- 98. Miss. Code Ann. § 7554 (1956).
- 99. Miss. Code Ann. § 7576-22 (Supp. 1971).
- 100. Miss. Code Ann. § 7549.7-08 (1956).
- 101. Id.
- 102. Miss. Code Ann. § 8596-24 (Supp. 1971).
- 103. Miss. Code Ann. § 7556 (1956).
- 104. Miss. Code Ann. § 7551 (Supp. 1971).
- 105. Miss. Code Ann. § 7564-05 (Supp. 1971).
- 106. Miss. Code Ann. § 7564-08 (Supp. 1971).
- 107. Miss. Code Ann. § 7576-12 (1956).
- 108. Miss. Code Ann. § 7576-14 (1956).
- 109. Miss. Code Ann. § 7576-14 (1956).
- 110. Miss. Code Ann. § 7568 (Supp. 1971).
- 111. Miss. Code Ann. § 7576-23 (Supp. 1971).
- 112. Miss. Code Ann. § 7576-26 (1956).
- 113. Miss. Code Ann. §§ 7580 to -87 (Supp. 1971).
- 114. Miss. Code Ann. §§ 7576-51 to -61 (Supp. 1971).
- 115. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 116. Miss. Code Ann. § 7576-12 (1956).
- 117. Miss. Code Ann. § 7551 (Supp. 1971).
- 118. Id.
- 119. Miss. Code Ann. § 7576-27 (Supp. 1971).

- 120. Miss. Code Ann. § 7549.7-02 (1956).
- 121. Id.
- 122. Miss. Code Ann. § 7549.7-03 (1956).
- 123. Miss. Code Ann. § 7549-04 (1956).
- 124. Miss. Code Ann. § 7549.7-01 (1956).
- 125. Miss. Code Ann. § 7558 (Supp. 1971).
- 126. Miss. Code Ann. § 7576-12 (1956).
- 127. Miss. Code Ann. § 7592 (Supp. 1971).
- 128. Miss. Code Ann. § 3374-134 (1956).
- 129. Id.
- 130. Miss. Code Ann. § 7546 (1956); § 7547 (1956).
- 131. Miss. Code Ann. § 7546 (1956).
- 132. Miss. Code Ann. § 7549 (1956).
- 133. Miss. Code Ann. § 7549.7-01 (1956).
- 134. Miss. Code Ann. § 7551 (Supp. 1971).
- 135. Miss. Code Ann. § 7553 (1956).
- 136. Miss. Code Ann. § 7558 (Supp. 1971).
- 137. Miss. Code Ann. § 7567 (1956).
- 138. Miss. Code Ann. § 7568 (Supp. 1971).
- 139. Miss. Code Ann. §§ 7569 to 7575 (1956).
- 140. Miss. Code Ann. § 7579 (Supp. 1971).
- 141. Miss. Code Ann. § 7591 (Supp. 1971).
- 142. Id.
- 143. Miss. Code Ann. § 7592 (Supp. 1971).
- 144. Miss. Code Ann. § 7595 (Supp. 1971).

- 145. Miss. Code Ann. § 7549.5 (1956).
- 146. Miss. Code Ann. § 3374-134 (1956).
- 147. Miss. Code Ann. § 3374-142 (1956).
- 148. Miss. Code Ann. § 7558 (Supp. 1971).
- 149. Miss. Code Ann. § 7558 (Supp. 1971).
- 150. Miss. Code Ann. § 7551 (Supp. 1971).
- 152. Miss. Code Ann. § 7591 (Supp. 1971).
- 153. Miss. Code Ann. § 5974-01 (Supp. 1971).
- 154. Miss. Code Ann. § 7549.7-02 (1956).
- 155. Miss. Code Ann. § 7549.7-03 (1956).
- 156. Miss. Code Ann. § 7549.7-04 (1956).
- 157. Miss. Code Ann. § 7549.7-05 (1956).
- 158. Miss. Code Ann. § 7549.7-06 (1956).
- 159. Miss. Code Ann. § 7558 (Supp. 1971).
- 160. Miss. Code Ann. § 7549.7-01 (1956).
- 161. Miss. Code Ann. § 7558 (Supp. 1971).
- 162. Miss. Code Ann. § 3665-09 (Supp. 1971).
- 163. Miss. Code Ann. § 5974-04 (Supp. 1971).
- 164. Miss. Code Ann. § 3374-134 (1956).
- 165. Miss. Const. Act IV, § 81.
- 166. Miss. Code Ann. § 7742 (1956).
- 167. Miss. Code Ann. § 7742 (1956).
- 168. Miss. Code Ann. § 7624 (1956).
- 169. Miss. Code Ann. § 7624 (1956).

- 170. Miss. Code Ann. § 7625 (1956).
- 171. Miss. Code Ann. § 7626 (1956).
- 172. Miss. Code Ann. § 7626 (1956).
- 173. Miss. Code Ann. § 7628 (1956).
- 174. Miss. Code Ann. § 7629 (1956).
- 175. Miss. Code Ann. § 7629 (1956).
- 176. Miss. Code Ann. § 7629 (1956).
- 177. Miss. Code Ann. § 7631 (1956).
- 178. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 179. Miss. Code Ann. § 7629 (1956).
- 180. Miss. Code Ann. § 7631 (1956).

II. COASTAL NAVIGATION

1. CHANNELS

A. State Constitutional Control.

Mississippi Constitution of 1890, Article IV, § 81, prevents the permanent obstruction of any of the navigable waters of this state. Power is also given to remove any obstruction that now exists whenever the public welfare demands such removal. However, this section does not prevent properly constructed drawbridges for railroads, or other roads, booms or chutes for logging purposes that do not interfere with navigation, safe passage of vessels, or proper logging methods. Subject to § 81, the Board of Commissioners of the Water resource Management District has the right to obstruct or dam up any natural water course. 2 Furthermore, they have the right to construct and maintain bypasses for conveying surplus or flood waters by shorter routes by means of canals, ditches, floodways, levees or other artificial means. The latter ways shall run from the tributaries of natural streams to their main watercourses and from one point in a natural watercourse to another point. However, the bypass shall pass the diverted water directly into the same watercourse into which it would have naturally flowed, or into the backwater area of another watercourse within thirty-five (35) miles from the mouth thereof. 3

B. State Statutory Control.

The governing authorities of municipalities within this state have the power to establish, alter and change the channels of streams or watercourses

and to place bridges over them. However, this may only be done when it will promote the health, comfort and convenience of the municipalities' inhabitants. ⁴ Whenever changes of this nature are undertaken by a municipality, and the cost thereof is equal to one/quarter (1/4) of the taxes of the previous year levied for general revenue purposes, the work is not authorized until a majority of the voters of such community vote in favor of the project. ⁵

Riparian owners of land bordering on the Mississippi Sound and/or the Gulf of Mexico have the right to plant and gather oysters in front of such land. Planting and gathering of oysters may be done to a point 750 yards from the shore, but no person shall plant within a natural channel so that it interferes with navigation. Stakes may be set up to designate the bounds of the plantation as long as they are made of some type materials that will not damage watercraft or interfere with navigation. 8

Under Miss. Code Ann. § 7837 (1956), telephone and telegraph companies are authorized to set up ports and other fixtures along and across any waters or canals. This may be done as long as the poles or fixtures are not dangerous to persons or property, or interfere with the common use of such waters. 9

Railroad companies have the power to construct, maintain, and operate their railroads under, over, and across any navigable or non-navigable body of water. ¹⁰ Whenever a navigable body of water is crossed by a bridge, a draw or swing, leaving sufficient space to allow the passage of boats and water craft must be maintained by the railroad company. Such companies may also establish transfers, landings, wharves, approaches and inclines which may be convenient and necessary in the transfer of cargo to watercraft. ¹¹

Generally, the control and use of all water resources within the jurisdiction of Mississippi is in the state for the benefit of the people. Public and private funds for the promotion of the beneficial use of water resources are vested so that the best interests of the people are served. The state takes such measures as shall effectuate the full utilization and protection of the water resources of Mississippi. The public policy of the state is to aid and encourage the promotion, development, improvement and expansion of the state's ports, harbors, and inland waterways. Under the State Ports and Harbors Act. the Agricultural and industrial Board is granted wide discretion and latitude in exercising its duties to carry out the above public policy.

2. PORTS AND HARBORS.

A. State Constitutional Control.

There may be no permanent obstruction of navigable waters of the state, including ports and harbors. ¹⁵ However, properly built draw bridges, booms and chutes for logging may be built as long as they do not prevent the safe passage of vessels. ¹⁶ Telephone and telegraph companies may set up ports and fixtures around ports and harbors as long as they do not present a danger to persons or property, nor interfere with the common use of such waters. ¹⁷ Where ports and harbors are located on the Mississippi Sound or other coastal waters, the counties and municipalities in which they are located may adopt ordinances setting forth special rules and regulations with reference to the operation, equipment, and safety of vessels and motor boats, setting forth the reasons why such are necessary.

B. State Statutory Control.

Counties and municipalities bordering on the Mississippi Sound or other coastal waters have the power to adopt ordinances setting out special rules and regulations concerning the operation, equipment in and safe use of vessels and water boats within its jurisdiction. 19 The ordinance shall also contain the reason why such special rules are necessary. Additionally, the Mississippi legislature has also provided for small craft harbors to be operated operatede jurisdiction of this state. Miss. Code Ann. Section 3374-134 (1956) gives the governing authorities of a municipality broad powers in the use and operation of the harbor. They have the power to make all needful improvements to the harbor; control, guide, or deflect the current of river; repair and regulate public wharves and docks; collect and charge levee rates; and to set aside or lease portions of the wharf for special purposes not exceeding 25 years. 20 Although counties and municipalities bordering on coastal water may make their own special rules and regulations concering operation, equipment and safety of vessels and motorboats within their jurisdiction, 21 other areas must make application to the Mississippi Boat and Water Safety Commission for the same or similar rules and regulations.

The public policy of the State of Mississippi is to encourage the expansion and development of its harbors and ports ²³ as well as its water resources. ²⁴ Any legislation concerning harbors and ports is construed liberally, and wide discretion is to be given public authorities to carry out the purposes of the legislation. ²⁵

Miss. Code Ann. Section 7564-02 (Supp. 1971) says, "It is . . . the

public policy of the state to aid and encourage the promotion, development, improvement, and expansion of the state's ports, harbors and inland water-ways." Under the <u>State Ports and Harbors Act</u>, the Agricultural and Industrial Board is vested with broad discretion and latitude in the exercise of its duties to effect the public policy of the Act. The <u>State Port Authority Act</u> was set up to benefit the people of the State of Mississippi and is a public purpose. ²⁷ Broad discretion and powers are granted to the Agricultural and Industrial Board to carry out the purpose of the Act.

The purpose of the establishment of county and municiapl port commissions is to promote industrial development, development of fisheries, commerce, navigation, and to relieve unemployment.

C. State Agencies.

Under the State Ports and Habors Act, the Agricultural and Industrial Board 30 has full power and control over any State Port Authority. A State Port Authority consists of five (5) qualified electors of the city or county in which the port or harbor is located. 31 The terms of office are staggered; one new member is appointed annually for a term of five years. 32

Any city or county maintaining a port or harbor agency which devises state ownership of the port or harbor must hire a competent engineer to conduct a survey. The survey must show the assets and liabilities of the harbor or port, reasonable market value of the land, and revenues resulting from operation in the present and after the proposed expansion.

When a county or city port or harbor agency makes application to the Agricultural and Industrial Board for state ownership of the port or harbor, the

Board conducts—an independent analysis of the port/harbor. If this analysis shows that state ownership is feasible, the Board may negotiate with the county or municipality for conveyance to the state. Before an entire harbor or port may be conveyed to the state, the transfer must be approved by a majority of the qualified electors in the city or county affected.

Any city or county or any two jointly may enter into contracts, leases or agreements with the Agricultural and Industrial Board to improve a port or harbor and obtain state financing in some cases. Where state financing is obtained, the Governor may appoint two additional members to the port or harbor agency for the life of the state lands.

The members of the State Port Authority are organized in the same manner and are entitled to the same compensation authorized by law for the Port Commission or Authority formerly having jurisdiction. ³⁹ After the port or harbor comes under state jurisdiction and control, the Agricultural and Industrial Board occupies the same relationship to the State Port Authority as did the city or county to the former Port Commission or Authority. ⁴⁰

Any State Port Authority is an agency of the state. It has not only the powers granted under the State Port and Harbors Act, but also the same jurisdiction, rights, powers and duties of the Port Commission or other port or harbor agency having jurisdiction on the date of conveyance to the State.

After conveyance of the harbor or port, (and facilities), to the state, the Agricultural and Industrial Board operates the same through a State Port Authority. The port authority is responsible to the Board.

Title to all property acquired by the Agricultural and Industrial Board under the State Ports and Harbors Act vests in the State of Mississippi. 43 The

Board acting through a State Port Authority is vested with full jurisdiction of all lands within and adjacent to state-owned or operated ports, harbors, rivers, channels, and waterways as long as the land is below the mean high tide mark and is not within the jurisdiction of any other public body.

Lands and rights of way may be acquired by the Agricultural and Industrial Board by purchase, negotiation, or condemnation. When the Board proceeds by eminent domain, it must follow the procedure required of counties, municipalities, and corporations under Mississippi Law. However, the Board may not acquire land without the consent of the owner unless an actual necessity for the land is alleged and proven.

Under Miss. Code Ann. Section 7564-09 (Supp. 1971), any port commission existing under Miss. Code Ann. Section 7576-01 et seq. and any other port commission or port authority which has not been expressly granted such powers, may exercise all powers granted to county port authorities or development commissions under Miss. Code Ann. Sections 7605-04, 7605-06 to 7605-11. They are further granted the right to acquire and operate gas, electric, water, sewage and other public utility systems.

The Agricultural and Industrial Board must approve the consideration for leases executed by the State Port Authority of any of its facilities. The consideration may be either monetary or in the form of employment preferences to residents of the area, etc., and the property may be leased free of all ad valorem taxes for the period authorized by law. The ad valorem exemption, when stipulated in the lease, may also apply when the lessee erects, installs, improves or locates structures and other permanent facilities for port, harbor, commercial or industrial purposes. Additionally, the Agricultural and In-

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dustrial Board has the power to reclaim submerged lands.

The State Port Authority has the right to make all necessary tariffs, rules and regulations for the necessary operation of the port, harbor, channels and facilities of the port or harbor. One example of the use of this power is Tariff 2-B of the Mississippi State Port Authority at Gulfport.

Under Tariff 2-B, Item 115, the Port Authority at Gulfport has jurisdiction, control over and power to regulate, fix and enforce rules and charges for the use of the Gulfport harbor, channel, passes leading thereto, wharves, sheds, warehouses, freight handling equipment and all other property and facilities owned or operated by it.

The administration of the Port of Gulfport is under the direction of a Port Director. The port director is appointed jointly by the Agricultural and Industrial Board and Mississippi State Port Authority at Gulfport. 55

All rates, rules and regulations set forth in the tariff apply equally to all traffic on the waterways and facilities. The Authority is the sole judge as to the interpretation of the tariff. ³⁶ The use of waterways and facilities under the jurisdiction of the Authority constitutes consent to the terms and conditions of their tariff. ⁵⁷ The use also evidences an agreement on the part of all vessels, their owners and agents to pay all charges specified and to be governed by all rules and regulations. ⁵⁸

The Port Director has the authority to order the removal or relocation of any vessel. Every vessel or watercraft must at all times have a person on board the ship to move it if so ordered. It is unlawful to refuse to obey the port director.

Any users of the Port Authority are held to be responsible for any damage done to the Port Authority. Damage is repaired and billed against the user at cost plus 20%. The Port Authority is not responsible for loss of freight or injury thereto from delay, damage in storage from sprinkling systems, rodents, Acts of God or civil insurrection. All vessels agree to indemnify the Authority for damages resulting from their operation. None of the rates and charges published in the tariff include insurance. Insurance on cargoes is carried by the owners.

The Authority has the right to estimate and collect charges in advance from parties with unestablished credit. 62 All bills are due on presentation and failure to pay results in a vessel, its owners and agents being placed on a delinquent list. Whenever carriers, vessels, owners or other users of the facilities of the Port are placed on the delinquent list, they may be denied further use of the facilities until all such charges have been paid. 63 All vessels present statements of cargo loaded or unloaded on special forms. The latter is done within 48 hours after the cargo arrives or after sailing. Failure to observe this procedure results in a vessel being placed on the delinquent list. 64 Vessels, their owners or agents, firm, corporations or individuals using the Authority's facilities are required to furnish manifests of cargo and other data necessary to permit assessment of all charges. 65 The Authority has the right to sell unclaimed or refused cargo for accrued charges after notice to the parties. 66

The Mississippi Port Authority at Gulfport constitutes a pilot board for the governing of the Gulfport pilots. 67

The State Port Authority at Gulfport has the power to promulgate rules, regulations, charges, etc. concerning the use of the Gulfport Harbor. Tariff 2-B of the State Port Authority at Gulfport contains certain rules and regulations concerning the use of the harbor proper. Some of them are:

- (a) It is a misdemeanor for any vessel over 250 net registered tons to enter and use the waterways without being piloted under the direction of a licensed pilot, except American vessels laden with coastwise cargo not destined to a foreign port.
- (b) It is unlawful for a vessel to permit excessive smoke, cleaning of boilers, or blowing tubes while the vessel is in the turning basin or at berth. 69
- (c) Maximum speed for all ocean going vessels shall not exceed five (5) miles per hour while passing any wharf, dock or moored craft. 70
- (d) It is unlawful for any person, firm or corporation, whether as principal, servant, agent, employee or otherwise, to anchor any vessel in the turning basin or channel except in cases of actual emergency. 71
- (e) Throwing ballast, rubbish, dunnage, or anything into the waterways is strictly prohibited. No vessel may discharge ballast at the warves unless permission is obtained from the Port Authority. 72
- (f) It is unlawful for any person to discharge into waterways either directly or through sewers any sewage offal, garbage, dead animals, gaseous liquids, or solid matter; oil, gasoline, residium of gas; calcium carbide, trade waste, tar or refuse; or any other matter capable of producing floating matter on the surface, sediment or odors and gases of putrefaction. 73
- (g) Vessels and barges lying at wharves or docks shall display lights from sunset to sunrise and those anchored in the waterways shall fonform to

navigation rules - barges displaying a white light visable all around the horizon.

(h) Pilotage fee for the waterways is \$. 25 per draft foot inward and
 \$8. 25 per draft foot outward plus certain additional charges.

The Agricultural and Industrial Board has the power to operate ports, harbors, waterways, and dredge, deepen, extend, widen or enlarge any port, harbor or waterways and establish water basins.

The Agricultural and Industrial Board has the power to acquire, control, and construct: wharves, piers, docks, elevators, tipplers, compresses, bulk loading and unloading facilities and warehouses.

Some of the representative rules and regulations of the above facilities of the State Port Authority at Gulfport are as follows:

- (a) All cargo vessels, barges, or their owners or agents desiring berths and/or marginal tracks and sheddage shall make application as far in advance as possible on prescribed forms. The forms shall specify the date or docking, sailing, and the nature and quantity of cargo to be handled. The Port authority has the right to decline any application at its discretion. 78
- (b) Vessels shall dock at their prearranged berth on a first come first served basis, unless otherwise mutually agreed by all parties concerned.
- (c) When the berths are congested, the Port Authority has the authority to require a vessel to be worked around-the-clock; any vessel which refuses may be required to vacate its berth and placed last on the list of waiting vessels.
- (d) Port Authority has the right to control the storage, loading, unloading and handling of all freight on and in its facilities. 81
 - (e) Steamship agents, stevedores, freight handlers and other users

of wharves and warehouses are responsible for cleaning the facilities that they use. When the latter areas are left uncleaned, the Authority may have the areas property cleaned at the expense of the users plus twenty percent. 82

- (f) Common carriers and users of the facilities contract to pay for wharfage and storage on such goods at the rates provided by the Authority. Rates are to be collected either from the carrier vessel or other user of the facility.
- (g) Smoking is only allowed in designated areas. Smoking is also prohibited on the decks of vessels loading or unloading dangerous or hazardous commodities while at any wharf. 84
- (h) Explosives shall not be discharged or loaded without permission. Acids, coal oils, and empty gasoline and distillate drums must be promptly removed from wharves and such products may be stored at only specified areas. Vessels may take gas or distillate on board only between 8:00 a.m. and 5:00 p.m. when the vessel is ready to depart.
- (i) In the event of an impending hurricane, owners of cargo in open areas must take protective measures for that cargo and other property which may be affected. If the owner fails to act, the Authority will act, and it will charge the owner therefor. Of course, the Port Authority has rates for the use of the wharves, docks, compressers, etc.

D. County Agencies.

The Board of Supervisors of any county bordering on the Mississippi Sound or the Gulf of Mexico is authorized to establish a County Port and Harbor Commission. 88 When the Port Commission is located within a municipality,

the commission's membership shall be as follows: two (2) members chosen by the Governor [one from each municipality in the county]; five (5) members are chosen by the Board of Supervisors [one (1) from each supervisor's district]. The terms of office run concurrent with that of the person who nominate the member. All members of the commession must be qualified electors of the county. 89 If the Port Commission is located outside of a municipality, the Board of Supervisors appoints four (4) members. 90 Miss. Code Ann. Section 7576-12 (1956) provides that membership on the County Port Commission is as follows: all must be county residents: one (1) appointed by the Governor, two (2) by the Board of Supervisors and two (2) by the governing authorities of the municipality in which the port is located, if such municipality is the county. seat. If the latter provision does not apply, then the Board of Supervisors appoints four (4) members. The term of office of the commission members is four (4) years. 91 The County Port and Harbor Commission is controlled by the Board of Supervisors of the respective counties.

The duties and powers of the County Port Commission are set forth in Miss. Code Ann. Sections 7549-7550(19), as amended. The only exception is that the salary of the port director is subject to the approval of the Board of Supervisors. The Port Commission has jurisdiction over the port, terminals, harbors and passes leading thereto, all vessels, boats, wharves, common 94 carriers and public utilities therein.

Miss. Code Ann. Section 7605-44 (Supp. 1971) gives the Port Commission all the powers granted by Miss. Code Ann. Section 7605-01 (Supp. 1971); however the Port Commission does not receive a portion of the state ad valorem tax

(exemption) without having an approved application from the State Commission of Budget and Accounting which considers the feasibility of the project. The County Port and Harbor Commission has jurisdiction over ports, terminals, channels and passes leading thereto, and additionally over all vessels, boats, wharves, common carriers and public utilities within the county.

Any Port Commission existing under Miss. Code Ann. §§ 7576-01 et seq. and any other port commission or port authority which has not been expressly granted such powers exercises all powers granted to county port authorities under Miss. Code Ann. Sections 7605-04, 7605-06 to 7605-11. They also acquire and operate gas, electric, water, sewerage, or other public utility systems. ⁹⁷

Counties and municipalities on the Mississippi Sound or other coastal waters are authorized to adopt ordinances setting out special rules and regulations with reference to the operation, equipment and safety of vessels and motor boats, they set forth the reasons why such special rules are necessary. 98

The Board of Supervisors require the County Port Commission to report to them not less than quarterly nor more often than monthly. Port Commissions of ports of entry make annual reports to the Governor, Legislature, and Board of Supervisors, or governing authorities of a municipality about any improvements made. 100

The County Port Commission makes recommendations to the Board of Supervisors concerning expenditures to be made for improvements, promotion, development, construction, maintenance, etc, of the harbor. They also submit an annual budget to the Board of Supervisors, and the same must be approved by the Board.

The Board of Supervisors of any county having a port of entry is authorized to appropriate money for the use and benefit of the port. The funds are to be expended by the Port Commission with the approval of the Board of Supervisors. 102

Boards of Supervisors of counties bordering on the Mississippi Sound or Gulf of Mexico, which have an assessed value of \$5,000,000 or \$8,000,000, may issue bonds for the following: (1) harbor improvements, (2) harbor development, (3) breakwaters, (4) wharves and docks, (5) recreational centers, and (6) all buildings and land deemed necessary by the Board of Supervisors for the enumerated purposes. When harbor improvements are made, the Board of Supervisors purchases all necessary land and rights-of-way, and pays for the same from proceeds of the issued bonds. To aid in the acquisition of land, the Board has the power of eminent domain.

After the harbor improvements are made, the Board of Supervisors operates and maintains such harbor facilities. They make and enforce rules and regulations for operation and maintenance, and fix and collect charges for the use of facilities. On the bonds that are issued, the board of supervisors may pledge the payment of principal and interest from the net income and revenue from the operation of the facilities.

Not only does the County Port Commission have jurisdiction over harbor projects conducted by the Federal government, 106 but it may also acquire land and easements by purchase or eminent domain, and give assurances to the Federal government when necessary. 107

Any lease executed by a port commission or port authority for port, harbor, commercial, or industrial improvements by such lessee may be free of state, county and municipal ad valorem taxes for the period authorized by law, if it is so stipulated in the lease. All structures, all improvements and other permanent facilities erected, installed, or located by the lessee may also be free of the ad valorem taxes if so stipulated in the lease.

Miss. Code Ann. Section 7555 (1956) makes it unlawful for any vessel over 250 tons net registered tonnage to enter harbors or passes without being piloted by a licensed pilot. All vessels are subject to compulsory pilotage except American vessels not destined for foreign ports. 110 Harbor masters must pay an annual license fee to the port commission which is not to exceed \$50.00. The Commission will fix the fees for piloting inward and outward from the port, but the amount may not be unduly burdensome on shipping. The commission will also set fees for docking, shifting, and boarding.

Any person, vessel, firm or corporation acting as or employing a harbor master, pilot, stevedore, watchman, ship agent, ship chandler, etc. or other employees, which may be required by the commission, must be duly authorized, qualified and licensed by the port commission.

Any port commission or authority created by law in any county or municipality of this state is authorized to assist and cooperate with such county or municipality to effectuate the purposes of the Agricultural and Industrial 113

Board Act. County Port Commission may join the Rivers and Harbors Association of Mississippi.

Additionally the County Port Commission makes

recommendations to the Board of Supervisors concerning expenditures made for improvements and maintenance 115 and has jurisdiction over terminals, wharve docks, etc. Stevedores pay an annual privilege tax of not more than \$500 as set by the commission. The Commission also sets licensing fees, not to exceed \$50.00 per year for pilots, boatsmen, stevedores, surveyors, watchmen, police, ship agents and ship chandlers or any other employees performing services for public shipping. It is unlawful to work without being 117 duly licensed.

The term "industry" (as used in Miss. Code Ann. Section 7549.7-02 allowing port commissions to sell reclaimed land) means operations which aid in the development of fisheries, commerce, navigation, shipping, as well as all forms of manufacturing enterprises.

Any land reclaimed by the County Port Commission may be sold or set aside for industrial purposes. This may be done as long as it does not interfere with commerce or navigation and is in the best interest of the public. A sale may be by warranty deed or a lease not exceeding 99 years. Either disposition of the land must be approved by 2/3 affirmative vote of the port commission.

When the Port Commission sells or leases land for industrial purposes, it is for adequate consideration, such as, improving the land, construction thereon or preferential hiring of local workers. 120

The County Port Commission has the power to sell or lease any lands which it acquires for industrial purposes integrated to water transportation. It may also sell to the United States with no limitation whatsoever in exchange for needed land owned by the United States, or other valuable consideration. 121 The County Port Commission has jurisdiction and control of all land within or

adjacent to any river, bay or National lake which is now or was below the high tide mark. $^{122}\,$

Any county bordering on the Mississippi Sound or Gulf of Mexico in which is located a municipality having a channel, harbor, or port of entry where commodities are exported to foreign nations and where the channel, harbor, or port is to a depth of not less than twenty (20) feet, the Board of Supervisors of the county may establish a County Port Authority or, if the county has four (4) incorporated municipalities, the Authority is called the Development Commission.

123 This authority or commission is controlled and supervised by the Board of Supervisors of the county.

The membership of a County Port Authority consists of seven (7) qualified residents of such county. Two (2) of the members are appointed by the Governor and five (5) are appointed by the Board of Supervisors with at least one (1) member from each supervisor's district bordering the Mississippi Sound or the Gulf of Mexico.

A County Development Commission consists of eleven (11) members with two (2) members appointed by the Governor, five (5) members appointed by the Board of Supervisors with at least one member from each supervisor's district bordering on the Mississippi Sound or Gulf of Mexico, and four (4) members appointed, one (1) each by the governing authorities of the four (4) incorporated municipalities.

The term of office for each is four years or until a qualified successor is appointed.

A County Port Authority or Development Commission, pursuant to resolutions adopted by the commission and the governing body of the municipality where the port is located, exercise joint and concurrent jurisdiction of any

lands described in such resolution which are within the commission's jurisdiction jointly with the municipality. This jurisdiction includes all lands lying within or adjacent to any river, bay, or natural lake, or lands, below mean high tide marks, within or adjacent to any port or harbor controlled by the authority or commission. Additionally, the authority or commission has the power to reclaim any lands by filling, dredging, or other means and may sell, lease or dispose of the reclaimed land for development or operation of the port with the mineral rights of any reclaim state land remaining in the state.

The jurisdiction of the authority or commission also extends to port terminals, harbors, channels, and all vessels and boats using the same which are not under the jurisdiction of the Municipal Port Commission or are by resolution within the joint and concurrent jurisdiction of both the municipal and county authorities. ¹³¹ Facilities in the harbors, not privately owned, or in connection with industrial operations, are under the management and control of the Authority or the Authority and other governmental agencies or subdivisions acting jointly with it. ¹³²

Being under the control and supervision of the Board of Supervisors, it is the duty of the Authority or Commission to make recommendations to the Board concerning the expenditures, maintenance, and development of harbor or port facilities, and to submit annually a proposed budget for the operation of the harbor and port facilities.

The County Port Authority or Development Commission has authority to buy, purchase, lease, or acquire all facilities, land, and equipment for the useful operation of a harbor and such other structures, lands, property, and

Commission also has power to set aside or lease all or portions of harbor facilities for a term not exceeding twenty-five (25) years unless specifically provided otherwise. ¹³⁵ The Authority or Commission may sell, lease, or otherwise dispose of shipyards ship building facilities, machinery and equipment and land or harbor operations to others, but if leased, the lease can not exceed 99 years. Before disposition of such property can be made a two-thirds affirmative vote of the Authority or Commission is required. Any unused lands may be sold or leased to others for industrial purposes so long as navigation, fishing, and commerce are not impeded and there is a two-thirds affirmative vote of the Authority or Commission. Again, no lease of such property is to exceed 99 years. ¹³⁸ The terms conditions, and consideration for disposition of this unused land must be found adequate by the Authority or Commission and approved by the Board of Supervisors.

The Authority or Commission may lease any development for the manufacture of ships, vessels, shipyards, ship components, fuel, and materials. Where such lease is in excess of ten (10) years the lessee is required to pay ad valorem taxes. 140

The Authority or Commission has the power to reclaim, dredge, and fill any submerged lands or tidelands belonging to the State of Mississippi.

Additionally, with approval of the Attorney General and the Governor, the State may convey title to these lands to the county, reserving all oil, gas and other minerals rights to the state.

These reclaimed lands may be developed

and utilized by the Authority or Commission for any industrial purpose so long as no natural or normal channel is obstructed which interferes with normal navigation.

Any transaction concerning land under the jurisdiction of the Authority or Commission, but with title to said land in the county, is consumated only when authorized jointly by the Authority or Commission in an order or 143 resolution.

The Board of Supervisors acting through the Authority or Commission may establish industrial parks with defined boundaries and provide facilities incidental to the use of such lands. The facilities may be sold or leased and rules and regulations governing their use may be made. These industrial operations are defined as, but not limited to, enterprises that will aid development of fisheries, shipyard operations, commerce, navigation, or shipping in the port, as well as forms of manufacturing enterprises. The Board, acting through the Authority or Commission and thegoverning authorities of the municipality in which the port is located, may jointly enter into contracts for the development, construction, repair and operation of any seaports, wharves, piers, docks, elevators, warehouses, floating dry docks, and any facilities, and lands useful to the port in aid of commerce.

Any city, county, authorized port, or harbor agency acting jointly or separately may contract with the Agricultural and Industrial (A & I) Board for improvements, developments, expansion, and operation of any port, harbor, or inland waterway. All such improvements made by the Board of Supervisors under the laws conferring on it the authority to engage in port, harbor, or

channel improvements or development are under the jurisdiction of the County Port Authority or Development Commission. Additionally, the Board of Supervisors, acting through the Authority or Commission, and the governing authorities of the municipality where the port is located, acting through its port commission may jointly enter into contracts for all necessary facilities and lands needed for the convenient use of the port in the aid of commerce.

The Authority or Commission itself may contract with firms, persons, and corporations which own or purchase land benefited by the Authority or Commission obligating the county to construct, develop, improve, or expand channels and other navigation at the county's expense. 150 It may also enter into contracts with persons, firms, or corporations relative to future development and use of property owned by persons, firms or corporations and may accept assurances from the same persons, firms, or corporations or the United States or an agency that the county will be held harmless on account of agreements with them. 151 The Authority or Commission may grant ad valorem tax exemptions in leases for port, harbor, commercial, or industrial improvements now or hereafter in effect. The period for the state, county, or city ad valorem tax exemption is stated in the lease.

The Authority or Commission acting with the city or county or alone may enter into contracts, leases, or agreements with the Agricultural and Industrial Board relating to improvements or expansions of any port, harbor or inland waterway. The Agricultural and Industrial Board may study and modify the proposed agreements and does not accept terms and agreements

unless they protect and promote public interest. The Agricultural and Industrial Board joins with the county, to the extent that funds are available, in contracting for development but in no case does the Agricultural and Industrial Board contribute over 80% of the cost of the development or exceed \$4,000,000 for any one county.

In the letting of contracts and advertisement of bids the Authority and board of supervisors comply with the general requirements of the laws of this State governing advertisements of bids and letting of contracts by the board of supervisors.

The Authority or Commission, person, firm, or corporation entering into any authorized contract is able to sue or be sued in any court of competent jurisdiction to enforce any right arising out of such contract.

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The county through the Authority or Commission has the right of eminent domain and, in connection therewith determines the amount and character of the land or estate to be acquired and the publict necessity for it.

This decision is not open to attack except for abuse of discretion or fraud on the part of the Authority or Commission.

The Agricultural and Industrial Board, after obtaining a report showing a project feasible, may contract with any governmental agency; state, federal, or local, or any combination thereof, for acquisition or development of any state-owned inland port. Before entering a contract, not less than three (3) counties levy a tax upon all taxable property, real and personal, within these counties for the purpose of bonds issued for the project and any deficiencies occurring in operation or obligations incurred by the Agricultural and Industrial Board for the port authority. On receipt of an application made by an

authorized county or agency to operate a port or harbor project, the Agricultural and Industrial Board makes an independent survey of feasibility of such a proposed project. If the Agricultural and Industrial Board finds the plan feasible, practical, and in the public interest, and can be operated economically under State ownership and the revenues therefrom are sufficient to make operation by the state self-liquidating, the Board may negotiate with participating counties or agencies for state acquisition of whole or part of such port or harbor.

Any port authority desiring state ownership of such port or harbor, or anypart of it, may employ competent engineers to prepare an analysis and survey of the assets, liabilities, and operation, to be submitted to the Agricultural and Industrial Board. On receipt of an application for state ownership of any port or harbor, or a part thereof, the Agricultural and Industrial Board makes an independent determination and appraisal of the survey presented by applicant. If the Board finds the project practical and feasible, it may contract with the Authority or Commission and redeem issued bonds by the issuance of 162 new state bonds.

All city, county, district and state ports, harbors and waterway systems and any other agency (municipalities and boards of supervisors included) may become affiliated with the Rivers and Harbors Association of Mississippi.

The Board of Supervisors which has a planned development of any port, harbor, or waterway may with approval of the Agricultural and Industrial Board issue obligation bonds for a maximum principal amount of two million dollars (\$2,000,000) for funds to dredge channels and harbors and other necessary facilities required for or incidental to the construction, outfitting, dry docking or repair of ships or vessels. ¹⁶⁴

Nothing in the act allowing creation of a County Port Authority or County Development Commission affects or defeats any claim, suit, cause of action, appeal, right or interest in and to lands or beach front property on the Gulf of Mexico which existed prior to the effective date of such act.

The Act is designed to supplement existing laws concerning ports.

Issuance of bonds for construction and improvements of harbors is also dealt with in the act allowing creation of the Authority or Commission. 167

The County Port Authority or Development Commission has jurisdiction over all lands lying within or adjacent to any river, bay, or natural lake, below mean high tides marks, which lies within or adjacent to any port or harbor within the authority or commission's jurisdiction. ¹⁶⁸ The Board of Supervisors and the municipal authorities acting jointly or individually through their respective port authorities may contract for construction and repair of all facilities necessary in the ports for the aid of commerce. ¹⁶⁹

The Authority or Commission has the power to deepen any part of the harbor and to extend, enlarge, or add to the same by dredging in any direction including inland. The harbor, ports, and channels may not be of a depth 171 of less than twenty (20) feet. The Agricultural and Industrial Board shall assist and supervise the dredging of said channels and harbors and funds shall be paid out of the "Agricultural and Industrial Dredging and Site Preparation Fund" by the State Treasurer.

The Authority or Commission also rebuilds and restores to its previous width and height any sloping beach or sand beach pumped in or dredged to protect

a public highway and extending along the beach or shore of any body of tidewater.

The Authority or Commission may purchase, construct, and maintain wharves, piers, docks, elevators, warehouses, etc., for use in the port. 174

The Authority or Commission may also lease all or portions of such harbor facilities for a term not exceeding twenty-five years. 175

The Agricultural and Industrial Board assists and supervises preparation of the site for construction of such facilities with funds coming from the "Agricultural and Industrial Dredging and Site Preparation Fund."

The Authority or Commission may sell, lease, or otherwise dispose of shipyards, ship building facilities, machinery and equipment, dredges and facilities, land acquired for industrial or harbor operations, to individuals, firms, or corporations for industrial operations.

No such lease may be in excess of ninety-nine (99) years and disposition of any property requires a two-thirds affirmative vote of the members of the Authority or Commission.

The Authority may acquire, operate, and maintain air and rail terminals and such other structures, facilities, lands, property or rights needed in aid of commerce.

Transportation facilities may include railroad lines and bridges extending not more than ten (10) miles from such industrial park.

The Authority may also acquire, operate, and maintain roadways, marine railways, ships, ship yards, and such other facilities and equipment required or incidental to the operation of the port. Public utilities, such as gas, electricity, water, and sewage may be owned, operated, and maintained by the Authority.

Revenue bonds, not general obligation bonds, may be issued to pay for such transportation, power, or communication facilities or the facilities may be sold or leased. The Agricultural and Industrial Board is to assist and supervise site preparation for such facilities.

The County Port Authority or Development Commission may establish a comprehensive plan for the industrial development of the port, as well as make rules and regulations to enforce compliance with the plan. The industries may include but are not limited to, industries which aid in the development of fisheries, shipyard operations, commerce, navigation or shipping in the port, as well as all forms of manufacturing enterprises. 186

The Board of Supervisors and the Authority with the approval of the Agricultural and Industrial Board may jointly, lease for not more than 99 years, sell, or otherwise dispose of any facilities constructed or acquired for use on port lands.

The Agricultural and Industrial Board also assists and supervises preparation of sites for construction of such facilities necessary or incidental to the construction, outfitting, and repair of ships or vessels.

Any lands not used for port purposes may be sold by the Authority for industrial operations so long as its use does not impede navigation, commerce, or fishing.

Any such lease or sale of the lands under the Authority's control is authorized by the Board of Supervisors.

The terms of such sales or leases are approved by the Authority and the Board of Supervisors.

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Such leases may contain options to purchase at or prior to the end of the lease.

The Authority may grant exemptions from all state, county, and municipal ad valorem taxes in leases of improvements and structures within the Authority's

control.

A county, acting through its Authority, has the right to reclaim submerged lands. 194 Any dredged, filled in or reclaimed submerged lands, and tidelands conveyed by the state to a county may be used for industrial purposes as long as no natural channel is obstructed. With the approval of the Agricultural and Industrial Board, the board of supervisors, acting jointly with the Authority, has the power to lease (not to exceed ninety-nine (99) years), sell, or otherwise dispose of all reclaimed land to the state or others.

The Authority has the power to obligate the county by contract with persons, firms, or corporations owning or agreeing to purchase property within the area benefited by the port for construction, operation, development or expansion of channels or other navigation projects by the county at its expense for a period not to exceed ninety-nine (99) years, or so long as such persons use the property for industrial purposes.

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If the contract for lease extends for more than ten (10) years, the exemption from ad valorem taxes does not extend past that first ten (10) years.

The Authority has the power to advertise for bids and let contracts for the construction or operation of structures and facilities and land under 198 this act. Where the rentals in a lease or monetary consideration for a deed are sufficient to fully repay cost of the land described in the deed or contract for sale of land, it may be negotiated without necessity of advertising and obtaining competitive bids.

The Authority or county may not acquire property by eminent domain without the consent of the owner. If it acquires such consent, its determination

as to the amount and character of the land to be acquired is only open to dispute for manifold abuse of discretion and fraud.

The Authority may dredge, fill in, and reclaim submerged lands and tidelands belonging to the state.

The State Land Commissioner may, with the approval of the Governor and the Attorney General, convey to such county the filled or reclaimed land and issue the state's patent for it, reserving all oil, gas, and mineral rights to the state.

E. Municipal Control.

Port Commission is Miss. Code Ann. Section 7546 (1956). 203 Authority is given any city in Mississippi having a seaport or harbor designated as a port of entry by the United States government to have a Harbor Commission known 204 as a Port Commission. All the members of this commission are skilled in maritime affairs. The members are appointed as follows: one (1) by the Governor, one (1) by the Board of Supervisors, three (3) by the governing authorities of the municipality, the term of office is four (4) years.

There are three other statutes which deal with establishing harbors or 206 ports within municipalities. Any municipal port which engages in traffic of foreign commodities which has a harbor depth of twenty (20) feet or more, is impowered to improve, promote, develop, construct, maintain harbors, and dredge for the latter reasons. The municipality is further empowered to construct and operate wharves, docks, grain elevators, etc. The improvement work remains under the management and control of the municipality

and the entire cost can not exceed \$1,000,000.00. Miss. Code Ann. Section 7578 (Supp. 1971) adds additional power to Miss. Code Ann. Section 7567 (1956) in that the municipality may act by itself or through a commission. It gives the municipality the power to construct, own, operate, purchase, and mortgage: wharves, piers, grain elevaors, marine railways, cold storage facilities, air and water terminals. There is no monetary limitation mentioned in this statute.

Any municipality maintaining a harbor or channel at a depth of not less than eight (8) feet and which has not less than eight (8) seafood industries has the power to construct harbors, etc.; build bridges, causeways; support facilities; reclaim lands, etc.

A Municipal Port Commission has five (5) members all of whom live in the municipality. The members are appointed as follows: two (2) appointed by the Governor, two (2) by the governing authorities of the municipality, and one (1) by the county board of supervisors. The term of office is five (5) years. The Municipal Port Commission is controlled by the governing authorities of the municipality.

The Municipal Port Commission must make annual reports to the
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Governor, State Legislature, and to the governing authorities of the municipality.

The authority and powers of a municipal port commission are broadened by Miss. Code Ann. Section 7564-09 (Supp. 1971). This statute gives any port commission all powers granted to county port authorities under Miss. Code Ann. Sections 7605-04, 7605-06 to 7605-11. The authorities may also acquire

acquire and operate gas, electric, water, sewerage or public utility systems.

Counties and municipalities bordering on the Mississippi Sound or other coastal waters have the power to enact ordinances setting forth rules and regulations concerning the operation, equipment and safety of vessels and motorboats. They must set forth the reasons why these special rules are necessary. ²¹³

There are two general jurisdictional statutes for municipal port commissions. They grant jurisdiction over the port and passes leading thereto. and all vessels, terminals, boats, wharves, common carriers and public utilities within the port.

The Municipal Port Commission passes rules and regulations, not inconsistent with the law, concerning the use of the port and its facilities. The Commissioners may act as Port Wardens and Pilot Commissioners, fix tariffs, fees, fines, penalties and use of the courts to enforce them.

The Port Commission keeps a minute book. In the book they record all acts, orders, rules and regulations that they adopt. It is the duty of the commission to fix rates and tariffs for the port and all port and terminal charges, but this power does not extend to public utilities or railroad terminal charges.

Municipal Port Commissions have the right to construct and improve the harbor and all its facilities. The power includes dredging and acquisition of land by reclaimation, eminent domain, grant or purchase. The commission may lease any of its facilities for special purposes for a period not exceeding 25 years, and for industrial purposes for a period not to exceed 99 years.

A special statute dealing with harbor improvement is Miss. Code Ann. Section 7612.5 (1956). This statute gives any county bordering the Mississippi Sound or Gulf of Mexico with an assessed valuation of \$45,000,000,000 (and having a channel or harbor whose depth is more than 4 1/2 feet (and seafood canning plants for shrimp, oysters, etc.) the right to levy a tax not exceeding one (1) mill on each dollar of assessed valuation of taxable property to aid in the development and improvement of such harbor or channel.

Municipalities having a harbor and at least eight (8) seafood industries and a harbor depth of 8 feet or over, have the right to dredge and reclaim lands. There are several statutes that deal with the issuance of bonds for harbor construction and improvements. All improvements made by a municipal port commission are reported annually to the Governor, State Legislature, and municipal governing authorities. Any money appropriated by the governing authorities for a municipal port commission which is a port of entry may be spent as the commission sees fit with the approval of the governing authorities of the municipality.

All leases executed by the municipal port commission may contain stipulations that exempt the lessee from paying state, county and municipal ad valorem taxes for the period authorized by law. 225

To effectuate the purposes of the Agricultural and Industrial Board Act, a municipal port commission is authorized to assist and cooperate with the county and municipality in which it is located.

The Municipal Port Commission may, acting jointly with the municipal government, negotiate contracts for repairs and maintenance of piers, docks, warehouses, grain elevators or any other property under their jurisdiction.

Municipalities alone or jointly, which desire to establish a "standard" industrial park may acquire land, build streets, wharfs, docks, terminals, install water and sewage facilities and do other essential things. The municipalican also sell or lease the developed district.

The governing authorities of a municipality have the power to construct all needful improvements in the harbor, to control, guide or deflect the current of a river, to repair and regulate public wharves and docks, to charge and collect levee rates . . . and to set aside or lease portions of the wharf for special purposes. However, a permit or lease of a wharf is not granted for a 231 term exceeding 25 years.

Municipalities also have the power to own, operate and regulate piers, pavilions, bath houses and like structures for public recreation. 232

Municipal Port Commissions have power to acquire, construct and repair wharves and docks or construct, lease and maintain sheds, warehouses, elevators, and compresses. 233

The municipal port commission has the power to own and operate, under the commission, marine railways, tugboats, floating dry docks and docks.

Stevedores pay an annual privilege tax of not more than \$500 per year as set by the port commission, which also sets licensing fees not to exceed \$50 per year for pilots, boatsmen, stevedores, surveyors, watchmen, police, ship agents, and ship chandlers or any other employee performing services for public shipping. It is unlawful to work without being duly licensed.

Municipalities which have a port of entry handling foreign commerce and having a harbor depth of 20 or more feet can construct and lease floating docks, marine railways, rail terminals, and cold storage facilities.

Those municipalities which have a harbor of a depth of 8 feet or more, and not less than 8 seafood industries have the power to, either themselves or through a port commission, construct and operate cold storage facilities, water and rail terminals and airplane landing fields.

Municipalities alone or jointly, which desire to establish a "standard" industrial park may acquire land to build streets, wharves, docks, terminals, install water and sewage facilities and do other essential things. The municipality may then sell or lease the developed district.

Port commissions may cooperate and assist authorized municipalities in the establishment of industry by the municipalities, and may convey or lease land to them for such purposes. It is necessary, however, that the municipality possess a certificate of public convenience and necessity.

Municipal port Commissions may sell or lease reclaimed land for industrial purposes, as long as it does not interfere with commerce or naviga-

tion, when it is in the best public interest, and is approved by a 2/3 vote of the commission. Sale is made by special warranty deed, and any lease is not to exceed 99 years. The term "industry", as used in this paragraph, refers to operations aiding in the development of fisheries, commerce, navigation, and shipping, as well as all forms of manufacturing enterprise. 240

Port Commissions leasing or selling reclaimed lands for industrial purposes must do so for an adequate consideration. Weighable factors include improvement of the land, placement of erections thereon, and the hiring of local workers.

Any conveyance made to a municipality reserves to the port commission all minerals therein except sand, clay and gravel.

Municipal Port Commissions may also rent facilities directly to industry for a term of up to 99 years. The industry is requested to employ local workers, and they may serve as consideration for the lease. 243

Boards of Supervisors are authorized to erect seawalls, breakwaters, sand or earth fills, sand beaches, etc. to protect roads fronting on beach shore or tide-water. 244

Municipal Port Commissions have jurisdiction and control of all land within or adjacent to any river, bay or National Lake which is now or was below the high tide mark, and any other land acquired by purchase, lease or eminent domain. Municipal Port Commission have power to dredge in any direction and to reclaim submerged lands.

Counties and municipalities on the Mississippi Sound or other coastal waters are authorized to adopt ordinances setting forth special rules and regulations with reference to the operation, equipment or safety of vessels

and motorboats in such waters, setting out the reasons why such special rules are necessary. $^{247}\,$

Municipalities also have jurisdiction over small craft harbors located within municipal limits.

Any municipality of 10,000 people which borders either the Gulf of Mexico or Mississippi Sound, has the power to acquire land by purchase, gift, reclamation, or otherwise, for use as a municipal small craft harbor. 249 Qualifying municipalities may issue bonds for the construction of such harbors. 250 and improvements thereon, which are operated by the creating municipality. Municipal small craft harbors are authorized to join the Rivers and Harbors Association of Mississippi. 252

The following are rules of the Biloxi Small Craft Harbor Port Commission and may be used as examples:

The Commission has liens on boats for all rents, damages and services rendered (Rule 18);

The Commission is not responsible for loss due to theft, vandalism, fire or weather (Rule 21);

The harbormaster is authorized as a deputy sheriff and member of the Biloxi Police Force (Rule 33).

The rules of the Biloxi Small Craft Harbor Port Commission continue, as follows:

[B]oat operators in the Yacht Basin must avoid damage to the facilities or other boats and are responsible for wake and any damage the boat might cause. The owner of the boat causing such damage is responsible even if the boat is driven by his agent, a guest or a family member (Rule 1);

The speed limit in the Yacht Basin is 3 miles per hour (Rule 2);

No swimming, diving or skiing is permitted within the Basin, (Rule 12);

No unnecessary noises or disturbance is allowed aboard boats within the harbor, (Rule 5);

Trailers and vehicles must be parked in an orderly manner, (Rule 19).

The governing authorities of municipalities have the power to construct all needful improvements in the harbor, to control, guide or deflect the currents of a river, to repair and regulate public wharves and docks, to charge and collect levee rates . . . , and to set aside or lease portions of the wharf for special purposes. However, a permit or lease of a wharf is not granted for a term exceeding 25 years.

Such powers are indicated in the Rules of the Biloxi Small Craft Harbor Port Commission, which appear as follows:

No alterations whatsoever may be made to any berth, slip, stall, pier, etc., by any boat owner or operator, (Rule 3);

Any damage to boats, piers, etc., is repaired at the expense of the boat owner doing the damaging, (Rule 4);

No pollution or trash may be strewn on the docks or anywhere else in the harbor, (Rule 5);

No signs or markings may be made or placed on any dock or

pier without permission, (Rule 6);

When docked, boat cabins must be locked and anchors are not dropped if a boat is tied in its berth, (Rule 1);

No repairs to boats may be done in the docks or piers, nor may tenders or barges be stored there, (Rule 10);

The Biloxi Port Commission is not responsible for damage to any vessels or equipment docked at the harbor, (Rule 11);

The Commission may move in or remove boats from the facility, (Rule 15);

Those other than boat owners wishing to board a boat must have written permission from the owner, (Rule 16):

Absence of a boat from its berth for longer than 3 days requires notification to the harbormaster, (Rule 17);

Fish cleaning and storage is not allowed on the pier, dock or boats therein, (Rule 20);

No animals are allowed on piers, docks, or parking lots except on a leash, (Rule 23);

All visiting vessels must register with the harbormaster before they tie up in the Basin, (Rule 26);

Use of the recreation area is limited to daylight hours, (Rule 28);

Parking in the boat hoist area is limited to 24 hours, (Rule 29).

Boat refueling is only done at designated fuel dock areas, (Rule 8):

No smoking is allowed at the fueling dock, (Rule 9);

No repair work may be done on dock side area, (Rule 10);

No spotlights, floodlights, etc. may be connected to the electric facilities of the port without permission, (Rule 13);

The port commission reserves the right to control all parking on land and water approaches, (Rule 14);

No dry storage of boats or equipment is allowed without permission, (Rule 30);

The overhead cradle boat hoist has a weight limit of 6000 lbs., and the mast electrical hoist weight limit is 2000 lbs. All vessels are responsible for it, (Rule 32).

Municipalities have the power to gain land, for use as a small craft harbor, by reclamation. 954

3. LANDINGS.

A. State Constitutional and Statutory Control.

The Mississippi Constitution provides that the state may not authorize the obstruction of navigable water and, when the public welfare demands, should remove any existing obstructeds. Bridges for railroads and roads may, however, be constructed on an waterways as long as they do not interrupt the passage of vessels or boats on the waterways.

Counties and municipalities on the Mississippi Sound or other coastal water are authorized to adopt ordinances setting out special rules and regula-

tions concerning the operation, equipment, or safety of vessels and motorboats in the State's waters. $^{257}\,$

The control and use of the waters of the state shall be up to the state which shall take such measures as well as effectuate full utilization and protection of the water resources for the best interest and general welfare of the people of Mississippi.

B. County and Municipal Control.

In any county bordering on a bayou, bay, or inlet, three or more residents may petition the board of supervisors to set aside a lot on such water as a landing would be convenient for the public and, if so, the board selects a lot not exceeding two acres at the point most convenient to the public. 259 of supervisors conducts a meeting for the purpose of establishing landings and giving notice to the owners of land to be taken five days previous to the meeting. 260 The board directs twelve disinterested landowners to assess damages to the landowner whose land is taken. If the board accepts the assessment of damages, it is paid before any use is made of the land. 262 dissatisfied with the award, he may appeal to the Circuit Court who reviews matters of law and may award a trial de novo on the damages. struction of the landing facilities or other constructions in connection with it has begun, any use of the property or fixtures on it for other than landing facilities is punishable by fine. The board of supervisors may lease the lot or landing for a period not exceeding five (5) years to be used in general receiving and forwarding. Only certain rates may be charged by the lessee

The counties and municipalities on the Mississippi Sound or other coastal water may adopt such rules and ordinances concerning the operation, equipment, or safety of vessels or motorboats as necessary for public safety.

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Once land has been condemned and damages paid to the owner, applicants for the landing may erect warehouses, sheds, and other buildings necessary for the reception, storage, or shipment of freight.

The landings must be substantially enclosed, provided with suitable gates, and kept in good repair.

The board of supervisors may lease a lot for a landing for a term not exceeding five (5) years for the purpose of general forwarding and receiving business.

A schedule of rates is fixed by the board and a penalty of a fine is paid for overcharges.

CHAPTER II

FOOTNOTES

- I. Miss. Constitution of 1890, Art. 4, § 81.
- 2. Miss. Code Ann. § 4803 (1956).
- 3. Id.
- 4. Miss. Code Ann. § 3374-122 (1956).
- 5. Id.
- 6. Miss. Code Ann. § 6047-10 (Supp. 1971).
- 7. Id.
- 8.
- 9. Miss. Code Ann. § 7837 (1956).
- 10. Miss. Code Ann. § 7742 (1956).
- 11. <u>Id.</u>
- 12. Miss. Code Ann. § 5965-01 (Supp. 1971).
- 13. Miss. Code Ann. § 7564-02 (Supp. 1971).
- 14. Miss. Code Ann. § 7564-03 (Supp. 1971).
- 15. Miss. Consti. Art. 4, § 81 (1890).
- 16. <u>Id.</u>
- 17. Miss. Code Ann. § 7837 (1956).
- 18. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 19. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 20. Miss. Code Ann. § 8496-134 (1956).
- 21. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 22. Miss. Code Ann. § 7605-01 (Supp. 1971).
- 23. Miss. Code Ann. § 7605-26 (1956).

- 24. Miss. Code Ann. § 5956-01 (Supp. 1971).
- 25. Miss. Code Ann. § 7605-26 (1956).
- 26. Miss. Code Ann. § 7564-03 (Supp. 1971).
- 27. Miss. Code Ann. § 7564-24 (Supp. 1971).
- 28. Id.
- 29. Miss. Code Ann. § 7564-24 (Supp. 1971).
- 28. Id.
- 29. Miss. Code Ann. § 7549.7-08 (1956).
- 30. Miss. Code Ann. § 8936 (Supp. 1971).
- 31. Miss. Code Ann. § 7564-07 (Supp. 1971).
- 32. Id.
- 33. Miss. Code Ann. § 7564-05 (Supp. 1971).
- 34. Id.
- 35. Miss. Code Ann. § 7564-06 (Supp. 1971).
- 36. Miss. Code Ann. § 7564-06 (Supp. 1971).
- 37. Miss. Code Ann. § 7564-08 (Supp. 1971).
- 38. <u>Id.</u>
- 39. Miss. Code Ann. § 7564-07 (Supp. 1971).
- 40. Id.
- **4**1. (d.
- 42. Id.
- 43. Miss. Code Ann. § 7564-14 (Supp. 1971).
- 44. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 45. Miss, Code Ann. 7564-14 (Supp. 1971).

- 46. Miss. State Port Auth. Tariff 2-B, Item 115.
- 47. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 48. See Act in IIbA1.
- 49. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 50. Miss. Code Ann. § 7564-12 (Supp. 1971).
- 51. Miss. Code Ann. § 7564-12 (Supp. 1971).
- 52. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 53. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 54. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 115.
- 55. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 120.
- 56. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 125.
- 57. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 125.
- 58. ld.
- 59. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 140.
- 60. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 150.
- 61. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 180.
- 62. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 190.
- 63. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 195.
- 64. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 205.
- 65. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 210.
- 66. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 245.
- 67. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 300.
- 68. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 305.
- 69. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 240

- 70. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 160.
- 71. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 170.
- 72. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 235.
- 73. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 230.
- 74. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 165.
- 75. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 310.
- 76. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 77. Miss. Code Ann. § 7564-04 (Supp. 1971).
- 78. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 135.
- 79. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 140.
- 80. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 265.
- 81. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 130.
- 82. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 225.
- 83. Miss, State Port Authority at Gulfport, Tariff 2-B, Item 185.
- 84. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 215.
- 85. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 255.
- 86. Miss. State Port Authority at Gulfport, Tariff 2-B, Item 250.
- 87. Miss. State Port Authority at Gulfport, Tariff 2-B, Items 420, 340, § VIII, § V, 256, 335.
- 88. Miss. Code Ann. 9 7605-41 (Supp. 1971).
- 89. Miss, Code Ann. § 7605-42 (Supp. 1971).
- 90. Miss. Code Ann. § 7576-23 (Supp. 1971).
- 91. Miss. Code Ann. § 7576-12 (1956).
- 92. Miss. Code Ann. § 7605-41 (Supp. 1971).

- 93. Miss. Code Ann. § 7576-19 (1956).
- 94. Miss. Code Ann. § 7576-12 (1956).
- 95. Miss. Code Ann. § 7605-44 (Supp. 1971).
- 96. Miss. Code Ann. § 7605-43 (Supp. 1971).
- 97. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 98. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 99. Miss. Code Ann. § 7576-26 (1956).
- 100. Miss. Code Ann. § 7568 (Supp. 1971).
- 101. Miss. Code Ann. § 7576-15 (1956).
- 102. Miss. Code Ann. § 7554 (1956).
- 103. Miss. Code Ann. § 7606 (1956).
- 104. Miss. Code Ann. § 7611 (1956).
- 105. Miss. Code Ann. § 7612 (1956).
- 106. Miss. Code Ann. § 7576-23 (Supp. 1971).
- 107. Miss. Code Ann. § 7576-22 (Supp. 1971).
- 108. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 109. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 110. Miss. Code Ann. § 7555 (Supp. 1971).
- 111. Miss. Code Ann. § 7551 (Supp. 1971).
- 112. Miss. Code Ann. § 7556 (1956).
- 113. Miss. Code Ann. § 8936-22 (1956).
- 114. Miss. Code Ann. § 7557.5 (Supp. 1971).
- 115. Miss. Code Ann. § 7576-15 (1956).
- 116. Miss. Code Ann. § 7592 (Supp. 1971); Miss. Code Ann. § 7605-43 (Supp. 1971); Miss. Code Ann. § 7576-12 (1956).

- 117. Miss. Code Ann. § 7551 (Supp. 1971).
- 118. Miss. Code Ann. § 7549.7-01 (1956).
- 119. Miss. Code Ann. § 7549.7-02 (1956).
- 120. Miss. Code Ann. § 7549.7-03 (1956).
- 121. Miss. Code Ann. § 7576-27 (Supp. 1971).
- 122, Miss. Code Ann. § 7549.7-01 (1956).
- 123. Miss. Code Ann. § 7605-01 (Supp. 1971).
- 124. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 125. Miss. Code Ann. § 7605-02 (Supp. 1971).
- 126. Id.
- 127. Id.
- 128. Miss. Code Ann. § 7605-09 (Supp. 1971).
- 129. <u>id</u>.
- 130. Jd.
- 131, Miss. Code Ann. § 7605-01 (Supp. 1971).
- 132. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 133. Miss. Code Ann. § 7605-08 (Supp. 1971).
- 134. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 135. <u>ld.</u>
- 136. <u>Id</u>.
- 137. Miss. Code Ann. § 7605-10 (Supp. 1971).
- 138. Id.
- 139. Miss. Code Ann. § 7605-11 (Supp. 1971).
- 140. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 141. Id.; Miss. Code Ann. § 7605-23(8)(a) (Supp. 1971).

- 142. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 143. Id.
- 144. Id.
- 145. Miss. Code Ann. § 7605-12 (Supp. 1971).
- 146. Miss. Code Ann. § 7605-23 (Supp. 1971).
- 147. Miss. Code Ann. § 7605-08 (Supp. 1971).
- 148. Id.
- 149. Miss. Code Ann. § 7605-07 (Supp. 1971).
- 150. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 151. Miss. Code Ann. § 7605-06(b) (Supp. 1971).
- 152. Miss. Code Ann. § 7564-12 (Supp. 1971).
- 153. Miss. Code Ann. § 7564-08 (Supp. 1971).
- 154. Miss. Code Ann. § 7605-23 (Supp. 1971).
- 155. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 156. Miss. Code Ann. § 7605-06(c) (Supp. 1971).
- 157. Miss. Code Ann. § 7605-06(a) (Supp. 1971).
- 158. <u>Id.</u>
- 159. Miss. Code Ann. § 7623-06 (Supp. 1971).
- 160. Miss. Code Ann. § 7623-07 (Supp. 1971).
- 161. Miss. Code Ann. § 7564-05 (Supp. 1971).
- 162. Miss. Code Ann. § 7564-06 (Supp. 1971).
- 163. Miss. Code Ann. § 7557.6 (Supp. 1971).
- 164. Miss. Code Ann. § 7605-23 (Supp. 1971).
- 165. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 166. Miss. Code Ann. § 7605-26 (1956).

- 167. Miss. Code Ann. §§ 7605-14 through 7605-17 (Supp. 1971); Miss. Code Ann. §§ 7605-18 through 7605-22 (1956); Miss. Code Ann. § 7605-23 (1956); Miss. Code Ann. § 7605-24 (Supp. 1971).
- 168. Miss, Code Ann. § 7605-09 (Supp. 1971).
- 169. Miss. Code Ann. § 7605-07 (Supp. 1971).
- 170. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 171. Miss. Code Ann. § 7605-01 (Supp. 1971).
- 172. Miss. Code Ann. § 7605-23 (Supp. 1971).
- 173. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 174. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 175. Id.
- 176. Miss. Code Ann. § 7605-23 (Supp. 1971).
- 177. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 178. <u>Id.</u>
- 179. <u>Id.</u>
- 180. <u>Id.</u>
- 181. Id.
- 182. Miss. Code Ann. 7564-09 (Supp. 1971).
- 183. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 184. Miss. Code Aca. § 7600 23 (Supp. 1971).
- 185. Miss. Code Ann. § 7605-06(a) (Supp. 1971).
- 186. Miss. Code Ann. § 7605-12 (Supp. 1971).
- 187. Miss. Code Ann. § 7605-23(8)(c) (Supp. 1971).
- 188. Miss. Code Ann. § 7605-23(2) (Supp. 1971).

- 189. Miss. Code Ann. § 7605-10 (Supp. 1971).
- 190. Id.
- 191. Miss. Code Ann. § 7605-11 (Supp. 1971).
- 192. Id.
- 193. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 194. Miss. Code Ann. § 7605-06 (a) (Supp. 1971).
- 195. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 196. Miss. Code Ann. § 7605-23(8)(b) (Supp. 1971).
- 197. Miss. Code Ann. § 7605-06(c) (Supp. 1971).
- 198. Miss. Code Ann. § 7605-06(a) (Supp. 1971).
- 199. Id.
- 200. <u>Id.</u>
- 201. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 202. Id.
- 203. Miss. Code Ann. § 7546 (1956).
- 204. Miss. Code Ann. § 7546 (1956).
- 205. Miss. Code Ann. § 7547 (1956).
- 206. Miss. Code Ann. § 7567 (1956); Miss. Code Ann. § 7578 (Supp. 1971);
 Miss. Code Ann. § 7591 (Supp. 1971).
- 207. Miss. Code Ann. § 7567 (1956).
- 208. Miss. Code Ann. § 7578 (Supp. 1971).
- 209. Miss. Code Ann. § 7591 (Supp. 1971).
- 210. Miss. Code Ann. § 7592 (Supp. 1971).
- 211. Miss. Code Ann. § 7595 (Supp. 1971); Miss. Code Ann. § 7579 (Supp. 1971).

- 212. Miss. Code Ann. § 7564-09 (Supp. 1971).
- 213. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 214. Miss. Code Ann. §7592 (Supp. 1971).
- 215. Miss. Code Ann. § 7592 (Supp. 1971).
- 216. Miss. Code Ann. § 7592 (Supp. 1971).
- 217. Miss. Code Ann. § 7549 (1956).
- 218, Miss. Code Ann. § 7594 (1956).
- 219. Miss. Code Ann. § 7558 (Supp. 1971).
- 220. Miss. Code Ann. § 7612.5 (1956).
- 221. Miss, Code Ann. § 7591 (Supp. 1971).
- 222. Miss. Code Ann. §§ 7596 7602 (Supp. 1971).
- 223. Miss. Code Ann. § 7568 (Supp. 1971).
- 224. Miss. Code Ann. § 7553 (1956).
- 225, Miss. Code Ann. § 7564-09 (Supp. 1971).
- 226. Miss. Code Ann. § 8936-22 (1956).
- 227. Miss, Code Ama. § 7549, 5 (1956).
- 228. Miss. Code Ann. § 8940-09 (Supp. 1971).
- 229. Miss, Code Ann. § 75/8 (Supp. 1971).
- 230, Miss. Code Ana. § 7591 (Supp. 1971).
- 231, Miss. Code Ann. § 3574-134 (1956),
- 232. Miss. Code Ann. § 3374-142 (1956).
- 233. Miss. Code Ann. § 7558 (Supp. 1971).
- 234. Miss. Code Ann. § 7551 (Supp. 1971).
- 235, Miss. Code Ann. § 7578 (Supp. 1971).

- 236. Miss. Code Ann. § 7591 (Supp. 1971).
- 237. Miss. Code Ann. § 8940-09 (Supp. 1971).
- 238. Miss. Code Ann. 7549.7-04 (1956).
- 239. Miss. Code Ann. § 7549.7-02 (1956).
- 240. Miss. Code Ann. § 7549.7-04 (1956).
- 241. Miss. Code Ann. § 7549.7-03 (1956).
- 242. Miss. Code Ann. § 7549, 7-06 (1956).
- 243. Miss. Code Ann. § 7558 (Supp. 1971).
- 244. Miss. Code Ann. § 8499 (1956).
- 245. Miss. Code Ann. § 7549.7-01 (1956).
- 246, Miss. Code Ann. § 7558 (Supp. 1971).
- 247. Miss. Code Ann. § 8496. 24 (Supp. 1971).
- 248. Miss. Code Ann. § 7612 (1956)
- 249. Miss. Code Ann. § 7613 (1956).
- 250. Miss. Code Ann. §§ 7615-7622 (1956).
- 251. Miss. Code Ann. § 7614 (1956).
- 252. Miss. Code Ann. § 7557.5 (Supp. 1971).
- 253. Miss. Code Ann. § 3374-134 (1956).
- 254. Miss. Code Ann. § 7613 (1956).
- 255. Miss. Const. Art. 4, § 81 (1890).
- 256. Id.; Miss. Code Ann. § 7742 (1956).
- 257. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 258. Miss. Code Ann. § 5956-01 (Supp. 1971).
- 259. Miss. Code Ann. § 7624 (1956).
- 260. Miss. Code Ann. § 7625 (1956).

- 262. Id.
- 263. Miss. Code Ann. § 7628 (1956).
- 264. Miss. Code Ann. § 7629 (1956).
- 265. Miss. Code Ann. § 7631 (1956).
- 266. Id.
- 267. Miss. Code Ann. § 8496-24 (Supp. 1971).
- 268. Miss. Code Ann. § 7629 (1956).
- 269. Id.
- 270. Miss. Code Ann. § 7631 (1956).
- 271. Id.

III. AIR NAVIGATION.

The Mississippi Agricultural and Industrial Board has the power to own, construct, lease and control air terminals within the state. ¹ Although the Board is directed, as are municipalities and other state agencies, to aid the Mississippi Aeronautics Commission, ² it appears to be the only political subdivision of the state granted the power to own and operate airports, that is not required to obtain the Aeronautic Commission's approval before submitting airport plans to the United States government. ³

Counties and municipalities may construct airports and acquire lands by any legal means. ⁴ They may also acquire existing airports by any legal means (including eminent domain) unless the airport is owned by another municipality or agency. ⁵ Additionally, they may acquire land outside the airport proper to remove obstacles to air navigation, and to establish, maintain, and acquire airports over or in any public waters by reclaimation of submerged lands. ⁶

A County Port Authority or Development Commission may own, operate, and construct air terminals. Like counties and municipalities, they may use any legal means to acquire property to carry out their needs. Because the Authority has the right to lease and sell land and facilities under its control for industrial purposes, it appears that air terminals may be under the control of public or private persons, firms, or corporations.

The purpose of the Mississippi Aeronautics Commission is to encourage and assist aeronautical development within this state . . . including recommenda-

tion of legislation, financial assistance, and checking locations for airports. 10

The Aeronautics Commission consists of three (3) members each of which is appointed by the Governor. Each member comes from a separate Supreme Court District, and serves a term of six (6) years. 11

One of the main functions of the Aeronautics Commission is to cooperate with the United States Government and work within any laws, rules and regulations that is has. ¹² Along this same line, any municipality may appoint the commission as its agent for the receipt and disbursement of federal and state funds made available for airport construction. ¹³ The commission approves proposed airport sites, except United States airports. It may hold public hearings on the site before issuing it's certificate of approval.

The commission has the power to investigate accidents, subpoena witnesses, and administer oaths; ¹⁵ however, none of its investigation reports are admissible as evidence. ¹⁶ Counties and municipal airport authorities may acquire air navigation facilities. ¹⁷

FOOTNOTES

- 1. Miss. Code Ann. § 7623-05 (Supp. 1971).
- Miss. Code Ann. § 7536-20 (1956).
- 3. Miss. Code Ann. § 7536-25 (1956).
- 4. Miss. Code Ann. § 7545-02 *Supp. 1971).
- 5. Miss. Code Ann. § 7545-02 (Supp. 1971).
- 6. Miss. Code Ann. § 7545-37 (Supp. 1971).
- 7. Miss. Code Ann. § 7605-06 (Supp. 1971).
- 8. Miss. Code Ann. § 7605-06 (Supp. 1971) et seq.
- 9. Miss. Code Ann. § 7605-06 (Supp. 1971) et seq.
- 10. Miss. Code Ann. § 7536-06 (Supp. 1971).
- 11. Miss. Code Ann. § 7536-02 (Supp. 1971).
- 12. Miss. Code Ann. § 7536-07 (1956).
- 13. Miss. Code Ann. § 7545-13(b) (Supp. 1971).
- 14. Miss. Code Ann. § 7536-16 (1956).
- 15. Miss. Code Ann. § 7536-17 (1956).
- 16. Miss. Code Ann. § 7536-18 (1956).
- 17. Miss. Code Ann. § 7545-37 (Supp. 1971).