ASSESSMENT OF THE PACIFIC SARDINE RESOURCE IN 2017
FOR U.S. MANAGEMENT IN 2017-18

Kevin T. Hill, Paul R. Crone, and Juan Zwolinski

NOAA-TM-NMFS-SWFSC-576

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National Oceanic and Atmospheric Administration
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Southwest Fisheries Science Center
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### ACRONYMS AND DEFINITIONS

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<thead>
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<th>Abbreviation</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABC</td>
<td>acceptable biological catch</td>
</tr>
<tr>
<td>ALT</td>
<td>1) alternative stock assessment model; 2) German word meaning ‘old’</td>
</tr>
<tr>
<td>AT</td>
<td>Acoustic-trawl survey</td>
</tr>
<tr>
<td>BC</td>
<td>British Columbia (Canada)</td>
</tr>
<tr>
<td>CA</td>
<td>California</td>
</tr>
<tr>
<td>CalCOFI</td>
<td>California Cooperative Oceanic Fisheries Investigations</td>
</tr>
<tr>
<td>CCA</td>
<td>Central California fishery</td>
</tr>
<tr>
<td>CDFW</td>
<td>California Department of Fish and Wildlife</td>
</tr>
<tr>
<td>CDFO</td>
<td>Canada Department of Fisheries and Oceans</td>
</tr>
<tr>
<td>CICIMAR</td>
<td>Centro Interdisciplinario de Ciencias Marinas</td>
</tr>
<tr>
<td>CONAPESCA</td>
<td>National Commission of Aquaculture and Fishing (México)</td>
</tr>
<tr>
<td>CPS</td>
<td>Coastal Pelagic Species</td>
</tr>
<tr>
<td>CPSAS</td>
<td>Coastal Pelagic Species Advisory Subpanel</td>
</tr>
<tr>
<td>CPSMT</td>
<td>Coastal Pelagic Species Management Team</td>
</tr>
<tr>
<td>CY</td>
<td>Calendar year</td>
</tr>
<tr>
<td>DEPM</td>
<td>Daily egg production method</td>
</tr>
<tr>
<td>ENS</td>
<td>Ensenada (México)</td>
</tr>
<tr>
<td>FMP</td>
<td>fishery management plan</td>
</tr>
<tr>
<td>HG</td>
<td>harvest guideline</td>
</tr>
<tr>
<td>INAPESCA</td>
<td>National Fisheries Institute (México)</td>
</tr>
<tr>
<td>Model Year</td>
<td>July 1 (year) to June 30 (year+1)</td>
</tr>
<tr>
<td>mt</td>
<td>metric tons</td>
</tr>
<tr>
<td>mmt</td>
<td>million metric tons</td>
</tr>
<tr>
<td>MEXCAL</td>
<td>southern fleet based on ENS, SCA, and CCA fishery data</td>
</tr>
<tr>
<td>NMFS</td>
<td>National Marine Fisheries Service</td>
</tr>
<tr>
<td>NSP</td>
<td>Northern subpopulation of Pacific sardine, as defined by satellite oceanography data</td>
</tr>
<tr>
<td>NOAA</td>
<td>National Oceanic and Atmospheric Administration</td>
</tr>
<tr>
<td>ODFW</td>
<td>Oregon Department of Fish and Wildlife</td>
</tr>
<tr>
<td>OFL</td>
<td>overfishing limit</td>
</tr>
<tr>
<td>OR</td>
<td>Oregon</td>
</tr>
<tr>
<td>PNW</td>
<td>northern fleet based on OR, WA, and BC fishery data</td>
</tr>
<tr>
<td>PFMC</td>
<td>Pacific Fishery Management Council</td>
</tr>
<tr>
<td>SAFE</td>
<td>Stock Assessment and Fishery Evaluation</td>
</tr>
<tr>
<td>SCA</td>
<td>Southern California fishery</td>
</tr>
<tr>
<td>SCB</td>
<td>Southern California Bight (Pt. Conception, CA to northern Baja California)</td>
</tr>
<tr>
<td>SS</td>
<td>Stock Synthesis model</td>
</tr>
<tr>
<td>SSB</td>
<td>spawning stock biomass</td>
</tr>
<tr>
<td>SSC</td>
<td>Scientific and Statistical Committee</td>
</tr>
<tr>
<td>SST</td>
<td>sea surface temperature</td>
</tr>
<tr>
<td>STAR</td>
<td>Stock Assessment Review</td>
</tr>
<tr>
<td>STAT</td>
<td>Stock Assessment Team</td>
</tr>
<tr>
<td>SWFSC</td>
<td>Southwest Fisheries Science Center</td>
</tr>
<tr>
<td>TEP</td>
<td>Total egg production</td>
</tr>
<tr>
<td>VPA</td>
<td>Virtual Population Analysis</td>
</tr>
<tr>
<td>WA</td>
<td>Washington</td>
</tr>
<tr>
<td>WDFW</td>
<td>Washington Department of Fish and Wildlife</td>
</tr>
</tbody>
</table>
PREFACE

The Pacific sardine resource is assessed each year in support of the Pacific Fishery Management Council (PFMC) process of stipulating annual harvest specifications for the U.S. fishery. This report serves as a full stock assessment for purposes of advising management for the 2017-18 fishing year. Presently, the assessment/management schedule for Pacific sardine is based on a full assessment conducted every three years, with an update assessment conducted in the interim years. A full stock assessment was conducted in 2014 (Hill et al. 2014; STAR 2014) and update assessments were completed in 2015 and 2016 (Hill et al. 2015, 2016).

Two assessment approaches are presented here, including a survey-based assessment (preferred by the stock assessment team, STAT) and a model-based assessment (alternative, model ALT). The report includes three primary sections: first, a timeline with background information concerning fishery operations and management associated with the Pacific sardine resource (Introduction); second, summaries for various sources of sample data used in the assessments (Data); and third, methods/models used to conduct the assessments (Assessment). The Assessment section includes two parts based on the assessment approach (survey and model). In this context, readers should first consult the section ‘Assessment – Acoustic-trawl Survey, Overview,’ which serves as the basis of the report, i.e., preferences and justifications regarding the STAT’s choice of assessment approach. The two assessment approaches were evaluated at the formal stock assessment review (STAR) in February 2017. Readers should refer to STAR (2017) for details regarding merits and drawbacks of the assessments highlighted during the review, and final decisions from the Panel concerning both short- and long-term recommendations for adopting an assessment approach for advising management in the future. That is, while the survey-based assessment was viewed as the better long-term approach by both the STAT and STAR Panel, the Panel identified a notable shortcoming of the survey-based assessment in the short-term, given the need to forecast stock biomass one full year after the last survey observation. Both the STAT and STAR Panel agreed that the preferred survey-based assessment could be effectively implemented by shifting the fishery start date a few to several months to minimize the time lag between the most recent survey and the official start date of the fishery, e.g., moving the start of the fishery from July 1st to January 1st would accomplish this goal. To summarize, model ALT presently represents the recommended assessment approach to adopt for the upcoming fishing year (2017-18), with a survey-based assessment that accommodates a more workable projection period recommended for subsequent fishing years.

Finally, field, laboratory, and analytical work conducted in support of the ongoing Pacific sardine assessment is the responsibility of the SWFSC and its staff, including: principal investigators (K. T. Hill, P. R. Crone, J. P. Zwolinski); and collaborators (D.A. Demer, E. Dorval, B. J. Macewicz, D. Griffith, and Y. Gu). Principal investigators are responsible for developing assessments, presenting relevant background information, and addressing the merits/drawbacks of the two assessment approaches in the context of meeting the management goal (current estimate of stock biomass each year), which is needed for implementing an established harvest control rule policy for Pacific sardine. An inclusive list of individuals and institutions that have provided information for carrying out the Pacific sardine assessment is presented in Acknowledgements below.
EXECUTIVE SUMMARY

The following Pacific sardine assessment was conducted to inform U.S. fishery management for the cycle that begins July 1, 2017 and ends June 30, 2018. Two assessment approaches were reviewed at the STAR Panel in February 2017: an AT survey-based approach (preferred by the STAT); and a model-based assessment (model ALT). Given forecasting issues highlighted in the review (see STAR 2017 and ‘Unresolved Problems and Major Uncertainties’ below), the Panel ultimately recommended that management advice be based on model ALT for the 2017-18 fishing year. Model ALT represents the final base model from the February 2017 STAR (Hill et al. 2017, STAR 2017).

Stock
This assessment focuses on the northern subpopulation of Pacific sardine (NSP) that ranges from northern Baja California, México to British Columbia, Canada and extends up to 300 nm offshore. In all past assessments, the default approach has been to assume that all catches landed in ports from Ensenada (ENS) to British Columbia (BC) were from the northern subpopulation. There is now general scientific consensus that catches landed in the Southern California Bight (SCB, i.e., Ensenada and southern California) likely represent a mixture of the southern subpopulation (warm months) and northern subpopulation (cool months) (Felix-Uraga et al. 2004, 2005; Garcia-Morales 2012; Zwolinski et al. 2011; Demer and Zwolinski 2014). Although the ranges of the northern and southern subpopulations can overlap within the SCB, the adult spawning stocks likely move north and south in synchrony each year and do not occupy the same space simultaneously to any significant extent (Garcia-Morales 2012). Satellite oceanography data (Demer and Zwolinski 2014) were used to partition catch data from Ensenada (ENS) and southern California (SCA) ports to exclude both landings and biological compositions attributed to the southern subpopulation.

Catches
The assessment includes sardine landings (mt) from six major fishing regions: Ensenada (ENS), southern California (SCA), central California (CCA), Oregon (OR), Washington (WA), and British Columbia (BC). Landings for each port and for the NSP over the modeled years/seasons follow:
Data and Assessment

The integrated assessment model was developed using Stock Synthesis (SS version 3.24aa), and includes fishery and survey data collected from mid-2005 through 2016. The model is based on a July-June biological year (aka ‘model year’), with two semester-based seasons per year (S1=Jul-Dec and S2=Jan-Jun). Catches and biological samples for the fisheries off ENS, SCA, and CCA were pooled into a single MEXCAL fleet (fishery), for which selectivity was modeled separately in each season (S1 and S2). Catches and biological samples from OR, WA, and BC were modeled by season as a single PNW fleet (fishery). A single AT survey index of abundance from ongoing SWFSC surveys (2006-2016) was included in the model.

Model ALT incorporates the following specifications:

- NSP catches for the MEXCAL fleet computed using an environmental-based optimal habitat index;
- two seasons (semesters, Jul-Dec=S1 and Jan-Jun=S2) for each model year (2005-16);
- sexes were combined;
- maximum age=10, with nine age bins (ages 0-8+);
- two fleets (MEXCAL and PNW), with an annual selectivity pattern for the PNW fleet and seasonal selectivity patterns (S1 and S2) for the MEXCAL fleet;
  - MEXCAL fleet: dome-shaped, age-based selectivity (one parameter per age)
  - PNW fleet: asymptotic, age-based selectivity;
- age compositions with effective sample sizes calculated by dividing the number of fish sampled by 25 (externally);
• Beverton-Holt stock-recruitment relationship, with virgin recruitment \((R_0)\), steepness \((h)\), and initial equilibrium recruitment offset \((R_1)\) estimated, and average recruitment variability fixed \((\sigma_R=0.75)\);
• \(M\) was fixed \((0.6\text{ yr}^{-1})\);
• recruitment deviations estimated from 2005-15;
• initial fishing mortality \((F)\) was estimated for the MEXCAL_S1 fishery and fixed=0 for MEXCAL_S2 and PNW fisheries;
• single AT survey index of abundance \((2006-2013)\) that includes seasonal (spring and summer) observations in some years, and catchability \((Q)\) estimated;
  – age compositions with effective sample sizes set (externally) to 1 per trawl cluster;
  – selectivity was assumed to be uniform (fully selected) for age 1+ and zero for age 0; and
• no additional data weighting via variance adjustment factors or lambdas was implemented.

**Spawning Stock Biomass and Recruitment**

Time series of estimated spawning stock biomass (SSB, mmt) and associated 95% confidence intervals are displayed in the figure and table below. The virgin level of SSB was estimated to be 107,915 mt \((0.11\text{ mmt})\). The SSB has continually declined since 2005-06, reaching historically low levels in recent years \((2014-\text{present})\). The SSB was projected to be 61,684 mt \((\text{CV}=36\%)\) in January 2018.

Time series of estimated recruitment (age-0, billions) abundance is presented in the figure and table below. The virgin level of recruitment \((R_0)\) was estimated to be 1.52 billion age-0 fish. As indicated for SSB above, recruitment has largely declined since 2005-06, with the exception of a brief period of modest recruitment success from 2009-10. In particular, the 2011-15 year classes have been among the weakest in recent history. A small increase in recruitment was observed in 2016, albeit a highly variable estimate \((\text{CV}=79\%)\) based on limited data.
<table>
<thead>
<tr>
<th>Calendar Yr-Sem</th>
<th>Model Yr-Sea</th>
<th>SSB (mt)</th>
<th>SSB Std Dev</th>
<th>Year class abundance (1000s)</th>
<th>Recruits Std Dev</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005-2</td>
<td>2005-1</td>
<td>---</td>
<td>---</td>
<td>25,280,200</td>
<td>---</td>
</tr>
<tr>
<td>2006-1</td>
<td>2005-2</td>
<td>1,073,370</td>
<td>81,231</td>
<td>---</td>
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<tr>
<td>2006-2</td>
<td>2006-1</td>
<td>---</td>
<td>---</td>
<td>7,795,940</td>
<td>921,117</td>
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<tr>
<td>2007-1</td>
<td>2006-2</td>
<td>1,220,870</td>
<td>82,137</td>
<td>---</td>
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<tr>
<td>2007-2</td>
<td>2007-1</td>
<td>---</td>
<td>---</td>
<td>6,941,430</td>
<td>776,514</td>
</tr>
<tr>
<td>2008-1</td>
<td>2007-2</td>
<td>1,038,110</td>
<td>69,463</td>
<td>---</td>
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<tr>
<td>2008-2</td>
<td>2008-1</td>
<td>---</td>
<td>---</td>
<td>3,438,450</td>
<td>524,348</td>
</tr>
<tr>
<td>2009-1</td>
<td>2008-2</td>
<td>776,752</td>
<td>51,418</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2009-2</td>
<td>2009-1</td>
<td>---</td>
<td>---</td>
<td>6,670,540</td>
<td>698,028</td>
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<td>2010-1</td>
<td>2009-2</td>
<td>540,469</td>
<td>36,758</td>
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<tr>
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<td>2010-1</td>
<td>---</td>
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<td>7,626,460</td>
<td>877,556</td>
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<td>2011-1</td>
<td>2010-2</td>
<td>399,390</td>
<td>29,801</td>
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<tr>
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<td>2011-1</td>
<td>---</td>
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<td>601,265</td>
<td>152,534</td>
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<tr>
<td>2012-1</td>
<td>2011-2</td>
<td>336,084</td>
<td>29,628</td>
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<tr>
<td>2012-2</td>
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<td>140,769</td>
<td>51,311</td>
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<td>2013-1</td>
<td>2012-2</td>
<td>201,813</td>
<td>25,832</td>
<td>---</td>
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</tr>
<tr>
<td>2013-2</td>
<td>2013-1</td>
<td>---</td>
<td>---</td>
<td>185,878</td>
<td>66,165</td>
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<td>2014-1</td>
<td>2013-2</td>
<td>104,351</td>
<td>18,784</td>
<td>---</td>
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</tr>
<tr>
<td>2014-2</td>
<td>2014-1</td>
<td>---</td>
<td>---</td>
<td>971,184</td>
<td>337,752</td>
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<tr>
<td>2015-1</td>
<td>2014-2</td>
<td>60,263</td>
<td>13,171</td>
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<tr>
<td>2015-2</td>
<td>2015-1</td>
<td>---</td>
<td>---</td>
<td>663,664</td>
<td>365,241</td>
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<tr>
<td>2016-1</td>
<td>2015-2</td>
<td>51,186</td>
<td>11,460</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2016-2</td>
<td>2016-1</td>
<td>---</td>
<td>---</td>
<td>1,500,830</td>
<td>1,183,890</td>
</tr>
<tr>
<td>2017-1</td>
<td>2016-2</td>
<td>52,353</td>
<td>12,991</td>
<td>---</td>
<td>---</td>
</tr>
</tbody>
</table>
**Stock Biomass for PFMC Management in 2017-18**

Stock biomass, used for calculating annual harvest specifications, is defined as the sum of the biomass for sardine ages one and older (age 1+) at the start of the management year. Time series of estimated stock biomass (mmt) from model ALT and the AT survey are presented in the figure below. As discussed above for both SSB and recruitment, a similar trend of declining stock biomass has been observed since 2005-06, peaking at 1.8 mmt in 2006, and plateauing at recent historical low levels since 2014. Model ALT stock biomass is projected to be **86,586 mt in July 2017**.

![Graph showing stock biomass from 2005-2017](image)

**Exploitation Status**

Exploitation rate is defined as the calendar year NSP catch divided by the total mid-year biomass (July-1, ages 0+). Based on model ALT estimates, the U.S. exploitation rate has averaged about 11% since 2005, peaking at 33% in 2013. The U.S. and total exploitation rates were <1% in 2016. The U.S. and total exploitation rates for the NSP, calculated from model ALT, are presented in the figure and table below.
Ecosystem Considerations
Pacific sardine represent an important forage base in the California Current Ecosystem (CCE). At times of high abundance, Pacific sardine can compose a substantial portion of biomass in the CCE. However, periods of low recruitment success driven by prevailing oceanographic conditions can lead to low population abundance over extended periods of time. Readers should consult PFMC (1998), PFMC (2014), and NMFS (2016a,b) for comprehensive information regarding environmental processes generally hypothesized to influence small pelagic species that inhabit the CCE.

Harvest Control Rules
Harvest guideline
The annual harvest guideline (HG) is calculated as follows:

\[ HG = (\text{BIOMASS} - \text{CUTOFF}) \times \text{FRACTION} \times \text{DISTRIBUTION}; \]

where HG is the total U.S. directed harvest for the period July 2017 to June 2018, BIOMASS is the stock biomass (ages 1+, mt) projected as of July 1, 2017, CUTOFF (150,000 mt) is the lowest level of biomass for which directed harvest is allowed, FRACTION (\(E_{\text{MSY}}\) bounded 0.05-0.20) is the percentage of biomass above the CUTOFF that can be harvested, and DISTRIBUTION (87%) is the average portion of BIOMASS assumed in U.S. waters. Based on results from model ALT, estimated stock biomass is projected to be below the 150,000 mt threshold and thus, the HG for 2017-18 would be 0 mt.

OFL and ABC
On March 11, 2014, the PFMC adopted the use of CalCOFI sea-surface temperature (SST) data for specifying environmentally-dependent \(E_{\text{MSY}}\) each year. The \(E_{\text{MSY}}\) is calculated as,

\[ E_{\text{MSY}} = -18.46452 + 3.25209(T) - 0.19723(T^2) + 0.0041863(T^3), \]
where \( T \) is the three-year running average of CalCOFI SST, and \( E_{MSY} \) for OFL and ABC is bounded between 0 to 0.25. Based on the recent warmer conditions in the CCE, the average temperature for 2014-16 increased to 15.9999 °C, resulting in \( E_{MSY}=0.2251 \).

Harvest estimates for model ALT are presented in the following table. Estimated stock biomass in July 2017 was **86,586 mt**. The overfishing limit (OFL, 2017-18) associated with that biomass was **16,957 mt**.

Acceptable biological catches (ABC, 2017-18) for a range of \( P\text{-star} \) values (Tier 1 \( \sigma=0.36 \); Tier 2 \( \sigma=0.72 \)) associated with model ALT are presented in the following table.

Harvest control rules for the model-based assessment (model ALT):

<table>
<thead>
<tr>
<th>Harvest Control Rule Formulas</th>
<th>Harvest Control Rule Values (MT)</th>
</tr>
</thead>
<tbody>
<tr>
<td>OFL = BIOMASS * ( E_{MSY} ) * DISTRIBUTION; where ( E_{MSY} ) is bounded 0.00 to 0.25</td>
<td><strong>OFL = 16,957</strong></td>
</tr>
<tr>
<td>( ABC_{P\text{-star}} ) = BIOMASS * BUFFER_P\text{-star} * ( E_{MSY} ) * DISTRIBUTION; where ( E_{MSY} ) is bounded 0.00 to 0.25</td>
<td>( ABC_{P\text{-star}} ) Tier 1 = 16,207 15,479 14,761 14,040 13,301 12,525 11,676 10,690 9,380 ( ABC_{P\text{-star}} ) Tier 2 = 15,490 14,130 12,849 11,625 10,434 9,251 8,040 6,739 5,188</td>
</tr>
<tr>
<td>( HG ) = (BIOMASS - CUT_OFF) * FRACTION * DISTRIBUTION; where FRACTION is ( E_{MSY} ) bounded 0.05 to 0.20</td>
<td>( HG = 0 )</td>
</tr>
<tr>
<td><strong>Harvest Formula Parameters</strong></td>
<td><strong>CalCOFI SST (2014-2016)</strong> 15.9999</td>
</tr>
<tr>
<td>BIOMASS (ages 1+, mt)</td>
<td>86,586</td>
</tr>
<tr>
<td>P\text{-star}</td>
<td>0.45 0.40 0.35 0.30 0.25 0.20 0.15 0.10 0.05</td>
</tr>
<tr>
<td>ABC Buffer_Tier 1</td>
<td>0.95577 0.91283 0.87048 0.82797 0.78442 0.73861 0.68859 0.63043 0.55314</td>
</tr>
<tr>
<td>ABC Buffer_Tier 2</td>
<td>0.91350 0.83326 0.75773 0.68553 0.61531 0.54555 0.47415 0.39744 0.30596</td>
</tr>
</tbody>
</table>
Management Performance
The U.S. HG/ACL values and catches since the onset of federal management are presented in the figure below.

Unresolved Problems and Major Uncertainties
As indicated in the Preface above, the survey-based assessment remains the STAT’s preferred approach for advising management regarding Pacific sardine abundance in the future. However, the STAR Panel identified a notable shortcoming of the survey-based assessment that would need to be addressed before adopting this approach for purposes of advising management in the future. Specifically, the issue is related to a need to forecast stock biomass one full year after the last survey observation, i.e., a time lag exists between obtaining the final estimate of stock biomass from the summer AT survey and the start date of the fishery the following year. In particular, it is inherently difficult to reliably estimate the strength of the most recent cohort (age-0 fish) from the previous summer that would be expected to contribute substantially to the age-1+ biomass the following year (e.g., projecting the 2016 year-class size/biomass into July 2017). It is important to note, recent recruitment strength will continue to represent a considerable area of uncertainty, regardless of species or assessment approach (i.e., survey- or model-based), particularly, for coastal pelagic species (e.g., sardine and anchovy) that exhibit highly variable recruitment success in any given year given their high rates of natural mortality. Both the STAT and STAR Panel agreed that uncertainty associated with the forecast needed in the survey-based assessment would be effectively minimized by simply shifting the fishery start date to reduce the time lag between the most recent survey and start date for the fishery (e.g., from July 1st to January 1st).
The STAR Panel ultimately recommended using results from model ALT for sardine management in 2017-18. The Panel identified a number of areas of uncertainty in model ALT, including: 1) best treatment of empirical weight-at-age data from the fisheries and AT survey; 2) treatment of population weight-at-age (time varying vs. time-invariant); 3) use of time-invariant age-length keys to convert AT length compositions to age compositions; 4) selectivity parameterization for the AT survey; 5) lack of empirical justification for increasing natural mortality from 0.4 to 0.6 yr\(^{-1}\); and 6) ongoing concerns about acoustic species identification, target strength estimation, and boundary zone (sea floor, surface, and shore) observations associated with the AT survey (readers should consult sections 3 and 5 in STAR (2017) for further details).

**Research and Data Needs**

Research and data for improving stock assessments of the Pacific sardine resource in the future address three major areas of need, including AT survey operations, biological data sampling from fisheries, and laboratory-based biology studies (see Research and Data Needs below for further discussion regarding areas of improvement).
INTRODUCTION

Distribution, Migration, Stock Structure, Management Units

Information regarding Pacific sardine (*Sardinops sagax caerulea*) biology and population dynamics is available in Clark and Marr (1955), Ahlstrom (1960), Murphy (1966), MacCall (1979), Leet et al. (2001), as well as references cited below.

The Pacific sardine has at times been the most abundant fish species in the California Current Ecosystem (CCE). When the population is large, it is abundant from the tip of Baja California (23°N latitude) to southeastern Alaska (57°N latitude) and throughout the Gulf of California. Occurrence tends to be seasonal in the northern extent of its range. When abundance was low during the 1960-70s, sardines did not generally occur in significant quantities north of Baja California.

There is a longstanding consensus in the scientific community that sardines off the west coast of North America represent three subpopulations (see review by Smith 2005). A northern subpopulation (‘NSP’; northern Baja California to Alaska; Figure 1), a southern subpopulation (‘SSP’; outer coastal Baja California to southern California), and a Gulf of California subpopulation were distinguished on the basis of serological techniques (Vrooman 1964) and in studies of oceanography as pertaining to temperature-at-capture (Felix-Uraga et al., 2004, 2005; Garcia-Morales et al. 2012; Demer and Zwolinski 2014). An electrophoretic study (Hedgecock et al. 1989) showed, however, no genetic variation among sardines from central and southern California, the Pacific coast of Baja California, or the Gulf of California. Although the ranges of the northern and southern subpopulations can overlap within the Southern California Bight, the adult spawning stocks likely move north and south in synchrony and do not occupy the same space simultaneously to a significant extent (Garcia-Morales 2012). The northern subpopulation (NSP) is exploited by fisheries off Canada, the U.S., and northern Baja California (Figure 1), and represents the stock included in the CPS Fishery Management Plan (CPS-FMP; PFMC 1998). The 2014 assessment (Hill et al. 2014) addressed the above stock structure hypotheses in a more explicit manner, by partitioning southern (ENS and SCA ports) fishery catches and composition data using an environment-based approach described by Demer and Zwolinski (2014) and in the following sections. The same subpopulation hypothesis is carried forward in the following assessment.

Pacific sardine migrate extensively when abundance is high, moving as far north as British Columbia in the summer and returning to southern California and northern Baja California in the fall. Early tagging studies indicated that the older and larger fish moved farther north (Janssen 1938; Clark & Janssen 1945). Movement patterns were probably complex, and the timing and extent of movement were affected by oceanographic conditions (Hart 1973) and stock biomass levels. During the 1950s to 1970s, a period of reduced stock size and unfavorably cold sea-surface temperatures together likely caused the stock to abandon the northern portion of its range. In recent decades, the combination of increased stock size and warmer sea-surface temperatures resulted in the stock re-occupying areas off Central California, Oregon, Washington, and British Columbia, as well as distant offshore waters off California. During a cooperative U.S.-U.S.S.R. research cruise for jack mackerel in 1991, several tons of sardine were
collected 300 nm west of the Southern California Bight (SCB) (Macewicz and Abramenkoff 1993). Resumption of seasonal movement between the southern spawning habitat and the northern feeding habitat has been inferred by presence/absence of size classes in focused regional surveys (Lo et al. 2011) and measured directly using the acoustic-trawl method (Demer et al. 2012).

**Life History Features Affecting Management**

Pacific sardines may reach 41 cm in length (Eschmeyer et al. 1983), but are seldom longer than 30 cm in fishery catches and survey samples. The heaviest sardine on record weighed 0.323 kg. Oldest recorded age of sardine is 15 years, but fish in California commercial catches are usually younger than five years and fish in the PNW are less than 10 years old. Sardine are typically larger and two to three years older in regions off the Pacific Northwest than observed further south in waters off California. There is evidence for regional variation in size-at-age, with size increasing from south to north and from inshore to offshore (Phillips 1948, Hill 1999). McDaniel et al. (2016) analyzed recent fishery and survey data and found evidence for age-based (as opposed to size-based) movement from inshore to offshore and from south to north.

Historically, sardines fully recruited to the fishery when they were ages three and older (MacCall 1979). Recent fishery data indicate that sardines begin to recruit to the SCA fishery at age zero during the late winter-early spring. Age-dependent availability to the fishery depends upon the location of the fishery, with young fish unlikely to be fully available to fisheries located in the north and older fish less likely to be fully available to fisheries south of Point Conception.

Sardines spawn in loosely aggregated schools in the upper 50 meters of the water column. Sardines are oviparous, multiple-batch spawners, with annual fecundity that is indeterminate, and age- or size-dependent (Macewicz et al. 1996). Spawning of the northern subpopulation typically begins in January off northern Baja California and ends by August off the Pacific Northwest (Oregon, Washington, and Vancouver Island), typically peaking off California in April. Sardine eggs are most abundant at sea-surface temperatures of 13 to 15 °C, and larvae are most abundant at 13 to 16 °C. The spatial and seasonal distribution of spawning is influenced by temperature. During warm ocean conditions, the center of sardine spawning shifts northward and spawning extends over a longer period of time (Butler 1987; Ahlstrom 1960; Dorval et al. 2016, 2017). Spawning is typically concentrated in the region offshore and north of Point Conception (Lo et al. 1996, 2005) to areas off San Francisco. However, during April 2015 and 2016 spawning was observed in areas north of Cape Mendocino to central Oregon (Dorval et al. 2016; Dorval et al. 2017 in Appendix A).

**Ecosystem Considerations**

Pacific sardine represent an important forage base in the California Current Ecosystem (CCE). At times of high abundance, Pacific sardine can compose a substantial portion of biomass in the CCE. However, periods of low recruitment success driven by prevailing oceanographic conditions can lead to low population abundance over extended periods of time. Readers should consult PFMC (1998), PFMC (2014), and NMFS (2016a,b) for comprehensive information.
regarding environmental processes generally hypothesized to influence small pelagic species that inhabit the CCE.

**Abundance, Recruitment, and Population Dynamics**

Extreme natural variability is characteristic of clupeid stocks, such as Pacific sardine (Cushing 1971). Estimates of sardine abundance from as early as 300 AD through 1970 have been reconstructed from the deposition of fish scales in sediment cores from the Santa Barbara basin off SCA (Soutar and Issacs 1969, 1974; Baumgartner et al. 1992; McClatchie et al. 2017). Sardine populations existed throughout the period, with abundance varying widely on decadal time scales. Both sardine and anchovy populations tend to vary over periods of roughly 60 years, although sardines have varied more than anchovies. Declines in sardine populations have generally lasted an average of 36 years and recoveries an average of 30 years.

Pacific sardine spawning biomass (age 2+), estimated from virtual population analysis methods, averaged 3.5 mmt from 1932 through 1934, fluctuated from 1.2 to 2.8 mmt over the next ten years, then declined steeply from 1945 to 1965, with some short-term reversals following periods of strong recruitment success (Murphy 1966; MacCall 1979). During the 1960s and 1970s, spawning biomass levels were as low as 10,000 mt (Barnes et al. 1992). The sardine stock began to increase by an average annual rate of 27% in the early 1980s (Barnes et al. 1992).

As exhibited by many members of the small pelagic fish assemblage of the CCE, Pacific sardine recruitment is highly variable, with large fluctuations observed over short timeframes. Analyses of the sardine stock-recruitment relationship have resulted in inconsistent findings, with some studies showing a strong density-dependent relationship (production of young sardine declines at high levels of spawning biomass) and others, concluding no relationship (Clark and Marr 1955; Murphy 1966; MacCall 1979). Jacobson and MacCall (1995) found both density-dependent and environmental factors to be important, as was also agreed during a sardine harvest control rule workshop held in 2013 (PFMC 2013). The current U.S. harvest control rules for sardine couple prevailing SST to exploitation rate (see Harvest Control Rules section).

**Relevant History of the Fishery and Important Features of the Current Fishery**

The sardine fishery was first developed in response to demand for food during World War I. Landings increased rapidly from 1916 to 1936, peaking at over 700,000 mt. Pacific sardine supported the largest fishery in the western hemisphere during the 1930s and 1940s, with landings in Mexico to Canada. The population and fishery soon declined, beginning in the late 1940s and with some short-term reversals, to extremely low levels in the 1970s. There was a southward shift in catch as the fishery collapsed, with landings ceasing in the Pacific Northwest in 1947 through 1948 and in San Francisco, from 1951 through 1952. The San Pedro fishery closed in the mid-1960s. Sardines were primarily reduced to fish meal, oil, and canned food, with small quantities used for bait.

In the early 1980s, sardines were taken incidentally with Pacific and jack mackerel in the SCA mackerel fishery. As sardine continued to increase in abundance, a directed purse-seine fishery was re-established. The incidental fishery for sardines ceased in 1991 when the directed fishery
was offered higher quotas. The renewed fishery initiated in ENS and SCA, expanded to CCA, and by the early 2000s, substantial quantities of Pacific sardine were landed at OR, WA, and BC. Volumes have reduced dramatically in the past several years. Harvest by the Mexican (ENS) fishery is not currently regulated by quotas, but there is a minimum legal size limit of 150 mm SL. The Canadian fishery failed to capture sardine in summer 2013, and has been under a moratorium since summer 2015. The U.S. directed fishery has been subject to a moratorium since July 1, 2015.

**Recent Management Performance**

Management authority for the U.S. Pacific sardine fishery was transferred to the PFMC in January 2000. The Pacific sardine was one of five species included in the federal CPS-FMP (PFMC 1998). The CPS-FMP includes harvest control rules intended to prevent Pacific sardines from being overfished and to maintain relatively high and consistent, long-term catch levels. Harvest control rules for Pacific sardine are described at the end of this report. A thorough description of PFMC management actions for sardines, including HG values, may be found in the most recent CPS SAFE document (PFMC 2014). U.S. harvest specifications and landings since 2000 are displayed in Table 1 and Figure 2. Harvests in major fishing regions from ENS to BC are provided in Table 2 and Figure 3.

**ASSESSMENT DATA**

**Biological Parameters**

*Stock structure*

We presume to model the NSP that, at times, ranges from northern Baja California, México to British Columbia, Canada. As mentioned above, there is general consensus that catches landed in ENS and SCA likely represent a mixture of SSP (during warm months) and NSP (cool months) (Felix-Uraga et al. 2004, 2005; Garcia-Morales 2012; Zwolinski et al. 2011; Demer and Zwolinski 2014) (Figure 1). The approach involves analyzing satellite oceanographic data to objectively partition monthly catches and biological compositions from ENS and SCA ports to exclude data from the SSP (Demer and Zwolinski 2014). This approach was adopted in the 2014 full assessment (Hill et al. 2014; STAR 2014), in the 2015 and 2016 update assessments (Hill et al. 2015, 2016), and is carried forward in the following assessment.

*Growth*

Analysis of size-at-age from fishery samples (1993-2013) provided no indication of sexual dimorphism related to growth (Figure 4; Hill et al. 2014), so combined sexes were included in the present assessment model with a sex ratio of 50:50.

Past Pacific sardine stock assessments conducted with the CANSAR and ASAP statistical catch-at-age frameworks accounted for growth using empirical weight-at-age time series as fixed model inputs (e.g. Hill et al. 1999; Hill et al. 2006). Stock synthesis models used for management from 2007 through 2016 estimated growth internally using conditional age-at-length compositions and a fixed length-weight relationship (e.g., Hill et al. 2016). Disadvantages
to estimating growth internally within the stock assessment include: 1) inability to account for regional differences in age-at-size due to age-based movements (McDaniel et al. 2016); 2) difficulty in modeling cohort-specific growth patterns; 3) potential model interactions between growth estimation and selectivity; and 4) models using conditional age-at-length data are data-heavy, requiring more estimable model parameters than the empirical weight-at-age approach. For these reasons, the model ALT was constructed to bypass growth estimation internally in SS, instead opting for a return to the use of empirical weights-at-age.

Empirical weight-at-age data were included as fixed inputs in model ALT. Fleet- and survey-specific empirical weight-at-age estimates were compiled for each model year and semester. Fishery mean weight-at-age estimates were calculated for seasons with greater than two samples available. Growth patterns were examined by cohort and were smoothed as needed. Specifically, fish of the same cohort were not allowed to shrink in subsequent time steps, and negative deviations were substituted by interpolation. Likewise, missing values were substituted through interpolation. Further details regarding empirical weight-at-age time series for the AT survey are provided in the section ‘Fishery-Independent Data \ Acoustic-trawl survey’. All fishery and AT survey weight-at-age vectors are displayed in Figures 5-7. During the STAR Panel (Feb 2017), it was discovered that PNW weight-at-age had not been smoothed by cohort as described above, but instead were input as nominal estimates of weight-at-age. A sensitivity run based on cohort-smoothed PNW data resulted in a negligible impact (<1%) on population estimates, i.e., revised weight-at-age matrix was not included in the final model ALT.

Empirical weight-at-age models require population weight-at-age vectors to convert population number-at-age to biomass-at-age. Model ALT population weight-at-age vectors were derived from the last assessment model (T_2016) after it had been updated with newly available maturity, catch, and survey data (T_2017). Model T_2017 was run once to derive estimates of population weight-at-age at the beginning and middle of each semester. A fecundity*maturity-at-age vector, used to calculate SSB-at-age, was also derived from model T_2017 (see ‘Maturity’ below). Population- and SSB-at-age vectors are displayed in Figure 8.

**Maturity**

Maturity was modeled using a fixed vector of fecundity*maturity by age (Figure 8). The vector was derived from the 2016 assessment model after it was updated with newly available information (T_2017). In addition to other data sources, model T_2017 was updated with new parameters for the logistic maturity-at-length function using females sampled from survey trawls conducted from 1994 to 2016 (n=4,561). Reproductive state was primarily established through histological examination, although some immature individuals were simply identified through gross visual inspection. Parameters for the logistic maturity function were estimated using,

\[
\text{Maturity} = 1/(1+\exp(slope \times L - \text{inflexion}));
\]

where slope = -0.9051 and inflexion = 16.06 cm-SL. Maturity-at-length parameters were fixed in the updated assessment model (T_2017) and fecundity was fixed at 1 egg/gram body weight. Once model T_2017 was run, the fecundity*maturity-at-age vector was extracted for use in the current alternative assessment model (ALT) (Figure 8).
Natural mortality

Age-specific mortality estimates are available for the entire suite of life history stages (Butler et al. 1993). Mortality is high at the egg and yolk sac larvae stages (instantaneous rates in excess of 0.66 d⁻¹). The adult natural mortality rate has been estimated to be $M=0.4-0.8$ yr⁻¹ (Murphy 1966; MacCall 1979) and 0.51 yr⁻¹ (Clark and Marr 1955). Zwolinski and Demer (2013) studied natural mortality using trends in abundance from the acoustic-trawl method (ATM) surveys (2006-2011), accounting for fishery removals, and estimated $M=0.52$ yr⁻¹.

Murphy’s (1966) virtual population analysis of the Pacific sardine used $M=0.4$ yr⁻¹ to fit data from the 1930s and 1940s, but $M$ was doubled to 0.8 yr⁻¹ from 1950 to 1960 to better fit the trend in CalCOFI egg and larval data (Murphy 1966). Early natural mortality estimates may not be as applicable to the present population, given the significant increase in predator populations since the historic era (Vetter and McClatchie, in review). To date, Pacific sardine stock assessments for PFMC management have used $M=0.4$ yr⁻¹. For reasons explained subsequently, the present alternative assessment (model ALT) was conducted using $M=0.6$ yr⁻¹. An instantaneous $M$ rate of 0.6 yr⁻¹ translates to an annual $M$ rate of 45% of the adult sardine stock dying each year from natural causes. Sensitivities to assumptions regarding $M$ are further explored in this assessment.

Fishery-dependent Data

Overview

Available fishery data include commercial landings and biological samples from six regional fisheries: Ensenada (ENS); Southern California (SCA); Central California (CCA); Oregon (OR); Washington (WA); and British Columbia (BC). Standard biological samples include individual weight (kg), standard length (cm), sex, maturity, and otoliths for age determination (not in all cases). A complete list of available port sample data by fishing region, model year, and season is provided in Table 3.

All fishery catches and compositions were compiled based on the sardine’s biological year (‘model year’) to match the July 1st birth-date assumption used in age assignments. Each model year is labeled with the first of two calendar years spanned (e.g., model year ‘2005’ includes data from July 1, 2005 through June 30, 2006). Further, each model year has two six-month seasons, including ‘S1’=Jul-Dec and ‘S2’=Jan-Jun. Major fishery regions were pooled to represent a southern ‘MEXCAL’ fleet (ENS+SCA+CCA) and a northern ‘PNW’ fleet (OR+WA+BC). The MEXCAL fleet was treated with semester-based selectivities (‘MEXCAL_S1’ and ‘MEXCAL_S2’). Rationale for this fleet design is provided in Hill et al. (2011).

Landings

Ensenada monthly landings from 1993-02 were compiled using the ‘Boletín Anual’ series previously produced by INAPESCA’s Ensenada office (e.g., García and Sánchez 2003). Monthly landings from 2003-14 were taken from CONAPESCA’s web archive of Mexican fishery yearbook statistics (CONAPESCA 2015). The ENS monthly landings for 2015-16 were provided by INAPESCA-Ensenada (Concepción Enciso-Enciso, pers. comm.).

California (SCA and CCA) directed commercial landings were obtained from the PacFIN database (2005-2015) and CDFW’s ‘Wetfish Tables’ (2016). Given the California live bait
industry is currently the only active sector in the U.S. sardine fishery, live bait landings were also included in this assessment for the first time. California live bait landings are recorded on ‘Live Bait Logbooks’ provided to the CDFW on a voluntary basis. The CDFW compiles estimates of catch weight based on a conversion of scoop number to kg (Kirk Lynn, CDFW, pers. comm.). Monthly live bait landings were pooled with other commercial catches in the MEXCAL fleet.

Oregon (OR) and Washington (WA) landings (2005-16) were obtained from PacFIN. British Columbia (BC) monthly landing statistics (2005-12) were provided by CDFO (Linnea Flostrand and Jordan Mah, pers. comm.). Sardine were not landed in Canada during 2013-16. The BC landings were pooled with OR and WA as part of the PNW fleet.

Available information concerning bycatch and discard mortality of Pacific sardine, as well as other members of the small pelagic fish assemblage of the California Current Ecosystem, is presented in PFMC (2014). Limited information from observer programs implemented in the past indicated minimal discard of Pacific sardine in the commercial purse seine fishery that targets the small pelagic fish assemblage off the USA Pacific coast.

As stated above, satellite oceanography data were used to characterize ocean climate (SST) within typical fishing zones off Ensenada and Southern California and attribute monthly catch for each fishery to either the southern (SSP) or northern subpopulation (NSP). The NSP landings by model year-season for each fishing region are presented in Table 2 and Figure 3. The current Stock Synthesis model aggregates regional fisheries into a southern ‘MEXCAL’ fleet and a northern ‘PNW’ fleet (Figure 1). Landings aggregated by model year-season and fleet are presented in Table 4 and Figure 9.

Age compositions
Age compositions for each fleet and season were the sums of catch-weighted age observations, with monthly landings within each port and season serving as the weighting unit. As indicated above, environmental criteria used to assign landings to subpopulations were also applied to monthly port samples to categorize NSP-based biological compositions.

Age-composition data were partitioned into 9 age bins, representing ages 0 through 8+. Total numbers for ages observed in each fleet-semester stratum were divided by the typical number of fish collected per sampled load (25 fish per sample) to set the sample sizes for compositions included in the assessment model. Seasons with fewer than three samples were excluded from the model. Age compositions were input as proportions. Age-composition time series are presented in Figures 10-12.

Oregon and Washington fishery ages from season 2 (S2, Jan-Jun), were omitted from all models due to inter-laboratory inconsistencies in the application of birth-date criteria during this semester (noting that OR and WA landings and associated samples during S2 are typically trivial). Age data were not available for the BC or ENS fisheries, so PNW and MEXCAL fleet compositions only represent catch-at-age by the OR-WA and CA fisheries, respectively.
**Ageing error**

Sardine ageing using otolith methods was first described by Walford and Mosher (1943) and extended by Yaremko (1996). Pacific sardines are routinely aged by fishery biologists in CDFW, WDFW, and SWFSC using annuli enumerated in whole sagittae. A birth date of July 1st is assumed when assigning ages.

Ageing-error vectors for fishery data were unchanged from Hill et al. (2011, 2014). Ageing error vectors (SD at true age) were linked to fishery-specific age-composition data (Figure 13). For complete details regarding age-reading data sets, model development and assumptions, see Hill et al. (2011, Appendix 2), as well as Dorval et al. (2013).

**Fishery-independent Data**

**Overview**

This assessment uses a single time series of biomass based on the SWFSC’s acoustic-trawl (AT) survey. This survey and estimation methods were vetted through a formal methodology review process in February 2011 (PFMC 2011, Simmonds 2011). The AT survey will be reviewed by the PFMC in January 2018.

**Acoustic-trawl survey**

The AT time series is based on SWFSC surveys conducted along the Pacific coast since 2006 (Cutter and Demer 2008; Zwolinski et al. 2011, 2012, 2014, 2016, Demer et al. 2012, and Zwolinski et al. in preparation). The AT survey and estimation methods were reviewed by a panel of independent experts in February 2011 (PFMC 2011) and the results from these surveys have been included in the assessment since 2011 (Hill et al. 2011, 2012, 2014, 2015, 2016).

Two new AT-based biomass estimates were included in this assessment; one from the spring 2016 survey off central California to Oregon, and the other from the summer 2016 survey spanning San Diego to northern Vancouver Island, Canada. Biomass estimates and associated size distributions from the 2016 surveys are described in the section ‘Assessment – Acoustic Trawl Survey’ and Zwolinski et al. (in preparation). Biomass estimates from the spring and summer 2016 surveys, 83,037 (CV=0.493) mt and 78,776 (CV=0.539) mt respectively, represent roughly a four-fold increase from those of 2015 (Table 5, Figure 20). The higher AT biomass estimates are consistent with evidence of moderately successful recruitments in 2014 and 2015 (Table 8, Figure 12).

The time series of AT biomass estimates is presented in Table 5 and Figure 20. In order to comply with the model ALT formulation, estimates of abundance at length (Figure 12) were converted into abundance-at-age using seasonal (spring and summer) age-length keys constructed from survey data from 2006 to the present. Age-length keys were constructed for each survey season using the function ‘multinom’ from the R package ‘nnet’. The ‘nnet’ function fits a multinomial log-linear model using neural networks. The response is a discrete probability distribution of age-at-length. The AT survey biomass estimates (2006-2016) were used as a single time-series, with \( q \) being estimated. Age compositions were fit using asymptotic age-selectivity (ages 1+ fully selected; SS age selectivity option 10) which was fixed for the entire time series. Empirical weight-at-age time series (Figure 7) were calculated for every survey
using the following process: 1) The AT-derived abundance-at-length was converted to biomass-at-length using a time-invariant length-to-weight relationship. 2) The biomass- and numbers-at-length were converted to biomass-at-age and numbers-at-age, respectively, using the above-mentioned age-length key. 3) mean weights-at-age were calculated by dividing biomass-at-age by the respective numbers-at-age.

Data Sources Considered but not Used

Daily egg production method spawning biomass
Past sardine stock assessments have included a time series of daily egg production method (DEPM) spawning stock biomass (SSB). The time series was included in the assessments as an index of relative female SSB ($Q$ estimated) and has always been considered an underestimate of true SSB (Deriso et al. 1996). The DEPM time series has been described in numerous publications and stock assessment reports. The DEPM time series since 2005 is provided in Table 5. The spring 2016 DEPM survey estimate is summarized in Appendix A of this report. It is worth noting that the 2016 estimate of female SSB was only 5,929 mt, the lowest level since mid-1980s. As stated elsewhere, the DEPM series was excluded from model ALT. As indicated in past assessments, exclusion of the DEPM time series continues to have negligible impact on the stock assessment outcome. Nonetheless, DEPM estimates are still considered useful to corroborate/refute results from either the AT survey and/or model ALT (see ‘Assessment – Acoustic-trawl survey \ Addtional assessment considerations’ below).

ASSESSMENT – ACOUSTIC-TRAWL SURVEY

Overview

Current management of the Pacific sardine population inhabiting the California Current of the northeast Pacific Ocean relies on an estimate of stock biomass (age-1+ fish in mt), which is needed for implementing an established harvest control rule policy for this species on an annual basis (see Harvest Control Rules for the 2017-18 Management Cycle below). It is important to note that the stock assessment team (STAT) recommended that the preferred assessment approach for meeting the management goal was to use results from the acoustic-trawl (AT) survey alone, i.e., not results from an integrated population dynamics model (see Preface above). For purposes of conducting the formal stock assessment review (STAR) in February 2017, methods and results from both the survey-based (AT) and model-based (ALT) approaches were presented in the assessment report distributed for review purposes at the meeting. The final assessment report presented here is similar to the review draft, including the STAT’s criteria for choosing an assessment approach for advising management of Pacific sardine in the future, as well as data, parameterizations, and results associated with the two assessment approaches.

Merits of AT survey-based assessment
The AT survey employs objective sampling methods based on state of the art echosounder equipment and an expansive data collection design in the field (Zwolinski et al. 2014). Stock assessments since 2011 indicate that the survey produces the strongest signal of Pacific sardine biomass available for assessing absolute abundance of the stock on an annual basis (i.e.,
management goal, see Overview above). The survey design is based on an optimal habitat index (Zwolinski et al. 2011), established catchability ($Q\approx 1.0$), and commitment to long-term support. Biomass estimates produced by the survey are primarily subjected to random sampling variability and not affected by uncertainty surrounding poorly understood population processes that must be addressed to varying degrees when fitting population dynamics models, simple or complex.

**Drawbacks of model-based assessment**

In the context of meeting the management goal, a model-based assessment includes considerable additional uncertainty in recent estimated stock biomass of Pacific sardine, given the need to explicitly model critical stock parameters in the assessment that is unnecessary using a survey-based assessment approach. For example, uncertainty surrounding natural mortality ($M$), recruitment variability (stock-recruitment relationship), biology (longevity, maturity, and growth), and particularly, selectivity, which can substantially influence bottom-line results useful to management. That is, the model-based assessment necessarily includes additional structural and process error, given varying degrees of bias associated with sample data and parameter misspecifications in the model. Further, addressing potential improvements to the AT survey methods and/or design over time (e.g., varying catchability, $Q$) is less straightforward and more problematic in a model-based assessment approach than basing the formal assessment on the estimate of stock biomass produced from the AT survey each year. Finally, including additional sources of data necessarily degrades the influence of the highest quality data available in the integrated model (AT survey abundance index) for determining recent stock biomass.

**Additional assessment considerations**

Most importantly, employing a survey-based assessment approach requires projecting estimated stock biomass from the AT survey one year (also required for the model-based approach), given the current assessment/review/management schedule. Currently, management stipulations are set roughly one year following the last year of sample data available for assessing the stock. The Pacific sardine stock assessment reviews (STAR) are conducted early in the year (e.g., February 2017) for applying new management stipulations for the upcoming ‘fishing year’ (2017-18). Thus, the AT survey biomass estimated in 2016 needs to be projected one year to summer 2017, see Preface above and Projected Estimates (2016-17) below. Second, the integrated model (e.g., model ALT) should be maintained along with the survey-based assessment to evaluate stock parameters of interest, including the stock-recruitment relationship and recent estimates of recruitment, age/length structure of the population, catches and fishing intensity, etc., as well as to use in the unlikely event that the AT survey is unable to be conducted in a particular year. Finally, if workable in the future, the DEPM time series should be maintained as a complementary index of abundance for corroborating/refuting information generated from the AT survey, as well as to help continually improve the AT survey design (e.g., better understanding of the spawning aggregation/migration/timing in the context of range variability exhibited by the population over time).

**Methods**

Methods and results for the most recent AT survey cruises conducted in spring and summer 2016 are presented in this report. Methods and sampling designs in the field have been generally
similar since the survey was first employed in 2006 (model year 2005), noting that changes to areas surveyed occurred seasonally and annually, given the environmental-based optimal habitat index used to select actual transect lines each year. Readers should consult Zwolinski et al. (2014) and Zwolinski et al. (2016) for survey cruises conducted in past years.

The 2016 surveys were conducted onboard the NOAA Fisheries Survey Vessel (FSV) Reuben Lasker. Acoustic data were collected during the day to allow sampling of fish schools aggregated throughout the surface mixed layer. Trawling was conducted during the night to sample fish dispersed near the surface (Mai 1974). The spring survey occurred over 30 days (March 22 to April 22), with transects based on sampling the largest extent of the potential sardine habitat, from north to south. Due to persisting warm conditions in the northeast Pacific Ocean, the sardine potential habitat extended into northern California waters farther north than usual for spring and thus, the survey design was modified to accommodate the expanded habitat (Figure 14). The survey started approximately 10 nm north of Newport, Oregon and progressed south to Bodega Bay, California.

The summer survey occurred over 80 days (June 28 – September 22), and transects spanned the west coast of the U.S. and Canada, from the northern end of Vancouver Island to San Diego (Figure 15). Further details on echosounder calibrations, survey design, and sampling protocols are detailed in Stierhoff et al. (in preparation) and Zwolinski et al. (in preparation).

Acoustic data from each transect were processed using estimates of sound speed and absorption coefficients calculated with contemporary data from Conductivity-Temperature-Depth (CTD) probes. Echoes from schooling CPS were identified with a semi-automated data processing algorithm as described in Demer et al. (2012). The CPS backscatter was integrated within an observational range of 10 m below the sea surface to the bottom of the surface mixed layer or, if the seabed was shallower, to 3 m above the estimated acoustic dead zone (Demer et al. 2009). The vertically integrated backscatter was averaged along 100-m intervals, and the resulting nautical area backscattering coefficients (\(s_A; m^2 \text{ nm}^{-2}\)) were apportioned based on the proportion of the various CPS found in the nearest trawl cluster. The \(s_A\) were converted to biomass and numerical densities using species- and length-specific estimates of weight and individual backscattering properties (see details in Demer et al. 2012 and Zwolinski et al. 2014).

Survey data were post-stratified to account for spatial heterogeneity in sampling effort and sardine density. Total biomass in the survey area was estimated as the sum of the biomasses in each individual stratum. Sampling variance in each stratum was estimated from the inter-transect variance calculated using bootstrap methods (Efron 1981), and total sampling variance was calculated as the sum of the variances across strata (see Demer et al. 2012; Zwolinski et al. 2012; and references therein for details). The 95% confidence intervals (CIs) were estimated as the 0.025 and 0.975 percentiles of the distribution of 1,000 bootstrap biomass estimates. Coefficient of variation (CV) for each of the mean values was obtained by dividing the bootstrapped standard errors by the point estimates (Efron 1981).

For each stratum, estimates of abundance were broken down to 1-cm standard length (SL) classes. These abundance-at-length estimates were obtained by raising the length-frequency distribution from each cluster to the abundance assigned to the respective distribution based on
the acoustic backscatter. Age-length keys by season were constructed using age and length data from surveys conducted since 2006. In conjunction with a time-invariant weight-length relationship, the number-at-length estimates from the AT survey were transformed into estimates of number-at-age and biomass-at-age for each year. Mean weight-at-age vectors were constructed by dividing the biomass-at-age vectors by the respective vectors of number-at-age. During the STAR Panel (Feb 2017), the STAT was asked to recompile AT weight-at-age matrices using the cohort-smoothing approach applied to fishery samples (see ‘Biological Parameters \ Growth’). As noted above, and in STAR (2017), results based on this approach were negligibly different (<1% change in biomass, and one likelihood point improvement) and thus, not included in final model ALT.

The management process requires an estimate of stock biomass (age-1+ fish, mt) at the beginning of the fishing year (July 2017). Since the survey occurred in summer 2016 (considered here July 1, 2016 for simplicity), projection of the biomass to 2017, involved 3 steps: 1) estimating age-0 abundance for 2016; 2) accounting for abundance decrease into 2017 due to natural mortality \((M)\); and 3) accounting for biomass increase due to somatic growth. Because age-0 abundance of sardine is not well characterized from the AT survey (see ‘Assessment – Model \ Model Description \ Selectivity’ below), the abundance of this age class in July 2016 was estimated using the stock-recruitment (S-R) relationship from the alternative assessment model, model ALT (see ‘Assessment – Model \ Results \ Stock-recruitment’ below). The SSB input needed for the S-R relationship was obtained by back-calculating the number-at-age estimates for summer 2016 to January 2016 (semester 2 of model year 2015) assuming \(M=0.3\) per semester, followed by conversion into SSB using mean-weight-at-age estimates from the survey and the maturity ogive. The predicted recruitment was then combined accordingly with the vector of other number-at-age estimates from the survey and projected one year into the future assuming \(M=0.6\ \text{yr}^{-1}\) (as assumed in model ALT). The final number-at-age estimates were converted to estimates of biomass-at-age using the estimated mean weight-at-age vector in 2017.

Results

The spring survey totaled 3,850 nm of daytime east-west tracklines and 43 night-time surface trawls resulting in the formation of 18 clusters that were used for species identification and length measurements. The longer summer survey totaled 4,627 nm of daytime east-west tracklines and 121 night-time surface trawls combined into 49 trawl clusters. Post-cruise strata were defined for each survey, considering transect spacing, echoes or catches of CPS, sardine eggs in the Continuous Underway Fish Egg Sampler (CUFES), and the presence of sardine potential habitat (Figures 14 and 16).

In the spring, sardine were primarily concentrated in an area 160 nm long along the coasts of southern Oregon and northern California (Figure 16) and out to 80 nm offshore. Sardine biomass was estimated using 2 strata (Table 6, Figure 16). Stratum 1 contained the largest concentration of CPS backscatter, trawl clusters with sardine, and CUFES samples with sardine eggs (Figures 14 and 16). To the south, stratum 2 contained few adult sardine, no eggs, and relatively low backscatter. Stratum 2 had considerably lower biomass than stratum 1, contributing significantly less to the total biomass in the survey area, which was estimated to be 83,037 mt (CI_{95%}=18,906 to 172,109 mt, CV=49.3 %, Table 6). Globally, the distribution of abundance-at-length estimates
had modes at SL=14, 20, and 25 cm (Table 8, Figure 17). The larger-sized cohort was composed of fish age 3 and older, whereas the smaller fish were likely sardine spawned in 2015. The clear separation between the central mode and the two other modes indicates that the central mode encompassed sardine predominantly spawned in 2014.

At the time of the beginning of the summer survey, the sardine potential habitat extended beyond the north of Vancouver Island (Figure 15). Nonetheless, despite the availability of suitable habitat, sardine were only found on the southern end of the Island, around 49 ° N. From there to the south, the stock was highly fragmented and observed in small abundances, except immediately to the north of Point Conception (Figure 15). The entire survey area included an estimated 78,776 mt of Pacific sardine (CI95% = 9,538 to 148,287 mt, CV=53.9%, Table 7), with strata 1 and 6 contributing considerably larger biomasses than other strata. The distribution of abundance-at-length estimates had two major modes at 17 and 19 cm, with only minor contributions from other length classes (Table 8, Figure 19). This pattern observed in the length distribution was caused by the disproportionately large abundances observed in strata 1 and 6, which in turn were characterized by a reduced number of clusters. Given the high uncertainty associated with the estimation in these two strata (CV=68.9% and 92.9% for strata 1 and 6, respectively; Table 7), estimated length-at-age of the population was also subject to substantial uncertainty.

**Projected Estimates (2016-17)**

The projected total estimate of stock biomass (age 1+, mt) for July 2017 from the AT survey was 96,930 mt (Tables 9 and 11). As discussed in Methods above, the projection calculation was based on using number-at-age estimates from the summer 2016 survey (Table 9), along with the recruitment estimate associated with the stock-recruitment relationship in 2016 (from model ALT) discounted for natural mortality ($M = 0.6$), and finally, converting abundance in numbers to biomass using mean weight-at-age estimates derived from the survey. It is worth noting that this projection is dependent not only on the biomass observed in 2016, but also on the estimated recruitment for 2016. Given the stochastic nature of the past recruitments, it should be expected that a rectification of the 2017 biomass will occur after analysis of the 2017 summer survey. The entire stock biomass time series estimated from the AT survey for 2005-16, including the projected estimate for 2017, is presented in Figure 20. See Appendix 2 in STAR (2017) for additional details regarding biomass projection.

**Areas of Improvement for AT Survey**

Presently, the AT survey with $Q=1.0$ is considered to generally provide unbiased measurements of the sardine population (see ‘Changes between Last and Current Assessment Model \ Catchability’). Despite this assertion of quality, continued refinement and verification of the survey assumptions will continue in the future. In particular, it is essential that the survey design in the field continues to encompass the entire range of the stock in any given year, as well as expanding areas surveyed by using ancillary sampling tools in situations where the research vessel may have difficulty operating. Combined efforts with state fishery agencies to complement acoustic sampling with optical observations are already underway. Additionally, starting this spring, the SWFSC will begin testing the use of Unmanned Aerial Systems (UAS) to
expand its survey capabilities in real time. Besides providing information about the presence of CPS in unnavigable areas, UAS will supplement the use of acoustic sensor to monitor the presence of fish schools near the surface.

Further improvement will continue both in the study of species’ target strength (TS), a central parameter to convert acoustic backscatter to numerical densities, and in the improvement of the survey design, particularly in the use of more aggressive adaptive rules that will allow increasing sampling effort in areas with unusually large concentrations of CPS. The use of adaptive sampling procedures will likely reduce the uncertainty of both biomass, species composition, and demography of target species. Also, see ‘Assessment Model – Acoustic-trawl Survey / Overview / Additional assessment considerations’ above and ‘Research and Data Needs’ below.

ASSESSMENT – MODEL

History of Modeling Approaches

The population’s dynamics and status of Pacific sardine prior to the collapse in the mid-1900s was first modeled by Murphy (1966). MacCall (1979) refined Murphy’s virtual population analysis (VPA) model using additional data and prorated portions of Mexican landings to exclude the southern subpopulation. Deriso et al. (1996) modeled the recovering population (1982 forward) using CANSAR, a modification of Deriso’s (1985) CAGEAN model. The CANSAR was subsequently modified by Jacobson (Hill et al. 1999) into a quasi, two-area model CANSAR-TAM to account for net losses from the core model area. The CANSAR and CANSAR-TAM models were used for annual stock assessments and management advice from 1996 through 2004 (e.g., Hill et al. 1999; Conser et al. 2003). In 2004, a STAR Panel endorsed the use of an Age Structured Assessment Program (ASAP) model for routine assessments. The ASAP model was used for sardine assessment and management advice from 2005 to 2007 (Conser et al. 2003, 2004; Hill et al. 2006a, 2006b). In 2007, a STAR Panel reviewed and endorsed an assessment using Stock Synthesis (SS) 2 (Methot 2005, 2007), and the results were adopted for management in 2008 (Hill et al. 2007), as well as an update for 2009 management (Hill et al. 2008). The sardine model was transitioned to SS version 3.03a in 2009 (Methot 2009) and was again used for an update assessment in 2010 (Hill et al. 2009, 2010). Stock Synthesis version 3.21d was used for the 2011 full assessment (Hill et al. 2011), the 2012 update assessment (Hill et al. 2012), and the 2013 catch-only projection assessment (Hill 2013). The 2014 sardine full assessment (Hill et al. 2014), 2015 update assessment (Hill et al. 2015), and 2016 update assessment (Hill et al. 2016) were based on SS version 3.24s. The 2017 full assessment presented here was based on SS version 3.24aa. SS version 3.24aa corrected errors associated with empirical weight-at-age models having multiple seasons.

Responses to 2014 STAR Panel Recommendations

Many of the following recommendations are based on using an integrated model and not directly applicable to the current assessment, given the survey-based assessment represents the preferred approach for advising management of the Pacific sardine resource in the future. Regardless, brief
responses are provided for relevant recommendations in the context of the model-based assessment approach using model ALT.

High priority
A. The assessment would benefit not only from data from Mexico and Canada, but also from joint assessment activities, which would include assessment team members from both countries during assessment development.

Response: Bilateral stock assessment has long been considered a worthwhile goal. However, a more immediate priority is international collaboration to obtain synoptic survey coverage of the northern subpopulation. Synoptic surveys would also simultaneously provide population estimates of the southern subpopulation, as well as other transboundary CPS stocks (i.e., Pacific mackerel, northern anchovy central subpopulation, and jack mackerel). Synoptic CPS surveys are discussed each year at the Trinational Sardine Forum and Mexico-U.S. bilateral meetings.

B. Modify Stock Synthesis so that the standard errors of the logarithms of age-1+ biomass can be reported. These biomasses are used when computing the Overfishing Level, the Acceptable Biological catch, and the Harvest Level, but the CV used when applying the ABC control rule is currently that associated with spawning biomass and not age-1+ biomass.

Response: Requests for this addition to SS have been made in the past, i.e., it is possible that SS ver. 3.0 will include the error estimate associated with estimated stock biomass. André Punt revised an earlier version of SS to produce this output, however, the results were not markedly different than error estimates produced for SSB.

C. Explore models that consider a much longer time-period (e.g. 1931 onwards) to determine whether it is possible to model the entire period and determine whether this leads to a more informative assessment as well as provide a broader context for evaluating changes in productivity.

Response: Fishery managers require advice regarding current and near-future abundance. The STAT considers the above recommendation worthwhile for developing research models, but counterproductive for providing annual management advice.

D. Investigate sensitivity of the assessment to the threshold used in the environmental-based method (currently 50% favorable habitat) to further delineate the southern and northern subpopulations of Pacific sardine. The exploration of sensitivity in the present assessment was limited given time available, but indicated potential sensitivity to this cut-off.

Response: No further work has been conducted to address this recommendation.

E. Compute age-composition data for the ATM survey by multiplying weighted length-frequencies by appropriately constructed age-length keys (i.e. taking account of where the samples were taken).

Response: This recommendation was implemented in model ALT and for the projection model for the AT survey. Methods are described under the Fishery-independent data section above.
F. Investigate alternative approaches for dealing with highly uncertain estimates of recruitment that have an impact on the most recent estimate of age-1+ biomass that is important for management. Possible approaches are outlined in Section 3 of this report.

Response: No work has been conducted to address this recommendation.

G. Validation of the environmentally-based stock splitting method should be carried out if management is to be based on separating the northern and southern subpopulations using the habitat model. It may be possible to develop simple discriminant factors to differentiate the two sub-populations by comparing metrics from areas where mixing does not occur. Once statistically significant discriminant metrics (e.g. morphometric, otolith morphology, otolith microstructure, and possibly using more recent developments in genetic methods) have been chosen, these should be applied to samples from areas where mixing may be occurring or where habitat is close to the environmentally-based boundary. This can be used to help set either a threshold or to allocate proportions if mixing is occurring.

Response: Somatic and otolith morphometric analyses were conducted that generally address this recommendation (Felix et al. 2005). The Felix et al. (2005) study complemented a SST-based method published by Felix et al. (2004). Subsequent validation studies have not been undertaken. Genetic methods have been inconclusive.

H. Continue to investigate the merits/drawbacks of model configurations that include age compositions rather than length-composition and conditional age-at-length data, given some evidence for time- and spatially-varying growth.

Response: Model ALT incorporates age compositions, age-based selectivity, and empirical weight-at-age time series.

Medium priority
I. Continue to explore possible additional fishery-independent data sources. However, inclusion of a substantial new data source would likely require review, which would not be easily accomplished during a standard STAR Panel meeting and would likely need to be reviewed during a Council-sponsored Methodology Review.

Response: While other potential fishery-independent data sources may exist for Pacific sardine (e.g., SWFSC juvenile rockfish survey or California’s aerial survey), none have been vetted through a Council-sponsored methodology review. The STAT continues to support and promote use of the single, most objective survey tool available for estimating abundance of CPS, i.e., the SWFSC’s AT survey.

J. The reasons for the discrepancy between the observed and expected proportions of old fish in the length and age compositions should be explored further. Possible factors to consider in this investigation include ageing error / ageing bias and the way dome-shaped selectivity has been modelled.

Response: Very few sardine older than 6 years of age have been observed in either the fishery or survey samples collected to date. Model ALT has been revised to reduce the maximum age from 15 to 10 and the ‘accumulator’ age for single binning older fish reduced to age 8+.
K. The Panel continues to support expansion of coast-wide sampling of adult fish for use when estimating parameters in the DEPM method (and when computing biomass from the ATM surveys). It also encourages sampling in waters off Mexico and Canada.

Response: The SWFSC has conducted two surveys per year (spring and summer) since 2012. Summer surveys have typically extended to the northern tip of Vancouver Island, Canada. U.S. survey vessels have not yet had access to Mexican waters and are unlikely to in the near future. INAPESCA recently obtained a new, advanced technology research vessel (BIPO) for surveying the Gulf of California and Baja peninsula. Unfortunately, the BIPO was recently relocated to the Gulf of Mexico and its status for future surveys remains uncertain.

L. Consider spatial models for Pacific sardine that can be used to explore the implications of regional recruitment patterns and region-specific biological parameters. These models could be used to identify critical biological data gaps as well as better represent the latitudinal variation in size-at-age.

Response: No progress has been made toward spatial modeling. Some of the concerns raised regarding regional size-at-age have been accounted for by the use of empirical weight-at-age data and age-based selectivity in model ALT.

M. Consider a model that explicitly models the sex-structure of the population and the catch. An analysis of length-at-age samples did not indicate sexual dimorphism for this stock (see Figure 4a in Hill et al. 2014), so all models presented were combined-sex configurations. Nevertheless, it was felt that a sex-specific model was needed minimally as a sensitivity test to investigate the possibility that accounting for sex will have an impact on stock-assessment results for this resource.

Response: No further work has been conducted to address this recommendation. That is, this exercise is considered a low priority and unwarranted at this time in the ongoing assessment, given no evidence of sex-specific growth has been observed from biological sample information collected to date (see Assessment Data, Biological Parameters, Growth above).

N. Consider a model that has separate fleets for Mexico, California, Oregon-Washington and Canada.

Response: In the past, the STAT has modeled each of these regional fisheries as fleet, which resulted in an unstable, over-parameterized model. That is, the goal of current model development is to construct a parsimonious assessment model that meets the overriding management objective using/emphasizing the highest quality data available (AT survey abundance time series) in the most straightforward manner (not developed around fine-scale fishery catch and selectivity data).

O. Compare annual length-composition data for the Ensenada fishery that are included in the MEXCAL data sets for the NSP scenario with the corresponding southern California length compositions. Also, compare the annual length composition data for the Oregon-Washington catches with those from the British Columbia fishery. This is particularly important if a future age data/age-based selectivity model scenario is further developed and presented for review.

Response: Ensenada fishery length-composition time series are only available at the semester level, so it is not possible to disaggregate the data (either length or age) to account for contribution of NSP fish. For the last several length-based assessments, the semester
level data were simply down-weighted to account for the NSP catch. The BC fishery length data were not converted to age distributions for model ALT, although this would be theoretically possible to do using an age-length key from the SS model or using data from the OR-WA fisheries. Given the large size of sardines harvested in the BC fishery, this transformation would likely result in skewed age distributions.

P. Further explore methods to reduce between-reader ageing bias. In particular, consider comparisons among laboratories and assess whether the age-reading protocol can be improved to reduce among-ager variation.

Response: The SWFSC regularly exchanges survey otolith samples with key personnel with the CDFW for double-reading evaluations. However, as noted in Research and Data Needs below, the STAT has suggested more coordination is needed regarding production ageing across multiple laboratories or possibly, more centralized ageing efforts for Pacific sardine, as well as other CPS stocks.

Q. Change the method for allocating area in the DEPM method so that the appropriate area allocation for each point is included in the relevant stratum. Also, apply a method that better accounts for transect-based sampling and correlated observations that reflects the presence of a spawning aggregation.

Response: The DEPM time series is excluded from model ALT.

R. Consider future research on natural mortality. Note that changes to the assumed value for natural mortality may lead to a need for further changes to harvest control rules.

Response: Assessment model ALT has implemented a change in $M$ from 0.4 yr$^{-1}$ to 0.6 yr$^{-1}$. Rationale for the change is provided under: Assessment Data, Biological Parameters, Natural mortality above; Changes between Current and Last Assessment Model, Longevity and natural mortality above; and Natural mortality profile below.

Low priority

S. Develop a relationship between egg production and fish age that accounts for the duration of spawning, batch fecundity, etc. by age. Using this information in the assessment would require that the stock-recruitment relationship in SS be modified appropriately.

Response: Although the newest version of SS (beta ver. 3.0) has added more flexibility for modeling stock-recruitment dynamics, it is uncertain whether such age-specific details will be available in the future.

Finally, the Panel notes that value of the Small Pelagic Ageing Research Cooperative, which should improve consistency in age-reading methods generally, and in particular for Pacific sardine. Lack of consistency in age estimates was the reason for not using age data for British Columbia.

Response: The SPARC has not met for several years. Canada has no new samples to age, and the majority of existing samples that have been aged are from their summer swept-area trawl survey. The WDFW has aged all samples from the states of Oregon and Washington, but no new samples have been collected since the moratorium. The CDFW and the SWFSC regularly exchange subsamples from the SWFSC’s surveys for double reading analysis. Also, see recommendation P above.
Responses to Recent STAR (2017) Panel Requests

During the review in February 2017, additional requests were made during the week-long meeting regarding the proposed survey- and alternative model-based assessments, including evaluating different methods for projecting survey biomass from 2016 to 2017, examining different combinations of data and parameterizations (e.g., growth via empirical weight-at-age matrices and selectivity estimation based on age-vs. length-composition time series) associated with model ALT, and revising outputs and contrasting results across respective models and survey abundance time series. Detailed requests, rationales, and responses associated with sensitivity analysis conducted during the review are presented under Requests made to the STAT during the meeting (STAR 2017).

Changes between Current and Last Assessment Model

Overview
General differences between the current assessment model (ALT) proposed here and the last assessment model (T_2016) used to advise management, as well as model T_2017 that represents an updated T_2016 model are presented in Table 10. Model T_2017 is parameterized similarly as T_2016, with newly available sample information (e.g., catch, composition, and abundance data). As indicated in recent assessments conducted in the past, selectivity estimation continued to result in problematic scaling in model T_2017, with updated length-composition data associated with the AT survey once again resulting in unrealistic estimates of total stock biomass (Figure 21). The AT length-composition time series has continually been poorly fit in the model, with estimated selectivity curves sensitive to even minor additions of new length data. Estimated selectivity of very small, young sardines (6-9 cm, age-0 fish) in the AT survey is low (i.e., in most years, the AT survey does not encounter such sizes/age), so that when small fish are observed occasionally in the survey in limited numbers, selection probabilities translate to implausibly high numbers of young fish present in the population (see STAR 2017). As addressed in past reviews, omitting new length data in the updated assessment alleviated suspect scaling issues (Figure 21) and resulted in a more robust model (e.g., minimized potential for generating retrospective errors generally associated with highly variable terminal estimates of abundance). Given drawbacks of the length-based model above, as well as other data and parameterization considerations noted below (e.g., see Selectivity below), the STAT’s proposed model-based assessment in 2017 was model ALT.

In general, model ALT was developed around the most relevant and highest quality source of data available for assessing the status of Pacific sardine, i.e., the focus of model ALT is fitting to the AT survey abundance time series. Finally, it is important to note that model ALT represents the proposed model-based assessment for advising management, but the preferred assessment is a survey-based approach as discussed above (see `Preface` and `Assessment – Acoustic-trawl survey \ Overview`). Further details regarding differences/similarities between model ALT and T_2016/T_2017 follow (see accompanying Table 10).

Time period and time step
The modeled timeframe has been shortened by roughly one decade, with the first year in model ALT being 2005, rather than 1993. Time steps in model ALT are treated similarly as in past
assessments, being based on two, six-month semester blocks for each fishing year (semester 1=July-December and semester 2=January-June). The need for an extended time period in the model is not supported by the management goal, given that years prior to the start of the AT survey time series provide limited additional information for evaluating terminal stock biomass in the integrated model. Further, although a longer time series of catch may be helpful in a model for accurately determining scale in estimated quantities of interest, estimated trend and scale were not sensitive to changes in start year for model ALT. Finally, Pacific sardine biology (relatively few fish >5 years old observed in fisheries or surveys) further negates the utility of an extended time period in a population dynamics model employed for estimating terminal stock biomass of a short-lived species.

Surveys
Model ALT now includes only an acoustic-trawl survey index of abundance, omitting abundance time series used in past assessments associated with eggs/larvae surveys (daily egg production method – DEPM, and total egg production – TEP). Justification for removing eggs/larvae data from the current model follow: AT survey covers the full range of the stock vs. strictly the spawning aggregation covered by the eggs-larvae surveys; AT survey provides a direct measure of stock biomass vs. an indirect estimate of spawning biomass produced by the eggs/larvae surveys; AT survey provides a snapshot of recent absolute abundance vs. a snapshot of recent relative spawning production generated by the eggs/larvae surveys; and AT survey is based on an efficient survey design that minimizes temporal/sampling biases and maximizes estimate precision vs. much less flexible eggs/larvae surveys that are more prone to sampling biases in the field. Further, shortening the modeled time period necessarily results in omission of the TEP time series, which ended in 2005 (also noting that the TEP method results in a lower quality index of egg production due to lack of adult reproductive parameters). Additionally, the DEPM time series is essentially uninformative in model ALT, which produces similar results with or without inclusion of the eggs/larvae survey. Finally, the AT survey abundance time series in the ALT model is no longer partitioned into independent indices based on spring and summer cruises, but rather, now reflects a single abundance index that, in some years, includes multiple (seasonal) estimates.

Fisheries
Fishery structure in model ALT is similar to past assessments. Three fisheries are included in the model, including two Mexico-California fleets separated into semesters (MEXCAL_S1 and MEXCAL_S2) and one fleet representing Pacific Northwest fisheries (Canada-WA-OR, PNW). Also, because the California live bait industry currently reflects the only active sector in the U.S. sardine fishery, minor amounts of live bait landings were included in the current assessment based on model ALT.

Longevity and natural mortality
Biology assumptions for Pacific sardine in model ALT have been revised, including decreasing longevity and increasing natural mortality ($M$). Justification for revised assumptions for longevity (15 to 10 years) and $M$ (0.4 to 0.6 yr$^{-1}$) follow: recommended in past assessment reviews; biological parameters are now consistent with observed length and age data collected from the fisheries and surveys (limited numbers of fish >5 years old observed in composition time series since 2000); supportive evidence from mortality studies from AT survey research
(Zwolinski and Demer 2013), as well as from general research addressing underlying correlation between maximum lifespan and mortality (Hoenig 1983); and finally, higher $M$ estimates (0.55-0.65 yr$^{-1}$) were consistent with other estimated parameters associated with the highest priority data in the model, e.g., assumption that AT survey catch rates are applicable to the entire population in any given year ($Q=1$), see Natural mortality profile below. Also, see ‘Assessment Data \ Biological Parameters \ Natural mortality’ above and ‘Natural mortality profile’ below.

**Growth**
A matrix of empirical weight-at-age estimates by year/semester is now used in model ALT to translate derived numbers-at-age into biomass-at-age, rather than estimating growth internally in the model as conducted previously in past assessments. Treatment of growth using empirical weight-at-age matrices associated with the fisheries, survey, and population greatly simplifies the overall assessment, while also allowing growth to vary across time and minimizing potential conflicts with selectivity parameterization. Also, see ‘Assessment Data \ Biological Parameters \ Growth’ above.

**Stock-recruitment relationship**
Beverton-Holt stock-recruitment ($S-R$) parameters are estimated in model ALT, including both virgin recruitment ($\log R_0$) and steepness ($h$), which represents a change from recently conducted assessments that estimated $\log R_0$, but fixed $h=0.8$. That is, fixing $h$ at an assumed higher value in concert with fixed $M$ necessarily constrained the model, resulting in relatively optimistic results, given the assumption that productivity remains high at low parent stock size. Finally, general sensitivity analysis during development of model ALT resulted in robust estimates of $\log R_0$ (~14.2) and $h$ (~0.36). Also, see ‘Model Description \ Stock-recruitment relationship,’ ‘Results \ Stock-recruitment relationship,’ and ‘Uncertainty Analyses \ Sensitivity analysis’ below.

**Selectivity**
Selectivity in model ALT is based on age compositions and age-based selectivity, rather than length compositions and length-based selectivity as used in recently conducted past assessments. Primary justification for changing how selectivity is treated in the integrated model is based on the overriding goal to develop a parsimonious model that includes the most efficient parameterizations in the age-structured modeling platform (SS). Further, results from recent assessments have been particularly sensitive to minor changes (updates) to length-composition time series, which has been highlighted as a problematic area over the last few years in the ongoing assessment (Hill et al. 2014, 2015, 2016; STAR 2014). Also, see ‘Model Description \ Selectivity’ below.

**Catchability**
Catchability ($Q$) is freely estimated for the AT survey in model ALT, which is a major change from past assessments that have assumed $Q=1.0$ for the primary index of abundance in the assessment. That is, model ALT illustrates that a critical assumption underlying the survey-based assessment approach (i.e., AT survey methods and design allow efficient sampling within the stock’s range in any given year, or $Q=1$) is supported using a relatively simple integrated assessment model that includes other ancillary sources of data (e.g., catch and composition data),
is based on realistic assumptions/parameterizations (e.g., $M$, growth, and stock-recruitment), is internally consistent (data conflicts are minimized), and generates robust results.

**Model Description**

Important parameterizations in model ALT are described below. Information for particular parameterizations is also presented under ‘Changes between Current and Last Assessment Model’ above.

*Assessment program with last revision date*

In 2014, the stock assessment team (STAT) transitioned from Stock Synthesis (SS) version 3.21d to version 3.24s (Methot 2013, Methot and Wetzel 2013), which was used for all assessments through 2016. In 2017, the SS model received some additional minor revisions and recompiled (version 3.24aa) to accommodate empirical weight-at-age data in a semester-based model. The SS model is comprised of three sub-models: (1) a population dynamics sub-model, where abundance, mortality, and growth patterns are incorporated to create a synthetic representation of the true population; (2) an observation sub-model that defines various processes and filters to derive expected values for different types of data; and (3) a statistical sub-model that quantifies the difference between observed data and their expected values and implements algorithms to search for the set of parameters that maximizes goodness of fit. The modeling framework allows for the full integration of both population size and age structure, with explicit parameterization both spatially and temporally. The model incorporates all relevant sources of variability and estimates goodness of fit in terms of the original data, allowing for final estimates of precision that accurately reflect uncertainty associated with the sources of data used as input in the modeling effort.

*Definitions of fleets and areas*

Data from major fishing regions are aggregated to represent southern and northern fleets (fisheries). The southern ‘MEXCAL’ fleet includes data from three major fishing areas at the southern end of the stock’s distribution: northern Baja California (Ensenada, Mexico), southern California (Los Angeles to Santa Barbara), and central California (Monterey Bay). Fishing can occur throughout the year in the southern region. However, availability-at-size/age changes due to migration. Selectivity for the southern MEXCAL fleet was therefore modeled separately for seasons 1 and 2 (semesters, S1 and S2).

The ‘PNW’ fleet (fishery) includes data from the northern range of the stock’s distribution, where sardine are typically abundant between late spring and early fall. The PNW fleet includes aggregate data from Oregon, Washington, and Vancouver Island (British Columbia, Canada). The majority of fishing in the northern region typically occurs between July and October (S1).

*Likelihood components and model parameters*

A complete list of model parameters for model ALT is presented in Table 12. The total objective function was based on the following individual likelihood components: 1) fits to catch time series; 2) fits to the AT survey abundance index; 3) fits to age compositions from the three fleets and AT survey; 4) deviations about the stock-recruitment relationship; and 5) minor contributions from soft-bound penalties associated with particular estimated parameters.
**Initial population and fishing conditions**

Given the Pacific sardine stock has been exploited since the early 20th Century (i.e., well before the start year used in model ALT), further information is needed to address equilibrium assumptions related to starting population dynamics calculations in the assessment model. One approach is to extend the modeled time period backwards in time to the start of the small pelagic fisheries off the U.S. west coast and in effect, ensure no fishing occurred prior to the start year in the model. In an integrated model, this method can be implemented by: 1) extending the catch time series back in time and confirming that harvest continues to decline generally as the onset of the fishery is approached; or 2) estimating additional parameters regarding initial population and fishing conditions in the model. Given assumptions regarding initial equilibrium for Pacific sardine (a shorter-lived species with relatively high intrinsic rates of increase) are necessarily difficult to support regardless of when the modeled time period begins, as well as the extreme length of an extended catch time series (early 1900s) that would be needed in this case, the approach above was adopted in this assessment, as conducted in all previous assessments to date.

The initial population was defined by estimating ‘early’ recruitment deviations from 1999-04, i.e., six years prior to the start year in the model. Initial fishing mortality ($F$) was estimated for the MEXCAL_S1 fishery and fixed=0 for MEXCAL_S2 and PNW fisheries, noting that results were robust to different combinations of estimated vs. fixed initial $F$ for the three fisheries. In effect, the initial equilibrium age composition in the model is adjusted via application of early recruitment deviations prior to the start year of the model, whereby the model applies the initial $F$ level to an equilibrium age composition to get a preliminary number-at-age time series, then applies the recruitment deviations for the specified number of younger ages in this initial vector. If the number of estimated ages in the initial age composition is less than the total number of age groups assumed in the model (as is the case here), then the older ages will retain their equilibrium levels. Because the older ages in the initial age composition will have progressively less information from which to estimate their true deviation, the start of the bias adjustment was set accordingly (see Methot 2013; Methot and Wetzel 2013). Ultimately, this parsimonious approach reflects a non-equilibrium analysis or rather, allows for a relaxed equilibrium assumption of the virgin (unfished) age structure at the start of the model as implied by the assumed natural mortality rate ($M$). Finally, an equilibrium ‘offset’ from the stock-recruitment relationship was estimated and along with the early recruitment deviation estimates allowed the most flexibility for matching the population age structure to the initial age-composition data at the start of the modeled time period.

**Growth**

See ‘Changes between Current and Last Assessment Model \ Growth’ above.

**Stock-recruitment relationship**

Pacific sardines are believed to have a broad spawning season, beginning in January off northern Baja California and ending by July off the Pacific Northwest. In the semester-based model ALT, spawning stock biomass (SSB) is calculated at the beginning of S2 (January). Recruitment was specified to occur in S1 of the following model year (consistent with the July 1st birth-date assumption). In past assessments, a Ricker stock-recruitment (S-R) relationship had been assumed following Jacobson and MacCall (1995), however, following recommendations from past reviews, a Beverton-Holt S-R has been implemented in all assessments since 2014.
Virgin recruitment \((R_0)\), initial equilibrium recruitment offset \((R_1)\), and steepness \((h)\) were estimated. Following recommendations from past assessments, the estimate of average recruitment variability \((\sigma_R)\) assumed in the S-R relationship was set to 0.75 since 2014. Recruitment deviations were estimated as separate vectors for the early and main data periods in the overall model. Early recruitment deviations for the initial population were estimated from 1999-04 (six years before the start of the model). A recruitment bias adjustment ramp (Methot and Taylor 2011) was applied to the early period and bias-adjusted recruitment estimated in the main period of the model (Figure 31). Main period recruitment deviations were advanced one year from that used in the last assessment, i.e., estimated from 2005-15 (S2 of each model year), which translates to the 2016 year class being freely estimated (albeit poorly) from the 2016 data available in the model.

It is important to note that there exists little information in the assessment to directly evaluate recent recruitment strength (e.g., absolute numbers of age-0, 6-9 cm fish in the most recent year), with the exception of age data from the southern fisheries, which have caught these juveniles infrequently in past years in low volume during their first semester of life (S1), but in greater amounts during their second semester (MEXCAL_S2). Age-0 recruits are rarely observed in the PNW fishery. Age-0 fish are not typically encountered by the AT survey, except for limited occurrences in particular years and in relatively high numbers observed in one cruise (summer 2015).

Selectivity
Age-composition time series from the MEXCAL and PNW fisheries were modeled using age-based selectivity. The MEXCAL compositions were fit based on each age as a random walk from the previous age, which resulted in domed-shaped selectivity similar to fits from a double-normal selectivity form as used in past assessments, i.e., supporting the assumption that older/larger fish are not generally available to the southern fisheries, both historically and presently. Selectivity for the MEXCAL fleet was estimated by semester (S1 and S2) to better account for both seasonal- and decadal-scale shifts in sardine availability to the southern region. The PNW fishery age compositions were fit using asymptotic selectivity (two-parameter logistic form), given this stock’s biology and strong evidence that larger, older sardines typically migrate to more northern feeding habitats each summer. A simple asymptotic selectivity form was used for the AT survey, whereby age-0 fish were assumed to be unavailable and age 1+ fish fully selected. Justifications for a simplified selectivity form for the AT survey follow: the survey is based on sound technical methods and an expansive sampling operation in the field using an optimal habitat index for efficiently encountering all adult fish in the stock (Demer and Zwolinski 2014); observations of age-1 fish in length- and age-composition time series, to some degree, in every year; recognition of some level of ageing bias in the laboratory that may confound explicit interpretation of estimated age compositions, e.g., low probability of selection of age-1 fish in a particular year may be attributed to incorrectly assigned ages for age-0 or age-2 fish; and minor constraints to selectivity estimation, which typically reflects a sensitive parameterization that can substantially impact model results, supports the overriding goal of the assessment, i.e., parsimonious model that is developed around the AT survey abundance index. Finally, in addition to potential biases associated with the trawling and ageing processes, the age-1+ selectivity assumption recognizes the vulnerability of adult sardine with fully-developed swim bladders to echosounder energy in the acoustic sampling process. That is, there are three
selectivity components to consider with the acoustic-trawl method: 1) fish availability with regard to the actual area surveyed each year; 2) vulnerability of fish to the acoustic sampling gear; and 3) vulnerability of fish to the mid-water trawl (avoidance and/or extrusion). No evidence exists that sardine with fully-developed swim bladders (i.e., greater than age 0) are missed by the acoustic equipment, further supporting the assumption that age-1+ fish are fully-selected by the survey in any given year.

Catchability
See ‘Changes between Current and Last Assessment Model / Catchability’ above.

Convergence criteria and status
The iterative process for determining numerical solutions in the model was continued until the difference between successive likelihood estimates was <0.00001. The total likelihood and final gradient estimates for model ALT were 333.256 and 8.97e-6, respectively.

Results
The following results pertain to model ALT. Estimates for important parameterizations and derived quantities useful to management are also presented in Tables 10-16.

Parameter estimates and errors
Parameter estimates and standard errors (SE) for model ALT are presented in Table 12.

Growth estimates
Growth parameters were not estimated in model ALT, rather, empirical weight-at-age estimates by year were used to convert estimated numbers into weight of fish for calculating important biomass quantities useful to management (Figures 5-8).

Selectivity estimates and fits to fishery and survey age-composition time series
Age-based selectivity estimates (ogives) for the three fisheries and AT survey are presented in Figure 22. Model fit displays to fishery and AT survey age compositions (including observed and effective sample sizes) and associated Pearson residual plots are presented in Figures 23-26. The fishery (MEXCAL_S1, MEXCAL_S2, and PNW) age-composition time series were fit relatively well in most years, but poor fits were observed in some years, particularly, for the most recent years in the time series (Figures 23-26). Poor fits to the AT survey age-composition time series were indicated in most years (Figure 26). See ‘Uncertainty Analyses / Selectivity analysis’ below.

Fit to survey index of abundance
Model fits to the AT survey abundance index in arithmetic and log scale are presented in Figure 27. The predicted fit to the survey index was generally good (near mean estimates and within error bounds), particularly, for the most recent years of the time series (Figure 27). As illustrated in past assessments, the notable exception in the fitted time series was for the initial survey year 2005 (spring 2006 cruise), which was under-estimated and outside the estimated confidence interval. Estimated catchability ($Q$) for the AT survey was 1.1 (Table 12). Also, see ‘Changes between Current and Last Assessment Model / Catchability’ above.
**Stock-recruitment relationship**

Recruitment was modeled using a Beverton-Holt stock-recruitment (S-R) relationship (Figure 28). The assumed level of underlying recruitment deviation error was fixed ($\sigma_R=0.75$), virgin (unfished) recruitment was estimated ($\log R_0=14.2$), and steepness was estimated ($h=0.36$) (Table 12). Recruitment deviations for the early (1999-04), main (2005-15), and forecast (2016-17) periods in the model are presented in Figure 29). Asymptotic standard errors for recruitment deviations are displayed in Figure 30 and the recruitment bias adjustment plot for early, main, and forecast periods in model ALT is shown in Figure 31.

**Population number- and biomass-at-age estimates**

Population number-at-age estimates for model ALT are presented in Table 13. On average, age 0-3 fish have comprised roughly 85% of the total number of Pacific sardine in each year from 2005-17. Corresponding estimates of population biomass-at-age, total biomass (age-0+ fish, mt) and stock biomass (age-1+ fish, mt) are shown in Table 14. On average, age 0-3 fish have comprised roughly 65% of the total population biomass in each year from 2005-17.

**Spawning stock biomass**

Time series of estimated spawning stock biomass (SSB, mmt) and associated 95% confidence intervals are presented in Table 15 and Figure 32. The virgin level of SSB was estimated to be 107,915 mt (0.11 mmt). The SSB has continually declined since 2005-06, reaching historically low levels in recent years (2014-present).

**Recruitment**

Time series of estimated recruitment (age 0, billions) abundance is presented in Table 15 and Figure 34. The virgin level of recruitment ($R_0$) was estimated to be 1.52 billion age-0 fish. As indicated for SSB above, recruitment has largely declined since 2005-06, with the exception of a brief period of modest recruitment success from 2009-10. In particular, the 2011-15 year classes have been among the weakest in recent history. A small increase in recruitment was observed in 2016, albeit a highly variable estimate (CV=79%) based on limited data.

**Stock biomass for PFMC management**

Stock biomass, used for calculating annual harvest specifications, is defined as the sum of the biomass for sardine ages one and older (age 1+) at the start of the management year. Time series of estimated stock biomass (mmt) are presented Table 14 and Figure 33. As discussed above for both SSB and recruitment, a similar trend of declining stock biomass has been observed since 2005-06, plateauing at recent historical low levels since 2014 (roughly 78,000 mt, 0.08 mmt).

**Fishing and exploitation rates**

Estimated fishing mortality ($F$) time series by fishery are presented in Figure 35. Fishing mortality has been generally less than 0.4 yr\(^{-1}\) since 2005-06, with the exception of the PNW fishery in 2005 and from 2012-13, with $F$ estimates above 1.0 yr\(^{-1}\).

Exploitation rate is defined as the calendar year northern sub-population (NSP) catch divided by the total mid-year biomass (July 1\(^{st}\), ages 0+). The U.S. and total exploitation rates for the NSP are shown in Figure 36. The U.S. exploitation rate was less than 10% from 2005-11, increased sharply from 2012-14 to over 25%, and dropped again to under 5% recent years. The total
exploitation rate time series followed a similar trend, with exploitation rates less than 17% from 2005-11, increasing to 40% by 2013, and decreasing to similar levels as for the U.S. in recent years.

**Uncertainty Analyses**

*Virgin recruitment profile*

Virgin recruitment ($R_0$) profiles are useful for identifying the extent conflicts between data components included in the assessment potentially influence underlying scale in the model (Lee et al. 2014). Components in model ALT include composition (fishery and survey age-composition time series) and abundance (AT survey index of abundance) data. A $R_0$ profile for model ALT is presented in Figure 37. The profile was conducted over a range of assumed (fixed) $R_0$ values from 13.5 to 15, with multiple runs at each $R_0$ level, based on jittering starting values for estimated parameters to ensure model convergence. The profile indicated all sources of data in model ALT were generally consistent, with each component illustrating better fitting models were associated with lower vs. higher assumed levels of $R_0$. The individual total profile indicates the model ALT configuration ($R_0$=14.236) appears to have realized a global minimum total likelihood estimate.

*Natural mortality profile*

Treatment of natural mortality ($M$) in model ALT is discussed above, see ‘Longevity and natural mortality.’ Uncertainty associated with the assumed (fixed) level of natural mortality in model ALT ($M$=0.6 yr$^{-1}$) was also evaluated by profiling across a range of fixed levels of the stock parameter of interest, $M$ (Table 16 and Figure 38). The profile was conducted using a range of $M$ values from 0.35 to 0.75 yr$^{-1}$. In the context of the ALT model, models with higher assumed levels of $M$ resulted in lower estimates of AT survey catchability ($Q$), and higher terminal estimates of spawning stock biomass and stock biomass. Model fits to most data components, as well as total likelihood estimates indicated slightly better fits to lower estimates of $M$; however, the AT survey index of abundance and MEXCAL_S1 age-composition data indicated better fitting models at higher $M$ (Table 16 and Figure 38). The range of recent estimated stock biomass (2014-17) associated with the $M$ profile is presented in Figure 38, with terminal year estimates (2017) that ranged from roughly 40,000 mt ($M$=0.35 yr$^{-1}$) to 160,000 mt ($M$=0.75 yr$^{-1}$).

*Retrospective analysis*

Retrospective analysis provides another means of examining model properties and characterizing uncertainty. A retrospective analysis was performed for model ALT, whereby data were incrementally removed from the terminal year backwards in time to 2000. Estimated stock biomass time series from this analysis are presented in Figure 39. For the most part, no notable retrospective pattern was indicated by the analysis, i.e., no systematic bias of overestimating biomass in the terminal year was illustrated through sequentially removing data from the model backwards in time. A slight retrospective bias was indicated as data were removed four or more years back in time. It is important to note that some degree of retrospective bias would be expected from a stock assessment of short-lived, productive species like Pacific sardine, given little information is available in the integrated model for estimating recruitment that typically is highly variable in any given year based on immediate oceanographic conditions.
Sensitivity analysis (survey abundance indices, AT survey selectivity, stock-recruitment steepness, data weighting methods, and fishery time-varying selectivity)

Sensitivity analyses were conducted prior and during the review in February that addressed assumptions for survey (AT and DEPM) time series included in the model, AT survey selectivity forms, stock-recruitment (S-R) steepness \( h \), and alternative data weighting approaches for model ALT. Estimates for likelihood components, specific parameters, and derived quantities of interest associated with the models evaluated in sensitivity analysis are presented in Table 17. Estimated stock biomass (age-1+ fish, mt) time series are compared between the different model scenarios in Figure 40. Also, further discussion regarding models evaluated in sensitivity analysis, as well as other configurations investigated during the review are presented in STAR (2017). As illustrated in past assessments, inclusion of the DEPM index of abundance in the model had little influence on results, with nearly identical stock biomass trajectories observed and slightly higher terminal estimate of stock biomass for the model that included both indices of abundance. Basing the AT survey selectivity on a simple (two-parameter logistic) asymptotic form as used for the PNW fishery resulted in generally similar estimated selectivity as the age-1+ fully-selected form used in model ALT, but indicating only partially selected younger ages (i.e., 5% vs. 0%, 25% vs. 100%, and 70% vs. 100% selection for ages 0, 1, and 2, respectively), which resulted in higher estimated stock biomass in the terminal year (approximately 153,000 mt vs. 87,000 mt in model ALT). Fixing S-R steepness at the level assumed in recent assessments \( h=0.8 \) had little effect in the model, with estimated stock biomass in the terminal year equal to roughly 112,00 mt vs. 87,000 mt for model ALT (estimated steepness, \( h=0.36 \)). Two alternative data weighting approaches (‘Francis method’ and ‘harmonic-mean method’ in Stock Synthesis) implemented in model ALT resulted in generally similar findings as the non-weighted baseline model, with slightly higher estimated stock biomass in the terminal year than model ALT; see Francis (2011), Methot and Wetzel 2013, and Punt (in press). Finally, modeling time-varying selectivity for the fisheries resulted in notably better fits to the fishery age-composition time series, with generally similar estimates of derived quantities useful to management as estimated in model ALT (i.e., time invariant selectivity configuration). However, models with time-varying fishery selectivity were inherently less stable, with lack of convergence for many runs or indications of local minima when convergence was realized.

Convergence tests

Convergence properties of model ALT were tested to ensure the model represented an optimal solution. Model ALT was run with a wide range of initial starting values for \( R_0 \) (13.1 to 15.1). For each run, phase order for estimating parameter components (e.g., \( R_0, R_1, \) steepness, initial \( F \), selectivity, and AT survey \( Q \)) was randomized from 1 to 5, and all parameters were jittered by 20% (Table 18). All models converged to the same total negative log likelihood estimate (333.256) and had identical final estimates of \( R_0 \) (14.2359). Model ALT appeared to have converged to a global minimum (also, see ‘Virgin recruitment profile’ above).

Historical analysis

Estimates of stock biomass (age-1+ fish, mt) and recruitment (age-0 fish, billions) for model ALT were compared to recently conducted assessments in Figure 41. Full and updated stock assessments since 2009 (Hill et al. 2009-16) are included in the comparison. Stock biomass and recruitment trends were generally similar, with notable differences in scale between particular years. It is important to note that all previous assessments (since 2009) were structured very
similarly (e.g., similar model dimensions, data, assumptions, and parameterizations). Whereas, the newly developed ALT model (2017) reflects a much simpler version of past assessments models (See ‘Changes between Current and Last Assessment Model’ above), necessarily confounding direct comparisons between results from this year’s model with past assessments.

HARVEST CONTROL RULES FOR THE 2017-18 MANAGEMENT CYCLE

Harvest Guideline

The annual harvest guideline (HG) is calculated as follows:

\[ HG = (BIOMASS – CUTOFF) \times FRACTION \times DISTRIBUTION; \]

where HG is the total U.S. directed harvest for the period July 2017 to June 2018, BIOMASS is the stock biomass (ages 1+, mt) projected as of July 1, 2017, CUTOFF (150,000 mt) is the lowest level of biomass for which directed harvest is allowed, FRACTION (\( E_{MSY} \) bounded 0.05-0.20) is the percentage of biomass above the CUTOFF that can be harvested, and DISTRIBUTION (87%) is the average portion of BIOMASS assumed in U.S. waters. Based on results from model ALT, estimated stock biomass is projected to be below the 150,000 mt threshold and thus, the HG for 2017-18 would be 0 mt. Harvest estimates for model ALT are presented in Table 19.

OFL and ABC

On March 11, 2014, the PFMC adopted the use of CalCOFI sea-surface temperature (SST) data for specifying environmentally-dependent \( E_{MSY} \) each year. The \( E_{MSY} \) is calculated as,

\[ E_{MSY} = -18.46452+3.25209(T)-0.19723(T^2)+0.0041863(T^3), \]

where \( T \) is the three-year running average of CalCOFI SST (Table 20, Figure 42), and \( E_{MSY} \) for OFL and ABC is bounded between 0 to 0.25 (Figure 42). Based on the recent warmer conditions in the CCE, the average temperature for 2014-16 increased to 15.9999 °C, resulting in \( E_{MSY}=0.2251 \).

Estimated stock biomass in July 2017 for model ALT was 86,586 mt (Table 19). The overfishing limit (OFL, 2017-18) associated with that biomass was 16,957 mt (Table 19). Acceptable biological catches (ABC, 2017-18) for a range of \( P\text{-star} \) values (Tier 1 \( \sigma=0.36 \); Tier 2 \( \sigma=0.72 \)) associated with model ALT are presented in Table 19.
REGIONAL MANAGEMENT CONSIDERATIONS

Pacific sardine, as well as other species considered in the CPS FMP, are not managed formally on a regional basis within the USA, due primarily to the extensive distribution and annual migration exhibited by these small pelagic stocks. A form of regional (spatial/temporal) management has been adopted for Pacific sardine, whereby seasonal allocations are stipulated in attempts to ensure regional fishing sectors have at least some access to the directed harvest each year (PFMC 2014).

RESEARCH AND DATA NEEDS

Research and data needed for improving stock assessments of the Pacific sardine resource in the future address three major areas that are presented in descending order of importance below.

First and foremost, the most important area of focus should be improvements associated with the highest priority data available for assessing recent stock biomass on an annual basis, namely, the acoustic-trawl (AT) survey index of abundance (see ‘Assessment – Acoustic-trawl Survey \ Overview’ above). This is the case whether future management will be based directly on the AT survey or via an integrated model. The AT survey methods and design are founded currently on objective scientific bases, however, the need for continual improvement for specific areas include: 1) Target-strength estimation for local species; 2) determine potential biases due to the non-sampling of near-surface waters and shallow regions on the east end of the transects; and 3) implications of the time-lag between acoustic observations and trawl sampling operations (see ‘Assessment – Acoustic-trawl Survey \ Areas of Improvement for the AT Survey’ above). Additionally, improved relations with neighboring countries that also commercially target the northern sub-population of Pacific sardine (particularly, Mexico) are needed to establish a broader survey boundary than possible presently (e.g., Baja California, Mexico to Vancouver Island, Canada), which would allow stock structure hypotheses for this species to be evaluated more objectively. Finally, long-term support and commitment to the AT survey will benefit more than Pacific sardine alone, given these data represent the highest quality information available for determining recent stock biomass for all members of the small pelagic fish assemblage of the California Current ecosystem, including northern anchovy (northern and central sub-stocks), as well as mackerel populations (e.g., Pacific and jack)—noting that further attention is needed surrounding catchability issues that remain unresolved for these transboundary stocks and the extent to which a species’ range in any given year may be outside the survey design’s boundaries.

Second, maintaining a high quality (accurate and precise) composition time series, both age and size (length and weight), is critical for either assessment approach, but particularly, for using an integrated model for assessing the status of the stock. Data collection of biological samples by the three state fishery agencies (CDFW, ODFW, and WDFW) is adequate presently, but obtaining such data from Canada and particularly Mexico, has been somewhat problematic in the past. Further, multiple ageing operations are relied on currently, which would benefit from further coordination that ensures samples are efficiently processed in a timely manner and related ageing bias is minimized across laboratories. In this context, a major change that warrants further
consideration would be to revisit the merits and drawbacks of using multiple ageing laboratories vs. trying to better centralize ageing operations under a single laboratory.

Third, a schedule should be adopted for conducting biology-related studies for informing critical biological parameters in a model-based assessment. For example, revisiting assumed maturity schedules currently used for Pacific sardine (this is done every year when the DEPM data are processed), as well as periodically evaluating growth parameters applicable to the stock, even though growth is no longer an estimated parameter in the model-based assessment. That is, it is important that data for generally informing biology parameters applicable to the stock continue to be collected and processed according to an efficient schedule that allows both the survey- and particularly, model-based assessment to be updated systematically. For example, an ideal schedule for conducting (coastwide) biology projects related to Pacific sardine would be every 5-7 years.

ACKNOWLEDGMENTS

The annual sardine assessment depends, in large part, on the diligence of many colleagues and the timely receipt of their data products. Port samples for the Ensenada, México fishery were collected by INAPESCA (Ensenada). Recent landings data from the Ensenada fishery were kindly provided by Concepción Enciso-Enciso (INAPESCA-Ensenada). Port samples and ageing data for the California fishery were provided by CDFW Marine Region personnel in Monterey (Chelsea Protasio, Laura Ryley, Anna Holder, Nichole Rodriguez, Ciera Cross, and Abril Zarate), Los Alamitos (Dianna Porzio, Mandy Lewis, Trung Nguyen, and Roy Kim), and Santa Barbara (Erica Hadley and David Gottesman). Thanks also go to the staffs of ODFW (Jill Smith, Nick Wilsman, Dean Headlee, Cyreis Schmitt) and WDFW (Carol Henry, Kristen Hinton, Bob Le Goff, and Lorna Wargo) for collecting and processing biological samples from the fisheries off the Pacific Northwest. All ODFW and WDFW otolith samples were aged by Sandy Rosenfield and Jennifer Topping of WDFW-Olympia. We thank Alan Sarich of the Quinault Indian Nation for providing sample data from their fishery during June and July of 2015. Monthly landings and size data for the British Columbia fishery were collected by D&D Pacific Fisheries Ltd which is a 3rd party contracted service (dockside validation, at sea sampling, catch and sample data entry and management) funded by the Canadian Pacific Sardine Association and First Nations Sardine Association. DFO-Canada staff are custodians and users of the data, and Linnea Flostrand, Vanessa Hodes, Sean MacConnachie, and Jordan Mah kindly provided the data as used in this assessment. Numerous staff from the SWFSC assisted in the ongoing collection and processing of ichthyoplankton samples, mid-water trawl samples, and acoustic data used in this assessment. We thank Richard Methot (NWFSC) for developing and continuously improving the Stock Synthesis mode, and thank Ian Taylor (NWFSC) for maintaining the R4SS package that allows SS outputs to be efficiently summarized and displayed.


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TABLES
Table 1. U.S. Pacific sardine harvest specifications and landings (metric tons) since the onset of federal management. U.S. harvest limits and closures are based on total catch, regardless of subpopulation source. Landings for the 2016-17 management year are preliminary and incomplete.

<table>
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<th>Mgmt Year</th>
<th>U.S. OFL</th>
<th>U.S. ABC</th>
<th>U.S. HG or ACL</th>
<th>U.S. Total Landings</th>
<th>U.S. NSP Landings</th>
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Table 2. Pacific sardine landings (mt) for major fishing regions off northern Baja California (Ensenada, Mexico), the United States, and British Columbia (Canada). ENS and SCA landings are presented as totals and northern subpopulation (NSP) portions.

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Table 3. Pacific sardine length and age samples available for major fishing regions off northern Baja California (Mexico), the United States, and Canada. Samples from model year 2015-1 onward were from incidental catches so were not included in the model.

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<td>8</td>
<td>2</td>
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<td>4</td>
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<td>0</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>2016-2</td>
<td>2016-1</td>
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<td>0</td>
<td>1</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>4</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

57
Table 4. Pacific sardine NSP landings (mt) by year-season and SS fleet for model ALT.

<table>
<thead>
<tr>
<th>Calendar Year-Season</th>
<th>Model Year-Season</th>
<th>NSP Catch (model ALT)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Yr-Seas</td>
<td>MEXCAL S1</td>
</tr>
<tr>
<td>2005-2</td>
<td>2005-1</td>
<td>13803.0</td>
</tr>
<tr>
<td>2006-1</td>
<td>2005-2</td>
<td>0.0</td>
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<tr>
<td>2006-2</td>
<td>2006-1</td>
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</tr>
<tr>
<td>2007-1</td>
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<tr>
<td>2007-2</td>
<td>2007-1</td>
<td>46228.1</td>
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<tr>
<td>2008-1</td>
<td>2007-2</td>
<td>0.0</td>
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<tr>
<td>2008-2</td>
<td>2008-1</td>
<td>30249.2</td>
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<td>2008-2</td>
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<td>2009-2</td>
<td>2009-1</td>
<td>14044.9</td>
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<td>2009-2</td>
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<tr>
<td>2010-2</td>
<td>2010-1</td>
<td>11274.0</td>
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<td>2011-1</td>
<td>2010-2</td>
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<tr>
<td>2011-2</td>
<td>2011-1</td>
<td>24871.4</td>
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<td>2013-2</td>
<td>2013-1</td>
<td>921.6</td>
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<td>2013-2</td>
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<tr>
<td>2014-2</td>
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<td>2014-2</td>
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</tr>
<tr>
<td>2015-2</td>
<td>2015-1</td>
<td>6.1</td>
</tr>
<tr>
<td>2016-1</td>
<td>2015-2</td>
<td>0.0</td>
</tr>
<tr>
<td>2016-2</td>
<td>2016-1</td>
<td>10.3</td>
</tr>
<tr>
<td>2017-1</td>
<td>2016-2</td>
<td>0.0</td>
</tr>
<tr>
<td>2017-2</td>
<td>2017-1</td>
<td>10.3</td>
</tr>
<tr>
<td>2018-1</td>
<td>2017-2</td>
<td>0.0</td>
</tr>
</tbody>
</table>
Table 5. Fishery-independent indices of Pacific sardine relative abundance. The DEPM time series was not included in model ALT. Complete details regarding calculation of DEPM estimates are provided in Appendix A. In the SS model, indices had a lognormal error structure with units of standard error of loge(index). Variances of the observations were available as a CVs, so the SEs were approximated as sqrt(loge(1+CV^2)).

<table>
<thead>
<tr>
<th>Model Yr-Sem</th>
<th>DEPM</th>
<th>S.E. ln(index)</th>
<th>Acoustic</th>
<th>S.E. ln(index)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005-2</td>
<td>---</td>
<td>1,947,063</td>
<td>0.30</td>
<td>---</td>
</tr>
<tr>
<td>2006-1</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2006-2</td>
<td>198,404</td>
<td>0.30</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2007-1</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2007-2</td>
<td>66,395</td>
<td>0.27</td>
<td>751,075</td>
<td>0.09</td>
</tr>
<tr>
<td>2008-1</td>
<td>---</td>
<td>---</td>
<td>801,000</td>
<td>0.30</td>
</tr>
<tr>
<td>2008-2</td>
<td>99,162</td>
<td>0.24</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2009-1</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2009-2</td>
<td>58,447</td>
<td>0.40</td>
<td>357,006</td>
<td>0.41</td>
</tr>
<tr>
<td>2010-1</td>
<td>---</td>
<td>---</td>
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</tr>
<tr>
<td>2010-2</td>
<td>219,386</td>
<td>0.27</td>
<td>493,672</td>
<td>0.30</td>
</tr>
<tr>
<td>2011-1</td>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>2011-2</td>
<td>113,178</td>
<td>0.27</td>
<td>469,480</td>
<td>0.28</td>
</tr>
<tr>
<td>2012-1</td>
<td>---</td>
<td>---</td>
<td>340,831</td>
<td>0.33</td>
</tr>
<tr>
<td>2012-2</td>
<td>82,182</td>
<td>0.29</td>
<td>305,146</td>
<td>0.24</td>
</tr>
<tr>
<td>2013-1</td>
<td>---</td>
<td>---</td>
<td>313,746</td>
<td>0.27</td>
</tr>
<tr>
<td>2013-2</td>
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<td>---</td>
<td>35,339</td>
<td>0.38</td>
</tr>
<tr>
<td>2014-1</td>
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<td>---</td>
<td>26,280</td>
<td>0.63</td>
</tr>
<tr>
<td>2014-2</td>
<td>19,376</td>
<td>0.54</td>
<td>29,048</td>
<td>0.29</td>
</tr>
<tr>
<td>2015-1</td>
<td>---</td>
<td>---</td>
<td>15,870</td>
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</tr>
<tr>
<td>2015-2</td>
<td>5,929</td>
<td>0.54</td>
<td>83,030</td>
<td>0.47</td>
</tr>
<tr>
<td>2016-1</td>
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<td>---</td>
<td>78,770</td>
<td>0.51</td>
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</table>
Table 6. Pacific sardine biomass by stratum during the spring 2016 survey (see Figures 16 and 17).

<table>
<thead>
<tr>
<th>Stratum</th>
<th>Transect</th>
<th>Trawls</th>
<th>Sardine</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number</td>
<td>Area (n.mi.²)</td>
<td>Number</td>
<td>Distance (n.mi.)</td>
</tr>
<tr>
<td>1</td>
<td>13,376</td>
<td>9</td>
<td>2,792</td>
</tr>
<tr>
<td>2</td>
<td>8,059</td>
<td>3</td>
<td>459</td>
</tr>
<tr>
<td>1+2</td>
<td>21,435</td>
<td>12</td>
<td>3,252</td>
</tr>
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</table>

Table 7. Pacific sardine biomass by stratum during the summer 2016 survey (see Figures 18 and 19).

<table>
<thead>
<tr>
<th>Stratum</th>
<th>Transect</th>
<th>Trawls</th>
<th>Sardine</th>
</tr>
</thead>
<tbody>
<tr>
<td>Name</td>
<td>Area (n.mi.²)</td>
<td>Number</td>
<td>Distance (n.mi.)</td>
</tr>
<tr>
<td>1</td>
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<td>5</td>
<td>325</td>
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<td>2</td>
<td>7,367</td>
<td>14</td>
<td>730</td>
</tr>
<tr>
<td>3</td>
<td>3,304</td>
<td>9</td>
<td>304</td>
</tr>
<tr>
<td>4</td>
<td>5,409</td>
<td>9</td>
<td>346</td>
</tr>
<tr>
<td>5</td>
<td>3,105</td>
<td>9</td>
<td>287</td>
</tr>
<tr>
<td>6</td>
<td>3,022</td>
<td>8</td>
<td>306</td>
</tr>
<tr>
<td>1+...+6</td>
<td>25,453</td>
<td>54</td>
<td>2,298</td>
</tr>
<tr>
<td>Standard length (cm)</td>
<td>Spring Abundance (millions)</td>
<td>Summer Abundance (millions)</td>
<td></td>
</tr>
<tr>
<td>---------------------</td>
<td>----------------------------</td>
<td>-----------------------------</td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>0.000</td>
<td>11.719</td>
<td></td>
</tr>
<tr>
<td>7</td>
<td>0.000</td>
<td>35.156</td>
<td></td>
</tr>
<tr>
<td>8</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
<tr>
<td>9</td>
<td>0.000</td>
<td>11.719</td>
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</tr>
<tr>
<td>11</td>
<td>0.051</td>
<td>0.000</td>
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</tr>
<tr>
<td>12</td>
<td>0.333</td>
<td>11.719</td>
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<tr>
<td>13</td>
<td>40.289</td>
<td>0.453</td>
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<tr>
<td>14</td>
<td>189.427</td>
<td>1.821</td>
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</tr>
<tr>
<td>15</td>
<td>142.816</td>
<td>11.774</td>
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<td>32.924</td>
<td>79.878</td>
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</tr>
<tr>
<td>17</td>
<td>3.658</td>
<td>362.959</td>
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</tr>
<tr>
<td>18</td>
<td>0.000</td>
<td>195.574</td>
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</tr>
<tr>
<td>19</td>
<td>44.101</td>
<td>372.646</td>
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<tr>
<td>20</td>
<td>61.907</td>
<td>5.921</td>
<td></td>
</tr>
<tr>
<td>21</td>
<td>39.169</td>
<td>0.767</td>
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</tr>
<tr>
<td>22</td>
<td>11.606</td>
<td>2.620</td>
<td></td>
</tr>
<tr>
<td>23</td>
<td>5.513</td>
<td>2.278</td>
<td></td>
</tr>
<tr>
<td>24</td>
<td>67.448</td>
<td>4.306</td>
<td></td>
</tr>
<tr>
<td>25</td>
<td>101.438</td>
<td>6.286</td>
<td></td>
</tr>
<tr>
<td>26</td>
<td>61.341</td>
<td>4.433</td>
<td></td>
</tr>
<tr>
<td>27</td>
<td>0.000</td>
<td>0.657</td>
<td></td>
</tr>
<tr>
<td>28</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
<tr>
<td>29</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>0.000</td>
<td>0.000</td>
<td></td>
</tr>
</tbody>
</table>
Table 9. The AT survey projection of stock biomass (age 1+, mt) to July 2017. Note that the abundance of age-0 sardine in 2016 is estimated by using the S-R relationship derived from the ALT model. Consequently, the total stock biomass presented here differs from that in Table 7.

<table>
<thead>
<tr>
<th>Age</th>
<th>Abundance (numbers)</th>
<th>Mean weight (kg)</th>
<th>Biomass (mt)</th>
<th>SSB (mt, January 2016)</th>
<th>Biomass (mt, July 2017)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>1,254,944,093</td>
<td>0.011</td>
<td>13,563</td>
<td>2,156</td>
<td>NA</td>
</tr>
<tr>
<td>1</td>
<td>163,972,918</td>
<td>0.066</td>
<td>10,782</td>
<td>17,095</td>
<td>45,289</td>
</tr>
<tr>
<td>2</td>
<td>410,927,780</td>
<td>0.074</td>
<td>30,420</td>
<td>27,439</td>
<td>6,662</td>
</tr>
<tr>
<td>3</td>
<td>335,621,177</td>
<td>0.078</td>
<td>26,309</td>
<td>22,515</td>
<td>17,679</td>
</tr>
<tr>
<td>4</td>
<td>125,554,639</td>
<td>0.083</td>
<td>10,388</td>
<td>1,763</td>
<td>15,239</td>
</tr>
<tr>
<td>5</td>
<td>7,048,585</td>
<td>0.154</td>
<td>1,083</td>
<td>894</td>
<td>10,583</td>
</tr>
<tr>
<td>6</td>
<td>3,238,212</td>
<td>0.195</td>
<td>632</td>
<td>697</td>
<td>755</td>
</tr>
<tr>
<td>7</td>
<td>2,414,616</td>
<td>0.171</td>
<td>414</td>
<td>366</td>
<td>304</td>
</tr>
<tr>
<td>8</td>
<td>1,235,575</td>
<td>0.207</td>
<td>255</td>
<td>52</td>
<td>274</td>
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<tr>
<td>9+</td>
<td>176,923</td>
<td>0.188</td>
<td>33</td>
<td>2,156</td>
<td>146</td>
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<tr>
<td>total</td>
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<td>93,879</td>
<td>72,976</td>
<td>96,930</td>
</tr>
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</table>
Table 10. Model parameterizations and data components for the ALT and T_2016/T_2017 assessment models.

<table>
<thead>
<tr>
<th>Parameterizations</th>
<th>T_2016 / T_2017&lt;sup&gt;a&lt;/sup&gt;</th>
<th>ALT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Time period</td>
<td>1993-16 / 1993-17</td>
<td>2005-17</td>
</tr>
<tr>
<td>Surveys</td>
<td>AT, DEPM, TEP</td>
<td>AT</td>
</tr>
<tr>
<td>Fisheries</td>
<td>MEX-CAL, PNW</td>
<td>MEX-CAL, PNW</td>
</tr>
<tr>
<td>Longevity</td>
<td>15 years</td>
<td>10 years</td>
</tr>
<tr>
<td>Natural mortality</td>
<td>Fix (M=0.4)</td>
<td>Fix (M=0.6)</td>
</tr>
<tr>
<td>Growth</td>
<td>Estimated</td>
<td>Emp. weight-at-age</td>
</tr>
<tr>
<td>Stock-recruitment</td>
<td>Beverton-Holt (h fix=0.80)</td>
<td>Beverton-Holt (h est=0.36)</td>
</tr>
<tr>
<td>Selectivity</td>
<td>Length data/Length-based</td>
<td>Age data/Age-based</td>
</tr>
<tr>
<td>Catchability</td>
<td>AT (Q fix=1.0)</td>
<td>AT (Q est=1.1)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Data Components</th>
<th>Catch</th>
<th>Length comps</th>
<th>Age comps (cond. age-at-length)</th>
<th>Age comps (aggregated)</th>
<th>Emp. weight-at-age</th>
</tr>
</thead>
<tbody>
<tr>
<td>Surveys</td>
<td>AT abundance series (spring)</td>
<td>AT abundance series (summer)</td>
<td>AT abundance series (annual)</td>
<td>DEPM abundance series</td>
<td>TEP abundance series</td>
</tr>
<tr>
<td></td>
<td>AT length comps</td>
<td>AT age comps (cond. age-at-length)</td>
<td>AT age comps (aggregated)</td>
<td>AT emp. weight-at-age</td>
<td></td>
</tr>
</tbody>
</table>

<sup>a</sup> T_2016 is the last assessment model that was used for management in 2016 and T_2017 is a similarly parameterized model as T_2016, with updated sample information (e.g., catch, abundance, and composition data).
Table 11. Likelihood components and important derived quantities for the AT survey and model ALT.

<table>
<thead>
<tr>
<th>ASSESSMENT</th>
<th>AT survey</th>
<th>ALT</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Indices</strong></td>
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</tr>
<tr>
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<tr>
<td><strong>Subtotal</strong></td>
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<td>5.3585</td>
</tr>
<tr>
<td><strong>Likelihoods</strong></td>
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<td></td>
</tr>
<tr>
<td>MEXCAL_S1 age composition</td>
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<td>50.659</td>
</tr>
<tr>
<td>MEXCAL_S2 age composition</td>
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<td>PNW age composition</td>
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<td>89.6647</td>
</tr>
<tr>
<td>AT age composition</td>
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<tr>
<td><strong>Subtotal</strong></td>
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<td>305.748</td>
</tr>
<tr>
<td><strong>Other</strong></td>
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<tr>
<td>Recruitment</td>
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</tr>
<tr>
<td>Parameter softbounds</td>
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<td>2.2396E-03</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
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<td>333.256</td>
</tr>
</tbody>
</table>

**ESTIMATES**

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Stock-recruitment ($\ln R_0$)</td>
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<tr>
<td>Stock-recruitment ($h$)</td>
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<td>Recruitment 2016 (billions of fish)</td>
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<td>Stock biomass 2017 (mt)</td>
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\(^a\) AT survey represents a survey-based assessment and thus, data components, likelihoods, and particular estimated quantities associated with model-based assessments are noted as not applicable (na).
Table 12. Parameter estimates and asymptotic standard errors for model ALT.

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<th>Parameter</th>
<th>Phase</th>
<th>Min</th>
<th>Max</th>
<th>Initial</th>
<th>Final</th>
<th>Std Dev</th>
<th>ALT Model</th>
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Table 13. Pacific sardine northern subpopulation numbers-at-age (1,000s) for model ALT.

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<th>7</th>
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<td>252,632</td>
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<td>396,103</td>
<td>208,962</td>
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<td>185,066</td>
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<td>76,212</td>
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Table 14. Pacific sardine northern subpopulation biomass-at-age for model ALT.

<table>
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<th>Calendar Yr-Sem</th>
<th>Model</th>
<th>POPULATION BIOMASS-AT-AGE (mt)</th>
<th>SUMMARY BIOMASS</th>
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<td>39,189</td>
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<td>VIRG</td>
<td>36,883</td>
<td>38,193</td>
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<tr>
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<td>182,969</td>
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<td>2009-2</td>
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<td>2010-2</td>
<td>50,029</td>
<td>82,652</td>
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<td>2011-2</td>
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<td>77,949</td>
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<td>2012-2</td>
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<td>2013-2</td>
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<td>2014-2</td>
<td>50,029</td>
<td>82,652</td>
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<td>2016-2</td>
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<td>82,652</td>
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<td>2018-1</td>
<td>2017-2</td>
<td>161,464</td>
<td>77,949</td>
</tr>
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</table>
Table 15. Spawning stock biomass (SSB) and recruitment (Recruits) estimates and asymptotic standard errors for model ALT. SSB estimates were calculated at the beginning of Season 2 of each model year (January). Recruits were age-0 fish calculated at the beginning of each model year (July).

<table>
<thead>
<tr>
<th>Model Yr-Seas</th>
<th>SSB (mt)</th>
<th>SSB Std Dev</th>
<th>Recruits (1000s)</th>
<th>Recruits Std Dev</th>
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<td>12,991</td>
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Table 16. Natural mortality ($M=0.35-0.75\ \text{yr}^{-1}$) profile with associated important likelihood ($L$), parameter ($Q$), and derived quantity (terminal spawning stock biomass and stock biomass) estimates for model ALT.

<table>
<thead>
<tr>
<th>Likelihoods / Estimates</th>
<th>Natural mortality ($M$)</th>
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<tr>
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<tr>
<td>AT survey abundance index ($L$)</td>
<td>4.3</td>
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<tr>
<td>AT age composition ($L$)</td>
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</tr>
<tr>
<td>Total ($L$)</td>
<td>325.7</td>
</tr>
<tr>
<td>AT catchability ($Q$)</td>
<td>2.4</td>
</tr>
<tr>
<td>Spawning stock biomass 2016 (mt)</td>
<td>26,936</td>
</tr>
<tr>
<td>Stock biomass 2017 (mt)</td>
<td>42,078</td>
</tr>
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</table>
Table 17. Estimates for likelihood components, specific parameters, and derived quantities of interest for models evaluated in sensitivity analysis. Models are defined in footnote below.

<table>
<thead>
<tr>
<th>MODEL&lt;sup&gt;a&lt;/sup&gt;</th>
<th>ALT</th>
<th>ALT_AT+DEPM</th>
<th>SELEX=LOGISTIC</th>
<th>ALT&lt;sub&gt;h=0.8&lt;/sub&gt;</th>
<th>ALT_FDW</th>
<th>ALT_HMDW</th>
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</thead>
<tbody>
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<td>5.36</td>
<td>6.12</td>
<td>10.48</td>
<td>5.38</td>
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<td>na</td>
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<td>10.48</td>
<td>5.38</td>
<td>5.36</td>
<td>6.19</td>
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<td>67.68</td>
<td>75.78</td>
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<td>PNW age composition</td>
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<td>92.34</td>
<td>94.82</td>
<td>89.11</td>
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<td><strong>Subtotal</strong></td>
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<td>&lt;1</td>
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<td>&lt;1</td>
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<td>346.91</td>
<td>311.25</td>
<td>334.31</td>
<td>123.62</td>
<td>101.51</td>
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<sup>a</sup> Models are as follows: ALT is baseline model; ALT_DEPM is model ALT (including DEPM index of abundance); ALT_AT SELEX=LOGISTIC is model ALT (including 2-parameter logistic selectivity for the AT survey); ALT<sub>h=0.8</sub> is model ALT (including steepness fixed, h=0.8); ALT_FDW is model ALT (including Francis data weighting method); and ALT_HMDW is model ALT (including harmonic mean data weighting method).
Table 18. Convergence tests for model ALT, where randomized phase orders and 20% initial parameter jittering were applied to a range (13.2-15.1) of initial starting values of $R_0$.

<table>
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<th>Initial $R_0$</th>
<th>$R_0$</th>
<th>$R_1$</th>
<th>B-H ($h$)</th>
<th>$F$</th>
<th>$\ln(Q)$</th>
<th>Selectivity</th>
<th>Final $R_0$</th>
<th>Total - log($L$)</th>
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</tr>
<tr>
<td>14.9</td>
<td>5</td>
<td>4</td>
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<td>5</td>
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<td>1</td>
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<td>333.256</td>
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<tr>
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<td>5</td>
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<td>4</td>
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<td>3</td>
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<td>333.256</td>
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Table 19. Harvest control rules for the model-based assessment (model ALT).

<table>
<thead>
<tr>
<th>Harvest Control Rule Formulas</th>
<th>Harvest Formula Parameters</th>
<th>Harvest Control Rule Values (MT)</th>
</tr>
</thead>
<tbody>
<tr>
<td>OFL = BIOMASS * $E_{MSY}$ * DISTRIBUTION; where $E_{MSY}$ is bounded 0.00 to 0.25</td>
<td>BIOMASS (ages 1+, mt) 86,586</td>
<td>OFL = 16,957</td>
</tr>
<tr>
<td>ABC$<em>{P</em>{star}}$ = BIOMASS * BUFFER$<em>{P</em>{star}}$ * $E_{MSY}$ * DISTRIBUTION; where $E_{MSY}$ is bounded 0.00 to 0.25</td>
<td>ABC Buffer$_{Tier 1}$ 0.95577 0.91283 0.87048 0.82797 0.78442 0.73861 0.68859 0.63043 0.55314</td>
<td>ABC$_{Tier 1}$ = 16,207 15,479 14,761 14,040 13,301 12,525 11,676 10,690 9,380</td>
</tr>
<tr>
<td>HG = (BIOMASS - CUT OFF) * FRACTION * DISTRIBUTION; where FRACTION is $E_{MSY}$ bounded 0.05 to 0.20</td>
<td>ABC Buffer$_{Tier 2}$ 0.91350 0.83326 0.75773 0.68553 0.61531 0.54555 0.47415 0.39744 0.30596</td>
<td>ABC$_{Tier 2}$ = 15,490 14,130 12,849 11,625 10,434 9,251 8,040 6,739 5,188</td>
</tr>
</tbody>
</table>

| CalCOFI SST (2014-2016) 15.9999 | $E_{MSY}$ 0.225104 | |
| FRACTION 0.200000 | |
| DISTRIBUTION (U.S.) 0.87 | |
| HG = 0 | |

<table>
<thead>
<tr>
<th>Harvest Control Rule Values (MT)</th>
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<tbody>
<tr>
<td>OFL = 16,957</td>
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<tr>
<td>ABC$_{Tier 1}$ = 16,207 15,479 14,761 14,040 13,301 12,525 11,676 10,690 9,380</td>
</tr>
<tr>
<td>ABC$_{Tier 2}$ = 15,490 14,130 12,849 11,625 10,434 9,251 8,040 6,739 5,188</td>
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<tr>
<td>HG = 0</td>
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Table 20. CalCOFI annual and three-year average sea surface temperatures (SST, °C) since 1984. Three-year average SST is used to calculate $E_{MSY}$ in the harvest control rules.

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<td>15.4632</td>
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</tr>
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<td>1990</td>
<td>15.9946</td>
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<tr>
<td>2016</td>
<td>16.3299</td>
<td>15.9999</td>
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</table>
Figure 1. Distribution of the northern subpopulation of Pacific sardine, primary commercial fishing areas, and modeled fleets.
Figure 2. U.S. Pacific sardine harvest guidelines or acceptable catch limits and landings since the onset of federal management.
Figure 3. Pacific sardine NSP landings (mt) by major fishing region.
Figure 4. Length-at-age by sex from NSP fishery samples (1993-2013; Hill et al. 2014), indicating lack of sexually dimorphic growth. Box symbols indicate median and quartile ranges for the raw data.
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Figure 6. Empirical weight-at-age time series for the PNW fleet in seasons 1 and 2.
Figure 7. Empirical weight-at-age time series for the AT survey in seasons 1 and 2.
Figure 8. Population body weights-at-age and SSB-at-age applied in model ALT. Population body weights-at-age are provided at the beginning and middle of seasons 1 and 2, and fecundity*maturity-at-age is used to calculate SSB at the beginning of season 2.
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Figure 10. Age composition time series for the MEXCAL fleet in seasons 1 (upper) and 2 (lower). N represents input sample sizes.
Figure 11. Age composition time series for the PNW fleet in season 1. N represents input sample sizes.
Figure 12. Length- (upper panel) and age-composition (lower panel) time series for the AT survey. N represents input sample sizes.
Figure 13. Laboratory- and year-specific ageing errors applied in model ALT.
**Figure 14.** Results from the AT survey for spring 2016. Acoustic backscatter ($s_A$, m$^2$ n.mi.$^2$) from coastal pelagic fish species (CPS) superimposed on the distribution of potential sardine habitat (dashed lines) defined at the mid-period of the survey (left); acoustic proportions of CPS in trawl clusters, including northern anchovy (*Engraulis mordax*), Pacific mackerel (*Scomber japonicus*), jack mackerel (*Trachurus symmetricus*) (middle); and density (eggs min$^{-1}$) of sardine eggs from the continuous underway fish egg sampler (right).
Figure 15. Results from the AT survey for summer 2016. Acoustic backscatter ($s_A$, m$^2$ n.mi.$^{-2}$) from coastal pelagic fish species (CPS; left); acoustic proportions of CPS in trawl clusters (right), including northern anchovy (*Engraulis mordax*), Pacific mackerel (*Scomber japonicus*), jack mackerel (*Trachurus symmetricus*), and Pacific herring (*Clupea pallasi*). Egg samples are not shown because the primary spawning period for sardine is during spring.
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**Figure 17.** Estimated sardine abundance by length-class for the entire survey area and for the two strata (Figure 16) for the AT survey in spring 2016. The corresponding number of sardine sampled in each stratum is provided in Table 6.
Figure 18. Sardine biomass densities versus stratum (Table 7) estimated in the AT survey for summer 2016. Numbers in red represent the locations of trawl clusters with at least one sardine.
Figure 19. Estimated sardine abundance by length-class for the entire survey area and for the six strata (Figure 18) in the AT survey in summer 2016. The corresponding number of sardine sampled in each stratum is provided in Table 7.
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Figure 21. Estimated stock biomass (age 1+ fish, mt) time series for the 2016 update model (T_2016), the update model with 2016 AT biomass and length compositions (T_2017), and the update model with no new AT length compositions.
Figure 22. Age-selectivity patterns for model ALT.
Figure 23. Fit to age-composition time series and residual plot for the MEXCAL_S1 fleet in model ALT. N represents input sample sizes and effN is the effective sample size given overall statistical fit in the model.
**Figure 24.** Fit to age-composition time series and residual plot for the MEXCAL_S2 fleet in model ALT. N represents input sample sizes and effN is the effective sample size given overall statistical fit in the model.
Figure 25. Fit to age-composition time series and residual plot for the PNW fleet in model ALT. N represents input sample sizes and effN is the effective sample size given overall statistical fit in the model.
Figure 26. Fit to age-composition time series and residual plot for the AT survey for model ALT. N represents input sample sizes and effN is the effective sample size given overall statistical fit in the model.
Figure 27. Fit to the AT survey abundance index in arithmetic (upper panel) and log (lower panel) scales for model ALT. $Q=1.1$ (estimated).
Figure 28. Estimated stock-recruitment (Beverton-Holt) relationship for model ALT. Steepness is estimated \((h=0.36)\). Year labels represent year of SSB producing the subsequent year class.

Figure 29. Recruitment deviations and standard errors \((\sigma_R = 0.75)\) for model ALT. Year labels represent year of SSB producing the subsequent year class.
Figure 30. Asymptotic standard errors for estimated recruitment deviations for model ALT.

Figure 31. Recruitment bias adjustment plot for early, main, and forecast periods in model ALT.
Figure 32. Spawning stock biomass time series (±95% CI) for model ALT.
Figure 33. Estimated stock biomass (age 1+ fish, mt) time series for the AT survey and model ALT.
Figure 34. Recruit (age-0 fish, billions) abundance time series (±95% CI) for model ALT.
Figure 35. Instantaneous fishing mortality (apical $F$) time series for model ALT. Note that high $F$ values for the PNW fleet reflect rates for fishes ages 6 and older.

Figure 36. Annual exploitation rate (CY landings / July total biomass) for model ALT.
Figure 37. Virgin recruitment (log\(R_0\)) profile and associated difference in likelihood estimates for data components, recruitment, and total in model ALT.
Figure 38. Likelihood differences (upper) and estimated stock biomass (age 1+, mt) for recent years (2014-17) (lower) associated with a range of fixed natural mortality values ($M=0.35-0.75 \text{ yr}^{-1}$).
Figure 39. Retrospective analyses of stock biomass (age 1+) for model ALT.
Figure 40. Estimated stock biomass (age-1+ fish, mt) time series associated with sensitivity analysis for model ALT: A) model ALT vs. model ALT (including DEPM abundance index); B) model ALT vs. model ALT (including 2-parameter logistic selectivity for the AT survey); C) model ALT vs. model ALT (including steepness fixed, \( h=0.8 \)); and D) model ALT vs. model ALT (including Francis and harmonic mean data weighting methods). The estimated stock biomass time series for the AT survey is also presented in each display.
Figure 41. Estimated stock biomass (age 1+ fish, mt, upper panel) and recruitment (lower panel) time series for model ALT and past assessment model used for management.
Figure 42. CalCOFI sea surface temperatures (SST, °C, upper panel) and calculated $E_{MSY}$ values (lower panel).
APPENDICES
APPENDIX A

SPAWNING BIOMASS OF PACIFIC SARDINE (SARDINOPS SAGAX) ESTIMATED FROM THE DAILY EGG PRODUCTION METHOD OFF THE U.S. WEST COAST IN 2016 (SUMMARY)

Emmanis Dorval¹², Beverly J. Macewicz¹, David A. Griffith¹, and Yuhong Gu¹²
¹Southwest Fisheries Science Center, La Jolla Laboratory
²Ocean Associates contractor at Southwest Fisheries Science Center

From 1994 to 2013 DEPM and TEP estimates of SSB were based on SWFSC ship-based surveys conducted each April between San Diego and San Francisco, California (i.e. standard DEPM area), although in some years the surveys were extended as far north as Washington. In 2015 the survey was mostly north of the standard DEPM area and in 2016 it was completely north of this region. Therefore, in both years the SSB estimate was based on the whole DEPM survey area. The DEPM index of female SSB is used when data for eggs, larvae and adult daily-specific fecundity are available from the survey. The total egg production (TEP) index of SSB is used when survey-specific adult reproductive data are unavailable. The DEPM and TEP series have been used for sardine stock assessment since the 1990s, and the surveys and estimation method were reviewed by a STAR Panel in May 2009. Both time series are treated as indices of relative SSB, with catchability coefficients (q) being estimated (Figure 1).

In 2016 the SWFSC conducted the sardine DEPM biomass survey aboard the NOAA ship Rueben Lasker (March 22 – April 22) from about Lincoln Beach, Oregon (44.85°N) to north of Muir Beach, California (ending at 37.84°N on CalCOFI line 56.7) (Figure 1). The spring CalCOFI survey was conducted on the NOAA Ship Bell M. Shimada (April 1 – April 22) from San Diego to San Francisco Bay. However, data from the CalCOFI survey were not used because no trawling was conducted. Further, during CalCOFI no eggs were collected from CalVET tows, one egg was caught in Bongo tows, and no larvae were collected in both nets (Table 1). Consequently, only data from the DEPM survey on the Lasker were included in the estimation of spawning biomass of Pacific sardine. The DEPM survey from the Lasker employed all the usual methods for estimating sardine SSB (Lo et al. 2010), but sampling was performed outside of the standard DEPM area (Figure 1).

The 2016 sardine DEPM survey was initially designed with thirty five distinct transects in which eighteen were compulsory and seventeen were adaptive, covering the area from Newport, Oregon to Point Conception, California. The compulsory transects were positioned at forty nautical mile intervals and when adaptive transects were occupied, the spacing between transects was reduced to twenty nautical miles. Similar to the 2015 survey, the Zwolinski et al. (2011)’s habitat model forecast for April 2016 was used to determine potential optimal habitat of sardine and sampling frame of the survey. Since the northern extent of the population was not known, the ship traveled northward and began sampling on the second compulsory line (located at 43.9°N) from the northern most pre-determined transect. Because Pacific sardine eggs were encountered during operations on this transect, the ship continued sampling north until no eggs were encountered, which extended the last northern line to a position just off Lincoln Beach,
Oregon. Hence, the whole DEPM survey area was located between 44.85°N and 37.84°N (Figure 1) and effectively occupied 11 compulsory and 5 adaptive lines from the north to the south. Transect spacing was reduced, as much as 20 nautical mile, whenever sardine eggs, larvae or fish were encountered. In areas with no observed eggs, fish or larvae, transect spacing was increased as much as forty nautical miles to save time and cover a broader area of the coast.

The 2016 DEPM index area for the entire survey (44.85°N latitude to CalCOFI line 56.7) was 133,489 km² (Figure 1). The egg production ($P_0$) estimate was 0.54/0.05 m²/day (CV = 0.56) in the high egg-density region and 0.07/0.05 m²/day (CV = 0.58) for the whole survey area. These areas were computed after a 2.5 nautical mile expansion (i.e. half of the distance between CUFES samples) from survey line or station (see Dorval et al. 2017). Female spawning biomass for the whole survey area was taken as the sum of female spawning biomasses in Regions 1 and 2 (Table 2). The female spawning biomass (sum) and total spawning biomass for the DEPM whole survey area were estimated to be 5,929 mt (CV = 0.58) and 9,536 mt (CV = 0.59), respectively (Table 2).

Adult reproductive parameters for the 2016 whole survey area are presented in Table 3. The estimated daily-specific fecundity was 20.07 (number of eggs/population weight (g)/day) using the following estimates of reproductive parameters from 71 mature females collected from 6 positive trawls: mean batch fecundity ($F$) was 34,327 eggs/batch (CV = 0.15), fraction spawning ($S$) was 0.145 females spawning per day (CV = 0.20), mean female fish weight ($W_f$) was 148.03 g (CV = 0.098), and sex ratio of females by weight ($R$) was 0.598 (CV = 0.13). Since 2005, trawling has been conducted randomly or at CalCOFI stations, which resulted in sampling adult sardines in both high (Region 1) and low (Region 2) sardine egg-density areas. During the 2016 survey, 3 tows were positive for mature female sardines in Region 1 and 3 in Region 2. Additionally, during the survey one tow caught solely males and nine tows caught only immature sardines (Dorval et al. 2016). Further, batch fecundity was predicted from a regression model using data collected from the 2016 survey.

In SS, the DEPM series was taken to represent female SSB (length selectivity option ’30’) in the middle of S2 (April). Since 2009, the time series of spawning biomass was replaced by female spawning biomass for years when sufficient trawl samples were available and the total egg production for other years as inputs to the stock assessment of Pacific sardine. The 2016 DEPM estimate is much lower than in the previous few years (Tables 2 & 3; Figure 1), potentially due to: 1) continuing decline in spawning stock biomass since 2011; 2) the shift of the high egg-density area to off Oregon, a less suitable spring spawning habitat; and 3) the trawl catches were mostly dominated by young, small and immature sardines which were not producing eggs.
Table 1. Number of positive tows of sardine eggs from CalVET, yolk-sac larvae from CalVET and Bongo, eggs from CUFES and positive sardine trawls\(^a\) in Region 1 (high, eggs/min \(\geq\) 0.2), Region 2 (low, eggs/min < 0.2) for the *Reuben Lasker* Sardine DEPM survey in spring 2016 and the *Bell M. Shimada* CalCOFI survey. The *Lasker* whole DEPM survey area (133,488 km\(^2\), between latitudes 44.85°N and 37.84°N) from about Lincoln Beach, Oregon to CalCOFI line 56.7 (Muir Beach, California) was all north of the standard DEPM area (CalCOFI line 60.0 to 95.0).

<table>
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<th>Gear</th>
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<td>Region 2</td>
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<td></td>
<td>Positive larvae tows</td>
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<td>Area in km(^2)</td>
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</table>

\(^a\) All sardines were captured at night; 10 trawls in Region 2 caught only male or immature sardines.

\(^b\) Egg data from the Bongo net are not used in the daily egg production (\(P\_0\)) estimation.

\(^c\) Total sardine were those sampled and measured: including males, females, and those of unknown sex

\(^d\) Female sardine were those sampled and measured: including mature and immature.
Table 2. The spawning biomass related parameters: daily egg production/0.05m² ($P_0$), daily mortality rate ($z$), survey area (km²), two daily specific fecundities: (RSF/W), and (SF/W); s. biomass, female spawning biomass, total egg production (TEP) and sea surface temperature for 1986, 1987, 1994, 2004, 2005 and 2007-2016.

<p>| Calendar Year | Month | Region | $P_0/0.05m^2$ (cv) | $Z$ (CV) | $^3$RSF/Wb based on $S_1$ | $^3$RSF/W based on $S_2$ | $^4$SF/W based on $S_1$ | $^4$Area (km²) | $^5$S. biomass (cv) | $^6$S. biomass females (cv) | S. biomass females (Sum of R1 and R2) (cv) | Total egg production (TEP) | Mean temperature (°C) for positive eggs | Mean temperature (°C) from Calvet |
|---------------|-------|--------|---------------------|---------|---------------------------|---------------------------|---------------------------|----------------|------------------|-------------------------------|----------------------------------|----------------------------------|----------------------------------|
| 1986          | Aug.  | S      | 1.48(1.1)           | 1.59(0.5) | 38.31                     | 43.96                     | 72.84                     | 6478          | 4362 (1.00)     | 2632 (1)                      | 9587.44                           | 1706.56                         | 11220.45                         | 18.7 18.5                      |
|               |       | N      | 0.32(0.25)          |          | 8.9                       | 13.34                     | 23.89                     | 5333          | 2558 (0.33)     | 1429 (0.28)                   |                                  |                                  |                                  |
|               |       | whole  | 0.95(0.84)          |          | 23.61                     | 29.89                     | 49.97                     | 11811         | 7767 (0.87)    | 4491 (0.86)                  | 4061 (0.66)                      | 11220.45                         | 18.7 18.5                       |
| 1987          | July  | 1      | 1.11(0.51)          | 0.66(0.4) | 38.79                     | 37.86                     | 57.05                     | 22259         | 13050 (0.58)   | 8661 (0.56)                  | 24707.49                         |                                  |                                  |
|               |       | 2      | 0                   |          | 15443                     | 0                         | 0                         |               |                 |                              |                                  |                                  |                                  |
|               |       | whole  | 0.66(0.51)          |          | 38.79                     | 37.86                     | 57.05                     | 37702         | 13143 (0.58)   | 8723 (0.56)                  | 8661 (0.56)                      | 25637.36                         | 18.9 18.1                       |
| 1994          | April | 1      | 0.42(0.21)          | 0.12(0.91) | 11.57                     | 11.42                     | 21.27                     | 174880        | 128664 (0.30)  | 69065 (0.30)                 | 73449.6                          |                                  |                                  |
|               |       | 2      | 0(0)                |          |                          |                           |                           |               |                 |                              |                                  |                                  |                                  |
|               |       | whole  | 0.193(0.21)         |          | 11.57                     | 11.42                     | 21.27                     | 380175        | 128531 (0.31)  | 68994 (0.30)                  | 69065 (0.30)                      | 73373.75                         | 14.3 14.7                       |
| 2004          | April | 1      | 3.92(0.23)          | 0.25(0.04) | 27.03                     | 26.2                      | 42.37                     | 68204         | 204118 (0.27)  | 126209 (0.26)               | 26735.68                         |                                  |                                  |
|               |       | 2      | 0.16(0.43)          |          |                          |                           |                           |               |                 |                              |                                  |                                  |                                  |
|               |       | whole  | 0.96(0.24)          |          | 27.03                     | 26.2                      | 42.37                     | 320620        | 234958 (0.28)  | 145297 (0.27)               | 145274 (0.23)                    | 307795.2                         | 13.4 13.7                       |
| 2005          | April | 1      | 8.14(0.4)           | 0.58(0.2) | 31.49                     | 25.6                      | 46.52                     | 46203         | 293863 (0.45)  | 161685 (0.42)               | 376092.42                        |                                  |                                  |
|               |       | 2      | 0.53(0.69)          |          | 3.76                      | 3.2                       | 7.37                      | 207417        | 686168 (0.86)  | 298258 (0.89)               | 109931.01                        |                                  |                                  |
|               |       | whole  | 1.92(0.42)          |          | 15.67                     | 12.89                     | 27.11                     | 253620        | 755657 (0.52)  | 359209 (0.50)               | 459943 (0.60)                    | 486950.4                         | 14.21 14.1                      |
| 2007          | April | 1      | 1.32(0.2)           | 0.13(0.36) | 12.06                     | 13.37                     | 27.54                     | 142403        | 281128 (0.42)  | 136485 (0.36)               | 187971.96                        |                                  |                                  |
|               |       | 2      | 0.56(0.46)          |          | 24.48                     | 23.41                     | 38.94                     | 213756        | 102998 (0.67)  | 61919 (0.62)                | 119703.36                        |                                  |                                  |
|               |       | whole  | 0.86(0.26)          |          | 15.68                     | 16.17                     | 31.52                     | 356159        | 380601 (0.39)  | 195279 (0.36)               | 198404 (0.31)                    | 306296.74                        | 13.7 13.6                       |
| 2008          | April | 1      | 1.45(0.18)          | 0.13(0.29) | 57.4                      | 53.89                     | 68.54                     | 53514         | 29798 (0.20)   | 22642 (0.19)                | 77595.3                          |                                  |                                  |
|               |       | 2      | 0.202(0.32)         |          | 13.84                     | 12.6                      | 22.57                     | 244435        | 78359 (0.45)   | 43753 (0.42)                | 49375.87                         |                                  |                                  |
|               |       | whole  | 0.43(0.21)          |          | 21.82                     | 20.31                     | 32.2                      | 297949        | 126148 (0.40)  | 79576 (0.35)                | 66395 (0.28)                     | 128118.07                        | 13.1 13.1                       |
| 2009          | April | 1      | 1.76(0.22)          | 0.25(0.19) | 19.50                     | 20.37                     | 36.12                     | 74966         | 129520 (0.31)  | 73048 (0.29)                | 131940.16                        |                                  |                                  |
|               |       | 2      | 0.15(0.27)          |          | 14.25                     | 14.34                     | 22.97                     | 199929        | 41816 (0.38)   | 26114 (0.38)                | 29989.35                         |                                  |                                  |
|               |       | whole  | 0.59(0.22)          |          | 17.01                     | 17.53                     | 29.11                     | 274895        | 185084 (0.28)  | 99162 (0.24)                | 162188.05                        |                                  |                                  |</p>
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<th>Month</th>
<th>Region</th>
<th>$P_0/(0.05 \text{m}^2)$ (cv)</th>
<th>$Z$ (CV)</th>
<th>$\text{RSF/Wb based on } S_1$</th>
<th>$\text{RSF/W based on } S_{12}$</th>
<th>Area (km$^2$)</th>
<th>$S_0$ biomass (cv)</th>
<th>S. biomass females (cv)</th>
<th>S. biomass females (Sum of R1 and R2) (cv)</th>
<th>Total egg production (TEP)</th>
<th>Mean temperature (°C) for positive eggs</th>
<th>Mean temperature (°C) from CalVet</th>
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1. $P_0$ for the whole is the weighted average with area as the weight.

2. The estimates of adult parameters for the whole area were unstratified and RSF/W was based on original $S_1$ data of day-1 spawning females. For 2004, 27.03 was based on sex ratio= 0.618 while past biomass used RSF/W of 21.86 based on sex ratio = 0.5. (Lo et al. 2008).

3. The estimates of adult parameters for the whole area were unstratified. Batch fecundity was estimated with error term. For 1987 and 1994, estimates were based on $S_1$ using data of day-1 spawning females. For 2004, all trawls were in Region 1 and value was applied to Region 2.

4. Region 1 area is based: in 2015, on CUFES $\geq 0.3$ eggs/min; in 2004-2013, on CUFES $\geq 1$ eggs/min; and prior to 1997, from CalVET tows with eggs/0.05m$^2 > 0$.

5. For the spawning biomass, the estimate for the whole area uses unstratified adult parameters.

6. Within southern and northern area, the survey area was stratified as Region 1 (eggs/0.05m$^2 > 0$ with embedded zero) and Region 2 (zero eggs).
Table 3. Pacific sardine female adult parameters for surveys conducted in the standard daily egg production method (DEPM) sampling area off California during 1994-2014 (1994 includes females from off Mexico) and off northern California and Oregon in 2015-2016.

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<td>05/01-05/02</td>
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<td>Average mature female weight (grams) without ovary</td>
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\(^a\) 1994-2001 estimates were calculated using \(F = -10858 + 439.53 \ W_\text{Wo}\) (Macewicz et al., 1996), 2004 used \(F = 356.46 \ W_\text{Wo}\) (Lo and Macewicz, 2004), 2005 used \(F = -6085 + 376.28 \ W_\text{Wo}\) (Macewicz and Lo, 2006), 2006 used \(F = -396 + 293.39 \ W_\text{Wo}\) (Lo et al., 2007a), 2007 used \(F = 279.23 \ W_\text{Wo}\) (Lo et al., 2007b), 2008 used \(F = 305.14 \ W_\text{Wo}\) (Lo et al., 2008), 2009 used \(F = -4598 + 326.78 \ W_\text{Wo} + e\) (Lo et al., 2009), 2010 used \(F = -5136 + 287.37 \ W_\text{Wo} + e\) (Lo et al., 2011), 2012 used \(F = -12724 + 402.31 \ W_\text{Wo} + e\) (Lo et al., 2012), 2013 used \(F = -9759 + 401.44 \ W_\text{Wo} + e\) (Dorval et al., 2014), 2014 used equation from 2013, 2015 used \(F = -5112 + 365.85 \ W_\text{Wo} + e\), and 2016 used \(F = -12708 + 167.83 \ W_\text{Wo} + e\).

\(^b\) Mature females include females that are active and those that are post-breeding (incapable of further spawning this season). \(S_1\) was used for years prior to 2009 and \(S_2\) was used starting 2009.

\(^c\) Active mature females are capable of spawning and have ovaries containing oocytes with yolk or postovulatory follicles less than 60 hours old.
Figure 1. DEPM survey area and location of CalVET (Pairovet) and bongo tows, CUFES, and trawl locations during the 2016 survey aboard the NOAA ship *Reuben H. Lasker*. 
APPENDIX B

SS INPUT FILES FOR MODEL ALT

STARTER.SS
# Pacific sardine stock assessment (2017-18)
# P.R. Crone, K.T. Hill, J.P. Zwolinski (Nov 2016)
# Model ALT: number of fisheries = 3 / surveys = 1 / time-step = semester / biological distributions = age /
# selectivity = age-based / growth = emp. WAA
# SS model (ver. 3.24s)
# Starter file
#
# ALT.dat
ALT.ctl
0 # 0=use init values in control file; 1=use ss3.par
1 # Run display detail (0,1,2)
2 # Detailed age-structured reports in REPORT.SSO: (0,1,2)
1 # Write detailed checkup.sso file (0,1)
3 # Write parm values to ParmTrace.sso (0=no,1-good,active; 2-good,all; 3=every_iter,all_parms; 4=every,active)
2 # Write to cumreport.sso (0=no, 1-liketimeseries, 2-add survey fits)
0 # Include prior_like for non-estimated parameters (0,1)
1 # Use soft boundaries to aid convergence: (0,1)
1 # Number of datafiles to produce: 1st is input, 2nd is estimates, 3rd and higher are bootstrap
10 # Turn off estimation for parameters entering after this phase
10 # MCeval burn interval
0.05 # Jitter initial parm value by this fraction
-1 # Min yr for sdreport outputs (-1 for sty)
-2 # Max yr for sdreport outputs (-1 for endyr; -2 for endyr+Nforecastyrs
0 # N individual STD years
# Vector of year values
0.00001 # Final convergence criteria (e.g., 1.0e-05)
0 # Retrospective year relative to end year (e.g. -4)
1 # Min age for calc of summary biomass
1 # Depletion basis: denom is: 0=skip; 1=rel X*B0; 2=rel X*Bmsy; 3=rel X*B_styr
1 # Fraction (X) for depletion denominator (e.g. 0.4)
4 # SPR_report_basis: 0=skip; 1=(1-SPR)/(1-SPR_tgt); 2=(1-SPR)/(1-SPR_MSY); 3=(1-SPR)/(1-SPR_Btarget); 4=rawSPR
4 # F_report_units: 0=skip; 1=exploitation(Bio); 2=exploitation(Num); 3=sum(Frates); 4=true F for range of ages
0 8 # Min and max age over which average F will be calculated with F_reporting=4
2 # F_report_basis: 0=raw; 1=F/Fspr; 2=F/Fmsy ; 3=F/Fbtgt
999 # End of file

FORECAST.SS
# Pacific sardine stock assessment (2017-18)
# P.R. Crone, K.T. Hill, J.P. Zwolinski (Nov 2016)
# Model ALT: number of fisheries = 3 / surveys = 1 / time-step = semester / biological distributions = age /
# selectivity = age-based / growth = emp. WAA
# SS model (ver. 3.24s)
# Forecast file
#
# Note: for all year entries except rebuilder, enter either: actual year, -999 for sty, 0 for endyr, neg number
# for relative endyr
1 # Benchmarks: 0=skip, 1=calc F_spr,F_btgt,F_msy
2 # MSY: 1= set to F(SPR), 2=calc F(MSY), 3-set to F(Btg), 4-set to F(endyr)
0.4 # SPR target (e.g., 0.40)
0.4 # Biomass target (e.g., 0.40)
# Bmark_years: beg_bio, end_bio, beg_selex, end_selex, beg_relF, end_relF (enter actual year, or values of 0 or
# -integer to be rel. endyr)
0 0 0 0 0 0
1 # Bmark_relF_basis: 1 - use year range; 2 - set relF same as forecast below
1 # Forecast: 0=none; 1=F(SPR); 2=F(MSY) 3=F(Btg); 4=Ave F (uses first-last relF yrs); 5-input annual F scalar
1 # N forecast years
0 # F scalar (only used for Do_Forecast==5)
# Fcast_years: beg_selex, end_selex, beg_relF, end_relF (enter actual year, or values of 0 or -integer to be rel.
# endyr)
0 0 0 0
1 # Control rule method (1=catch=f(SSB) west coast, 2=F=f(SSB) )
0.5 # Control rule Biomass level for constant F (as frac of Bzero, e.g. 0.40); (Must be > the no F level below)
0.1 # Control rule Biomass level for no F (as frac of Bzero, e.g. 0.10)
0.75 # Control rule target as fraction of Flimit (e.g. 0.75)
3 # N forecast loops
3 # First forecast loop with stochastic recruitment
0 # Forecast loop control #3 (reserved for future bells&whistles)
0 # Forecast loop control #4 (reserved for future bells&whistles)
0 # Forecast loop control #5 (reserved for future bells&whistles)
2020 # FirstYear for caps and allocations (should be after years with fixed inputs)
0 # Stddev of log(realized catch/target catch) in forecast (set value>0.0 to cause active impl_error)
0 # Do West Coast gfish rebuilder output (0/1)
0 # Rebuilder: first year catch could have been set to zero (Ydecl) (-1 to set to 1999)
0 # Rebuilder: year for current age structure (Yinit) (-1 to set to endyear+1)
1 # Fleet relative F: 1=use first-last alloc year, 2=read seas(row) x fleet(col) below
# Note: fleet allocation is used directly as average F if Do Forecast=4
2 # Basis for forecast catch tuning and for forecast catch caps and allocation: 2=deadbio, 3=retainbio, 5=deadnum, 6=retainnum
# Conditional input if relative F option=2
# Fleet relative F: rows are seasons, columns are fleets
# Fleet: MEXCAL_S1 MEXCAL_S2 PNW
# 0 0 0 # S1
# 0 0 0 # S2
# Max total catch by fleet (-1 to have no max): must enter value for each fleet
# Max total catch by area (-1 to have no max): must enter value for each fleet
# Fleet assignment to allocation group (enter group ID# for each fleet, 0 for not included in an alloc group)
0 0 0
# Conditional on >1 allocation group
# Allocation fraction for each of: 0 allocation groups
# No allocation groups
6 # Number of forecast catch levels to input (or else calculate catch from forecast F)
2 # Basis for input forecast catch: 2=dead catch, 3=retained catch, 99 = input Hrate(F) with units that are from fishery units
# Input fixed catch values
# Year Season Fleet Catch/F
2017 1 1 10.30
2017 2 1 0.00
2017 1 2 0.00
2017 2 2 185.87
2017 1 3 87.90
2017 2 3 0.70
999 # End of file

ALT.DAT
# Pacific sardine stock assessment (2017-18)
# F.R. Crone, K.T. Hill, J.P. Zwolinski (Nov 2016)
# Model ALT: number of fisheries = 3 / surveys = 1 / time-step = semester / biological distributions = age / selectivity = age-based / growth = emp. WAA
# SS model (ver. 3.24s)
# Data file
#
2005 # Start year (July 1993)
2016 # End year (ADVANCED ONE YEAR; FORECAST=2017-18)
2 # N_seasons
6 6 # Months per season (2 semesters per fishing year)
2 # Spawning season (Spring semester)
3 # N_fleets
2 # N_surveys
1 # N_areas
MEXCAL_S1%MEXCAL_S2%PNW%DEPM%AT_Survey
0.5 0.5 0.5 0.5 0.5 # Survey Timing in season
1 1 1 1 1 # Area assignments for each fishery/survey
1 1 1 1 1 # Units of catch: 1=biomass, 2=number
0.05 0.05 0.05 # SE of log(catch), only used for initial equilibrium catch and for Fmethod=2-3
1 # N_genders
10 # N_ages
1000 0 0 # Initial equilibrium catch for each fishery
48 # N lines of catch to read
# Catch biomass(mt): columns are fisheries, year, season
# LANDINGS
827.51 0.00 0.00 1993 1
0.00 11679.31 0.00 1993 2
8940.33 0.00 0.00 1994 1
0.00 40439.57 0.00 1994 2
6048.30 0.00 22.68 1995 1
0.00 26820.27 0.00 1995 2
12038.89 0.00 0.00 1996 1
0.00 19489.95 43.54 1996 2
13018.20 0.00 27.22 1997 1
0.00 24916.29 0.82 1997 2

123
### Observations

#### Units
0 = numbers; 1 = biomass; 2 = F

#### Error Type
-1 = normal; 0 = lognormal; >0 = T

#### Fleet Units Error Type

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### Forecast

- Repeat of 2015-2
- Placed in forecast

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27 N_cpue_and_surveyabundance_observations

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# 2016 1 1 (Not available)

# 2016 1 (Not available)

# 2015 1 1 (Was used, but small sample size, incidental landings, omit)
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### 2016 (Not available)

### Key components (CAAL)

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- **Combine males into females at or below this bin number**
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75 # N_mean_length-at-age_obs_ (Not used)

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**Note:** The table shows data with primary and secondary values, with some cells containing negative numbers. The data appears to be a mix of numerical values, possibly indicating measurements or scores over time.
### WTATAGE.SS

138  #_user_must_replace_this_value_with_number_of_lines_with_wtatage_below

10  # maxage

# if yr=-yr, then fill remaining years for that seas, growpattern, gender, fleet

# fleet 0 contains begin season pop WT

# fleet -1 contains mid season pop WT

# fleet -2 contains maturity*fecundity

#yr seas gender growpattern birthseas fleet 0 1 2 3 4 5 6 7 8 9 10

-1993 2 1 1 1 -2 0.0046 0.0354 0.0773 0.1100 0.1339 0.1515 0.1644 0.1739 0.1808 0.1858
0.1939 #_fecundity*maturity from T_2017_abbrev with Bev's new ogive

-1993 1 1 1 -1 0.0161 0.0542 0.0837 0.1103 0.1323 0.1497 0.1630 0.1729 0.1801 0.1854
0.1941 #_Popn S1 Mid-season from T_2017_abbrev

-1993 2 1 1 -1 0.0396 0.0691 0.0975 0.1219 0.1416 0.1568 0.1683 0.1768 0.1830 0.1875
0.1948 #_Popn S2 Mid-season from T_2017_abbrev

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0.1936 #_Popn S1 Beg-season from T_2017_abbrev

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0.1944 #_Popn S2 Beg-season from T_2017_abbrev

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ALT.CTL

# Pacific sardine stock assessment (2017-18)
# P.R. Crone, K.T. Hill, J.P. Zwolinski (Nov 2016)
# Model ALT: number of fisheries = 3 / surveys = 1 / time-step = semester / biological distributions = age / selectivity = age-based / growth = emp. WAA
# SS model (ver. 3.24a)
# Control file
#
1 #_N_growth patterns
1 #_N_morphs within growth pattern

1 #_N_recruitment_assignments (overrides GP*area*season parameter values)
0 # Recruitment interaction requested

1 #_N_movement_definitions goes here if _N_areas >1

1 #_Growth_model: 1=vonBert with L1&L2, 2=Richards with L1&L2, 3=age_specific_K, 4=not implemented

0.5 #_Growth_age for L1

999 #_Growth_age for L2 (999=use Linf)

0 # SD add to LAA (set to 0.1 for SS2 V1.x compatibility)
0 # CV_growth_pattern: (0) CV=f(LAA), (1) CV=F(A), (2) SD=F(LAA), (3) SD=F(A), (4) log(SD)=F(A)
5 #_Maturity_option: 1=length logistic, 2=age logistic, 3=read age-maturity matrix by growth pattern, 4=read

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5 #_Maturity_option: 1=length logistic, 2=age logistic, 3=read age-maturity matrix by growth pattern, 4=read
# Growth parameters

# LO HI INIT PRIOR PR_type SD PHASE env-var use_dev dev_minyr dev_maxyr dev_stddev block block_Fxn
0.3 0.8 0.6 0 -1 99 -3 0 0 0 0 0 0 0 # NatM_p_1_Fem_GP_1
3 15 10 0 -1 99 -3 0 0 0 0 0 0 0 # LAA_min_Fem_GP_1
20 30 25 0 -1 99 -3 0 0 0 0 0 0 0 # LAA_max_Fem_GP_1
0.05 0.99 0.4 0 -1 99 -3 0 0 0 0 0 0 0 # VonBert_K_Fem_GP_1
0.05 0.5 0.14 0 -1 99 -3 0 0 0 0 0 0 0 # CV_young_Fem_GP_1
0.01 0.1 0.05 0 -1 99 -3 0 0 0 0 0 0 0 # CV_old_Fem_GP_1
-3.7 5.242e-006 0 -1 99 -3 0 0 0 0 0 0 0 # WtLt_1_Fem
-3 5.233205 0 -1 99 -3 0 0 0 0 0 0 0 # WtLt_2_Fem
9 19 15.44 0 -1 99 -3 0 0 0 0 0 0 0 # Mat50%_Fem
-20 3 -0.89252 0 -1 99 -3 0 0 0 0 0 0 0 # Mat_slope_Fem
10 1 0 -1 99 -3 0 0 0 0 0 0 0 # Eggs/kg_inter_Fem
-1 5 0 0 -1 99 -3 0 0 0 0 0 0 0 # Eggs/kg_slope_wt_Fem
-4 4 0 0 -1 99 -3 0 0 0 0 0 0 # RecrDist_GP_1
-4 4 1 0 -1 99 -3 0 0 0 0 0 0 # RecrDist_Area_1
-4 4 1 0 -1 99 -3 0 0 0 0 0 0 # RecrDist_Seas_1
-4 4 -1 0 -1 99 -3 0 0 0 0 0 0 # RecrDist_Seas_2
1 1 1 0 -1 99 -3 0 0 0 0 0 0 0 # Cohort Growth_Dev

# Cond 0 # Custom MG-env_setup (0/1)
# Cond -2 2 0 0 -1 99 -2 # Placeholder when no MG-env parameters
# Custom MG-block_setup (0/1)
# Cond No MG parm trends
# Seasonal effects on biology parameter
# femwtlt1, femwtlt2, mat1, mat2, fec1, fec2, malewtlt1, malewtlt2, L, K
# Cond -2 2 0 0 -1 99 -2 # Placeholder when no seasonal MG parameters
# Cond -4 # MGparm_dev Phase

# Spawner-recruit (SR) parameters
3 # SR function: 1=Null, 2=Ricker (2 parm), 3=std_B-H (2 parm), 4=S-CAA, 5=Hockey stick, 6=flat-top_B-H,
7=Survival_3Parm
# Cond 0 # Custom MG-env_setup (0/1)
# Cond -2 2 0 0 -1 99 -2 # Placeholder when no MG-env parameters
# Cond No MG parm trends
# SR parm link
0 2 0.5 0 -1 99 5 # SR_steepness
0 2 0.75 0 -1 99 -3 # SR_sigmaR
-5 5 0 0 -1 99 -3 # SR_env link
-15 15 0 0 -1 99 2 # SR_bin_offset
0 0 0 0 -1 99 -3 # SR_autoCorr
0 # SR_env link
0 # SR_env target: 0=None, 1=devs, 2=R0, 3=steepness
1 # Do recdev: 0=none, 1-devvector, 2-simple deviations
2005 # First year of main rec_devs (early devs can precede this era) (was 1993 in 2016 assessment)
2015 # Last year of main rec_devs (forecast devs start in following year) (was 2015 in 2016 assessment)
1 # Rec_dev_phase
# # # Read 13 advanced options (0/1)
-6 # Rec_dev early start: 0=none (neg value makes relative to rec_dev)
2 # Rec_dev early phase
0 # Forecast rec phase (includes late rec): 0 value sets to maxphase+1
1 # Lambda for Forecast rec likelihood occurring before endyr+1
# 1994.7 # Last early_yr nobias adjustment in MPD (was 1984 in 2016 assessment)
2005.2 # First yr fullbias adjustment in MPD (was 1993 in 2016 assessment)
2012.8 # Last yr fullbias adjustment in MPD (was 2011 in 2016 assessment)
2015.2 # First recent_yr nobias adjustment in MPD (was 2015 in 2016 assessment)
0.8956 # Max bias adjustment in MPD (~1 to override ramp and set bias adjustment=1.0 for all estimated rec_devs)
0 # Period of cycles in recruitment (N_parms read below)
-5 # Min rec_dev
5 # Max rec_dev
0 # Read rec_devs
# End of advanced SR options
# # Placeholder for full parameter lines for recruitment cycles
# Read specified rec_devs
# Yr Input_value
# # Fishing mortality (F) parameters
0.1 # F ballpark for tuning early phases
-2006 # F ballpark year (neg value to disable)
3 # F method: 1=Pope, 2=instant F, 3=hybrid
4 # Max F or harvest rate (depends on F method)
# No additional F input needed for F method 1
# If F method=2 then read overall start F value, overall phase, N_detailed inputs to read
# If F method=3 then read N_iterations for tuning for F method=3
10 # N_iterations for tuning F (F method=3 only, e.g., 3-7)

# Initial F parameters
# LO HI INIT PRIOR PR_type SD PHASE
0 3 1 0 -1 99 1 # Init F_MEXCAL_S1
0 3 0 0 -1 99 -1 # Init F_MEXCAL_S2
0 3 0 -1 99 -1 # Init F_PNW

# Catchability (Q) parameters
# Den_dep: 0-off and survey is proportional to abundance, 1-add parameter for non-linearity
# Env_var: 0-off, 1 = add parameter for env effect on Q
# Extra_SE: 0-off, 1 = add parameter for additive constant to input SE in ln space
# Q_type: <0=mirror, 0=median_float, 1=mean_float, 2=estimate parameter for ln(Q), 3-parameter with random_dev,
# 4-parameter with random walk, 5-mean unbiased float assigned to parameter
#<0-mirror
# 0-Q floats as a scaling factor (no variance bias adjustment is taken into account)
# 1-Q floats as scaling factor (variance bias adjustment is used) ** recommended option **
# 2-Q is a parameter (variance bias adjustment is NOT used, so produces same result as option=0)
# 3-parameter with random_dev
# 4-parameter with random walk
# 5-mean unbiased float assigned to parameter
# Note: a new option will be created to include bias adjustment in the parameter approach
# Den-dep Env-var Extra_SE Q_type
0 0 0 0 # MEXCAL_S1
0 0 0 0 # MEXCAL_S2
0 0 0 0 # PNW
0 0 0 2 # DEPM
0 0 0 2 # AT

# Cond # If Q has random component then 0=read one parameter for each fleet with random Q, 1=read a parameter
# for each year of index
# Q parameters (if any)
# LO HI INIT PRIOR PR_type SD PHASE
-3 3 1 0 -1 99 4 # Q DEPM
-3 3 1 0 -1 99 4 # Q AT

# Size selectivity types
# Pattern Discard Male Special
0 0 0 0 # MEXCAL_S1
0 0 0 0 # MEXCAL_S2
0 0 0 0 # PNW
30 0 0 0 # DEPM
0 0 0 0 # AT

# Age selectivity types
# Pattern Discard Male Special
17 0 0 10 # MEXCAL_S1
17 0 0 10 # MEXCAL_S2
12 0 0 0 # PNW
0 0 0 0 # DEPM
10 0 0 0 # AT

# Age selectivity
# LO HI INIT PRIOR PR_type SD PHASE env-var use_dev dev_minyr dev_maxyr dev_stddev Block Block_Fxn
# MEXCAL_S1 (age-specific, random walk)
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-0
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-1
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-2
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-3
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-4
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-5
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-6
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-7
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-8
-1000 9 -1 99 0 0 0 0 0 0 0 0 0 0 0 0 # Age-9
-1000 9 -1000 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-10

# MEXCAL_S2 (age-specific, random walk)
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 # Age-0
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-1
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-2
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-3
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-4
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-5
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-6
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-7
-5 9 0.1 -1 -1 99 3 0 0 0 0 0 0 0 0 # Age-8
-1000 9 -1000 -1 -1 99 -3 0 0 0 0 0 0 0 0 # Age-9
-1000 9 -1000 -1 -1 99 -3 0 0 0 0 0 0 0 0 # Age-10

# PacNW (asymptotic)
0 10 5 0 -1 99 4 0 0 0 0 0 0 0 # AgeSel_P1_PacNW
-5 15 1 0 -1 99 4 0 0 0 0 0 0 0 # AgeSel_P2_PacNW

DEPM (SSB) - No parameter lines

ATM (Asymptotic option 10, no parameter lines)

# Cond: Custom sel-env setup (0/1)
# Cond: Env_fxnns setup
# 1 # Cond: Custom sel-blk setup (0/1)

# 1 # Cond: Selectivity parameter trends
# 4 # Cond: Selectivity parm_dev phase
# 2 # Cond: Env/Block/Dev_adjustment method: 1-standard, 2-logistic trans to keep in base parameter bounds, 3-standard with no bound check

# Tag loss and Tag reporting parameters
0 # Tag custom: 0-no read, 1-read if tags exist
# Cond -6 6 1 1 2 0.01 -4 0 0 0 0 0 0 # Placeholder if no parameters

1 # Variance adjustments
# Fleet/Survey: 1 2 3 4 5
0.000000 0.000000 0.000000 0.000000 0.000000 # add_to_survey_CV
0.000000 0.000000 0.000000 0.000000 0.000000 # add_to_discard_stddev
0.000000 0.000000 0.000000 0.000000 0.000000 # add_to_bodywt_CV
1.000000 1.000000 1.000000 1.000000 1.000000 # mult_by_lencomp_N
1.000000 1.000000 1.000000 1.000000 1.000000 # mult_by_agecomp_N
1.000000 1.000000 1.000000 1.000000 1.000000 # mult_by_size-at-age_N

1 # Max lambda phase
1 # SD_offset

17 # Number of changes to make to default Lambdas (default value=1)
# Like_comp codes: 1-survey, 2-discard, 3-mean_wt, 4-length, 5-age, 6-size-freq, 7-size-age, 8-catch, 9-initial equilibrium catch, 10-rec_dev, 11-parameter_prior, 12-parameter_dev, 13-crash penalty, 14-morph composition; 15-tag composition, 16-tag neg_bin
# Like_comp fleet/survey phase value size-freq_method
1 4 1 0 1 # DEPM
1 5 1 1 1 # ATM
4 1 1 0 1 # MEXCAL_S1 (length)
4 2 1 0 1 # MEXCAL_S2 (length)
4 3 1 0 1 # FNN (length)
4 5 1 0 1 # ATM (length)
5 1 1 1 1 # MEXCAL_S1 (age)
5 2 1 1 1 # MEXCAL_S2 (age)
5 3 1 1 1 # FNN (age)
5 5 1 1 1 # ATM (age)
7 1 1 0 1 # MEXCAL_S1 (Mean LAA)
7 2 1 0 1 # MEXCAL_S2 (Mean LAA)
7 3 1 0 1 # FNN (Mean LAA)
7 5 1 0 1 # ATM (Mean LAA)
9 1 1 0 1 # Initial equilibrium catch (MEXCAL_S1)
9 2 1 0 1 # Initial equilibrium catch (MEXCAL_S2)
9 3 1 0 1 # Initial equilibrium catch (FNN)

0 # Read specs for more SD reporting (0/1)
# 0 1 -1 5 1 5 1 -1 5 # Placeholder for selectivity type, lt/age, year, N_selectivity bins, growth pattern, N_growth ages, natage_area (-1 for all), natage_yr, N_natages

# Placeholder for vector of selectivity type to be reported
# Placeholder for vector of growth ages to be reported
# Placeholder for vector of natage ages to be reported
999 # End of file
Appendix C

PFMC Scientific Peer Reviews and Advisory Body Reports.
Pacific Sardine
STAR Panel Meeting Report

NOAA / Southwest Fisheries Science Center
La Jolla, California
February 21-23, 2017

STAR Panel Members:
André Punt (Chair), Scientific and Statistical Committee (SSC), Univ. of Washington
Will Satterthwaite, SSC, Southwest Fisheries Science Center
Evelyn Brown, SSC, Lummi Natural Resources, LIBC
Jon Vølstad, Center for Independent Experts (CIE)
Gary Melvin, Center for Independent Experts (CIE)

Pacific Fishery Management Council (Council) Representatives:
Kerry Griffin, Council Staff
Diane Pleschner-Steele, CPSAS Advisor to STAR Panel
Lorna Wargo, CPSMT Advisor to STAR Panel

Pacific Sardine Stock Assessment Team:
Kevin Hill, NOAA / SWFSC
Paul Crone, NOAA / SWFSC
Juan Zwolinski, NOAA / SWFSC
1) Overview
The Pacific Sardine Stock Assessment and Review (STAR) Panel (Panel) met at the Southwest Fisheries Science Center (SWFSC), La Jolla, CA from February 21-23, 2017 to review a draft assessment by the Stock Assessment Team (STAT) for the northern subpopulation of Pacific Sardine. Introductions were made (see list of attendees, Appendix 1), and the agenda was adopted. A draft assessment document and background materials were provided to the Panel in advance of the meeting on a Council FTP site.

Drs. Paul Crone, Kevin Hill, and Juan Zwolinski presented the assessment methodology. Paul Crone first outlined the assessment philosophy, which focused on selecting an approach that made most use of the data source considered by the STAT to be most objective, i.e. the Acoustic Trawl Method (ATM) survey. The STAT provided results for two assessment approaches: (a) use of the summer 2016 ATM survey estimate and associated age-composition projected to 1 July 2017, and (b) a model-based assessment that provides an estimate of age 1+ biomass on 1 July 2017.

Juan Zwolinski described the survey-based method for estimating age 1+ biomass on 1 July 2017, which involved estimating numbers-at-age on 1 July 2016 from the summer 2016 ATM survey from numbers-at-length using an age-length key that pooled data over multiple summer surveys, and projecting these numbers forward accounting for natural mortality and growth, and adding the estimated recruitment for 2016. The recruitment for 2016 was based on the stock-recruitment relationship estimated by model ALT, and the spawning stock biomass for 2016 was estimated by back-projecting the summer 2016 numbers-at-age to 1 January 2016.

Kevin Hill and Paul Crone described the data on which the model-based assessment was based, as well the results from a draft assessment utilizing the Stock Synthesis Assessment Tool, Version 3.24aa. Model ALT differed from the model on which the 2016 update assessment was based by starting the assessment in 2005 rather than 1993, excluding the Daily Egg Production Method (DEPM) and Total Egg Production (TEP) indices, estimating rather than pre-specifying stock-recruitment steepness, pre-specifying weight-at-age rather than estimating it within the assessment, assuming that selectivity for the ATM survey is zero for age 0 and uniform for age 1 and older, estimating survey catchability (Q), assuming that selectivity is age- rather than length-based, modelling ages 0-10+yr rather than ages 0-15+yr, assuming natural mortality ($M$) is 0.6yr$^{-1}$ rather than 0.4yr$^{-1}$ for all age classes and fitting the catch and ATM survey age-composition data (rather than the associated length-composition data). Unlike the 2016 and earlier assessments, model ALT included additional live bait landings, which generally reflected a minor contribution to the total landings in California. However, model ALT did not include biological composition data from the live bait catches, given this fishery sector had not been regularly sampled in the past, with samples being available for only the most recent year of the time period modelled in the assessment.

The review and subsequent explorations of the assessment through sensitivity analyses were motivated primarily by the need for the survey-based method to provide an estimate of age 1+ biomass and its CV, to better understand the rationale for the changes made to the model on which the last full assessment was based that led to model ALT, and to identify the best approach for providing an estimate of age 1+ biomass on 1 July 2017. The Panel had several comments and concerns regarding the ATM survey methodology and ways in which estimates of close-to-absolute abundance can be obtained. However, this was not a review of the ATM survey, since a
second Council-sponsored ATM methodology review is planned for early 2018. Therefore, comments regarding the ATM survey and how estimates of abundance from that survey are constructed are reflected primarily in the Research Recommendations section of the report.

The STAR Panel thanked the STAT for their hard work and willingness to respond to Panel requests, and the staff at the SWFSC La Jolla laboratory for their usual exceptional support and provisioning during the STAR meeting.

2) Day 1 requests made to the STAT during the meeting – Tuesday, February 21

Request 1: Provide documentation on the procedures used to calculate the survey age-composition data, including how age-length and age-biomass keys are constructed.

Rationale: These calculations are critical to projecting biomass after accounting for natural mortality, somatic growth, and recruitment; but the draft assessment document did not describe these calculations in sufficient detail for them to be reproduced. In addition, the age-compositions for the ATM survey in model ALT were computed using the method.

Response: Dr. Zwolinski presented written documentation and figures. The function "multinom" from the R package "nnet" fits a multinomial log-linear model using neural networks. The response is a discrete probability distribution (see Fig. 1). It is simpler to use than the alternative (sequential logistic models), and it provides a smoother transition between classes than an empirical age-at-length key. The age and lengths used for constructing the age-length key were from surveys from 2004 to the present. Due to the assumption of a July first date and its effect on ageing, the STAT built a season-specific age-length key using data pooled across time, separately for spring/summer.

The Panel agreed that aggregation across years is not appropriate if some length classes represent multiple ages, which is the case for Pacific sardine. Moreover, substantial spatial and temporal variation occurs in size-at-age, and merging the data from several years creates bias in annual estimates of age compositions of varying magnitude and direction.

Request 2: Provide full specification, including equations, of the calculations used to 1) project from the ATM survey biomass estimate to the estimated age-1+ biomass on July 1 of the following fishing year, and 2) calculate the uncertainty associated with that biomass estimate.

Rationale: The projection calculations need to be reproducible. Management advice (Overfishing Level OFL, Acceptable Biological Catch ABC, and Harvest Guideline HG) for Pacific sardine requires an estimate of age 1+ biomass (OFL, ABC, HG) and its uncertainty (ABC) on July 1, 2017.

Response: For 1), Dr. Zwolinski walked the Panel through a spreadsheet that made these calculations and the Panel agreed that the calculations were sensible, conditional on the age-weight key. For 2), assuming independence of age 1 and age 2+ biomass, the total variance was calculated by summing the respective variances. This calculation is negatively biased because it ignores uncertainty in age-composition and weight-at-age. It was noted that the resultant coefficient of variation (CV) for age 1+biomass is lower than the CV for either component (age 1 versus age 2+) due to their assumed independence.

Request 3: Plot cohort-specific rather than year-specific growth curves (weight-at-age) for the ATM survey and overlay raw data/information on sample sizes. Make it clear which values are estimated versus inferred. Do this for the fisheries data as well.

Rationale: Cohort-specific curves are easier to interpret as growth trajectories than year-specific curves. It is important to understand how much data drives these estimates, and to understand the
consequences of applying the same age-length key for all years with survey data to calculate the weight-at-age and age-composition for the ATM survey.

Response: Dr. Hill presented tables including sample sizes and estimated means for each cohort-season-age combination. The tables were formatted to highlight entries that were inferred versus estimated. Dr. Hill calculated means whenever 3 or more samples were available. However, these means were sometimes overwritten based on the assumption that animals did not shrink. The ATM data showed substantial variation in weight-at-age across years (Fig. 2), and possibly increasing size-at-age in recent years. The MexCal catch data appeared less variable overall, and it was noted that fishery sample sizes were generally larger than the ATM sample sizes. The smoothing was not applied to the PNW catch.

The Panel noted that the adopted method ended up discarding data for cohorts with unusually large mean sizes for (for example) age-0 fish by not allowing "shrinkage", whereas it may have been the age-0 means that were anomalous rather than the means calculated for older ages. The Panel also noted that in many cases, the sample sizes were very small. The weight-at-age key used within the survey-based projection did not exclude "shrinkage". Using the weight-at-age key in model ALT produced an imperceptible difference in model-estimated age 1+ biomass.

Request 4: Verify that model ALT was run with ATM survey selectivity set equal to 0 for age-0 fish. Contact Dr. Rick Methot to better understand how selectivity is being modeled under the chosen selectivity option in SS.

Rationale: The model outputs appear to indicate that the model predicts non-zero catches of age-0 fish despite the intent to specify selectivity to be zero on age-0 fish. This may have significant unintended consequences for the likelihood calculations.

Response: This question was not fully resolved. It appears that Stock Synthesis predicts some catch of nominal "age 0" even given selectivity of zero on true age-0 fish because aging error leads to the expectation that some age-1 fish will be caught and mis-categorized as age 0. Further, model runs revealed that the model was unable to converge if aging error was set to zero or made very small, but reductions in the specified aging error led to the expected reduction in the predicted age-0 catch. It was noted that surveys likely include a mix of age-1 fish mis-categorized as age-0, as well as fish that are truly age 0.

Dr. Methot also noted that Stock Synthesis had not been as thoroughly debugged for semester-based models as for strictly annual models.

See also Requests 5, 8, and 9.

Request 5: Re-run model ALT with age 0 fish removed from the input file for the ATM survey.

Rationale: Similar to Request 4, the model likelihood should not be influenced by data on age-0 fish if it is assumed selectivity on age-0 fish is zero, but the model appears to be generating non-zero predictions and comparing these against the input data.

Response: The model still predicted catch of age-0 fish in this scenario. This is consistent with the explanation suggested for this pattern under Request 4.

Request 6: Report the CV of the estimate of terminal biomass based on changes in how the compositional data are weighted.

Rationale: The weighting of composition data appeared to have little effect on the point estimate of biomass, but it is important to understand implications of alternative weighting schemes for uncertainty as well.
Response: Data weighting increased the CV by 2-3%. The base model had a CV of approximately 36%, Francis-weighting led to a CV of approximately 38%, and harmonic mean weighting led to a CV of about 39%.

Request 7: Show more outputs from T_2017 and T_2017_No_New_AT_Comp.
Rationale: These outputs would help the Panel evaluate the reasons for proposing a move away from a strict update of the previously accepted model structure, i.e. identify problems with a strict update that the new model structure addresses.
Response: Selectivity curves for the spring and summer ATM surveys were noticeably different depending on whether the two most recent survey length-compositions were included in the assessment or not (Fig. 3). These models appeared to yield acceptable fits to abundance indices, but the fits to observed length-compositions were poor. It appears that the model estimates very low selectivity on small fish for the summer survey (since selectivity does not vary across years, and very few small fish are encountered most years) such that when small fish are encountered, they are expanded to a very large number. During Panel discussion, it was noted that this unexpected behavior should not happen if selectivity were forced to be the same for the spring and summer surveys.

Day 2 requests made to the STAT during the meeting – Wednesday, February 22
Request 8: Develop a model in which selectivity for age-0 animals in the survey is time-varying.
Rationale: The availability of age-0 animals to the survey seems to be highly variable among years, but influential on the results. A selectivity function in which age-0 selectivity varies among years should “discount” the influence of occasional catches of age-0 animals.
Response: A model was presented that assumed essentially full selection on age-1+ animals, and time-varying age-0 selectivity. The model estimated nearly zero selectivity on age-0 fish in all years except 2015, when estimated selectivity on age-0 fish was nearly 1.0 (atypically large pulse of small/young fish observed in summer 2015). Fits to composition data were similar to those for model ALT, except that the spike of age-0 fish in 2015 was captured better. The estimate of age 1+biomass on 1 July, 2017 for this model was 77,845 t.

Request 9: Run a variant of model ALT in which the age-composition data are assigned to a new fleet (6) that has logistic selectivity (estimated separately for the spring and summer periods).
Rationale: Selectivity for the ATM survey is assumed to be uniform on animals aged 1 and older so age-composition data are not required for this survey. The selectivity pattern for the trawl component of the survey is not uniform on age-1+ animals (some age-0 animals are caught) and it may be possible to represent this using a logistic selectivity function.
Response: This model performed generally similar to a logistic formulation applied to the ATM survey for both age-composition and as an abundance index, but it misses the summer 2016 ATM survey estimate of biomass from above whereas the logistic fits that estimate closely. However, the logistic model had a negative log-likelihood of approximately 311, compared to 305 for this variant, and 333 for model ALT. Thus, both a model with logistic ATM selectivity and a model that assumed 1+ selectivity for ATM survey estimates and logistic selectivity for the associated age-composition data fit the data somewhat better than model ALT.

Request 10: Conduct a retrospective evaluation of how well alternative assessment methods can predict the biomass from the summer ATM surveys. For each year Y for which there is a summer ATM survey estimate for year Y and year Y+1, report predictions of year Y+1 biomass based on
(a) the estimate of biomass from the results of the ATM survey during summer of year Y, (b) the estimate of biomass based on applying the projection method to the results from the ATM survey in summer of year Y, and (c) model ALT based on data through year Y.

**Rationale:** The Panel wished to understand which method was able to predict the ATM survey estimate of biomass most accurately.

**Response:** The STAT provided results for the three selected approaches as well estimates of age 1+ biomass obtained by projecting the actual assessments used for 2012, 2013, 2014 and 2015 forward ("Past assessment" in Fig. 4) and estimates of age 1+ biomass obtained by projecting the model used for 2014, 2015 and 2016 management advice ("2014 formulation"). Model ALT generally came closest to predicting the survey biomass estimate the following year, doing so by a substantial margin for 2014. "Past assessment" was usually the worst. Model ALT had the lowest residual variance. Relative errors were a CV of 1.07 for Model ALT, 1.26 for the 2014 model formulation, 1.50 for the last survey without projection, 1.62 for the values adopted in management specifications, and 1.70 for projections from the previous ATM survey (see Appendix 2 for the specifications for the method).

**Day 3 requests made to the STAT during the meeting – Thursday, February 23**

**Request 11:** Develop a method for estimating recruitment solely from ATM data, explain how these recruitment estimates could be used to project forward from an ATM biomass estimate, and then add results for that method to the retrospective comparison described in Request 10.

**Rationale:** During discussion of Request 10, it was clear that much of the concern regarding the currently proposed method of projecting from the survey was its dependence on model ALT for stock-recruitment estimates for conducting the projection, resulting in its dependence on the same assumptions the STAT was hoping to avoid by moving away from an integrated assessment. It was pointed out that it could be possible to develop estimates of age 1 biomass on 1 July, 2017 strictly from the ATM data.

**Response:** The STAT modified the survey projection method so that projected biomass of 1-year-olds was the average over the most recent five years (see Appendix 2 for details). As desired, this approach was not tied to the model ALT. However, the residual standard deviation for this approach ("Survey projection 2"), while better than "Survey projection", was still worse than Model ALT and the 2014 model formulation (1.45) (Fig. 4).

3) **Technical Merits and/or Deficiencies of the Assessment**

**Alternative assessment approaches**

The Panel considered four ways to estimate age 1+ biomass on 1 July 2017: (a) use the estimate of biomass from the summer 2016 ATM survey, (b) project the estimate of biomass from the summer 2016 ATM survey to 1 July 2017 using the ‘survey projection’ model (or an alternative approach), (c) model ALT, and (d) the model on which the 2014-16 assessments were based. The Panel had concerns with, and comments on, all of these methods:

- Assuming that the 1 July 2017 biomass equals the estimate of biomass from the summer 2016 ATM survey ignores mortality (from natural causes and from fishing), growth and recruitment from July 2016 to July 2017. However, this method is simple to implement because it does not rely on a model, nor does it rely on estimates of age composition for which sample sizes are low.
- Projecting the biomass from the 2016 ATM survey to 1 July 2017 accounts for mortality, growth and recruitment from July 2016 to July 2017. However, the approach used to
convert from length composition to age composition is incorrect, and the method used to
derive the CV of age 2+ biomass does not allow for uncertainty in population age
composition, projected weight-at-age and maturity-at-age. In addition, the method relies
heavily on model ALT because approximately half of the age 1+ biomass on 1 July 2017
consists of age-1 animals, i.e. the estimate of this biomass is based to a substantial extent
on the stock-recruitment function from model ALT. Finally, the value for \( M \) of 0.6yr\(^{-1} \) has
no clear justification. The version of the projection model provided initially to the Panel
did not account for catches so it could not be applied were the targeted sardine fishery to
be re-opened, and does not account for the limited catches during 2016.

- Model ALT has several of the problems associated with the ‘survey projection’ model, i.e.
  the age-composition data are based on a year-invariant age-length key, and the basis for
  \( M=0.6yr^{-1} \) lacks strong empirical justification (and indeed likelihood profiles indicate some
  support for lower \( M \) than the value adopted for model ALT). In addition, the model
  presented to the Panel predicted age-0 catch in the ATM survey even though it is assumed
  that age-0 animals are not selected during the ATM survey. It appears that the model
  predictions of age-0 animals in the ATM survey are actually model-predicted numbers of
  age-1 animals that are predicted to be mis-read as age-0 animals. However, examination of
  the ATM survey length-frequencies suggests that that some age-0 animals (or animals that
  were spawning earlier in the year) are encountered during the surveys (Fig. 5). Model ALT
  estimates Q to be 1.1, which is unlikely given some sardine are not available to the survey
  owing to being inshore of the survey area.

- The model on which the 2014-16 assessments were based was approved for management
  by the 2014 STAR Panel. However, that assessment had some undesirable features,
  including extreme sensitivity to the occurrence of small (<~15cm fish) in the ATM surveys,
  poor fits to the length-composition and survey data, and sensitivity to the initial values for
  the parameters (i.e. local minima). These sensitivities and the resultant high uncertainty
  about population scale were noted in previous reviews.

The Panel explored alternatives to the current selectivity formulation to better understand why
model ALT was predicting age-0 catch when selectivity for age-0 fish was set to zero. It was noted
that the results are generally robust to assuming that selectivity is a logistic function of length (but
that implies that some age-1+ animals are not available to the ATM survey), allowing for time-
varying age-0 selectivity, and estimating a separate selectivity pattern for ATM survey age-
composition data.

The Panel noted that the ‘survey projection’ model and model ALT both rely on the samples
from the ATM surveys to compute weight-at-age and survey age-composition data. The samples
sizes for age from each survey are very small (16 – 1,051), which means that estimates of, for
example, weight-at-age are highly uncertain. The procedure of ensuring that weight-at-age for a
cohort does not decline over time seems intuitively correct. However, if the estimated mean weight
of young fish in a cohort is anomalously high or low due to sampling errors (owing to small
samples), it can impact the weight-at-age of that cohort for all subsequent ages.

Model ALT estimated steepness rather than fixing it equal to 0.8. The results were not sensitive
to fixing versus estimating steepness, but the estimate of 0.36 was low.

*Selection of an assessment approach*

The Panel considered the merits of the various approaches. It concluded that:
• The approach on which 2014-16 management was based exhibited undesirable assessment diagnostics, and produced extremely high estimates of recruitment when large numbers of small fish were observed in the ATM survey length-frequencies. The approach also performed poorly in retrospective analysis (Fig. 4). The Panel and STAT agreed that this approach should not be used for 2017 management.

• The survey projection method (and the modified version, “Survey projection 2”) seems a viable and defensible way to estimate age 1+ biomass using the ATM survey results, especially if the method could be modified to not use the results from model ALT. However, as currently formulated, this method performs no better than assuming that the age 1+ biomass in July 2017 equals the survey estimate of biomass for summer 2016 (Fig. 4). Thus, while viable, this approach requires further development and review prior to adoption.

• Estimating the biomass on 1 July of year Y+1 based on the ATM survey estimate for year Y is simple, but the Panel was concerned that this method ignored catches during year Y and may lead to additional risk. Thus, the basic approach is viable, but needs additional testing prior to adoption.

Given the current management approach that requires an estimate of age-1 biomass at the start of July, the Panel and STAT agreed that model ALT was the best approach at present for conducting an assessment for the northern subpopulation of Pacific sardine, notwithstanding the concerns listed above. The results from the assessment are robust to changes to how selectivity is modelled, the value for steepness and data weighting, but there were several concerns with this model that could not be resolved during the Panel meeting. Assuming uniform selectivity leads to lower estimates of current 1+ biomass, but this assumption reflects the expectation that all fish in the survey area are vulnerable to detection during an acoustic survey.

The final model (model ALT) incorporates the following specifications:
• catches for the MexCal fleet computed using the environmentally-based method;
• two seasons (semesters, Jul-Dec=S1 and Jan-Jun=S2) for each assessment year from 2005 to 2016;
• sexes were combined; ages 0-10+.
• two fisheries (MexCal and PacNW fleets), with an annual selectivity pattern for the PacNW fleet and seasonal selectivity patterns (S1 and S2) for the MexCal fleet;
  o MexCal fleet: age-based selectivity (one parameter per age)
  o PacNW fleet: asymptotic age-based selectivity;
  o age-compositions with effective sample sizes calculated by dividing the number of fish sampled by 25 (externally) and lambda weighting=1 (internally);
• Beverton-Holt stock-recruitment relationship with “steepness” estimated;
• $M$ was fixed (0.6 yr$^{-1}$);
• recruitment deviations estimated from 2005-2015;
• virgin recruitment estimated, and $\sigma_R$ fixed at 0.75;
• initial $F$s estimated for the MexCal S1 fleet and assumed to be 0 for the other fleets;

1 Care needs to be taken interpreting Fig. 4 given the low number of years involved and the fact the observed 1+ biomass is subject to considerable sampling error.
ATM survey biomass 2006-2013, partitioned into two (spring and summer) surveys, with Q estimated;
  - age-compositions with effective sample sizes set to 1 per cluster (externally);
  - selectivity is assumed to be uniform (fully-selected) above age 1 and zero for age 0.

The estimate of age 1+ biomass on 1 July 2017 from model ALT is 86,586t (CV 0.363). Model ALT indicates that age 1+ biomass has rebuilt close to that in 2014, owing to a substantial increase in biomass based on the indices from the survey (Fig. 6). The estimate of age 1+ biomass is less than the estimate of age 1+ biomass on 1 July 2016 from the 2016 stock assessment (106,137t). This is a consequence of the change in assessment methodology, in particular that selectivity for the ATM survey is assumed to be uniform for fish aged 1 and older (assuming that selectivity is logistic in model ALT increases the estimate of 1+ biomass from 86,586t to 153,020t).

Future directions
The STAT strongly supports that management advice for Pacific sardine be based on the estimates of biomass from the ATM survey rather than a projection model or an integrated assessment. The Panel notes the following ways in which management could be based on the ATM survey results.

- Change the start-date of the fishery so that the time between conducting the survey and implementation of harvest regulations is minimized.
- Use Management Strategy Evaluation to evaluate the risk to the stock of basing management actions on an estimate of biomass that could be a year old at the start of the fishing season (if the fishery start date is unchanged). Review of an updated MSE would likely not require a Methodology Panel, but could instead be conducted by the SSC.

The Panel notes that there may be benefits to attempting to use both the spring and summer ATM surveys as the basis for an ATM survey-only approach and that moving to an assessment approach that relies on the most recent ATM survey (or two) may be compromised by reductions in ship time and/or problems conducting the survey. It agrees with the STAT that there is value in continuing to collect biological data and to update model ALT even if management moves to an ATM survey-only approach.

4) Areas of Disagreement
There were no major areas of disagreement between the STAT and Panel, nor among members of the Panel.

5) Unresolved Problems and Major Uncertainties
The core issues for stock assessments continue to be related to the temporal and spatial scale of the surveys and insufficient sample sizes of age-length for sardine in the ATM survey. The ability of a single boat following fixed transects along the entire sardine NSP region over a single period to sufficiently observe and sample a highly mobile schooling fish that exhibits high variability in recruitment, migratory patterns and timing, school structure, and depth distribution remains a core challenge. The relatively small sample size of sardine for biological analysis remains a concern related to acoustic expansions, population model estimates, and projection forecasts that depend on age composition and size-at-age information. A solution may require more resources than SWFSC has at its disposal so that will require Council action; resolution of this issue is outside of the ability of the Panel to address.
The Panel identified concerns with all of the proposed assessment approaches as highlighted in Section 3 of this report. In relation to model ALT, the Panel was unable to fully resolve the issue of observations of age-0 animals in the ATM survey age compositions, and how to compute age-composition and weight-at-age for the ATM survey.

6) Issues raised by the CPSMT and CPSAS representatives during the meeting

a) CPSMT issues

The CPSMT (MT) representative appreciates the substantial efforts by the STAT and the constructive Panel discussion, and offers the following comments.

The STAT proposed the ATM survey as the preferred approach over an integrated model for estimating sardine biomass. However, because the ATM survey at this time does not better estimate biomass projected to the start of the 2017-18 fishing year, the integrated model (Model ALT) was ultimately recommended. The MT representative agrees this was a reasonable approach to meet management requirements for a July 1, 2017 biomass estimate, but nevertheless also supports further consideration for shifting to the ATM survey to estimate biomass. The MT representative notes that issues of spatial and temporal coverage, and sample size remain for the survey. This has implications for the model ALT as well.

The review noted problems associated with some very small sample sizes produced by the trawl component of the ATM survey. Given that fish captured in trawls informs the species composition of the acoustic signals, as well as providing biological data, additional effort is required to refine and improve trawling operations. Additionally, more of the fish (particularly during the summer survey) that are collected need to be processed for ageing. The MT representative notes small sample size was flagged as a concern in the last full update conducted in 2014 and strongly supports the Panel recommendation that the SWFSC conduct analyses to estimate optimal sample size and to refine the survey methodology.

The lack of nearshore coverage by the ATM survey persists. Research needs to be conducted to explore possible approaches for surveying this area. Collaborative projects with industry should be encouraged to leverage their expertise. Further, emphasis should be placed on ensuring that the survey has sufficient sea-days to effectively cover the entire west coast irrespective of whether the ATM survey is used within a model or if the ATM survey is to be considered the preferred approach to inform the biomass estimate for management. The current plan to reduce the number of sea-days from 80 in 2016 to 50 in 2017 is concerning. The 50-day summer survey planned for 2017 does not include the area south of Monterey. If distance between transects were increased, the survey could possibly be extended to Point Conception, which would still not include the Southern California Bight. Fewer days at sea and the corresponding likely decrease in number of trawls also reduces the data upon which to base species composition and to produce biological data.

An MSE to evaluate the effects of using the ATM biomass estimate to inform the following year’s harvest control rules is proposed as a high research priority (G). If the MSE were to find the one-year lag does create unacceptable outcomes one approach would be to develop an improved projection model. Another proposed fix would be to move the fishing year start date. While possible, the MT representative would like to highlight that the start date was adjusted beginning in 2014 to afford the STAT more time between the conclusion of field seasons and the deadline
for STAR review of stock assessments. More significantly, shifting the start date can raise management issues because embedded in it is the period-based catch allocation scheme. Selecting an existing allocation period start date (January 1, July 1 and September 1) is perhaps more straightforward and would not necessarily require substantial analysis. Selecting any other starting point would likely necessitate an analysis of impacts and therefore more time to implement (i.e. two to three Council meetings). How to best accomplish aligning a shift to using only an ATM survey-derived biomass estimate with a change to the fishing year will require additional deliberation.

b) CPSAS issues
The CPSAS representative commends the Panel and STAT for their extensive and thoughtful body of work throughout the 2017 sardine STAR panel. Unfortunately, the 2017 sardine assessment again encountered the same difficulties observed in previous STAR panels. Most of the unresolved problems and major uncertainties listed in the 2011 and 2014 STAR panel reports still exist.

Earlier panels pointed out significant scaling issues. The 2017 assessment also encountered issues with ageing, notably an age-length key that was deemed incorrect. One persistent problem is the very small sample size for biological composition data obtained during ATM surveys and other sampling; another is the high variability in length-at-age observed in sardine year-to-year. As pointed out during the meeting, an age/length key averaged over seasons is not valid; it ignores differential cohort strengths. This presents a major problem in model projections, and adds another layer of uncertainty considering the current time lag between field surveys and the development of either ATM survey-based or model-based management advice for the fishery.

Assigning July 1 as the standardized birth date for sardine also presents problems, particularly in light of recent year ocean conditions that have precipitated sardine spawning earlier in the year, too early to be observed in April DEPM surveys, and producing age-0 fish assumed too small to be captured in ATM surveys. Yet an abundance of small fish exists! In fact, the 2015 summer ATM survey did encounter a spike of very small fish. A record number of pelagic juvenile sardines (and anchovies) also was found in the 2015 juvenile rockfish cruise. However, the length-composition data for the small fish were omitted from the assessment model in 2015 because the biomass estimate produced was “unrealistic.”

Ironically, none of the approaches considered at this STAR panel meeting found adequate evidence of recruitment in 2016 to boost the stock assessment “number” in 2017. In fact, the projected biomass estimate for 2017 is lower than 2016 at a time that sardines are increasing in abundance, apparently coast-wide, but certainly in California. The current report attributed this to a change in assessment methodology.

Fishermen from the Pacific Northwest and California who attended the STAR panel meeting reported that they have observed an abundance of 3-6 inch fish for the past couple of years, particularly in live bait catches. California fishermen delivered samples of these fish to the SWFSC and California Department of Fish and Wildlife (CDFW). But while the 2016 draft stock assessment did include a small number of live bait catches (now the only active non-treaty fishery for sardine on the West Coast), the corresponding biological-composition data were not aged and hence included in the assessment.
In the opinion of the fishermen, an opinion shared by this CPSAS representative, none of the four approaches considered during the panel meeting accurately reflect the biomass of sardine now in the ocean. The Panel also voiced concerns with all the methods presented; those concerns are reflected in the body of this report under Technical Merits and/or Deficiencies of the assessment.

The CPSAS representative highlights major concerns, including:

- The STAT now recommends the ATM survey as the most objective survey method. However, ATM surveys at present do not capture fish in the upper water column, nor a large biomass of young fish (sizes 3 inches and up) that fishermen have observed in nearshore waters since late 2014; this biomass is largely inside ATM survey tracks. But the ATM survey is assigned a catchability quotient (Q) of 1 nonetheless, meaning it “sees” all the fish. The Q for Model ALT, which is based largely on ATM survey data, is estimated at 1.1, which the STAR Panel report calls into question, given for example the unquantified volume of fish in nearshore waters.

- The summer 2016 ATM survey reported a fourfold increase in age 1+ biomass, but the biomass estimate produced is substantially lower than the estimate used for management in 2016. The STAR panel found fault with the methodology used to project the 2016 biomass to 2017. So do we – but using the 2016 ATM biomass estimate without adjusting for recruitment ignores reality.

- In addition, the proposal to simply use the biomass estimate from the summer ATM survey directly, to avoid uncertainty in model assumptions, could bypass surveying a substantial portion of the biomass if/when cruises are shortened, or disrupted. For example, the 2017 summer survey schedule is only 50 days, down from 80 days in 2016. This means the survey may not extend much below San Francisco, which will miss a substantial portion of California’s historical fishing grounds.

- Also, a proposal to change the fishing season start date to more closely follow the survey, thus avoiding the need to project recruitment, is not as simple as it sounds. The current seasonal structure is tied to an allocation framework that would require serious discussion and analysis before any change could be implemented.

- At the end of the day, the STAR panel cautiously recommended proceeding with Model ALT, as the “least-worst” way to produce the age 1+ biomass estimate and CV required for management in 2017. The CPSAS hopes the SSC and Council will acknowledge all the caveats, and recognize that this is a “stop-gap” approach until the ATM methodology review can be accomplished in 2018, along with further review and improvement of Model ALT input and assumptions and potential review of other assessment indices.

- The CPSAS representative again voices concern that stock assessments appear to be gravitating toward one independent index measuring one point in time, based on ATM surveys. We strongly encourage a continuation of multiple surveys as each survey type has strengths and weaknesses. Other fishery-independent research, i.e. the juvenile rockfish survey, was informative in 2016 and should be approved to provide information for future sardine stock assessments, as this could serve as another indicator of recruitment.

- Clearly the small sample size and inadequate biological composition data are causing serious problems in assessing the sardine (and anchovy) resource. Industry has offered to help collect data, and we hope this offer will be acted upon in a way that such information can be incorporated into future stock assessments.
As we have noted in the past, industry wants to see a sustainable resource (to the degree that environmental conditions will allow) that is in no danger of being overfished. Current sardine stock assessments and harvest policy are very precautionary. We sincerely hope that going forward we can develop a truly collaborative research program for the CPS complex.

Other recommendations:
- Please work collaboratively with industry to resolve persistent data deficiencies, including assessing the nearshore, upper water column, and the need for substantial increase in sample size and biological composition data for sardine (and other CPS), particularly ageing.
- Recognize that the 2017 assessment is “déjà vu all over again” and most of the unresolved problems and major uncertainties listed in the 2011 and 2014 STAR panel reports still exist.
- Prior panel, SSC, CPSMT and CPSAS reports have recommended a methods review of the ATM survey ASAP as a high priority research and data need. We continue to emphasize this need, and further recommend that such review also encompass review of Model ALT and other potential data collection options, including the juvenile rockfish survey, CDFW/CWPA aerial survey and any other promising data collection prospects available by the time of the scheduled ATM review in January 2018.
- We also support the STAT high-priority recommendation to address: “technical issues related to echosounder deployment and associated signal interpretation (e.g., uncertainty surrounding species-specific target strength [TS], sonar bias related to backscatter uncertainty, and areas of the upper water column that potentially are not capable of being surveyed).”

Dr. Zwolinski noted that target strength is currently based on “similar” fish, not Coastal Pelagic Species (CPS) found in the California Current. The STAT and Panel recognized that incorrect target strength could result in both over or under-estimation of biomass.

Finally, the CPSAS representative points out that improving survey and assessment methodology to accurately reflect abundance of sardine (and other CPS) is absolutely essential: the future of the industry hangs in the balance.

7) Research Recommendations

A. Conduct an analysis of effect of fish sample size on the uncertainty in the ATM biomass estimates and model outputs. Use this information to re-evaluate and revise the sampling strategy for size and age data that includes target sample sizes for strata.
B. The clusters (the Primary Sampling Units, PSUs) with age-length data should be grouped into spatial strata (post-strata, or collapsed post-strata used in ATM biomass estimators). The variance in estimates of age-length compositions can then be estimated by bootstrapping of PSUs, where age-length keys are constructed for each bootstrap replicate. The sub-sample size of fish within clusters that are measured for lengths should be increased, and length-stratified age-sampling should be implemented. This approach would likely increase coverage of age samples per length class and reduce data gaps.
C. The survey projection method should be developed further. Specifically, the survey age-composition should be based on annual age-length keys, and the uncertainty associated with population age-composition, weight-at-age and maturity-at-age needs to be quantified and included in the calculation of CVs. A bootstrapping procedure could be used to quantify the uncertainty associated with population age-composition and projected weight-at-age. Uncertainty in weight-at-age could also be evaluated using a retrospective analysis in which the difference between observed and predicted weight-at-age for past years was calculated. Ultimately, improved estimates of weight-at-age and measures of precision of such estimates could be obtained by fitting a model to the empirical data on weight-at-age.

D. The methods for estimating 1 July age 1+ biomass based on the results of the ATM survey during the previous year currently use only the results of the summer survey. Improved precision is likely if the results from the spring and summer surveys were combined. This may become more important if the number of days for surveying is reduced in future. Consideration should be given to fish born after 1 July.

E. Investigate alternative approaches for dealing with highly uncertain estimates of recruitment that have an impact on the most recent estimate of age-1+ biomass that is important for management.

F. Modify Stock Synthesis so that the standard errors of the logarithms of age-1+ biomass can be reported. These biomasses are used when computing OFLs, ABCs and HGs, but the CV used when applying the ABC control rule is currently that associated with spawning biomass and not age-1+ biomass.

G. The approach of basing OFLs, ABCs and HGs for a year on the biomass estimate from the ATM survey for the previous year should be examined using MSE so the anticipated effects of larger CVs and a possible time-lag between when the survey was conducted and when catch limits are implemented on risk, catch and catch variation statistics can be quantified.

H. The assessment would benefit not only from data from Mexico and Canada, but also from joint assessment activities, which would include assessment team members from both countries during assessment development.

I. The assessment would benefit from the availability of estimates of 1+ biomass that include quantification of the biomass inshore of the survey area and in the upper water column.

J. It is unclear how the habitat model is applied to determine survey design. Is this an ad hoc decision or is there a formal procedure? The next Panel should be provided with comprehensive documentation on how the habitat model is applied.

K. Consider future research on natural mortality. Note that changes to the assumed value for natural mortality may lead to a need for further changes to harvest control rules.

L. Explore the potential of collaborative efforts to increase sample sizes and/or gather data relevant to quantifying effects of ship avoidance, problems sampling near-surface schools, and currently unsampled nearshore areas.

M. Reduce aging error and bias by coordinating and standardizing aging techniques and performing an aging exchange (double blind reading) to validate aging and estimate error. Standardization might include establishing a standard “birth month” and criteria for establishing the presence of an outer annuli. If this has already been established, identify labs, years, or sample lots where there is deviation from the criteria. The outcome of comparative studies should be provided with every assessment.
Medium priority

N. Continue to explore possible additional fishery-independent data sources such as the SWFSC juvenile rockfish survey and the CDFW/CWPA cooperative efforts (additional sampling and aerial surveys). Inclusion of a substantial new data source would likely require review, which would not be easily accomplished during a standard STAR Panel meeting and would likely need to be reviewed during a Council-sponsored Methodology Review.

O. Consider spatial models for Pacific sardine that can be used to explore the implications of regional recruitment patterns and region-specific biological parameters. These models could be used to identify critical biological data gaps as well as better represent the latitudinal variation in size-at-age; this should include an analysis of age-structure on the mean distribution of sardine in terms of inshore-offshore (especially if industry partner-derived data were available).

P. Consider a model that has separate fleets for Mexico, California, Oregon-Washington and Canada.

Q. Compare annual length-composition data for the Ensenada fishery that are included in the MexCal data sets for the northern sub-population with the corresponding southern California length compositions. Also, compare the annual length-composition data for the Oregon-Washington catches with those from the British Columbia fishery. This is particularly important if a future age data/age-based selectivity model scenario is further developed and presented for review.

Low priority

R. Consider a model that explicitly models the sex-structure of the population and the catch.

S. Develop a relationship between egg production and fish age that accounts for the duration of spawning, batch fecundity, etc. by age. Using this information in the assessment would require that the stock-recruitment relationship in SS be modified appropriately.

T. Change the method for allocating area in the DEPM method so that the appropriate area allocation for each point is included in the relevant stratum. Also, apply a method that better accounts for transect-based sampling and correlated observations that reflects the presence of a spawning aggregation.

Recommendations that should be addressed during the 2018 review of the ATM survey

A. In relation to the habitat model
   a. Investigate sensitivity of the assessment to the threshold used in the environmental-based method (currently 50% favourable habitat) to further delineate the southern and northern subpopulations of Pacific sardine.
   b. Further validate the environmentally-based stock splitting method. The habitat model used to develop the survey plan and assign catches to subpopulation seems to adequately predict the spawning/egg distribution in the CalCOFI core DEPM region, but eggs were observed where they were not expected in northern California, Oregon and Washington during one of the two years when the survey extended north. It may be possible to develop simple discriminant factors to differentiate the two sub-populations by comparing metrics from areas where mixing does not occur. Once statistically significant discriminant metrics (e.g. morphometric, otolith morphology, otolith micro-structure, and possibly using more recent developments in genetic methods) have been chosen, these should be
applied to samples from areas where mixing may be occurring or where habitat is close to the environmentally-based boundary. This can be used to help set either a threshold or to allocate proportions if mixing is occurring.

c. Consider including environmental covariates in model-based approaches that would account quantitatively for environmental effects on distribution and biomass. The expertise from a survey of fishermen could be extremely useful in identifying covariates that impact the distribution of clusters.

B. The SWFSC plans to examine ship avoidance using aerial drone sampling; there is an ongoing significant effort by Institute of Marine Research in Norway to understand the same issue using sonar, and the SWFSC acoustics team should communicate and coordinate with those researchers.

C. The effect of population size affecting the number and spacing of school clusters likely affects the probability of acoustic detection in a non-linear way; this could create a negatively biased estimate at low population levels and potentially a non-detection threshold below which the stock size cannot be reliably assessed. A simulation exercise should be conducted using the current, decreased and increased survey effort over a range of simulated population distribution scenarios to explore this.

D. The consequences of the time delay and difference in diurnal period of the acoustic surveys versus trawling need to be understood; validation or additional research is critical to ensure that the fish caught in the trawls from the night time scattering layer share the same species, age and size structure as the fish ensonified in the daytime clusters.

E. The ATM survey design and estimation methods need to be more precisely specified. A document must be provided to the ATM review (and future assessment STAR Panels) that:
   o delineates the survey area (sampling frame);
   o specifies the spatial stratification (if any) and transect spacing within strata planned in advance (true stratification);
   o specifies the rule for stopping a transect (offshore boundary);
   o specifies the rules for conducting trawls to determine species composition;
   o specifies the rule for adaptive sampling (including the stopping rule); and
   o specifies rules for post-stratification, and in particular how density observations are taken into account in post-stratification. Alternative post-stratification without taking into account density should be considered.

References
Fig. 1. Age-length key constructed using age and length information from sardine collected during Spring (upper panel) and Summer (lower panel) ATM surveys from 2004 to the present. The colored surface in the background is the multinomial surface $P(x = i | \text{length})$ for $i \in \{0,1,...,8,9+\}$ fit using the \texttt{multinom} function available in the \texttt{nnet} package for R (Venables and Ripley, 2002). The points in the foreground represent the pairs of data used to fit the model.
Fig. 2. Weight-at-age by cohort for the ATM survey.
Fig. 3. ATM survey selectivity for the spring and summer surveys from Model T2017 and a variant of that model in which the last two ATM length-compositions are dropped from the model.
Fig. 4. Observed (x-axis values, ATM survey biomass estimates) and model-predicted (y-axis values) biomass on 1 July of each of 2013, 2014, 2015 and 2016. The observed values are the summer ATM survey estimates. The lines indicate 90% confidence intervals under the assumption of log-normal error. The x-axis values are jittered for ease of presentation.
Fig. 5. The ATM survey age-composition data.
Fig. 6. Time-trajectories of 1+ biomass from model ALT and the 2016 base model. The ATM survey estimates of biomass and their 95% confidence intervals are indicated by the dots and the vertical bars, respectively.
Appendix 1
2017 Pacific Sardine STAR Panel Meeting Attendees

STAR Panel Members:
André Punt (Chair), Scientific and Statistical Committee (SSC), Univ. of Washington
Will Satterthwaite, SSC, Southwest Fisheries Science Center
Evelyn Brown, SSC, Lummi Natural Resources, LIBC
Jon Vølstad, Center for Independent Experts (CIE)
Gary Melvin, Center for Independent Experts (CIE)

Pacific Fishery Management Council (Council) Representatives:
Kerry Griffin, Council Staff
Diane Pleschner-Steele, CPSAS Advisor to STAR Panel
Lorna Wargo, CPSMT Advisor to STAR Panel

Pacific Sardine Stock Assessment Team:
Kevin Hill, NOAA / SWFSC
Paul Crone, NOAA / SWFSC
Juan Zwolinski, NOAA / SWFSC

Other Attendees
Dale Sweetnam, SWFSC
Alan Sarich, CPSMT/Quinault Indian Nation
Emmanis Dorval, SWFSC
Chelsea Protasio, CPSMT/CDFW
Kirk Lynn, CPSMT/CDFW
Ed Weber, SWFSC
Josh Lindsay, NMFS WCR
Erin Kincaid, Oceana
Al Carter, Ocean Gold
Jason Dunn, Everingham Bros Bait
Nick Jurlin, F/V Eileen
Neil Guglielmo, F/V Trionfo
Andrew Richards, Commercial
Hui-Hua Lee, SWFSC
Bev Macewicz, SWFSC
Chenyeng Gao, Student
Steven Teo, SWFSC
Kevin T.R. Piner, SWFSC
Andy Blair, Commercial

Jamie Ashley, F/V Provider
John Budrick, CDFW
Steve Crooke, CPSAS
Gilly Lyons, Pew Trusts

Acronyms
CDFW – California Department of Fish and Wildlife
CPSAS - Coastal Pelagic Species Advisory Subpanel
CIE – Council on Independent Experts CPSMT - Coastal Pelagic Species Management Team
CWPA – California Wetfish Producers Association
SSC - Scientific and Statistical Committee
SWFSC - Southwest Fisheries Science Center (National Oceanic and Atmospheric Administration)
WCR – West Coast Region
Appendix 2

Projection of summer AT biomass 1 year into the future (Juan Zwolinski)

Given a vector of abundance-at-age from a summer survey during year \( t \) \( \hat{a}_t = [\hat{a}_{0t}, a_{1t}, \ldots, a_{9+t}] \), with ages 0 through 9 and above, and where \( \hat{a}_{0t} \) is the expected abundance of age-0 sardine estimated in one of the two possible ways described below, the abundance of sardine age 1 and older (zge-1+) at year \( t+1 \) can be estimated by \( \hat{a}_{t+1} = \hat{a}_t \times e^{-\left(M+F\right)} \), where \( M \) and \( F \) are natural and fishing instantaneous mortality coefficients relative to one year, respectively. The corresponding biomass is obtained by the pointwise product \( \hat{a}_{t+1} \times w_t \), where the empirical mean weight-at-age \( w_t = [w_{1t}, \ldots, w_{9+t}] \) is estimated from the survey during year \( t \). If fishing mortality is expressed in catch, then \( \hat{a}_{t+1} \) can be approximated by \( \hat{a}_{t+1} = (\hat{a}_t \times e^{-\left(M/2\right)} - \hat{c}_t) \times e^{-\left(M/2\right)} \), where \( \hat{c}_t = [c_{0t}, c_{1t}, \ldots, c_{9+t}] \) is the expected catch in numbers per age class.

Estimating \( a_{0t} \)

Summer AT surveys are not reliable estimators of the abundance of age-0 sardine at time \( t \) \( (a_{0t}) \). Therefore, any projection of biomass from a survey at year \( t \) to year \( t+1 \) requires \( a_{0t} \) to be estimated. Assuming that no fishing occurs for age-0 sardine, the expected age-0 abundance \( \hat{a}_0 \) can be estimated as the mean of the implied age-0 abundances calculated from \( n \) surveys such that:

\[
E[a_0] = \hat{a}_0 = \frac{1}{n} \sum a_1 \times e^M.
\]

Alternatively, \( a_{0t} \) can be estimated using the stock-recruitment relationship from the most recent assessment. In order to do so, the abundance \( a_t = [a_{1t}, \ldots, a_{9+t}] \) from the summer survey has to be regressed 6 months and converted into spawning stock biomass (SSB) at \( t-0.5 \). Using empirical mean weight-at-age in winter \( w_{t-0.5} = [w_{0t-0.5}, \ldots, w_{9+t}] \), and the vector of proportions of mature fish per age class \( s_{t-0.5} = [s_{0t-0.5}, \ldots, s_{9+t}] \), SSB at \( t-0.5 \) is obtained by the sum of the pointwise-product \( a_{t-0.5} \times w_{t-0.5} \times s_{t-0.5} \), where \( a_{t-0.5} \) can be calculated by \( \hat{a}_{t-0.5} = \hat{a}_t \times e^{\left(M+F\right)/2} \) in case \( F \) is reasonably known. If fishing is expressed in catch, then \( \hat{a}_{t-0.5} = (\hat{a}_t \times e^{\left(M/4\right)} + \hat{c}_{t-0.5}) \times e^{\left(M/4\right)} \). There, \( \hat{c}_{t-0.5} \) is the vector of catch-at-age that occurred in the 6 months prior to the survey.
Center for Independent Experts (CIE) Independent Peer Review Report of the
Pacific Sardine Stock Assessment
Southwest Fisheries Science Center (SWFSC)
La Jolla, CA, February 21-23, 2017

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Executive Summary

In the US, the Pacific sardine is currently a limited entry fishery managed by the Pacific Fishery Management Council using a Harvest Control Rule where the total allowable catch for a given year is based on a forward projection estimate of age 1+ biomass (mt) from the prior year assessment. The main objective of this STAR review was to evaluate two proposed alternative assessment methods for giving quota advice for 2017: (1) the Acoustic-Trawl Method (ATM) survey, which is preferred by the SWFSC stock assessment team, and (2) Model ALT which is implemented using the Stock Synthesis Model. An alternative ATM survey projection method was also considered during the review. The relatively parsimonious Model ALT reduced the parameter space compared to a standard implementation of Stock Synthesis by estimating several parameters external to the model using empirical data, and by fixing parameters. The performance of several assessment methods under the current HCR was compared based on their ability to predict a current ATM survey estimate of age 1+ biomass in the prior year’s assessment. The ATM survey method is considered to provide the most reliable estimate of the current year 1+ biomass, but the survey methods are not sufficiently documented to assess the accuracy of the estimate, and have several issues that could lead to bias in the absolute biomass estimates and associated variance. Although the ATM survey itself will be reviewed in 2018, and was not a focus of this review, all assessment methods rely heavily on survey estimate of absolute biomass of age 1+ fish. Therefore, I discuss some possible sources of bias in this review, and provide some recommendations for reducing such biases. It is well known from the literature that post-stratification based on density values observed during the survey, as was done in the ATM survey, can result in negative bias in variance estimates. The variance estimation by bootstrapping for the ATM survey also treats the transects within post-strata as simple random. This is common practice in analysis of systematically spaced transects, and is conservative since it will likely overestimate the variance for evenly spaced transects. However, in the ATM survey the handling of the adaptive component results in variable transect spacing (unequal inclusion probability) in some post-strata, which can bias the variance estimates in unknown directions when this is ignored in the analysis. The use of seasonal fixed age-length keys based on multi-year trawl survey data from 2006 can also yield biases with varying magnitude and directions in estimates of age-compositions, and will cause negative bias in variance estimates for age-compositions, and therefore estimates of age 1+ biomass. The assumption that the ATM method provides unbiased absolute biomass estimates assumes that target strength is known, and ignores vessel avoidance, incomplete survey coverage and other factors that can cause bias. Also, as revealed during this review the current forward projection method for the ATM survey method does not perform well. As currently formulated, this method performs no better than assuming no change and applying the survey estimate of age 1+ biomass in 2016 as an estimate also for age 1+ biomass in July 2017. Thus, while viable, this approach requires further development and review prior to adoption. The review panel considered Model ALT method to perform best for the current management advice that relies on a projection estimate of 1+ biomass for 2017, even though several errors in the model were discovered during the review. Major sources of uncertainty for stock assessments under the current HCR, regardless of method, is related to highly variable recruitment, growth, and uncertainty in natural mortality, M. Accuracy of assessments is also highly influenced by the temporal and spatial coverage of the ATM survey, the post-stratification used for estimation, insufficient sample sizes of age-length, and the use of fixed age-length keys. The assumption of multinomial distribution of numbers at age in the ATM survey method and the ALT model is likely to be unrealistic given the highly-clustered trawl sampling, causing additional errors.
Background

The National Marine Fisheries Service’s (NMFS) Office of Science and Technology coordinates and manages a contract providing external expertise through the Center for Independent Experts (CIE) to conduct independent peer reviews of NMFS scientific projects. Background material and reports (Appendix A) for the review was provided by the NMFS project contact two weeks prior to the review. A Statement of Work (Annex B) is established by the NMFS Project Contact and Contracting Officer’s Technical Representative, and reviewed by the CIE for compliance with their policy for providing independent expertise that can provide impartial and independent peer review without conflicts of interest.

CIE reviewers are selected by the CIE Steering Committee and CIE Coordination Team to conduct the independent peer review of NMFS science in compliance with the predetermined Terms of Reference (ToRs) of the peer review. Each CIE reviewer is contracted to deliver an independent peer review report to be approved by the CIE Steering Committee. Further information on the CIE process can be obtained from www.ciereviews.org.

This independent reviewer was requested by the Center of Independent Exerts to participate in a stock assessment review (STAR) panel to conduct independent peer review of the 2016 draft assessment by the Stock Assessment Team (STAT) for the northern subpopulation of Pacific Sardine. The STAR Panel (Appendix C), including the two CIE Reviewers, are responsible for determining if a stock assessment or technical analysis is sufficiently complete. It is their responsibility to identify assessments that cannot be reviewed or completed for any reason.

1. Description of the Reviewer’s Role in the Review Activities

A peer review meeting was held at the Southwest Fisheries Science Center (SWFSC) in La Jolla, California, from February 21-24 to review a draft assessment by the Stock Assessment Team (STAT) for the northern subpopulation of Pacific Sardine. The Stock Assessment Review (STAR) panel consisted of three members of the Scientific and Statistical Committee (SSC): Dr. André Punt (University of Washington, Chair), Dr. Will Satterthwaite (SWFSC), and Dr. Evelyn Brown (Lummi Natural Resources), and two reviewers from the Center for Independent Experts (CIE): Dr. Jon Vølstad (Norway), and Dr. Gary Melvin (Canada). The STAR panel was expertly chaired by Andre Punt.

My input in the review was particularly related to statistical survey sampling methods and propagation of errors in input data through the assessment modeling that provides biomass estimates for quota advice. I have long experience and expertise in the design, analysis, and execution of fishery-independent surveys for use in stock assessments, and have experience with demersal and mid-water trawl surveys, acoustic-trawl surveys of pelagic fishes, and in the use of aerial surveys. I also have expertise in the application of fish stock assessment methods, particularly length/age-structured modeling approaches. For comments related to technical aspects of acoustic survey methods I defer to fellow CIE reviewer Gary Melvin who specializes in acoustic methods.

By way of background, I am chief scientist and leader of the Fishery Dynamics research group at Institute of Marine Research, Bergen, Norway. My education includes a bachelor with double majors in mathematics and biology, a master degree in Fishery Biology incl. management, and a Ph.D. in quantitative fisheries biology (biometrics) from University of Bergen, Norway. My PhD studies included research as a visiting scholar at Northeast Fisheries Science Center, Woods Hole, and graduate courses in mathematical statistics at University of Bergen and at the Department of Biomathematics (now department of Statistics),
Oxford University (UK), as a British Council Scholar. My dissertation was on survey design and analysis of abundance surveys. I have more than 25 years of international research experience in statistical survey methods, quantitative fisheries biology, and statistical ecology from academia, national institutes, and private industry. My research primarily focuses on the development and optimization of statistical survey techniques for assessment of fisheries resources and the environment, and the quantification of uncertainty in stock assessments.

My preparations in advance of the peer review meeting included a review of background material and reports (Appendix A) provided by the SWFSC Project Contact Dr. Dale Sweetnam (SWFSC) via email on February 7 via link to ftp-site. This was a very effective way of distributing the extensive material. All the presentations (see below) were added to the ftp site during the review meeting.

A series of very informative power point presentations were given during the review meeting by the SWFSC Stock Assessment Team. My fellow peer reviewers and I asked questions during the presentations and participated in the panel discussions on validity, results, recommendations, and conclusions. Will Satterthwaite (SSC, SWFSC) acted as rapporteur.

Drs. Paul Crone, Kevin Hill, and Juan Zwolinski presented the assessment methodology. Two alternative assessment approaches were presented:

1. Direct use of the summer 2016 Acoustic Trawl Method (ATM) survey estimate and associated age-composition projected to 1 July 2017, which is the method preferred by SWFSC, and

2. Model ALT which is a model-based assessment that provides an estimate of age 1+ biomass on 1 July 2017 based on a modified more parsimonious Stock Synthesis model where many parameters are estimated externally from empirical data.

Juan Zwolinski described the survey-based method for estimating age 1+ biomass on 1 July 2017 that involved:

- estimating numbers-at-age on 1 July 2016 from the summer 2016 ATM survey from numbers-at-length using an age-length key that pooled data over multiple summer surveys, and
- projecting these numbers forward accounting for natural mortality and growth, and adding the estimated recruitment for 2016. The recruitment for 2016 was based on the stock-recruitment relationship estimated by model ALT, and the spawning stock biomass for 2016 was estimated by back-projecting the summer 2016 numbers-at-age to 1 January 2016.

Kevin Hill and Paul Crone described the data on which the model-based assessment was based, as well the results from a draft assessment utilizing the Stock Synthesis Assessment Tool, Version 3.24aa. Model ALT differed from the model on which the 2016 update assessment was based by:

- starting the assessment in 2005 rather than 1993,
- excluding the Daily Egg Production Method (DEPM) and Total Egg Production (TEP) indices,
- estimating rather than pre-specifying stock-recruitment steepness,
- pre-specifying weight-at-age rather than estimating it within the assessment,
- assuming selectivity for the ATM survey to be zero for age 0 and uniform for age 1 and older,
- estimating survey catchability (Q), assuming selectivity to be age- rather than length-based,
- modelling ages 0-10+yr rather than ages 0-15+yr, assuming natural mortality (M) is 0.6yr-1 rather than 0.4yr-1 for all age classes and fitting the catch and ATM survey age-composition data (rather than the associated length-composition data).
Unlike the 2016 and earlier assessments, model ALT included additional live bait landings, which generally reflected a minor contribution to the total landings in California in the past. However, model ALT did not include biological composition data from the live bait catches, given this fishery sector had not been regularly sampled in the past, with samples being available for only the most recent year of the time series modelled in the assessment.

The review and request by the STAR panel for additional analysis during the meeting were motivated primarily by the need to better understand the rationale for model ALT, and to identify the best approach for providing a projection of age 1+ biomass on 1 July 2017 that is currently required by management. The Panel had several comments and concerns regarding the ATM survey methodology and ways in which estimates of close-to-absolute abundance can be obtained. However, this was not a review of the ATM survey, since a second Council-sponsored ATM methodology review is planned for early 2018. Therefore, comments in the Panel Report regarding the ATM survey and how estimates of abundance from that survey are constructed are reflected primarily in the Research Recommendations section of the report. However, since both assessment methods considered in the review strongly depend on the ATM survey, I have made several comments in the next section, and in section (3).

2. Findings by ToR

The bibliography list (Appendix A) and the Statement of Work (Appendix B) describe the documents reviewed and review activities, respectively, as part of an independent peer review completed for the Center for Independent Experts (CIE).

2.1. Acoustic Trawl Method (ATM) Survey Assessment

In the assessment approach based on the ATM survey two methods are used to project the current (2016) estimate of age 1+ biomass to an estimate of age1 biomass for 2017. The preferred approach in the Draft Stock Assessment Document projecting the biomass from the 2016 ATM survey to 1 July 2017 accounting for mortality, growth and recruitment from July 2016 to July 2017. However, the approach used to convert from length composition to age composition is incorrect, and the method used to derive the CV of age 2+ biomass does not allow for uncertainty in population age composition, projected weight-at-age and maturity-at-age. In addition, the method relies heavily on model ALT because approximately half of the age 1+ biomass on 1 July 2017 consists of age-1 animals, i.e. the estimate of this biomass is based to a substantial extent on the stock-recruitment function from model ALT. Finally, the value for M of 0.6yr-1 has no clear justification. The version of the projection model provided initially to the Panel did not account for catches so it could not be applied were the targeted sardine fishery to be re-opened, and does not account for the limited catches during 2016. An alternative assessment based on the ATM survey proposed during the review meeting assume that the 1 July 2017 biomass equals the estimate of biomass from the summer 2016 ATM survey. This “projection” ignores mortality (from natural causes and from fishing), growth and recruitment from July 2016 to July 2017. However, this method is simple to implement because it does not rely on a model, nor does it rely on highly uncertain recruitment estimates and estimates of age composition for which sample sizes are low.

The Panel had several comments and concerns regarding the ATM survey methodology and ways in which estimates of close-to-absolute abundance can be obtained. In a prior CIE review in 2011, it was concluded that there are no major problems with acoustic technique and methodology and it was the best that could be used at that time. Although this is not a review of the ATM survey, since a second Council-sponsored
ATM methodology review is planned for early 2018, I have several comments in section (3) since the ATM survey results are critical input to all assessment models being evaluated.

2.2. Model ALT Assessment

The final model (model ALT) incorporates the following specifications:

- catches for the MexCal fleet computed using the environmentally-based method;
- two seasons (semesters, Jul-Dec=S1 and Jan-Jun=S2) for each assessment year from 2005 to 2016;
- sexes were combined; ages 0-10+.
- two fisheries (MexCal and PacNW fleets), with an annual selectivity pattern for the PacNW fleet and seasonal selectivity patterns (S1 and S2) for the MexCal fleet;
  - MexCal fleet: age-based selectivity (one parameter per age)
  - PacNW fleet: asymptotic age-based selectivity;
  - age-compositions with effective sample sizes calculated by dividing the number of fish sampled by 25 (externally) and lambda weighting=1 (internally);
- Bevorton-Holt stock-recruitment relationship with “steepness” estimated;
- $M$ was fixed (0.6 yr$^{-1}$);
- recruitment deviations estimated from 2005-2015;
- virgin recruitment estimated, and $\sigma_{R}$ fixed at 0.75;
- initial $Fs$ estimated for the MexCal S1 fleet and assumed to be 0 for the other fleets;
- ATM survey biomass 2006-2013, partitioned into two (spring and summer) surveys, with Q estimated;
  - age-compositions with effective sample sizes set to 1 per cluster (externally);
  - selectivity is assumed to be uniform (fully-selected) above age 1 and zero for age 0.

The estimate of age 1+ biomass on 1 July 2017 from model ALT is 86,586t (CV 0.363). Model ALT indicates that age 1+ biomass has rebuilt close to that in 2014, owing to a substantial increase in biomass based on the indices from the survey.

Model ALT has several of the problems associated with the ‘survey projection’ model, i.e. the age-composition data are based on a year-invariant age-length key, and the basis for $M=0.6yr^{-1}$ lacks strong empirical justification (and indeed likelihood profiles indicate some support for lower $M$ than the value adopted for model ALT). In addition, the model presented to the Panel predicted age-0 catch in the ATM survey even though it is assumed that age-0 animals are not selected during the ATM survey. It appears that Stock Synthesis with the ALT parametrization predicts some catch of nominal "age 0" even when the selectivity is set to zero for age-0 fish. The STAR review panel requested several additional model runs to gain insights, because aging error could result in some age-1 fish in catches being misclassified as age 0. Furthermore, model runs revealed that the model was unable to converge if aging error was set to zero or made very small, but reductions in the specified aging error led to the expected reduction in the predicted age-0 catch. It was noted that surveys likely include a mix of age-1 fish misclassified as age-0, as well as fish that are truly age 0. Dr. Methot has also noted that Stock Synthesis had not been as thoroughly debugged for semester-based models as for strictly annual models.

2.3. Evaluating the Performance of Assessment Approaches

The performance of several assessment methods under the current HCR was compared based on their ability to predict a current ATM survey estimate of age 1+ biomass in the prior year’s assessment. The
STAR review considered four methods:

a) ATM survey method using the 1+ biomass estimate from the prior year as is,
   i. This assumption ignores mortality (from natural causes and from fishing), growth and recruitment from July 2016 to July 2017.

b) ATM survey method projecting the biomass from the prior summer ATM survey estimate using the ‘survey projection’ model (or an alternative approach),

c) Model ALT assessment and projection, and for comparison,

d) the assessment model and projection on which the 2014-16 estimates of biomass were based.

Results are provided in Fig. 4 from the STAR Panel.

![Graph](image)

Fig. 4. (From Final Report of Sardine STAR Panel). Observed (x-axis values, ATM survey biomass estimates) and model-predicted (y-axis values) biomass on 1 July of each of 2013, 2014, 2015 and 2016. The observed values are the summer ATM survey estimates. The lines indicate 90% confidence intervals under the assumption of log-normal error. The x-axis values are jittered for ease of presentation.

The Panel had concerns with these methods. The ATM survey is considered to provide the most reliable estimate of the current year 1+ biomass, but the survey design and analysis methods are not sufficiently
documented to assess the accuracy of the estimate, and have several issues that could lead to bias in the absolute biomass estimates and associated variance. Projecting the biomass from the 2016 ATM survey to 1 July 2017 (Method b) accounts for mortality, growth and recruitment from July 2016 to July 2017. However, the approach used to convert from length composition to age composition using fixed seasonal age-length keys based on data since 2006 is incorrect, and the method used to derive the CV of age 2+ biomass does not allow for uncertainty in population age composition, projected weight-at-age and maturity-at-age. In addition, the estimate of this biomass is based to a substantial extent on the stock-recruitment function from model ALT. Finally, the value for M of 0.6yr-1 has no clear justification.

Model ALT (Method c) has several of the problems associated with the ‘survey projection’ model, i.e. the age-composition data are based on a fixed age-length key, and the basis for M=0.6yr-1 lacks strong empirical justification. In addition, the model presented to the Panel predicted age-0 catch in the ATM survey even though it is assumed that age-0 animals are not selected during the ATM survey. Also, Model ALT estimates Q to be 1.1, which is unlikely given some sardine are not available to the survey owing to being inshore of the survey area.

The model (d) on which the 2014-16 assessments were based was approved for management by the 2014 STAR Panel. However, that assessment had some undesirable features, including extreme sensitivity to the occurrence of small (<~15cm fish) in the ATM surveys, poor fits to the length-composition and survey data, and sensitivity to the initial values for the parameters (i.e. local minima). These sensitivities and the resultant high uncertainty about population scale were noted in previous reviews.

The Panel explored alternatives to the current selectivity formulation to better understand why model ALT was predicting age-0 catch when selectivity for age-0 fish was set to zero. It was noted that the results are generally robust to the assumption that selectivity is a logistic function of length, allowing for time-varying age-0 selectivity, and estimating a separate selectivity pattern for ATM survey age-composition data.

The Panel noted that the ‘survey projection’ model and model ALT both rely on the samples from the ATM surveys to compute weight-at-age and survey age-composition data. These estimates are highly uncertain since the samples sizes for age from each survey are very small (16 – 1,051 fish; and VERY few trawl clusters which are the primary sampling units for the age-comps).

3. Conclusions and Recommendations

The SWFSC assessment scientists (STAT) did an outstanding job presenting the assessment results, and were very helpful throughout the review meeting by providing additional analysis upon request and answering questions related to the panel's interpretation of the available data and results. The panel members had broad and complimentary expertise that covered all the review subjects. The effectiveness of the review process was substantially enhanced by the expert leadership of the chair, Andre Punt, and the panel greatly benefited from the input from the Pacific Fishery Management Council, and representatives from the fishing industry. One criticism I have is that the stock assessment report and material provided that formed the basis for the review provided insufficient details to fully assess the quality of the input-data and model specification. I recognize that the stock assessment scientists responsible for the report may have had insufficient time to fully document the methods.

The STAR panel cautiously recommended proceeding with Model ALT, as the “least-worst” way to produce the age 1+ biomass estimate and CV required for management in 2017. Given the current
HCR, the Panel and STAT agreed that model ALT was the best approach at present for conducting an assessment for the northern subpopulation of Pacific sardine, notwithstanding the concerns listed above. The alternative assessment approaches provided more uncertain predictions of age 1+ biomass July 1, 2017:

- The approach on which 2014-16 management was based exhibited undesirable assessment diagnostics, and produced extremely high estimates of recruitment when large numbers of small fish were observed in the ATM survey length-frequencies. The approach also performed poorly in retrospective analysis (Fig. 4). The Panel and STAT agreed that this approach should not be used for 2017 management.
- The survey projection method (and the modified version, “Survey projection 2”) seems a viable and defensible way to estimate age 1+ biomass using the ATM survey results, especially if the method could be modified to not use the results from model ALT. However, as currently formulated, this method performs no better than assuming the age 1+ biomass in July 2017 equals the survey estimate of biomass for summer 2016 (Fig. 4). Thus, while viable, this approach requires further development and review prior to adoption.
- Estimating the biomass on 1 July of year Y+1 based on the ATM survey estimate for year Y is simple, but the Panel was concerned that this method ignored catches during year Y and may lead to additional risk. Thus, the basic approach is viable, but needs additional testing prior to adoption.

I agree fully with these recommendations in the STAR review report on how management could be based on the ATM survey results:

- Change the start-date of the fishery so that the time between conducting the survey and implementation of harvest regulations is minimized.
- Use Management Strategy Evaluation to evaluate the risk to the stock of basing management actions on an estimate of biomass that could be a year old at the start of the fishing season (if the fishery start date is unchanged). Review of an updated MSE would likely not require a Methodology Panel, but could instead be conducted by the SSC.

As the review Panel noted, there may be benefits in using both the spring and summer ATM surveys as the basis for the assessment. Relying an ATM survey based assessment approach that relies on an estimate for the current year may be compromised by proposed reductions in ship time and/or problems conducting the survey. Also, as pointed out by the STAT there is value in continuing to collect biological data and to update model ALT even if management moves to an ATM survey-only approach.

In the following section, I have some more comments on the STM survey, and recommendations for future documentation and analysis.

*Acoustic Trawl Method Survey*

The systematic design for acoustic-trawl survey is robust for covering Pacific sardine with varying patchiness and areas of occupancy, provided that the spatial coverage E-W and N-S is adequate. The acoustic survey transect design is systematic with a close to regular spacing of transects allocated in advance, and adaptive component with reduced transect spacing in some areas of expected high abundance. Abundance and biomass is estimated by treating transects as simple random samples within post-strata, and the variance is estimated by bootstrap with equal selection probability of
transects. However, based on provided material, documents, and discussions during this review it is apparent that the ATM survey is not based on probabilistic sampling design where every transect (primary sampling unit, PSU) has a known probability of being selected. The adaptive sampling component where additional acoustic transects are added in areas with observed high density of Pacific sardines is not well documented, and appears to be ad-hoc. The post-stratification of transects used in the estimating abundance and biomass by age class takes are based on sampling intensity (spacing of transects) and measured density. The grouping of transects with low density into separate strata is inappropriate and likely to cause bias in the variance estimates. Also, even though SWFSC staff argued that transects within all post-strata have equal spacing (and selection probability), this is not documented and is contradicted by figures presented during the review showing post-strata and acoustic transects.

Before the upcoming 2018 review of the ATM survey, it is strongly recommended that SWFSC specify the survey design and estimation methods in sufficient details. A document should be provided to the ATM review (and future assessment STAR Panels) that:

- delineates the annual survey area (sampling frame);
- specifies the spatial stratification (if any) and transect spacing within strata planned (true stratification);
- specifies the rule for stopping a transect (offshore boundary);
- specifies the rules for conducting trawls to determine species composition;
- specifies the rule for adaptive sampling (including the start and stopping rule); and
- specifies rules for post-stratification, and how density observations are considered in post-stratification.
- alternative post-stratification without considering density should be considered.

It is particularly important that the sampling frame covers the area of occupancy, that allocation of transects be based on probabilistic methods and that biases be minimized. The systematic allocation of transects with random start, and known selection probabilities, provides unbiased estimates of means and totals provided that the estimators apply weights that consider the probabilities of selection. However, systematic sampling precludes unbiased analytical variance estimates, and if the systematic survey is treated as simple random the estimated variance is likely to be biased upwards (Cochran, 1977). The systematic transect survey can also be considered a stratified sampling design with 1 PSU (transect) in each spatial stratum. A common approach to approximate the variances in estimates of means and totals in systematic designs is to group neighboring strata to yield a pseudo design with more than one PSU per stratum that is treated as it were the actual design (Wolter, 1985; Dunn and Harrison, 1993, Korn and Graubard, 1999). The variance and the relative standard error (RSE) (Jessen, 1978) is then estimated under the assumption of simple random sampling within the collapsed strata (Fuller, 2009). See Nøttestad et al. (2017) for an application for trawl sampling of mackerel.

The sardine habitat model based on remotely sensed SST, chlorophyll, and sea-surface gradient (Zwolinski et al. 2011) is currently used to (1) develop the sampling frame, and (2) assign catches to subpopulation but not to allocate sampling effort within the survey area, which is based on an ad-hoc adaptive sampling with denser spacing of transects in areas with high density of sardine. One reason for this adaptive component, with use of post-stratification in the analysis, instead of stratifying in advance (true stratification) on habitat is that the habitat is very dynamic even within the time period of the surveys. It is strongly recommended that the best available models be used for sample allocation, and that any real-time adaptive component be conducted using methods that minimizes bias (see for example, Harbitz et al. 2009; Thomposon and Seber 2009).
Assuming we have defined the sampling frame using a model, allocation based on the model will only affect precision, and even a relatively crude model that can identify areas with higher than average density will likely give better precision than equal spacing throughout the survey area. The habitat model predicts probabilities of capture for broad categories of habitat (e.g., "optimal", "good", "unsuitable" habitat). This is fine for defining the sampling frame but for sample allocation/stratification, the distribution of model predictions should be used to create strata that are most similar within. Alternative model approaches should also be considered for stratification. Ed Weber (SWFSC) is currently working with a sardine habitat model based on a ROMS model (Wang and Chao 2004) coupled with a biological model known as CoSINE (Carbon, Silicate, Nitrogen Ecosystem model Chai et al., 2002; Liu and Chai, 2009). He demonstrated the model to me after the review meeting. Based on simulations of historic surveys he is testing if stratification based on modeled habitat could improve the precision of acoustic surveys. Using modeled data for stratification, and to allocate more transects (with known probability) to strata that are expected to have high density and variance, instead of satellite data, appears to have a several advantages. It is mechanistic, at least to the level of secondary production. It does not suffer from data gaps due to cloud cover. It could potentially be projected into the future for short periods.

Clearly, the changes in spatial distributions over time, both horizontally and vertically, may introduce biases in acoustic indices of abundance of changing magnitudes and directions. Such biases can be caused by vessel avoidance, acoustic shadowing and depth dependent acoustic target strength (Skaret et al., 2005; Løland et al., 2007; Hjellvik et al., 2008). Random sampling errors in acoustic survey indices of abundance due to spatial sampling has been shown to be the main source of uncertainty in acoustic measurements of abundance (Rose et al. 2000). Løland et al. (2007) investigated several additional sources of error in acoustic survey estimates of the Norwegian Spring Spawning herring stock in the wintering area. They did, however, conclude that acoustic sampling error (variation among transects) was the largest contributor to the total uncertainty of the estimate. The ATM surveys at present do not capture fish in the upper water column, and appears to miss a large biomass of young fish (sizes 3 inches and up) that fishermen have observed in nearshore waters since late 2014; this biomass is largely inside ATM survey tracks. The SWFSC plans to examine ship avoidance using aerial drone sampling. There is an ongoing significant effort by Institute of Marine Research in Norway to understand the same issue using sonar, and the SWFSC acoustics team should communicate and coordinate with those researchers. The possible bias due to not detecting fish that are near the surface by acoustics could be investigated using sonar. This is currently being done in acoustic-trawl surveys for herring by Institute of Marine Research, Norway, and is addressed in a large effort to reduce uncertainty in stock assessments (REDUS project: www.redus.no).

Trawl sampling and the estimation of age-compositions

The current practice of treating data on numbers-at-age from the trawl survey as multinomial is problematic because the trawl samples are clustered, and age-samples are subsamples from trawl hauls. This is likely to result in cluster effects, resulting in correlation among age-groups (see ICES 2016a,b, 2017, and Aanes and Volstad 2016). It is recommended that the age-data be evaluated. Ideally, it would be possible to run bootstrap resampling on the PSUs to create replicated Model ALT runs that reflect the complexity in input data. See the Norwegian Spring-spawning Herring case study under the REDUS project in ICES WKCOSTBEN (ICES 2017) for an example where the more complex error structure in input data is accounted for. The statistical assessment model XSAM (developed by Sondre Aanes, Norwegian Computing Centre) has been chosen for the assessment of Norwegian Spring Spawning Herring by ICES Benchmark assessments (2016a,b) because it can take into account the complex error structure in input-
data in age-based assessment.

It is further recommended that the level of biological sub-sampling and data collections at each trawl station (or clusters of trawl stations) be evaluated through simulations to see how subsample size at the trawl stations affects the precision in estimates of numbers at age through age-length keys for the combined acoustic-trawl survey. The effective sample size for estimating age is likely to be driven by the number of transects and trawl stations sampled, and may be little affected by the sub-sample sizes of fish that are aged at each trawl station. Stewart and Hamel (2014) and Aanes and Vølstad (2015) have shown that it is sufficient to collect ~10-20 ages from each station to estimate the age distribution and that higher numbers of age-samples will only marginally improve the precision in estimates of age-composition, since the variance is driven by the number of PSUs sampled (number of trawl stations). Results in Nøttestad et al. (2017) show that for Atlantic mackerel the collections of extra length samples within trawl stations, and trawl stations with length-only samples can increased the precision in the estimates of abundance indices at age for age groups that occur in low proportions.

4. References


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Appendix 1: Bibliography of materials provided for review


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Appendix 2: Copy of Statement of Work

Statement of Work
National Oceanic and Atmospheric Administration (NOAA) National Marine Fisheries Service (NMFS) Center for Independent Experts (CIE) Program External Independent Peer Review

STAR Panel Review of the 2017-2018 Pacific Sardine Stock Assessment

February 21-24, 2017

Background

The National Marine Fisheries Service (NMFS) is mandated by the Magnuson-Stevens Fishery Conservation and Management Act, Endangered Species Act, and Marine Mammal Protection Act to conserve, protect, and manage our nation’s marine living resources based upon the best scientific information available (BSIA). NMFS science products, including scientific advice, are often controversial and may require timely scientific peer reviews that are strictly independent of all outside influences. A formal external process for independent expert reviews of the agency's scientific products and programs ensures their credibility. Therefore, external scientific peer reviews have been and continue to be essential to strengthening scientific quality assurance for fishery conservation and management actions.

Scientific peer review is defined as the organized review process where one or more qualified experts review scientific information to ensure quality and credibility. These expert(s) must conduct their peer review impartially, objectively, and without conflicts of interest. Each reviewer must also be independent from the development of the science, without influence from any position that the agency or constituent groups may have. Furthermore, the Office of Management and Budget (OMB), authorized by the Information Quality Act, requires all federal agencies to conduct peer reviews of highly influential and controversial science before dissemination, and that peer reviewers must be deemed qualified based on the OMB Peer Review Bulletin standards. 
(http://www.cio.noaa.gov/services_programs/pdfs/OMB_Peer_Review_Bulletin_m05-03.pdf).
Further information on the CIE program may be obtained from www.ciereviews.org.

Scope

The CIE reviewers will serve on a Stock Assessment Review (STAR) Panel and will be expected to participate in the review of Pacific sardine stock assessment. The Pacific sardine stock is assessed regularly (currently, every 1-2 years) by SWFSC scientists, and the Pacific Fishery Management Council (PFMC) uses the resulting biomass estimate to establish an annual harvest guideline (quota). The stock assessment data and model are formally reviewed by a Stock Assessment Review (STAR) Panel once every three years, with a coastal pelagic species subcommittee of the SSC reviewing updates in interim years. Independent peer review is required by the PFMC review process. The STAR Panel will review draft stock assessment documents and any other pertinent information for Pacific
sardine, work with the stock assessment teams to make necessary revisions, and produce a STAR Panel report for use by the PFMC and other interested persons for developing management recommendations for the fishery. The PFMC's Terms of Reference (ToRs) for the STAR Panel review are attached in Appendix 1. The tentative agenda of the Panel review meeting is attached in Appendix 2. Finally, a Panel summary report template is attached as Appendix 3.

Requirements

Two CIE reviewers shall participate during a panel review meeting in La Jolla, California during 21-24 February, and shall conduct impartial and independent peer review accordance with the SoW and ToRs herein. The CIE reviewers shall have the expertise as listed in the following descending order of importance:

- The CIE reviewer shall have expertise in the design and execution of fishery-independent surveys for use in stock assessments, preferably with coastal pelagic fishes
• The CIE reviewer shall have expertise in the application of fish stock assessment methods, particularly, length/age-structured modeling approaches, e.g., ‘forward-simulation’ models (such as Stock Synthesis, SS) and it is desirable to have familiarity in ‘backward-simulation’ models (such as Virtual Population Analysis, VPA).
• The CIE reviewer shall have expertise in the life history strategies and population dynamics of coastal pelagic fishes.
• It is desirable for the CIE reviewer to be familiar with the design and application of fisheries underwater acoustic technology to estimate fish abundance for stock assessment.
• It is desirable for the CIE reviewer to be familiar with the design and application of aerial surveys to estimate fish abundance for stock assessment.

The CIE reviewer’s duties shall not exceed a maximum of 14 days to complete all work tasks of the peer review process.

Tasks for reviewers
• Review the following background materials and reports prior to the review meeting: Two weeks before the peer review, the NMFS Project Contact will send by electronic mail or make available at an FTP site to the CIE reviewers all necessary background information and reports for the peer review. In the case where the documents need to be mailed, the NMFS Project Contact will consult with the CIE on where to send documents. The CIE reviewers shall read all documents in preparation for the peer review, for example:
  • Recent stock assessment documents since 2013;
  • STAR Panel- and SSC-related documents pertaining to reviews of past assessments;
  • CIE-related summary reports pertaining to past assessments; and
  • Miscellaneous documents, such as ToR, logistical considerations.

Pre-review documents will be provided up to two weeks before the peer review. Any delays in submission of pre-review documents for the CIE peer review will result in delays with the CIE peer review process, including a SoW modification to the schedule of milestones and deliverables. Furthermore, the CIE reviewers are responsible only for the pre-review documents that are delivered to the reviewer in accordance to the SoW scheduled deadlines specified herein.

• Attend and participate in the panel review meeting
  • The meeting will consist of presentations by NOAA and other scientists, stock assessment authors and others to facilitate the review, to provide any additional information required by the reviewers, and to answer any questions from reviewers
  • After the review meeting, reviewers shall conduct an independent peer review in accordance with the requirements specified in this SOW, OMB guidelines, and TORs, in adherence with the required formatting and content guidelines; reviewers are not required to reach a consensus
  • Each reviewer may assist the Chair of the meeting with contributions to the summary report, if required by the TORs
  • Deliver their reports to the Government according to the specified milestone dates

Foreign National Security Clearance

When reviewers participate during a panel review meeting at a government facility, the NMFS Project Contact is responsible for obtaining the Foreign National Security Clearance approval for reviewers
who are non-US citizens. For this reason, the reviewers shall provide requested information (e.g., first and last name, contact information, gender, birth date, passport number, country of passport, travel dates, country of citizenship, country of current residence, and home country) to the NMFS Project Contact for the purpose of their security clearance, and this information shall be submitted at least 30 days before the peer review in accordance with the NOAA Deemed Export Technology Control Program NAO 207-12 regulations available at the Deemed Exports NAO website: http://deemedexports.noaa.gov/ and http://deemedexports.noaa.gov/compliance_access_control_procedures/noaa-foreign-national-registration-system.html. The contractor is required to use all appropriate methods to safeguard Personally Identifiable Information (PII).

Place of Performance
The place of performance shall be at the contractor’s facilities, and at the Southwest Fisheries Science Center in La Jolla, California.

Period of Performance
The period of performance shall be from the time of award through April 30, 2017. Each reviewer’s duties shall not exceed 14 days to complete all required tasks.

Schedule of Milestones and Deliverables:
The contractor shall complete the tasks and deliverables in accordance with the following schedule.

<table>
<thead>
<tr>
<th>Date</th>
<th>Task Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>No later than January 24, 2017</td>
<td>CIE sends reviewers contact information to the COTR, who then sends this to the NMFS Project Contact</td>
</tr>
<tr>
<td>No later than February 7, 2017</td>
<td>NMFS Project Contact sends the CIE Reviewers the pre-review documents</td>
</tr>
<tr>
<td>February 21-24, 2017</td>
<td>The reviewers participate and conduct an independent peer review during the panel review meeting</td>
</tr>
<tr>
<td>March 10, 2017</td>
<td>CIE reviewers submit draft CIE independent peer review reports to the CIE Lead Coordinator and CIE Regional Coordinator</td>
</tr>
<tr>
<td>March 31, 2017</td>
<td>CIE submits CIE independent peer review reports to the COTR</td>
</tr>
<tr>
<td>April 7, 2017</td>
<td>The COTR distributes the final CIE reports to the NMFS Project Contact and regional Center Director</td>
</tr>
</tbody>
</table>

Applicable Performance Standards
The acceptance of the contract deliverables shall be based on three performance standards:

1. The reports shall be completed in accordance with the required formatting and content
2. The reports shall address each TOR as specified
3. The reports shall be delivered as specified in the schedule of milestones and deliverables.

Travel
All travel expenses shall be reimbursable in accordance with Federal Travel Regulations
International travel is authorized for this contract. Travel is not to exceed $10,000.

Restricted or Limited Use of Data
The contractors may be required to sign and adhere to a non-disclosure agreement.
Peer Review Report Requirements

1. The report must be prefaced with an Executive Summary providing a concise summary of the findings and recommendations, and specify whether or not the science reviewed is the best scientific information available.

2. The report must contain a background section, description of the individual reviewers’ roles in the review activities, summary of findings for each TOR in which the weaknesses and strengths are described, and conclusions and recommendations in accordance with the TORs.

   a. Reviewers must describe in their own words the review activities completed during the panel review meeting, including a brief summary of findings, of the science, conclusions, and recommendations.

   b. Reviewers should discuss their independent views on each TOR even if these were consistent with those of other panelists, but especially where there were divergent views.

   c. Reviewers should elaborate on any points raised in the summary report that they believe might require further clarification.

   d. Reviewers shall provide a critique of the NMFS review process, including suggestions for improvements of both process and products.

   e. The report shall be a stand-alone document for others to understand the weaknesses and strengths of the science reviewed, regardless of whether or not they read the summary report. The report shall represent the peer review of each TOR, and shall not simply repeat the contents of the summary report.

3. The report shall include the following appendices:

   Appendix 1: Bibliography of materials provided for review
   Appendix 2: A copy of this Statement of Work
   Appendix 3: Panel membership or other pertinent information from the panel review meeting.
Appendix 1: Terms of Reference for the Peer Review of the Pacific sardine stock assessment

The CIE reviewers are one of the four equal members of the STAR panel. The principal responsibilities of the STAR Panel are to review stock assessment data inputs, analytical models, and to provide complete STAR Panel reports.

Along with the entire STAR Panel, the CIE Reviewer's duties include:

1. Reviewing draft stock assessment and other pertinent information (e.g.; previous assessments and STAR Panel reports);
2. Working with STAT Teams to ensure assessments are reviewed as needed;
3. Documenting meeting discussions;
4. Reviewing summaries of stock status (prepared by STAT Teams) for inclusion in the Stock Assessment and Fishery Evaluation (SAFE) document;
5. Recommending alternative methods and/or modifications of proposed methods, as appropriate during the STAR Panel meeting, and;
6. The STAR Panel’s terms of reference concern technical aspects of stock assessment work. The STAR Panel should strive for a risk neutral approach in its reports and deliberations.

The STAR Panel, including the CIE Reviewers, are responsible for determining if a stock assessment or technical analysis is sufficiently complete. It is their responsibility to identify assessments that cannot be reviewed or completed for any reason. The decision that an assessment is complete should be made by Panel consensus. If agreement cannot be reached, then the nature of the disagreement must be described in the Panels' and CIE Reviewer's reports.

The review solely concerns technical aspects of stock assessment. It is therefore important that the Panel strive for a risk neutral perspective in its reports and deliberations. Assessment results based on model scenarios that have a flawed technical basis, or are questionable on other grounds, should be identified by the Panel and excluded from the set upon which management advice is to be developed. The STAR Panel should comment on the degree to which the accepted model scenarios describe and quantify the major sources of uncertainty. Confidence intervals of indices and model outputs, as well as other measures of uncertainty that could affect management decisions, should be provided in completed stock assessments and the reports prepared by STAR Panels.

Recommendations and requests to the STAT Team for additional or revised analyses must be clear, explicit, and in writing. A written summary of discussion on significant technical points and lists of all STAR Panel recommendations and requests to the STAT Team are required in the STAR Panel's report. This should be completed (at least in draft form) prior to the end of the meeting. It is the chair and Panel’s responsibility to carry out any follow-up review of work that is required.
Appendix 2: DRAFT AGENDA: CPS STAR PANEL

Tuesday, 21 February
08h30  Call to Order and Administrative Matters
       Introductions  Punt
       Facilities, e-mail, network, etc.  Sweetnam
       Work plan and Terms of Reference  Griffin
       Report Outline and Appointment of Rapporteurs  Punt
09h00  Pacific Sardine survey-based assessment presentation  Hill/Crone
10h00  Break
10h30  Pacific Sardine model-based assessment presentation  Hill/Crone
11h30  Acoustic and trawl survey  Zwolinski
12h00  Bayesian estimates of spawning fraction  Dorval
12h30  Lunch
13h30  Pacific Sardine assessment presentation (continue)  Hill/Crone
14h30  Panel discussion and analysis requests  Panel
15h00  Break
15h30  Public comments and general issues
17h00  Adjourn

Wednesday, 22 February
08h00. Assessment Team Responses  Hill/Crone
10h30  Break
11h00. Discussion and STAR Panel requests  Panel
12h30  Lunch
13h30  Report drafting  Panel
15h00  Break
15h30  Assessment Team Responses  Hill/Crone
16h30  Discussion and STAR Panel requests
17h00  Adjourn

Thursday, 23 February
08h00. Assessment Team Responses  Hill/Crone
10h30  Break
11h00. Discussion and STAR Panel requests  Panel
12h30  Lunch
13h30  Report drafting  Panel
15h00  Break
15h30  Assessment Team Responses  Hill/Crone
16h30  Discussion and STAR Panel requests
17h00  Adjourn

Friday, 24 February
08h00. Assessment Team Responses  Hill/Crone
10h30  Break
11h00. Discussion and STAR Panel requests  Panel
12h30  Lunch
13h30  Finalize STAR Panel Report  Panel
15h00  Break
15h30  Finalize STAR Panel Report  Panel
17h00  Adjourn
Appendix 3: STAR Panel Summary Report (Template)

- Names and affiliations of STAR Panel members
- List of analyses requested by the STAR Panel, the rationale for each request, and a brief summary of the STAT responses to each request
- Comments on the technical merits and/or deficiencies in the assessment and recommendations for remedies
- Explanation of areas of disagreement regarding STAR Panel recommendations
  - Among STAR Panel members (including concerns raised by the CPSMT and CPSAS representatives)
  - Between the STAR Panel and STAT Team
- Unresolved problems and major uncertainties, e.g., any special issues that complicate scientific assessment, questions about the best model scenario, etc.
- Management, data or fishery issues raised by the public and CPSMT and CPSAS representatives during the STAR Panel
- Prioritized recommendations for future research and data collection
Appendix 3: Panel membership or other pertinent information from the panel review meeting

STAR Panel Members:
André Punt (Chair), Scientific and Statistical Committee (SSC), Univ. of Washington
Will Satterthwaite, SSC, Southwest Fisheries Science Center
Evelyn Brown, SSC, Lummi Natural Resources, LIBC
Jon Vølstad, Center for Independent Experts (CIE)
Gary Melvin, Center for Independent Experts (CIE)

Pacific Fishery Management Council (Council) Representatives:
Kerry Griffin, Council Staff
Diane Pleschner-Steele, CPSAS Advisor to STAR Panel
Lorna Wargo, CPSMT Advisor to STAR Panel

Pacific Sardine Stock Assessment Team:
Kevin Hill, NOAA / SWFSC
Paul Crone, NOAA / SWFSC
Juan Zwolinski, NOAA / SWFSC

Other Attendees
Dale Sweetnam, SWFSC
Alan Sarich, CPSMT/Quinault Indian Nation
Emmanis Dorval, SWFSC
Chelsea Protasio, CPSMT/CDFW
Kirk Lynn, CPSMT/CDFW
Ed Weber, SWFSC
Josh Lindsay, NMFS WCR
Erin Kincaid, Oceana
Al Carter, Ocean Gold
Jason Dunn, Everingham Bros Bait
Nick Jurlin, F/V Eileen
Neil Guglielmo, F/V Trionfo
Andrew Richards, Commercial
Hui-Hua Lee, SWFSC
Bev Macewicz, SWFSC
Chenyeng Gao, Student
Steven Teo, SWFSC
Kevin Piner, SWFSC
Andy Blair, Commercial
Jamie Ashley, F/V Provider
John Budrick, CDFW
SteveCrooke, CPSAS
Gilly Lyons, Pew Trusts

CDFW – California Department of Fish and Wildlife
CPSAS - Coastal Pelagic Species Advisory Subpanel
CIE – Council on Independent Experts
CPSMT - Coastal Pelagic Species Management Team
CWPA – California Wetfish Producers Association
SSC - Scientific and Statistical Committee (of the Pacific Fishery Management Council)
SWFSC - Southwest Fisheries Science Center (National Oceanic and Atmospheric Administration)
WCR – West Coast Region

Gary D. Melvin

Prepared for:

Center for Independent Experts (CIE)

1285 Water Street, St. Andrews, New Brunswick, Canada E5B1B8.
Phone: (506) 529-4783
e-mail: gary.lynn.melvin@gmail.com
Executive Summary

The review of the 2017-2018 Pacific Sardine Stock Assessment developed by the Southwest Fisheries Science Center (SWFSC) STAT team was conducted by a STAR Panel, at the SWFSC Torrey Pines Court Laboratory, La Jolla, CA, from 21-24 February 2017. The main objectives of the Panel were to review two new approaches to the assessment of the Northern subpopulation of Pacific sardine (NSP): the first is the acoustic trawl method which was approved by a 2011 STAR Panel to provide an estimate of absolute abundance of the NSP, and the second a revised/modified model based assessment using Stock Synthesis model Version 3.24aa with a single index of abundance. Previous assessment approaches (e.g., T_2016 update) were also examined but not really considered to provide advice on the 2017 1+ biomass.

The assessment document and all background material necessary to conduct the Panel Review was made available almost two weeks in advance, allowing plenty of time to prepare for the meeting. In general, the Panel review adhered to the agenda provided to Panel members prior to the meeting, although the Chair was flexible and allowed diversion into other subject areas when they were relevant to the discussion. Several Panel requests for additional information or clarification of procedures were made to the technical team over the first 3 days. These requests were fulfilled promptly and to the satisfaction of the Panel. Much of the success of the Panel Review can be attributed to the technical team who did an excellent job of summarizing the information and providing the available data to address the issues at hand. The Chair kept the group focused on the topic being addressed, while at the same time allowing everyone, including observers, to express their views or contribute their expert opinion. A number of the attendees also provided valuable input during the course of the meeting.

The Panel concluded that neither of the two assessment approaches presented at the 2017 Pacific Sardine stock assessment was fully acceptable. The Acoustic-Trawl survey, while all agreed was likely the better approach, did not provide a reasonable mechanism to project the 1+ biomass forward approximately 1 year to July 1, required by management. On the other hand, the model-based approach had its own issues with the treatment age 0 in the model that were not fully resolved during the review. However, the Panel concluded that based on the available information the model-based was the better approach to provide the required estimate of biomass for management of the NSP Pacific sardine resource.

Many of the issues associated with the spatial-temporal distribution of fish and sample size, identified by the last review, continue to plague the 2017 sardine assessment. The Panel again raised concerns about the survey coverage, especially in light of the fishing industry’s reports of large quantities of sardines in the nearshore water not surveyed by the research vessel. The limited amount of sampling conducted by the survey vessel and the samples available for ageing in
some years was a major surprise and concern for the Panel. Development of an age length key and estimating age distribution from such few samples is problematic. Furthermore, the use of a multi-year age length key due to the lack of sufficient samples is generally frowned upon by those involved in age structured assessments. Both the distribution of sardines and sample size need to be addressed in the near future.

There is an excellent opportunity to resolve some of the issues associated with coverage and sampling. During the meeting, there were several offers from the fishing industry to assist the STAT with improving the survey coverage to areas not covered by the large vessel and to work with the survey vessel to collect additional samples. These opportunities should be explored by the STAT, and if feasible, a coordinated program developed to ensure the efficient use of vessel time and effort, as well as the integration of industry-collected data into the assessment process.

The Panel was informed that the survey vessel time for the summer survey will be reduced from the current 80 days to 50 days in 2018. This represents a significant reduction in survey time and will at a minimum increase the variance of the biomass estimates and likely impact (reduce) the survey coverage and sampling time. This is another reason to explore collaboration with the fishing industry. The effects of this change/reduction in vessel time need to be evaluated if they are to continue into the future.

The Panel's report, to some extent summarized in this report, represents the consensus view of the STAR Panel Review of the 2017-2018 Pacific Sardine Stock Assessment and I fully concur with its content, recommendations, and conclusions. Overall, there were no major areas of disagreement between the STAT and Panel, nor among members of the Panel.
1.0 BACKGROUND

The National Marine Fisheries Service (NMFS) is mandated by the Magnuson-Stevens Fishery Conservation and Management Act, Endangered Species Act, and Marine Mammal Protection Act to conserve, protect, and manage our nation’s marine living resources based upon the best scientific information available (BSIA). Under this mandate the NMFS (Office of Science and Technology) coordinates and manages a contract for providing external expertise through the Center for Independent Experts (CIE) to conduct independent peer-reviews of NMFS scientific projects. The CIE reviewers are selected by the CIE Steering Committee and the CIE Coordination Team to conduct the independent peer review of the NMFS science in compliance with the predetermined Terms of Reference (TORs) for the peer review. In this case the “Terms of Reference for the groundfish and coastal pelagic species stock assessment review process for 2017-2018”, provided as background material for the meeting, describes objectives and the roles and responsibilities of the participants. Two CIE reviewers served on a five-person Stock Assessment and Review (STAR) Panel, Chaired by Andre Punt, to review the 2017-2018 Pacific Sardine Stock Assessment. The Statement of Work (SoW) described in Appendix I identified the roles, responsibilities and reporting structure for the CIE reviewer. The reviewers are chosen on their expertise to provide an impartial, independent peer review without conflicts of interest, report on methods, outcomes and recommendations of the stock assessment review.

The Pacific sardine stock is assessed regularly (currently, every 1-2 years) by SWFSC scientists and the Pacific Fishery Management Council (PFMC) uses the resulting biomass estimate to establish an annual harvest guideline (quota). The stock assessment data and models are formally reviewed by a Stock Assessment Review (STAR) Panel once every three years, with a coastal pelagic species subcommittee of the SSC reviewing updates in interim years. Independent peer review is required by the PFMC review process. The STAR Panel reviews draft stock assessment documents and any other pertinent information for Pacific sardine, works with the stock assessment (STAT) team to make necessary revisions, and produces a STAR Panel report for use by the PFMC and other interested persons for developing management recommendations for the fishery.

Each CIE reviewer is contracted to participate in the STAR Panel review meeting and to deliver an independent peer-review report to be approved by the CIE Steering Committee. This report, although generally consistent with, and similar to the STAR Panel report, is independent of the Panel report.
The specific tasks of the CIE Reviewers are to (See details in the SOW – Appendix 1):

• Review the background materials and reports prior to the review meeting

• Attend and participate in the panel review meeting

• After the review meeting, reviewers shall conduct an independent peer review in accordance with the requirements specified in this SOW, OMB guidelines, and TORs

• Assist the Chair of the meeting with contributions to the summary report, if required by the TORs

• Deliver their reports to the Government according to the specified milestone dates

1.1 Overview

A Pacific Sardine Stock Assessment and Review (STAR) Panel (Panel) was convened to review a draft assessment by the Stock Assessment Team (STAT) for the Northern Subpopulation of Pacific Sardine at the Southwest Fisheries Science Center, La Jolla, CA from February 21-24, 2017. The structure, responsibilities, goals, objectives and reporting requirements were defined under the terms of reference for the groundfish and coastal pelagic species stock assessment review process for 2017-18. In essence, the Panel reviewed three approaches for providing advice to management; two new assessment approaches and the default of updating the previous assessment. A list of attendees and the agenda are provided in the Appendices. It should be noted that because the CIE reviewer report is a standalone document, several sections of this report contain text that has been extracted almost verbatim from the STAR Panel report as the reviewer contributed to the document and feels it provides a good overview of the process and discussions.

Stock assessment team members, Drs. Paul Crone, Kevin Hill, and Juan Zwolinski presented a general overview of the assessment methodology for each of the different assessment approaches. Paul Crone first outlined the assessment history and philosophy, then moved on to focus on selecting an approach that was considered by the STAT to be most objective, i.e. the Acoustic Trawl Method (ATM) survey. In addition, because of the management schedule and fishing year, there is a requirement to provide the age 1+ biomass on July 1, 2017. The STAT provided results for two assessment approaches: (a) use of the summer 2016 Acoustic-Trawl method (ATM) survey biomass estimate and associated age-composition projected to 1 July 2017, and (b) a model-based
assessment (ALT) that provides an estimate of age 1+ biomass on 1 July 2017. Both were considered as viable options for estimating biomass.

Dr. Juan Zwolinski provided a general overview of the spring (March/April) and the summer (July/September) acoustic-trawl surveys; the former concentrated in the southern USA, and the latter had broad coverage from California to Canada. Methodologies were discussed, however, because an ATM methodology review is scheduled for January 2018, only in general terms. Much of this survey approach had been reviewed and approved by a STAR Panel Review in 2011. He also described the survey-based method for estimating/projecting the age 1+ biomass on 1 July 2017. The method involved estimating numbers-at-age on 1 July 2016 from the summer 2016 ATM survey from numbers-at-length using an age-length key (pooled data over multiple summer surveys), and projecting these numbers forward under natural mortality, growth, and adding the estimated recruitment for 2016. Recruitment for 2016 was based on the stock-recruitment relationship estimated from ALT model outputs. The spawning stock biomass for 2016 was estimated by back-projecting the summer 2016 numbers-at-age to 1 January 2016.

Kevin Hill and Paul Crone presented the data on the model-based assessment, as well the results from a draft assessment utilizing the Stock Synthesis Assessment Tool, Version 3.24aa. The major differences in Model ALT from the model on which the 2016 update assessment (T_2016) were starting the assessment in 2005 rather than 1993, excluding the Daily Egg Production Method (DEPM) and Total Egg Production (TEP) indices, estimating rather than pre-specifying stock-recruitment steepness, pre-specifying weight-at-age rather than estimating it within the assessment, assuming that selectivity for the ATM survey is zero for age 0 and uniform for age 1 and older, estimating survey catchability (Q), assuming that selectivity is age- rather than length-based, modelling ages 0-10yr rather than ages 0-15yr, assuming natural mortality (M) is 0.6yr\(^{-1}\) rather than 0.4yr\(^{-1}\) for all age classes and fitting the catch and ATM survey age-composition data (rather than the associated length-composition data). Unlike the 2016 and earlier assessments, the model ALT included additional live bait landings, which generally reflected a minor contribution to the total landings in California and was the only active sector in the US sardine fishery. However, model ALT did not include biological composition data from the live bait catches, given this fishery sector had not been regularly sampled in the past. Samples were available for only the most recent year of the time series modelled in the assessment.

The review and subsequent explorations of the assessment through sensitivity analyses were motivated primarily by the need for the survey-based method to provide an estimate of age 1+ biomass and its CV, to better understand the rationale for the changes made to the model on which the last full assessment was based that led to model ALT. The Panel had several comments and concerns regarding the ATM survey methodology and ways in which estimates of close-to-absolute abundance can be obtained. However, it was stressed
throughout the meeting that this was not a review of the ATM survey, since an ATM methodology review is planned in early 2018. Therefore, comments regarding the ATM survey and how estimates of abundance from that survey are constructed are reflected primarily in the Research Recommendations section of the report.

In the end, the Panel was not fully satisfied with either of the approaches used to estimate the age 1+ biomass on July 1, 2017. The ATM had problems with the approach used to project almost a year forward and the ALT model with the treatment age 0 in the model. These issues are discussed in more detail below; however, the Panel concluded that the ALT model was the better available approach to provide the required estimate of biomass for management of the NSP Pacific sardine resource.

The STAR Panel and the CIE reviewers thank the STAT for their hard work and willingness to respond to Panel requests, and the staff at the SWFSC La Jolla laboratory for their usual exceptional support and provisioning during the STAR meeting.

1.2 Goals and Objectives:

The specific goals and objectives for the 2017 Pacific Sardine Stock Assessment Review are those defined in the of groundfish and CPS STAR process document as follows:

1) ensure that stock assessments represent the best scientific information available and facilitate the use of this information by the Council to adopt OFLs, ABCs, ACLs, harvest guidelines (HGs), and annual catch targets (ACTs);
2) meet the mandates of the Magnuson-Stevens Fisheries Conservation and Management Act (MSA) and other legal requirements
3) follow a detailed calendar and fulfill explicit responsibilities for all participants to produce required reports and outcomes;
4) provide an independent external review of stock assessments;
5) increase understanding and acceptance of stock assessments and peer reviews by all members of the Council family;
6) identify research needed to improve assessments, reviews, and fishery management in the future; and
7) use assessment and review resources effectively and efficiently.

It is important to note that the following report to the CIE reflects my independent opinions and views on the issues and questions identified in the terms of reference, statement of work, and the above goals and objectives. The report is, however, generally consistent with the recommendations and conclusions of the
other panel members and CIE reviewers. Overall, there was general consensus among the panel members with no identifiable areas of disagreement.

2.0 Description of the individual reviewers’ Role

The CIE reviewers essentially served two roles on the STAR Panel Review of the 2017-2018 Pacific Sardine Stock Assessment. First, to participate as a full panel member in the review of the practices and procedures involved in the proposed assessment methods/approaches, and second to provide an independent review of the methodology and process.

To meet these requirements for the assessment of the Pacific sardine resource in 2017 a reviewer must have achieved recognition in several fisheries related fields. In this context, I am considered an expert in the assessment of small pelagic fish stocks, fisheries acoustics as applied to assessment of small and large pelagics, and their application to the management of the stocks. Currently, I am a senior Research Scientist with the Canadian Department of Fisheries and Oceans responsible for the research and assessment of large and small pelagic fish species. In addition, I am the scientist responsible for the acoustic program in my region of Canada and I have spent more than 25 years as the lead for small pelagic stock assessment program. I have a B.Sc., M.Sc., and PhD in fisheries related fields and have served on several international stock assessment review groups. Between 2010 and 2014, I was the Chair of the ICES North Sea Technical Review working group which provided quality control for all North Sea fish stocks assessed by ICES. Recently I was appointed Chair of the ICCAT western Bluefin tuna assessment working group.

My primary role was to participate in the 2017 Review as an informed expert and to contribute to the discussions and recommendations put forward by the STAT and the STAR Panel. Prior to the meeting, the stock assessment document was provided by the STAT team along with numerous background reports/documents on the fishery, methods, outputs and recommendations. The majority were read before the meeting so that well informed questions and discussions could be undertaken. Once the meeting began, my main focus was to be on the acoustic aspect of the assessment methodology; however, we were informed that because there will be a methodology review of the Acoustic –Trawl survey approach in January of 2018, much of the discussion will be deferred until. The meeting was still open to discussion on this subject, but most issues would be identified for investigation at the 2018 review.

Thereafter my focus shifted to the other areas of the review, participating in the discussions on the model-based assessment, major issues such as ageing, changes in mortality, the projection of biomass to July 1, 2017, the conclusions/
recommendations of the STAR Panel, contributions to the Panel Report and the preparation of an independent reviewer’s report.

### 3.0 Summary of Findings for each term of Reference:

The summary presented below is an overview of the review and is generally consistent with the observations and results found in the STAR Panel Review Report. However, in several sections the text has been enhanced or is more inclusive to elaborate on specific issues. Prior to discussing the outcomes of the review associated with each TOR, I would like to make a few general comments regarding the documentation and the presentations. The stock assessment team (STAT) provided a good overview of the methodology and approaches described in the assessment document (Hill et al., 2017). The presentations by individual members of the team were informative and coherent. However, there were a number of cases where insufficient details were provided in the methods section of the assessment document for the Panel members to have a clear understanding about what or how something was done. This resulted in several extended discussions on the issue that could have been resolved with a few additional sentences in the assessment document. The STAT was very helpful in providing the details or the source of the details to the Panel where clarification was requested. Of particular concern were biological sampling protocols and the post stratification and analytical approaches used in the acoustic biomass estimation. Both involved extended discussions to clarify several areas of uncertainty.

The STAT team prepared and presented two new assessment approaches to the STAR Panel for review; One based on the outputs from an Acoustic-Trawl survey (ATM) as an absolute estimate of abundance, and the other an integrated model based method (SS3) to estimate biomass (ALT). Both methods were found to have merit but the former was obviously preferred by the STAT. The option to simply update the previous assessment (T_2016 to T2017) was not really being proposed or considered, although it was approved for management of resource by the 2014 STAR Panel. This was due to some undesirable features, such as extreme sensitivity to the occurrence of small fish in the ATM surveys, poor fits to the length-composition and survey data, as well as sensitivity to initial values for the parameters.

Although acoustic technology plays an extremely important role in the assessment, discussion on much of the acoustic methodology and assumptions was deferred. The Panel was informed that an acoustic methods meeting was scheduled for January of 2018 and that issues could, and should, be identified, but that detailed discussion of the issue would be postponed until the methods meeting. The assumption that the ATM was an acceptable approach was based on the 2011 Acoustic-Trawl Survey Method for Coastal Pelagic Species- Report
of Methodology Review Panel Meeting, conclusions that: “Overall, the Panel is satisfied that the design of the acoustic-trawl surveys, as well as the methods of data collection and analysis are adequate for the provision of advice on the abundance of Pacific sardine, jack mackerel, and Pacific mackerel, subject to caveats, in particular related to the survey areas and distributions of the stocks at the times of surveying. The Panel concluded that estimates from the acoustic-trawl surveys can be included in the 2011 Pacific sardine stock assessment as “absolute estimates”.

Finally, there was a preconceived, or biased, preference of which model approach was preferred by the STAT team. While most of the Panel agreed that the simplest approach was likely the better, the text of the document only identified the merits of a survey-based assessment and the drawbacks of a model-based assessment. This somewhat unbalanced overview was discussed early during the meeting and the team agreed to provide a more balanced overview in the assessment document. Ironically, in the end, it was the model-based approach (ALT) that was selected to provide the advice to management for 2017.

One constraint in the process was the necessity for the approach to provide a mechanism for projecting a biomass estimate for the start of the fishing year, in this case 1 July 2017. As happened in this review, the STAT and the STAR Panel agreed that the ATM was the better and simpler approach for providing estimates of biomass, but because of the issues associated with the projection method proposed for the ATM the panel was left with no alternative but to recommend the use of the ALT model to provide advice to management. Both approaches provided similar biomass estimates. Several methods to provide a suitable projection approach for the ATM were investigated during the meeting but none were deemed acceptable. Alternative approaches to resolve this problem are proposed in the STAR Panel report recommendations.

The role of the STAR Panel is to conduct a detailed technical evaluation of a full stock assessment to advance the best available scientific information to the Council. The specific responsibilities of the STAR panel are to:

1) Review draft stock assessment documents, data inputs, and analytical models, along with other pertinent information (e.g., previous assessments and STAR panel reports, when available);

2) Discuss the technical merits and deficiencies of the input data and analytical methods during the open review panel meeting, work with the STATs to correct deficiencies, and, when possible, suggest new tools or analyses to improve future assessments; and

3) Develop STAR panel reports for all reviewed species to document meeting discussion and recommendations.
3.1 Review draft stock assessment documents, data inputs, and analytical models

Approximately two weeks before the STAR Panel meeting access to a web-site containing the draft Pacific Sardine Assessment Document and background material was granted. This was an excellent source on material from which to prepare for the actual review meeting. At the meeting, the SWFSC assessment team provided a good overview of the assessment approaches and the logic for their preference. Details were provided on each approach, survey design, analytical methods, and results during the meeting. This information greatly assisted the Review Panel in their review of assessment approach. When the Panel requested for a more detailed explanation or additional analysis the team generally provided the information the next day. The Panel and the CIE reviewers appreciated their efforts and acknowledge the extensive research effort to evaluate factors that may affect or bias outputs. The documented and presented information was sufficient to conduct the STAR Panel Review of the assessment and generally represents the best scientific information available at the moment. The ATM methodology Review to be held in 2018 will hopefully resolve the issues and recommendations associated with this assessment approach.

In general, the Panel review adhered to the agenda provided to attendees prior to the meeting. However, some flexibility was permitted by the chair when the discussion led into an area to be discussed later that was helpful to address the issue on-hand. Each CIE Reviewer participated in the discussion and review of the specific topics identified in the agenda and made a significant contribution to the Panel’s draft summary report. The review chair collated the draft text and completed the Panel report with input from all Panel members. The review can be divided into 4 broad topics; the overview, acoustic-trawl surveys, the integrated assessment model (ALT), and conclusions/recommendations, each of which are discussed below.

3.2 Discuss the technical merits and deficiencies of the input data and analytical methods during the open review panel meeting.

The STAR Panel report provides a detailed summary of the Panel’s views on the merits and deficiencies of both assessment approaches as well as suggestions to evaluated and potentially correct these deficiencies. Over the 3-day meeting, most areas of uncertainty or concern were addressed and where possible
additional information or data reruns were requested to improve the Panel’s understanding of procedures and processes (Section 3.3.1).

In addition, specific issues were raised and are identified below.

3.2.1 Acoustic Trawl Method (ATM) survey.

There were a number of merits and deficiencies identified during the 2017 Star Panel Review for the Acoustic Trawl Method survey. Both the STAT and the STAR Panel agreed that the ATM likely provided the better approach to assess the NSP Pacific sardine stock in term of biomass. Unfortunately, the proposed approach to project the stock forward by about 1 year was deemed circular and performed poorly to other projection methods tested during the meeting. While the detailed discussion of the acoustic methods were deferred until the 2018 methods review, several areas of weakness in the survey approach were discussed (survey coverage, biological sampling, stratification, and ageing). Factors such as TS were not investigated but could have had a significant impact on the estimated biomass (assumed to be absolute). Herein lies another example of where some additional detail in the documentation could have helped. Target strength is a function of fish length and usually expressed in terms of total length for pelagic species. Yet, the length measured during the survey was standard length. Although not requested during the meeting, a simple statement indicating the TS equation was correct for length measurement would have clarified what was actually done.

Survey Coverage:

Survey coverage has been, and continues to be, a major issue for both the spring and summer acoustic surveys in that they do not provide complete coverage of the seasonal distribution of the species. Each year the fishing industry (Captains and representatives) reports a varying amount of Pacific sardine in the inshore waters not covered by the AT surveys. According to the industry representatives present at this year’s Panel, large amounts of sardines were observed inshore over the last two years during the time of the survey that would not be accounted for by the survey. If these observations can be confirmed and quantified, it would complete the survey coverage, and likely increase the 1+ biomass of the Northern Pacific stock. Even the 2011 Panel Review, which acknowledged that the survey was adequate to provide an absolute biomass estimate for the area covered, suggested that methods be explored to obtain information, particularly on the inshore and to a lesser extent on the offshore areas.

From a personal point of view, this is an excellent opportunity for the STAT team and the SWFSC to explore collaboration opportunities for surveying with the fishing industry. A major challenge for the larger research vessels is the minimum
depth restrictions, imposed for safety reasons, limiting how close to shore the vessel can survey. Fishermen are generally very familiar with local conditions and could, assuming a coordinated effort, provide coverage of those areas not covered by the survey vessel, thus eliminating the continuous uncertainty associated with what is and isn’t in the inshore waters during the survey. Furthermore, there appears to be a sincere interest by the fishing industry to collaborate with the STAT team on surveying.

Another deficiency not directly related to spatial coverage, but the scope of the technology used to survey, is the amount of sardines distributed in the acoustic surface dead zone (10-15m below the surface). Currently, the surveys are conducted with hull mounted acoustic echo-sounders that can only detect fish directly under the vessel. Pacific sardines are commonly found very near the surface, thus any fish occurring in the dead zone would go undetected and would likely avoid the vessel, especially during the day. Recommendations have been made in previous reviews to investigate this section of the water column using sonar technology; however, no new information was presented at the review. The recommendation to use drone technology to address these and other areas of uncertainty are to be encouraged but they should not occur at the expense of more conventional technologies (e.g., sonar and aerial surveys).

Biological Sampling:

Biological Sampling appears to be another deficiency of the ATM. The current practice of surveying during the day and fishing during the night was again questioned. The assumption that fish present during the day are the same fish caught and occur with the same species composition (representative) is a major source of uncertainty. It should also be noted that a large number of the sets (Trawls) contain 0 catches (up to 50% in some years). Combine that with the pooling of sets into clusters and the actual sample size decreases substantially. For this survey, the Primary Sampling Unit (PSU) is a cluster of sets undertaken in a general area. How the locations of the sets are determined is another area of uncertainty. It was curious to note that some clusters (multiple sets) occurred in areas where no fish were observed and no fish were caught. It was explained that because fishing occurred at night that fishing stations may or may not be in areas with fish. Given that the purpose of sampling is to determine species and size composition of the acoustic targets, fishing in areas without fish for multiple sets is somewhat futile. This practice of fishing for the sake of fishing also appears to be an inefficient use of precious vessel time. Better use of fishing time needs to be addressed and may help to improve biological sampling.

The species composition data from the sets are used to apportion the acoustic backscatter into species backscatter and subsequently into species specific biomass. Efforts should be made to improve (increase) biological sampling and reduce the uncertainty. This is another area where collaboration with the fishing
industry could benefit both science and the industry. Working with the fishing industry could remove some of the uncertainty associated with day surveying and night sampling if fishing vessels were used to confirm acoustic targets. Purse seines are generally non-size selective and in many cases the entire school can be caught, permitting additional sampling with an actual biomass estimate. Additional samples would also be available for ageing.

Ageing:

The Panel discussed a number of issues associated with the number of samples aged and the development of age-length keys related to both assessment approaches being reviewed. Probably most surprising to the Panel was the limited number of otoliths collected for a given AT survey. The number of fish sampled for age ranged from 16 to 1,051 per year, but were generally less than 500, especially in the most recent years. The explanation provided by the STAT was that samples were difficult to collect during the survey as the biomass was low. The Panel expressed concern about the application of so few ages to age length keys and the implication of this on the age and weight at length used for the models. Of particular concern was the practice of pooling samples from several years to create a generic ALK that was applied to the length distributions. Most fishery scientists frown (a must not do) upon this practice as it removes the effects of all inter-annual or density dependent growth variability. The generic ALK will also have an impact on all age-related factors associated with the assessment. Several unusual patterns were noted in the weight at age figures for a number of years. The only real solution is to increase the number of samples collected and to increase the number of otoliths retained for ageing so that sufficient otoliths are collected to generate an annual ALK. This is another area that should be explored where collaboration/coordination with the fishing industry could benefit both the resource and the analysis. Fishing vessels could be utilized to sample fish during the survey or to supplement low samples in specific areas where research samples are limited.

Post survey stratification:

The method used to post stratify the AT survey into stratum was unclear in the assessment report and caused several members of the Panel to express their concern about using the presence and density of fish to post stratify the survey area. A fair amount of discussion ensued on the approach, sampling design and the potential bias of using the latter two criteria to stratify the survey observations. Eventually, the actual procedure for increasing the intensity (spacing) of transects was explained and the Panel felt more comfortable with the approach. However, there were still uncertainties associated with how things were done and what triggered a change in transect spacing. This issue will be dealt with further by the second CIE Reviewer and under the recommendations
that should be addressed at the upcoming review of ATM scheduled for early 2018. Recommendation E states that the ATM survey design and estimation methods need to be more precisely specified.

3.2.2 Model-based assessment

The second assessment approach reviewed by the Panel was the model-based assessment (ALT) utilizing Version 3.24aa of the Stock Synthesis Assessment Toolbox to evaluate the status of the NSP of Pacific sardine stock. This model differs significantly in configuration and input parameters from the model used to update the assessment in 2016. Consequently, the requirement for a STAR Panel review. Changes include starting the model in 2005 (previously 1993) and excluding the Daily Egg Production Method (DEPM) and Total Egg Production (TEP) indices. Stock recruitment steepness and weight-at-age was pre-defined with the assumption that selectivity of the AT survey being 0 for age 0 and uniform for all other ages. Catchability was estimated under an age-based rather than a length-based model, ages modeled were reduced from 15 to 10 years and natural mortality increased from 0.4 to 0.6. Given that there is no directed fishery on the NSP resource so landings from the small live bait catches were included for 2015 and 2016 for the first time.

It was evident from the assessment document and presentations that the STAT team preferred the survey based method over the model-based approach to the assessment. The challenge for the preferred approach was to project forward almost a year from the last survey to the beginning of the management year. Thus, one of the key drivers in the review was to explore the method proposed by the STAT to estimate age 1+ biomass and its associated CV on July 1, 2017 from the ATM. If the proposed method was unacceptable then the Panel must identify the best approach to achieve and estimate biomass for management purposes.

Several inconsistencies, especially for age 0 were noted by the Panel in the outputs of the ALT model. A significant amount of time was spent on resolving issues associated with the ALT model. It appears that the seasonal option in the modelling (SS3) toolbox had not been fully tested and that it was producing unusual outputs related to the Age 0 fish. Several requests were made to the STAT team to try to resolve/understand these problems. Although not fully resolved to the satisfaction of the Panel, a work around process was established and projections for the 1+ biomass was available for the ALT model. Several approaches to estimate age 1+ biomass were explored by the Panel and are described below.

The first was to assume that the 1 July 2017 biomass equals the estimate of biomass from the summer 2016 ATM survey; simply ignoring mortality (natural causes and fishing), growth and recruitment from July 2016 to July 2017. This
method was considered as the simplest approach and the easiest to implement because it does not rely on a model or estimates of age composition for which sample sizes are low.

The second approach was to project the biomass from the 2016 ATM survey to 1 July 2017 taking into account mortality, growth and recruitment between July 2016 and July 2017. Unfortunately, the approach used to convert from length-composition to age-composition was incorrect, and the method used to derive the CV of age 2+ biomass did not allow for uncertainty in the population age-composition, projected weight-at-age and maturity-at-age. In addition, the method relied heavily on model ALT because approximately half of the age 1+ biomass on 1 July 2017 consisted of age-1 animals. As such, the estimate of biomass is based to a substantial extent on the stock-recruitment function from model ALT. Finally, the value for M of 0.6 yr-1 has no clear justification. The version of the projection model provided initially to the Panel did not account for catches, meaning that the procedure could not be applied in the future when the targeted sardine fishery re-opened. Furthermore, it did not account for the limited catches during 2016.

The third approach was to use the ALT model projections. The ALT Model has similar problems associated with the 'survey projection' model, i.e. the age-composition data are based on a year-invariant age-length key, and the basis for M=0.6 yr-1 lacks strong empirical justification (and indeed likelihood profiles indicate some support for lower M than the value adopted for model ALT). In addition, the model presented to the Panel predicted age 0 catch in the ATM survey even though it is assumed that age-0 animals are not selected during the ATM survey. It appears that the model predictions of age-0 animals in the ATM survey are actually model-predicted numbers of age-1 animals that are predicted to be mis-read as age-0 animals. However, examination of the ATM survey length-frequencies suggests that that some age-0 animals (or animals that were spawning earlier in the year) are encountered during the surveys. The Model ALT also estimates Q to be 1.1, which is unlikely given some sardine are not available to the survey owing to being inshore of the survey area.

Finally, projections from the previous assessment model were examined. The model on which the 2014-16 assessments were based was approved for management by the 2014 STAR Panel. However, that assessment had some undesirable features, including extreme sensitivity to the occurrence of small (<~15cm fish) in the ATM surveys, poor fits to the length-composition and survey data, and sensitivity to initial values for the parameters (i.e. local minima) as noted in previous reviews. The Panel explored alternatives to the current selectivity formulation to better understand why model ALT was predicting age 0 catch when selectivity for age-0 fish was set to zero. It was noted that the results were generally robust assuming that selectivity is a logistic function of length (but that implies that some age-1+ animals are not available to the ATM survey),
allowing for time-varying age 0 selectivity, and estimating a separate selectivity pattern for ATM survey age-composition data.

The Panel noted that the ‘survey projection’ model and model ALT both rely on the samples from the ATM surveys to compute weight-at-age and survey age-composition data. The sample sizes for age from each survey were very small which means that estimates of, for example, weight-at-age are highly uncertain. The procedure of ensuring that weight-at-age for a cohort does not decline over time seems intuitively correct. However, if the estimated mean weight of young fish in a cohort is anomalously high owing to small samples, it can impact the weight-at-age of that cohort for all subsequent ages. When Model ALT steepness was estimated rather than fixing it equal to 0.8, the results were not sensitive to fixing versus estimating steepness, but the estimate of 0.36 was low.

In the end the Panel considered four ways to meet the management requirement to estimate age 1+ biomass on 1 July 2017: (1) the simple approach of using the of biomass estimate from the summer 2016 ATM survey without projecting forward, (2) projecting biomass from the 2016 ATM survey (summer) to 1 July 2017 using the proposed ‘survey projection’ model (and/or an alternative approach), (3) model ALT, and (4) the model on which the 2014-16 assessments were based. The Panel concluded that although neither method was fully acceptable that option 3, the ALT model, was likely the best available approach to meet the management needs.

3.3 Develop STAR panel reports for all reviewed species to document meeting discussion and recommendations.

This section summarizes the discussion and recommendations that form an integral part of the STAR Panel report. As a full member of the panel, I made a significant contribution to the preparation and editing of the final report. Consequently, I see no merit in rewording the sections related to requests for additional information, the recommendations and conclusions of the STAR panel report so I have extracted the appropriate sections and included them in my report. Although I fully agree with the content, there are a few areas where I have enhanced the text to complement that contained in the Panel report.

3.3.1 Requests made to the STAT (Taken Directly from the STAR Panel Report)

Day 1—Tuesday, February 21:
Request 1: Provide documentation on the procedures used to calculate the survey age-composition data, including how age-length and age-biomass keys are constructed.

Rationale: These calculations are critical to projecting biomass after accounting for natural mortality, somatic growth, and recruitment; but the draft assessment document did not describe these calculations in sufficient detail for them to be reproduced. In addition, the age-compositions for the ATM survey in model ALT were computed using the method.

Response: Dr. Zwolinski presented written documentation and figures. The function "multinom" from the R package "nnet" fits a multinomial log-linear model using neural networks. The response is a discrete probability distribution (see Fig. 1). It is simpler to use than the alternative (sequential logistic models), and it provides a smoother transition between classes than an empirical age-at-length key. The age and lengths used for constructing the age-length key were from surveys from 2004 to the present. Due to the assumption of a July first date and its effect on ageing, the STAT built a season-specific age-length key using data pooled across time separately for spring/summer. The Panel agreed that aggregation across years is not appropriate if some length-classes represent multiple ages, which is the case for Pacific sardine. Moreover, substantial spatial and temporal variation occurs in size-at-age, and smoothing this out by merging the data from several years creates bias in annual estimates of age compositions of varying magnitude and direction.

Request 2: Provide full specification, including equations, of the calculations used to 1) project from the ATM survey biomass estimate to the estimated age 1+ biomass on July 1 of the following fishing year, and 2) calculate the uncertainty associated with that biomass estimate.

Rationale: The projection calculations need to be reproducible. Management advice (Overfishing Level OFL, Acceptable Biological Catch ABC, and Harvest Guideline HG) for Pacific sardine requires an estimate of age 1+ biomass (OFL, ABC, HG) and its uncertainty (ABC) on July 1, 2017.

Response: For 1), Dr. Zwolinski walked the Panel through a spreadsheet that made these calculations and the Panel agreed that the calculations were sensible, conditional on the age-weight key. For 2), assuming independence of age-1 and age-2+ biomass, the total variance was calculated by summing the respective variances. This calculation is negatively biased because it ignores uncertainty in age-composition and weight-at-age. It was noted that the resultant coefficient of variation (CV) for age 1+biomass is lower than the CV for either component (age-1 versus age-2+) due to their assumed independence.
**Request 3:** Plot cohort-specific rather than year-specific growth curves (weight-at-age) for the ATM survey and overlay raw data/information on sample sizes. Make it clear which values are estimated versus inferred. Do this for the fisheries data as well.

**Rationale:** Cohort-specific curves are easier to interpret as growth trajectories than year-specific curves. It is important to understand how much data drives these estimates, and to understand the consequences of applying the same age-length key for all years with survey data to calculate the weight-at-age and age-composition for the ATM survey.

**Response:** Dr. Hill presented tables including sample sizes and estimated means for each cohort-season-age combination. The tables were formatted to highlight entries that were inferred versus estimated. Dr. Hill calculated means whenever three or more samples were available. However, these means were sometimes overwritten based on the assumption that animals did not shrink. The ATM data showed substantial variation in weight-at-age across years (Fig. 2), and possibly increasing size-at-age in recent years. The MexCal catch data appeared less variable overall, and it was noted that fishery sample sizes were generally larger than the ATM sample sizes. An error was discovered in the weight-at-age data for the PNW catch, which could not be resolved during the Panel meeting.

The Panel noted that the adopted method ended up discarding data for cohorts with unusually large mean sizes for age-0 fish by not allowing "shrinkage", whereas it may have been the age-0 means that were anomalous rather than the means calculated for older ages. The Panel also noted that in many cases, the sample sizes were very small. The weight-at-age key used within the survey-based projection did not exclude "shrinkage". Using the weight-at-age key in model ALT produced an imperceptible difference in model-estimated age 1+ biomass.

**Request 4:** Verify that model ALT was run with ATM survey selectivity set equal to 0 for age-0 fish. Contact Dr. Rick Methot to better understand how selectivity is being modeled under the chosen selectivity option in SS.

**Rationale:** The model outputs appear to indicate that the model predicts non-zero catches of age-0 fish despite the intent to specify selectivity to be 0 zero on age-0 fish. This may have significant unintended consequences for the likelihood calculations.

**Response:** This question was not fully resolved. It appears that Stock Synthesis predicts some catch of nominal "age- 0" even given selectivity of zero on true age-0 fish because aging error leads to the expectation that some age-1 fish will be caught and miscategorized as age-0. Further model runs revealed that the model "blew up" if aging error was set to zero or made
very small, but reductions in the specified aging error led to the expected reduction in the predicted age-0 catch. It was noted that surveys likely include a mix of age-1 fish miscategorized as age-0, as well as fish that are truly age-0.

Dr. Methot also noted that Stock Synthesis had not been as thoroughly debugged for semester-based models as for strictly annual models. See also Requests 5, 8, and 9.

**Request 5:** Re-run model ALT with age-0 fish removed from the input file for the ATM survey.

*Rationale:* Similar to Request 4, the model likelihood should not be influenced by data on age-0 fish if it is assumed selectivity on age-0 fish is zero, but the model appears to be generating non-zero predictions and comparing these against the input data.

*Response:* The model still predicted catch of age-0 fish in this scenario. This is consistent with the explanation suggested for this pattern under Request 4.

**Request 6:** Report the CV of the estimate of terminal biomass based on changes in how the compositional data are weighted.

*Rationale:* The weighting of compositional data appeared to have little effect on the point estimate of biomass, but it is important to understand implications of alternative weighting schemes for uncertainty as well.

*Response:* Data weighting increased the CV by 2-3%. The base model had a CV of approximately 36%, Francis-weighting led to a CV of approximately 38%, and harmonic mean weighting led to a CV of about 39%.

**Request 7:** Show more outputs from T_2017 and T_2017_No_New_AT _Comp

*Rationale:* These outputs would help the Panel evaluate the reasons for proposing a move away from a strict update of the previously accepted model structure, i.e. identify problems with a strict update that the new model structure addresses.

*Response:* Selectivity curves for the spring and summer ATM surveys were noticeably different depending on whether the two most recent survey length-compositions were included in the assessment or not (Fig. 3). These models appeared to yield acceptable fits to abundance indices, but the fits to observed length-compositions were poor. It appears that the model estimates very low selectivity on small fish for the summer survey (since selectivity does not vary across years, and very few small fish are encountered most years) such that when small fish are encountered, they are expanded to a very large
number. During Panel discussion, it was noted that this unexpected behavior should not happen if selectivity were forced to be the same for the spring and summer surveys.

**Day 2 – Wednesday, February 22**

**Request 8:** Develop a model in which selectivity for age-0 animals in the survey is time-varying.

*Rationale:* The availability of age-0 animals to the survey seems to be highly variable among years, but influential on the results. A selectivity function in which age-0 selectivity varies among years should “discount” the influence of occasional catches of age-0 animals.

*Response:* A model was presented that assumed essentially full selection on age-1+ animals, and time-varying age-0 selectivity. The model estimated nearly zero selectivity on age-0 fish in all years except 2015, when estimated selectivity on age-0 fish was nearly 1.0. Fits to compositional data were similar to those for model ALT, except that the spike of age-0 fish in 2015 was captured better. The estimate of age 1+ biomass on 1 July, 2017 for this model was 77,845 t.

**Request 9:** Run a variant of model ALT in which the age-compositions are assigned to a new fleet (6) that has logistic selectivity (estimated separately for the spring and summer periods).

*Rationale:* Selectivity for the ATM survey is assumed to be uniform on animals aged 1 and older so age-composition data are not required for this survey. The selectivity pattern for the trawl component of the survey is not uniform on age-1+ animals (some age-0 animals are caught) and it may be possible to represent this using a logistic selectivity function.

*Response:* This model performed generally similarly to a double-logistic formulation applied to the ATM survey for both age-composition and as an abundance index, but it misses the summer 2016 ATM survey estimate of biomass from above, whereas the double-logistic fits that estimate closely. The double-logistic model had a negative log-likelihood of approximately 311, compared to 305 for this variant and 333 for model ALT. Thus, both a model with logistic ATM selectivity and a model that assumed 1+ selectivity for ATM survey estimates and logistic selectivity for the associated age-composition data fit the data somewhat better than model ALT.

**Request 10:** Conduct a retrospective evaluation of how well alternative assessment methods can predict the biomass from the summer ATM surveys. For each year Y for which there is a summer ATM survey estimate for year Y and year Y+1, report predictions of year Y+1 biomass based on (a)
the estimate of biomass from the results of the ATM survey during summer of year Y, (b) the estimate of biomass based on applying the projection method to the results from the ATM survey in summer of year Y, and (c) model ALT based on data through year Y.

**Rationale:** The Panel wished to understand which method was able to predict the ATM survey estimate of biomass most accurately.

**Response:** The STAT provided results for the three selected approaches as well as the estimates of age 1+ biomass obtained by projecting the actual assessments used for 2012, 2013, 2014 and 2015 forward (“Past assessments” in Fig. 4) and estimates of age 1+ biomass obtained by projecting the model used for 2014, 2015 and 2016 management advice (“2014 formulation”). Model ALT generally came closest to predicting the survey biomass estimate the following year, doing so by a substantial margin for 2014. “Past assessment” was usually the worst. Model ALT had the lowest residual variance. Relative errors were a CV of 1.07 for Model ALT, 1.26 for the 2014 model on which 2014, 2015 and 2016 management advice was based on formulation, 1.50 for the last survey without projection, 1.62 for the values adopted in management specifications, and 1.70 for projections from the past previous ATM survey (see Appendix 2 for the specifications for the method).

**Day 3 – Thursday, February 23**

**Request 11:** Develop a method for estimating recruitment solely from ATM data, explain how these recruitment estimates could be used to project forward from an ATM biomass estimate, and then add results for that method to the retrospective comparison described in Request 10.

**Rationale:** During discussion of Request 10, it was clear that much of the concern regarding the currently proposed method of projecting from the survey was its dependence on model ALT for inputs, resulting in its dependence on the same assumptions the STAT was hoping to avoid by moving away from an integrated assessment. It was pointed out that it could be possible to develop estimates of age 1 biomass on 1 July, 2017 strictly from the ATM data.

**Response:** The STAT modified the survey projection method so that projected biomass of 1-year-olds was the average over the most recent five years. As desired, this approach was not tied to the model ALT. However, the residual standard deviation for this approach (“Survey projection 2”), while better than “Survey projection”, was still worse than Model ALT and the 2014 model formulation (1.45) (Fig. 4).
4.0 Recommendation and Conclusions

One of the primary objectives of the stock assessment process and the STAR Panel Review was to provide advice to management on 2017-2018 NSP Pacific sardine resource using the best available information/data. The Panel reviewed multiple options, described above and concluded for 2017 that, given the current management approach requires an estimate of age-1 biomass at the start of July, model ALT was the best approach at present for conducting this assessment notwithstanding the concerns listed above. The results from the assessment are robust to changes in how selectivity is modelled, the value for steepness and data weighting, but there were several concerns with this model that could not be resolved during the Panel meeting. Assuming uniform selectivity leads to lower estimates of current 1+ biomass, but this assumption reflects the expectation that all fish in the survey area are vulnerable to detection during an acoustic survey.

The STAT strongly recommends that management advice for Pacific sardine be based on the estimates of biomass from the ATM survey rather than a projection model or an integrated assessment. The STAR Panel is in general agreement with this approach and notes the following ways in which management could be based on the ATM survey results given the July 1 biomass estimate requirement. The first would be to change the start-date of the fishery so that the time between conducting the survey and the implementation of harvest regulations is minimized. And, secondly to use Management Strategy Evaluation to evaluate the risk to the stock of basing management actions on an estimate of biomass that could be a year old at the start of the fishing season (if the fishery start date is unchanged). Review of an updated MSE would likely not require a Methodology Panel, but could instead be conducted by the SSC.

The Panel further notes that there may be benefits to attempting to use both the spring and summer ATM surveys as the basis for an ATM survey-only approach and that moving to an assessment approach that relies on the most recent ATM survey (or two) may be compromised by reductions in ship time and/or problems conducting the survey. From the CIE Reviewer perspective, the reduction of vessel time will have implications for the AT survey and at a minimum will increase the variance estimates of biomass and the uncertainty about survey coverage.

The Panel agrees with the STAT that there is value in continuing to collect biological data and to update model ALT even if management moves to an ATM survey-only approach.

4.1 Research Recommendations:
The Panel identified a number of research recommendations that have been prioritized in three categories: High, medium and low.

**High priority**

A. Conduct an analysis of effect of fish sample size on the uncertainty in the ATM biomass estimates and model outputs. Use this information to re-evaluate and revise the sampling strategy for size and age data that includes target sample sizes for strata.

B. The clusters (the Primary Sampling Units, PSUs) with age-length data should be grouped into spatial strata (post-strata, or collapsed post-strata used in ATM biomass estimators). The variance in estimates of age-length compositions can then be estimated by bootstrapping of PSUs, where age-length keys are constructed for each bootstrap replicate. The sub-sample size of fish within clusters that are measured for lengths should be increased, and length-stratified age-sampling should be implemented. This approach would likely increase coverage of age samples per length class and reduce data gaps.

C. The survey projection method should be developed further. Specifically, the survey age-composition should be based on annual age-length keys, and the uncertainty associated with population age-composition, weight-at-age and maturity-at-age needs to be quantified and included in the calculation of CVs. A bootstrapping procedure could be used to quantify the uncertainty associated with population age-composition and projected weight-at-age. Uncertainty in weight-at-age could also be evaluated using a retrospective analysis in which the difference between observed and predicted weight-at-age for past years was calculated. Ultimately, improved estimates of weight-at-age and measures of precision of such estimates could be obtained by fitting a model to the empirical data on weight-at-age.

D. The methods for estimating 1 July age 1+ biomass based on the results of the ATM survey during the previous year currently use only the results of the summer survey. Improved precision is likely if the results from the spring and summer surveys were combined. This may become more important if the number of days for surveying is reduced in the future. Consideration should be given to fish born after 1 July.

E. Investigate alternative approaches for dealing with highly uncertain estimates of recruitment that have an impact on the most recent estimate of age-1+ biomass that is important for management.

F. Modify Stock Synthesis so that the standard errors of the logarithms of age-1+ biomass can be reported. These biomasses are used when computing OFLs, ABCs and HGs, but the CV used when applying the ABC control rule is currently that associated with spawning biomass and not age-1+ biomass.

G. The approach of basing OFLs, ABCs and HGs for a year on the biomass estimate from the ATM survey for the previous year should be examined using MSE so the anticipated effects of larger CVs and a possible time-lag
between when the survey was conducted and when catch limits are implemented on risk, catch and catch variation statistics can be quantified.

H. The assessment would benefit not only from data from Mexico and Canada, but also from joint assessment activities, which would include assessment team members from both countries during assessment development.

I. The assessment would benefit from the availability of estimates of 1+ biomass that include quantification of the biomass inshore of the survey area and in the upper water column.

J. It is unclear how the habitat model is applied to determine survey design. Is this an *ad hoc* decision or is there a formal procedure? The next Panel should be provided with comprehensive documentation on how the habitat model is applied.

K. Consider future research on natural mortality. Note that changes to the assumed value for natural mortality may lead to a need for further changes to harvest control rules.

L. Explore the potential of collaborative efforts to increase sample sizes and/or gather data relevant to quantifying effects of ship avoidance, problems sampling near-surface schools, and currently un-sampled nearshore areas.

M. Reduce aging error and bias by coordinating and standardizing aging techniques and performing an aging exchange (double blind reading) to validate aging and estimate error. Standardization might include establishing a standard “birth month” and criteria for establishing the presence of an outer annuli. If this has already been established, identify labs, years, or sample lots where there is deviation from the criteria. The outcome of comparative studies should be provided with every assessment.

Medium priority

N. Continue to explore possible additional fishery-independent data sources such as the SWFSC juvenile rockfish survey and the CDFW/CWPA cooperative efforts (additional sampling and aerial surveys). Inclusion of a substantial new data source would likely require review, which would not be easily accomplished during a standard STAR Panel meeting and would likely need to be reviewed during a Council-sponsored Methodology Review.

O. Consider spatial models for Pacific sardine that can be used to explore the implications of regional recruitment patterns and region-specific biological parameters. These models could be used to identify critical biological data gaps as well as better represent the latitudinal variation in size-at-age; this should include an analysis of age-structure on the mean distribution of sardine in terms of inshore-offshore (especially if industry partner-derived data were available).

P. Consider a model that has separate fleets for Mexico, California, Oregon-Washington and Canada.
Q. Compare annual length-composition data for the Ensenada fishery that are included in the MexCal data sets for the northern sub-population with the corresponding southern California length compositions. Also, compare the annual length-composition data for the Oregon-Washington catches with those from the British Columbia fishery. This is particularly important if a future age data/age-based selectivity model scenario is further developed and presented for review.

**Low priority**

R. Consider a model that explicitly models the sex-structure of the population and the catch.

S. Develop a relationship between egg production and fish age that accounts for the duration of spawning, batch fecundity, etc., by age. Using this information in the assessment would require that the stock-recruitment relationship in SS be modified appropriately.

T. Change the method for allocating area in the DEPM method so that the appropriate area allocation for each point is included in the relevant stratum. Also, apply a method that better accounts for transect-based sampling and correlated observations that reflects the presence of a spawning aggregation.

### 4.2 Recommendations that should be addressed during the 2018 review of the ATM survey

The Panel was informed that a methodology review of the ATM approach was scheduled for January 2018. Because of this, a number of issues and detailed discussions regarding this approach were deferred until the review. However, the Panel did make several recommendations, listed below, that should be considered for the 2018 review.

**A. In relation to the habitat model:**

a. Investigate sensitivity of the assessment to the threshold used in the environmental-based method (currently 50% favourable habitat) to further delineate the southern and northern subpopulations of Pacific sardine.

b. Further validate the environmentally-based stock splitting method. The habitat model used to develop the survey plan and assign catches to subpopulation seems to adequately predict the spawning/egg distribution in the CalCOFI core DEPM region, but eggs were observed where they were not expected in northern California, Oregon and Washington during one of the two years when the survey extended north. It may be possible to develop simple discriminant factors to differentiate the two subpopulations by comparing metrics from areas where mixing does not occur. Once statistically significant discriminant metrics (e.g. morphometric, otolith morphology, otolith micro-structure, and possibly using more recent developments in genetic methods) have been chosen,
these should be applied to samples from areas where mixing may be occurring or where habitat is close to the environmentally-based boundary. This can be used to help set either a threshold or to allocate proportions if mixing is occurring.

c. Consider including environmental covariates in model-based approaches that would account quantitatively for environmental effects on distribution and biomass. The expertise from a survey of fishermen could be extremely useful in identifying covariates that impact the distribution of clusters.

B. The SWFSC plans to examine ship avoidance using aerial drone sampling; there is an ongoing significant effort by Institute of Marine Research in Norway to understand the same issue using sonar, and the SWFSC acoustics team should communicate and coordinate with those researchers.

C. The effect of population size affecting the number and spacing of school clusters likely affects the probability of acoustic detection in a non-linear way; this could create a negatively biased estimate at low population levels and potentially a non-detection threshold below which the stock size cannot be reliably assessed. A simulation exercise should be conducted using the current, decreased and increased survey effort over a range of simulated population distribution scenarios to explore this.

D. The consequences of the time delay and difference in diurnal period of the acoustic surveys versus trawling need to be understood; validation or additional research is critical to ensure that the fish caught in the trawls from the night time scattering layer share the same species, age and size structure as the fish ensonified in the daytime clusters.

E. The ATM survey design and estimation methods need to be more precisely specified. A document must be provided to the ATM review (and future assessment STAR Panels) that:
   - delineates the survey area (sampling frame);
   - specifies the spatial stratification (if any) and transect spacing within strata planned in advance (true stratification);
   - specifies the rule for stopping a transect (offshore boundary);
   - specifies the rules for conducting trawls to determine species composition;
   - specifies the rule for adaptive sampling (including the stopping rule); and
   - specifies rules for post-stratification, and in particular how density observations are taken into account in post-stratification. Alternative post-stratification without taking into account density should be considered.
DISCLAIMER

The information in this report has been provided for review purposes only. The author makes no representation, express or implied, as to the accuracy of the information and accepts no liability whatsoever for either its use or any reliance placed on it.
Appendix I: Background material


Punt, A. E. in press. Some insights into data weighting in integrated stock assessments. Fisheries Research.


Appendix II: Statement of Work for Dr. Gary Melvin

Statement of Work
National Oceanic and Atmospheric Administration
(NOAA) National Marine Fisheries Service (NMFS)
Center for Independent Experts (CIE) Program
External Independent Peer Review

STAR Panel Review of the 2017-2018 Pacific Sardine Stock Assessment
February 21-24, 2017

Background

The National Marine Fisheries Service (NMFS) is mandated by the Magnuson-Stevens Fishery Conservation and Management Act, Endangered Species Act, and Marine Mammal Protection Act to conserve, protect, and manage our nation's marine living resources based upon the best scientific information available (BSIA). NMFS science products, including scientific advice, are often controversial and may require timely scientific peer reviews that are strictly independent of all outside influences. A formal external process for independent expert reviews of the agency's scientific products and programs ensures their credibility. Therefore, external scientific peer reviews have been and continue to be essential to strengthening scientific quality assurance for fishery conservation and management actions.

Scientific peer review is defined as the organized review process where one or more qualified experts review scientific information to ensure quality and credibility. These expert(s) must conduct their peer review impartially, objectively, and without conflicts of interest. Each reviewer must also be independent from the development of the science, without influence from any position that the agency or constituent groups may have. Furthermore, the Office of Management and Budget (OMB), authorized by the Information Quality Act, requires all federal agencies to conduct peer reviews of highly influential and controversial science before dissemination, and that peer reviewers must be deemed qualified based on the OMB Peer Review Bulletin standards. (http://www.cio.noaa.gov/services_programs/pdfs/OMB_Peer_Review_Bulletin_m05-03.pdf).

Further information on the CIE program may be obtained from www.ciereviews.org.
Scope

The CIE reviewers will serve on a Stock Assessment Review (STAR) Panel and will be expected to participate in the review of Pacific sardine stock assessment. The Pacific sardine stock is assessed regularly (currently, every 1-2 years) by SWFSC scientists, and the Pacific Fishery Management Council (PFMC) uses the resulting biomass estimate to establish an annual harvest guideline (quota). The stock assessment data and model are formally reviewed by a Stock Assessment Review (STAR) Panel once every three years, with a coastal pelagic species subcommittee of the SSC reviewing updates in interim years. Independent peer review is required by the PFMC review process. The STAR Panel will review draft stock assessment documents and any other pertinent information for Pacific sardine, work with the stock assessment teams to make necessary revisions, and produce a STAR Panel report for use by the PFMC and other interested persons for developing management recommendations for the fishery. The PFMC's Terms of Reference (ToRs) for the STAR Panel review are attached in Appendix 1. The tentative agenda of the Panel review meeting is attached in Appendix 2. Finally, a Panel summary report template is attached as Appendix 3.

Requirements

Two CIE reviewers shall participate during a panel review meeting in La Jolla, California during 21-24 February, and shall conduct impartial and independent peer review accordance with the SoW and ToRs herein. The CIE reviewers shall have the expertise as listed in the following descending order of importance:

- The CIE reviewer shall have expertise in the design and execution of fishery-independent surveys for use in stock assessments, preferably with coastal pelagic fishes.
- The CIE reviewer shall have expertise in the application of fish stock assessment methods, particularly, length/age-structured modeling approaches, e.g., ‘forward-simulation’ models (such as Stock Synthesis, SS) and it is desirable to have familiarity in ‘backward-simulation’ models (such as Virtual Population Analysis, VPA).
- The CIE reviewer shall have expertise in the life history strategies and population dynamics of coastal pelagic fishes.
- It is desirable for the CIE reviewer to be familiar with the design and application of fisheries underwater acoustic technology to estimate fish abundance for stock assessment.
- It is desirable for the CIE reviewer to be familiar with the design and application of aerial surveys to estimate fish abundance for stock assessment.
The CIE reviewer’s duties shall not exceed a maximum of 14 days to complete all work tasks of the peer review process.

Tasks for reviewers

• Review the following background materials and reports prior to the review meeting: Two weeks before the peer review, the NMFS Project Contact will send by electronic mail or make available at an FTP site to the CIE reviewers all necessary background information and reports for the peer review. In the case where the documents need to be mailed, the NMFS Project Contact will consult with the CIE on where to send documents. The CIE reviewers shall read all documents in preparation for the peer review, for example:

  • Recent stock assessment documents since 2013;
  • STAR Panel- and SSC-related documents pertaining to reviews of past assessments;
  • CIE-related summary reports pertaining to past assessments; and
  • Miscellaneous documents, such as ToR, logistical considerations.

Pre-review documents will be provided up to two weeks before the peer review. Any delays in submission of pre-review documents for the CIE peer review will result in delays with the CIE peer review process, including a SoW modification to the schedule of milestones and deliverables. Furthermore, the CIE reviewers are responsible only for the pre-review documents that are delivered to the reviewer in accordance to the SoW scheduled deadlines specified herein.

• Attend and participate in the panel review meeting. The meeting will consist of presentations by NOAA and other scientists, stock assessment authors and others to facilitate the review, to provide any additional information required by the reviewers, and to answer any questions from reviewers.

• After the review meeting, reviewers shall conduct an independent peer review in accordance with the requirements specified in this SOW, OMB guidelines, and TORs, in adherence with the required formatting and content guidelines; reviewers are not required to reach a consensus.

• Each reviewer may assist the Chair of the meeting with contributions to the summary report, if required by the TORs.

• Deliver their reports to the Government according to the specified milestone dates.

Foreign National Security Clearance

When reviewers participate during a panel review meeting at a government facility, the NMFS Project Contact is responsible for obtaining the Foreign
National Security Clearance approval for reviewers who are non-US citizens. For this reason, the reviewers shall provide requested information (e.g., first and last name, contact information, gender, birth date, passport number, country of passport, travel dates, country of citizenship, country of current residence, and home country) to the NMFS Project Contact for the purpose of their security clearance, and this information shall be submitted at least 30 days before the peer review in accordance with the NOAA Deemed Export Technology Control Program NAO 207-12 regulations available at the Deemed Exports NAO website: http://deemedexports.noaa.gov/ and http://deemedexports.noaa.gov/compliance_access_control_procedures/noaa-foreign-national-registration-system.html. The contractor is required to use all appropriate methods to safeguard Personally Identifiable Information (PII).

**Place of Performance**

The place of performance shall be at the contractor’s facilities, and at the Southwest Fisheries Science Center in La Jolla, California.

**Period of Performance**

The period of performance shall be from the time of award through April 30, 2017. Each reviewer’s duties shall not exceed 14 days to complete all required tasks.

**Schedule of Milestones and Deliverables**

The contractor shall complete the tasks and deliverables in accordance with the following schedule.

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<th>Date</th>
<th>Activity Description</th>
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<tr>
<td>No later than January 24, 2017</td>
<td>CIE sends reviewers contact information to the COTR, who then sends this to the NMFS Project Contact</td>
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<tr>
<td>No later than February 7, 2017</td>
<td>NMFS Project Contact sends the CIE Reviewers the pre-review documents</td>
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<tr>
<td>February 21-24, 2017</td>
<td>The reviewers participate and conduct an independent peer review during the panel review meeting</td>
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<tr>
<td>March 10, 2017</td>
<td>CIE reviewers submit draft CIE independent peer review reports to the CIE Lead Coordinator and CIE Regional Coordinator</td>
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<tr>
<td>March 31, 2017</td>
<td>CIE submits CIE independent peer review reports to the COTR</td>
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<tr>
<td>April 7, 2017</td>
<td>The COTR distributes the final CIE reports to the NMFS Project Contact and regional Center Director</td>
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Applicable Performance Standards

The acceptance of the contract deliverables shall be based on three performance standards:
(1) The reports shall be completed in accordance with the required formatting and content (2) The reports shall address each TOR as specified (3) The reports shall be delivered as specified in the schedule of milestones and deliverables.

Travel

All travel expenses shall be reimbursable in accordance with Federal Travel Regulations (http://www.gsa.gov/portal/content/104790). International travel is authorized for this contract. Travel is not to exceed $10,000.

Restricted or Limited Use of Data

The contractors may be required to sign and adhere to a non-disclosure agreement.
Annex I: Review Panel Agenda

Revised AGENDA
2017 Pacific Sardine Stock Assessment Review

Southwest Fisheries Science Center
8901 La Jolla Shores Dr., La Jolla, CA 92037
La Jolla, CA 92037
858-334-2800

This is a public meeting, and time for public comment may be provided at the discretion of the meeting Chair. This is a work session for the primary purpose of reviewing the current Pacific sardine stock assessment, under the Pacific Fishery Management Council’s (Council) terms of reference for the CPS stock assessment reviews. The Stock Assessment Review Panel will review the assessment and produce a report to the full SSC, in advance of the April 2017 Council meeting in Sacramento, California. The assessment will be used for setting sardine harvest specifications and management measures for the July 1, 2017 – June 30, 2018 fishery.

TUESDAY, FEBRUARY 21, 2017 – 10 A.M.

A. Call to Order, Introductions, Approval of Agenda
   (10 a.m., 15 minutes)  André Punt, Chair

B. Terms of Reference for CPS Stock Assessment Review Process
   (10:15 a.m., 15 minutes)  Kerry Griffin

C. Pacific Sardine Stock Assessment Team Presentation Overview
   (10:30 a.m., 15 minutes)  Paul Crone
                           Kevin Hill

D. Acoustic-Trawl Survey
   (10:45 a.m., 45 minutes)  Juan Zwolinski

E. Pacific Sardine Stock Assessment Team Presentation
   (11:30 p.m., 1 hour 30 minutes)  Kevin Hill
                                     Paul Crone

LUNCH
(1 p.m. – 3p.m., 2 hours)

NOTE: The Pacific Room is needed for another purpose from 1 p.m. until 3 p.m. The STAR Panel and attendees can move to Stenella Meeting room during this time.
E. Pacific Sardine Stock Assessment Team Presentation (continued if needed)  
Kevin Hill  
(3:00 p.m., 30 minutes)  
Paul Crone

F. Discussion and Requests  
Panel  
(3:30 p.m., 1 hour 30 minutes)

WEDNESDAY FEBRUARY 22, 2017

G. Work Session – STAT and STAR Panel  
All  
(8 a.m., 2 hours)

H. Public Comment  
(10 a.m., 0.5 hours)

I. Response to Requests  
Kevin Hill  
(10:30 a.m., 1.5 hours)

LUNCH

J. Initial Report Writing and STAT Work Session  
Panel  
(1 p.m., 2.5 hours)

K. Discussion and Requests  
Panel  
(3:30 p.m., 1 hour)

L. Public Comment  
André Punt  
(4:30 p.m., 0.5 hours)

THURSDAY FEBRUARY 23, 2017

M. Response to Requests  
Kevin Hill  
(8 a.m., 2 hours)

BREAK

N. Discussion and Requests  
Panel  
(10:30 a.m., 1.5 hours)

LUNCH

O. Response to Requests  
Kevin Hill  
(1 p.m., 1 hour)
P. Public Comment
   (2 p.m., 0.5 hours)

BREAK

Q. Report Writing and STAT Work Session
   (3 p.m., 2 hours)

FRIDAY FEBRUARY 24, 2017

R. Response to Comments (If Necessary)       Kevin Hill
   (8 a.m., 1 hour)

S. Discussion – Next Steps and Deadlines       André Punt
   (9 a.m., 1 hour)       Kerry Griffin

BREAK

T. Finalize Report Assignments                 André Punt
   (10:30 a.m., 1.5 hours)

U. Work Session as Necessary and Meeting Wrap Up       André Punt
   (12:00 p.m.)

ADJOURN
Appendix III: List of Participants

STAR Panel Members:
André Punt (Chair), Scientific and Statistical Committee (SSC), Univ. of Washington
Will Satterthwaite, SSC, Southwest Fisheries Science Center
Evelyn Brown, SSC, Lummi Natural Resources, LIBC
Jon Vølstad, Center for Independent Experts (CIE)
Gary Melvin, Center for Independent Experts (CIE)

Pacific Fishery Management Council (Council) Representatives:
Kerry Griffin, Council Staff
Diane Pleschner-Steele, CPSAS Advisor to STAR Panel
Lorna Wargo, CPSMT Advisor to STAR Panel

Pacific Sardine Stock Assessment Team:
Kevin Hill, NOAA / SWFSC
Paul Crone, NOAA / SWFSC
Juan Zwolinski, NOAA / SWFSC

Other Attendees
Dale Sweetnam, SWFSC
Alan Sarich, CPSMT/Quinault Indian Nation
Emmanis Dorval, SWFSC
Chelsea Protasio, CPSMT/CDFW
Kirk Lynn, CPSMT/CDFW
Ed Weber, SWFSC
Josh Lindsay, NMFS WCR
Erin Kincaid, Oceana
Al Carter, Ocean Gold
Jason Dunn, Everingham Bros Bait
Nick Jurlin, F/V Eileen
Neil Guglielmo, F/V Trionfo
Andrew Richards, Commercial
Hui-Hua Lee, SWFSC
Bev Macewicz, SWFSC
Chenyeng Gao, Student
Steven Teo, SWFSC
Kevin Piner, SWFSC
Andy Blair, Commercial
Jamie Ashley, F/V Provider
John Budrick, CDFW
Steve Crooke, CPSAS
Gilly Lyons, Pew Trusts
Agenda Item G.5.b
Supplemental SSC Report
April, 2017

SCIENTIFIC AND STATISTICAL COMMITTEE REPORT ON
FINAL ACTION ON SARDINE ASSESSMENT, SPECIFICATIONS, AND MANAGEMENT MEASURES

The Scientific and Statistical Committee (SSC) reviewed the 2017 stock assessment of the northern subpopulation of Pacific sardine. Drs. Kevin Hill and Paul Crone (Southwest Fisheries Science Center) presented the results of the stock assessment and Dr. André Punt (SSC) provided an overview of the Stock Assessment Review (STAR) Panel report. The SSC appreciates the effort put forth by the stock assessment team to improve the assessment model in response to previous full and update assessment concerns.

The SSC endorses the 2017 Pacific sardine base case assessment model (termed model ALT in the assessment document) as the best available science for use in managing the northern subpopulation of Pacific sardine. The base case model uses an integrated assessment approach to estimate age-1+ biomass at the start of the 2017/2018 fishing year (July 1, 2017). This model is more stable, shows improved fit to recent surveys, and has improved retrospective patterns and thus is an improvement over the 2014 full assessment model and subsequent update assessments. Major differences include starting the assessment in 2005 rather than 1993, excluding the Daily Egg Production Method and Total Egg Production indices, and changing model specifications for natural mortality, weight-at-age, survey selectivity, catchability, and steepness of the stock-recruitment relationship.

There is no direct information on the size of the 2016 year-class, so it is estimated from the stock-recruitment relationship. As a result, there is considerable uncertainty associated with the estimate of age-1+ biomass in 2017. A substantial proportion of total biomass will be from that incoming cohort of uncertain size, especially when the stock size is estimated to be low, as it is presently. There are additional key uncertainties associated with natural mortality, weight-at-age, survey selectivity, and catchability.

The estimate for total age-1+ biomass on July 1, 2017, is 86,586 mt. The SSC recommends an overfishing limit (OFL) of 16,957 mt and that the base model be considered a category 1 assessment with a default sigma (σ) of 0.36 to be used in determining the acceptable biological catch.

The SSC reiterates that the assessment and OFL are only for the northern subpopulation of Pacific sardine, although some portion of the U.S. catch in each year is likely from the southern subpopulation.

There may be benefits to the survey-based approach advocated by the stock assessment team, and the planned early 2018 review of this survey could provide further information on the suitability of this approach. There would be less uncertainty in the calculation of the OFL when using a survey-based approach if the time-lag between conducting the survey and the start of the fishing year was minimized. Further evaluation of a survey-based assessment approach through a management strategy evaluation would be beneficial.

PFMC
04/08/17
COASTAL PELAGIC SPECIES MANAGEMENT TEAM REPORT ON FINAL ACTION ON SARDINE ASSESSMENT, SPECIFICATIONS, AND MANAGEMENT MEASURES

The Coastal Pelagic Species Management Team (CPSMT), Coastal Pelagic Species Advisory Subpanel (CPSAS) and Scientific and Statistical Committee (SSC) jointly received a presentation from Drs. Kevin Hill and Paul Crone concerning the Pacific sardine full stock assessment conducted in 2017. The CPSMT recommends that the Pacific Fishery Management Council (Council) adopt the Alternative Stock Assessment (ALT) model within the full assessment for management of the 2017-2018 sardine fishery (Agenda Item G.5.a, Stock Assessment Report). The age 1+ biomass estimated from this assessment for July 1, 2017 is 86,586 metric tons (mt).

Similar to the 2016-2017 biomass estimate of 106,137 mt, the 2017-2018 biomass estimate of 86,586 mt is below the CUTOFF value of 150,000 mt. Accordingly, the Fishery Management Plan dictates a closure of the primary directed fishery for Pacific sardine for the upcoming fishing year (July 1, 2017 - June 30, 2018). This closure, however, does not preclude the allowance for incidental catch in other CPS and non-CPS fisheries as well as directed live bait, recreational and tribal harvest fisheries.

Harvest Specifications for 2017-2018
Table 1 (below) contains the overfishing limit (OFL) and a range of acceptable biological catch (ABC) values based on various P* (probability of overfishing) values. The CPSMT recommends use of a P* value of 0.40, consistent with previous sardine management specifications. The SSC designated the 2017 assessment as a Tier 1. The P* value of 0.40 applied to the 2016-2017 OFL of 16,957 mt, using a Tier 1 sigma of 0.36, produces an acceptable biological catch (ABC) of 15,479 mt.

During the 2015-2016 fishing season, the CPSMT evaluated the potential needs for incidental allowances for other CPS fisheries when the primary directed sardine season is closed (April 2015 Agenda item G.1.b, Supplemental CPSMT Report). That evaluation considered the historical levels of incidental sardine catch under a range of species and fishery dynamics. Consistent with that evaluation, the CPSMT again recommends an annual catch limit (ACL) of 8,000 mt (Table 2) to allow other fisheries to proceed. The CPSMT also recommends the same accountability measures as 2016-2017, presented following Table 2.

The Quinault Indian Nation request of 800 mt, the live bait fishery, and other minimal sources of mortality, such as recreational take, will be accounted for against the ACL. Coastwide incidental non-tribal landings for the 2016-2017 season through March 30, 2017 total 358 mt, while the Quinault Indian Nation reports 85 mt.
Table 1. Pacific sardine harvest formula parameters for 2017-2018.

Harvest Control Rule Formulas

\[ OFL = BIOMASS \times E_{MBY} \times \text{DISTRIIBUTION} \]
where \( E_{MBY} \) is bounded 0.00 to 0.25

\[ ABC_{P,\text{star}} = BIOMASS \times \text{BUFFER}_{P,\text{star}} \times E_{MBY} \times \text{DISTRIIBUTION} \]
where \( E_{MBY} \) is bounded 0.00 to 0.25

\[ HG = (BIOMASS - \text{CUT OFF}) \times \text{FRACTION} \times \text{DISTRIIBUTION} \]
where FRACTION is \( E_{MBY} \) bounded 0.05 to 0.20

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<td>CUT OFF (mt)</td>
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<td>DISTRIIBUTION (U.S.)</td>
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Harvest Control Rule Values (MT)

\[ OFL = 16,957 \]

\[ ABC_{P,\text{star}} = 16,207 \]
\[ ABC_{P,\text{star}} = 15,479 \]

\[ HG = 0 \]

Table 2. 2017-2018 Calculated OFL, ABC and CPSMT-Recommended ACL.

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
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</thead>
<tbody>
<tr>
<td>Biomass</td>
<td>86,586 mt</td>
</tr>
<tr>
<td>OFL</td>
<td>16,957 mt</td>
</tr>
<tr>
<td>P* buffer</td>
<td>0.4</td>
</tr>
<tr>
<td>ABC(_{0.4})</td>
<td>15,479 mt</td>
</tr>
<tr>
<td>ACL</td>
<td>8,000 mt</td>
</tr>
</tbody>
</table>

List of CPSMT-Recommended Accountability Measures

The following would be automatic in season actions for CPS fisheries:

- An incidental per landing allowance of 40 percent Pacific sardine in non-treaty CPS fisheries until a total of 2,000 mt of Pacific sardine are landed.
- When the 2,000 mt is achieved the incidental per landing allowance would be reduced to 20 percent until a total of 5,000 mt of Pacific sardine have been landed.
- When 5,000 mt have been landed, the incidental per landing allowance would be reduced to 10 percent for the remainder of the 2017-2018 fishing year.

A 2 mt incidental per landing allowance in non-CPS fisheries.

PFMC
04/09/17
COASTAL PELAGIC SPECIES ADVISORY SUBPANEL REPORT ON FINAL ACTION ON
SARDINE ASSESSMENT, SPECIFICATIONS, AND MANAGEMENT MEASURES

The Coastal Pelagic Species Advisory Subpanel (CPSAS) heard a presentation by Dr. Kevin Hill on the Assessment of the Pacific Sardine Resource in 2017 for U.S. Management in 2017-18 (Agenda Item G.5.a, Stock Assessment Report), given at the Science and Statistical Committee (SSC) meeting. CPSAS members also heard a summary review of the Pacific Sardine Stock Assessment Review (STAR) Panel Meeting Report (Agenda Item G.5.a, STAR Panel Report) by Dr. Andre Punt. CPSAS members reviewed both documents prior to the SSC meeting.

A majority of the CPSAS remains extremely frustrated that this STAR panel review found the same unresolved problems as in prior assessments. As noted in the STAR Panel Report under Unresolved Problems and Major Uncertainties (page 9), “The core issues for stock assessments continue to be related to the temporal and spatial scale of the surveys and insufficient sample sizes of age-length for sardine in the ATM survey.”

The STAR Panel Report expressed concerns with all the assessment approaches offered, but reviewers were asked to recommend the “least worst” option for the Council to set management measures for the 2017 sardine fishery. Model ALT turned out to be marginally better than the biomass estimated in the summer Acoustic Trawl Method (ATM) survey proposed by the Stock Assessment Team (STAT). Following discussion, the SSC ultimately approved this approach for 2017, recognizing this as the basis for two years of update assessments before the next full assessment review.

A majority of the CPSAS ask the Council to heed fishermen who are reporting a large biomass of sardines (as well as anchovy) in waters inshore of the current ATM survey area. We agree with the concerns expressed in the CPSAS representative’s statement in the STAR Panel Report. Quoting from that statement: “ATM surveys at present do not capture fish in the upper water column, nor a large biomass of young fish (sizes 3 inches and up) that fishermen have observed in nearshore waters since late 2014; this biomass is largely inside ATM survey tracks. But the ATM survey is assigned a catchability quotient (Q) of 1 nonetheless, meaning it “sees” all the fish. The Q for Model ALT, which is based largely on ATM survey data, is estimated at 1.1, which the STAR Panel report calls into question, given for example the unquantified volume of fish in nearshore waters.

The summer 2016 ATM survey reported a fourfold increase in age 1+ biomass, but the biomass estimate produced is substantially lower than the estimate used for management in 2016. The STAR panel found fault with the methodology used to project the 2016 biomass to 2017. So do we – but using the 2016 ATM biomass estimate without adjusting for recruitment ignores reality.”

A majority of the CPSAS also express concern that stock assessments seem to be gravitating to only one independent index, ATM surveys, which measure only one point in time. In our view this is a big problem, based on the following:

- The current trawl speed (4 knots or less) likely results in under sampling larger sardines.
- The nearshore area (where young sardines are often concentrated) is not sampled.
• ATM surveys have not been able to estimate recruitment.
• Q is assumed to be 1 – and in Model ALT, Q freely estimated is 1.1, which the STAR panel questioned. Clearly, current ATM surveys do not “see” all the fish, and thus biomass estimates must be considered to be negatively biased.
• In fact, the projected biomass estimate for 2017 is lower than 2016 at a time that sardines are increasing in abundance, apparently coast-wide, but certainly in California. The STAR Panel Report attributed the reduction in biomass to a change in assessment methodology.

Nevertheless, this assessment is a recipe for disaster, and the impact is being felt coastwide. Fishermen are having a hard time finding schools of CPS with a mix of less than 40 percent sardines.

The majority of the CPSAS ask the Council to consider the following recommendations:

• Assessments should be based on more than one survey index. The 2015 and 2016 juvenile rockfish surveys were informative as evidence of recruitment and should be considered in future stock assessments.
• Please support cooperative research with industry to survey nearshore waters now missed in National Oceanic and Atmospheric Administration acoustic surveys.
• The Terms of Reference (TOR) for stock assessments should be revised to provide more flexibility, particularly in update years, to incorporate new findings and data into assessments that more accurately reflect ocean conditions. The TOR should also provide for a process to reopen a fishery based on new lines of evidence as soon as possible, rather than the current requirement to wait for the next full assessment. Without flexibility to adaptively manage dynamic CPS stocks, industry is forced to sit idle for the better part of one or two years, or even more –which may be beyond its economic tipping point.

Management Measures

The majority of the CPSAS recommends continuing the management measures approved by the Council in 2016, including:

Annual Catch Limit (ACL) 8,000 mt

Automatic in-season actions:

• An incidental per landing allowance of 40 percent Pacific sardine in non-Treaty CPS fisheries until a total of 2,000 mt of Pacific sardine are landed.
• When the 2,000 mt is achieved, the incidental per landing allowance would be reduced to 20 percent, until a total of 5,000 mt of Pacific sardine have been landed.
• When 5,000 mt have been landed, the incidental per landing allowance would be reduced to 10 percent for the remainder of the 2017-2018 fishing year.

In addition, the Council should adopt a 2 mt incidental per landing allowance in non-CPS fisheries.
Conservation representative statement:

The conservation representative of the CPSAS recommends setting incidental catch for Pacific sardine at a precautionary level that both protects the spawning stock while not unduly constraining other fisheries, including other CPS fisheries. Of an 8,000 mt ACL for the current season, approximately 1,000 mt in sardine landings have been recorded so far, suggesting that the current ACL on its own is not having a constraining effect on other fisheries. Given that the July 2017 projected biomass for Pacific sardine is lower than the estimated biomass from the past two years, and the overfishing limit and acceptable biological catch for the coming season will necessarily be reduced from the 2016-2017 specifications, the Council could consider and adopt an ACL for 2017-2018 that is commensurately reduced from last year’s ACL. The conservation representative suggests that a high level of precaution is appropriate in setting incidental catch, given Pacific sardine’s continued low abundance and its essential role as forage in the California Current Ecosystem. Finally, the conservation representative echoes the majority of the CPSAS’s support for cooperative research to improve the capacity of acoustic surveys to survey inshore waters.

PFMC
4/10/17
Council Meeting Decision Summary Documents are highlights of significant decisions made at Council meetings. Results of agenda items that do not reach a level of highlight significance are typically not described in the Decision Summary Document. For a more detailed account of Council meeting discussions, see the Council meeting record and voting logs or the Council newsletter.

**Habitat**

**Current Habitat Issues**

The Council directed staff to communicate with the Federal Energy Regulatory Commission and California Department of Water Resources to express Council concerns about thermal regulation at Oroville Dam, to ask for clarity on specific issues related to those concerns, and to invite representatives of the two agencies to present to the Council and/or Habitat Committee (HC) in June. The Council directed staff to work with California Department of Fish and Wildlife staff to identify those specific concerns. The Council may send a follow-up letter in the future.

In addition, the Council directed staff to send the HC’s letter to the U.S. Army Corps of Engineers on the Permit Renewal and Expansion on the Coast Seafoods project with edits outlined in the Supplemental California Dept. of Fish and Wildlife Report and further edited by the Council.

The Council also requested both an update from the HC and a draft letter commenting on the Environmental Protection Agency’s National Pollution Discharge Elimination System general permit for the June Briefing Book.

**Salmon Management**

**Sacramento River Winter Chinook Harvest Control Rule**

The Council reviewed the progress of the ad hoc Sacramento River Winter Chinook Workgroup since their last report in September 2016. The Council provided feedback on the initial analysis and is tentatively scheduled to provide preliminary recommendations for control rules at the September 2017 Council meeting and final recommendations at the November 2017 Council meeting.

**Methodology Review Preliminary Topic Review**

The Council supported the list of items for review submitted by the Scientific and Statistical Committee (SSC) and the Model Evaluation Workgroup (MEW) that included: 1) Complete the
documentation of the development of the new Chinook Fishery Regulation Assessment Model (FRAM) base period including algorithms, and 2) review and update the FRAM documentation and User Manual that is currently on the Council website.

The Council is scheduled to adopt the final list of topics at the September Council meeting and any final methodology changes/updates at the November Council meeting.

Final Action on 2017 Salmon Management Measures

The Council adopted management measures for 2017 ocean salmon fisheries. Detailed management measures and a press release are posted on the Council’s webpage.

Groundfish Management

Final Action on Electronic Monitoring of Non-whiting Midwater and Bottom Trawl Fisheries Regulations and Update on Exempted Fishing Permit (EFP)

The Council received an update on ongoing EFPs and modified several of the preferred alternatives they had adopted in September 2014 for the non-whiting midwater trawl and bottom trawl fisheries. A complete list of final alternatives is available on the Council website. The Council also directed:

- NMFS, in consultation to the Council, to develop a process that does not require rulemaking to adjust the discard species list;
- NMFS to maintain the current practice of having Pacific States Marine Fisheries Commission (PSMFC) perform video review responsibilities, but develop protocols for transferring financial responsibility for the video review from NMFS to the industry. The Council would like NMFS to examine the feasibility of using a sole provider (PSMFC) model indefinitely;
- NMFS and Council staff work with the Groundfish Electronic Monitoring Policy Advisory Committee/Technical Advisory Committee, Groundfish Management Team (GMT), and other appropriate Council advisory bodies to develop a process for reducing the level of video review to the minimum level necessary to audit logbooks, and to develop new discard mortality rates for halibut when vessels use electronic monitoring (EM); and
- Revisions to the draft regulations to include:
  1. Changes in the final preferred alternatives adopted by the Council;
  2. A requirement for self-enforcing agreement groups to submit an annual report to the Council;
  3. Deep-sea sole, sanddabs, and starry flounder in the list of species that can be discarded. Deep-sea sole and sanddabs would be counted as individual fishing quota (IFQ) species, if mixed with IFQ species; and
4. A provision to allow state-managed species to be landed when using EM, but prohibit sale or use of those fish, and include a landing limit of 150 pounds for California halibut.

**Salmon Endangered Species Act (ESA) Consultation Recommendations**

The Council provided guidance to NMFS on the proposed action that will be the basis for ESA section 7 consultation on the take of listed salmonids in the Pacific Coast groundfish fishery. The recommendations include:

- A description of groundfish fisheries including the likely future distribution of fishing, range of directed catch volumes, and range of Chinook salmon bycatch rates, which can be used to estimate amount and stock composition of Chinook take.
- Chinook salmon bycatch thresholds of 11,000 for the whiting fishery, 5,500 for all other groundfish fisheries, and a 3,500 reserve to be used for additional bycatch in either of the two fisheries. The sum of these three thresholds, 20,000 Chinook, equals the sum of the bycatch thresholds specified in the current biological opinion.
- Considering additional bycatch mitigation measures as part of the 2019-2020 biennial harvest specifications and management measures process.

NMFS intends to request Council recommendations on a draft incidental take statement at the September 2017 meeting, prior to completing the biological opinion.

**Trawl Catch Shares and Intersector Allocation Progress Reports and Cost Recovery Report**

**Catch Share Program Review:** Review document will be made available as early as possible to facilitate public review.

**Intersector Allocation Review:** The Council identified issues requiring additional information and proposed a process involving a public review draft adopted at the June Council meeting and final action taken in the fall. The Council directed that the next draft of the intersector allocation review document:

- address the recommendations in the GMT report and the GAP report;
- include approaches for addressing the sablefish management line and related allocation issues;
- focus on set-asides in the non-trawl sectors for a select number of the species identified as trawl-dominant (i.e., darkblotched rockfish, Pacific ocean perch, petrale sole, and longspine thornyhead north of 40° 10’ N. latitude);
- evaluate species that may be constraining the non-trawl fishery while not being fully attained in the trawl fishery (e.g., lingcod south of 40° 10’ N. latitude); and,
- discontinue development of the yellowtail rockfish cap issue.

**Cost Recovery:** Council and NMFS staff will meet to discuss ways to address transparency concerns such as those raised by the GAP report.
Groundfish Non-Salmon Endangered Species Workgroup Report

The Groundfish Endangered Species Workgroup (Workgroup) reports to the Council biennially on estimated bycatch of Endangered Species Act- (ESA) listed marine mammals, sea turtles, eulachon, green sturgeon, and seabirds subject to a 2013 biological opinion on the continued operation of the Pacific Coast groundfish fishery. The Workgroup found that recent take of subject species did not warrant consideration of additional mitigation measures by the Council. The Workgroup noted that new biological opinions will be completed in 2017 for eulachon and short-tailed albatross. Based on the Workgroup Report, the Council made the following recommendations:

- Conduct a risk analysis of humpback whale takes in the groundfish fixed gear fishery and work with the fleet to reduce the risk of such takes;
- GMT work with NMFS to better estimate eulachon take in the groundfish fishery;
- Complete the new seabird biological opinion and report to the Council at the June or September 2017 meeting to allow development of additional mitigation measures, as appropriate, through the 2019-2020 groundfish biennial harvest specifications and management measures process; and,
- Facilitate greater engagement by industry representatives in future Workgroup meetings.

Final Action on Inseason Adjustments

The Council recommended increasing the open access fixed gear trip limits for sablefish north of 36° N. latitude limits to 300 pounds per day, or one landing per week of up to 1,000 pounds, not to exceed 2,000 pounds per two months because effort and landings are tracking behind recent years.

Klamath Chinook salmon, a bycatch species in the groundfish trawl fisheries, will not meet escapement goals for 2017 by a historically large margin. The Council recommended the whiting fleet voluntarily move north to avoid Chinook salmon, recognizing there could be increased interactions with Pacific ocean perch (POP), especially given the historically high whiting quotas. Therefore, the Council also recommended that NMFS reallocate 3.5 mt of POP from the incidental open access off-the-top deduction to the mothership sector and 3.5 mt to the catcher-processor sector as soon as possible.

The Council also directed the GMT to develop alternatives for potentially distributing the POP, darkblotched, and canary rockfish buffers later in the year and report back at the June Council meeting in Spokane, Washington.

Updated Coordinates for the 125 Fathom (fm) Rockfish Conservation Area Line in California

The Council adopted revised coordinates for the 125 fm line at Usal and Noyo canyons in California for public review, as shown in Table 1 of the CDFW Report. These modifications are intended to provide access to canyons that were previously open when the 150 fm line was in
effect (2003-2016). The Council is scheduled to take final action on the updated coordinates at the June 2017 Council meeting. The modifications for Delgada, Point Ano Nuevo, Cordell Banks contained in the CDFW Report and any other proposed modifications will be forwarded for consideration in the 2019-2020 harvest specifications and management measures process at the September 2017 Council meeting.

**Sablefish Electronic Ticket Reporting Requirements**

The Council directed its Enforcement Consultants and Groundfish Advisory Subpanel to meet together at the June Council meeting, discuss non-regulatory possibilities for resolving concerns about the 24-hour reporting requirement associated with electronic fish tickets, and report to the Council.

**Coastal Pelagic Species Management**

**Central Subpopulation of Northern Anchovy (CSNA) Overfishing Limit (OFL) Process**

The SSC will further review methods for developing an OFL for the central subpopulation of northern anchovy, evaluate the results of the January 2018 acoustic-trawl survey methodology review as it could apply to anchovy biomass and F_{msy} estimates, and report to the Council in April 2018.

**Methodology Review Planning**

The Council approved a proposed methodology review of the SWFSC’s acoustic-trawl survey, tentatively scheduled for January 2018, and directed that the review address recommendations included in the SSC report. The Council will consider a proposed Terms of Reference for the review at its September 2017 meeting.

**Small-Scale Fishery Management Final Action**

The Council adopted Coastal Pelagic Species (CPS) Fishery Management Plan Amendment 26 allowing for small-scale directed fishing on CPS finfish stocks that are otherwise closed to directed fishing. The amendment will allow for landings up to one metric ton per day, with a limit of one trip per day. The Coastal Pelagic Species Management Team will provide an update on the small-scale fishery at its April 2018 meeting.

**Final Action on Sardine Assessment, Specifications, and Management Measures**

The Council adopted the 2017 sardine stock assessment report and the following harvest specifications and management measures, as described in the Supplemental CPSMT Report:
<table>
<thead>
<tr>
<th>Biomass</th>
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<tbody>
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They adopted the following automatic inseason actions for CPS fisheries:

- An incidental per-landing allowance of 40 percent Pacific sardine in non-treaty CPS fisheries until a total of 2,000 mt of Pacific sardine are landed.
- When the 2,000 mt is achieved, the incidental per-landing allowance would be reduced to 20 percent until a total of 5,000 mt of Pacific sardine have been landed.
- When 5,000 mt have been landed, the incidental per-landing allowance would be reduced to 10 percent for the remainder of the 2017-2018 fishing year.

The Council also adopted a 2 mt incidental per-landing allowance in non-CPS fisheries, and acknowledged a letter from the Quinault Indian Nation stating their intent to harvest up to 800 mt of sardine. Tribal landings would be accounted for within the ACL.

**Pacific Halibut Management**

**Final Incidental Landing Restrictions for the 2017-2018 Salmon Troll Fishery**

The Council adopted final incidental landing restrictions May 1, 2017 through December 31, 2017 and April 1-30, 2018 as follows: license holders may land no more than one Pacific halibut per two Chinook, except one Pacific halibut may be landed without meeting the ratio requirement, and no more than 35 halibut landed per trip. Limits may be modified by inseason action.

**Administrative Matters**

**Legislative Matters**

The Council approved the requested letter to Rep. Jaime Herrera-Beutler commenting on H.R. 200, the Strengthening Fishing Communities and Increasing Flexibility in Fisheries Management Act (a Magnuson-Stevens Act reauthorization bill) with minor edits.
Membership Appointments and Council Operating Procedures

The Council adopted revisions to Council Operating Procedure (COP) 1 regarding the submission of supplemental written public comments at Council meetings and COP 20 regarding the deadline for submission of exempted fishing permits for Highly Migratory Species.

Additionally, the Council is currently soliciting nominations for a vacant California seat on the Ecosystem Advisory Subpanel. The deadline for submitting nominations is May 11, 2017. See the Council web page for further information.

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