

MICHIGAN
OCZM GRANT #NA-80-AA-H-CZ157
SUBTASK 4D-9.6

Michigan Coastal Zone Management Program

NORTHEAST MICHIGAN COUNCIL
OF
GOVERNMENTS

COASTAL MANAGEMENT PROGRAM

Contract No. LRP-405

Year-End Report
1981-1982

COASTAL ZONE
INFORMATION CENTER

HT
393
.M5
N67
1982

NEMCOG



Northeast Michigan Council
of Governments

P. O. Box 457
Gaylord, Michigan 49735
Phone: (517) 732-3551

COASTAL MANAGEMENT
PROGRAM,
1981 - 1982,
YEAR-END REPORT

HT393.M5N67 1982
#4123961

November 1982

Northeast Michigan
Council of Governments

This document was prepared through a grant provided by the Coastal Zone Management Act of 1972, administered by the Office of Coastal Zone Management (OCZM), National Oceanic and Atmospheric Administration (NOAA), U.S. Department of Commerce via the Michigan Department of Natural Resources, Land Resource Programs Division and in part, with funds from the Northeast Michigan Council of Governments.

SERVICE AGENCY FOR LOCAL GOVERNMENTS FOR THE COUNTIES OF:
ALCONA · ALPENA · CHEBOYGAN · CRAWFORD · MONTMORENCY · OSCODA · OTSEGO · PRESQUE ISLE

NEMCOG



5 November 1982

Northeast Michigan Council
of Governments

P. O. Box 457
Gaylord, Michigan 49735
Phone: (517) 732-3551

Coastal Program Unit
Land Resource Programs Division
Department of Natural Resources
Lansing, MI 48909

Dear Sirs:

The Northeast Michigan Council of Governments is pleased to submit its Year-End Report for its activities in Michigan's Coastal Management Program for 1981 - 1982. This report is submitted in accordance with paragraph 6 of our Contract No. LRP-405 with your agency.

This document provides detailed information regarding NEMCOG's activities in the development and implementation of the State's Coastal Management Program as well as the agency's involvement in various coastal issues in Northeast Michigan (Lake Huron) from October 1, 1981 through September 30, 1982.

Once again, NEMCOG is pleased to have been a part of Michigan's Coastal Program during Fiscal Year 1982 and looks forward to continued participation in this fine program.

Sincerely,

A handwritten signature in cursive script that reads "W. Randolph Frykberg".

W. Randolph Frykberg, Ph.D.
Executive Director

WRF/gpc

SERVICE AGENCY FOR LOCAL GOVERNMENTS FOR THE COUNTIES OF:

ALCONA · ALPENA · CHEBOYGAN · CRAWFORD · MONTMORENCY · OSCODA · OTSEGO · PRESQUE ISLE

REVIEW OF COASTAL ACTIVITIES

Local Assistance

As in past years, NEMCOG continued to offer technical assistance to the various coastal communities in Northeast Michigan. Grants assistance was the primary focus as proposals were prepared by NEMCOG staff on behalf of five communities. Included in the proposals were the City of Cheboygan to prepare a Riverfront Redevelopment Plan, the Village of Mackinaw City to continue low-cost construction activities along the waterfront to improve public access to the Straits of Mackinac, Presque Isle Township for low-cost construction improvements at the Presque Isle Lighthouse Township Park, the Alpena Senior Citizens organization to improve public access at Island Mill (including barrier free - handicapped access), and the Alcona County Historical Society for restoration of the interior of the Sturgeon Point Lighthouse. It appears that three of the projects, the City of Cheboygan, Presque Isle Township and the Alcona County Historical Society, will receive funds from the Michigan Coastal Management Program in fiscal year 1983. Mackinaw City's proposal was funded as a contingency project during 1982 with available funds remaining in the program's budget.

NEMCOG also provided assistance to several communities in the region who had received coastal grants and had retained a private consultant to develop coastal plans. Assistance was provided not only to the community but to the consultant as well throughout the planning process. Those communities included the City of Alpena for a Coastal Land Use and Design Plan, the Alpena County Planning Commission for preparation of Alpena Coastal Land Management Plan and the Village of Mackinaw City for the South Coastal Area Design Plan. All three communities selected the same consulting firm, Ayres, Lewis, Norris and May, Inc. from Ann Arbor, for preparation of the planning documents and designs.

Other Activities

NEMCOG also supported the Alpena County Planning Commission in their efforts to receive favorable consideration of the Thunder Bay area bottomlands and waters as a possible National Marine Sanctuary under a federal program that is administered by the National Oceanic and Atmospheric Administration.

Efforts were also made in scheduling and arranging several site inspections for DNR personnel, including a visit by NOAA personnel who performed an evaluation of the Michigan Coastal Management Program and selected local projects funded by the program.

NEMCOG prepared and submitted two land acquisition proposals to the Michigan Land Trust Fund Board for their consideration. The two parcels were the El Cajon Bay property, a high priority Area of Particular Concern which is ecologically and geologically sensitive, and the Douglas Wade property near Hardwood Point, both having considerable Lake Huron Waterfront and both situated in Alpena County. Both proposals are still under consideration by the Board at this time.

NEMCOG Copy
8-5-82

CHEBOYGAN RIVERFRONT REDEVELOPMENT
AND DESIGN IMPROVEMENT PLAN

Project Applicant

The City of Cheboygan

Project Location

Public and private lands abutting the water's edge of the Cheboygan River from the mouth where the river empties into Lake Huron, extending upriver to the Cheboygan Dam/Lock facility near the Lincoln Avenue Bridge. The attached map depicts both the coastal boundary and study area.

Project Description

The City of Cheboygan proposes to utilize existing city employees with the necessary background and experience to properly conduct detailed, current land use survey of all private and public parcels along the Cheboygan River within the study area. This research will document vacant and/or underused parcels which could be developed or redeveloped so as to improve the appearance of the community's most important resource.

In conjunction with this survey, the city will also undertake an extensive review of past, current and proposed land improvement plans (such as the proposed \$700,000 marina, the bank erosion/fishing access improvement plan at the foot of the Cheboygan Dam, Gordon Turner Park Improvement Design, the River-town Concept, and others) in an effort to identify all such proposed developments along the riverfront. Contact will also be made with private property owners and state/federal agencies with riverfront property to determine if they have any proposed improvements for their lands as well as to learn of present land management policies affecting use of their land holdings in the Cheboygan community.

With this information, the City of Cheboygan will be able to develop one overall redevelopment plan for the entire riverfront area that will incorporate numerous individuals and segmented proposals into one general improvement strategy. This Riverfront Redevelopment Plan will provide one unified theme which could then become common to any one particular improvement project, whether it be public or private. Such a plan would also enable city officials to review land development proposals with certain specified standards or criteria on

which to base land use decisions and thereby, ensure more uniformity and commonality along the river.

The City will also develop a design improvement plan which will illustrate a Cheboygan Riverfront which city officials would desire for long-range development of the entire waterfront property. This design improvement plan may also depict certain properties in detail in the form of site designs or perspective sketches.

The Cheboygan City Manager will serve as project coordinator for this planning effort and will supervise other city employees working on the project.

Project Schedule

October 1, 1982 - Begin land use survey and review of proposed improvement plans.

January 28, 1983 - Complete above tasks and begin work of Redevelopment Plan and Designs.

May 1, 1983 - Complete draft of plan, including preliminary designs and sketches.

June 30, 1983 - Complete public review.

July 31, 1983 - Adoption of final plan by City Council.

August 30, 1983 - Publish final report and submit to DNR Coastal Program Unit.

Project Budget

Wages

City Manager	\$ 4,000
Assistant Engineer	5,500
Other employees	<u>3,000</u>

\$12,500

Fringe Benefits

5,950

Travel

700

Supplies and Materials

550

Printing

300

TOTAL EXPECTED EXPENSES

\$20,000

Requested Federal Funds \$10,000

Local Match (In-kind Service
and cash)

10,000

TOTAL ANTICIPATED REVENUES

\$20,000

Contact Person

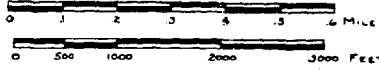
William E. Chlopan
City Manager and City Engineer
City of Cheboygan
City Hall
Cheboygan, Michigan 49721

CITY of CHEBOYGAN

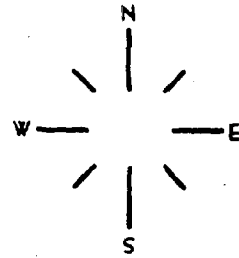
COURTESY OF State Wide Real Estate
Cheboygan Motor Lodge

LAKE

SCALE:

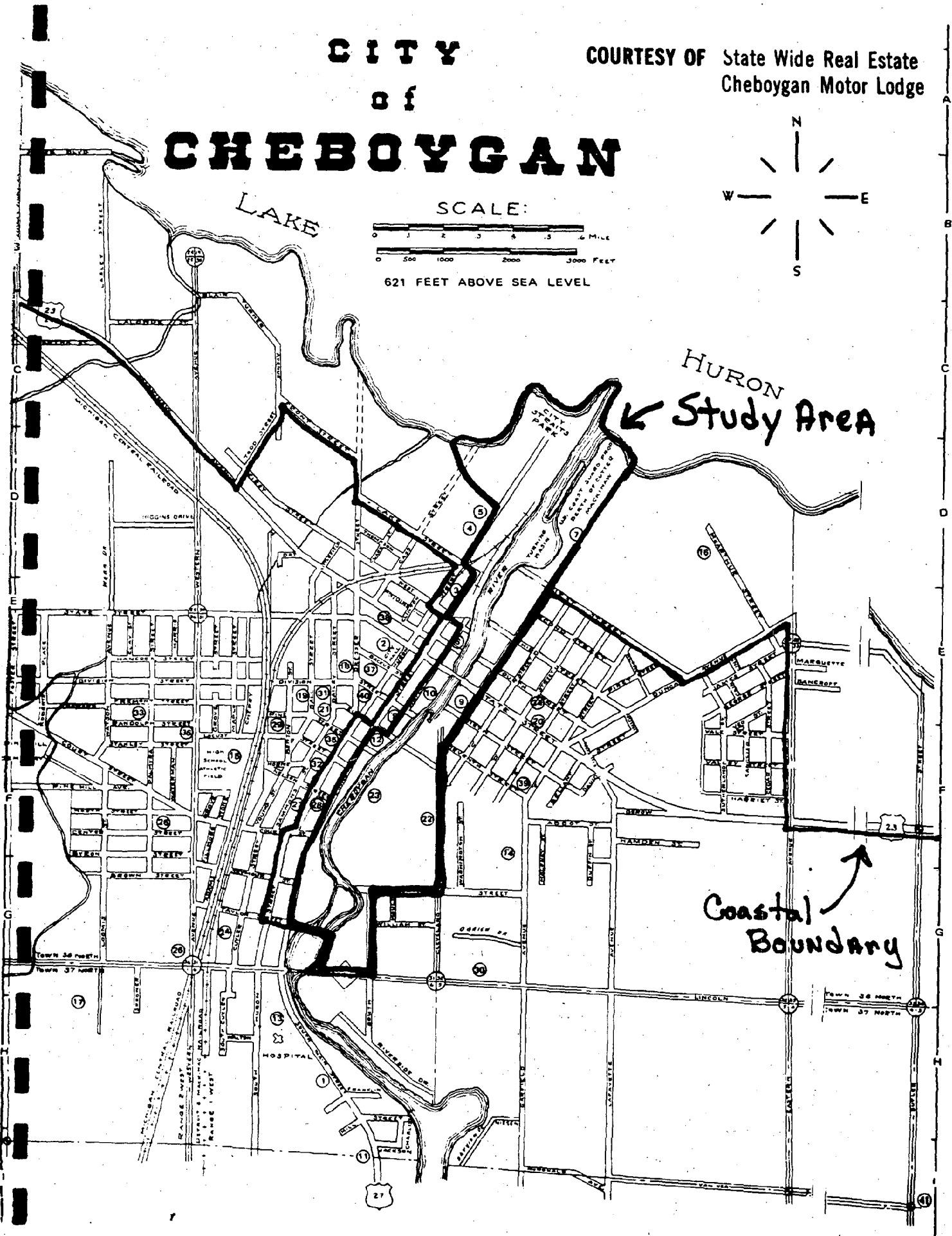


621 FEET ABOVE SEA LEVEL



HURON
← Study Area

Coastal
Boundary ↗



8/17/83

WATERWORKS PARK COASTAL INTERPRETIVE PROJECT

Applicant

The Village of Mackinaw City

Project Location

Waterworks Park, or Boulevard Park #1 as it was referred to in the 1979 Mackinaw City Design Study, is located on the waterfront of Lake Huron on the east side of Mackinaw City along Huron Blvd. Some low-cost construction improvements were completed at this site during fiscal year 1979-1980 with financial assistance from the Michigan Coastal Management Program.

The park is accessible to both the local residents and to the many tourists which visit Mackinaw City each summer. In fact, probably because of its proximity to the Central Business District and City Marina, it is the most popular locally owned park in the Village.

Project Description

Waterworks Park offers many scenic views of the historic Straits of Mackinac, including Mackinac Island and perhaps the best land view of the Mackinac Bridge. Because of its rich history and important role in the settlement of the Upper Great Lakes region, the Straits of Mackinac is being considered for designation as an Underwater Preserve by the State of Michigan. Additionally, this area is a preliminary candidate by the National Oceanic and Atmospheric Administration to be established as a National Marine Sanctuary.

With the many natural and historic features in the immediate area to become aware of, Mackinaw City wishes to provide interpretive facilities that will enable park visitors to learn and better understand the rich heritage of the Straits region. The Village of Mackinaw City proposes to complete the following educational/interpretive low-cost construction activities so as to increase the public's awareness and appreciation of the unique coastal environment of the Straits of Mackinac. These interpretive facilities will be developed at Waterworks Park because it is the primary waterfront park in the municipality's park system. Refer to attached park plan for proposed improvements.

1. Shoreline Restoration for Safe Public Access

The Village will remove a variety of unsightly and unsafe rubble along approximately 110 feet of shoreline in the park. This hazard has caused some injury to park visitors in the past and hampers an otherwise scenic view of the Straits of Mackinac. After removal of this debris, the Village will install approximately 200 tons of natural cobble to be covered with a fitter cloth and then finished with about 400 tons of dolomite rock in the range of 1-3 ton each. The result will be a more natural shoreline that will provide safer access to the water's edge while at the same time, protecting and preserving the park land from destructive wave action. This element is essential to protect the interpretive facilities to be

developed on the park and to improve the overall educational experiences to be gained by a visit to this park and enhance the general appearance and aesthetics of the waterfront.

2. Interpretive Signage

Five (5) interpretive signs (about 18" x 24" in size) will be developed, manufactured and installed at the park to inform visitors of important coastal features or historical facts with a strong relationship to the Straits of Mackinac. The following concepts are proposed for themes of the five fiberglass embedded interpretive signs.

- a. A flag and stack chart of Great Lakes and Ocean vessels passing through the Straits of Mackinac.
- b. Information on native Indian Tribes (such as the Chippewa) which once inhabited the shores of this region.
- c. History of the Mackinac Coat and Mackinaw Boat.
- d. History of the Straits of Mackinac.
- e. Park Entrance Sign (the Village Council is in the process of renaming the park with a more suitable name).

3. Interpretive Station/Observation Platform

Construction of a platform in the extreme northeast corner of the park on the shoreline that would require approximately 2½ - 3 feet of graded fill, covered with topsoil and then a ~~24~~ 34 foot in diameter circular concrete pad. Large dolomite boulders will be placed around 7/8's of the pad to be used as a natural looking retaining wall and metal stands will be placed around the perimeter for the interpretive signs to be mounted on. Such a station would have a gradual approach for a concrete walkway to allow the platform to be easily accessible for the elderly and handicapped.

4. Pedestrian Walkway

Construction of an eight-foot wide concrete walkway extending approximately 30 feet from the interpretive station along the grade to provide handicapped access and for about 30 feet from the restrooms towards the observation platform. The remaining 120 feet will be completed with a crushed limestone chip pathway.

Budget

Shoreline restoration/preservation	\$12,000	
Interpretive Signs	2,000	
Interpretive Station with stands	3,800	
Pedestrian Walkway	2,200	
		<hr/>
TOTAL EXPENSES		<u>\$20,000</u>
Requested Federal Funds	\$ 7,500	
Local Match (Cash & In-Kind Services)	12,500	
		<hr/>
TOTAL ANTICIPATED REVENUES		<u>\$20,000</u>

Contact Person

Ron Wallin, Mayor
Village of Mackinaw City
Municipal Building
102 S. Huron Ave.
Mackinaw City, Michigan 49701

Interpretive Station



- LAND PLANNING & DESIGN ASSOCIATES
- THE ASSOCIATED ROAD & TRAIL LAYOUT, MICHIGAN
- DATE
- SCALE
- PROJECT
- BOULEVARD PARK 1

MACKINAW



GREAT LAKES
CROSSROADS

SITE AREA: 151 ACRES

LAKE MURCH

BEHIND ISLAND VIEWS
BECK

RESTRICTION
WALKWAY

REPLACE EXISTING
CONCRETE WALKWAY
WITH GRASS (S.L.G.)
OR PAVEMENT

110 ft of
shoreline
restoration
preservation

concrete
walkway
approach

chip
restoration

concrete
walkway

WASHROOMS / REST

PLAYLOT / OPEN
WOOD (MULTI-PURPOSE
SLIP / TRIP)

10 PICNIC TABLES / 30 SEAT

FUTURE
PICNIC SITES:
SPACE FOR FUTURE
TABLES (TO BE DETERMINED
DATE TO BE DETERMINED)

PAVED PARKING

Park Entrance
Park sign

Boulevard Park 1

NEW EXISTING TREES

BY PAUL / GARY

GATE NORTH

HISTORICAL INTERPRETATION OF THE
STURGEON POINT LIGHTHOUSE, ALCONA COUNTY

Project Applicant

Alcona County Historical Society

Project Location

The Sturgeon Point Lighthouse is located on the shores of Lake Huron in Section 30 of Haynes Township, Alcona County. The lighthouse tower has been automated and is still maintained by the U.S. Coast Guard. The remaining property, which includes about 40 acres and the living quarters attached to the lighthouse tower, is owned by the State of Michigan and managed by the Michigan Department of Natural Resources, Parks Division. This state agency is about to finalize a long-term lease agreement for the living quarters to the Alcona County Historical Society. The lighthouse has just recently been placed on the State Register of Historical Sites by the Michigan Historical Commission.

Project Description

The Alcona County Historical Society wishes to undertake certain low-cost construction activities within the living quarters of the lighthouse station so as to provide the public with an accurate historical interpretation as to its role and purpose in the development of the upper Great Lakes region and to provide educational opportunities so as to advance the public awareness of the region's maritime heritage. As a result of this project, the Society hopes to establish an educational program for the visitors to the lighthouse that will focus not only on the value of the facility to navigation, but also the tremendous commercial fishing industry which the Alcona County area was noted for during the 1850-1860's. Prior to the erection of the lighthouse in 1869 and the Life Saving "Boat" Station in 1887, Sturgeon Point was a prosperous fishing village, which is how it was named.

The Alcona County Historical Society proposes to undertake the restoration of the interior of the main floor of the living quarters to its original character and to display various maritime and commercial fishing artifacts in conjunction with the placement of historical interpretive signs to describe each display. This project would entail some custom carpentry for the interior woodwork of the lighthouse quarters.

The membership of the Alcona County Historical Society is quite diverse and talents are available at no charge for labor to undertake the restoration. Additionally, many valuable artifacts which are currently held privately would be donated for display in the various restored rooms. Dollars are needed, however, to purchase certain necessary materials in order to begin the restoration process, develop and manufacture the interpretive signs and establish the educational program.

This project is only one phase of an overall program being undertaken by the Historical Society to advance the public's appreciation of the Sturgeon

Point Lighthouse property and its importance to the development of the Alcona County region. Funds made available through the Michigan Coastal Management Program would be very important in completing the first of several steps in developing an historically accurate interpretation of the Lighthouse facility. The Society also plans to establish a program with the local school district to organize tours through the property in an effort to provide an unique educational experience to area school-age children.

Project Schedule

- October 1, 1982 - Begin work on content of interpretive signs.
- January 15, 1983 - Begin to purchase necessary building materials and complete content and design of signs. Select consultant to prepare signs.
- April 1, 1983 - Begin on-site restoration.
- July 15, 1983 - Complete restoration project.
- August 15, 1983 - Submit year-end report to DNR.

Project Budget

Restoration of interior	\$7,000	
Interpretive signs and artifacts	2,500	
Educational Program	500	
		<u>\$10,000</u>
Requested Federal Funds	\$5,000	
Local Match (in-kind labor and materials)	3,500	
Cash	1,500	
		<u>\$10,000</u>
TOTAL ANTICIPATED REVENUES		<u>\$10,000</u>

Contact Person:

Floyd Benghauser
4028 Black River Rd.
Black River, Michigan 48721
Phone: (517) 471-2088

INTERPRETIVE AND EDUCATIONAL LOW-COST CONSTRUCTION
FOR MILL ISLAND, ALPENA

Project Applicant

City of Alpena, on behalf of the Alpena Area Senior Citizens Center, Inc., a public non-profit, 501-3(c) tax exempt corporation established under Section 631 of P.A. 284 of 1972.

Project Location

Mill Island, the property on which this project is being proposed, is located in the Thunder Bay River in the City of Alpena, downstream from the Ninth Street Dam and upstream from the Second Avenue Bridge. It can easily be seen from the Joe LaMarre County Park, the site of a low-construction project funded by the Michigan Coastal Management Program during FY 1980-81.

A map has been attached to this proposal which depicts the location of Mill Island and illustrating that it lies within the coastal zone boundary.

Project Description

The project proposes the construction of certain low-cost improvements on the Mill Island property in an effort to advance the awareness and appreciation of coastal resources within the City of Alpena. While it is intended that the general public will benefit from this project and have access to the park, specific population segments such as the elderly and handicapped should derive more use of the island. All improvements will be designed and constructed so as to provide coastal access to the handicapped.

Mill Island is currently owned by the Fletcher Paper Company but they do allow the public to use the property. It is a favorite fishing spot and there is a site available for boat launching. Presently, access to the island can only be gained via the Boy's Club of Alpena property. Efforts are now being made to secure a 20 year lease agreement by the Alpena Senior Citizens. The Senior Citizens Center is located along the south bank of the Thunder Bay River in the immediate proximity of this island. The Center is owned by the County of Alpena and is open to the general public.

The project proposes the following improvements to be made at Mill Island:

1. The construction of a covered wooden walkbridge six feet in width between the island and the Senior Citizens Center property. There is adequate parking available at the Center.
2. Construction of a wooden walkway around the perimeter of the island, approximately 650 feet in length and connected to the walkbridge. This boardwalk would be designed very similar to that built at the Joe LaMarre County Park and would be accessible to the handicapped.
3. The installation of 15 wooden benches scattered along the boardwalk.

4. The manufacturing and installation of about 12 (twelve) fiberglass embedded signs depicting various natural, environmental, historic, fishery or other resources associated with the island or surrounding waters and properties.
5. The construction of a small observation platform approximately twelve (12) feet in diameter and eight (8) feet above the boardwalk.
6. The planting of various trees and shrubs to improve the overall appearance of the park and make the island a more enjoyable location to visit.

The following materials will be submitted shortly to adequately address various assurances required by the Michigan Coastal Management Program:

1. A copy of a 20 year lease from Fletcher Paper Company providing for public access.
2. A resolution of support from the Alpena City Council on behalf of the Alpena Area Senior Citizens Center, Inc.

Project Schedule

October 1, 1982 - Apply for all necessary local, state and federal permits relative to construction activities. Solicit bids for the design and manufacturing of nature interpretive signage. Prepare engineering drawings for bridge and boardwalk design.

December 1, 1982 - Select appropriate bidder for signs and complete design of island improvements with DNR approval.

January 1, 1983 to March 31, 1982 - Solicit and select landscaping contractor.

April 15, 1983 - Begin construction

August 1, 1983 - Complete construction

August 15, 1983 - Submit project report to DNR

Project Budget

Covered Walkbridge and Boardwalk	\$10,000	
Benches	4,000	
Interpretive Signage	3,000	
Observation Platform	2,500	
Parking Lot Barriers	500	
Landscaping	2,500	
		<u>\$22,500</u>
Requested Federal Funds	\$11,250	
Local Match		
In-kind contribution of labor	\$ 6,000	
Donated material	1,000	
Cash	4,250	
		<u>\$22,500</u>
TOTAL ANTICIPATED REVENUES		<u>\$22,500</u>

Contact Person:

Mr. D.H. Riley, Executive Director
Alpena Senior Citizens Center
501 River St.
Alpena, Michigan 49707
Phone: (517) 356-3585

File's Copy
3-8-82

NATURAL AND HISTORIC INTERPRETATION AND TRAIL DEVELOPMENT
FOR PRESQUE ISLE TOWNSHIP LIGHTHOUSE PARK

Project Applicant

Presque Isle Township Board of Trustees

Project Location

The Presque Isle Township Lighthouse Park is located on Lake Huron at the north point of the Presque Isle Peninsula. The property includes an active Great Lakes lighthouse that is maintained by the U.S. Coast Guard. All other structures and property were leased to the Township Board as a local park in 1973 on a 99 year renewable basis. There is approximately 9½ acres of land associated with the Park.

Project Description

Presque Isle Township proposes to undertake certain low-cost construction activities at the Lighthouse Park so as to provide educational opportunities for its visitors. This project also intends to provide historical interpretation of the lighthouse and life-saving station facilities as an example of such operations in the Great Lakes in the late 1800's.

The Project will implement certain recommendations put forth by Peter Lazdins in a case study which he prepared in the Spring of 1981 to improve the recreational and education facilities of the property as well as providing an historically accurate interpretation of the lighthouse when it was manned by the U.S. Coast Guard.

The Project proposes the construction of a nature trail throughout the 9½ acre site, utilizing existing pathways where possible. Such a trail would be used for hiking in the summer and cross-country skiing in the winter. Interpretive signs would be installed in various appropriate locations along the trail to depict significant plant species, geological features, historical sites or other coastal resources. Additionally, other historical interpretive signage would be placed next to several structures, including the lighthouse tower and caretakers quarters to describe the design, purpose or other interesting facts about the structure. The project would also entail the construction of a small scenic observation platform to take advantage of the view of Lake Huron and its shoreline which this property offers. This deck would most likely be located at the extreme northern tip of the property at the end of the driveway. Finally, barriers will be placed in appropriate locations to restrict or prohibit the movement of vehicular traffic within the park. Finally, it is proposed that twelve (12) wooden benches be installed at various locations along the path and at certain historical structures.

A resolution to be adopted by the Presque Isle Township Board of Trustees will be forwarded as a part of this application following its next regularly scheduled meeting.

Project Schedule

- October 1, 1982 - Solicit bids for nature interpretive signs (content, design and manufacturing)
- December 1, 1982 - Selection of Contractor.
- April 15, 1983 - Begin construction of nature trail and observation platform.
- May 30, 1983 - Install signs
- July 15, 1983 - Complete construction
- August 15, 1983 - Submit close-out report to DNR

Project Budget

Nature Trail	\$5,500
Benches	3,500
Observation Platform	4,500
Interpretive Signage	<u>3,500</u>

TOTAL COST \$17,000

Requested Federal Funds	48,500 3,000
Local Match	
In-Kind Labor	5,500
Donated Material	500
Cash	<u>2,500</u>

TOTAL REVENUES \$17,000

Contact Person

Russell Moore
13920 U.S. 23 North
Alpena, Michigan 49707
Phone: (517) 395-2610

DNR grant award
\$3,000

RESOLUTION OF SUPPORT

FOR A COASTAL MANAGEMENT PROJECT

WHEREAS, The Township of Presque Isle wishes to submit a project for inclusion on the list of projects for funding under Michigan's Coastal Management Program; and

WHEREAS, This project is the development of a nature trail with the installation of natural, coastal and historical interpretation signage at the Presque Isle Township Lighthouse Park; and,

WHEREAS, The total cost of this project is estimated to be \$17,000; and

WHEREAS, The Presque Isle Township Board of Trustees desires to secure financial assistance from the Michigan Department of Natural Resources' Coastal Management Program to help defray the cost of this project to be matched with funds available from local sources;

THEREFORE BE IT RESOLVED, That the Presque Isle Township Board of Trustees does hereby support and endorse this project and will provide the necessary local match with the Coastal Management Program funds to implement this project.

Adopted by the Presque Isle Township Board of Trustees at a meeting on _____
(date)

Ayes _____

Nays _____

Absent _____

Attested by _____
Supervisor

Clerk

RESOLUTION OF SUPPORT

FOR A COASTAL MANAGEMENT PROJECT

- WHEREAS, The Township of Presque Isle wishes to submit a project for inclusion on the list of projects for funding under Michigan's Coastal Management Program; and
- WHEREAS, This project is the development of a nature trail with the installation of natural, coastal and historical interpretation signage at the Presque Isle Township Lighthouse Park; and,
- WHEREAS, The total cost of this project is estimated to be \$17,000; and
- WHEREAS, The Presque Isle Township Board of Trustees desires to secure financial assistance from the Michigan Department of Natural Resources' Coastal Management Program to help defray the cost of this project to be matched with funds available from local sources;
- THEREFORE BE IT RESOLVED**, That the Presque Isle Township Board of Trustees does hereby support and endorse this project and will provide the necessary local match with the Coastal Management Program funds to implement this project.

Adopted by the Presque Isle Township Board of Trustees at a meeting on April 12, 1982 (date)

Ayes 5
Nays 0
Absent 0

Attested by

Michael D. Bennett
Supervisor

Judith L. Conner
Clerk

RESOLUTION OF SUPPORT

FOR A COASTAL MANAGEMENT PROJECT

- WHEREAS, The Township of Presque Isle wishes to submit a project for inclusion on the list of projects for funding under Michigan's Coastal Management Program; and
- WHEREAS, This project is the development of a nature trail with the installation of natural, coastal and historical interpretation signage at the Presque Isle Township Lighthouse Park; and,
- WHEREAS, The total cost of this project is estimated to be \$17,000; and
- WHEREAS, The Presque Isle Township Board of Trustees desires to secure financial assistance from the Michigan Department of Natural Resources' Coastal Management Program to help defray the cost of this project to be matched with funds available from local sources;
- THEREFORE BE IT RESOLVED, That the Presque Isle Township Board of Trustees **does hereby support and endorse this project and will provide the necessary local match with the Coastal Management Program funds to implement this project.**

Adopted by the Presque Isle Township Board of Trustees at a meeting on April 12, 1982 (date)

Ayes 5
Nays 0
Absent 0

Attested by Michael D. Bennett
Supervisor
Julia J. Cannon
Clerk

LAND ACQUISITION PROPOSAL
for the
MICHIGAN LAND TRUST FUND
created by the
KAMMER RECREATIONAL LAND TRUST FUND ACT
(Public Act 204 of 1976)

For State Use Only
Date Received
Project No.

NOTE: Mail this proposal to Michigan Department of Natural Resources, Office of Budget and Federal Aid, Box 30028, Lansing, Michigan 48909

(Important: See Reverse Side For Instructions)

1 Project Title El Cajon Bay Property and Island	
2 Name of Sponsor Lew Steinbrecher, Northeast Michigan Council of Governments	Phone (517) 732-3551
Address (Street, P.O. Box): P.O. Box 457, 114 North Court Avenue	City, Zip Code: Gaylord, MI 49735
3 Location of Land to be Acquired: City N/A Township: Alpena County Alpena	4. The Land Interest Acquired will be <input checked="" type="checkbox"/> Fee Simple <input type="checkbox"/> Easement <input type="checkbox"/> Other: Section(s): T. 31N.-R. 9E. Sec. 14 & 15
5. Present Zoning of Land R-3 Residential - Alpena Twp. Zoning	6 Utilities Available at this Site: Electricity

7 Enter Parcel Information Below			
Name of Landowner	Acreage	State Equalized Value of Parcel	Total Estimated Acquisition Costs
a. Kelo Company	167.4	\$59,100	\$270,000
b.			(asking price)
c.	NEMCOG's Estimated Market Value		\$160,000
d.			
e.			
TOTAL ACREAGE	167.4	TOTAL COSTS	NOT SURE

8. Total Costs listed above will be funded by: Michigan Land Trust Funds \$ **100%**
 Local Funds \$
 Other \$
 If applicable, identify specific source of local funds: **Nature Conservancy has indicated a willingness to assist in the purchase of this parcel subject to a letter of intent from the Land Trust Fund.**

9 Attach a location map, parcel map, photographs, and master plan with this Proposal Form

10. Brief Physical Description of Land
 The El Cajon Bay Property has a wide variety of land characteristics. There is an earth crack and ridge which curves around the northern end of the inner bay which is about 1/2 mile in length. The ground is rocky with a thin soil covering. There are numerous large limestone rocks and outcrops scattered about in this area. Towards the center and eastern portions of the property are covered with conifer swamps of white cedar, black and white spruce, tamarack and balsam fir which are in near virgin condition and have rich ground flora of mosses. Along the 1 1/2 miles of shoreline, the limestone has weathered into a grayish soft mud which has created silty marshes that line the northern part of the bay.

The parcel surrounds two underwater sinkholes of 40 and 70 feet depths respectively, which have caverns that extend inland underground. There is a 3.1 acre island situated at the opening of the bay which is included in the parcel.

LAND ACQUISITION PROPOSAL
for the
MICHIGAN LAND TRUST FUND

SHEET 2

(See Reverse Side for Instructions)

11. Land Acquisition Information:

Check the appropriate boxes and provide information as requested below:

A. The land provides access to INLAND LAKE RIVER STREAM or is within a FLOODPLAIN.
Name the inland lake, river or stream Lake Huron Coastal Flodddplain

B. The land will provide public access and use of Great Lakes and connecting waters Shoreline. Yes No.
Approximately 1½ miles of Lake Huron shoreline

C. The land acquisition will provide opportunities to Hunt and/or Fish for the following.
Whitetail deer, black bear, snow shore hare and other common small game.
Perch and brown trout primarily

D. The land provides potential for preserving or enhancing RARE FRAGILE or SCENIC areas or resources. If any of the boxes are checked explain what is rare, fragile or scenic and why the area or resource is considered as such.

Sinkholes and earth cracks located on property are rare and unique feature found in few other places in the world. Coastal wetlands are fragile, sensitive environments which absorb water during high lake levels and wave energy to reduce erosion and they filter nutrients from water. The property also offers many scenic views of undeveloped lakeshore, islands, sunrises and other natural features.

E. The land will preserve or protect endangered and threatened species of FISH, WILDLIFE or PLANT LIFE.
Name the species if any box is checked, and the importance of the species.

The white cedar area along the limestone beaches is rich with beds of Dwarf Lake Iris, a rare and endemic plant species which is listed as an endangered species in Michigan.

F. Explain in the space provided below why this proposal should be considered as providing a potential for innovative and/or educational recreation opportunities.

The collective value of the many features which this property offers, including the sinkholes, earth cracks, Dwarf Lake Iris, Queen Lady's Slipper, Roselagonia Orchids, Wood Lily and others, offer numerous unique educational and recreational opportunities. The sedge dominated marshes which line El Cajon Bay are a mecca for wading birds and other wildfowl. A bald eagle has been spotted from the property as well. The El Cajon Bay property has been used by Alpena Community College for botanical, ecological, geological and other nature study courses.

G. Is there an imminent threat to the land from conflicting incompatible uses? Yes No.
If "Yes," what is the nature of the threat?

The property has been surveyed into 10 area parcels and are on the open market for homesite development. Current local zoning regulations could also allow for motel, hotel, mobile home, multiple-family and marina developments to occur.

H. Who do you propose to own, operate and maintain this land for public recreation? DNR Forest Management Division
If a state or local government is listed, attach a resolution from the local unit expressing a desire to buy, operate and maintain the land for a public park.

I. Is a land availability study available for this land? Yes No.
If the landowner or real estate agent has been contacted to verify the availability? Yes No.

6

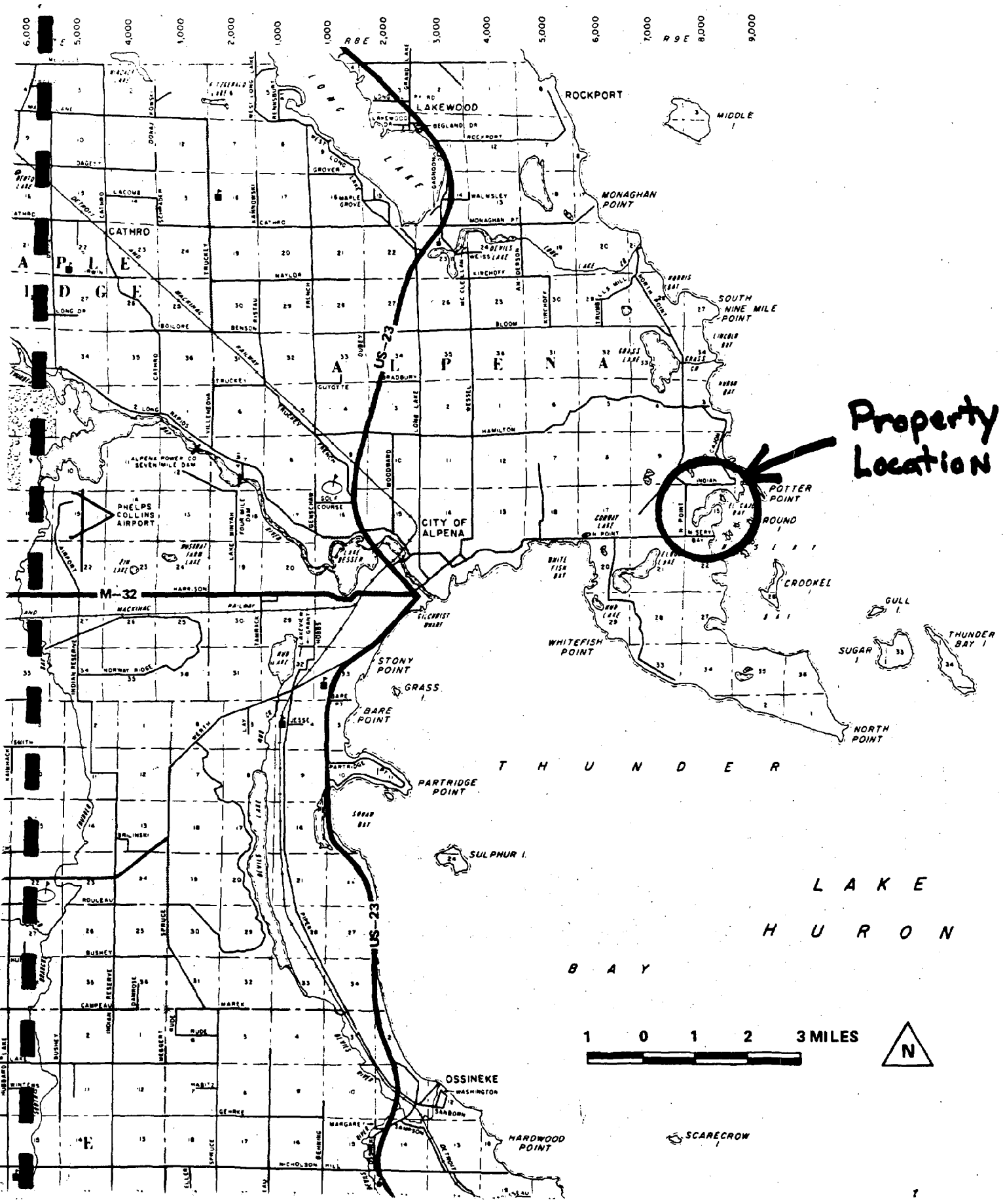
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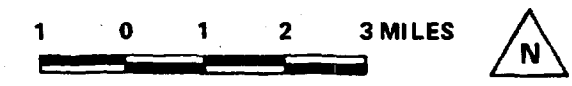
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11



Property Location



SCARECROW



LAND ACQUISITION PROPOSAL
for the
MICHIGAN LAND TRUST FUND
created by the
KAMMER RECREATIONAL LAND TRUST FUND ACT
(Public Act 204 of 1976)

For State Use Only
Date Received
Project No.

NOTE: Mail this proposal to Michigan Department of Natural Resources, Office of Budget and Federal Aid, Box 30028, Lansing, Michigan 48909

(Important: See Reverse Side For Instructions)

1 Project Title Hardwood Point - Lake Huron			
2 Name of Sponsor Lew Steinbrecher, NE MI Council of Governments			Phone: (517) 732-3551
Address (Street, P.O. Box) NEMCOG, P.O. Box 457, 114 N. Court Avenue		City, Zip Code: Gaylord, MI 49735	
3 Location of Land to be Acquired City Township Sanborn County Alpena		4. The Land Interest Acquired will be <input checked="" type="checkbox"/> Fee Simple <input type="checkbox"/> Easement <input type="checkbox"/> Other: Section(s): T.29N.-R9E 20, 21, 28 & 29	
5. Present Zoning of Land: Forestry (Sanborn Twp. Ordinance)		6. Utilities Available at this Site: Telephone Alpena Power Co. - electricity	
7 Enter Parcel Information Below			
Name of Landowner	Acreage	State Equalized Value of Parcel	Total Estimated Acquisition Costs
a Douglas & Hazel Wade	537	N/A	\$450,000
b.			
c.			
d.			
e.			
TOTAL ACREAGE	537	TOTAL COSTS	\$450,000
8. "Total Costs" listed above will be funded by:			
		Michigan Land Trust Funds \$	450,000
		Local Funds \$	-0-
Other: _____		\$	-0-
If applicable, identify specific source of local funds:			
9. Attach a location map, parcel map, photographs, and master plan with this Proposal Form.			
10. Brief Physical Description of Land A portion of the property has been designated by the DNR under authority of P.A. 245 of 1970 as an "Environmental Area". The property is predominantly coastal wetlands which provide fish and wildlife habitat and is a favorite resting area for migratory waterfowl. The entire property has been nominated as an ecologically sensitive Area of Particular Concern under the Michigan Coastal Management Program which has been formally endorsed by the regional planning agency. The property includes over one mile of Lake Huron (Thunder Bay) shoreline frontage.			

Signature _____

LAND ACQUISITION PROPOSAL
for the
MICHIGAN LAND TRUST FUND

SHEET 2

(See Reverse Side for Instructions)

11. Land Acquisition Information:

Check the appropriate boxes and provide information as requested below:

A. The land provides access to INLAND LAKE RIVER STREAM or is within a FLOODPLAIN
Name the inland lake, river or stream Lake Huron coastal wetland/floodplain

B. The land will provide public access and use of Great Lakes and connecting waters Shoreline. Yes No.

C. The land acquisition will provide opportunities to Hunt and/or Fish for the following:

Typical northern Michigan small and big game, including migratory waterfowl usual Great Lakes fisheries in the Thunder Bay region of Lake Huron.

D. The land provides potential for preserving or enhancing RARE FRAGILE or SCENIC areas or resources. If any of the boxes are checked explain what is rare, fragile or scenic and why the area or resource is considered as such.

Fragile coastal wetlands support an abundance and variety of wildlife and plant species as well as near shore fisheries resource. Property also offers a very scenic view of a nearly completely undeveloped shoreline of Lake Huron and off-shore islands in Thunder Bay.

E. The land will preserve or protect endangered and threatened species of FISH, WILDLIFE or PLANT LIFE.
Name the species if any box is checked, and the importance of the species.

Although not known to west in the property, this parcel of land lies within the range of the threatened Bald Eagle.

F. Explain in the space provided below why this proposal should be considered as providing a potential for innovative and/or educational recreation opportunities.

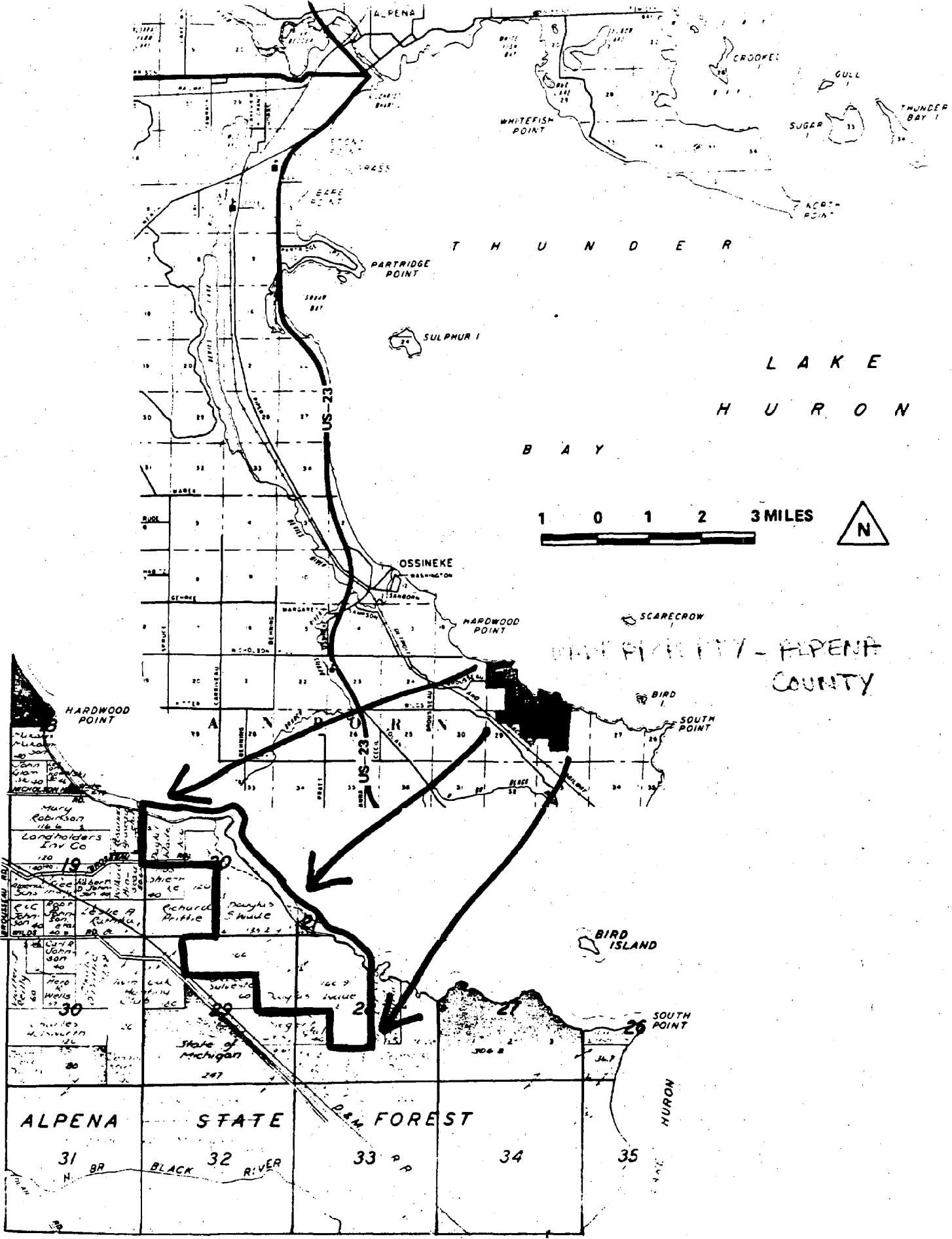
The property provides a very natural and, as yet, relatively undisturbed emergent wetland environment contiguous to Lake Huron which offers greater appreciation for the plant, wildlife and fish species that inhabit the property. It has been used in the past by the Alpena High School biology class for field trips.

G. Is there an imminent threat to the land from conflicting incompatible uses? Yes No.
If "Yes," what is the nature of the threat?

Property owner has recently filed application (has been denied) to DNR to dredge and construct bulkloads for a private marina with adjacent residential channels and accompanying homesites. An appeal is anticipated for this proposed multimillion dollar project which will destroy valuable wetlands.

H. Who do you propose to own, operate and maintain this land for public recreation? DNR Forest Management Division
If a local unit of government is stated, attach a resolution from the local unit expressing a desire to own, operate and maintain the land as a public park.

I. Is this land immediately available for sale? Yes No.
Has the landowner or real estate agent been contacted to verify the availability? Yes No



1 0 1 2 3 MILES

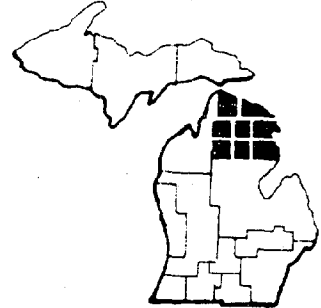
N

ALPENA COUNTY

ALPENA STATE FOREST

BLACK RIVER

31 BR N 32 RIVER 33 P P 34 35



THE FULL COUNCIL OF THE
NORTHEAST MICHIGAN COUNCIL OF GOVERNMENTS

A RESOLUTION
supporting
THE DESIGNATION OF THUNDER BAY (LAKE HURON)
AS A NATIONAL MARINE SANCTUARY

Northeast Michigan Council
of Governments

P. O. Box 457
Gaylord, Michigan 49735
Phone: (517) 732-3551

- WHEREAS, The Thunder Bay area of Lake Huron off the shores of Alpena County has been identified as having one of the heaviest concentrations of shipwrecks in Michigan's Great Lakes waters; and,
- WHEREAS, The bottomlands of this region of Lake Huron possesses significantly unique geological features such as the El Cajon Bay Underwater Sinkholes, the limestone rock wall of Thunder Bay Island and the reefs near North Point and Middle Island; and,
- WHEREAS, This region has been officially designated by the State of Michigan as the "Thunder Bay Great Lakes State Bottomland Preserve" under authority of P.A. 184 of 1980; and,
- WHEREAS, The Great Lakes Evaluation Team, comprised of local scientists, are to assist the National Oceanic and Atmospheric Administration in identifying high resource value coastal areas, have nominated the Thunder Bay region as a preliminary candidate for designation as a National Marine Sanctuary under authority of the Marine Protection, Research and Sanctuaries Act of 1972; and,
- WHEREAS, Such designation will not only promote the recreational use of the Thunder Bay area through diving, fishing and other water related activities, but will also provide federal support for the establishment of an educational program to inform the public about the area's natural resources; and,
- WHEREAS, The Northeast Michigan Council of Governments has supported efforts to enhance the public's appreciation of and to improve the management of the Thunder Bay region through the Areas of Particular Concern (APC) process of the Michigan Coastal Management Program,
- THEREFORE BE IT RESOLVED, That the Full Council of the Northeast Michigan Council of Governments does hereby support the nomination of the Thunder Bay area as a candidate for a National Marine Sanctuary and strongly encourage the National Oceanic and Atmospheric Administration to officially designate and establish the Thunder Bay region under the National Marine Sanctuaries Program because of the many valuable and unique natural and cultural resources associated with this area of Lake Huron.

SERVICE AGENCY FOR LOCAL GOVERNMENTS FOR THE COUNTIES OF:

ALCONA · ALPENA · CHEBOYGAN · CRAWFORD · MONTMORENCY · OSCODA · OTSEGO · PRESQUE ISLE

A RESOLUTION supporting THE DESIGNATION OF THUNDER BAY (LAKE HURON) AS A NATIONAL MARINE SANCTUARY - Page 2

Moved by John Porter, supported by James Leidlein
to adopt the above resolution at a regular meeting of the Full Council of the
Northeast Michigan Council of Governments held on August 12, 1982 and by a vote
of:

19 Ayes

0 Nays

Attested by Thomas W. Martin

Thomas W. Martin, President, NEMCOG

Witnessed by W. Randolph Frykberg

W. Randolph Frykberg, Executive Director
NEMCOG

Harrisville, Michigan



**Grant money makes
landscaping possible.....**

A total of more than \$12,000 made Harrisville's Harbor area a prettier place as landscaping was completed last week. Lew Steinbrecher, of NEMCOG, who acted as a co-ordinator for the project, points out improvements to Richard Sella, of the Harbor Commission. Even though the wooden slats of the park benches have been removed for winter, it's not hard to realize how much they'll be used come spring.



Gheen photos

UNDERTAKING \$8,500 STUDY

Developing coastal management plan

The Alpena County Plan Commission is undertaking an \$8,500 study of the Lake Huron shoreline in Alpena and Presque Isle counties to determine what resources the area has and how they can best be used and promoted.

With \$6,800 in federal funds and \$1,700 in matching monies from the county, the plan commission has retained the Ann Arbor firm of Ayres, Lewis, Norris and May, Inc. to develop a coastal management plan for the county.

To enhance its share of the shoreline, has retained the same firm to avoid duplication of effort.

Nathan Bader, chairman of the county plan commission, says the study is "a survey of what's here, followed by recommendations of how that can be improved and utilized. Then we report to the Department of Natural Resources with the developments, we think the community wants or needs, and they take it from there."

The DNR is administrator of the study grant.

The study will include a survey of land use and land ownership along the Lake Huron shoreline up to 1 1/2 miles inland and will result in recommendations for appropriate use of both public and private land in this area. It will also address issues such as erosion, lake access frontage and protection of environmentally-sensitive regions.

The study will zero in on two other resources — the Thunder Bay Bottomlands Underwater Preserve and tourism.

The plan commission, which spearheaded efforts to raise local support for the "preserve" designation of the Thunder Bay bottomlands in 1980 and 1981, will now focus on insuring proper use of the preserve. It may seek a

further designation, that of "National Marine Sanctuary," will promote law enforcement efforts to safeguard the bay's archeological resources; will study the possibility of a recreational facility on land but related to the preserve; and will promote public access to the bay's resources.

Other cities and counties with underwater resources have used glass-bottomed charter boats, underwater trails for scuba divers, and closed-circuit, underwater televisions to attract the public. Construction of underwater walkways and observation rooms has also been suggested.

Tourism — besides that connected with the underwater preserve — is another focus of the study. Plan commission officials said when the commission conducted a survey in 1974 a few members of the business community were not in favor of tourism promotion. This study will attempt to see whether those attitudes have changed and whether they are shared by other members of the business community and other segments of the populace.

A number of controversial issues are expected to surface during this look at the Lake Huron shoreline. Use of Rockport property for an electricity generating plant, widening of US-23 to

Standish, and development of Negwegon State Park in the southeastern corner of the county are a few of the potentially significant proposals to be discussed.

A big part of this study is public opinion, and those wishing to offer ideas should submit them in writing to the plan commission, care of the county clerk's office. The first public work session, to which all interested people are invited, is March 3 at 6:30 p.m. in the commissioners' room at the county courthouse.

Bader says ideas may also be discussed with members of the plan commission — Larry Mann, John Porter, O.B. Eustis, Thelma Parks, Darrell Miller, Jerry Boguth, Richard Clute, Robert Allen, Elaine Walter, John Bowen and Bader himself — prior to that session.

Application for this study was submitted by Porter, chairman of the commission 1979-81, in February of last year. The contract to receive the grant was signed by Porter Dec. 31 and the Ann Arbor firm was officially retained at the commission's meeting Wednesday when Don Wortman, planner with the corporation, appeared to explain the project.

Lew Steinbrecher of the Northeast Michigan Council of Governments assisted in securing the grant.

EDC hears proposal from Detroit firm

by Marion Tartaglia

Unable to make any decisions or elect officers due to the lack of a quorum, the Alcona County Economic Development Corporation, administrators of an \$18,000 Upper Great Lakes Grant, met Wednesday night with just four members present.

A. J. Nicholson of Black and Veatch, a Detroit engineering firm, made a presentation in response to an EDC request for Great Lakes Sport Fishing Industry Implementation Strategy proposal.

"The analysis of selected coastal areas, land use planning and design concepts, layout of the community orientation sign, and development of a strategy to implement these improvements will be completed by Black and Veatch. CTS Associates, Inc. will be responsible for the analysis of promotional efforts and recommendations for more effective advertising methods," according to project manager Nicholson. No guarantee can be given, however, that any and all permits needed to erect a highway sign in Harrisville will be obtained.

"We will present you with our view of your problems because that's what we think the study would key in on," Nicholson said, adding, "We must have public acceptance with what we come up with. We will hold several public meetings."

"There are some state funds available for fishing and wildlife projects. The DNR are putting much of their surplus money into restocking fisheries and upgrading public access sites," Nicholson said.

"There are funds in some state programs for waterfront applications dealing with history and art type

activities and facilities; historic preservation. We would attempt to locate possible grant sources as part of the project," he added.

The amount of money available to fund the project is \$15,000 according to EDC president Joe Maxwell. Nicholson's initial estimate was \$25,000 to \$30,000, but

costs were cut. CTS will do the market research for a smaller fee. The EDC will supply room and board. Nicholson will recommend that he be scheduled here on Monday or Friday so that he can travel on his own time on weekends.

Chlopan to report on Opera House funding

CHEBOYGAN — City Manager William E. Chlopan will report on plans to apply for funding for the Opera House renovation project when the City Council meets for a regular meeting Tuesday at 7 p.m. in City Council chambers in City Hall.

Chlopan said he has been working with Roger Klask, a member of the Cheboygan Arts Council, to apply for a loan from the Kresge Foundation.

Chlopan said additional funds are required to supplement some of the items already approved in the Opera House project because the actual expense is larger than what was originally budgeted.

Chlopan said he will also report on applications to be made to the Farmers Home Administration, the Michigan Economic Development Administration and the Upper Great Lakes Block Grant for funding in the form of loan and grants for the

Opera House.

A downtown redevelopment plan in accord with the plan will be discussed with the project. A business plan for the project will be presented to the City Council for approval to apply for a loan to fund the project.

A proposed project would perhaps allow businesses to borrow money at a lower rate of interest to participate in such a revitalization process.

Chlopan said the deadline for the city's application is Feb. 15.

Council will also discuss the reappointment of Rita Jones to the planning commission, 1981-82 budget appropriations amendments, the Little Black River watershed project to prevent soil erosion, and reports on the status of the Michigan Employment Security Commission office, the USCG Cutter Mackinaw and the Michigan Northern closing.

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Alpena News
p. 1B 3-4-82

Conduct public hearing on shoreline utilization

The Alpena County Planning Commission conducted a public hearing Wednesday and heard comments from 17 people concerning the utilization of the county shoreline.

Commission Chairman Nathan Bader said comments pertaining to boating, fishing and general enjoyment of the shoreline were discussed and a questionnaire was distributed. The questionnaire will be used to determine general interest in specific areas of the shoreline.

Bader said two more public hearings would be held, with the first scheduled for May 5 before the regular planning commission meeting. An outline of recommendations regarding the use of the shoreline will be discussed at that time.

Bader also said a 1971 survey of area businessmen's attitudes toward tourism was discussed. He said, at that time, there was a faint enthusiasm concerning tourism and there was talk of conducting another survey to determine if sentiments have changed in the last decade.

Added funds will save shore

Northern Michigan Congressman Bob Davis says serious safety problems for shoreline areas in the Upper Peninsula will now be averted with the restoration of Coast Guard search and rescue personnel at the Portage, Marquette, and Sault Ste. Marie stations.

The Secretary of Transportation, Drew Lewis, has announced the Administration's support for additional funding for search and rescue operations in the 1982 Coast Guard budget. This follows Lewis' agreement with Davis earlier this week not to decommission the Coast Guard Cutter Mackinaw in Cheboygan, and a promise to reconsider search and rescue reductions. In an announcement in late January, the Coast Guard revealed plans to reduce three Upper Peninsula rescue stations by four people each, which would have resulted in possible safety hazards for small boaters along the Great Lakes shoreline.

"I am glad that at least the search and

rescue operations will not be curtailed. Certainly this is one of the Coast Guard's most important missions and we should not be endangering the lives of our citizens in order to save money." Davis indicated, however, that as a member of the Coast Guard Subcommittee he is not satisfied that the administration's offer of extra funding will be enough. "It is clear that the Coast Guard should be getting more, not less, money. This agency plays a major role in our national defense. Although some people may not realize it, the Coast Guard is by law a military agency and Coast Guardsmen have seen action in every U.S. war since the eighteenth century. We cannot allow the Coast Guard to become useless to us as an Armed Force."

Davis added that he will continue to support even higher funding for the Coast Guard and is continuing to push his legislation to transfer the Coast Guard into the Department of Defense.

EDC signs DNR grant

A contract for a \$15,000 Department of Natural Resources Coastal Zone Management Grant has been signed by the Alcona County Economic Development Corporation and work on the study will begin immediately, said Dorothy Gheen, EDC Chairman.

The grant, which is to be completed by the first of September, will enable two local service agencies, Northeast Michigan Council of Governments (NEMCOG) and Northeast Michigan Community Service Agency (NEMCSA) to prepare site designs and plans for improved sports fishing facilities along the Alcona County shoreline.

"It's really an outgrowth of last year's fishing impact study", said Gheen. She explained that the earlier grant, done jointly by the Michigan Department of Natural Resources, Michigan State University's Department of Fisheries and Wildlife, and the Michigan Sea Grant Program, had pointed out both beneficial and detrimental effects from the ever-increasing sports fishing industry of this area.

"While the study estimated that over

1.3 million dollars was being spent annually in Alcona County by fishermen, traffic flow and parking were definitely a problem, especially in the City of Harrisville. We intend that the current study will identify those specific problems, will analyze them, and make plans to have them resolved. It will give us alternative site plans and identify general areas for new developments to serve the fishermen without having a negative effect in the county," Gheen continued.

Part of the grant will include a coastal analysis including an evaluation of natural and man-made features of the county's shoreline in Harrisville, Alcona, Black River and Greenbush, and will provide two alternative land use plans for new developments somewhere within those boundaries. An industry promotion analysis to define markets and examine strategies for more effective promotion of the area will also be explored, she indicated.

"We feel it's important to have a master development plan that will include actual cost estimates, capital

improvement programming and implementation procedures," said Gheen. "We may not be able to afford any of the proposed projects right away, but when the economy improves and more money is available, we'll have the plans ready."

Speaking of the need for coordination between the county, the City of Harrisville, and the communities involved in the study area, Gheen said the EDC would be planning meetings for input from interested groups.

Gheen, along with Lew Steinbrecher of NEMCOG, and John Swise of NEMCSA, will be the primary coordinators of the project. To provide the 20% required matching funds, NEMCOG and NEMCSA will each contribute \$1500 as in-kind staff time for the study, eliminating the need for any dollar expenditure by the county.

Chris Shafer, Chief of the Great Lakes Shorelands Section of the Michigan Department of Natural Resources, said he was happy to be joining the EDC in the project and was looking forward to its successful completion.

Hear testimony in Cheboygan on 'pirating' of marine antiques

CHEBOYGAN — A Cheboygan County jury will resume hearing testimony Wednesday in the case of an Alpena salvage diver accused of "pirating" marine antiques from the bottom of Lake Huron.

The panel of five men and seven women began hearing arguments and testimony Thursday morning in the case of Mike Massey, who has been charged with possession of an 11-foot wood stock anchor allegedly taken from a wreck located in an underwater preserve.

Massey, 31, of French Road was charged last September under a 1980 law which gives the state title to abandoned property of historical and recreational value when it is located in state-owned Great Lakes bottomlands.

Cheboygan County Prosecuting Attorney Joseph Kwiatkowski has said he expects the case to set precedents because no such case, so far, has reached a point where a jury will decide what property has historical or recreational value.

Authorities said they believed the anchor, which was raised from Thunder Bay near the west dock in Alpena last Sept. 2, originally came from the vessel Richard Winslow. The Winslow sank in Lake Michigan in 1898 in the area just to the west of where the Mackinac Bridge now stands.

One witness, retired Coast Guard Capt. Frederick Leete, has testified that he saw Massey's tug on Aug. 24 in the area where the Winslow went down with what appeared to be the anchor on board.

Leete photographed the tug, the Edna D., and three of the photos have been admitted as evidence for the prosecution.

Court officials this morning said Circuit Judge Robert C. Livo had another case to try today but would resume hearing defense arguments Wednesday morning.

Massey, who is being defended by Alpena attorney Roger C. Bauer, had previously been charged with a similar offense in Alpena District Court where he was arraigned for allegedly taking another anchor from the wreck of the VanVolkenburg in Thunder Bay.

That case was later dismissed by Judge John J. Mack. However, authorities later recharged Massey with taking a rudder and windlass from the VanVolkenburg. That case is presently under advisement.

Bauer said he would call Massey, the final defense witness, to the stand Wednesday to speak in his own defense. Closing arguments and judge's instructions will follow and the case will then go to the jury.

Straits underwater preserve —topic of meeting

MACKINAW CITY - No one who attended Friday's informal meeting of the State of Michigan Underwater Salvage Committee expressed opposition to the possible plan to include the Straits of Mackinac as a part of an underwater preserve.

Some area residents and members of the diving community, however, did voice their concern that inadequate local facilities could endanger the lives of divers in distress, a possibility which they said could increase once the straits received preserve status.

"An underwater preserve is not an underwater park," David Armour of the Mackinaw Island State Park Commission told members of the audience. He said that the preserve designation is a first phase for the operations of the area. It does not mean that the area is actively managed for the public.

"That doesn't mean that suddenly there's a nice fence and uniformed people are running around and checking on everything," said Mo Nielson, a member of the salvage committee.

James Hane of the Department of Natural Resources Parks Division said that people think that as soon as a preserve is established, "things are going to happen."

"Our hearts are in it. We'd like to do it, but the pocketbook isn't there," Hane said.

Michael Smith of the Department of State, who chaired the meeting, said that Act 184 of the Public Acts of 1980 gives the state authority through administrative rules process to designate underwater preserves.

This act also provides that the state has title to abandoned property of historical and recreational value found on the state-owned bottomlands of the Great Lakes. That law was declared unconstitutional in July by Judge Richard E. Meden who was acting in the 89th District Court in Alpena. That decision is being appealed.

Alpena resident Mark A. Massey may be sentenced today in 53rd District Court in Cheboygan where he was found guilty of receiving and concealing artifacts stolen from the Great Lakes valued at more than \$100 in a jury trial in April. Massey had been charged with the possession of a woodstock anchor believed to have been taken from the schooner the Richard Winslow which sank in the Great Lakes in 1898. The Winslow is located in the area which would be west of the Straits of Mackinac preserve.

Anyone wishing to undertake salvage operations must first obtain a permit issued jointly by the DNR and the Department of State. Failure to do so is a punishable misdemeanor.

Nielson said, "Under the law, we have not, as of this time, been issuing permits to salvage in underwater preserves." He did indicate that discussion has taken place regarding future salvage operations for historic or scientific purposes which might be issued to museums.

According to the public act, not more than five percent of Michigan-owned bottomlands may be designated as an underwater preserve. Armour said the state has used 20 percent of the available lands it has been authorized to use. "We don't have the ability to go in and designate all of the lands of the Great Lakes as a preserve," he

"I'd like to see it happen, but I can't see how it would be protected," said Mackinaw City police officer Robert Thompson, who attended the meeting.

Hane responded that the message the committee is getting from the public is that if something isn't done to protect the wrecks in the straits, there will not be any artifacts left to protect.

DNR representative James Martindale said that designating the straits as a preserve area will have a great deal of effect, but not blanket protection. "A 100 percent guarantee of 100 percent protection? Impossible," Martindale said.

For a diver to use mechanical means to bring any artifact out of the water, a permit is required. Denial for a permit can be appealed, however, Smith said it is more a reason why a permit should not be given than a denial of a permit.

In 1981, the first year that the public act was enforced, nine applications for permits were made and five were given. In 1982, 16 applications have been made and two given.

Most of the permit applications are coming from commercial divers, Nielson said.

Some 19 wrecks would be located within the boundaries of the preserve. Boundary lines in the lower peninsula begin in Emmet County at Station Point Cabin located in Wilderness State Park on the west to where Pries Road meets the water on the east in Cheboygan County.

Residents expressed concern that the preserve status would bring a number of divers into the area to explore the submerged wrecks—divers who are sometimes less experienced with underwater exploration than they should be.

Gary Decker of Traverse City, an audience member, said, "I think you should look at some means of saving these divers." Decker said that "Tuesday divers," those who are less experienced, are going to find themselves endangered in the straits.

"It's a mess out here from an accident point of view," said Chuck Feltner, a public member at large on the underwater committee. "It's a disaster. No one knows what to do, hardly."

Bill Gray, an Emergency Medical Technician with the Mackinaw ambulance service, asked of the possibility of the state making funds available to build a recompression chamber in the area to revive disabled divers. The closest chamber in operation currently is owned by Massey and is operated in Alpena. A chamber in the Alpena hospital should be operational shortly.

"Sometimes there isn't time to transport a man to Alpena. It could mean the loss of a life or a loss of limbs," Gray said.

Nielson asked the audience of the possibility of local contributions. He asked if residents would "kick in for the local area" to build such a chamber.

Village President Ronald Wallin said, "If there are accidents, that's unavoidable. There are accidents on land. There are thefts on land."

Wallin said he would ask the village council to endorse the proposed underwater preserve. None present at the meeting expressed opposition. Hane, however, said in his closing comment, "I think you're going to get more of those Tuesday divers out there."

Alpena Coastal plan adopted by Council

By BOB WESTROPE

A coastal design plan, extension of the breakwater at the small boat harbor and efforts to have Thunder Bay designated as a National Marine Sanctuary were the main topics of discussion at Monday night's Municipal Council meeting at City Hall.

The council, by resolution:

...Adopted the Alpena Coastal Land Use and Design Plan drafted by the firm of Ayres, Lewis, Norris & May Inc.

...Endorsed a resolution already approved by the Alpena County Planning Commission and Northeast Michigan Council of Governments (NEMCOG) to have Thunder Bay designated a National Marine Sanctuary.

...Received and filed a Small Boat Harbor Improvement Study compiled by R.S. Scott Associates, Inc.

Don Wortman of Ayres, Lewis, Norris & May showed film slides and explained details of the Coastal Land Use and Design Plan which, he said, is a long-range guideline for the development of new commercial and recreational opportunities along the river and bayshore.

The plan, which has been approved by the City Plan Commission, was designed, Wortman said, to foster and promote public recognition of the Alpena coastal area and the value of its resources; to analyze coastal land uses and recommend future uses which will optimize use of the coastal area; to maintain the integrity of coastal industries and promote new economic opportunities; to maximize the recreational potential of the Thunder Bay shoreline and the city's waterfront parks; and to continue improvement of the Central Business District by utilizing the waterfront and encouraging public use of downtown areas.

"We want to make it attractive for people to come downtown," said Wortman. He said the plan will be put into final form for public inspection at City Hall and the Alpena County Library by early September.

"I want to commend you for a fine job in drafting this plan," commented Councilman James Rau. "We have long recognized that the waterfront is one of our most valuable assets...it (the plan) is long overdue..."

Bill Cruise, R.S. Scott Associates official, explained recommendations for extension of the breakwater that protects the small boat harbor detailed in the harbor study. "It has to be a substantial structure, large and sturdy, to withstand winter storms," he told the council.

Cruise said either one of two types of construction would be adequate: 1. large armor stone with smaller stone for fill; 2. pre-cast concrete blocks. He said 300 of the pre-cast blocks were used to stabilize the existing stretch of breakwater last year. He said the two types "would be about equal" in effectiveness.

He estimated cost of the breakwater extension (approximately 1,000 feet) at \$1,400,000 for the armor stone and \$1,000,000 for pre-cast concrete block.

"I know there's not much money available right now, but the work could be completed in stages of say, 200-250 feet at a time," Cruise said. He estimated cost of each phase would be about \$335,000 for armor stone and \$200,000 for pre-cast block. With the extension, the existing harbor entrance would be closed and a new entrance on the east of the harbor would be opened for access, Cruise said.

City Manager Al Green told the council that the existing harbor entrance could be closed, with culvert installed for water circulation, after first phase of an extension project was completed.

"Then we could close the inner boat launching ramp and use only the outer ramp," he said.

Mayor William Gilmet said the city will be conferring with Michigan Waterways Commission officials on possible funding for the project.

John Porter, chairman of the Alpena County Planning Commission, explained a proposed resolution supporting the designation of Thunder Bay in Lake Huron as a National Marine Sanctuary.

He said Thunder Bay was one of 10 Michigan locations selected as possible site for designation as a National Marine Sanctuary. He said that the Chelsea International Corp., under contract to the National Oceanic and Atmospheric Administration (NOAA), U.S. Department of Commerce, was surveying the sites chosen for consideration.

The resolution states, in part: Thunder Bay has been identified as having one of the heaviest concentrations of shipwrecks in Michigan; significant biological features are associated with the Michigan Islands National Wildlife Refuge and two islands in Thunder Bay owned by the Michigan Nature Association; and that National Marine Sanctuary designation would not only promote the recreational use of the Thunder Bay area through diving, fishing and other water-related activities, but would also provide federal support for the establishment of an educational program to inform the public about the area's natural resources.

Councilman Robert Doyle asked: "Who would it interest other than divers?"

Porter said experience at other national marine sanctuaries indicated they many people were interested in learning about sanctuary resources, shipwrecks and related information of a historical nature.

"Under terms of sanctuary designation, a management program would be set up," said Porter, "and it could provide for a visitor center, staff, a design program, etc. And it would definitely boost tourism and use of the Thunder Bay underwater preserve."

He pointed out that diving clubs numbering as many as 200 members often travel to marine sanctuaries, staying for a week or weekend — "and these people spend money."

Wortman supported Porter's views, saying designation of Thunder Bay as a National Marine Sanctuary would be a definite asset, and a boost to tourism in the area.

Councilman Franklin McKim said he was concerned that fishermen might be restricted in their activities if the site was designated as a sanctuary. When it came down to a vote of support, McKim voted no — "until I find out more about it."

In its only other action, the council granted permission for the use of Bay View Park as site for a windsurfer race the afternoon of Aug. 28. The request came from Thunder Bay Marina and Stephen Fletcher.

20-ARCE SITE GOES FOR \$223,000

State to purchase Presque Isle Harbor property

The Michigan State Waterways Commission voted unanimously Tuesday to accept ownership of 20 acres of property at Presque Isle Harbor.

The property is to be purchased from Peoples Bank and Trust at a cost of \$223,000 with money taken from the Kammer Fund. The vote came as the commission concluded a two-day meeting in Alpena.

The 20-acre parcel at the site of the Presque Isle Marina won't officially become state land, and public access to Lake Huron, until the acquisition has been approved by the board that administers the Kammer Fund and by the Natural Resources Commission.

Keith Wilson, Chief of the DNR's Waterways Division, said the DNR's next steps will be to prepare short and long range boating use plans and to solicit proposals for use of a 6,500 square foot building on the site.

The commission heard one such proposal Monday from Ed Jordan, representing a seven-member corporation of Presque Isle County residents who would like to lease the marina from the DNR in hope of stimulating the tourism industry.

Wilson described the next steps as "early preliminaries." He said no action would be taken regarding the existing docking facilities for quite some time, although a boat launch could be constructed more quickly.

Further preliminary studies by engineering consultants would be needed before much could be done with the dock, he said, and the whole process could take years.

The Kammer Fund, source of financing for the acquisition, is made up of the revenues the state collects for sale of mineral rights on state property. The Presque Harbor Corp. would eventually like to operate a restaurant, laundry, and shopping facilities at the harbor in addition to the marina.

During a presentation Monday, Jordan explained that the area already draws considerable traffic from boaters, and the additional facilities would likely double the length of the season during which the marina could operate profitably.

His proposal received the endorsement of Cheboygan city officials at Monday's session. City Manager William Chlopan said the Presque Isle harbor development would tie in with similar efforts in his community to revitalize two docking areas on the Cheboygan River.

"This (the Presque Isle acquisition) should help the whole area," he said. "It's got to help increase boating activity on our side of the state."

Wilson said the DNR would later be advertising to solicit bids from organizations that would like to operate the marina and public hearings would be held in the future.

BS

Waterways panel considering area improvements

By PAUL RABY

The Michigan State Waterways Commission, meeting this week in Alpena, is expected to decide today whether it will acquire 20 acres of land at Presque Isle Harbor from Peoples Bank and Trust at a cost of \$225,000.

That acquisition is one of several issues affecting access to Lake Huron which are being considered by the commission during its two-day meeting. Commissioners also heard proposals from city officials regarding extension of the breakwater at the small boat harbor.

Keth Wilson, chief of the DNR's Waterways Division, said financing for the Presque Isle purchase is already available through the state's Kammer Fund.

If the commission agrees today to see city administration of the property, the transfer will need further approval from the board that administers Kammer funds, and from the Natural Resources Commission. Both agencies customarily follow recommendations of the Waterways Commission, Wilson said.

In a related development, a commission

of the property when

Also appearing at Monday's session

were members of the Alpena Harbor Commission, who asked the waterways commission for assistance in extending the 100-foot breakwater off the small boat harbor. That structure presently is 100 feet long, 10 feet high, and has been in place since 1910.

After presentations by City Manager William Crutcher of R.S. Scott Associates, and engineer A.B. Crow, and engineer William Crutcher of R.S. Scott Associates, Wilson explained that funding for the breakwater could be difficult to arrange because the structure itself would not enhance employment and economic development in Alpena.

However, he said, once the breakwater is extended and the harbor safe from silt, there could be several ways to obtain state and federal funding for improvements and expansion of the harbor. Those include the Harbor Bay River.

Green said preservation of the existing breakwater, which has cost the city about \$75,000 over the last two years,

was presently continuing as materials become available through donations from local businesses.

L & S Concrete of Alpena has for some time been donating leftover concrete poured into reinforced blocks four feet square which are then added to the breakwater. Green said the blocks cost about \$20 each, a figure the commissioners considered a "good buy." Some Presque Isle Corp. officials have also expressed interest in donating materials, he said.

Although Wilson called attention to the state's uncertain financial condition, he also told the harbor commission that approximately \$90,000 was being set aside for Alpena in the 1983-84 fiscal year.

Those funds came from license fees paid by boat owners. "The city will have to carry most of the burden if it wants to extend the breakwater," Wilson said, "but the state can help out later as funds become available."

"Once the extension is finished everything changes," Wilson said. "Then there's a good chance of some kind of assistance."

Alpena News
1.6 8-18-82

17

The Alpena Coastal Land Use and Design Plan adopted by the city council Monday night is a good one. Drafted by the firm of Ayres, Lewis, Norris & May, Planners, Architects and Engineers, the plan is a long-range blueprint for development of the city's bayshore and riverfront properties, some of the most attractive locations in town. The plan features some interesting design concepts and recommendations for future development. Every citizen ought to give it a look. It will be available for public inspection at City Hall and the Alpena County Library after it is packaged in final form in September.

Alpena News
P. 1B 8-20-82

WATERWAYS COMMISSION IN ALPENA SESSION

Consider Presque Isle Harbor purchase

By SUSAN GRULKE
PRESQUE ISLE — Peoples Bank and Trust has offered an option to the Department of Natural Resources for purchase of 20 acres of property at Presque Isle Harbor.

The DNR's Waterways Commission, meeting in Alpena Monday and Tuesday, will consider approval of the land acquisition. The Natural Resources Commission then will act on approval at its Sept. 8-10 meeting at Higgins Lake.

DNR officials plan to make the property available to the public for boat launching and docking. A total 418 feet of frontage on Presque Isle Harbor is included in the option, along with some 800 feet on North Bay.

Negotiations for the land sale have been under way for more than a year and resulted in the option being offered Thursday afternoon. DNR and bank officials declined to disclose the sale

price, pending approval of the deal by the two commissions.

Tom Lowell, property specialist with the DNR's Lands Division, said he is optimistic the approval will be granted.

"I would think it will be approved," he said. "I can't speak for them, but I would expect it to be treated favorably."

Funds for the property purchase are available through the Michigan Land Trust Fund. The board which oversees that fund already has approved use of monies for the Presque Isle Harbor property, among other parcels in the state. Peoples Bank Vice President Francis Flanders said the purchase doesn't include all the acreage that had been available. Some 24 acres had been offered.

An unfinished, cement block duplex is on the property being purchased. The DNR will be buying a restaurant that is on the property, but won't buy the equip-

ment in it.

A three-bedroom house and storage building are on property which was for sale but isn't being bought by the DNR.

The five members of the Waterways Commission and Waterways Division staff members will tour the Presque Isle Harbor properties Monday morning and also will visit Rockport property and the City of Alpena marina.

The commission meeting will begin at 1 p.m. Monday at the Holiday Inn. Scheduled to address the board that day are James Hall of the East Michigan Tourist Association; Tony Schomin, recreation director for the City of Escanaba; Ed Jordan of the Presque Isle Harbor Association Board of Directors; representatives of the Alpena Harbor Commission; Edward J. Gail, Harrisville mayor; Rogers City Manager James Leidden; Thomas Martin, chair-

man of the Cheboygan County Board of Commissioners; and William Chlopan, Cheboygan city manager-engineer.

It is anticipated that those appearances will be complete by about 5 p.m. An executive session also is listed on the commission's agenda that day.

Tuesday, the meeting is scheduled to start at 9 a.m. The Presque Isle Harbor property purchase will be considered then, along with a request from the village of East Jordan, proposed change of federal policy regarding harbors of refuge; public access sites in Bay City and Saginaw Bay; and other topics.

Members of the Waterways Commission are Harold L. Child of Grand Rapids, Frank P. McBride Jr. of Detroit, William E. Rose of Bloomfield Hills, Stuart E. Sheill of Algonac and Leonard H. Thomson of Grosse Pointe.

Mill Creek work continues

MACKINAW CITY— Development of the Mill Creek archaeological site south of Mackinaw City is continuing. Don Darrow has the contract for the approach entrance and railroad crossing, and for a road on the property. He has completed a two way gravel road on the site, and was ready Monday to start asphalt paving the entrance from US-23, and the railroad crossing.

The road on the property leads to a cleared parking area, where administrative buildings will be constructed. ~~Visitors will walk from there to the creek, where a dam was built last year.~~ The dam will provide water power for operation of a mill, similar to the mill that operated there in the early 1800's.

The dam has backed up the water to form a mill pond.

EDC hears shoreline plan presentation

by Marion Tartaglia

The Alcona County Economic Development Corporation (EDC) recently accepted the final draft of the Alcona County Sport Fishing implementation Study, a land use development plan and marketing promotion strategy prepared by Northeast Michigan Community Services Agency (NEMSCA) and Northeast Michigan Council of Governments (NEMCOG).

The study, funded by a Coastal Zone Management grant by the Department of Natural Resources (DNR), through the county EDC, was an in-depth follow-up of a survey made last year of coastal fishing by Michigan State University.

On a six to two vote, board members adopted the plan and requested the Alcona County Board of Commissioners to support EDC action by concurring with adoption of the study. Board members Len Barraco, Dorothy Gheen, John Gray, Al Scully, Ralph Tait, and Edward Bartos voted "yes" on the project, with Mary Ellen Wubbe and Joe Maxwell voting "no".

Following the election of John Gray as secretary of the organization, the board

decided to submit a proposal for fiscal year '83 to the Private Industry Council, requesting a grant to finance a prime forest land inventory. Gray explained that raw data is being collected, and this study will code the information for a computer in Lansing. Once in the computer, wood cutters, or wood-related industries who might want to locate in this area, will be able to make one telephone call to Lansing and request computer maps showing where certain stands of marketable timber are located.

Members agreed that forestry was one of, if not the most flourishing industries in northern Michigan, and that any information to help the timber industry in Alcona County was valuable.

Chairman Gheen and John Gray, Alcona County's two representatives on the Private Industry Council, stressed that FY '83 proposals would be rated on their ability to provide jobs in the area. "The PIC stated that this area is 'brochured out' and said that proposals for advertising, promotion and marketing would receiving a low priority rating," Gheen pointed out.

MM?

LS

Proposed marina could generate jobs, income

JOHN CHARLES ROBBINS
Tribune Staff Writer

CHEBOYGAN — The construction and operation of a county marina at the mouth of the Cheboygan River would create 24 new full-time jobs and generate \$477,709 a year in direct income to the area, according to an economic impact study of the plan.

The proposed marina was the topic of a special meeting Thursday of Cheboygan county commissioners. The County Board's County Affairs Committee met at the Coun-

ty Building to talk about the future of the proposal.

With only three members of the committee attending, no actions could be taken due to lack of a quorum, said committee chairman Clinton Chimner.

The lack of a quorum didn't stop many area businessmen from eagerly pushing the commissioners to back the plan and to actively seek grant monies to get the project started.

About 20 businessmen showed up at the meeting, and many spoke in favor of the project.

Just in the last month-and-a-half,

the county board has received word that five groups strongly support the plan. The groups in support are: The Cheboygan County Economic Development Corporation; Cheboygan Area Chamber of Commerce; Cheboygan Industrial Development Corporation; the newly-formed Inland Waterways Marina Operators Association; and the Cheboygan City Council.

At the end of the meeting, Chimner promised that commissioners would lobby for a special meeting of the full 15-member county board, to discuss advancing the project and gaining authorization to write a

grant application as soon as possible.

Chimner offered a history of the project. He said the city purchased the 800 feet of property along the river and in August 1977, the county paid \$160,000 for it.

The county applied for a grant of more than \$1 million to complete two phases of a project to build a boating ramp facility and a marina. The application was denied.

The county then reapplied for a grant to build just the boat ramp facility, and garnered a \$336,000 federal grant. The county kicked in \$56,000 and some construction began in 1977.

In 1978, the county applied for grant dollars to complete Phase II of the project — the marina. The grant application was denied.

The boat ramp and launching facility was opened and operating in 1980.

This year, the county learned that new grant funds could be sought for the project.

Commissioners were told the marina, as now designed with 72 slips and two floating piers, would cost a total of \$900,000. The total would be split, with the county having to pay 20 percent or \$180,000 for the project, if a grant could be awarded.

At the county board's April meeting, it decided against applying for a grant, unless the city of Cheboygan would be willing to help pay a portion of the local share.

At the meeting Thursday, City Manager William Chlopan said the city would consider paying some of the local share, if it could also realize some of the profits made from the mooring facility.

Mickey Caulkins, area marina owner, said Cheboygan is one of the most "ideally located ports" for persons with pleasure boats. He supported the county marina plan, and said the site was ideal, next to the city park and at the mouth of the river.

Caulkins said the marina would generate economic benefits in a number of ways. The marina would realize money spent for docking and fuel sales, and the area marinas would benefit by more repair work and storage of boats.

The county marina would also be an overall asset to the community and county, and could help attract other businesses and industry to the area.

He said the construction of the marina would "sort of change the image of Cheboygan . . . and make it better."

Chlopan enthusiastically supported the project, saying it would help to "make this city the best in the north."

Roger Rehberg, a former Cheboygan city manager and now the Gaylord representative for the Michigan Department of Commerce, discussed details of making application for grant monies.

Rehberg stressed the need to act quickly and apply "as soon as possible" due to the small total

amount of funding available and because the "competition (for the monies) is fierce."

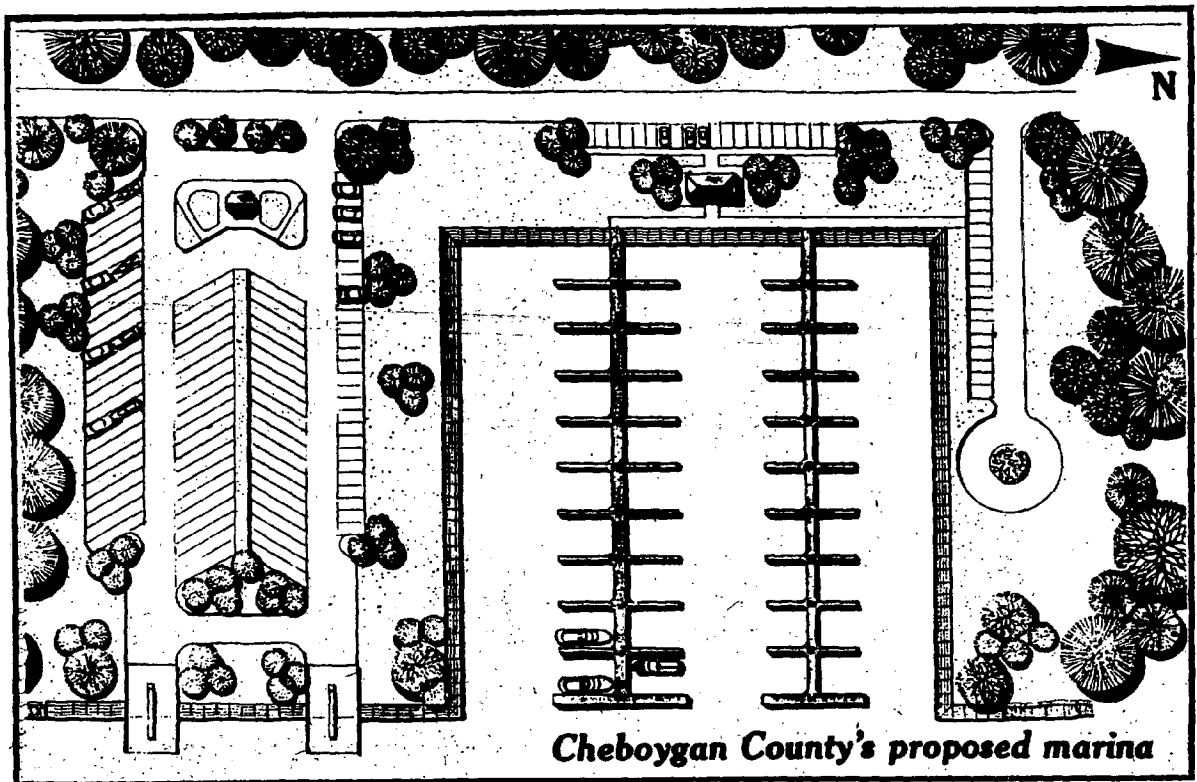
When asked by commissioners how soon the county should act on an application, Rehberg said, "I'd start tomorrow."

He also suggested the remaining portions of the plan be split into two parts — Phase II and Phase III. Specifically, he suggested having Phase II include the construction of the marina with only one floating pier and minus the bathroom facilities.

Along with a scaled-down plan, Rehberg suggested making the grant request less to give the county a better chance at securing some major funding for the project.

The funding would come from a federal block grant program, administered by the Michigan Department of Commerce.

Chimner said he was confident some of the commissioners "could be sold" on the idea, after further discussion, and he planned to ask the board chairman to call a special meeting to address the issue.



Cheboygan County's proposed marina

Upper News
J. 6 8-26-82

LS

Shipwreck preserve concept questioned

Thunder Bay was named an underwater preserve for the abundant shipwrecks located in the area. These wrecks, according to the Department of Natural Resources, should be protected from pirates and wreck-mongers who would, by plundering, destroy the ship's "historical value".

Of all the many wrecks in Thunder Bay, the only one that might have historical significance is the Pewabic, but her fame was achieved through the many attempts to reclaim her copper cargo.

Secondly, who are the persons responsible for locating the shipwrecks in the "underwater preserve"? The very persons who are accused of pillaging and destroying shipwrecks — the "pirates" and "scavengers". These divers are the ones who persist in painstaking research. The "pirate" is the individual equipped to reach a wreck's watery grave. Without the "pirates", most sport divers would not know of the wreck's existence!

In few cases, divers recover items such as navigational instruments, etc. These articles, considered important or "historical," are the same instruments employed for the same purposes on floating vessels.

The average shipwreck is broken into pieces and scattered along the lake bottom. How many persons, except a small percentage of the population that are divers, are interested in viewing a wreck? Also to be considered are the depths of some of the wrecks, well beyond sport diver limits. The wrecks in shallow waters are in the worst shape due to ravages of time and past salvage

Alpena News
2 7-10-82

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To air proposed coastal plan

The City Planning Commission in cooperation with Ayres, Lewis, Norris & May Inc., engineers, architects and planners, will be conducting the third in a series of discussions on Alpena's coastal area at the commission's July meeting Tuesday night at 7:30 at City Hall. Purpose of the meeting is to review and discuss preliminary design alternatives and management recommendations for sites within the coastal area. The presentation will also include drawings and illustrations outlining proposed improvements for: Bayview Park, Mich-E-Ke-Wis Park, Second Avenue bridge area and the Ninth Avenue bridge area. The public is invited to attend the meeting and comment on the plan. Brochures summarizing various aspects of the plan are available at the Alpena County Library and City Hall.

NEW ATTEMPT OFF ALPENA DUE THIS SUMMER

Salvage operator after Monrovia's steel

DETROIT (UPI) — A Detroit salvage firm operator says he is ready to defy the state again by diving for as much as \$1 million worth of steel in the hold of a sunken freighter in northern Lake Huron.

Peter Bill Sr., operator of Trans-World Marine Inc., has been after the Monrovia's cargo for almost a decade. He said he plans to try again by the end of the summer.

The Liberian freighter was struck broadside in heavy fog by a Canadian grain vessel on June 25, 1959, and sank 11 hours later. The crew safely abandoned the vessel. The wreck lies 165 feet under

the surface of the lake, 13 miles east of Alpena.

An estimated \$500,000 to \$1 million worth of Belgian steel remains in the Monrovia's hold. An Alpena firm salvaged part of the cargo in 1972 but abandoned the project after a diver was killed in an underwater accident.

Bill's crews recovered \$19,000 worth of steel in 1974 and were ready to go for more when the state Department of Natural Resources blew the whistle on the operation, citing a state law giving the DNR jurisdiction over sunken ships as historical and recreational objects.

Bill went to court and eventually won a \$300,000 judgement against the state

for his expenses. Now, he's getting his equipment together for another dive — with the permission of the Army Corps of Engineers.

He contends a recent U.S. Supreme Court decision awarding a salvage firm billions in ancient treasures from an old Spanish galleon off Florida backs his arguments against any state claims.

But Mogens Nielsen, a DNR official, said Bill will be challenged under a 1980 state law regulating salvage from sunken ships on Michigan bottomlands. The law requires a 90-day waiting period after a cargo has been salvaged to determine if the state has any legitimate claim.

Upena News
D.1B 7-13-82

LS

Proposed coastal plan before Plan Commission

The City Planning Commission in cooperation with Ayres, Lewis, Norris & May Inc., engineers, architects and planners, will be conducting a meeting on a proposed coastal plan tonight at 7:30 at City Hall. Purpose of the meeting is to review preliminary design alternatives and management recommendations for sites within the coastal area. The presentation will include drawings and illustrations outlining proposed improvements for: Bayview Park, Mich-E-Ke-Wis Park, Second Avenue bridge area and the Ninth Avenue bridge area. The public is invited to attend.

SPORT DIVERS REGISTER 'SHOCK, DISMAY'

Meden ruling on lake salvage stirs

By PAUL RABITTEAU

Sport divers from around the area and from around the state Friday began protesting the decision Alpena Probate Judge Richard E. Meden handed down the day before which acquitted a Gaylord diver charged with taking underwater artifacts from Great Lakes bottomlands without a permit.

Linda Bedell, president of the Thunder Bay Dive Club, said local sport divers are "very upset and sure to be hurt" by the court decision. Vice President George Koontz said there may be "four or five" local divers supporting the dismissal but most would be disheartened.

Their sentiments were amplified by historians, state officials, and other

divers from around the state — among them the curator of the Dossin Great Lakes Museum in Detroit, the editor of Michigan's largest divers' publication, and a representative of the Michigan Skin Diving Council, which has about 600 members in 17 chapters.

On Thursday Meden ruled that the law under which Stanley Stock, a Gaylord diver who allegedly took an anchor from a wreck off Rockport last summer, was prosecuted could not be enforced because it is superseded by federal laws.

"It is undisputed that the State of Michigan owns the Great Lakes bottomland," the decision said, "but that does not give the state the right to assert title to salvagable articles that are

deposited there."

Although the local divers' group was organized only a year ago, it now has 15 members and is "growing," Bedell said. "We were going to start this weekend marking some wrecks with bouys for other divers, and now this," she said, referring to the ruling.

Koontz said most of the divers in the local club had been diving together for "about 10 or 11 years before organizing" and had been involved in getting Thunder Bay designated as a preserve.

Great Lakes Museum Curator John Polacek called the ruling "a shame." Unless the ruling is later overturned on appeal, he said, "all of our work to preserve marine history could be lost. Historians and sport divers won't be

able to see our history first hand on the bottom.

"We support Public Act 184 (the bottomlands act passed in 1980)," Polacek said. "The legislature passed that law to preserve and protect what we have."

Bill Kemner of Westland, speaking for the Michigan Skin Diving Council, the largest such organization in the state, said he wouldn't want the public to get the impression that most divers approved of wreck-stripping.

"Our members live all over the state and most of us travel a lot to dive," he said, "and while there may be a few who would approve of the decision a solid majority certainly would not."

Jeri Baron, editor of Diving Times, said "I deplore the decision by Judge

strong reaction

Meden in the Stock case.

"We recently ran a series of articles on underwater preserve acts," she said, and "from the many letters to the editor that followed it was clearly evident that sport divers in the state are strongly in favor of Public Act 184."

Diving Times, published in Royal Oak, has a circulation of about 25,000, most of it in Michigan.

Scattered reports from downstate diving clubs, who frequently come north to explore underwater wreckage, also registered shock and dismay.

Dave Denike of the Lansing-based Capital City Dive Club said his 85-member organization dives "for enjoyment, not for the one-time dollar. If the ruling sticks then salvage divers could ruin our sport; I consider wreck-

stripping a crime and would like it kept that way."

Bill Romanski, president of the Ford Sea Lancers based in Dearborn, said there "has to be some restriction. I really hope that ruling is reversed later."

Romanski is a past president of the state Skin Divers Council and helped in the 1975 shipwreck survey in Thunder Bay. His group has about 125 members, some of whom were planning a trip to the Alpena area at the end of the month.

The at-large member of the Michigan Underwater Salvage Committee, Dr. Charles Felner, said the divers' groups with which his committee works and the committee itself are "strongly against" any ruling that would permit wreck-stripping.

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P. 1 7-16-82

Rules state marine salvage law

By PAUL RABITZAU

Alpena Probate Judge Richard E. Meden, ruling on a marine salvage case tried earlier this year in Alpena District Court, has dismissed misdemeanor charges against a Gaylord diver on grounds that the Michigan law under which he was prosecuted is unconstitutional.

In a decision handed down Thursday which may set precedents, Meden found that Stanley J. Stock couldn't be found guilty of recovering abandoned property from Great Lakes bottomlands without a permit because federal laws permitting salvage supercede the state law forbidding it.

However, the constitutionality of the law under which Stock was charged has previously been upheld in effect by two district court judges and one circuit court judge. Prosecuting Attorney Ted Johnson said he intends an "immediate appeal to Alpena Circuit Court."

Mike Shore, an executive in the Attorney General's Office, said the Prosecuting Attorney's Appellate service would be assisting Johnson with his appeal. "If there is no appeal (Meden's) decision would have the force of law in this case," Shore said.

According to the charges against Stock, he removed a 12-foot anchor from

a sunken wreck in Lake Huron some 15 miles off Rockport on July 26, 1981 without first obtaining a permit from the DNR. Under state statute 299.51 — which became law only about three weeks before the removal — that action constitutes a misdemeanor offense.

Stock pleaded not guilty to the charge and the case went before a jury in Alpena District Court on March 17, with Meden presiding by assignment in place of 89th District Judge John J. Mack who was then on vacation.

After the prosecution concluded proffs Stock's attorney, William Carey of Gaylord, moved that the case be dismissed — alleging that it is unconstitutional for a state to enforce an act which conflicts with federal law.

Meden's decision, referring to Article III of the U.S. Constitution, states that the power of the federal courts extends "to all cases of admiralty and maritime jurisdiction," and that the Great Lakes "are within the admiralty jurisdiction."

"Defendant had a right to raise the anchor in question and bring it to port for salvage," Meden wrote. "It is undisputed that the State of Michigan owns the Great Lakes bottomland, but that does not give the state the right to assert title to salvagable articles that are deposited there."

Meden's ruling also referred to a 1978 Florida case which established a diver's right to possession of artifacts recovered in the Florida Keys.

The decision on the March trial wasn't handed down until Thursday because prosecution and defense had to submit two sets of briefs in the meantime to clarify their positions. The first were filed two weeks after the trial, and supplemental briefs were filed late in June.

Meden's decision isn't expected to settle the issue of state ownership and salvage rights. Other similar cases have recently been producing conflicting decisions and several are now in the process of being appealed.

In one such case an Alpena salvage diver, Mark Massey, was convicted by a jury in Cheboygan County Circuit Court on a felony charge of possession of stolen property. In that case Massey was accused of taking an anchor from an underwater wreck near the Straits of Mackinaw in August 1981.

He was convicted in May and is expected to be sentenced on Aug. 2. Massey's attorney, Roger Bauer of Alpena, has said he intends to appeal on constitutional grounds if Massey is sentenced.

As Massey's case progressed, 89th District Judge Philip S. Tschirhart ruled

that the defendant should be bound over to circuit court, and 53rd Circuit Judge Robert C. Livio ordered Massey to appear for sentencing — both in effect upholding the constitutionality of the statute.

Judge Mack has also failed to find the bottomlands law unconstitutional in a case in which he ordered two divers — Massey in another incident and David Veasy of Alpena — to be bound over to Alpena Circuit Court for trial.

At a preliminary examination held in Alpena District Court in April, Mack ordered Massey and Veasy to be bound over to circuit court to plead to accusations that they illegally removed an anchor from the wreck of the VanVolkenburg in Thunder Bay last summer, despite their attorney's appeal for dismissal on grounds of admiralty law.

The two divers later entered not guilty pleas in circuit court and their cases have presently not been resolved.

Johnson had not seen Meden's decision when he was first asked to comment on it this morning. Later, after he obtained a copy, the prosecutor said he was "disturbed by the fact that some news media had received copies of the decision on Thursday. I went to Probate Court this morning to get one."

unconstitutional

Decision throws Great Lakes salvage law into confusion

By LINDA A. NORLOCK
Tribune Staff Writer

ALPENA- A Michigan law restricting marine salvage operations in the Great Lakes was declared unconstitutional last week by an Alpena probate court judge in a decision released on a case heard in March 17 in 88th District Court in Alpena.

In the ruling, Judge Richard E. Meden ruled that Stanley J. Stock, Gaylord, could not be found guilty of recovering abandoned property from the bottomlands of the Great Lakes without first procuring a permit, because a number of federal laws regulating salvage operations superceded the state statute.

According to Alpena County Assistant Prosecutor David Funk, Stock and others lifted an anchor from Lake Huron, brought it to Rock Port Harbor in Alpena County where it was removed to his Gaylord home.

Funk, who said he did not originally prosecute the case in March, has filed the appeal to the

local circuit court to reverse Meden's decision. Meden was presiding by assignment in place of district court Judge John J. Mack, who was then on vacation.

The decision calls state statute 299.51, regulating excavation of mounds, earthworks, mines and relics on state-owned lands, and which gives title to the state over that of the finder. An amendment to that law, Act 184 of the Public Acts of 1980, covers abandoned property on the bottomlands of the Great Lakes.

It was under this addition to the act that Mark A. Massey, 31, Alpena, was found guilty by a jury of receiving and concealing artifacts stolen from the Great Lakes in 53rd Circuit Court on April 12. Massey is scheduled to be sentenced by Judge Robert C. Livo on Monday, Aug. 2.

Funk said he has made application to 26th Judicial Circuit Judge Robert Ferguson to temporarily halt the application of Meden's decision, pending a hearing July 30 to permanently halt the decision until the appeal is completed.

He said the move to temporarily

halt the action is important because Meden's decision renders that statute null and void statewide. He said irreparable harm will result because Michigan is currently in the height of its diving season.

According to Funk, Mary Smith of the Prosecuting Attorneys Appellate Service staff with the attorney general's office, agrees with that belief.

"The general rule is that the statute is wholly void and unconstitutional," Funk said of the artifacts law. "Inoperative as though it had never been passed."

Cheboygan County Prosecutor Joseph P. Kwiatkowski, Massey's Alpena attorney Roger Bauer and attorney general's representative Mike Shore contend that Meden's declaring the law unconstitutional would apply only in Alpena County.

Shore said attorneys in the attorney general's office said the judge's decision holds only in that district which he presides. The 88th district covers Alpena and Montmorency Counties.

Continued on page 6

In his decision, Meden said the U.S. Constitution grants power of the federal courts which extends "To all cases of admiralty and maritime jurisdiction," under which he said the Great Lakes comes.

Meden did say that the state of Michigan owns the Great Lakes bottomlands, however, the state did not have the authority to claim title to those salvageable articles found there.

Meden said his decision was based on a series of cases, some of which dated to 1789.

Shore said a judge has the authority to rule on the unconstitutionality of a law if he so desires.

Kwiatkowski said Meden's decision must proceed through the judicial process up to the Michigan Court of Appeals and the state Supreme Court.

Kwiatkowski said a judge is not bound to follow a law which he believes is unconstitutional. A law, which is established by the legislature, is presumed to be constitutional, though it may not have been proven so in court.

Kwiatkowski said, "It is not going to change it at all in my opinion," of Meden's decision and its impact on the Massey case.

Bauer had attempted to have the state Court of Appeals rule on the constitutionality of the law prior to Massey's trial.

"The Court of Appeals wouldn't even hear it before trial," Kwiatkowski said.

Kwiatkowski said, "I'm not close enough to the people involved to know why the judge ruled as he did," when asked his feelings on Meden's decision.

Bauer said his feelings were "Kind of mixed, I guess. I'm not positive the law's unconstitutional...frankly, I'm of the opinion it's unconstitutional. There are so many little wrinkles in the issue."

Massey's sentencing in circuit court had been postponed twice because he needed medical help, Bauer said. Massey was convicted following a four-day jury trial in which he was charged with removing a wood stock anchor from a sunken schooner believed to be the Richard Winslow, now laying at the bottom of Lake Michigan. According to Act 184, those who wish to salvage artifacts from the bottomlands must first obtain a joint permit issued by the Department of Natural Resources and the Secretary of State.

Massey, who is part-owner of Panoceanic Engineering in Alpena, and his partner David Veasy, are also charged with larceny over \$100 in Alpena County. Both were

Massey and Veasy are charged with taking one windlass and one rudder from the bottomlands, as well as failure to obtain a permit. The larceny charge is a felony carrying a maximum sentence of 5 years imprisonment and/or \$2,500 in fines. Failure to obtain a permit is a misdemeanor.

When contacted Tuesday, Livo said he was unfamiliar with Meden's decision, but said it would have no bearing on Massey's sentencing.

"It won't affect my decision except to the extent that his attorney raises that claim (of unconstitutionality) or motions for a new trial," Livo said.

Following arraignment, Bauer said he would definitely appeal the decision.

Temporary court order prevents removing artifacts from wrecks

By PAUL RABITEAU

The state law which forbids divers to remove artifacts from underwater wrecks without a DNR permit is back in effect today, for the time being at least.

Circuit Judge Robert R. Ferguson granted a temporary court order Monday which stays until a formal hearing on July 30 the ruling Probate Judge Richard E. Meden made Thursday. Meden's decision declared the present state salvage law unconstitutional.

The July 30 hearing will determine whether the stay will remain in effect until an appellate court ultimately decides to uphold or overturn Meden's decision.

Meden's ruling followed the March 17 trial of a Gaylord diver, Stanley Stock, who was prosecuted in Alpena District Court after he allegedly removed an anchor from a submerged wreck off Rockport in July 1981.

As a result of Meden's finding the state was without any legal means of regulating salvage diving for three days.

Assistant Prosecuting Attorney David M. Funk Jr., who filed an appeal of Meden's decision Monday in Alpena Circuit Court and asked Ferguson for the temporary stay, said it would probably be "90 to 120 days" before the appellate courts have settled the issue for good.

Meden declared the Michigan salvage law (Public Act 184) unconstitutional on the grounds that the state law requiring a salvage permit was superseded by federal maritime and admiralty laws which require no such permits.

In an affidavit supporting the motion for appeal, Funk said the people and the state would suffer "irreparable harm" if nothing was done legally to prevent removal of underwater artifacts while Meden's ruling is under appeal.

"This time of year is ... the height of the recreational and commercial scuba diving season," he wrote.

Funk said the appeal by the prosecutor's office shouldn't be interpreted as an attempt by authorities to impede lawful salvage, such as the recovery of industrial materials from wrecks on Great Lakes bottomlands.

"The statute (PA 184) is intended to prevent looting of artifacts and antiquities of historical value," he said. "The state properly has that option."

"It's an important law in this area, obviously because of the economic situation and because Thunder Bay is prime area for exploring underwater wrecks. (Thunder Bay) is potentially a million-dollar resource because of the tourist trade it can bring from divers."

Calling Meden's ruling "a very ill-advised decision with far-reaching implications," Funk said it was "unusual for a probate judge presiding in place of a district judge to declare a law unconstitutional."

Meden had presided by assignment in place of District Judge John Mack, who was on vacation when the Stock case came to trial in March. The prosecution had concluded proofs when Stock's attorney, William Carey of Gaylord, moved that the case be dismissed on constitutional grounds.

Meden then took the case under advisement until both sides had filed briefs in support of their cases. Those documents came in about two weeks later and were followed in June by supplemental briefs. The Stock case remained under advisement until July 15.

Chamber endorses move to win National Marine Sanctuary designation

Citing the economic benefits of more visitors and increase in tourism-related employment, the board of directors of the Alpena Area Chamber of Commerce unanimously endorsed the efforts of a local group to win for Thunder Bay designation as a National Marine Sanctuary.

At its monthly meeting this week, the board also heard proposals on insurance and radio coverage and established several committees.

Board support for the National Marine Sanctuary is based on the potential of creating additional tourist business and resulting employment. Thunder Bay is one of 10 sites currently under consideration for this designation and is the only one in Michigan. One of the strongest cases for sanctuary status concerns development and staffing of an "interpretive center."

The board thinks such a center could make the 83 or more shipwrecks currently lying at the bottom of Thunder Bay more available to the public through slide shows, photographs and underwater video cameras. Funding for this project will be available through fiscal 1983.

John Porter, chairman of the County Plan Commission, is heading a group supporting the National Marine Sanctuary designation. His group is seeking a broad-base community support for the project.

Also during the meeting, Harold Stein of CNA Insurance submitted a proposal to provide group coverage to chamber members; and John Scheffler and Linda Dale of WCML Public Radio, Alpena, said their station would like to become more involved in community activities.

The board established a ballot question committee; heard an update on the Heritage Days Festival set Oct. 1-3; and appointed a nominating committee to recommend candidates to replace four retiring board members.

LS.

Six Lake Huron counties form alliance for promotion

by Dorothy Gheen

A group of representatives from six coastline counties stretching from the Straits of Mackinac to Saginaw Bay met in Cheboygan recently and decided to name their group the Coastal Counties Alliance of Northern Lake Huron.

Formed this summer to coordinate the operation of a visitor's information center at Tawas City's Gateway Park, which is nearing completion, the group learned that the city was requested to resubmit their grant proposal for building funds in fiscal year 1983.

Acting chairman Ken Trower of Harrisville appointed a committee to draft a grant proposal for the six counties to collectively apply for planning and promotional funding from the state. Jim Leidlein, City Manager of Rogers City, will head the committee and be assisted by Randy Frykberg, Director of Northeastern Michigan Council of Governments, and Jack McNutt, Tawas City's newly appointed city manager.

McNutt told the group that work on the several acre park at Tawas City was right on schedule. "The rip-rap along the shore has been completed, the groins are in and starting to fill with sand, the gravel is in place and the site is ready for topsoil," he commented. In the idea stage for more than fifty years, Gateway Park will be the traveler's first unobstructed view of Lake Huron as they journey north along US 23, and the information building is planned to be an important part of the total design concept.

Panels outlining each coastal county's attractions were designed by an Ann Arbor architectural firm and the first displays have already been delivered. As the building funds are stalled, the group approved a plan to display the panels temporarily at the Mackinaw City Travel Information Center, hoping that travelers stopping at that site will be enticed down the US 23 corridor on their way south.

Micky Davis, from the Michigan

Department of Transportation, has been a regular representative at the meetings of the group and brought his agency director, Larry Beckon, to the meeting. Beckon urged strong support by local groups and officials when approaching Lansing for any type of grant funding. "You have to have political support," he stressed. "I would suggest that a letter of support does only 1/10 the amount of good as someone there in person," he continued.

Beckon displayed the travel information he had picked up promoting the US 23 corridor and it was apparent to the audience that both the amount of literature and the quality of it was poor in relation to what the western side of the state was doing. "Do you think that tourists are going to magically appear in your areas?" he asked. "First you have to get them there!" he said, pointing to the pile of brochures from western Michigan.

Dr. David Armour, deputy director of the Mackinac Island State Park Commission, who controls both the fort on the island, the fort at Mackinac City, and the reconstructed sloop Welcome, told the group more about the newest addition to the straits area park complex - Mill Creek.

The 550 acre site dates back to the late 18th century, with a sawmill which is thought to be the oldest industrial site in Northern Michigan. Mill Creek, Dr. Armour said, is the only stream that drops enough to generate water power and the reconstruction of buildings at the site will provide jobs for the area and increase tourism travel.

He said the sawmill itself will be built this winter and by June of 1984, they plan to open with a visitor's center, a parking lot, the dam, a foot trail and other attractions. Later they hope to provide locomotive travel between Mill Creek and Mackinaw City. Dr. Armour stressed that state attractions at the straits are self supporting and they are looked at "as a business." Once operational, he emphasized that Mill Creek

would be "pushing hard to get visitors to the area."

Members of the group pointed out that studies show each tourist in the area spends \$65 per day on an average and that any attraction which will hold visitors in the area for a few days longer than their planned stay adds a significant amount of money to the local economy.

A resolution to support Mill Creek, which is a few miles southeast of Mackinaw City, was made and passed unanimously by the group, as well as a similar resolution to support the Gateway Park project at Tawas City.

Park's potential is yet to be realized

Cheboygan's Gordon Turner Park, located at the end of North Huron Street on the Straits of Mackinac, has never really come together as being one of this area's better recreational attractions.

It has a usable picnic area, the beach is sufficient and some of the immediate shoreline is fairly attractive. It has a unique marsh walkway and a new concrete pier.

The park seems somewhat similar to a 35-year-old minor league relief pitcher...always the potential for being better and just on the edge of making it to the big leagues, but never really putting it all together to make it all the way.

Now more than ever, Gordon Turner Park has the most attractive and interesting individual components. These various assets make it a prime Straits area recreational site. But it all needs to be pulled together in a nice, neat package.

Consider:

- The attractive boat launch and handy parking area on the river.
- The safe, sandy beach.
- The natural and fairly popular picnic area.
- The swings and slides.
- The new aesthetically pleasing boardwalk over the marsh.
- The new concrete walkway at the mouth of the river.
- The open space for a ballfield, kite flying or other activities.
- The view.

There is an attraction at Gordon Turner Park for every interest and every age group...for the person interested in enjoying the scenic beauty of the Straits, the swimmer, the sunbather, the fisherman, the



Jim Cohoe

young children, the recreational boater and the person interested in viewing a unique habitat.

While all of these components are there, the park seems to have a lot of rough edges. The road is not well maintained, some of the shoreline is displaying unattractive debris and stub growth. The lawns also have not been maintained and there has been little or no attention given to creative or appropriate landscaping. There has been little effort made to set boundaries for traffic flow or vehicle parking.

The Gordon Turner Park could be a solid source for additional community pride and usefulness. It appears as if a thoughtful plan, more attention and a bit of tender loving care would change the park from being just another place on the Straits to being Cheboygan's most unusually attractive and natural center of attention.

Lighthouse restoration slated in grant

The Michigan Department of Natural Resources reported today that for the next fiscal year, over \$170,000 in federal grant monies under the Coastal Zone Management Act will be passed through to Michigan local units of government for shoreline projects. Local units will match the federal funds with the same amount of local funds and in-kind services.

"These dollars will be used by many communities along the Great Lakes shoreline to resolve coastal conflicts and take advantage of opportunities that will benefit all our state's citizens," says Karl Hosford, Chief of the DNR Land Resource Programs Division.

During the past five years of Michigan's Coastal Management Program implementation, over 240 local projects have been funded with numerous coastal communities. The projects ranged from site design and engineering studies for waterfront improvements for public access and recreation, historic preserva-

tion and restoration, port and harbor development plans, economic revitalization studies, and low-cost construction projects for the protection and interpretation of sensitive coastal areas.

Scheduled for funding locally is a \$5000 renovation and display grant to

the Alcona Historical Society for work at the Sturgeon Point Lighthouse.

Additional information regarding the Michigan Coastal Management Program can be obtained from the Land Resource Programs Division, Michigan Department of Natural Resources, P.O. Box 30028, Lansing, Michigan 48909.

Coastal program paying for Great Lakes projects

Although programs financed under the Coastal Zone Management law are slowing down, more than \$100,000 in federal funds is available for northern Michigan projects during the new fiscal year.

These range from planning grants to funds for construction of shoreline facilities. The federal funds are matched by local

money or effort, according to Dept. of Natural Resources land resource programs chief Karl Hosford, whose division administers the program.

During the past five years, the Coastal Zone program has provided money for more than 240 local projects, Hosford points out. These range from engineering studies to preservation of Great Lakes lighthouses.

Among projects approved for funding this fiscal year are:

City of Petoskey (\$20,000). A shoreline interpretive trail to enhance public access and landscaping, benches and interpretive signs and displays.

Traverse City (\$25,000). Design of a boardwalk with stairways, landings and ramps for handicapped access, and landscaping to attract residents and tourists to the Boardman River by improving access.

City of Cheboygan (\$10,000). A riverfront revitalization plan, land use inventory and recommendation report for the

Cheboygan River.

Alcona Historical Society (\$5,000). The renovation of the interior of the Sturgeon Point Lighthouse on Lake Huron along with historical display installation.

Presque Isle Township (\$3,000). Construction of a boardwalk/nature trail at Lighthouse Park on Lake Huron with interpretive signs.

Keweenaw County Historical Society (\$5,000). The renovation of the lighthouse and fog signal building of the Eagle Harbor Light Station on Lake Superior.

L.S.



RIBBON CUTTING— After completion was stalled by poor weather and construction problems, the new boardwalk at the mouth of the Cheboygan River was officially opened Wednesday when Mayor Ellis N. Olson snapped a yellow ribbon stretched across its

railings. Olson, far right, was joined by, from left, project manager Wilbur Nye, Councilman James Muschell, City Manager William E. Chlopan, the mayor's wife Mary Olson, and Councilman Charles Krawczewski. The project was financed with \$176,000 of federal funds.



Millcreek work begins — Workers have been laboring this week on the project to build a waterpower sawmill at Mill Creek, such as operated there three miles south of Mackinaw City two hundred years ago. Work was underway this week anchoring poles in the creek bed and the creek bank to support the mill. This work is just north of the 12-foot high dam that was constructed this year. The dam backed up the stream and formed a

mill pond with water rising to the top of the dam. The dam was opened and the water released before work on the sawmill was begun. Work on the mill is expected to be discontinued over the winter and finished in 1983. The work is being done by the Mackinac Island State Park Commission with the idea of making Mill Creek area another outstanding Michigan historical attraction.

Tribune photo by Gordon Turner

NEMCOG COASTAL PROGRAM MEETINGS - FY 1982

October 1981

10/1 Harrisville City Hall - Harrisville

Harrisville Harbor Commission - Lew Steinbrecher attended regular monthly meetings to discuss final close-out reporting requirements on the FY 81 low-cost construction grant for landscaping and public access improvements at the Harrisville Harbor. (8 people)

10/2 City Hall and Seagull Point Nature Area - Rogers City

Lew Steinbrecher met with Jim Leidlein (Rogers City's City Manager) and two private consultants from Interpretive Associates to discuss nature signage along the trail system at the Seagull Point Nature Area. (4 people)

10/5 Joe LaMarre Park and Holiday Inn - Alpena

Dedication Ceremony and Appreciation Luncheon - Lew Steinbrecher arranged and attended the dedication ceremony of the Francis J. (Joe) LaMarre County Park and the appreciation luncheon which followed. Representatives of the DNR Coastal Management Program, the Natural Resources Commission, Alpena County Board of Commissioners, the Alpena County Parks and Recreation Commission and others were on hand to participate in the occasion. The event was covered by the local news media, including the newspaper, radio and t.v. stations. (approximately 35 people)

10/14 Gordon Turner Park - Cheboygan

Cheboygan Marsh Boardwalk Ribbon Cutting Ceremony - Lew Steinbrecher attended ribbon cutting ceremony to officially open the Cheboygan Marsh Boardwalk to the public. The City Mayor, City Manager, City Councilmen, a DNR-LRPD representative from the regional headquarters, Mr. Gordon Turner and others were present in the ceremony. (approximately 20 people)

10/15 Alpena County Courthouse - Alpena

Alpena County Parks and Recreation Commission - Lew Steinbrecher attended regular monthly meeting of the Parks Commission to review completed activities of the LaMarre Park low-cost construction project and to collect final financial data for inclusion in the final report. (14 people)

10/23 Stevens T. Mason Building - Lansing

Lew Steinbrecher met with DNR personnel to discuss and submit close-out report for the FY 81 contractual agreement. (3 people)

10/28 Municipal Building - Mackinaw City

Lew Steinbrecher met with Ron Wallin, Village Mayor, to discuss possible project for funding consideration under the Michigan Coastal Management Program. (2 people)

November 1981

1/4 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher attended regular monthly meeting of the planning commission to discuss pending Coastal Program grant award for preparation of a County Coastal Land Management Plan and to discuss implications of the state designation of Thunder Bay bottomlands as a Great Lakes Underwater Preserve. (16 people)

11/5 Harrisville City Hall - Harrisville

Harrisville Harbor Commission - Lew Steinbrecher attended meeting to submit final report on the low-cost construction project at the Harrisville Harbor. (7 people)

1/5 Alcona County Building - Harrisville

Alcona County Planning Commission - Lew Steinbrecher attended meeting to discuss implications of the completed Great Lakes Sports Fishing Economic Impact Study recently submitted to the planning commission by the MSU Department of Fisheries and Wildlife and to discuss possible avenues of where to go from this point. (13 people)

11/19 Alpena County Courthouse - Alpena

Alpena County Parks and Recreation Commission - Lew Steinbrecher attended regular monthly meeting to present and submit final report on the low-cost construction project at LaMarre County Park and to obtain signatures on the Certificates of Appreciation to the various individuals, organizations and companies that participated in and supported the project. (19 people)

December 1981

12/1 Harbor Lights Restaurant - Harrisville

Lew Steinbrecher met with Joe Maxwell of the Alcona County EDC and with Mike Kessler of the DNR Michigan Coastal Management Program to review and discuss pending grant award for the Alcona County Fishing Facilities Study. (3 people)

12/2 Alpena City Hall - Alpena

Lew Steinbrecher met with Al Bakalarski, City Planner and Mike Kessler of DNR-LRPD to review and discuss the various proposals submitted by private consultants for the Alpena City Land Use and Design Plan. (3 people)

12/2 Big Boy Restaurant - Alpena

Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) met with John Porter of the Alpena County Planning Commission and several other planning commission members to review and discuss the bids submitted by various private consulting firms for preparation of the Alpena County Coastal Land Management Plan. (7 people)

12/7 Greenbush Township Hall - Greenbush

Greenbush Township Planning Commission - Lew Steinbrecher attended regular monthly meeting of planning commission to discuss various zoning problems in the Township's

Coastal Zone between highway US-23 and Lake Huron. Discussion was also held on possible funding from the Michigan Coastal Management Program to address these concerns and prepare zoning recommendations to amend present ordinance. (9 people)

12/17 Municipal Building - Mackinaw City

Lew Steinbrecher met with Ron Wallin, Village Mayor, to review and discuss the bids submitted by various private consulting firms for preparation of the Mackinaw City South Coastal Area Design Plan. (2 people)

January 1982

1/5 Alpena City Hall Council Chambers - Alpena

Alpena City Plan Commission - Lew Steinbrecher attended regular monthly meeting of the Plan Commission where Don Wurtman and Dick Carlisle from the firm of Ayres, Lewis, Norris and May from Ann Arbor were present for their initial meeting with city officials after being selected to prepare the Alpena City Coastal Land Use and Design Plan. (approximately 35 people)

1/6 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher attended meeting where two representatives from the firm of Ayres, Lewis, Norris and May from Ann Arbor were present to outline the planning process to be undertaken after being selected by the Planning Commission to prepare the Alpena County Coastal Land Management Plan.

1/13 Harrisville City Hall - Harrisville

Harrisville City Downtown Development Authority - Lew Steinbrecher and Sandy Fish of NEMCOG staff attended meeting to discuss the recently completed Great Lakes Sports Fishing Economic Impact Study and possible strategies for the Downtown area to enhance this industry within the community. (9 people)

February 1982

2/3 Greenbush Township Hall - Greenbush

Greenbush Township Planning Commission - NEMCOG staff attended special meeting of the Planning Commission which was also attended by two Township Board members to discuss organizational changes to transfer zoning authority to the planning commission. (12 people)

2/8 Alpena City Hall - Alpena

NEMCOG staff attended meeting sponsored by the DNR-LRPD Great Lakes Shorelands Section to discuss pending designation of certain specified sections of Lake Huron shoreline as "High Risk Erosion Areas" under provisions of the Shorelands Protection and Management Act (P.A. 245 of 1970) with local officials from Alpena County governments. (about 7 people)

2/9 Congregational Church - Alpena

Alpena League of Women Voters - Lew Steinbrecher attended special meeting of the League along with Al Bakalarski, Alpena City Planner, and John Porter of the

Alpena County Planning Commission to review and discuss the two concurrent coastal studies presently being done with help from a private consulting firm. Numerous concerns, mostly relating to environmental issues, were expressed by members of the LWV. (22 people)

March 1982

3/2 Harvest Table Restaurant - Alpena

Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) met with D. H. Riley of the Alpena Area Senior Citizens to discuss a low-cost construction grant proposal to improve public access, including handicap access, to the Island Mill property in the Thunder Bay River. (4 people)

3/2 Alpena City Hall Council Chambers - Alpena

Alpena City Plan Commission - Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) attended public meeting of the Plan Commission to hear a presentation by representatives of the private consulting firm of Ayres, Lewis, Norris and May on their initial findings as part of the planning process of the Alpena City Coastal Land Use and Design Plan. (about 20 people)

3/3 Cheboygan City Hall - Cheboygan

Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) met with Bill Chlopan, Cheboygan City Manager, to discuss and review the City's coastal grant request to prepare a Cheboygan Riverfront Improvement Plan for FY 1983. (3 people)

3/3 Private Home - Black River

Lew Steinbrecher of NEMCOG and Mike Kessler of the DNR met with Floyd Benghauser, President of the Alpena County Historical Society to review and discuss their grant request to the Michigan Coastal Management Program to undertake certain low-cost construction activities to partially restore the interior of the Sturgeon Point Lighthouse structure. (3 people)

3/3 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) attended public meeting of the Planning Commission where representatives of the private consulting firm of Ayres, Lewis, Norris and May gave a presentation of their initial findings as part of the Alpena County Coastal Land Management Plan. (16 people)

3/4 Municipal Building - Mackinaw City

Mackinaw City Village Council - Lew Steinbrecher attended regular monthly meeting of Village Council to discuss and review proposed work program with village officials and the private consultant selected to prepare the South Coastal Area Design Study with funding from the Michigan Coastal Management Program. (21 people)

3/8 Alpena County Annex Building - Alpena

Lew Steinbrecher attended special meeting sponsored by the DNR-LRPD Great Lakes Shorelands Section to discuss state designated "High Risk Erosion Areas" under authority of P.A. 245 of 1970 with property owners of designated parcels. (8 people)

April 1982

4/13 Congregational Church - Alpena

Alpena League of Women Voters - By invitation, Lew Steinbrecher attended special meeting of the Environmental Committee of the League to discuss possible responses to a permit application filed by a property owner on Lake Huron to the DNR to construct a private marina in conjunction with a housing development in an ecologically sensitive APC nominated parcel. (7 people)

4/20 Alpena City Hall - Alpena

Alpena City Plan Commission - Lew Steinbrecher attended a special public meeting conducted by the Plan Commission for the purpose of receiving public input into the preparation of the Alpena City Land Use and Design Plan. (16 people)

4/22 Sanborn Township Hall - Ossineke

Lew Steinbrecher attended DNR-LRPD public hearing on a P.A. 247 permit application by a Lake Huron waterfront property owner to allow for construction of a private marina which is partially in a designated "Environmental Area" under provisions of P.A. 245 of 1970. (about 50 people)

May 1982

5/4 Alpena City Hall - Alpena

Alpena City Plan Commission - Lew Steinbrecher attended public meeting of Plan Commission to hear presentation by representatives of the private consulting firm preparing the Alpena City Land Use and Design Plan. (about 15 people)

5/5 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher attended special public meeting held by Planning Commission to receive public input into preparation of the Alpena County Coastal Land Management Plan. Representatives of the private consulting firm assisting in the preparation of the planning document was present to review and highlight proposed plan. (13 people)

5/13 Alpena City Hall and Other Locations - Alpena

Lew Steinbrecher met with representatives from DNR Coastal Program and OCZM-NOAA (Washington, D.C.) to site federal inspection and program evaluation. Discussions held with Al Bakalarski, Alpena City Planner and John Porter of the Alpena County Planning Commission.

5/14 Lew Steinbrecher traveled with representatives of DNR Coastal Program from Lansing and OCZM-NOAA from Washington, D.C. to perform various site inspections of low-cost construction projects and talk with local officials in Rogers City, Cheboygan and Mackinaw City.

June 1982

6/7 Greenbush Township Hall - Greenbush

Greenbush Township Planning Commission - NEMCOG staff attended regular monthly meeting of Planning Commission to discuss various zoning alternatives to address land use problems associated with the Lake Huron waterfront in the Township. (10 people)

July 1982

7/13 Alpena City Hall - Alpena

Alpena City Plan Commission - Lew Steinbrecher of NEMCOG attended public hearing on the draft plan along with Mike Kessler of DNR to review and discuss various proposals in the planning document and designs. (17 people)

7/14 Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) met with Bill Chlopan, Cheboygan City Manager, to discuss contingency grant for placement of signs to various coastal access sites and to discuss pending grant award for development of a Cheboygan Riverfront Redevelopment Plan. Later, met with Ron Wallin, Mayor of Mackinaw City, to discuss contingency grant for low-cost construction activities to improve public access at Wawatan Park on Straits of Mackinac.

7/14 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher (NEMCOG) and Mike Kessler (DNR) attended public hearing conducted by the planning commission to receive comments on the draft document of the Alpena County Coastal Land Management Plan as well as a formal slide/tape presentation on the plan by Don Wurtman of Ayres, Lewis, Norris and May, the private consulting firm which prepared the plan.

August 1982

8/3 Alpena City Hall - Alpena

Alpena City Plan Commission - Lew Steinbrecher attended regular monthly meeting of Plan Commission where the final document of the Alpena City Coastal Land Use and Design Plan was presented by the private consultant and submitted for their approval. (14 people)

8/4 Alpena County Courthouse - Alpena

Alpena County Planning Commission - Lew Steinbrecher attended regular monthly meeting of Planning Commission where private consultant presented the final draft of the Alpena County Coastal Land Management Plan for their consideration and adoption. (13 people)

8/11 Deck Hand Restaurant - Rogers City

Lake Huron Coastal Alliance - Lew Steinbrecher attended meeting where representatives of numerous Lake Huron coastal communities in Northeast Michigan gathered to discuss the Gateway Interpretive Center in Tawas City and to form unified strategies to better attract tourist travel along the US-23 corridor. (32 people)

September 1982

9/9 Municipal Building - Mackinaw City

Mackinaw City Village Planning Commission - Lew Steinbrecher attended public hearing on the proposed draft of the Mackinaw City South Coastal Area Design Plan which was presented and discussed by a representative of the private consulting firm retained by the Village to prepare the study. After the presentation, the report was considered for adoption by the Planning Commission. (16 people)



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