# Tracking Economic Performance Indicators for Small Boat Fisheries in American Samoa, Guam, and the Commonwealth of the Northern Mariana Islands

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### **Executive Summary**

This report presents trends in economic performance indicators for small boat fisheries in American Samoa, Guam, and the Commonwealth of the Northern Mariana Islands (CNMI) from 2009 to 2017. The primary data sources of the economic performance indicators were collected through the Pacific Islands Fisheries Science Center (PIFSC) economic data collection programs' add-on to the boat-based creel surveys, implemented through collaborative efforts of the PIFSC Ocean Synthesis and Human Dimensions Program, the Western Pacific Fisheries Information Network (WPacFIN), and local fisheries agencies in the three island areas that regularly collect fishing catch and effort data through creel surveys. We established the trip-level cost data collection programs in collaboration with existing data collection vehicles that were already gathering fisheries-related data on a continuous basis. The trip cost survey is an add-on to the boat-based creel survey.

The response rates to the trip cost survey varied by island area. In American Samoa, the response rate was 78% with a total of 1,294 trip cost surveys completed from August 2009 to December 2017. In Guam, the trip cost survey response rate was 39% with 1,191 trip cost surveys completed from September 2011 to December 2017. In the CNMI, the response rate was 75% with 943 trip cost surveys completed from April 2009 to December 2017.

This report includes an analysis of fishing trip costs for each of the island areas by year, gear type, and sub-fishery (pelagic, bottomfish, and reef-fish fisheries). Trip costs included the non-labor operating costs, including fuel, ice, bait and chum, and gear resupply. The average trip cost (adjusted for inflation for all gear types) was \$87 in 2009 and \$103 in 2017 in American Samoa, \$110 in 2011 and \$92 in 2017 in Guam, and \$56 in 2009 and \$72 in 2017 in the CNMI. Fuel costs constituted a dominant portion of total trip costs across all three areas. Fuel costs comprised about 50% or more of total trip costs in American Samoa and Guam, and over 85% in the CNMI. In American Samoa, there was a notable increase in fuel use in our time series following the introduction of a gas subsidy program by the local government in 2014. The trip cost surveys covered diverse gear types in the fisheries in each island area. Trip costs varied across gear types as well as by island areas; therefore, this report provides the trip costs by gear type and year.

In addition to trip costs, this report also generates the potential sales value per trip based on the estimated weight of trip landings (from number and length of fish caught by species in the creel survey), intended catch disposition collected in the creel surveys, and the fish species prices collected by the local fisheries agencies. Since there are no official records documenting the amount of catch sold in the three island areas at an individual trip level, data on the actual revenue associated with each trip are unavailable. The best available information related to fish sales per trip over the time series is captured in the creel surveys as "intended" disposition of catch, which can be different from the "actual" disposition because the creel survey intercepted fishermen before the fish sales actually occurred, and depending on the market conditions, fishermen might not be able to sell all the fish they wanted to sell. This study shows that 66% of the catch in CNMI was intended for sale in 2011, while Hospital and Beavers (2014) found 38% of the catch was "actually" sold. On the other hand, the potential sales value and actual fish sales in Guam are expected to be comparable given the better market condition. This study finds that 38% of the catch in Guam was intended for sale in 2011, which is comparable with Hospital and

Beavers (2012)'s finding that 35% of the catch was sold by Guam small boat fishermen. In American Samoa, 97% of the catch was intended for sale. However, unlike the other two areas, we did not find any reports on the actual percentage of catch sold for the small boat fishery in American Samoa. Whether potential sales value is a good approximation of the actual sales revenue largely depends on market conditions and other factors that affect fishermen's ability to sell (e.g., fish size, consumer demand, and species composition of catch). Therefore, care should be taken when interpreting the potential sales value. With no information available to verify the actual fish sales per trip, the best estimate we are able to derive is the "potential sales value," and it can be viewed as a proxy for the actual sales value per trip.

We also calculated the potential net revenue per trip, which is estimated as potential sales value minus trip costs. The small boat fisheries in the three island areas conduct commercial and non-commercial fishing. Non-commercial fishing could be motivated by subsistence, cultural, or recreational interests; however, there are diverse motivations for fisheries in this Pacific Islands region (Hospital and Beavers, 2012; 2014). Depending on the fishing motivation, net revenue could affect fishing effort (participation in the fishery). Therefore, the potential net revenue could be an important indicator of the dynamics of short-term fishing effort and long-term fishing industry development. It can also be used to examine short-term economic impacts on fisheries from conservation and management measures.

The average potential sales value in American Samoa was the highest at \$794 per trip in 2010 and declined to \$349 per trip in 2017, and trip costs were around \$100 or less for all years. Thus, small boat fishermen in American Samoa would have positive potential net revenue in all years if the potential sales actually occurred. In Guam, the average potential sales value varied across years, as it was \$92 in 2011, increased to \$176 in 2015, and then declined to \$117 in 2017. With trip costs of around \$100, fishermen in the Guam small boat fishery had negative potential net revenue in 2011 and 2016. In the CNMI, the average potential sales value ranged from the lowest at \$117 in 2009 to \$200–300 between 2012 and 2017, and with trip costs under \$90, fishermen in the CNMI had positive potential net revenue for all years of the study period.

The small boat fishery in each of the island areas can be classified into three sub-fisheries– pelagic, bottomfish, and reef fish with different gear types used in each sub-fishery. Some subfisheries (such as the bottomfish fishery) only use a single gear type while others may use multiple gears. Economic performance varies substantially by sub-fishery due to different average catch per trip, intended disposition, and fish prices for each species. For example, the American Samoa bottomfish fishery had the lowest potential sales value and potential net revenue in all years due to low catch and high trip costs, whereas the American Samoa pelagic and reef-fish fisheries had higher potential sales value and potential net revenue per trip in some years depending on the average catch per trip for the year. The Guam bottomfish fishery made almost nothing in terms of potential sales value, because almost none of the catch was intended for sale but kept for home consumption and given away to friends and relatives. The Guam pelagic fishery had the highest potential sales value but similar potential net revenue to reef-fish fishery, as the reef-fish fishery had the lowest trip costs. On the other hand, the CNMI reef-fish fishery had the lowest potential net revenue due to low catch.

Through the continuous economic data collection programs, we were not only able to track the trends of cost and potential net revenue but also the components that contributed to the variations

in trip costs over time. The economic data and analysis presented in this report are useful to keep fisheries managers informed on the trends of the economic performance of the small boat fisheries and for them to conduct the economic impact analysis on the changes in fisheries management and policies. It can also be useful in the case of a proposed policy affecting a particular fishing gear or sub-fishery (e.g., the restriction of SCUBA spearfishing, or an annual catch limit for a bottomfish fishery), thus enabling fisheries management to minimize the adverse economic impacts on those fishery participants to the extent possible.

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### Introduction

This report describes the continuous economic data collection programs established by the Pacific Islands Fisheries Science Center (PIFSC) for the small boat fisheries in American Samoa, Guam, and the Commonwealth of the Northern Mariana Islands (CNMI), and presents trends in economic performance indicators for these fisheries. This information was derived from analyses of the data collected through these programs from 2009 (American Samoa and the CNMI) and 2011 (Guam) to 2017. These data collection programs fulfill the Magnuson-Stevens Fishery Conservation and Management Act (MSA) requirements that conservation and management measures shall take into account the importance of fishery resources to fishing communities by utilizing economic data (16 U.S.C. 1851(a)(8)). These data collection programs are therefore vital to providing fundamental economic information for the management of fisheries in these areas.

The small boat fisheries in American Samoa, Guam, and CNMI are one- to two-day fisheries that target pelagic and nearshore species. In Guam and CNMI, the small boat fisheries are the primary fisheries in the region while in American Samoa, there are also large-scale fisheries such as longline and purse seine. However, the longliners and purse seiners in American Samoa land the majority of their catch at the local canneries and their products are in frozen form, while small boat fishermen in all three areas land fresh fish at the local markets or keep for home consumption. These fisheries are important to the local communities, providing a source of fresh food and basic income and are an integral part of the islands' traditional and modern cultures. In 2017, the small boat fisheries provided approximately 8 pounds of fresh fish per capita in the CNMI, 5 pounds per capita in Guam, and 2 pounds per capita in American Samoa (WPRFMC 2018a, 2018b, 2018c).

The fleets typically engage in a combination of commercial and non-commercial fishing. Different external factors have influenced fishery operations. Notably, the establishment of the Marianas Trench Marine National Monument has increased local and international interest in economic aspects of the fleets, as the proclamation establishing the monument includes rules that have closed the area to commercial fishing. U.S. military exercises in an area south and southeast of Guam starting in early 2010 have limited fishing access and decreased the number of fishing days in that area. Given the importance of the small boat fishery in each of these island area communities and economies, continuous trip cost data collection programs are critical to monitor changes among these key economic indicators, especially for the commercial aspect of the fisheries.

Fisheries in the U.S. Exclusive Economic Zone (3 to 200 miles from shore for Guam and American Samoa and 0 to 200 miles around CNMI) are federally managed by the Western Pacific Regional Fishery Management Council (WPRFMC) and the territorial governments under the Mariana Archipelago Fishery Ecosystem Plan for Guam and CNMI, the American Samoa Fishery Ecosystem Plan, and the Pacific Pelagics Fishery Ecosystem Plan for American Samoa. Federal fishery regulations are enforced in partnership with the local governments. Fisheries from the shoreline out to 3 miles in American Samoa and Guam are managed by the territorial governments. Before these economic data collection programs were established, most of the economic information in these island areas was limited to dockside revenue data. Throughout the years, there have been episodic socioeconomic surveys that collected trip-level and annual fishing expenditures (Hospital and Beavers 2012, 2014; Miller 2001; Kasaoka 1989), but there is great value in maintaining a continuous time series, as it provides more timely information that would allow managers to be more responsive in future management scenarios.

These data collection programs describe the main items of non-labor fishing trip expenses, including gallons of fuel used and fuel price, cost of ice used, cost of bait and chum used, and cost of fishing gear lost. The economic data collected can be used to: 1) satisfy regulatory objectives and analytical requirements; 2) measure the economic importance of small boat fishing to local economies and the value of fisheries to the culture and lifestyle of local communities; 3) assess the economic viability and stability of the fisheries; and 4) assist the WPRFMC in selecting policies that meet conservation and management goals while minimizing to the extent practicable any adverse economic impacts to the fisheries participants.

The survey represents a significant survey effort, combining trip cost add-on questions with the regular boat-based creel surveys conducted by the fisheries agencies of American Samoa, Guam and the CNMI. The creel survey design was assisted by Western Pacific Fisheries Information Network (WPacFIN) and survey administration by local fisheries agencies including the American Samoa Department of Marine and Wildlife Resources (DMWR), the Guam Department of Agriculture's Division of Aquatic and Wildlife Resources (DAWR), and the CNMI Department of Lands and Natural Resources' Division of Fish & Wildlife (DFW). The trip cost add-on question design and compilation was funded by the NOAA Fisheries Office of Science and Technology.

### **Materials and Methods**

### Population

Fishermen who engage in small boat fishing in American Samoa, Guam, and the CNMI are considered the study population. However, the actual population of fishing participants in these three island areas is difficult to gauge because there are no limited licensing requirements and no definitive reporting systems for small boat fishing participation in these areas. The most relevant estimations of the active vessels and fishermen are made by WPacFIN from boat-based creel survey programs administered by the local fisheries agencies. The potential respondent universe, approximated from WPacFIN's estimates, can be defined as (1) the number of unique small fishing boats or fishermen and (2) the number of fishing trips on an annual basis. The number of fishing trips is estimated from the boat-based creel surveys using the effort expansion systems developed by WPacFIN [creel survey expansion methodologies detailed in Hamm and Quach (1988)]. Tables 1 to 3 show the estimated number of small fishing boats or fishermen and number of trips in the three island areas from 2009 to 2017. Note that there is no estimate of the total number of unique fishing boats in each island area; however, as most of the boats used for reef-fish fishing were also used for pelagic and bottomfish fishing in these areas, and bottomfish fishing boats were usually used for trolling, the number of boats that landed pelagic species by trolling could be a rough estimation of total active small boats.

	Number of boats landing		
Year	pelagic species by trolling <sup>1</sup>	Number of troll trips <sup>1</sup>	Number of bottomfish trips <sup>2</sup>
2009	10	81	622
2010	7	53	251
2011	10	141	265
2012	9	84	264
2013	13	132	413
2014	22	157	401
2015	11	167	469
2016	12	128	400
2017	8	179	406

Table 1. Estimated total number of small fishing boats and trips in American Samoa, 2009–2017

<sup>1</sup> WPRFMC 2018a

<sup>2</sup> WPRFMC 2018b

	Number of boats landing	Number of troll trips	
Year	pelagic species by trolling <sup>1</sup>	(non-charter) <sup>1</sup>	Number of bottomfish trips <sup>2</sup>
2009	368	9,955	1,110
2010	432	9,955	1,316
2011	454	7,240	836
2012	351	4,241	767
2013	496	7,182	741
2014	447	8,495	702
2015	372	8,000	598
2016	408	10,000	783
2017	318	9,100	849

 Table 2. Estimated total number of small fishing boats and trips in Guam, 2009–2017

1 WPRFMC 2018a

2 WPRFMC 2018c

Table 3. Estimated total number of small boat fishermen and trips in the CNMI, 2009–2017

	Number of fishermen landing	Number of troll trips	
Year	pelagic species by trolling <sup>1</sup>	(non-charter) <sup>1</sup>	Number of bottomfish trips <sup>2</sup>
2009	50	3,533	587
2010	40	4,154	421
2011	48	3,064	452
2012	35	3,238	320
2013	28	2,434	292
2014	21	3,541	211
2015	12	2,654	173
2016	63	3,584	113
2017	31	2,599	88

1 WPRFMC 2018a

2 WPRFMC 2018c

### Methodology

The trip cost survey is an addition to the boat-based creel surveys that have existed since 1981.<sup>1</sup> The boat-based creel surveys were designed to collect fisheries-dependent data such as catch and effort in the three island areas. The creel surveys collect data through a voluntary, in-person intercept interview methodology. Sampling methodology is documented in Oram et al. (2011a, 2011b, 2011c). A copy of the trip cost survey questionnaire (collected under OMB Control No. 0648-0635) embedded in the creel survey form for the three areas is provided in Appendix A.

The boat-based creel survey programs were initiated in the early 1980s by the local fisheries agencies in American Samoa, Guam, and the CNMI. The participating local fisheries agencies include the American Samoa DMWR, the Guam DAWR, and the CNMI Department of Lands and Natural Resources' DFW. These agencies partner with WPacFIN for technical support, while the PIFSC Ocean Synthesis and Human Dimensions Program is responsible for the trip cost survey form design and data quality control. Through cross-agency collaboration, we built

<sup>&</sup>lt;sup>1</sup> https://www.pifsc.noaa.gov/wpacfin/

the trip-level economic data collection programs onto the existing data collection vehicles that were already routinely administered.

The original boat-based creel survey included two components: (1) a participation count and (2) an access point survey. The access point survey logs all boats departing and returning during the survey period and intercepts fishermen at the boat ramp/port areas after their fishing trip, gathering the catch and effort information, species composition, and intended catch disposition. These data can be expanded to estimate total landings by gear type for the three island areas. The trip cost survey is conducted in addition to the access point survey, and transcribed by local fisheries staff from the interview forms to the electronic database that was developed and managed by WPacFIN. Periodically, the PIFSC Ocean Synthesis and Human Dimensions Program obtains the trip cost data and creel survey data, and uses the Statistical Package for the Social Sciences (SPSS) to process the data for further data cleaning, processing, and analysis. The metadata for this report is available at https://inport.nmfs.noaa.gov/inport/item/20627.

The sampling frame of the creel survey was developed by WPacFIN. Interviews are conducted 6 to 14 times per month using a systematic random sampling protocol at sites (ramps/docks) that are actively used for launching small fishing boats throughout the year. Sample dates are drawn for year-round monthly sampling. Each selected sample date contains of two shifts, morning (AM) and evening (PM). The data collection efforts are organized and carried out by the local fisheries agencies. Interviews are conducted during the shift time by trained fisheries staff at the scheduled site when fishermen return from their fishing trips. Boats are chosen on a first-come-first-served basis for interviews, with the priority being to collect boat log data first and interviews second. When too many boats return at the same time and cannot all be interviewed, staff prioritize interviews for boats fishing with the gear types least encountered over the past month. Since the trip cost survey is an 'add-on' portion to the access point survey, the sampling methodology is the same. Details of the survey locations, minimum survey days, and shift times are given in Appendix B.

Throughout the report, any summarized data that are based on fewer than three unique boats are not presented due to confidentiality requirements. Also, all longitudinal data are inflation-adjusted to the most current year in the sample period (i.e., 2017). Appendix C gives the Consumer Price Index (CPI) for the three island areas.

Table 4 lists details the starting years of the economic data collection programs and the data collection periods covered in this report.

Fishery	Year program started	Data period in this report
American Samoa small boat fishery	2009	2009–2017
Guam small boat fishery	2011	2011-2017
CNMI small boat fishery	2009	2009–2017

Table 4. Summary of continuous economic data collection programs

### Potential Sales Value and Potential Net Revenue Calculation

Besides trip costs, this report also calculates the potential sales value and potential net revenue of a trip. The creel survey collects the number and length of fish caught by species. WPacFIN

converts these data into landings by species in pounds. In American Samoa, the creel survey asks fishermen for their *intended* catch disposition by species (e.g., not for sale, sell to local business). To estimate the value of fish sold by species, we use the intended disposition by species, landings by species in pounds, and fish price by species collected by the local fishery agency. In American Samoa, the potential sales value of a fishing trip is calculated as follows:

Potential Sales Value of a Fishing Trip =  $\sum_{i=1}^{n} \begin{bmatrix} Fishing Landings for Species i \times \\ Average Annual Fish Price for Species i \times \\ Catch Intended for Sale for Species i \end{bmatrix}$ 

where species *i* ranges from 1 to *n* in a trip.

In Guam and the CNMI, the potential sales value of a fishing trip is calculated slightly differently from the American Samoa potential sales value because of differences in the data fields captured in the creel surveys. The creel survey in Guam and the CNMI records the intended disposition for the whole trip, whereas the creel survey in American Samoa records the intended disposition by species caught on a trip. The potential sales value for a fishing trip in Guam and the CNMI is calculated by using the WPacFIN estimates of landings by species in pounds, the percent of catch intended for sale for each trip, and the fish price by species collected by the local fishery agency:

Potential Sales Value of a Fishing Trip =

$$\sum_{i=1}^{n} \left[ \begin{array}{c} \text{Fishing Landings for Species } i \times \\ \text{Average Annual Fish Price for Species } i \end{array} \right] \times \% \text{ of Catch Intended for Sale for a Trip}$$

where species *i* ranges from 1 to *n* in a trip.

It is important to emphasize that the sales value presented in this study is called "potential sales value" because it is an anticipated value based on possible outcome (keep or sell as reflected in intention to sell). It is neither the "estimation of sale" nor the "actual sale." Because there are no official records documented on the amount of catch sold in the three island areas at an individual trip level; therefore, data on the actual revenue associated with each trip are unavailable for the fisheries in the three island areas. The best available information related to fish sales per trip in a time series is captured in the creel survey as "intended" deposition, which may be different from the "actual" disposition because the creel survey intercepted fishermen before the fish sales actually occurred.

In reality, fishermen might not be able to sell all the fish they intended to sell in the market. A cost-earnings survey was fielded during 2011 in Guam and CNMI and asked small boat fishermen whether they were able to sell all the fish they wanted to sell. Hospital and Beavers (2014) reported that more than half (57%) of the CNMI small boat fishermen in the sample could not always sell all the fish they wanted to sell in the past 12 months, primarily due to the market conditions. However, the market condition was better in Guam, as Hospital and Beavers (2012) found that 82% of Guam small boat fishermen in the sample felt they could always sell all the

fish they wanted to. The fish were sold locally, so although two studies were fielded during the same time period, the survey results indicated that local market conditions varied by location.

For all three island areas, the potential net revenue per trip is calculated as potential sales value per trip minus trip costs:

Potential Net Revenue = Potential Sales Value of a Fishing Trip – Trip Costs.

Note: Because a small number of trips did not report catch disposition, those trips were eliminated from the potential sales value analysis. However, their fishing trip cost data were included in the trip costs analysis.

### **Sub-fishery Definition**

Since multiple gears are often used in sub-fisheries (e.g., pelagic fish are caught by trolling and alia longline; reef fish are caught by spear, snorkel, and gillnet), the small boat fishery in each island area can be classified into three sub-fisheries based on gear used and species caught. Table 5 summarizes the sub-fisheries. Trips that used mixed gear and caught different types of fish (e.g., a mixed troll and bottomfish trip that caught both pelagic fish and bottomfish) are not classified in any of the sub-fisheries and are omitted from the sub-fishery analysis. That is, except for trips in Guam that used mixed troll and spear/snorkel gear and caught only reef fish, which are classified in the reef-fish fishery.

Fishery Pelagic fishery		Bottomfish fishery	Reef-fish fishery
American Samoa	Troll & caught pelagic species, alia longline	Bottomfish gear	Spear, trool & caught reef fish
Guam	Troll & caught pelagic species	Bottomfish gear	Spear, snorkel, scuba, gillnet, atulai, troll & caught reef fish
CNMI	Troll & caught pelagic species	Bottomfish gear	Spear, snorkel, atulai, castnet, troll & caught reef fish

Table 5. Summary of sub-fishery definitions based on gear used and species caught

### **Response Rates**

Response rates to the add-on trip cost survey were defined as the percent of non-charter boatbased creel surveys with complete trip cost data. In the following section, we present the response rates for the trip cost surveys in the small boat fisheries in the three island areas, respectively.

### American Samoa Small Boat Fishery Sample

During the period of August 2009 to December 2017, 1,761 creel surveys were conducted in American Samoa by American Samoa staff using the WPacFIN methodology. Among those, 24 charter trips and 73 shore fishing surveys were excluded from this analysis. The charter trips were excluded because they are associated with recreational fishing. The shore fishing surveys were excluded because they did not utilize boats. Of the 1,664 non-charter trips, 1,294 (78%) had complete trip cost data. Table 6 shows the overall response rate for the trip cost survey. The response rate to the add-on trip cost survey was highest in 2011 (96%) and lowest in 2012 (36%).

Table 7 shows the response rates for the trip cost survey by year. In 2012 and 2013, the number of incomplete trip cost surveys was especially high because an older version of the survey form was used and it did not include the fuel use question. Since the issue was corrected, the number of completed surveys has improved greatly.

 Table 6. Response rate for the trip cost survey of the American Samoa small boat fishery, sample period: August 2009 to December 2017

Economic Forms (Non-charter boat trips)	Number	Percent
Completed	1,294	78
Incomplete	179	11
Blank	191	11
Total	1,664	100

Data source: Trip cost survey add-on to the boat-based creel survey of the American Samoa DMWR.

	Number of non- charter trips	Number of completed surveys	Number of incomplete surveys	Number of blank surveys	Percent of completed surveys
2009 (Aug-Dec)	22	15	1	6	68
2010	101	79	1	21	78
2011	165	158	0	7	96
2012	144	52	67	25	36
2013	234	130	70	34	56
2014	371	317	5	49	85
2015	267	239	8	20	90
2016	203	177	17	9	87
2017	157	127	10	20	81
Total	1,664	1,294	179	191	78

Table 7. Annual response rate for the trip cost survey of the American Samoa small boat fishery

Data source: Trip cost survey add-on to the boat-based creel survey of the American Samoa DMWR.

### Guam Small Boat Fishery Sample

During the periods of September 2011 to April 2012, and January 2013 to December 2017, 3,595 creel surveys were completed in Guam. Among those, 541 were for charter trips and 3,054 were for non-charter trips. Among the 3,054 non-charter trips, 1,191 (39%) had complete trip cost data. Table 8 shows the response rate for the trip cost survey. Among the non-charter trips, the response rate was highest in 2011 (71%) and lowest in 2016 (19%). Table 9 shows the response rate for the trip cost survey by year. Response rate in Guam is the lowest when compared with the response rates in American Samoa and CNMI. WPacFIN staff member Michael Quach, who has had extensive field experience in these islands fisheries, explained that fishermen in Guam are more reluctant to respond to surveys (personal communication, November 29, 2017).

Economic Forms (Non-charter boat trips)	Number	Percent
Completed	1,191	39
Incomplete	50	2
Blank	1,813	59
Total	3,054	100

Table 8. Response rate for the trip cost survey of the Guam small boat fishery, sample period:September 2011 to December 2017

Data source: Trip cost survey add-on to the boat-based creel survey of the Guam DAWR.

	Number of non- charter trips	Number of completed surveys	Number of incomplete surveys	Number of blank surveys	Percent of completed surveys
2011 (Sep-Dec)	153	109	9	35	71
2012 (Jan-Apr)	111	70	10	31	63
2013	428	275	3	150	64
2014	479	189	15	275	39
2015	502	233	8	261	46
2016	729	138	2	589	19
2017	652	177	3	472	27
Total	3,054	1,191	50	1,813	39

Table 9. Annual response rate for the trip cost survey of the Guam small boat fishery

Data source: Trip cost survey add-on to the boat-based creel survey of the Guam DAWR.

#### CNMI Small Boat Fishery Sample

During the period of April 2009 to December 2017, 1,398 creel surveys were completed in the CNMI. Among those, 137 were for charter trips and 1,261 were for non-charter trips. Among the 1,261 non-charter trip observations, 943 (75%) had complete trip cost data. Table 10 shows the overall response rate for the trip cost survey. Among the non-charter trips, the response rate was highest in 2014 (98%) and lowest in 2017 (50%). Table 11 shows the response rate for the trip cost survey by year.

### Table 10. Response rate for the trip cost survey of the CNMI small boat fishery, sample period:April 2009 to December 2017

Economic Forms (Non-charter boat trips)	Number	Percent
Completed	943	75
Incomplete	34	3
Blank	284	22
Total	1,261	100

Data source: Trip cost survey add-on to the boat-based creel survey of the CNMI DFW.

	Number of non- charter trips	Number of completed surveys	Number of incomplete surveys	Number of blank surveys	Percent of completed surveys
2009 (Apr-Dec)	120	72	7	41	60
2010	148	87	5	56	59
2011	142	104	9	29	73
2012	155	145	7	3	94
2013	182	148	2	32	81
2014	160	157	1	2	98
2015	119	94	1	24	79
2016	114	75	0	39	66
2017	121	61	2	58	50
Total	1,261	943	34	284	75

 Table 11. Annual response rate for the trip cost survey of the CNMI small boat fishery

Data source: Trip cost survey add-on to the boat-based creel survey of the CNMI DFW.

### Results

Survey responses are summarized by year and gear type. Analysis is also provided by the subfisheries based on the fishing gear used, since fishery management and regulations are often tied to the specific sub-fisheries, which are pelagic, bottomfish, and reef-fish fisheries.

### American Samoa Small Boat Trip Costs

### American Samoa Trip Costs for All Gear Types

The American Samoa average trip costs (non-labor operating) for all gear types from 2009 to 2017 are itemized in Figure 1. All values are inflation-adjusted to 2017 dollars. The annual average trip costs in American Samoa were \$87 in 2009 (August to December), increased in the next 2 years, and dropped to \$75 in 2012. Afterward, the average annual trip costs were around \$100. Fuel was the major component of trip costs. Non-fuel costs included spending on ice, bait and chum, and gear lost.<sup>2</sup> The increase in trip costs from 2009 to 2011 primarily resulted from an increase in fuel costs. The cost profile in 2009 (with fuel costs lower and non-fuel costs higher) is dissimilar to all of the other years. The lowest fuel usage was in 2009 (average of 11 gallons per trip), and lowest fuel price (\$3.79/gallon) between 2009 and 2013. The low fuel usage estimate may also be due to the small sample size (15 trips in 2009) and a high percentage of spearfishing trips that had relatively short trip lengths. On the other hand, the decrease in trip costs in 2012 was mainly due to lower fuel usage on average. In particular, the fuel usage per trip for both bottomfish and spearfishing trips declined in 2012 compared to 2011 and 2010. In 2013, the average trip costs reached the highest level because fuel usage returned to 2010 and 2011 averages while fuel prices were relatively high (\$4.36) over the period 2009-2013. High nonfuel costs (i.e., ice) also contributed to the high trip costs in 2013. Note that ice cost was added to

 $<sup>^2</sup>$  Ice cost was omitted in the American Samoa survey form in the first few years of data collections but was added from 8/23/2012.

the survey form starting August 23, 2012, and the average ice cost was \$14 per trip in 2012 and increased to \$23 per trip in 2017.

Starting in 2014, fuel usage and fuel prices reported by fishermen changed dramatically because the American Samoa government instituted a gas subsidy program that provided financial relief from the soaring fuel price to small boat fishermen. The gas subsidy program in American Samoa started in April 2014 and continued through October 2015. It was restarted in the latter part of 2016 (August 2016) and ended on April 10, 2017. During the first phase of the subsidy program, the American Samoa government provided boat owners or owner operators with a coupon for gas upon their return to dock. The coupon allowed the amount of gas that was used during the fishing trip (up to 50 gallons) to be purchased for \$1.75 per gallon compared to the market price of \$4.07 per gallon in 2014 and \$2.81 per gallon in 2015 for unleaded gas (American Samoa Government Department of Commerce Statistics Division 2017, Table 11.4 Average retail prices of selected commodities: 2005 to 2015). Another iteration of the gas subsidy program was restarted on August 9, 2016 with some modifications in the program implementation. During this iteration, instead of getting a coupon after each trip, the boat owners or owner operators could request the discounted gas each week on Monday and Thursday. Discounted gas was provided to the fishermen if their boats were actually observed fishing during the preceding days. Therefore, each boat owner (or owner operator) can get a 50-gallon coupon at \$1.75 per gallon per trip, for up to two trips per week (that is, a maximum of 100 gallons of gas per week).

Most of the fishermen took advantage of this gas subsidy program and the average fuel price per gallon paid by fishermen dropped substantially from \$4.36 in 2013 to \$2.30 in 2014. The average fuel use per trip increased from 17 gallons in 2013 to 30 gallons in 2014. Figure 2 shows the average fuel use and fuel price for all gear types from 2009 to 2017.





Figure 1. Average trip costs for all gear types, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

### Figure 2. Average fuel use and fuel price for all gear types, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

### American Samoa Trip Costs by Gear Type

The major gears used in the American Samoa small boat fishery include bottomfish gear that targets snappers, groupers, and emperors; troll that targets tunas, skipjacks, and trevally; and spear that targets parrotfish and surgeonfish. The number of observations by gear type in the trip cost survey reflects the mix of gear in the small boat fishery. One-third of the gear types in the survey sample were bottomfish (33%), followed by spear (25%), troll (20%), mixed troll and bottomfish (11%), and alia longline (small boat longline) (11%). Table 12 shows the number of observations by gear type from August 2009 to December 2017.

Table 12. Number of observations by gear type in American Samoa small boat fishery, sa	ample
period: August 2009 to December 2017	

Gear Type	Number	Percent
Bottomfishing	430	33
Spear (boat-no tanks)	318	25
Troll	262	20
Mixed troll and bottomfish	144	11
Alia longline	136	11
Other	4	0.3
Total	1,294	100

Trip costs vary by gear type. Figure 3 illustrates the trip costs by gear type in 2017. Fishermen who used bottomfish gear spent \$125 per trip, whereas fishermen who used spearfishing gear spent the least at \$55 per trip. Fuel costs contributed the most to troll trips (77%) and least to

bottomfish trips (58%). Figures 4 to 7 show the costs per trip by different gear types from 2009 to 2017, including bottomfish trips, spearfishing trips, troll trips, and mixed troll and bottomfish trips, respectively. Appendix Table D1 shows the total fishing trip costs by gear and year, and Appendix Table D2 shows the fishing trip costs and fuel cost share by category, gear, and year.





Figure 3. Average trip costs by gear type, American Samoa small boat fishery, 2017



Figure 4. Average trip costs for American Samoa bottomfish trips, 2009–2017 (adjusted to 2017 dollars)



Figure 5. Average trip costs for American Samoa spearfishing trips, 2009–2017 (adjusted to 2017 dollars)

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.



#### Figure 6. Average trip costs for American Samoa troll trips, 2011–2017 (adjusted to 2017 dollars)

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.



Figure 7. Average trip costs for American Samoa mixed troll and bottomfish trips, 2009–2017 (adjusted to 2017 dollars)

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

#### American Samoa Monthly Fuel Price

As shown in Figures 3–7, fuel costs constituted a large portion of fishing trip costs. Fuel price per gallon had been increasing over time from \$3.65 in August 2009 to around \$4.50 from mid-2011 to mid-2012. With the start of the fuel subsidy program in April 2014, fuel prices paid by fishermen dropped significantly until the end of the first phase of the program in October 2015. The fuel price went back up to around \$3 after October 2015, and dropped during the second phase of the program between August 2016 and April 2017. Figure 8 shows the average fuel price paid by fishermen from 2009 to 2017.



Figure 8. Average monthly fuel price paid by fishermen, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

#### American Samoa Potential Sales Value of Fishing Trip

The average percent of catch intended for sale in American Samoa was 97% over the period 2009–2017, ranging from 78% in 2009 to 100% in 2014 and 2015. Within the period of 2009–2017, 100% of the catch from spearfishing trips and alia longline trips was intended for sale. The average percent of catch intended for sale was 98% for mixed troll and bottomfish trips, 97% for bottomfish trips, and 93% for troll trips.

The average potential sales value of fishing trips was highest in 2010 at \$794 and dropped continuously until 2017, when it was \$349. Figure 9 shows the average potential sales value, the average trip costs, and the respective standard errors of the means in American Samoa from 2009 to 2017. The reason for the decrease of potential sales value since 2012 was mainly due to the decrease in total catch per trip. On the other hand, average fishing hours per trip increased since 2012, with the greatest increase from 2013 to 2014, which was likely due to the implementation of the fuel subsidy program since 2014 that encouraged fishermen to take longer trips. With the opposite trends of total catch per trip versus fishing hours per trip, the catch per fishing hour showed a decreasing trend between 2012 and 2015. Figure 10 shows the average total catch per trip, fishing hours per trip since 2012, we observe two interesting related trends: the rise of the portion of catch intended for sale, and the increase in fish price per pound. It is likely that the opposite trends between catch per trip and fish price since 2012 contributed to the increase in the portion of catch intended for sale. Figure 11 shows the percent of catch intended for sale per trip and the average fish price per pound. It is likely that the opposite trends between catch per trip and fish price since 2012 contributed to the increase in the portion of catch intended for sale. Figure 11 shows the percent of catch intended for sale per trip and the average fish price per pound.



Figure 9. Average potential sales value, average trip costs\*, and standard errors (shown by blankets) for all gear types, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

\*Note: annual trip costs are slightly different from Figure 1 due to some trips with no disposition records and therefore no sales value, which were eliminated from this analysis.



Figure 10. Average total catch per trip, fishing hours per trip, and catch per fishing hour for all gear types, American Samoa small boat fishery, 2009–2017



Figure 11. Percent of catch intended for sale per trip and average fish price per pound for all gear types, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

### American Samoa Potential Sales Value of Fishing Trip by Gear Type

Potential sales values and potential net revenue vary greatly by gear type in the American Samoa small boat fishery. Bottomfishing trips had lower potential sales value and potential net revenue compared with other gears due to low catch per trip and high trip costs. Spearfishing trips and troll fishing trips showed higher potential sales value and potential net revenue, but for different reasons. Spearfishing trips had lower trip costs and higher fish prices whereas troll trips had higher catch per trip. Table 13 shows the average per-trip potential sales value, potential net revenue, catch, fishing hours, and fish price per pound by gear and year.

Table 13. Potential sales value, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by gear and year, American Samoa small boat fishery (adjusted to 2017 dollars)

				Potential			
		Number of	Potential	net		Fishing	Fish
		interviews	sales value	revenue	Catch	hours	price/lb
Gear	Year	(n)	(\$)	(\$)	(lb)	(h)	(\$)
Bottomfish	2009	4	880	742	312	17.5	3.18
Bottomfish	2010	23	612	482	213	17.1	3.22
Bottomfish	2011	45	546	430	179	13.8	3.11
Bottomfish	2012	12	382	291	132	7.8	3.58
Bottomfish	2013	30	395	257	117	11.5	3.29
Bottomfish	2014	95	369	256	118	13.1	3.18
Bottomfish	2015	101	386	285	114	11.1	3.40
Bottomfish	2016	50	329	205	90	11.5	3.59
Bottomfish	2017	54	273	146	84	10.7	3.13
Spear	2009	*	*	*	*	*	*
Spear	2010	45	928	864	273	6.8	3.31
Spear	2011	*	*	*	*	*	*
Spear	2012	*	*	*	*	*	*
Spear	2013	46	839	756	254	5.7	3.33
Spear	2014	60	389	324	124	6.8	3.17
Spear	2015	25	470	398	153	8.6	3.11
Spear	2016	28	162	104	49	7.5	3.29
Spear	2017	22	176	122	55	14.9	3.19
Troll	2009	*	*	*	*	*	*
Troll	2010	*	*	*	*	*	*
Troll	2011	29	704	615	285	6.0	2.66
Troll	2012	16	947	863	377	4.6	2.60
Troll	2013	34	409	320	190	4.9	2.29
Troll	2014	63	581	512	194	6.2	3.16
Troll	2015	40	369	287	114	6.3	3.06
Troll	2016	35	467	390	222	4.2	2.53
Troll	2017	32	613	509	214	10.5	2.89
Mixed troll and bottomfish	2009	*	*	*	*	*	*
Mixed troll and bottomfish	2010	*	*	*	*	*	*
Mixed troll and bottomfish	2011	18	757	619	282	13.2	2.92
Mixed troll and bottomfish	2012	0	-	-	-	-	-
Mixed troll and bottomfish	2013	7	539	390	189	9.0	2.81
Mixed troll and bottomfish	2014	31	470	373	162	12.7	2.92
Mixed troll and bottomfish	2015	31	459	332	146	10.7	3.16
Mixed troll and bottomfish	2016	42	483	364	149	14.5	3.27
Mixed troll and bottomfish	2017	5	313	216	93	17.2	3.10

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

### **American Samoa Sub-fisheries**

For the whole sampling period of 2009–2017, reef-fish trips had the highest potential sales value and the fishing trip costs were the lowest on average, whereas bottomfish trips had the lowest potential sales value and highest fishing trip costs on average. Figure 12 shows the average of 2009–2017 potential sales value, cost, and the respective standard error of each mean by sub-

fishery. Appendix Table D3 shows the fishing trip costs by sub-fishery, and Appendix Table D4 shows the fishing trip costs and fuel cost share by category, sub-fishery, and year.



# Figure 12. Average potential sales value, average trip costs, and standard errors (shown by brackets) by sub-fishery, American Samoa small boat fishery, 2009–2017 (adjusted to 2017 dollars)

Similar to the results by gear type, bottomfish trips had the lowest potential sales value and potential net revenue in all years due to low catch and high costs per trip. Depending on the average catch per trip, reef-fish trips had higher potential sales value and potential net revenue in some years (2010, 2013, and 2015) whereas pelagic trips had higher potential sales value and potential net revenue in other years. Table 14 shows the average per-trip potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound by fishery and year.

Table 14. Potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by fishery and year, American Samoa small boat fishery (adjusted to 2017 dollars)

			Potential		Potential			Average
		Number of	sales		net		Fishing	fish
		interviews	value	Trip cost	revenue	Catch	hours	price/lb
Sub-fishery	Year	(n)	(\$)	(\$)	(\$)	(lb)	(h)	(\$)
Pelagic	2009	*	*	*	*	*	*	*
Pelagic	2010	*	*	*	*	*	*	*
Pelagic	2011	33	637	105	533	259	6.2	2.66
Pelagic	2012	16	947	84	863	377	4.6	2.60
Pelagic	2013	42	456	94	362	201	5.5	2.36
Pelagic	2014	121	633	84	549	200	7.1	3.23
Pelagic	2015	80	460	95	365	138	7.2	3.12
Pelagic	2016	52	579	90	489	236	5.5	2.67
Pelagic	2017	35	589	103	485	200	10.4	2.88
Bottomfish	2009	4	880	138	742	312	17.5	3.18
Bottomfish	2010	23	612	129	482	213	17.1	3.22
Bottomfish	2011	45	546	116	430	179	13.8	3.11
Bottomfish	2012	12	382	91	291	132	7.8	3.58
Bottomfish	2013	30	395	136	257	117	11.5	3.29
Bottomfish	2014	95	369	112	256	118	13.1	3.18
Bottomfish	2015	101	386	101	285	114	11.1	3.40
Bottomfish	2016	50	329	123	205	90	11.5	3.59
Bottomfish	2017	54	273	127	146	84	10.7	3.13
Coral reef	2009	*	*	*	*	*	*	*
Coral reef	2010	46	907	63	844	268	6.7	3.31
Coral reef	2011	*	*	*	*	*	*	*
Coral reef	2012	*	*	*	*	*	*	*
Coral reef	2013	46	839	83	756	254	5.7	3.33
Coral reef	2014	60	389	64	324	124	6.8	3.17
Coral reef	2015	26	462	71	391	150	8.2	3.11
Coral reef	2016	29	157	56	101	47	7.6	3.28
Coral reef	2017	22	176	54	122	55	14.9	3.19

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

### **Guam Small Boat Trip Costs**

### Guam Trip Costs for All Gear Types

Figure 13 shows the average trip costs for all gear types (itemized non-labor costs) in Guam from 2011 to 2017. All values are inflation-adjusted to 2017 dollars. The average trip cost for all gear types was \$110 in 2011 (September to December), increased to an all-time high of \$119 in 2012 (January to April), then dropped to \$92 in 2017. Fuel cost constituted a large portion of fishing trip costs: around 70% between 2011 and 2013, and down to 50% between 2015 and 2017. The high fishing costs in 2012 was mainly due to high fuel costs (\$81). The lower fishing costs in 2013 were due to lower fuel usage on average than the previous two years. While fuel use remained steady at approximately 12 gallons since 2014, fuel cost decreased due to decreasing fuel prices. Ice and bait costs were similar across years while costs of gear lost showed more variation. Figure 14 shows the fuel use and fuel price for all gear types from 2011 to 2017.



Figure 13. Average trip costs for all gear types, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)



# Figure 14. Average fuel use and fuel price for all gear types, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)

### Guam Trip Costs by Gear Type

Troll is the primary gear used in the Guam small boat fishery, which lands five major pelagic species, including skipjack and yellowfin tuna, mahimahi, blue marlin, and wahoo. Bottomfish gear, sometimes combined with troll on a mixed gear trip, is also important, and it lands shallow

water and deep bottomfish. Other gears, such as gillnet, spear/snorkel, and spear/SCUBA, are used to target reef fish. The observations by gear type in the Guam trip cost survey reflect the diverse use of gear in this fishery. Three quarters of the trips in the sample were troll (76%), and the rest were mixed troll with bottomfish (9%), bottomfish only (6%), spear/snorkel (2%), and gillnet (2%). Table 15 shows the number of trips sampled by gear type from September 2011 to December 2017.

Gear Type	Number	Percent
Troll	900	76
Mixed troll and bottomfish	105	9
Bottomfish	73	6
Spear/snorkel	25	2
Gillnet	21	2
Mixed troll and spear/snorkel	14	1
Spear/scuba	12	1
Atulai night light	9	1
Mixed troll and atulai night light	8	1
Mix spearfishing	4	0.3
Other	20	2
Total	1,191	100

Table 15. Number of observations by gear type in Guam small boat fishery	, sample period:
September 2011 to December 2017	

Trip costs for the Guam small boat fishery varied greatly by gear type. Figure 15 shows the trip costs by gear type in 2017. In 2017, fishermen who trolled spent \$99 per trip, whereas fishermen who used mixed troll and bottomfish gears spent more on average (\$107 per trip), mainly due to longer trips and therefore higher fuel costs (7.8 hours for mixed troll and bottomfish trips versus 5.8 hours for troll-only trips) along with higher bait and chum cost. Other trip types had much lower trip costs: \$72 for bottomfish trips, \$45 for spear/snorkel trips, and \$75 for mixed troll and spear/snorkel trips. Figures 16 to 20 show the trip costs for different gear types from 2011 to 2017, including troll, mixed troll with bottomfish, bottomfish, gillnet, and spear/snorkel, respectively. Appendix Table D5 shows the total trip costs by gear and year, and Appendix Table D6 shows the fishing trip costs and fuel cost share by category, gear, and year.



Figure 15. Average trip costs by gear type, Guam small boat fishery, 2017



Figure 16. Average trip costs for Guam troll trips, 2011–2017 (adjusted to 2017 dollars)


Figure 17. Average trip costs for Guam mixed troll and bottomfish trips, 2011–2017 (adjusted to 2017 dollars)







#### Figure 19. Average trip costs for Guam gillnet trips, 2011–2017 (adjusted to 2017 dollars)

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

\*\* No sample, n=0.





#### Guam Monthly Fuel Price

The fuel price per gallon was around \$5 between 2011 and mid-2014 and it started to drop in mid-2014 and fell below \$4 since October 2015. Figure 21 shows the average fuel price paid by small boat fishermen in Guam from September 2011 to December 2017.



Figure 21. Average monthly fuel price paid by fishermen, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)

## **Guam Potential Sales Value of Fishing Trip**

The average percent of catch intended for sale was 48% over the period 2011–2017, ranging from 38% in 2011 to 58% in 2017. Between September 2011 and 2017, the average percent of catch intended for sale was 59% for troll trips, 29% for gillnet trips, 24% for spear/snorkel trips, 17% for mixed troll and bottomfish trips, and 1% for bottomfish trips.

The average potential sales values of fishing trips ranged from \$92 in 2011 to \$176 in 2015, and dropped to \$117 in 2017. The potential sales values were higher than the average trip costs (hence, positive potential net revenue) for most of the years except 2011 and 2016. Figure 22 shows the average potential sales value, the average trip costs, and the respective standard errors of the means in Guam from September 2011 to 2017. The high potential sales values in 2013 and 2015 were mainly due to greater catches per trip and the slightly higher percent of catch intended for sale when compared with other years. Fish price was another factor for the high potential sales value in 2013, as the average fish price in 2013 was the highest across years. The drops in potential sales value in 2016 and 2017 were due to low catch per trip. Figure 23 shows the average total catch per trip, fishing hours per trip, and catch per fishing hour for all gear types from 2011 to 2017, and Figure 24 shows the percent of catch intended for sale per trip and the average fish price per pound for all gear types from 2011 to 2017.



Figure 22. Average potential sales value, average trip costs\*, and standard errors (shown by blankets) for all gear types, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)

\* Note: annual trip costs are slightly different from Figure 13 due to some trips with no disposition records and therefore no sales value, which were eliminated from this analysis.



Figure 23. Average total catch per trip, fishing hours per trip, and catch per fishing hour for all gear types, Guam small boat fishery, 2011–2017



Figure 24. Percent of catch intended for sale per trip and average fish price per pound for all gear types, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)

#### Guam Potential Sales Value of Fishing Trip by Gear Type

Potential sales values varied greatly by gear type in the Guam small boat fishery, affected most by the percent of the catch intended for sale. Because almost none of the catch from (solely) bottomfish trips were intended for sale, bottomfish trips showed no or very low sales value and thus negative potential net revenue in all years. However, this means that almost all of the bottomfish caught were intended for self-consumption or shared with friends or family, so although bottomfish trips show minimal commercial value, they are important culturally. For troll trips, although the average prices for pelagic fish were low compared with other species, the high catch per trip and high percent of catch intended for sale (59% between 2011 and 2017) allow most of the years to have positive potential net revenue (except for 2011). Mixed troll and bottomfish trips fall between the two extremes, with higher average fish prices than troll trips, but because of the low percent of catch intended for sale (17% between 2011 and 2017), potential sales values were low and potential net revenues were negative for all years. Gillnet trips showed the highest potential sales value and potential net revenue between 2012 and 2014, mainly due to the high catch per trip and low trip costs. Table 16 shows the average per-trip potential sales value, potential net revenue, catch, fishing hours, and fish price per pound by gear and year.

Table 16. Potential sales value, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by gear and year, Guam small boat fishery (adjusted to 2017 dollars)

				Potential			
		Number of	Potential	net		Fishing	Fish
		interviews	sales value	revenue	Catch	hours	price/lb
Gear	Year	(n)	(\$)	(\$)	(lb)	(h)	(\$)
Troll	2011	78	100	(6)	74	5.7	2.18
Troll	2012	39	164	43	117	5.2	2.16
Troll	2013	217	184	84	114	6.0	2.30
Troll	2014	111	143	32	90	5.4	2.04
Troll	2015	181	203	103	137	6.4	2.00
Troll	2016	96	88	9	64	6.2	2.15
Troll	2017	127	151	51	86	6.2	2.28
Mixed troll and bottom	2011	16	39	(148)	65	8.4	3.41
Mixed troll and bottom	2012	4	34	(86)	59	6.0	2.27
Mixed troll and bottom	2013	20	42	(74)	63	8.9	2.37
Mixed troll and bottom	2014	16	42	(93)	74	8.2	2.57
Mixed troll and bottom	2015	11	0	(125)	58	7.9	**
Mixed troll and bottom	2016	16	87	(82)	93	9.3	3.31
Mixed troll and bottom	2017	9	34	(59)	22	7.6	2.50
Bottom	2011	*	*	*	*	*	*
Bottom	2012	5	0	(76)	38	7.4	**
Bottom	2013	8	0	(66)	34	5.1	**
Bottom	2014	21	8	(36)	36	6.6	3.58
Bottom	2015	10	0	(49)	11	5.3	**
Bottom	2016	6	0	(35)	11	2.2	**
Bottom	2017	12	19	(57)	24	5.0	2.88
Gillnet	2011	0	-	-	-	-	-
Gillnet	2012	3	447	424	348	2.3	2.68
Gillnet	2013	9	299	274	137	2.7	3.08
Gillnet	2014	5	239	206	109	3.5	3.54
Gillnet	2015	3	0	(9)	41	3.0	* *
Gillnet	2016	1	0	(17)	10	3.0	* *
Gillnet	2017	0	-	-	-	-	-
Spear/snorkel	2011	*	*	*	*	*	*
Spear/snorkel	2012	0	-	-	-	-	-
Spear/snorkel	2013	*	*	*	*	*	*
Spear/snorkel	2014	4	31	0	39	3.3	3.12
Spear/snorkel	2015	5	0	(40)	16	9.9	**
Spear/snorkel	2016	4	17	(12)	35	4.3	3.34
Spear/snorkel	2017	7	8	(36)	5	3.7	3.01

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

\*\* No sales.

#### **Guam Sub-fisheries**

For the whole sampling period of 2011–2017, pelagic trips had the highest potential sales value, but also the highest trip costs. Although the potential sales value for the reef-fish sub-fishery was on average \$65 lower than the pelagic sub-fishery, reef-fish trip costs were the lowest among the three sub-fisheries, resulting in potential net revenue similar to pelagic. Figure 25 shows the

average potential sales value, cost, and the respective standard error of each mean by sub-fishery for 2011–2017. Appendix Table D7 shows the fishing trip costs by sub-fishery, and Appendix Table D8 shows the fishing trip costs and fuel-cost share by category, sub-fishery, and year.



# Figure 25. Average potential sales value, average trip costs, and standard errors (shown by blankets) by sub-fishery, Guam small boat fishery, 2011–2017 (adjusted to 2017 dollars)

Between the three Guam sub-fisheries, reef-fish trips had higher potential net revenue (except 2015 and 2017, which had low catch) as reef fish prices were higher than pelagic fish prices, and their trip costs were the lowest. Although pelagic trips had the highest average catch per trip between 2013 and 2017, due to high trip costs and low pelagic fish prices, the potential net revenue was the highest of the sub-fisheries only in 2015 and 2017. Table 17 shows average per-trip potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound by fishery and year.

Table 17. Potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by fishery and year, Guam small boat fishery (adjusted to 2017 dollars)

		Number	Potential		Potential			
		of	sales		net		Fishing	Fish
		interviews	value	Trip cost	revenue	Catch	hours	price/lb
Sub-fishery	Year	(n)	(\$)	(\$)	(\$)	(lb)	(h)	(\$)
Pelagic	2011	78	100	107	(6)	74	5.7	2.18
Pelagic	2012	39	164	121	43	117	5.2	2.16
Pelagic	2013	215	186	101	85	114	6.1	2.30
Pelagic	2014	111	143	111	32	90	5.4	2.04
Pelagic	2015	177	208	99	109	140	6.4	2.00
Pelagic	2016	95	89	79	10	64	6.2	2.15
Pelagic	2017	128	150	98	51	85	6.2	2.28
Bottomfish	2011	*	*	*	*	*	*	*
Bottomfish	2012	5	0	76	(76)	38	7.4	**
Bottomfish	2013	8	0	66	(66)	34	5.1	**
Bottomfish	2014	21	8	44	(36)	36	6.6	3.58
Bottomfish	2015	10	0	49	(49)	11	5.3	**
Bottomfish	2016	6	0	35	(35)	11	2.2	**
Bottomfish	2017	12	19	75	(57)	24	5.0	2.88
Coral reef	2011	7	204	21	182	93	4.6	3.23
Coral reef	2012	3	447	23	424	348	2.3	2.68
Coral reef	2013	17	169	29	140	92	2.9	3.09
Coral reef	2014	15	96	39	57	60	4.0	3.21
Coral reef	2015	16	7	59	(52)	19	6.3	3.59
Coral reef	2016	11	58	36	22	32	4.1	3.23
Coral reef	2017	14	4	49	(44)	13	3.5	3.01

\*\* No sales.

## **CNMI Small Boat Trip Costs**

#### CNMI Trip Costs for all Gear Types

Figure 26 itemizes the average non-labor trip costs for all gear types in the CNMI from 2009 to 2017. All values are inflation-adjusted to 2017 dollars. Fuel costs constituted a large portion of fishing trip costs, ranging from 86% of total costs in 2009 to 92% of total costs in 2013. The average trip cost was \$56 in 2009, increased to an all-time high at \$88 in 2013, and dropped to \$72 in 2017. The increasing trend of fishing costs from 2009 to 2011 was primarily due to increasing fuel prices while the increase in fishing costs from 2011 to 2013 was due to higher fuel use per trip. Fuel use after 2013 became steady at around 16 gallons per trip. The decreasing trend in trip costs after 2013 was due to decreasing fuel prices. Non-fuel costs were similar across years. Figure 27 shows the fuel use and fuel prices for all gear types from 2009 to 2017.



Figure 26. Average trip costs for all gear types, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)



Figure 27. Average fuel use and fuel price for all gear types, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)

#### CNMI Trip Costs by Gear Type

Troll is the primary gear used in the CNMI pelagic fishery. The primary target species is skipjack tuna, while other targets include yellowfin tuna and mahimahi. The bottomfish gears include those used for shallow-water bottom fishing and deep-water bottom fishing. Shallow-

water bottom fishing targets species such as redgill emperor, black jack, and matai, whereas deep-water bottom fishing targets species such as onaga, ehu, and yellowtail kalekale. Other gears include spear/snorkel, nets, and atulai. The number of observations by gear type for the trip cost survey covers the gear used in the three fisheries. The highest gear usage in the sample was troll (78%), followed by bottomfish (15%), spear/snorkel (3%), and mixed troll and bottomfish (2%). Table 18 shows the number of trips sampled by gear type from April 2009 to December 2017.

Gear Type	Number	Percent
Troll	733	78
Bottomfish	139	15
Spear/snorkel	28	3
Mixed troll and bottomfish	22	2
Atulai	12	1
Cast net	5	1
Other	4	0.4
Total	943	100

Table 18. Number of observations by gear type in the CNMI small boat fishery, sample period:April 2009 to December 2017

Trip costs for the CNMI small boat fishery varied by gear type. Figure 28 gives an example of the trip costs by gear type in 2017 when CNMI fishermen who trolled spent \$76 per trip, while fishermen who made bottomfish trips spent half of that at \$38 per trip. Fuel costs comprised about 90% of trip costs, and ice costs comprised the rest. Figures 29 to 32 show the trip costs for different gear types from 2009 to 2017, including troll, bottomfish, spear/snorkel, and mixed troll with bottomfish, respectively. Appendix Table D9 shows the total trip costs by gear and year, and Appendix Table D10 shows the fishing trip costs and fuel cost share by category, gear, and year.





Note: Other gears omitted due to small number of responses.



Figure 29. Average trip costs for CNMI troll trips, 2009–2017 (adjusted to 2017 dollars)



Figure 30. Average trip costs for CNMI bottomfish trips, 2009–2017 (adjusted to 2017 dollars)



#### Figure 31. Average trip costs for CNMI spear/snorkel trips, 2009–2017 (adjusted to 2017 dollars)

\* The number of boats (respondents) was fewer than three; due to confidentiality concerns, responses are not presented.

\*\* No sample, n=0.



Figure 32. Average trip costs for CNMI mixed troll and bottomfish trips, 2009–2017 (adjusted to 2017 dollars)

\*\* No sample, n=0.

#### CNMI Monthly Fuel Price

Fuel costs constituted a large portion of fishing trip costs in the CNMI. Figure 33 shows fuel prices from 2009 to 2017. Fuel prices were increasing over time from \$3.08 in April 2009 to around \$5 between 2012 and September 2014. After that, fuel prices continued to fall until at \$3.50 in mid-2016, and went back up around \$4 in mid-2017.



Figure 33. Average monthly fuel price paid by fishermen, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)

#### **CNMI** Potential Sales Value of Fishing Trip

The average percent of catch intended for sale in the CNMI was 75% over the period 2009–2017. The average percent intended for sale by year ranged from 56% in 2009 to 84% in 2014. Within the period of 2009–2017, the average percent of catch intended for sale was 88% for troll trips, 60% for mixed troll with bottomfish trips, 26% for spear/snorkel trips, and 26% for bottomfish trips.

The average potential sales value of a fishing trip ranged from \$117 in 2009 to \$302 in 2017. It almost doubled from 2011 to 2012, and then remained in the range of \$200–300 between 2013 and 2017. The potential sales values were greater than the average trip costs for all years. Figure 34 shows the average potential sales value, the average trip costs, and the respective standard errors of the means in the CNMI from 2009 to 2017. The major increase in average potential sales value from 2011 to 2012 was mainly due to the increase in total catch per trip (+58%) in 2012. After the high value in 2012, the average potential sales value fluctuated mainly due to the variation in catch per trip. The average potential sales value was the highest in 2017 due to an increase in total catch per trip (+24%) and fish price (+20%) compared with 2016. Fish prices showed a steady increase between 2010 and 2017 (with a drop in 2016), and the portion of the catch intended for sale also showed an increasing trend since 2011 and remained at around 80% between 2013 and 2017. Figure 35 shows the average total catch per trip, fishing hours per trip, and catch per fishing hour for all gear types from 2009 to 2017, and Figure 36 shows the percent of catch intended for sale per trip and the average fish price per pound for all gear types from 2009 to 2017.



Figure 34. Average potential sales value, average trip costs\*, and standard errors (shown by blankets) for all gear types, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)

\*Note: annual trip costs are slightly different from Figure 26 due to some trips with no disposition records and therefore no sales value, which were eliminated from this analysis.



Figure 35. Average total catch per trip, fishing hours per trip, and catch per fishing hour for all gear types, CNMI small boat fishery, 2009–2017



Figure 36. Percent of catch intended for sale per trip, and average fish price per pound for all gear types, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)

#### CNMI Potential Sales Value of Fishing Trip by Gear Type

Potential sales values vary greatly by gear type in the CNMI small boat fishery due to different catch levels per trip, percent of catch intended for sale, and fish prices. Troll trips in general had higher potential sales values due to high catch per trip and high percent of catch intended for sale (88% between 2009 and 2017). For bottomfish trips, although the bottomfish fish prices were the highest across species, the low percent of the catch intended for sale (26% between 2009 and 2017) and the low catch per trip made the potential sales value relatively low, except in 2017 when a few high-catch trips produced a potential sales value of \$640. Table 19 shows the average per-trip potential sales value, potential net revenue, catch, fishing hours, and fish price per pound by gear and year.

Table 19. Potential sales value, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by gear and year, CNMI small boat fishery (adjusted to 2017 dollars)

		Number of	Potential	net		Fishing	Fish	
		interviews	sales value	revenue	Catch	hours	price/lb	
Gear	Year	(n)	(\$)	(\$)	(lb)	(h)	(\$)	
Troll	2009	40	170	93	109	5.4	1.76	
Troll	2010	67	218	146	131	6.4	1.77	
Troll	2011	67	193	114	113	5.6	1.89	
Troll	2012	109	286	198	155	5.4	1.94	
Troll	2013	118	278	181	138	5.2	2.07	
Troll	2014	133	265	173	120	5.6	2.25	
Troll	2015	78	312	232	141	5.5	2.34	
Troll	2016	55	189	119	94	5.8	2.16	
Troll	2017	52	257	183	113	5.9	2.65	
Bottomfish	2009	15	58	19	57	5.0	3.29	
Bottomfish	2010	17	27	7	21	5.2	2.94	
Bottomfish	2011	20	14	(5)	15	3.9	3.33	
Bottomfish	2012	23	387	328	109	8.4	3.70	
Bottomfish	2013	15	164	96	64	6.4	3.09	
Bottomfish	2014	16	48	26	18	4.4	5.40	
Bottomfish	2015	11	150	114	39	5.4	4.39	
Bottomfish	2016	12	270	204	104	6.8	3.02	
Bottomfish	2017	7	640	602	141	5.7	3.54	
Spear/snorkel	2009	10	30	16	27	5.0	2.84	
Spear/snorkel	2010	*	*	*	*	*	*	
Spear/snorkel	2011	4	88	78	38	5.8	2.47	
Spear/snorkel	2012	6	11	2	15	4.6	2.57	
Spear/snorkel	2013	3	17	10	23	5.8	2.81	
Spear/snorkel	2014	*	*	*	*	*	*	
Spear/snorkel	2015	*	*	*	*	*	*	
Spear/snorkel	2016	0	-	-	-	-	-	
Spear/snorkel	2017	0	-	-	-	-	-	
Mixed troll and bottomfish	2009	*	*	*	*	*	*	
Mixed troll and bottomfish	2010	*	*	*	*	*	*	
Mixed troll and bottomfish	2011	6	283	206	136	7.6	2.22	
Mixed troll and bottomfish	2012	3	439	356	181	8.8	2.40	
Mixed troll and bottomfish	2013	5	225	138	129	7.0	2.28	
Mixed troll and bottomfish	2014	*	*	*	*	*	*	
Mixed troll and bottomfish	2015	0	-	-	-	-	-	
Mixed troll and bottomfish	2016	*	*	*	*	*	*	
Mixed troll and bottomfish	2017	0	-	-	-	-	-	
Atulai	2009	5	26	4	19	3.0	2.63	
Atulai	2010	0	-	-	-	-	-	
Atulai	2011	*	*	*	*	*	*	
Atulai	2012	*	*	*	*	*	*	
Atulai	2013	3	0	(4)	8	1.8	**	
Atulai	2014	0	-	-	-	-	-	
Atulai	2015	*	*	*	*	*	*	
Atulai	2016	0	-	-	-	-	-	
Atulai	2017	0	-	-	-	-	-	

#### **CNMI Sub-fisheries**

For the sampling period of 2009–2017, pelagic trips had the highest potential sales values and net revenues despite also having the highest trip costs across the sub-fisheries. Bottomfish trips had about half of the potential sales values as the pelagic trips. Reef-fish trips had the lowest potential sales values but also had the lowest trip costs. Figure 37 shows the average per-trip potential sales value, cost, and the respective standard error of each mean by sub-fishery for 2009 to 2017. Appendix Table D11 shows the fishing trip costs by sub-fishery, and Appendix Table D12 shows the fishing trip costs share by category, sub-fishery, and year.



Figure 37. Average potential sales value, average trip costs, and standard errors (shown by blankets) by sub-fishery, CNMI small boat fishery, 2009–2017 (adjusted to 2017 dollars)

Pelagic trips had the highest potential sales value and potential net revenue for most of the years due to high catch per trip, despite average fish prices being lower and trip costs being higher than other sub-fisheries. Bottomfish trips had the highest potential sales value and potential net revenue in 2012, 2016, and 2017, mainly due to high bottomfish prices and higher catch in 2016 and 2017. Reef-fish trips had the lowest catch across years, and therefore the lowest potential sales value and potential net revenue. Table 20 shows average per-trip potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound by fishery and year.

Table 20. Potential sales value, trip cost, potential net revenue, catch, fishing hours, and fish price per pound, on average per trip and by fishery and year, CNMI small boat fishery (adjusted to 2017 dollars)

		Number	Potential		Potential			
		of	sales		net		Fishing	Fish
		interviews	value	Trip cost	revenue	Catch	hours	price/lb
Sub-fishery	Year	(n)	(\$)	(\$)	(\$)	(lb)	(h)	(\$)
Pelagic	2009	40	170	77	93	109	5.4	1.76
Pelagic	2010	67	218	73	146	131	6.4	1.77
Pelagic	2011	66	196	80	116	115	5.7	1.89
Pelagic	2012	109	286	88	198	155	5.4	1.94
Pelagic	2013	118	278	96	181	138	5.2	2.07
Pelagic	2014	132	267	92	175	121	5.6	2.25
Pelagic	2015	78	312	80	232	141	5.5	2.34
Pelagic	2016	53	196	71	124	97	5.9	2.16
Pelagic	2017	51	262	75	186	115	6.0	2.65
Bottomfish	2009	15	58	39	19	57	5.0	3.29
Bottomfish	2010	17	27	20	7	21	5.2	2.94
Bottomfish	2011	20	14	19	(5)	15	3.9	3.33
Bottomfish	2012	23	387	59	328	109	8.4	3.70
Bottomfish	2013	15	164	68	96	64	6.4	3.09
Bottomfish	2014	16	48	22	26	18	4.4	5.40
Bottomfish	2015	11	150	36	114	39	5.4	4.39
Bottomfish	2016	12	270	66	204	104	6.8	3.02
Bottomfish	2017	7	640	38	602	141	5.7	3.54
Coral reef	2009	16	27	16	11	28	4.4	2.79
Coral reef	2010	*	*	*	*	*	*	*
Coral reef	2011	8	44	9	35	25	4.9	2.47
Coral reef	2012	8	9	8	1	11	3.7	2.57
Coral reef	2013	6	9	6	3	15	3.8	2.81
Coral reef	2014	3	0	11	(11)	12	3.7	-
Coral reef	2015	*	*	*	*	*	*	*
Coral reef	2016	*	*	*	*	*	*	*
Coral reef	2017	*	*	*	*	*	*	*

# Discussion

This report presents economic performance indicators for small boat fisheries in American Samoa, Guam, and the CNMI from 2009 to 2017. The trip cost data were collected through the PIFSC continuous economic data collection programs' add-on to the creel surveys in the island areas and include fuel use, fuel price, cost of ice, bait and chum, and gear lost. The trip cost survey connected to the ongoing creel survey component enables trip cost data to be collected routinely, while also allowing for the calculation of potential trip sales value and potential net revenue. This report demonstrates that the small boat fisheries in American Samoa, Guam, and the CNMI comprise a mix of commercial and non-commercial fishermen, gear uses, and subfisheries, and shows how the fisheries differ economically in these respects. This information can be useful to fisheries managers when evaluating the potential economic impacts from future regulatory alternatives related to the fishery participants. The evaluation of the economic performance of the small boat fisheries is important because of its diverse economic effects on fishermen and local economies, as reflected in the catch disposition patterns. Bottomfish caught in Guam from solely bottomfish trips were mostly intended for self-consumption or shared with friends or family, while in American Samoa over 90% of landings were reported to be intended for sale. Any future regulatory alternatives will have different impacts on the fisheries and their communities, both economically and culturally. By evaluating the economic performance of these fisheries over time, factors that contribute to trip cost variations can be tracked. As demonstrated in the American Samoa small boat fishery, a government fuel subsidy program had direct impacts on fuel costs and fuel usage, and possible indirect impacts on fishing effort. In addition, net revenue can be used to assess and project the dynamics of the fishing effort in the short term and the stability of these fisheries in the long term. By evaluating economic performance by the additional factors of gear type and sub-fishery, the study can be used to conduct regulatory impact analysis in specific gear or sub-fishery level.

There are, however, some limitations in this study. First is the limitation in the types of data collected. The continuous data collection programs only focus on trip expenditure while missing annual fishing fixed costs, i.e., the costs incurred regardless of the number of trips taken in a year. Some episodic cost-earnings surveys of the small boat fisheries in CNMI (Hospital and Beavers 2014) and Guam (Hospital and Beavers 2012) captured not only average trip costs, but also fixed expenditures. Since their surveys were conducted in a setting with flexible time frame, their studies were able to capture representative sample and provided reliable fixed cost information. Second limitation of this study is we calculated the potential sales value, instead of actual sales value, of the catch to estimate trip net revenue. The potential sales value would be different from the actual sales value if the catch intended for sale was not realized. Yet, this is the only data source of fish value available at the trip level in the three island areas. Although commercial landings data are collected through the "commercial sales receipt book" programs in these three island areas, the quality of commercial landings data varies across years and areas due to the nature of the program designs. The "commercial sales receipt book" programs were not a census and might not be consistent across years. Also, they do not capture data at an individual trip level. The third limitation of this study is no economic value is assigned to the catch retained for home consumption, sharing, and bartering. This is because the disposition of catch other than commercial sale, such as home consumption and from socio-cultural motivations, requires alternative methodologies to assign an accurate economic value which is outside the scope of the PIFSC continuous economic monitoring programs.

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# Appendices

# Appendix A. Survey Questionnaire

Note: The trip cost add-on was incorporated into the survey form.

# A1. American Samoa Survey Form

Opportunistic. Interview not com Date: Type Day: (1)WD (2	ppleted.	Departm Boat-ba	ient of Ma ised Surve	rine and Wil ey Boat Log (	dlif Par	e Resources ticipation)	P	age (/)
Interview Time:	Interview	w #:	Charter	(Y/N):	Po	rt:# of	Tichana	
Doat/Iname	a. 3 3	K	eg. Numbe			# 01	rishers.	
CATCH EFFORT DA	ATA FOR ON	NE FISHING	G METHO	OD:	П	F	or Longlini	ng:
Method (circle one):	Trip Beg	gin Date/Tir	ne:	@	- 1	# Set:	0.0557	
(2) - Troll	Number	of Gears:			- 1	# Hours per se	t:	
(4) - Bottom	Hours F	ished:				# Hooks per se	et:	
(5) - Troll/Bottom	Days Fis	shed:					n Cost Infor	mation
(6) - Spear (Free Dive)	Total Tr	ip Pounds:				Gallons of fuel	used	Gal
(8) - Atule-mix	Area Fis	shed:				Price per gallor	useu	Sal.
(16) - Longline	Home Is	sland: Tutui	a / Manu'a	a / Aunu u		Cost of ice use	-1 -	\$ Infree
(62) - Other:						Cost of bait &	hum used	\$
						Cost of fishing	gear lost	\$
						Cost of fishing	Engine type	2e / Ac / Diasal
Landed Condition code: W: Wh	iole fish, 1:GG, 2: I	4G, 3:GHT, 4:Gt	itted, 5: Heade	ed, 6: Sharbite		· · · ·	Engine type	23/ 43/ Diesei
C N	Length	Species weight	Number	Landed		D	Ф / Т <b>1</b>	
Species Name	(Cm)	(Pounds)	Pieces	Condition	-	Disposition	\$/L0	Comments
BY-CATCH (Fish that	released or di	scarded): Y	ES/NO	(write LIVE o	or D	EAD/INJURE	D in Dispo	sition)
					-			

Captain's/Crew's Signature:\_\_\_

Rev: July 20, 2012

OMB Control No. 0648-0635. Expires 8/31/2020.

# A2. Guam Survey Form

				FSHOR	RE CREEL	CENS	e, Guam US FORM		Inter Inter	rview # rviewer rview Tim	e	
Boat #	C	Charter?	(y/n/u)	Ber	thed (y/n/u	l)	Towing `	Vehicle	's License	#		
Method 1. Trolling 2. Bottom (s,d,m) 3. Atulai night jigging 4. Snorkel Spearfishing 5. Scuba Spearfishing 6. Other 7. Other	-	Gea 	ur Units	Ho	ours fished	Ar	ea Fished	No No We Wir Tro Wa	of people of guests ather nd Direction pical Storm/7 mings: Smal High	e on board (charter o Cloud cc Sp Typhoon con Il craft Surf	nly) eed dition (y,n,u (y,n,u	)))
Species/Code	Length	Wt.	Length	Wt.	Length	Wt.	Total	No.	Total	Weight	Eat	Price
	()		()		()	(*8/	Trottuin	1.00.	Trottada		List.	perio
						3		5				
						2						
Bycatch: Did you relea	ase or thr	ow bacl	c any fish	? ()	NO (	) Yes	(if yes, list	below)		-1		

Species/Code	Method	<u>Check</u> Released dead	<u>One</u> Released alive	Length (mm)	Wt. (kg)	Length (mm)	Wt. (kg)	<u>Total</u> Act.	<u>Number</u> Est.	<u>Total</u> Actual	<u>Weight</u> Calc.	Est.

#### Catch Disposition

Method	% not sold	% sold	Buyer

REMARKS:

Trip Cost Information	Refused Yes No
Fuel cost for this trip	\$
Gallons of fuel used	Gal.
Price per gallon	\$
Cost of ice used	\$
Cost of bait & chum used	\$
Cost of fishing gear lost	\$
Engine type	2s 4s Diesel

Revised 2011/09/21

OMB Control No. 0648-0635. Expires 8/31/2020.

# A3. CNMI Survey Form

Opportunistic Intervi	ew: Y	N								
Date		WD	WE/H	In Int	terview #		-	Time:		
Location/Port:	SD-8 / FB-14 / S	CM-18)	W12/11	Charter: # people:	Y	N	Berthed: # guests:	Y	N	
Towing vehicle lic. #:	<u></u>			Weather:						
Method	Gear Units	Hrs. Fished	Area(s) fished	% S dockside	old store	% Unsold	Ву С	atch :	Y	Ν
$\begin{array}{c} \text{Trolling} & (1) \\ \text{Bottom } \mathbf{S} \mathbf{D} \mathbf{M} \mathbf{U} & (2) \end{array}$							Bycatch	Informatio	on	
Atulai (3)							Species I	D:	'n	
Spear/Snorkel (4)							# pcs. Rel	eased:		
Spear/Scuba (5)							#Live:		#Dead:	
Other (specify) (20)							Species I	D:		
							# pcs. Rel	leased:	(/ D 1	
	<b>T</b> A	117 1 1	T 41		T ( 1)		# Live:		# Dead:	D.
CDECTEC/C-1	Length	(lig)	Length	weight	1 otal 1	Number		otal weig	,nτ Γ τ (2)	Price
SPECIES/Code	(cm.mm)	(Kg.)	(cm.mm)	(Kg.)	Act.(1)	Est.(3)	Act.(1)	Calc.(2)	Est.(3)	per to
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				<u>.</u>		<u> </u>				
-	3									
									2	
				1						
Tuin Cost Infor	mation				FAT	) Informat	ion			
Callana af fuel used			EAD #	# h	FAL	Smeeter	1011			
Buice per caller	¢	gai.	FAD#	# HFS.	# pieces	species				
Cost of ice wood	۵ د									
Cost of heit ? shows	a a									
Cost of fishing gass	useu 3									
Engine type	$2\alpha \sqrt{\alpha} \Gamma$	liesel								
GPS	25 45 L V	N								
Fish finder	Ý	N								
Electric/Hydrolic Gea	irs Y	N								

Saipan Boat-Based Interview Form

OMB Control No. 0648-0635. Expires 8/31/2020.

	Minimum Survey Days per Month	Shift: Day	Shift: Night
AMERICAN SAMOA			
Pago Pago, Fagatogo, Utulei, Faga'alu	12 weekdays and 2 weekends/holidays	6:00-12:00	15:00-21:00
GUAM			
Agana Boat Basin	2 weekdays, 2 weekends/holidays	5:00-12:00	16:00-24:00
Agat Harbor	1 weekday, 1 weekend/holiday	5:30-12:00	16:00-24:00
Merizo Pier	1 weekday, 1 weekend/holiday	6:00-11:00	16:00-24:00
CNMI			
Sugar Dock, Fishing Base, Smiling Cove	9 weekends and 9 weekdays/holidays (per quarter)	10:01-14:00	20:00-22:00

# Appendix B. Creel Survey: Boat-Based Interview Sampling Location and Time

Sources: NOAA PIFSC, Guam Boat-based Creel Survey Documentation, 2011, unpublished. NOAA PIFSC, Saipan Boat-based Creel Survey Documentation, 2011, unpublished. NOAA PIFSC, American Samoa Boat-based Creel Survey Documentation, 2011, unpublished.

Appendix C. Consumer Pric	Index
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	American Samoa	Guam	CNMI
2009	248.27	759.80	352.50
2010	260.19	781.80	371.90
2011	281.27	807.60	380.50
2012	290.55	833.40	384.70
2013	296.36	833.50	375.10
2014	298.43	840.20	379.20
2015	295.75	832.60	363.70
2016	295.45	882.60	371.30
2017	301.66	904.70	371.30

Sources: American Samoa CPI: American Samoa Government Department of Commerce. Guam CPI: Bureau of Statistics and Plans Business and Economic Statistics Program, Government of Guam. The CNMI CPI: computed by the CNMI Department of Commerce using the Laspeyres' formula.

# Appendix D. Summary Tables

		Number of			
		interviews		Standard	
Gear	Year	(n)	Mean	error	Median
Bottomfish	2009	5	137.30	26.41	132.44
Bottomfish	2010	25	130.32	12.28	140.87
Bottomfish	2011	47	114.21	5.86	127.20
Bottomfish	2012	12	91.05	11.27	93.65
Bottomfish	2013	31	135.26	8.97	142.91
Bottomfish	2014	98	112.61	5.29	103.84
Bottomfish	2015	102	101.09	4.03	91.80
Bottomfish	2016	51	121.95	6.84	122.52
Bottomfish	2017	59	125.45	6.44	116.50
Spear	2009	6	26.83	4.31	26.11
Spear	2010	46	63.20	3.97	59.48
Spear	2011	55	61.34	2.61	67.08
Spear	2012	*	*	*	*
Spear	2013	50	82.14	3.71	73.24
Spear	2014	61	64.16	3.77	61.91
Spear	2015	25	71.94	3.41	71.40
Spear	2016	30	57.15	3.80	52.97
Spear	2017	25	54.65	5.42	45.00
Troll	2009	*	*	*	*
Troll	2010	*	*	*	*
Troll	2011	32	91.55	5.25	89.66
Troll	2012	19	86.00	9.87	85.86
Troll	2013	34	89.43	6.41	92.02
Troll	2014	65	69.34	4.33	69.75
Troll	2015	40	81.63	5.74	80.32
Troll	2016	35	76.76	5.65	84.23
Troll	2017	34	102.26	5.26	102.25
Mixed troll and bottomfish	2009	*	*	*	*
Mixed troll and bottomfish	2010	*	*	*	*
Mixed troll and bottomfish	2011	19	143.27	12.21	161.68
Mixed troll and bottomfish	2012	*	*	*	*
Mixed troll and bottomfish	2013	7	149.01	10.32	156.86
Mixed troll and bottomfish	2014	31	96.58	7.39	96.03
Mixed troll and bottomfish	2015	31	127.41	10.67	112.20
Mixed troll and bottomfish	2016	42	118.67	6.31	108.74
Mixed troll and bottomfish	2017	6	97.84	17.88	97.13

Table D 1. Fishing trip costs by gear and year (mean, standard error, and median), American Samoa small boat fishery (adjusted to 2017 dollars)

		Number								Fuel
		of		Fuel			Bait &	Gear	Total	cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Gear	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Bottomfish	2009	5	17.00	3.71	62.70	-	41.80	32.81	137.30	46
Bottomfish	2010	25	21.02	3.92	82.65	-	27.83	19.85	130.32	63
Bottomfish	2011	47	19.55	4.35	84.26	-	18.10	11.85	114.21	74
Bottomfish	2012	12	12.83	4.35	55.58	16.87	15.14	14.71	91.05	61
Bottomfish	2013	31	19.81	4.37	85.67	23.62	14.02	11.95	135.26	63
Bottomfish	2014	98	29.67	2.57	69.71	19.66	20.89	2.35	112.61	62
Bottomfish	2015	102	35.25	2.03	69.22	15.06	12.67	4.13	101.09	68
Bottomfish	2016	51	28.84	2.25	64.33	23.96	16.74	16.92	121.95	53
Bottomfish	2017	59	32.53	2.28	72.64	28.64	14.51	9.66	125.45	58
Spear	2009	6	7.00	3.85	26.83	-	0.00	0.00	26.83	100
Spear	2010	46	16.09	3.93	63.20	-	0.00	0.00	63.20	100
Spear	2011	55	13.83	4.44	61.34	-	0.00	0.00	61.34	100
Spear	2012	*	*	*	*	*	*	*	*	*
Spear	2013	50	14.90	4.38	65.32	17.50	0.20	0.51	82.14	80
Spear	2014	61	22.93	2.46	50.70	12.46	0.50	0.50	64.16	79
Spear	2015	25	31.40	1.84	57.58	12.89	1.47	0.00	71.94	80
Spear	2016	30	17.30	1.99	34.14	18.85	0.10	4.05	57.15	60
Spear	2017	25	19.40	2.05	40.31	14.34	0.00	0.00	54.65	74
Troll	2009	*	*	*	*	*	*	*	*	*
Troll	2010	*	*	*	*	*	*	*	*	*
Troll	2011	32	18.97	4.60	86.86	-	0.00	4.69	91.55	95
Troll	2012	19	16.11	4.43	71.52	11.87	0.00	10.11	86.00	83
Troll	2013	34	16.00	4.31	69.10	14.77	0.00	5.99	89.43	77
Troll	2014	65	29.31	2.16	59.60	5.07	2.49	2.18	69.34	86
Troll	2015	40	31.50	2.20	64.65	14.94	0.00	2.04	81.63	79
Troll	2016	35	23.31	2.31	50.01	19.20	0.58	6.97	76.76	65
Troll	2017	34	33.03	2.40	78.76	20.21	0.94	2.35	102.26	77
Mixed troll and bottomfish	2009	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2010	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2011	19	25.53	4.29	110.25	-	19.19	13.83	143.27	77
Mixed troll and bottomfish	2012	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2013	7	26.43	4.40	117.02	20.36	10.18	1.45	149.01	79
Mixed troll and bottomfish	2014	31	30.42	2.20	63.44	9.50	20.38	3.26	96.58	66
Mixed troll and bottomfish	2015	31	42.58	2.35	96.32	15.79	9.38	5.92	127.41	76
Mixed troll and bottomfish	2016	42	34.00	2.01	68.25	29.54	10.06	10.82	118.67	58
Mixed troll and bottomfish	2017	6	32.50	2.19	65.68	25.17	7.00	0.00	97.84	67

Table D 2. Fishing trip costs and fuel cost share by category, gear, and year, American Samoa small boat fishery (adjusted to 2017 dollars)

		Number of			
		interviews			
Sub-fishery	Year	( <i>n</i> )	Mean	Standard error	Median
Pelagic	2009	*	*	*	*
Pelagic	2010	*	*	*	*
Pelagic	2011	36	104.29	8.58	92.23
Pelagic	2012	19	86.00	9.87	85.86
Pelagic	2013	42	94.23	5.54	96.60
Pelagic	2014	127	84.88	3.28	79.60
Pelagic	2015	80	94.55	4.71	80.32
Pelagic	2016	52	89.98	5.13	92.53
Pelagic	2017	37	102.01	5.02	100.00
Bottomfish	2009	5	137.30	26.41	132.44
Bottomfish	2010	25	130.32	12.28	140.87
Bottomfish	2011	47	114.21	5.86	127.20
Bottomfish	2012	12	91.05	11.27	93.65
Bottomfish	2013	31	135.26	8.97	142.91
Bottomfish	2014	98	112.61	5.29	103.84
Bottomfish	2015	102	101.09	4.03	91.80
Bottomfish	2016	51	121.95	6.84	122.52
Bottomfish	2017	59	125.45	6.44	116.50
Coral reef	2009	6	26.83	4.31	26.11
Coral reef	2010	47	62.64	3.92	59.48
Coral reef	2011	55	61.34	2.61	67.08
Coral reef	2012	*	*	*	*
Coral reef	2013	50	82.14	3.71	73.24
Coral reef	2014	61	64.16	3.77	61.91
Coral reef	2015	26	71.36	3.33	71.40
Coral reef	2016	31	55.91	3.88	52.33
Coral reef	2017	25	54.65	5.42	45.00

Table D 3. Fishing trip costs by sub-fishery and year (mean, standard error, and median), American Samoa small boat fishery (adjusted to 2017 dollars)

		Number								Fuel
		of		Fuel			Bait &	Gear	Total	cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Sub-fishery	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Pelagic	2009	*	*	*	*	*	*	*	*	*
Pelagic	2010	*	*	*	*	*	*	*	*	*
Pelagic	2011	36	18.67	4.59	85.31	-	6.02	12.96	104.29	82
Pelagic	2012	19	16.11	4.43	71.52	11.87	0.00	10.11	86.00	83
Pelagic	2013	42	15.69	4.33	68.08	12.39	4.12	9.94	94.23	72
Pelagic	2014	127	34.20	2.05	66.33	3.07	14.05	1.43	84.88	78
Pelagic	2015	80	36.06	2.08	71.82	8.27	10.10	4.36	94.55	76
Pelagic	2016	52	26.85	2.14	53.59	20.03	10.49	5.87	89.98	60
Pelagic	2017	37	32.24	2.43	77.25	19.11	2.14	3.51	102.01	76
Bottomfish	2009	5	17.00	3.71	62.70	-	41.80	32.81	137.30	46
Bottomfish	2010	25	21.02	3.92	82.65	-	27.83	19.85	130.32	63
Bottomfish	2011	47	19.55	4.35	84.26	-	18.10	11.85	114.21	74
Bottomfish	2012	12	12.83	4.35	55.58	16.87	15.14	14.71	91.05	61
Bottomfish	2013	31	19.81	4.37	85.67	23.62	14.02	11.95	135.26	63
Bottomfish	2014	98	29.67	2.57	69.71	19.66	20.89	2.35	112.61	62
Bottomfish	2015	102	35.25	2.03	69.22	15.06	12.67	4.13	101.09	68
Bottomfish	2016	51	28.84	2.25	64.33	23.96	16.74	16.92	121.95	53
Bottomfish	2017	59	32.53	2.28	72.64	28.64	14.51	9.66	125.45	58
Coral reef	2009	6	7.00	3.85	26.83	-	0.00	0.00	26.83	100
Coral reef	2010	47	15.85	3.93	62.27	-	0.25	0.12	62.64	99
Coral reef	2011	55	13.83	4.44	61.34	-	0.00	0.00	61.34	100
Coral reef	2012	*	*	*	*	*	*	*	*	*
Coral reef	2013	50	14.90	4.38	65.32	17.50	0.20	0.51	82.14	80
Coral reef	2014	61	22.93	2.46	50.70	12.46	0.50	0.50	64.16	79
Coral reef	2015	26	31.15	1.83	57.08	12.87	1.41	0.00	71.36	80
Coral reef	2016	31	16.90	2.01	33.48	18.41	0.10	3.92	55.91	60
Coral reef	2017	25	19.40	2.05	40.31	14.34	0.00	0.00	54.65	74

Table D 4. Fishing trip costs and fuel cost share by category, sub-fishery, and year, American Samoa small boat fishery (adjusted to 2017 dollars)

		Number of			
		interviews		Standard	
Gear	Year	(n)	Mean	error	Median
Troll	2011	79	107.96	8.49	94.53
Troll	2012	52	126.10	15.67	93.38
Troll	2013	227	100.40	4.68	85.15
Troll	2014	126	108.81	6.53	92.25
Troll	2015	184	100.04	4.93	84.27
Troll	2016	101	78.39	6.99	63.86
Troll	2017	131	99.26	5.97	84.88
Mixed troll and bottomfish	2011	16	186.68	37.18	152.17
Mixed troll and bottomfish	2012	7	152.57	34.21	172.71
Mixed troll and bottomfish	2013	21	114.19	11.93	117.66
Mixed troll and bottomfish	2014	17	136.88	22.38	155.05
Mixed troll and bottomfish	2015	15	159.89	30.26	136.26
Mixed troll and bottomfish	2016	17	163.82	39.67	96.66
Mixed troll and bottomfish	2017	12	107.00	18.21	100.51
Bottomfish	2011	*	*	*	*
Bottomfish	2012	5	75.75	31.69	44.12
Bottomfish	2013	8	65.96	20.95	43.22
Bottomfish	2014	26	54.64	9.54	39.45
Bottomfish	2015	12	43.48	8.19	31.37
Bottomfish	2016	7	36.71	6.21	44.90
Bottomfish	2017	13	72.21	8.78	82.95
Spear/snorkel	2011	*	*	*	*
Spear/snorkel	2012	*	*	*	*
Spear/snorkel	2013	*	*	*	*
Spear/snorkel	2014	4	30.60	7.29	26.51
Spear/snorkel	2015	6	35.78	12.02	27.64
Spear/snorkel	2016	4	28.88	8.16	28.85
Spear/snorkel	2017	7	44.52	11.82	31.07
Gillnet	2011	0	-	-	-
Gillnet	2012	3	23.24	11.30	16.22
Gillnet	2013	9	25.00	8.12	15.85
Gillnet	2014	5	33.01	16.49	15.86
Gillnet	2015	3	8.91	2.60	9.75
Gillnet	2016	*	*	*	*
Gillnet	2017	0	-	-	-
Mixed troll & spear/snorkel	2011	*	*	*	*
Mixed troll & spear/snorkel	2012	*	*	*	*
Mixed troll & spear/snorkel	2013	3	42.39	12.43	45.50
Mixed troll & spear/snorkel	2014	*	*	*	*
Mixed troll & spear/snorkel	2015	*	*	*	*
Mixed troll & spear/snorkel	2016	*	*	*	*
Mixed troll & spear/snorkel	2017	5	74.88	20.63	51.96

Table D 5. Fishing trip costs by gear and year (mean, standard error, and median), Guam small boat fishery (adjusted to 2017 dollars)

		Number								
		of		Fuel			Bait &	Gear	Total	Fuel cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Gear	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Troll	2011	79	15.79	5.13	80.90	11.58	4.59	10.89	107.96	75
Troll	2012	52	15.58	5.21	82.21	12.34	5.15	26.41	126.10	65
Troll	2013	227	13.28	5.18	68.49	12.48	0.94	18.48	100.40	68
Troll	2014	126	13.73	5.03	68.88	11.87	4.04	24.02	108.81	63
Troll	2015	184	12.48	4.16	52.05	11.75	7.70	28.54	100.04	52
Troll	2016	101	12.09	3.65	43.32	10.64	3.84	20.59	78.39	55
Troll	2017	131	12.21	3.82	46.53	19.81	9.56	23.35	99.26	47
Mixed troll and bottomfish	2011	16	26.34	5.13	135.97	13.18	15.47	22.05	186.68	73
Mixed troll and bottomfish	2012	7	24.29	5.26	130.24	11.63	3.72	6.98	152.57	85
Mixed troll and bottomfish	2013	21	16.67	5.17	86.09	16.18	6.24	5.69	114.19	75
Mixed troll and bottomfish	2014	17	18.18	5.12	93.45	12.58	9.12	21.73	136.88	68
Mixed troll and bottomfish	2015	15	23.93	4.11	97.98	12.60	10.55	38.76	159.89	61
Mixed troll and bottomfish	2016	17	22.91	3.51	79.64	20.09	15.26	48.84	163.82	49
Mixed troll and bottomfish	2017	12	14.92	3.79	56.22	16.36	17.75	16.67	107.00	53
Bottomfish	2011	*	*	*	*	*	*	*	*	*
Bottomfish	2012	5	7.00	5.01	35.70	12.26	8.25	19.54	75.75	47
Bottomfish	2013	8	7.13	5.17	36.80	6.97	12.69	9.50	65.96	56
Bottomfish	2014	26	5.19	5.09	26.13	7.42	11.00	10.11	54.64	48
Bottomfish	2015	12	4.25	4.24	18.00	6.64	11.05	7.79	43.48	41
Bottomfish	2016	7	4.46	3.49	15.50	6.42	6.30	8.49	36.71	42
Bottomfish	2017	13	9.62	3.65	35.41	12.03	18.23	6.54	72.21	49
Spear/sporkel	2011	*	*	*	*	*	*	*	*	*
Spear/snorkel	2012	*	*	*	*	*	*	*	*	*
Spear/snorkel	2013	*	*	*	*	*	*	*	*	*
Spear/snorkel	2014	4	3.75	5.22	19.43	11.17	0.00	0.00	30.60	63
Spear/snorkel	2015	6	6.83	4.17	28.53	7.24	0.00	0.00	35.78	80
Spear/snorkel	2016	4	6.00	3.57	21.58	7.30	0.00	0.00	28.88	75
Spear/snorkel	2017	7	7.21	3.65	25.79	11.59	0.00	7.14	44.52	58
Gillnet	2011	0	-	-	-	-	-	-	-	-
Gillnet	2012	3	1.17	4.71	5.87	17.37	0.00	0.00	23.24	25
Gillnet	2013	9	3.28	5.16	16.66	8.35	0.00	0.00	25.00	67
Gillnet	2014	5	4.40	5.12	22.52	10.49	0.00	0.00	33.01	68
Gillnet	2015	3	1 33	4 07	5 36	3 5 5	0.00	0.00	8 91	60
Gillnet	2016	*	*	*	*	*	*	*	*	*
Gillnet	2017	0	-	-	-	-	-	-	-	-
Mixed troll & spear/snorkel	2011	*	*	*	*	*	*	*	*	*
Mixed troll & spear/snorkel	2012	*	*	*	*	*	*	*	*	*
Mixed troll & spear/snorkel	2013	3	6.67	5.19	34.52	7.87	0.00	0.00	42.39	81
Mixed troll & spear/snorkel	2014	*	*	*	*	*	*	*	*	*
Mixed troll & spear/snorkel	2015	*	*	*	*	*	*	*	*	*
Mixed troll & spear/snorkel	2016	*	*	*	*	*	*	*	*	*
Mixed troll & spear/snorkel	2017	5	14.80	3.83	56.68	13.80	0.00	4.40	74.88	76

Table D 6. Fishing trip costs and fuel cost share by category, gear, and year, Guam small boat fishery (adjusted to 2017 dollars)

		Number of			
		interviews			
Sub-fishery	Year	(n)	Mean	Standard error	Median
Pelagic	2011	79	107.96	8.49	94.53
Pelagic	2012	52	126.10	15.67	93.38
Pelagic	2013	225	100.97	4.70	85.15
Pelagic	2014	126	108.81	6.53	92.25
Pelagic	2015	180	99.24	4.77	84.27
Pelagic	2016	100	78.13	7.06	63.45
Pelagic	2017	132	98.23	5.96	82.85
Bottomfish	2011	*	*	*	*
Bottomfish	2012	5	75.75	31.69	44.12
Bottomfish	2013	8	65.96	20.95	43.22
Bottomfish	2014	26	54.64	9.54	39.45
Bottomfish	2015	12	43.48	8.19	31.37
Bottomfish	2016	7	36.71	6.21	44.90
Bottomfish	2017	13	72.21	8.78	82.95
Coral reef	2011	7	21.29	8.28	17.77
Coral reef	2012	4	23.69	8.00	20.64
Coral reef	2013	17	28.67	5.71	16.65
Coral reef	2014	16	37.31	8.94	19.83
Coral reef	2015	18	54.14	20.11	31.41
Coral reef	2016	11	35.68	7.86	34.13
Coral reef	2017	14	48.55	9.73	28.20

Table D 7. Fishing trip costs and fuel cost share by sub-fishery and year (mean, standard error, and median), Guam small boat fishery (adjusted to 2017 dollars)

		Number								Fuel
		of		Fuel			Bait &	Gear	Total	cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Sub-fishery	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Pelagic	2011	79	15.79	5.13	80.90	11.58	4.59	10.89	107.96	75
Pelagic	2012	52	15.58	5.21	82.21	12.34	5.15	26.41	126.10	65
Pelagic	2013	225	13.35	5.18	68.85	12.58	0.95	18.60	100.97	68
Pelagic	2014	126	13.73	5.03	68.88	11.87	4.04	24.02	108.81	63
Pelagic	2015	180	12.57	4.15	52.37	11.93	7.60	27.33	99.24	53
Pelagic	2016	100	12.06	3.65	43.20	10.67	3.87	20.39	78.13	55
Pelagic	2017	132	12.05	3.82	45.92	19.81	9.26	23.25	98.23	47
Bottomfish	2011	*	*	*	*	*	*	*	*	*
Bottomfish	2012	5	7.00	5.01	35.70	12.26	8.25	19.54	75.75	47
Bottomfish	2013	8	7.13	5.17	36.80	6.97	12.69	9.50	65.96	56
Bottomfish	2014	26	5.19	5.09	26.13	7.42	11.00	10.11	54.64	48
Bottomfish	2015	12	4.25	4.24	18.00	6.64	11.05	7.79	43.48	41
Bottomfish	2016	7	4.46	3.49	15.50	6.42	6.30	8.49	36.71	42
Bottomfish	2017	13	9.62	3.65	35.41	12.03	18.23	6.54	72.21	49
Coral reef	2011	7	3.26	5.07	16.77	4.52	0.00	0.00	21.29	79
Coral reef	2012	4	1.88	4.88	9.80	13.90	0.00	0.00	23.69	41
Coral reef	2013	17	3.82	5.15	19.58	8.23	0.22	0.64	28.67	68
Coral reef	2014	16	5.19	5.01	26.40	9.57	1.35	0.00	37.31	71
Coral reef	2015	18	6.39	4.29	27.20	5.20	3.32	18.41	54.14	50
Coral reef	2016	11	6.55	3.62	23.82	8.14	0.00	3.73	35.68	67
Coral reef	2017	14	8.25	3.74	30.68	10.59	2.14	5.14	48.55	63

Table D 8. Fishing trip costs and fuel cost share by category, sub-fishery, and year, Guam small boat fishery (adjusted to 2017 dollars)
Number of								
		interviews		Standard				
Gear	Year	(n)	Mean	error	Median			
Troll	2009	40	77.40	3.83	73.68			
Troll	2010	67	72.79	3.19	71.80			
Troll	2011	68	79.22	3.87	78.38			
Troll	2012	109	88.13	4.23	80.35			
Troll	2013	119	96.21	3.89	90.57			
Troll	2014	136	91.75	3.55	87.19			
Troll	2015	80	80.19	3.50	77.62			
Troll	2016	60	69.35	3.13	68.40			
Troll	2017	54	76.04	4.90	73.49			
Bottomfish	2009	15	38.91	12.58	14.07			
Bottomfish	2010	17	19.56	4.53	12.59			
Bottomfish	2011	20	18.61	4.82	9.21			
Bottomfish	2012	23	59.25	15.43	20.85			
Bottomfish	2013	17	61.97	21.08	19.77			
Bottomfish	2014	16	21.97	3.97	21.82			
Bottomfish	2015	11	35.83	8.78	27.26			
Bottomfish	2016	13	64.58	14.57	62.70			
Bottomfish	2017	7	38.12	13.87	41.82			
Spear/snorkel	2009	10	14.54	6.74	7.81			
Spear/snorkel	2010	*	*	*	*			
Spear/snorkel	2011	5	8.88	2.49	7.07			
Spear/snorkel	2012	6	9.49	2.03	9.69			
Spear/snorkel	2013	3	7.47	1.74	6.04			
Spear/snorkel	2014	*	*	*	*			
Spear/snorkel	2015	*	*	*	*			
Spear/snorkel	2016	0	-	-	-			
Spear/snorkel	2017	0	-	-	-			
Mixed troll and bottomfish	2009	*	*	*	*			
Mixed troll and bottomfish	2010	*	*	*	*			
Mixed troll and bottomfish	2011	7	82.98	13.70	59.53			
Mixed troll and bottomfish	2012	3	82.81	29.18	104.24			
Mixed troll and bottomfish	2013	6	82.77	19.06	63.77			
Mixed troll and bottomfish	2014	*	*	*	*			
Mixed troll and bottomfish	2015	*	*	*	*			
Mixed troll and bottomfish	2016	*	*	*	*			
Mixed troll and bottomfish	2017	0	-	-	-			
Atulai	2009	5	21.85	4.55	17.23			
Atulai	2010	0	-	-	-			
Atulai	2011	*	*	*	*			
Atulai	2012	*	*	*	*			
Atulai	2013	3	4.42	0.98	3.44			
Atulai	2014	0	-	-	-			
Atulai	2015	*	*	*	*			
Atulai	2016	0	-	-	-			
Atulai	2017	0	-	-	-			

Table D 9. Fishing trip costs by gear and year (mean, standard error, and median), CNMI small boat fishery (adjusted to 2017 dollars)

		Number								Fuel
		of		Fuel			Bait &	Gear	Total	cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Gear	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Troll	2009	40	19.11	3.52	67.69	8.89	0.00	0.82	77.40	87
Troll	2010	67	16.81	3.84	64.53	8.26	0.00	0.00	72.79	89
Troll	2011	68	15.82	4.50	71.60	6.47	0.00	1.15	79.22	90
Troll	2012	109	16.23	4.84	78.55	7.35	0.00	2.23	88.13	89
Troll	2013	119	18.04	4.94	88.86	7.27	0.07	0.00	96.21	92
Troll	2014	136	17.01	4.84	82.48	9.22	0.05	0.00	91.75	90
Troll	2015	80	17.19	4.14	70.75	9.43	0.00	0.00	80.19	88
Troll	2016	60	17.02	3.57	60.46	8.90	0.00	0.00	69.35	87
Troll	2017	54	17.17	3.94	67.73	8.13	0.00	0.19	76.04	89
Bottomfish	2009	15	9.03	3.47	31.85	4.04	2.88	0.14	38.91	82
Bottomfish	2010	17	4.47	3.84	17.27	2.29	0.00	0.00	19.56	88
Bottomfish	2011	20	3.54	4.57	16.03	1.50	0.98	0.10	18.61	86
Bottomfish	2012	23	10.30	4.74	49.35	7.53	2.37	0.00	59.25	83
Bottomfish	2013	17	11.34	4.96	56.23	3.41	1.75	0.58	61.97	91
Bottomfish	2014	16	4.06	4.83	19.43	2.54	0.00	0.00	21.97	88
Bottomfish	2015	11	7.82	4.16	32.63	3.20	0.00	0.00	35.83	91
Bottomfish	2016	13	16.04	3.59	57.08	7.50	0.00	0.00	64.58	88
Bottomfish	2017	7	8.36	3.87	32.05	5.36	0.71	0.00	38.12	84
Spear/snorkel	2009	10	3.48	3.46	12.22	2.32	0.00	0.00	14.54	84
Spear/snorkel	2010	*	*	*	*	*	*	*	*	*
Spear/snorkel	2011	5	1.50	4.66	6.98	1.90	0.00	0.00	8.88	79
Spear/snorkel	2012	6	1.67	4.80	8.09	1.41	0.00	0.00	9.49	85
Spear/snorkel	2013	3	1.33	4.78	6.40	1.07	0.00	0.00	7.47	86
Spear/snorkel	2014	*	*	*	*	*	*	*	*	*
Spear/snorkel	2015	*	*	*	*	*	*	*	*	*
Spear/snorkel	2016	0	-	-	-	-	-	-	-	-
Spear/snorkel	2017	0	-	-	-	-	-	-	-	-
Mixed troll and bottomfish	2009	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2010	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2011	7	16.86	4.64	78.14	4.84	0.00	0.00	82.98	94
Mixed troll and bottomfish	2012	3	15.00	4.82	73.64	5.31	3.86	0.00	82.81	89
Mixed troll and bottomfish	2013	6	15.00	4.98	74.77	5.36	2.64	0.00	82.77	90
Mixed troll and bottomfish	2014	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2015	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2016	*	*	*	*	*	*	*	*	*
Mixed troll and bottomfish	2017	0	-	-	-	-	-	-	-	-
Atulai	2009	5	3.90	3.57	14.05	1.69	6.11	0.00	21.85	64
Atulai	2010	0	-	-	-	-	-	-	-	-
Atulai	2011	*	*	*	*	*	*	*	*	*
Atulai	2012	*	*	*	*	*	*	*	*	*
Atulai	2013	3	0.67	4.98	3.35	1.07	0.00	0.00	4.42	76
Atulai	2014	0	-	-	-	-	-	-	-	-
Atulai	2015	*	*	*	*	*	*	*	*	*
Atulai	2016	0	-	-	-	-	-	-	-	-
Atulai	2017	0	-	-	-	-	-	-	-	-

Table D 10. Fishing trip costs and fuel cost share by category, gear, and year, CNMI small boat fishery (adjusted to 2017 dollars)

		Number of			
		interviews			
Sub-fishery	Year	(n)	Mean	Standard error	Median
Pelagic	2009	40	77.40	3.83	73.68
Pelagic	2010	67	72.79	3.19	71.80
Pelagic	2011	67	80.24	3.79	78.46
Pelagic	2012	109	88.13	4.23	80.35
Pelagic	2013	119	96.21	3.89	90.57
Pelagic	2014	135	92.29	3.53	87.24
Pelagic	2015	80	80.19	3.50	77.62
Pelagic	2016	58	71.36	2.89	69.90
Pelagic	2017	53	77.38	4.81	73.95
Bottomfish	2009	15	38.91	12.58	14.07
Bottomfish	2010	17	19.56	4.53	12.59
Bottomfish	2011	20	18.61	4.82	9.21
Bottomfish	2012	23	59.25	15.43	20.85
Bottomfish	2013	17	61.97	21.08	19.77
Bottomfish	2014	16	21.97	3.97	21.82
Bottomfish	2015	11	35.83	8.78	27.26
Bottomfish	2016	13	64.58	14.57	62.70
Bottomfish	2017	7	38.12	13.87	41.82
Coral reef	2009	16	16.21	4.48	8.60
Coral reef	2010	*	*	*	*
Coral reef	2011	9	8.51	1.40	7.07
Coral reef	2012	8	8.02	1.77	7.71
Coral reef	2013	6	5.95	1.12	5.74
Coral reef	2014	4	10.72	2.93	8.85
Coral reef	2015	*	*	*	*
Coral reef	2016	*	*	*	*
Coral reef	2017	*	*	*	*

Table D 11. Fishing trip costs by sub-fishery and year (mean, standard error, and median), CNMI small boat fishery (adjusted to 2017 dollars)

		Number								Fuel
		of		Fuel			Bait &	Gear	Total	cost
		interviews	Fuel use	price	Fuel	Ice	chum	lost	trip cost	share
Sub-fishery	Year	(n)	(gallons)	(\$/gallon)	(\$)	(\$)	(\$)	(\$)	(\$)	(%)
Pelagic	2009	40	19.11	3.52	67.69	8.89	0.00	0.82	77.40	87
Pelagic	2010	67	16.81	3.84	64.53	8.26	0.00	0.00	72.79	89
Pelagic	2011	67	16.03	4.50	72.53	6.54	0.00	1.17	80.24	90
Pelagic	2012	109	16.23	4.84	78.55	7.35	0.00	2.23	88.13	89
Pelagic	2013	119	18.04	4.94	88.86	7.27	0.07	0.00	96.21	92
Pelagic	2014	135	17.10	4.85	82.97	9.27	0.05	0.00	92.29	90
Pelagic	2015	80	17.19	4.14	70.75	9.43	0.00	0.00	80.19	88
Pelagic	2016	58	17.51	3.57	62.20	9.16	0.00	0.00	71.36	87
Pelagic	2017	53	17.47	3.94	68.93	8.25	0.00	0.19	77.38	89
Bottomfish	2009	15	9.03	3.47	31.85	4.04	2.88	0.14	38.91	82
Bottomfish	2010	17	4.47	3.84	17.27	2.29	0.00	0.00	19.56	88
Bottomfish	2011	20	3.54	4.57	16.03	1.50	0.98	0.10	18.61	86
Bottomfish	2012	23	10.30	4.74	49.35	7.53	2.37	0.00	59.25	83
Bottomfish	2013	17	11.34	4.96	56.23	3.41	1.75	0.58	61.97	91
Bottomfish	2014	16	4.06	4.83	19.43	2.54	0.00	0.00	21.97	88
Bottomfish	2015	11	7.82	4.16	32.63	3.20	0.00	0.00	35.83	91
Bottomfish	2016	13	16.04	3.59	57.08	7.50	0.00	0.00	64.58	88
Bottomfish	2017	7	8.36	3.87	32.05	5.36	0.71	0.00	38.12	84
Coral reef	2009	16	3.45	3.49	12.25	2.06	1.91	0.00	16.21	76
Coral reef	2010	*	*	*	*	*	*	*	*	*
Coral reef	2011	9	1.50	4.65	6.97	1.55	0.00	0.00	8.51	82
Coral reef	2012	8	1.38	4.81	6.67	1.36	0.00	0.00	8.02	83
Coral reef	2013	6	1.00	4.88	4.87	1.07	0.00	0.00	5.95	82
Coral reef	2014	4	2.00	4.68	8.88	1.84	0.00	0.00	10.72	83
Coral reef	2015	*	*	*	*	*	*	*	*	*
Coral reef	2016	*	*	*	*	*	*	*	*	*
Coral reef	2017	*	*	*	*	*	*	*	*	*

Table D 12. Fishing trip costs and fuel cost share by category, sub-fishery, and year, CNMI small boat fishery (adjusted to 2017 dollars)